



# Getting Projects Built: Addressing Long-Term REC Revenues

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# MA Renewable Energy Trust

Funded by a system benefits charge as part of 1998 electricity restructuring (\$25 million annually)

## 1. Clean Energy

- Supporting large-scale clean energy development in the state
- Educating Massachusetts citizens, teachers, and students about the benefits of clean energy

## 2. Green Buildings and Infrastructure

- Developing green building projects powered by clean energy
- Promoting distributed renewable generation applications

## 3. Industry Support

- Accelerating job growth, economic development, and technological innovation in the state

## 4. Policy Unit

- Collaborating with interested stakeholders to address market and regulatory barriers to new clean energy development



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# New England Market Landscape for Renewables

- Solid renewable supply potential
  - Good wind and biomass resources
  - Several self-identified developers in planning stage
- Some substantial constraints
  - Land constraints restrict size of wind plants
  - Siting and permitting are challenges
- Mandatory and voluntary renewable demand
  - Mandatory RPS: MA, CT, ME, RI, VT (proposed)
  - Voluntary markets: MA, RI, ME, CT, plus REC products
- Attribute trading tacked through Generation Information System ([www.nepoolgis.com](http://www.nepoolgis.com))
  - Flexible renewable energy certificate (“RECs”) trading, easier reporting and regulator verification



# **Issue: Renewable Project Financing is Difficult to Secure**

- Projects need predictable energy and REC revenues
  - REC revenue is subject to regulatory/political risk
- Most projects in New England are small (<40 MW) and of limited interest to financial market; NY projects are larger
- Investors unwilling to take risk on merchant renewable plants – require 10-15 years of contracts (today? forever?)
- Long-term energy and REC contracts with creditworthy buyers are needed, but...
  - Retail suppliers serving load in restructured utility territories cannot count on having load in 10 years.
  - Few creditworthy entities have emerged in the REC market.
  - Few entities willing to make even 5 year commitments for energy or RECs.



# Minimizing Investor Risk

(In order of preference)

## 1. Investment risk is reduced by...

- A higher the return on investment
- Long-term contracts w/creditworthy entities
- Tax incentives used to increase project revenues
- Risk shared with other investors

## 2. Energy resource risk is key concern

- How much wind/water/biomass is available?
- Biomass concerns: small suppliers, short-term contracts

## 3. Environmental risk (siting and permitting)

## 4. Technology risk – commercial, not emerging

## 5. Portfolio diversity helps reduce risk

- Invest in several different geographic regions
- Long-term contracts with several different off-takers



# MA Solution: Mass. Green Power Partnership (MGPP)

- Goal: Get renewable projects financed by providing developers long-term REC contracts (MTC takes risk)
    - Up to 10 yrs of first 15 yrs of operation (RECs only)
    - REC prices bid for Purchase or Options (put or collar)
    - Must be new construction/incremental generation
    - MA RPS eligible, or hydro (no new dam)
    - Commercial operation within two years (advanced stage)
      - Substantial due diligence required
  - MTC escrows funds, since not creditworthy
    - Round 1: \$21 M and Round 2: \$15 M
- ➔ Trust funds insufficient to support large projects, much less total MA renewable demand

<http://www.masstech.org/renewableenergy/mgpp.htm>



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# CT Solution: Project 100

- In 2003, RPS legislation was amended to:
    - Include default service suppliers (not just competitive LSEs)
    - Adjust RPS percentages (up and out)
    - Require DisCos to do long-term contracts with renewables
  - Project 100 – long-term Disco contracts
    - Energy **and** REC contracts sufficient for financing ( $\geq 10$  yrs)
    - At least 100 MW Class I renewable projects
    - CT CEF evaluates 3 rounds: 30 MW, 30 MW, 40 MW
    - Must begin operational after July 1, 2003
    - Pricing: REC price up to 5.5¢ per kWh
    - PUC will consider approving contracts – could go into rates
- ➔ Will not fulfill entire RPS Class 1 requirement

<http://www.ctcleanenergy.com/investment/Project100.html>



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# NY Solution: Central Procurement

- RPS created administratively by PSC
    - includes existing (19.5%) and new (5.5% by 2013)
    - No penalty for not reaching goals
    - Implementation plan expected by late May 2005
  - Centralized state agency (NYSERDA) does long-term contracts to help get projects financed
    - PSC established SBC to fund NYSERDA contracts
    - Existing resources (pre 1/1/03) can qualify if “need”
    - Program review in 2009 - expect transition to competitive market
    - Fast track procurement in Jan 2005 (capture PTC benefit)
- ➔ Counts on voluntary and state procurement to meet RPS requirement (15% and 3% of target, respectively)

<http://www.dps.state.ny.us/03e0188.htm>



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# Additional information on MGPP

We presented a paper at the 2004 AWEA Windpower conference that details the MGPP – much of the information is still relevant.

[www.masstech.org/renewableenergy/green\\_power/MGPPpaperAWEA.pdf](http://www.masstech.org/renewableenergy/green_power/MGPPpaperAWEA.pdf)



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# MGPP Round 1 Contracts (2003)

Project	Tech.	Location	Form	MW	Present Value Exposure
Berkshire Wind, LLC	Wind	Hancock, MA	Purch.	15	5,491,000
Brockton Brightfields (City of Brockton)	PV	Brockton, MA	Option	< 1	644,000
CommonWealth New Bedford Energy, LLC	LFG	Dartmouth, MA	Option	3 +	2,019,000
Hoosac Wind, LLC	Wind	Florida, MA Monroe, MA	Option	30	9,943,000
Pepperell Hydro, LLC	Hydro	Pepperell, MA	Purch.	1 +	611,000
Northern Wood Power - Schiller (Public Service Co. of NH)	Bio.	Portsmouth, NH	Option	50	2,379,000
<b>Totals</b>				<b>100</b>	<b>21,087,000</b>
<b>MTC Nominal Exposure</b>					<b>33,455,000</b>



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# MGPP - Lessons Learned and Limitations

- REC purchase and option contracts can be structured to offer long-term price security
  - 3 projects from Round 1 under construction
  - All 6 expected to be on-line by end of 2006.
- Later year price support is of greater concern for most applicants (i.e. starting in year 3-5)
- Options (as guarantees) seem more attractive to developers than committing to REC sales
- MGPP is only a partial solution
  - Trust funds insufficient to support large projects, much less total MA renewable demand



## Additional Information . . .

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