# **Department of Defense**

# **Revolving Funds**

Justification/Overview



Fiscal Year (FY) 2008/2009 President's Budget

February 2007

# **TABLE OF CONTENTS**

# Page

Pentagon Reservation Maintenance Revolving Fund (PRMRF)	1
Buildings Maintenance Fund (BMF)	20
National Defense Stockpile Transaction Fund (NDS)	30
Conventional Ammunition Working Capital Fund (CAWCF)	40
Defense Coalition Support Account (DCSA)	42

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# WASHINGTON HEADQUARTERS SERVICES Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) FY 2008/2009 Budget Estimates February 2007

## Activity Group Function

The Pentagon Reservation Maintenance Revolving Fund (PRMRF) was established by the FY 1991 Defense Authorization Act (10 USC §2674). The fund is responsible for the maintenance, protection, repair and renovation of the Pentagon Reservation. As established, the "Pentagon Reservation" refers to that area of land (consisting of approximately 280 acres) located in Arlington, Virginia, on which stand the Pentagon Building, Federal Office Building #2, and the Pentagon Heating and Sewage Treatment Plants. It also refers to other related facilities to include the land and physical facilities at the Raven Rock Mountain Complex. The PRMRF is financed by funds collected via a basic user charge for space and building services. Services above those paid for basic charges are recovered on a reimbursable basis.

## Activity Group Composition

The PRMRF finances the activities of the Washington Headquarters Services (WHS), the Pentagon Force Protection Agency (PFPA) and the Raven Rock Mountain Complex (RRMC) in providing space, building services, deep underground relocation capability, and force protection for Department of Defense (DoD) Components, including Military Departments and other activities housed within the Pentagon Reservation.

**Real Property Operations:** The Defense Facilities Directorate (DFD) is responsible for the safe and efficient operation, maintenance and repair of the Pentagon Reservation which includes the Pentagon, the Pentagon Heating and Refrigeration Plant, Federal Office Building #2 (Navy Annex), the Modular Office Complex, and all Reservation grounds and parking areas. Real Property Operations include cleaning, preventive maintenance, operation and repair of building mechanical and electrical systems, trash removal, landscaping, and administrative support. Additional services include operating expenses for purchased utilities, operation of the Pentagon's Heating and Refrigeration Plant and classified waste These services maintain the facilities at levels incinerator. adequate to support the assigned mission and to prevent deterioration and damage to Reservation buildings, their support systems and operating equipment.

**Pentagon Force Protection Agency:** The Pentagon Force Protection Agency (PFPA) was established in May 2002 as a Defense Agency under Title 10 USC 191. The mission of PFPA is to provide force protection, security, anti-terrorism, law enforcement, and chemical, biological, radiological, and nuclear protection as required for the people, facilities, infrastructure and other resources at the Pentagon Reservation and DoD activities within the National Capital Region (NCR), to include the RRMC. PFPA is the DoD focal point for coordination with DoD components, executive departments, agencies, state and local authorities on matters which involve force protection, security, and law enforcement for the Pentagon Reservation and DoD facilities within the NCR.

**Pentagon Renovation and Construction:** The Pentagon Renovation Program provides all new mechanical, electrical, plumbing and sprinkler systems, vertical transportation, cable management systems, improvements in fire and life safety systems and accessibility throughout for persons with disabilities. It also preserves historic building elements, upgrades operation centers, installs modern telecommunications support features, and complies with energy conservation and environmental requirements. To manage this extensive program, the Pentagon Renovation and Construction Office (PENREN), develops and employs construction business practices that are performance based and results oriented.

Raven Rock Mountain Complex: The mission of Raven Rock Mountain Complex is to support the Continuity of Operations Plan (COOP) for the Office of the Secretary of Defense and the Joint Staff. Real property operation includes cleaning, preventive maintenance, operation and repair of mechanical and utility systems, roads and grounds maintenance, fire and emergency services, food services, information management support services, and administrative support. These services support the Raven Rock Mountain Complex customer base to provide maintenance and upkeep of facilities within the Complex at levels adequate to support their assigned mission and to prevent deterioration and damage to its facilities, systems, and operating equipment.

2

The following table summarizes PRMRF obligation authority by activity group:

(Dollars in Millions)								
Budget Sub-activity	FY 2006		FY 2007		2007 FY 2008		FY 20	09
	Operating	Capital	Operating	Capital	Operating	Capital	Operating	Capital
Real Property Operation	147.9	0.0	162.3	0.0	170.9	0.0	168.7	0.0
Pentagon Renovation	115.1	231.0	85.7	307.7	85.0	240.5	84.9	302.2
Pentagon Force Protection	162.5	1.5	169.8	4.5	184.7	2.9	181.7	2.6
Raven Rock Mountain Complex	29.6	0.4	36.8	0.4	39.2	3.5	35.8	7.8
	455.1	232.9	454.6	312.6	479.9	246.9	471.1	312.6
Total	688.	.0	767.2		767.2 726.8		783.	7

lote. FY 2007 obligation authomy includes \$10.5 million in direct appropriation for the Pentagon Memorial.

## Operating Budget

Budget estimates assume annual inflationary increases for utilities, supplies, equipment, service contracts, and civilian pay raises. Maintenance and repair services will be maintained at commercially equivalent levels.

PFPA's budget estimates are developed and programmed to provide a safe and secure environment and to deter acts of terrorism against DoD personnel, assets, and facilities through an effective, proactive, and viable force protection and anti-terrorism program.

## Capital Budget

Budget estimates for the Pentagon renovation are requirements based, allowing for lump sum contract awards for sequenced and interrelated blocks of work. The renovation continues through FY 2009 with design and construction of Wedge 4, and the design of Wedge 5. Information Management and Telecommunication (IM&T) planning, engineering management, and acquisition continue through FY 2007. To accommodate necessary moves and to meet construction requirements, the target date for completing the renovation is adjusted from December 2010 to October 2011.

The PFPA budget estimates include funding of their Life System Architecture which includes Information Assurance, land mobile radios, procurement of chemical, biological, radiological sensors and building protection/detection sensor integration, and joint system enhancements.

The RRMC budget estimates in FY 2008 and FY 2009 include facility maintenance modernization projects to replace failing valves and piping in both power plants, and funds a compartmental smoke control system to inhibit the flow of smoke into areas of egress.

## Significant Changes in Activity Group

## FY 2007 Budget Estimate

• Includes the cost to construct the Pentagon Memorial, estimated at \$21.0 million. A direct appropriation of \$18.5 million was approved to fund the majority of the construction with the remaining \$2.5 million to be funded from existing Memorial Fund cash deposits.

## FY 2008 Budget Estimate

- Funds the design and construction of an Integrated Emergency Operations Center (IEOC) to service the operational needs of the PFPA and the WHS to co-locate four existing centers into one contiguous area.
- Funds RRMC facility maintenance & modernization project to replace chilled water line's failing valves and piping in both power plants as well as between the plants.
- Funds Pentagon Shield to provide the Pentagon Reservation the next generation of chemical-biological detection.
- Funds new anti-terrorism and force protection requirements necessary to ensure life safety, and well being to include security for the Pentagon and Air Force Memorials, and an Explosive Ordnance Disposal Unit.
- Funds RRMC emergency egress route to allow direct emergency outlet.
- Increases the Pentagon baseline square footage by 115,788 square feet of space to include the Pentagon Library and Conference Center (PLC2), a multi-tenant facility which opened in the fall of 2006 that houses the Army Library, PFPA's Police Headquarters, and the Pentagon Conference Center. The Pentagon Conference Center will provide a premier meeting and training space for DoD components on the Reservation.

## FY 2009 Budget Estimate

- Funds permanent screening facilities at the Pentagon to control pedestrian traffic into and out of the building and to improve vehicular traffic in the south parking lot.
- Funds needed roof repairs at the Remote Delivery Facility.

Financial Profile		(Dollars in	Millions)	
	FY 2006	FY 2007	FY 2008	FY 2009
Revenue	638.4	765.9	726.8	783.7
Expenses	688.0	767.2	726.8	783.7
Net Operating Result (NOR)	-49.6	-1.3	0.0	0.0
Disbursements	655.4	780.0	758.8	772.5
Collections	616.4	765.9	726.8	783.7
Net Outlays	39.0	14.1	32.0	-11.2

The negative NOR reflects the funding of specific PRMRF initiatives from within existing PRMRF cash balances, thus reducing the current revenue requirement. These initiatives include RRMC's force protection requirements, PFPA's rent stabilization, the Pentagon Memorial, and initial design of the south parking utility repair project.

<u>Staffing</u>	Full Time Equivalents (FTE)						
	FY 2006	FY 2007	FY 2008	FY 2009			
Real Property Operations	321	317	341	361			
Pentagon Renovation	26	25	24	24			
Pentagon Force Protection							
Agency	837	942	938	995			
Raven Rock Mountain Complex	0	0	0	0			
Total	1,184	1,284	1,303	1,380			

#### Summary of Price, Program, and other Changes - Operating Budget Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

Element of Expense	Cost of Operations FY 2006	ations Annualization Price		-	Program & Other Changes	Cost of Operations FY 2007
	FI 2000	or ray harses	GI OWCII/AI	iounc	Changes	FT 2007
Civilian Personnel Compensation	75.6	0.6	1.7%	1.2	20.6	98.0
Civilian Personnel Benefits	23.1	0.2	1.7%	0.4	-3.3	20.4
Benefits to Former Employees	0.2	0.0	1.7%	0.0	0.1	0.3
Travel	1.2		2.2%	0.0	0.1	1.3
Transportation	0.3		2.2%	0.0	0.3	0.6
Rent	35.7		2.2%	0.8	0.0	36.5
Communication and Utilities	25.3		2.2%	0.6	-1.0	24.9
Printing	0.1		2.2%	0.0	0.0	0.1
Other Services	479.4		2.2%	10.5	44.9	534.8
Supplies and Materials	21.2		2.2%	0.5	-8.8	12.9
Equipment	25.8		2.2%	0.6	10.9	37.3
Interest & Dividends	0.1		2.2%	0.0	0.0	0.1
Total COST OF OPERATIONS (Includes Above Standard Program)	688.0	0.8		14.6	63.8	767.2

#### Summary of Price, Program, and other Changes - Operating Budget Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

Element of Expense	Cost of Operations FY 2007	Annualization of Pay Raises	Price Growth/A		Program & Other Changes	Cost of Operations FY 2008
Civilian Personnel Compensation	98.0	0.5	2.2%	2.2	9.2	109.9
Civilian Personnel Benefits	20.4	0.1	2.2%	0.5	8.6	29.6
Benefits to Former Employees	0.3	0.0	2.2%	0.0	0.0	0.3
Travel	1.3		2.4%	0.0	0.0	1.3
Transportation	0.6		2.4%	0.0	-0.1	0.5
Rent	36.5		2.4%	0.9	0.0	37.4
Communication and Utilities	24.9		2.4%	0.6	-7.5	18.0
Printing	0.1		2.4%	0.0	-0.1	0.0
Other Services	534.8		2.4%	12.8	-56.6	491.0
Supplies and Materials	12.9		2.4%	0.3	-7.8	5.4
Equipment	37.3		2.4%	0.9	-4.9	33.3
Interest & Dividends	0.1		2.4%	0.0	0.0	0.1
TOTAL COST OF OPERATIONS (Includes Above Standard Program)	767.2	0.7		18.2	-59.3	726.8

#### Summary of Price, Program, and other Changes - Operating Budget Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

Element of Expense	Cost of Operations FY 2008	Annualization of Pay Raises			Program & Other Changes	Cost of Operations FY 2009
			01000011/11	loune	5	
Civilian Personnel Compensation	109.9	0.8	1.7%	1.9	1.2	113.8
Civilian Personnel Benefits	29.6	0.2	1.7%	0.5	0.7	31.0
Benefits to Former Employees	0.3	0.0	1.7%	0.0	0.0	0.3
Travel	1.3		2.3%	0.0	0.0	1.4
Transportation	0.5		2.3%	0.0	0.0	0.5
Rent	37.4		2.3%	0.9	0.0	38.3
Communication and Utilities	18.0		2.3%	0.4	-3.5	14.9
Printing	0.0		2.3%	0.0	0.0	0.1
Other Services	491.0		2.3%	11.3	38.9	541.2
Supplies and Materials	5.4		2.3%	0.1	4.4	9.9
Equipment	33.3		2.3%	0.8	-1.8	32.3
Interest & Dividends	0.1		2.3%	0.0	0.0	0.1
TOTAL COST OF OPERATIONS (Includes Above Standard Program)	726.8	1.1		15.9	39.9	783.7

## Changes in the Costs of Operation Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

FY 2006 Estimated Actual:	688.0
FY 2007 Estimate in President's Budget	789.7
Pricing Adjustments:	-0.1
Program Changes:	-22.4
FY 2007 Estimate Current Estimate	767.2
Pricing Adjustments:	
Annualization of Prior Year Pay Raises	0.6
FY 2008 Pay Raise	2.7
General Purchase Inflation	15.5
Program Changes:	
Increase in salary cost	22.4
Decrease in FTEs	-4.6
Law Enforcement Retirement	0.3
Pentagon Memorial Construction	-21.0
Renovation Program - Wedge 4	-64.9
Decrease in above standard workload	-2.5 -1.9
Renovation for collective protection Decrease in maintenance supplies	-1.9
Handheld radios for RRMC	-0.4
Life Safety Security System Network	-1.3
Decrease maintenance/repair equipment	-1.7
One time equipment purchases	-2.5
CBRN collective protection	-0.7
(IEOC)	2.5
Integrated Emergency Operations Center (IEOC) Alarms & Cable	6.4
Anti-Terrorism Initiatives	8.7
RRMC Facility Modernization	3.5
RRMC Fire Emergency Egress	1.2
FY 2008 Estimate:	726.8
Pricing Adjustments:	
Annualization of Prior Year Pay Raises	1.1
FY 2009 Pay Raise	2.4
General Purchase Inflation	13.5
Program Changes:	
Direct Labor	1.9
Decrease communication costs	-3.5
Renovation Program - Wedge 5	24.0
Anti-Terrorism Initiatives	7.2
RRMC Facility Modernization	7.8
South Terrace/Metro Screening Shelter	7.2
One Time Equipment Purchase	-1.8
Decrease in above standard workload	-2.9
FY 2009 Estimate:	783.7

## Source of New Orders and Revenue Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

1.New Orders	FY 2006	FY 2007	FY 2008	FY 2009
a. Orders from DoD Components				
Department of the Air Force	108.3	133.1	123.7	137.7
Department of the Army	141.9	175.0	160.1	178.5
United States Marine Corps	41.6	50.5	49.4	54.2
Department of the Navy	68.4	81.7	77.8	85.4
Subtotal Military Departments	360.3	440.3	411.0	455.8
Defense-Wide				
AFIS	0.2	0.2	0.2	0.2
DIA	22.2	27.5	25.3	28.3
DISA	12.8	14.5	12.2	13.0
DLA	0.5	0.3	0.3	0.4
DLSA	0.5	0.7	0.6	0.7
DTRA	0.7	0.7	0.5	0.5
JCS	61.0	71.9	66.5	72.2
MDA	14.9	15.4	18.1	18.7
NGA (NIMA)	0.4	0.5	0.5	0.5
NSA	0.3	0.4	0.3	0.4
PFPA	6.8	8.0	8.0	8.3
WHS	103.8	127.8	121.2	135.0
Subtotal Defense-Wide	224.1	267.9	253.7	278.2
b. Orders from Non-DoD Agencies				
DoD Concessions Committee	0.9	0.9	0.9	1.0
c. Total Standard Level Rent Orders	585.2	709.1	665.7	734.9
d. Other Orders				
Above Standard Level Services:				
Building Services and Space Adjustments	25.8	15.5	35.3	26.9
PENREN/C Customer Orders	16.7	16.0	16.0	17.0
Renovation Furniture	5.2	10.3	8.0	3.0
Force Protection	5.5	3.3	1.8	1.8
Subtotal Above Standard Services	53.2	45.1	61.1	48.8
e. Other Sources	0.0	2.5	0.0	0.0
Pentagon Memorial Fund	0.0	2.5	0.0	0.0
Total New Orders:	638.4	756.7	726.8	783.7

#### Revenue and Expense Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

	<u>FY 2006</u>	<u>FY 2007</u>	<u>FY 2008</u>	FY 2009
Revenue:				
Standard level	585.2	709.1	665.7	734.9
Above standard level	53.2	47.6	61.1	48.8
Total Revenue	638.4	756.7	726.8	783.7
Standard Level Operating Expenses:				
Real Property Operations:	<u>112.4</u>	<u>127.3</u>	<u>137.0</u>	<u>138.7</u>
Cleaning	21.4	22.1	23.1	23.2
Utilities & fuel	14.6	15.3	19.7	19.8
Maintenance	24.5	21.0	23.2	21.6
Other building services	9.9	8.8	8.9	8.4
Administration	14.0	9.9	32.3	35.8
Pentagon Memorial	7.0	21.0	0.0	0.0
Repairs (over \$10,000)	7.5	11.0	12.0	10.5
Information Technology	13.5	18.2	17.8	19.4
Pentagon Force Protection Agency:	<u>158.5</u>	<u>171.1</u>	<u>185.8</u>	<u>182.5</u>
Compensation & Benefit	78.8	87.2	91.2	98.3
Program Integration	18.8	27.9	20.9	13.6
CBRN	28.8	27.9	15.8	16.8
Anti-Terrorism/Force Protection	0.4	0.3	1.6	1.7
Security Services	17.2	7.3	8.9	8.4
Pentagon Police	2.8	10.7	12.1	10.7
Force Protection Technology	11.9	9.8	35.3	33.0
Pentagon Renovation:	<u>328.3</u>	<u>377.4</u>	<u>309.5</u>	<u>370.0</u>
Design and Construction	154.8	209.4	175.6	227.0
Information Management & Telecommunications (IM&T)	37.8	32.6	36.3	27.7
Swing Space	44.7	51.2	45.0	44.2
Administration	30.4	16.6	20.0	19.5
Other Services	0.6	11.3	4.0	4.2
Life Safety	0.0	23.5	0.0	17.9
Renovation Acceleration	27.8	32.8	28.6	29.5
Command Communications Survivability Program	2.6	0.0	0.0	0.0
Site R Improvements	21.7	0.0	0.0	0.0
Unified Command Center/Resources Situation Awareness Center (UCC/RSAC)	7.9	0.0	0.0	0.0

#### Revenue and Expense Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

	<u>FY 2006</u>	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>
Standard Level Operating Expenses (continued):				
Raven Rock Mountain Complex:	<u>30.0</u>	<u>37.2</u>	42.7	43.6
Cleaning	0.4	0.4	0.4	0.4
Maintenance	6.2	11.5	17.0	18.7
Utiliites & Fuel	2.1	3.3	3.4	3.6
Administration	4.6	10.7	11.4	10.0
Repairs & Alterations	1.6	0.0	0.0	0.0
Physical Security	3.9	0.0	0.0	0.0
IT Support Services	9.2	9.7	9.0	9.3
Other Services	2.0	1.6	1.5	1.6
Subtotal Standard Level	<u>629.3</u>	<u>712.9</u>	<u>674.9</u>	<u>734.8</u>
Above Standard Reimbursable Expenses:				
Real Property Operations:	35.5	35.0	34.1	30.0
Pentagon Renovation	17.6	16.0	16.0	17.0
Pentagon Force Protection Agency	5.5	3.3	1.8	1.9
Subtotal Above Standard Level	58.7	54.3	51.9	48.9
Total Operating Expenses	688.0	767.2	726.8	783.7
Cost of Services	688.0	767.2	726.8	783.7
Net Operating Result	0.0	0.0	0.0	0.0
Accumulated Operating Result	0.0	0.0	0.0	0.0

#### Cost of Basic Service Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007

	FY 2	006	FY 2	007	FY 2	008	FY 2	2009
	Workload	Cost	Workload	Cost	Workload	Cost	Workload	Cost
PROGRAM	Avg. Sq. Ft.	per Sq. Ft.						
Cleaning	4,725,242	\$ 4.59	4,725,242	\$4.68	4,841,030	\$ 4.77	4,841,030	\$ 4.79
Utilities & Fuel	4,725,242	\$ 3.09	4,725,242	\$3.24	4,841,030	\$ 4.07	4,841,030	\$ 4.10
Maintenance	4,725,242	\$ 4.60	4,725,242	\$4.44	4,841,030	\$ 4.79	4,841,030	\$ 4.46
Other Building Services	4,725,242	\$ 2.09	4,725,242	\$1.86	4,841,030	\$ 1.84	4,841,030	\$ 1.74
Administrative	5,038,658	\$ 6.00	5,038,658	\$6.35	5,154,446	\$ 6.26	5,154,446	\$ 6.95
Administrative Cost as Percent of Total Program Cost		26.6%		29.1%		27.8%		26.5%

Workload Avg. Square footage is based on occupiable space. It does not include outside parking and it excludes reimbursable above standard services

Square footage increase in FY 2008 from FY 2007 includes the Army Library, Pentagon Conference Center and PFPA's Police Headquarters.

#### Summary Statement Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

	Obs.	Orders	<u>Revenue</u>	<u>Cost</u>	06	07	<u>08</u>	09	<u>10</u>	<u>11</u>	<u>12</u>	<u>13</u>
<u>Pentagon</u>	Bldg. Re	enovation:	•									
FY 2006	346.1	304.8	304.8	346.1	320.4	65.7	20.7	0.0	0.0			
FY 2007	393.4	406.7	406.7	393.4		290.5	86.1	33.3	11.0	5.0		
FY 2008	325.5	325.5	325.5	325.5			217.5	75.6	10.0	5.0	2.6	2.4
FY 2009	387.1	387.1	387.1	387.1				279.0	81.1	10.0	2.0	2.0
Pentagon	Force Pro	otection A	gency:									
FY 2006	164.0	163.7	163.7	164.0	182.7	41.0						
FY 2007	174.3	165.4	165.4	174.3		130.7	43.6					
FY 2008	187.6	187.6	187.6	187.6			156.8	17.4	0.0	0.0	0.0	0.0
FY 2009	184.3	184.3	184.3	184.3				159.4	17.7			
<u>Real Prop</u>	perty Ope	rations:										
FY 2006	148.0	139.9	139.9	148.0	126.6	23.2						
FY 2007	162.3	147.4	147.4	162.3		132.9	33.2					
FY 2008	170.9	170.9	170.9	170.9			136.7	34.2				
FY 2009	168.7	168.7	168.7	168.7				129.3	32.3			
<u>Raven Ro</u> c	ck Mounta:	in Complex	<u>.</u>									
FY 2006	30.0	30.0	30.0	30.0	25.7	6.0						
FY 2007	37.2	37.2	37.2	37.2		29.7	7.4					
FY 2008	42.7	42.7	42.7	42.7			30.4	7.6				
FY 2009	43.6	43.6	43.6	43.6				29.0	7.2			
<u>Total PRI</u>	MRF:											
FY 2006	688.1	638.4	638.4	688.1	655.4	192.7	20.7	0.0	0.0			
FY 2007	767.2	756.7	756.7	767.2		583.8	170.3	33.3	11.0	5.0		
FY 2008	726.8	726.8	726.8	726.8		0.0	566.7	134.8	10.0	5.0	2.6	2.4
FY 2009	783.7	783.7	783.7	783.7		0.0	0.0	604.4	138.3	10.0	2.0	2.0

Cash:	BOY	<u>Collections</u>	Disb.	EOY
FY 2006	473.0	616.4	655.4	434.0
FY 2007	434.0	765.9	780.0	419.9
FY 2008	419.9	726.8	758.8	387.9
FY 2009	387.9	783.7	772.5	399.1

#### Capital Investment Summary Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

		FY 2	FY 2006		007	FY 2	008	FY 2	009
Line Number	Item Description	Quantity	Total Cost	Quantity	Total Cost	Quantity	Total Cost	Quantity	Total Cost
1	Equipment - Other	1	1.5	1	4.6	1	2.9	1	2.6
2	Major Construction - Replacement	1	231.0	1	307.7	1	240.5	1	302.2
3	Fire Vehicle / Equipment - Other	<u>1</u>	<u>0.4</u>	<u>1</u>	<u>0.4</u>	<u>1</u>	<u>3.5</u>	<u>1</u>	7.80
	TOTAL	3	232.9	3	312.6	3	246.9	3	312.6

PENTAGON RESERVATION MAINTENANCE REVOLVING FUND CAPITAL INVESTMENT JUSTIFICATION (\$ in Thousands)										Fiscal Yea 2009 Budge		
B. Pentagon Force Protection Agence	су			C. Equi	pment - Oti	her		D. Li	ne Item #:	1		
		FY 2006	•		FY 2007			FY 2008			FY 2009	
		Unit	Total		Unit	Total		Unit	Total		Unit	Total
Element of Cost (\$000)	Quantity	Cost	Cost	Quantity	Cost	Cost	Quantity	Cost	Cost	Quantity	Cost	Cost
Equipment - except ADPE & Telecomm	1	1,543	1,543	1	4,562	4,562	1	2,885	2,885	1	2,577	2,577
TOTAL	1	1,543	1,543	1	4,562	4,562	1	2,885	2,885	1	2,577	2,577

#### Narrative Justification:

#### FY 2007: \$4.6 million will be invested in PFPA initiatives to include:

- Incident Command Support Network (\$200K)
- Digital recording capability for new cameras (\$100K)
- Systems defense and computer network defense (\$100K)
- Land mobile radios (\$250K)
- Life Safety System Equipment (\$1,927K)

- Procurement of chemical, biological, radiological detection sensors and protection/detection sensor integration, and the joint operations system enhancements - (\$1,985K)

#### FY 2008: \$2.9 million will be invested in PFPA initiatives to include:

- Life Safety System Equipment (\$2,100K)
- Land mobile radios (\$225K)
- Armored vehicle for senior personnel (\$175K)

- Procurement of chemical, biological, radiological detection sensors and protection/detection sensor integration, and the joint operations system enhancements - (\$385K)

#### FY 2009: \$2.6 million will be invested in PFPA initiatives to include:

- Life Safety System Equipment (\$2,000K)
- Land mobile radios (\$225K)

- Procurement of chemical, biological, radiological detection sensors and protection/detection sensor integration, and the joint operations system enhancements - (\$352K)

PENTAGON RESERVATION	MAINTENANC	CE REVOLVI (\$ in Th		ITAL INVES	rment justi	FICATION				Fiscal Yes 2009 Budge		
B. Pentagon Renovation				C. Major	Construct:	ion - Repl	acement	D. Liı	ne Item #2	2		
		FY 2006	•		FY 2007			FY 2008			FY 2009	
		Unit	Total		Unit	Total		Unit	Total		Unit	Total
Element of Cost (\$000)	Quantity	Cost	Cost	Quantity	Cost	Cost	Quantity	Cost	Cost	Quantity	Cost	Cost
Major Construction	1	230,983	230,983	1	307,676	307,676	1	240,500	240,500	1	302,200	302,200
TOTAL		230,983	230,983	1	307,676	307,676	1		240,500			302,200

#### Narrative Justification:

#### FY 2007: \$307.6 million will be invested in Renovation initiatives to include:

1. Design and Construction activities, including design, construction, energy management control system, lock hardware, and security systems and interior signs for Wedge Three (\$84.5 million)

- 2. Design and Construction activities for Wedge Four (\$129.6 million)
- 3. Construction management and quaility assurance (\$5.0 million)
- 4. Information Management and Telecommunications planning, engineering management, acquisition and implementation activities (\$31.0 million)
- 5. Renovation acceleraton (\$33.4 million)
- 6. LIfe Safety initiatives in Wedge Four to enhance safety, fire suppression, and blast resistance for the Pentagon (\$24.1 million)

#### FY 2008: \$240.5 million will be invested in Renovation initiatives to include:

- 1. Design and Construction activities (\$172.4 million)
- 2. Construction management and quaility assurance (\$3.2 million)
- 3. Information Management and Telecommunications planning, engineering management, acquisition and implementation activities (\$36.3 million)
- 4. Renovation acceleraton (\$28.6 million)

#### FY 2009: \$302.2 million will be invested in Renovation initiatives to include:

- 1. Design and Construction activities (\$223.8 million)
- 2. Construction management and quaility assurance (\$3.2 million)
- 3. Information Management and Telecommunications planning, engineering management, acquisition and implementation activities (\$27.8 million)
- 4. Renovation acceleraton (\$29.5 million)
- 5. Force Protection (\$17.9 million)

PENTAGON RESERVATION 1	MAINTENANC	E REVOLVI		ITAL INVEST	MENT JUSTI	IFICATION				Fiscal Yea 2009 Budge		
B. Raven Rock Mountain Complex - RRMC				C. Equi	pment, Othe	er		D. Li	ne Item #	3		
		FY 2006	•		FY 2007			FY 2008			FY 2009	
		Unit	Total		Unit	Total		Unit	Total		Unit	Total
Element of Cost (\$000)	Quantity	Cost	Cost	Quantity	Cost	Cost	Quantity	Cost	Cost	Quantity	Cost	Cost
Equipment, Other	1	375	375	1	390	390	1	3,500	3,500	1	7,800	7,800
TOTAL	1	375	375	1	390	390	1	3,500	3,500	1	7,800	7,800

#### Narrative Justification:

#### FY 2007: \$0.4 million will be invested in RRMC Capital Improvement initiatives to include:

- Purchase of a fire engine

#### FY 2008: \$3.5 million will be invested in RRMC Capital Improvement initiatives to include:

- Chilled Water Line Replacement - replaces valves and piping in both power plants as well as between the plants within the chilled water system

#### FY 2009: \$7.8 million will be invested in RRMC Capital Inmprovement initiatives to include:

-the continuation of the Chilled Water Line Replacement (\$5.5 million)

-the continuation of the Electrical Power Distribution Project (\$2.3 million)

#### Capital Budget Execution Washington Headquarters Services Pentagon Reservation Maintenance Revolving Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Thousands)

#### Projects on the FY 2007 President's Budget

FY	Approved <u>Project</u>	Approved <u>Proj Cost</u>	Current <u>Proj Cost</u>	Asset/ Deficiency	Explanation
2007	Equipment ADPE and TELECOM				
2007	Equipment Other Information Management & Force Protection Technology	4,562	4,562		
2007	Armored Vehicles				
2007	<b>Major Construction</b> Major construction associated with the renovation of the Pentagon Complex	321,000	307,676	13,324	Based on current review of capital requirement
2007	Fire Vehicle	390	390		
	Total FY 2007	325,952	312,628	13,324	

# WASHINGTON HEADQUARTERS SERVICES Buildings Maintenance Fund Fiscal Year (FY) FY 2008/2009 Budget Estimates February 2007

#### Activity Group Function

The Buildings Maintenance Fund (BMF) operates under authority of Section 2208 of Title 10, United States Code. The fund is responsible for providing space, building services and force protection for two federally owned and 28 leased facilities within the National Capital Region (NCR). These facilities are operated by Washington Headquarters Services (WHS) under GSA DoD Interagency Agreements. The BMF is financed by funds collected via a basic service charge. Service above those paid for basic charges are recovered on a reimbursable basis.

## Activity Group Composition

The BMF finances the activities of the Washington Headquarters Services (WHS) and the Pentagon Force Protection Agency in providing space, building services and force protection for Department of Defense (DoD) components including military departments and other activities in DoD delegated buildings within the NCR.

**Real Property Operations (RPO):** The Defense Facilities Directorate is responsible for providing safe and efficient operation and management of all DoD delegated buildings within the NCR. Real Property Operations include cleaning, preventive maintenance, operation and repair of building mechanical and electrical systems, trash removal, landscaping, purchased utilities and administrative support. The scheduled maintenance and day-to-day customer support via these services provides for operational continuity of the customer's mission.

**Pentagon Force Protection Agency (PFPA):** The Pentagon Force Protection Agency (PFPA) was established in May 2002 as a Defense Agency under Title 10 USC 191. The mission of the PFPA is to provide force protection, security, anti-terrorism, law enforcement, and chemical, biological, radiological, and nuclear protection as required for the people, facilities, infrastructure, and other resources within the NCR. The following table summarizes BMF obligation authority by activity group:

	(Dollars in Millions)								
	FY 2006	FY 2007	FY 2008	FY 2009					
Real Property Operations Pentagon Force Protection	16.6	22.2	22.4	22.6					
Agency Total	$\frac{34.0}{50.6}$	$\frac{35.5}{57.7}$	$\frac{36.2}{58.6}$	$\frac{38.6}{61.2}$					

## Budget Highlight

Budget estimates assume annual inflationary increases for real property operations and force protection requirements. Real property maintenance and repair projects will be maintained at commercially equivalent levels. In FY 2008 the overall delegated office space within the NCR increased by 434,472 square feet to a total of 4,943,172 square feet which includes authority granted to PFPA to provide physical security at Presidential Towers.

Financial Profile		(Dollars in	Millions)	
	FY 2006	FY 2007	FY 2008	FY 2009
Revenue	55.9	52.7	58.6	61.2
Expenses	50.6	57.7	58.6	61.2
Net Operating Results	5.3	-5.0	0.0	0.0
Disbursements	44.3	57.2	60.0	62.8
Collections	49.4	52.7	58.6	61.2
Net Outlays	-5.1	4.5	1.4	1.6

Staffing		Full	Time	Equivalents	
	FY 2006	FY	2007	FY 2008	FY 2009
Real Property Operations	55		58	58	58

Note: Pentagon Force Protection personnel are reported under the Pentagon Reservation Maintenance Revolving Fund budget estimates.

#### Summary of Price, Program, and other Changes - Operating Budget Washington Headquarters Services Buildings Maintenance Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

Element of Expense	Cost of Operations FY 2006	Annualization of Pay Raises	Price Growth/Amo	ount	Program & Other Changes	Cost of Operations FY 2007
Civilian Personnel Compensation	4.3	0.0	1.7%	0.1	0.1	4.5
Civilian Personnel Benefits	1.5	0.0	1.7%	0.0	-0.4	1.1
Benefits to Former Employees	0.0	0.0	1.7%	0.0	0.0	0.0
Travel	0.1		2.2%	0.0	0.0	0.1
Transportation	0.0		2.2%	0.0	0.0	0.0
Rent	0.7		2.2%	0.0	-0.7	0.0
Communication and Utilities	1.8		2.2%	0.0	-0.8	1.1
Printing	0.0		2.2%	0.0	0.0	0.0
Other Services	32.7		2.2%	0.7	12.6	46.0
Supplies and Materials	0.4		2.2%	0.0	3.0	3.4
Equipment	9.1		2.2%	0.2	-7.8	1.5
Interest/Dividend	0.0		2.2%	0.0	0.0	0.0
Total COST OF OPERATIONS (Includes Above Standard Program)	50.6	0.0		1.1	6.0	57.7

#### Summary of Price, Program, and other Changes - Operating Budget Washington Headquarters Services Buildings Maintenance Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

Element of Expense	Cost of Operations FY 2007	Annualization of Pay Raises	Price Growth/Amo		Program & Other Changes	Cost of Operations FY 2008
Element of Expense	FI 2007	OI Fay Raises	Growth/Amo	bunt	Changes	FI 2008
Civilian Personnel Compensation	4.5	0.0	2.2%	0.1	0.0	4.6
Civilian Personnel Benefits	1.1	0.0	2.2%	0.0	0.0	1.1
Benefits to Former Employees	0.1	0.0	2.2%	0.0	0.0	0.1
Travel	0.1		2.4%	0.0	0.0	0.1
Transportation	0.0		2.4%	0.0	0.0	0.0
Rent	0.0		2.4%	0.0	0.0	0.0
Communication and Utilities	1.0		2.4%	0.0	0.0	1.0
Printing	0.0		2.4%	0.0	0.0	0.0
Other Services	46.0		2.4%	1.1	-1.0	46.1
Supplies and Materials	3.4		2.4%	0.1	-2.0	1.4
Equipment	1.5		2.4%	0.0	2.7	4.2
Interest & Dividends	0.0		2.4%	0.0	0.0	0.0
TOTAL COST OF OPERATIONS (Includes Above Standard Program)	57.7	0.0		1.3	-0.4	58.6

#### Summary of Price, Program, and other Changes - Operating Budget Washington Headquarters Services Buildings Maintenance Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

	Cost of Operations FY 2008	Annualization of Pay Raises	Price Growth/Amo		Program & Other Changes	Cost of Operations FY 2009	
Element of Expense	FI 2008	OI Fay Raises	Growtn/Amo	unt	changes	FI 2009	
Civilian Personnel Compensation	4.6	0.0	1.7%	0.1	0.0	4.7	
Civilian Personnel Benefits	1.1	0.0	1.7%	0.0	0.0	1.2	
Benefits to Former Employees	0.1	0.0	1.7%	0.0	0.0	0.1	
Travel	0.1		2.3%	0.0	0.0	0.1	
Transportation	0.0		2.3%	0.0	0.0	0.0	
Rent	0.0		2.3%	0.0	0.0	0.0	
Communication and Utilities	1.0		2.3%	0.0	0.0	1.0	
Printing	0.0		2.3%	0.0	0.0	0.0	
Other Services	46.1		2.3%	1.1	3.1	50.3	
Supplies and Materials	1.4		2.3%	0.0	0.0	1.4	
Equipment	4.2		2.3%	0.1	-1.9	2.4	
Interest & Dividends	0.0		2.3%	0.0	0.0	0.0	
TOTAL COST OF OPERATIONS (Includes Above Standard Program)	58.6	0.0		1.3	1.2	61.2	

	Chang	jes i	n the C	osts o	f Opera	ton				
	Washington Headquarters Services									
Buildings Maintenance Fund										
Fiscal	Year	(FY)	2008/F	Y 2009	Budget	Estimates				
February 2007										
(Dollars in Millions)										

FY 2006 Actual:	50.6
FY 2007 Estimate in President's Budget	57.7
Pricing Adjustments:	0.0
Program Changes:	0.0
FY 2007 Estimate Current Estimate	57.7
Pricing Adjustments:	
Annualization of Prior Year Pay Raises	0.0
FY 2008 Pay Raise	0.1
General Purchase Inflation	1.2
Program Changes:	
Contract Guards	-1.4
Decrease of maintenance supplies	-1.6
Access Control Equipment	2.6
FY 2008 Estimate:	58.6
Pricing Adjustments:	
Annualization of Prior Year Pay Raises	0.0
FY 2009 Pay Raise	0.1
General Purchase Inflation	1.2
Program Changes:	
Contract Guards	3.1
Decrease of Access Control Equipment	-1.8
FY 2009 Estimate:	61.2

## Source of New Orders and Revenue Washington Headquarters Services Buildings Maintenance Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

	<u>FY 2006</u>	<u>FY 2007</u>	FY 2008	<u>FY 2009</u>
1.New Orders				
a. Orders from DoD Components:				
Department of the Air Force	1.5	1.6	1.7	1.8
Department of the Army	17.1	17.5	18.5	19.1
Department of the Navy	3.3	3.3	3.4	3.6
Subtotal Military Departments	21.9	22.4	23.6	24.5
Defense-Wide				
CAAF	1.1	1.1	1.2	1.4
DCMA	1.6	1.7	1.8	2.0
DFAS	0.9	0.9	1.0	1.1
DIA	1.7	1.7	1.8	2.0
DISA	2.7	2.9	3.0	3.2
DLA	1.4	1.5	1.6	1.7
DSS	0.3	0.3	0.3	0.4
DTRA	3.0	3.1	3.2	3.4
WHS	13.4	7.5	7.8	8.1
Subtotal Defense-Wide	26.1	20.7	21.7	23.2
b.Orders from Non-DoD Agencies				
c. Subtotal Standard Level Rent Orders	48.0	43.1	45.3	47.7
d.Other Orders				
Above Standard Level Services:				
Building Services and Space Adjustments	6.0	7.1	12.1	12.2
Force Protection	1.9	2.5	1.2	1.3
Subtotal Above Standard Services	7.9	9.6	13.3	13.5
Total New Orders:	55.9	52.7	58.6	61.2

#### Revenue and Expenses Washington Headquarters Services Buildings Maintenance Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

	<u>FY 2006</u>	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>
Revenue:				
Standard level	48.0	43.1	45.3	47.7
Above standard level	7.9	<u>9.6</u>	<u>13.3</u>	13.5
Total Revenue	55.9	52.7	58.6	61.2
Standard Level Operating Expenses:				
Real Property Operations:	<u>12.8</u>	10.2	10.4	<u>10.5</u>
Cleaning	1.2	1.1	1.2	1.2
Utilities & fuel	1.8	1.7	1.3	1.3
Maintenance	1.1	0.8	0.9	0.9
Other building services	0.9	0.1	0.1	0.1
Administration	7.4	6.1	6.5	6.6
Repairs (over \$10,000)	0.4	0.4	0.4	0.4
Pentagon Force Protection Agency:	<u>32.1</u>	<u>33.0</u>	<u>34.9</u>	<u>37.3</u>
CBRN	15.1	6.2	6.3	6.3
Security Services	16.8	26.2	28.0	30.4
Force Protection Technology	0.2	0.6	0.6	0.6
Subtotal Standard Level	44.9	43.2	45.3	47.8
Above Standard Reimbursable Expenses:				
Real Property Operations	3.8	12.0	12.1	12.1
Pentagon Force Protection Agency	1.9	2.5	1.2	1.3
Subtotal Above Standard Level	5.7	14.5	13.3	13.4
Total Operating Expenses	50.6	57.7	58.6	61.2
Cost of Services	50.6	57.7	58.6	61.2
Net Operating Result	0.0	0.0	0.0	0.0
Accumulated Operating Result	0.0	0.0	0.0	0.0

#### Cost of Basic Services Washington Headquarters Services Buildings Maintenance Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007

	FY 2006		FY 2007		FY 2008		FY 2009		
PROGRAM	Workload Avg. Sq. Ft.	Cost per Sq. Ft.	Workload Avg. Sq. Ft.	Cost per Sq. Ft.	Workload Avg. Sq. Ft.	Cost per Sq. Ft.	Workload Avg. Sq. Ft.	Cost per Sq. Ft	
Cleaning	881,798	\$1.36	881,798	\$1.25	881,798	\$1.34	881,798	\$ 1.3	37
Utilities & Fuel	964,331	\$1.87	964,331	\$1.76	394,212	\$3.26	394,212	\$ 3.3	34
Maintenance	2,175,702	\$0.51	2,175,702	\$0.37	2,175,702	\$0.39	2,175,702	\$ 0.4	40
Other Building Services	4,204,537	\$0.21	4,204,537	\$0.02	3,920,384	\$0.03	3,920,384	\$ 0.0	03
Administrative	4,508,700	\$1.64	4,508,700	\$1.35	4,943,172	\$1.32	4,943,172	\$ 1.3	33
Administrative Cost as Percent of Total Program Cost		5.5%		5.0%		5.3%		5	.3%

The workload average square footage for real property operations is based upon the execution of non-fully serviced leases at delegated leased facilities; it does not include reimbursable above standard services.

- The decrease in Utilities & Fuel square footage from FY 2007 to FY 2008 is due to Hoffman II lease change from non-fully service to fully service.

- The decrease in Other Building Services square footage from FY 2007 to FY 2008 is due to the non-delegation of 13,000 square feet at 2320 Mill Road and the change of One Liberty delegation to physical security only.

- The net increase in Administrative square footage from FY 2007 to FY 2008 is due to delegation of physical security at Presidential Towers.

The percentage change for Administration Cost as a percentage of total program includes the oversight of annual GSA Leases.

# Summary Statement Washington Headquarters Services Buildings Maintenance Fund Fiscal Year (FY) 2008/FY 2009 Budget Estimates February 2007 (Dollars in Millions)

	<u>Obs.</u>	<u>Orders</u>	<u>Revenue</u>	<u>Cost</u>	<u>06</u>	<u>07</u>	<u>08</u>	<u>09</u>	<u>10</u>	<u>11</u>	<u>12</u>	<u>13</u>
<u>Real Prop</u>	perty Ope	rations:										
FY 2006	16.6	22.0	22.0	16.6	20.0	5.5	0.0	0.0	0.0	0.0	0.0	0.0
FY 2007	22.2	17.2	17.2	22.2		16.7	3.4	2.1	0.0	0.0	0.0	0.0
FY 2008	22.5	22.5	22.5	22.5			20.2	2.3	0.0	0.0	0.0	0.0
FY 2009	22.6	22.6	22.6	22.6				20.3	2.3	0.0	0.0	0.0
<u>Pentagon</u>	Force Pr	otection Age	ency:									
FY 2006	33.9	33.9	33.9	33.9	24.3	8.6	0.0	0.0	0.0	0.0	0.0	0.0
FY 2007	35.5	35.5	35.5	35.5		26.4	5.4	3.7	0.0	0.0	0.0	0.0
FY 2008	36.2	36.2	36.2	36.2			31.0	3.6	1.6	0.0	0.0	0.0
FY 2009	38.6	38.6	38.6	38.6				30.8	5.5	2.3	0.0	0.0
<u>Total BMI</u>	<u>F:</u>											
FY 2006	50.6	55.9	55.9	50.6	44.3	14.1	0.0	0.0	0.0	0.0	0.0	0.0
FY 2007	57.7	52.7	52.7	57.7		43.1	8.8	5.8	0.0	0.0	0.0	0.0
FY 2008	58.6	58.6	58.6	58.6		0.0	51.2	5.9	1.6	0.0	0.0	0.0
FY 2009	61.2	61.2	61.2	61.2		0.0	0.0	51.1	7.8	2.3	0.0	0.0
Cache	POV (	<u>Collections</u>	Dich	FOV								
<u>Cash:</u> FY 2006	<u>BOY</u> 9 39.2		Disb.	<u>EOY</u>								
		49.4	44.3	44.3								
FY 2007	44.3	52.7	57.2	39.8								

FY 2008

FY 2009

39.8

38.4

58.6

61.2

60.0

62.8

38.4

36.8

# DEFENSE LOGISTICS AGENCY National Defense Stockpile Transaction Fund Defense National Stockpile Center Fiscal Year (FY) 2008/2009 Budget Estimates February 2007

The National Defense Stockpile (NDS) operates under the authority of the Strategic and Critical Materials Stock Piling Act (50 U.S.C. §98, et seq.). The Stock Piling Act provides that strategic and critical materials are stockpiled in the interest of national defense to preclude a dangerous and costly dependence upon foreign sources of supply in times of a national emergency. The Defense National Stockpile Center (DNSC) administers the acquisition, storage, management, and disposal of the NDS.

The sales and payment information included in this submission reflects the international commodities market subject to fluctuation. For example, tungsten ores and concentrates prices have been subject to significant increases as a result of a shortage in available material, thereby increasing collections and subsequent payments in the respective programs. DNSC's sales program is revised periodically to accommodate market dynamics.

#### DNSC Restructuring Program

DNSC first prepared an organizational review in 1997 which focused on ensuring the appropriate staffing and operational infrastructure as inventory was being sold. At the time, there was no authorization to reacquire material. DNSC developed a formal Restructuring Plan in 2002, which was revised in 2004, and continues to review and revise the plan to ensure the operational requirements of the NDS are met. The Restructuring Plan formally documents:

- •Key considerations and assumptions in plan development
- •Current and projected sales and staffing levels
- •Estimated depot closure schedule
- Planned transition into the DLA Enterprise Support (DES) organization

A major Restructuring Plan influence on the budget year information contained in this submission is the expectation that DNSC will be in three "consolidation point" depots by the end of FY 2007; down from eight depots at the start of FY 2006. A consolidation point is defined as a facility that presents the best opportunity to consolidate and sell materials, with consideration given to cost, location, access, and general marketability. There will be three staffed consolidation points (depots) starting in FY 2008. In addition, the consolidation points will have oversight for a number of unstaffed sites where material or environmental requirements still remain. The budgets for rents, depot operations, real property maintenance and other select object classes reflect the planned depot consolidations.

DNSC continues to implement the current Restructuring Plan, which targets a reduction in end-strength to 65 by the end of FY 2007. Barring mission-critical fact-of-life changes or direction to implement the ongoing Defense National Stockpile reconfiguration study, DNSC has planned for separation incentives, such as VERA/VSIP, as well as costs for accrued leave in the budget estimates for FYs 2007 and 2008.

#### DNSC Business Operations

The Restructuring Plan includes reviewing inventory locations and operational costs for Headquarters and the depots. Through the material consolidations, DNSC continues to reduce its number of storage sites (both staffed and un-staffed). Previous budget submissions have only disclosed sites with material remaining to be sold. Because operational costs are still incurred for sites where material has been sold but not yet removed and sites where environmental remediation is still ongoing, DNSC now reports on sites in all three stages. The table below provides the projected number of sites at fiscal yearend that are occupied for one of three reasons: commodities currently available for sale, commodities under contract but not yet removed, or awaiting environmental action (i.e., remedial investigation or clean up). At the end of FY 2005 DNSC had 33 storage sites. DNSC projected to end FY 2006 with 24 sites, but ended with 28 sites. This is primarily due to buyers not being able to take material from remote western sites and remaining environmental activity. The estimate of the number of storage sites has been updated for FY 2006 through FY 2009 as follows:

	FY 06	FY 07	FY 08	FY 09
Active and Occupied Sites	28	20	13	9

The non-labor programs of the Operations Directorate continue to reflect the overall corporate strategy to liquidate the bulk of the materials assets of the National Defense Stockpile. Relocation projects involving the repositioning of commodities continued through FY 2006 and have continued into FY 2007.

## Sales

Sales are summarized in the following chart. The DNSC sales plan reflects the six authorized programs.

Authorized Programs Principal Sales Program Foreign Military Sales (FMS) Program Cobalt Post-FMS Program Treasury and HHS Program Spectrum/Military Benefits Program WWII Memorial & Treasury General Fund Program

Sales (\$ in millions)	FY 2006	FY 2007	FY 2008	FY 2009
Principal Sales Program	\$290.1	\$108.0	\$ 97.8	\$ 55.4
Foreign Military Sales	4.5	0.0	0.5	0.0
Cobalt Post-FMS Program	6.1	0.0	0.0	0.0
Treasury & HHS Program	121.5	88.7	81.2	81.0
Spectrum/Military Benefits	64.4	40.9	39.0	36.9
WWII Memorial	15.9	0.0	0.0	0.0
Total Sales	\$502.5	\$237.6	\$218.5	\$173.3

#### Payments

Payments (Transfers) are summarized in the following chart. For FY 2006, DNSC entered the fiscal year with \$145 million in payment authority. Due to favorable market conditions and commodity prices, DNSC was able to execute payments of \$142.0 million.

Payments (\$ in millions)	FY 2006	FY 2007	FY 2008	FY 2009
Foreign Military Sales	\$ 3.6	\$ 0.9	\$ 1.3	\$ 0.0
Cobalt Post-FMS Program	12.7	0.0	10.4	2.7
Treasury & HHS Program	91.9	86.7	101.3	85.1
Spectrum/Military Benefits	21.5	46.1	48.8	40.2
WWII Memorial	12.3	11.3	0.0	0.0
Transfer to MERHC		186.0		
Total Payments	\$142.0	\$331.0	\$161.8	\$128.0

#### Principal Sales Program

DNSC's Principal Sales program consists of disposals of commodities that are considered excess to the needs of the Department of Defense (DoD) and authorized for sale prior to FY 1996. Subsequent authorization acts that have granted sales authority for other excess commodities have earmarked the proceeds to the other programs listed above.

## Foreign Military Sales Program

The National Defense Authorization Act for FY 1997, P.L. 104-201, authorized additional disposals to offset losses to the U.S. Treasury that would be incurred due to reduced charges to buyers in the Foreign Military Sales (FMS) program. A provision of the Federal Acquisition and Reform Act (FARA), P.L. 104-106, permits the President to waive charges for non-recurring Research & Development (R&D) and production costs for FMS sales from DoD stocks. This provision was intended to increase FMS sales, increase production quantities, and ultimately to reduce the cost of equipment procured by the Services. The provision required offsetting legislation before costs could be waived. The Stockpile FMS program was to fulfill this requirement by generating anticipated receipts of \$612 million by the end of FY 2006. The National Defense Authorization Act for FY 2000, P.L. 106-65, increased the funds to be paid from \$612 million (previously authorized in P.L. 104-201) to \$720 million.

The National Defense Authorization Act for FY 2007 extended the program through FY 2008. The sale of this material generated proceeds of \$633 million through FY 2006 and will generate an anticipated cumulative total of \$633.9 million by the end of FY 2007.

#### Cobalt Post Foreign Military Sales Program

The National Defense Authorization Act for FY 1998, P.L.105-85, authorized additional sales of cobalt. The receipts from these sales are to be paid from the T-Fund and deposited into the Treasury General Fund. The National Defense Authorization Act for FY 2000, P.L. 106-65, increased the funds to be paid from \$102 million (previously authorized in P.L. 105-85) to \$235 million. The National Defense Authorization Act for FY 2002, P.L. 107-107, accelerated sales to begin in FY 2002 instead of FY 2003 to avoid potential market disruption.

The National Defense Authorization Act for FY 2007 extended the program through FY 2008. The sale of this material generated proceeds of \$132.7 million through FY 2006.

#### Treasury and HHS Sales Program

The National Defense Authorization Act for FY 1999, P.L. 105-261, authorized additional disposals of commodities. The receipts from these sales are to be paid from the T-Fund and deposited into the U.S. Treasury. A portion of the receipts was paid to the Secretary of Health and Human Services (HHS) to be credited in the manner determined by the Secretary to the Federal Hospital Insurance Fund and the Federal Supplementary Medical Insurance Trust Fund. The National Defense Authorization Act for FY 2001, P.L. 106-398, increased the funds to be paid from \$590 million (previously authorized in P.L. 105-261) to \$720 million for the HHS & Treasury General Fund. The National Defense Authorization Act for FY 2002, P.L. 107-107, increased the funds to be paid from \$720 million (previously authorized in P.L. 106-398) to \$770 million by the end of FY 2006. The National Defense Authorization Act for FY 2005 further increased the funds to be paid to \$870 million by the end of FY 2009. The National Defense Authorization Act for FY 2006 further increased the funds to be paid to \$1.0 billion by the end of FY 2013. The National Defense Authorization Act for FY 2007 raised the limit to \$1.016 billion by the end of FY 2014. DNSC paid \$891.2 million through FY 2006.

## SPECTRUM/Military Benefits Sales Program

The National Defense Authorization Act for FY 2000, P.L. 106-65 authorized additional sales of commodities through the end of FY 2009. The National Defense Authorization Act for FY 2004, P.L. 108-136, increased the funds to be paid from \$300 million to \$450 million by the end of FY 2013. The National Defense Authorization Act for FY 2006 further increased the funds to be paid to \$600 million by the end of FY 2013. The sale of these materials generated proceeds of \$461.4 million through FY 2006.

#### WWII Memorial & Treasury General Fund Program

The National Defense Authorization Act for FY 2001, P.L. 106-398, authorized the sale of 30,000 short tons of titanium by September 30, 2010. Proceeds of \$6 million were transferred to the American Battle Monuments Commission for the World War II Memorial. The remainder will be deposited into the General Treasury as Miscellaneous Receipts. DNSC has completed sales under this program during the first quarter FY 2006. The sale of this material generated proceeds of \$135.1 million through FY 2006.

## Authorization for Additional Sales

In addition to the sales previously discussed, the Department will propose, as part of the FY 2008 Defense Authorization request, legislation to permit the sale of the remaining government-owned industrial commodities in the National Defense Stockpile that are not needed for national defense requirements. This would be accomplished by raising the authorized dollar threshold for the sale of specific commodities. Absent this, sales of specific commodities would have to halt once the authorized dollar threshold had been reached. These sales are expected to result in mandatory sales receipts of about \$583 million in the next six years. Receipts from these additional sales would be deposited in the Treasury for deficit reduction.

Receipts from Additional Sales, FY 2008 Defense Authorization Proposal

\$ in millions											
FY 2008 FY 2009 FY 2010 FY 2011 FY 2012 FY 201								2013			
	69		145		198		145		25		1

## Budget Highlights

Operations Obligations (\$ in millions)	FY 2006	FY 2007	FY 2008	FY 2009
Labor	\$ 13.9	\$ 14.1	\$ 9.4	\$ 7.6
Non-Labor	26.6	37.7	35.4	31.8
Select non-labor accounts				
Rent	5.9	2.9	5.0	4.9
Depot Operations	8.1	7.2	5.0	4.0
Real Property Maintenance	3.5	1.7	3.5	3.4
Environmental	6.6	11.3	8.7	7.8
Other	2.6	14.6	13.2	11.7
Total	\$40.6	\$51.8	\$44.8	\$39.4

## Labor

DNSC staffing levels will continue to remain in line with workload; however, DNSC continues to re-evaluate organizational structures for both headquarters and the depots staffing levels.

## Non-Labor

**Rents & Leases:** Real property required to support stockpiling operations includes warehouses, administrative buildings, service buildings and open land for outdoor storage. Property is primarily obtained through occupancy agreements with the General Services Administration (GSA), other Federal Agencies or commercial leases administered by GSA. The budget years reflect the savings generated by reducing the DNSC footprint to the three consolidation points and limited unstaffed sites where it would not be economical to relocate material.

**Depot Operations:** The depot operations will also benefit from consolidation. The program supports the operation needs at each site including:

- •Fire alarms and suppression systems operations and maintenance
- Physical security
- General facility maintenance and repairs less than \$100,000Janitorial services
- Non-ADP equipment maintenance and repair services
- Vehicle and liquid heating fuels
- Grounds maintenance (e.g. snow removal, vegetation control, and trash removal)

**Real Property Maintenance:** The real property maintenance program (RPM) includes both recurring maintenance and major repair projects. Program costs are projected to increase during FYs 2007 and 2008 as the consolidations continue and are completed. It is expected that the program will reduce as the number of sites requiring maintenance are reduced.

#### Environmental

As part of DNSC's focus on stewardship of all sites that have been occupied, environmental assessments are conducted to determine the extent of any required remediation. Studies are performed in order to determine the extent and nature of contamination and the best approach for remediation. Cleanup costs are estimated by DNSC using Remedial Action Cost Engineering and Requirements (RACER), a computer-based costing model. This estimation model is consistently applied DLA-wide. Based on input from DNSC, the RACER estimate for environmental liability for cleaning up at the remaining DNSC sites is projected to be \$48 million. Contaminated sites must be cleaned up prior to closure and cleanup actions are being coordinated with the depot closure plan to minimize disruption to sales and depot operations.

The environmental program is planned to increase in FY 2007 as material relocation and consolidation continues, thereby clearing sites and potentially requiring environmental remediation. During the budget years, the program is expected to decrease as the number of sites requiring remedial action is reduced. Two significant environmental issues noted in previous budget submissions are the mercury inventory and Thorium nitrate clean DNSC has a sizeable inventory of mercury. In order to up. determine the best approach, DNSC completed an Environmental Impact Statement in March 2004. The conclusion was to continue to store the mercury at one consolidated location. DNSC has selected the Hawthorne Army Depot (HWAD) in Nevada as the consolidated mercury storage site. Negotiations are underway with HWAD to develop plans for required building modifications. Transportation is expected to begin in spring 2007. Another significant effort is the decontamination and decommissioning of former thorium nitrate storage sites. Thorium nitrate is a low-level radioactive material that was previously stored at the Curtis Bay, Maryland and the Hammond, Indiana depots. Cleanup is closely coordinated with the Nuclear Regulatory Commission. The FY 2007 budget includes \$3.0 million for decontamination at Curtis Bay and \$1.0 million for decontamination at Hammond.

DNSC developed its FY 2007 Environmental Safety Occupational Health Management (ESOHM) Plan. The plan outlines environmental activities at DNSC depots including cleanup, environmental audits, storm water monitoring, community relations, occupational health, mishap reporting, radiation protection, and other ESOHM areas.

## Other Matters of Interest

The National Defense Authorization Act for FY 2007 directed the Secretary of Defense to transfer \$186 million from the unobligated balances of the NDS Transaction Fund to the Department of Defense Medicare-Eligible Retiree Health Care Fund (MERHCF). DNSC executed a non-expenditure transfer as directed by public law during the first quarter of FY 2007.

DEFENSE LOGISTICS AGENCY Transaction Fund National Defense Stockpile Center Fiscal Year (FY) 2008/2009 Budget Estimates Stockpile Financial Status Report February 2007 (Dollars in Million)				
	<u>FY 06</u>	<u>FY 07</u>	<u>FY 08</u>	<u>FY 09</u>
Treasury Cash Balance, End of Prior Year	1169.9	1495.6	1382.7	1410.2
Collections	508.2	269.9	234.1	199.3
Disbursements	40.5	<u>51.8</u>	<u>44.8</u>	<u>39.4</u>
Labor	14.2	14.3	9.6	7.8
Non-Labor	26.3	37.5	35.2	31.6
Payments:				
FMS	3.6	0.9	1.3	0.0
Treasury (HHS)	91.9	86.7	101.3	85.1
Cobalt TGF	12.7	0.0	10.4	2.7
Treasury (Spectrum)	21.5	46.1	48.8	40.2
WWII Memorial	12.3	11.3	0.0	0.0
Transfer (TRICARE) <u>0.0</u> <u>186.0</u> <u>0.</u>		0.0	<u>0.0</u>	
tal Payments 142.0 331.0 161.8		128.0		
Cash Balance	1495.6	1382.7	1410.2	1442.1
Selected Liabilities				
Accounts Payable	1.6	4.0	4.0	4.0
Advances Received	16.4	20.0	20.0	20.0
Environmental Clean-up Liability	52.2	40.0	30.0	30.0
Other Liabilities	29.6	20.0	20.0	20.0
Undelivered Orders	20.4	25.0	25.0	25.0
Other Contingencies	<u>0.0</u>	0.0	0.0	<u>0.0</u>
Totals	120.2	109.0	99.0	99.0
Available Cash	1375.4	1273.7	1311.2	1343.1

SP-1

DEFENSE LOGISTICS AGENCY				
Transaction Fund				
Defense National	. Stockpil	e Center		
Fiscal Year (FY) 2008	8/2009 Bud	lget Estim	ates	
Statement of Fi	nancial Co	ondition		
Februa	ry 2007			
(Dollars	in Millio	n)		
	FY 2006	FY 2007	FY 2008	FY 2009
ASSETS:				
Selected Assets:				
Cash	1495.6	1382.7	1410.2	1442.1
Accounts Receivable	5.9	9.1	9.1	9.1
Inventories	1078.8	928.8	778.8	628.8
TOTAL ASSETS	2580.3	2320.6	2198.1	2080.0
LIABILITIES				
Selected Liabilities:				
Accounts Payable	1.6	4.0	4.0	4.0
Accrued Liabilities	29.6	20.0	20.0	20.0
Advances Received	16.4	20.0	20.0	20.0
Environmental Liability	52.2	40.0	30.0	30.0
Undelivered Orders	20.4	25.0	25.0	25.0
TOTAL LIABILITIES	120.2	109.0	99.0	99.0
GOVERNMENT EQUITY				
Cumulative Results of Operations	2460.1	2211.6	2099.1	1981.0
TOTAL NET POSITION	2460.1	2211.6	2099.1	1981.0
TOTAL LIABILITIES AND EQUITY	2580.3	2320.6	2198.1	2080.0

Fund-23

## Conventional Ammunition Working Capital Fund Fiscal Year (FY) 2008/2009 Budget Estimates February 2007

Effective September 30, 1998, the Conventional Ammunition Working Capital Fund (CAWCF) stopped accepting new orders for the procurement of conventional ammunition. However, the Fund remains open through September 2007 to complete residual functions. These include the 1) close-out of all financial records; and 2) disposal of CAWCF-owned inventory, material, and supplies.

## Close-out of Financial Records

The CAWCF does not have any unresolved litigation or other contract negotiation concerns at this time. All orders placed in FY 1998 and prior years were closed in accordance with applicable Financial Management Regulations.

The CAWCF bills Foreign Military Sales (FMS) orders at actual cost. Fifty-two FMS orders require funding adjustment. Thirty-five were completed in FY 2005. The remaining seventeen orders were completed by the end of FY 2006.

## Disposal of Materials and Supplies

CAWCF-owned material currently on-hand includes both industrial stock and inventory. This material will either be transferred to a storage activity or disposed of properly. As of September 30, 2006, the total unliquidated obligation balance of the cost of transfer and/or proper disposal is \$11.6 million at the following locations:

## (\$ in Millions)

Location	ULO
Crane Army Ammunition Activity	0.4
Kansas Army Ammunition Plant	0.4
Lonestar Army Ammunition Plant	3.0
Milan Army Ammunition Plant	0.8
Pine Bluff Arsenal	6.8
Red River Army Depot	0.2
Total	11.6

## FINANCIAL POSITION As of 30 September 2006

The CAWCF has sufficient cash to meet all currently known and estimated requirements and requires no additional funding. Projected cash disbursements include payments for production contracts, disposal of materials and supplies, and administrative close-out costs. The cash spend-out plan through the end of FY 2007 is shown below. The FY 2007 net outlays include disbursements, de-obligations, and Lake City billings for Workers Compensation Liabilities. The remaining cash after final close-out is currently projected to be \$2.3 million and will be returned to the Treasury.

### Cash Spend-out Plan (\$ Millions)

Cash Balance as of September 30, 2006	\$28.7
FY 2007 Net Outlays	-11.4
Less \$15M Reprogramming by HQDA	-15.0
Estimated Cash Position at Closure	\$ 2.3

The CAWCF could incur additional obligations if unforeseen litigation, settlements, and/or problems with disposal of CAWCF-owned supplies and materials occur. Deobligations will occur in FY 2007 as production contracts are completed and closed out. Disbursements will occur as the Defense Finance and Accounting Service makes the necessary accounting entries to account for payments of contract production and disposal costs. In the obligation plan below, positive numbers increase total unliquidated obligations (ULO) and negative numbers (such as deobligations and disbursements) decrease total unliquidated obligations (ULO). By the end of FY 2007, all unliquidated obligations will be zero.

## Obligation Plan (\$ Millions)

ULO Balance as of September 30, 2006	\$15.8
FY 2007 Obligations	0.2
FY 2007 Deobligations	-3.4
FY 2007 Disbursements	-12.6
ULO Balance as of September 30, 2007	\$ 0.0

## Defense Coalition Support Account Fiscal Year (FY) 2008/2009 Budget Estimates February 2007

The FY 2008/2009 budget estimate requests a total of \$22.0 million each fiscal year for the establishment of the Defense Coalition Support Account (DCSA) appropriation. The Defense Coalition Support Account is a Quadrennial Defense Review endorsed initiative that creates a mechanism to allow DoD to pre-purchase and stock defense articles such as helmets, body armor, and night vision devices for use by coalition partners.

This account provides military equipment that many coalition partners require to deploy with U.S. forces, to participate in stability operations and counterterrorism operations throughout the world. The absence of such a resource has greatly hindered and delayed coalition participation in Operation Iraqi Freedom, Operation Enduring Freedom, and other operations. Pre-procured equipment significantly shortens lead-times to equip Coalition partners.

This program directly supports objectives in the Building Partnership Capacity and Authorities roadmap and is critical to implementation of DoD Directive 3000.05, Military Support for Stability, Security, Transition, and Reconstruction (SSTR). Title XV Sec. 1524 of the legislative initiative, requests the establishment of this fund which may not exceed \$200M in property purchased and inventory held "except during a period of active hostilities".

To establish the account, the Department requests \$22.0 million in both FY 2008 and FY 2009. Once the account is established, it should sustain itself (as a revolving account) without further regular appropriations through collections of sales or transfers made from this account.

The creation of a DCSA will allow DoD to purchase and keep on hand those items most needed by our partners. This is vital for partners who deploy with us in military operations and for our ability to effectively train and equip partners to take on common challenges.

In FY 2008, \$22.0 million will allow the DCSA to purchase night vision devices (about \$5,500 each), body armor (about \$700 each), battle dress uniforms (BDUs) (about \$70 each) and Kevlar helmets (about \$200 each). The exact breakdown of the items purchased each year will depend on the critical needs when funds are available. In FY 2009 additional purchases of the same items will be made. Initial reimbursable sales may occur as early as FY 2009.

# Obligation Plan (Dollars in Millions)

	Obligations Disbursements	\$22.0 \$22.0
	Obligations Disbursements	\$22.0 \$22.0