

**Annual Report No. 3:** 

Operation of the Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) Sonar Onboard the USNS ABLE (T-AGOS 20) and USNS IMPECCABLE (T-AGOS 23)

> Under the National Marine Fisheries Service Letters of Authorization of 13 August 2009



Department of the Navy Chief of Naval Operations October 2010



#### DEPARTMENT OF THE NAVY OFFICE OF THE CHIEF OF NAVAL OPERATIONS 2000 NAVY PENTAGON WASHINGTON, DC 20350

IN REPLY REFER TO

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From: Branch Head, Undersea Surveillance Branch (N2/N6F24)
To: Director, Office of Protected Resources, National Marine
Fisheries Service, National Oceanic and Atmospheric
Administration

- Subj: ANNUAL REPORT NO. 3 FOR THE OPERATION OF THE SURVEILLANCE TOWED ARRAY SENSOR SYSTEM LOW FREQUENCY ACTIVE (SURTASS LFA) SONAR ONBOARD THE USNS ABLE (T-AGOS 20) AND USNS IMPECCABLE (T-AGOS 23)
- Ref: (a) Final Rule: Taking and Importing Marine Mammals; Taking Marine Mammals Incidental to Navy Operations of Surveillance Towed Array Sensor System Low Frequency Active Sonar (72 Fed. Reg. 46846-93)
  - (b) Letter of Authorization Governing the Take of Marine Mammals Incidental to the U.S. Navy's Operation of Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) Sonar on the USNS ABLE (T-AGOS 20), Office of Protected Resources, National Marine Fisheries Service, August 13, 2009
  - (c) Letter of Authorization Governing the Take of Marine Mammals Incidental to the U.S. Navy's Operation of Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) Sonar on the USNS IMPECCABLE (T-AGOS 23), Office of Protected Resources, National Marine Fisheries Service, August 13, 2009
  - (d) Biological Opinion for the Employment of Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) Sonar for the Period 16 August 2009 to 15 August 2010, August 13, 2009
- Encl: (1) Annual Report No. 3: Operation of the Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) Sonar Onboard the USNS ABLE (T-AGOS 20) and USNS IMPECCABLE (T-AGOS 23) Under the National Marine Fisheries Service Letters of Authorization of 13 August 2009

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1. The third Annual Report for the operation of SURTASS LFA sonar onboard the USNS ABLE and the USNS IMPECCABLE (enclosure (1)) is submitted in accordance with references (a) through (d).

2. As the point of contact on this matter, I can be reached at (703) 604-6333.



Copy to:

Chief, Permits, Conservation and Education Division, NMFS OPR1 Chief, Endangered Species Division, NMFS OPR3 **Annual Report No. 3:** 

**Operation of the Surveillance Towed Array Sensor System** 

Low Frequency Active (SURTASS LFA) Sonar

Onboard the USNS ABLE (T-AGOS 20) and USNS IMPECCABLE (T-AGOS 23)

**Under the National Marine Fisheries Service** 

Letters of Authorization

of 13 August 2009



October 2010

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# ACRONYMS AND ABBREVIATIONS

ANSI	American National Standards Institute		
APA	Administrative Procedures Act		
ASW	Anti-Submarine Warfare		
BRS	Behavioral Response Study		
CFR	Code of Federal Regulations		
CLEA	Compact Low Frequency Active		
CNO	Chief of Naval Operations		
CW	Continuous Wave		
	Deputy Assistant Secretary of the Navy for Environment		
	Decibol(c)		
	Decider(S)		
DON	Department of the New		
	Department of the Navy		
	Drait Supplemental Environmental Impact Statement		
EIS	Environmental Impact Statement		
EO	(Presidential) Executive Order		
ESA	Endangered Species Act		
FOEIS/EIS	Final Overseas Environmental Impact Statement/Environmental Impact		
	Statement		
FM	Frequency Modulated		
FR	Federal Register		
FSEIS	Final Supplemental Environmental Impact Statement		
ft	Feet		
FY	Fiscal Year		
HF	High Frequency		
HF/M3	High Frequency Marine Mammal Monitoring		
HLA	Horizontal Line Array		
Hz	Hertz		
IUCN	International Union for Conservation of Nature and Natural Resources		
ka	Kilogram		
km	Kilometer(s)		
knh	Kilometer(s) per hour		
	Pound		
	Low Frequency		
	Low Frequency Active Sener		
	Low Frequency Active Solial		
	Low Frequency Sound Scientific Research Program		
	Letter of Authorization		
	Long Term Monitoring		
m	Meter(s)		
MAI	Marine Acoustics, Incorporated		
MF	Mid-Frequency		
MFA	Mid-Frequency Active		
MILDET	Military Detachment		
MMPA	Marine Mammal Protection Act		
NDAA	National Defense Authorization Act		
NEPA	National Environmental Policy Act of 1969		
NGO	Non-Governmental Organization		
nmi	Nautical mile(s)		
NMFS	National Marine Fisheries Service		
NOAA			
	National Oceanic and Atmospheric Administration		
NOI	National Oceanic and Atmospheric Administration		
NOI NP	National Oceanic and Atmospheric Administration Notice of Intent North Pacific (Stock)		
NOI NP NRC	National Oceanic and Atmospheric Administration Notice of Intent North Pacific (Stock) National Research Council		

OBIA	Offshore Biologically Important Area(s)			
OIC	Officer in Charge			
ONR	Office of Naval Research			
RL	Received Level			
rms	Root Mean Squared			
ROD	Record of Decision			
R/V	Research Vessel			
SEIS	Supplemental Environmental Impact Statement			
SEL	Sound Exposure Level			
SERDP	Strategic Environmental Research and Development Program			
SL	Source Level			
SONAR	SOund Navigation And Ranging			
SPL	Sound Pressure Level			
SPLASH	Structure of Population, Levels of Abundance, and Status of Humpbacks			
SURTASS	Surveillance Towed Array Sensor System			
T-AGOS	Ocean Surveillance Ship			
U.S.	United States			
U.S.C.	United States Code			
USNS	United States Naval Ship			
VLA	Vertical Line Array			
WNP	Western North Pacific (Stock)			

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#### **1.0 INTRODUCTION**

Under the Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) Sonar Final Rule 50 CFR § 216.186(b) and Condition 8(b) of the annual SURTASS LFA sonar Letters of Authorization (LOAs) for the USNS ABLE (T-AGOS 20) and USNS IMPECCABLE (T-AGOS 23), this annual report provides an unclassified summary of the classified quarterly reports of SURTASS LFA sonar operations for the period 16 August 2009 through 15 August 2010.

#### **1.1 Purpose of this Report**

As a requirement of the Regulations for the Taking of Marine Mammals Incidental to Navy Operations of SURTASS LFA Sonar, 50 CFR § 216 Subpart Q (72 *Federal Register* [FR] 46890-93), this annual report for operations of SURTASS LFA sonar systems onboard the USNS ABLE (T-AGOS 20) and USNS IMPECCABLE (T-AGOS 23) has been prepared in accordance with the requirements of the LOAs issued by the United States Department of Commerce (DoC), National Oceanic and Atmospheric Administration (NOAA), National Marine Fisheries Service (NMFS) (APPENDIX A). The primary purpose of this annual report is to provide NMFS with an unclassified summary of the year's quarterly reports and an analysis of any Level A and/or Level B harassment takings by SURTASS LFA sonar operations. This report also provides NMFS with information necessary to demonstrate conformance to the Terms and Conditions (Paragraph 8.4) of the Biological Opinion under the Endangered Species Act (ESA) on the issuance of the LOAs (U.S. Department of Commerce, 2009).

## 1.2 SURTASS LFA Sonar Description

SURTASS LFA sonar is a long-range sonar system that operates in the low frequency (LF) band (100-500 Hertz [Hz]). During the period of this report, there were two SURTASS LFA sonar systems, one each onboard the USNS ABLE (T-AGOS 20) and USNS IMPECCABLE (T-AGOS 23), operating in the northwestern Pacific Ocean and Philippine Sea. These systems have both passive and active components.

#### 1.2.1 Passive System Component—SURTASS

The passive, or listening, part of the system is SURTASS, which detects sounds generated by submerged objects, such as submarines, through the use of hydrophones. These devices transform mechanical energy (received acoustic sound wave) to an electrical signal that can be analyzed by the signal processing system of the sonar. The SURTASS hydrophones are mounted on a horizontal line array (HLA) that is towed behind the vessel. The SURTASS HLA length is 1,500 m (4,920 ft) with an operational depth of 152 m (500 ft) to 457 m (1,500 ft). The SURTASS LFA sonar ship must maintain a minimum speed of approximately 5.6 kilometers per hour (kph) (3 knots) through the water in order to tow the hydrophone array in the horizontal plane. The sounds or echoes, which are usually below background or ambient noise level, are then processed and evaluated to identify and classify potential underwater targets.

SURTASS employs either a single long-line passive-sonar acoustic array or a shorter twin-line passive-sonar acoustic array. The Twin-Line array is currently the best operational shallow water towed array and the only multi-line towed array in the Navy. It consists of a pair of arrays towed side-by-side from a SURTASS ship and offers significant advantages for undersea surveillance operations in the littoral zone.

#### 1.2.2 Active System Component—LFA

The active system component, LFA, is an adjunct to the passive detection system, SURTASS, and is planned for use when passive system performance proves inadequate. LFA is a set of acoustic transmitting source elements suspended by cable from under an ocean surveillance vessel. These elements, called projectors, transform electrical energy to mechanical energy that set up vibrations or pressure disturbances within the water to produce the active sound pulse, or ping.

The characteristics and operating features of LFA are provided below:

- The source is a vertical line array (VLA) of up to 18 source projectors suspended below the vessel. LFA's transmitted sonar beam is omnidirectional (i.e., a full 360 degrees) in the horizontal (nominal depth of the LFA array center is 122 m [400 ft]), with a narrow vertical beamwidth that can be steered above or below the horizontal.
- The source frequency is between 100 and 500 Hz (the LFA system's physical design does not allow for transmissions below 100 Hz). A variety of signal types can be used, including continuous wave (CW) and frequency-modulated (FM) signals. Signal bandwidth is approximately 30 Hz.
- The source level (SL) of an individual source projector is approximately 215 decibels (dB) or less. The sound field of the LFA array can never be higher than the SL of an individual projector.
- The typical LFA transmitted sonar signal is not a constant tone, but a transmission of various waveforms that vary in frequency and duration. A complete sequence of transmissions is referred to as a wavetrain (also known as a "ping"). These wavetrains last from 6 to 100 seconds, although the duration of each continuous frequency transmission is never longer than 10 seconds.
- Average duty cycle (ratio of sound "on" time to total time) is less than 20 percent. The typical duty cycle, based on historical LFA operational parameters (2003-2008) are nominally 7.5 to 10 percent.
- The time between pings is typically from 6 to 15 minutes.

#### **1.2.3** Active System Upgrades

As future undersea warfare requirements continue to transition to littoral<sup>1</sup> ocean regions, the introduction of a compact active system deployable on SURTASS ships was developed. This

<sup>&</sup>lt;sup>1</sup> The term "littoral" is one of the most misunderstood terms used in naval warfare. Based on a dictionary definition, the adjective "littoral" indicates that something pertains to or exists on the shore. In noun form, the word means a shore or coastal region.

system upgrade is known as Compact LFA, or CLFA. CLFA consists of smaller, lighter-weight source elements than the current LFA system, and is compact enough to be installed on the VICTORIOUS Class platforms (T-AGOS 19). The initial CLFA installation was completed on the USNS ABLE (T-AGOS 20) (Figure 1) in 2008 and is currently operational. CLFA improvements include:

- Operational frequency matched to shallow water environments with little loss of detection performance in deep water environments;
- Improved reliability and ease of deployment; and
- Lighter-weight design (mission weight of 64,410 kg [142,000 lb] vice 155,129 kg [324,000 lb] mission weight of LFA).

The operational characteristics of the compact system are comparable to the existing LFA systems as presented above. Therefore, the potential effects from CLFA are expected to be similar to, and not greater than, the effects from the existing SURTASS LFA systems. Hence, for this analysis, the term low frequency active, or LFA, will be used to refer to both the existing LFA system and/or the compact (CLFA) system, unless otherwise specified.

#### **References to Underwater Sound Levels**

- 1. References to underwater sound pressure levels (SPL) in this document are values given in dBs and are assumed to be standardized at 1 microPascal at 1 m (dB re 1 µPa at 1 m [root mean squared-rms]) for source level (SL) and dB re 1 m (rms) for received level (RL), unless otherwise specified.
- 2. References to underwater sound exposure level (SEL) in this document refer to the squared pressure over a duration of the sound referenced to the standard underwater sound reference level (1  $\mu$ Pa) expressed in dB, and are assumed to be standardized at dB re 1  $\mu$ Pa<sup>2</sup>-s, unless otherwise specified.

Sources: Urick (1983); ANSI S1.8-1989

#### **1.2.4** Passive System Upgrades

Improvements to the SURTASS passive sonar capabilities include the development of SURTASS Twin-Line array. This Twin-Line 29A (TL-29A) array is an upgrade to SURTASS for surface ships, based on TB-29A array architecture utilized on submarines. TL-29A consists of a "Y" shaped array with two apertures, which are approximately two thirds (2/3) the length of a standard SURTASS array. The TL-29A delivers enhanced capabilities, such as its ability:

- To be towed in the littoral zone in waters as shallow as 55 m (180 ft);
- To provide significant directional noise rejection;
- To offer bearing ambiguity solution without turning;

The Navy's meaning differs because it is based on tactical, not geographic, perspective relating to the overall coastal operations including all assets supporting a particular operation regardless of how close, or far, from the shore they may be operating. The Navy defines littoral as the region that horizontally encompasses the land/water mass interface from fifty (50) statute miles (80 kilometers [km]) ashore to two hundred (200) nautical miles (370 km) at sea; extends vertically from the bottom of the ocean to the top of the atmosphere and from the land surface to the top of the atmosphere (Naval Oceanographic Office, 1999).

- To allow the ship to tow at higher speeds; and
- To stabilize the array in a shorter time after a turn.

The three VICTORIOUS Class vessels (T-AGOS 20, T-AGOS 21, and T-AGOS 22), which are, or will be, equipped with CLFA, will also be outfitted with the newer Twin-Line 29A (TL-29A) passive array. The USNS IMPECCABLE, with the conversional LFA system, was recently upgraded with the TL-29A array.

SURTASS is also being upgraded with the Integrated Common Processor (ICP) that will result in increased operator proficiency, increased functionality and savings in logistics support and software maintenance.



Figure 1. USNS ABLE (T-AGOS 20) Ocean Surveillance Ship

#### 1.3 The Critical Need for SURTASS LFA Sonar

The Navy's primary mission is to maintain, train, equip, and operate combat-ready naval forces capable of accomplishing American strategic objectives, deterring maritime aggression, and assuring freedom of navigation in ocean areas. The Secretary of the Navy and Chief of Naval Operations (CNO) have continually validated that Anti-Submarine Warfare (ASW) is a critical part of that mission – a mission that requires unfettered access to both the high seas and littorals. In order to be prepared for all potential threats, the Navy must maintain ASW core competency through continual training in open-ocean and littoral environments.

The challenges faced by the U.S. Navy today are very different from those faced at the end of the Cold War nearly two decades ago. Since the early 1990s, U.S. Navy ASW strategy has had to shift from a known Soviet adversary to "uncertain potential adversaries with area-denial strategies designed to inflict unacceptable losses" (Benedict, 2005). The wide proliferation of diesel-electric submarines, a Chinese undersea force that is growing in size and tactical capability, and a resurgent Russian submarine service mean that U.S. ASW capability must meet more technologically-capable threats in a wider range of ocean environments (Benedict, 2005; U.S. Office of Naval Intelligence, 2009a and 2009b). Due to the advancement and use of quieting technologies in diesel-electric and nuclear submarines, undersea threats are becoming increasingly difficult to locate using the passive acoustic technologies that were effective during the Cold War. The range at which U.S. ASW assets are able to identify submarine threats is decreasing and at the same time improvements in torpedo design are extending the effective weapons range of those same threats (Benedict, 2005).

To meet this long range submarine detection need, the U.S. Navy has investigated the use of a broad spectrum of acoustic and non-acoustic technologies. Of the technologies evaluated, low frequency active sonar is the only system capable of meeting the U.S. Navy's long-range ASW detection needs in a variety of weather conditions during the day and night. SURTASS LFA sonar is providing a quantifiable improvement in the Navy's undersea detection capabilities and therefore markedly improving the survivability of U.S. Naval forces in hostile ASW scenarios.

SURTASS LFA sonar meets the need of the U.S. Navy for improved long-range submarine detection capability, which is essential to providing U.S. forces the time necessary to react to and defend against potential undersea threats. It is critical that U.S. forces be able to identify threats while remaining at a safe distance beyond a submarine's effective weapon's range (Davies, 2007).

#### Excerpts from Declaration of Rear Admiral John M. Bird, U.S. Navy To the United States District Court Northern District of California

15 November 2007

SURTASS LFA (sonar) has enabled the Navy to meet the clearly defined, real-world national security need for improved ASW capability by allowing Navy Fleet units to reliably detect quieter and harder-to-find submarines at long range, before they get within their effective weapons range and can launch missiles or torpedoes against our ships or missiles against land targets, foreign or domestic. The operative word here is <u>has</u>. SURTASS LFA is a combat-ready system. But in order to protect U.S. and allied fleet assets, and merchant shipping, the operation of SURTASS LFA sonar and the training of our personnel must continue uninterrupted.

## **1.4 Regulatory and Litigation History**

Prior to the NMFS promulgating the current (2007) Final Rule (72 FR 46846-93) and LOAs, there were key regulatory and litigation events that influenced these regulations.

#### **1.4.1** National Environmental Policy Act (NEPA)

The NEPA process for SURTASS LFA sonar began on 18 July 1996, when the Navy published its Notice of Intent (NOI) in the *Federal Register* (67 FR 37452) to prepare an EIS/OEIS for SURTASS LFA sonar under NEPA and Presidential Executive Order (EO) 12114, Environmental Effects Abroad of Major Federal Actions. With NMFS as a cooperating agency, the SURTASS LFA sonar Final Overseas Environmental Impact Statement/Environmental Impact Statement (FOEIS/EIS) was completed in January 2001 (U.S. Department of the Navy, 2001). The Record of Decision (ROD) was signed by the Deputy Assistant Secretary of the Navy for Environment (DASN(E)) on 16 July 2002 (67 FR 48145) (U.S. Department of the Navy, 2002). During the NEPA analysis the Navy recognized there were scientific data gaps concerning the potential for moderate-to-low exposure levels to affect cetacean hearing ability or modify biologically important behavior. As a result of this limitation, the Navy sponsored independent, scientific field research referred to as the Low Frequency Sound Scientific Research Program (LFS SRP). This ground-breaking research program found that the potential for SURTASS LFA sonar to cause these effects was minimal (U.S. Department of the Navy, 2001).

#### 1.4.2 Marine Mammal Protection Act (MMPA) and Endangered Species Act (ESA)

Based on the scientific analyses detailed in the Navy application and further supported by information and data contained in the Navy's FOEIS/EIS for SURTASS LFA sonar operations, NMFS concurred with the Navy that the operations of SURTASS LFA sonar would result in the incidental harassment of only small numbers of marine mammals, have no more than a negligible impact on the affected marine mammal stocks or habitats, and not have an unmitigable adverse impact on Arctic subsistence uses of marine mammals; and thus issued the initial LOA (67 FR 55818) under the MMPA Final Rule (50 CFR Part 216 Subpart Q) (67 FR 46785-89) for the operation of SURTASS LFA Sonar on R/V *Cory Chouest*. The Navy's ESA Section 7 consultation with the NMFS and permitting requirements under the MMPA concluded with NMFS's issuance of the Biological Opinion and Incidental Take Statement (NMFS, 2002a; 2002b). Since the initial LOA was issued in 2002, the Navy requested annual renewals in accordance with 50 CFR § 216.189 for the remaining four years of the 2002 Final Rule for the R/V *Cory Chouest* and USNS IMPECCABLE. NMFS subsequently issued the LOAs (68 FR 50123, 69 FR 51996, 70 FR 49919, 71 FR 48537).

#### **1.4.3** National Defense Authorization Act (NDAA)

On November 24, 2003 the National Defense Authorization Act (NDAA) for Fiscal Year 2004 (NDAA FY04) (Public Law 108-136) was passed by Congress. Included in this law were amendments to the MMPA (16 U.S.C. 1361 *et seq.*) that apply where a "military readiness activity" is concerned. Of special importance for SURTASS LFA sonar take authorization, the NDAA amended Section 101(a)(5) of the MMPA, which governs the taking of marine mammals incidental to otherwise lawful activities. The term "military readiness activity" is defined in Public Law 107-314 (16 U.S.C. § 703 note) to include all training and operations of the Armed Forces that relate to combat; and the adequate and realistic testing of military equipment, vehicles, weapons and sensors for proper operation and suitability for combat use. NMFS and the

Navy determined that the Navy's SURTASS LFA sonar testing, training, and operations that are the subject of NMFS's Final Rule constituted military readiness activities because those activities constitute "training and operations of the Armed Forces that relate to combat" and constitute "adequate and realistic testing of military equipment, vehicles, weapons and sensors for proper operation and suitability for combat use."

Changes to the MMPA set forth in the NDAA FY04 amended the act in three ways. First, it focused the definition of harassment on biologically significant effects. Second, it removed references to small numbers and specific geographic regions as applied to incidental take authorizations. Third, it provided for a national defense exemption. SURTASS LFA sonar has never been involved in any national defense exemptions.

#### 1.4.4 Initial Litigation

On 7 August 2002, several non-governmental organizations (NGOs) filed suit against the Navy and NMFS over SURTASS LFA sonar use and permitting. The Court recognized the Navy's National Security requirements for operations to continue as the case proceeded. On 15 November 2002, the Court issued a tailored Preliminary Injunction for operations of LFA in a stipulated area in the northwest Pacific Ocean/Philippine Sea, and south and east of Japan. On 25 January 2003, the R/V *Cory Chouest*, having met all environmental compliance requirements, commenced testing and training in the northwest Pacific Ocean under this tailored Preliminary Injunction.

The Court issued a ruling on the parties' motions for summary judgment in the SURTASS LFA sonar litigation on 26 August 2003. The Court found deficiencies in the Navy's and NMFS' compliance under NEPA, ESA, and MMPA<sup>2</sup>. The Court, however, indicated that a total ban of employment of SURTASS LFA sonar would pose a hardship on the Navy's ability to protect National Security by ensuring military preparedness and the safety of those serving in the military from hostile submarines. Based on mediation, the Court issued a tailored Permanent Injunction on 14 October 2003, allowing SURTASS LFA sonar operations from both R/V *Cory Chouest* and USNS IMPECCABLE in stipulated areas in the northwest Pacific Ocean/Philippine Sea, Sea of Japan, East China Sea, and South China Sea with certain year-round and seasonal restrictions. On 7 July 2005, the Court amended the injunction to expand the potential areas of operation based on real world contingencies, as shown in Figure 2.

<sup>&</sup>lt;sup>2</sup> On 2 December 2004, the Court vacated and dismissed the MMPA claims based on the National Defense Authorization Act Fiscal Year 2004 (NDAA FY04) amendments to the MMPA.



Figure 2. SURTASS LFA Sonar Operations Areas Permitted under Stipulation Regarding Permanent Injunction as Amended on 7 July 2005

#### 1.5 Current Regulatory Compliance and Litigation

In response to U.S. District Court ruling on the motion for preliminary injunction, the Deputy Assistant Secretary of the Navy for Environment (DASN(E)) decided that the purposes of NEPA would be served by supplemental analysis of employing SURTASS LFA sonar systems. On 11 April 2003, the DASN(E) directed the Navy to prepare a supplemental EIS (SEIS) to address concerns identified by the Court to provide additional information regarding the environment that could potentially be affected by the SURTASS LFA sonar systems and additional information related to mitigation. On 26 September 2003, the NMFS agreed to be a cooperating agency in the preparation and review of the SEIS. The information developed from this analysis was used to support the Navy's application for the second five-year rule under MMPA (U.S. Department of the Navy, 2006a) and the biological assessment for section 7 consultation under the ESA (U.S. Department of the Navy, 2006b).

# **1.5.1** Supplemental Environmental Impact Statement

The purpose of the SURTASS LFA Sonar SEIS was to:

- Address concerns of the U.S. District Court for the Northern District of California in its 26 August 2003 Opinion and Order in relation to compliance with the NEPA, ESA, and MMPA<sup>3</sup>;
- Provide information necessary to apply for a new five-year Rule for incidental takes under the MMPA when the 2002 rule expired in 2007, taking into account legislative changes to the MMPA and the need to employ up to four SURTASS LFA sonar systems;
- Analyze potential effects of LFA system upgrades; and
- Provide additional information and analyses pertinent to the proposed action.

The Final Supplemental Environmental Impact Statement (FSEIS), which included detailed responses to comments received on the Draft SEIS (U.S. Department of the Navy, 2005), was completed in April 2007 (U.S. Department of the Navy, 2007a). The FSEIS evaluated the potential environmental effects of employment of up to four SURTASS LFA sonar systems in the oceanic areas as presented in Figure 1-1 (SURTASS LFA Sonar Systems Potential Areas of Operations) of the FOEIS/EIS for SURTASS LFA Sonar (U.S. Department of the Navy, 2001). Based on current operational requirements, exercises using these sonar systems would occur in the Pacific, Atlantic, and Indian oceans, and the Mediterranean Sea. To reduce adverse effects on the marine environment, areas would be excluded as necessary to prevent 180-dB sound pressure level (SPL) or greater within specific geographic range of land, in offshore biologically important areas during biologically important seasons, and in areas necessary to prevent greater than 145-dB SPL at known recreational and commercial dive sites.

#### **1.5.2** Current MMPA and ESA Authorizations

On 12 May 2006, the Navy submitted an Application to the NMFS requesting an authorization under Section 101 (a)(5)(A) of the MMPA for the taking of marine mammals by Level A and Level B harassment incidental to the deployment of SURTASS LFA sonar system for military readiness activities; to include training, testing, and routine military operations. The activities are associated with the employment of up to four SURTASS LFA sonar systems for a period of five years (16 August 2007 to 15 August 2012) (U.S. Department of the Navy, 2006a).

On 9 June 2006, the Navy submitted a Biological Assessment for the Employment of SURTASS LFA Sonar requesting that NMFS review the document. The Navy further requested a Biological Opinion/Incidental Take Statement under Section 7 on the ESA for a period of five years (16 August 2007 to 15 August 2012) (U.S. Department of the Navy, 2006b).

On 28 September 2006, NMFS published a Notice of Receipt of Application and a request for public comments (71 FR 56965). The public comment period closed on 30 October 2006. These comments were considered in the development of the Proposed and Final Rules. A Proposed Rule for the renewal of the regulations governing SURTASS LFA sonar MMPA authorization

<sup>&</sup>lt;sup>3</sup> Ibid.

was published on 9 July 2007 (72 FR 37404) with a 15-day comment period. NMFS filed the Final Rule on 15 August 2007 and published in the Federal Register on 21 August 2007 (72 FR 46846-93). The initial LOAs under the 2007 Rule were issued by NMFS to the Chief of Naval Operations (N872A) for the R/V *Cory Chouest* and the USNS IMPECCABLE for the period 16 August 2007 to 15 August 2008.

On 14 August 2007, NMFS issued its biological opinion on the effects of the proposed LOAs to take marine mammals incidental to the Navy's employment of SURTASS LFA sonar in accordance with section 7 of the ESA (1973), as amended (16 U.S.C. 1531 et seq.) (NMFS, 2007). The opinion concluded that the proposed LOAs and any take associated with activities authorized under those regulations are not likely to jeopardize threatened or endangered species in the action area. The proposed action is not likely to destroy or adversely modify designated critical habitats.

#### 1.5.3 Recent Litigation

On 17 September 2007, several environmental groups filed a lawsuit challenging actions by the Navy and NMFS regarding compliance to the NEPA, MMPA, ESA, and Administrative Procedure Act (APA) for the operation of SURTASS LFA sonar.

On 6 February 2008, the Court issued its opinion and order granting in part Plaintiffs' motion for a preliminary injunction and required the parties to meet and confer on the precise terms. Case Management Conferences were held on 26 March 2008 and 27 May 2008 at the U.S. District Court, Northern District of California, in San Francisco, CA.

During the mediation on 26 March 2008, agreement was reached that SURTASS LFA sonar would operate in the Western Pacific areas stipulated in the 2003 permanent injunction, as amended in 2005, with the following modifications (Figure 3):

- Stipulated LFA Operational Agreement permitting SURTASS LFA sonar operations up to 22 km (12 nmi) from the coast when necessary to continue tracking an existing underwater contact, or when operationally necessary to detect a new underwater contact to maximize opportunities for detection.
- Additional terms include assuring the LFA sound field does not exceed 180 dB at a distance of less than 18 nmi from:
  - Islands of the Luzon Strait, including the Bashi Channel; and
  - Eastern coastlines of the islands of the Ryukyu Island Chain.

During the mediation on 27 May 2008, agreement was reached that SURTASS LFA sonar could operate in the Hawaii operations area. The stipulated LFA Operational Agreement permits SURTASS LFA sonar operations up to 22 km (12 nmi) from the coast when necessary to continue tracking an existing underwater contact, or when operationally necessary to detect a new underwater contact to maximize opportunities for detection within the Hawaii operations areas (Figure 4).



Figure 3. SURTASS LFA Sonar Western Pacific Operations Areas



Figure 4. SURTASS LFA Sonar Hawaii Operations Area

On 12 August 2008, the Court issued the Stipulated Settlement Agreement Order based on agreements from the 26 March 2008 and 27 May 2008 mediations, which finalized the operational areas as discussed above. On 29 August 2008, the Court signed the Stipulated Voluntary Dismissal with Prejudice, which effectively ended the litigation. (APPENDIX B)

Renewals of annual LOAs issued by NMFS since August 2008 for SURTASS LFA vessels were based on the expanded operations areas described above.

#### 2.0 MITIGATION MEASURES

Under the current rule, NMFS issued one-year LOAs for the period 16 August 2009 to 15 August 2010 to the Navy for the USNS ABLE and USNS IMPECCABLE for an estimated total of 22 nominal active sonar missions (16 missions in the northwestern Pacific Ocean and 6 missions in the Hawaii Operations Area) between the two ships (or equivalent shorter missions) not to exceed 432 hours of transmit time per vessel during the annual period of effectiveness of each of these LOAs.

Mitigation protocols and operational restrictions for the LOAs were set forth in the Record of Decision (U.S. Department of the Navy, 2007b), NOAA/NMFS Final Rule (72 FR 46890-93) and LOAs, and Court orders. These were promulgated by the CNO (N872A) via executive direction message of 14 August 2009. Strict adherence to these measures ensures that there will be no significant effects on marine mammal stocks, sea turtle stocks, and recreational or commercial divers; and provide the means of affecting the least practicable adverse impacts on the affected species or stocks of marine mammals and their habitats, and the availability of marine mammals for subsistence.

#### 2.1 Mitigation and Monitoring Requirements

The objective of these mitigation measures is to prevent incidental injury to marine mammals, sea turtles, and human divers. This objective is met by:

- Ensuring that coastal waters within 22 km (12 nmi) of shore are not exposed to SURTASS LFA sonar signal levels  $\geq$  180 dB received level (RL)<sup>4</sup>;
- Ensuring that no offshore biologically important areas (OBIAs) are exposed to SURTASS LFA sonar signal levels  $\geq$  180 dB RL during critical seasons;
- Minimizing exposure of marine mammals and sea turtles to SURTASS LFA sonar signal levels below 180 dB RL by monitoring for their presence and suspending transmissions when one of these organisms approaches the SURTASS LFA sonar mitigation (safety) and buffer zones as shown in Figure 5; and
- Ensuring that no known recreational or commercial dive sites are subjected to LF sound pressure levels greater than 145 dB RL.

Table 1 is a summary of the mitigation, the criteria for each, and the actions required.

In the SURTASS LFA sonar 2007 Final Rule under the MMPA (72 FR 46890-93), NMFS added interim operational restrictions by the establishment of a 1-km (0.54-nmi) buffer shutdown zone:

- Outside of the 180-dB LFA mitigation zone, which may extend up to 2 km (1.1 nmi) from the vessel, depending on oceanographic conditions (50 CFR § 216.184(b)); and
- Seaward of the outer perimeter of any offshore biologically important area designated in 50 CFR § 216.184(f).

<sup>&</sup>lt;sup>4</sup> This was further restricted by the Court as described in Chapter 3.0 and shown in Figures 3 and 4.

At this distance, SPLs will be significantly lower than 180 dB.



Figure 5. HF/M3 Sonar Detection and LFA Mitigation/Buffer Zones

# 2.1.1 Geographic Restrictions

The following geographic restrictions apply to the employment of SURTASS LFA sonar:

- SURTASS LFA sonar-generated sound field will be below 180 dB RL within 22 km (12 nmi) of any coastlines<sup>5</sup>;
- SURTASS LFA sonar-generated sound field will be below 180 dB RL 1 km (0.54 nmi) seaward of the outer perimeter of any offshore biologically important area designated in 50 CFR § 216.184(f); and
- When in the vicinity of known recreational or commercial dive sites, SURTASS LFA sonar will be operated such that the sound fields at those sites will not exceed 145 dB RL.

# 2.1.1.1 Offshore Biologically Important Areas

Offshore Biologically Important Areas (OBIAs) are areas of the world's oceans outside of 22 km (12 nmi) of a coastline where marine animals of concern (those animals listed under the ESA and/or marine mammals) congregate in high densities to carry out biologically important activities. These areas include migration corridors, breeding and calving grounds, and feeding grounds.

<sup>&</sup>lt;sup>5</sup> Ibid

Mitigation	Criteria	Actions			
Geographic Restrictions					
22 km (12 nmi) from any coastline <sup>6</sup>	Sound field below 180 dB RL, based on SPL modeling.	Delay/suspend SURTASS LFA sonar operations.			
1 km (0.54 nmi) seaward of outer perimeter of any offshore biologically important areas during biologically important seasons outside of 22 km (12 nmi)	Sound field below 180 dB RL, based on SPL modeling.	Delay/suspend SURTASS LFA sonar operations.			
Recreational and commercial dive sites (known)	Sound field not to exceed 145 dB RL, based on SPL modeling.	Delay/suspend SURTASS LFA sonar operations.			
Monitoring to	Prevent Injury to Marine Mammals a	nd Sea Turtles			
Visual Monitoring	Potentially affected species sighted near the vessel but outside of the LFA mitigation and/or buffer zones.	Notify Officer in Charge (OIC).			
	Potentially affected species sighted within the LFA mitigation or buffer zones.	Delay/suspend SURTASS LFA sonar operations.			
Passive Acoustic Monitoring	Potentially affected species detected.	Notify OIC.			
Active Acoustic Monitoring	Contact detected and determined to have a track that would pass within the LFA mitigation or buffer zones.	Notify OIC.			
	Potentially affected species detected inside of the LFA mitigation or buffer zones.	Delay/suspend SURTASS LFA sonar operations.			

#### **Table 1. Summary of Mitigation**

There are ten areas designated by NMFS as offshore areas of critical biological importance for marine mammals in the 2007 Final Rule (72 FR 46890-93). These are:

- Shoreward of the 200-meter isobath off the North American East Coast, from 28 to 50 degrees North latitude, west of 40 degrees West longitude year-round.
- Antarctic Convergence Zone, delimited by the following: 1) 30 to 80 degrees East longitude along the 45-degree South latitude; 2) 80 to 150 degrees East longitude along the 55-degree South latitude; 3) 150 degrees East to 50 degrees West longitude along the 60-degree South latitude; and 4) 50 degrees West to 30 degrees East longitude along the 50-deg South latitude—October through March (IUCN, 1995).
- Costa Rica Dome, centered at 9 degrees N latitude and 88 degrees W longitude—year round (Longhurst, 1998; Chandler et al., 1999).
- Hawaiian Islands Humpback Whale National Marine Sanctuary Penguin Bank, Hawaiian Archipelago, centered at 21 degrees North latitude and 157 degrees 30 minutes

<sup>&</sup>lt;sup>6</sup> Ibid.

West longitude - November 1 through May 1. Penguin Bank boundaries extend to the 100-fathom (183 m) isobaths (15 CFR § 922.181).

- Cordell Bank National Marine Sanctuary, boundaries in accordance with 15 CFR § 922.110—year-round.
- Gulf of the Farallones National Marine Sanctuary, boundaries in accordance with 15 CFR § 922.80—year-round.
- Monterey Bay National Marine Sanctuary, boundaries in accordance with 15 CFR § 922.130—year-round.
- Olympic Coast National Marine Sanctuary, boundaries within 23 nmi of the coast from 47 degrees 07 minutes North latitude to 48 degrees 30 minutes North latitude—December, January, March and May.
- Flower Garden Banks National Marine Sanctuary, boundaries in accordance with 15 CFR § 922.120—year-round.
- The Gully, 44 degrees 13 minutes North latitude; 59 degrees 06 minutes West longitude to 43 degrees 47 minutes N latitude; 58 degrees 35 minutes West longitude to 43 degrees 35 minutes North latitude; 58 degrees 35 minutes West longitude to 43 degrees 35 minutes North latitude; 59 degrees 08 minutes West longitude to 44 degrees 06 minutes North latitude; 59 degrees 20 minutes West longitude—year round.

None of these areas were within the authorized operational areas for SURTASS LFA sonar during the period of this report.

#### 2.1.1.2 Recreational and Commercial Dive Sites

SURTASS LFA sonar operations are constrained in the vicinity of known recreational and commercial dive sites to ensure that the sound field at such sites does not exceed 145 dB RL. Recreational dive sites are generally defined as coastal areas from the shoreline out to the 40-m (130-ft) depth contour, which are frequented by recreational divers; but it is recognized that there are other sites that may be outside this boundary.

#### 2.1.1.3 Sound Field Modeling

SURTASS LFA sonar operators will estimate SPL prior to and during operations to provide the information necessary to modify operations, including the delay or suspension of transmissions, in order not to exceed the 180-dB and 145-dB RL sound field criteria cited above. Sound field limits are estimated using near-real-time environmental data and underwater acoustic performance prediction models. These models are an integral part of the SURTASS LFA sonar processing system. The acoustic models help determine the sound field by predicting the SPLs, or RLs, at various distances from the SURTASS LFA sonar source location. Acoustic model updates are nominally made every 12 hours or more frequently when meteorological or oceanographic conditions change.

If the sound field criteria listed above were exceeded, the sonar operator would notify the Officer in Charge (OIC) of the Military Detachment (MILDET), who would order the delay or suspension of transmissions. If it were predicted that the SPLs would exceed the criteria within the next 12 hours, the OIC would also be notified in order to take the necessary action to ensure that the sound field criteria would not be exceeded.

#### 2.1.2 Monitoring to Prevent Injury to Marine Animals

The following monitoring to prevent injury to marine animals is required by the ROD (U.S. Department of the Navy, 2007b), the 2007 Rule (50 CFR § 216.185), and LOA condition 7 when employing SURTASS LFA sonar:

- **Visual monitoring** for marine mammals and sea turtles from the vessel bridge during daylight hours by personnel trained to detect and identify marine mammals and sea turtles;
- **Passive acoustic monitoring** using the passive low frequency (LF) SURTASS array to listen for sounds generated by marine mammals as an indicator of their presence; and
- Active acoustic monitoring using the High Frequency Marine Mammal Monitoring (HF/M3) sonar, which is a Navy-developed, enhanced high frequency (HF) commercial sonar, to detect, locate, and track marine mammals and, to some extent, sea turtles, that may pass close enough to the SURTASS LFA sonar's transmit array to enter the LFA mitigation and buffer zones.

Monitoring will commence at least 30 minutes before the first SURTASS LFA sonar transmissions (30 minutes before sunrise for visual monitoring); continue between transmission pings; and continue for at least 15 minutes after the completion of SURTASS LFA sonar transmissions (30 minutes after sunset for visual), or if marine mammals are showing abnormal behavioral patterns, for a period of time until those patterns return to normal or the conditions prevent continued observations.

#### 2.1.2.1 Visual Monitoring

Visual monitoring includes daytime observations for marine mammals and sea turtles from the vessel. Daytime is defined as 30 minutes before sunrise until 30 minutes after sunset. Visual monitoring begins 30 minutes before sunrise or 30 minutes before the SURTASS LFA sonar is deployed. Monitoring continues until 30 minutes after sunset or at least 15 minutes after the completion of SURTASS LFA sonar transmissions. Observations are made by personnel trained in detecting and identifying marine mammals and/or sea turtles. The objective of these observations is to maintain a track of marine mammals and/or sea turtles observed and to ensure that none approach the source close enough to enter the LFA mitigation and buffer zones. A marine mammal/sea turtle observation log will be maintained during operations that employ SURTASS LFA sonar. The numbers and identification of marine mammals/sea turtles sighted, as well as any unusual behavior, is entered into the log. A designated ship's officer monitors the conduct of the visual watches and periodically reviews the log entries. There are two potential visual monitoring scenarios.

First, if a potentially affected marine mammal or sea turtle is sighted outside of the LFA mitigation and buffer zones, the observer notifies the OIC. The OIC then notifies the HF/M3 sonar operator to determine the range and projected track of the animal. If it is determined that

the animal will pass within the LFA mitigation and buffer zones, the OIC orders the delay or suspension of SURTASS LFA sonar transmissions when the animal enters the LFA mitigation or buffer zones. The observer continues visual monitoring/recording until the animal is no longer seen.

Second, if the potentially affected animal is sighted anywhere within the LFA mitigation or buffer zones, the observer notifies the OIC, who orders the immediate delay or suspension of SURTASS LFA sonar transmissions.

All sightings are recorded in the log and provided as part of the Long Term Monitoring (LTM) Program as discussed in FOEIS/EIS Subchapter 2.4.2 (U.S. Department of the Navy, 2001) for the monitoring of potential long-term environmental effects.

#### 2.1.2.2 Passive Acoustic Monitoring

Passive acoustic monitoring is conducted using the passive LF SURTASS towed horizontal line array (HLA) to listen for vocalizing marine mammals as an indicator of their presence. If the sound is estimated to be from a marine mammal that may be potentially affected by SURTASS LFA sonar, the technician notifies the OIC, who alerts the HF/M3 sonar operator and visual observers. If prior to or during transmissions, the OIC then orders the delay or suspension of SURTASS LFA sonar transmissions when the animal enters the LFA mitigation or buffer zones.

All contacts are recorded in the log and provided as part of the LTM Program.

## 2.1.2.3 Active Acoustic Monitoring

HF active acoustic monitoring uses the HF/M3 sonar to detect, locate, and track marine mammals (and possibly sea turtles) that could pass close enough to the SURTASS LFA sonar array to enter the LFA mitigation and buffer zones. Prior to full-power operations, the HF/M3 sonar power level is increased over a period of 5 minutes from 180 dB SL in 10-dB increments until full power (if required) is attained to ensure that there are no inadvertent exposures of local animals to RLs  $\geq$  180 dB from the HF/M3 sonar. There are two potential scenarios for mitigation via active acoustic monitoring.

First, if a contact is detected outside the LFA mitigation and buffer zones, the HF/M3 sonar operator determines the range and projected track of the animal. If it is determined that the animal will pass within the LFA mitigation and buffer zones, the sonar operator notifies the OIC. The OIC then orders the delay or suspension of transmissions when the animal is predicted to enter the LFA mitigation or buffer zones.

Second, if a contact is detected by the HF/M3 sonar within the LFA mitigation or buffer zones, the observer notifies the OIC, who orders the immediate delay or suspension of transmissions.

All contacts are recorded in the log and provided as part of the LTM Program.

#### 2.1.2.4 Resumption of SURTASS LFA Sonar Transmissions

SURTASS LFA sonar transmissions can commence/resume 15 minutes after there is no further detection by the HF/M3 sonar and there is no further visual observation of the animal within the LFA mitigation and buffer zones.

#### 3.0 COURT CONSTRAINTS FOR SURTASS LFA SONAR OPERATIONS

During the period of this report, the SURTASS LFA sonar systems onboard the USNS ABLE and USNS IMPECCABLE were operated under the conditions of the two LOAs (APPENDIX A) and the Stipulated Settlement Agreement Order (APPENDIX B) described in Subchapter 1.5.3. The exception was that the Navy could operate the LFA sonar system within the coastal exclusion zones set forth in APPENDIX B only when necessary to continue tracking an existing underwater contact detected outside of the exclusion zone, or when necessary to detect a new underwater contact that would place the LFA sonar system within the coastal exclusion zone to maximize opportunities for detection. These restrictions remained in effect for the entire period of this annual report.

Details of the authorized areas of operation are shown in Figures 3 and 4.

# 4.0 SUMMARY OF SURTASS LFA SONAR OPERATIONS FOR THIRD YEAR ANNUAL REPORT

Under 50 CFR § 216.186(b) and LOA Condition 8(b), this annual report consists of an unclassified summary of the quarterly reports under the third year LOAs for the USNS ABLE and USNS IMPECCABLE for the period of 16 August 2009 through 15 August 2010.

#### 4.1 SURTASS LFA Sonar Operations for Third Annual Report

Two SURTASS LFA sonar systems operated under the LOAs issued by NMFS for the period 16 August 2009 to 15 August 2010 (APPENDIX A). The SURTASS LFA sonar systems onboard USNS ABLE and USNS IMPECCABLE operated in the northwestern Pacific Ocean and Philippine Sea. This report includes ten missions by the USNS ABLE and twenty-one missions by the USNS IMPECCABLE.

#### 4.1.1 USNS ABLE Missions

The USNS ABLE conducted ten missions covering a period of 7.8 days with 20.25 hours of transmissions by the CLFA array, and included operation of the HF/M3 sonar and compliance with other applicable mitigation requirements. These missions occurred in the north and west Philippine Sea during the period of the LOA.

#### 4.1.2 USNS IMPECCABLE Missions

The USNS IMPECCABLE conducted 21 missions covering a period of 9.3 days with 23.26 hours of transmissions by the LFA array, and included operation of the HF/M3 sonar and compliance with other applicable mitigation requirements. These missions occurred in the northwest Pacific Ocean (east of Japan), and the north and west Philippine Sea during the period of the LOA.

#### 4.2 Estimates of Marine Mammal Stocks Potentially Affected

In its annual LOA applications, the Navy provides estimates of the percentage of marine mammal stocks that could potentially be affected in the biogeographic regions of proposed SURTASS LFA sonar operations for the 12-month period of the LOA(s). In this annual report, the Navy provides a post-operational assessment of whether incidental harassment occurred within the LFA 180-dB mitigation zone and estimates of the percentages of marine mammal stocks possibly harassed incidentally using predictive modeling based on dates/times/location of operations, system characteristics, oceanographic/environmental conditions, and animal demographics. The basis for the methodology used for the acoustic modeling to analyze risk and produce the incidental harassment estimates was the scientific analysis process used in the SURTASS LFA sonar Final OEIS/EIS (U.S. Department of the Navy, 2001) and detailed in the Subchapter 4.4 of the SURTASS LFA sonar Final SEIS (U.S. Department of the Navy, 2007a).

During the period of the LOAs (16 August 2009 to 15 August 2010), SURTASS LFA sonar operational missions were conducted in areas generally defined as Sites 1, 2, and 3 (Figure 3) in

the LOA application (U.S. Department of the Navy, 2009a) and the Kuroshio Current Province (53) and North Pacific Tropical Gyre East Province (56) as defined in the Final Rule (50 CFR § 216.180(a)) and Condition 3(b) of the LOAs.

#### 4.2.1 Pre-Operational Estimates of Marine Mammal Stocks Potentially Affected

Overall planning for operations during the LOA periods was based on the determination of the best operational sites and seasons that would have the least potential for impacts on marine mammals while meeting the Navy's operational requirements. Potential mission sites within each mission area were then analyzed with regard to spatial and temporal factors, and operational requirements for SURTASS LFA sonar. The general ocean areas for the pre-operational estimates were within the Philippine Sea, northwestern Pacific Ocean, Sea of Japan, East China Sea, South China Sea, and Hawaii Operations Area. Marine mammal density and stock/abundance estimates were then derived.

APPENDIX C provides updated information on how the density and stock/abundance estimates were derived for the operational areas utilized during the period of this report. These data were derived from best available published source documentation, and provided general area information for mission areas, with species-specific information on the animals that could potentially occur in those areas, including estimates for their stock/abundance and density. Animal demographics (stocks and densities) are based on current literature reviews of the western Pacific Ocean as cited in APPENDIX C.

Analyses for pre-operational estimates were performed at nominal potential operational sites, encompassing four seasons, which provide a conservative estimate of the potential for effects on marine mammal stocks in those provinces where operations were proposed. These estimates were based on 22 missions of 7 days each (16 missions in the northwest Pacific Ocean and 6 missions in the Hawaii Operations Area).

Tables 2 through 4 provide pre-operational risk estimates for marine mammal stocks for Sites 1, 2, and 3 as presented in the Navy's application for LOAs (U.S. Department of the Navy, 2009a). These values supported the conclusion that these pre-operational risk estimates for marine mammal stocks were below—for most cases, well below—the criteria delineated by NMFS in LOA Condition 6(g) and the Final Rule (72 FR 46886). Upon completion of the missions under the requested authorization, these estimates were refined and submitted to NMFS under the reporting requirements of the Final Rule (50 CFR § 216.186(a)) and the condition 8(a) of the LOAs.

#### 4.2.2 Post-Operational Estimates of Marine Mammal Stocks Potentially Affected

SURTASS LFA sonar operations during the period of this annual report comprised 31 missions totaling 17.1 days of operations with 43.51 hours of active transmissions by the LFA arrays. Operations occurred in the northwest Pacific Ocean (Site 1), and the north and west Philippine Sea (Sites 2 and 3) as shown in Figure 3. Post-operational estimates were based on the actual operating hours whereas the pre-operational estimates were based on projected operations over the course of each annual LOA.

Tables 5 through 7 provide post-operational estimates of the percentage of marine mammal stocks affected by the 17.1 days of SURTASS LFA sonar operations both within and outside the 180-dB mitigation zone. The same methodology was utilized as that used for the pre-operational analysis discussed above, except that the durations of each mission were based on actual transmission times and oceanographic environmental conditions were based on the date/time/location of the actual operations. Animal density and stock/abundance estimates were updated based on current literature reviews of the northwestern Pacific Ocean and Philippine Sea operating areas (APPENDIX C).

#### 4.2.3 Summary of Results

The percentage of marine mammal stocks estimated to be exposed between 120 and 180 dB for both pre- and post-operational estimates are shown in Tables 2 through 7. Table 7 provides the  $3^{rd}$  year LOA total estimates for both vessels for each marine mammal stock. The maximum percent affected between 120 and 180 dB (RL) was 2.02 percent for the western north Pacific stock of short-finned pilot whale. The next highest values were the western north Pacific stocks of minke, humpback, and false killer whales at 1.72 percent, 1.78 percent, and 1.79 percent respectively. The post-operational estimates are, therefore, considerably below the 12 percent for any marine mammal stock, the maximum percentage for incidental harassment by SURTASS LFA sonar authorized in LOA Condition 6(g) and the Final Rule (72 FR 46886).

The post-operational incidental harassment estimates in Tables 4 through 7 show that there were no marine mammal exposures to received levels at or above 180 dB. These results are supported by the results from the visual, passive acoustic and active acoustic monitoring efforts discussed in Subchapter 4.3. In addition, a review of stranding data for the period did not indicate any stranding events associated with the times and locations of SURTASS LFA sonar operations.

Additionally, there were no apparent avoidance reactions or acute effects of threatened or endangered species in response to exposure to SURTASS LFA sonar transmissions.

East of Japan—Site 1					
Animal	Stock	# Animals Stock	% Affected (w/mit) 120-180 dB	% Affected (w/mit) ≥ 180 dB	
Blue whale	NP	9250	0.07	0.00	
Fin whale	NP	9250	0.07	0.00	
Sei whale	NP	8600	0.23	0.00	
Bryde's whale	WNP	22000	0.09	0.00	
Minke whale	WNP "O" Stock	25049	0.32	0.00	
N. Pacific right whale	WNP	922	0.04	0.00	
Sperm whale	NP	102112	0.02	0.00	
<i>Kogia</i> spp	NP	350553	0.01	0.00	
Baird's beaked whale	WNP	8000	0.58	0.00	
Cuvier's beaked whale	NP	90725	0.10	0.00	
Ginkgo-toothed beaked whale	NP	22799	0.04	0.00	
Hubbs' beaked whale	NP	22799	0.04	0.00	
False killer whale	WNP	16668	0.44	0.00	
Pygmy killer whale	WNP	30214	0.14	0.00	
Short-finned pilot whale	WNP	53608	0.52	0.00	
Risso's dolphin	WNP	83289	0.27	0.00	
Common dolphin	WNP	3286163	0.05	0.00	
Bottlenose dolphin	WNP	168791	0.24	0.00	
Spinner dolphin	WNP	1015059	0.00	0.00	
Pantropical spotted dolphin	WNP	438064	0.14	0.00	
Striped dolphin	WNP	570038	0.05	0.00	
Rough-toothed dolphin	WNP	145729	0.09	0.00	
Fraser's dolphin	WNP	220789	0.04	0.00	
Pacific white-sided dolphin	WNP	931000	0.02	0.00	

Table 2. Pre-Operational Estimates of Marine Mammal Stocks Potentially Affected In Site 1

NP – North Pacific Stock

WP – Western North Pacific Stock

Note: Bolded and italicized species (animals) are listed under the Endangered Species Act (ESA)

North Philippine Sea—Site 2				
Animal	Stock	# Animals Stock	% Affected (w/mit) 120-180 dB	% Affected (w/mit) ≥ 180 dB
Bryde's whale	WNP	22000	0.25	0.00
Minke whale	WNP "O" Stock	25049	1.62	0.00
N. Pacific right whale	WNP	922	0.10	0.00
Sperm whale	NP	102112	0.12	0.00
<i>Kogia</i> spp	NP	350553	0.04	0.00
Cuvier's beaked whale	NP	90725	0.29	0.00
Blainville's beaked whale	NP	8032	0.30	0.00
Ginkgo-toothed beaked whale	NP	22799	0.11	0.00
Killer whale	NP	12256	0.16	0.00
False killer whale	WNP	16668	0.84	0.00
Pygmy killer whale	WNP	30214	0.33	0.00
Melon-headed whale	WNP	36770	0.16	0.00
Short-finned pilot whale	WNP	53608	1.37	0.00
Risso's dolphin	WNP	83289	0.78	0.00
Common dolphin	WNP	3286163	0.09	0.00
Bottlenose dolphin	WNP	168791	0.53	0.00
Spinner dolphin	WNP	1015059	0.00	0.00
Pantropical spotted dolphin	WNP	438064	0.16	0.00
Striped dolphin	WNP	570038	0.30	0.00
Rough-toothed dolphin	WNP	145729	0.21	0.00
Fraser's dolphin	WNP	220789	0.09	0.00
Pacific white-sided dolphin	WNP	931000	0.07	0.00

#### Table 3. Pre-Operational Estimates of Marine Mammal Stocks Potentially Affected In Site 2

NP – North Pacific Stock

WP – Western North Pacific Stock

Note: Bolded and italicized species (animals) are listed under the Endangered Species Act (ESA)
West Philippine Sea—Site 3				
Animal	Stock	# Animals Stock	% Affected (w/mit) 120-180 dB	% Affected (w/mit) ≥ 180 dB
Fin whale	NP	9250	0.25	0.00
Bryde's whale	WNP	22000	0.32	0.00
Minke whale	WNP "O" Stock	25049	1.55	0.00
Humpback whale	WNP	394	0.00	0.00
(winter only)		(1030)		
Sperm whale	NP	102112	0.05	0.00
<i>Kogia</i> spp	NP	350553	0.02	0.00
Cuvier's beaked whale	NP	90725	0.02	0.00
Blainville's beaked whale	NP	8032	0.33	0.00
Ginkgo-toothed beaked whale	NP	22799	0.11	0.00
False killer whale	WNP	16668	1.06	0.00
Pygmy killer whale	WNP	30214	0.43	0.00
Melon-headed whale	WNP	36770	0.20	0.00
Short-finned pilot whale	WNP	53608	0.87	0.00
Risso's dolphin	WNP	83289	0.95	0.00
Common dolphin	WNP	3286163	0.12	0.00
Bottlenose dolphin	WNP	168791	0.64	0.00
Spinner dolphin	WNP	1015059	0.00	0.00
Pantropical spotted dolphin	WNP	438064	0.22	0.00
Striped dolphin	WNP	570038	0.20	0.00
Rough-toothed dolphin	WNP	145729	0.28	0.00
Fraser's dolphin	WNP	220789	0.13	0.00
Pacific white-sided dolphin	WNP	931000	0.18	0.00

 Table 4. Pre-Operational Estimates of Marine Mammal Stocks Potentially Affected In Site 3

NP – North Pacific Stock

WP – Western North Pacific Stock

LOA 3—USNS IMPECCABLE								
Animal	Stock	# Animals in Stock	% Affected (w/mit) 120 – 180 dB % A			% Affected (w/mit) > 180 dB		
			Q1	Q2	Q3	Q4	AN	Annual Total
Blue whale	N. Pacific	9250	0.03		neg		0.03	0.00
Fin whale	N. Pacific	9250	0.06	0.05	neg		0.11	0.00
Sei whale	N Pacific	8600	0.10		neg		0.10	0.00
Bryde's whale	Western N. Pacific	22000	0.08	0.06	neg	0.04	0.18	0.00
Minke whale	Western N. Pacific	25049	0.33	0.30	neg	0.24	0.87	0.00
N. Pacific right whale (spr/fall/win)	Western N. Pacific	922	0.02		neg	0.01	0.03	0.00
Humpback whale (winter only)	Western N. Pacific	394 (1030)	0.00	1.78	neg		1.78	0.00
Sperm whale	N. Pacific	102112	0.02	0.02	neg	0.04	0.08	0.00
Kogia	N. Pacific	350553	0.01	0.01	neg	0.01	0.03	0.00
Baird's beaked whale	Western N Pacific	8000	0.26		neg		0.26	0.00
Cuvier's beaked whale	N. Pacific	90725	0.04	0.01	neg	0.08	0.13	0.00
Blainville's beaked whale	N. Pacific	8032	0.04	0.12	neg	0.09	0.25	0.00
Ginkgo-toothed beaked whale	N. Pacific	22799	0.03	0.04	neg	0.03	0.10	0.00
Killer whale	Western N. Pacific	12256			neg	0.04	0.04	0.00
Hubbs' beaked whale	N Pacific	22799	0.02		neg		0.02	0.00
False killer whale	Western N. Pacific	16668	0.32	0.40	neg	0.24	0.96	0.00
Pygmy killer whale	Western N. Pacific	30214	0.11	0.16	neg	0.10	0.37	0.00
Melon-headed whale	Western N. Pacific	36770	0.03	0.07	neg	0.04	0.14	0.00
Short-finned pilot whale	Western N. Pacific	53608	0.34	0.33	neg	0.39	1.06	0.00
Risso's dolphin	Western N. Pacific	83289	0.24	0.35	neg	0.22	0.81	0.00
Common dolphin	Western N. Pacific	3286163	0.03	0.04	neg	0.03	0.10	0.00
Bottlenose dolphin	Western N. Pacific	168791	0.18	0.24	neg	0.15	0.57	0.00
Spinner dolphin	Western N. Pacific	1015059	0.00	0.00	neg	0.00	0.00	0.00
Pantropical spotted dolphin	Western N. Pacific	438064	0.09	0.08	neg	0.05	0.22	0.00
Striped dolphin	Western N. Pacific	570038	0.05	0.08	neg	0.09	0.22	0.00
Rough-toothed dolphin	Western N. Pacific	145729	0.08	0.11	neg	0.06	0.25	0.00
Fraser's dolphin	Western N. Pacific	220789	0.04	0.05	neg	0.03	0.12	0.00
Pacific white-sided dolphin	Western N. Pacific	931000	0.03	0.07	neg	0.02	0.12	0.00

Table 5. Post-Operational Estimates of Marine Mammal Stocks Potentially Affected - Totals for USNS IMPECCABLE 3<sup>rd</sup> Year LOA

LOA 3—USNS ABLE								
Animal	Stock	# Animals	% Affected (w/mit) 120 – 180 dB					% Affected (w/mit) <u>&gt;</u> 180 dB
		in Stock	Q1	Q2	Q3	Q4	AN	Annual Total
Fin whale	N. Pacific	9250		neg	0.06		0.06	0.00
Bryde's whale	Western N. Pacific	22000	0.04	neg	0.08	0.03	0.15	0.00
Minke whale	Western N. Pacific	25049	0.28	neg	0.37	0.20	0.85	0.00
N. Pacific right whale								
(spr/fall/win)	Western N. Pacific	922	0.02	neg		0.01	0.03	0.00
Humpback whale (winter only)	Western N. Pacific	394 (1030)		neg				
Sperm whale	N. Pacific	102112	0.02	neg	0.02	0.03	0.07	0.00
Kogia	N. Pacific	350553	0.01	neg	0.01	0.01	0.03	0.00
Cuvier's beaked whale	N. Pacific	90725	0.05	neg	0.01	0.07	0.13	0.00
Blainville's beaked whale	N. Pacific	8032	0.05	neg	0.15	0.07	0.27	0.00
Ginkgo-toothed beaked whale	N. Pacific	22799	0.02	neg	0.05	0.03	0.10	0.00
Killer whale	N. Pacific	12256	0.03	neg		0.04	0.07	0.00
False killer whale	N. Pacific	16668	0.14	neg	0.49	0.20	0.83	0.00
Pygmy killer whale	Western N. Pacific	30214	0.06	neg	0.20	0.08	0.34	0.00
Melon-headed whale	Western N. Pacific	36770	0.03	neg	0.09	0.04	0.16	0.00
Short-finned pilot whale	Western N. Pacific	53608	0.23	neg	0.40	0.33	0.96	0.00
Risso's dolphin	Western N. Pacific	83289	0.13	neg	0.44	0.19	0.76	0.00
Common dolphin	Western N. Pacific	3286163	0.02	neg	0.06	0.02	0.10	0.00
Bottlenose dolphin	Western N. Pacific	168791	0.09	neg	0.30	0.13	0.52	0.00
Spinner dolphin	Western N. Pacific	1015059	0.00	neg	0.00	0.00	0.00	0.00
Pantropical spotted dolphin	Western N. Pacific	438064	0.03	neg	0.10	0.04	0.17	0.00
Striped dolphin	Western N. Pacific	570038	0.05	neg	0.09	0.07	0.21	0.00
Rough-toothed dolphin	Western N. Pacific	145729	0.04	neg	0.13	0.05	0.22	0.00
Fraser's dolphin	Western N. Pacific	220789	0.02	neg	0.06	0.02	0.10	0.00
Pacific white-sided dolphin	Western N. Pacific	931000	0.01	neg	0.09	0.02	0.12	0.00

 Table 6. Post-Operational Estimated of Marine Mammal Stocks Potentially Affected - Totals for USNS ABLE 3<sup>rd</sup> Year LOA

LOA 3—USNS ABLE & USNS IMPECCABLE								
Animal	Stock #	# Animals	% Affected (w/mit) 120 – 180 dB				% Affected (w/mit) <u>&gt;</u> 180 dB	
		in Stock	Q1	Q2	Q3	Q4	Annual	Annual Total
Blue whale	N. Pacific	9250	0.03				0.03	0.00
Fin whale	N. Pacific	9250	0.06	0.05	0.06		0.17	0.00
Sei whale	N Pacific	8600	0.10				0.10	0.00
Bryde's whale	Western N. Pacific	22000	0.12	0.06	0.08	0.04	0.30	0.00
Minke whale	Western N. Pacific	25049	0.61	0.30	0.37	0.44	1.72	0.00
N. Pacific right whale	Western N. Pacific	922	0.04			0.02	0.06	0.00
Humpback whale (winter only)	Western N. Pacific	304 (1030)	0.00	1 78			1 78	0.00
Baird's beaked whale	Western N. Pacific	8000	0.26				0.26	0.00
Sperm whale	N Pacific	102112	0.04	0.02	0.02	0.07	0.15	0.00
Kogia	N. Pacific	350553	0.02	0.01	0.01	0.02	0.06	0.00
Baird's beaked whale	Western N. Pacific	8000	0.26				0.26	0.00
Cuvier's beaked whale	N. Pacific	90725	0.09	0.01	0.01	0.15	0.25	0.00
Blainville's beaked whale	N. Pacific	8032	0.09	0.12	0.15	0.16	0.52	0.00
Ginkgo-toothed beaked whale	N. Pacific	22799	0.05	0.04	0.05	0.06	0.20	0.00
Hubbs' beaked whale	N. Pacific	22799	0.02		neg		0.02	0.00
Killer whale	Western N. Pacific	12256	0.03			0.08	0.11	0.00
False killer whale	Western N. Pacific	16668	0.46	0.40	0.49	0.44	1.79	0.00
Pygmy killer whale	Western N. Pacific	30214	0.17	0.16	0.20	0.18	0.71	0.00
Melon-headed whale	Western N. Pacific	36770	0.06	0.07	0.09	0.08	0.30	0.00
Short-finned pilot whale	Western N. Pacific	53608	0.57	0.33	0.40	0.72	2.02	0.00
Risso's dolphin	Western N. Pacific	83289	0.37	0.35	0.44	0.41	1.57	0.00
Common dolphin	Western N. Pacific	3286163	0.05	0.04	0.06	0.05	0.20	0.00
Bottlenose dolphin	Western N. Pacific	168791	0.27	0.24	0.30	0.28	1.09	0.00
Spinner dolphin	Western N. Pacific	1015059	0.00	0.00	0.00	0.00	0.00	0.00
Pantropical spotted dolphin	Western N. Pacific	438064	0.12	0.08	0.10	0.09	0.39	0.00
Striped dolphin	Western N. Pacific	570038	0.10	0.08	0.09	0.16	0.43	0.00
Rough-toothed dolphin	Western N. Pacific	145729	0.12	0.11	0.13	0.11	0.47	0.00
Fraser's dolphin	Western N. Pacific	220789	0.06	0.05	0.06	0.05	0. 22	0.00
Pacific white-sided dolphin	Western N. Pacific	931000	0.04	0.07	0.09	0.04	0.24	0.00

 Table 7. Post-Operational Estimates of Marine Mammal Stocks Potentially Affected - Totals for 3<sup>rd</sup> Year LOA

#### 4.3 Mitigation Effectiveness

Under LOA Condition 8(b)(i) the following assessment of the effectiveness of the mitigation measures is provided. There are no recommendations for mitigation improvements at this time.

#### 4.3.1 LFA Mitigation and Buffer Zones

During the missions, the minimum radial distance to the safety zone from the LFA array was 1 km (0.54 nmi). Therefore, the safety and buffer zones comprised a 2-km (1.08-nmi) radius.

## 4.3.2 Visual Monitoring

Visual observers, trained in marine mammal identification in accordance with Condition 7(c) of the LOAs, were posted as specified in LOA Condition 7(a)(i) and CNO executive directive (Chapter 2.0). There were no visual sightings.

However, during a non-operational period (no LFA transmissions) on the USNS IMPECCABLE in the fourth quarter (16 May to 15 August 2010), there was one visual sighting of marine mammals. The sighting was at 185 degrees True at 1.8 km (1.12 nmi). They were identified as most likely to be gray whales (8 - 10).

#### 4.3.3 Passive Acoustic Monitoring

The embarked military detachment (MILDET) and system support engineers monitored the SURTASS passive displays for marine mammal vocalizations as specified in LOA Condition 7(a)(ii). There were three passive contacts reported.

During operations on the USNS IMPECCABLE in the first quarter (16 Aug to 15 Nov 2009), there were three periods of marine mammal vocalizations. These passive acoustic contacts coincided with three HF/M3 sonar alerts identified as possible marine mammals. There was no visual confirmation because of low visibility at night. These resulted in three suspensions of LFA operations.

#### 4.3.4 Active Acoustic Monitoring

The HF/M3 sonar was operated continuously during the course of the missions in accordance with LOA Conditions 6(c) and 7(a)(iii). During operations on the USNS IMPECCABLE, there were three HF/M3 alerts that were identified as possible marine mammal, which coincided with passive acoustic detections noted above. These alerts resulted in three suspensions of LFA operations.

#### 4.3.5 Delay/Suspension of Operations

In accordance with the requisite protocols under LOA Condition 6(b), LFA transmissions were delayed or suspended on seven occasions. There were no operational delays aboard the USNS

ABLE. On the USNS IMPECCABLE, operations were delayed or suspended three times for HF/M3 alerts and four times due to HF/M3 malfunctions. Three of these alerts coincided with passive contacts.

## 4.4 Marine Mammal Observer Training

In accordance with Condition 7(c) of the third year LOAs, on-site individuals will be qualified to conduct the mitigation, monitoring, and reporting activities. Specifically, one or more marine mammal biologists, highly experienced in marine mammal observations techniques, will train observers to conduct visual monitoring during active sonar operations. To meet this requirement, marine mammal observers were trained by a qualified Marine Acoustics, Inc. (MAI) marine biologist onboard USNS ABLE on 16 October 2009 and onboard USNS IMPECCABLE on 13 July 2010 during in-port periods in Okinawa and Sasaebo, Japan, respectively.

## 4.5 Assessment of Long-Term Effects and Estimated Cumulative Impacts

Because the impacts that were encountered during the period of this report are consistent with what was projected in the FSEIS (U.S. Department of the Navy, 2007a) and supporting documentation, the Navy's assessment of the long-term effects and estimated cumulative impacts from employment of SURTASS LFA sonar remain consistent with the analysis of such impacts in the FSEIS.

## 5.0 LONG TERM MONITORING AND RESEARCH

As part of its continuing commitment to protect the environment, the Navy is continuing the LTM Program to assess and analyze the potential for effects of the employment of SURTASS LFA sonar on the marine environment.

The principal objectives of the LTM Program for the SURTASS LFA sonar system are to:

- Analyze and assess the effectiveness of proposed mitigation measures, and make recommendations for improvements where applicable, to incorporate them as early as possible, with NMFS concurrence;
- Provide the necessary input data for reports on estimates of percentages of marine mammal populations affected by SURTASS LFA sonar operations, using predictive modeling based on operating location, system characteristics, and animal demographics;
- Study the potential effects of Navy SURTASS LFA sonar-generated underwater sound on long-term ecological processes relative to LF sound-sensitive marine animals, focusing on the application of Navy technology for the detection, classification, localization, and tracking of these animals; and
- Collaborate, as feasible, with pertinent Navy, academic, and industry laboratories and research organizations, and where applicable, with Allied navy and academic laboratories.

The LTM Program consists of two parts—reporting and research.

#### 5.1 **Reporting Requirements Under the Final Rule and Letters of Authorization**

The first part of the LTM Program consists of NMFS-directed reports under the MMPA Final Rule and LOAs. These reports provide information for assessments of whether incidental harassment of marine mammals occurred within the SURTASS LFA sonar mitigation and buffer zones during operations, based upon data from the monitoring mitigation (visual, passive acoustic, active acoustic). Data analysis from the LTM Program and post-operation acoustic information are utilized to estimate the percent of marine mammal stocks potentially exposed to SURTASS LFA sonar received levels below 180 dB.

During routine operations of SURTASS LFA sonar, technical and environmental data are collected and recorded. As part of the LTM Program and as stipulated in the 2007 Final Rule and LOAs, the following reports are required:

- Mission reports are submitted to NMFS on a quarterly basis for each vessel, including all active-mode missions that have been completed 30 days or more prior to the date of the deadline for the report.
- Annual reports are submitted to NMFS 45 days after the expiration of the LOAs.
- A final comprehensive report is submitted to NMFS, which analyzes any impacts of SURTASS LFA sonar on marine mammal stocks during the 5-year period of the regulations.

The summary of SURTASS LFA sonar operations for the third year LOAs (16 August 2009 to 15 August 2010) have been provided in Chapter 4.0 of this report.

#### 5.2 Research

Condition 7(d) of the LOAs and Final Rule (72 FR 46888) included the conduct of additional research involving the topics listed in Table 8. These research activities are to help increase the knowledge of marine mammal species and the determination of levels of effects from potential takes. NMFS recommends that the Navy conduct, or continue to conduct, the following research regarding SURTASS LFA sonar over the third 5-year authorization period:

- 1. Systematically observe SURTASS LFA sonar training exercises for injured or disabled marine mammals.
- 2. Compare the effectiveness of the three forms of mitigation (visual, passive acoustic, HF/M3 sonar).
- 3. Conduct research on the responses of deep-diving odontocetes to LF sonar signals.
- 4. Conduct research on the habitat preferences of beaked whales.
- 5. Conduct passive acoustic monitoring using bottom-mounted hydrophones before, during, and after LF sonar operations for the possible silencing of calls of large whales.
- 6. Continue to evaluate the HF/M3 mitigation sonar.
- 7. Continue to evaluate improvements in passive sonar capabilities.

According to the LOAs Condition 7(d), the U.S. Navy must conduct research in at least one of these areas during the period of the LOAs.

#### 5.2.1 Research Status

Table 8 below provides the status of research that has been conducted, is underway, or is being planned to address NMFS's seven research objectives.

#### 5.2.2 Navy-Sponsored Research

The Department of the Navy sponsors significant research and monitoring projects for marine living resources to study the potential effects of its activities on marine mammals. These funding levels have increased in recent years to \$31M in FY 2009 and \$32M in FY 2010 for marine mammal research and monitoring activities at universities, research institutions, federal laboratories, and private companies. Navy-funded research has produced, and is producing, scores of peer-reviewed articles in professional journals. Publication in open professional literature thorough peer review is the benchmark for the quality of the research. This ongoing marine mammal research includes hearing and hearing sensitivity, auditory effects, dive and behavioral response models, noise impacts, beaked whale global distribution, modeling of beaked whale hearing and response, tagging of free-ranging marine animals at-sea, and radarbased detection of marine mammals from ships. These studies, though not specifically related to SURTASS LFA sonar operations, are crucial to the overall knowledge base on marine mammals and the potential effects from underwater anthropogenic noise. The Navy is also sponsoring

research to determine marine mammal abundances and densities for all Navy ranges and other operational areas.

NMFS Research Topics	Status
Systematically observe SURTASS LFA sonar training exercises for injured or disabled marine animals	This research is ongoing based on the mitigation and reporting requirements under the LOAs (APPENDIX A). As reported in the annual reports for the first two LOA periods (U.S. Department of the Navy, 2008b, 2009b) and this report under the 2007-2012 Rule, post-operational incidental harassment assessments demonstrated that there were no known marine mammal exposures to RLs at or above 180 dB. These findings are supported by the results from the visual, passive acoustic and active acoustic monitoring efforts discussed in the first two annual reports for the initial two-year period 16 August 2007 to 15 August 2009 under the current Rule. In addition, a review of recent strandings did not indicate any stranding events associated with the times and locations of SURTASS LFA sonar operations (Subchapter 5.2.3). This research is continuing under the current LOAs for the period 16 August 2010 to 15 August 2011.
Compare the effectiveness of the three forms of mitigation (visual, passive acoustic, HF/M3 sonar)	A summary of mitigation effectiveness was provided in Subchapter 4.1.8 of the Final Comprehensive Report (U.S. Department of the Navy, 2007c) for the 2002-2007 Rule. Under the current Rule, the Navy is also required to summarize the effectiveness of the mitigation in a final comprehensive report. Therefore, data collection and analyses are continuing as part of the reporting requirements of the LTM Program.
Conduct research on the responses of deep- diving odontocetes to LF sonar signals	<ul> <li>The Navy is funded national and international research on the responses of deep diving odontocetes to MF/LF sonar signals by independent scientists for whale behavioral response studies (BRSs) with Navy and NOAA funding supported for the 2007, 2008, and 2009 BRSs.</li> <li>BRS-07 took place in the Tongue of the Ocean (TOTO) and at the adjacent Atlantic Undersea Test and Evaluation Center (AUTEC) on Andros Island, Bahamas during August and September 2007. BRS-07 demonstrated that the feasibility of the approach and refined protocols. Direct visual observations were made when whales were at surface, and passive acoustic measurements were recorded during foraging dives. Data was also collected from ten suction cup tags (six on Blainville's beaked whales and four on short-finned pilot whales. A total of 109 hours of data was collected from these tags. Cruise Report on BRS-07 was prepared (Boyd et al., 2007).</li> <li>BRS-08 was conducted in the TOTO adjacent to AUTEC in August and - September 2008. The primary objectives and accomplishments were to: 1) Increase sample size of MF sonar signal playbacks and controls from that achieved in BRS-07 (the sample size was increased, but not as much as hoped); 2) Measure received levels of sonar sound that produce a behavioral response during playbacks (done); 3) Investigate variation in responses in relation to context and species (done—four species investigated); 4) Include at least one more killer whale playback to examine whether response of beaked whales might be explained by confusion between sonar signals versus more spread spectrum signal with similar overall bandwidth, duration and timing (achieved in some species). A Cruise Report on BRS-08 was prepared (Boyd et al., 2008).</li> <li>BRS-09 was conducted in the Mediterranean Sea July to September 2009. This was the first BRS project for beaked whales off of an acoustic listening range where there are many hydrophones mounted on the bottom. Although no whales were tagged, there were significant accomplishmen</li></ul>

#### **Table 8. Research Status**

NMFS Research Topics	Status
Topics	follow focal groups of beaked whales over multiple dives for hours. All our assets were based on the main vessel, and we demonstrated that we could use them in an integrated way to track animals that dive for long periods and cover large areas. SOCAL-10 (Southern California) is the first phase of a multi-year effort (2010-2015), notionally referred to as SOCAL-BRS (Behavioral Response Study), which is designed to contribute to emerging understanding of marine mammal behavior and changes in behavior as a function of sound exposure. It is in some ways an extension of previous Navy sponsored BRS efforts in the Bahamas and Mediterranean Sea in 2007-2009, but is being constructively integrated with several related, ongoing, successful field efforts (e.g., population surveys of Navy range areas, satellite tagging before active sonar operations) already up and running in southern California. The effort is continuing as SOCAL-BRS (2010-1015) to study diving, foraging, and vocal behavior in various marine mammals and their response to controlled sound exposures. The initial phase off southern California was successfully completed this past summer (2010).
	Findings from the Deep-Diving Odontocetes BRSs will be published in peer-reviewed literature.
Conduct research on habitat preferences of beaked whales	The U.S. Navy/SERDP have funded and are funding research on the habitat preferences of beaked whales including distribution, abundance and population based on known (surveys), inferred distributions, and habitat modeling including published literature as presented in the previous annual report (U.S. Department of the Navy, 2008b).
Conduct passive acoustic monitoring using bottom-mounted hydrophones before, during, and after LF sonar operations for the possible silencing of calls of large whales	The Navy has and is continuing to sponsor multi-year research for the acoustic monitoring of marine mammals using fixed passive acoustic monitoring systems in the North Atlantic Ocean. During four of these research efforts (NORLANT, 2004, 2005, 2006-01, 2006-02) no variations in normal behavior patterns for fin, blue, or humpback whales were noted. The fifth research effort was completed in 2007 (NORLANT 2007. During this period, seismic airguns were the most prevalent anthropogenic noise. The research reports for these tasks are classified; unclassified summary reports have been produced. During the period of this report for the third year LOAs, the collection of cross spectral matrix (CSM) data collection from the arrays has continued. This data will be used to count fin and humpback whale calls and estimated their population. Observations of CSM data over time, can also note the interaction and influence of noise sources (seismic profilers, storms, shipping, fishing activity, naval activities) on behavior.
Continue to evaluate the HF/M3 mitigation sonar	The HF/M3 sonar has been upgraded for integration into the installations of Compact Low Frequency Active (CLFA) sonar on the T-AGOS 19 Class vessels. The first installation of the upgraded HF/M3 sonar was onboard the USNS ABLE (T-AGOS 20). The USNS EFFECTIVE (T-AGOS 21), which is currently undergoing CLFA conversion, will also be equipped with the upgraded HF/M3 sonar.

NMFS Research Topics	Status
Continue to evaluate improvements in passive sonar capabilities	Advances in the development of passive acoustic technology include the development of SURTASS Twin-line (TL-29A), a shallow water variant of the SURTASS system which will provide improved littoral capability. USNS ABLE (T-AGOS 20) has the TL- 29A twin-line passive array. The passive capability of the USNS IMPECCABLE (T- AGOS 23) was recently upgraded with the installation of the TL-29A passive array. The USNS EFFECTIVE (T-AGOS 21) will also have the TL-29A passive array. The USNS EFFECTIVE (T-AGOS 21) will also have the TL-29A passive array. The integrated common processor (ICP) is also being installed on USNS IMPECCABLE, USNS ABLE, and USNS EFFECTIVE, which uses enhanced signal processing and automation to get accurate, actionable information to operational decision maker on undersea threats. The capability of passive acoustic sensors is also benefiting from increased processing power in computers, and by network centricity,
	sources to construct a more complete battlefield picture (Friedman, 2007).

## 5.2.3 Incident Monitoring

The Navy monitors and reviews data on strandings from federal, state, and international organizations, and the media. During the period of this report, there were no strandings reported that coincided spatially and/or temporally with active operations of either SURTASS LFA vessel.

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# **APPENDIX** A

Letters of Authorization Governing the Take of Marine Mammals Incidental to the U.S. Navy's Operation of Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) Sonar on the USNS ABLE and USNS IMPECCABLE, Office of Protected Resources, National Marine Fisheries Service, August 13, 2009



UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration NATIONAL MARINE FISHERIES SERVICE Silver Spring, MD 20910

AUG 13 2009

Captain Jeff Currer Head, Undersea Surveillance Branch Submarine Warfare Division, N872A Office of the Chief of Naval Operations 2000 Navy Pentagon Washington, D.C. 20350-2000

Dear Captain Currer:

Enclosed are two Letters of Authorization (LOAs) for the USNS ABLE (T-AGOS 20) and the USNS IMPECCABLE (T-AGOS 23), issued to the Chief of Naval Operations (N872A), Department of the Navy, under the authority of Section 101(a)(5)(A) of the Marine Mammal Protection Act (16 U.S.C. 1361 *et seq.*), and the regulations governing the take of marine mammals incidental to the U.S. Navy's operation of Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) sonar. These authorizations cover the taking of marine mammals by harassment incidental to SURTASS LFA sonar operations in the Archipelagic Deep Basins Province, the Western Pacific Warm Pool Province, the North Pacific Tropical Gyre West Province and the North Pacific Tropical Gyre East Province all within the Pacific Trade Wind Biome; the Kuroshio Current Province and the Northern Pacific Transition Zone Province within the Pacific Polar Biome; and the China Sea Coastal Province within the Pacific Coastal Biome, for a period of one year, provided the mitigation, monitoring and reporting requirements are undertaken as required by the regulations (attached) and the LOAs.

Please note that the 2009 LOAs require the U.S. Navy to estimate the percentage of each marine mammal species provide this information within the quarterly reports.

If you have any questions concerning the LOAs or its requirements, please contact Jeannine Cody, Office of Protected Resources, National Marine Fisheries Service at (301) 713-2289.

Sincerely,

James H. Lecky, Director Office of Protected Resources



Enclosures





## DEPARTMENT OF COMMERCE

## NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

#### NATIONAL MARINE FISHERIES SERVICE

#### Letter of Authorization

The Chief of Naval Operations (N872A), Department of the Navy, 2000 Navy Pentagon, Washington, D.C. 20350-2000, and persons operating under his authority, are authorized to conduct the activity specified below pursuant to 50 CFR Part 216, Subpart Q--Taking of Marine Mammals Incidental to Navy Operations of Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) sonar subject to the provisions of the Marine Mammal Protection Act (16 U.S.C. 1361 *et seq.*; MMPA), the Regulations Governing Small Takes of Marine Mammals Incidental to Specified Activities (50 CFR Part 216, Subpart I)(the Regulations) and the following conditions:

1. This Authorization is valid for the period August 16, 2009, through August 15, 2010.

2. This Authorization is valid only for the unintentional taking of the species of marine mammals identified in 50 CFR § 216.180(b) and Condition 3(c) of this Authorization governing the taking of these animals incidental to the activity specified in Condition 3(a) within those biogeographic areas specified in Condition 3(b) and shall be valid only for takings consistent with the provisions in 50 CFR § 216.182 and the terms of this Authorization as specified below.

3. (a) This Authorization is valid only for activities associated with the operation of the SURTASS LFA Sonar onboard the USNS ABLE (T-AGOS 20). The signals transmitted by the SURTASS LFA sonar source must be between 100 and 500 Hertz (Hz) with a source level for each of the 18 projectors no more than 215 dB (re: 1 micro Pascal ( $\mu$ Pa) at 1 meter (m)) and a maximum duty cycle of 20 percent.

(b) This Authorization, combined with an Authorization for the USNS IMPECCABLE (T-AGOS 23), is valid for an estimated total of 22 nominal active sonar missions (16 combined missions in the Northwestern Pacific Ocean and 6 combined missions in the Hawaii Range Complex) between the two SURTASS LFA sonar vessels (or equivalent shorter missions but not to exceed a total of 432 hours of transmit time per vessel during the period of effectiveness of this Authorization). These SURTASS LFA sonar operating areas are contained within the Archipelagic Deep Basins Province, the Western Pacific Tropical Gyre East Province all within the Pacific Trade Wind Biome; the Kuroshio Current Province and the Northern Pacific Transition



Zone Province within the Pacific Westerly Winds Biome; the North Pacific Epicontinental Sea Province within the Pacific Polar Biome; and the China Sea Coastal Province within the Pacific Coastal Biome, as identified in 50 CFR § 216.180(a).

(c) The incidental take of marine mammals under the activity identified in Condition 3(a) is limited to the following species:

(i) Mysticete whales-blue whale (*Balaenoptera musculus*), fin whale (*Balaenoptera physalus*), minke whale (*Balaenoptera acutorostrata*), Bryde's whale (*Balaenoptera edeni*), sei whale (*Balaenoptera borealis*), humpback whale (*Megaptera novaeangliae*), northern Pacific right whale (*Eubalaena japonica*), southern right whale (*Eubalaena australis*), pygmy right whale (*Caperea marginata*), and gray whale (*Eschrichtius robustus*).

(ii) Odontocete whales-sperm whale (*Physeter macrocephalus*), dwarf and pygmy sperm whales (*Kogia simus* and *K. breviceps*), short-finned pilot whale (*Globicephala macrorhynchus*), Risso's dolphin (*Grampus griseus*), rough-toothed dolphin (*Steno bredanensis*), Fraser's dolphin (*Lagenodelphis hosei*), bottlenose dolphin (*Tursiops truncatus*), common dolphin (*Delphinus delphis*), Dall's porpoise (*Phocoenoides dalli*), spinner dolphin (*Stenella longirostris*), pantropical spotted dolphin (*S. attenuata*), striped dophin (*S. coeruleoalba*), Pacific white-sided dolphin (*Lagenorhynchus obliquidens*), melon-headed whale (*Peponocephala spp.*), Baird's beaked whale (*Berardius bairdii*), *Mesoplodon* spp. [including Stejneger's (*Mesoplodon stejnegeri*)], Hubbs' (*M. carlhubbsi*), Blaineville's (*M. densirostris*) beaked whales, ginkotoothed beaked whale (*M. ginkgodens*), Cuvier's beaked whale (*Ziphius cavirostris*), killer whale (*Orcinus orca*), false killer whale (*Pseudorca crassidens*), and pygmy killer whale (*Feresa attenuata*).

(iii) Pinnipeds-Hawaiian monk seal (Monachus shauinslandi)

(d) The taking of marine mammals by the Holder of this Authorization is limited to the incidental taking of marine mammal species identified in Condition 3(c) by Level A and Level B harassment (as defined in the MMPA and 50 CFR § 216.3) within those areas authorized under Condition 3(b). Taking of marine mammal species not listed under Condition 3(c) by harassment, injury, or mortality, or the taking by mortality of any marine mammal species listed under Condition 3(c) is prohibited.

4. The Holder of this Authorization, and any individuals operating under his authority, must not broadcast the SURTASS LFA sonar signal at a frequency greater than 500 Hz.

5. The Holder of this Authorization, and any individuals operating under his authority, are required to cooperate with the National Marine Fisheries Service (NMFS) and any other Federal agency with jurisdiction in the monitoring of impacts of the activity on marine mammals.

#### 6. Mitigation

The Holder of this Authorization, and any individuals operating under his authority, must conduct the activity identified in 50 CFR § 216.180 and Condition 3(a) of this Authorization in a manner that minimizes, to the greatest extent practicable, adverse impacts on marine mammals, their habitats, and the availability of marine mammals for subsistence. When conducting operations identified in 50 CFR § 216.180, the following mitigation measures must be implemented:

(a) Through monitoring described under 50 CFR § 216.185 and Condition 7 of this Authorization, the Holder of this Authorization (and any individuals operating under his authority) must ensure, to the greatest extent practicable, that no marine mammal is subjected to a sound pressure level of 180 dB (re 1  $\mu$ Pa<sub>rms</sub>) or greater.

(b) If a marine mammal is detected within the area subjected to a sound pressure level of 180-dB (re 1  $\mu$  Pa<sub>rms</sub>) or greater (safety zone) or within the 1 kilometer (km) (0.5 nautical mile (nm)) buffer zone extending beyond the 180-dB (re 1  $\mu$  Pa<sub>rms</sub>) safety zone, SURTASS LFA sonar transmissions will be immediately delayed or suspended. Transmissions will not resume earlier than 15 minutes after:

(i) All marine mammals have left the area of the safety and buffer zones; and

(ii) There is no further detection of any marine mammal within the safety and buffer zones as determined by the visual, passive or active acoustic monitoring described in 50 CFR § 216.185 and Condition 7.

(c) The High Frequency Marine Mammal Monitoring (HF/M3) sonar source referenced in 50 CFR § 216.185 will be ramped-up slowly to operating levels over a period of no less than 5 minutes. The HF/M3 source level will not be increased if a marine mammal is detected during ramp-up. Ramp-up may continue once marine mammals are no longer detected by any of the three monitoring programs. HF/M3 sonar will be ramped-up:

(i) At least 30 minutes prior to any SURTASS LFA sonar transmissions;

(ii) Prior to any SURTASS LFA sonar calibrations or testing that are not part of regular SURTASS LFA sonar transmissions described in Condition 6(c)(i); and

(iii) Anytime after the HF/M3 source has been powered down for more than 2 minutes.

(d) The SURTASS LFA sonar will not be operated such that the SURTASS LFA sonar sound field exceeds 180 dB (re 1  $\mu$  Pa<sub>rms</sub>):

(i) At a distance of 12 nm (22 km) or less from any coastline, including offshore islands;

(ii) At a distance of 1 km (0.5 nm) seaward of the outer perimeter of any offshore biologically important area designated for marine mammals under 50 CFR § 216.184(f) and described in Condition 6(e), during biologically important period specified.

(e) The following areas have been designated by NMFS as offshore areas of critical biological importance for marine mammals (by season if appropriate):

Name of Area	Location of Area	Months of Importance
(1) 200-m isobath North	From 28°N, to 50° N., west of	Year-round
American East Coast <sup>1</sup>	40° W.	
(2) Costa Rica Dome	Centered at 9° N. and 88° W.	Year-round
(3) Antarctic Convergence	30° E. to 80° E.: 45° S.	October through March
Zone	80° E. to 150° E.: 55° S.	
	150° E. to 50° W.: 60° S.	
	50° W. to 30° E.: 50° S.	
(4) Hawaiian Island	Centered at 21° N. and 157°	November 1 through May 1
Humpback Whale NMS-	30'W	
Penguin Bank <sup>2</sup>		
(5) Cordell Bank NMS <sup>2</sup>	Boundaries IAW 15 CFR	Year-round
	922.110	
(6) Gulf of the Farallones	Boundaries IAW 15 CFR	Year-round
NMS <sup>2</sup>	922.80	
(7) Monterey Bay $\rm NMS^2$	Boundaries IAW 15 CFR	Year-round
	922.130	
(8) Olympic Coast $NMS^2$	Within 23 nm of coast from 47	December, January, March,
	07'N to 48 30'N latitude	and May
(9) Flower Garden Banks	Boundaries IAW 15 CFR	Year-round
NMS <sup>2</sup>	922.120	
(10) The Gully	44° 13'N., 59° 06'W. to 43°	Year-round
	47'N.; 58° 35' W. to 43° 35'	
	N.; 58° 35' W. to 43° 35' N.;	
	59° 08' W. to 44° 06'N.; 59°	
	20' W.	

Note: 1. OBIA boundaries encompass Northern Right Whale Critical Habitat, Stellwagen Bank NMS, Monitor NMS, and Gray's Reef NMS.

2. Office of National Marine Sanctuaries, National Ocean Service, NOAA, letter dated 15 May 2001.

(f) In order to meet the sound pressure level criteria in Conditions 6(b) and 6(d), the SURTASS LFA sonar safety zone (distance to the 180-dB (re 1  $\mu$  Pa<sub>rms</sub>) isopleth) will be estimated prior to and during operations using near-real-time environmental data and underwater acoustic prediction models. These sound field estimates will be updated every 12 hours, or more frequently when meteorological or oceanographic conditions change.

(g) All SURTASS LFA sonar missions will be planned to ensure that no greater than 12 percent of any marine mammal stock is incidentally harassed by SURTASS LFA sonar operations during the effective period of this Authorization. The Holder of this Authorization must coordinate with the Holder of the Letter of Authorization issued to the USNS IMPECCABLE (T-AGOS 23) to ensure that this condition is met for all vessels combined.

#### 7. Monitoring

The Holder of this Authorization, and any individuals operating under his authority, must:

(a) Perform the following monitoring mitigation:

(i) Visual monitoring from the ship's bridge during all daylight hours;

(ii) Passive acoustic monitoring using the low frequency, passive SURTASS to listen for vocalizing marine mammals; and

(iii) Active acoustic monitoring using the HF/M3 sonar to locate and track marine mammals in relation to the SURTASS LFA sonar vessel and the sound field produced by the SURTASS LFA sonar source array.

(b) Perform monitoring under Condition 7(a) to:

(i) Commence at least 30 minutes before the first SURTASS LFA sonar transmission (30 minutes before sunrise for visual monitoring);

(ii) Continue between transmission pings; and

(iii) Continue for at least 15 minutes after completion of the SURTASS LFA sonar transmission exercise (30 minutes after sunset for visual monitoring), or if marine mammals are showing abnormal behavioral patterns, for a period of time until behavior patterns return to normal or conditions prevent continued observations.

(c) Designate qualified on-site individuals to conduct the mitigation, monitoring and reporting activities specified in this Authorization. The Holder of this Authorization will hire one or more qualified marine mammal biologists, highly experienced in marine mammal observation techniques, to train observers for conducting visual monitoring.

(d) Conduct research to supplement monitoring and increase knowledge of the affected marine mammal species. Under this Authorization, NMFS recommends at least one of the following: (1) systematically observe SURTASS LFA sonar training exercises for injured or disabled marine mammals, (2) compare the effectiveness of the three forms of mitigation (visual, passive acoustic, HF/M3 sonar), (3) conduct research on the responses of deep-diving odontocete whales to LF sonar signals, (4) conduct research on the habitat preferences of beaked whales, (5) conduct passive acoustic monitoring using bottom-mounted hydrophones before, during, and after LF sonar operations for the possible silencing of calls of large whales, (6) continue to

evaluate the HF/M3 mitigation sonar, and (7) continue to evaluate improvements in passive sonar capabilities. In consultation with NMFS, the Holder of this Authorization will determine which of these listed research items should be conducted during the period of this Authorization.

#### 8. <u>Reporting</u>

The Holder of this Authorization must:

(a) Submit quarterly, classified mission reports to the Director, Office of Protected Resources, NMFS no later than 30 days after the end of the quarter beginning on August 16, 2009. Each quarterly, classified mission report will include all active-mode missions during the quarter. Specifically, these reports will include dates/times of exercises, location of vessel, biogeographic province, location of the safety and buffer zones in relation to the LFA sonar array, marine mammal observations, and records of any delays or suspensions of operations. Marine mammal observations will include animal type and/or species, number of animals sighted, date and time of observations, type of detection (visual, passive acoustic, HF/M3 sonar), bearing and range from vessel, abnormal behavior (if any), and remarks/narrative (as necessary). The report will include the Navy's estimates of the percentages of marine mammal stocks affected (both for the quarter and cumulatively for the year covered by the LOA) by SURTASS LFA sonar operations (both within and outside the safety and buffer zones), using predictive modeling based on operating locations, dates/times of operations, system characteristics, oceanographic environmental conditions, and animal demographics. In the event that no SURTASS LFA missions are completed during a quarter, a report of negative activity will be provided.

(b) Submit an annual, unclassified report to the Director, Office of Protected Resources, NMFS, no later than 45 days after expiration of this Authorization. This report will provide NMFS with an unclassified summary of the year's quarterly reports and will include the Navy's estimates of the percentages of marine mammal stocks affected by SURTASS LFA sonar operations (both within and outside the safety and buffer zones), using predictive modeling based on operating locations, dates/times of operations, system characteristics, oceanographic environmental conditions, and animal demographics. The annual report will also include:

(i) Analysis of the effectiveness of the mitigation measures with recommendations for improvements where applicable;

(ii) Assessment of any long-term effects from SURTASS LFA sonar operations;

and

(iii) Any discernible or estimated cumulative impacts from SURTASS LFA sonar operations.

9. A copy of this Authorization and the attached Subpart Q of the regulations must be in the possession of the Officer in Charge of the Military Detachment (MILDET) on board the USNS ABLE (T-AGOS 20) in order to conduct the activity under the authority of this Letter of Authorization.

James H. Lecky, Director Office of Protected Resources National Marine Fisheries Service AUG 13 2009

Date



## DEPARTMENT OF COMMERCE

## NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

## NATIONAL MARINE FISHERIES SERVICE

## Letter of Authorization

The Chief of Naval Operations (N872A), Department of the Navy, 2000 Navy Pentagon, Washington, D.C. 20350-2000, and persons operating under his authority, are authorized to conduct the activity specified below pursuant to 50 CFR Part 216, Subpart Q--Taking of Marine Mammals Incidental to Navy Operations of Surveillance Towed Array Sensor System Low Frequency Active (SURTASS LFA) sonar subject to the provisions of the Marine Mammal Protection Act (16 U.S.C. 1361 <u>et seq</u>.; MMPA), the Regulations Governing Small Takes of Marine Mammals Incidental to Specified Activities (50 CFR Part 216, Subpart I)(the Regulations) and the following conditions:

1. This Authorization is valid for the period August 16, 2009, through August 15, 2010.

2. This Authorization is valid only for the unintentional taking of the species of marine mammals identified in 50 CFR § 216.180(b) and Condition 3(c) of this Authorization governing the taking of these animals incidental to the activity specified in Condition 3(a) within those biogeographic areas specified in Condition 3(b) and shall be valid only for takings consistent with the provisions in 50 CFR § 216.182 and the terms of this Authorization as specified below.

3. (a) This Authorization is valid only for activities associated with the operation of the SURTASS LFA Sonar onboard the USNS IMPECCABLE (T-AGOS 23). The signals transmitted by the SURTASS LFA sonar source must be between 100 and 500 Hertz (Hz) with a source level for each of the 18 projectors no more than 215 dB (re: 1 micro Pascal ( $\mu$ Pa) at 1 meter (m)) and a maximum duty cycle of 20 percent.

(b) This Authorization, combined with an Authorization for the USNS ABLE (T-AGOS 20), is valid for an estimated total of 22 nominal active sonar missions (16 combined missions in the Northwestern Pacific Ocean and 6 combined missions in the Hawaii Range Complex) between the two SURTASS LFA sonar vessels (or equivalent shorter missions but not to exceed a total of 432 hours of transmit time per vessel during the period of effectiveness of this Authorization). These SURTASS LFA sonar operating areas are contained within the Archipelagic Deep Basins Province, the Western Pacific Warm Pool Province, the North Pacific Tropical Gyre West Province, and the North Pacific Tropical Gyre East Province all within the Pacific Trade Wind Biome; the Kuroshio Current Province and the North Pacific Epicontinental Sea



Province within the Pacific Polar Biome; and the China Sea Coastal Province within the Pacific Coastal Biome, as identified in 50 CFR § 216.180(a).

(c) The incidental take of marine mammals under the activity identified in Condition 3(a) is limited to the following species:

(i) Mysticete whales-blue whale (*Balaenoptera musculus*), fin whale (*Balaenoptera physalus*), minke whale (*Balaenoptera acutorostrata*), Bryde's whale (*Balaenoptera edeni*), sei whale (*Balaenoptera borealis*), humpback whale (*Megaptera novaeangliae*), northern Pacific right whale (*Eubalaena japonica*), southern right whale (*Eubalaena australis*), pygmy right whale (*Caperea marginata*), and gray whale (*Eschrichtius robustus*).

(ii) Odontocete whales-sperm whale (*Physeter macrocephalus*), dwarf and pygmy sperm whales (*Kogia simus* and *K. breviceps*), short-finned pilot whale (*Globicephala macrorhynchus*), Risso's dolphin (*Grampus griseus*), rough-toothed dolphin (*Steno bredanensis*), Fraser's dolphin (*Lagenodelphis hosei*), bottlenose dolphin (*Tursiops truncatus*), common dolphin (*Delphinus delphis*), Dall's porpoise (*Phocoenoides dalli*), spinner dolphin (*Stenella longirostris*), pantropical spotted dolphin (*S. attenuata*), striped dophin (*S. coeruleoalba*), Pacific white-sided dolphin (*Lagenorhynchus obliquidens*), melon-headed whale (*Peponocephala spp.*), Baird's beaked whale (*Berardius bairdii*), *Mesoplodon* spp. [including Stejneger's (*Mesoplodon stejnegeri*)], Hubbs' (*M. carlhubbsi*), Blaineville's (*M. densirostris*) beaked whales, ginkotoothed beaked whale (*M. ginkgodens*), Cuvier's beaked whale (*Ziphius cavirostris*), killer whale (*Orcinus orca*), false killer whale (*Pseudorca crassidens*), and pygmy killer whale (*Feresa attenuata*).

#### (iii) Pinnipeds-Hawaiian monk seal (Monachus shauinslandi)

(d) The taking of marine mammals by the Holder of this Authorization is limited to the incidental taking of marine mammal species identified in Condition 3(c) by Level A and Level B harassment (as defined in the MMPA and 50 CFR § 216.3) within those areas authorized under Condition 3(b). Taking of marine mammal species not listed under Condition 3(c) by harassment, injury, or mortality, or the taking by mortality of any marine mammal species listed under Condition 3(c) is prohibited.

4. The Holder of this Authorization, and any individuals operating under his authority, must not broadcast the SURTASS LFA sonar signal at a frequency greater than 500 Hz.

5. The Holder of this Authorization, and any individuals operating under his authority, are required to cooperate with the National Marine Fisheries Service (NMFS) and any other Federal agency with jurisdiction in the monitoring of impacts of the activity on marine mammals.

#### 6. Mitigation

The Holder of this Authorization, and any individuals operating under his authority, must conduct the activity identified in 50 CFR § 216.180 and Condition 3(a) of this Authorization in a manner that minimizes, to the greatest extent practicable, adverse impacts on marine mammals, their habitats, and the availability of marine mammals for subsistence. When conducting operations identified in 50 CFR § 216.180, the following mitigation measures must be implemented:

(a) Through monitoring described under 50 CFR § 216.185 and Condition 7 of this Authorization, the Holder of this Authorization (and any individuals operating under his authority) must ensure, to the greatest extent practicable, that no marine mammal is subjected to a sound pressure level of 180 dB (re 1  $\mu$ Pa<sub>rms</sub>) or greater.

(b) If a marine mammal is detected within the area subjected to a sound pressure level of 180-dB (re 1  $\mu$  Pa<sub>rms</sub>) or greater (safety zone) or within the 1 kilometer (km) (0.5 nautical mile (nm)) buffer zone extending beyond the 180-dB (re 1  $\mu$  Pa<sub>rms</sub>) safety zone, SURTASS LFA sonar transmissions will be immediately delayed or suspended. Transmissions will not resume earlier than 15 minutes after:

(i) All marine mammals have left the area of the safety and buffer zones; and

(ii) There is no further detection of any marine mammal within the safety and buffer zones as determined by the visual, passive or active acoustic monitoring described in 50 CFR § 216.185 and Condition 7.

(c) The High Frequency Marine Mammal Monitoring (HF/M3) sonar source referenced in 50 CFR § 216.185 will be ramped-up slowly to operating levels over a period of no less than 5 minutes. The HF/M3 source level will not be increased if a marine mammal is detected during ramp-up. Ramp-up may continue once marine mammals are no longer detected by any of the three monitoring programs. HF/M3 sonar will be ramped-up:

(i) At least 30 minutes prior to any SURTASS LFA sonar transmissions;

(ii) Prior to any SURTASS LFA sonar calibrations or testing that are not part of regular SURTASS LFA sonar transmissions described in Condition 6(c)(i); and

(iii) Anytime after the HF/M3 source has been powered down for more than 2 minutes.

(d) The SURTASS LFA sonar will not be operated such that the SURTASS LFA sonar sound field exceeds 180 dB (re 1  $\mu$  Pa<sub>rms</sub>):

(i) At a distance of 12 nm (22 km) or less from any coastline, including offshore islands;

(ii) At a distance of 1 km (0.5 nm) seaward of the outer perimeter of any offshore biologically important area designated for marine mammals under 50 CFR § 216.184(f) and described in Condition 6(e), during biologically important period specified.

(e) The following areas have been designated by NMFS as offshore areas of critical biological importance for marine mammals (by season if appropriate):

Name of Area	Location of Area	Months of Importance
(1) 200-m isobath North	From 28°N, to 50° N., west of	Year-round
American East Coast <sup>1</sup>	40° W	
(2) Costa Rica Dome	Centered at 9° N. and 88° W.	Year-round
(3) Antarctic Convergence	30° E. to 80° E.: 45° S.	October through March
Zone	80° E. to 150° E.: 55° S.	
	150° E. to 50° W.: 60° S.	
	50° W. to 30° E.: 50° S.	
(4) Hawaiian Island	Centered at 21° N. and 157°	November 1 through May 1
Humpback Whale NMS-	30'W	
Penguin Bank <sup>2</sup>	-	
(5) Cordell Bank NMS <sup>2</sup>	Boundaries IAW 15 CFR	Year-round
	922.110	
(6) Gulf of the Farallones	Boundaries IAW 15 CFR	Year-round
NMS <sup>2</sup>	922.80	
(7) Monterey Bay NMS <sup>2</sup>	Boundaries IAW 15 CFR	Year-round
	922.130	
(8) Olympic Coast NMS <sup>2</sup>	Within 23 nm of coast from 47	December, January, March,
	07'N to 48 30'N latitude	and May
(9) Flower Garden Banks	Boundaries IAW 15 CFR	Year-round
NMS <sup>2</sup>	922.120	
(10) The Gully	44° 13'N., 59° 06'W. to 43°	Year-round
	47'N.; 58° 35' W. to 43° 35'	
	N.; 58° 35' W. to 43° 35' N.;	
	59° 08' W. to 44° 06'N.; 59°	
	20' W.	

Note: 1. OBIA boundaries encompass Northern Right Whale Critical Habitat, Stellwagen Bank NMS, Monitor NMS, and Gray's Reef NMS.

2. Office of National Marine Sanctuaries, National Ocean Service, NOAA, letter dated 15 May 2001.

(f) In order to meet the sound pressure level criteria in Conditions 6(b) and 6(d), the SURTASS LFA sonar safety zone (distance to the 180-dB (re 1  $\mu$  Pa<sub>rms</sub>) isopleth) will be estimated prior to and during operations using near-real-time environmental data and underwater acoustic prediction models. These sound field estimates will be updated every 12 hours or more frequently when meteorological or oceanographic conditions change.

(g) All SURTASS LFA sonar missions will be planned to ensure that no greater than 12 percent of any marine mammal stock is incidentally harassed by SURTASS LFA sonar operations during the effective period of this Authorization. The Holder of this Authorization must coordinate with the Holder of the Letter of Authorization issued to the USNS ABLE (T-AGOS 20) to ensure that this condition is met for all vessels combined.

#### 7. Monitoring

The Holder of this Authorization, and any individuals operating under his authority, must:

(a) Perform the following monitoring mitigation:

(i) Visual monitoring from the ship's bridge during all daylight hours;

(ii) Passive acoustic monitoring using the low frequency, passive SURTASS to listen for vocalizing marine mammals; and

(iii) Active acoustic monitoring using the HF/M3 sonar to locate and track marine mammals in relation to the SURTASS LFA sonar vessel and the sound field produced by the SURTASS LFA sonar source array.

(b) Perform monitoring under Condition 7(a) to:

(i) Commence at least 30 minutes before the first SURTASS LFA sonar transmission (30 minutes before sunrise for visual monitoring);

(ii) Continue between transmission pings; and

(iii) Continue for at least 15 minutes after completion of the SURTASS LFA sonar transmission exercise (30 minutes after sunset for visual monitoring), or if marine mammals are showing abnormal behavioral patterns, for a period of time until behavior patterns return to normal or conditions prevent continued observations.

(c) Designate qualified on-site individuals to conduct the mitigation, monitoring and reporting activities specified in this Authorization. The Holder of this Authorization will hire one or more qualified marine mammal biologists, highly experienced in marine mammal observation techniques, to train observers for conducting visual monitoring.

(d) Conduct research to supplement monitoring and increase knowledge of the affected marine mammal species. Under this Authorization, NMFS recommends at least one of the following: (1) systematically observe SURTASS LFA sonar training exercises for injured or disabled marine mammals, (2) compare the effectiveness of the three forms of mitigation (visual, passive acoustic, HF/M3 sonar), (3) conduct research on the responses of deep-diving odontocete whales to LF sonar signals, (4) conduct research on the habitat preferences of beaked whales, (5) conduct passive acoustic monitoring using bottom-mounted hydrophones before, during, and after LF sonar operations for the possible silencing of calls of large whales, (6) continue to

evaluate the HF/M3 mitigation sonar, and (7) continue to evaluate improvements in passive sonar capabilities. In consultation with NMFS, the Holder of this Authorization will determine which of these listed research items should be conducted during the period of this Authorization.

#### 8. <u>Reporting</u>

The Holder of this Authorization must:

(a) Submit quarterly, classified mission reports to the Director, Office of Protected Resources. NMFS no later than 30 days after the end of the quarter beginning on August 16, 2009. Each quarterly, classified mission report will include all active-mode missions during the guarter. Specifically, these reports will include dates/times of exercises, location of vessel, biogeographic province, location of the safety and buffer zones in relation to the LFA sonar array, marine mammal observations, and records of any delays or suspensions of operations. Marine mammal observations will include animal type and/or species, number of animals sighted, date and time of observations, type of detection (visual, passive acoustic, HF/M3 sonar), bearing and range from vessel, abnormal behavior (if any), and remarks/narrative (as necessary). The report will include the Navy's estimates of the percentages of marine mammal stocks affected (both for the guarter and cumulatively for the year covered by the LOA) by SURTASS LFA sonar operations (both within and outside the safety and buffer zones), using predictive modeling based on operating locations, dates/times of operations, system characteristics, oceanographic environmental conditions, and animal demographics. In the event that no SURTASS LFA missions are completed during a quarter, a report of negative activity will be provided.

(b) Submit an annual, unclassified report to the Director, Office of Protected Resources, NMFS, no later than 45 days after expiration of this Authorization. This report will provide NMFS with an unclassified summary of the year's quarterly reports and will include the Navy's estimates of the percentages of marine mammal stocks affected by SURTASS LFA sonar operations (both within and outside the safety and buffer zones), using predictive modeling based on operating locations, dates/times of operations, system characteristics, oceanographic environmental conditions, and animal demographics. The annual report will also include:

(i) Analysis of the effectiveness of the mitigation measures with recommendations for improvements where applicable;

(ii) Assessment of any long-term effects from SURTASS LFA sonar operations;

and

(iii) Any discernible or estimated cumulative impacts from SURTASS LFA sonar operations.

9. A copy of this Authorization and the attached Subpart Q of the regulations must be in the possession of the Officer in Charge of the Military Detachment (MILDET) on board the USNS IMPECCABLE (T-AGOS 23) in order to conduct the activity under the authority of this Letter of Authorization.

1 A

James H. Lecky, Director Office of Protected Resources National Marine Fisheries Service

AUG 13 2009

Date

## **APPENDIX B**

Stipulated Settlement Agreement Order, U.S. District Court, Northern District of California, San Francisco Division, Civ. Action No. 07-4771-EDL, 12 August 2008

	Case 3:07-cv-04771-EDL Document 114 Filed 08/12/2008 Page 1 of 18						
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3	UNITED STATES DEPARTMENT OF JUSTICE						
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5	KRISTEN L. GUSTAFSON, Senior Trial Attorney Wildlife and Marine Resources Section						
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11	Guillermo.Montero@usdoj.gov						
12	Counsel for Federal Defendants						
13							
14	UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA						
15	SAN FRANCISCO DIVISION						
16	NATURAL RESOURCES DEFENSE )						
17	COUNCIL, INC., et al., ) Civ. Action No. 07-4771-EDL						
18	Plaintiffs,						
19							
20	CARLOS GUTIERREZ, SECRETARY ) [ <del>PROPOSED</del> ] ORDER						
21	OF THE UNITED STATES ) DEPARTMENT OF COMMERCE, et al. )						
22	) Defendants						
23	) Judge: Hon. Elizabeth D. Laporte						
24	)						
25	Pursuant to the Court's February 6, 2008 Opinion and Order Granting in Part Plaintiffs'						
26	Motion for Preliminary Injunction ("Opinion and Order") and Order Referring Case for						
27	Settlement Conference, the parties, Defendants United States Navy ("Navy") and National Marine						
28	Fisheries Service ("NMFS") and the Natural Resources Defense Council, Inc. ("NRDC") on						
	FINAL Stipulated Settlement Agreement <u>NRDC v. Gutierrez</u> , Case No. 07-4771-EDL						

1 behalf of itself and other Plaintiffs, attended settlement conferences on March 26, 2008, and 2 May 27, 2008, before Magistrate Judge Spero to meet and confer on the precise terms of a 3 preliminary injunction consistent with the Court's Opinion and Order. During mediation, the 4 parties agreed to settle the case in its entirety on the terms memorialized in this Stipulation. In the 5 event that any party seeks to alter the agreed upon operating areas described in paragraph 4 and in 6 Tabs 1-4, paragraph 6 of the Stipulation establishes a procedure for the parties to meet and confer 7 with the assistance of a court-designated mediator. Accordingly, the parties agree to the 8 following:

9 WHEREAS in 2002, Plaintiffs NRDC, International Fund for Animal Welfare, The 10 Humane Society of The United States, Cetacean Society International, League for Coastal 11 Protection, Ocean Futures Society, and Jean-Michel Cousteau filed suit in this Court alleging that 12 Defendants had violated the Marine Mammal Protection Act ("MMPA"), National Environmental 13 Policy Act ("NEPA"), Endangered Species Act ("ESA"), and Administrative Procedure Act 14 ("APA") by publishing a Final Rule under the MMPA, 67 Fed. Reg. 46712 (July 16, 2002), and 15 issuing a Record of Decision ("ROD") under NEPA, 67 Fed. Reg. 48145 (July 23, 2002), 16 regarding the Navy's use of Surveillance Towed Array Sensor System Low Frequency Active 17 ("SURTASS LFA") sonar; 18 WHEREAS on October 31, 2002, the Court granted in part and denied in part Plaintiffs' 19 motion for a preliminary injunction and on August 26, 2003, granted in part and denied in part 20 Plaintiffs' motion for summary judgment and ordered the parties to meet and confer on the 21 precise terms of the permanent injunction; 22 WHEREAS on October 8, 2003, the parties filed a joint stipulation regarding the

permanent injunction and use of SURTASS LFA in the western Pacific Ocean, which the Court
approved on October 14, 2003;

- WHEREAS both the July 16, 2002 Final Rule and the permanent injunction expired by
  their own terms on August 15, 2007;
- 27 28

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1	WHEREAS in April 2007, the Navy published a Final Supplemental Environmental
2	Impact Statement ("SEIS") and on August 15, 2007, signed a ROD under NEPA regarding the
3	Navy's use of SURTASS LFA sonar;
4	WHEREAS on August 15, 2007, Plaintiffs filed a motion for leave to file a supplemental
5	complaint in the foregoing action, alleging that Defendants had failed to meet their obligations
6	under NEPA and the permanent injunction;
7	WHEREAS on August 15, 2007, NMFS issued a Final Rule under the MMPA, 72 Fed.
8	Reg. 46846 (August 21, 2007), 50 C.F.R. Part 216 Subpart Q (Taking of Marine Mammals
9	Incidental to Navy Operations of Surveillance Towed Array Sensor System Low Frequency
10	Active (SURTASS LFA) Sonar) ("Final Rule"), and on August 15, 2007, NMFS issued Letters of
11	Authorization ("LOAs") to the Navy pursuant to the Final Rule;
12	WHEREAS the Navy and NMFS consulted under the ESA, and on August 15, 2007,
13	NMFS issued biological opinions concluding that the Navy's use of SURTASS LFA sonar was
14	not likely to jeopardize the continued existence of any endangered or threatened species and was
15	not likely to adversely affect any designated critical habitat;
16	WHEREAS, after stipulating with Defendants on August 28, 2007, to file a new
17	complaint and to withdraw their pending motion requesting leave of the Court to file
18	supplemental pleadings in the prior action, Plaintiffs filed the above-captioned lawsuit on
19	September 17, 2007, challenging Defendants' actions under the MMPA, NEPA, ESA, and APA,
20	and subsequently moved for preliminary injunctive relief;
21	WHEREAS to avoid unnecessary emergency litigation and to ensure that the Court had
22	sufficient time to render a decision on Plaintiffs' motion for preliminary injunction, on August 28,
23	2007, the parties agreed via e-mail correspondence, and stipulated on October 5, and
24	December 19, 2007, to extend the terms of the October 8, 2003 permanent injunction, as amended
25	in 2005, "with the exception that [the Navy] may operate the LFA sonar system within the coastal
26	exclusion zones set forth in that injunction only when necessary to continue tracking an existing
27	underwater contact detected outside the exclusion zone or when operationally necessary to detect
28	a new underwater contact that would place the LFA sonar system within the coastal exclusion
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1	zone to maximize opportunities for detection," until the earlier of the Court's decision on
2	Plaintiffs' motion or a date certain specified in the stipulation;
3	WHEREAS the Court's February 6, 2008 Opinion and Order granted in part and denied in
4	part Plaintiffs' Motion for Preliminary Injunction, and ordered the parties to meet and confer on
5	the precise terms of a preliminary injunction consistent with the Court's Opinion and Order;
6	WHEREAS the parties attended settlement conferences on March 26, 2008, and May 27,
7	2008, before Magistrate Judge Spero;
8	WHEREAS Plaintiffs and Defendants, through their authorized representatives, and
9	without any admission or final adjudication of the issues of fact or law with respect to Plaintiffs'
10	claims, have reached a settlement resolving the claims raised in Plaintiffs' Complaint;
11	WHEREAS all parties agree that settlement of this action in this manner is in the public
12	interest and is an appropriate way to resolve the dispute between them;
13	THE PARTIES THEREFORE STIPULATE AS FOLLOWS:
14	1. The parties agree that all negotiations leading up to this Stipulation are
15	confidential. The parties further agree that this Stipulation supersedes all prior stipulations
16	regarding injunctive relief entered into by the parties in this case.
17	2. The parties agree that this Stipulation shall remain in effect until the earliest of the
18	following: (a) a modification by the Court, either as the Court elects or pursuant to a noticed
19	motion or stipulation by the parties, that this Stipulation has been superseded by subsequent
20	relevant events or authority, including but not limited to the outcome of further negotiations
21	described in paragraph 6 below; (b) the expiration of the Final Rule, 72 Fed. Reg. 46846
22	(August 21, 2007), 50 C.F.R. Part 216 Subpart Q; or (c) the issuance of a new final rule and
23	regulations that supersede the Final Rule.
24	3. The parties agree that the Final Rule will be remanded voluntarily without vacatur
25	for reconsideration in light of the Court's conclusions in the February 6, 2008 Opinion and Order,
26	and that Defendants will conduct their activities pursuant to this Stipulation during the period that
27	the Stipulation is in effect. Nothing in this Stipulation shall be construed to modify or limit the
28	discretion afforded to NMFS under the MMPA, NEPA, and ESA or principles of administrative
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1 law on remand; nor shall the Stipulation, or the dismissal with prejudice required by it, operate to 2 modify or limit Plaintiffs' rights or arguments with respect to NMFS's actions on remand, 3 including seeking potential judicial review of such actions in a new civil action. No provision of 4 this Stipulation shall be interpreted as or constitute a commitment or requirement that the United 5 States is obligated to pay funds in contravention of the Anti-Deficiency Act, 31 U.S.C. § 1341, or 6 any other provisions of law. No provision of this Stipulation shall be interpreted as or constitute a 7 commitment or requirement that Plaintiffs or Defendants take actions in contravention of, or 8 waive any rights under, the MMPA, NEPA, ESA, APA, or any other law or regulation, either 9 substantive or procedural. However, the parties waive their rights to seek appellate review of the 10 Court's February 6, 2008 Opinion and Order and this Stipulation.

11 4. Except as provided for in paragraph 5 below, the parties agree that the attached 12 maps and associated text (Tabs 1-4) will govern the Navy's use of SURTASS LFA sonar for testing, training, and military operations under the current LOAs and any future LOAs issued 13 14 during the pendency of the Stipulation. In the event of a discrepancy between the maps and the 15 associated text, the associated text controls. For the Western Pacific operating area, the Navy will 16 ensure that its use of SURTASS LFA sonar for testing, training, and military operations does not 17 result in received sound pressure levels exceeding 180 dB at a distance less than the specified 18 distances from coastlines or baselines drawn between islands in an archipelagic chain as defined 19 in Tab 2; however, this limitation shall not apply to the circumstances described in paragraph 5.

20 5. The parties agree that the Navy may operate the SURTASS LFA sonar system 21 outside the agreed upon operating areas described in Tabs 1-4, but within the areas authorized 22 under the current LOA for the Western Pacific operating area and future LOAs for the Western 23 Pacific and Hawaiian operating areas, when necessary to continue tracking an existing underwater 24 contact or when operationally necessary to detect a new underwater contact to maximize 25 opportunities for detection. This exception applies to operations only, and does not apply to any 26 testing or training activities, including multinational training exercises such as the Rim of the 27 Pacific Exercise ("RIMPAC").

28

6. The parties agree that if either Plaintiffs or Defendants seek an alteration to the
 agreed-upon operating areas described in Tabs 1-4, the parties shall first engage in a meet-and confer process with the assistance of a court-designated mediator. This meet-and-confer process
 shall be subject to the Opinion and Order and any subsequent relevant opinions, orders, or other
 applicable authority. If the meet-and-confer process does not yield an agreement, any party may
 apply to the Court for resolution of the dispute.

7 7. Use of SURTASS LFA sonar pursuant to this Stipulation shall remain subject to
8 the current Final Rule and applicable LOAs issued by NMFS. In the event of a conflict between
9 this Stipulation and any LOA issued under the current Final Rule, the more restrictive condition,
10 provision, or requirement will apply.

11 8. Defendants agree to pay Plaintiffs a reasonable amount for their costs of litigation 12 (including reasonable attorneys' fees). The parties agree to employ good faith efforts to reach an 13 expeditious negotiated resolution of the amount of such costs and fees. By this agreement, 14 Defendants do not waive any right to contest specific fees or expenses claimed by either Plaintiffs 15 or the Plaintiffs' counsel, including hourly rates, in this litigation or in any future litigation. 16 Pursuant to Civil Local Rule 6-2, the parties stipulate that the deadlines established by the Equal 17 Access to Justice Act ("EAJA"), 28 U.S.C. § 2412, shall govern any application of attorneys' fees 18 and costs in this matter, notwithstanding any deadline provisions of the Civil Local Rules, 19 including Local Rule 54-1 and 54-6. Pursuant to EAJA, 28 U.S.C. § 2412, if a negotiated 20 resolution is not arrived at by that time, an initial application for attorneys' fees and costs will be 21 made within 30 days of the Court's entry of Plaintiffs' request for dismissal with prejudice to be 22 filed pursuant to Paragraph 11 below. Plaintiffs shall then have up to 120 days following the 23 filing of an initial EAJA application to file any supplementary or modified applications, related 24 pleadings to advance the adjudication of the application, and/or supporting materials they deem 25 appropriate. The length of any brief or memorandum of points and authorities filed in support of 26 Plaintiffs' EAJA application shall be governed by the Civil Local Rules. If Plaintiffs' initial 27 EAJA application is filed within 30 days of the Court's entry of Plaintiffs' request for dismissal 28 with prejudice, Defendants hereby agree not to argue that any supplementary or modified FINAL Stipulated Settlement Agreement

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applications, related pleadings and/or supporting materials filed within the 120 days following the
 filing of an initial EAJA application are untimely, should have been filed with the initial EAJA
 application or, except as provided above, are otherwise out of order.

9. This Stipulation is not to be construed as a concession by either party as to (a) the
potential impacts on marine mammals or other animals of operating SURTASS LFA sonar,
(b) the absence or presence of marine mammals or other animals in any areas depicted in the
attached maps, or (c) the validity of any other fact or legal position concerning the claims or
defenses in this action. This Stipulation applies to the SURTASS LFA sonar system and is not
intended to serve as precedent in any future rulemaking, in any other geographical areas, or
regarding any other Navy activities, including the use of any other sonar system.

11 10. Nothing in this Stipulation shall prevent any party from filing an application with
12 the Court at any time to seek relief from its terms. Before any such application is filed, the parties
13 shall meet and confer in good faith.

14 11. Upon notification of approval of this Stipulation by the Court, Plaintiffs shall, 15 within no more than 15 days, submit a request that the Court dismiss the Complaint with 16 prejudice. During the time period between the filing of this Stipulation and the Court's dismissal 17 of the Complaint with prejudice, the parties hereby agree not to file any pleadings or motions in 18 this matter that are not expressly contemplated by this Stipulation. Notwithstanding the dismissal 19 of Plaintiffs' Complaint, the parties agree that the Court shall retain jurisdiction for the purpose of 20 resolving attorneys' fees and cost reimbursement issues under EAJA in the event that the parties 21 do not reach a negotiated resolution thereof, to oversee compliance with the terms of this 22 Stipulation, and to resolve any future disputes concerning the interpretation or implementation of 23 the Stipulation or motions to modify its terms.

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RONALD J. TENPAS Assistant Attorney General United States Department of Justice Environment & Natural Resources Division

FINAL Stipulated Settlement Agreement <u>NRDC v. Gutierrez</u>, Case No. 07-4771-EDL

Dated: August 8, 2008

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14		2	Kristen L. Gustafson	
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26				
27		By:	<u>/s/</u>	
28			Robin S. Stafford	
	FINAL Stipulated Settlement Agree	ement		8

NRDC v. Gutierrez, Case No. 07-4771-EDL

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1 2 3 4 5		Att NA IN WI UN IN PR JE	torneys for Plaintiffs ATURAL RESOURCE C.; INTERNATIONA ELFARE; THE HUMA NITED STATES; CET TERNATIONAL; LEA OTECTION; OCEAN AN-MICHEL COUST	S DEFENSE COUNCIL, L FUND FOR ANIMAL ANE SOCIETY OF THE ACEAN SOCIETY AGUE FOR COASTAL FUTURES SOCIETY; EAU	
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# Tab 1: Western Pacific



#### Tab 2: Western Pacific

(1) PHILIPPINE SEA AREA - OPERATIONS AUTHORIZED YEAR ROUND. Note: Between 17° 09.8' N., 123° 32.2' E and 30° 50.6' N., 131° 25.4' E., boundaries for the Philippine Sea are defined as set forth in coordinate sets (3) through (5); i.e., the Ryukyu Island Chain, the Luzon Strait, and Taiwan. LATITUDE LONGITUDE 17 09.8 N 123 32.2 E 15 33.5 N 123 00.9 E 14 41.2 N 125 07.7 E 12 31.3 N 126 28.6 E 10 00.0 N 127 09.5 E 10 00.0 N 137 16.0 E 11 00.0 N 137 37.0 E 11 00.0 N 140 44.6 E 10 00.0 N 141 31.9 E 10 00.0 N 180 00.0 E 29 20.0 N 180 00.0 E 29 20.0 N 178 00.0 E 30 20.0 N 178 00.0 E 30 20.0 N 180 00.0 E 40 00.0 N 180 00.0 E 143 32.7 E 40 00.0 N 35 09.6 N 141 55.4 E 34 17.2 N 140 55.2 E 33 06.7 N 140 58.4 E 31 02.2 N 141 17.3 E 28 24.4 N 142 52.1 E 27 10.0 N 140 44.8 E 30 10.7 N 139 10.3 E 32 45.7 N 138 35.4 E 33 34.3 N 138 14.5 E 32 29.3 N 136 12.3 E

31 34.6 N 132 38.6 E 30 50.6 N 131 25.4 E

(2) PHI	LIPPI	NE SE	EA EXC	CLUSION	ZONE	-	NO	OPERATIONS
LATITUD	E	LONC	GITUDI	Ξ				
28 24.4	Ν	142	52.1	Е				
27 39.4	Ν	143	15.9	Е				
26 33.3	Ν	143	16.6	Е				
25 51.3	Ν	142	57.4	Е				
24 54.2	Ν	142	22.7	Е				
24 22.9	Ν	142	26 2	Е				
23 57.5	Ν	142	24.2	Е				
21 26.0	Ν	144	44.6	Е				
21 24.5	Ν	145	13.5	Е				
21 01.1	Ν	145	43.5	Е				
19 55.5	Ν	146	21.7	Е				
18 14.8	Ν	146	46.6	Е				
17 33.4	Ν	146	49.8	Е				
16 30.0	Ν	146	42.4	Е				
15 00.0	Ν	146	43.0	Е				
14 51.2	Ν	146	13.5	Е				
13 47.4	Ν	145	44.3	Е				
12 50.1	Ν	145	04.4	Е				
12 40.5	Ν	144	35.8	Е				
12 52.2	Ν	144	14.9	Е				
13 19.9	Ν	144	01.1	Е				
13 57.6	Ν	144	15.4	Е				
14 45.4	Ν	145	01.0	Е				
15 00.0	Ν	144	37.4	Е				
16 44.9	Ν	144	46.6	Е				
19 17.6	Ν	144	31.1	Е				
20 15.0	Ν	144	00.7	Е				
20 32.5	Ν	143	56.1	Е				
20 50.2	Ν	143	59.3	Е				
23 20.0	Ν	141	41.6	Е				
23 19.3	Ν	141	18.8	Е				
23 31.0	Ν	140	50.2	Е				
23 55.9	Ν	140	31.0	Е				
24 51.7	Ν	140	15.3	Е				
25 39.0	Ν	140	18.3	Е				
27 10.0	Ν	140	44.8	Е				
30 10.7	Ν	139	10.3	Е				

(3) YE	) WEST AR ROU	FERN JND	PHILI	IPPINE	SEA	AREA	-	RYUKYU	ISLAND	CHAIN	- (	OPERATIO	ONS	AUTHOP	RIZED
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24.	22.0	IN NT	105	21.Z	с г										
24	25.9	IN NT	105	28.4	ь П										
24	29.8	N	125	42./	E _										
25	44.4	Ν	126	57.6	E										
25	35.7	Ν	127	35.4	Е										
26	03.2	Ν	128	13.1	Е										
26	37.6	Ν	128	37.5	Е										
27	06.0	Ν	128	50.8	Е										
27	27.3	Ν	129	12.5	Е										
27	57.2	Ν	129	39.6	Е										
27	59.1	Ν	130	01.8	Е										
28	05.7	Ν	130	16.3	Е										
28	18.5	Ν	130	22.4	Е										
28	32.9	N	130	21 5	E										
28	49 1	N	129	46 2	 Е										
28	52 4	N	129	31 0	ц Г										
20	52.1 51 Q	N	120	26 9	р Г										
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29	15.4	IN NT	129	55.I	ь п										
29	39.3	IN NT	120	11.9	E										
29	5/.1	N	130	39.4	E _										
30	09.4	Ν	131	13.8	E										
30	40.0	Ν	131	25.9	Е										
30	50.6	Ν	131	25.4	Е										
31	34.6	Ν	132	38.6	Ε										
(4)	) WESI	FERN	PHILI	IPPINE	SEA	AREA	_	LUZON	STRAIT	(INCLUI	DING	G BASHI	CHA	ANNEL)	_
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18	39 6	N	123	18 9	г Г										
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10	22.2	IN NT	100	10 2	E E										
19	52.2	IN NT	122	10.3	ь П										
19	55.8	IN NT		29.3	E										
21	15.4	N	122	15.1	E _										
21	23.0	Ν	122	06.7	Е										
21	25.3	Ν	121	55.0	E										
21	20.6	Ν	121	42.2	Е										
21	05.5	Ν	121	35.7	E										
20	47.3	Ν	121	28.6	Е										
20	14.3	Ν	121	27.8	Е										
20	04.1	Ν	121	37.6	Е										
20	00.0	Ν	121	50.8	Е										
19	50.7	Ν	121	51.2	Е										
19	37.9	Ν	121	12.1	Е										
18	39.1	Ν	119	58.1	Е										
18	00.0	Ν	119	56.4	Е										

(5) WESTERN PHILIPPINE SEA AREA - TAIWAN - OPERATIONS AUTHORIZED YEAR ROUND LATITUDE LONGITUDE 119 41.6 E 22 34.1 N 22 04.9 N 119 53.0 E 21 33.1 N 120 22.2 E 21 28.3 N 120 31.6 E 21 26.6 N 120 56.6 E 21 39.1 N 121 39.6 E 121 49.9 E 21 43.5 N 121 55.5 E 21 55.6 N 122 01.9 E 22 38.6 N 23 26.6 N 122 03.2 E 24 07.2 N 122 13.8 E 23 42.3 N 123 49.3 E (6) SEA OF JAPAN - NO OPERATIONS MAY THRU JULY LATITUDE LONGITUDE 42 00.0 N 131 14.9 E 40 28.7 N 139 10.7 E 39 58.3 N 138 57.5 E 39 18.1 N 139 13.9 E 39 13.4 N 138 27.5 E 138 03.1 E 135 51.5 E 38 43.6 N 37 33.6 N 36 53.0 N 135 57.6 E 36 18.2 N 135 19.2 E 36 48.9 N 133 27.8 E 37 24.1 N 132 13.0 E 38 07.6 N 130 57.8 E 37 45.7 N 129 43.1 E 128 33.2 E 39 31.2 N 40 25.3 N 130 12.2 E 40 51.4 N 130 28.4 E 41 24.1 N 130 28.9 E (7) SEA OF JAPAN - YAMATO RISE - NO OPERATIONS LATITUDE LONGITUDE 135 31.3 E 40 05.9 N 39 34.0 N 136 12.0 E 39 06.0 N 135 45.4 E 39 01.9 N 135 32.9 E 

 39
 02.4 N
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 38
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(8)	EAST	CHIN	IA SI	EA AR	ΕA	-	OPERATIONS	AUTHORIZED	YEAR	ROUND
LAJ	TITUDE	2	LONC	JITUD	Ε					
31	49.2	Ν	127	40.3	Ε					
30	55.6	Ν	128	50.1	Ε					
30	36.6	Ν	128	49.5	Е					
30	18.0	Ν	129	09.4	Е					
28	56.1	Ν	128	22.3	Е					
28	23.6	Ν	128	20.8	Е					
28	23.2	N	127	52.5	ज					
2.8	03 7	N	127	38 8	 ज					
27	18 5	N	127	25 9	 ज					
27	00 5	N	126	53 1	<u>ज</u>					
2.6	45 7	N	126	17 0	ш Э					
25	24 0	N	124	59 3	<u>ज</u>					
25	08 7	N	124	14 0	 ਸ					
24	54 1	N	123	25 7	ц Т					
25	27.9	N	123	05 0	ы Т					
25	48 9	N	121	15 8	ы Т					
25	16.2	N	121	14 7	ц Ц					
20	10.2	IN NT	102	20 5	ь г					
20	20.1	IN NT	122	17 6	ь г					
20	20.4 44 5	N	122	42 6	ц Ц					
25	11.J	N	122	25.0	ц Г					
20	10 2	IN NT	122	23.3	E F					
20	10.2	IN NT	101	12 0	E F					
20 25	16 2	IN	101	42.0	с г					
20	16 0	IN	101	1/.3	с г					
20	11 0	IN	101	22.0	E F					
27	11.0	IN NT		33.0	E D					
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50	54.5	IN	TZC	55.5	Б					
(9)	SOUT	ГН СНІ	INA S	SEA A	REA	- 1	- OPERATIONS	S AUTHORIZEI	) YEAF	R ROUND
LAJ	TITUDE	2	LONC	JITUD	Е					
18	39.1	Ν	119	58.1	Ε					
18	00.0	Ν	119	56.4	Ε					
18	00.0	Ν	112	58.9	Ε					
19	55.9	Ν	116	35.5	Ε					
20	35.8	Ν	117	32.2	Ε					
21	40.2	Ν	116	38.4	Ε					
22	10.8	Ν	118	46.4	Ε					
22	34.1	Ν	119	41.6	Ε					
22	04.9	Ν	119	53.0	Ε					
(10	)) SOU	јтн сн	IINA	SEA	- N	IO	OPERATIONS	NOV THRU A	PR	
LAI	TITUDE	C	LONC	JITUD	Е					
18	00.0	Ν	112	58.9	Е					
18	00.0	Ν	110	43.5	Е					
19	30.2	Ν	113	06.3	Е					
19	58.1	Ν	114	03.7	Е					
19	56.0	Ν	114	32.1	Е					
20	14.3	N	115	02.9	Е					
20	54.1	N	115	53.2	Е					
19	55.9	Ν	116	35.5	Е					

(11) YEAR R	OUND	OPERATIONS	S AUI	THORIZED O	UTSIDE (	)F RADII	FOR THE	FOLLOWING
ISLANDS IN	THE 1	NORTHWESTEF	N PA	ACIFIC WIT	HIN THE	PHILIPPI	INE SEA	AREA.
LOCATION	LAT	ITUDE (N)	LONG	GITUDE (E)	RADIUS	(NM)		
WAKE	19 1	17.978	166	37.113	30			
SIBYLLA	14 3	36.072	169	00.399	30			
BIKAR	12 1	11.703	170	06.769	30			
TAKA/UTRIK	11 1	11.141	169	43.444	35			
MEJIT	10 1	16.993	170	53.053	30			
WOTHO	10 1	10.639	166	01.002	30			
RONGELAP	11 (	09.158	166	53.636	35			
BIKINI	11 3	36.512	165	23.887	40			
ENEWATAK	11 2	20.015	162	19.518	30			
ENJEBI	11 3	39.878	162	14.245	30			

# Tab 3: Hawaii



# Tab 4. Hawaii

# Operations are authorized year round

	Hawa	iii	North
Lat	titude		Longitude
30	00.0N		160 00.0W
30	00.0N		153 00.0W
29	34.2N		152 13.1W
29	06.ON		151 23.5W
28	37.2N		150 42.4W
28	00.0N		150 00.0W
22	03.4N		156 55.5W
22	02.5N		157 03.5W
22	09.9N		157 11.5W
22	18.7N		157.21.2W
22	25.5N		157 28.8W
22	29.1N		157.36.3W
22	32.6N		157 45.9W
22	32.6N		158 10.3W
22	24.5N		158 27.2W
22	42.0N		158 36.5W
22	49.8N		158 44.1W
25	00.0N		160.00.0W

	Hawa	South		
Lat	titude		Long	gitude
18	01.5N		161	50.3W
20	39.6N		158	41.2W
20	29.6N		158	25.OW
20	26.5N		157	47.5W
20	09.6N		157	35.6W
19	51.6N		157	14.4W
19	42.9N		156	56.5W
18	33.2N		156	38.9W
18	09.1N		156	03.OW
18	04.7N		155	42.4W
17	00.0N		155	00.8W
16	30.3N		156	01.4W
16	13.0N		157	17.3W
16	13.5N		158	30.6W
16	30.3N		159	39.7W
17	00.8N		160	43.5W
17	30.7N		161	23.1W

Case No. 07-4771-EDL

# **APPENDIX C**

Background for Marine Mammal Density and Stock Estimates for SURTASS LFA Sonar Third Annual Report

# Appendix C: Background for Marine Mammal Density and Stock Estimates for SURTASS LFA Sonar 3rd Year LOA Application

#### Site 1 East of Japan

#### **Specific Species Information:**

**blue whale:** Stafford et al. (2001) studied the geographic variation of blue whale calls in the North Pacific. While there was no hydrophone coverage in the mid-latitudes off Japan, there was some coverage near the Kamchatka peninsula and along the western Aleutian Islands chain. All calls recorded on these hydrophones were northwest Pacific blue whale calls. Based on these data, it was decided that the best available data on blue whales are from sighting surveys associated with Japanese whaling (Tillman 1977). Limited data have been reported on blue whales since this species was the initial focus of whaling effort; therefore, data on fin whales are most appropriate to apply to blue whales. These data are comparable to density estimates in offshore areas of the eastern tropical Pacific (ETP) (Ferguson and Barlow 2001, 2003).

**fin whale:** Fin whales have been reported migrating south in the winter to about 20°N, and are found in the summer from a line near Japan north to the Chukchi Sea and Aleutian Islands (Evans 1987). Density and stock estimates were derived from encounter rates of Japanese scouting boats in the northwest Pacific (Masaki 1977; Ohsumi 1977; Tillman 1977). These data are comparable to density estimates in offshore areas of the ETP (Ferguson and Barlow 2001, 2003).

**sei whale:** Ohsumi (1977) derived abundance estimates of sei/Bryde's whale in the North Pacific in 10° longitude by 5° latitude bins based on catch statistics. Masaki (1977) summarized whale sighting data obtained from scouting boats belonging to Japanese whaling expeditions. These data provide encounter rates and effective search widths from which a density estimate was derived. A recent survey around the Mariana Islands derived an abundance estimate of 177 animals (Department of the Navy 2007), which is similar to other site-specific estimates in the eastern North Pacific where limited sightings have occurred (Carretta et al. 2008). Therefore, the best available estimate for the entire North Pacific region is 8,600 animals based on very old catch data (Tillman 1977).

**Bryde's whale:** Yoshida and Kato (1999) identified 3 stocks of Bryde's whales in the western North Pacific: Solomon Islands/Southeast Asia, East China Sea, and offshore western North Pacific. Density estimates are derived from scouting vessels sighting data (Ohsumi 1977). The International Whaling Commission (IWC) website is a source of stock estimate for the western North Pacific stock (22,000). Ohizumi et al. (2002) conducted winter sighting surveys, observing Bryde's whales at about 20°N, which is the southern limit of their summer range. Barlow (2006) observed Bryde's whales around the Hawaiian Islands, deriving a comparable density estimate (0.00019/km<sup>2</sup>).

**minke whale:** The south coast of Honshu and Shikoku were whaling grounds for this species (Ohsumi 1978). Minke whales are migratory animals, with a summer distribution extending north to the Chukchi Sea and a winter distribution extending south to near the equator (Perrin and Brownell 2002). Two stocks of minke whales are recognized in the western North Pacific, the "O" stock in the Okhotsk Sea and off the eastern side of Japan and the "J" stock around the Korean peninsula and in the Sea of Japan (Pastene et al. 1998). Animals in this region are believed to be part of the "O" stock. Buckland et al. (1992) conducted sighting surveys in July and August in the western North Pacific and Sea of Okhotsk. Density estimates were derived from encounter rates and effective search widths for the offshore population (Standard Error (SE) = 0.17). The stock estimate is for the western North Pacific/Sea of Okhotsk stock (25,049 individuals) (Buckland et al. 1992). Ferguson and Barlow (2001; 2003) computed density estimates in offshore areas of the eastern tropical Pacific an order of a magnitude lower.

**North Pacific right whale:** The western North Pacific right whale population is considered distinct from the eastern population, arbitrarily separated by the 180° line of longitude (Best et al. 2001). The Okhotsk

Sea, Kuril Islands, and eastern Kamchatka coast represent major feeding grounds for the western population (Brownell et al. 2001) where animals are typically found May through September (Clapham et al. 2004). Various areas have been proposed for breeding and calving grounds, including the Ryukyu Islands, Yellow Sea, Sea of Japan, offshore waters far from land, and the Bonin Islands, but a lack of winter sightings (December-February) makes a definitive assessment impossible (Brownell et al. 2001). Clapham et al. (2004) note the extensive offshore component to the right whale's distribution in the 19<sup>th</sup> century data. Movement north in spring (peak months of February-April) and south in fall (peak months September-December) suggest the possibility of two putative sub-populations in the western population that are kept apart by the Japanese islands, though this seems unlikely (Brownell et al. 2001; Clapham et al. 2004). Data from Japanese sighting cruises in the Okhotsk Sea provide an abundance estimate of 922 animals (CV=0.433, 95% CI=404-2,108) (Best et al. 2001) for the western North Pacific population. The western population may be affected by proposed LFA operations in the spring and fall in the areas east of Japan.

sperm whale: Three stocks are recognized in U.S. EEZ waters, a North Pacific stock that migrates between Alaska and the western North Pacific, a central North Pacific stock around Hawaii, and a California/Oregon/Washington stock off the U.S. west coast (Angliss and Outlaw 2008). Preliminary data indicate the best abundance estimate for the western North Pacific population is 102,112 (CV=0.155) (Angliss and Outlaw 2008). Sightings collected by Kasuya and Miyashita (1988) suggest that in the summer, the density of sperm whales is high south of the Kuroshio Current System (south of approximately 35°N), but extremely low north of 35°N. Their data suggest that there are two stocks of sperm whales in the western North Pacific, a northwestern stock with females that summer off the Kuril Islands (~50°N) and winter off Hokkaido and Sanriku (~40°N), and the southwestern North Pacific stock with females that summer off Hokkaido and Sanriku (~40°N) and winter around the Bonin Islands (~25°N). The males of these two stocks are found north of the range of the corresponding females. i.e., in the Bering Sea (~55°N) and off Hokkaido and Sanriku (~40°N), respectively, during the summer. Therefore, this site (35°N) in summer is located on the northern edge of the concentration of southwest females. As such, the density estimate is considered comparable to the Mobley et al. (2000) estimate (0.0010/km<sup>2</sup>) where sperm whales were generally seen in the outer 5% of the survey effort. This is also comparable to the density estimate (0.00282/km<sup>2</sup>) calculated from the summer/fall survey off Hawaii in 2002 (Barlow 2006) and the density estimate (0.00123/km<sup>2</sup>) calculated from the winter/spring survey around Guam and Mariana Islands (Department of the Navy 2007).

*Kogia* spp.: Evans (1987) reported records of *Kogia* spp. off the Japanese coast with primarily an oceanic distribution, not believed to be concentrated anywhere. Summing the abundances of *Kogia breviceps, Kogia simus, and Kogia* spp. in the geographic strata defined by Ferguson and Barlow (2001; 2003), an overall abundance of 350,553 animals is computed in the eastern tropical Pacific. At this northern latitude, only expect *Kogia breviceps*. Reviewing density estimates calculated in the eastern Pacific Ocean at about 30° N (Ferguson and Barlow 2001, 2003), a density estimate of 0.0031 animals/km<sup>2</sup> was modeled. This is comparable to the density estimates for pygmy sperm whale (0.00291/km<sup>2</sup> (CV=1.12) and dwarf sperm whale (0.00714/km<sup>2</sup> (CV=0.74) observed within the Hawaii EEZ (Barlow 2006).

**Baird's beaked whale:** Kasuya (1986) reported the presence of Baird's beaked whales off the east coast of Japan, as did Leatherwood and Reeves (1983). Miyazaki et al. (1987) did not report any Baird's beaked whale strandings along the Pacific coast of Japan. Ohizumi et al. (2003) examined the stomach content of Baird's whales caught off the east coast of Japan, and reported that the observed prey species were demersal fish that were identical to those caught in bottom-trawl nets at depths greater than 1000 m (3281 ft). Kasuya (1986) collected aerial survey sighting records over 25 years and shipboard sightings in 1984 off the Pacific coast of Japan. Based on his encounter rate and effective search width, a summer density estimate of 0.0029/km<sup>2</sup> was derived. Kasuya's (1986) abundance estimate of 4220 (CV=0.295) covered the region from about 32-40°N and seaward of the Pacific Japanese coast out to about 150°E. Since his surveys did not include habitat further north, the stock estimate is increased to 8,000 to account for unsurveyed areas.

**Cuvier's beaked whale:** No density or stock estimate data are available for this region. Considering habitat preferences (e.g., water temperature, bathymetry), it was determined that the best data available are the long-term time series from the eastern tropical Pacific (Ferguson and Barlow 2003): density estimate (0.0054/km<sup>2</sup>) and abundance estimate of 90,725 animals. This is comparable to that estimated for the Hawaii EEZ (0.00621/km<sup>2</sup>; (Barlow 2006)) and the mean predicted density estimate for the ETP (0.00455/km<sup>2</sup>; (Ferguson et al. 2006)).

**ginkgo-toothed beaked whale:** Miyazaki et al. (1987) reported 5 strandings of *M. ginkgodens* from the east coast of Japan. Of the 15 known strandings of *M. ginkgodens*, Palacios (1996) reported 8 off Taiwan and Japan. Since no data on density or stock estimates are available for this species, it is roughly estimated that the data on *Mesoplodon* spp. from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. Using the northernmost strata, the density estimate is 0.0005/km<sup>2</sup> and the abundance estimate is 22,799 animals. This density estimate is comparable to that for unidentified beaked whales in the Hawaii EEZ (0.00015/km<sup>2</sup>; (Barlow 2006)) and the mean predicted density estimate for the ETP *Mesoplodon* spp. (0.000296/km<sup>2</sup>; (Ferguson et al. 2006)).

**Hubbs' beaked whale:** Miyazaki et al. (1987) reported five strandings of Hubbs' beaked whales along the Pacific coast of northern Honshu. As a cold temperate species, Leatherwood and Reeves (1983) suggested that its southern limit in the western North Pacific is the warm Kuroshio Current, while its northern limit might be the cold Oyashio Current. Since no data on density or stock estimates are available for this species, it is roughly estimated that the data on *Mesoplodon* spp. from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. Using the northernmost strata, the density estimate is 0.0005/km<sup>2</sup> and the abundance estimate is 22,799 animals. This density estimate is comparable to that for unidentified beaked whales in the Hawaii EEZ (0.00015/km<sup>2</sup>; (Barlow 2006)) and the mean predicted density estimate for the ETP *Mesoplodon* spp. (0.000296/km<sup>2</sup>; (Ferguson et al. 2006)).

**false killer whale:** Miyashita (1993) estimated abundance of false killer whales from 34 sighting cruises associated with the Japanese drive fishery (16,668 (CV=0.263)). He also derived density estimates in 1° latitude by 1° longitude boxes from which an average was derived for the modeled site (0.0036/km<sup>2</sup>). This is comparable to density estimates in the Hawaii EEZ (0.0001/km<sup>2</sup>; (Barlow 2006)) and to nearshore Hawaii waters (0.0017/km<sup>2</sup>; (Mobley et al. 2000)).

**pygmy killer whale:** Kishiro and Kasuya (1993) reviewed the historical catches of Japanese drive fisheries. No pygmy killer whales were caught in Taiji fisheries (located on the south coast of Kii Peninsula of Japan), but Leatherwood and Reeves (1983) reported that they were seen relatively frequently in the tropical Pacific off Japan. Without data available in the western North Pacific, a density estimate (0.0021/km<sup>2</sup>) and an abundance estimate (30,214) were used from the eastern Pacific (Ferguson and Barlow 2003). This is almost an order of magnitude larger than that observed in the Hawaii EEZ (0.00039/km<sup>2</sup>; Barlow, 2006).

**short-finned pilot whale:** Miyashita (1993) estimated abundance of short-finned pilot whales from 34 sighting cruises associated with the Japanese drive fishery (53,608 (CV=0.224)). He also derived density estimates in 1° latitude by 1° longitude boxes, from which an average density estimate was derived for the modeled site. Kasuya et al. (1988) suggested that there might be more than one stock of short-finned pilot whales off the Pacific coast of Japan and Taiwan, since there is a southern form found south of the Kuroshio Current front (south of 35° N) and a northern form found between the Kuroshio Current front approximately 35-43° N). Miyashita (1993) questioned whether the entire range consisted of a single stock or population, but had no way of delineating the data. However, the northern form has not been harvested by Japanese drive fisheries (Kishiro and Kasuya, 1993), and it therefore was not included in the above analyses (Miyashita, 1993).

**Risso's dolphin:** Miyashita (1993) reports a western North Pacific stock estimate (83,289 (CV=0.179)) and density estimate derived for the Pacific coast of Japan (0.0097/km<sup>2</sup>). This is an order of magnitude larger than that observed in the Hawaii EEZ (0.00097/km<sup>2</sup>; Barlow, 2006) and no Risso's dolphins were observed in nearshore Hawaii waters (Mobley et al. 2000).

**common dolphin:** There are no data on density or stock estimates in the western Pacific (Miyashita, 1993). Common dolphins are a gregarious species, and it is not unusual to find them associated with Pacific white-sided dolphins in eastern North Pacific feeding grounds. They are pelagic, offshore creatures encountered along or seaward of the 183-m (100-fm) contour, and are found in waters of temperature 10-28° C. This species is very widely distributed, occurring in all oceans to the limits of tropical and warm temperate waters (Leatherwood and Reeves, 1983). Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that the data from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate.

**bottlenose dolphin:** Miyashita (1993) reports an abundance estimate (168,791 (CV=0.261)) and density estimate off the Pacific coast of Japan (0.0171/km<sup>2</sup>). This is comparable to that observed in the nearshore Hawaii waters (0.0103/km<sup>2</sup>; (Mobley et al. 2000)) and an order of magnitude larger than that observed in the Hawaii EEZ (0.00131/km<sup>2</sup>; Barlow, 2006).

**spinner dolphin:** Gilpatrick et al. (1987) did not report any sightings from the Pacific coast of Japan. This species is not mentioned in historical Japanese whaling records (Kishiro and Kasuya, 1993), and no data on density or stock estimates are available (Miyashita, 1993). Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that estimates (0.0005/km<sup>2</sup> and 1,015,059 animals) from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) at a similar latitude are appropriate.

**pantropical spotted dolphin:** Gilpatrick et al. (1987) cited a known distribution of pantropical spotted dolphins east of Japan. Miyashita (1993) reports an abundance estimate (438,064 (CV=0.174)) and density estimate east of Japan (0.0259/km<sup>2</sup>). This is comparable to those observed in the Hawaii EEZ (0.00366/km<sup>2</sup>; Barlow, 2006) and in nearshore Hawaii waters (0.0407/km<sup>2</sup>; (Mobley et al. 2000)).

**striped dolphin:** Two concentrations exist in the western North Pacific, one south of 30°N and the other in the offshore waters north of 30°N. There is the potential for two populations in the area: one inshore north of 30°N, and one offshore north of 30°N, east of 145°E. However, the boundaries between these populations have not been resolved (Miyashita, 1993). Therefore, Miyashita (1993) derived a total population estimate of 570,038 (CV=0.186), and a density estimate for the Pacific coast of Japan was used for this site (0.0111/km<sup>2</sup>).

**rough-toothed dolphin:** Species distribution is primarily pelagic, in tropical to warm temperate waters. Rough-toothed dolphins are seen from time to time with bottlenose dolphins and short-finned pilot whales. These animals are reportedly rare off Japan and in the heavily studied eastern tropical Pacific. There are no data on stock or density estimates for the western North Pacific; therefore, density (0.0059/km<sup>2</sup>) and abundance (145,729) estimates from the eastern Pacific waters were used (Ferguson and Barlow 2001, 2003). This is comparable to those observed in the Hawaii EEZ (0.00355/km<sup>2</sup>; Barlow, 2006) and in nearshore Hawaii waters (0.0017/km<sup>2</sup>; (Mobley et al. 2000)).

**Fraser's dolphin:** A highly gregarious species, groups of a hundred to a thousand have been observed. Fraser's dolphins are occasionally found mixed in herds of spotted dolphins, and observed in company of false killer whales, sperm whales, striped dolphins, and spinner dolphins. Their diet consists of squid, crustaceans, and deep-sea fish encompassing both tropical and pelagic species (Leatherwood and Reeves, 1983). Kishiro and Kasuya (1993) reported catches off the Pacific coast of Japan in drive fisheries. Dolar et al. (2003) reported Fraser's and spinners found together in the eastern Sulu Sea, Philippines. Comparing feeding ecology of spinner and Fraser's dolphins, spinners feed primarily in upper 200 m (656 ft) but maybe as deep as 400 m (1312 ft), whereas Fraser's are more diverse, feeding from the surface to as deep as 600 m (1968 ft). Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that estimates (0.0040/km<sup>2</sup> and 220,789 animals) from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. This is comparable to that observed in the Hawaii EEZ (0.00417/km<sup>2</sup>; Barlow, 2006). **Pacific white-sided dolphin:** No data on density or stock estimates are available (Miyashita, 1993). A gregarious species, pelagic in nature, these offshore creatures are encountered along or seaward of the 183-m (100-fm) contour. Pacific white-sided dolphins feed at night on the deep-scattering layer and have a primarily temperate distribution, found north of tropical waters and south of arctic waters (Leatherwood and Reeves, 1983). Recent research on genetic differentiation suggests that animals found in coastal Japanese waters and the Sea of Japan belong to a different population than animals found in offshore North Pacific waters (Hayano et al. 2004). Sighting surveys in the North Pacific were analyzed to estimate the abundance of Pacific white-sided dolphins as 931,000 individuals (Buckland et al. 1993). This estimate is over an order of magnitude larger than the abundance estimate in the eastern North Pacific (Ferguson and Barlow 2001, 2003). Without any data on density estimates for the western North Pacific (Miyashita 1993), it is roughly estimated that the data from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. No sightings of Pacific white-sided dolphins were reported in Hawaii surveys (Barlow 2006; Mobley et al. 2000).

## Site 2 North Philippine Sea

#### **Specific Species Information:**

**Bryde's whale:** Yoshida and Kato (1999) identified 3 stocks of Bryde's whales in the western North Pacific: Solomon Islands/Southeast Asia, East China Sea, and offshore western North Pacific. Density estimates were derived from scouting vessels sighting data (Ohsumi 1977). The IWC website is source of stock estimate for the western North Pacific stock (22,000). Ohizumi et al. (2002) conducted winter sighting surveys, observing Bryde's whales at about 20°N, which is the southern limit of their summer range. Barlow (2006) observed Bryde's whales around the Hawaiian Islands, deriving a comparable density estimate (0.00019/km<sup>2</sup>).

**minke whale:** The south coast of Honshu and Shikoku were whaling grounds for this species (Ohsumi 1978). Animals are migratory from the offshore western North Pacific waters. Minke whales are migratory animals, with a summer distribution extending north to the Chukchi Sea and a winter distribution extending south to near the equator (Perrin and Brownell 2002). Two stocks of minke whales are recognized in the western North Pacific, the "O" stock in the Okhotsk Sea and off the eastern side of Japan and the "J" stock around the Korean peninsula and in the Sea of Japan (Pastene et al. 1998). Animals in this region are believed to be part of the "O" stock. Buckland et al. (1992) conducted sighting surveys in July and August in the western North Pacific and Sea of Okhotsk. Density estimates were derived from encounter rates and effective search widths for the offshore population (Standard Error (SE) = 0.17). The stock estimate is for the western North Pacific/Sea of Okhotsk stock (25,049 individuals) (Buckland et al. 1992). Ferguson and Barlow (2001; 2003) computed density estimates in offshore areas of the eastern tropical Pacific an order of a magnitude lower.

**North Pacific right whale:** The western North Pacific right whale population is considered distinct from the eastern population, arbitrarily separated by the 180° line of longitude (Best et al. 2001). The Okhotsk Sea, Kuril Islands, and eastern Kamchatka coast represent major feeding grounds for the western population (Brownell et al. 2001) where animals are typically found May through September (Clapham et al. 2004). Various areas have been proposed for breeding and calving grounds, including the Ryukyu Islands, Yellow Sea, Sea of Japan, offshore waters far from land, and the Bonin Islands, but a lack of winter sightings (December-February) makes a definitive assessment impossible (Brownell et al. 2001). Clapham et al. (2004) note the extensive offshore component to the right whale's distribution in the 19<sup>th</sup> century data. Movement north in spring (peak months of February-April) and south in fall (peak months September-Dececember) suggest the possibility of two putative sub-populations in the western population that are kept apart by the Japanese islands, though this seems unlikely (Brownell et al. 2001, Clapham et al. 2004). Data from Japanese sighting cruises in the Okhotsk Sea provide an abundance estimate of 922 animals (CV=0.433, 95% CI=404-2,108) (Best et al. 2001) for the western North Pacific population. The western population may be affected by proposed LFA operations in the spring, fall and winter in the North Philippine Sea.

**sperm whale:** Three stocks are recognized in U.S. EEZ waters, a North Pacific stock that migrates between Alaska and the western North Pacific, a central North Pacific stock around Hawaii, and a California/Oregon/Washington stock off the U.S. west coast (Angliss and Lodge 2002). Preliminary data indicate that the best abundance estimate for the western North Pacific is 102,112 individuals (CV=0.155) (Angliss and Outlaw 2008). Sightings collected by Kasuya and Miyashita (1988) suggest that that there are two stocks of sperm whales in the western North Pacific, a northwestern stock with females that summer off the Kuril Islands (~50°N) and winter off Hokkaido and Sanriku (~40°N), and the southwestern North Pacific stock with females that summer off Hokkaido and Sanriku (~40°N) and winter around the Bonin Islands (~25°N). The males of these two stocks are found north of the range of the corresponding females, i.e., in the Bering Sea (~55°N) and off Hokkaido and Sanriku (~40°N), respectively, during the summer/fall survey off Hawaii in 2002 (Barlow 2006), the density estimate (0.00123/km<sup>2</sup>) calculated from the winter/spring survey around Guam and Mariana Islands (Department of the Navy 2007), and Mobley's estimate (0.0010 animals/km<sup>2</sup>) where sperm whales were generally seen in the outer 5% of survey effort (Mobley et al. 2000) during the spring, summer and fall.

*Kogia* spp.: Evans (1987) reported records of *Kogia* spp. off the Japanese coast with primarily an oceanic distribution, not believed to be concentrated anywhere. Summing the abundances of *Kogia breviceps, Kogia simus, and Kogia* spp. in the geographic strata defined by Ferguson and Barlow (2001), an overall abundance of 350,553 animals was computed in the eastern tropical Pacific. At this northern latitude, only expect *Kogia breviceps*. Reviewing density estimates calculated in the eastern Pacific Ocean at about 30° N (Ferguson and Barlow 2003), a density estimate of 0.0031/km<sup>2</sup> was modeled. This is comparable to the density estimates for pygmy sperm whale (0.00291/km<sup>2</sup> (CV=1.12) and dwarf sperm whale (0.00714/km<sup>2</sup> (CV=0.74) observed within the Hawaii EEZ (Barlow 2006).

**Cuvier's beaked whale:** No density or stock estimate data are available for this region. Considering habitat preferences (e.g., water temperature, bathymetry), it was determined that best data available are a density estimate (0.0054/km<sup>2</sup>) and an abundance estimate of 90,725 animals from the eastern Pacific (Ferguson and Barlow 2003). This is comparable to that estimated for the Hawaii EEZ (0.00621/km<sup>2</sup>; (Barlow 2006)) and the mean predicted density estimate for the ETP (0.00455/km<sup>2</sup>; (Ferguson et al. 2006)).

**Blainville's beaked whale:** Miyazaki et al. (1987) reported 2 strandings on Taiwan and one stranding on the southern Ryukyu Archipelago. Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that the data from the eastern tropical Pacific (0.0005/km<sup>2</sup>; Ferguson and Barlow 2001, 2003) are appropriate. The *Mesoplodon densirostris* estimate added to one-fifth of the *Mesoplodon* spp. abundance estimate is 8,032. This density estimate is comparable to that for Blainville's beaked whales in the Hawaii EEZ (0.00117/km<sup>2</sup>; (Barlow 2006)), in the main Hawaiian Islands (0.0012/km<sup>2</sup>; Mobley et al., 2001), and the mean predicted density estimate for the ETP *Mesoplodon* spp. (0.000296/km<sup>2</sup>; (Ferguson et al. 2006)).

**ginkgo-toothed beaked whale:** Miyazaki et al. (1987) reported 5 strandings of *M. ginkgodens* from the east coast of Japan and 2 strandings from the east coast of Taiwan. Of the 15 known strandings of *M. ginkgodens*, Palacios (1996) reported 8 off Taiwan and Japan. Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that the data on *Mesoplodon* spp. from the eastern Pacific (0.0005/km<sup>2</sup>; Ferguson and Barlow 2001, 2003) are appropriate. This density estimate is comparable to that for unidentified beaked whales in the Hawaii EEZ (0.00015/km<sup>2</sup>; (Barlow 2006)) and the mean predicted density estimate for the ETP *Mesoplodon* spp. (0.000296/km<sup>2</sup>; (Ferguson et al. 2006)).

**killer whale:** A few schools have been seen off the southeast coast of Honshu (off Taiji) in April, October, and November; however, none have been taken in the drive fisheries (Miyashita 1993). Without any data for the western North Pacific, best available data are from the long-term time series is the eastern tropical Pacific (Ferguson and Barlow 2001, 2003); density estimate (0.0004/km<sup>2</sup>) and abundance estimate (12,256). This is comparable to the density estimate in the Hawaii EEZ (0.00014/km<sup>2</sup>; (Barlow 2006)).

**false killer whale:** Miyashita (1993) estimated abundance of false killer whales from 34 sighting cruises associated with the Japanese drive fishery (16,668 (CV=0.263)). He also derived density estimates in 1° latitude by 1° longitude boxes from which an average was derived for the modeled site (0.0029/km<sup>2</sup>). This is comparable to density estimates in the Hawaii EEZ (0.0001/km<sup>2</sup>; (Barlow 2006)) and to nearshore Hawaii waters (0.0017/km<sup>2</sup>; (Mobley et al. 2000)).

**pygmy killer whale:** Kishiro and Kasuya (1993) reviewed the historical catches of Japanese drive fisheries. No pygmy killer whales were caught in Taiji fisheries (located on the south coast of Kii Peninsula of Japan), but Leatherwood and Reeves (1983) reported that they were seen relatively frequently in the tropical Pacific off Japan. Without data available in the western North Pacific, a density estimate (0.0021/km<sup>2</sup>) and abundance estimate (30,214) from eastern Pacific (Ferguson and Barlow 2003) were used. This is almost an order of magnitude larger than that observed in the Hawaii EEZ (0.00039/km<sup>2</sup>; Barlow, 2006). None were sighted in nearshore Hawaii waters (Mobley et al. 2000).

**melon-headed whale:** Leatherwood and Reeves (1983) reported that melon-headed whales are not observed frequently anywhere except in the Philippine Sea, especially near Cebu Island. Abundance estimated from eastern Pacific (36,770 animals) (Ferguson and Barlow 2001, 2003). A density estimate for the offshore region around the Hawaiian archipelago (Barlow 2006) was used (0.0012/km<sup>2</sup>). This value is very similar to the estimate from Mobley et al. (2000) for near the Main Hawaiian Islands: 0.0021/km<sup>2</sup>.

**short-finned pilot whale:** Miyashita (1993) estimated abundance of short-finned pilot whales from 34 sighting cruises associated with the Japanese drive fishery (53,608 (CV=0.224)). He also derived density estimates in 1° latitude by 1° longitude boxes from which an average was derived for the modeled site.

**Risso's dolphin:** Miyashita (1993) reported an abundance estimate (83,289 (CV=0.179)) and density estimate off southern Japan/east Taiwan (0.0106/km<sup>2</sup>). This is an order of magnitude larger than that observed in the Hawaii EEZ (0.00097/km<sup>2</sup>; Barlow, 2006) and no Risso's dolphins were observed in nearshore Hawaii waters (Mobley et al. 2000).

**common dolphin:** There are no data on density or abundance estimates for this species in the western Pacific (Miyashita 1993). Common dolphins are gregarious, and it is not unusual to find them associated with Pacific white-sided dolphins in eastern North Pacific feeding grounds. They are pelagic, offshore creatures encountered along or seaward of the 183-m (100-fm) contour, and found in waters of temperature 10-28°C (50-82.4°F). These animals are very widely distributed, occurring in all oceans to the limits of tropical and warm temperate waters (Leatherwood and Reeves 1983). Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that the data from the eastern Pacific (Ferguson and Barlow 2001, 2003) at the same latitudes are appropriate.

**bottlenose dolphin:** Miyashita (1993) reports an abundance estimate (168,791 (CV=0.261)) and density estimate off southern Japan (0.0146/km<sup>2</sup>). This is comparable to that observed in the nearshore Hawaii waters (0.0103/km<sup>2</sup>; (Mobley et al. 2000)) and an order of magnitude larger than that observed in the Hawaii EEZ (0.00131/km<sup>2</sup>; Barlow, 2006).

**spinner dolphin:** Gilpatrick et al. (1987) did not report any sightings from the Pacific coast of Japan, and this species was not mentioned in historical Japanese whaling records (Kishiro and Kasuya 1993). No data on density or abundance estimates are available (Miyashita 1993). Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that estimates (0.0005/km<sup>2</sup> and 1,015,059 animals) from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) at a similar latitude are appropriate.

**pantropical spotted dolphin:** Gilpatrick et al. (1987) cited a known distribution of pantropical spotted dolphins east of Taiwan and in the Philippine Sea. Miyashita (1993) abundance estimate (438,064 (CV=0.174)) and density estimate off southern Japan/east Taiwan (0.0137/km<sup>2</sup>) were used. This is comparable to those observed in the Hawaii EEZ (0.00366/km<sup>2</sup>; Barlow, 2006) and in nearshore Hawaii waters (0.0407/km<sup>2</sup>; (Mobley et al. 2000)).

**striped dolphin:** There are two concentrations in western North Pacific, one south of 30°N and the other in the offshore waters north of 30°N. There is also the potential for three populations in the area: one south of 30°N, one inshore north of 30°N, and one offshore north of 30°N, east of 145°E. However, the boundaries between these populations have not been resolved (Miyashita 1993). Therefore, Miyashita (1993) derived a total population estimate (570,038 (CV=0.186)). The density estimate off southern Japan/east Taiwan (0.0329/km<sup>2</sup>) was used.

**rough-toothed dolphin:** This species has a primarily pelagic distribution in tropical to warm temperate waters. They are seen from time to time with bottlenose dolphins and short-finned pilot whales, and are reportedly rare off Japan and in the heavily studied eastern tropical Pacific. There are no data on abundance or density estimates for the western North Pacific; therefore, a density estimate (0.0059/km<sup>2</sup>) from eastern Pacific waters was used (Ferguson and Barlow 2001, 2003). This is comparable to those observed in the Hawaii EEZ (0.00355/km<sup>2</sup>; Barlow, 2006) and in nearshore Hawaii waters (0.0017/km<sup>2</sup>; (Mobley et al. 2000)).

**Fraser's dolphin:** Being a highly gregarious species, groups of a hundred to a thousand Fraser's dolphins have been observed. They are occasionally found mixed in herds of spotted dolphins and observed in company of false killer whales, sperm whales, striped dolphins, and spinner dolphins. Their diet consists of squid, crustaceans, and deep-sea fish (Leatherwood and Reeves 1983). Kishiro and Kasuya (1993) reported catches off the Pacific coast of Japan in drive fisheries. Dolar et al. (2003) reported Fraser's and spinners found together in the eastern Sulu Sea, Philippines. Comparing the feeding ecology of spinner and Fraser's dolphins, spinners feed primarily in upper 200 m (656 ft) but maybe as deep as 400 m (1312 ft), whereas Fraser's are more diverse, feeding from the surface to as deep as 600 m (1968 ft). Without any data on abundance or density estimates for the western North Pacific, it is roughly estimated that estimates (0.0040/km<sup>2</sup> and 220,789 animals) from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. This is comparable to that observed in the Hawaii EEZ (0.00417/km<sup>2</sup>; Barlow, 2006).

**Pacific white-sided dolphin:** No data on density or abundance estimates are available in the western North Pacific (Miyashita 1993). A gregarious species, these pelagic, offshore creatures are encountered along or seaward of the 183-m (100-fm) contour. They feed at night on the deep-scattering layer and have a primarily temperate distribution, found north of tropical waters and south of arctic waters (Leatherwood and Reeves 1983). Recent research on genetic differentiation suggests that animals found in coastal Japanese waters and the Sea of Japan belong to a different population than animals found in offshore North Pacific waters (Hayano et al. 2004). Sighting surveys in the North Pacific were analyzed to estimate the abundance of Pacific white-sided dolphins as 931,000 individuals (Buckland et al. 1993). This estimate is over an order of magnitude larger than the abundance estimate in the eastern North Pacific (Ferguson and Barlow 2001, 2003). Without any data on density estimates for the western North Pacific (Miyashita 1993), it is roughly estimated that the data from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. No sightings of Pacific white-sided dolphins were reported in Hawaii surveys (Barlow 2006; Mobley et al. 2000).

## Site 3 West Philippine Sea

#### **Specific Species Information:**

**fin whale:** Fin whales winter to about 20°N, including waters along the Pacific coast of Japan. Since fin whales migrate south from offshore waters of the northwest Pacific, density and stock estimates were derived from encounter rates of Japanese scouting boats in the northwest Pacific (Masaki 1977, Ohsumi 1977, Tillman 1977). These data are comparable to density estimates in offshore areas of the eastern tropical Pacific (Ferguson and Barlow 2001, 2003).

**Bryde's whale:** Animals found around the Bonin Islands are an offshore morph of *Balaenoptera edeni*. 3 stocks are currently recognized in the western North Pacific: Solomon Islands/Southeast Asia, East China Sea, and offshore western North Pacific (Yoshida and Kato 1999). The Ohsumi (1977) density estimate was used. The IWC website is source of stock estimate for the western North Pacific stock (22,000).

Ohizumi et al. (2002) conducted winter sighting surveys, observing Bryde's whales at about 20°N, which is the southern limit of their summer range. Barlow (2006) observed Bryde's whales around the Hawaiian Islands, deriving a comparable density estimate (0.00019/km<sup>2</sup>).

**minke whale:** The south coast of Honshu and Shikoku were whaling grounds for the minke whale (Ohsumi 1978). Animals are migratory from the offshore western North Pacific waters. Minke whales are migratory animals, with a summer distribution extending north to the Chukchi Sea and a winter distribution extending south to near the equator (Perrin and Brownell 2002). Two stocks of minke whales are recognized in the western North Pacific, the "O" stock in the Okhotsk Sea and off the eastern side of Japan and the "J" stock around the Korean peninsula and in the Sea of Japan (Pastene et al. 1998). Animals in this region are believed to be part of the "O" stock. Buckland et al. (1992) conducted sighting surveys in July and August in the western North Pacific and Sea of Okhotsk. Density estimates were derived from encounter rates and effective search widths for the offshore population (Standard Error (SE) = 0.17). The stock estimate is for the western North Pacific/Sea of Okhotsk stock (25,049 individuals) (Buckland et al. 1992). Ferguson and Barlow (2001; 2003) computed density estimates in offshore areas of the eastern tropical Pacific an order of a magnitude lower.

**humpback whale:** Humpback whales are only expected in this region during the winter, and they are typically found in water depths of less than 183 m (100 fm). Humpback wintering grounds in the western North Pacific are the Ryukyu Islands, Formosa and Bonin Islands (Evans 1987). Three populations of humpbacks are recognized in U.S. EEZ waters, the third being the (quoted from Angliss and Lodge 2002): "winter/spring population of Japan which, based on Discovery Tag information, probably migrate to waters west of the Kodiak Archipelago (the Bering Sea and Aleutian Islands) in summer/fall (Berzin and Rovnin 1966, Nishiwaki 1966, Darling 1991) - referred to as the Western North Pacific stock. Some recent exchange between winter/spring areas has been documented (Baker et al. 1986; Darling and Cerchio 1993; Darling and McSweeney 1985), as well as movement between Japan and British Columbia, and Japan and the Kodiak Archipelago (Calambokidis et al. 1997; Darling et al. 1996)." The best abundance estimate for the western North Pacific stock is 394 (CV=0.084) (Angliss and Lodge, 2002).

**sperm whale:** Three stocks are recognized in U.S. EEZ waters, a North Pacific stock that migrates between Alaska and the western North Pacific, a central North Pacific stock around Hawaii, and a California/Oregon/Washington stock off the U.S. west coast (Angliss and Lodge 2002). Preliminary data indicate that the best abundance estimate for the western North Pacific is 102,112 individuals (CV=0.155) (Angliss and Outlaw, 2008). Sightings collected by Kasuya and Miyashita (1988) suggest that that there are two stocks of sperm whales in the western North Pacific, a northwestern stock with females that summer off the Kuril Islands (~50°N) and winter off Hokkaido and Sanriku (~40°N), and the southwestern North Pacific stock with females that summer off Hokkaido and Sanriku (~40°N) and winter around the Bonin Islands (~25°N). The males of these two stocks are found north of the range of the corresponding females, i.e., in the Bering Sea (~55°N) and off Hokkaido and Sanriku (~40°N), respectively, during the summer/fall survey off Hawaii in 2002 (Barlow 2006) and the density estimate (0.00123/km<sup>2</sup>) calculated from the winter/spring survey around Guam and Mariana Islands (Department of the Navy 2007) and to Mobley's estimate (0.0010 animals/km<sup>2</sup>) where sperm whales were generally seen in the outer 5% of survey effort (Mobley et al. 2000) during the spring, summer and fall.

*Kogia* spp.: Evans (1987) reported records of *Kogia* spp. off the Japanese coast with primarily an oceanic distribution that are not believed to be concentrated anywhere specific. Summing the abundances of *Kogia breviceps, Kogia simus, and Kogia* spp. in the geographic strata defined by Ferguson and Barlow (2001), an overall abundance of 350,553 animals was computed in the eastern tropical Pacific. At this latitude, expect *Kogia breviceps* and *Kogia simus*. Reviewing density estimates calculated in the eastern Pacific Ocean at about 20°N (Ferguson and Barlow 2003), a density estimate of 0.0017/km<sup>2</sup> was modeled. This is comparable to the density estimates for pygmy sperm whale (0.00291/km<sup>2</sup> (CV=1.12) and dwarf sperm whale (0.00714/km<sup>2</sup> (CV=0.74) observed within the Hawaii EEZ (Barlow 2006).

**Cuvier's beaked whale:** No data are available for Cuvier's beaked whales in this region. Considering habitat preferences (e.g., water temperature, bathymetry), it was determined that best data available are a density estimate (0.0003/km<sup>2</sup>) and an abundance estimate of 90,725 animals from the same latitudes in the eastern Pacific (Ferguson and Barlow 2003). This is comparable to that estimated for the Hawaii EEZ (0.00621/km<sup>2</sup>; (Barlow 2006)) and the mean predicted density estimate for the ETP (0.00455/km<sup>2</sup>; (Ferguson et al. 2006)).

**Blainville's beaked whale:** Miyazaki et al. (1987) reported 2 strandings on Taiwan and one stranding on the southern Ryukyu Archipelago. Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that the data from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. The *Mesoplodon densirostris* abundance estimate added to one-fifth of the *Mesoplodon* spp. abundance estimate is 8,032. Since no data on density or stock estimates are available for this species, it was roughly estimated that the density and abundance estimates for *Mesoplodon* spp. at the same latitudes in the eastern Pacific (0.0005/km<sup>2</sup>; Ferguson and Barlow 2001, 2003) are approximate. This density estimate is comparable to that for Blainville's beaked whales in the Hawaii EEZ (0.00117/km<sup>2</sup>; (Barlow 2006)), in the main Hawaiian Islands (0.0012/km<sup>2</sup>; Mobley et al., 2001), and the mean predicted density estimate for the ETP *Mesoplodon* spp. (0.000296/km<sup>2</sup>; (Ferguson et al. 2006)).

**ginkgo-toothed beaked whale:** Miyazaki et al. (1987) reported 2 strandings of *M. ginkgodens* from the east coast of Taiwan. Of the 15 known *M. ginkgodens* strandings, Palacios (1996) reported 8 off Taiwan and Japan. Leatherwood and Reeves (1983) stated that some hunting of this species apparently takes place in Taiwan. Since no data on density or stock estimates are available for this species, it was roughly estimated that the density and abundance estimates for *Mesoplodon* spp. at the same latitudes in the eastern Pacific (0.0005/km<sup>2</sup>; Ferguson and Barlow 2001, 2003) are approximate. This density estimate is comparable to that for unidentified beaked whales in the Hawaii EEZ (0.00015/km<sup>2</sup>; (Barlow 2006)) and the mean predicted density estimate for the ETP *Mesoplodon* spp. (0.000296/km<sup>2</sup>; (Ferguson et al. 2006)).

**false killer whale:** Miyashita (1993) estimated the abundance of false killer whales from 34 sighting cruises associated with the Japanese drive fishery (16,668 (CV=0.263)). He also derived density estimates in 1° latitude by 1° longitude boxes from which an average was derived for the modeled site (0.0029/km<sup>2</sup>). This is comparable to density estimates in the Hawaii EEZ (0.0001/km<sup>2</sup>; (Barlow 2006)) and to nearshore Hawaii waters (0.0017/km<sup>2</sup>; (Mobley et al. 2000)).

**pygmy killer whale:** Kishiro and Kasuya (1993) reviewed the historical catches of Japanese drive fisheries. No pygmy killer whales were caught in Taiji fisheries (located on the south coast of Kii Peninsula of Japan), but Leatherwood and Reeves (1983) reported that they were seen relatively frequently in the tropical Pacific off Japan. Without data available in the western North Pacific, a density estimate (0.0021/km<sup>2</sup>) and abundance estimate (30,214) from eastern Pacific (Ferguson and Barlow 2003) was used. This is almost an order of magnitude larger than that observed in the Hawaii EEZ (0.00039/km<sup>2</sup>; Barlow, 2006). None were sighted in nearshore Hawaii waters (Mobley et al. 2000).

**melon-headed whale:** Leatherwood and Reeves (1983) reported that melon-headed whales are not observed frequently anywhere except in the Philippine Sea, especially near Cebu Island. Abundance estimated from eastern Pacific (36,770 animals) (Ferguson and Barlow 2001, 2003). A density estimate for the offshore region around the Hawaiian archipelago (Barlow 2006) was used (0.0012/km<sup>2</sup>). This value is very similar to the estimate from Mobley et al. (2000) for near the Main Hawaiian Islands: 0.0021/km<sup>2</sup>.

**short-finned pilot whale:** Miyashita (1993) estimated abundance of short-finned pilot whales from 34 sighting cruises associated with the Japanese drive fishery (53,608 (CV=0.224)). He also derived density estimates in 1° latitude by 1° longitude boxes. There was limited coverage of the Philippine Sea, but Kishiro and Kasuya (1993) reported a southern limit to the short-finned pilot whale range of approximately 20°N; therefore, a density estimate was derived as one-half the density estimate of the area south of Japan. Kasuya et al. (1988) suggest that there might be more than one stock of short-finned pilot whales off the Pacific coast of Japan and Taiwan, since there is a southern form found south of the Kuroshio Current front (south of 35°N) and a northern form found between the Kuroshio Current front and the

Oyashio Current front (from approximately 35-43°N). However, the northern form has not been harvested by Japanese drive fisheries (Kishiro and Kasuya 1993), and it was therefore not included in the above analyses (Miyashita 1993).

**Risso's dolphin:** Miyashita (1993) abundance estimate (83,289 (CV=0.179)) and density estimate off southern Japan/east Taiwan (0.0106/km<sup>2</sup>) were used. This is an order of magnitude larger than that observed in the Hawaii EEZ (0.00097/km<sup>2</sup>; Barlow, 2006) and no Risso's dolphins were observed in nearshore Hawaii waters (Mobley et al. 2000).

**common dolphin:** There are no data on density or stock estimates for this gregarious species (Miyashita 1993). It is not unusual to find common dolphins associated with Pacific white-sided dolphins in eastern North Pacific feeding grounds. These pelagic, offshore creatures are encountered along or seaward of the 100-fm contour and are found in waters of temperature 10-28°C (50-82.4°F). They are very widely distributed, occurring in all oceans to the limits of tropical and warm temperate waters (Leatherwood and Reeves 1983). Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that the data from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate.

**bottlenose dolphin:** Miyashita (1993) abundance estimate (168,791 (CV=0.261)) and density estimate off southern Japan ( $0.0146/km^2$ ) were used. This is comparable to that observed in the nearshore Hawaii waters ( $0.0103/km^2$ ; (Mobley et al. 2000)) and an order of magnitude larger than that observed in the Hawaii EEZ ( $0.00131/km^2$ ; Barlow, 2006).

**spinner dolphin:** Gilpatrick et al. (1987) reported a high density of sightings in the Korea Strait, but none were reported from the Philippine Sea. Spinners are also not mentioned in historical Japanese whaling records (Kishiro and Kasuya 1993), and no data on density or abundance estimates are available (Miyashita 1993). Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that estimates (0.0005/km<sup>2</sup> and 1,015,059 animals) from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) at a similar latitude are appropriate.

**pantropical spotted dolphin:** Gilpatrick et al. (1987) cited a known distribution of pantropical spotted dolphins east of Taiwan and in the Philippine Sea. The Miyashita (1993) abundance estimate (438,064 (CV=0.174)) and density estimate off southern Japan/east Taiwan (0.0137/km<sup>2</sup>) were used. This is comparable to those observed in the Hawaii EEZ (0.00366/km<sup>2</sup>; Barlow, 2006) and in nearshore Hawaii waters (0.0407/km<sup>2</sup>; (Mobley et al. 2000)).

**striped dolphin:** Two concentrations exist in the western North Pacific, one south of 30°N and the other in the offshore waters north of 30°N. However, there is the potential for only one population in the area: one south of 30°N, though the boundaries between these populations have not been resolved (Miyashita 1993). Therefore, Miyashita (1993) derived a total population estimate (570,038 (CV=0.186)). One-half the density estimate from off southern Japan/east Taiwan for this site (0.0164/km<sup>2</sup>) was used.

**rough-toothed dolphin:** Their distribution is primarily pelagic, in tropical to warm temperate waters. Rough-toothed dolphins are seen from time to time with bottlenose dolphins and short-finned pilot whales, and are reportedly rare off Japan and in the heavily studied eastern tropical Pacific. No data on stock or density estimates for the western North Pacific are available; therefore, a density estimate (0.0059/km<sup>2</sup>) and an abundance estimate from the ETP (145,729) were used (Ferguson and Barlow 2001, 2003). This is comparable to those observed in the Hawaii EEZ (0.00355/km<sup>2</sup>; Barlow, 2006) and in nearshore Hawaii waters (0.0017/km<sup>2</sup>; (Mobley et al. 2000)).

**Fraser's dolphin:** Kishiro and Kasuya (1993) reported takes of Fraser's dolphin off the Pacific coast of Japan in the Japanese drive fisheries. Dolar et al. (2003) reported Fraser's and spinners found together in the eastern Sulu Sea, Philippines. Amano et al. (1996) also stated that Fraser's dolphins are common in Philippine waters. A highly gregarious species, groups of a hundred to a thousand have been observed, are occasionally found mixed in herds of spotted dolphins, and observed in the company of false killer whales, sperm whales, striped dolphins, and spinner dolphins. Their diet consists of squid, crustaceans,

and deep-sea fish (Leatherwood and Reeves 1983). A comparison of the feeding ecology of spinner and Fraser's dolphins indicates that spinners feed primarily in upper 200 m (656 ft), but maybe as deep as 400 m (1312 ft), whereas Fraser's dolphins are more diverse, feeding from the surface to as deep as 600 m (1968 ft). Without any data on stock or density estimates for the western North Pacific, it is roughly estimated that the estimates (0.0040/km<sup>2</sup> and 220,789 animals) from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. This is comparable to that observed in the Hawaii EEZ (0.00417/km<sup>2</sup>; Barlow, 2006).

**Pacific white-sided dolphin:** There are no data on density or stock estimates available for this species (Miyashita 1993). These pelagic, offshore animals are encountered along or seaward of the 100-fm contour, and feed at night on the deep-scattering layer. Pacific white-sided dolphins have a primarily temperate distribution, found north of tropical waters and south of arctic waters (Leatherwood and Reeves 1983). Recent research on genetic differentiation suggests that animals found in coastal Japanese waters and the Sea of Japan belong to a different population than animals found in offshore North Pacific waters (Hayano et al. 2004). Sighting surveys in the North Pacific were analyzed to estimate the abundance of Pacific white-sided dolphins as 931,000 individuals (Buckland et al. 1993). This estimate is over an order of magnitude larger than the abundance estimate in the eastern North Pacific (Ferguson and Barlow 2001, 2003). Without any data on density estimates for the western North Pacific (Miyashita 1993), it is roughly estimated that the data from the eastern tropical Pacific (Ferguson and Barlow 2001, 2003) are appropriate. No sightings of Pacific white-sided dolphins were reported in Hawaii surveys (Barlow 2006; Mobley et al. 2000).

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