

Public Social Welfare Expenditures, Fiscal Year 1991

by Ann Kallman Bixby*

Expenditures for social welfare under public law amounted to \$1,162.2 billion in fiscal year 1991, an increase of 10.7 percent over the previous year. The 1991 amount represented 20.5 percent of the national output of goods and services, as measured by the gross domestic product (GDP). Social insurance programs accounted for about one-half of all expenditures, followed in magnitude by the education and public aid categories.

Social welfare expenditures, which are defined in this series as the cash benefits, services, and administrative costs of public programs that directly benefit individuals and families, have been fairly stable since 1980. The average annual growth in such spending between 1980 and 1990 was 11 percent, and half of that is accounted for by increases in the cost of living.

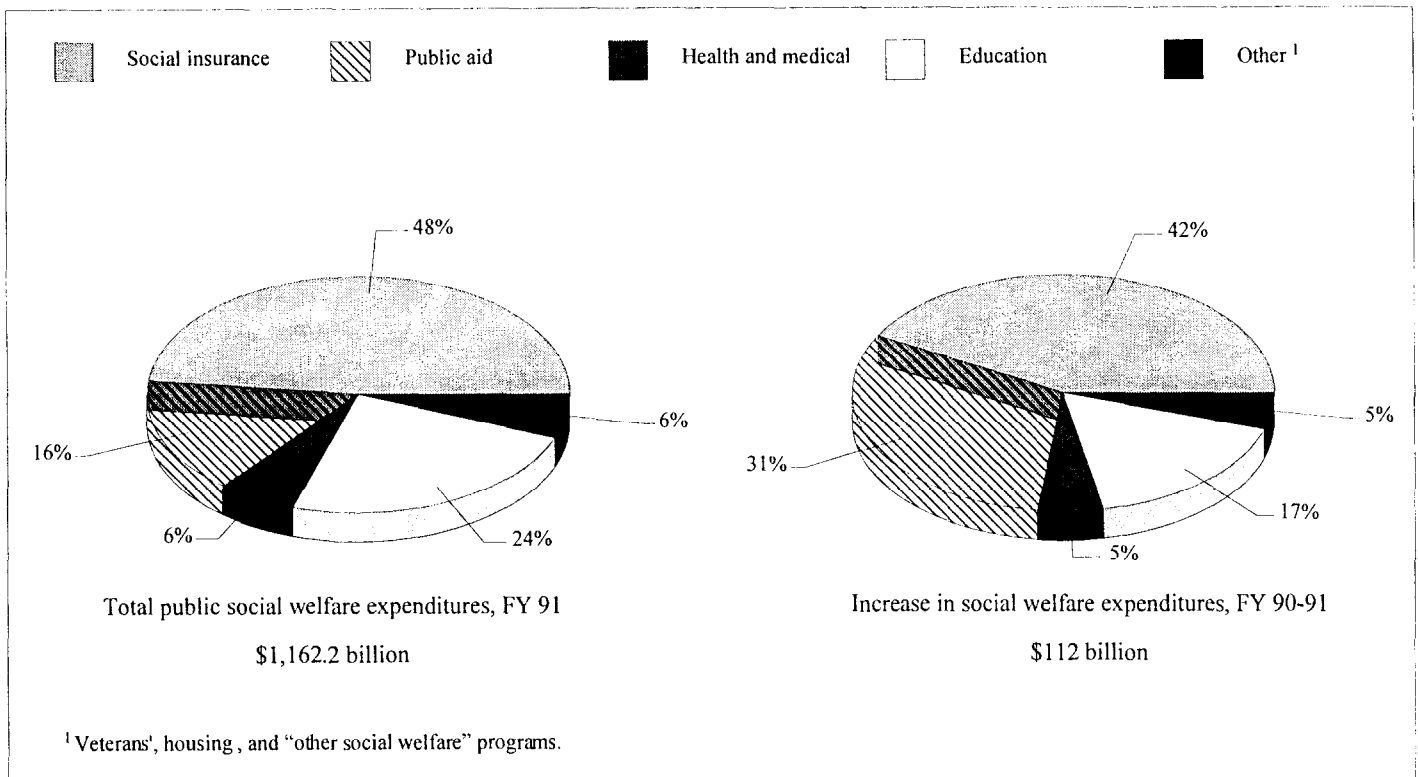
Table 1 shows the individual program components of the series. Overall spending for social welfare rose \$112 billion from

1990 to 1991. Of that increase, \$47.4 billion—or 42 percent—was accounted for by social insurance programs. By far the largest of these are the Social Security (Old-Age, Survivors, and Disability Insurance) and Medicare (Hospital Insurance and Supplementary Medical Insurance) programs. Together, these two programs were responsible for 24.1 percent of the total increase in social welfare spending. In addition, public aid accounted for a further 30.8 percent of the increase and education for 16.7 percent. Chart 1 shows the component elements of the series as percentages of the 1990–91 increase, and of total social welfare spending in 1991.

Table 2 shows the relationship of social welfare outlays to the GDP. The growth of social welfare expenditures as a percent of GDP from 1990 to 1991 was due to the effects of the economic recession. The GDP grew only 3.4 percent over the time period, as productivity declined. At the same time, the effect of the downturn was to increase spending for employment-sensitive programs, resulting in a growth of 10.7 percent in social welfare expenditures. Unemployment insurance expenditures, for

*Division of Statistics Analysis, Office of Research and Statistics, Social Security Administration.

Chart 1.—Expenditure categories as percentages of total social welfare spending (1991) and of increase in spending (1990-91)



example, rose \$8.4 billion in 1991, more than 40 percent of the previous year's total. Spending for food stamps increased \$3.2 billion. The amount spent on public assistance medical payments, chiefly under the Medicaid program, increased \$25.7 billion, one-third more than in 1990. Some of the increase in medical assistance costs was due to the rising cost of all health care, but the number of people receiving Medicaid also rose from 23.3 million to 28.3 million over the year, an increase of more than one-fifth. These factors combined to produce the highest ratio of social welfare to GDP in the history of the series.

Social welfare spending per capita was \$4,531 in 1991, 10 percent higher than the year before. Using constant (1991) dollars, that increase was reduced to 5.2 percent. Table 3 shows that even with the effects of inflation removed, all of the categories increased from 1990 to 1991, some of them at greater rates than in any previous period. "Social insurance" grew 4 percent in real terms, while public aid grew 17 percent, largely due to the increase in medical assistance and food stamp costs. The comprehensive "Total health care costs" category, which includes Medicaid and Medicare, grew 9 percent.

In 1991, the Federal Government share of all social welfare expenditures was 58.2 percent, down slightly from 1990 (table 4). Federal responsibility for spending varied considerably by category, however. Social insurance has been 80–84 percent federally funded since 1966, while the Federal percentage of Veterans' program funding has been more than 97 percent. Education, on

the other hand, has been chiefly a State and local responsibility; in 1991, only 7 percent of education expenditures were federally funded. The Federal share of housing expenditures and of "Other social welfare expenditures" has fallen over the past decade. However, the Federal share of "Total health care spending" has been increasing; in 1991, it was over 67 percent.

Table 5 shows that more than 57 percent of all government spending went for social welfare purposes in 1991. The Federal Government spent 51 percent of its outlays on social welfare, and the State and local governments spent 70 percent. Social welfare expenditures from trust funds comprised one-third of the Federal total, while for States and localities that figure was about 12 percent. On the other hand, 28 percent of Federal non-trust fund spending was for social welfare, compared with 65 percent of State and local funds. This imbalance reflects the large Social Security trust funds and the fact that Federal non-trust fund spending includes defense expenditures.

Governments at all levels spent \$317.1 billion on health and medical care in 1991, 15 percent more than in the previous year (table 6). The increasing cost of medical care is reflected in the Consumer Price Index (CPI). The CPI as a whole rose 4.2 percent from 1990 to 1991, while its medical-care component rose 8.5 percent. Spending for health and medical care rose to 5.6 percent of the GDP in 1991, the largest ratio in the history of the series.

Table 1.—Social welfare expenditures under public programs, selected fiscal years 1960-91 ¹

(In millions)

Program	1960	1970	1975	1980	1985 ²	1989 ²	1990 ²	1991
	Total expenditures							
Total.....	\$52,293.2	\$145,555.2	\$289,173.0	\$492,713.7	\$732,250.1	\$957,394.5	\$1,050,155.4	\$1,162,238.7
Social insurance.....	19,306.5	54,691.2	123,013.1	229,754.4	369,595.2	468,051.7	513,800.8	561,178.3
Old-Age, Survivors, Disability, and Health Insurance (OASDHI).....	11,032.2	36,835.4	78,429.9	152,110.4	257,535.1	324,109.5	355,264.5	382,289.8
OASDI.....	11,032.2	29,686.2	63,648.5	117,118.9	186,150.8	229,557.5	245,555.5	265,638.8
HI (Medicare) ³.....	...	7,149.2	14,781.4	34,991.5	71,384.3	94,552.0	109,709.0	116,651.0
Railroad Retirement ⁴	934.7	1,609.9	3,085.1	4,768.7	6,275.6	6,971.2	7,229.9	7,531.8
Public employee retirement ⁵	2,569.9	8,658.7	20,118.6	39,490.2	63,044.0	83,799.9	90,370.2	97,274.4
Unemployment insurance and employment services ⁶	2,829.6	3,819.5	13,835.9	18,326.4	18,343.8	16,381.3	19,973.7	28,405.3
Railroad unemployment insurance.....	215.2	38.5	41.6	155.4	138.4	64.4	64.6	71.0
Railroad temporary disability insurance.....	68.5	61.1	32.9	68.7	50.6	35.0	40.3	23.4
State temporary disability insurance ⁷	347.9	717.7	990.0	1,377.4	1,944.1	2,886.3	3,224.2	3,879.2
Hospital and medical benefits ⁸	40.2	62.6	72.9	49.6	55.3	67.3	62.5	65.8
Workers' compensation ⁹	1,308.5	2,950.4	6,479.1	13,457.2	22,263.6	33,804.1	37,633.4	41,703.4
Hospital and medical benefits ⁸	420.0	985.0	2,470.0	3,725.0	7,080.0	12,825.0	14,305.5	16,009.5
Public aid.....	4,101.1	16,487.8	41,446.6	72,703.1	98,361.8	128,609.8	145,877.7	180,411.3
Public assistance ¹⁰	4,041.7	14,433.5	27,409.4	45,064.3	66,170.2	91,290.6	104,160.4	132,741.1
Medical payments.....	492.7	5,212.7	13,550.6	27,570.1	43,859.7	64,548.3	75,390.1	101,133.0
Social services.....	...	712.6	2,622.4	2,342.8	2,742.8	2,670.5	2,753.2	2,822.5
Supplemental Security Income.....	...	...	6,091.6	8,226.5	11,840.0	15,823.3	17,230.4	19,646.2
Food stamps.....	...	577.0	4,693.9	9,083.3	12,512.7	13,589.3	16,254.5	19,471.3
Other ¹¹	59.4	1,477.3	3,251.7	10,329.0	7,838.9	7,906.6	8,232.4	8,552.7
Health and medical programs ¹²	4,463.9	9,606.0	16,742.0	27,263.0	39,053.0	57,123.0	63,790.0	69,365.0
Hospital and medical care.....	2,853.3	4,983.0	8,836.0	12,303.0	16,565.0	24,584.0	27,014.0	29,426.0
Civilian programs.....	1,973.2	3,301.0	6,019.0	8,105.0	9,143.0	14,426.0	15,728.0	16,775.0
Defense Department ¹³	880.1	1,682.0	2,817.0	4,198.0	7,422.0	10,158.0	11,286.0	12,651.0
Maternal and child health programs ¹⁴	141.4	450.0	567.0	870.0	1,222.0	1,775.0	1,866.0	1,976.0
Medical research.....	448.9	1,684.0	2,648.0	4,924.0	6,891.0	9,800.0	10,562.0	11,287.0
School health (education agencies).....	101.0	247.0	352.0	575.0	788.0	1,028.0	1,125.0	1,255.0
Other public health activities.....	401.2	1,312.0	2,815.0	6,931.0	11,912.0	18,261.0	21,328.0	23,826.0
Medical facilities construction.....	518.1	930.0	1,524.0	1,660.0	1,675.0	1,675.0	1,895.0	1,625.0
Veterans' programs.....	5,479.3	9,078.1	17,018.9	21,465.5	27,042.3	30,103.6	30,916.2	32,857.3
Pensions and compensation ¹⁵	3,402.7	5,393.8	7,578.5	11,306.0	14,333.0	15,279.2	15,792.6	16,284.3
Health and medical programs.....	954.1	1,784.1	3,516.8	6,203.9	9,493.2	11,662.8	12,004.1	13,221.5
Hospital and medical care.....	879.4	1,651.4	3,287.1	5,749.9	8,808.6	10,782.3	11,321.4	12,189.6
Hospital construction.....	59.6	70.9	136.7	323.0	458.0	645.8	445.0	820.8
Medical and prosthetic research.....	15.1	61.8	93.0	131.0	226.6	234.7	237.7	255.5
Education.....	409.6	1,018.5	4,433.8	2,400.7	1,170.8	647.3	522.8	569.5
Life insurance ¹⁶	494.1	502.3	556.1	664.5	795.5	1,002.2	1,037.8	1,039.3
Welfare and other.....	218.8	379.4	933.7	890.4	1,249.8	1,512.1	1,558.9	1,742.7
Education ¹⁷	17,626.2	50,845.5	80,834.1	121,049.6	172,047.5	238,771.0	258,384.6	277,124.4
Elementary and secondary.....	15,109.0	38,632.3	59,745.6	87,149.9	120,696.6	183,170.7	199,277.3	215,837.8
Construction.....	2,661.8	4,659.1	5,746.0	6,524.0	8,358.3	14,584.0	10,636.0	12,363.0
Higher.....	2,190.8	9,907.0	16,384.1	26,175.9	41,130.4	54,028.5	57,424.3	59,582.6
Construction.....	357.9	1,566.9	1,512.7	1,528.1	2,346.6	3,313.0	3,953.0	3,981.1
Vocational and adult ¹⁸	298.0	2,144.4	4,441.3	7,375.2	9,891.2	1,209.2	1,293.3	1,314.3
Housing.....	176.7	701.2	3,171.7	6,879.0	12,598.5	18,126.7	19,468.5	21,522.6
Public housing.....	143.5	459.9	1,456.4	4,680.5	9,340.3	13,210.0	14,521.8	16,177.4
Other social welfare.....	1,139.5	4,145.4	6,946.6	13,599.1	13,551.8	16,608.7	17,917.6	19,779.8
Vocational rehabilitation.....	96.4	703.8	1,036.4	1,251.1	1,536.7	1,999.0	2,126.6	2,235.8
Medical services.....	17.8	133.8	217.7	279.4	360.0	499.9	531.6	559.0
Medical research ¹⁹	6.6	29.6	...	13.5	...	...	...	...
Institutional care ²⁰	420.5	201.8	296.1	482.4	379.6	587.2	629.4	664.9
Child nutrition ²¹	398.7	896.0	2,517.6	4,852.3	5,308.5	6,644.9	7,165.4	7,966.3
Child welfare ²²	211.5	585.4	597.0	800.0	200.0	246.7	252.6	273.3
Special OEO and ACTION programs ²³.....	...	752.8	638.3	2,302.7	503.8	162.9	169.4	191.1
Social welfare, not elsewhere classified ²⁴	12.4	1,005.6	1,861.2	3,910.6	5,623.2	6,968.0	7,574.2	8,446.1

See footnotes at end of table.

Table 1.—Social welfare expenditures under public programs, selected fiscal years 1960-91¹—Continued

(In millions)

Program	1960	1970	1975	1980	1985 ²	1989 ²	1990 ²	1991
Federal expenditures								
Total	\$24,956.6	\$77,130.2	\$166,884.2	\$303,165.5	\$450,791.2	\$565,107.8	\$616,534.6	\$676,405.6
Social insurance	14,307.1	45,245.6	99,715.0	191,162.0	310,174.7	387,286.5	422,235.6	453,537.5
Old-Age, Survivors, Disability, and Health Insurance (OASDHI)	11,032.2	36,835.4	78,429.9	152,110.4	257,535.1	324,109.5	355,264.5	382,289.8
OASDI	11,032.2	29,686.2	63,648.5	117,118.9	186,150.8	229,557.5	245,555.5	265,638.8
HI (Medicare) ³	...	7,149.2	14,781.4	34,991.5	71,384.3	94,552.0	109,709.0	116,651.0
Railroad Retirement ⁴	934.7	1,609.9	3,085.1	4,768.7	6,275.6	6,971.2	7,229.9	7,531.8
Public employee retirement ⁵	1,519.9	5,516.7	13,338.9	26,982.9	40,504.0	50,253.5	53,519.4	56,883.6
Unemployment insurance and employment services ⁶	473.5	1,036.1	3,429.2	4,407.6	2,604.1	2,893.1	3,096.2	3,612.7
Railroad unemployment insurance	215.2	38.5	41.6	155.4	138.4	64.4	64.6	71.0
Railroad temporary disability insurance	68.5	61.1	32.9	68.7	50.6	35.0	40.3	23.4
Workers' compensation ⁹	63.1	147.9	1,357.4	2,668.3	3,066.9	2,959.8	3,020.7	3,125.2
Hospital and medical benefits ⁹	9.0	20.7	50.2	129.5	280.2	409.7	456.6	506.4
Public aid	2,116.9	9,648.6	27,275.8	49,394.2	63,479.9	81,730.7	92,858.5	113,234.9
Public assistance ¹⁰	2,057.5	7,594.3	14,528.6	23,542.1	33,523.1	47,765.5	54,746.6	69,315.4
Medical payments	199.8	2,607.1	7,056.4	14,550.2	22,677.4	34,857.7	40,690.1	53,393.3
Social services	...	522.0	1,962.6	1,757.1	2,057.1	2,002.9	2,064.9	2,116.9
Supplemental Security Income	...	...	4,801.6	6,439.8	9,605.2	12,469.3	13,625.0	15,895.5
Food stamps	...	577.0	4,693.9	9,083.3	12,512.7	13,589.3	16,254.5	19,471.3
Other ¹¹	59.4	1,477.3	3,251.7	10,329.0	7,838.9	7,906.6	8,232.4	8,552.7
Health and medical programs ¹²	1,737.1	4,568.0	7,890.0	12,840.0	18,029.0	24,117.0	27,121.0	29,713.0
Hospital and medical care	983.5	1,973.0	3,970.0	6,636.0	9,877.0	12,896.0	14,733.0	16,790.0
Civilian programs	103.4	291.0	1,153.0	2,438.0	2,455.0	2,738.0	3,447.0	4,139.0
Defense Department ¹³	880.1	1,682.0	2,817.0	4,198.0	7,422.0	10,158.0	11,286.0	12,651.0
Maternal and child health programs ¹⁴	35.3	190.0	271.0	351.0	422.0	494.0	492.0	522.0
Medical research	425.9	1,515.0	2,362.0	4,428.0	5,992.0	8,458.0	9,172.0	9,793.0
Other public health activities	57.3	589.0	1,017.0	1,215.0	1,399.0	2,077.0	2,314.0	2,608.0
Medical facilities construction	235.1	301.0	270.0	210.0	339.0	192.0	410.0	...
Veterans' programs	5,367.4	8,951.6	16,569.8	21,253.6	26,704.4	29,638.1	30,427.7	32,331.2
Pensions and compensation ¹⁵	3,402.7	5,393.8	7,578.5	11,306.0	14,333.0	15,279.2	15,792.6	16,284.3
Health and medical programs	954.1	1,784.1	3,516.8	6,203.9	9,493.2	11,662.8	12,004.1	13,221.5
Hospital and medical care	879.4	1,651.4	3,287.1	5,749.9	8,808.6	10,782.3	11,321.4	12,189.6
Hospital construction	59.6	70.9	136.7	329.0	458.0	645.8	445.0	776.4
Medical and prosthetic research	15.1	61.8	93.0	131.0	226.6	234.7	237.7	255.5
Education	409.6	1,018.5	4,433.8	2,400.7	1,170.8	647.3	522.8	569.5
Life insurance ¹⁶	494.1	502.3	556.1	664.5	795.5	1,002.2	1,037.8	1,039.3
Welfare and other	106.9	252.9	484.6	678.5	911.9	1,046.6	1,070.4	1,216.6
Education ¹⁷	867.9	5,875.8	8,629.3	13,452.2	13,796.2	18,659.9	18,374.0	19,061.8
Elementary and secondary	441.9	2,956.8	4,562.5	7,429.6	7,277.6	9,683.7	9,944.3	12,018.4
Construction	70.6	35.9	20.9	40.9	23.0	18.4	22.9	39.0
Higher	293.1	2,154.6	2,863.5	4,467.5	5,102.1	7,404.4	6,746.7	5,339.4
Construction	1.2	466.3	273.9	42.1	32.1	22.5	...	31.1
Vocational and adult	104.5	602.6	940.2	1,206.5	1,087.2	1,209.2	1,293.3	1,314.3
Housing	143.5	581.6	2,540.7	6,277.6	11,058.8	15,183.9	16,612.4	18,696.1
Public housing	143.5	459.9	1,456.4	4,680.5	9,340.3	13,210.0	14,521.8	16,177.4
Other social welfare	416.7	2,259.0	4,263.6	8,785.9	7,548.2	8,491.7	8,905.4	9,831.1
Vocational rehabilitation	64.3	567.5	814.0	1,006.1	1,186.7	1,560.0	1,660.8	1,751.2
Medical services	11.2	107.0	174.2	223.5	275.0	390.1	415.2	437.8
Medical research ¹⁹	6.6	29.6	...	13.5	...	...	...	...
Institutional care ²⁰	20.5	22.5	20.3	74.2	120.8	140.9	143.4	141.7
Child nutrition programs ²¹	306.1	710.9	2,064.0	4,209.3	4,348.7	5,197.0	5,469.8	6,097.5
Child welfare ²²	13.4	44.7	49.8	57.0	200.0	246.7	252.6	273.9
Special OEO and ACTION programs ²³	...	752.8	638.3	2,302.7	503.8	162.9	169.4	191.9
Social welfare, not elsewhere classified ²⁴	12.4	160.6	677.2	1,136.6	1,188.2	1,184.2	1,209.4	1,374.9
State and local expenditures								
Total	\$27,336.6	\$68,425.0	\$122,288.8	\$189,548.2	\$281,458.9	\$392,286.7	\$433,620.8	\$485,833.1
Social insurance	4,999.4	9,445.6	23,298.1	38,592.4	59,420.5	80,765.2	91,565.2	107,640.8
Public employee retirement ⁵	1,050.0	3,142.0	6,779.7	12,507.3	22,540.0	33,546.4	36,850.8	40,390.8
Unemployment insurance and employment services ⁶	2,356.1	2,783.4	10,406.7	13,918.8	15,739.7	13,488.2	16,877.5	27,792.6
State temporary disability insurance ⁷	347.9	717.7	990.0	1,377.4	1,944.1	2,886.3	3,224.2	3,879.2
Hospital and medical benefits ⁹	40.2	62.6	72.9	49.6	55.3	67.3	62.5	65.8
Workers' compensation ⁹	1,245.4	2,802.5	5,121.7	10,788.9	19,196.7	30,844.3	34,612.7	38,578.2
Hospital and medical benefits ⁹	411.0	964.3	2,419.8	3,595.5	6,799.8	12,415.3	13,848.9	15,503.1

See footnotes at end of table.

Table 1.—Social welfare expenditures under public programs, selected fiscal years 1960-91¹ —Continued

[In millions]

Program	1960	1970	1975	1980	1985 ²	1989 ²	1990 ²	1991
State and local expenditures—Continued								
Public aid.....	\$1,984.2	\$6,839.2	\$14,170.8	\$23,308.9	\$34,881.9	\$46,879.1	\$53,019.2	\$67,176.4
Public assistance ¹⁰	1,984.2	6,839.2	12,880.8	21,522.2	32,647.1	43,525.1	49,413.8	63,425.7
Medical payments.....	292.9	2,605.6	6,494.2	13,019.9	21,182.3	29,690.6	34,700.0	47,739.7
Social services.....	...	190.6	659.8	585.7	685.7	667.6	688.3	705.6
Supplemental Security Income.....	...	...	1,290.0	1,786.7	2,234.8	3,354.0	3,605.4	3,750.7
Health and medical programs ¹²	2,726.8	5,038.0	8,852.0	14,423.0	21,024.0	33,006.0	36,669.0	39,652.0
Hospital and medical care.....	1,869.8	3,010.0	4,866.0	5,667.0	6,688.0	11,688.0	12,281.0	12,636.0
Maternal and child health programs ¹⁴	106.1	260.0	296.0	519.0	800.0	1,281.0	1,374.0	1,454.0
Medical research.....	23.0	169.0	286.0	496.0	899.0	1,342.0	1,390.0	1,494.0
School health (education agencies).....	101.0	247.0	352.0	575.0	788.0	1,028.0	1,125.0	1,225.0
Other public health activities.....	343.9	723.0	1,798.0	5,716.0	10,513.0	16,184.0	19,014.0	21,218.0
Medical facilities construction.....	283.0	629.0	1,254.0	1,450.0	1,336.0	1,483.0	1,485.0	1,625.0
Veterans' programs.....	111.9	126.5	449.1	211.9	337.9	465.5	488.5	526.1
Education.....	16,758.3	44,969.7	72,204.8	107,597.4	158,251.3	220,111.1	240,010.6	258,062.6
Elementary and secondary.....	14,667.1	35,675.5	55,183.1	79,720.3	113,419.0	173,487.0	189,333.0	203,819.4
Construction.....	2,591.2	4,623.2	5,725.1	6,483.1	8,335.3	14,565.6	10,613.1	12,324.0
Higher.....	1,897.7	7,752.4	13,520.6	21,708.4	36,028.3	46,624.1	50,677.6	54,243.2
Construction.....	356.7	1,100.6	1,238.8	1,486.0	2,314.5	3,290.5	3,953.0	3,950.0
Vocational and adult ¹⁸	193.5	1,541.8	3,501.1	6,168.7	8,804.0	...	...	...
Housing.....	33.2	119.6	631.0	601.4	1,539.7	2,942.8	2,856.1	2,826.5
Other social welfare.....	722.8	1,886.4	2,683.0	4,813.2	6,003.6	8,117.0	9,012.2	9,948.7
Vocational rehabilitation.....	32.1	136.3	222.4	245.0	350.0	439.0	465.8	484.6
Medical services.....	6.6	26.8	43.5	55.9	85.0	109.8	116.4	121.2
Institutional care.....	400.0	179.3	275.8	408.2	258.8	446.3	486.0	523.2
Child nutrition programs.....	92.6	185.1	453.6	643.0	959.8	1,447.9	1,695.6	1,869.4
Child welfare ²²	198.1	540.7	547.2	743.0	...	...	...	...
Social welfare, not elsewhere classified ²⁴.....	...	845.0	1,184.0	2,774.0	4,435.0	5,783.8	6,364.8	7,071.5

¹ Expenditures from Federal, State, and local revenues and trust funds under public law; includes capital outlays and administrative expenditures unless otherwise noted. Includes some payments abroad. Through 1976, fiscal year ended June 30 for Federal Government, most States, and some localities. Beginning in 1977, Federal fiscal year ends September 30.

² Revised data.

³ Includes Hospital Insurance and Supplementary Medical Insurance.

⁴ Excludes the financial interchange between OASDI and the Railroad Retirement system.

⁵ Includes the military retirement system; excludes refunds of employee contributions. Administrative expenses not available for some programs.

⁶ Includes unemployment compensation under State programs, programs for Federal employees, trade adjustment and training allowances, and payments under the extended, emergency, disaster, and special unemployment insurance programs.

⁷ Cash and medical benefits in five areas. Includes private plans where applicable and State administrative costs. Data for Hawaii not available.

⁸ Included in total directly above.

⁹ Cash and medical benefits paid under public law by private insurance carriers. Administrative costs of private carriers and self-insurers not available. Beginning 1960, includes data for Alaska and Hawaii; beginning in 1970, includes the Federal "black lung" program.

¹⁰ Cash payments and medical assistance under the Aid to Families with Dependent Children, Medicaid, emergency assistance, WIC, and General Assistance programs. Also includes social services and work-incentive activities.

¹¹ Work relief, other emergency aid, surplus food for the needy, repatriate and refugee assistance, and work-experience training programs. Beginning in 1981, includes Low-Income Home Energy Assistance.

¹² Excludes State and local expenditures for domiciliary care in institutions other than tuberculosis. Also excludes medical services in connection with the OASDI,

State temporary disability insurance, workers' compensation, public assistance vocational rehabilitation, and veterans' programs, included in expenditures for these programs.

¹³ Includes medical care for military dependents.

¹⁴ Includes services for disabled children.

¹⁵ Includes burial awards, special allowances for survivors of veterans who do not qualify for OASDI, and clothing allowances.

¹⁶ Excludes the servicepersons' group life insurance program.

¹⁷ Federal administrative expenditures (Department of Education) and research costs included in total only.

¹⁸ State and local expenditures for vocational and adult education not available after 1985.

¹⁹ No longer available separately after 1980.

²⁰ Federal expenditures represent primarily surplus food for institutions.

²¹ Surplus food for schools and programs under the National School Lunch and Child Nutrition Acts.

²² Represents primarily child welfare services under the Social Security Act. State and local data not available after 1980.

²³ Includes domestic programs consolidated in 1972 under ACTION and special Office of Economic Opportunity programs. After 1987, represents ACTION funds only.

²⁴ Federal expenditures include administrative and related expenses of the Secretary of Health and Human Services, Indian welfare and guidance, aging and juvenile delinquency, and certain manpower and human development programs. State and local expenditures include amounts for anti-poverty and manpower programs, day care, child placement and adoption services, foster care, legal assistance, care of transients, and other unspecified welfare services.

Source: Data taken or estimated from *Federal Budgets, Census of Governments*, and reports of administrative agencies.

Table 2.—Social welfare expenditures under public programs as percent of gross domestic product, selected fiscal years, 1950-91

Fiscal year	Gross domestic product (In billions) ¹	All programs ²			Program category						
		Total	Federal	State and local	Social insurance	Public aid	Health and medical programs	Veterans' programs	Education	Other social welfare	Total health care costs ³
1950.....	\$266.8	8.8	3.9	4.7	1.8	0.9	0.8	2.6	2.5	0.2	1.1
1955.....	386.4	8.5	3.8	4.7	2.4	.8	.8	1.2	2.8	.2	1.2
1960.....	506.7	10.3	4.9	5.4	3.8	.8	.9	1.1	3.5	.2	1.3
1965.....	671.4	11.5	5.6	5.9	4.2	.9	.9	.9	4.2	.3	1.4
1970.....	985.8	14.8	7.8	6.9	5.5	1.7	1.0	.9	5.2	.4	2.5
1975.....	1,511.3	19.1	11.0	8.1	8.1	2.7	1.1	1.1	5.3	.5	3.4
1980.....	2,644.5	18.6	11.5	7.2	8.7	2.7	1.0	.8	4.6	.5	3.8
1981.....	2,964.8	18.7	11.7	7.0	9.0	2.8	1.0	.8	4.4	.4	3.9
1982.....	3,124.9	19.2	11.8	7.4	9.7	2.6	1.0	.8	4.4	.4	4.2
1983.....	3,317.0	19.6	12.1	7.4	10.0	2.7	1.0	.8	4.4	.4	4.3
1984.....	3,696.8	18.3	11.4	7.0	9.2	2.5	1.0	.7	4.3	.4	4.2
1985.....	3,970.9	18.4	11.4	7.1	9.3	2.5	1.0	.7	4.3	.3	4.3
1986.....	4,219.6	18.5	11.2	7.3	9.3	2.5	1.0	.7	4.5	.3	4.4
1987.....	4,453.3	18.7	11.2	7.5	9.3	2.5	1.1	.6	4.6	.3	4.6
1988.....	4,810.0	18.5	11.0	7.5	9.0	2.5	1.1	.6	4.6	.3	4.5
1989.....	5,175.8	18.5	10.9	7.6	9.0	2.5	1.1	.6	4.6	.3	4.7
1990.....	5,482.8	19.2	11.2	7.9	9.4	2.7	1.2	.6	4.7	.3	5.0
1991.....	5,671.5	20.5	11.9	8.6	9.9	3.2	1.2	.6	4.9	.3	5.6

¹ Revised in 1992 to conform with the change made from gross national product to gross domestic product as the indicator preferred by the Bureau of Economic Analysis, Department of Commerce.

² Includes housing, not shown separately.

³ Combines "health and medical programs" with medical services provided under the social insurance, public aid, veterans', and "other social welfare" categories.

Table 3.—Total and per capita social welfare expenditures under public programs in current and constant (1991) dollars, selected fiscal years, 1965-91

Fiscal year	Total expenditures		Per capita expenditures for —						
	Amount (in millions) ¹	Per capita ²	Social insurance	Public aid	Health and medical programs	Veterans' programs	Education	Other social welfare	Total health care costs ³
Current dollars									
1965	\$76,837.0	\$390.69	\$142.29	\$31.95	\$31.30	\$30.30	\$142.73	\$10.50	\$47.92
1970	145,273.3	698.35	261.75	79.26	46.18	43.16	244.27	19.93	120.47
1975	288,368.0	1,315.33	558.66	189.05	76.36	76.95	368.56	31.69	234.45
1980	484,944.3	2,126.35	989.95	314.47	117.92	92.02	523.41	58.82	433.66
1985	733,505.0	3,008.45	1,515.98	405.03	160.82	110.53	708.41	55.81	705.34
1988	883,730.0	3,554.38	1,731.80	481.31	213.55	116.85	882.22	62.26	875.58
1989	955,049.6	3,804.49	1,857.19	512.30	227.54	117.85	951.03	66.16	957.58
1990	1,047,702.1	4,128.78	2,017.23	574.87	251.38	119.79	1,018.17	70.61	1,084.15
1991	1,159,617.7	4,530.52	2,184.53	704.85	271.00	126.13	1,082.63	77.28	1,234.48
Percentage increase to 1991									
1965	1,264	957	1,318	1,699	703	295	613	572	2,163
1970	621	491	671	625	444	178	317	254	800
1975	263	214	261	204	229	56	176	123	362
1980	116	97	104	83	113	30	95	20	150
1985	43	37	33	42	56	8	44	27	54
1988	19	16	16	19	18	3	15	13	24
1989	10	9	9	12	10	2	7	7	13
1990	11	10	8	23	8	5	6	9	14
Constant (1991) dollars									
1965	\$330,206.3	\$1,678.98	\$611.49	\$137.30	\$134.49	\$130.24	\$613.37	\$45.14	\$205.93
1970	489,277.2	2,352.01	881.57	266.94	155.52	145.35	822.70	67.11	405.74
1975	707,061.8	3,225.10	1,369.80	463.54	187.24	188.68	903.69	77.69	574.87
1980	814,353.2	3,750.72	1,662.40	528.08	198.02	154.53	878.94	98.78	728.23
1985	944,653.6	3,874.47	1,952.37	521.62	207.11	142.35	912.33	71.87	908.38
1988	1,016,883.2	4,089.93	1,992.73	553.83	245.73	134.46	1,015.15	71.64	1,007.51
1989	1,047,671.1	4,173.22	2,037.30	561.98	249.61	129.28	1,043.26	72.57	1,050.45
1990	1,093,294.0	4,308.45	2,105.01	599.89	262.32	125.00	1,062.48	73.68	1,131.33
1991	1,159,617.7	4,530.52	2,184.53	704.85	271.00	126.13	1,082.63	77.28	1,234.48
Percentage increase to 1991									
1965	231	157	244	337	95	(4)	73	63	449
1970	123	83	139	125	69	(14)	29	10	179
1975	55	34	54	29	40	(34)	18	(5)	97
1980	34	22	27	14	32	(19)	21	(25)	55
1985	16	11	8	15	27	(12)	16	3	25
1988	8	5	6	8	7	(7)	5	3	12
1989	4	3	3	7	5	(3)	2	2	8
1990	6	5	4	17	3	1	2	5	9

¹ Excludes expenditures in foreign countries for OASDHI benefits, civil service retirement benefits, veterans' programs, and education.

² Includes housing, not shown separately.

³ Combines "health and medical care" with medical services provided in connection with social insurance, public aid, veterans', and "other social welfare" programs.

Source: Constant dollar figures based on implicit price deflators for personal consumption expenditures prepared by the Bureau of Economic Analysis, Department of Commerce.

Table 4.— Social welfare expenditures under public programs: Federal funds as a percent of total expenditures, selected fiscal years, 1950-91

Program	1950	1960	1965	1970	1975	1980 ²	1985 ²	1989 ¹	1990 ²	1991
Total	44.8	47.7	48.8	53.0	57.7	61.5	61.6	59.0	58.7	58.2
Social insurance	42.5	74.1	77.5	82.7	81.1	83.2	83.9	82.7	82.2	80.8
Public aid	44.2	51.6	57.2	58.5	65.8	67.9	64.5	63.5	63.7	62.8
Health and medical	29.2	38.9	43.2	47.6	47.1	47.1	46.2	42.2	42.5	42.8
Veterans	93.0	98.0	99.7	98.6	97.4	99.0	98.8	98.5	98.4	98.4
Education	2.3	4.9	8.8	11.6	10.7	11.1	8.0	7.8	7.1	6.9
Housing	100.0	81.2	74.9	82.9	80.1	91.3	87.8	83.8	85.3	86.9
Other social welfare	38.9	36.6	38.9	54.5	61.4	64.6	55.7	51.1	49.7	49.7
Total health care costs ²	44.4	45.6	47.6	65.3	65.1	68.8	71.2	68.4	67.7	67.4

¹ Revised data.

² Combines "health and medical programs" with medical services provided in connection with social insurance, public aid, veterans', and "other social welfare" programs.

Table 5.— Social welfare expenditures from public funds¹ as a percent of government expenditures for all purposes, by type of funds, selected fiscal years, 1965-91

Type of funds	1965	1970	1975	1980	1985 ²	1989 ²	1990 ²	1991
All public social welfare expenditures								
Total as percent of all government expenditures	42.2	46.5	56.6	57.2	52.2	55.2	56.7	57.3
Federal as percent of all Federal expenditures	32.6	40.0	53.7	54.4	48.7	49.5	51.4	51.4
State and local as percent of all State and local expenditures ³	60.4	57.9	61.6	62.9	59.9	68.0	67.9	69.7
Trust fund social welfare expenditures								
Total as percent of all government expenditures	14.3	16.4	22.2	24.7	25.0	25.5	26.2	26.1
Federal as percent of all Federal expenditures	17.7	22.0	29.1	31.3	31.4	32.0	33.2	32.5
State and local as percent of all State and local expenditures ³	7.8	6.5	10.5	11.1	10.7	11.1	11.4	12.4
Non-trust-fund social welfare expenditures								
Total as percent of all expenditures from general revenues	27.8	36.6	45.1	44.1	37.2	40.6	41.3	42.2
Federal as percent of all Federal expenditures ² from general revenues:								
All programs	14.8	23.8	35.8	34.9	26.3	26.5	27.2	28.0
Public aid	3.1	6.6	12.8	13.4	10.4	10.8	11.6	12.8
State and local as percent of all State and local expenditures from general revenues: ³								
All programs	52.6	55.0	57.1	58.3	55.1	64.0	63.8	65.4
Education	42.4	44.1	44.3	44.9	42.7	48.4	47.6	47.3
Public aid	4.5	6.7	8.7	9.7	9.4	10.3	10.5	12.3

¹ Excluding that part of workers' compensation and temporary disability insurance payments made through private carriers and self-insurers.

² Revised data.

³ From State and local sources, excluding Federal grants.

Table 6.— All public expenditures for health and medical care, selected fiscal years, 1965-91

(In millions)

Program	1965	1970	1975	1980	1985	1989	1990	1991
Total	\$9,302	\$24,801	\$51,122	\$99,629	\$170,585	\$241,279	\$275,793	\$317,050
Health and medical services	7,531	22,187	46,950	93,045	162,019	228,923	262,653	303,061
Medicare .....	...	7,149	14,781	34,992	71,384	94,552	109,709	116,651
Temporary disability insurance ²	51	63	73	50	55	67	63	66
Workers' compensation ²	580	985	2,470	3,725	7,080	12,825	14,306	16,010
Public assistance medical payments	1,367	5,213	13,551	27,570	43,860	64,548	75,390	101,133
General hospital and medical care	2,510	3,301	6,019	8,105	9,143	14,426	15,728	16,775
Defense Department hospital and medical care	881	1,682	2,817	4,198	7,422	10,158	11,286	12,651
Maternal and child health programs	239	450	567	870	1,222	1,775	1,866	1,976
School health (education agencies)	140	247	352	575	788	1,028	1,125	1,225
Other public health activities	614	1,312	2,815	6,931	11,912	18,261	21,328	23,826
Veterans' hospital and medical care	1,115	1,651	3,287	5,750	3,809	10,782	11,321	12,189
Medical vocational rehabilitation	34	134	218	279	344	500	532	559
Medical research	1,227	1,684	2,648	4,924	6,891	10,035	10,800	11,543
Medical facilities construction	544	930	1,524	1,660	1,675	2,321	2,340	2,446
Department of Veterans' Affairs	77	71	137	323	458	646	445	821
As a percent of gross domestic product	1.4	2.5	3.4	3.8	4.3	4.7	5.0	5.6

¹ Revised data.

² Includes medical benefits paid under public law by private insurance carriers and self-insurers.

Source: Health Care Financing Administration, Office of the Actuary, Division of National Cost Estimates.