

U.S. NUCLEAR REGULATORY COMMISSION

DIRECTIVE TRANSMITTAL

TN: DT-07-11

To: NRC Management Directives Custodians

Subject: Transmittal of Management Directive 3.2, "Privacy Act"

Purpose: Directive and Handbook 3.2, "Privacy Act," are being revised to clarify the text and make administrative and editorial changes.

Under the Organizational Responsibilities and Delegations of Authority portion of the directive, the following changes have been made:

- The CIO designates the Senior Agency Official for Privacy.
- The Director of OIS has been added, along with responsibilities previously listed under the CIO.
- Office Directors and Regional Administrators now ensure that privacy impact assessments (PIAs) are prepared and submitted to OIS before developing or procuring information technology and are now required to issue exceptions in cases in which it is necessary to remove unredacted versions of paper documents containing personally identifiable information outside of NRC-controlled space.
- The Director of IRSD/OIS now ensures that PIAs are reviewed to address the applicability of the Privacy Act, the Paperwork Reduction Act information collections requirements, and records management requirements.
- The Director of DSO/NSIR has replaced the Director of DFS/ADM for the review of classified information in

systems of records and advises the FOIA/PA Officer and system managers regarding disclosure of this information.

Under References, the following items have been added: "NRC Policy for Handling, Marking, and Protecting Sensitive Unclassified Non-Safeguards Information"; M-03-22, "OMB Guidance for Implementing the Privacy Provisions of the E-Government Act of 2002," September 26, 2003; M-05-08, "Designation of Senior Agency Officials for Privacy," February 11, 2005; M-06-15, "Safeguarding Personally Identifiable Information," May 22, 2006; M-06-16, "Protection of Sensitive Agency Information," June 23, 2006; M-06-19, "Reporting Incidents Involving Personally Identifiable Information and Incorporating the Cost for Security in Agency Information Technology Investments," July 12, 2006; and "Personally Identifiable Information (PII) Project," <http://www.internal.nrc.gov/PII/index.html>.

Under Part II of the handbook, Section C, "Unauthorized Disclosure From Systems of Records," and Section E, "Government Contractors," have been added.

Under Part V, Section A, "Responsibilities of System Managers," system managers are now required to log all computer-readable data extracts from any system under their control that holds PII and verify that each extract, including PII, has been erased within 90 days or that its use is still required.

Under Part V, Section C, "Responsibilities of NRC Employees," has been clarified regarding maintaining and processing information concerning individuals to ensure no inadvertent or unauthorized disclosures are made and incorporates new EDO direction provided to the staff in Yellow Announcement 2006-069 in response to recommendations in OMB memorandum M-06-16, "Protection of Sensitive Agency Information," dated June 23, 2006.

A new Part VI, "Privacy Impact Assessment," has been added to address PIAs.

Office and

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Information and Records Services Division

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Part: 1 Publications, Mail, and Information Disclosure

Directive: 3.2 Privacy Act

Availability: Rulemaking, Directives, and Editing Branch
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Privacy Act

Directive

3.2

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U. S. Nuclear Regulatory Commission

Volume: 3 Information Management

Part: 1 Publications, Mail, and Information OIS
Disclosure

Privacy Act Directive 3.2

Policy (3.2-01)

It is the policy of the U.S. Nuclear Regulatory Commission to ensure that systems of records are established and maintained to protect the rights of individuals from unnecessary invasion of personal privacy in accordance with the Federal Privacy Act of 1974, as amended (5 U.S.C. 552a). The processing of initial requests or appeals, consistent with the requirements and the time limits of the Privacy Act and 10 CFR Part 9, Subpart B, are not restated herein.

Objectives (3.2-02)

- To develop procedures by which individuals may determine the existence of, seek access to, and request correction or amendment of records concerning themselves that are maintained in the NRC's Privacy Act systems of records. (021)
- To ensure that NRC collects, maintains, uses, and disseminates any record of personally identifiable information*

*Only personally identifiable information (PII) that is part of a Privacy Act system of records will be protected by the provisions of the Privacy Act. Therefore, while some PII may be considered Privacy Act information, not all of it is. PII that is contained in documents, files, or databases not part of a system of records will not receive the specific benefits of this legal protection but is to be treated in accordance with applicable agency policy for handling sensitive information. The latest guidance addressing PII, including definition and protections, can be found at NRC's internal Web page "Personally Identifiable Information (PII) Project." <http://www.internal.nrc.gov/PII/index.html>.

Objectives

(3.2-02) (continued)

in a manner that ensures that the action is for a necessary and lawful purpose, that the information is current and accurate for its intended use, and that adequate safeguards are provided to prevent misuse of the information. (022)

Organizational Responsibilities and Delegations of Authority

(3.2-03)

Chairman
(031)

If and when necessary, designates a Data Integrity Board of senior agency officials to evaluate, coordinate, and oversee implementation of any NRC computer matching program covered by the Privacy Act.

Commission
(032)

Approves substantive changes to NRC regulations (10 CFR Part 9, Subpart B) that implement the Privacy Act.

Executive Director for Operations (EDO)
(033)

- Exercises final determination on appeals of adverse initial decisions denying access to a record, denying a request to amend or correct a record, or denying a request for an accounting of disclosures, except for those records from a system of records maintained in the Office of the Inspector General (OIG) where this function will be the responsibility of the Inspector General (IG). (a)

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Executive Director for Operations (EDO)
(033) (continued)

- Ensures that any statement of disagreement or statement of explanation concerning final adverse determinations to amend or correct records are processed as prescribed in 10 CFR 9.67 and 9.68, except for those records from a system of records maintained in OIG where this function will be the responsibility of the IG. (b)

Chief Information Officer (CIO)
(034)

- Ensures that a program to administer the Privacy Act is established and effectively implemented within NRC. (a)
- Designates the Senior Agency Official for Privacy, the official with overall responsibility and accountability for ensuring the agency's implementation of information privacy protections, including the agency's full compliance with Federal laws, regulations, and policies relating to information privacy. (b)

General Counsel (GC)
(035)

- Advises and assists in the development and implementation of NRC regulations and procedures established to comply with the Privacy Act. (a)
- Coordinates NRC activities relating to lawsuits filed under the Privacy Act. (b)
- Advises and assists in determinations with respect to systems of records, requests to gain access to records or to correct or amend records, and other matters under the Privacy Act. (c)

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

General Counsel (GC)
(035) (continued)

- Advises and assists in the development of new and revised systems of records and, to ensure legal sufficiency, reviews all system notices before publication in the *Federal Register* and all Privacy Act Statements on NRC forms. (d)

Inspector General (IG)
(036)

- Implements Privacy Act and NRC procedures for responding to all requests for records from a system of records maintained in OIG. (a)
- Determines appeals on initial decisions of the Assistant Inspector General for Investigations denying access to records and amendment or correction of records from a system of records maintained in OIG or a request for an accounting of disclosures. (b)
- Exercises final determination on appeals of adverse initial decisions denying access to records, denying a request to amend or correct records, or denying an accounting of disclosures when the records are from a system of records maintained in OIG. (c)
- Ensures that any statement of disagreement or statement of explanation concerning final adverse determinations to amend or correct records from a system of records maintained in OIG are processed as prescribed in 10 CFR 9.67 and 9.68. (d)

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Director, Office of Information
Services (OIS)
(037)

- Designates the Freedom of Information Act and Privacy Act (FOIA/PA) Officer, the official responsible for implementing and administering the Privacy Act program in accordance with NRC regulations. (a)
- Approves and issues *Federal Register* notices establishing new and amending existing systems of records in accordance with delegated authority. (b)
- Issues amendments to NRC regulations (10 CFR Part 9) implementing the Privacy Act. (c)
- Provides advice and assistance in the development of technical safeguards for the preservation of data integrity and security for systems of records using automated records or processes. (d)
- Implements a program for administering the privacy provisions of Section 208 of the E-Government Act of 2002. (e)

Office Directors and
Regional Administrators
(038)

- Ensure that all employees under their jurisdiction are informed of the provisions of this directive and that they comply with these provisions. (a)
- Provide adequate safeguards for Privacy Act records and develop a system security plan in accordance with Management

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Office Directors and
Regional Administrators
(038) (continued)

Directive 12.5, "NRC Automated Information Security Program," for each automated system of records under their control or purview. (b)

- Conduct periodic reviews of systems of records under their control to ensure compliance with guidelines and procedures implementing the Privacy Act. (c)
- Ensure that the FOIA/PA Officer, OIS, is informed of any new or contemplated systems of records or revisions to existing systems of records necessary to carry out the functions of their office or region. Advice and assistance should be obtained from the FOIA/PA Officer, OIS. (d)
- Ensure that Privacy Act statements are prepared and included on forms (paper or electronic) used to solicit personal information from individuals that will be maintained in a system of records. Guidance on this topic is available from the FOIA/PA Officer, OIS. (e)
- Ensure that privacy impact assessments are prepared and submitted to OIS before developing or procuring information technology (IT) that collects, maintains, or disseminates personal information about individuals or when initiating, consistent with the Paperwork Reduction Act, a new electronic collection of personal information in identifiable form from 10 or more persons. Guidance is available from the FOIA/PA Officer, OIS. (f)
- Issue exceptions in cases in which it is **necessary** to remove unredacted versions of paper documents containing personally

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Office Directors and
Regional Administrators
(038) (continued)

identifiable information outside of NRC-controlled space. The exceptions must be in writing, describe why unredacted documents are necessary, and describe how the documents will be protected while outside NRC-controlled space. These exceptions should be granted infrequently and a copy of the written exception must be provided to the Director of OIS. (g)

Director, Division of Financial
Management (DFM), Office of the
Chief Financial Officer (OCFO)
(039)

- Receives fees charged for reproduction of records under the Privacy Act. (a)
- Implements appropriate agency debt collection procedures to collect delinquent fees charged for reproduction of records released under the Privacy Act. (b)

Assistant Inspector General for
Investigations (AIGI), OIG
(0310)

- Determines whether to release or withhold access to records, to amend or correct records, and to provide an accounting of disclosures for records from a system of records maintained in OIG. (a)

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Assistant Inspector General for
Investigations (AIGI), OIG
(0310) (continued)

- Ensures that corrections or amendments are made to records from a system of records maintained in OIG when a determination has been made that the requested correction or amendment should be granted. (b)

Director, Business Process
Improvement and Applications
Division (BPIAD), OIS
(0311)

Ensures that privacy impact assessments are conducted, reviewed, and approved before NRC collects information in an identifiable form (information that permits the identity of the individual to whom the information applies to be reasonably inferred directly or indirectly) or before developing or procuring IT that collects, maintains, or disseminates such information.

Director, Information and Records
Services Division (IRSD), OIS
(0312)

- Develops policy and manages the NRC Privacy Act program for the collection, maintenance, and disclosure of personal information. (a)
- Recommends appropriate amendments to NRC regulations implementing the Privacy Act and *Federal Register* notices describing any new or revised systems of records. (b)

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Director, Information and Records
Services Division (IRSD), OIS
(0312) (continued)

- Ensures review of the maintenance, use, or disposition of NRC official records covered by the Privacy Act to ascertain that records management policies and procedures are adequate and are being satisfactorily implemented, that the retention and disposal segments of system notices are consistent with approved records disposition schedules, and that Privacy Act statements are available for all forms (paper or electronic) that require them. (c)
- Ensures privacy impact assessments are reviewed to address the applicability of the Privacy Act, the Paperwork Reduction Act information collections requirements, and records management requirements. (d)

Director, Division of Security
Operations (DSO), Office of Nuclear
Security and Incident Response (NSIR)
(0313)

Reviews classified information in systems of records and advises the FOIA/PA Officer and system managers regarding disclosure of this information.

Director, Division of Facilities and Security
(DFS), Office of Administration (ADM)
(0314)

Advises and assists, upon request, in the development of proper methods for safeguarding records covered by the Privacy Act.

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Director, Division of Contracts (DC), ADM
(0315)

Ensures that if an NRC contract provides for the design, development, or operation of a system of records (“operation” meaning the performance of any of the activities associated with maintaining the system of records, including the collection, use, and dissemination of records), appropriate citations, for example, Federal Acquisition Regulation (FAR) 48 CFR 52.224-1, Privacy Act Notification; 48 CFR 52.224-2, Privacy Act; and 48 CFR 52.239-1, Privacy or Security Safeguards, are included in the solicitation and contract in order to make the provisions of the Privacy Act binding on the contractor and his or her employees (5 U.S.C. 552a(m)).

Freedom of Information Act and Privacy
Act (FOIA/PA) Officer, IRSD, OIS
(0316)

- Implements and administers the Privacy Act program for NRC in accordance with the Privacy Act and NRC and the oversight agency’s regulations, policies, procedures, and guidance, and exercises the functions delegated by 10 CFR Part 9, Subpart B. (a)
- Periodically reviews activities involving systems of records to ascertain the level of compliance with Privacy Act guidelines and procedures and provides advice, guidance, assistance, and training to system managers and NRC staff, as needed. (b)
- Prepares reports for submission to the Office of Management and Budget (OMB), the President, and the Congress, and prepares rules and notices for publication in the *Federal Register*. (c)

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Freedom of Information Act and Privacy
Act (FOIA/PA) Officer, IRSD, OIS
(0316) (continued)

- Prepares new and reviews existing Privacy Act Statements for NRC forms (paper or electronic) that request individuals to furnish information about themselves. (d)
- Acknowledges receipt of written requests to verify the existence of, obtain access to, or correct or amend records maintained by NRC in a system of records. (e)
- Determines whether to release or withhold access to records, correct or amend records, or to provide an accounting of disclosures for records, except for those records from a system of records maintained in OIG where this function will be the responsibility of the AIGI. (f)
- Ensures that corrections or amendments are made to records when a determination has been made that the requested correction or amendment should be granted, except for those records from a system of records maintained in OIG where this function will be the responsibility of the AIGI. (g)
- Receives and processes requests for emergency disclosures of records, for subpoenaed or other court-ordered records, to identify the existence of records, to gain access to records or to an accounting of disclosures, and to correct or amend records. (h)
- Ensures that appropriate fees are charged for reproduction of records as prescribed in 10 CFR 9.85. (i)
- Administers the agency responsibilities for implementing the reporting and publication requirements of the Privacy Act according to Appendix I to OMB Circular A-130. (j)

Organizational Responsibilities and
Delegations of Authority
(3.2-03) (continued)

Freedom of Information Act and Privacy
Act (FOIA/PA) Officer, IRSD, OIS
(0316) (continued)

- Periodically reminds employees of their responsibilities by— (k)
 - Issuing annual Yellow Announcements as part of a continuing effort to ensure that agency personnel are familiar with the requirements of the Privacy Act. (i)
 - Biennially advising office directors and regional administrators of their responsibilities to ensure that all employees under their jurisdiction are informed of and comply with the provisions of this directive and handbook and to identify any systems under their jurisdiction that contain personal information about individuals that are not already identified as systems of records. (ii)

Applicability
(3.2-04)

The policy and guidance in this directive and handbook apply to all NRC employees. Contractors working under NRC contracts are bound by the same restrictions as NRC employees. In some instances, NRC contractors must sign nondisclosure agreements before they obtain information from a Privacy Act system of records.

Handbook
(3.2-05)

Handbook 3.2 contains the procedures and guidelines used to implement the provisions of the Privacy Act of 1974, as amended.

References
(3.2-06)

Code of Federal Regulations

10 CFR Part 9, "Public Records."

48 CFR 52.224-1, "Privacy Act Notification."

48 CFR 52.224-2, "Privacy Act."

48 CFR 52.239-1, "Privacy or Security Safeguards."

Department of Justice

U.S. Department of Justice "Freedom of Information Act & Privacy Act Overview."

Internal Revenue Service

Best Practices: Privacy, Internal Revenue Service, Privacy Impact Assessment, February 25, 2000.

NRC Documents

Management Directives—

3.1, "Freedom of Information Act."

12.5, "NRC Automated Information Security Program."

12.6, "NRC Sensitive Unclassified Information Security Program."

NRC NUREG-0910, "NRC Comprehensive Records Disposition Schedule," Revision 4, March 2005.

NRC Policy for Handling, Marking, and Protecting Sensitive Unclassified Non-Safeguards Information.

References

(3.2-06) (continued)

“Personally Identifiable Information (PII) Project,” <http://www.internal.nrc.gov/PII/index.html>. NRC internal Web page that provides access to requirements on the protection of PII and NRC’s implementing procedures.

Office of Management and Budget Documents

Presidential Memorandum for the Heads of Executive Departments and Agencies, “Privacy and Personal Information in Federal Records,” May 14, 1998.

Office of Management and Budget, Circular A-130, “Management of Federal Information Resources,” revision dated November 28, 2000, and published December 12, 2000 (65 FR 77677) (Transmittal Memorandum No. 4).

M-01-05, Memorandum for Heads of Executive Departments and Agencies, “Guidance on Inter-Agency Sharing of Personal Data - Protecting Personal Privacy,” December 20, 2000.

M-03-22, “OMB Guidance for Implementing the Privacy Provisions of the E-Government Act of 2002,” September 26, 2003.

M-05-08, “Designation of Senior Agency Officials for Privacy,” February 11, 2005.

M-06-15, “Safeguarding Personally Identifiable Information,” May 22, 2006.

M-06-16, “Protection of Sensitive Agency Information,” June 23, 2006.

M-06-19, “Reporting Incidents Involving Personally Identifiable Information and Incorporating the Cost for Security in Agency Information Technology Investments,” July 12, 2006.

References

(3.2-06) (continued)

United States Code

Debt Collection Act of 1982 (31 U.S.C. 3701-3719), as amended by Pub. L. 104-134.

E-Government Act of 2002, Public Law 107-347, Title II, Section 208(b), Privacy Impact Assessments.

Federal Claims Collection Act, as amended (31 U.S.C. 3711(e)).

“Fraud and False Statements; Statements or Entries Generally” (18 U.S.C. 1001).

Freedom of Information Act of 1966, as amended (5 U.S.C. 552).

Privacy Act of 1974, as amended (5 U.S.C. 552a).

Privacy Act

Handbook

3.2

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Part I General

The Federal Privacy Act of 1974, as amended (5 U.S.C. 552a), establishes safeguards for the protection of records the Federal Government collects, maintains, uses, and disseminates on individuals (U.S. citizens or aliens lawfully admitted for permanent residence). It balances the Government's need to maintain information on individuals with the rights of individuals to be protected against unwarranted invasion of personal privacy. Any questions about the Privacy Act should be directed to the Freedom of Information Act and Privacy Act (FOIA/PA) Officer, Information and Records Services Division, OIS.

Privacy Act Records (A)

The Privacy Act applies when information is retrieved by a personal identifier from agency records (e.g., paper records, electronic records, and microfiche) that contain information about individuals. In addition to containing information about individuals, the records also must contain a personal identifier, such as a person's name, Social Security number, or case number assigned to the individual. (1)

At the present time, the Privacy Act does not apply if information is not retrieved by a personal identifier. However, any employee who maintains or is planning to maintain information about individuals retrievable by a personal identifier in either an automated or other format shall contact the FOIA/PA Officer for an up-to-date determination as to whether the Privacy Act applies to the records. (2)

The Privacy Act applies to records maintained by the executive branch of the Federal Government, to independent regulatory agencies, such as NRC, to Government-controlled corporations, such as the Postal Service, and to certain contractors operating a system of records for or on behalf of a Federal agency to accomplish an agency function. (3)

Privacy Act Records (A) (continued)

The Privacy Act does not apply to records held by Congress, the courts, State and local governments, or private companies or organizations, except in certain instances in which they hold a special type of contract or agreement with a Federal agency. (4)

Personal Records (B)

Uncirculated personal notes, papers, and records, including electronic records, that are retained or discarded at the author's sole discretion and are not commingled with agency records are personal records over which NRC exercises no control. However, if a personal record is shown or transmitted to any other individual, including orally or by e-mail, or is commingled with agency records, it may become an agency record subject to Privacy Act requirements.

Part II

NRC Systems of Records

A system of records is a group of Privacy Act records under the control of NRC from which information is retrieved by the name of an individual or by an identifying number, symbol, or other identifier assigned to an individual. The system may consist of electronic records, paper records, photographs, microfiche, and the like, alone or in any combination of formats. The system manager is the NRC employee responsible for the policies and practices governing the system of records. The duties and responsibilities of system managers, custodians of duplicate systems of records, and NRC employees who work with Privacy Act records are contained in Part V of this handbook. A current list of NRC systems of records is provided on the internal and external Web sites. Any questions about NRC's systems of records should be directed to the Freedom of Information Act and Privacy Act (FOIA/PA) Officer, Information and Records Services Division, OIS.

Federal Register Notices (A)

Federal agencies covered by the Privacy Act are required to publish descriptions of their systems of records in the *Federal Register*. Notices describing new or significantly revised systems of records must be published for public comment at least 40 days before they become effective and copies must be sent concurrently to Congress and the Office of Management and Budget (OMB) for their review. (1)

Each *Federal Register* notice for a system of records must include the following information: (2)

- Name and location of the system and the location(s) of any duplicate systems of records (a)
- Categories of individuals on whom records are maintained (b)

Federal Register Notices (A) (continued)

- Categories of records in the system (c)
- Routine uses that permit disclosures of records in the system to someone outside the agency (d)
- Agency policies and practices regarding storage, retrieval, safeguards, retention, and disposal of the records in the system (e)
- Sources of records in the system (f)
- Title and business address of the agency official(s) who is (are) responsible for the system (g)
- Agency procedures for individuals to follow to determine if information on themselves is contained in the system, to access that information, and to contest its content (h)
- Any exemptions for nondisclosure that have been adopted by rulemaking to apply to the system (i)

Employees shall notify the FOIA/PA Officer in writing at least 120 days before the proposed effective date of any new system of records or any significant changes to an existing system of records. The FOIA/PA Officer, after consultation with the Office of the General Counsel, shall determine whether the current system of records notice must be amended and whether a report on the amendment must be submitted to the Congress and OMB. Changes to an existing system of records include the following: (3)

- Increases or decreases in the number or types of individuals on whom records are maintained (other than normal growth) (a)
- Increases in the types or categories of information maintained (b)

Federal Register Notices (A) (continued)

- Changes to the purpose for which information is used or to whom the information is disclosed (c)
- Changes to the nature or scope of records by altering the manner in which the records are organized or the manner in which they are indexed or retrieved (d)
- Substantially greater access to the records resulting from changes in the equipment configuration (either hardware or software) (e)
- Deletion of an existing exemption contained in 10 CFR 9.95 or the addition of a new exemption (f)
- Introduction of any new, altered, or renewed computer matching program in which NRC will participate as a source or recipient agency using records maintained in the system of records (g)

Disclosures From Systems of
Records (B)

Information from a system of records cannot be disclosed to another person (a third party) without the written consent of the record subject (individual) unless the disclosure is permitted by one of the following 12 Privacy Act conditions of disclosure:

- To agency employees who “need to know” the record to perform their official duties (1)
- In response to a request under the Freedom of Information Act (FOIA) when it was determined that the public interest in disclosure outweighs the privacy interest of the individual (2)
- For a routine use, as stated in the published *Federal Register* notice for that system of records (3)

Disclosures From Systems of
Records (B) (continued)

- To the Bureau of the Census for purposes of planning or carrying out a census or a survey or a related activity (4)
- To a recipient who has provided the agency with advance adequate written assurance that the record will be used solely as a statistical research or reporting record and the record shall be transferred in a form that is not individually identifiable (5)
- To the National Archives and Records Administration as a record that has sufficient historical or other value to warrant its continued preservation by the U.S. Government, or for the Archivist of the United States (or his or her designee) to determine whether the record has such value (6)
- To another agency or to an instrumentality of any governmental jurisdiction within or under the control of the United States for a civil or criminal law enforcement activity if— (7)
 - the activity is authorized by law (a)
 - the head of the agency or instrumentality has made a written request to the agency that maintains the record specifying the particular portion desired and the law enforcement activity for which the record is sought (b)
- To a third person if compelling circumstances have been shown to affect the health or safety of an individual and disclosure notification is transmitted to the last known address of the subject individual. The notice shall be issued within 5 days of the disclosure and contain— (8)
 - the nature of the information disclosed; (a)

Disclosures From Systems of Records (B) (continued)

- the name of the person or agency to whom the information was disclosed; (b)
- the date of the disclosure; and (c)
- the compelling circumstances justifying the disclosure. (d)
- To either House of Congress or, to the extent the matter is within its jurisdiction, any committee or subcommittee, any joint committee of Congress, or subcommittee of any such joint committee (9)
- To the Comptroller General, or any of his or her authorized representatives, in the course of the performance of the duties of the Government Accountability Office (10)
- Pursuant to the order of a court of competent jurisdiction (11)
- To a consumer reporting agency pursuant to the Debt Collection Act (12)

Unauthorized Disclosures From Systems of Records (C)

The unauthorized disclosure of **any information** from a system of records by any means of communication to any person, or to another agency, should be promptly reported to the following agency representatives to determine further action: (1)

Executive Director for Operations
Inspector General
cc: System Manager

Unauthorized Disclosures From Systems of Records (C) (continued)

There are special reporting requirements for the unauthorized disclosure/inadvertent release of **personally identifiable information**. These reporting requirements can be found at NRC's internal Web page "Personally Identifiable Information (PII) Project," <http://www.internal.nrc.gov/PII/index.html>, along with the latest guidance addressing PII. (2)

Accounting for Disclosures (D)

Disclosures from a system of records include disclosures by written, oral, electronic, or visual means. (1)

NRC employees working with records in a system of records must maintain a written accounting of any disclosures made from the system to persons outside the agency, except those released in response to a FOIA request. It is not necessary to account for disclosures made to agency employees with a "need to know" the information to perform their official duties. (2)

The accounting must be kept for at least 5 years or the lifetime of the record, whichever is longer. The accounting record shall contain the date, the nature, and the purpose of the disclosure, and the name and address of the person or agency to whom the disclosure was made. (3)

Individuals can request access to an accounting of their disclosures from any system of records by filing a written request with the FOIA/PA Officer. (4)

Government Contractors (E)

When an agency issues a contract for the design, development, or operation of a system of records ("operation" meaning the performance of any of the activities associated with maintaining a

Government Contractors (E)

(continued)

system of records, including the collection, use, and dissemination of records) to accomplish an agency function, the agency will ensure that the wording of each contract makes the provisions of the Privacy Act binding on the contractor and his or her employees by incorporating the following citations into the contract—

- Federal Acquisition Regulation (FAR) 52.224-1 Privacy Act Notification (1)
- FAR 52.224-2 Privacy Act (2)

Part III

Individual Access to and Correction of Records

Access to Records Maintained in a System of Records (A)

The Privacy Act gives any individual, including any NRC employee, the right to seek the following with regard to his or her records maintained in systems of records: (1)

- Verification of the existence of a record on the individual (a)
- Access to his or her own records (b)
- Access to his or her accountings of disclosures (c)
- Amendment, correction, or deletion of his or her records when they are not accurate, relevant, timely, or complete (d)

Requests for records may be made in person or in writing. Subpart B, "Privacy Act Regulations," of 10 CFR Part 9 contains the procedures for individuals to follow to access their records as well as the requirements applicable to NRC employees with regard to the use and dissemination of such records. Employees may direct questions to the Freedom of Information Act and Privacy Act (FOIA/PA) Officer, Information and Records Services Division, OIS. (2)

Privacy Act Exemptions (B)

With the exception of records compiled in reasonable anticipation of a civil action or proceeding before a court or administrative tribunal under 10 CFR 9.61(a), records concerning an individual that are contained in a system of records may be exempt from disclosure to the individual only if the records meet the requirements in 10 CFR 9.61(b) or (c) and have been exempt under 10 CFR 9.95. Records or portions of records exempt under

Privacy Act Exemptions (B) (continued)

10 CFR 9.61(c) are exempt from the provisions of the Privacy Act relating to access and amendment. Criminal law enforcement records or portions of records exempt under 10 CFR 9.61(b) are exempt from access and amendment as well as from additional provisions of the Privacy Act.

Criminal Penalties (C)

The Privacy Act provides criminal penalties and fines up to \$5,000 for any officer or employee of an agency, including certain contractor employees, who willfully— (1)

- Discloses information from Privacy Act records when he or she knows that the disclosure is prohibited (a)
- Maintains a system of records without first publishing a system notice in the *Federal Register* (b)

Criminal penalties also may be imposed on any person who knowingly and willfully requests or obtains any record from the agency concerning an individual under false pretenses. (2)

Civil Penalties (D)

Privacy Act violations subject to civil remedies and the available civil remedies are contained in 10 CFR 9.90(a).

Part IV

Collection of Information From or About an Individual

Restrictions on Collecting or Maintaining Information About Individuals (A)

Only information about an individual that is relevant and necessary to accomplish a purpose of NRC required by statute or Executive Order may be maintained in an NRC system of records. (1)

The Privacy Act prohibits the collection or maintenance of records on how individuals exercise their First Amendment rights unless specifically authorized by law or related to an authorized law enforcement activity. (2)

Collection of Information Directly From an Individual (B)

To the greatest extent practicable, information for a system of records should be collected directly from the individual concerned whenever the information may result in adverse determinations about the individual's rights, benefits, and privileges under Federal programs. (1)

NRC employees or system managers shall ensure that individuals from whom information is collected about themselves for a system of records are informed of— (2)

- Reasons for requesting the information (a)
- Authority that authorizes the solicitation of the information (b)
- Type of disclosure (i.e., mandatory or voluntary) (c)

Collection of Information Directly From an Individual (B) (continued)

- Use of the information (d)
- Consequences, if any, of not providing the information (e)

NRC employees shall advise their supervisors about the existence or contemplated development of any electronic, paper, or other record system in which information about individuals is or will be retrieved by means of individual names or other personal identifiers. (3)

Individuals from whom information about themselves is collected for a system of records, whether collected orally, electronically, or in writing, shall be provided with a Privacy Act statement on the form or document used to collect the information or on a separate form or document that can be retained by the individual, about the authority and purpose for collecting the information, the uses that will be made of the information, whether disclosure is mandatory or voluntary, and the effects, if any, of not furnishing the information. (4)

Privacy Act Statement (C)

Any forms or other documents, including electronic forms, used to solicit personal information from individuals that will be maintained in a system of records must contain a Privacy Act statement as part of that form or separately so that the individual can retain it. A Privacy Act statement must contain the information needed to inform an individual of reasons and authority for, and use of, the information collected and must be approved by the Freedom of Information Act and Privacy Act (FOIA/PA) Officer, Information and Records Services Division, OIS. (1)

Before using a new form or revising or reprinting an existing form or other document requesting information about an individual that is subject to the Privacy Act, NRC employees and system

Privacy Act Statement (C) (continued)

managers shall contact the FOIA/PA Officer for guidance on preparing or updating Privacy Act statements. The FOIA/PA Officer will coordinate with the Office of the General Counsel the approval of Privacy Act statements for NRC forms that request individuals to furnish information about themselves. (2)

Individuals who are requested to provide their Social Security number (SSN) shall be informed of the statutory or other authority under which the number is solicited, what uses will be made of it, and whether disclosure is mandatory or voluntary. Individuals who are asked to provide their SSN voluntarily must be advised that furnishing the SSN is not required and that no penalty or denial of benefits will result from refusal to provide it. (3)

Part V

Responsibilities of NRC Employees Who Work With Records Containing Information About Individuals

The responsibilities of system managers designated in the system of records notice published in the *Federal Register*, of custodians of duplicate systems, and of NRC employees using records contained within a system are given below.

Responsibilities of System Managers (A)

- Maintain any system of records in their control by developing and applying Privacy Act guidelines and procedures that provide for assignment of responsibility for records supervision, maintenance, and servicing, and the training of personnel assigned Privacy Act duties. (1)
- Maintain the system of records under the physical safeguards standards governing confidentiality and protection of records contained in the most recent system of records notice published in the *Federal Register*. Maintain automated systems in accordance with the system security plan developed for each automated system. (2)
- Institute and monitor a program to ensure that information in the system of records is accurate, relevant, timely, complete, and necessary for an agency purpose. (3)
- Ensure that collection of information from individuals is conducted as required in Part IV of this handbook. (4)
- Establish guidelines and procedures consistent with this management directive and 10 CFR Part 9, Subpart B, for gaining access to information in the system of records and for processing requests to identify the existence of a record, to

Responsibilities of System Managers (A) (continued)

access a record, to correct or amend a record, or to obtain an accounting of disclosures. (5)

- Maintain an accounting of disclosures, required by Part II of this handbook, when information about an individual maintained in a system of records is disseminated orally, electronically, or in writing to another person or to another agency unless the disclosure is to an NRC employee with a “need to know” or in response to a request pursuant to the Freedom of Information Act (FOIA). (6)
- Maintain records showing the location of all duplicate systems of records or portions of duplicate systems and an inventory of any records stored off site. (7)
 - System managers will be prepared to provide a copy of their list, if applicable, during the biennial systems of records review.
- Inform the custodians of the system of records and any duplicate system of records as well as any employees who work with the records protected by the Privacy Act about the procedures, guidelines, and safeguards applicable to that system and ensure that they are followed. (8)
 - System managers will issue annual guidance as a reminder of the responsibilities involved, as stated in this handbook, which includes protecting records from unauthorized access, securing records in locked file cabinets, use of opaque envelopes when sending records through the mail, and maintaining copies of required records only. The FOIA/PA Officer will be sent a copy of this guidance as notification that this action has been completed.
- Log all computer-readable data extracts from any system in their control holding personally identifiable information (PII) and verify that each extract, including PII, has been erased

Responsibilities of System Managers (A) (continued)

within 90 days or that its use is still required. For systems that cannot automatically generate logs of data extracts, manual logs must be maintained. (9)

- Obtain, when necessary, from the FOIA and Privacy Act (FOIA/PA) Officer, Information and Records Services Division, Office of Information Services (OIS), advice and assistance on requests made in person to gain access to, or to correct or amend, records. (10)
- Notify the FOIA/PA Officer in writing at least 120 days before the proposed effective date of any changes to the system of records so that it may be determined if the current system notice must be amended and if a report on the amendment must be submitted to Congress and the Office of Management and Budget. (11)
- Provide the FOIA/PA Officer with an initial determination as to whether to grant an individual access to his or her records or to amend such records and whether to extend the date of initial determination concerning requests for access to or amendment of records under the Privacy Act. (12)

Responsibilities of Custodians (B)

- Notify the system manager identified in the current system notice of the existence of any duplicate system of records or duplicate portion of a system. Failure to notify the system manager of duplicate systems or portions of systems may result in the maintenance of an unnoticed and, therefore, unauthorized system of records that could result in an individual being subject to the criminal penalties listed in Part III of this handbook. It is assumed that each office or branch maintains general personnel, travel, training, and payroll accounting records for persons within the organization, and it is not necessary to notify the system manager of duplicate systems in these cases. (1)

Responsibilities of Custodians (B) (continued)

- Must comply with all requirements applicable to system managers stated above in Section (A) of this part. (2)

Responsibilities of NRC Employees (C)

- Collect no information about individuals unless authorized to collect it in the scope of their official duties. (1)
- Collect only that information about individuals that is relevant and necessary to NRC functions or responsibilities. (2)
- Collect information, wherever possible, directly from the individual to whom it relates. (3)
- Provide individuals from whom information about themselves is collected, whether orally, electronically, or in writing, with a Privacy Act statement as specified in Part IV of this handbook. This statement may be on the form or document used to collect the information or on a separate form or document that can be retained by the individual. The statement should include— (4)
 - The authority for collection (a)
 - The purpose for collecting the information (b)
 - The uses that will be made of the information (c)
 - Whether the disclosure is mandatory or voluntary (d)
 - The effects, if any, of not furnishing the information (e)
- Ensure that all information collected that is retrieved by an individual's name or other personal identifier is maintained in an authorized system of records for which a system notice has been published in the *Federal Register*. (5)

Responsibilities of NRC Employees (C) (continued)

- Disseminate no information concerning individuals to persons other than those authorized by the Privacy Act or by the routine use disclosures published in the current system of records notice as specified in Sections II(A) and (B) of this handbook. (6)
- Disseminate no information concerning individuals to other NRC employees unless they have a “need to know” the information in order to perform their official duties. (7)
- Maintain an accounting of disclosures, as specified in Part II of this handbook, when information about an individual is disseminated from a system of records. (8)
- Maintain and process information concerning individuals in a manner that will ensure no inadvertent or unauthorized disclosures are made of the information. (9)
 - Do not leave information in open view of others, either on your desk or computer screen. (a)
 - Use an opaque envelope when transmitting information through the mail. (b)
 - Information from a system of records should be stored in accordance with the system notice. (c)

If unsure whether information about an individual is part of a system of records, safeguard it at a minimum in a **locked drawer/cabinet** or **password-protected/restricted access file**. Placing information about individuals on a shared network drive is not recommended. However, if it is necessary to place information about individuals on a shared network drive, it is important to institute access controls.

Responsibilities of NRC Employees (C)
(continued)

- Staff is prohibited from removing electronic PII from NRC-controlled space on mobile computers or devices unless the PII is encrypted. (10)
- Staff is prohibited from removing paper documents that contain PII of individuals other than themselves from NRC-controlled space unless the PII has been redacted from the documents or an exception has been granted. In cases in which it is necessary to take unredacted documents outside NRC-controlled space, office directors or regional administrators or their designees may issue exceptions. However, the exceptions must be in writing, describe why unredacted documents are necessary, and describe how the documents will be protected while outside NRC-controlled space. These exceptions should be granted infrequently and a copy of the written exception must be provided to the Director of OIS. This direction does not prohibit the removal or use of emergency contact information outside NRC-controlled space; an exception is not required. (11)
- Staff is prohibited from placing PII pertaining to NRC official business on personally owned hard drives, removable media, and other stand-alone storage devices. (12)
- Staff is prohibited from the use of personally owned computers for processing or storing PII of individuals pertaining to NRC official business other than themselves. (13)
- NRC remote broadband access through Citrix is approved. However, accessing systems containing PII through a dial-up modem is prohibited unless an NRC laptop that is configured in accordance with security requirements approved by OIS is used. This prohibition does not apply to employees remotely accessing the Human Resources Management System or Employee Express to update their own personal information. (14)

Responsibilities of NRC Employees (C)
(continued)

- Staff is prohibited from storing on or downloading to mobile remote access devices PII pertaining to NRC official business unless these mobile remote access devices are password-protected, and where possible, lock out after 30 minutes (or less) of user inactivity. (15)
- Staff is prohibited from sending e-mail containing PII outside the agency except where necessary to conduct agency business. E-mailing PII within the NRC LAN/WAN [local area network/wide area network] is acceptable, including to and from BlackBerry hand-held devices interacting within NRC's e-mail system. (16)
- Bring to the attention of the responsible system manager— (17)
 - Any information in a system of records used by NRC to make a determination about an individual that appears inaccurate, irrelevant, untimely, or incomplete (a)
 - Any changes contemplated or being developed on an existing system of records that might require a revision to the published system notice (b)
 - Any duplicate systems of records (c)
- Advise the FOIA/PA Officer about the existence or contemplated development of any new record system for which information about individuals is or will be retrieved by means of their names or other personal identifiers. (18)
- Maintain no record that describes how any individual exercises rights guaranteed by the First Amendment, unless expressly authorized by statute, or by the individual about whom the record is maintained, or unless the record is pertinent to and in the scope of an authorized law enforcement activity. (19)

Part VI

Privacy Impact Assessment

The E-Government Act of 2002 requires that agencies prepare a privacy impact assessment (PIA) before developing or procuring information technology (IT) that collects, maintains, or disseminates personal information in identifiable form about members of the public who are not Government employees or when initiating, consistent with the Paperwork Reduction Act, a new electronic collection of personal information in identifiable form from 10 or more persons. However, agencies are encouraged to conduct PIAs for all existing electronic information systems or ongoing collections of information in identifiable form, including those about Government personnel. (1)

A PIA is a process used to evaluate privacy in any new information systems, systems under development, or systems undergoing major modifications. It is designed to guide system owners and developers in assessing privacy through the early stages of development and is completed as part of the Capital Planning and Investment Control (CPIC) process. Privacy must be considered when requirements are being analyzed and decisions are being made about what data are to be used, how the data are to be used, who will use the data, and whether the implementation of the requirements presents any threats to privacy. The PIA is designed to collect the information necessary to make relevant determinations regarding the applicability of the Privacy Act, the Paperwork Reduction Act information collections requirements, and records management requirements through a series of questions that, when completed, will describe the data in the system, access to the data, attributes of the data, and maintenance of administrative controls. (2)

Offices are responsible for preparing a PIA for each IT project/system they sponsor and submitting it to OIS for review and approval. Refer to OIS internal Web pages "Business Process & IT Applications" (<http://www.internal.nrc.gov/ois/divisions/bpiad/index.html>) and "IT Security" (<http://www.internal.nrc.gov/ois/it-security/index.html>) for PIA template and guidance. (3)

Glossary

Computer matching program.

Any computerized comparison of—

(1) Two or more automated systems of records or a system of records with non-Federal records maintained by a State or local government for the purpose of—

(a) Establishing or verifying eligibility or continued compliance of applicants, recipients, beneficiaries, participants, or providers of services with respect to assistance or payments under Federal benefit programs or

(b) Recouping payments or delinquent debts under such programs

or

(2) Two or more automated Federal personnel or payroll systems of records or a system of Federal personnel or payroll records with non-Federal (State or local government) records.

A computer matching program under the Privacy Act does not include—

(1) Matches done to produce statistical data without any personal identifiers;

(2) Matches done to produce background checks for security clearances of Federal personnel or Federal contractor personnel;

(3) Matches done by the Office of the Inspector General for certain criminal or civil law enforcement purposes;

(4) Matches of Federal personnel records for routine administrative purposes and matches by an agency using records from its own systems of records if the purpose of the match is not

Glossary (continued)

to take any adverse financial, personnel, disciplinary, or other adverse action against Federal personnel;

and

(5) Certain matches of tax information.

Custodian of a duplicate system of records. An NRC employee who maintains a duplicate system of records. The responsibilities of custodians of duplicate systems are contained in Part V of this handbook.

Duplicate system of records. A group of records that are similar to records contained in an NRC system of records. It need not contain all of the records contained in the primary system.

Individual. A citizen of the United States or an alien lawfully admitted for permanent residence.

Personally identifiable information (PII).* The current definition of PII can be found at NRC's internal Web page "Personally Identifiable Information (PII) Project," <http://www.internal.nrc.gov/PII/index.html>, along with the latest guidance addressing PII.

Privacy impact assessment (PIA). An analysis of how information is handled (1) to ensure handling conforms to applicable legal, regulatory, and policy requirements regarding privacy; (2) to determine the risks and effects of collecting, maintaining, and disseminating information in identifiable form in an electronic information system; and (3) to examine and evaluate

*Only personally identifiable information (PII) that is part of a Privacy Act system of records will be protected by the provisions of the Privacy Act. Therefore, while some PII may be considered Privacy Act information, not all of it is. PII that is contained in documents, files, or databases not part of a system of records will not receive the specific benefits of this legal protection but is to be treated in accordance with applicable agency policy for handling sensitive information.

Glossary (continued)

protections and alternative processes for handling information to mitigate potential privacy risks.

Record. Any item, collection, or grouping of information about an individual that is maintained by NRC, including, but not limited to, the individual's education, financial transactions, medical history, employment history or criminal history, and that contains the individual's name, or the identifying number, symbol, or other identifying particular assigned to the individual, such as a finger or voiceprint or a photograph. A record may be in electronic, paper, or other format.

Routine use. With regard to the disclosure of a record, the use of such record for a purpose that is compatible with the purpose for which it was collected, as described in a notice published in the *Federal Register*.

Statistical record. A record in a system of records maintained for statistical research or reporting purposes only and not used in whole or in part in making any determination about an identifiable individual, except as provided by the Census Act, 13 U.S.C. 8.

System manager. NRC official responsible for maintaining a system of records. The responsibilities of system managers are contained in Part V of this handbook.

Systems of records. A group of records under the control of NRC from which information is retrieved by the name of an individual or by an identifying number, symbol, or other identifying particular assigned to an individual.