Small Business Subcontracting Plans: Management, Reporting and Compliance

Patrick Queen Administrative Contracting Officer/Team Leader FAS Supplier Management Division Supply Administration Section, SEOC, Atlanta, GA

Agenda

- Introduce Atlanta Subcontract Management Team
- Discuss the Subcontracting Plan Delegation
- Discuss GSA Personnel Responsibilities
- Discuss the Subcontracting Plan
- Discuss Contractor Responsibilities
- Discuss Reporting Requirements and Compliance

Subcontract Management Team

Team Members:

- Lynn Mauldin, Branch Chief
- Patrick Queen, Team Lead
- Administrative Contracting Officers
 - Eugenia Hodges (404) 331- 3165
 - Teresa Gould (404) 331-1425
 - Tamitha Hopkins (404) 331-3166
 - Steve Hickman (404) 331- 2701
 - Terren Grimble (404) 331-9461
 - Tarykka Saunders (404) 331-1422
- Ethel Jones, Procurement Technician

Subcontract Management Team

- Dedicated support for:
 - Management Services Center
 - Administer Approximately 1200 subcontract plans
 - Greater Southwest Acquisition Center
 - Administer approximately 650 subcontract plans

Delegation Authority

Pursuant to the Memorandum of Understanding effective February 22, 2010, the following additional responsibility to administer this contract is also delegated to your office:

- 1. Administer Subcontracting Plans in accordance with FAR 19.706 and GSAM 519.706. Monitoring of compliance specifically includes the following actions:
 - Managing timely receipt and acceptability of Individual Subcontracting Reports (ISRs) in the Electronic Subcontracting Reporting System (eSRS) for contracts with Individual Subcontracting Plans.
 - Managing timely receipt and acceptability of Summary Subcontracting Reports (SSRs) in eSRS for Individual and Commercial Subcontracting Plans.
- 2. If the contractor uses a Commercial Plan, review, negotiate and approve follow-on plans for subsequent years of a multi-year contract in accordance with FAR 19.705-4 and GSAM 519.705-4. A copy of each approved follow-on Commercial Plan will be provided to the applicable PCO.
- 3. Follow-on Individual Plans will be evaluated and approved by the PCO when an option is exercised. PCO will send a copy of the new plan to the ACO.

GSA Responsibilities

The PCO:

- Negotiates a Subcontracting Plan with the MAS offeror
- Awards the contract
- Delegates the Plan to the ACO for administration
- Sends the ACO a copy of the Plan
- Negotiates follow-on Individual Plans

The ACO:

- Manages Delegated Subcontracting Plans
 - Negotiate follow-on Commercial Plans
- Reviews, Rejects, and Accepts Subcontracting Reports
- Monitors Subcontract Plan Compliance

Subcontracting Plans

Regulatory Guidance

- Prepared in accordance with FAR 19.704 and Clause 52.219-9
- GSAM Part 519.7, The Small Business Subcontracting Program
- GSAM Appendix 519A Small Business Subcontracting Plan Outline (Model)
 - Model Plan covers the required 11 elements
- Types of Subcontract Plans
 - Commercial Plan (company-wide)
 - Individual Plan (contract specific)
 - Master Plan (when goals/dollars need to be submitted at a later time)

Subcontract Plan Elements

- Identification Data
- Type of Plan
- Goals
- Program Administrator
- Equitable Opportunity
- Assurances of Clause Inclusion and Flow Down
- Reporting and Cooperation
- Recordkeeping
- Statutory Requirements
- Description of Good Faith Effort
- Signature Required

Subcontract Plan Types

Commercial Subcontract Plan

- Submitted and negotiated annually, based on the company's fiscal year (12 month period)
- Covers all of a contractors business
- Goals are based on the offeror's planned subcontracting for all business.

Individual Subcontracting Plan

- Specific to one contract
- Covers the entire contract period (including options, with goals/dollars stated separately)
- Goals are based on the offeror's planned subcontracting in support of the specific contract, except that indirect costs incurred for common or joint purposes may be allocated on a prorated basis to the contract.

Subcontract Plan Types (Cont)

Master Subcontract Plan

- Contains all the required elements of an Individual Plan, except goals/dollars
- Eventually evolves into an Individual Plan (when goals/dollars are added), provided the Master Plan has been approved
- Include other Agency Approval Document, if applicable

SUBCONTRACTING GOALS

Goaling Category	<u>Goal</u>
Small Business	30
Veteran-owned Small Business	3
Service-Disabled Veteran-owned	
Small Business	3
HUBZone Small Business	3
Small Disadvantaged Business	5
Women-owned Small Business	5

SUBCONTRACTING GOALS

- Subcontracting Amounts:
 - Total Dollars planned to be subcontracted
 - Total Dollars planned to be subcontracted to each business group

The dollar amounts planned for subcontracting to each of these categories must be expressed in the subcontracting plan as *percentages of the total* subcontracting dollars to both large and small businesses.

Program Administrator

- Provide Name, address, email, telephone #
- Description of duties and responsibilities
 - Develop and promote support of the Subcontracting program
 - Ensure subcontractors are receiving awards for each socio-economic category
 - Ensure subcontractors self certify status (exception of HUBZone and SDB, which are certified by the SBA)\

Record Keeping

- The contractor is required to keep a description or list the types of records used to comply with the requirements of the plan
 - Records to support source lists and organizations contacted
 - Subcontract award data

Equitable Opportunity

- Description of the efforts the contractor will make to ensure that each socio-economic category has an equitable opportunity to complete for subcontracts
 - Outreach efforts trade associations, CCR
 Dynamic Small Business Search, conferences
 - Internal Activities training, workshops, maintaining lists, monitoring compliance with plan

Good Faith Effort

- Contractors must demonstrate a good faith effort to achieve the small business subcontracting goals
- Subcontracting plan is a material part of the contract
- Submission of the ISR and SSR will be made a line item deliverable in the contract

Timely Payments to Subcontractors

Contractor must list the procedures it uses to ensure the subcontractors are paid in a timely manner

Clause Inclusion and Flow Down

Ensure any other subcontracts in excess of \$650,000 will adopt a plan that complies with the requirements of Clause 52.219-9, Small Business Subcontracting Plan, and will require them to adopt a plan

- Reporting and Cooperation
 - Individual Plan Individual Subcontract Report (ISR)
 - ISR (SF 294) submit twice a year
 - SSR (SF 295) submit once a year
 - Commercial Plan Summary Subcontract Report (SSR)
 - Submit annually

Reporting Requirements

- Reports should be submitted via the eSRS http://www.eSRS.gov
 - Individual Subcontract Report (ISR)
 - Semi-annually for:
 - Oct 1 March 31
 - April 1 Sept 30
 - Summary Subcontract Report (SSR)
 - Annually Oct 1 Sept 30
 - Year-End SDB Supplemental Report
 - Due annually and at contract completion for ISRs
 - Per 48 CFR 52.219-9(j)(2)
 - Report (3-digit NAICS subsector)
 - Optional Form 312 (FAR Clause 52.219-25)

Non-Compliance Remedies

- Delinquency Notice
 - Issued 10 days after the Report Due Date
 - Issue second/final notice if no response
- Notice of Concern
 - 4 15 days to respond
- Cure Notice
 - Issued when there is no response to cure notice
 - 10 days to respond
- Termination
- Liquidated Damages
 - Assessed in conjunction with termination
 - Difference between dollars subcontracted and goals