

Department of Defense Legacy Resource Management Program

PROJECT NUMBER (08-395)

Maintaining and Implementing Sustainable INRMPs Course Offerings

Booz Allen Hamilton

JANUARY 28, 2010







Maintaining & Implementing Sustainable INRMPs:

Introduction















Course Objectives

- Understanding of Sikes Act
- Knowledge of roles and responsibilities
- Tools to implement sustainable INRMPs
- Approaches for working together







Agenda: Day 1

- History of the Sikes Act & the Tri-Party MOU
- Maintaining & Implementing Sustainable INRMPs
- US FWS Roles, Responsibilities and Activities
- State Agencies Roles,
 Responsibilities and Activities



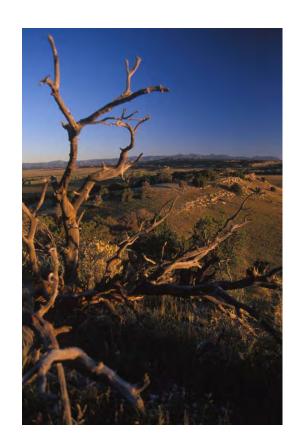






Agenda: Day 2

- Keeping INRMPs Current
- Major Natural Resource Issues
 - Threatened and Endangered Species
 - Migratory Bird Management
 - Wetlands
 - Invasive Species
 - Encroachment









Agenda: Day 3

- Public Review and Involvement
- INRMP Project Funding
- Final Questions
- Course Critique









Maintaining & Implementing Sustainable INRMPs:

History of the Sikes Act













Sikes Bill of 1949

- Limited to Eglin Field Reservation, Florida
- Authorized installation to issue hunting & fishing permits and retain fees for restocking
- Directed fish & game be managed in cooperation with USFWS
- Required state hunting & fishing licenses







Engle Act of 1958 (10 U.S.C. § 2671)

- Requires hunting and fishing on military installations to comply with state laws
- Requires that appropriate state licenses be obtained
- Ensures access to installations by state fish and game officials









Sikes Act of 1960

- Extended provisions of 1949 Sikes Bill to all military installations
- Implemented Engle Act
- Authorized tripartite cooperative plans
 - Voluntary, but mutually agreed upon
 - Focus on fish & game propagation
 - Funded through user fees, not appropriations
- IAGFCC primary proponent for bill









Amendments to Sikes Act: 1968 - 1986

- 1968:
 - Appropriations authorized for first time
 - Habitat enhancement & public outdoor recreation programs added to scope
- 1974:
 - By 1974, DoD had 237 cooperative plans in effect
 - Habitat management, range rehabilitation, ORV control made mandatory







Amendments to Sikes Act: 1968 – 1986 (continued)

- 1982:
 - Scope expanded to include all T&E species
 - Congress expressed continued frustration over DoD's failure to request authorized funds
- 1986:
 - Multiple-use natural resources management required
 - Requirement to employ professionally trained natural resources managers
 - Regularly review fish & wildlife plans





Sikes Act Improvement Amendments

- Efforts to effect reform began in 1993
- Spurred on by IAFWA and NMFWA









Key Elements of Proposed Amendments

- Program to be mandatory
- Management through INRMPs mutually agreed on by the three partners
- INRMPs to be consistent with "essential military requirements"
- Notice of Violation enforcement feature requested (\$!)
- Commitment to biodiversity conservation
- Requirement for sufficient professional staff to comply with Act







Maintaining & Implementing Sustainable INRMPs:

Sikes Act Improvement Act











Sikes Act Improvement Act of 1997

- Enacted 18 November 1997
- Product of three-plus years of discussion
- Agreed to by DoD, USFWS, AFWA









Overarching Requirements

- Sec. of Defense directed to carry out a natural resources program
 - Previous program discretionary
 - Previous program focused on fish & game conservation







Overarching Requirements (continued) Which Installations Must Prepare INRMPs

- All within the US, its territories and possessions, unless
 - Significant natural resources absent
- Bases are closed or closing
- DoD provides FWS with list of INRMP-required installations





Mare Island NSY







Overarching Requirements (continued)

- INRMP shall reflect "mutual agreement" of the parties
 - Goal: agreement on entire plan
 - Requirement: agreement on elements of plan within scope of USFWS' and State's legal authority
- Sikes Act neither enlarges nor diminishes parties' legal authorities









State Authority on Federal Lands

- Management of fish & resident wildlife historically a state prerogative
- Congress may expressly preempt state law
- Sikes Act does not manifest such an intent
- States have concurrent authority to manage unless:
 - Actions discriminatory; or
 - Obstacle to accomplishing military mission









Maintaining & Implementing Sustainable INRMPs:

Tri-Party Agreement







1-15







Tri-Party Working Group: Background

- National Level Working Group formed – January 2001
- Initial focus November 2001 deadline
 - Tracked progress
 - Identified and resolved issues
 - Prepared reports to Congress









Tri-Party Memo of Understanding: Key Provisions

- Lead role: DoD
- National-level program review
- Reaffirm Sikes Act responsibilities
- Encourage INRMP Development and Implementation Teams
- Provide for Regional Sikes MOUs









Tri-Party MOU: Key Provisions (continued)

- Encourage use of Economy Act
- Cooperatively build research and management proposals
- Encourage information exchange









Tri-Party Memo of Understanding: Goals

- MOU signed on January 31, 2006
- Institutionalize HQ cooperation and review processes
- Ensure availability of necessary tools and policies









Maintaining & Implementing Sustainable INRMPs:

Recommendations to Improve Sikes Act Coordination







v.4







Improve Communications

- Institutionalize this course
- Add DoD information to NCTC courses
- Continue INRMP-SWAP regional workshops
- Adopt DoD-wide conservation metrics







Streamline the INRMP Review Process

- Expand use of INRMP template
- Improve and use INRMP status matrix
- Hold regional reviews when possible
- Designate field offices sign-off authority
- Develop new INRMP tools









Related Improvements

- USFWS issue updated Sikes guidelines
- Joint management guidelines on airfield management and BASH
- DoD migratory bird guidelines









Questions & Answers













Maintaining & Implementing Sustainable INRMPs:

Sustainable INRMPs













INRMP Required Elements

- Resource management and fish and wildlife-oriented recreation
- Habitat enhancement or modifications
- Wetland protection, enhancement, and restoration
- Integration and consistency among activities
- Specific natural resource management goals









INRMP Required Elements (continued)

- Public use of natural resources
- Public access consistent with safety, security, & mission
- Enforcement of natural resource laws
- Other activities determined by the Secretary









But Military Bases Are NOT Wildlife Refuges

- Program and INRMP must
 - Be consistent with the use of installations to ensure military preparedness; and
 - Ensure no net loss in capability of installations to support military mission
- Obvious tension intentionally left unresolved









Installation Plans Integrated into INRMPs

- Holistic approach to resource management
- Other plans may be incorporated into an INRMP
 - Installation master plans and range ops plans
 - Integrated Cultural Resources Management Plans
 - State wildlife management plans
 - Fire management plans
 - BLM/Forest Service plans









Procedural Requirements

- Must provide opportunity for public comment on (at least the initial) INRMP
 - NEPA as means for soliciting?
- All parties must review no less often than every five years
- Defense and Interior must report annually to Congress









Maintaining & Implementing Sustainable INRMPs:

Cooperative Management













Ground Rules

- Roles of DoD, USFWS and State Wildlife Agencies
- Adopt and use metrics
- Utilize tri-party participation in all phases
- Build partnerships to manage "outside the fence"









Pitfall: Excluding the Community

- A DoD installation exists as an economically and ecologically integral part of the local community
- The installation offers value that must be taken into account in:
 - Economic, ecological, health, security benefits
- Current BRAC criteria includes as part of military value an installation's community support
- Community support considered a BRAC criterion







Consistent Tri-Agency Cooperation Recommendations

- Led by Installation Management
- Pre-review meeting
 - Agree upon POC's, Timeline, Roles and Responsibilities
- Partnering meetings
- Tri-Agency teleconference check-ins









Consistent Tri-Agency Cooperation Recommendations (continued)

- Submit plan in sections
- Review and return plan in sections
- Schedule final signature date, stick to timeline
- Maintain open lines of communication to:
 - Base Commanding Officer
 - All Three Agencies









Adaptive Management

- INRMPs designed for complexity and uncertainty
- Build adaptability into the INRMP and know how to leverage it
- DoD biodiversity handbook provides guidance







Benefits of Cooperative Management

- Accomplish INRMP goals and objectives
- Obtain funds
- Build relationship and gain advocates









Readiness and Environmental Protection Initiative (REPI)

- Partnerships with NGOs, state and local governments, and federal agencies
- Projects aimed to:
 - Protect military training lands
 - Preserve open space or natural habitat
- Conservation easements acquired









Legacy Program Areas of Emphasis: Natural Resources

- Integrated Natural Resources Management
- Regional Ecosystem Management Initiatives
- **Invasive Species Control**

Monitoring and Predicting Migratory Patters of

Birds and Mammals







Legacy Program Areas of Emphasis: Cultural Resources

- Economics of Historic Preservation
- Cultural Resources Data Management
- Communication, Partnerships, and Public Awareness
- Context and Model Development







Legacy Program Areas of Emphasis: Integrated Resources

- Readiness and Range Sustainment
- National and International Initiatives
- Cooperative Conservation
- Program Management



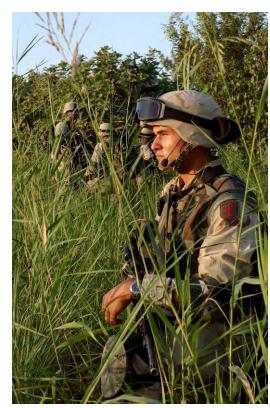






INRMP-SWAP Integration

- Southeast Atlanta (May 2006)
- Southwest Phoenix (December 2006)
- Southern Plains Albuquerque (May 2007)
- Mid-Atlantic Washington, DC (December 2007)
- Northeast Boston (June 2008)









Projects from INRMP-SWAP Southeast Workshop

- Georgia Conservation Forum
 Project: Gopher Tortoise Support
- Florida SWAP-INRMP Regional Coordination
- Carolina Species At Risk Project
- Clear Zone Habitat Conservation on a South Carolina Airstrip (Invasives Control)







Potential Projects from INRMP-SWAP Southwest Workshop

Assessment and Prioritized Restoration of Seeps,
 Springs and Riparian Systems [NV]

Partnering Workshop for Integrating SWAPs and INRMPs
 [Carlebad Office]

[Carlsbad Office]

SW Burrowing Owl Symposium

 Bonneville Basin Integration Project







Potential Projects from INRMP-SWAP Southern Plains Workshop

- Gray Vireo Coordination Effort
- Bat Coordination Effort
- Annual Wildlife Diversity Conference
- Southern NM Coordination Meetings
- Cooperative Conservation Incentives







Potential Projects from INRMP-SWAP Mid-Atlantic Workshop

- Aquatic Invertebrates (Crustaceans) Surveys
- Northeast Region Natural Resources Database Coordination and Development
- NJ Species at Risk Project
- NJ Pinelands Ecosystem Management for Fire Control
- Regional BASH Toolkit/SWAP Integration
- Assessment of the Significance of Fire-Maintained Communities to Species of Greatest Conservation Need in the Mid-Atlantic Region
- Species at Risk Assessment for the Chesapeake Bay Region





Potential Projects from INRMP-SWAP Northeast Workshop

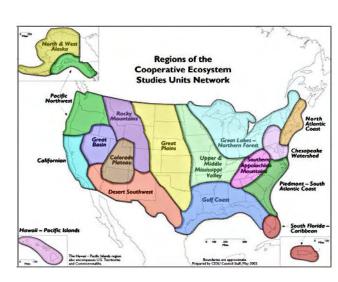
- Blandings Turtle Population Model
- Early Successional Habitat Management
- Expansion and Maintenance of Northeast Grasslands
- Northeast Habitat Database
- Northeast Regional Bat Conservation Partnership
- Predictive Model for Northeast Forest Bat Habitat
- Recreational Trails Demonstration Project
- DoD Natural Resources Friends Group





National Conservation Partnerships

- Cooperative Ecosystem Study Units (CESUs)
- Native Plant Conservation
- North American Pollinator Protection Campaign
- North American Bird Conservation Initiative
- Partners in Amphibian and Reptile Conservation







Regional Conservation Partnerships

- Ecosystem Management Initiatives
 - Gulf Coastal Plain Ecosystem Partnership
 - Mojave Desert
 - Sonoran Desert
 - Colorado Shortgrass Prairie
 - Puget Sound
- Weed Management Areas







Local Conservation Partnerships

- National Public Lands Day
 - 38 sites for 2008, 22 states and DC
 - 14 Army
 - 9 Navy
 - 9 Air Force
 - 1 Marine Corps
 - 5 Air National
- Bat Conservation International
- Ducks Unlimited
- National Wild Turkey Federation



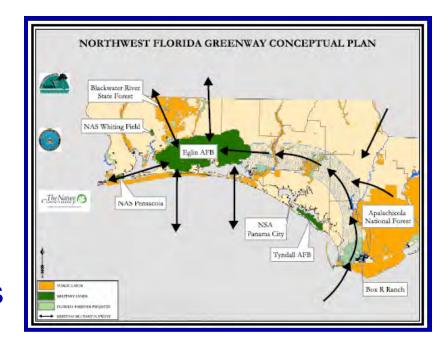






Partnering Best Practices

- Involve local and regional partners
- Seek partnership funding
 - Legacy Program
 - USFWS Grants
 - Other
- Participate in buffer programs
- Army Compatible User Buffer (ACUB) Program



REPI







Maintaining & Implementing Sustainable INRMPs:

INRMP Reviews













Review Requirements

- Must be reviewed "as to operation and effect"
- By all three parties
- "On a regular basis"
- "But not less often than every 5 years"
- DoD strongly recommends an annual tripartite review









Review Timing

- "Regular basis, but not less often than every 5 years"
- DoD Policy: annual cooperative reviews
- Document for the record
- Ensure "mutual agreement" reflected









Scope of Review: By the Parties

- Focus on "operation and effect"
 - Implemented & producing intended results
- Revision not necessarily required
- Triggers
 - Changed circumstances
 - ESA critical habitat designation
 - Not Working









INRMP Adequacy

- Adequacy determination based on:
 - Effectiveness of INRMP implementation
 - Effectiveness of partnership and collaboration
 - Sustainment of installation's mission
 - Status of listed species and critical habitat
 - Maintenance of ecosystem integrity









INRMP Adequacy (continued)

- Compliance with
 - Sikes Act
 - Endangered Species Act
 - Migratory Bird Treaty Act
 - Other natural resource and environmental laws
- Support for exclusion from critical habitat designation



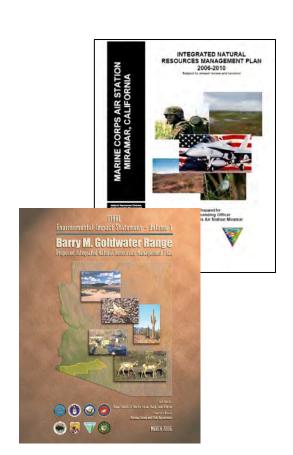






Bottom Line

- Congress expects:
 - Plans will be developed and revised cooperatively
 - Plans will be implemented
 - Public will have access to installations to enjoy natural resources...
 - But military preparedness
 CANNOT be compromised









Discussion



South

Texas

Natural

Resources

Partnering

Team

FWS INRMP Review Guidance







Maintaining & Implementing Sustainable INRMPs:

FWS INRMP Review Guidance













FWS Sikes Act Challenges

- Managing workload for military installations, FWS, and States
- Developing and implementing quality INRMPs
- Improving INRMP review timelines
- Streamlining INRMP review process





FWS INRMP Review Guidance





Addressing Challenges

- Encourage partner team approach in INRMP implementation, reviews and updates
 - Participate with the military in INRMP review
 - Tie in landscape ecosystem level priorities of FWS
 - Tie in State Wildlife Conservation Plan priorities
 - Use military INRMP metric review to evaluate
 - Investigate creative funding



FWS INRMP Review Guidance





Partnership Goals

- May include FWS and State & other missions
- Encourage early involvement
- Encourage Communication
- Develop creative funding sources for INRMP implementation and other projects
 - DoD Legacy projects
 - DoD Partners in Flight projects
 - Military installation encroachment buffer partnerships



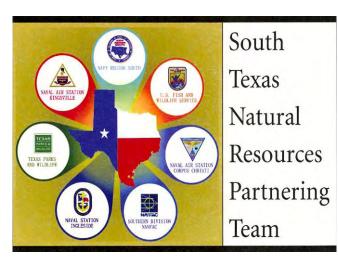






Partnership Benefits

- Ensures quality INRMPs and natural resource stewardship
- Promotes integration of Operational Mission & natural resources management
- Enhances cooperative relations with FWS and State
- Provides opportunities to interact with other partners & stakeholders





FWS INRMP Review Guidance





Responsibilities

 The installation is responsible for coordinating the development and review of INRMPs with FWS and State fish and wildlife agency





FWS INRMP Review Guidance







Review Preparation

- Service lead field office is usually the one initially contacted
- Per the new guidelines, installation informs
 Service field station of intent to prepare or
 revise INRMP 30 days prior to doing so; and
 requests Service participation
- The field station will participate in the development of INRMPs as much as feasible within time and staff constraints











Review Preparation (continued)

- Installation informs Service field station of intent to provide a draft INRMP for review and coordination 60 days prior to delivering document
- The field station will provide written acknowledgement of receipt of draft INRMP within 15 days





FWS INRMP Review Guidance







Field Station Review

- Field station provide comments and/or preliminary agreement on draft INRMP within 60 days of receipt
 - unless ESA consultation needed
 - unless installation requests critical habitat review
- Other Field stations may review INRMP to ensure complete programmatic participation





FWS INRMP Review Guidance







Field Station Review (continued)

- FWS field station should facilitate migratory bird conservation review with military installation per
 - FWS Final Rule on DoD Migratory Bird Conservation (2007)
 - DoD/FWS MOU on Migratory Bird Conservation (2006)
- DoD Partners in Flight Program has resources to facilitate migratory bird conservation in INRMP





FWS INRMP Review Guidance





Regional Review

- Provide final draft INRMPs to the lead FWS Field Station
 & Regional Sikes Act Coordinator
- Should be reflective of field level participation and concurrence with the INRMP
- Regional Sikes Act Coordinator
 - Key in facilitating all comments into one response to military installation
 - Should work to resolve concerns with FWS field station
 - Should work to get Regional Director's signature
 - Provide approval or comments within 60 days



THE STATES OF LIFE

FWS INRMP Review Guidance





Regional Concurrence

- State fish and wildlife representatives concurrence or concerns will be provided to the Regional Director for consideration
- FWS and State fish and wildlife agencies may discuss mutual concerns
- FWS may withhold INRMP concurrence if State fish and wildlife agency concerns are not resolved
- If conflicts remain after extensive efforts to resolve issues, the Regional Director will make a determination either to withhold Service agreement or provide agreement on INRMP with recommendation or caveats









Review Process Summary

- Inform FWS Field Office of intent
- Provide draft to FWS Field Office
- Field Office provides comments
- Provide final draft to Regional Office
- Regional Office provides comments or concurrence





State Wildlife Agencies and Wildlife Action Plans

David K. Whitehurst Virginia Department of Game and Inland Fisheries September 16, 2008



Purpose of this Presentation

- Understand the nature of state wildlife agencies
- History, Role, and Function of Wildlife Action Plans
- Importance of DoD facilities to wildlife conservation
- Overview of Virginia's Action Plan and conservation efforts involving DoD facilities



State Wildlife Agencies



- Protecting the Public Trust
- Working AcrossBoundaries
- A Legacy of Success



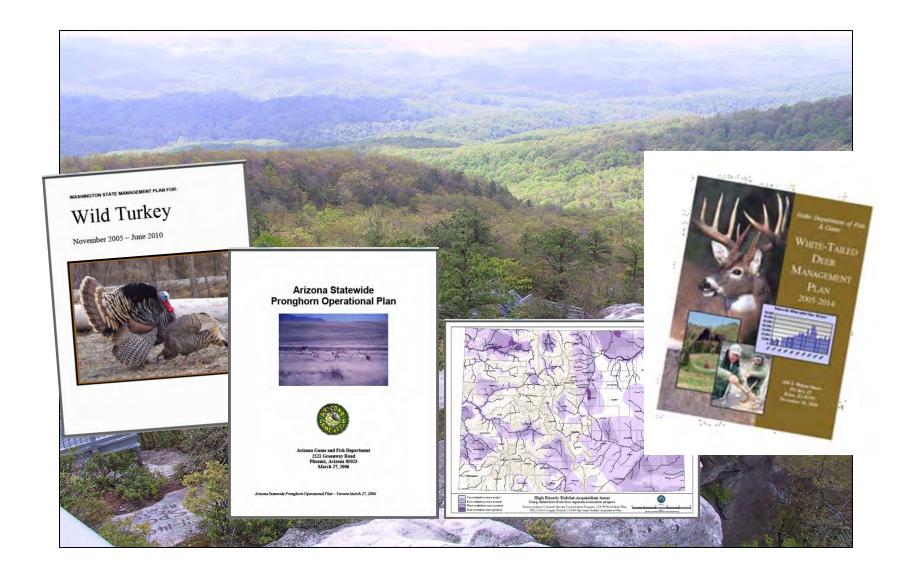
State Wildlife Agencies

- Protecting the Public Trust:
 - the North
 American Model
 - Structure,Funding ofWildlife Agencies
 - □ Constituencies,Stakeholders



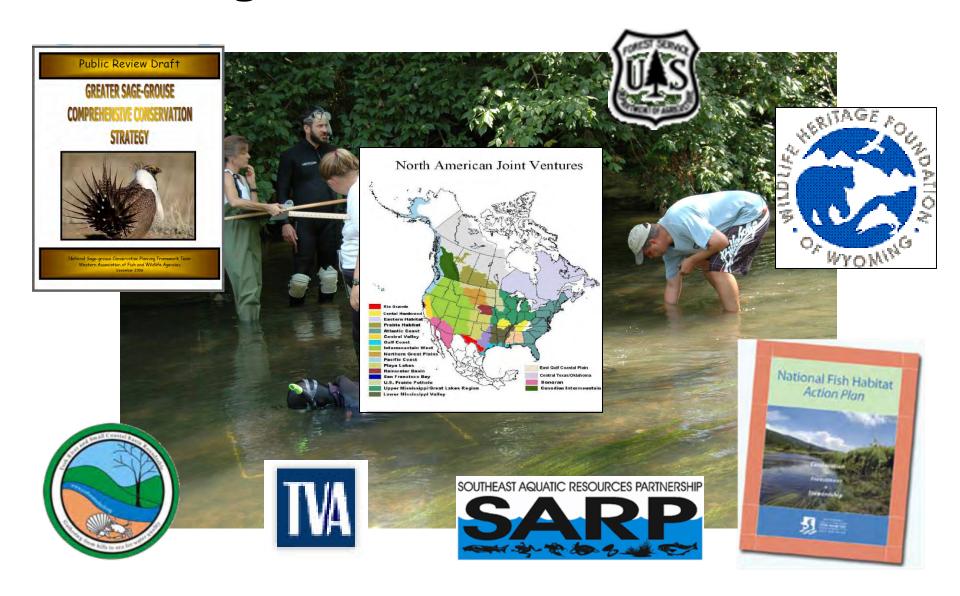


Protecting the Public Trust





Working Across Boundaries





A Legacy of Success...





A Legacy of Success...





... An Unfinished Agenda.



Conservation Funding

- State Wildlife Grants appropriations vary year-to-year.
- Wildlife Action Plan needs money for full implementation.
- New and greater funding is needed.







Teaming With Wildlife: A Natural Investment

- Coalition of more than 5,700 organizations working to keep common species common by supporting increased state and federal funding for wildlife conservation, outdoor recreation, and conservation education
- Includes wildlife managers, conservationists, hunters/angers,
- businesses, others supporting this goal





Coalition Accomplishments



www.teaming.com

- Successful grassroots efforts
- Wildlife Conservation & Restoration Program
- State Wildlife Grants
- Successful annual "Fly-In" in Washington to increase awareness about these needs
- **GOAL**: 10,000 members!



State Wildlife Action Plans

Our Nation's Core Program for Preventing Wildlife From Becoming Endangered in Every State







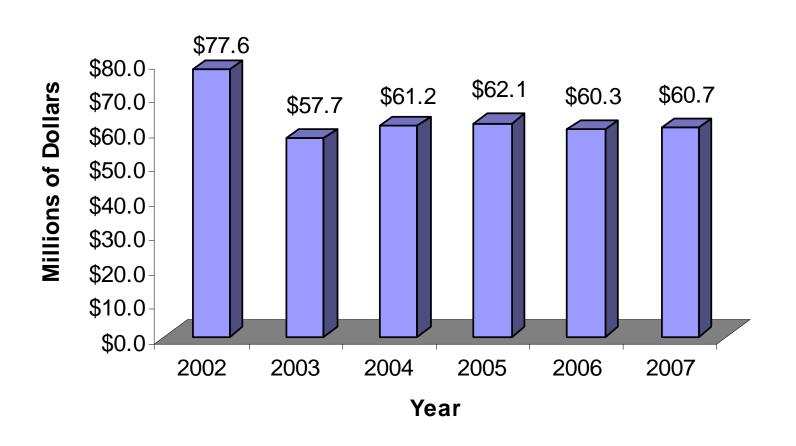


State Wildlife Action Plans

Funded by State Wildlife Grants

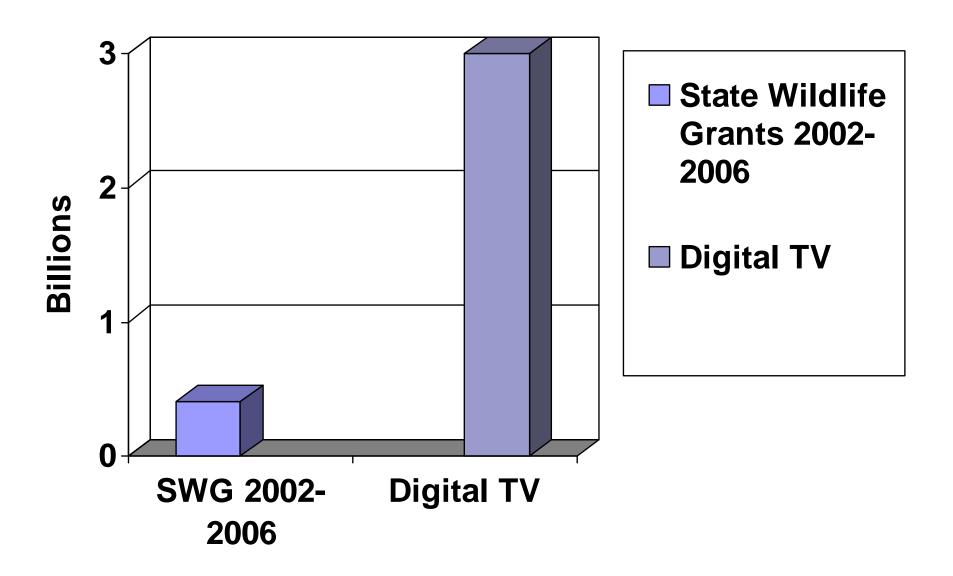








State Wildlife Grant Funding





Action Plans: Eight Elements

- Distribution and abundance, focused on species of greatest need
- 2. **Habitat** location and condition
- Problems and research needs
- 4. Conservation Actions and priorities





Action Plans: Eight Elements

- Monitor and Evaluate
- 6. Plans to Review and Revise
- 7. Coordination with other agencies, planning efforts
- 8. Public participation







State Wildlife Action Plans





State Wildlife Action Plans are:





State Wildlife Action Plans





Virginia's Wildlife Action Plan



What Does It Mean For Virginia?

- A strategy and common vision for conservation for the Commonwealth, not just DGIF
- Status check of Virginia's wildlife & habitats
- In line with Roadmap for Virginia's Future (Virginia's long-term strategic plan): "Protect, conserve, and wisely develop our natural, historical and cultural resources"
- Can be used to prioritize and leverage funding across agencies and programs within and outside of Virginia government

Wildlife Action Plan Overview

- A wildlife conservation plan for the Commonwealth, not just DGIF
- Developed with input from multiple partners, stakeholders, and citizens
- Plan evaluates and assesses:
 - Location and abundance of wildlife and habitats
 - Problems facing species and habitats
 - Conservation actions to address problems
 - ■Research and monitoring needs





Key Outcomes



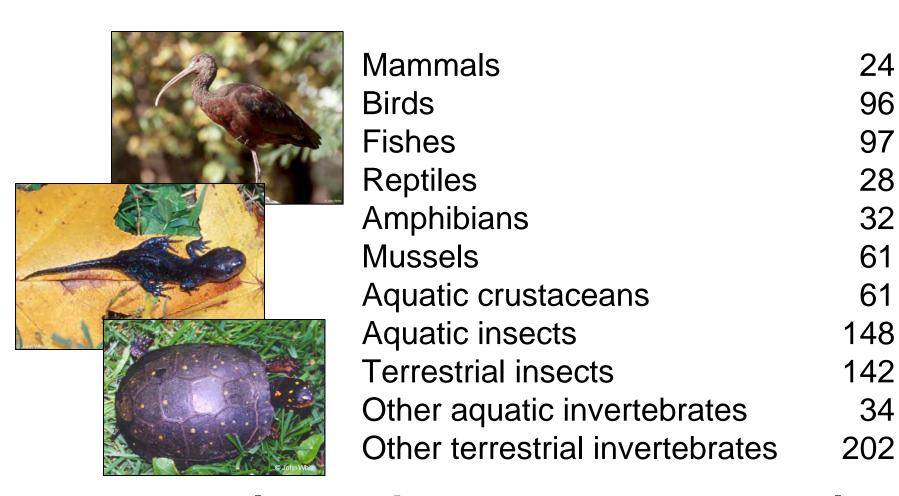
Species of Greatest Conservation Need



- Final List: 925 species
- Assigned to one of four tiers of relative conservation need
- Reviewed and endorsed by scientists and stakeholders

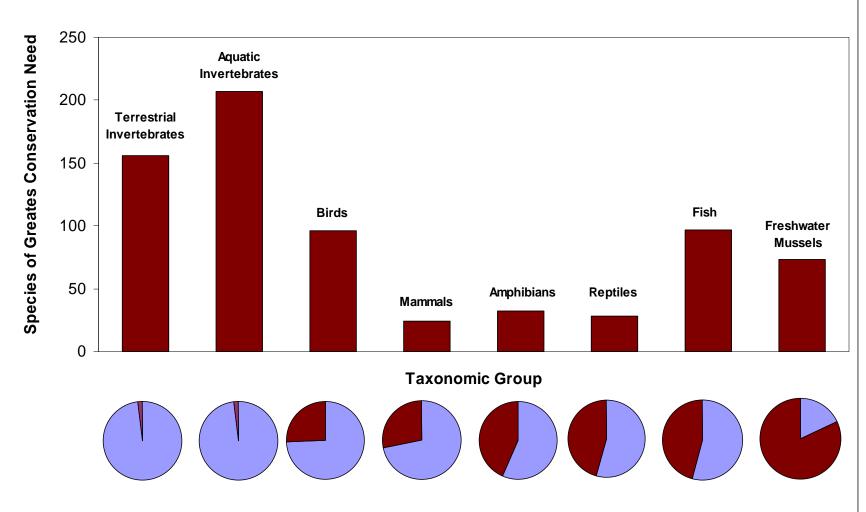
Tiers and associated species served as the foundation for Plan development, including setting conservation priorities and actions.

Species of Greatest Conservation Need



70% are invertebrates; 60% are aquatic

Species of Greatest Conservation Need



Percent Species of Greatest Conservation Need to Total Species in Virginia by Taxonomic Grouping

Summary of Taxa

	# in VA	# SGCN	# State listed	# Fed listed	# G1-2	# S1-2
Fishes	210	97	20	6	14	65
Amphibians	74	32	4	1	3	18
Reptiles	61	28	6	2	0	15
Birds	374	96	12	4	0	30
Mammals	85	24	10	5	1	15
Terr insects	10,000+	144	5 (p)	3	63	118
Other terr inverts	??	196	7	1	82	167
FW Mussels	89	73	38	20	38	54
Crustaceans	10,000+	61	3	2	35	43
Aquatic insects	10,000+	146	0	0	24	134
Other aquatic inverts	??	12	0	0	7	8

Northern Piedmont Species of Greatest Conservation Need



Bald Eagle Tier II



Yellow-crowned night heron Tier III



Saltmarsh sharp-tailed sparrow
Tier II



Ovenbird – Tier IV



Black-throated green warbler Tier I



Prothonotary and 10 other warblers

Tier IV

Northern Piedmont Species of Greatest Conservation Need



Wood turtle Tier I



Eastern box turtle Tier III



Spotted turtle Tier III



Scarletsnake Tier IV



Eastern hog-nose snake Tier IV

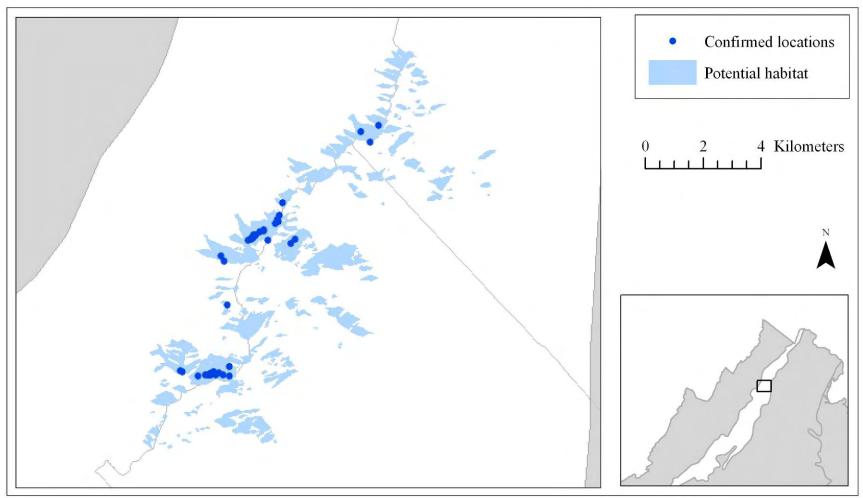
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Habitat Assessment

- Broad Habitat Assessment
 - Statewide terrestrial, aquatic, and subterranean habitats, their locations, and their condition
- Species of Greatest Conservation Need (SGCN) Habitat Assessment
 - Identified general habitat needs for all SGCN species
 - Created detailed maps of Tier I species habitats modeled from best available information

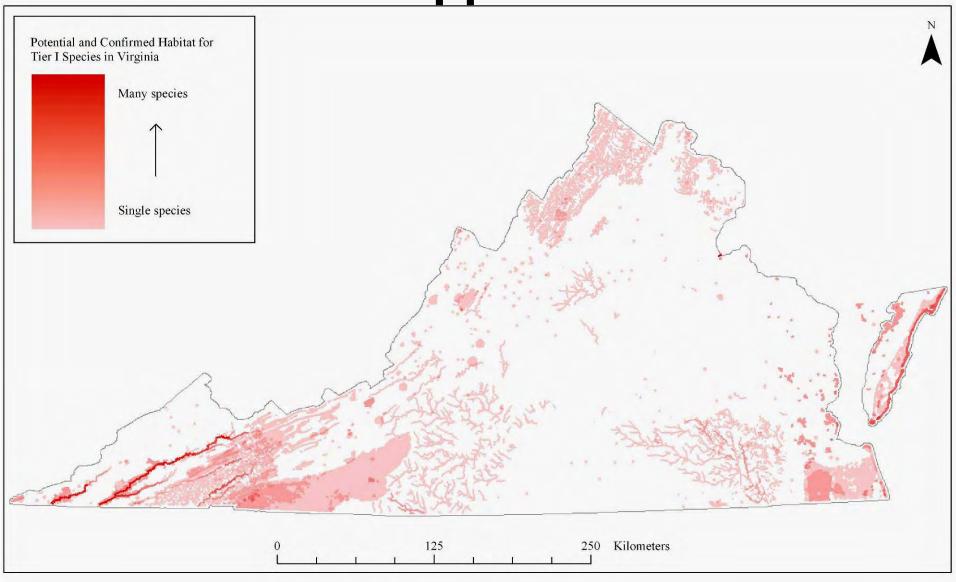
Terrestrial species distribution map **Shenandoah salamander**

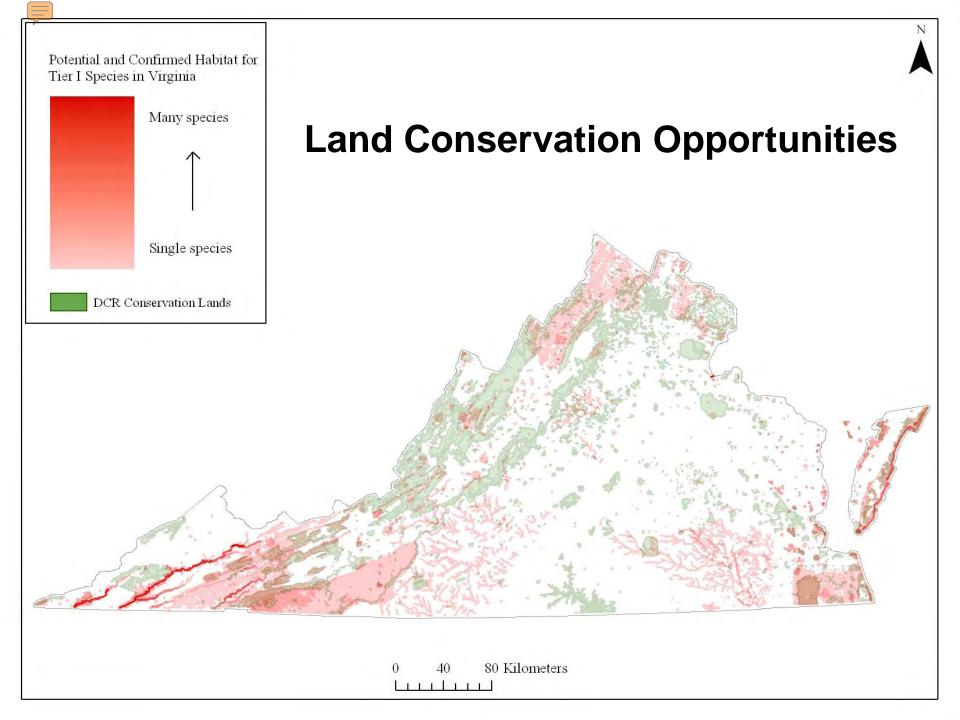






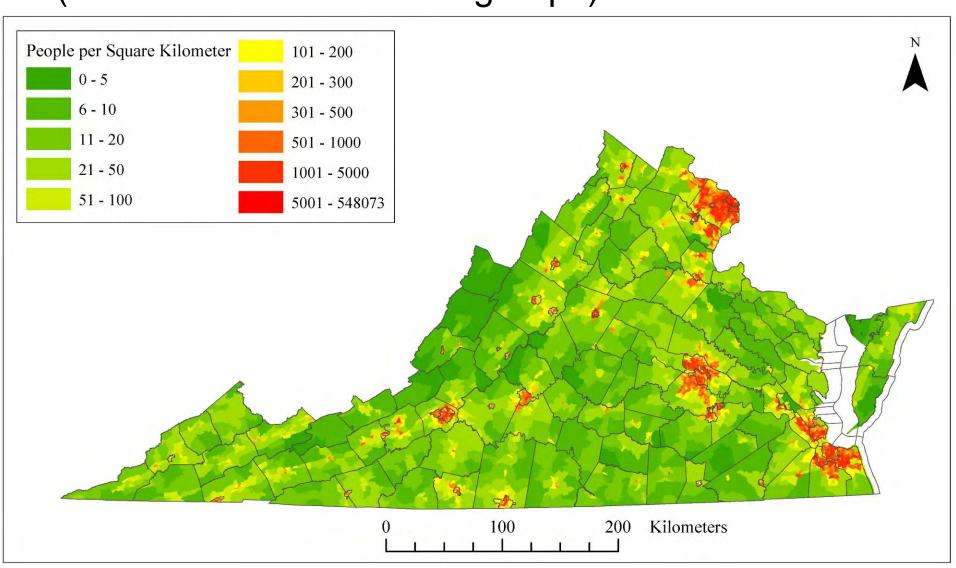
Conservation Opportunities





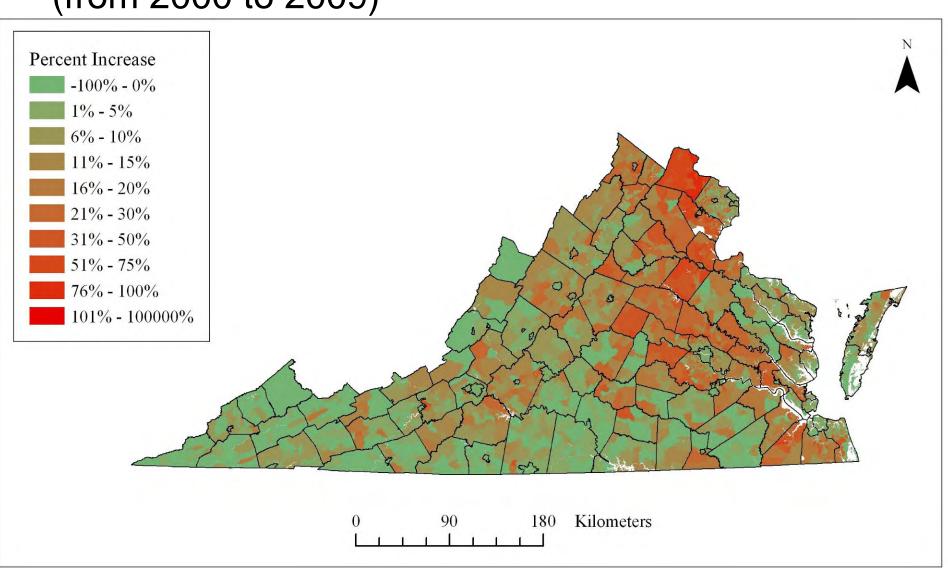
Human Population Density

(from 2000 census block groups)



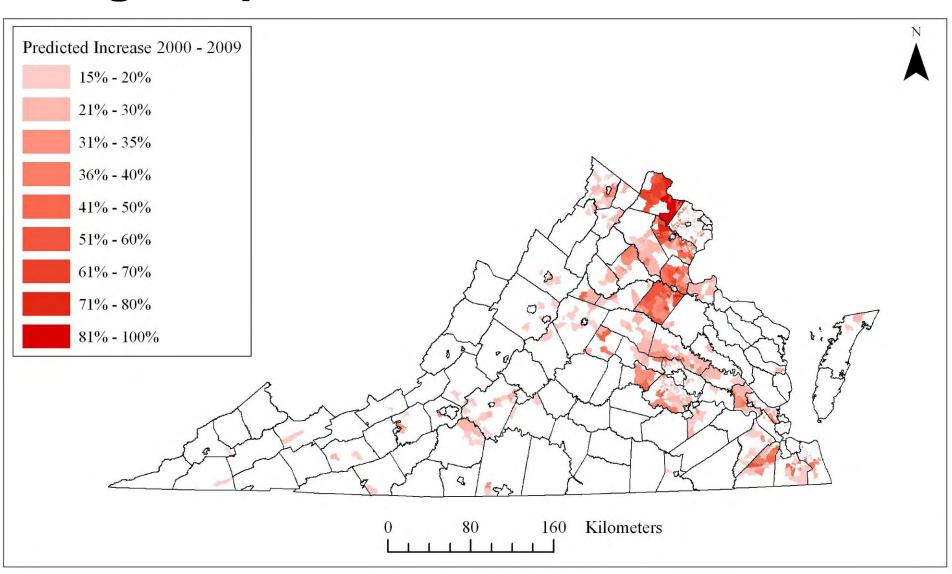
Predicted % Change in Population

(from 2000 to 2009)





High Impact Growth Areas





Problems Facing Wildlife

- Greatest threats to terrestrial species statewide are related to <u>habitat destruction or</u> <u>fragmentation</u>, including development and some agricultural and forestry practices.
- Greatest threats to aquatic species statewide are related to <u>water and habitat</u> <u>quality</u>, including pollution and sedimentation, from development and some industrial, agricultural, and forestry practices.



Conservation Actions

- Coordination
 - □ Share data with local land trusts to help them implement Plan priorities
- Education and Outreach
 - Educate local planners & developers water quality, green space and stormwater management
- Enforcement
 - □ Improve enforcement & prosecution of wildlife laws
- Habitat Management
 - Conserve, restore, and create important habitats and buffers
- Land Protection
 - Continue or improve conservation easement programs
 - □ Preserve high elevation habitat
- Planning
 - □ Improve land use planning in urban, forestry, agricultural uses
- Regulations, Policy and Law
 - Establish permanent dedicated funding for conservation
- Species Management
 - □ Control overabundant native species, exotic/invasive species

Bottom Line

Unless habitats and functional ecosystems are conserved, wildlife populations will continue to decline.

Wildlife and native habitat will be conserved only if society determines

they are **VALUABLE!**







Virginia Success Stories – SWG



Restoration of freshwater mussels in SW Virginia



Eradication of invasive exotic zebra mussels



Identification and conservation of important areas

for birds



Acquisition of important habitat in the "Green Sea"



Importance of DoD Lands

"The 25 million acres managed by the DoD are home to more federally listed species and imperiled species than any other federal lands, including even national parks and national wildlife refuges."

NatureServe 2004



Recent Success With DoD

- Acquisition of Merrimac Farm
- Within Quantico MCB's Encroachment Buffer
- DoD, DGIF and local partners
- 302 acres of native habitats conserved in the Washington DC area





Other DoD Opportunities

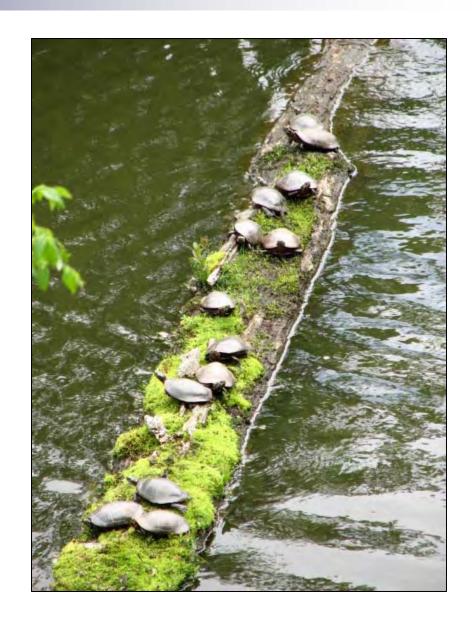


- CanebrakeRattlesnakeconservation –Northwest NavalBase
- Land Conservation opportunities – Fort Pickett and Fort A.P. Hill
- ResourceCoordination –Fort A.P. Hill



New Efforts

- Climate Change Strategies
- Expanded Species & Habitat Mapping
 - □ Support habitat conservation
- Regional Priorities and Opportunities
 - □ Including DoD









Keeping INRMPs Current:INRMP Reviews and Metrics





v.5









INRMP Reviews: Sikes Act Requirement

- Reviewed as to "operation and effect"
- Occurs on a regular basis
- Not less often than every 5 years
- If determined adequate, no revision needed











INRMP Reviews: DoD Policy and Guidance

- Requires INRMP review annually
- Conducted in cooperation with other parties
 - Outcome should be documented
 - Mutual agreement achieved





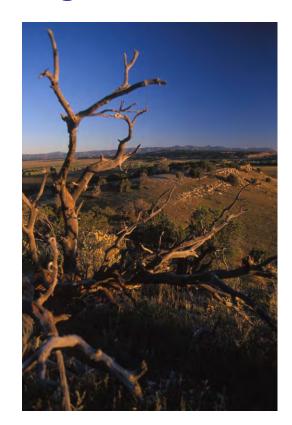






Annual Reviews and Adaptive Management

- Reviews facilitate adaptive management
- Opportunity to review goals and objectives
- Realistic schedule can be established











Usefulness of Annual Reviews

- Developing ex parte reports
 - Reports required under Sikes Act
 - IPR, EMR, MOMs, etc.
 - Annual Report to Congress
- Expedite 5-year reviews







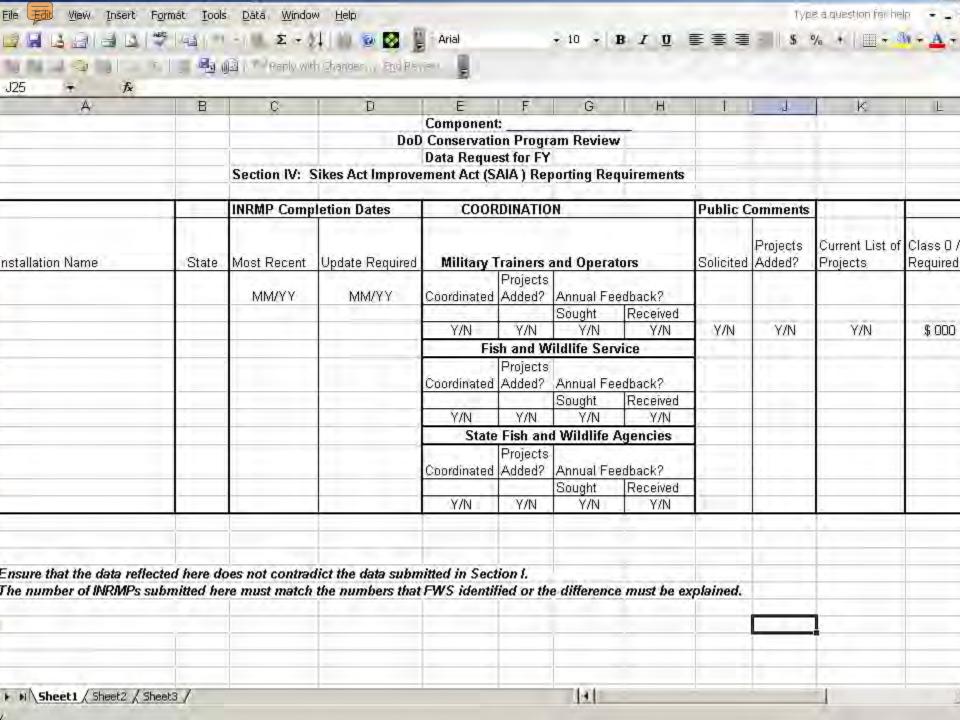




DoD Measures of Merits (MOMs)

- Established to meet reporting requirements
- Reported at each conservation IPR
- Reported in Annual Report to Congress











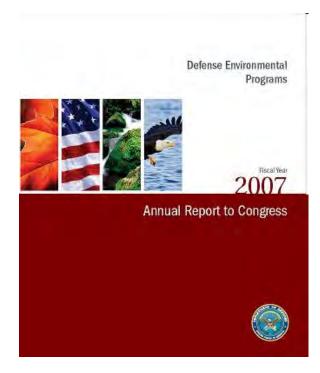


General Metrics Development Guidelines

- Keep it simple
- Utilize readily available information
- Do it fast
- Make it meaningful







Annual Report to Congress Details:

- Funds Spent on INRMPs
- Year INRMP Completed & Projected Revision
- Has INRMP been Coordinated with FWS & State Y/N
- Does the INRMP have a Project List Y/N

Figure G-15 Navy FY2006 Sikes Act Reporting²

Installation Name	State	Year Most Recent INRMP Completed	Meets Requirements	\$ Spent in FY2006 to Implement INRMP	Coordinated with FWS & State	Current List of Projects	Next INRMP Due					
Y = Complete; N = Not Complete	Y = Complete; N = Not Complete, but Required; N/A = Not Applicable											
Navy												
Naval Observatory Flagstaff	AZ	2002	Υ	\$89,000	Υ	Υ	2007					
Naval Air Facility El Centro	CA	2001	Y	\$0	Y	Y	2008					
Naval Air Station Lemoore	CA	2002	Υ	\$42,568	Υ	Υ	2007					
Naval Air Weapons Station China Lake	CA	2002	Υ	\$228,435	Υ	Y	2007					
Coronado Complex	CA	2002	Υ	\$532,707	Υ	Υ	2007					
Naval Auxiliary Landing Field San Clemente Island	CA	2002	Υ	\$3,147,001	Y	Y	2007					
Naval Base Ventura County (Point Mugu)	CA	2002	Υ	\$531,623	Υ	Υ	2007					
Naval Construction Battalion Center Port Hueneme	CA	2002	Υ	\$10,000	Υ	Υ	2007					
Naval Medical Center San Diego	CA	2002	Υ	\$0	Υ	Υ	2007					
Naval Postgraduate School Monterey	CA	2002	Y	\$11,175	Y	Y	2007					
Naval Station San Diego	CA	2002	Υ	\$42,486	Υ	Υ	2007					
Naval Supply Center Fuel Depot, San Pedro	CA	2002	Y	\$0	Y	Y	2007					
Naval Transmitting Facility Dixon	CA	2003	Υ	\$0	Υ	Υ	2008					
Naval Warfare Assessment Station Corona	CA	2005	Y	\$0	Y	Y	2010					
Naval Weapons Station Fallbrook Annex	CA	2008	Υ	\$0	Υ	Υ	2011					
Naval Weapons Station Seal Beach	CA	2001	Y	\$14,070	Y	Y	2008					

Figure G-13
Amount Spent on INRMPs in FY2006 by Component

DoD Component	Total
Army	\$71,771,603
Navy	\$8,871,429
Marine Corps	\$12,197,370
Air Force	\$24,154,540
DLA	\$220,000
Total	\$117,214,942



Installation Name	State	Year Most Recent INRMP Completed	Meets Requirements	\$ Spent in FY2006 to Implement INRMP	Coordinated with FWS & State	Current List of Projects	Next INRMP Due
Y = Complete; N = Not Complete	, but Re	quired; N/A = Not App	licable				
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Naval Air Facility El Centro	CA	2001	Υ	\$0	Y	Υ	2006
Naval Air Station Lemoore	CA	2002	Υ	\$42,568	Υ	Υ	2007
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Naval Postgraduate School Monterey	CA	2002	Υ	\$11,175	Υ	Y	2007
Naval Station San Diego	CA	2002	Υ	\$42,486	Υ	Υ	2007
Naval Supply Center Fuel Depot, San Pedro	CA	2002	Υ	\$0	Υ	Υ	2007
Naval Transmitting Facility Dixon	CA	2003	Υ	\$0	Υ	Υ	2008
Naval Warfare Assessment Station Corona	CA	2005	Υ	\$0	Υ	Υ	2010
Naval Weapons Station Fallbrook Annex	CA	2006	Υ	\$0	Υ	Υ	2011
Naval Weapons Station Seal Beach	CA	2001	Υ	\$14,070	Y	Υ	2006
Naval Weapons Station Seal Beach, Det. Concord	CA	2005	Υ	\$0	Υ	Υ	2010
Outlying Field San Nicolas Island	CA	2006	Υ	\$0	Y	Υ	2011
Point Loma Complex	CA	2002	Υ	\$173,254	Υ	Υ	2007
San Diego Bay INRMP	CA	2002	Υ	\$0	Υ	Υ	2007
Naval Submarine Base New London	CT	2004	Υ	\$0	Υ	Υ	2009









DASN(E) Task: Develop Metrics

- Assess conservation program impacts on mission
- Indicate successfulness of partnerships











Methodology

- Meeting of NR managers and partners
- Purpose:
 - Determine important focus areas
 - Determine criteria
 - Develop measuring/rating system
 - Develop annual process



	Installation Name	State	FOCUS AREAS				
		Otate					
	Annapolis, USNA	MD					
	Bangor, NSB	WA					
	Barking Sands, PMRF	Н					
	Bayview Det., Carderock NSWC	ID					
	Boardman, NWSTF	OR					
	Bremerton, NAVHOSP	WA					
	Brownfield, NNSOC	CA					
	Brunswick, NAS	ME					
9.	Carderock, NSWC	MD					
10.	Charleston, NWS	SC					
11.	Chesapeake Bay Det., NRL	MD					
12.	China Lake, NAWS	CA					
13.	Coastal Systems Station Panama City,	FL					
14.	Concord Det., NWS Seal Beach	CA					
15.	Corona, NWAS	CA					
16.	Coronado, Naval Base Complex	CA					
17.	Corpus Christi, NAS	TX					
18.	Crane, NSWC	IN					
19.	Dahlgren, NSWC	VA					
20.	Dam Neck, FCTCLANT	VA					
21.	Dixon, NRTF	CA					
22.	Earle, NWS	NJ					
23.	El Centro, NAF	CA					
24.	Elephant Butte, NNSOC	NM					
25.	Everett, NAVSTA	WA					
26.	Fallbrook Det., NWS Seal Beach	CA					
27.	Fallon, NAS	NV					
28.	Flagstaff, NAVOBSY	AZ					
29.	Ft Worth, NAS JRB	TX					
30.	Gila River, NNSOC	AZ					
31.	Great Lakes, NTC	IL					
32.	Guam, COMNAVMARIANAS	GU					
33.	Gulfport, NCBC	MS					
34.	Harvey Point, DTA	NC					
35.	Indian Head, NSWC	MD					
	Indian Island, NAVMAG	WA					
37.	Ingleside, NAVSTA	TX					
	Jacksonville, FISC	FL					
	Jacksonville, NAS	FL					
40.	Jim Creek, NAVRADSTA (T)	WA					

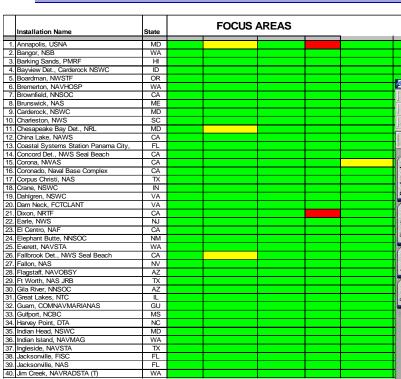




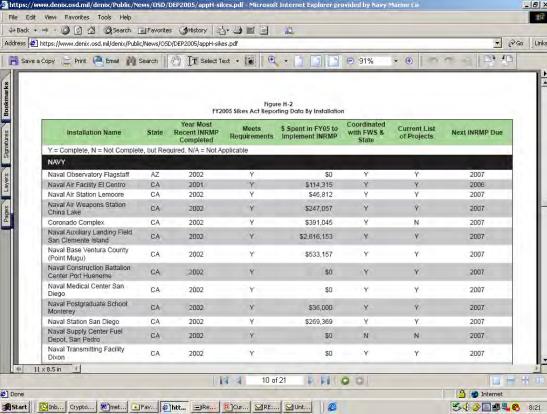








Note the similarities











Focus Areas

- INRMP Implementation
- Partnership/Cooperation and Effectiveness
- Team Adequacy
- INRMP Impact on Installation Mission











Focus Areas (continued)

- Status of Federally Listed Species and CH
- Ecosystem Integrity
- Fish & Wildlife Management and Public Use



ASSESSMENT OF INRMP PROJECT IMPLEMENTATION	ASSESSMENT OF LISTED SPECIES AND CRITICAL HABITAT	ASSESSMENT OF PARTNERSHIP EFFECTIVENESS	ASSESSMENT OF FISH AND WILDLIFE MANAGEMENT AND PUBLIC USE	ASESSMENT OF TEAM ADEQUACY	ASSESSMENT OF ECOSYSTEM INTEGRITY	ASSESSMENT OF INRMP IMPACT ON INSTALLATION MISSION
IS THE PROJECT IN EPR Web? (Y/N)	IS SPECIES HABITAT MAPPED ON GIS?	SUPPORTS FWS REGIONAL EFFORTS	ARE SUSTAINABLE HARVEST GOALS EFFECTIVE?	IS THERE AN ON-SITE PROFESSIONAL NRM?	GENERAL TEAM CONSENSUS OF OVERALL HABITAT TYPE INTEGRITY	HAS COORDINATION BETWEEN NR STAFF AND OPERATORS BEEN SUCCESSFUL/EFFECTIVE?
WAS THE PROJECT INCLUDED IN THE POM?	TO WHAT EXTENT DO INRMP PROJECTS AND PROGRAMS PROVIDE A BENEFIT TO SPECIES?	SUPPORTS STATE CONSERVATION PLANS	AVAILABILITY OF PUBLIC RECREATIONAL OPPORTUNITIES	IS THERE AN ADEQUATE NR TEAM?	STATUS OF HABITAT INDICATORS	TO WHAT LEVEL DO NR COMPLIANCE REQUIREMENTS ENHANCE THE INSTALLATION MISSION?
HAS PROJECT FUNDING BEEN RECEIVED?	TO WHAT DEGREE HAVE LISTED LISTED, POPOSED, AND CANDIDATE PROJECTS BEEN FUNDED?	SUPPORT OF OTHER CONSERVATION INITIATIVES	WAS PUBLIC OUTREACH PROVIDED?	IS CONTRACTOR SUPPORT ADEQUATELY UTILIZED	SPECIFIC STUDY RESULTS	HAS THERE BEEN A NET LOSS OF TRAINING LANDS?
WHAT PERCENT OF INRMP PROJECT GOALS & OBJECTIVES HAVE BEEN MET?	DO SPECIES SURVEYS PROVIDE ADEQUATE DATA HABITAT CONDITIONS?	IS THERE ADEQUATE COLLABORATION BETWEEN PARTNERS?		IS FWS AND STATE SUPPORT ADEQUATE?	HABITAT CONVERSION BENEFITS	DOES THE INRMP PROCESS ADEQUATELY ADDRESS CURRENT MISSION REQMNTS?
USE OF CREATIVE ALTURNATIVES FOR PROJECT FUNDING	DO SPECIES SURVEYS PROVIDE ADEQUATE DATA ON POPULATION NUMBERS AND TRENDS?	IS THERE SATISFACTORY COOPERATION BETWEEN PARTNERS?		IS NAVFAC & REGIONAL SUPPORT TRAINED / ADEQUATELY UTILIZED?	HABITAT RESTORATION ACCOMPLISHED	
IS PROJECT ACCOMPLISHMENT ON	HOW WELL ARE FWS SPECIES BENEFIT RECOMMENDATIONS BEING	IS NR PROGRAM EXECUTION MEETING FWS AND STATE EXPECTATIONS?		IS THE FWS/STATE/NAVY TEAM EFFECTIVE?		

SPECIES BENEFIT RECOMMENDATIONS BEING MET?

EXPECTATIONS?

SCHEDULE?

	Installation Name	State	Impact on Military Mission	INRMP Implementation	Status of Fed. Listed Spp.	Team Adequacy	Ecosystem Integrety	Partnership Coop. & Effectiveness	F&W MGT and Public Use
1.	Annapolis, USNA	MD							
	Bangor, NSB	WA							
	Barking Sands, PMRF	Н							
	Bayview Det., Carderock NSWC	ID							
	Boardman, NWSTF	OR							
	Brownfield, NNSOC	CA							
	Brunswick, NAS	ME							
	Carderock, NSWC	MD							
	Charleston, NWS	SC							
	Chesapeake Bay Det., NRL	MD							
	China Lake, NAWS	CA							
	Coastal Systems Station Panama City,	FL							
	Concord Det., NWS Seal Beach	CA							
	Corona, NWAS	CA							
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	Dixon, NRTF	CA							
	Earle, NWS	NJ							
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	Fallon, NAS	NV							
	Flagstaff, NAVOBSY	AZ							
	Ft Worth, NAS JRB	TX							
	Gila River, NNSOC	AZ							
	Great Lakes, NTC	IL							
	Guam, COMNAVMARIANAS	GU							
	Gulfport, NCBC	MS							
	Harvey Point, DTA	NC							
	Indian Head, NSWC	MD							
	Indian Island, NAVMAG	WA							
	Ingleside, NAVSTA	TX							
	Jacksonville, FISC	FL							
	Jacksonville, NAS	FL							
	Jim Creek NAVRADSTA (T)	WA							











Annapolis, USNA: INRMP Implementation

- Rating/Score:
- Findings:
 - Several Class 1 Projects not funded
 - Incomplete proposal submissions
- Recommendation(s):
 - Properly submitted proposals for unfunded projects











Annapolis, USNA: Team Adequacy

- Rating/Score:

- Findings:
 - NR Manager position remains open
- Recommendation(s):
 - Fill the NR Manager vacancy









Metric Builder Provides Feedback to Leadership

- Natural resources management impacts on mission
- Relationship with FWS and State partners
- Health of Navy Natural Resources Program
- Status of INRMP Implementation



Keeping INRMPs Current







Metric Builder as a Mechanism to:

- Accomplish INRMP annual reviews
- Cultivate the Relationship with partners
- Keep INRMPs Current







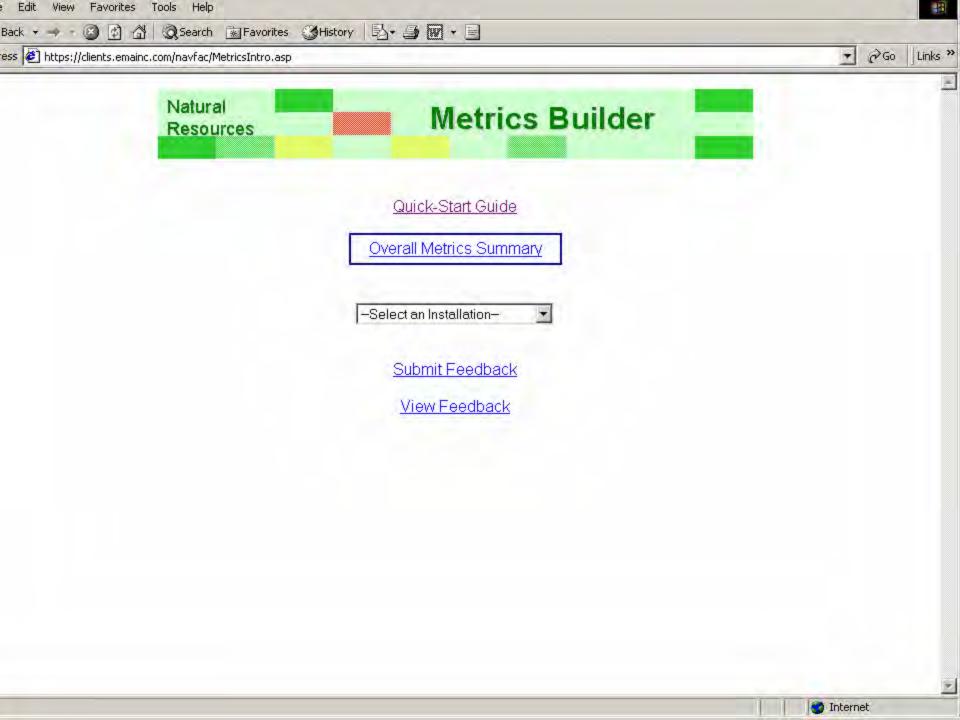


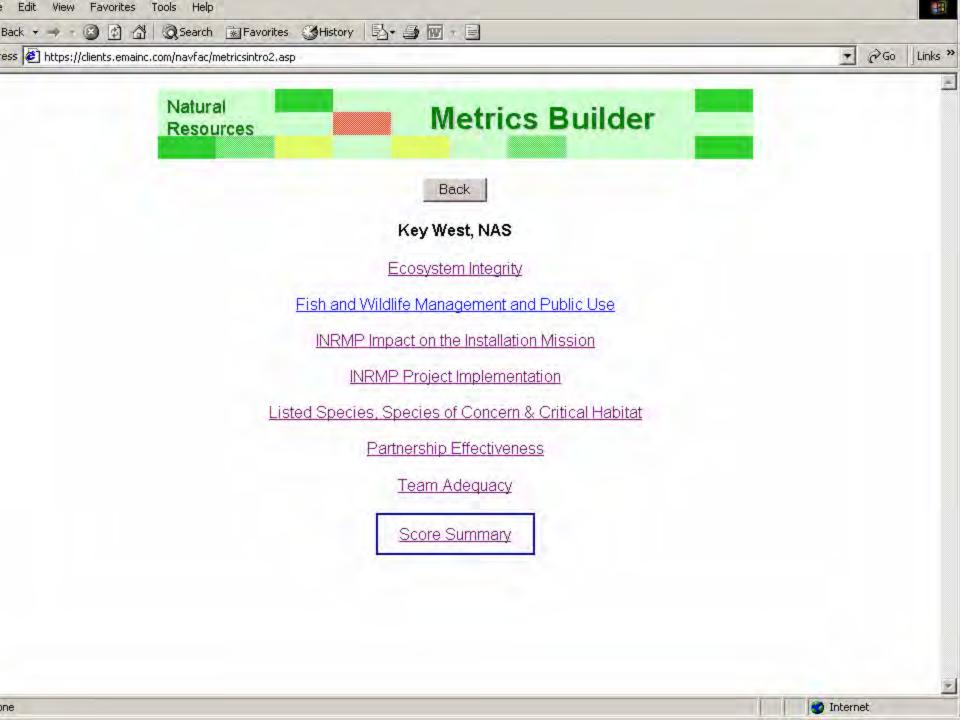


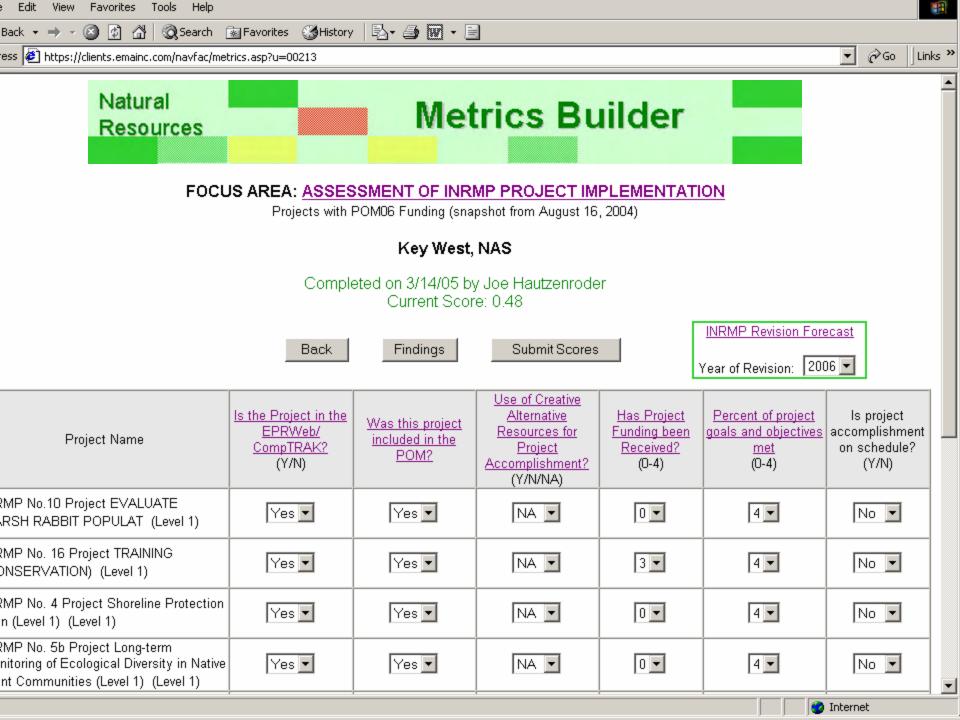


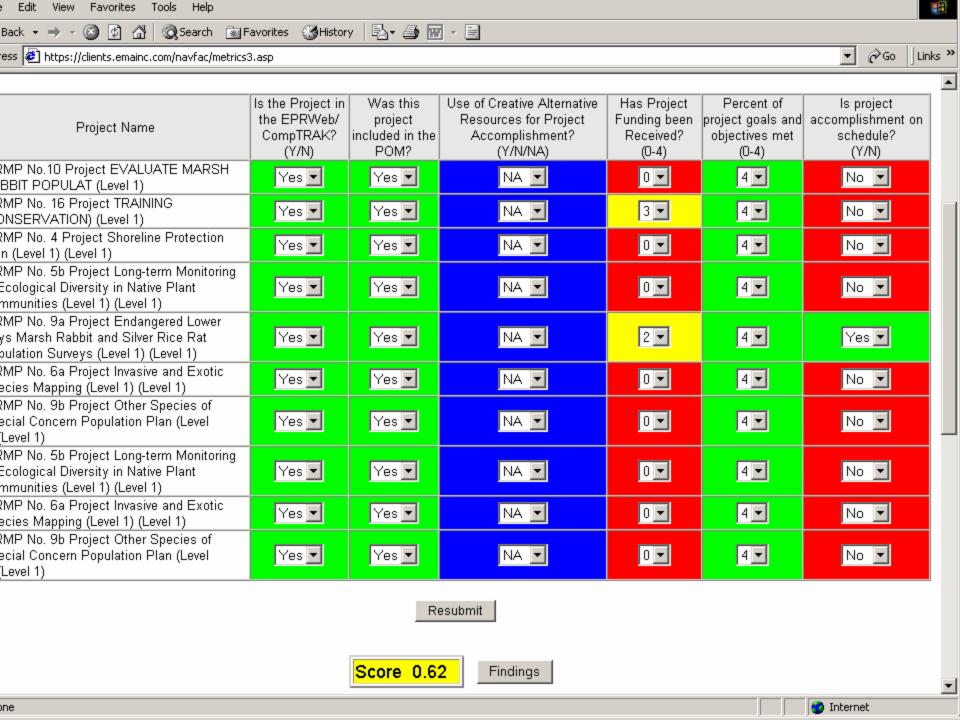
Metric Builder as a Mechanism to:

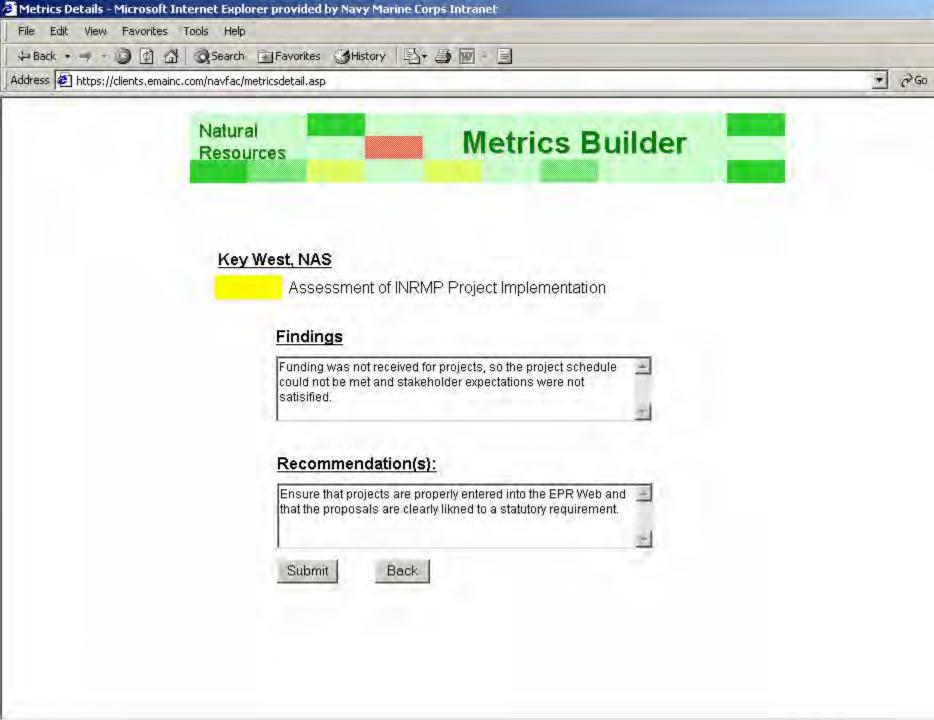
- Track INRMP project accomplishment
- Monitor habitat conditions
- Monitor endangered species recovery efforts

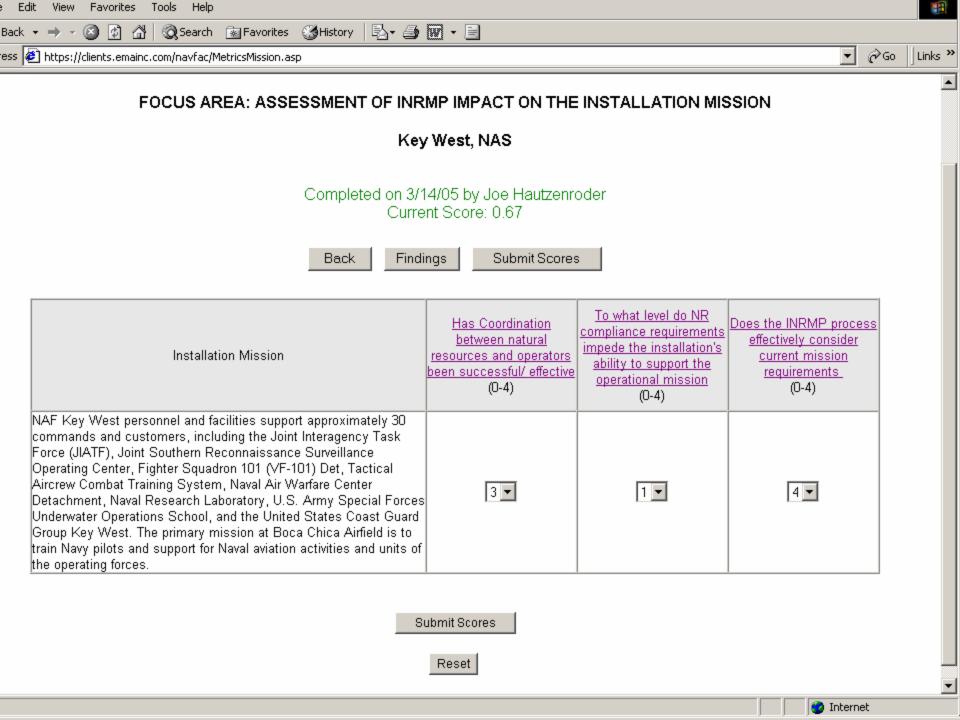


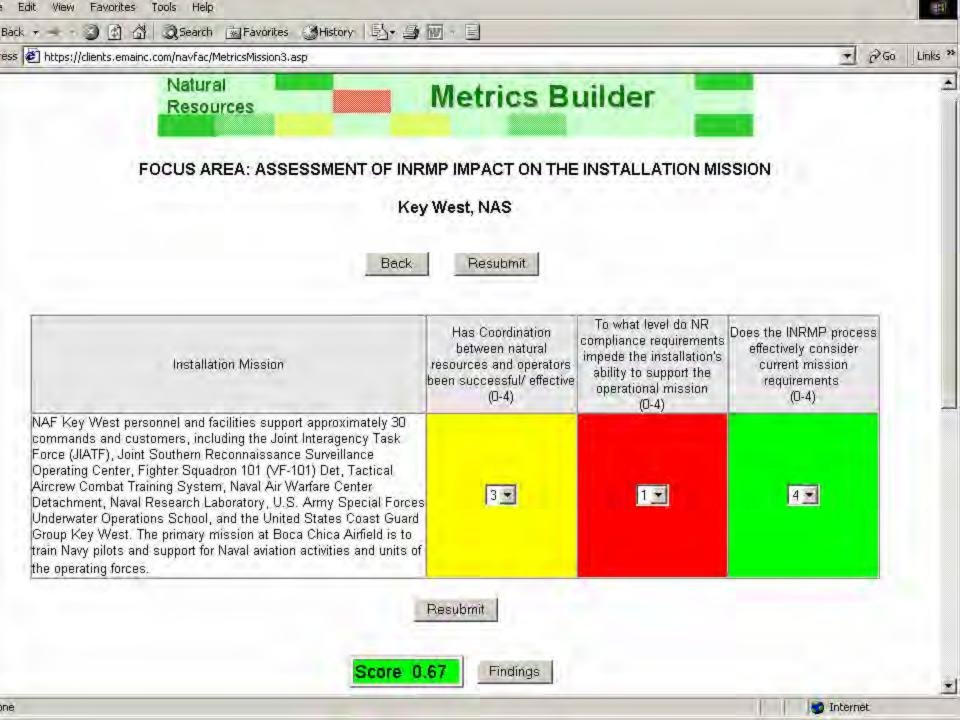










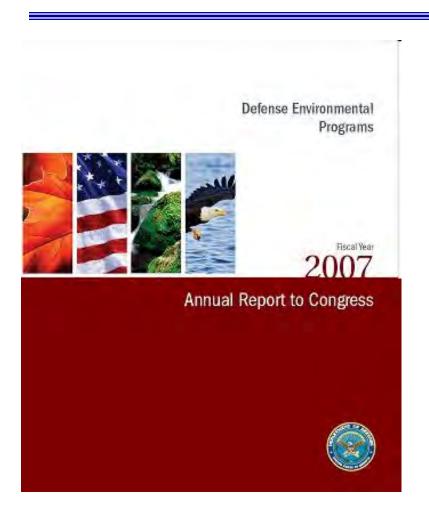












Defense Environmental Programs Annual Report to Congress



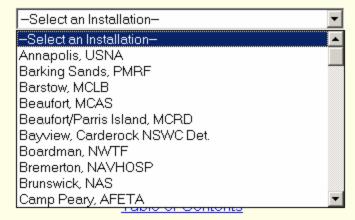


Proposed DoD Template - February 2006

Download Proposed DoD INRMP Template (2/2006)

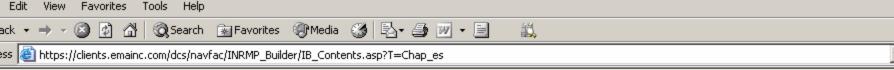
Download INRMP Guidance for Navy Installations

Back to Menu View Document



Chapter 1 Overview Current Conditions and Use Chapter 2 Environmental Management Chapter 3 Strategy and Mission Sustainability Chapter 4 Program Elements Chapter 5 Implementation

€Go





Final Draft

Flagstaff, NAVOBSY

Title Page Signature Page

Commander's / Executive Summary

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Chapter 1 Overview

Chapter 2 Current Conditions and Use

Environmental Management Chapter 3

Strategy and Mission Sustainability

Program Elements Chapter 4

Chapter 5 **Implementation**

Project Descriptions Appendix 1

Appendix 2 List of Projects

Appendix 3 Surveys

Appendix 4 Research Requirements

Appendix 5 Migratory Bird Management

Appendix 6 Critical Habitat Issues



This module is under construction!!



₽GO









Chapter 1 Overview

a. <u>Purpose</u>

 To develop a plan which integrates installation Natural Resources management with the military mission

b. Scope

. To cover all lands, ranges, near shore areas and leased areas

c. Goals and Objectives

· Summarize overall goals and objectives

d. Responsibilities

- Describe the responsibilities of the stakeholders (including off-base stakeholders, as appropriate) and their responsibilities in the implementation of the Integrated Natural Resources Management Plan (INRMP).
- Installation stakeholders will include Installation Trainers, Public Works/Civil Engineering, Installation Legal Office, Public Affairs, etc.
- The term "stakeholders" does not refer to the public, which includes Non-Governmental Organizations (NGOs).

e. Authority

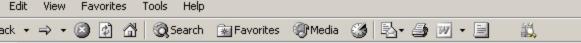
 Describe the authority behind the INRMP (Sikes Act, applicable Department of Defense (DoD) and Service policies)

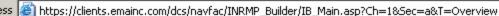
f. Sustainability and Compliance Discussion

- Ensure that the difference between sustainability and compliance is clear as well as define the criteria for INRMP implementation.
- This section should also discuss how we develop and demonstrate an approach to integrating sustainability considerations into planning and analysis.

q. Review and Revision Process

- Briefly discuss Sikes Act and DoD requirements for review and revision.
- Discuss methodology for keeping INRMPs current via annual INRMP reviews and formal "5-year" reviews for operation and effect.
- Discussion of Environmental Management System (EMS) could be inserted here. The processes of annual and "5-year" reviews are components of EMS.
- h. Commitment of the United States Fish and Wildlife Service (FWS) and State







Chapter 1 Overview

a. Purpose

 To develop a plan which integrates installation Natural Resources management with the military mission

The purpose of this Integrated Natural Resources Management Plan (INRMP) is to provide the U.S. Naval Observatory Flagstaff Station 🛚 🖪 (NOFS) with a viable framework for managing natural resources over the next five years on lands it owns and controls.

The Sikes Act Improvement Act of 1997 (SAIA) committed the U.S. Department of Defense (USDoD) and U.S. Navy to develop INRMPs for installations like NOFS by November 17, 2001. The purpose of an INRMP is to help installation commanders manage their natural resources in a manner that is consistent with sustainability of those resources and ensuring continued support of the military mission. The SAIA stipulates that this INRMP provides for:

Conservation and rehabilitation of the natural resources on military installations;

Sustainable, multipurpose use of the resources;

Public access to facilitate their use, subject to safety requirements and military security; and

Specific natural resource goals and objectives and time frames for acting on them.

These five-year, ecosystem-based plans are to be developed in cooperation with and with the concurrence of the U.S. Fish and Wildlife Service (USFWS) and the state fish and wildlife agency, in this case, the Arizona Game and Fish Department (AGFD). Signatures on the document reflect the mutual agreement of all parties.

This INRMP will support the institutional and operational mission of NOFS by:

Serving as a strategic land use and natural resource planning tool.

Providing a framework for daily land use and resource management decision-making.

Anticipating land use problems and conflicts.

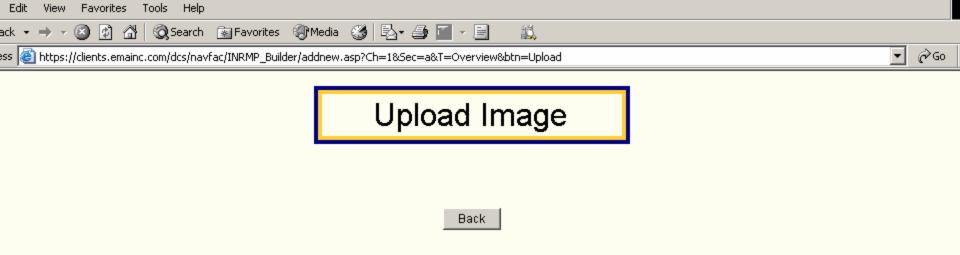
Communicating land use and resource guidelines.

Providing an institutional memory.

This section was last updated on 9/29/2006 by Christy Patterson.

* - Tables will need to be uploaded as images.





The image/map/photo/table will be saved to Chapter, Section of the INRMP for Flagstaff, NAVOBSY.

Select the image to upload: Browse... Title (Figure 1.1, etc): Caption/Description Upload the file



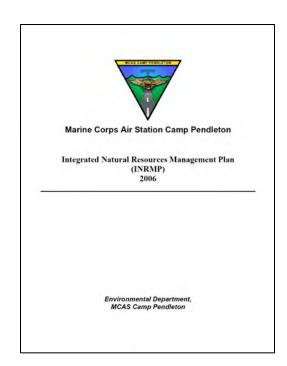


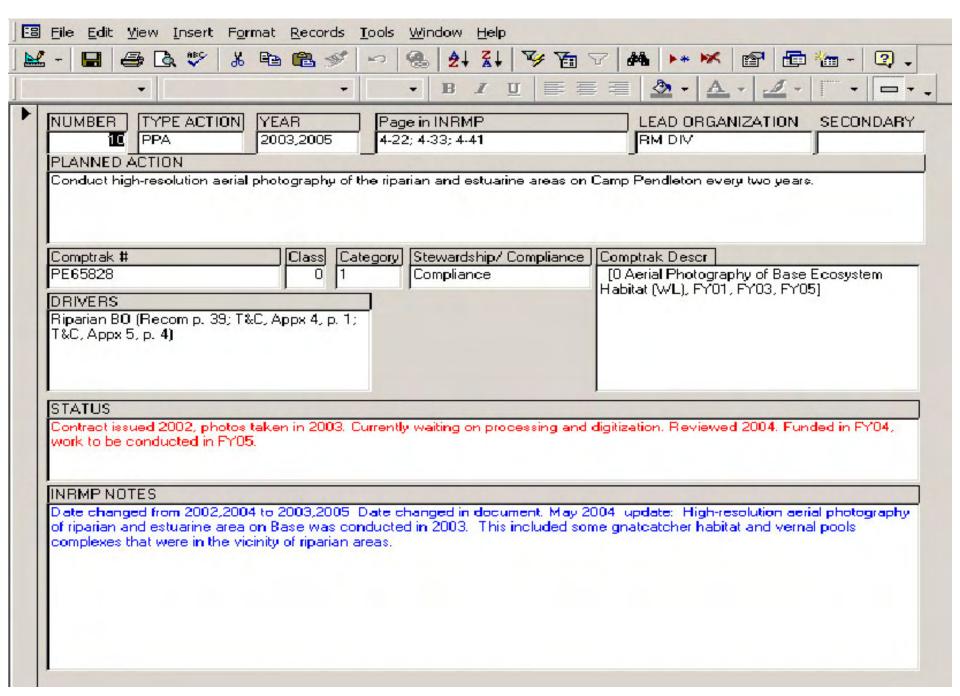




Case Study: Camp Pendleton, CA

- Developed INRMP tracking database
- Tracks all planned INRMP actions (289 in total)
- Camp Pendleton Evaluation
 - Saves work on annual report













Case Study: Camp Pendleton, CA (continued)

- Categories used during annual review to roll-up annual report
- Review's results summarized in brief report:
 - Includes significant changes to INRMP and updated actions
 - Prepared for the Commanding General
- Annual report distributed to key staff

Resource: Ken Quigley, Camp Pendleton, (760) 725-9733









Tracking and Documentation Best Practices

- Assign this responsibility to staff person
- Establishing tracking system
- Update status annually
- Make data available to others











Maintaining & Implementing Sustainable INRMPs:

Major Natural Resource Issues













The Issues

- Threatened and Endangered Species
- Migratory Birds
- Wetlands
- Invasive Species
- Encroachment









INRMPs & Endangered Species Act (ESA)

- INRMPs should reflect relevant aspects of:
 - Prior §7(a)(2) consultations
 - §7(a)(1) conservation planning
 - §4(f) recovery plans
- Typically, INRMPs incorporate measures agreed to as part of informal or formal consultations
- INRMP multi-species strategies may trigger need for new consultation on INRMP











Section 7(a)(2) Consultation

- Each Federal agency must ensure that its actions:
 - Will not jeopardize the continued existence of any threatened or endangered species, or
 - Destroy or adversely modify designated critical habitat



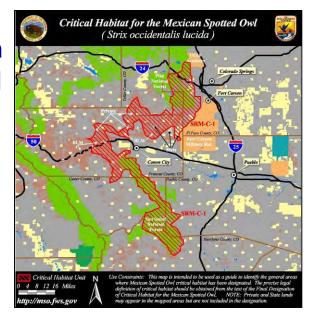






Designated Critical Habitat

- "Critical Habitat" defined:
 - Areas deemed essential to the conservation of a threatened or endangered species, and
 - May require special management consideration or protection
- "Conservation" in this context means those areas needed to enable a T&E species to recover to the point the protections of the ESA are no longer necessary











ESA sec. 4(a)(3)(B)

- INRMP may obviate need for designation of critical habitat if the INRMP "provides a benefit to the species"
- To provide a "benefit," INRMP must demonstrate that no special management or protection is needed
- Per rulemakings to date, FWS will require INRMP to:
 - Provide a conservation benefit to the species;
 - Provide assurances that management strategies will be implemented; and
 - Provide assurances the strategies will be effective











ESA sec. 4(a)(3)(B) (continued)

- If Interior Secretary determines INRMP provides "benefit" to the species, critical habitat designation precluded
- INRMPs substitute for designation of critical habitat
- Advantage?
 - Only "jeopardy" standard applies
 - So what?
 - Consultation obligation limited to occupied habitat
 - "Jeopardy" survival obligations may be less demanding than "adverse modification" conservation requirements









T&E Species Coordination Best Practices

- Establish working relationship with FWS
- Consult informally with FWS
- Baseline T&E and share data
- Partner to increase T&E presence











Pitfalls: Stewardship and Preservation

- NR management supports the military mission
- NR managers must balance habitat management with preservation











Migratory Bird Treaty Act, 16 USC 703

- Multi-national treaty protecting migratory birds
- FWS has exclusive authority
- FY04 NDAA
 - Exempts DoD readiness activities
 - DoD must minimize, mitigate and monitor takes
- 50 CFR Part 21
- http://birds.fws.gov
 - Focal Species Strategy for Migratory Birds











Migratory Bird Rule

- Pertains to defense readiness activities
- Final Rule issued in 2007
- DoD required to
 - Determine if proposed activities have significant effect
 - Confer and cooperate with FWS on conservation measures











Executive Order 13186 (Jan. 10, 2001)

- Enhances agency coordination & communication
- Pertains to non-readiness activities
- Requires DoD DOI(FWS) MOU
 - Fully executed on 31 July 06
 - Incorporates management objectives in INRMPs
 - Work with partners (Partners in Flight)





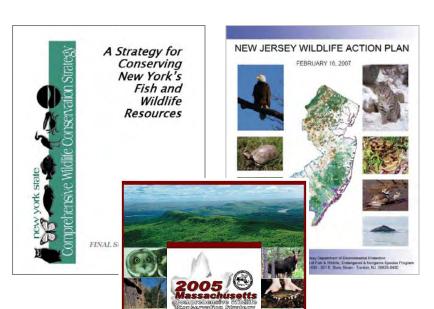






State Wildlife Action Plans

- Provides direction at a state level
- Manages species of concern and their habitat
- Activities may be limited geographically
 - USFWS address range-wide issues and concerns





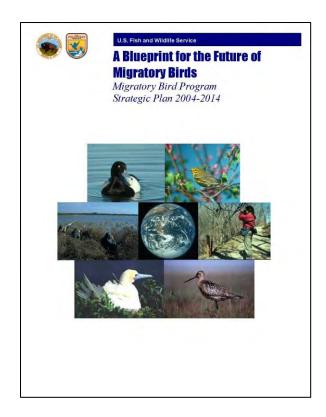






USFWS Strategic Plan

- Program Priorities
 - Habitat
 - Scientific knowledge
 - Partnerships
- Focal Species Strategy





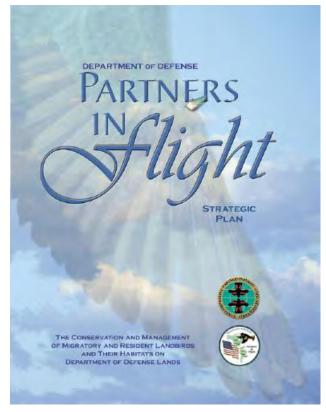






DoD Partners in Flight

- Consultation with installations
- Bird conservation priorities
- Migratory bird legislation
- Outreach
- Partnerships











Species of Concern Database











www.dodpif.org



<u>Steppingstones</u> Newsletter

Working Groups

Representatives

<u>Partners</u>

DODPIF-L Listserv

Bird Conservation Database

Site Map

<u>Home</u>

Last Update: 09/04/06



Integrating Bird Conservation Strategies into Integrated Natural Resources Management Plans

For the current INRMP Handbook, visit the "Planning Tools, Handbooks, and Guidelines" page on the <u>DENIX web site</u>

- 1. Review the information on the <u>Comprehensive State Wildlife Conservation Strategies</u> web site. These strategies, also known as *wildlife action plans*, guide each state to do proactive planning for wildlife conservation. The web site contains state-by-state contact information, guiding principles, required elements of the plans, and links to each state's wildlife action plan. Establish a partnership with your appropriate state contact. The state agency approves your installation INRMP, so incorporating state action plan priorities in your INRMP will help build cooperative conservation efforts.
- 2. Review the Partners in Flight Bird Conservation Plan that covers your installation. To identify the physographic region in which you are located and download the PIF plan, see the map of <u>PIF Physiographic Areas</u>. Download the current plan for your region or state from the <u>PIF web site</u>, or contact your <u>PIF Regional Working Group Chair</u> for a hard copy. The PIF web site has species and habitat tables and maps for all regions, and will soon have all plans available for download. Support the goals and objectives promoted in this plan.
- 3. Compile a species prioritization list for your installation using the Partners in Flight database at the <u>Rocky Mountain Bird Observatory</u>. Also incorporate the list of <u>Species of Concern</u> for your installation.







Wetlands Facts and Figures

- More than 1/3 of all threatened and endangered species in the U.S. live only in wetlands
- Almost half of the threatened and endangered species in the U.S. use wetlands, at some point in their lives
- Approximately 80% of America's breeding birds use wetlands

- Ownership:
 - ■Federal: 13 percent
 - Private: 74 percent
 - State and Local Government: 13 percent









Wetlands Management

- INRMP component
- Comply with Executive Order 11990, Protection of Wetlands
- Goal of no net loss (DODI 4715.3)









DODI 4715.3 – Wetlands Guidance

- Goal: Manage for goal of no net loss of wetlands
 - Inventory and manage significant or sensitive natural resources
 - Strive for no net loss of function or value
 - Protect, rehabilitate, restore, and create wetlands
 - Avoid adverse impacts, offset unavoidable impacts
 - Encourage integration: Ecosystem, watershed management
 - Encourage use of mitigation banking







"No Net Loss to Wetlands" Only Applies to Jurisdictional Wetlands and Not Isolated Wetlands









Wetlands Partners – USACE and EPA

- Both oversee Section 404 compliance:
 - <u>USACE</u> issues permits after notice and opportunity for public hearings for the discharge of dredged or fill materials into the waters of the United States at specified disposal sites
 - <u>EPA</u> issues guidelines for disposal site selection, reviews applications, and can veto a permitting decision









Wetlands Partners - FWS

- Acts in an advisory role
- Maintains National Wetlands Inventory
 - Provides characteristics, extent, and status
 - Sufficient for broad planning purposes











Africanized

lonevbee

Invasive Species Management Responsibilities

- Address in INRMPs to avoid potential mission impacts
- Prevent invasive species introduction

Detect, monitor and control invasive species

Restore native species









DoD Invasive Species Control Programs

- Programs include:
 - Ballast Water Management
 - Transportation Policy and Procedures
 - Pest Management and Quarantine Regulations
 - Integrated Pest Management
 - Natural Resources Management







DoD Implementation- Invasives Control and Protection

- National Invasive Species Act
- Plant Protection Act (supersedes Federal Noxious Weed Act)
- Federal Insecticide, Fungicide, and Rodenticide Act
- Endangered Species Act
- Lacey Act
- National Environmental Policy Act
- E.O. 13112







Executive Order 13112

- Addresses growing ecological and economic damage caused by invasive species
- Requires Federal agencies to:
 - Identify action that might impact the status of invasive species and prevent introductions
 - Not authorize, fund, or carry out actions likely to cause the spread of invasive species
 - Monitor and conduct research on invasive species
 - Restore native species and habitat conditions in ecosystems that have been invaded

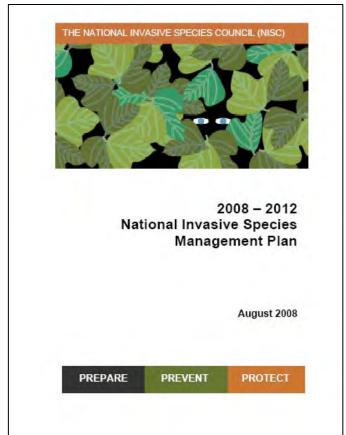






National Invasive Species Council

- Provides oversight, leadership, and coordination
- Prepares a National
 Management Plan for invasive species every two years









Legacy Resource Management Program

- FY07 Invasive Species Control Projects:
 - NC Sandhills Weed Management Area: Sharing DoD Invasive Species Management Strategies with Installation Neighbors
 - Removal of Invasive Fire-prone Grass to Increase Training Lands in the Pacific
 - Ten Year Resurvey of Biodiversity of Marine Communities and introduced Species in Pearl and Honolulu Harbors
 - Predator-proof Fencing for Invasive Species Control in Hawaii
 - Further Development of the Noxious and Nuisance Plant Management Information System (PMIS)









Invasive Species Management Best Practices

- Create partnerships focused on
 - Research
 - Prevention
 - Education and Outreach
 - Management
- Incorporate SWAP, regional, state and local goals in INRMPs











Invasive Species Management Example: Fairchild AFB

- Implemented Biological control of seven noxious weeds
- Partnered with Washington State University to identify biological agents
- Completed Environmental Assessment and held public meeting to share with information with neighboring landowners
- 300,000 insects released on 710 acres, costing \$30,000
- Results: 1,200 acres eliminated from spraying program and a 40% decrease in pesticide sprayed weeds









Fairchild AFB (Continued)

Benefits

Cost savings when insects reproduce naturally

- Reduction in overall pesticide use
- Opportunity for community outreach and involvement

Drawbacks

- Takes many years before permanent decrease in noxious weeds
- Initial agent population build up takes time
- Typically will not eradicate weed populations









Encroachment Issues

- Causes:
 - Urban growth
 - Habitat loss and/or land use change
 - Increased per capita resource use
- Effects:
 - Restricts training and testing
 - Impacts military readiness
 - Threatened and endangered species
 - Air quality





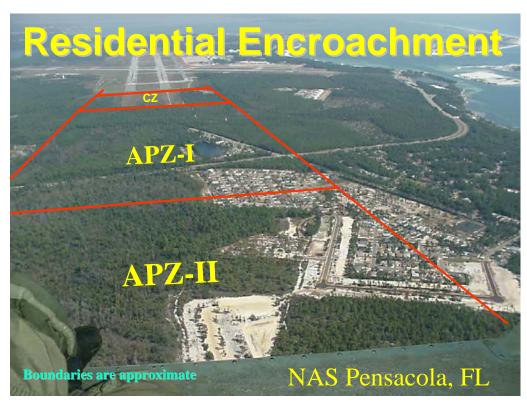






REPI and Encroachment

- REPI offers "win-win" solutions to encroachment
 - Preserves military readiness
 - Promotes smart growth strategies, and
 - Protects the natural environment



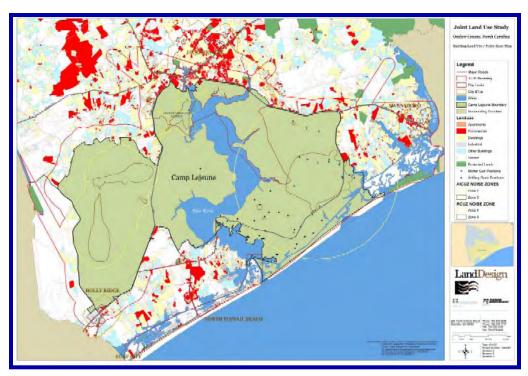






Case Study: Camp Lejeune, NC

- Ecological oasis with endangered species
- Pressure on FWS to list species
- Encroachment by homes and businesses
- Installation's mission threatened



Land Use Map, Camp Lejeune







- Onslow-Bight Conservation Forum developed
- Shared goals of partnership
 - Acquire/control adjoining land as a buffer
 - Acquire easements/buffers as habitat corridors to ease T/E listing pressure
- Role of DoD contribution to purchase of easements











- Forum members include
 - Camp Lejeune and Cherry Point
 - Federal agencies (FWS, USFS, NRCS)
 - North Carolina state agencies
 - Conservation Organizations











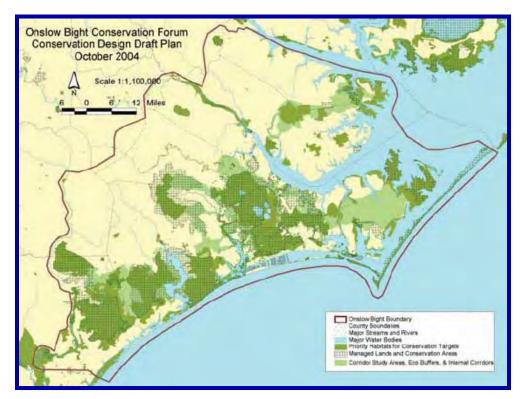








- Forum meets bi-monthly
- Members bring projects to the group
- Group works to acquire land or engage in a land management program



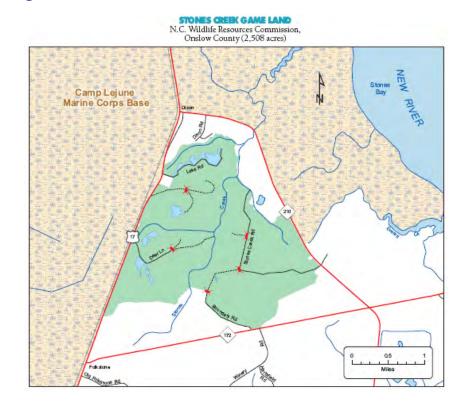
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Major Natural Resource Issues





- Example of project
 - North Carolina bought 2500 adjoining acres
 - Marine Corps bought 50% interest
 - Title held by State
 - Land operated as game land











- Establish ecosystem-based goals
- Work with local, regional and state entities
- Acquire easements or buffers
- Coordinate management with neighbors





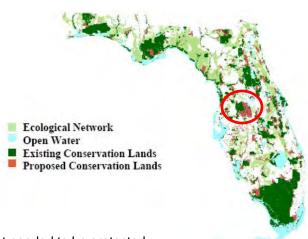






Pitfalls

- Seeing the installation as an "environmental oasis"
 - DoD installations often include large amounts of near pristine, uninterrupted habitat
 - Land area around installation may become urbanized
 - Communities may perceive installation land area as park-like



The Florida Ecological Network development team and the State of Florida considered Eglin AFB and Avon Park AFR (circled) as globally significant habitats that needed to be protected

















Maintaining & Implementing Sustainable INRMPs:

INRMP Public Review and Involvement









Key Terms

- The Public
- Stakeholders
 - Internal stakeholders
 - External stakeholders









Internal Coordination

- Information must be shared with other installation individuals and elements
- Good internal communications is key to INRMP implementation
 - Projects often require coordination and support of several installation offices
 - May result in more efficient INRMP maintenance and implementation







Case Study: Fort Stewart, GA

- Innovative management prescriptions (IMPs) prepared for 121 units
- Three levels of planning:
 - INRMP
 - Innovative Management Prescription (IMP)
 - Specific Management Prescriptions











Case Study: Fort Stewart, GA (continued)

- Prepared in a Coordination Partners team
 - Forestry
 - Fish & Wildlife
 - Environmental Branch
 - Range Division (ITAM)
 - Army Corps Regional
 - (resident) Forester
- Meet about every two weeks









Case Study: Fort Stewart, GA (continued)

- Developed about 25 unit prescriptions/year
- Addressed specific actions (e.g., timber sale, road work)
- Encountered conflicts within a unit
- Resolved within the unit rather than by full team









Case Study: Fort Stewart, GA (continued)

- INRMP review completed
- Established work groups with clarified roles and responsibilities
- Involved all installation and community representatives
- Provided opportunity to comment
- Encouraged command and operations participation









Internal Coordination Best Practices

- Regularly communicate with individuals and offices with INRMP responsibilities
 - Meetings
 - Email
 - Intranet
- Establish environmental review committee for oversight
- Communicate for NEPA review and compliance

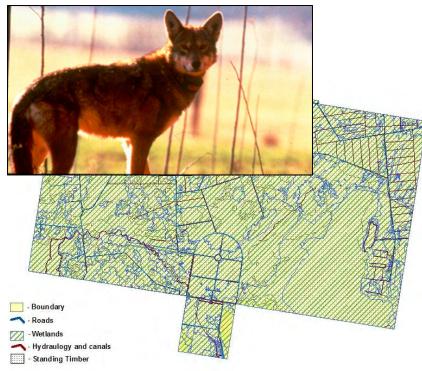






Public Comments on INRMPs

- Sikes Act
 - Provide a public comment opportunity
 - Accept comments on new INRMPs and amendments
- DoD Policy
 - Minimum 30-day comment period for initial INRMP
 - Comment period for major revisions/NEPA analysis



Dare County Bombing Range in eastern North Carolina is home to one of North America's rarest mammals—Red Wolf







- Driven by need for "substantial" revisions
- What's a "substantial" revision?
 - Would result in materially different biophysical consequences than previously considered
- Soliciting public comments on revised INRMPs
 - NEPA process
 - Other









National Environmental Policy Act (NEPA)

- Major revisions may trigger NEPA
- NEPA Requirements for Public Participation
 - Agency disclosure of environmental impacts for proposed action: scoping periods, hearings, comment periods
 - Environmental Impact Statement comment period: 45 days









Federal Advisory Committee Act (FACA)

- Creates an orderly procedure for seeking outside advice and assistance
- Intends to
 - promote collaboration and meaningful participation
 - ensure no unfair access by interest groups
- Institutes many procedural requirements
 - Time consuming
 - Restrictive







Alternatives to a FACA Advisory Committee

- Working group of government entities acting in official capacity
- Group established and managed by a non-Federal entity
- Group to gather information only – no solicitation of advice









Consultation with Indian Tribes

- Tribal consultation not expressly required by Sikes Act
- DoD Instruction 4710.02 requires consultation when actions may affect:
 - Treaty-reservation rights to fish, hunt, or gather
 - Access to traditional cultural properties
 - Off-base tribal resources
- Written consultation protocol is desirable



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Principles for Engaging Tribes

- Identify all tribes with present or historic ties to land
- Consult on a government-to-government basis
- Consult early and consider tribal concerns and interests
- Respect tribal requests for confidentiality
- Accommodate access, consistent with safety and security









Case Study: MCB Camp Pendleton

- 19 Federally recognized tribes, several unrecognized tribes
- Numerous important gathering sites
 - Access provided to gather basket materials, acorns
- Consulted with tribes on revised INRMP
- Officials meet regularly to discuss proposed actions









Adequacy of Public Involvement

- Adequacy = what it takes for INRMP to be credible or acceptable
 - Legal adequacy
 - Community acceptance
- May exceed legal minimums



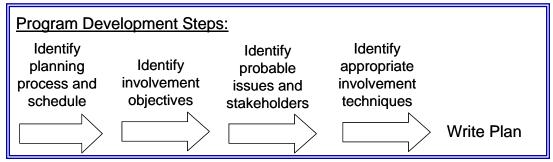






Stakeholder Involvement Programs

- Goal: produce comprehensive, inclusive INRMPs
- Elicit public participation
- Include internal and external stakeholders in process
- Document in a stakeholder involvement plan









Stakeholder Involvement Techniques

- Workshops
- Open houses
- Interviews
- Internet
- Task forces or advisory groups
- Public meetings
- Many more ...

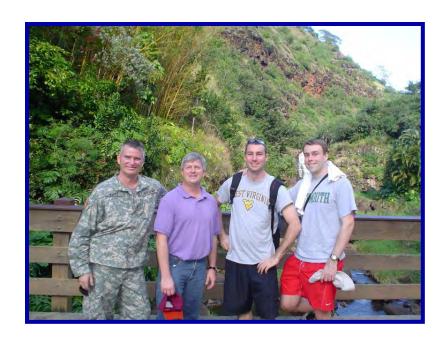






Stakeholder Involvement Best Practices

- Engage early and often
- Establish stakeholder forums
- Hold public meetings
- Incorporate comments and suggestions









Discussion









Maintaining & Implementing Sustainable INRMPs:

INRMP Project Funding



v.5









Traditional Funding Sources: O&M

- Class 0 Recurring conservation requirements – maintain compliance
- Class 1 Non-recurring conservation requirements – fix noncompliance
- Class 2 Non- recurring conservation requirement – prevent noncompliance
- Class 3 Non-recurring conservation requirement – enhance environment









Must Fund Projects and Activities

- Typically Class 0 or Class 1
- Meet the FWS special management criteria for T/E species and other Federal laws
- Provide for qualified NR personnel
- Prevent resource loss or degradation impacting military readiness

Prescribed burn program at Ft. Bragg is considered a must fund program









Traditional Funding Source: Reimbursable Accounts

- Sikes Act provides basic authority
- Accounts:
 - Grazing/Cropland
 - Fish and Wildlife Management
 - Forest Management
 - Department of Defense
 Forestry Reserve Account









Cropland and Grazing Programs

- Land outlease for grazing/agriculture
- Monies retained by service
 - Cover administrative costs of program
 - Fund installation natural resource programs
- Broadest-use funds available





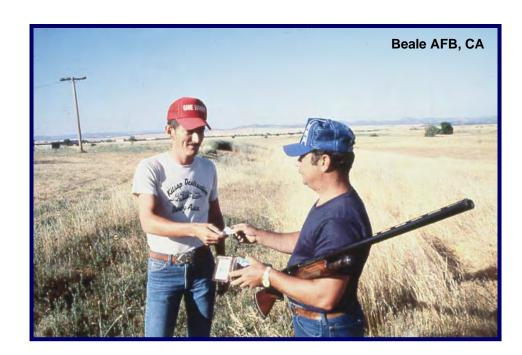






Hunting and Fishing Programs

- May establish permit fees
- Use of fees collected:
 - Only by collecting installation
 - For protecting and managing fish and wildlife









Forestry Programs

- May produce/sell forest products
- Use revenues to reimburse costs
 - Operations must be included in INRMP
- 40% net proceeds as State entitlement
- State entitlement usually goes to local government
- Surplus goes into DoD Forestry Reserve Account

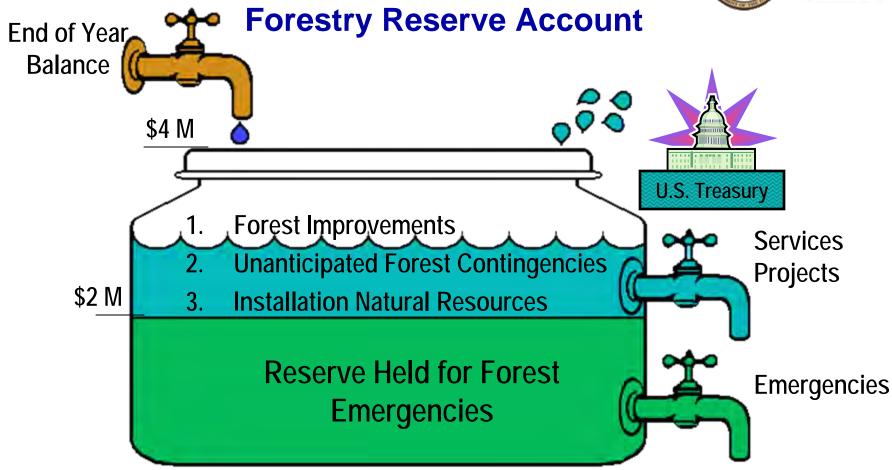












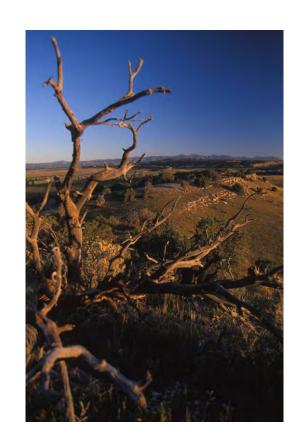






Other Sources

- Legacy Program
- Strategic Environmental Research and Development Program
- Environmental Security Technology Certification Program
- Readiness and Environmental Protection Initiative (REPI)









Legacy Program Funding

- \$290 million spent on almost 2,900 projects since 1991
- Will not invest in installation specific projects
- Exceptions:
 - National Programs (e.g., National Public Lands Day)
 - Demo projects









Legacy: A Repository of Information

Legacy Tracker – www.dodlegacy.org

- On-line proposal submission & project approval process
- Deadlines
- Project progress management
- Information source

DENIX: www.denix.osd.mil

 Highlights DoD Conservation program and Legacy projects



Fastern States

An Archaeological Curation-Needs Assessment of Military Installations in Select

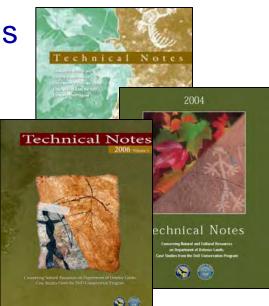


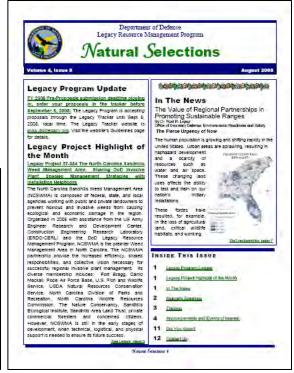




Legacy: Tools and Products

- Monthly newsletters
 - Cultural Resources UPDATE
 - Natural Selections
- Technical notes
 - 1999, 2004 and2006





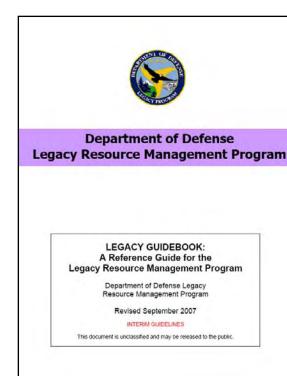






Legacy: A Potential Source of Funds

- Legacy Guidelines
 - Describes filling out the pre-proposal forms
 - Discusses criteria for successful application
 - Lists Areas of Emphasis







Strategic Environmental Research and Development Program (SERDP)

- Funds federal and private sector research and development of new technologies in:
 - Environmental Restoration
 - Sustainable Infrastructure
 - Weapons Systems and Platforms
 - Munitions Management
- FY 2008 funding \$69.7 million









Environmental Security Technology Certification Program (ESTCP)

- Funds projects that test promising, innovative technologies that target the DoD's most urgent environmental needs involving:
 - Environmental Restoration
 - Sustainable Infrastructure
 - Weapons Systems and Platforms
 - Munitions Management
- FY 2008 funding \$33.2 million









REPI Funding

- Funds buffer projects based on:
 - Military needs
 - Partner opportunities
- Over \$89 million spent on 90 projects since FY05
- DoD funding leverages and complements partner's contributions



Location of REPI Projects through FY08



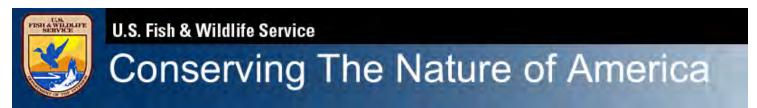






FWS Administered Grants

- Neotropical Bird Conservation Fund
- Endangered Species Grants (ESA, Section 6)
- Private Stewardship Grants
- North American Wetlands Conservation Act
- National Coastal Wetlands Conservation Grants
- Federal Assistance Grants









Neotropical Migratory Bird Conservation Fund

- Matching grants at \$1 grant funds to \$3 partner funds
- Funds sustainable, effective, long-term conservation partnerships that conserve neotropical migratory birds









Endangered Species Grants

- Available to States in partnerships
- Projects for candidate, proposed, and listed species.
- Funds available for land acquisition
- Contribution requirements:
 - State 25% of costs, or
 - 2 or more states 10%









Private Stewardship Grants

- Available to private landowners and their partners
- Federal agencies may encourage private landowners to apply
- A 10% applicant match of cash or in-kind contributions is required









North American Wetlands Conservation Act

- Funds the North American Waterfowl Management
 Plan implementation
- Supports the Canada, U.S. and Mexico Tripartite Agreement on wetlands
- Applicant provides at least 50% of funds
- Matching funds cannot be from a federal agency









Coastal Wetlands Conservation Grants

- Authorized by the National
 - Coastal Wetlands
 Conservation Act
- Program to help states acquire and manage coastal wetlands
- Grants fund 50-75% of the project









Federal Assistance Grants Available to States

- Aimed at preventing species from becoming endangered
- Grants to every state wildlife agencies
- Requires non-federal match
- Opportunity for partnership efforts
- POC: State Wildlife Program Coordinator, Division of Federal Aid
 - Telephone: (703) 358-2156
 - http://www.fws.gov/grants/state.html









Other Funding Sources

- Mitigation
 - Military construction mitigation projects may provide funding for INRMP projects (Storm water mitigation project yields stream restoration project)
- Environmental Restoration Project
 - Clean up programs can include habitat restoration or creation program
- Anti-Terror Force Protection (ATFP)
- National Fish and Wildlife Foundation Grants







Non-Conservation Related INRMP Program Funding Sources

- Army's Integrated Training Area Management (ITAM)
 Funds
- Real Property Service

Transfer of the 347th from AFSOC to ACC at Moody AFB is more than a people transfer, but also a real property transfer that may necessitate funding for INRMP revisions









Potential Paid Labor

- In-house work force
- Contractors
- Reserve units
- Interagency Personnel Agreements
- Fire Department (Installation)
- ORISE Programs (Only Army)
- Student Conservation Association
- Cooperative projects between DoD and states, FWS, NGOs, or universities









Potential Volunteer Labor

- Rod & Gun Clubs
- Boy Scouts of America
- Girl Scouts of America
- Bluebird Network
- Master Naturalist Program
- Individual volunteers
- Prison labor
- DoDI 1100.21- Voluntary Services in the Department of Defense







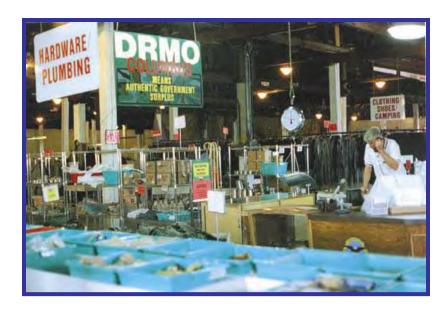






Sources of Free Materials

- Overstocks from public works jobs
- Defense Remarketing and Reutilization Office
- Recycling Yard
- Throw-aways from other programs, departments, and installation tenants



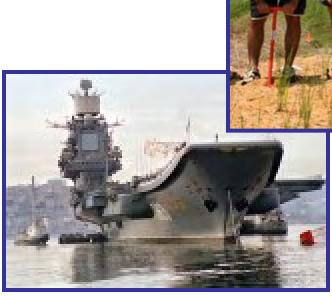






Partnering

- Working with organizations or agencies with similar regional goals
- Chesapeake Bay Restoration Day
- Partnership with NOAA
- Webster Outlying Field









Tri-Party Guidance

- Encourages installation to take advantage of its partners' natural resources expertise
- Use Economy Act transfers and cooperative agreements
- Priority should be given to projects that
 - Sustain the military mission
 - Consider the strategic planning priorities of partners, and
 - Effectively apply the principles of ecosystem management







Economy Act Transfers

- Federal agency may enter into an agreement with another Federal agency for services
- Services are rendered in a more convenient and cost effective manner the other agency









Interagency Agreements

 DoD provided \$5,172,835 in transfer funding to the USFWS for Sikes Act-related work in FY 2007

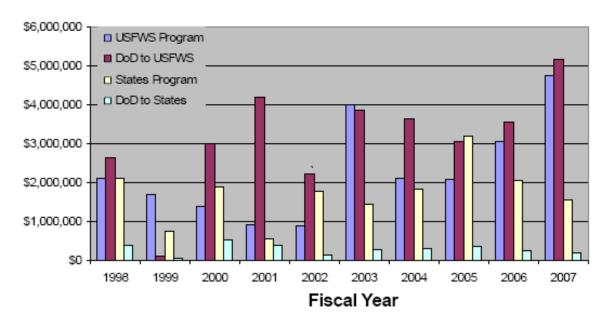


Figure 4. Sikes Act expenditures by the USFWS and States from FY 1998 to FY 2007.







Interagency Agreements

- Ft. Carson, CO
- U.S. Air Force Academy, CO
- MCB Camp Pendleton, CA
- Naval Surface Warfare Center Crane, IN









Cooperative Agreements

- An acquisition tool
- Less formal than a contract
- More control than a grant
- Effective way to implement INRMPs
- Substantial government involvement











Cooperative Agreement Authority

- Authorized by Sikes Act
- DoDI 4715.3 Environmental Conservation
 - Promotes use of cooperative agreements
- DoDGAR 3210.6-R DoD Grant & Agreement Regulations
 - Provides general guidance









Governing Regulations

- DoDGAR Part 22
- Circular A-110 & DoDGAR Part 32
- Circular A-102 & DoDGAR Part 33









Cooperative Agreements: Typical Cooperators

- State Agencies
 - Soil Conservation Districts
 - Forestry and Wildlife Divisions
- Universities
- NGOs
 - Resource Conservation and Development
 - The Nature Conservancy
- Individuals (SMEs)











Cooperative Agreements

- DOD provided \$184,994 in transfer funding to the States for Sikes Act-related work in FY 2007
- States used \$1,565,831of their own program funds for Sikes Act related activities in FY 2007







Cooperative Agreements: Typical Projects

- Soil Surveys
- Timber Cruises
- Prescribed Burning
- Genetic Studies
- Invasive Species Control

- Shoreline Stabilization
- Predator Control
- MAPS Projects
- T&E Surveys
- Monitoring Projects







Cooperative Agreements and REPI

- Tool used to implement REPI projects
- Authorized under 10 USC 2684a
- Used to acquire conservation easements
 - Partner executes easement/purchase
 - DoD can cost share the acquisition









Cooperative Ecosystem Studies Units

- Partnership of federal agencies, universities and nongovernmental organizations
- Research, technical assistance, and training provided
- Natural and cultural resources management addressed
 - Multiple scales
 - Ecosystem context









Cooperative Ecosystem Studies Units (continued)

- Not a funding program
 - Funding should be committed prior to project approval
- Fast access and implementation of cooperative agreements
- Increased research, assistance and education for resource managers
- For more information: www.cesu.org



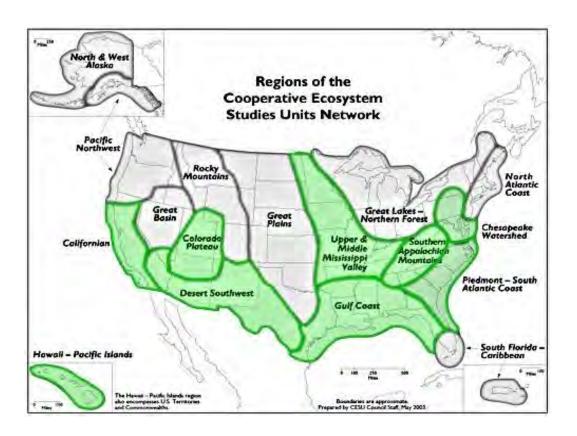








DoD Membership in the CESU











DoD Participation in the CESU

CESU REGIONS	Projects	Funding
DS-Desert Southwest	3	\$281,196
CW-Chesapeake Watershed	7	\$307,964
GC-Gulf Coast	8	\$1,288,257
UMMV-Upper and Middle Mississippi Valley	36	\$2,921,121
HPI-Hawaii Pacific Islands	1	\$1,400,000
SAM-Southern Appalachian Mountains	1	\$34,500
CP-Colorado Plateau	1	\$30,200

TOTALS: 57 \$6,263,238

Cost Avoidance of over \$2.0M over a period of just 3 to 4 years