# The Timeline of Implementation for the America Invents Act



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#### Status of Rulemakings

- 20 provisions related to USPTO operations to implement
- 7 provisions implemented
- 9 provisions addressed in Notices of Proposed Rulemaking (NPRMs) to issue on 12 Month Timeline
- 2 provisions in progress on 17 Month Timeline
- 2 provisions to begin work on 18 Month Timeline\*
  - First-inventor-to-file
  - Repeal of statutory invention registration



### Implemented Provisions

(Effective on September 16, 2011 or within 60 days)

	<b>AIA Provision</b>	Implementation Documents
1	Change in inter partes reexamination standard	Revision of Standard for Granting an Inter Partes Reexamination Request, 76 Fed. Reg. 59055 (Sept. 23, 2011)
2	Tax strategies are deemed within the prior art	Memo to Examiners, Sept. 20, 2011
3	Best mode	Memo to Examiners, Sept. 20, 2011
4	Human organism prohibition	Memo to Examiners, Sept. 20, 2011
5	Prioritized examination	Changes to Implement Prioritized Examination Track (Track I) of the Enhanced Examination Timing Control Procedures Under the Leahy-Smith America Invents Act, 76 Fed. Reg. 59050 (Sept. 23, 2011)
6	15% transition surcharge	Notice of Availability of Patent Fee Changes Under the Leahy-Smith America Invents Act, 76 Fed. Reg. 59115 (Sept. 23, 2011)
7	Electronic filing incentive	Notice of Availability of Patent Fee Changes Under the Leahy-Smith America Invents Act, 76 Fed. Reg. 59115 (Sept. 23, 2011); and Fee for Filing a Patent Application Other than by the Electronic System, 79 Fed. Reg. 70651 (Nov. 15, 2011)



## Prioritized Examination: Implemented (Effective September 26, 2011)

- Original utility or plant patent application for expedited examination if:
  - \$4,800 fee, reduced by 50% for small entity;
  - no more than 4 independent claims, 30 total claims, and no multiple dependent claims; and
  - must file application electronically (utility application)
- Does not apply to international, design, reissue, or provisional applications or in reexamination proceedings; may be requested for a continuing application
- USPTO goal for final disposition (e.g., mailing notice of allowance, mailing final office action) is on average 12 months from date of prioritized status

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# Prioritized Examination: Implemented (Data as of 1/3/12)

- 1,694 petitions filed
  - 40.8 days on average from filing to petition decision
  - 98.9% grant rate
- 648 prioritized applications received a first Office action
  - 30.7 days on average from grant of petition to first Office action
- 23 Notices of Allowance and 3 Final Rejections issued
  - 39.2 days on average from grant of petition to Notice of Allowance
  - 34.3 days to final rejection
- 1st patent issued in 101 days
  - Filed September 30, 2011
  - Issued January 10, 2012



# Implementation Ongoing: 12 Month Timeline (Effective on September 16, 2012)

	AIA Provision	<b>Notice of Proposed Rulemaking</b>	
1	Inventor's oath/declaration	Changes to Implement the Inventor's Oath or Declaration Provisions of the Leahy-Smith America Invents Act, 77 Fed. Reg. 982 (Jan. 6, 2012)Comment period closes March 6, 2012	
2	Preissuance submissions by third party	Changes to Implement the Preissuance Submissions by Third Parties Provision of the Leahy-Smith America Invents Act, 77 Fed. Reg. 448 (Jan. 5, 2012)Comment period closes March 5, 2012	
3	Citation of prior art in a patent file	Changes to Implement Miscellaneous Post Patent Provisions of the Leahy-Smith America Invents Act, 77 Fed. Reg. 442, (Jan. 5, 2012)Comment period closes March 5, 2012	
4	OED Statute of Limitations (effective September 16, 2011)	Implementation of the Statute of Limitations Provisions for Office Disciplinary Proceedings, 77 Fed. Reg. 457 (Jan. 5, 2012)Comment period closes March 5, 2012	
5	Supplemental Examination	Changes to Implement the Supplemental Examination Provisions of the Leahy-Smith America Invents Act and to Revise Reexamination Fees, 77 Fed. Reg. 3666 (Jan. 25, 2012) Comment period closes March 25, 2012	

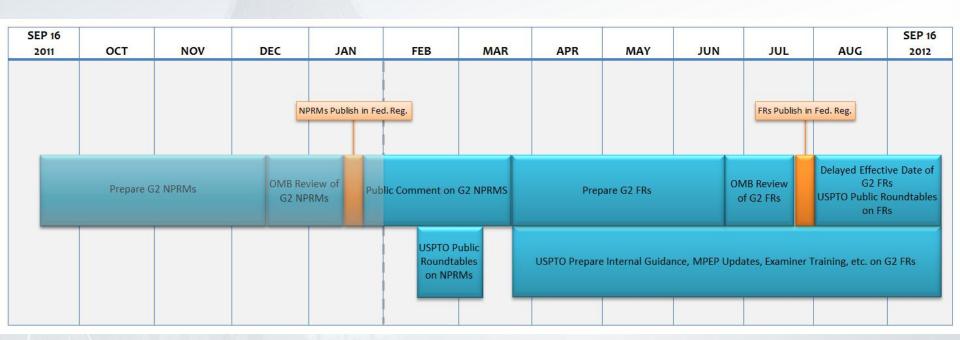


# Implementation Ongoing: 12 Month Timeline (cont.) (Effective on September 16, 2012)

		AIA Provision	<b>Notice of Proposed Rulemaking</b>
6		Inter partes review	In progress
7	,	Post-grant review	In progress
8	3	Transitional program for covered business method patents	In progress
9		Derivation (effective on March 16, 2013)	In progress



## 12 Month Timeline





#### **Preissuance Submissions**

(Effective September 16, 2012)

- New 35 U.S.C. § 122(e)
- Allows third parties to submit printed publications of potential relevance to examination if certain conditions are met:
  - must provide, in writing, an explanation of the relevance of the submitted documents;
  - must pay the fee set by the Director; and
  - must include a statement by the third party making the submission affirming that the submission is compliant with statutory requirements. § 122(e)(1) & (2)



- Submission must be made before the earlier of:
  - the date a notice of allowance under 35 U.S.C. § 151 is given or mailed in the application; or
  - the later of
    - 6 months after the date on which the application is first published; or
    - the date of the first rejection of any claim in the application. § 122(e)(1)(A) & (B)



- Proposed rule 290(d): recites contents of submission and consists of 5 parts including:
  - List of documents being submitted;
  - Description of the relevance of each document; and
  - Copy of each document, except a U.S. patent or U.S. patent application publication; and



- Proposed rule 290(g): requires fee for submission as set forth in current rule 1.17(p) (i.e., fee for Rule 99 submission)
  - Three or fewer documents are free if first preissuance submission by third party;
  - \$180 for 1 to 10 documents; and
  - \$360 for 11 to 20 documents



- Proposed rule 290(h): applicant has no duty to respond to the submission
  - Third party not required to serve the submission on the applicant, 77 Fed. Reg. at 449; and
  - USPTO will not notify the application of entry of the submission into an application, 77 Fed. Reg. at 450

 Examiners will acknowledge the submission in a manner similar to an IDS submission, 77 Fed. Reg. at 450



- New 35 U.S.C. § 257
- Patent owner may request supplemental examination of a patent to "consider, reconsider, or correct information" believed to be relevant to the patent. § 257(a)
  - Proposed rule 601(a): Request must be filed by owner of the entire right, title, and interest in the patent
  - Proposed rule 601(c): Third party participation is prohibited



- "Information" that forms the basis of the request is not limited to patents and printed publications. § 257(a)
  - Proposed rule 605(a): Number of items of information is limited to 10 per request
  - Proposed rule 605(a): Unlimited number of requests may be filed at any time



- Proposed rule 610: Recites contents of a request and consists of 12 parts including:
  - List of each item of information and its publication date;
  - Identification of each issue raised by each item of information;
  - Explanation for each identified issue;
  - Identification of how each item of information is relevant to each aspect of the patent to be examination and how each item of information raises each identified issue;
  - Copy of each item of information
  - Summary of each document over 50 pages in length



- USPTO must decide whether the information in the request raises a "substantial new question of patentability" within 3 months from the request. § 257(a)
  - Proposed rule 620 (a): SNQ decision "will generally be limited to" review of the issue identified in the request as applied to the patent claims
  - Proposed rule 620(e): No interviews in supplemental examination, but possible if ex parte reexamination instituted
  - Proposed rule 620(f): No claim amendment in supplemental examination, but possible if ex parte reexamination instituted



- Supplemental examination concludes with a supplemental reexamination certificate indicating whether any item of information raised an SNQ. § 257(a)
  - If SNQ, then the Director must order an ex parte reexamination. § 257(b)
  - Proposed rule 625(a): certificate will be electronic



- Ex parte reexamination conducted under 35 U.S.C. chapter 30 and 37 CFR 1.510 et seq. (the ex parte reexamination statute and rules), except:
  - Patent owner does not have the right to file a statement; and
  - USPTO will address each SNQ without regard to whether it is raised by a patent or printed publication. § 257(b)



- Inequitable conduct immunization, § 257(c)
  - Information considered, reconsidered, or corrected during supplemental examination cannot be the basis for rendering a patent unenforceable so long as the supplemental exam and any ordered ex parte reexamination are finished before the civil action is brought, § 257(c)(1) & (c)(2)(B)
  - But does not apply to information raised in a civil action brought before supplemental exam sought.
     § 257(c)(2)(A)



- Director is authorized to establish fees, and if ex parte reexamination is ordered, fees for ex parte reexamination to be collected in addition to fee for supplemental examination, § 257(d)(1)
  - Proposed rule 20(k)(1) & (2): \$5,180 for supplemental examination and \$16,120 for ex parte reexamination order pursuant to a supplemental examination (total of \$22,100)
  - Proposed rule 610(a): total fee must accompany request
  - Proposed rule 26(c): ex parte reexamination fee will be refunded if ex parte reexamination not ordered
  - Proposed rule 20(k)(3): non-patent document over 20 sheets has extra cost



- If Director learns of "material fraud" committed in connection with the patent subject to supplemental exam, the Director:
  - must confidentially refer the matter to the Attorney General; and
  - may take other action. § 257(e)

 Office regards "material fraud" to be narrower in scope than inequitable conduct as defined in *Therasense*. 77 Fed. Reg. at 3667



#### Ex Parte Reexamination Fee

 Proposed rule 20(c)(1): Ex parte reexamination fee not pursuant to a supplemental examination is increased to \$17,750 from current \$2,520



#### Fee Methodology

- Supplemental exam and reexamination fees set under 35 U.S.C. § 41(d)(2) for cost recovery and not under Section 10 of the AIA
  - May later be adjusted when USPTO exercises Section 10 fee setting authority
- See Cost Calculations for Supplemental Examination and Reexamination (January 25, 2012), available at http://www.uspto.gov/aia\_implementation/cost\_calc\_s upplemental\_exam.pdf



## **Implementation Ongoing: 17 Month Timeline**

- 1. Fee Setting Authority
  - Authority effective on September 16, 2011
- 2. Micro-entity
  - Status effective on September 16, 2011
  - 75% discount is not available until USPTO exercises fee setting authority

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- Authorizes the USPTO to set or adjust patent and trademark fees by rule
- Patent/trademark fees may be set to recover only the aggregate estimated cost of patent/trademark operations, including administrative costs
- Small entity and micro-entity discounts apply to fees for "filing, searching, examining, issuing, appealing, and maintaining" patent applications/patents

Sunsets 7 years after enactment

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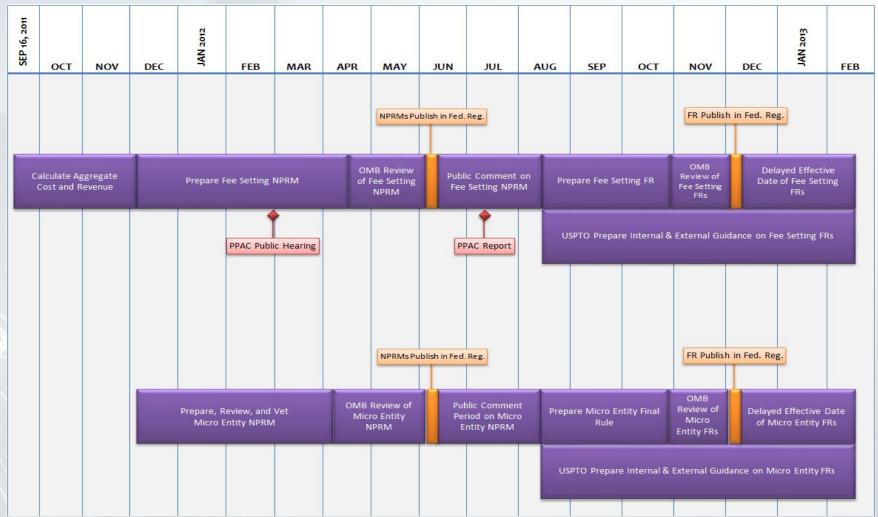
#### PPAC Fee Setting Hearing

- Required by section 10 of the AIA
- Patent Public Advisory Committee Public Hearings on the Proposed Patent Fee Schedule, 77 Fed. Reg. 4509 ( Jan. 20, 2012)
  - Hearings:
    - Wednesday, February 15, 2012 @ USPTO
    - Thursday, February 23, 2012 @ Sunnyvale, CA
  - Written comments due by February 29, 2012
- Fee information will be posted on AIA microsite no later than Tuesday, February 7, 2012

Questions posed on PPAC's website



## 17 Month Timeline





## Progress Report: Studies

	Topic	Due Date from Enactment	Status
1	International Patent Protection for Small Businesses	4 months	Complete
2	Prior User Rights	4 months	Complete
3	Genetic Testing	9 months	Ongoing
4	Misconduct Before the Office	Every 2 years	Future
5	Satellite Offices	3 years	Future
6	Virtual Marking	3 years	Future
7	Implementation of AIA	4 years	Future



#### Prior User Rights Study

- USPTO studied the operation of prior user rights (PUR) in other industrialized countries
- USPTO consulted with the United States Trade Representative, Secretary of State, and Attorney General
- Report (60-pages) timely submitted to Congress on January 13, 2012



# Prior User Rights Report Recommendations

- PUR defense in the AIA is consistent with that offered by major trading partners;
- No substantial evidence that PUR defense in the AIA will have a negative impact on innovation, venture funding, small businesses, universities, or independent inventors;
- U.S. should re-evaluate economic impact of PUR defense in "Implementation of AIA" report due to Congress in 2015;
- PUR defense is appropriate balance between trade secret protection and patent law; and
- U.S. patent law should provide for a PUR defense to address
   inequity inherent in a first-inventor-to-file system



#### Congressional PUR Hearing

- House Subcommittee on Intellectual Property, Competition and the Internet is holding a PUR hearing on February 1, 2012 @ 10 am in Rayburn Building
- Director Kappos to testify on PUR Report

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#### Genetic Testing Study

- USPTO to report on effective ways to provide independent, confirming genetic diagnostic tests where:
  - gene patents; and
  - exclusive licensing for primary genetic diagnostic tests
- Request for Comments and Notice of Public Hearings on Genetic Diagnostic Testing, 77 Fed. Reg. 3748 (Jan. 25, 2012)
  - Hearings:
    - February 16, 2012 @ USPTO
    - March 9, 2012 @ San Diego
  - Written comments due by March 26, 2012
- Report due by June 16, 2012



## Progress Report: Programs

	Topic	Due Date from Enactment	Status
1	Pro Bono	Immediately	Complete
2	Diversity of Applicants	6 months	Ongoing
3	Patent Ombudsman for Small Businesses	12 months	Ongoing
4	Satellite Offices	3 years	Ongoing

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- USPTO required to open 3 satellite offices in three years
- Initial office planned for Detroit; opening 2012
  - 300 River Place Dr. = former home to Parke-Davis
     Laboratories and the Stroh's Brewery Headquarters
- Comment period closed on January 30, 2012 for suggestions on the locations of the two other satellite offices
  - More than 100 comments received

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## AIA Roadshows and Hearings



## Thank You



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