## A. S. House of Representatives Committee on Financial Services 2129 Rayburn House Office Building Washington, DC 20515

September 23, 2010

Mr. Osvaldo Luis Gratacó Acting Inspector General Export-Import Bank of the United States Suite 978 811 Vermont Avenue, NW Washington, DC 20571

Dear Mr. Gratacó:

The Subcommittee on Oversight and Investigations and the Subcommittee on International Monetary Policy and Trade will hold a joint hearing entitled "Ex-Im Bank Oversight: The Role of Trade Finance in Doubling Exports over Five Years" at 4 p.m. on Wednesday, September 29, 2010, in 2220 Rayburn House Office Building. We are writing to confirm your invitation to testify at this hearing.

The hearing will focus on the work of the Export-Import Bank of the United States ("Ex-Im Bank"), reviewing its activities to promote export growth, especially since the onset of the global financial crisis and recession, which made credit availability more challenging for businesses. The subcommittees will also assess what role Ex-Im Bank is and should be playing in the Obama Administration's National Export Initiative to double exports over five years. Your testimony should address the following issues or questions:

- Please briefly describe the oversight work you've conducted with respect to the Ex-Im Bank and efforts to promote export growth. What key recommendations that have not been implemented should be a priority for the Ex-Im Bank going forward?
- How did the recent financial crisis and economic recession affect trade finance and credit availability with respect to the Ex-Im Bank and institutions that utilize the bank? And as the financial sector stabilizes and the economy continues to recover, what effect will that have on Ex-Im Bank's work?
- Please describe Ex-Im Bank's focus on providing trade finance to small businesses.
   What key challenges need to be addressed to improve financing options so that U.S. small businesses can compete globally?
- What role could the Ex-Im Bank play in achieving the Obama Administration's goal to double exports over five years?
- Going into 2011 when the Export Import Bank Act is up for reauthorization, what key areas should Congress be mindful of to ensure that the Ex-Im Bank is fully empowered to maximize its potential in supporting the National Export Initiative?
- Please share any other observations or concerns that Congress should be aware of relating to these issues.

Please read the following material carefully. It is intended as a guide to your rights and obligations as a witness under the rules of the Committee on Financial Services.

The Form of your Testimony. Under rule 3(d)(2) of the Rules of the Committee on Financial Services, each witness who is to testify before the Committee or its subcommittees must file with the Clerk of the Committee a written statement of proposed testimony of any reasonable length. This must be filed at least two business days before your appearance. Please note that changes to the written statement will not be permitted after the hearing begins. Failure to comply with this requirement may result in the exclusion of your written testimony from the hearing record. Your oral testimony should not exceed five minutes and should summarize your written remarks. The Chair reserves the right to exclude from the printed hearing record any supplemental materials submitted with a written statement due to space limitations or printing expense.

Submission of your Testimony. Please submit at least <u>50 copies</u> of your proposed written statement to the Clerk of the Committee not less than two business days in advance of your appearance. These copies should be delivered to: Clerk, Committee on Financial Services, 2129 Rayburn House Office Building, Washington, D.C. 20515.

Due to heightened security restrictions, many common forms of delivery experience significant delays in delivery to the Committee. This includes packages sent via the U.S. Postal Service, Federal Express, UPS, and other similar carriers, which typically arrive 3 to 5 days later than normal. The United States Capitol Police have specifically requested that the Committee refuse deliveries by courier. The best method for delivery of your testimony is to have an employee from your organization deliver your testimony in an unsealed package to the address above. If you are unable to comply with this procedure, please contact the Committee to discuss alternative methods for delivery of your testimony.

The Rules of the Committee require, to the extent practicable, that you also submit your written testimony in electronic form. The preferred method of submission of testimony in electronic form is to send it via electronic mail to fsctestimony@mail.house.gov. The electronic copy of your testimony may be in any major file format, including WordPerfect, Microsoft Word, or ASCII text for either Windows or Macintosh. Your electronic mail message should specify the date and which committee or subcommittee you are scheduled to testify before. You may also submit testimony in electronic form on a disk or CD-ROM at the time of delivery of the copies of your written testimony. Submission of testimony in electronic form facilitates the production of the printed hearing record and posting of your testimony on the Committee's Internet site.

Your Rights as a Witness. Under clause 2(k) of rule XI of the Rules of the House, witnesses at hearings may be accompanied by their own counsel to advise them concerning their constitutional rights. I reserve the right to place any witness under oath. Finally, a witness may obtain a transcript copy of his testimony given in open, public session, or in a closed session only when authorized by the Committee or subcommittee. However, by appearing before the Committee or its subcommittees, you authorize the Committee to

Mr. Osvaldo Luis Gratacó Page 3

make technical, grammatical, and typographical corrections to the transcript in accordance with the rules of the Committee and the House.

The Rules of the Committee on Financial Services, and the applicable rules of the House, are available on the Committee's website at <a href="http://financialservices.house.gov">http://financialservices.house.gov</a>. Copies can also be sent to you upon request.

The Committee on Financial Services endeavors to make its facilities accessible to persons with disabilities. If you are in need of special accommodations, or have any questions regarding special accommodations generally, please contact the Committee in advance of the scheduled event (4 business days notice is requested) at (202) 225-4247; TTY: 202-226-1591; or write to the Committee at the address above.

Please note that space in the Committee's hearing room is extremely limited. Therefore, the Committee will only reserve 1 seat for staff accompanying you during your appearance (a total of 2 seats). In order to maintain our obligation under the Rules of the House to ensure that Committee hearings are open to the public, we cannot deviate from this policy.

Should you or your staff have any questions or need additional information, please contact Glen Sears at (202) 226-3027 or Stéphane Le Bouder at (202) 226-3632.

Sincerely,

Dennis Moore

Chairman

Subcommittee on Oversight and

Investigations

Gregory W. Meeks

Chairman

Subcommittee on International

Monetary Policy and Trade

DM/GWM/gs/slb

cc: The Honorable Judy Biggert
The Honorable Gary G. Miller



# OFFICE OF INSPECTOR GENERAL EXPORT-IMPORT BANK of the UNITED STATES

# STATEMENT OF OSVALDO LUIS GRATACÓS, ACTING INSPECTOR GENERAL BEFORE SUBCOMMITTEES OF THE U.S. HOUSE OF REPRESENTATIVES COMMITTEE ON FINANCIAL SERVICES

SEPTEMBER 29, 2010 4:00 PM Statement of
Mr. Osvaldo Luis Gratacós
Acting Inspector General
Export-Import Bank of the United States
Before the
United States House of Representatives
Committee on Financial Services
Subcommittee on Oversight and Investigations
& Subcommittee on International Monetary Policy and Trade

September 29, 2010 at 4:00 p.m.

Good afternoon, Chairman Moore, Chairman Meeks, Ranking Member Biggert, Ranking Member Miller, and distinguished members of these honorable Subcommittees.

Thank you for the invitation and opportunity to testify before you about the activities of the Office of Inspector General (OIG) and the programs and operations of the Export-Import Bank (Ex-Im Bank). Before I continue, I would like to thank the Almighty for this opportunity, my family, and the members of the Ex-Im OIG staff, a group of career public servants who make the work possible and are committed to the OIG mission of preventing and detecting fraud, waste, and abuse.

### I. Background

The Ex-Im Bank is the official export credit agency ("ECA") of the United States. Ex-Im Bank supports the financing of U.S. goods and services in international markets, turning export opportunities into actual sales that help U.S. companies of all sizes to create and maintain jobs in the United States. Ex-Im Bank has programs to address short, medium, and long-term needs of exporters; assuming the credit and country risks that the private sector is unable or unwilling to accept. Ex-Im Bank also helps U.S. exporters remain competitive by countering the export financing provided by foreign governments on behalf of foreign companies. At the same time, Ex-Im Bank

must safeguard taxpayer resources by determining that there is a reasonable likelihood of repayment with respect to each of its transactions.

Ex-Im OIG was statutorily created in 2002¹ but the Inspector General (IG) did not officially take office until August 2007.² By the time the IG was sworn in, Ex-Im Bank had experienced two significant and high profile fraud cases, related to its Medium-Term (MT) loan program, totaling over \$200 million. The MT program provides insurance and guarantees (up to 85% of loan amount) to businesses, including small businesses, with repayment terms to up to five years (seven years in certain cases). Due to limited market capacity for this product, Ex-Im Bank aggressively marketed, utilized, and enhanced its MT program in hopes of increasing participation and expanding Ex-Im Bank's business. Improper implementation of due diligence and underwriting practices, inadequate monitoring tools, and lack of compliance functions contributed to loses attributable to the MT program.

Acting upon the above referenced exposure and recommendations from Ex-Im Bank's management, Ex-Im OIG focused its initial efforts on auditing the MT program and its information technology support, as well as investigating fraud-related matters referred to our office or uncovered by our staff. Our initial audits of the MT program's business processes and its IT support reported, in relevant part, the following findings:<sup>3</sup>

- Finding 1: Insufficient Credit Underwriting, Due-Diligence Requirements, and Processes
- Finding 2: Lack of Early Warning/Delinquency and Performance Reporting Capabilities
- Finding 3: Insufficient Lender Oversight and Quality Assurance Control Activities

<sup>&</sup>lt;sup>1</sup> Export-Import Bank Reauthorization Act of 2002, P.L. 107-189, Sec 22 (June 14, 2002).

I had the privilege of joining Ex-Im OIG in 2008, as the first person hired by then IG, Michael W. Tankersley, and worked closely with the IG in establishing the organization. Since October 2009, I have had the honor of serving the American people as the Ex-Im Bank Acting Inspector General.

Report can be found at <a href="http://www.exim.gov/oig/documents/MT">http://www.exim.gov/oig/documents/MT</a> Program Business Process Final Audit Report.pdf

- Finding 4: Insufficient Exposure Fee Pricing Structure for Non-Sovereign Transactions
- Finding 5: Consequences of 100% Guarantee for Non-Sovereign Transactions
- Finding 6: Processing Time Inefficiencies; Definition of a Complete Application
- Finding 7: Lack of Strategy and Vision for the MT Program
- ➤ Finding 8: Management, Oversight, and Accountability of IT Support for the MT Program Needs Strengthening<sup>4</sup>

I am glad to report that Ex-Im Bank has addressed some of the findings and recommendations listed and referenced above. Ex-Im Bank continues to make progress towards completion of some of the open recommendations made by this office and listed in Appendix B herein and our follow-up report issued this year.<sup>5</sup>

Furthermore, since reaching current staffing levels in April 2009, the OIG has had remarkable success as will be shown by the Semiannual Report to Congress to be issued next month. Specifically, the OIG has issued fifteen (15) audit and special reports containing over fifty (50) recommendations and suggestions for improving Ex-Im Bank programs and operations, including the ones contained in MT program related audits. Our investigative efforts have resulted in a number of law enforcement actions, including: fifty-one (51) indictments and arrests relating to over \$45 million in claims paid by Ex-Im Bank; one conviction; over eighty (80) management referrals for actions; and over \$26 million in program savings due to policy cancelations arising of our investigative efforts. Moreover, the OIG is currently investigating forty-eight (48) open matters representing approximately \$327 million in claims paid by Ex-Im Bank (or around 13% of all Ex-Im Bank claims paid as of the end of FY 2009). All of this has been accomplished with a very modest annual budget of \$2.5 million (for FY 2009) and a staff of ten professionals.

<sup>&</sup>lt;sup>4</sup> See Appendix B for open and closed recommendations as reported in Audit report *Medium-Term Export Credit Program—Information Technology (IT) Systems, Support and Governance*, OIG-AR-09-05 (June 12, 2009). Follow up audit, OIG-EV-10-01 (June 30, 2010). Reports can be found at <a href="http://www.exim.gov/oig/index.cfm">http://www.exim.gov/oig/index.cfm</a>.

See Appendix A for open and closed recommendations as reported on Follow-Up of Audit Recommendations Reported in Medium Term Export Credit Program-Credit & Fraud Risk Management Business Process Improvement, OIG-EV-10-02 (July 7, 2010).

Report can be found at <a href="http://www.exim.gov/oig/documents/Follow">http://www.exim.gov/oig/documents/Follow</a> Up of Audit Recommendations 10 02.pdf

### II. Ex-Im Bank and Small Business

In 2002, Congress mandated Ex-Im Bank to increase the financing made available to small businesses from 10% to 20%. The 20% requirement was maintained in the current Ex-Im Bank reauthorization. The General Accountability Office (GAO) reported that Ex-Im Bank met its small business mandate in 2006 and 2007. In FY 2009, Ex-Im Bank reported 2,540 small business transactions exceeding its 20% mandate totaling \$4.4 billion (or 21% of all authorizations).

In 2008, GAO took a further look at Ex-Im Bank's effectiveness in measuring compliance with small business Congressional mandates. GAO found that Ex-Im Bank had generally addressed most, but not all, of the legislative functions stated in the 2006 Reauthorization Act by developing 28 performance standards "ranging from providing excellent customer service to increasing outreach to small business". Of particular interest was the lack of performance standards to address rural recruitment, outreach efforts to reach small businesses employing fewer than 100 employees, and promoting small business exports in cooperation with Small Business Administration. Moreover, GAO stated that even though Ex-Im Bank has developed some performance standards in furtherance of its assistance to small businesses, 27 in total, almost half of them *lacked measurable targets and time frames* (emphasis added). Of particular interest was the lack of performance measures to "monitor progress" for financing socially and economically

<sup>&</sup>lt;sup>6</sup> Export-Import Bank Reauthorization Act of 2002, P.L. 107-189, Sec 7(a) (June 14, 2002).

<sup>&</sup>lt;sup>7</sup> Export-Import Bank Reauthorization Act of 2006, P.L. 109-438(December 20, 2006).

<sup>&</sup>lt;sup>8</sup> GAO-08-419T

<sup>&</sup>lt;sup>9</sup> Export-Import Bank 2009 Annual Report.

Export-Import Bank Performance Standards for Small Assistance are in Place but Ex-Im is in the Early Stages of Measuring Their Effectiveness, GAO-08-915 (July 2008)

<sup>&</sup>lt;sup>11</sup> Id. at 3.

<sup>&</sup>lt;sup>12</sup> Id.

<sup>&</sup>lt;sup>13</sup> Id.

disadvantaged businesses. <sup>14</sup> The lack of targets to measure progress and the lack of time frames prevent Ex-Im Bank management from accurately monitoring progress in achieving its standards.

The OIG, through its statutory mission, is committed to supporting Ex-Im Bank's actions in meeting its mission of assisting in the financing of exports of U.S. goods and services in international markets, protecting and creating American jobs, and increasing the participation of small businesses in Ex-Im Bank programs. Ex-Im Bank plays a key role in financing the export of these goods and services. That role has increased in recent years. Today, the opportunity for increasing American exports is an important element to our nation's economic recovery. In FY 2009, Ex-Im Bank announced record authorization levels reaching \$21 billion and has reported authorization levels surpassing last year's levels for current FY 2010. Ex-Im Bank's role coupled with these growth levels present a valuable opportunity for the OIG to partner with Ex-Im Bank in support of its mission while exercising OIG's statutory independence.

OIG maintains a close monitoring and oversight perspective of Ex-Im Bank operational strategies, including small business strategies and goals. As Ex-Im Bank addresses the recommendations presented by GAO, Ex-Im Bank is also in the process of developing and implementing new strategies and processes geared to accomplish President Barack Obama's goal of doubling exports in the next five years. <sup>15</sup> A significant component in achieving that goal is the focus on attracting more small businesses to participate in export programs. Of importance to this office are the export-credit programs offered by the Ex-Im Bank.

<sup>14</sup> Id.

<sup>15</sup> President Barack Obama launched this goal during the State of the Union address on January 26, 2010.

Currently, Ex-Im Bank is taking steps to attract more small business participation. Some of the more visible steps are:

- **A).** created a Small Business Committee (as required by Export-Import Bank Reauthorization Act of 2006);<sup>16</sup>
- **B).** established a Senior Vice-President for Small Business reporting to Ex-Im Bank President & Chairman;
- C). expanded short-term content eligibility provisions (covering U.S. content on transactions even if the U.S. content is less that 50% of transaction value);<sup>17</sup>
- **D).** Export Live events nationwide (educational conferences involving other federal agencies);
- E). introduced new products (re-insurance and supply-chain financing);
- F). increasing Delegation of Authority approval thresholds in order to expedite transactions;
- **G).** reorganization to create cell groups to increase approval cycle time for medium and short term applications;
- H). "express" application approval policies (for small business transactions under \$500,000);
- I). increase small business staffing under the Senior Vice-President for Small Business<sup>18</sup>;
- J). increasing regional offices' staffing to recruit more businesses;<sup>18</sup>
- **K).** opening of additional regional offices <sup>18</sup>.

Ex-Im Bank has made significant progress in its effort to increase small business participation, although it is premature to audit the steps discussed above to determine their effectiveness. However, it is the OIG opinion that Ex-Im Bank has taken numerous steps in addressing some of the findings reported in the GAO audits, but has not fully developed all the performance standards, performance measures, and targeted time frames highlighted by GAO.<sup>19</sup> Being able to accurately report and measure small business participation and exports would only enhance Ex-Im Bank's ability to achieve the National Export Initiative's goal.

<sup>18</sup> Pending budget increase authority under FY 2011 OMB submission.

Export-Import Bank Reauthorization Act of 2006, P.L. 109-438(December 20, 2006).

<sup>&</sup>lt;sup>17</sup> The policy was in effect since the late 1960's.

Ex-Im Bank still uses the 2009-2011 Small Business Plan audited by GAO. Ex-Im Bank is currently preparing the 2011-2013 Small Business Plan which will address some of the strategies arising out of the National Export Initiative.

### III. Challenges

It is our opinion that Ex-Im Bank is facing a number of challenges in its efforts to increase small business participation as part of the Congressional mandate and the National Export Initiative. Some of these challenges are:

- ➤ Inefficient and Ineffective Information Technology (IT) platform. Ex-Im Bank currently uses a fragmented IT platform composed of several databases. These databases do not interface with each other, making data mining burdensome and time consuming. Ex-Im Bank would benefit from a comprehensive IT platform that interfaces with other Ex-Im Bank's systems.<sup>20</sup>
- Compliance and Oversight Procedures for Delegated Authority. Ex-Im Bank is in the process of developing processes and procedures to address the monitoring of the delegated authority efforts. Compliance factors should be developed to effectively monitor uniform consistency of transaction approvals.
- Enhancement of Due Diligence and Credit Underwriting Practices and Training Efforts to Address Surge in Application and Potential Decentralized Application Approval Process. Given the lessons learned from the MT program, the surge in the number of transactions, and insufficient credit information and history from borrowers, it is vital that Ex-Im Bank enhances due diligence practices in order to identify fraudulent and incomplete transactions. With individual Delegated Authority as high as \$10 million, Ex-Im Bank needs to develop effective policies, procedures, and compliance practices to assess effectiveness of the delegations.
- Limited Staff Resources. In order to accomplish some of the actions stated herein, Ex-Im Bank is relying on the President's FY 2011 Budget request which provides Ex-Im Bank with a budget increase as part of the National Export Initiative.
- ➤ Developing Performance Standards and Metrics. In order to properly quantify the effect and success of the Small Business Strategy, Ex-Im Bank should develop these metrics, including those for socially and economically disadvantage businesses, as recommended by GAO.
- ➤ Properly Develop Simplified Application Processes, Training and Educational Materials for First-Time Exporters. Conveying the export financing message in simpler terms may allow small businesses to consider exporting their goods for the first time. Also, it would encourage future participation.

<sup>&</sup>lt;sup>20</sup> Ex-Im Online was launched with the purpose of reducing application approval time. Ex-Im Online is a "front-end" data gathering system.

Continued Collaboration and Cooperation with Other Agencies, including Small Business Administration and Department of Commerce in order to Reach Out to Small Businesses. Enhancing export opportunities require the participation, training, and collaboration of other federal agencies. The National Export Initiative addresses and encourages collaboration between agencies.

### IV. Conclusion

In only three years since its inception (and just over one year since reaching current staff levels), the OIG efforts are having a noticeable impact on Ex-Im Bank's operations. While Ex-Im Bank continues to provide export credit and financing as part of its export credit agency functions and the recently unveiled National Export Initiative, it faces foreseeable challenges in its quests of achieving the National Export Initiative's goal. I have highlighted some of the relevant work performed by the OIG, specifically as it relates to the MT program, in order to illustrate the importance of proper planning, implementation and oversight of strategies and products and to incorporate lessons learned from prior Ex-Im Bank's activities. The OIG will continue enhancing its independent oversight role by closely focusing on Ex-Im Bank operations in order to improve its efficiency, meet Congressional requirements, as well as strengthen its efforts in preventing and detecting fraud, waste, and abuse.

Chairman Moore, Chairman Meeks, Ranking Members Biggert and Miller and members of these honorable Subcommittees, thank you once again for the opportunity to testify before you today. I would be pleased to respond to any questions you may have. Thank you!

### APPENDIX A

Findings and Recommendations: Medium-Term Export Credit Program – Credit and Fraud Risk Management and Business Process Improvement (March 30, 2009, OIG-AR-09-04) & Follow-Up Review (July 7, 2010, OIG-EV-10-02)

The OIG determined that Ex-Im Bank adequately addressed and closed four of eight recommendations noted below.

Finding – Insufficient Credit Underwriting Due-Diligence				
Requirements and Processes				
Recom	mendation 1.			
0	Require as part of credit underwriting due-diligence on-site inspections and appraisals of the equipment being exported as well as bank/brokerage statements of obligors and guarantors for MT transactions.	Closed		
0	Develop a process to manage the quality of appraisers and appraisals received.			
	Finding – Lack of Early Warning/Delinquency			
	and Performance Reporting Capabilities			
Recom	mendation 2.			
0	Institute a defined and standardized process for lenders to report payment history.			
0	As enhancements are made to Ex-Im Bank's technology infrastructure, significant priority should be given to the end-to-end build out of performance reporting capabilities.	Closed		
0	Strong consideration should be given to hiring a quantitative analyst with experience in the design and implementation of pricing, risk management	Closed		
0	and credit analysis tools and models to lead that effort.  Payment frequency for MT transactions should be consistent with local			
	country norms.			
	Finding – Insufficient Lender Oversight and Quality Assurance Con	trol Activities		
Recom	mendation 3A.			
0	Institute a formal lender oversight function to actively manage and monitor performance of transactions on a lender-by-lender basis and to assess the quality of lender due-diligence performed on a periodic basis, quarterly at a	Open		
	minimum.	Орен		
0	The lender oversight function should report into a division independent of			
	front-office originations such as Credit Review and Compliance.			
Recom	mendation 3B.			
0	Establish a quality assurance function for the MT program responsible for managing and monitoring performance of transaction participants.	Closed		
0	Manage the process of performing periodic MT export credit transaction file reviews on a sub-sample of transactions.			
	me remains on a sub-sumple of transactions.			

Finding – Insufficient Exposure Fee Pricing Structure for Non-Sovereign Transactions				
Recommendation 4.				
0	Revamp exposure fee pricing structure for non-sovereign MT program			
	transactions to more effectively account for transaction-level risk.	0		
0	Consider establishing minimum, base exposure fees for non-sovereign MT	Open		
	transactions that are at a premium to the OECD floor pricing that the Bank			
	utilizes for its exposure fee pricing of sovereign transactions.			
	Finding – Consequences of 100% Guarantee for Non-Sovereign T	ransactions		
Recom	mendation 5.			
0	Evaluate the impact of implementing a greater degree of risk sharing or	Closed		
	other incentives for non-sovereign transactions to reduce the moral hazard			
	currently associated with the MT program.			
	Finding – Processing Time Inefficiencies: Definition of a Complete	Application		
Recom	mendation 6.			
0	Develop a definition of a complete application by defining documentation			
	requirements at initial application.			
0	Consider creating dedicated teams in Trade Finance Insurance and Credit	Open		
	Underwriting that would be responsible for processing transactions from			
	first-time lenders as well as those transactions considered highly complex or			
	risky.			
	Finding – Lack of Strategy and Vision for the Medium Term P	rogram		
Recom	mendation 7.			
0	Develop and document a strategic plan for the MT program (even if one is			
	not documented for Ex-Im Bank as a whole) identifying the major goals of	Open		
	the MT program over the next 3 to 5 years and the strategies that	Орсп		
	management will deploy to achieve the goals, including the use of			
	technology and targets for key performance measures.			

# Appendix B

Results of Follow-Up Testing of Audit Recommendations Reported in Medium-Term Export Credit Program – Information Technology (IT) Systems, Support and Governance (June 12, 2009, OIG-AR-09-05)

We determined that Ex-Im adequately addressed and closed four of five recommendations noted below.

Finding – Management, Oversight and Accountability of IT Support					
for the MT Program Needs Strengthening					
Recommendation 1A.					
0	Develop an IT Strategic Plan that is aligned with the MT Program business plan and covers the same time period.	Open			
Recomi	mendation 1B.				
0	Designate a senior manager with responsibility and accountability for the management of the IT systems support for the MT Program throughout its life cycle.				
0	Direct the designated senior manager to take a leadership role in the ongoing development of detailed business requirements in response to strategic objectives identified for IT support of the MT Program and requests for enhancements from system users and in the communication of those business requirements to the Office of the Chief Information Officer (OCIO).	Closed			
0	Direct the designated senior manager to obtain a plan of action and milestone schedule from the OCIO that addresses all outstanding Change Requests/defects, which should include all system capabilities required to meet management's objectives for the MT Program, and to take prompt action to ensure the OCIO has timely and appropriately prioritized and developed a well documented plan to address each Change Request/defect.				
	Finding – IT Systems that Support the MT Program Need Impro	ovement			
Recomi	mendation 2A.				
0	Define and document the key transactional data fields that must be stored across all Ex-Im Bank programs and the structures and relationships between them. This data model would address the problems related to multiple participant files and other common reference data. The data model would also highlight information needs that are not currently met by existing databases or applications.				
0	Develop, document and implement a plan to enhance the functional capabilities and interoperability of Ex-Im On-Line (EOL) and the other systems supporting MT Program transactions, with a focus on design and implementation of embedded system controls, such as: <ul> <li>automation of MT lender rating and credit scoring models;</li> <li>automated system alerts that warn of transaction participants with prior claims history as well as denied, withdrawn or fraudulent transactions across all Ex-Im Bank lending programs; and automated monitoring of all MT Program transactions regardless of size.</li> </ul>	Closed			

Recommendation 2B.				
0	Develop data repositories that consolidate and organize the key transactional	Closed		
	data fields.			
Finding – Systems Development Process Needs Improvement				
Recom	mendation 3: Implement:			
0	A user-friendly process for submitting and accepting new end user business			
	requirements as it relates to requests for system enhancements. This process			
	should also facilitate improved communication between the OCIO resources			
	and end users to ensure that business requirements are accurately designed			
	and that justification is provided for denied requests.			
0	A more robust testing program that a) includes the development of a			
	comprehensive suite of test cases and test scripts that can be automatically	Closed		
	rerun multiple times and b) requires formal involvement of MT users in the			
	development of the test cases, the execution of the tests and the sign-off of			
	test results.			
0	A more formal and comprehensive training program for EOL system users.			
	The training should focus not only on the mechanics of the system but also			
	on the policies and processes that the system is supporting. Details on the			
	training program should be made available on Ex-Im Bank's website			

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