

# RECIPIENTS OF SUPPLEMENTAL SECURITY INCOME AND THE STUDENT EARNED INCOME EXCLUSION

by Mary Kemp\*

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*This article presents the results of a first effort to create and statistically analyze a data set containing detailed information on the Student Earned Income Exclusion (SEIE), which is part of the Supplemental Security Income (SSI) program. It presents descriptive statistics on (1) demographic characteristics of SSI recipients with SEIE; (2) various measures of SEIE use, such as dollar amounts excluded per year, numbers of months of use per year, and percentages of SSI recipients using the SEIE; (3) seasonal patterns in SEIE use based on month-by-month SEIE amounts; and (4) seasonal patterns in factors driving month-by-month gains and losses of SEIE eligibility, including changes in earnings, student status, age, and eligibility for SSI, as well as effects of the annual SEIE limit.*

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## **Introduction: Supplemental Security Income and the Student Earned Income Exclusion**

The Supplemental Security Income (SSI) program provides monthly cash payments to persons who are aged, blind, or disabled and have income and resources below certain limits. SSI payments, roughly speaking, bring a recipient's total income up to at least a specified floor. This floor is the individual federal benefit rate (FBR), in the simplest case of an individual living alone in his or her own household.<sup>1</sup> The individual FBR is the maximum possible federal SSI payment to an eligible individual. If the recipient has other income, then depending on its type and amount, actual payments will typically be smaller. This article is based on data from 2004 and 2005; the individual FBR, which is adjusted each year for inflation, was \$564 per month in 2004 and \$579 per month in 2005.

Among the provisions of the SSI program are several financial supports and incentives for recipients to improve their prospects for employment and self-support. One of these—the Student Earned Income Exclusion (SEIE)—is the subject of this article. The SEIE applies automatically in months when an SSI

recipient is under age 22, regularly attending school in grade 7 or above, and receiving earned income (almost always wages).<sup>2</sup> This article focuses on persons who received the SEIE in any month when they were due SSI payment during 2004 or 2005.<sup>3</sup>

Each month's federal SSI payment is typically calculated as the difference between the FBR and the recipient's countable income. If countable income exceeds the FBR, no SSI payment is due. Countable income consists of the recipient's earned and unearned income received in the appropriate month, reduced by certain exclusions such as the SEIE.

For SSI purposes, earned income consists of gross wages, net earnings from self-employment, sheltered workshop earnings, royalties, and honoraria—with

### **Selected Abbreviations**

FBR	federal benefit rate
SEIE	Student Earned Income Exclusion
SGA	substantial gainful activity
SSA	Social Security Administration
SSI	Supplemental Security Income

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wages being by far the most common. When SSI recipients meet the SEIE criteria (age, earnings, and student status), some or all of their earned income is excluded from their countable income. Thus, the SEIE can help an individual gain or maintain eligibility for cash SSI payments and is partly a work incentive and partly a financial support for education. For 2004 and 2005, respectively, the annual limits on the SEIE were \$5,520 and \$5,670; the monthly limits were \$1,370 and \$1,410.<sup>4</sup>

Since April 2005, the SEIE has applied to any working student in grade 7 or above and under age 22 whose income affects an SSI payment.<sup>5</sup> Prior to April 2005, the SEIE was known as the Student *Child* Earned Income Exclusion and, under the more restrictive definition of “child,” did not apply if the working student was a head of household or married. For SSI purposes, someone who lives alone and has no dependents can still be a head of household; the defining characteristics of a “head of household” are responsibility for day-to-day household decisions and absence of parental support.

For SSI purposes, a “student” may be regularly attending school (grades 7 through 12), college, university, or other training designed to prepare him or her for a paying job; this includes vocational or technical training and government antipoverty programs such as Job Corps.<sup>6</sup> SSI recipients must report their income, and those in the SEIE age group must report changes in their student status. Because they do not have to take any action beyond these basic reporting requirements to receive the SEIE, we cannot, from the available data, distinguish those who deliberately take advantage of the SEIE from those who benefit from it inadvertently.

The criteria for SEIE receipt are based on

- **Age**
- **Earnings**
- **Student status**
- **SEIE annual limit**

and, prior to April 2005, also on

- **Child status**

The SEIE can help an individual gain or maintain eligibility for cash SSI payments. If an SSI claimant has monthly earnings above \$65 but below the monthly substantial gainful activity (SGA) level

(which was \$810 in 2004 and \$830 in 2005), then the SEIE can, depending on the amount of countable unearned income, make the difference between establishment of initial eligibility and denial of the SSI claim on the basis of excess income.<sup>7</sup>

The SEIE will not help establish initial eligibility for SSI if the applicant’s earnings are above the SGA level because receipt of Section 1619(a) payments—SSI payments received despite earnings that exceed SGA—requires a “prerequisite month” of receipt of regular SSI payment. However, once the “prerequisite month” is satisfied, the SEIE can help someone continue to receive cash SSI payments under Section 1619(a). Section 1619(a) payments are calculated in the same manner as regular SSI payments. Section 1619(a) is considered a work incentive because, in conjunction with the various exclusions for earned income (including the SEIE), it allows people who have already qualified for SSI to continue receiving payments even when their work activity reaches a level that would have resulted in denial of their original SSI claim.

The SEIE does not apply in the threshold test for Section 1619(b) status. Section 1619(b) enables SSI recipients to retain Medicaid eligibility despite having enough total income to reduce their SSI payments to zero; to qualify, they must be eligible for regular SSI payments but for their earnings, and their earnings must be below a certain threshold. Section 1619(b) is also considered a work incentive because it helps people who have received SSI to work without losing the health care benefits that normally accompany SSI eligibility.

For further discussion of the effect of the SEIE on an SSI recipient’s income, see Appendix A.

### ***About the Data***

The Social Security Administration (SSA) has not previously published detailed statistics on the SEIE. The regular statistical publications covering the SSI program use cross-sectional (that is, single-point-in-time) data captured each December, and one might expect December SEIE recipients not to be representative of all SEIE recipients. First, one might expect students’ earnings and hence their SEIE use to exhibit seasonality—to be higher in summer, for instance. Second, many of the highest earners might reach the calendar-year SEIE limit (\$5,520 in 2004 or \$5,670 in 2005—which is far less than twelve times the monthly limit of \$1,370 or \$1,410) and cease to receive SEIE prior to December each year.

For these reasons, monthly longitudinal data were used for this article. From a 10 percent sample of all SSI records, all individuals against whose income the SEIE applied during at least one month in 2004 or 2005 were selected. Data for 2 years were used in hopes of detecting any seasonal patterns in SEIE use. Although SEIE amounts *can* be posted to an SSI recipient's record even in months when no SSI payment is due, the selected group was further restricted to count a person as an "SSI recipient with SEIE" in a particular month only if he or she had SEIE applied against income earned in that month *and* was due an SSI payment for that month. For additional information on the sample selection, see Appendix B. For notes on sampling variability and tables showing standard errors, see Appendix C.

For brevity, this article often uses the term "SEIE recipient" to refer to an "SSI recipient with SEIE" as defined here. This article also uses the term "SEIE amount;" this term refers to an amount of money used in the SSI payment calculation, not an amount that is received directly.

Data for 2004 and 2005 were chosen despite the availability of more recent data because earnings, student status, and even disability status can be changed retroactively on the records of SSI recipients. Periodic "redeterminations" sometimes bring to light new information about an SSI recipient. So if the data originally entered for a given month were incorrect, the passage of 1 or 2 years would make discovery and correction more likely to have occurred.

### ***SEIE Statistics***

The following sections present statistics on demographic characteristics of SSI recipients with SEIE, measures of SEIE use, and seasonal patterns in SEIE use. All statistics presented in the tables and charts are population estimates. For instance, numbers of SEIE recipients and aggregate SEIE amounts are sample totals multiplied by 10.

### ***SSI Recipients with SEIE***

There were about 26,000 SSI recipients with SEIE in each of the years 2004 and 2005. The tables in this section describe some of their demographic characteristics as well as several simple measures of SEIE use.

Some tables give statistics spanning an entire calendar year; in these tables, a person's age is defined as the age used in determining December SEIE

eligibility.<sup>8</sup> "Numbers of SSI recipients aged 12–22" exclude all persons who, because of marital status or head of household status, would not have had SEIE amounts posted to their SSI records even had they been working students. The SEIE use rate is defined as the percentage of SSI recipients aged 12–22 who were SEIE recipients.

Table 1 shows that SEIE use started for a few persons prior to age 16, peaked—in terms of both number of recipients and use rate—around age 18 or 19 (at least for persons in the sample), and then fell off drastically well before the age-22 cutoff, possibly due to loss of student status upon completion of schooling. The majority of SEIE recipients in the sample were male, roughly in proportion with the gender distribution of SSI recipients in the relevant age bracket. Mental retardation was the most common diagnosis among SEIE recipients in the sample, followed by other mental disorders; together, all mental disorders accounted for nearly three-quarters of SEIE recipients' primary diagnoses, with nervous system disorders accounting for a large portion of the remainder. The nervous system disorders category includes, as a relatively small subset, the vast majority of persons who are eligible for SSI on the basis of blindness.

Differences across diagnosis groups in the estimated SEIE use rates may well derive, at least in part, from differences across age groups in the distribution of diagnoses. For example, SSI recipients with mental retardation outnumbered those with other mental disorders in the 18–21 age group, while the reverse was true for the 13–17 age group.<sup>9</sup> This, in combination with the low SEIE use rates up to age 16 and the higher use rates at ages 17 through 20 or 21, could help account for the relatively low estimated SEIE use rates for persons with "other mental" disorders.

Table 1 shows that mental retardation was the most common diagnosis for SEIE recipients in the sample overall. Charts 1a and 1b and Table 2 show that mental retardation was also the most common diagnosis at each age from 17 or 18 to 22, across which ages it accounted for a fairly constant share of diagnoses. Other mental disorders, forming the second most common diagnosis group for SEIE recipients overall, were the most common diagnoses among those aged 16 and younger but trended downward as a percentage of diagnoses with increasing age. In contrast, the percentage of SEIE recipients in the sample with nervous system disorders mostly trended upward with age.

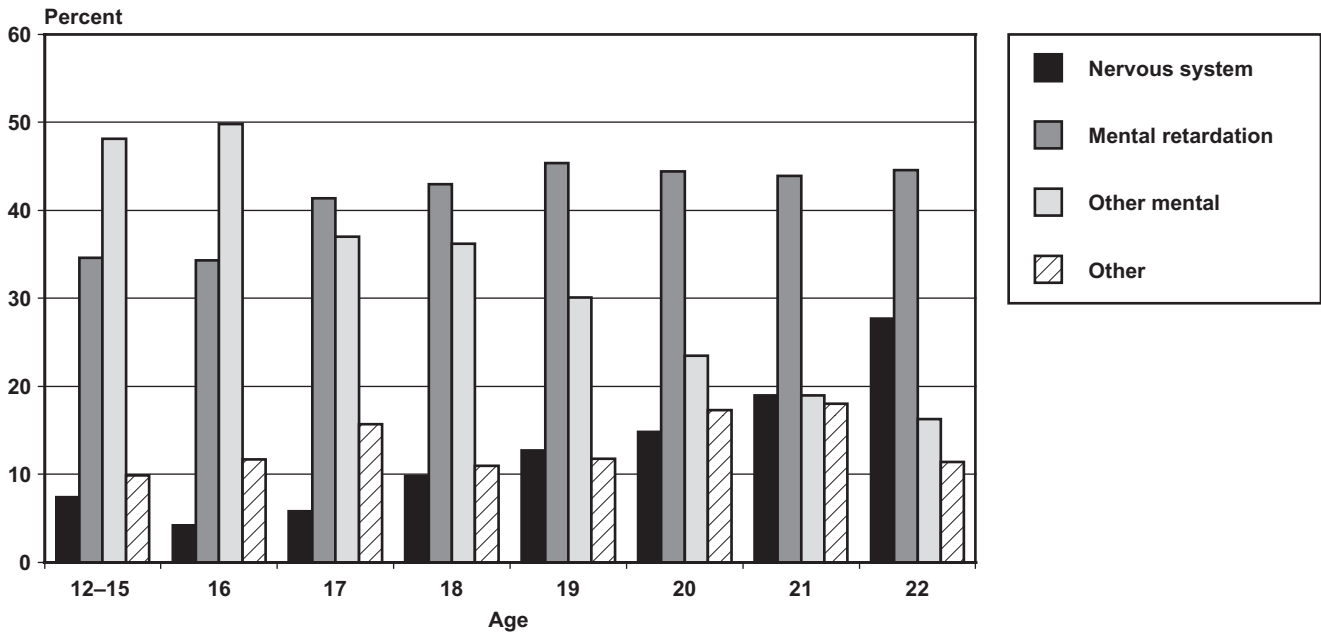
**Table 1.**  
**Number and percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), mean and median SEIE amounts, number of SSI recipients aged 12–22, and SEIE use rate, by age, sex, and diagnosis group, 2004–2005 (population estimates)**

Recipient characteristic	SSI recipients with SEIE	Percentage distribution of SEIE recipients	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
<b>2004</b>						
Overall	26,050	100.0	1,530	1,007	850,300	3.1
Age						
12–15	810	3.1	794	527	328,670	0.2
16	2,390	9.2	1,048	708	77,240	3.1
17	3,620	13.9	1,591	1,099	70,930	5.1
18	5,890	22.6	1,477	967	81,650	7.2
19	4,820	18.5	1,486	980	81,680	5.9
20	3,920	15.0	1,801	1,201	72,940	5.4
21	2,940	11.3	1,785	1,347	73,110	4.0
22	1,660	6.4	1,669	1,022	64,080	2.6
Sex						
Female	10,070	38.7	1,484	911	318,780	3.2
Male	15,980	61.3	1,558	1,050	531,520	3.0
Diagnosis group						
Nervous system disorders	3,140	12.1	1,714	1,196	87,790	3.6
Mental retardation	11,080	42.5	1,371	843	309,420	3.6
Other mental disorders	8,280	31.8	1,540	1,056	340,590	2.4
Other	3,550	13.6	1,838	1,287	112,500	3.2
<b>2005</b>						
Overall	25,650	100.0	1,625	1,005	884,750	2.9
Age						
12–15	600	2.3	844	592	332,330	0.2
16	2,380	9.3	1,184	788	83,610	2.8
17	4,340	16.9	1,638	1,156	77,520	5.6
18	5,140	20.0	1,564	911	87,130	5.9
19	5,010	19.5	1,549	934	82,680	6.1
20	3,320	12.9	1,874	1,253	78,540	4.2
21	3,130	12.2	2,078	1,414	77,110	4.1
22	1,730	6.7	1,571	870	65,830	2.6
Sex						
Female	9,850	38.4	1,567	994	330,120	3.0
Male	15,800	61.6	1,661	1,020	554,630	2.8
Diagnosis group						
Nervous system disorders	2,990	11.7	1,831	1,199	88,400	3.4
Mental retardation	10,650	41.5	1,444	859	303,870	3.5
Other mental disorders	8,670	33.8	1,614	1,031	376,950	2.3
Other	3,340	13.0	2,046	1,408	115,530	2.9

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

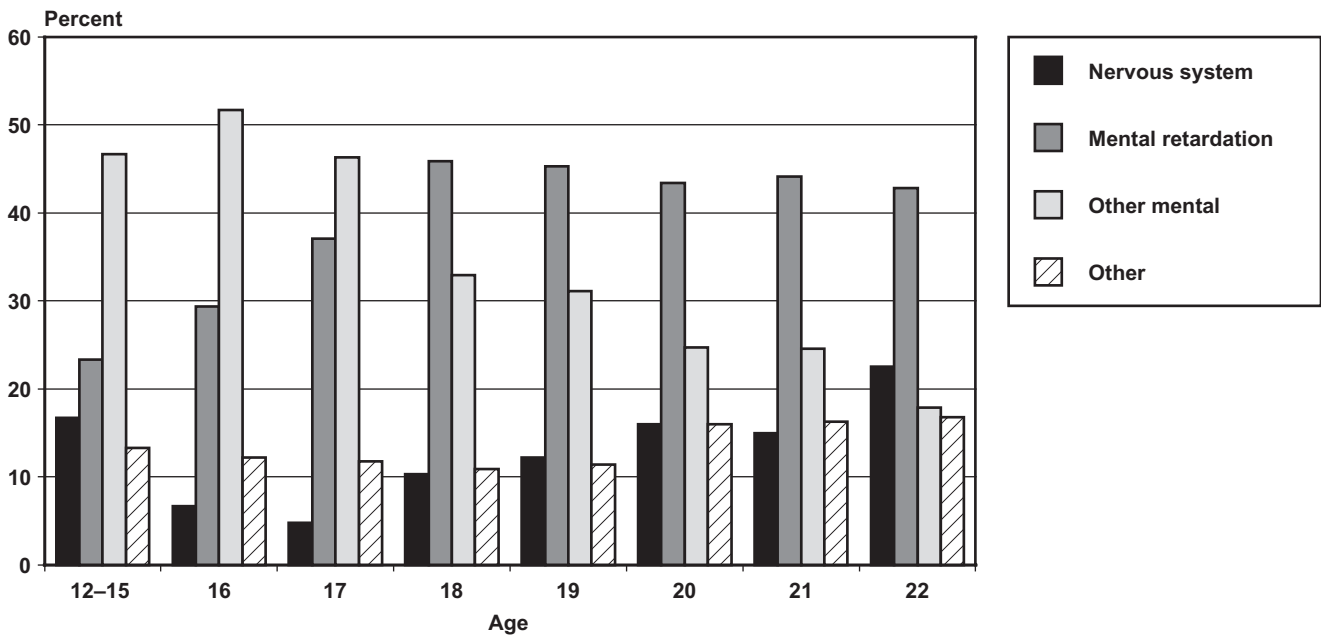
NOTE: Distribution totals do not necessarily equal 100.0 because of rounding.

**Chart 1a.**  
**Percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) by disability diagnosis group, by age, 2004**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Chart 1b.**  
**Percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) by disability diagnosis group, by age, 2005**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table 2.**  
**Percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) by diagnosis group, by age, 2004–2005 (population estimates)**

Diagnosis group	Age							
	12–15	16	17	18	19	20	21	22
<b>2004</b>								
Nervous system disorders	7.4	4.2	5.8	9.8	12.7	14.8	19.0	27.7
Mental retardation	34.6	34.3	41.4	43.0	45.4	44.4	43.9	44.6
Other mental disorders	48.1	49.8	37.0	36.2	30.1	23.5	19.0	16.3
Other	9.9	11.7	15.7	11.0	11.8	17.3	18.0	11.4
<b>2005</b>								
Nervous system disorders	16.7	6.7	4.8	10.3	12.2	16.0	15.0	22.5
Mental retardation	23.3	29.4	37.1	45.9	45.3	43.4	44.1	42.8
Other mental disorders	46.7	51.7	46.3	32.9	31.1	24.7	24.6	17.9
Other	13.3	12.2	11.8	10.9	11.4	16.0	16.3	16.8

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTE: Distribution totals do not necessarily equal 100.0 because of rounding.

Tables 3a and 3b show that California, Illinois, New York, Pennsylvania, and Ohio were among the states with the most SEIE recipients in the sample. States with the highest SEIE use rates included Iowa, Kansas, Minnesota, Montana, Nebraska, New Hampshire, North Dakota, Ohio, South Dakota, Vermont, and Wisconsin. Geographic variations seen here in SEIE use rates are similar to geographic variations in the percentage of SSI recipients who worked<sup>10</sup> and the percentage of SSI recipients who participated in Section 1619.<sup>11</sup>

### **SEIE Use**

Tables 4a and 4b show two measures of SEIE use: (1) the amount of income excluded per year under the SEIE and (2) the number of months per year with income excluded under the SEIE. Table 5 gives estimates of the number of people reaching the annual SEIE limit each month.

In most cases, SEIE recipients' earned income was much lower than the calendar-year SEIE limit. In fact, almost one-third of SEIE recipients used less than 10 percent of the annual limit, and approximately half used less than 20 percent. The earnings distribution continued to tail off steadily after this point, with only about 2 percent of SEIE recipients using between 80 percent and 90 percent of the annual limit. Earned income translates roughly into SEIE amounts, and so the two quantities have basically the same distribution. Whereas the earnings distribution tailed off steadily, however, the SEIE distribution had a second

mode because of SEIE recipients with earnings equal to or greater than the SEIE annual limit. Of the 6–7 percent of SEIE recipients in Tables 4a and 4b using more than 90 percent of the annual limit, most reached the limit (as can be seen by comparison with Table 5). For a discussion of the limitations of using SEIE amounts to quantify the impact of the SEIE, see Appendix A.

For each year, SEIE use in any number of months between 1 and 6 was fairly common, with each number accounting for about 10–13 percent of SEIE recipients in the sample. SEIE use in all 12 months was also common, accounting for about 10 percent of SEIE recipients. Use in any number of months from 7 to 11 was much less common among sample members.

Table 5 shows that in each year, approximately 4–5 percent of SSI recipients with SEIE reached the annual limit. Some reached the limit as early as May, and a few reached the limit each month thereafter through the end of the year. (Because of the monthly limit on the SEIE, it is impossible to reach the annual limit prior to May.)<sup>12</sup>

Charts 2a and 2b and Table 6 show the estimated relationship between age and months of SEIE use per year. In the 12–15 age group in the sample, 1–3 months of SEIE use per calendar year was by far most common, followed by 4–6 months of SEIE use. This ranking held at each age up to and including age 18, with the proportion of SEIE recipients in the 1–3 month category trending down with increasing

**Table 3a.****Number and percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), mean and median SEIE amounts, number of SSI recipients aged 12–22, and SEIE use rate, by state of residence, 2004 (population estimates)**

State	Number of SSI recipients with SEIE	Percentage distribution of SEIE recipients	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
Overall	26,050	100.0	1,530	1,007	850,300	3.1
Alabama	250	1.0	2,538	2,141	21,510	1.2
Alaska	10	0.0	a	a	1,070	0.9
Arizona	350	1.3	1,449	1,109	12,960	2.7
Arkansas	120	0.5	1,438	1,002	12,210	1.0
California	1,500	5.8	1,378	844	86,000	1.7
Colorado	210	0.8	1,868	1,360	6,380	3.3
Connecticut	310	1.2	1,670	780	6,420	4.8
Delaware	160	0.6	1,002	860	2,930	5.5
District of Columbia	40	0.2	942	a	3,450	1.2
Florida	900	3.5	2,282	1,655	62,100	1.4
Georgia	180	0.7	1,536	1,376	25,720	0.7
Hawaii	50	0.2	2,419	a	1,540	3.2
Idaho	90	0.3	718	340	3,820	2.4
Illinois	1,790	6.9	1,514	1,020	40,430	4.4
Indiana	610	2.3	1,221	670	15,880	3.8
Iowa	620	2.4	1,170	575	6,690	9.3
Kansas	310	1.2	1,555	784	6,210	5.0
Kentucky	240	0.9	1,600	1,238	20,330	1.2
Louisiana	240	0.9	1,737	1,651	24,240	1.0
Maine	110	0.4	1,039	892	3,710	3.0
Maryland	490	1.9	2,175	1,518	13,680	3.6
Massachusetts	940	3.6	1,960	1,483	16,890	5.6
Michigan	970	3.7	1,508	1,179	32,590	3.0
Minnesota	1,170	4.5	1,417	856	10,710	10.9
Mississippi	90	0.3	2,839	2,680	16,950	0.5
Missouri	680	2.6	1,450	845	17,150	4.0
Montana	160	0.6	909	663	1,750	9.1
Nebraska	200	0.8	1,253	806	3,520	5.7
Nevada	100	0.4	1,539	2,087	4,780	2.1
New Hampshire	250	1.0	1,138	573	2,300	10.9
New Jersey	750	2.9	1,439	1,020	17,330	4.3
New Mexico	230	0.9	1,791	1,084	6,410	3.6
New York	2,140	8.2	1,274	852	55,560	3.9
North Carolina	650	2.5	1,504	975	28,360	2.3
North Dakota	130	0.5	1,476	1,038	1,180	11.0
Ohio	2,200	8.4	1,513	1,122	36,360	6.1
Oklahoma	460	1.8	1,186	824	10,590	4.3
Oregon	190	0.7	1,117	543	7,380	2.6
Pennsylvania	1,850	7.1	1,411	912	47,540	3.9
Rhode Island	10	0.0	a	a	3,600	0.3

(Continued)

**Table 3a.**

**Number and percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), mean and median SEIE amounts, number of SSI recipients aged 12–22, and SEIE use rate, by state of residence, 2004 (population estimates)—Continued**

State	Number of SSI recipients with SEIE	Percentage distribution of SEIE recipients	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
South Carolina	210	0.8	1,984	1,301	14,790	1.4
South Dakota	300	1.2	1,199	1,082	1,880	16.0
Tennessee	280	1.1	2,210	1,481	18,630	1.5
Texas	1,020	3.9	1,858	1,382	55,280	1.8
Utah	110	0.4	1,499	762	3,820	2.9
Vermont	190	0.7	1,343	990	1,920	9.9
Virginia	670	2.6	1,942	1,371	19,030	3.5
Washington	360	1.4	1,702	1,070	13,660	2.6
West Virginia	130	0.5	1,326	1,097	7,490	1.7
Wisconsin	970	3.7	1,169	759	14,490	6.7
Wyoming	60	0.2	1,007	1,101	900	6.7
Other/unknown	0	0.0	...	...	180	0.0

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTE: ... = not applicable.

a. Suppressed to protect confidentiality.

**Table 3b.**

**Number and percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), mean and median SEIE amounts, number of SSI recipients aged 12–22, and SEIE use rate, by state of residence, 2005 (population estimates)**

State	Number of SSI recipients with SEIE	Percentage distribution of SEIE recipients	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
Overall	25,650	100.0	1,625	1,005	884,750	2.9
Alabama	260	1.0	2,309	1,123	21,560	1.2
Alaska	30	0.1	1,101	a	1,290	2.3
Arizona	280	1.1	1,666	913	13,510	2.1
Arkansas	130	0.5	998	702	12,850	1.0
California	1,560	6.1	1,536	904	89,450	1.7
Colorado	180	0.7	2,231	1,314	6,600	2.7
Connecticut	270	1.1	1,214	656	6,570	4.1
Delaware	130	0.5	1,444	1,436	3,020	4.3
District of Columbia	70	0.3	2,337	1,500	3,820	1.8
Florida	1,010	3.9	2,236	1,591	64,410	1.6
Georgia	140	0.5	2,342	1,867	26,540	0.5
Hawaii	40	0.2	2,129	a	1,520	2.6
Idaho	100	0.4	2,129	1,601	3,910	2.6
Illinois	1,650	6.4	1,681	1,000	40,560	4.1
Indiana	640	2.5	1,558	919	16,560	3.9
Iowa	530	2.1	1,425	500	6,980	7.6
Kansas	370	1.4	1,329	736	6,060	6.1
Kentucky	300	1.2	1,728	1,106	21,600	1.4
Louisiana	240	0.9	2,218	1,679	25,550	0.9
Maine	80	0.3	1,591	780	3,890	2.1

(Continued)



**Table 3b.****Number and percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), mean and median SEIE amounts, number of SSI recipients aged 12–22, and SEIE use rate, by state of residence, 2005 (population estimates)—Continued**

State	Number of SSI recipients with SEIE	Percentage distribution of SEIE recipients	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
Maryland	500	1.9	2,230	1,722	14,330	3.5
Massachusetts	830	3.2	1,807	1,053	17,830	4.7
Michigan	940	3.7	1,602	1,251	34,130	2.8
Minnesota	970	3.8	1,527	833	11,030	8.8
Mississippi	140	0.5	2,000	1,636	16,870	0.8
Missouri	640	2.5	1,585	1,032	17,350	3.7
Montana	150	0.6	709	237	1,890	7.9
Nebraska	180	0.7	1,368	793	3,420	5.3
Nevada	90	0.4	1,762	1,642	4,860	1.9
New Hampshire	140	0.5	1,394	733	2,480	5.6
New Jersey	790	3.1	1,266	893	18,120	4.4
New Mexico	190	0.7	1,871	1,133	6,840	2.8
New York	2,310	9.0	1,403	897	57,520	4.0
North Carolina	740	2.9	1,493	1,182	29,730	2.5
North Dakota	120	0.5	2,017	1,428	1,200	10.0
Ohio	2,130	8.3	1,687	1,020	37,270	5.7
Oklahoma	450	1.8	1,484	909	11,000	4.1
Oregon	180	0.7	1,193	736	7,620	2.4
Pennsylvania	2,070	8.1	1,510	1,086	50,880	4.1
Rhode Island	30	0.1	2,339	a	3,860	0.8
South Carolina	160	0.6	2,190	1,326	15,160	1.1
South Dakota	240	0.9	1,126	848	1,830	13.1
Tennessee	270	1.1	1,999	874	18,700	1.4
Texas	1,060	4.1	1,794	1,195	59,850	1.8
Utah	130	0.5	1,840	1,406	4,050	3.2
Vermont	220	0.9	1,584	1,083	2,120	10.4
Virginia	580	2.3	1,773	1,369	20,190	2.9
Washington	350	1.4	2,062	1,295	14,430	2.4
West Virginia	90	0.4	1,664	1,431	7,910	1.1
Wisconsin	920	3.6	1,181	621	15,030	6.1
Wyoming	30	0.1	1,257	a	810	3.7
Other/unknown	0	0.0	...	...	190	0.0

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTES: ... = not applicable.

Totals do not necessarily equal the sum of rounded components.

a. Suppressed to protect confidentiality.

**Table 4a.**  
**Number and percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), by annual SEIE amount and number of months with SEIE during year, 2004 (population estimates)**

SEIE use	Number	Percentage distribution
Total	26,050	100.0
Annual SEIE amount (\$) <sup>a</sup>		
1–552	8,160	31.3
553–1,104	5,670	21.8
1,105–1,656	3,540	13.6
1,657–2,208	2,590	9.9
2,209–2,760	1,680	6.4
2,761–3,312	930	3.6
3,313–3,864	740	2.8
3,865–4,416	690	2.6
4,417–4,968	510	2.0
4,969–5,520	1,540	5.9
Months with SEIE		
1	3,110	11.9
2	3,150	12.1
3	3,540	13.6
4	2,730	10.5
5	2,870	11.0
6	2,830	10.9
7	1,250	4.8
8	1,090	4.2
9	1,090	4.2
10	1,070	4.1
11	730	2.8
12	2,590	9.9

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTE: Distribution totals do not necessarily equal 100.0 because of rounding.

a. Brackets reflect 10 percent intervals of the 2004 annual limit of \$5,520.

age and the proportion in the 4–6 month category trending up. The two proportions were approximately equal by age 19. The proportion of SEIE recipients in the 10–12 month category in the sample also generally trended upward with age, surpassing the proportion in the 7–9 month category at age 19 and approximately matching the proportions in the 1–3 month and 4–6 month categories at age 20. Thus, it appears that older SEIE recipients tended to have more months of SEIE use per calendar year than did younger SEIE recipients. However, at age 22, the increasing trend for the 10–12 month category and

**Table 4b.**  
**Number and percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), by annual SEIE amount and number of months with SEIE during year, 2005 (population estimates)**

SEIE use	Number	Percentage distribution
Total	25,650	100.0
Annual SEIE amount (\$) <sup>a</sup>		
1–567	8,000	31.2
568–1,134	5,830	22.7
1,135–1,701	3,100	12.1
1,702–2,268	2,050	8.0
2,269–2,835	1,720	6.7
2,836–3,402	1,080	4.2
3,403–3,969	830	3.2
3,970–4,536	750	2.9
4,537–5,103	510	2.0
5,104–5,670	1,780	6.9
Months with SEIE		
1	2,980	11.6
2	3,380	13.2
3	3,060	11.9
4	2,420	9.4
5	2,740	10.7
6	2,580	10.1
7	1,150	4.5
8	1,460	5.7
9	1,160	4.5
10	1,200	4.7
11	820	3.2
12	2,700	10.5

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTE: Distribution totals do not necessarily equal 100.0 because of rounding.

a. Brackets reflect 10 percent intervals of the 2005 annual limit of \$5,670.

the declining trend for the 1–3 month category both reverse. This naturally results from the loss of eligibility for SEIE that occurs in the month after attainment of age 22.

### **Seasonality**

There appeared to be seasonality both in monthly numbers of SSI recipients with SEIE and in monthly average and aggregate SEIE amounts. Contrary to intuitive notions about students, school vacations, and summer jobs, the number of SEIE recipients in the sample reached its annual trough around July.

**Table 5.**  
**Number and percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) by annual SEIE limit status, with month in which limit was reached, 2004–2005 (population estimates)**

Annual limit status	Number	Percent
<b>2004</b>		
SSI recipients with SEIE	26,050	100.0
SEIE under the annual limit	25,010	96.0
SEIE equal to the annual limit	1,040	4.0
Annual limit reached in—		
May	90	0.3
June	120	0.5
July	80	0.3
August	110	0.4
September	160	0.6
October	160	0.6
November	170	0.7
December	150	0.6
<b>2005</b>		
SSI recipients with SEIE	25,650	100.0
SEIE under the annual limit	24,430	95.2
SEIE equal to the annual limit	1,220	4.8
Annual limit reached in—		
May	40	0.2
June	70	0.3
July	60	0.2
August	250	1.0
September	210	0.8
October	130	0.5
November	230	0.9
December	230	0.9

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

Aggregate, mean, and median SEIE amounts, in contrast, all peaked near July. Charts 3–6 plot the estimated monthly numbers of SSI recipients with SEIE and estimated monthly aggregate, mean, and median SEIE amounts; Table 7 presents the numeric values.

The number of SEIE recipients in December actually exceeded the number of participants in each of three other SSI work incentives—Plan for Achieving Self Support (PASS), Impairment Related Work Expenses (IRWE), and Blind Work Expenses (BWE)—even though none of these three incentives is, like the SEIE, age-limited.<sup>13</sup>

### ***Increases and Decreases in the Number of SSI Recipients with SEIE***

Chart 7 breaks down the monthly changes in the count of SSI recipients with SEIE according to the factors causing gain or loss of SEIE status. Anyone gaining or losing SEIE status from one month to the next is classified into one of five nonoverlapping categories, and Chart 7 displays, for each month, the net change attributable to each category. The categories correspond to changes in the following combinations of factors: (1) SSI eligibility alone; (2) earnings, alone or concurrently with SSI eligibility; (3) student status, alone or concurrently with earnings or SSI eligibility; (4) annual limit status, alone or concurrently with student status, earnings, or SSI eligibility; and (5) age status, alone or concurrently with any other factors.

The categories are hierarchical. Category assignment for a loss of SEIE, for instance, would proceed as follows: First, check whether age 22 was attained. If so, assign category 5 and stop. Second, check whether the annual limit was met. If so, assign category 4 and stop. Third, check whether school attendance ceased. If so, assign category 3 and stop. Fourth, check whether earnings ceased. If so, assign category 2 and stop. Fifth, the only remaining possibility is that SSI eligibility was suspended. Assign category 1.

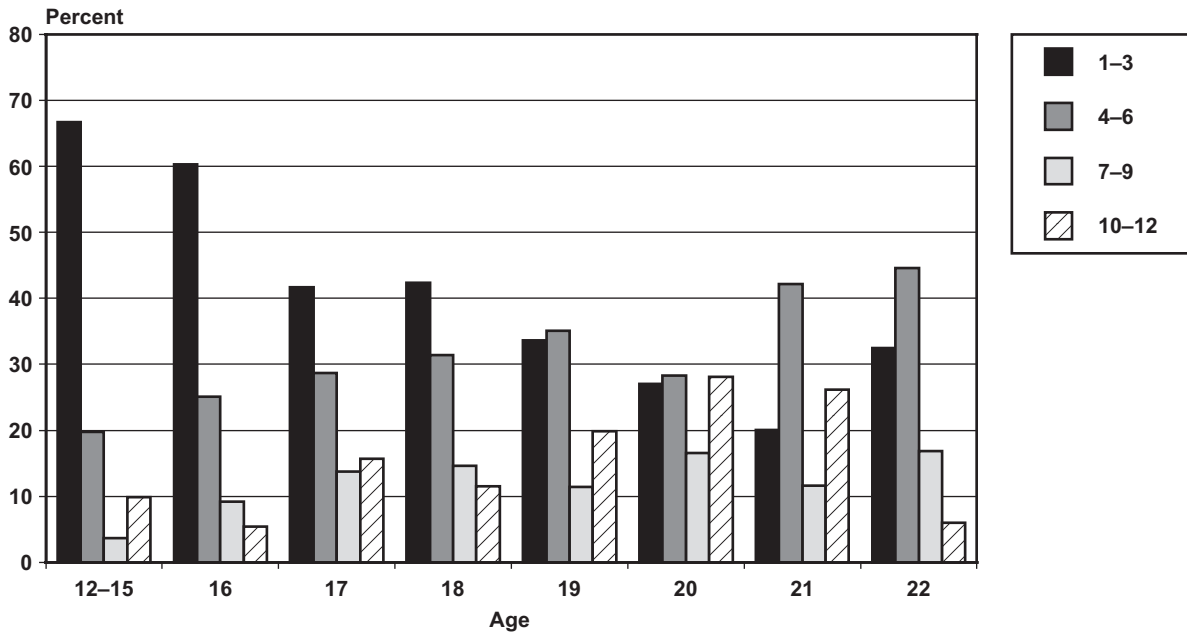
For further information on the categories, see Appendix D.

Chart 7 suggests that relatively few SSI recipients remain eligible for the SEIE long enough to lose it upon attaining age 22; far more people lose SEIE eligibility upon leaving school prior to age 22.

Changes in student status appeared to drive the summer decrease in the count of SEIE recipients. For purposes of the SEIE, a person retains student status during school vacations provided he or she plans to (and does) return to school when classes resume; thus, most individuals should not lose their student status at the beginning of summer vacations only to regain it at the end. High school graduation, however, could account for numerous losses of student status (and hence of SEIE status) in June and July.<sup>14</sup>

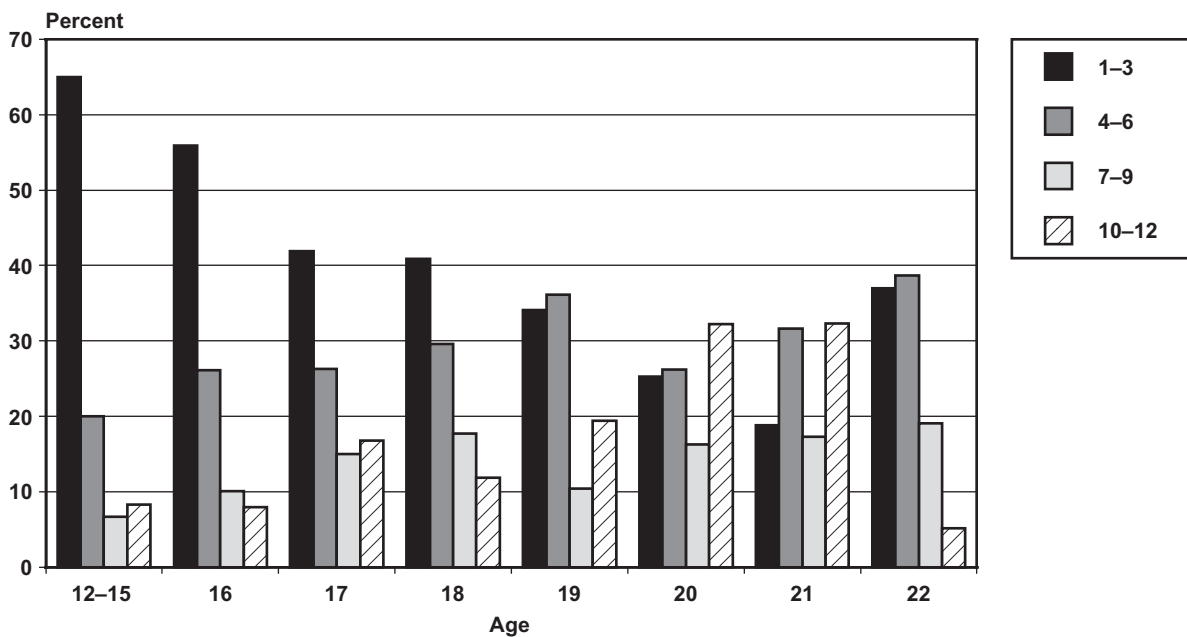
The calendar-year limit on the SEIE also contributed to seasonality in the monthly numbers of SEIE recipients. In particular, some SEIE recipients reached the annual limit each month from June through December; then, in January, most of them regained SEIE status.

**Chart 2a.**  
**Percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) by number of months with SEIE during 2004, by age**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Chart 2b.**  
**Percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) by number of months with SEIE during 2005, by age**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table 6.**

**Percentage distribution of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) by number of months with SEIE during the calendar year, by age, 2004–2005 (population estimates)**

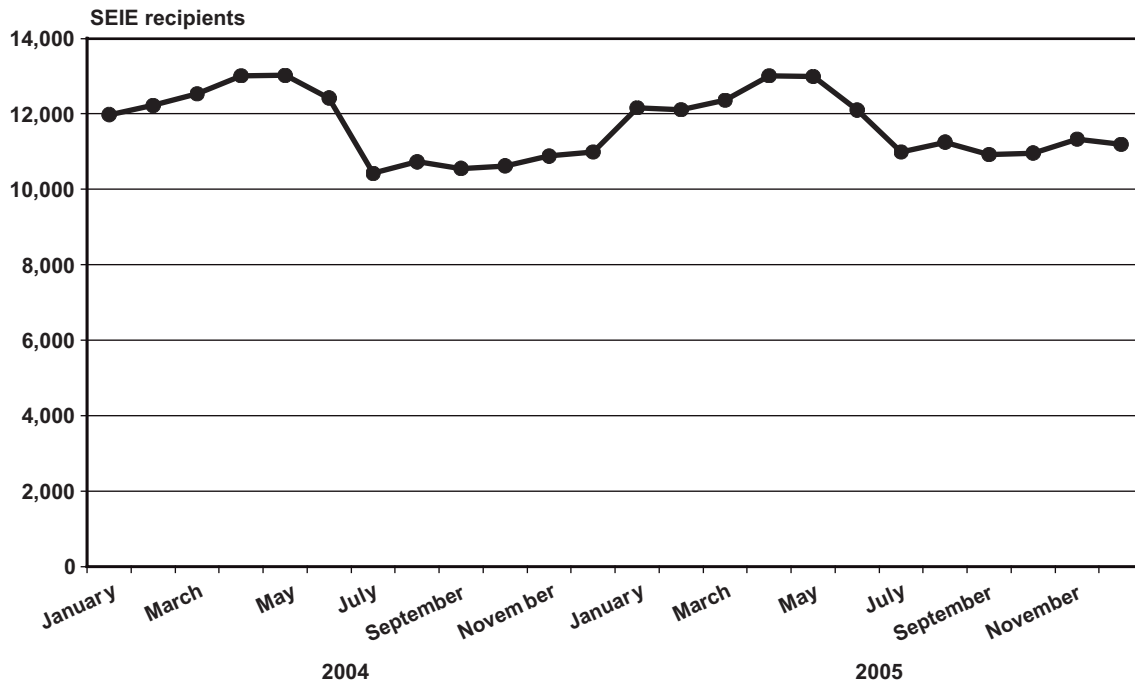
Number of months	Age							
	12–15	16	17	18	19	20	21	22
<b>2004</b>								
1–3	66.7	60.3	41.7	42.4	33.6	27.0	20.1	32.5
4–6	19.8	25.1	28.7	31.4	35.1	28.3	42.2	44.6
7–9	3.7	9.2	13.8	14.6	11.4	16.6	11.6	16.9
10–12	9.9	5.4	15.7	11.5	19.9	28.1	26.2	6.0
<b>2005</b>								
1–3	65.0	55.9	41.9	40.9	34.1	25.3	18.8	37.0
4–6	20.0	26.1	26.3	29.6	36.1	26.2	31.6	38.7
7–9	6.7	10.1	15.0	17.7	10.4	16.3	17.3	19.1
10–12	8.3	8.0	16.8	11.9	19.4	32.2	32.3	5.2

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTE: Distribution totals do not necessarily equal 100.0 because of rounding.

**Chart 3.**

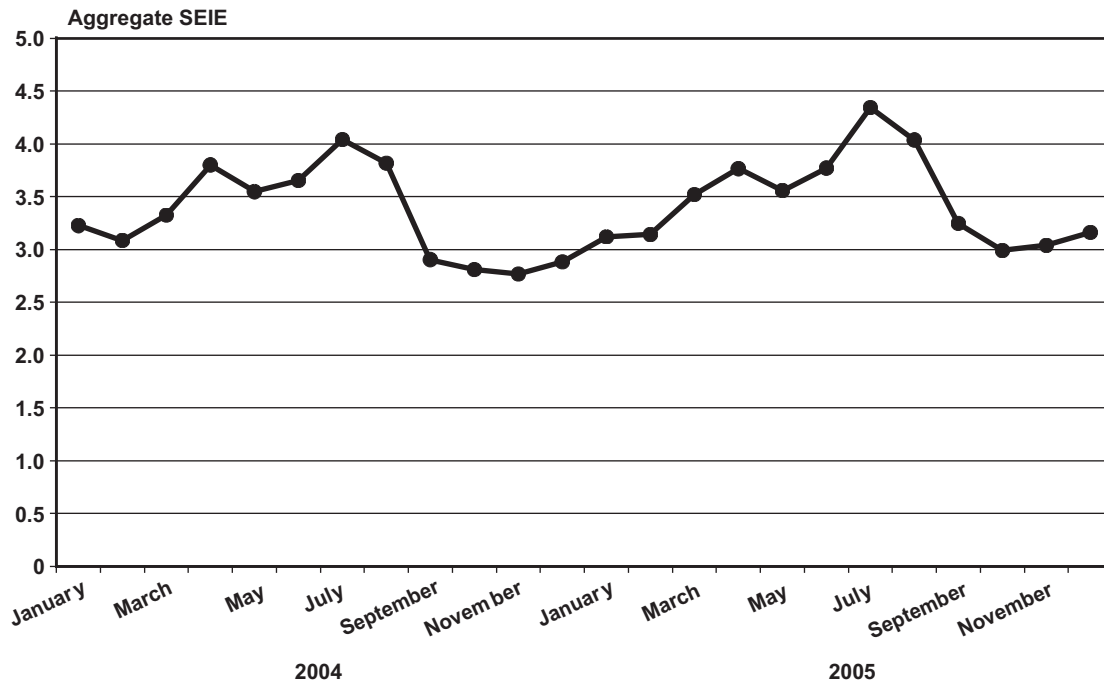
**Number of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), monthly 2004–2005 (population estimates)**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Chart 4.**

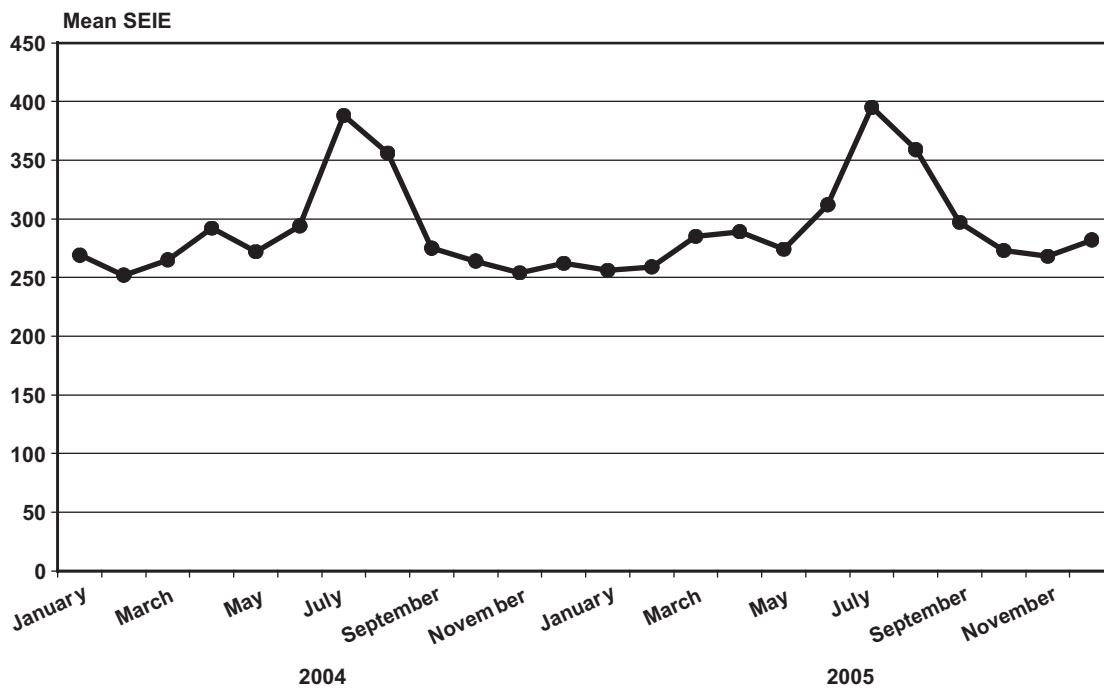
**Aggregate Student Earned Income Exclusion (SEIE), all Supplemental Security Income (SSI) recipients, monthly 2004–2005 (millions of dollars; population estimates)**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Chart 5.**

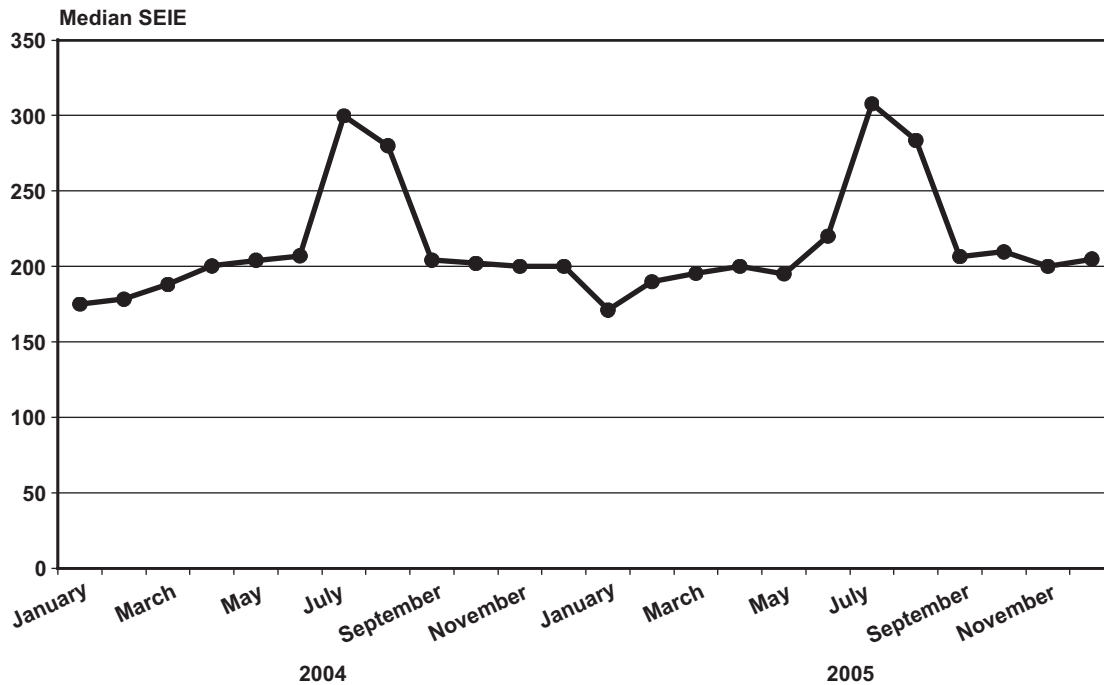
**Mean Student Earned Income Exclusion (SEIE) among Supplemental Security Income (SSI) recipients with SEIE, monthly 2004–2005 (in dollars)**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Chart 6.**

**Median Student Earned Income Exclusion (SEIE) among Supplemental Security Income (SSI) recipients with SEIE, monthly 2004–2005 (in dollars)**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table 7.**

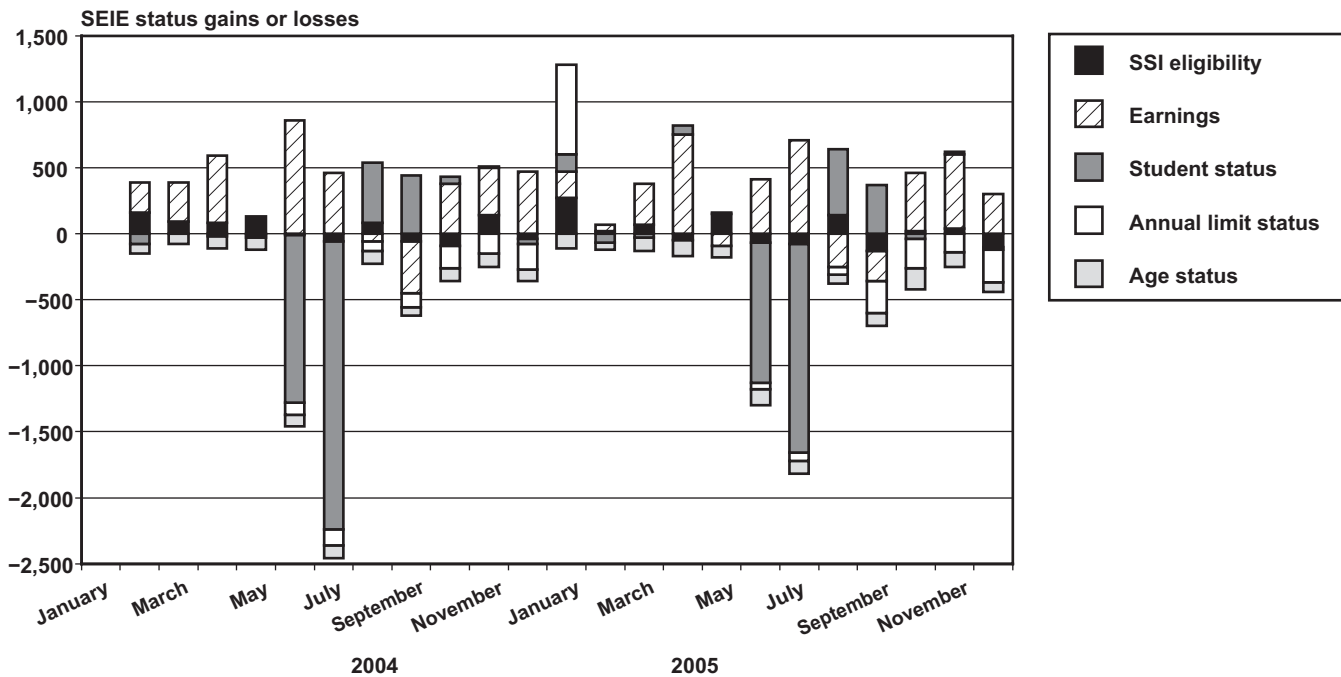
**Number of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE), mean and median SEIE among SEIE recipients, and aggregate SEIE in millions of dollars, by month, 2004–2005 (population estimates)**

Month	Number of SSI recipients with SEIE		Mean SEIE among SEIE recipients (\$)		Median SEIE among SEIE recipients (\$)		Aggregate SEIE (millions of dollars)	
	2004	2005	2004	2005	2004	2005	2004	2005
January	11,980	12,160	269	256	175	171	3.226	3.118
February	12,220	12,110	252	259	178	190	3.084	3.140
March	12,530	12,360	265	285	188	195	3.324	3.519
April	13,010	13,010	292	289	200	200	3.799	3.764
May	13,020	12,990	272	274	204	195	3.546	3.556
June	12,420	12,100	294	312	207	220	3.652	3.769
July	10,420	10,990	388	395	300	308	4.040	4.343
August	10,730	11,250	356	359	280	284	3.816	4.035
September	10,550	10,920	275	297	204	207	2.903	3.246
October	10,620	10,960	264	273	202	210	2.808	2.989
November	10,880	11,330	254	268	200	200	2.766	3.038
December	10,990	11,190	262	282	200	205	2.881	3.160

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Chart 7.**

**Monthly gains and losses in number of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) attributable to each of five combinations of eligibility factors, 2004–2005 (population estimates)**



SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

The bar segments in Chart 7, like the combinations of factors to which they correspond, are non-overlapping. The first bar represents changes from January 2004 to February 2004; using 24 months' SEIE data, only 23 month-to-month changes could be calculated.

Table 8 shows the numeric values underlying Chart 7 and provides a more complete breakdown of the month-to-month changes in the count of SSI recipients with SEIE. It shows the number of gains, the number of losses, and the net change attributable to each category for each month. The table shows, for instance, that earnings were much more volatile than student status, in the sense that relatively small monthly net gains of SEIE status in the "earnings" category usually resulted from large numbers of mostly offsetting gains and losses.<sup>15</sup>

### Summary

This article takes a preliminary descriptive look at SSI recipients with SEIE, attempting to answer the following questions: To what extent are SSI recipients using the SEIE? What are the characteristics of SEIE

recipients? How intensively is the SEIE used by those who do use it? Which of the limitations on the SEIE—dollar maximums, age restrictions, and so on—are most often actually limiting? What seasonal patterns does SEIE receipt follow?

Regarding extent of SEIE use, there were about 26,000 SSI recipients with SEIE in each of the years 2004 and 2005; this represented about 3 percent of SSI recipients between the ages of 12 and 22 (Table 1). According to December counts (Table 7), the number of SEIE recipients exceeded the number of participants in PASS (Plan for Achieving Self Support), IRWE (Impairment Related Work Expenses), or BWE (Blind Work Expenses), even though none of the latter three provisions is age-limited (SSA 2005b, 2006). Working while attending school, at least among SSI recipients under age 22, is nearly tantamount to SEIE receipt; a person need not know about the SEIE to benefit from it, because the SEIE applies automatically when a student reports earned income—and income reporting is obligatory for SSI recipients. Nevertheless, even among SSI recipients who would presumably be high school



**Table 8.**  
**Monthly gains and losses in number of Supplemental Security Income (SSI) recipients with Student Earned Income Exclusion (SEIE) attributable to each of five combinations of eligibility factors, 2004–2005 (population estimates)**

Month	Age	Annual limit		Student status			Earnings status			SSI eligibility		
	Losses	Gains	Losses	Gains	Losses	Net change	Gains	Losses	Net change	Gains	Losses	Net change
2004												
February	70	0	0	40	120	-80	1,040	810	230	290	130	160
March	80	0	0	30	30	0	960	660	300	180	90	90
April	90	0	0	60	80	-20	1,150	640	510	320	240	80
May	90	0	0	50	70	-20	930	940	-10	340	210	130
June	90	0	90	110	1,380	-1,270	1,880	1,020	860	160	170	-10
July	100	0	120	100	2,280	-2,180	2,120	1,660	460	210	270	-60
August	100	0	70	530	70	460	1,020	1,080	-60	180	100	80
September	60	0	110	490	50	440	1,750	2,140	-390	120	180	-60
October	100	0	170	150	100	50	1,840	1,460	380	190	280	-90
November	100	0	150	80	70	10	1,120	760	360	270	130	140
December	90	0	190	20	60	-40	1,010	540	470	190	230	-40
2005												
January	110	680	0	240	110	130	1,500	1,300	200	380	110	270
February	50	0	0	50	120	-70	1,010	960	50	150	130	20
March	100	0	0	60	90	-30	990	680	310	190	120	70
April	120	0	0	120	50	70	1,470	720	750	250	300	-50
May	90	0	0	50	40	10	870	960	-90	340	190	150
June	120	0	50	130	1,190	-1,060	1,550	1,140	410	130	200	-70
July	100	0	60	130	1,710	-1,580	2,350	1,640	710	150	230	-80
August	70	0	60	550	50	500	890	1,140	-250	280	140	140
September	100	0	240	460	90	370	1,940	2,170	-230	130	260	-130
October	160	0	220	80	120	-40	1,780	1,340	440	200	180	20
November	110	0	140	70	50	20	1,320	760	560	240	200	40
December	70	0	250	10	30	-20	920	620	300	200	300	-100

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

students—those aged around 18 or 19 years—the SEIE use rate (and hence the proportion of working students on SSI) was under 8 percent each year (Table 1). A visual inspection of state-by-state SEIE use rates does suggest possible wide variation (Tables 3a and 3b), similar geographically to that in state-by-state rates of work and Section 1619 participation (SSA 2005b, 2006). Also, the estimated SEIE use rate appeared a bit higher for persons diagnosed with nervous system disorders or mental retardation and a bit lower for persons diagnosed with other mental disorders (Table 1); this could have derived in part from variations by age in the prevalence of different disability diagnoses. The SEIE could potentially help an SSI recipient stay in school by making tuition more affordable or by defraying other costs of continued school attendance. Indeed, about 4 percent of SSI recipients were still working students

(and SEIE recipients) as they approached the age-22 SEIE cutoff (Table 1). The question of how much the SEIE affected such individuals' decision to work and continue attending school remains open.

What are the characteristics of SEIE recipients? SSI recipients with SEIE were, roughly like SSI recipients in the 12–22 age group overall, predominantly male (about 60 percent) and overwhelmingly diagnosed with mental disabilities (about 75 percent). They were mostly 16–21 years old, with the highest concentration near ages 18 and 19 (Table 1).

How intensively is the SEIE used by those SSI recipients who do use it? Many SEIE recipients had only a few hundred dollars of earned income per year subject to the SEIE (Tables 4a and 4b) and thus technically received SEIE even though other earned income exclusions were redundant. Almost one-third of SEIE

recipients used less than 10 percent of the annual SEIE limit, and approximately half used less than 20 percent of the annual limit. Fewer and fewer SEIE recipients fell into each successive percentage-of-limit bracket, except for the highest bracket, which includes recipients with earnings equal to or greater than the SEIE limit; each year, about 4–5 percent of SSI recipients with SEIE reached the calendar-year SEIE limit (Table 5)—a few each month from May to December. The median annual SEIE amount was around \$1,000, less than one-fifth of the limit (Tables 1, 3a, and 3b). About 70 percent of SSI recipients with SEIE received SEIE for 6 or fewer months; about 10 percent received SEIE continuously through the calendar year (Tables 4a and 4b).

Which of the limitations on the SEIE—dollar maximums, age restrictions, and so forth—are most often actually limiting? Most entries to the group of SEIE recipients occurred when an SSI recipient, already attending school, began working (Chart 7 and Table 8); most exits from the group of SEIE recipients occurred when an SEIE recipient ceased to attend school (almost always in June or July). The SEIE

calendar-year limit did cause a smaller number of people to cycle out of the group of SEIE recipients and then back in the following January, and the proportion of SEIE recipients ceasing to qualify for SEIE because of the age constraint was similar to that affected by the annual limit—about 4–5 percent (Chart 7 and Table 8). This latter number excludes SSI recipients who did not actually receive SEIE in the month before reaching the age limit.

What seasonal patterns are evident? Apparently due to the large number of exits around what we might think of as the end of the spring school semester, the monthly number of SEIE recipients actually appeared to reach its annual trough in summer (Chart 3); aggregate SEIE amounts seemed to peak in the summer, however, as did average SEIE amounts, suggesting increased work activity during school vacations (Charts 4–6). Seasonal patterns observed in several charts in this article, particularly those involving exit and subsequent reentry caused by the SEIE annual limit (Chart 7), suggest that any future analyses of the SEIE should at least consider using full-year data rather than one monthly cross-section.

## Appendix A: Effect of the SEIE on Total Income

How large is the financial effect of the SEIE? For SSI recipients with small amounts of earned income (up to \$65 or even \$85 per month, depending on unearned income), the SEIE is redundant with other income exclusions and thus has, arguably, no effect on its recipients' total income. For higher earners, it can have a great impact. For instance, in 2004, someone with no countable unearned income and monthly earned income equal to the monthly SEIE limit of \$1,370 would typically receive no SSI payment if not eligible for the SEIE; with the SEIE, this person would receive the maximum monthly federal SSI payment of \$564. A person with no countable unearned income and monthly earned income equal to one-twelfth of the annual SEIE limit, or \$460, would receive an SSI payment of \$376.50 without the SEIE or \$564 with the SEIE, a difference of \$187.50 per month. Depending on its type, unearned income in excess of \$20 often reduces the federal SSI payment dollar for dollar, so typically the higher a person's unearned income, the more limited the potential impact of the SEIE.

Even people with the *same* total amounts of earned income, unearned income, and SEIE within a given

calendar year theoretically could, simply due to the timing of the receipt of that income, receive substantially different SSI payments. This is a caveat for interpreting the amount of income excluded under SEIE as a measure of SEIE use, as it is not perfectly correlated with the monetary value of the SEIE to the recipient.

As an example, consider two SSI recipients who reach the annual limit near the middle of the year. Suppose one of them receives substantial unearned income in the months prior to reaching the annual limit and much less in subsequent months; this person will receive less total SSI during the year than the other, who has the same pattern of earnings and SEIE use but receives the bulk of the unearned income after reaching the annual limit rather than before. Table A-1 presents a hypothetical example, with values somewhat contrived so as to emphasize the disparity.

This example ignores certain technicalities related to deciding which month's countable income determines a given month's SSI payment amount, but if, for instance, we assume that neither person is due an SSI payment in December of the preceding year, then the scenario shown in the table is accurate except for a \$100 understatement of the total calendar-year SSI amount for Person A.

**Table A-1.**  
**Hypothetical example of disparate effects of Student Earned Income Exclusion (SEIE) on total SSI payments (in dollars)**

Payment computation step	Person A		Person B	
	January through June	July through December	January through June	July through December
Monthly unearned income	400	0	0	400
\$20 general exclusion	(20)			(20)
Countable unearned income	380	0	0	380
Monthly earned income	945	945	945	945
SEIE	(945)	0	(945)	0
Remaining general exclusion		(20)		0
\$65-plus-half-remainder exclusion		(495)		(505)
Countable earned income	0	430	0	440
Total countable income	380	430	0	820
Monthly SSI payment	199	149	579	0
<b>Total annual SSI payments</b>	<b>2,088</b>		<b>3,474</b>	

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

## ***Appendix B: Notes on Sample Selection and the Definition of “SEIE Recipients”***

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Several practical issues affected sample selection. The data selection necessarily excluded persons for whom explicit SEIE amounts were unavailable, most notably SEIE recipients who were ineligible for SSI (such as deemors and ineligible children—see note 5) and SEIE recipients who were members of eligible couples (that is, couples with both spouses eligible for SSI). Because of changes in the law that took effect in April 2005, eligible couples and deemors qualified for the SEIE only during the last 9 of the 24 months covered by the data; in this sense, their exclusion keeps the selection criteria for the data set more consistent over time. In some other cases, SEIE recipients may not have been identifiable as such from the available data, but such instances are probably rare. Of the 3,999 SEIE recipients originally selected, 9 were dropped because of difficulties parsing their records’ data.

Even after everyone for whom complete SEIE data were available had been identified, definitional choices arose; the definition of “SEIE recipient” in this article is but one of several reasonable alternatives. Two principles guided its choice. The first principle was to focus on “cash SSI recipients”—disregarding, for example, SEIE amounts posted to the not-yet-terminated SSI record of someone who no longer met the SSI disability criteria. The second principle was to focus on people whose SSI eligibility or payment amount was actually affected by the SEIE.

These principles led to decisions to eliminate from the analysis any SEIE amounts posted during a long period of Section 1619(b) status or during a series of nonpayment months long enough that a new SSI application would be needed before SSI payments could resume. The decision to eliminate SEIE amounts posted during shorter periods of nonpayment months interspersed with months when SSI payment was due was more difficult: The two principles conflict here, as such SEIE amounts can interact with the calendar-year SEIE limit to affect subsequent SEIE receipt. However, elimination criteria involving nonpayment status or absence of SEIE “continuing through the end of the calendar year” would have serious drawbacks. Even though such criteria would perhaps be the most obvious way of keeping SEIE amounts that might affect subsequent ones while discarding others, they could bias the results by eliminating months occurring later in the calendar year more often than those occurring earlier. Consequently, all nonpayment months were eliminated,

restricting the definition of “SEIE recipients” to those persons who were due an SSI payment in a month when the SEIE applied.

This definition yields a group that is mostly inclusive of, but somewhat larger than, the second principle’s group of persons actually affected by the SEIE. In particular, SEIE amounts were counted for some months that would have been months of SSI eligibility even had the SEIE not applied; such SEIE amounts only sometimes increase the SSI payment amount as compared with the counterfactual situation involving no SEIE. Because of redundant exclusions (if earnings are \$65 or less per month, then the “\$65 plus half remainder” earned income exclusion will reduce a nonstudent’s countable income as much as the SEIE would a student’s), SEIE amounts associated with monthly earned income of \$65 or less can never affect SSI eligibility or payment amount. Yet person-months with earned income under \$65 were included in the analysis. Focusing on the group of “persons whose SSI eligibility or payment amount was affected by the SEIE” would have required hypothetical calculations of what SSI payment amounts would have been had the SEIE not been involved, and not all the data required for such calculations were obtained. Instead, the slightly more inclusive definition of the population of interest, given above, was chosen.

One final point deserves mention. Some states provide supplementary payments to SSI recipients, and it is possible for countable income to be too high for federal SSI payment in a particular month yet low enough for a state supplementary payment to be made. In this article, for states where SSA administers the supplementary payments, such months are counted as months of SSI receipt. This may make counts of SEIE recipients slightly higher than they would have been in the absence of federally-administered state supplementation; from another point of view, it creates some state-to-state variation in the maximum amount of income that a person can have and still be counted in this article as having received SSI and the SEIE.

## ***Appendix C: Sampling Variability***

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The numbers presented in this article are subject to sampling variability; they are only estimates of numbers for the full population of SSI recipients with SEIE. Differences between the statistics for 2004 and those for 2005, if small relative to their standard errors, may have resulted from sampling variability rather than from actual differences in the full population of SEIE recipients. This also applies to differences

between statistics (such as estimated mean SEIE amounts) across different groups of SEIE recipients.

The 10 percent sample file is the most complete source of longitudinal SEIE data readily available for statistical purposes. It is drawn from the Supplemental Security Record (SSR)—a database of all persons who have ever filed for SSI or were converted from state assistance payments to SSI in January 1974—based on the last two digits of SSI recipients’ Social Security numbers (SSNs). Because any particular person’s SSN is very nearly equally likely to end in any of the 100 possible pairs of digits 00 through 99, the 10 percent sample file can be regarded as a simple random sample.

Standard errors for median SEIE amounts were calculated by bootstrap. Standard errors for total numbers and percents of persons and for mean SEIE amounts were calculated according to the basic formulas for simple random samples or domains (subpopulations) thereof.<sup>16</sup> Calculations were based on the original sample size of about 700,000 SSI recipients, not the much smaller intersection of that sample with the set of SEIE recipients. The sampling fraction for SSI recipients was assumed to be exactly 10 percent (which should be very close to true), and the formulas all involved a finite population correction. In cases where the SAS SURVEYMEANS procedure was used (for

**Table C-1a.**  
**Estimated standard errors for numbers of SSI recipients with SEIE, 2004**

Estimated number of SSI recipients with SEIE	Estimated standard error	Estimated number of SSI recipients with SEIE	Estimated standard error
26	15	3,387	175
52	22	3,647	181
78	26	3,908	187
104	31	4,168	194
130	34	4,429	200
195	42	4,689	205
261	48	4,950	211
326	54	5,210	216
391	59	5,731	227
456	64	6,252	237
521	68	6,773	247
586	73	7,294	256
651	77	7,815	265
716	80	8,336	274
782	84	8,857	282
912	91	9,378	290
1,042	97	9,899	298
1,172	103	10,420	306
1,303	108	11,723	325
1,433	114	13,025	342
1,563	119	14,328	359
1,693	123	15,630	375
1,824	128	16,933	390
1,954	133	18,235	405
2,084	137	19,538	419
2,214	141	20,840	432
2,345	145	22,143	446
2,475	149	23,445	459
2,605	153	24,748	471
2,866	161	26,050	483
3,126	168		

SOURCE: Author’s calculations based on Social Security Administration’s Supplemental Security Record (custom extract), 10 percent data.

**Table C-1b.**  
**Estimated standard errors for numbers of SSI recipients with SEIE, 2005**

Estimated number of SSI recipients with SEIE	Estimated standard error	Estimated number of SSI recipients with SEIE	Estimated standard error
26	15	3,335	173
51	21	3,591	180
77	26	3,848	186
103	30	4,104	192
128	34	4,361	198
192	42	4,617	204
257	48	4,874	209
321	54	5,130	215
385	59	5,643	225
449	64	6,156	235
513	68	6,669	245
577	72	7,182	254
641	76	7,695	263
705	80	8,208	272
770	83	8,721	280
898	90	9,234	288
1,026	96	9,747	296
1,154	102	10,260	304
1,283	107	11,543	322
1,411	113	12,825	339
1,539	118	14,108	356
1,667	122	15,390	372
1,796	127	16,673	387
1,924	132	17,955	401
2,052	136	19,238	416
2,180	140	20,520	429
2,309	144	21,803	442
2,437	148	23,085	455
2,565	152	24,368	467
2,822	159	25,650	480
3,078	166		

SOURCE: Author’s calculations based on Social Security Administration’s Supplemental Security Record (custom extract), 10 percent data.

example, for standard errors of mean SEIE amounts), the Taylor series linearization formulas implemented by this procedure simplify to the basic simple random sample formulas. The statistics in Table 8 are differences between pairs of estimated population totals; the standard error estimates (see Table C-7) include an estimated covariance term.

Tables C-1a and C-1b provide standard errors for estimated total numbers of SSI recipients with SEIE. Tables C-1c and C-1d provide standard errors for estimated proportions of all SSI recipients with SEIE. This presentation format is possible because, given the sample size and sampling fraction (and for the

proportions, also the total number of SSI recipients with SEIE in the sample), these standard errors depend only on the value of the statistic itself. Subsequent Appendix C tables correspond to specific tables found in the main article and give standard errors for quantities, such as estimated mean SEIE amounts, estimated proportions of subpopulations of SEIE recipients, and net changes in numbers of SSI recipients with SEIE, that are not amenable to the presentation format of Tables C-1a through C-1d. If a table from the main article does not have a corresponding Appendix C table, the reader may conclude that the standard errors in Tables C-1a through C-1d are applicable.

**Table C-1c.**  
**Estimated standard errors for percentages that have the total number of SEIE recipients (26,050 in 2004) as the denominator**

Estimated percentage	Estimated standard error	Estimated percentage	Estimated standard error
0.10	0.06	13.00	0.63
0.20	0.08	14.00	0.64
0.30	0.10	15.00	0.66
0.40	0.12	16.00	0.68
0.50	0.13	17.00	0.70
0.75	0.16	18.00	0.71
1.00	0.18	19.00	0.73
1.25	0.21	20.00	0.74
1.50	0.23	22.00	0.77
1.75	0.24	24.00	0.79
2.00	0.26	26.00	0.82
2.25	0.28	28.00	0.83
2.50	0.29	30.00	0.85
2.75	0.30	32.00	0.87
3.00	0.32	34.00	0.88
3.50	0.34	36.00	0.89
4.00	0.36	38.00	0.90
4.50	0.39	40.00	0.91
5.00	0.41	45.00	0.92
5.50	0.42	50.00	0.93
6.00	0.44	55.00	0.92
6.50	0.46	60.00	0.91
7.00	0.47	65.00	0.89
7.50	0.49	70.00	0.85
8.00	0.50	75.00	0.80
8.50	0.52	80.00	0.74
9.00	0.53	85.00	0.66
9.50	0.55	90.00	0.56
10.00	0.56	95.00	0.41
11.00	0.58	100.00	0.00
12.00	0.60		

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table C-1d.**  
**Estimated standard errors for percentages that have the total number of SEIE recipients (25,650 in 2005) as the denominator**

Estimated percentage	Estimated standard error	Estimated percentage	Estimated standard error
0.10	0.06	13.00	0.63
0.20	0.08	14.00	0.65
0.30	0.10	15.00	0.67
0.40	0.12	16.00	0.69
0.50	0.13	17.00	0.70
0.75	0.16	18.00	0.72
1.00	0.19	19.00	0.73
1.25	0.21	20.00	0.75
1.50	0.23	22.00	0.78
1.75	0.25	24.00	0.80
2.00	0.26	26.00	0.82
2.25	0.28	28.00	0.84
2.50	0.29	30.00	0.86
2.75	0.31	32.00	0.87
3.00	0.32	34.00	0.89
3.50	0.34	36.00	0.90
4.00	0.37	38.00	0.91
4.50	0.39	40.00	0.92
5.00	0.41	45.00	0.93
5.50	0.43	50.00	0.94
6.00	0.44	55.00	0.93
6.50	0.46	60.00	0.92
7.00	0.48	65.00	0.89
7.50	0.49	70.00	0.86
8.00	0.51	75.00	0.81
8.50	0.52	80.00	0.75
9.00	0.54	85.00	0.67
9.50	0.55	90.00	0.56
10.00	0.56	95.00	0.41
11.00	0.59	100.00	0.00
12.00	0.61		

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table C-2.**  
**Estimated standard errors for Table 1**

Recipient characteristic	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
<b>2004</b>				
Overall	27.46	28.03	2,601	0.05
Age				
12–15	82.05	78.17	1,679	0.02
16	60.04	70.11	829	0.18
17	75.95	86.11	795	0.24
18	57.78	55.44	854	0.27
19	61.37	69.93	856	0.24
20	77.58	96.25	812	0.25
21	84.34	110.42	817	0.21
22	120.12	165.71	767	0.18
Sex				
Female	43.12	48.30	1,665	0.09
Male	35.55	32.98	2,106	0.07
Diagnosis group				
Nervous system disorders	83.13	133.16	886	0.18
Mental retardation	39.47	35.33	1,637	0.10
Other mental disorders	48.11	40.70	1,713	0.07
Other	83.07	88.90	1,003	0.15
<b>2005</b>				
Overall	29.72	29.71	2,638	0.05
Age				
12–15	105.25	105.90	1,688	0.02
16	72.89	75.72	862	0.17
17	67.70	69.35	831	0.24
18	64.65	80.22	880	0.23
19	65.82	50.18	858	0.24
20	87.53	117.94	836	0.21
21	99.80	135.21	829	0.21
22	121.17	109.16	769	0.18
Sex				
Female	46.16	45.72	1,684	0.08
Male	38.70	40.09	2,144	0.06
Diagnosis group				
Nervous system disorders	92.90	99.40	886	0.18
Mental retardation	42.80	39.20	1,618	0.10
Other mental disorders	50.64	54.59	1,792	0.07
Other	91.63	110.27	1,012	0.14

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table C-3.**  
**Estimated standard errors for Table 2**

Year and diagnosis group	Age							
	12–15	16	17	18	19	20	21	22
<b>2004</b>								
Nervous system disorders	2.76	1.23	1.17	1.17	1.44	1.70	2.17	3.30
Mental retardation	5.01	2.91	2.46	1.94	2.15	2.38	2.75	3.66
Other mental disorders	5.27	3.07	2.41	1.88	1.98	2.03	2.17	2.72
Other	3.15	1.97	1.82	1.22	1.39	1.82	2.13	2.35
<b>2005</b>								
Nervous system disorders	4.56	1.54	0.98	1.27	1.39	1.91	1.92	3.01
Mental retardation	5.18	2.80	2.20	2.09	2.11	2.58	2.66	3.57
Other mental disorders	6.11	3.07	2.27	1.97	1.96	2.25	2.31	2.77
Other	4.16	2.01	1.47	1.30	1.35	1.91	1.98	2.69

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table C-4a.**  
**Estimated standard errors for Table 3a**

State	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
Alabama	334.20	371.99	442	0.21
Alaska	a	a	99	0.88
Arizona	229.92	203.07	343	0.42
Arkansas	361.06	432.65	334	0.26
California	106.46	60.68	877	0.13
Colorado	340.08	333.84	240	0.67
Connecticut	298.10	338.83	241	0.80
Delaware	181.99	147.05	163	1.26
District of Columbia	266.98	a	176	0.54
Florida	176.79	250.94	746	0.14
Georgia	317.66	408.22	482	0.15
Hawaii	770.41	a	118	1.35
Idaho	221.04	339.88	186	0.73
Illinois	100.55	145.68	603	0.30
Indiana	163.98	124.02	379	0.45
Iowa	159.65	107.28	247	1.06
Kansas	299.97	396.16	237	0.82
Kentucky	269.37	355.65	433	0.22
Louisiana	279.48	264.45	468	0.19
Maine	305.32	364.97	183	0.83
Maryland	255.81	476.02	351	0.47
Massachusetts	159.42	250.42	390	0.52
Michigan	129.61	169.91	542	0.28
Minnesota	129.88	127.13	311	0.90
Mississippi	616.36	1,099.65	392	0.16
Missouri	159.91	179.87	394	0.44
Montana	244.13	199.56	126	2.07
Nebraska	275.29	325.47	178	1.17
Nevada	302.38	748.43	208	0.62
New Hampshire	212.98	234.99	144	1.95

(Continued)



**Table C-4a.**  
**Estimated standard errors for Table 3a—Continued**

State	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
New Jersey	139.44	161.63	395	0.46
New Mexico	355.71	408.09	242	0.69
New York	83.40	95.80	706	0.24
North Carolina	166.82	222.70	506	0.26
North Dakota	398.68	397.63	103	2.74
Ohio	89.50	111.53	573	0.37
Oklahoma	161.54	232.80	311	0.59
Oregon	286.32	190.06	258	0.55
Pennsylvania	95.50	98.91	654	0.26
Rhode Island	a	a	181	0.26
South Carolina	366.94	507.01	365	0.29
South Dakota	199.14	278.91	130	2.54
Tennessee	344.78	695.44	412	0.26
Texas	147.72	151.50	705	0.17
Utah	455.47	561.49	186	0.81
Vermont	183.79	365.04	132	2.04
Virginia	192.31	455.05	414	0.40
Washington	246.01	266.80	351	0.41
West Virginia	311.03	473.26	262	0.45
Wisconsin	125.65	98.95	362	0.62
Wyoming	233.94	427.82	90	2.50
Other/unknown	...	...	40	...

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTE: . . . = not applicable.

a. Not applicable for suppressed value.

**Table C-4b.**  
**Estimated standard errors for Table 3b**

State	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
Alabama	390.72	737.09	440	0.22
Alaska	478.58	a	108	1.26
Arizona	272.98	408.15	348	0.36
Arkansas	279.42	223.31	340	0.26
California	121.99	78.54	892	0.13
Colorado	399.22	667.67	244	0.60
Connecticut	267.62	129.19	243	0.73
Delaware	276.12	419.94	165	1.10
District of Columbia	611.03	975.74	185	0.65
Florida	167.45	264.20	758	0.14
Georgia	419.43	722.04	488	0.13
Hawaii	606.29	a	117	1.23
Idaho	579.25	860.80	188	0.75
Illinois	120.82	137.06	603	0.29
Indiana	184.05	219.37	386	0.44

(Continued)

**Table C-4b.**  
**Estimated standard errors for Table 3b—Continued**

State	Mean SEIE among SEIE recipients (\$)	Median SEIE among SEIE recipients (\$)	Number of SSI recipients aged 12–22	SEIE use rate (%)
Iowa	233.46	93.89	251	0.95
Kansas	200.63	264.77	233	0.92
Kentucky	272.16	528.32	440	0.23
Louisiana	372.67	456.44	479	0.18
Maine	596.43	763.59	188	0.68
Maryland	232.14	410.99	359	0.46
Massachusetts	179.13	235.94	400	0.47
Michigan	132.36	153.62	553	0.26
Minnesota	168.00	137.78	315	0.80
Mississippi	407.07	433.70	389	0.20
Missouri	184.08	250.11	395	0.42
Montana	332.57	138.09	130	1.87
Nebraska	329.88	312.33	175	1.14
Nevada	404.29	680.57	209	0.58
New Hampshire	328.53	455.44	149	1.39
New Jersey	131.56	159.13	403	0.45
New Mexico	372.13	311.30	248	0.59
New York	89.27	57.65	717	0.24
North Carolina	152.20	195.70	516	0.27
North Dakota	518.15	763.43	104	2.60
Ohio	107.18	126.20	578	0.36
Oklahoma	225.28	125.82	315	0.56
Oregon	275.83	172.55	262	0.52
Pennsylvania	90.20	143.23	674	0.26
Rhode Island	931.27	a	186	0.42
South Carolina	492.92	861.68	369	0.24
South Dakota	223.08	246.14	128	2.37
Tennessee	363.75	476.11	410	0.26
Texas	137.74	248.21	731	0.16
Utah	441.17	425.40	191	0.83
Vermont	251.72	588.34	138	1.99
Virginia	181.28	206.08	426	0.35
Washington	327.56	440.13	360	0.38
West Virginia	416.32	550.43	267	0.35
Wisconsin	133.63	150.37	367	0.58
Wyoming	316.55	a	85	2.00
Other/unknown	...	...	41	...

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTE: . . . = not applicable.

a. Not applicable for suppressed value.

**Table C-5.**  
**Estimated standard errors for Table 6**

Number of months	Age							
	12-15	16	17	18	19	20	21	22
<b>2004</b>								
1-3	4.97	3.00	2.46	1.93	2.04	2.13	2.22	3.45
4-6	4.20	2.66	2.26	1.81	2.06	2.16	2.73	3.66
7-9	1.99	1.77	1.72	1.38	1.37	1.78	1.77	2.76
10-12	3.15	1.39	1.82	1.25	1.73	2.15	2.43	1.75
<b>2005</b>								
1-3	5.84	3.05	2.25	2.06	2.01	2.26	2.10	3.48
4-6	4.90	2.70	2.00	1.91	2.04	2.29	2.49	3.51
7-9	3.06	1.85	1.63	1.60	1.29	1.92	2.03	2.83
10-12	3.39	1.67	1.70	1.35	1.67	2.43	2.51	1.60

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table C-6.**  
**Estimated standard errors for Table 7**

Month	Mean SEIE among SEIE recipients (\$)		Median SEIE among SEIE recipients (\$)		Aggregate SEIE (thousands of dollars)	
	2004	2005	2004	2005	2004	2005
January	7.37	6.84	9.17	9.84	125	119
February	6.55	6.49	7.84	7.50	116	116
March	6.81	7.21	8.68	6.51	123	130
April	7.32	7.09	7.46	6.78	138	135
May	6.28	6.38	7.19	7.02	124	125
June	7.26	7.91	10.40	9.85	133	140
July	9.38	9.70	9.95	11.44	154	164
August	8.47	8.48	10.72	11.19	143	149
September	7.27	7.78	7.89	10.21	114	126
October	6.59	6.88	7.48	6.67	108	114
November	6.23	6.58	6.15	5.46	104	114
December	6.52	7.26	7.59	7.04	109	121

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

**Table C-7.**  
**Estimated standard errors for Table 8**

Month	Net change in—		
	Student status	Earnings status	SSI eligibility
<b>2004</b>			
February	38	102	129
March	23	94	121
April	35	105	127
May	33	95	130
June	116	171	162
July	146	199	184
August	73	99	137
September	70	127	187
October	47	132	172
November	37	103	130
December	27	98	118
<b>2005</b>			
January	56	120	159
February	39	101	133
March	37	99	123
April	39	117	140
May	28	90	128
June	109	157	156
July	129	191	189
August	73	92	135
September	70	135	192
October	42	131	168
November	33	111	137
December	19	92	118

SOURCE: Author's calculations based on Social Security Administration's Supplemental Security Record (custom extract), 10 percent data.

NOTE: Standard errors for the other statistics presented in Table 8 are available in Tables C-1a and C-1b.

### **Appendix D: Notes on Chart 7 and Table 8 Categories**

Chart 7 and Table 8 break down the monthly changes in the count of SSI recipients with SEIE according to the factors causing gain or loss of SEIE status. The analysis classifies persons gaining SEIE status only according to the *last* criteria to be met and persons losing SEIE only according to the *first* criteria they cease to meet. In other words, it classifies persons according to the factors that most proximately bring about the gain or loss of SEIE.

Although a gain or loss of SSI-with-SEIE status can result from a change in any 1 of 15 or more eligibility factor combinations, this analysis lumps these

combinations of factors into just five categories both to ease visual interpretation and to keep standard errors in check.<sup>17</sup> The following principles guided the creation of the categories:

1. **Materiality.** Combinations of factors that account for only a small number of gains or losses should be lumped together to the greatest extent reasonable. Losses of SEIE involving attainment of age 22 are all lumped together, no matter what other criteria concurrently cease to be met, partly for this reason. Similar reasoning applies to gains and losses involving the annual limit, since relatively few people reach the annual limit each month. Except when attainment of age 22 is involved, losses of SEIE due to any combination of factors involving the annual limit are all lumped together.
2. **Permanence.** If a change in one eligibility factor is more “permanent” than a change in others, then any combinations involving this relatively permanent factor should be lumped together. For example, attainment of age 22 causes permanent loss of SEIE, affording yet another reason for lumping into a single category all losses of SEIE involving attainment of age 22. The annual limit has a secondary degree of permanence, in that once someone reaches the annual limit, SEIE cannot resume until the next calendar year. This provides a second reason for lumping together all SEIE gains and losses that involve the annual limit but not attainment of age 22.
3. **Seasonality.** If seasonal patterns in one eligibility factor seem to drive seasonal patterns in the gains and losses of SEIE resulting from several combinations of factors, then these combinations should be isolated in their own category, separate from other combinations of factors that do not exhibit the same seasonal behavior. For example, concurrent changes in student status and earnings were put into the “student status” category because a visual inspection suggested that the seasonal pattern of the concurrent changes is more similar to that of student status than to that of earnings. The same reasoning was applied to concurrent changes in SSI eligibility and earnings or student status, which appeared to follow the latter two factors’ seasonal patterns.
4. **Causality.** If a change in one eligibility factor causes a change in some combination of factors, then this combination can’t be categorized separately from the causative factor. According to the SSI definition, student status is lost upon attainment of age 22; thus among persons turning 22,

those who cease to attend school are, from the data used for this article, indistinguishable from those who continue to attend. This makes the lumping of concurrent age and student status changes into the “age” category the only viable option.

Five nonoverlapping categories result: (1) SSI eligibility alone; (2) earnings, alone or concurrently with SSI eligibility; (3) student status, alone or concurrently with earnings or SSI eligibility; (4) annual limit status, alone or concurrently with student status, earnings, or SSI eligibility; and (5) age status, alone or concurrently with any other factors.

A change in category (1), the “SSI eligibility” category, represents either a first month with SSI payment due on a newly filed SSI claim or a subsequent suspension or reinstatement of SSI payments. Persons who were already working and attending school and gained SEIE upon becoming newly eligible for SSI should fall into this category. An SEIE amount can be posted to an SSI record regardless of whether SSI payment is due for the month in question; however, this article focuses on just those person-months with SSI payment due as well as SEIE posted. Consequently, Chart 7 registers a loss in category (1) for each person whose SSI payments are suspended and a gain in category (1) for each person whose SSI payments are reinstated, provided they meet the earnings, student status, annual limit status, and age criteria for receipt of SEIE both before and after the suspension or reinstatement.

Changes in category (5), the “age” category, by definition involve attainment of age 22 and as such always result in loss of SEIE status. Changes in category (4), the “annual limit” category, between June and December necessarily result in loss of SEIE, while those in January necessarily result in gain of SEIE. Changes in category (4) cannot occur between February and May because the monthly limit makes reaching the annual limit prior to May impossible. Changes in category (2), the “earnings” category, refer to a gain of SEIE status due to commencement of positive earnings or a loss of SEIE due to cessation of earnings. Changes in categories (1), (2), or (3) (the “SSI eligibility,” “earnings,” and “student status” categories) can be gains or losses; for each of these categories, the chart shows the net change, that is, gains attributable to that category minus losses attributable. Gains in category (3), the “student status” category, could involve persons entering grade 7 (the lowest grade that confers student status for SSI purposes) or persons returning to school after a gap in attendance (other than a regular school

vacation). If, prior to April 2005, someone lost or gained SEIE reciprocity because of child status (that is, head of household or marital status), then the change would appear in category (3), the “student status” category. (The portion of student status changes attributable to child status, however, is negligible.)

## Notes

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<sup>1</sup> The concept of a floor on “total income” can only roughly describe the role of the SSI program, however. The SSI payment calculation takes into account food and shelter received “in kind” as well as certain family members’ incomes; these items complicate the concept of SSI recipients’ “total income.” Also, individuals may receive assistance from other programs—such as food stamps—without their SSI payments being affected.

<sup>2</sup> An SSI recipient is considered “under age 22” through the month when age 22 is attained. Under Social Security Administration (SSA) rules, age 22 is attained on the day preceding the 22<sup>nd</sup> birthday.

<sup>3</sup> For purposes of the SSI program, “aged” means 65 or older. Because of SEIE’s age-22 cutoff, those who qualify necessarily fall in the “disabled” and “blind” categories. The SSI program defines “disabled” as having a medically determinable physical or mental impairment that is expected either to last at least 12 consecutive months from the date of onset or to result in death and that (1) for persons under age 18, results in marked and severe functional limitations or (2) for persons age 18 or older, prevents any substantial gainful activity (SGA). (For a discussion of SGA, see note 7.) The SSI program defines “blind” as having central visual acuity of 20/200 or less in the better eye with the use of a correcting lens, or tunnel vision of 20 degrees or less. These are the basic definitions; several additional complexities arise in their application.

<sup>4</sup> The SSI payment computation summarized here is relevant for most (if not all) of the SEIE participants for whom data were collected for this article but omits some complexities (for instance state supplementation rules, which vary from state to state). For more information on SSI, see SSA (2007, 1–11). For detailed information on the SEIE, including examples of SEIE computations, see SSA (2009b).

<sup>5</sup> Potential SEIE recipients include not only persons who are eligible for SSI but also deemors and ineligible children of deemors. For a discussion of deeming, see SSA (2007, 5–6) or, for more detail, see SSA (2009c). For a discussion of ineligible children and the SEIE, see SSA (2002).

<sup>6</sup> For specifics on the definition of “regular school attendance,” see SSA (2009a).

<sup>7</sup> SGA is integral to the initial disability determination for SSI. Inability to engage in SGA is an important part of the definition of disability for adult claimants, and a child claimant is found not disabled if actually engaging in SGA. Once initial eligibility for SSI has been established, performance of SGA does not, by itself, cause SSI to terminate. SSI can be terminated on the basis of “medical improvement,” however, and performance of SGA can trigger a continuing disability review (a review of the medical evidence to determine whether medical improvement has occurred). The dollar amount of earnings serves as a rough indicator of whether certain work activity qualifies as SGA, although for persons claiming SSI on the basis of blindness, there is no SGA limit.

<sup>8</sup> Under the definition of “age in a given calendar year” chosen for this article, a person is 22 years old in the year containing the first month in which he or she is, due to attainment of age 22, no longer eligible for the SEIE. Consequently, in tables and charts that show measures of SEIE use broken down by age, any declines in SEIE use among persons classified as 21 cannot be attributed to the age-22 cutoff.

<sup>9</sup> See Table 25 in SSA (2005a) and Table 23 in SSA (2007).

<sup>10</sup> See Chart 2 and Table 2 in SSA (2005b, 2006).

<sup>11</sup> See Chart 6 and Table 9 in SSA (2005b, 2006).

<sup>12</sup> In reality, SEIE amounts applied during months when someone is ineligible for SSI do count toward the SEIE annual limit. However, Table 5, like most of this article, counts only those SEIE amounts that applied to income earned in a month when an SSI payment was due. Consequently, the number of persons counted as having reached the annual limit between May and November in Table 5 is somewhat smaller than the actual number of persons who were ineligible for SEIE in December because of the annual limit.

<sup>13</sup> See Table 15 in SSA (2005b, 2006) for December statistics on PASS, IRWE, and BWE participation.

<sup>14</sup> The administrative data do not indicate the type of school attended (for example, high school, college, or vocational school) or the type of work done (for example, competitive labor market, school-related employment program, or sheltered workshop) by the SEIE recipient.

<sup>15</sup> Reaching the calendar-year SEIE limit in May in Table 5 corresponds to losing the SEIE in June in Chart 7 and Table 8. Reaching the calendar-year SEIE limit in

December in Table 5 does not itself result in loss of SEIE because eligibility resumes the following month with the start of a new calendar year.

In some months, the number of losses of SEIE in the “annual limit” category in Chart 7 and Table 8 is slightly smaller than the corresponding number of persons shown reaching the annual limit in Table 5. In other months, it is slightly larger.

The first type of discrepancy arises because, in Chart 7 and Table 8, a person who ceased to receive SEIE upon attaining age 22 and reaching the annual limit in the same month is assigned to the “age” category rather than the “annual limit” category.

The second type of discrepancy arises because for Chart 7 and Table 8, an SEIE amount counts toward the annual limit even if it applied to income earned in a month when no SSI payment was due. This departure from the approach taken in Table 5 (see note 12) and elsewhere in this article was necessary to make overall net month-to-month changes in the number of SSI recipients with SEIE come out the same whether calculated from the numbers in Table 7 or Table 8. Table 7 shows the monthly number of persons having SEIE posted *and* SSI payment due. Even though it does not reflect SEIE amounts posted in months with no SSI due, Table 7 does reflect nonreceipt of SEIE by persons who, counting such months’ SEIE amounts, have reached the annual limit.

<sup>16</sup> See, for example, Cochran (1963).

<sup>17</sup> Splitting up categories that don’t account for many gains or losses of SSI-with-SEIE status could cause the sampling variability to obscure the true seasonal patterns. This is a statistical point; splitting up an estimated total into many subtotals—rather than just a few—tends to make the standard errors of the subtotals larger relative to the subtotals themselves.

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