

**EMERGENCY ACTION PROCEDURES
OF THE JOINT CHIEFS OF STAFF**

(EAP-JCS) (U)

VOLUME I

GENERAL (U)



**JOINT CHIEFS OF STAFF
WASHINGTON, D.C. 20301**

1327

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REVIEW ON 1 APRIL 2001
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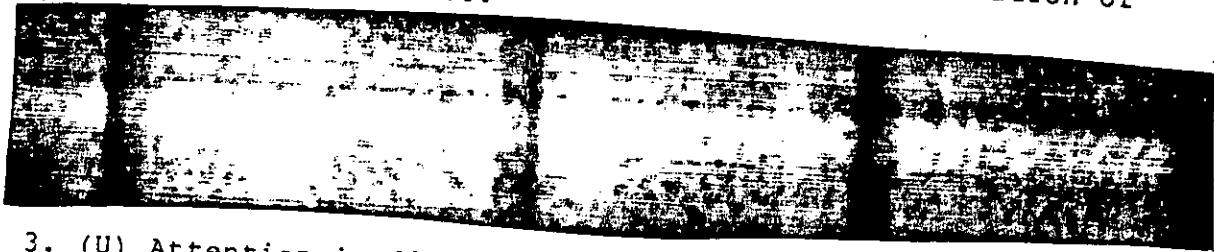
THE JOINT CHIEFS OF STAFF
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MEMORANDUM FOR: See Distribution

Subject: Emergency Action Procedures of the Joint Chiefs
of Staff, Volume I - General (U)

1. (U) The Emergency Action Procedures of the Joint Chiefs of Staff have been revised to accommodate the implementation of SIOF 5, Revision FOXTROT.



3. (U) Attention is directed to Chapter 1 regarding reproduction and release of emergency action procedures. All recipients of this document must ensure strict compliance with the direction contained therein. Under no circumstances will Emergency Action Procedures of the Joint Chiefs of Staff be released to any agencies or individuals outside the Department of Defense who are not on distribution for this document, unless such distribution has been approved in accordance with JCS Memorandum of Policy No. 39, "Special Safeguards for JCS Papers."

4. (U) Without attachment, this memorandum is downgraded to CONFIDENTIAL.

For the Joint Chiefs of Staff:

F. J. McCONVILLE
Colonel, USA
Secretary, JCS

Attachment
a/s

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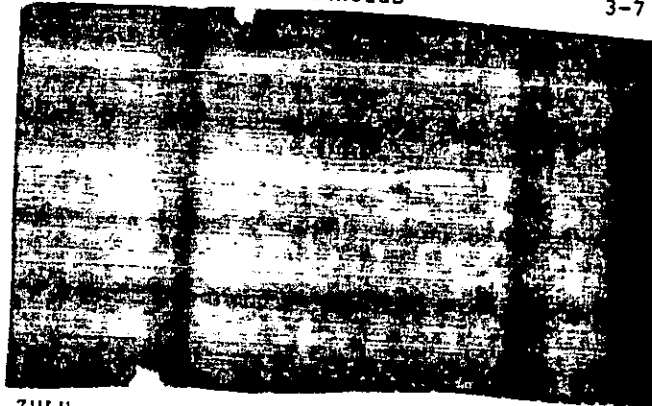
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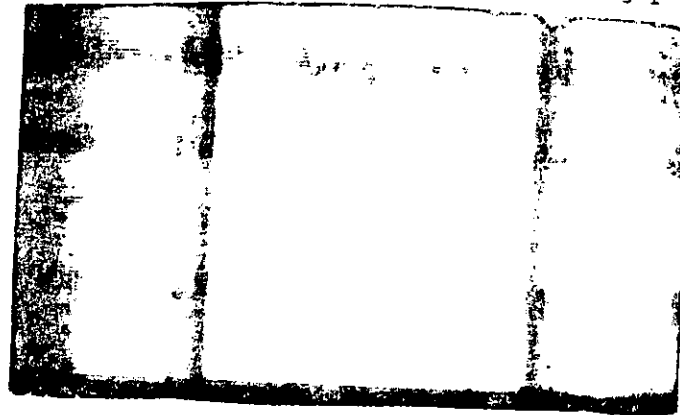
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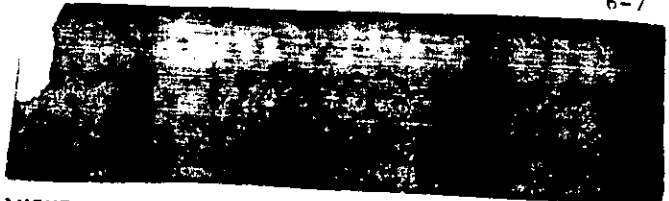

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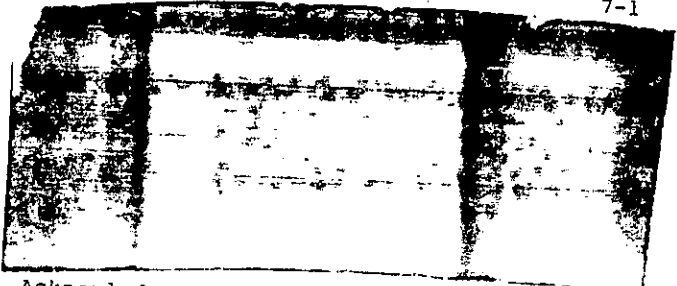

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(Effective - 011600Z October 1982)

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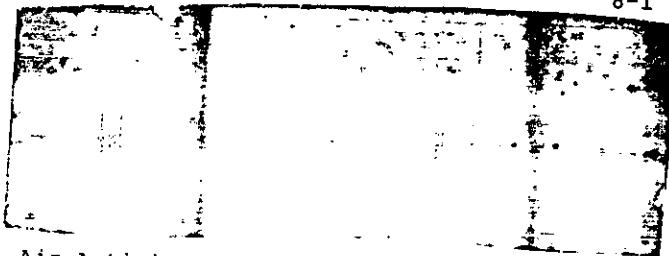
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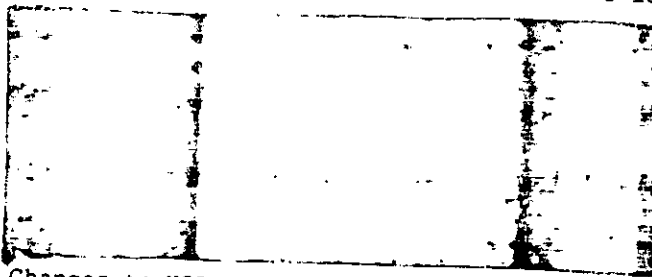
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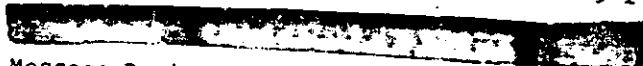
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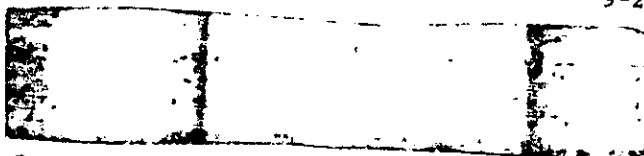
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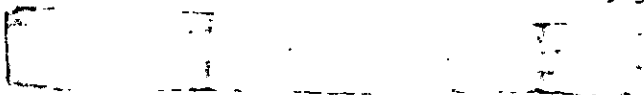
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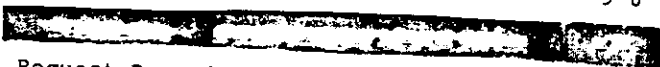


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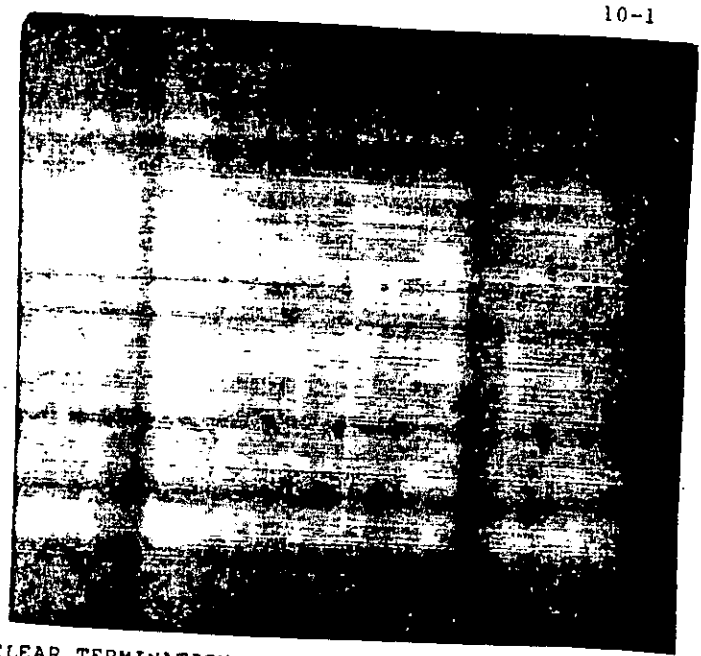
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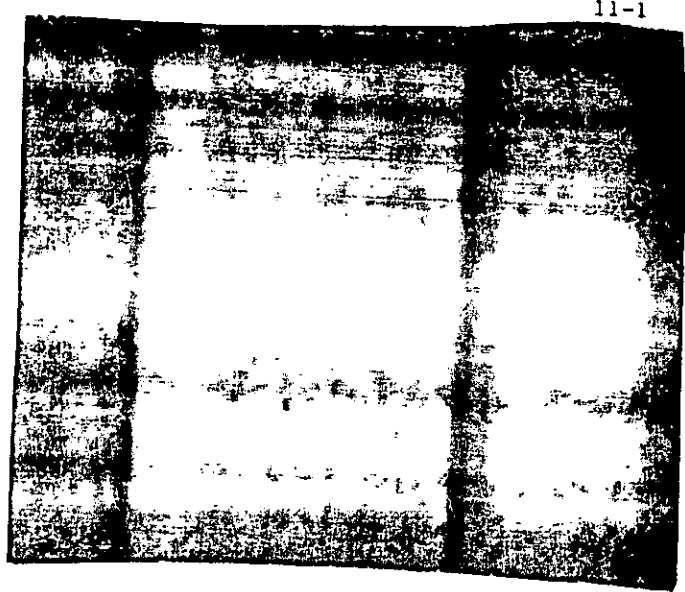
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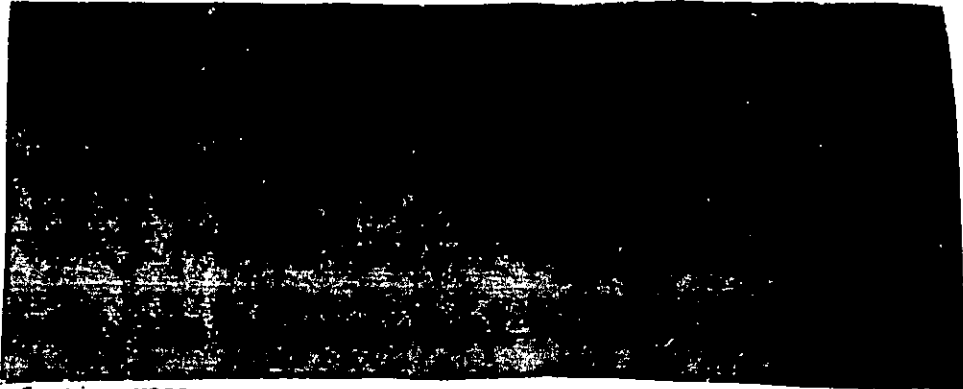
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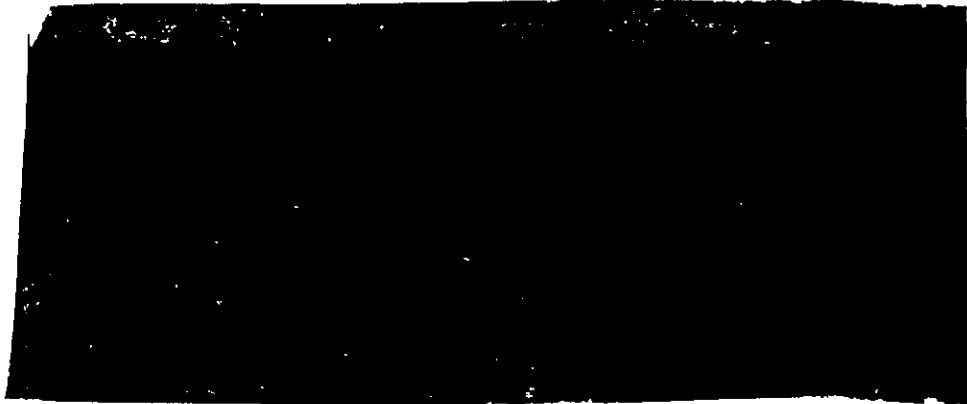
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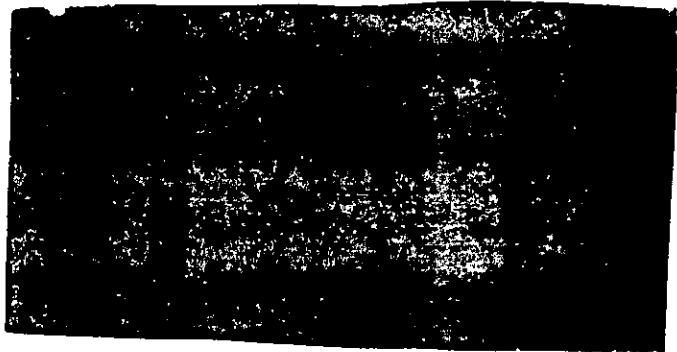
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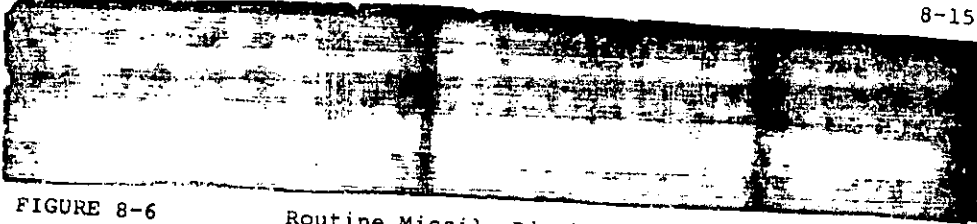
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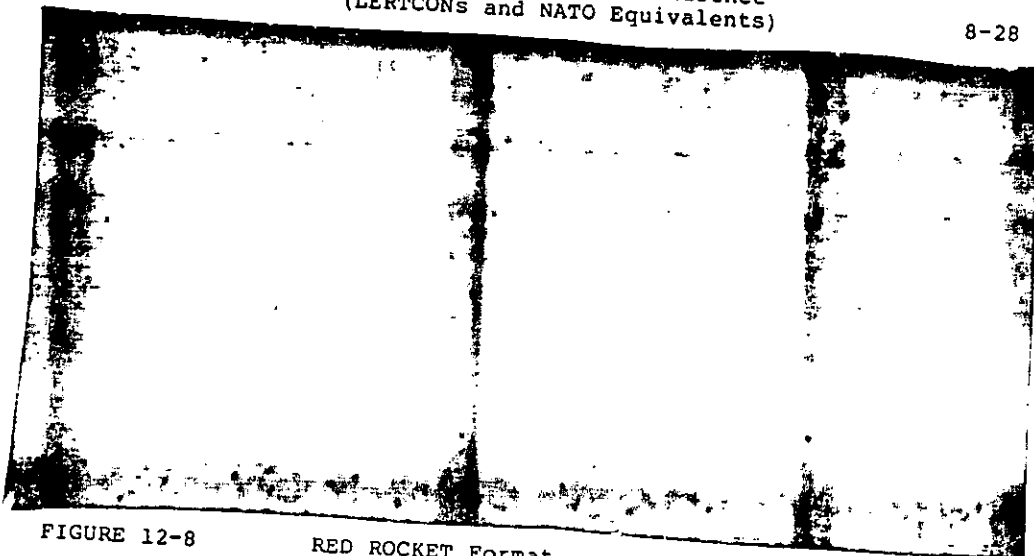


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EMERGENCY ACTION PROCEDURES OF THE JOINT CHIEFS OF STAFF (U)

GLOSSARY

VOLUMES I, II, III, IV, AND V

The abbreviations, brevity codes, and acronyms listed below are in use in Volumes I, II, III, IV, and V of the Emergency Action Procedures of the Joint Chiefs of Staff.

ADCOM.....Aerospace Defense Command

AFSATCOM.....Air Force Satellite Communications System

AIG.....Address indicating group

ALSIOP.....Collective routing indicator for Single Integrated Operational Plan emergency actions messages

ANMCC.....Alternate National Military Command Center

AUTODIN.....Automatic Digital Network

AUTOSEVOCOM.....Automatic Secure Voice Communications

AUTOVON.....Automatic Voice Network

BMEWS.....Ballistic Missile Early Warning System

CAOSOP.....Coordinated Atomic Operations Standing Operating Procedures

CCPDS.....Command Center Processing and Display System

CEP.....Circular error probable

CIC.....Content indicator code

CINC.....Commander in Chief

CINCAD.....Commander in Chief, Aerospace Defense Command

CINCLANT.....Commander in Chief, Atlantic

CINCMAC.....Commander in Chief, Military Airlift Command

CINCNORAD.....Commander in Chief, North American Air Defense Command

CINCPAC.....Commander in Chief, Pacific

[REDACTED]
CINCSAC.....Commander in Chief, Strategic Air Command

[REDACTED]
CONUS.....Continental United States

CRI.....Collective routing indicator

CSR.....China Sortie Reassignment

DDO (NMCC).....Deputy Director for Operations (National Military
Command Center), Joint Staff

DEFCON.....Defense readiness condition

DGZ.....Desired ground zero

DIRNSA.....Director, National Security Agency

DSP.....Defense Support Program

EA.....Emergency action(s)

EAM.....Emergency action message

EAP.....Emergency action procedures

EAP-JCS.....Emergency Action Procedures of the Joint Chiefs
of Staff

ECP.....Emergency command precedence

EHF.....Extremely high frequency

EMERGCON.....Emergency condition

ERCS.....Emergency Rocket Communications System

FLTSAT.....Fleet Communications Satellites

[REDACTED]
HF.....High frequency

HF/SSB.....High frequency/single side band

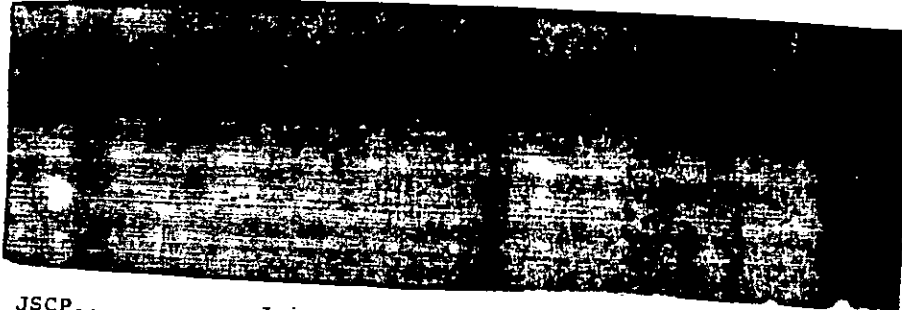
ICBM.....Intercontinental ballistic missile

IEMATS.....Improved Emergency Message Automatic Transmission
System

[REDACTED]
J-3.....Operations Directorate, Joint Staff

JCS.....Joint Chiefs of Staff

JCSAN.....JCS Alerting Network



JSCP.....Joint Strategic Capability Plan

JTF.....Joint task force

LANTCOM.....Atlantic Command

LERTCON.....Alert condition

LF.....Low frequency

MAC.....Military Airlift Command

MEECN.....Minimum Essential Emergency Communications
Network

MHZ.....Megahertz

MOLINK.....Direct communications link (US-USSR)

NATO.....North Atlantic Treaty Organization

NCA.....National Command Authorities

NE.....North East

NEACP.....National Emergency Airborne Command Post

NM.....Nautical miles

NW.....North West

OJCS.....Organization of the Joint Chiefs of Staff

PA.....Planning Assumption

PACCS.....Post Attack Command Central System (SAC)

PACOM.....Pacific Command

PARCS.....Perimeter Acquisition Radar Attack
Characterization System

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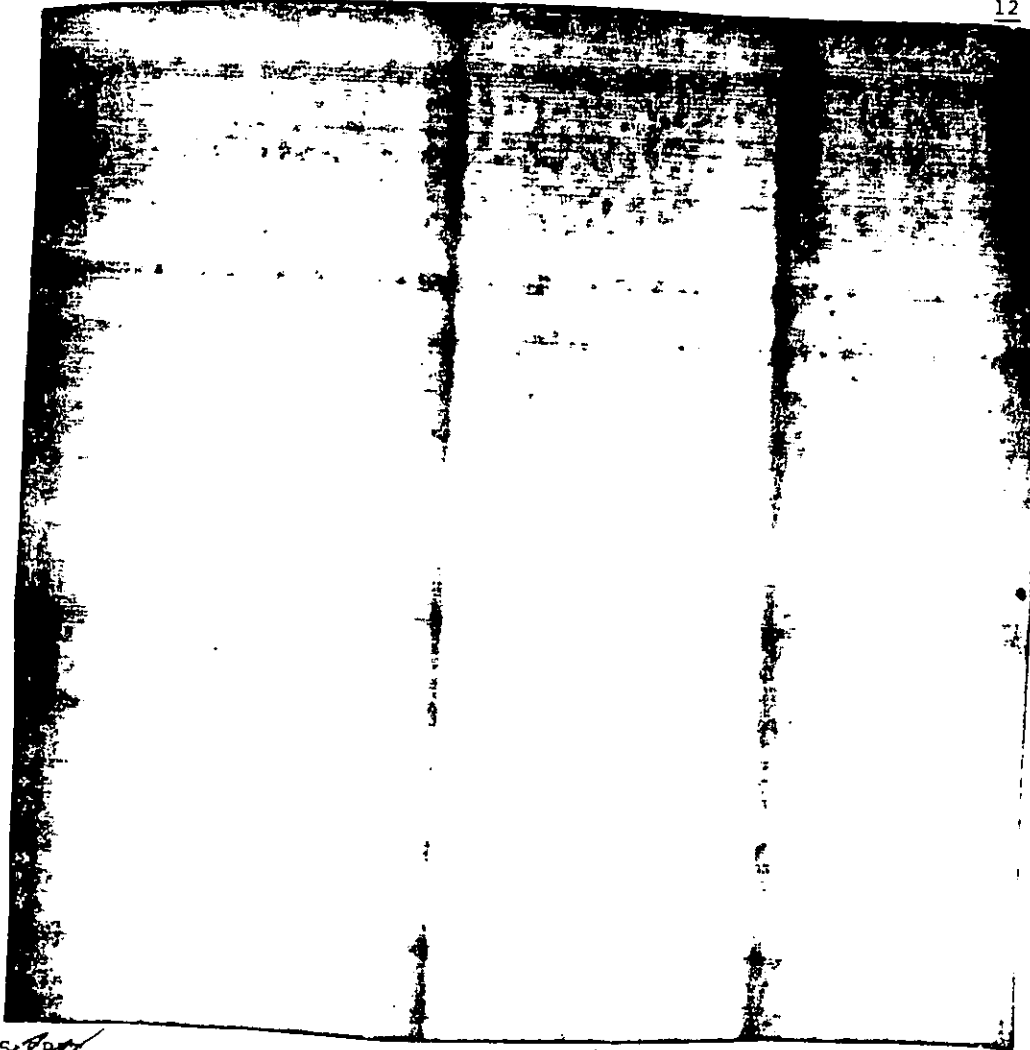
CHAPTER 1

GENERAL (U)

1. ^U~~(S)~~ Purpose. The purpose of the Emergency Actions Procedures of the Joint Chiefs of Staff is to prescribe the emergency action messages and associated conferences and procedures used by the Joint Chiefs of Staff to maintain worldwide command and control of US Forces and US nuclear weapons.

2. (U) Concept. The Emergency Action Procedures of the Joint Chiefs of Staff are designed for use in emergency situations requiring one or more of the following general categories of actions:

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3. (U) Reproduction and Release of Emergency Action Procedures.
Because of their sensitivity, the Emergency Action Procedures
of the Joint Chiefs of Staff are published in multiple volumes
to restrict access of detailed procedures to appropriate users
with a need to know. Furthermore, reproduction and release
of these procedures are governed by JCS Memorandum of Policy
No. 39, "Special Safeguards for JCS Papers." Under this
policy, all agencies authorized to receive these procedures
shall employ every suitable measure to protect them against
unauthorized disclosure.

a. (U) Reproduction to effect initial distribution of,
to extend initial distribution of, or to reissue these
Emergency Action Procedures will be restricted to that
authorized by the Secretary, Joint Chiefs of Staff.

(1) (U) Chief of Staff, US Army; Chief of Naval Opera-
tions; Chief of Staff, US Air Force; and Commandant of
the Marine Corps, within their area of concern, are
authorized to distribute Emergency Action Procedures of
the Joint Chiefs of Staff within their respective
Services following the guidance provided in JCS Memo-
randum of Policy No. 39 and based on a strict NEED TO
KNOW.

(2) (U) Commanders of unified and specified commands are
authorized to distribute Emergency Action Procedures of
the Joint Chiefs of Staff provided to them, including

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extracts thereof, to their subordinate military activities or commands as required by their NEED TO KNOW. Whenever possible, extracts of these procedures rather than the entire publication will be used.

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b. (U) Requests for release of Emergency Action Procedures of the Joint Chiefs of Staff, or for information therefrom, to any person or agency, military or civilian, not on the original distribution list for these procedures will be referred to the Secretary, Joint Chiefs of Staff, for appropriate action.

c. (U) Because the emergency action procedures of the Services and unified and specified commands are frequently based on the Emergency Action Procedures of the Joint Chiefs of Staff and contain extracts from them, the safeguards above apply to those Service and unified and specified command publications which reveal the Emergency Action Procedures of the Joint Chiefs of Staff.

4. (U) Revisions to the Publication. The Director for Operations, Joint Staff, is responsible for maintaining these procedures and for accomplishing revisions in accordance with JCS Memorandum of Policy No. 114. Holders of this document should submit comments and recommendations for improvement to the Joint Chiefs of Staff, J-3 (ATTN: Command and Control Division(CCD)). The Director for Operations, Joint Staff, will revise these procedures as required, making urgent revisions by message and incorporating them into the next printed change.

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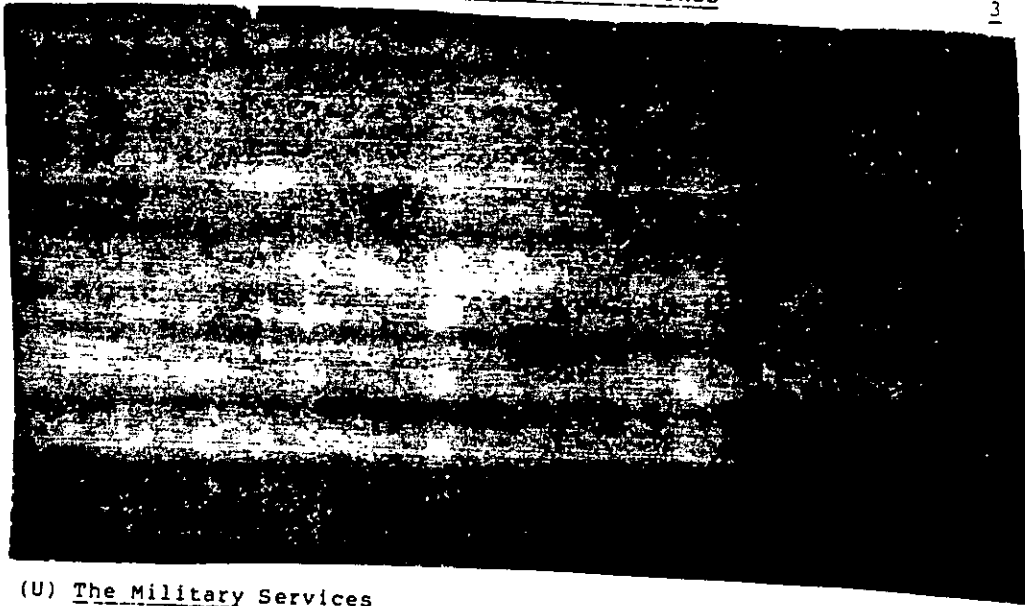
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RESPONSIBILITIES (U)

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1. (U) Commanders of Unified and Specified Commands

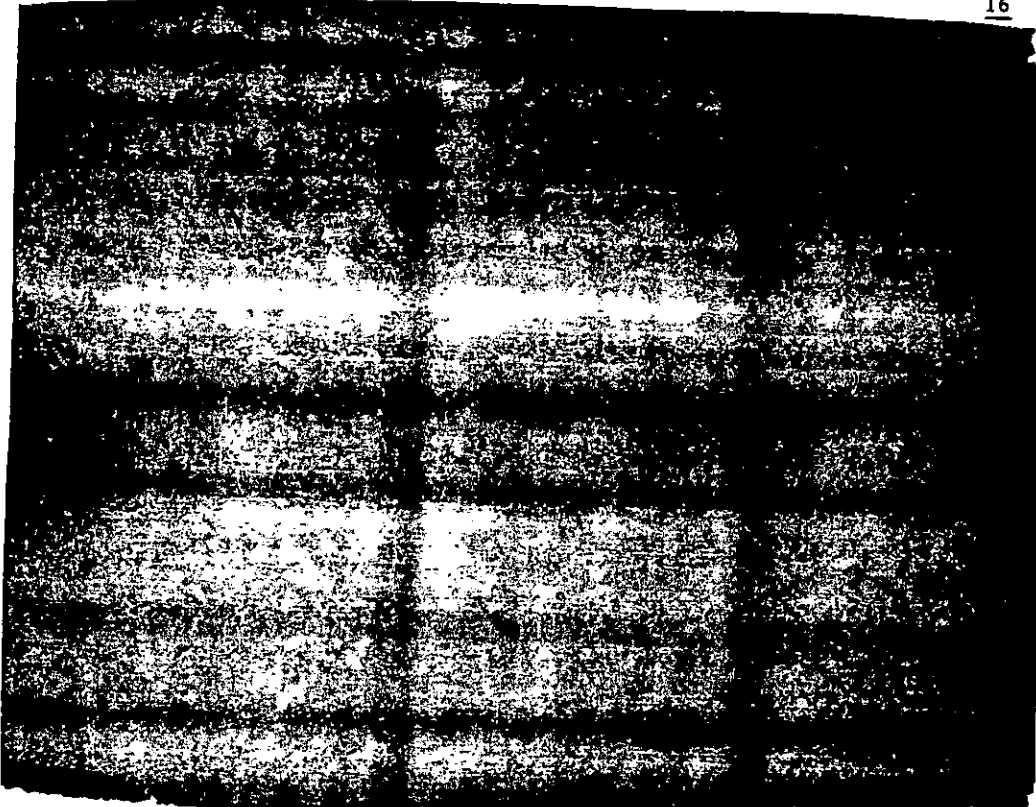
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2. (U) The Military Services

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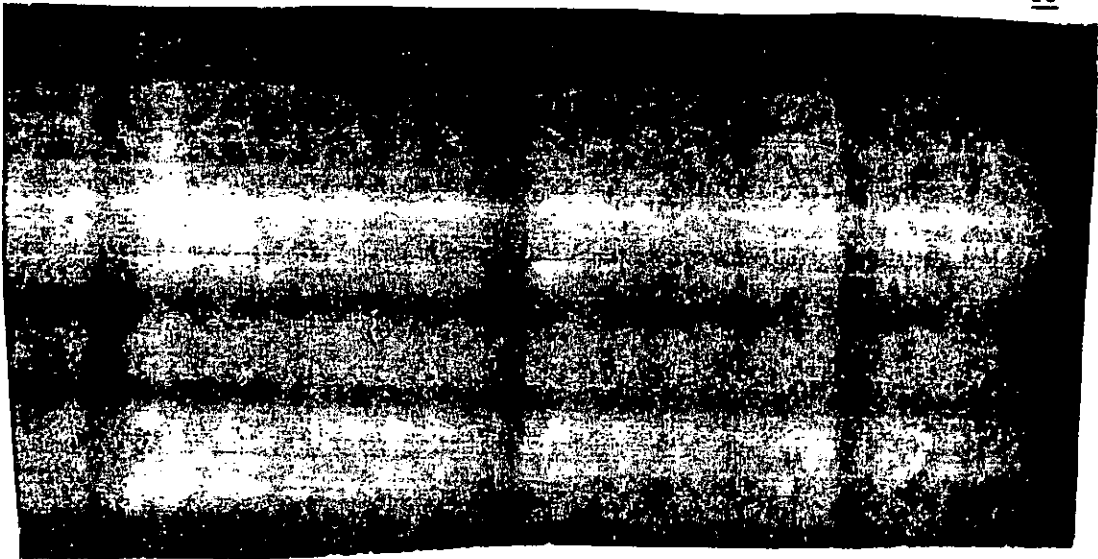
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3. (U) Defense Communications Agency. The Defense Communica-
tions Agency assures long haul, rapid transmission of
emergency messages by exercising operational and managerial
direction over the Defense Communications System in accord-
ance with the mission, functions, and responsibility assigned
by the Secretary of Defense or by the Joint Chiefs of Staff
under the authority and direction of the Secretary of
Defense.

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4. (U) The Organization of the Joint Chiefs of Staff. The
Organization of the Joint Chiefs of Staff is responsible for
accomplishing the tasks specified herein and for those
matters which fall within its general cognizance as determined
by its assigned functions.



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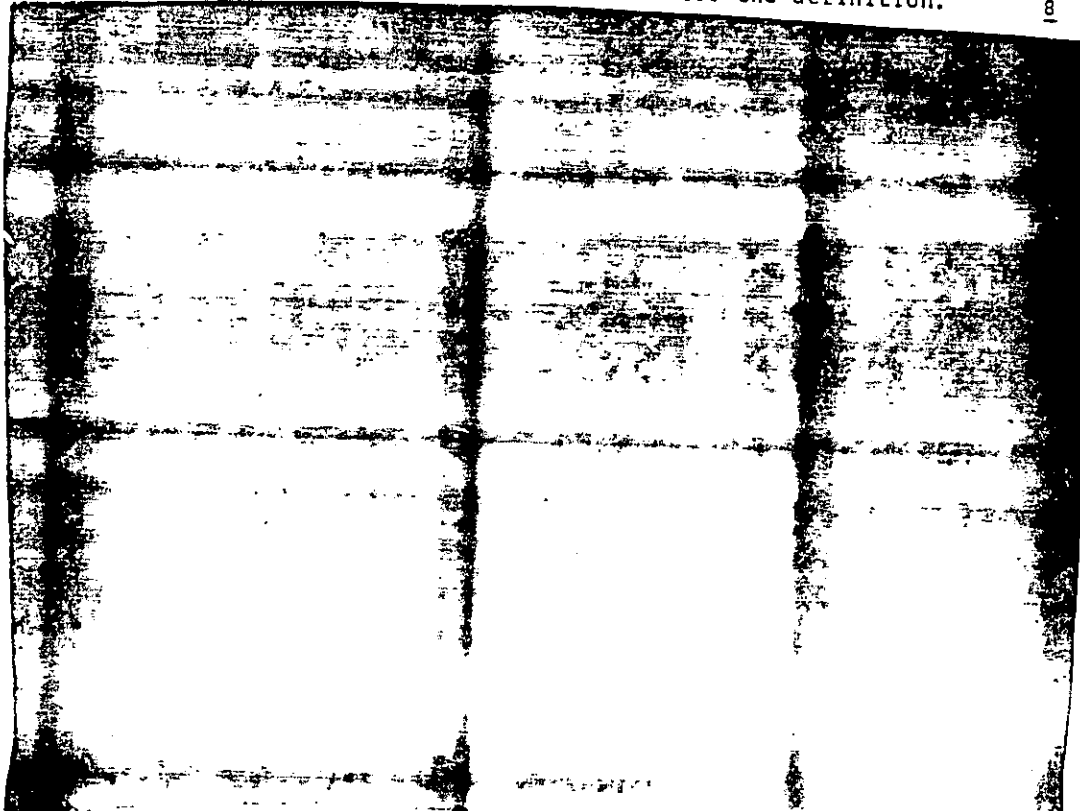
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CHAPTER 3

DEFINITIONS (U)

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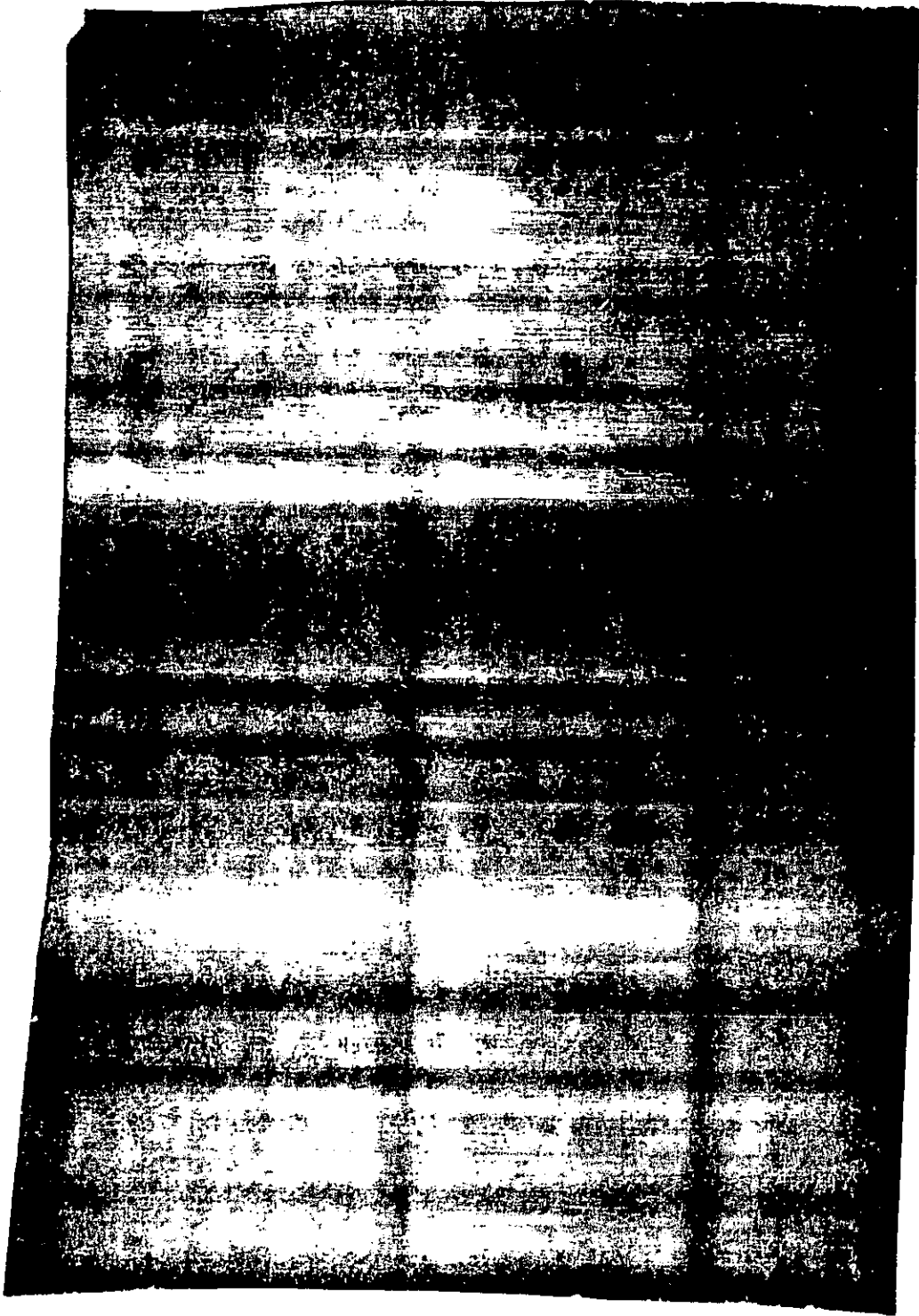
1. (U) JCS Pub 1 contains standard definitions for planning and operational use. Listed below are selected definitions which do not appear in JCS Pub 1 and those which need to be expanded or redefined for specific application to the Emergency Action Procedures of the Joint Chiefs of Staff. Where appropriate, each paragraph indicates the source document for the definition.



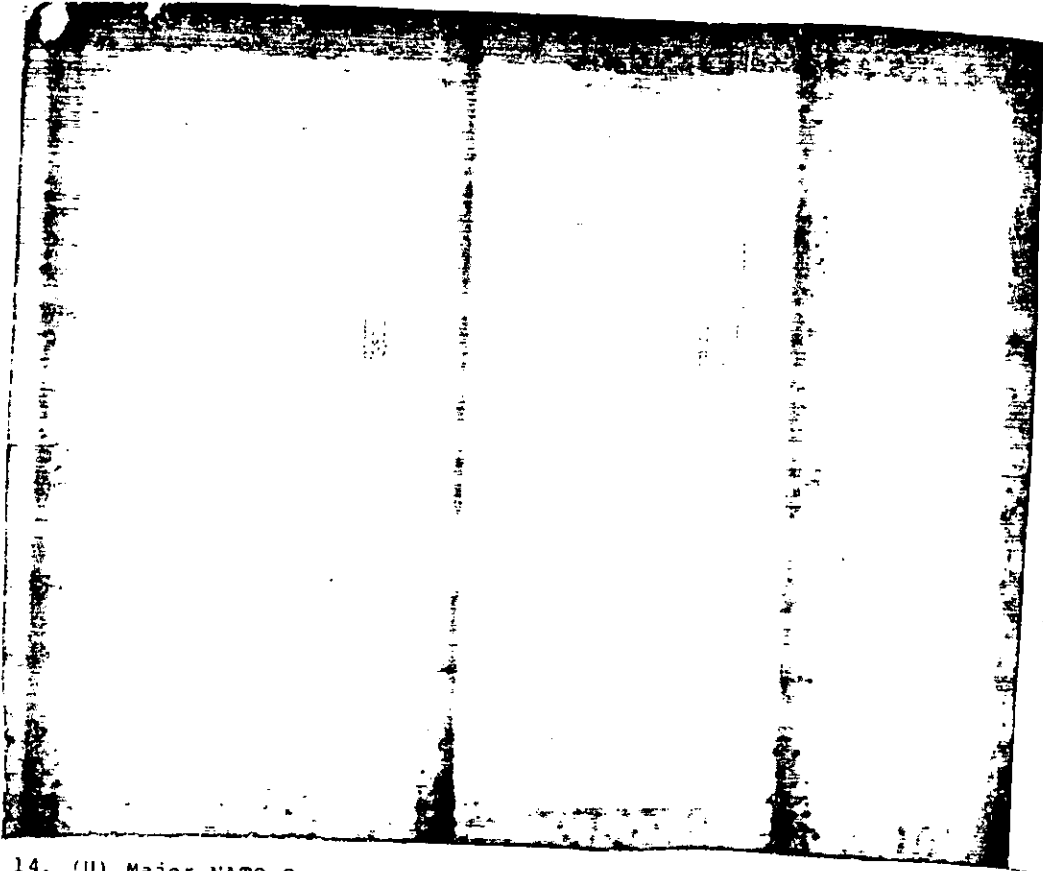
4. ^(U)_W Alert System of the Joint Chiefs of Staff.

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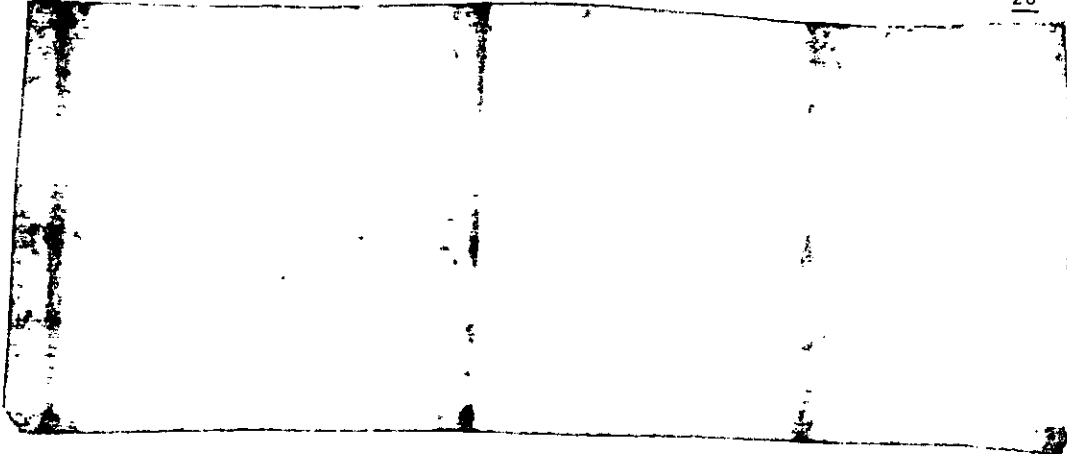
5. (U) Attack Options



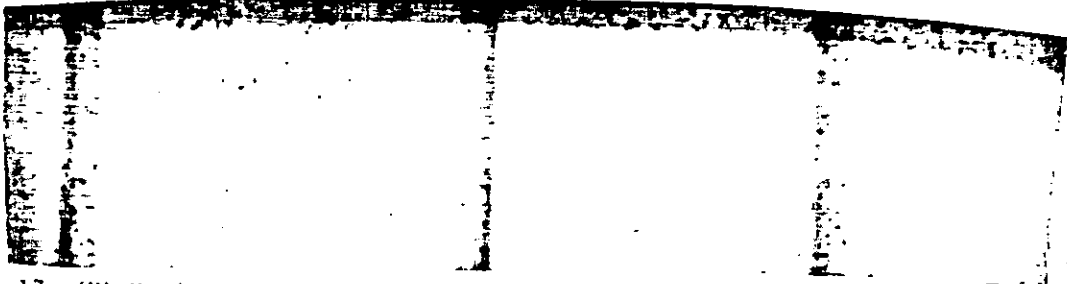
8. (U) Emergency Action Messages. A series of messages by which the Joint Chiefs of Staff and the National Command Authorities, through the Joint Chiefs of Staff, pass significant, time-sensitive orders, directives, authorization, and information to the commanders of the unified and specified commands, their forces, and other military and Government agencies.
9. (U) Executing Commander (SIOP). A commander to whom nuclear weapons are released for delivery against specific targets in accordance with approved plans. (SIOP 5 (Basic))
10. (U) Executing Commander (NATO). (To be supplied)



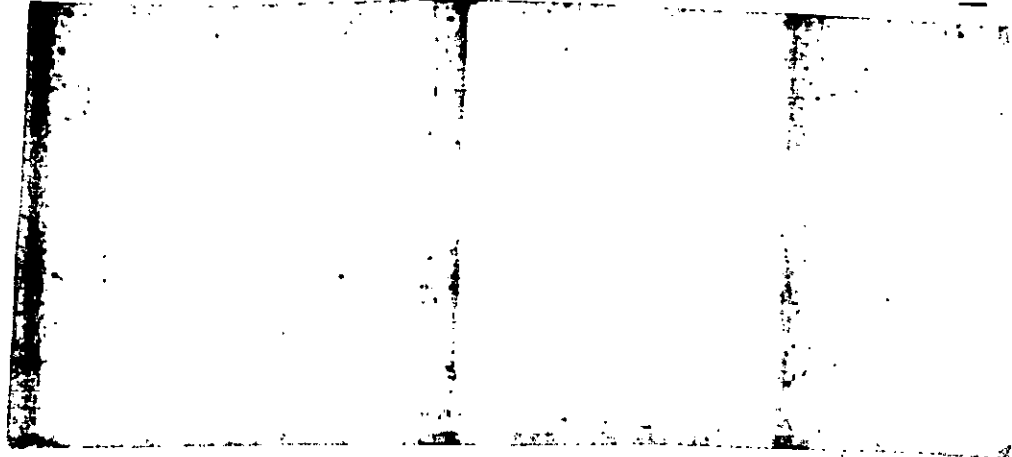
14. (U) Major NATO Commanders. There are three Major NATO 17
Commanders: Supreme Allied Commander, Atlantic (SACLANT); 18
Supreme Allied Commander, Europe (SACEUR); and Commander in 19
Chief, Channel (CINCHAN). 20

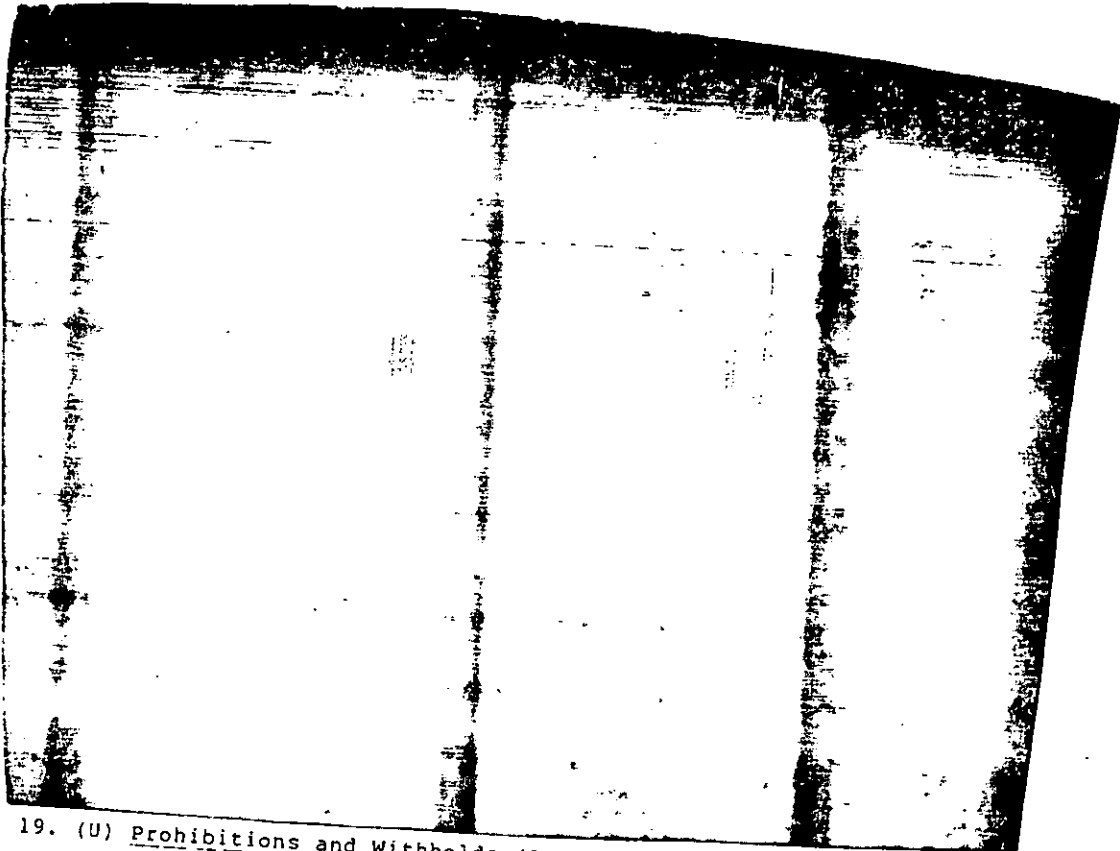


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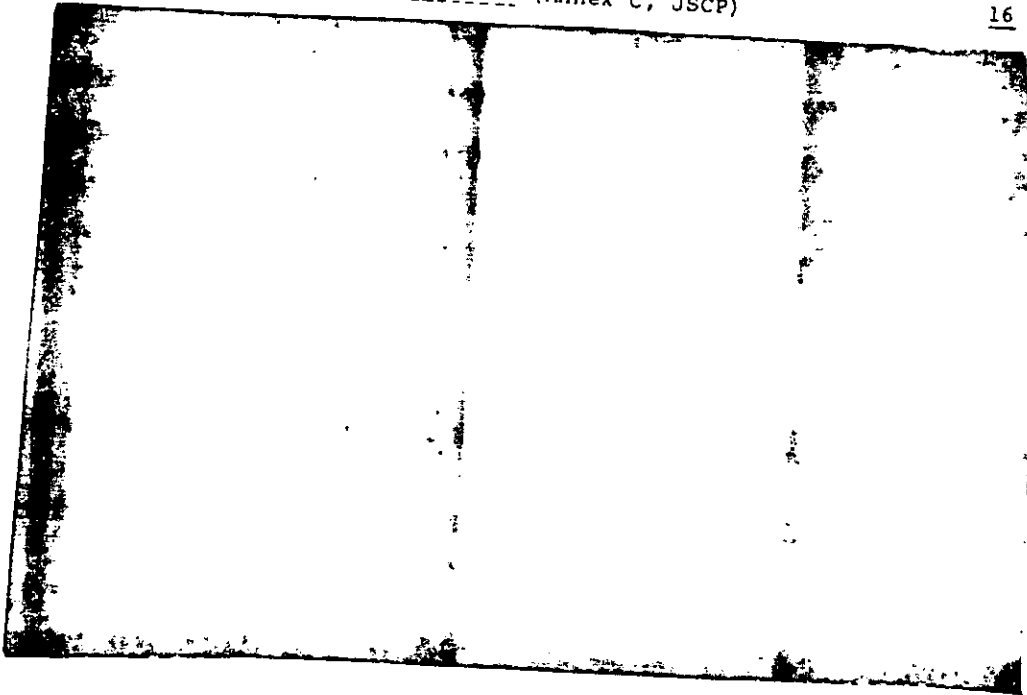
17. (U) National Command Authorities. The National Command 5
Authorities consist only of the President and the Secretary of 6
Defense or their duly deputized alternates or successors. The 7
chain of command runs from the President to the Secretary of 8
Defense and through the Joint Chiefs of Staff to the commanders 9
of unified and specified commands. The channel of communica- 10
tion for execution of the SIOP and other time-sensitive 11
operations shall be from the President through the Chairman, 12
Joint Chiefs of Staff (see Note), representing the Joint 13
Chiefs of Staff, to the the executing commanders. 14
NOTE: Includes the officer appointed to this position and 15
the officer serving in this position in the appointee's 16
absence. 17
18. (U) NORAD/ADCOM Terms of Reference for Control of Nuclear 18
Weapons 19





19. (U) Prohibitions and Withholds (Annex C, JSCP)

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27. (U) <u>ZULU</u> . Greenwich mean time (the mean solar time of	<u>19</u>
the meridian of Greenwich, England, used as the prime basis	<u>20</u>
of standard time throughout the world). ZULU time is used	<u>21</u>
in all emergency action messages.	<u>22</u>
28. (U) <u>Missile Warning Terminology</u>	<u>23</u>

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CHAPTER 4

1

BACKGROUND (U)

2

(U) General. This chapter provides background information on the US and NATO Alert Systems and the US missile warning systems which affect the Emergency Action Procedures of the Joint Chiefs of Staff. The following descriptions are only brief summaries of the systems and do not duplicate all of the information available from primary sources. For authoritative and detailed information, users should refer to the source documents.

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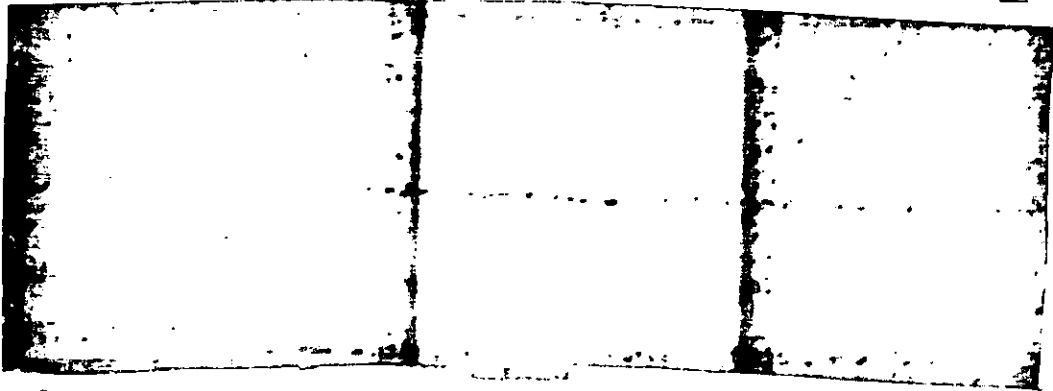
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SECTION I

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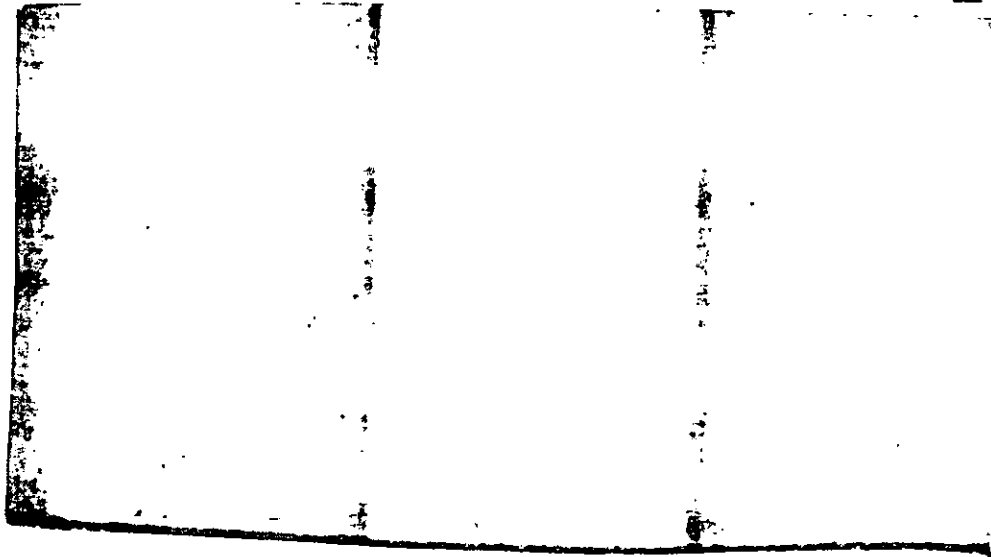
ALERT SYSTEM OF THE JOINT CHIEFS OF STAFF (U)

12



2. (U) Authority to Declare

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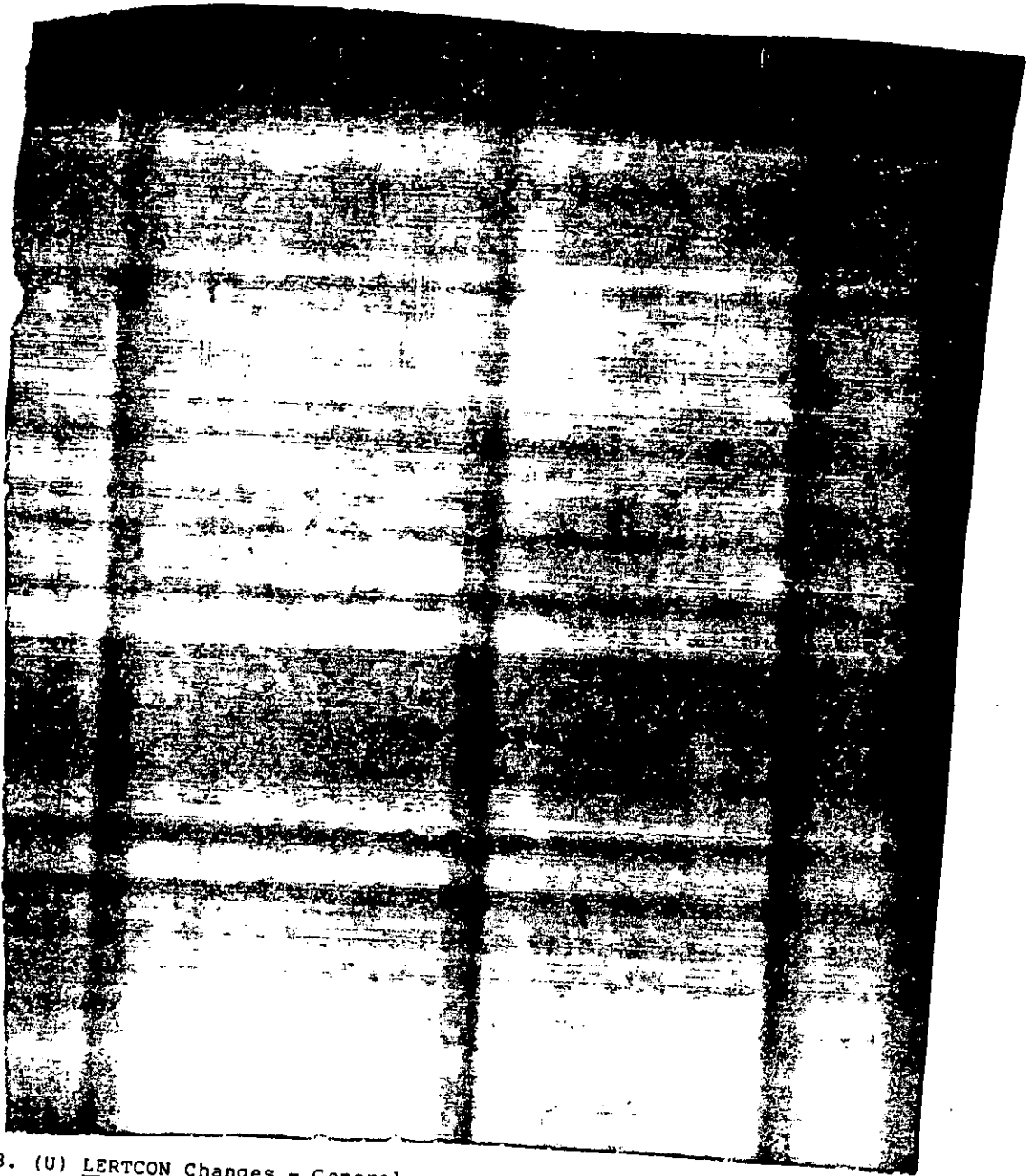
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(Revised - 30 March 1982)

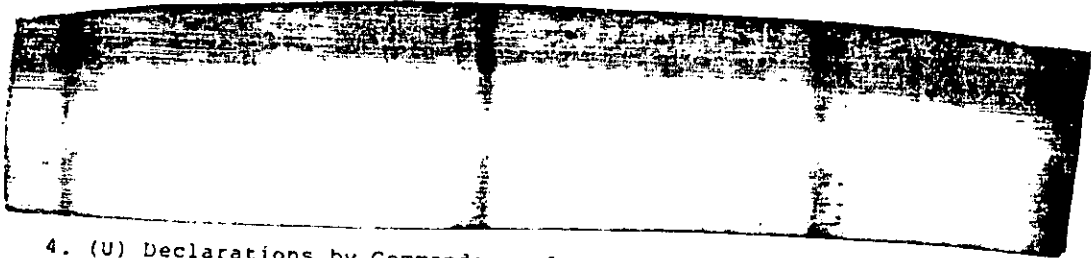
(Effective - 011600Z October 1982)

Section I
Chapter 4



3. (U) LERTCON Changes - General

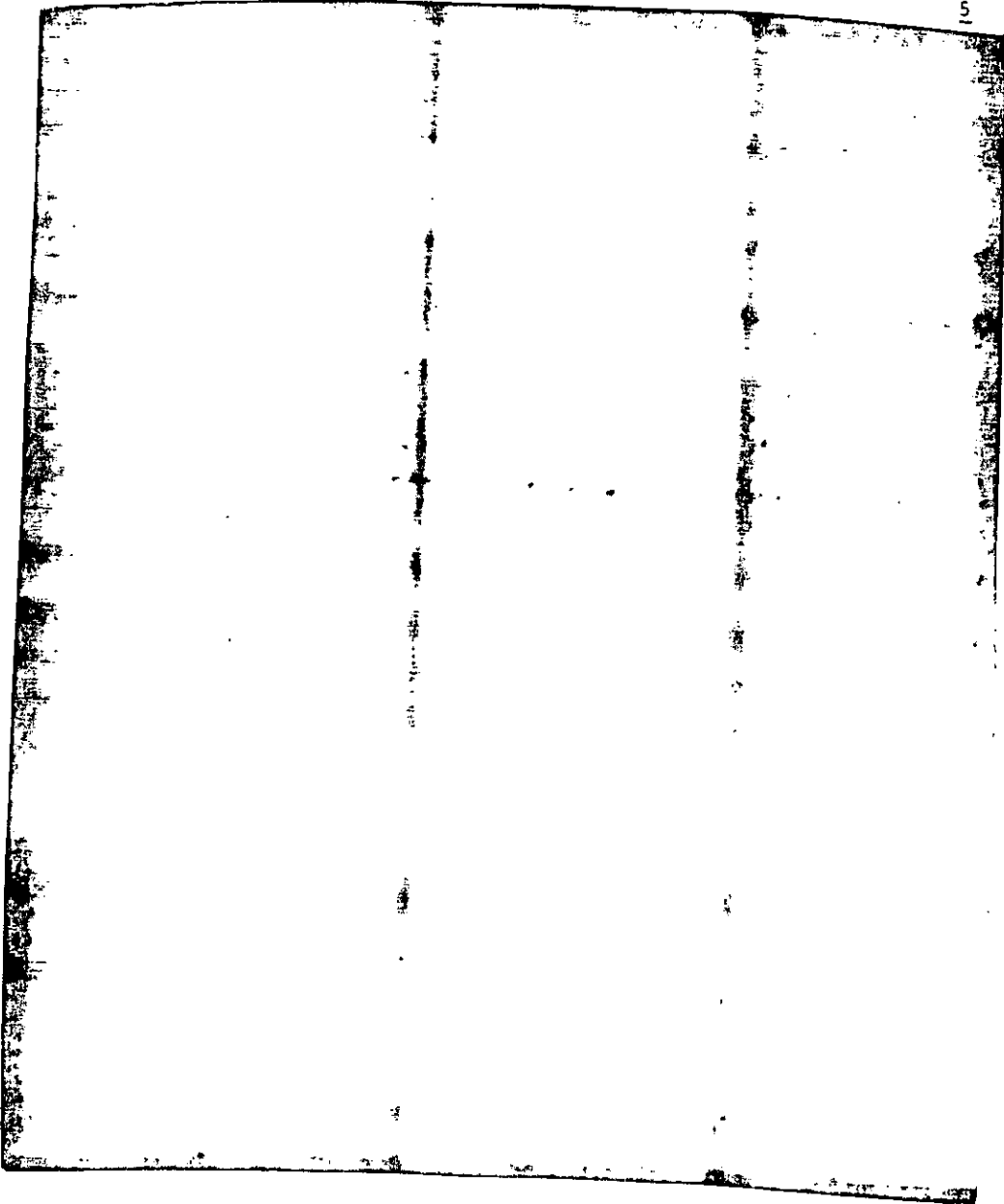




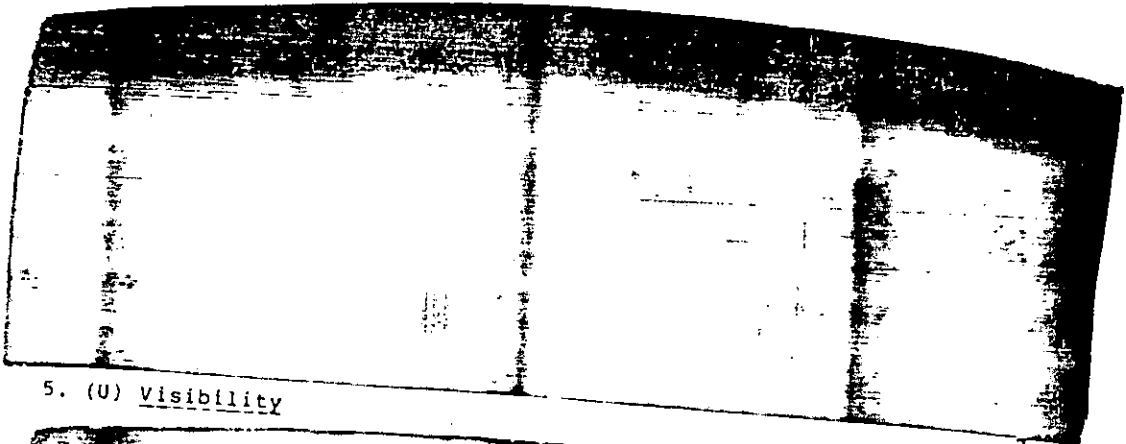
4. (U) Declarations by Commanders of Unified or Specified
Commands

4

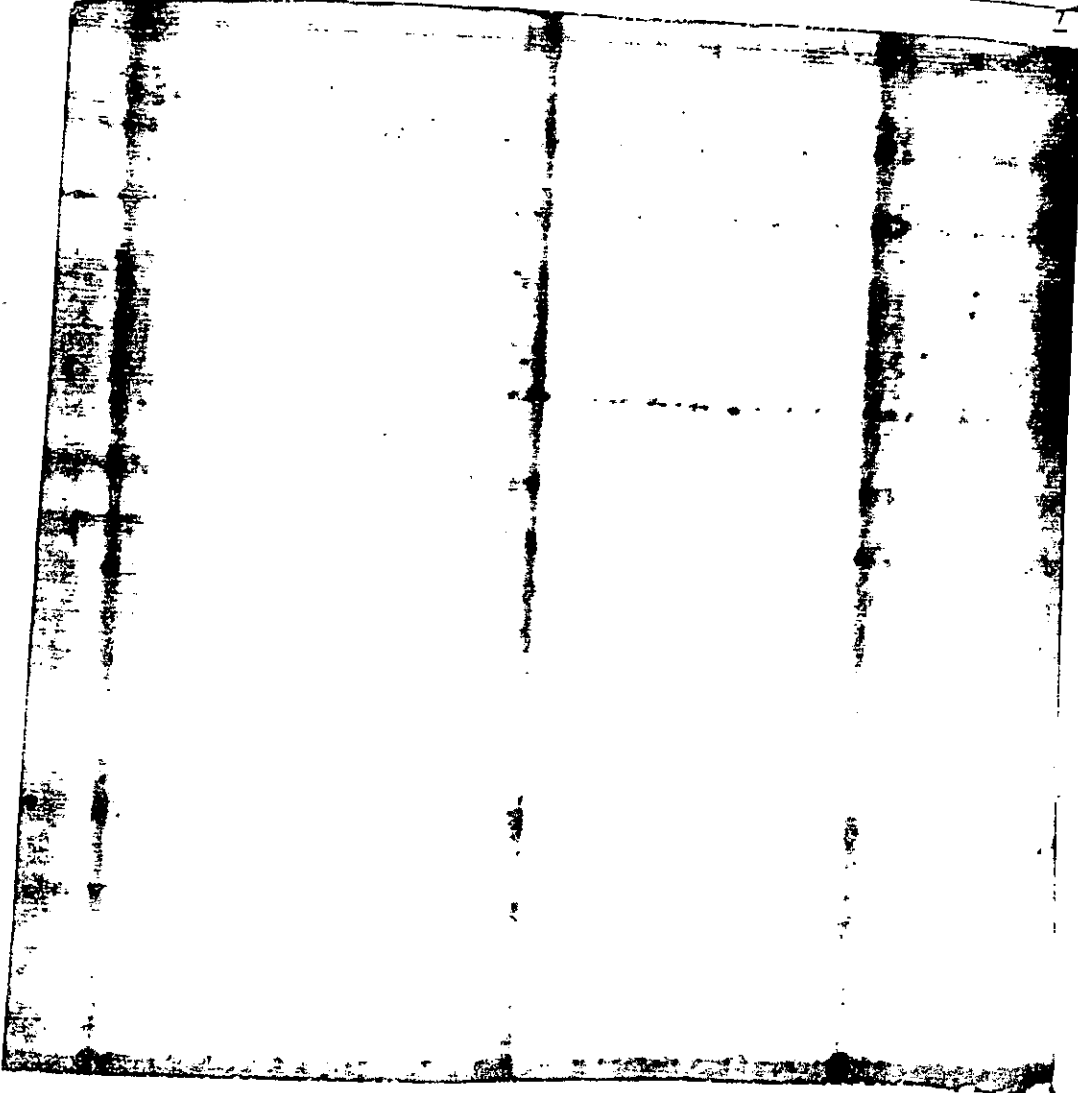
5



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5. (U) visibility



7. (U) Exercises (Alert System of the JCS, Part I) 1
- a. (U) Exercise Terms. An exercise term is a combination 2
of two unclassified words used exclusively to designate 3
a test, drill, or exercise. An exercise term should be 4
employed to preclude the possibility of confusing exercise 5
directives with actual operations directives. The follow- 6
ing exercise terms and meanings are assigned: 7
- | <u>ALERT CONDITION</u> | <u>EXERCISE TERM</u> | <u>8</u> |
|------------------------|----------------------|-----------|
| DEPCON 5 | FADE OUT | <u>9</u> |
| DEPCON 4 | DOUBLE TAKE | <u>10</u> |
| DEPCON 3 | ROUND HOUSE | <u>11</u> |
| DEPCON 2 | FAST PACE | <u>12</u> |
| DEPCON 1 | COCKED PISTOL | <u>13</u> |
| DEFENSE EMERGENCY | HOT BOX | <u>14</u> |
| AIR DEFENSE EMERGENCY | BIG NOISE | <u>15</u> |
- b. (U) Exercise terms will be used to direct tests or 16
exercises conducted to increase or simulate an increase 17
in readiness posture for training purposes. 18

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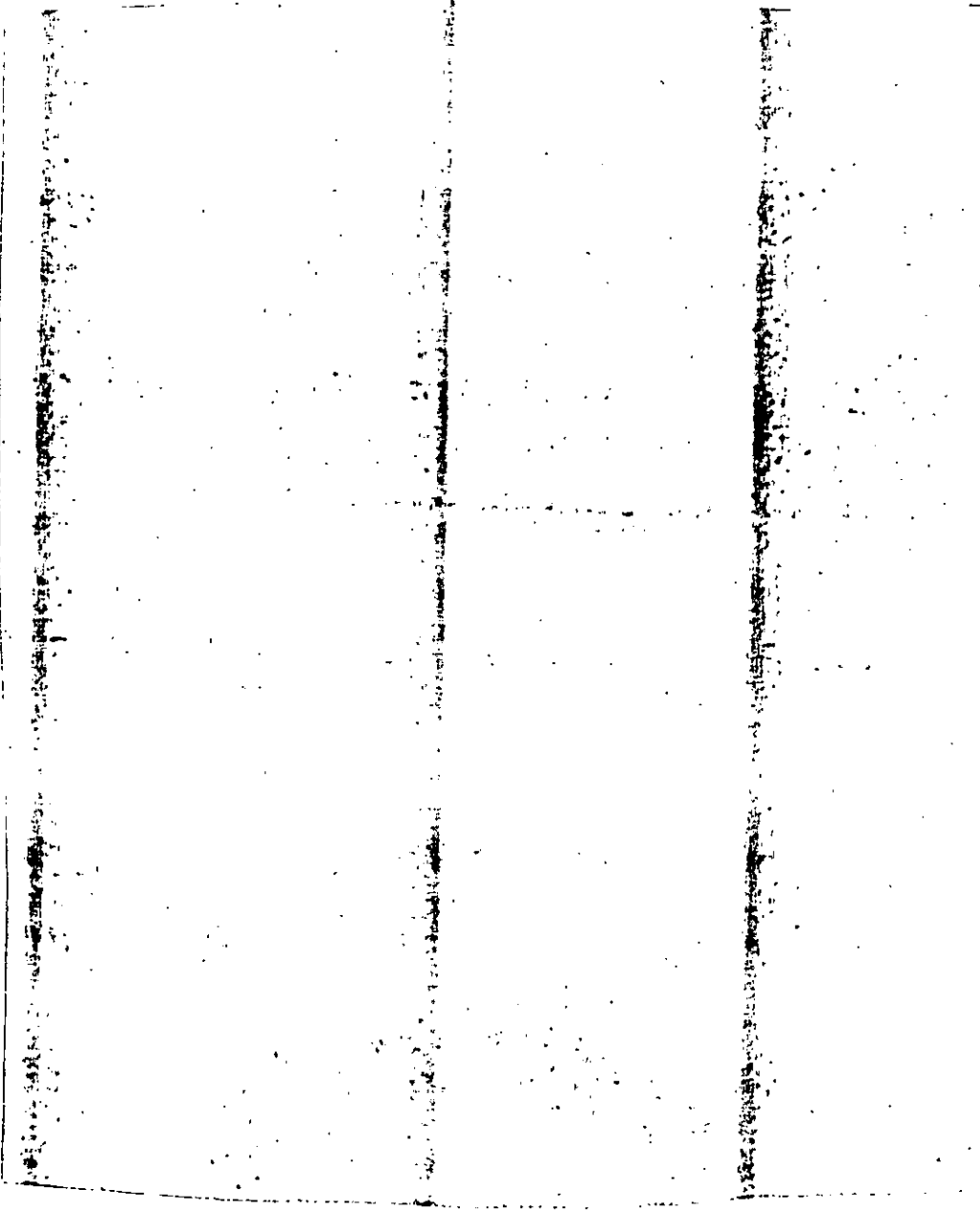
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SECTION II

NATO ALERT SYSTEM (U)

1. (U) Purpose. This section summarizes the NATO Alert System. It is extracted from the Major NATO Commanders Alert System Procedures for the Joint Chiefs of Staff, MJCS 179-80 which should be consulted for further details.

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SECTION III

MISSILE WARNING SYSTEMS (U)

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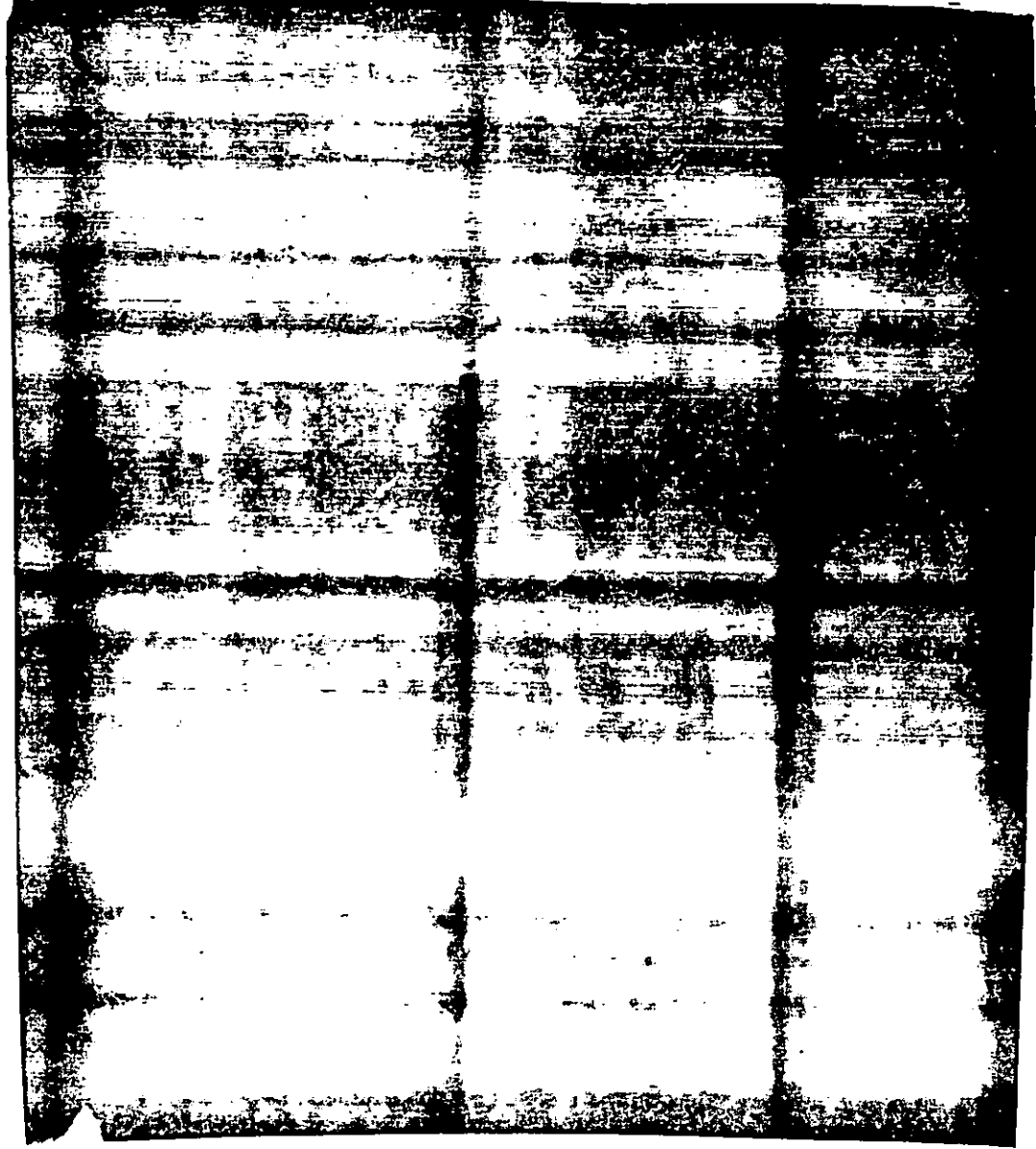
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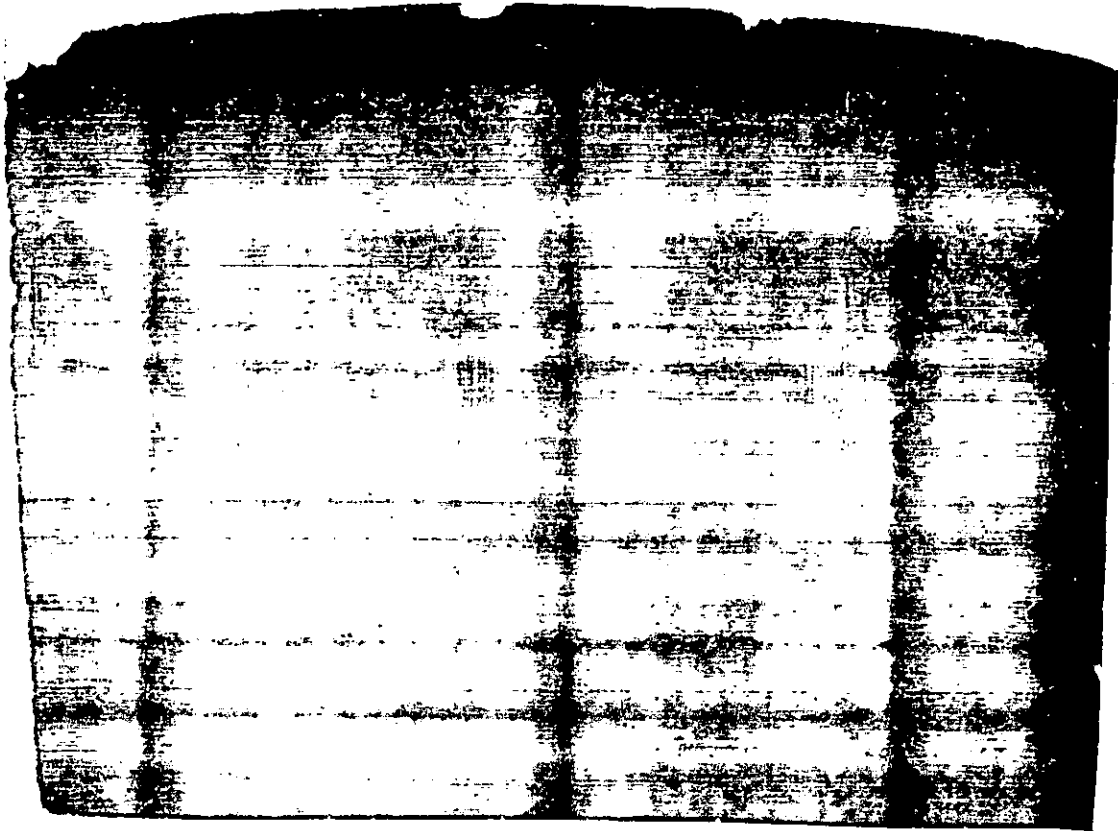
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SECTION IV
COMMUNICATION SYSTEMS

1
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4
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6

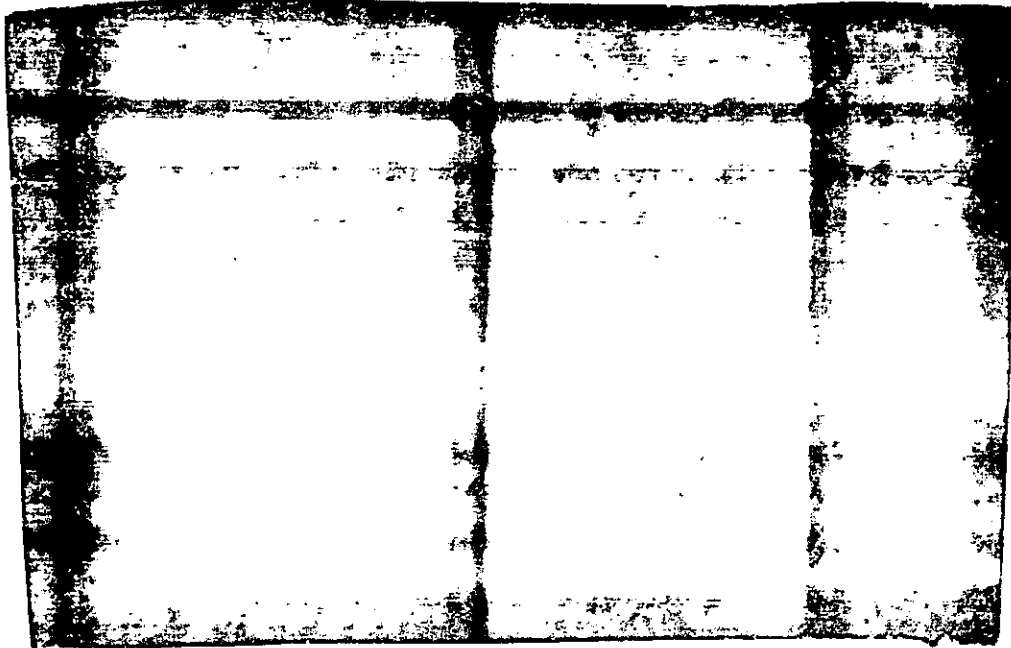
1. (U) Purpose. This section describes selected communications systems available to support transmission of emergency action messages. Chapter 7 contains specific transmission policies.





3. (U) Worldwide Airborne Command Post System (WWABNCP)

16



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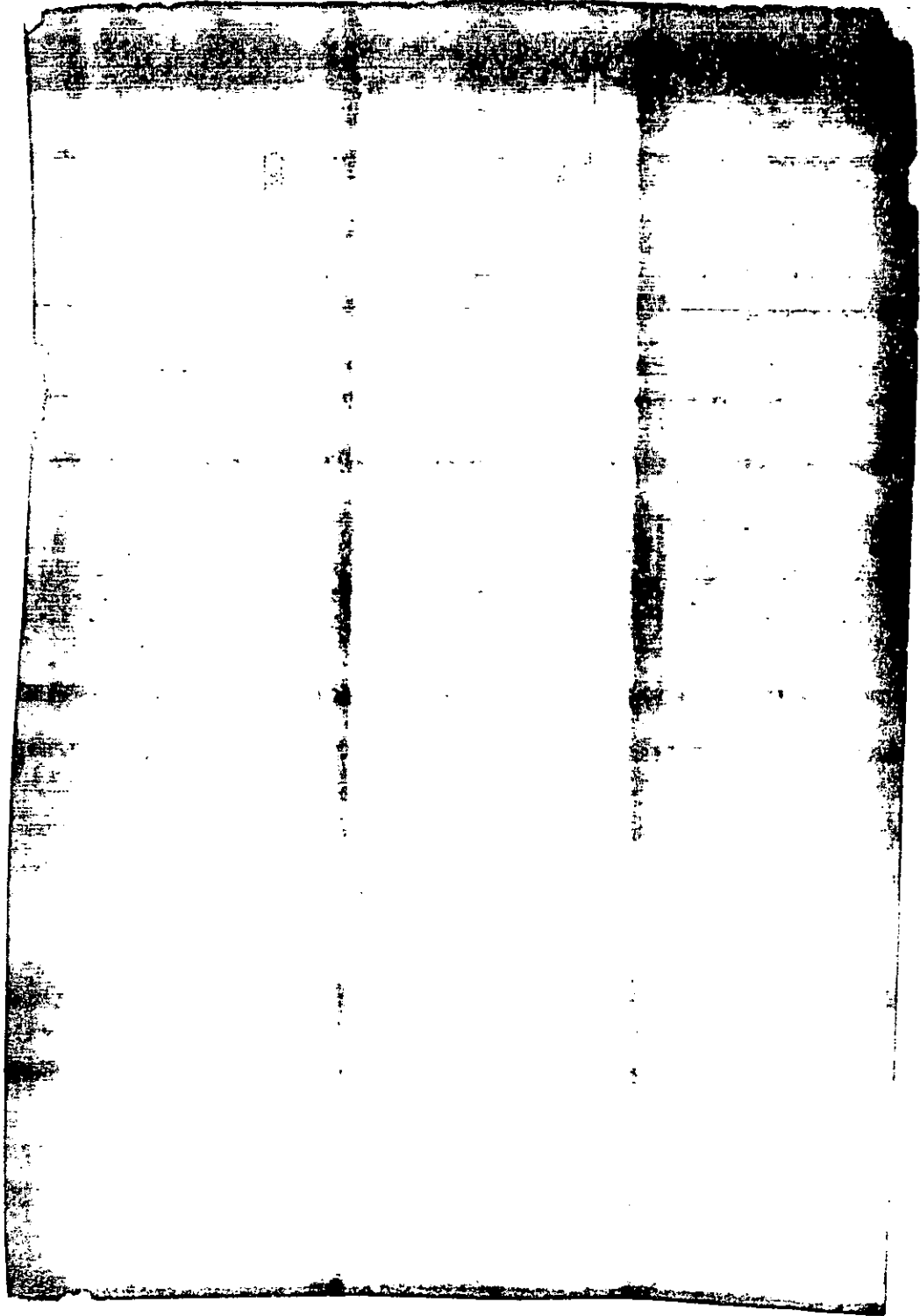
4-26
(Revised - 28 August 1981)

Section IV
Chapter 4

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4. (U) US Navy High Power VLF Relay Aircraft (TACAMO)

1

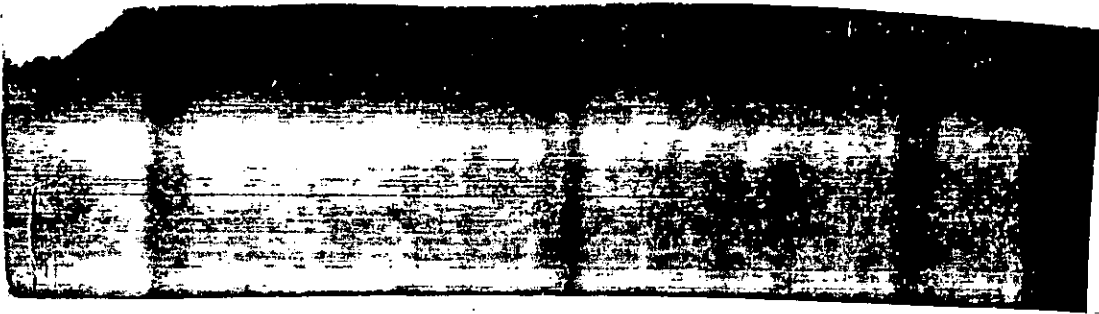


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4-27

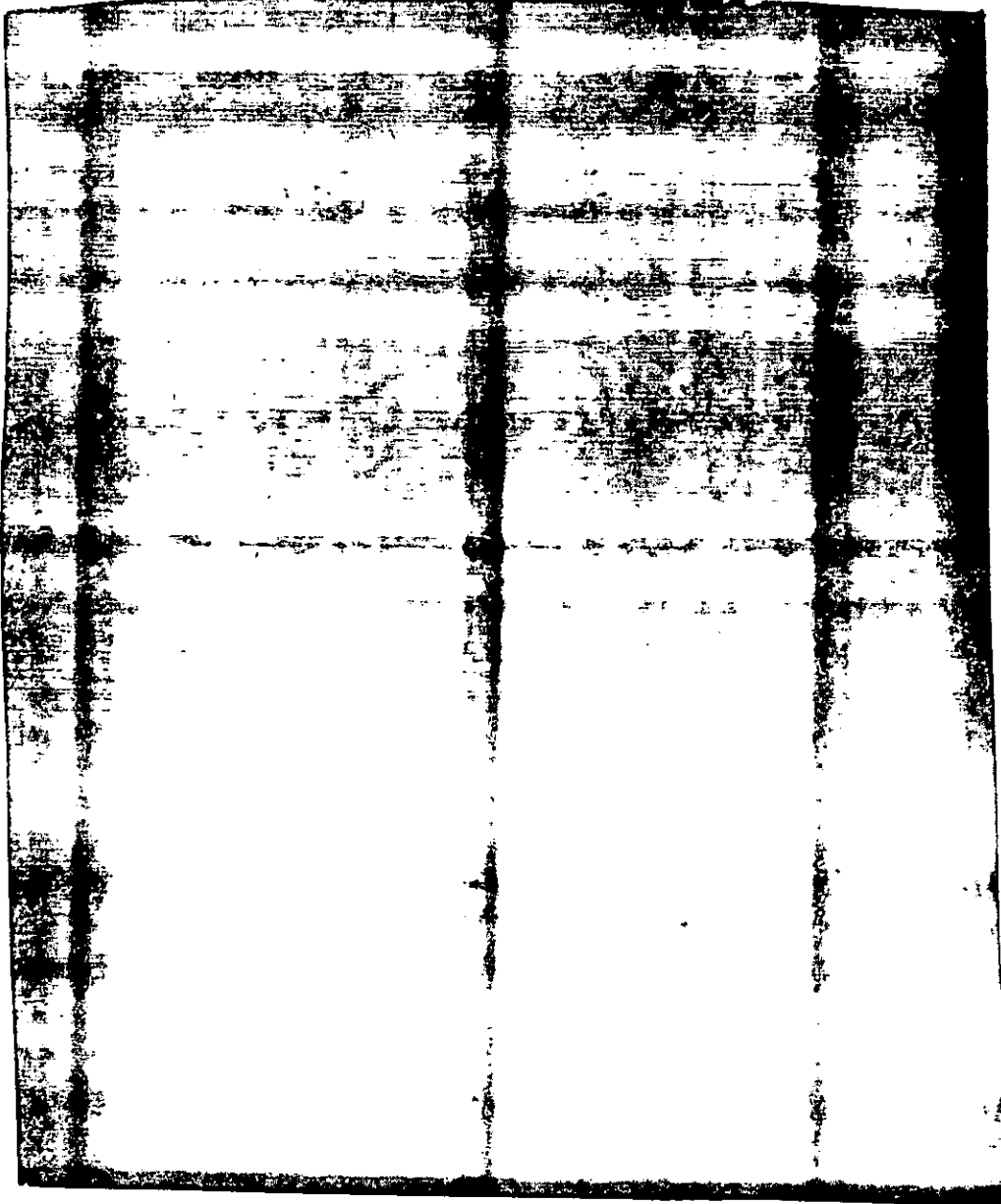
Section IV
Chapter 4

(Revised - 30 March 1982)
(Effective - 011600Z October 1982)



5. (U) Survivable VLF/LF Transmission Systems

6



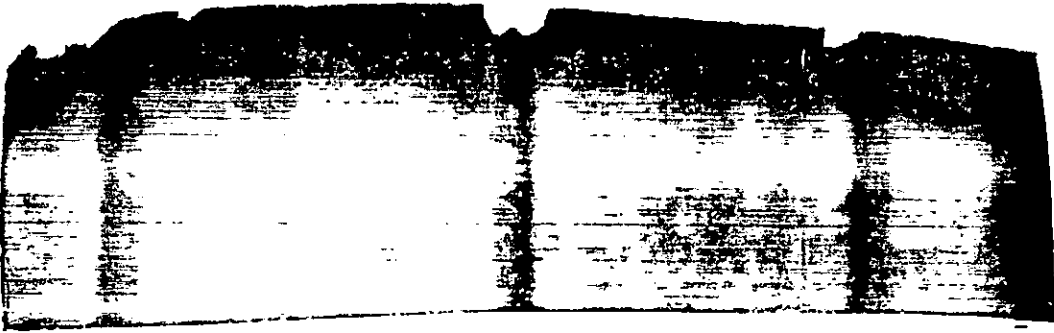
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4-28

Section IV
Chapter 4

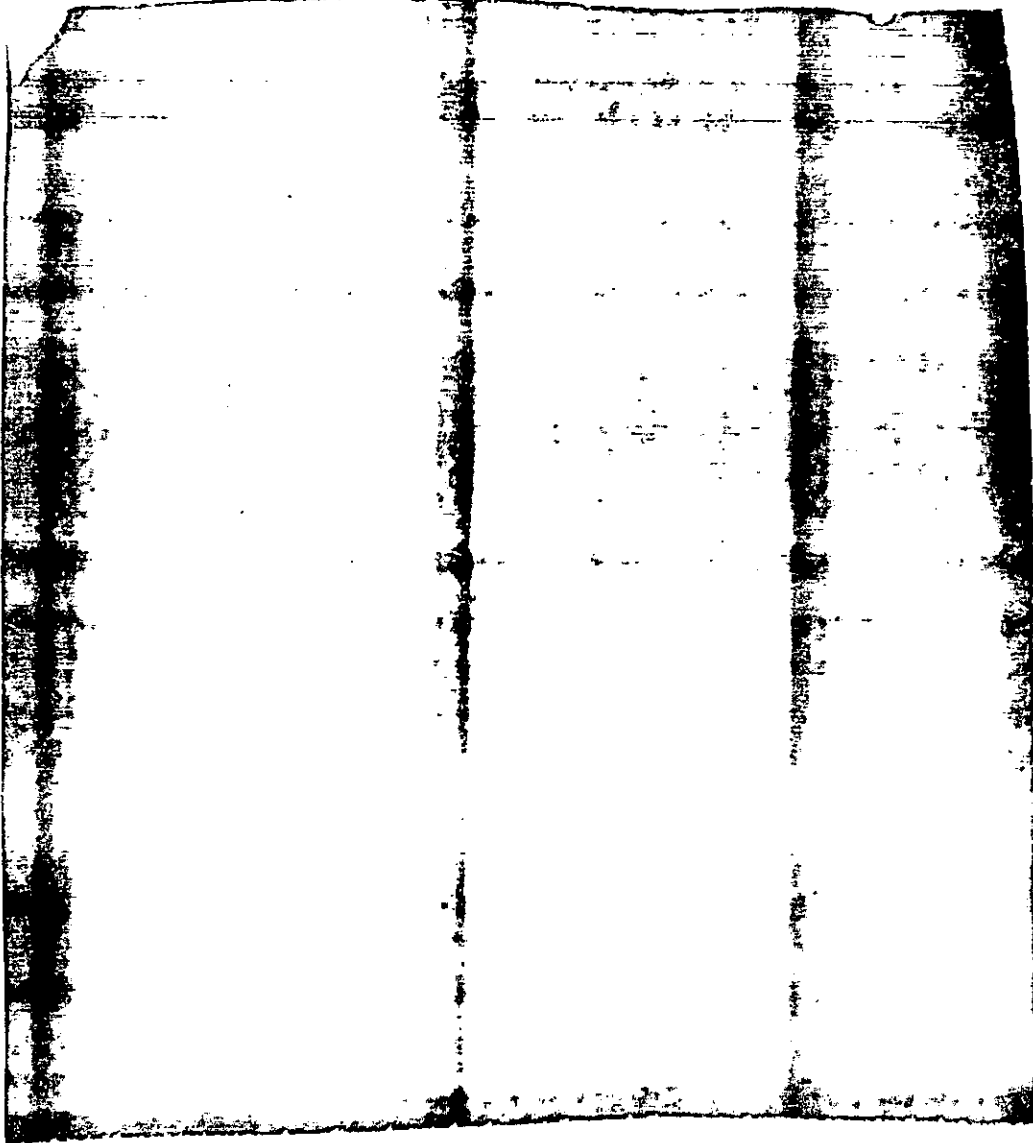
(Revised - 30 March 1982)

(Effective - 011600Z October 1982)



6. (U) Worldwide Airborne Command Post HF/SSB Network

6

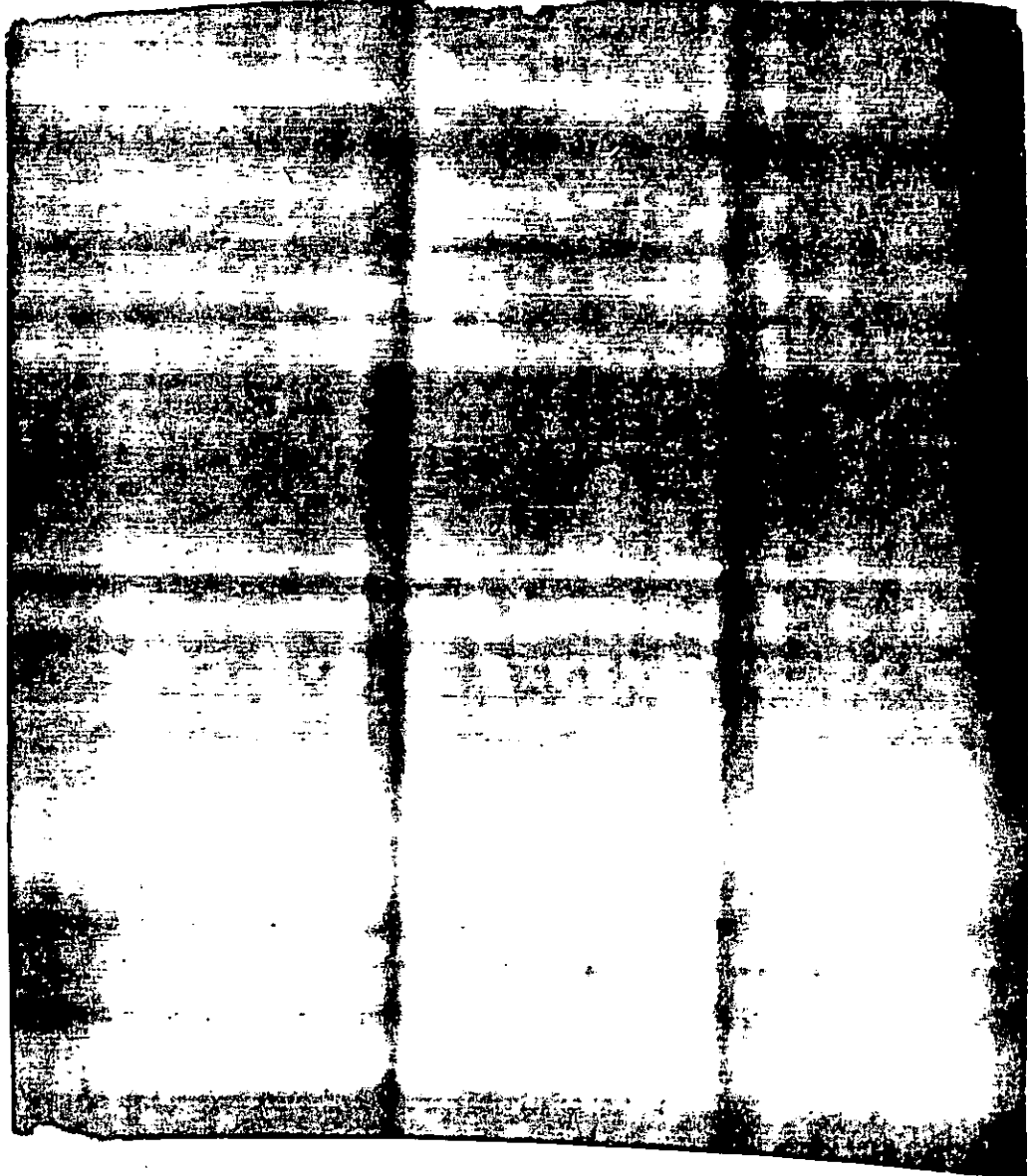


ABC



7. (U) Worldwide Airborne Command Post UHF Systems

6



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9. (U) Air Force Satellite Communications System (AFSATCOM).

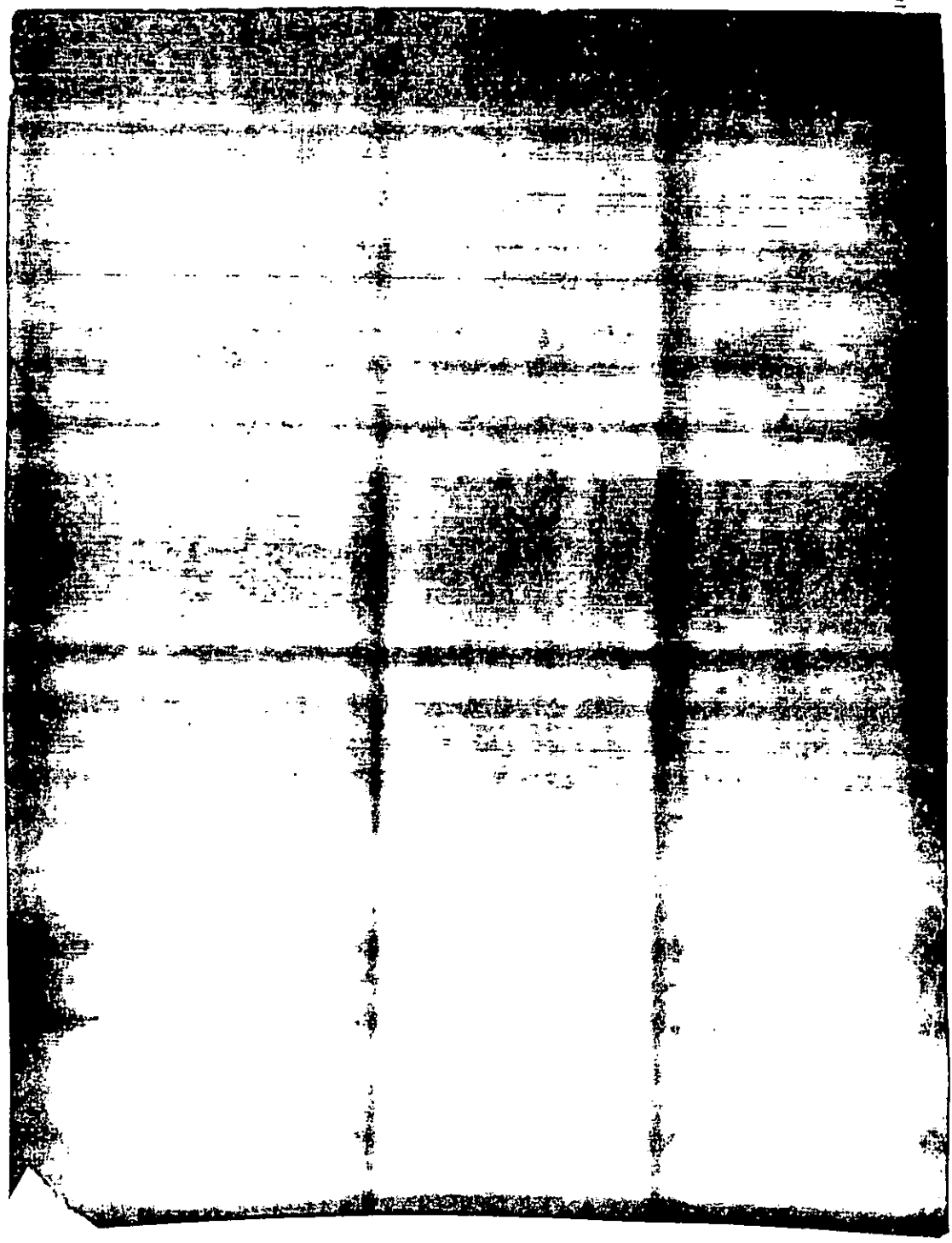
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SECTION V
SPACE WARNING SYSTEMS (U)

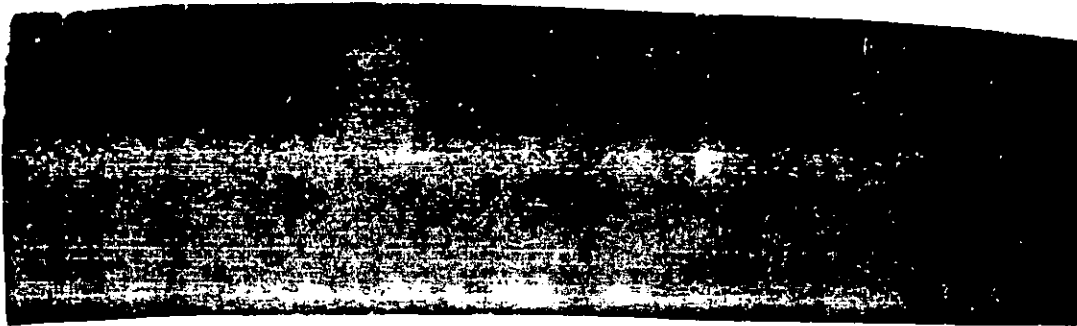
1
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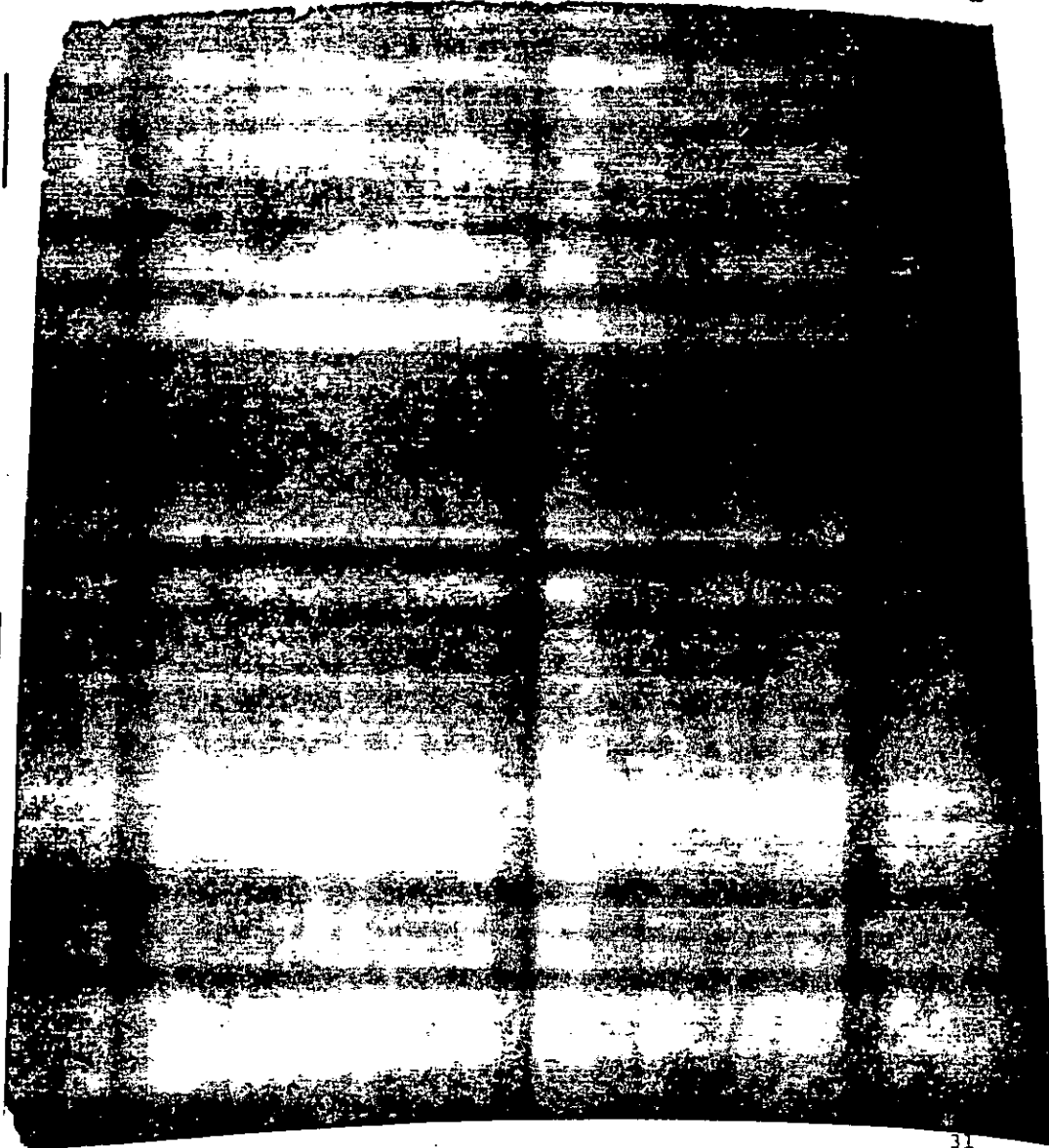
4-37
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Section V
Chapter 4



a. (U) Dedicated Systems

6



31

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4-38

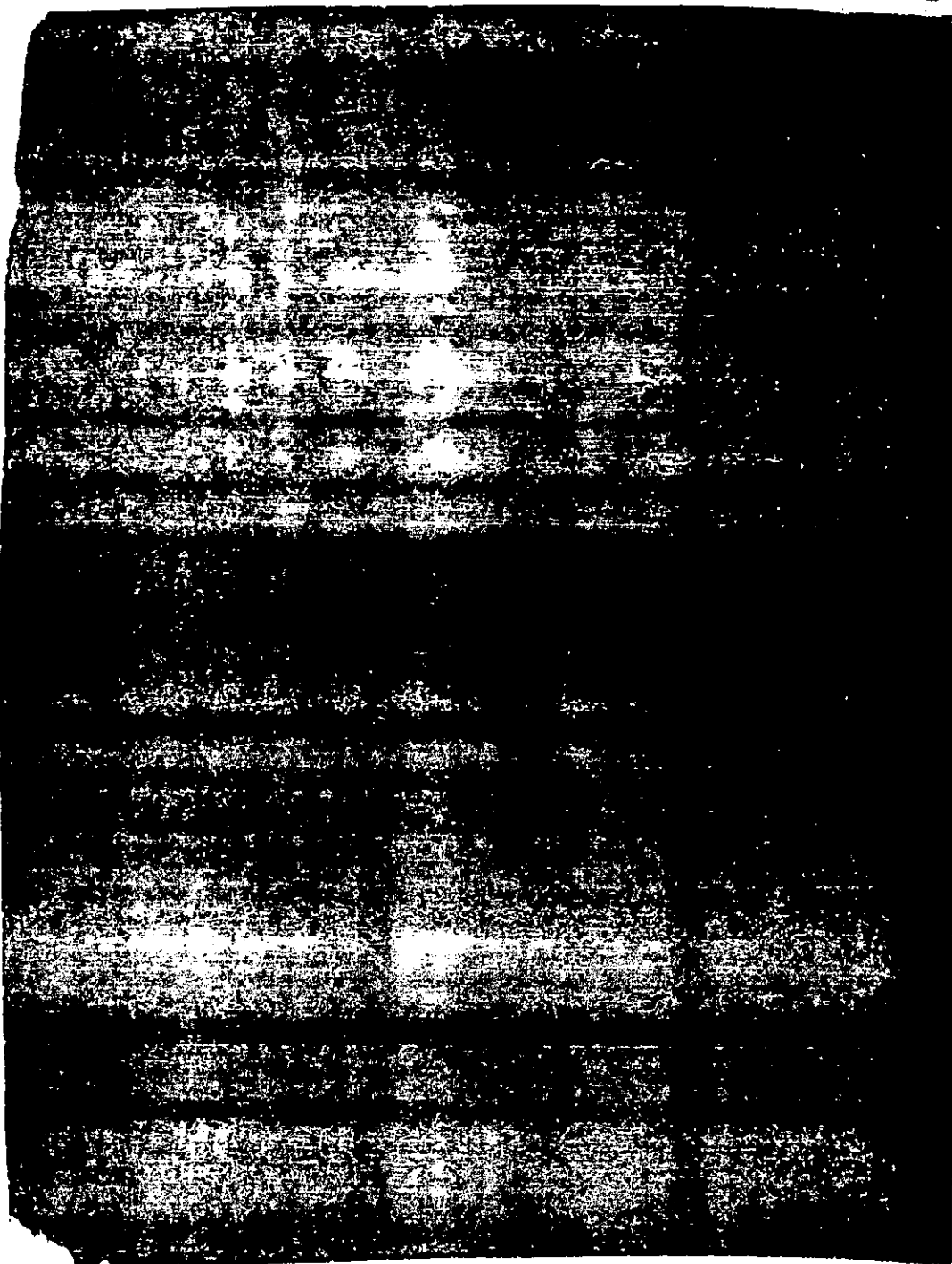
Section V
Chapter 4

(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

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c. (U) Contributing Sensors

1



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4-39
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Section V
Chapter 4

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CHAPTER 5

AUTHENTICATION AND CODE SYSTEMS (U)

1

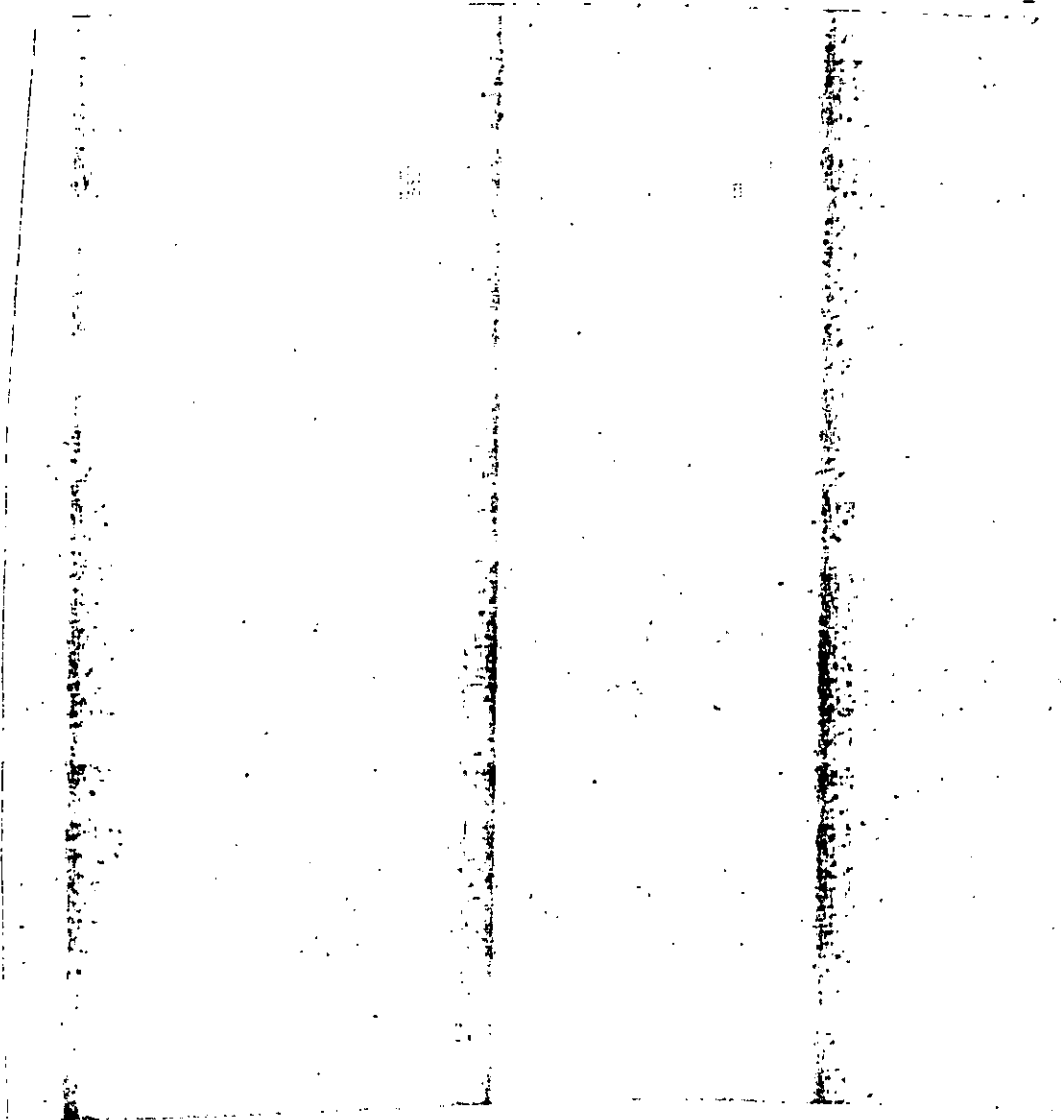
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8. (U) Control of Systems

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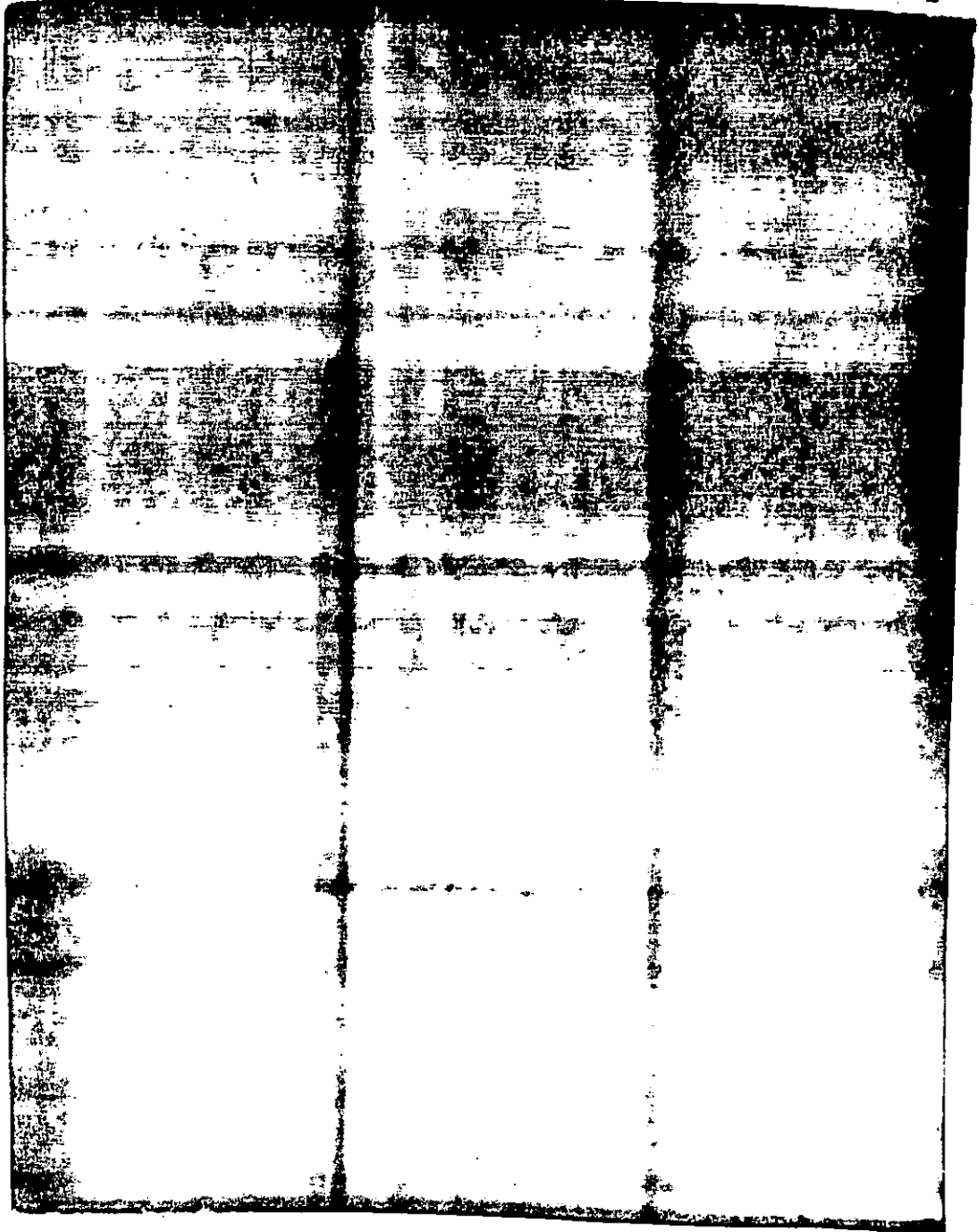
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CHAPTER 6

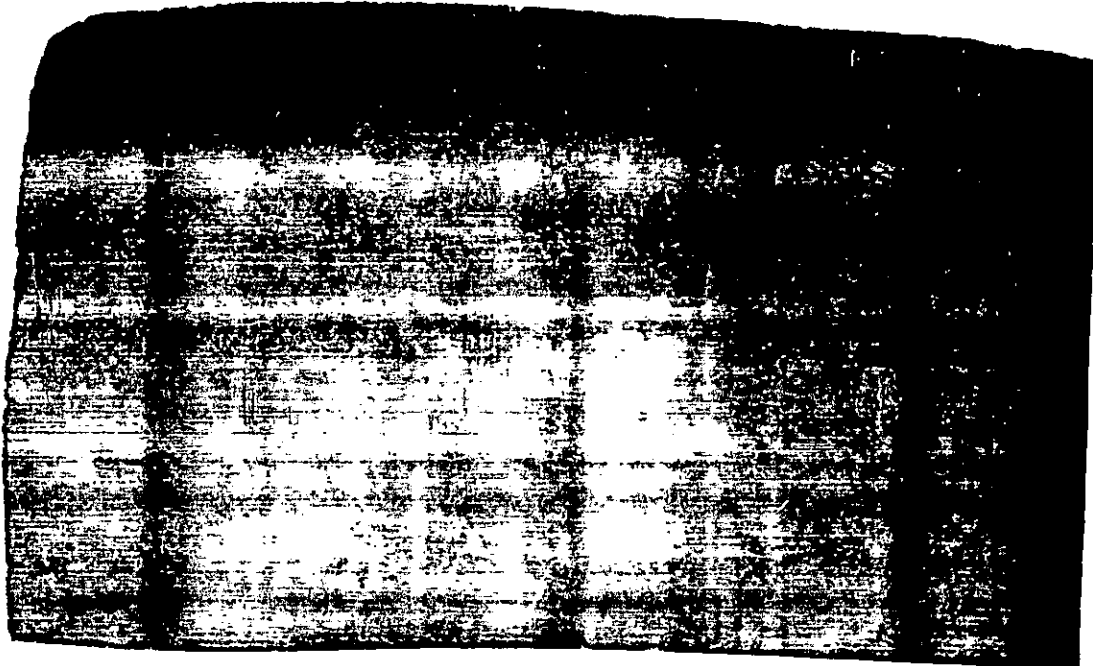
EMERGENCY ACTION MESSAGES (U)

1. (U) General. This chapter describes the system of JCS emergency action messages which direct specific actions authorized by the designated approving authority.

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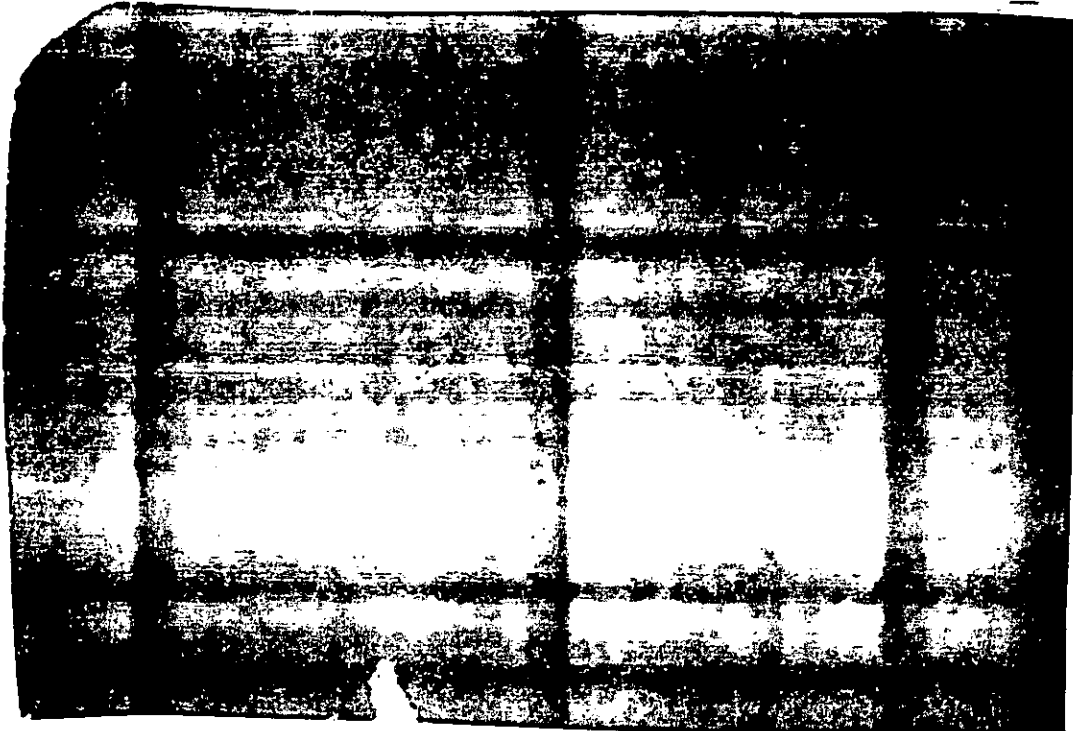


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3. (U) Message Designators

13



c. (U) When used without reference to the actions they 29
implement, message designators are classified CONFIDENTIAL. 30
Message designators associated with their format or the 31

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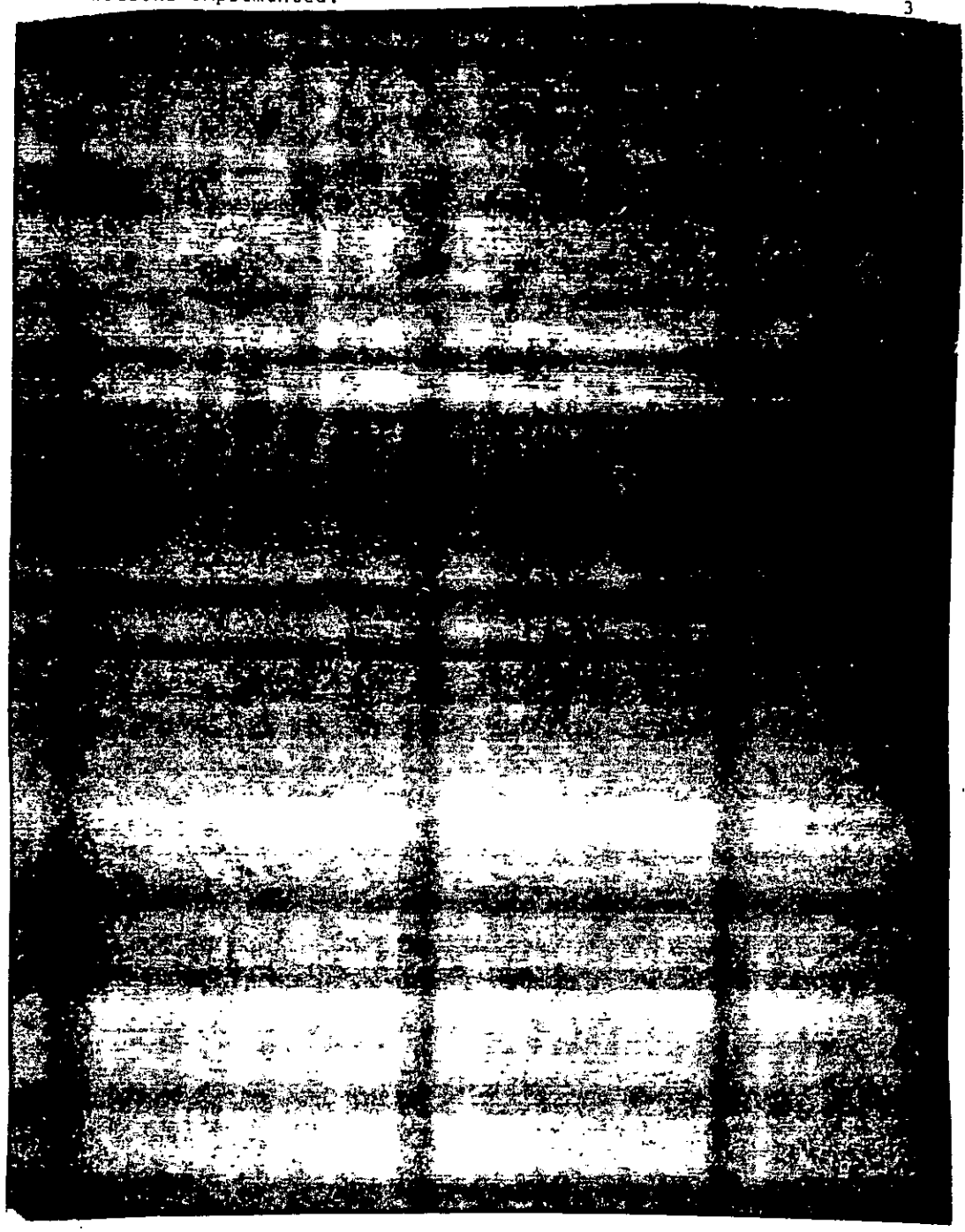
6-2
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Chapter 6

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actions they implement are either SECRET or TOP SECRET,
depending upon the classification of the format or the
actions implemented.

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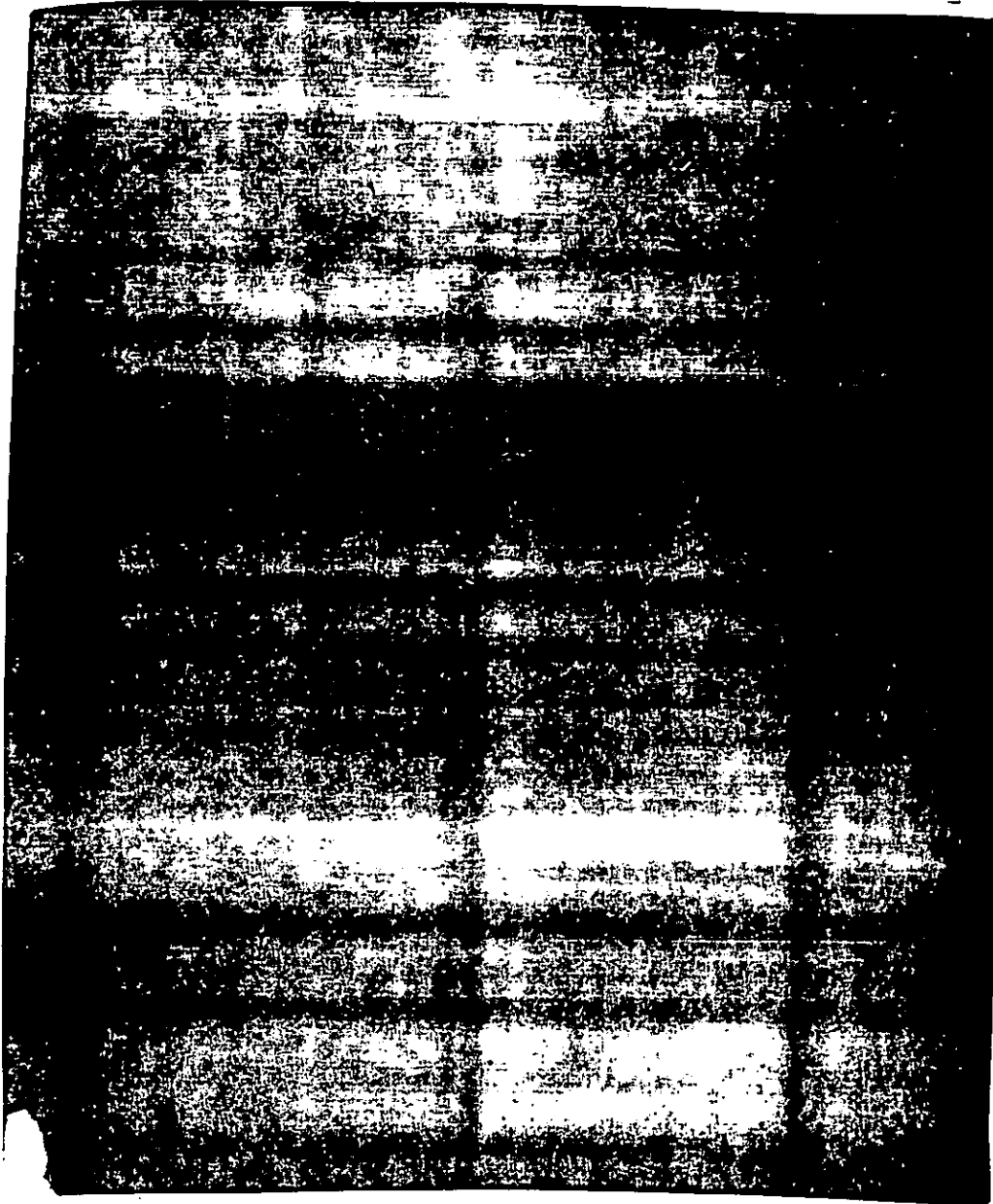


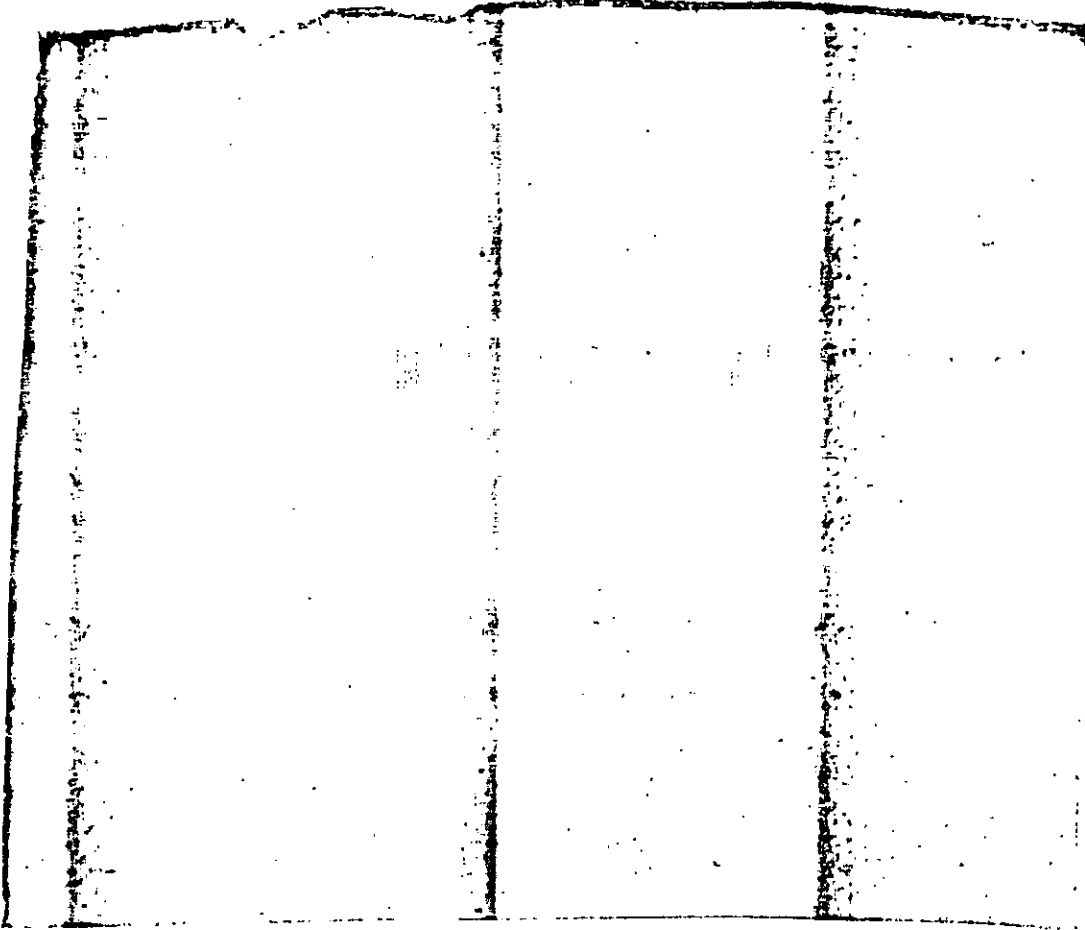
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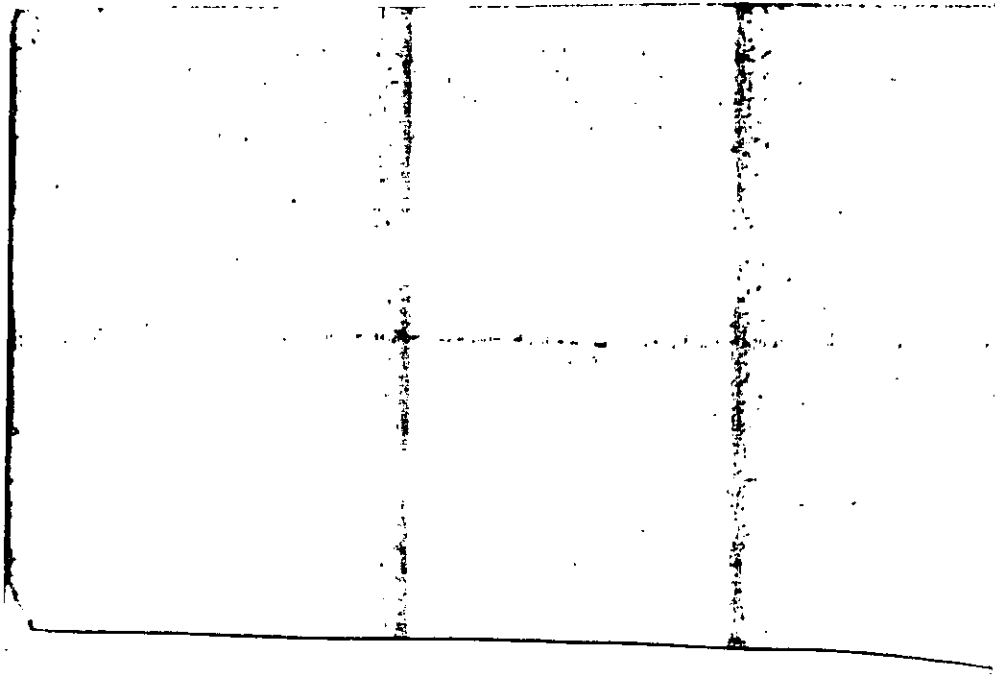
6. (U) Emergency Action Message Validity

5





8. (U) Standard Alphanumeric Character Base



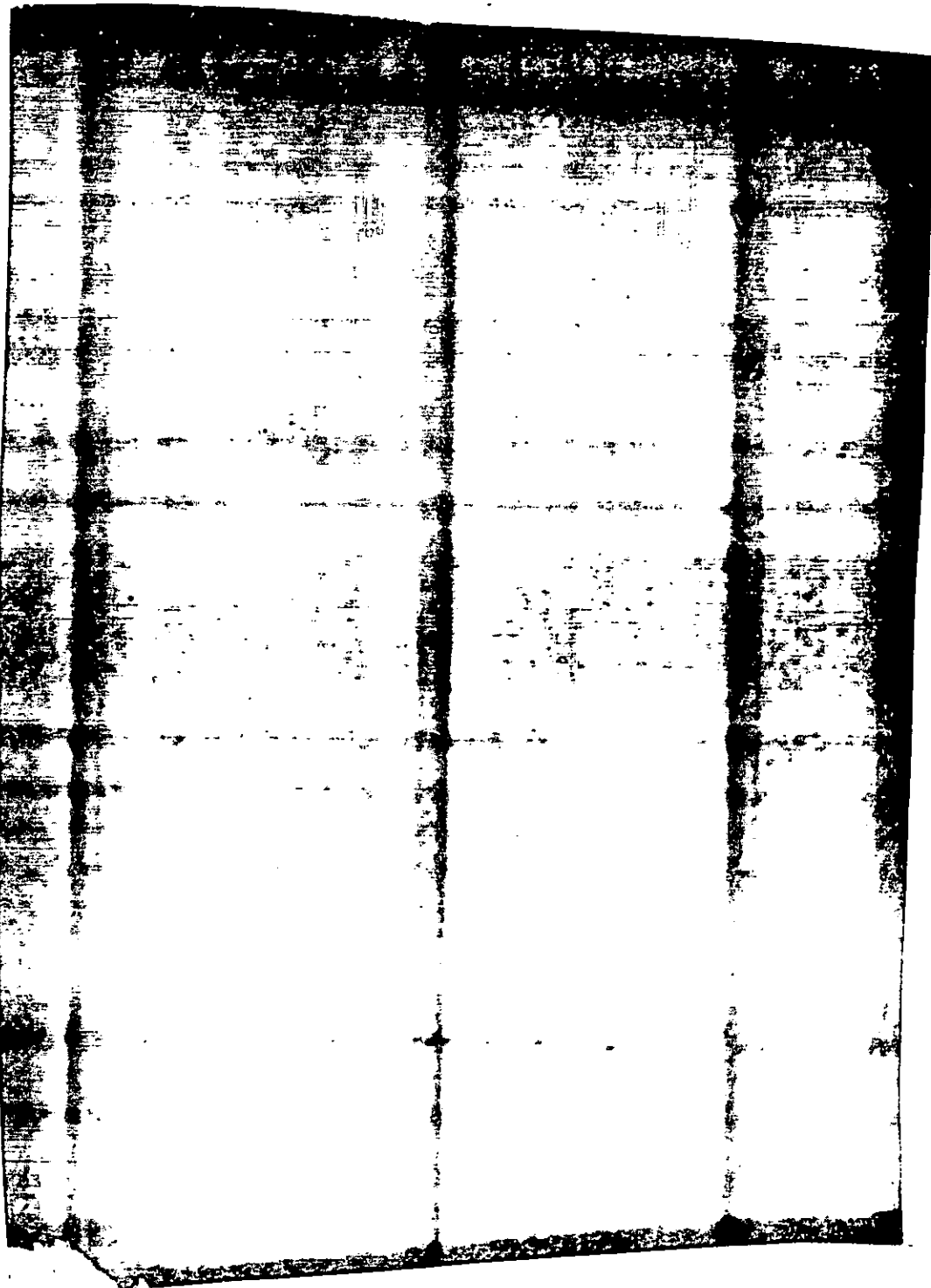
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6-7
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Chapter 6

~~TOP SECRET~~

APPROVING AUTHORITY AND PURPOSE FOR JCS EMERGENCY ACTION
MESSAGES (U)



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Figure 6-1
6-9
(Revised - 28 August 1981)

Chapter 6

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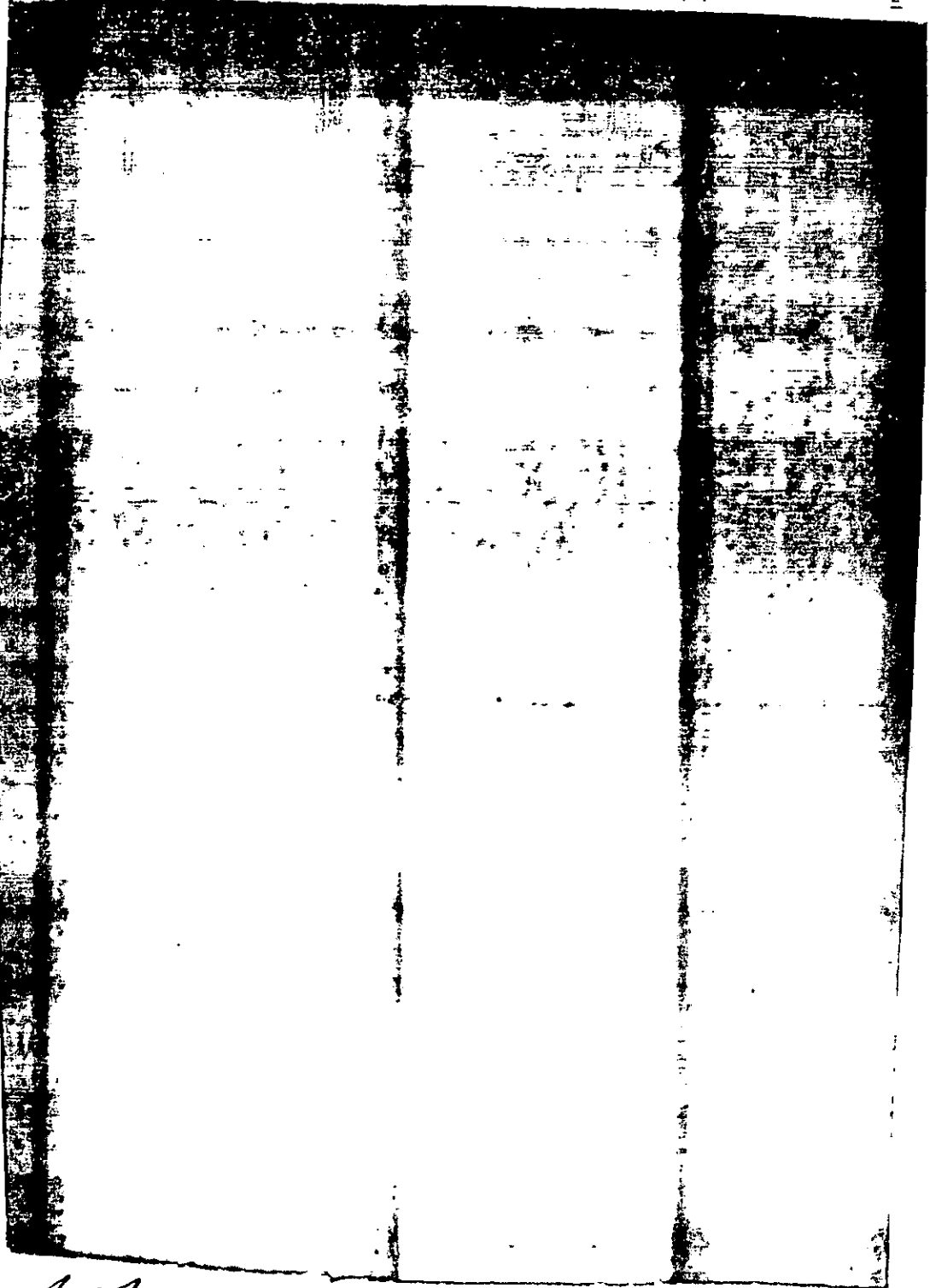
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CHAPTER 7

1

TRANSMISSION OF EMERGENCY ACTION MESSAGES (U)

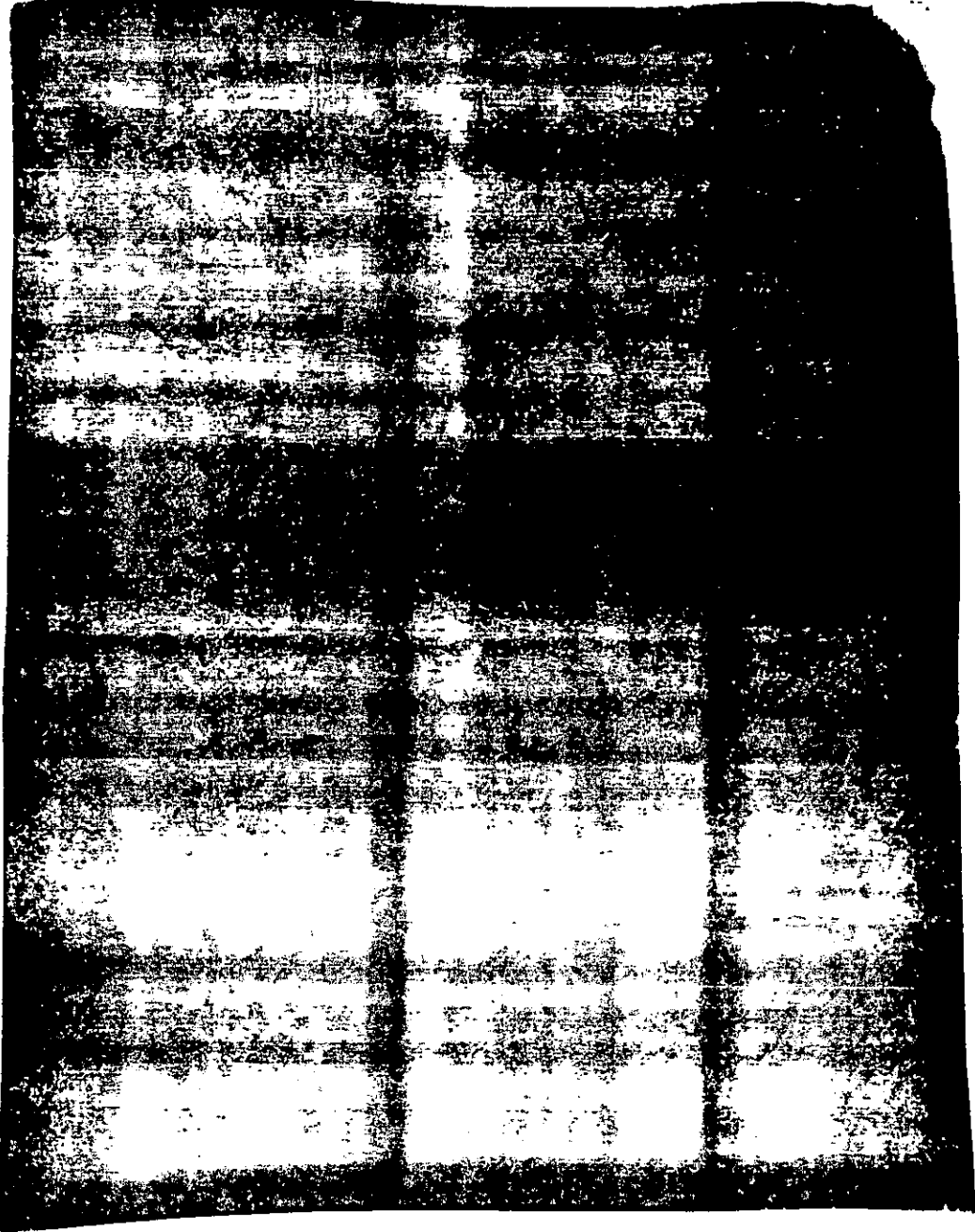
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6. (U) Acknowledgment Procedures .



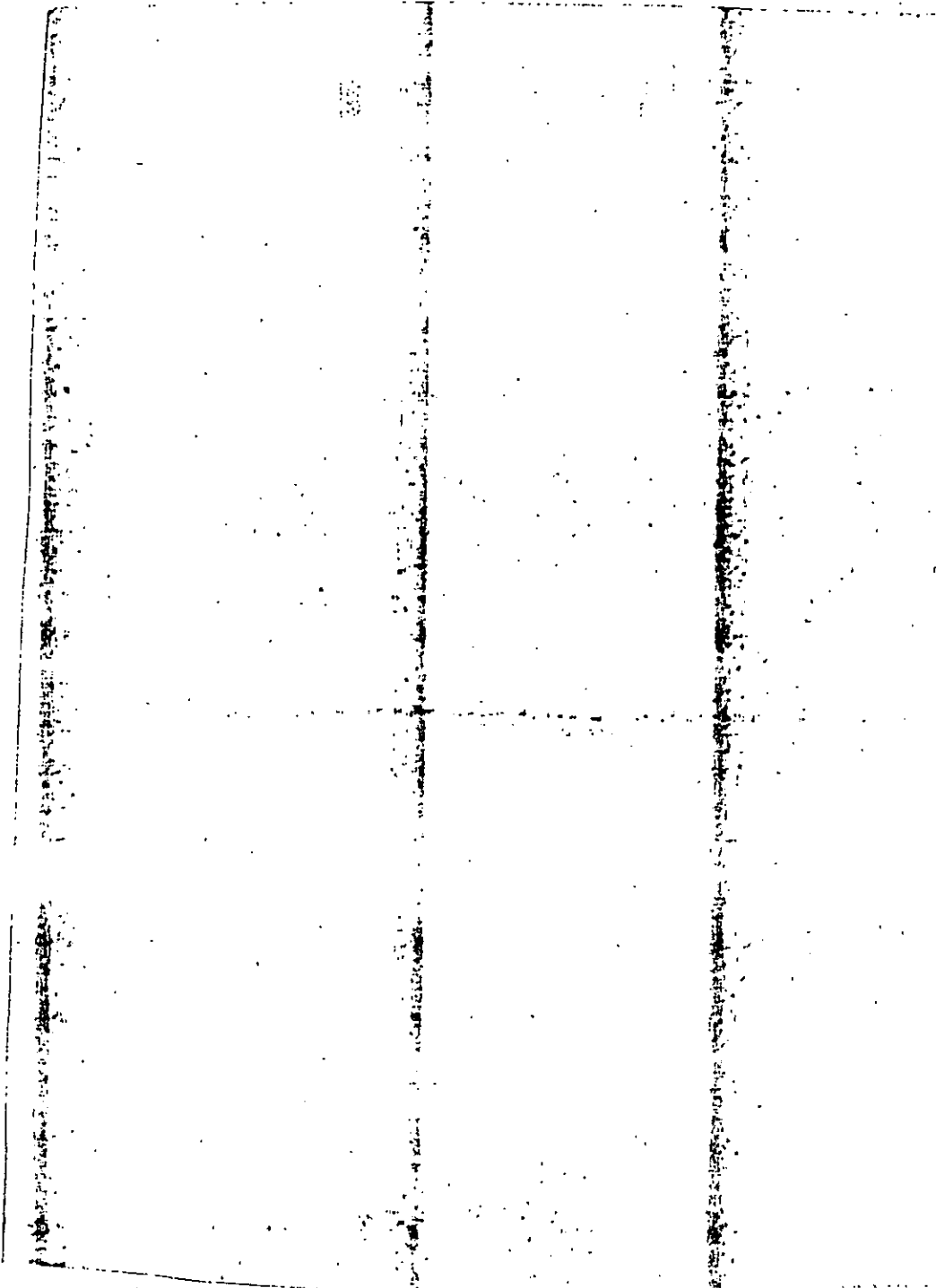
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CHAPTER 8
EMERGENCY CONFERENCES (U)

1
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3

1. (U) General

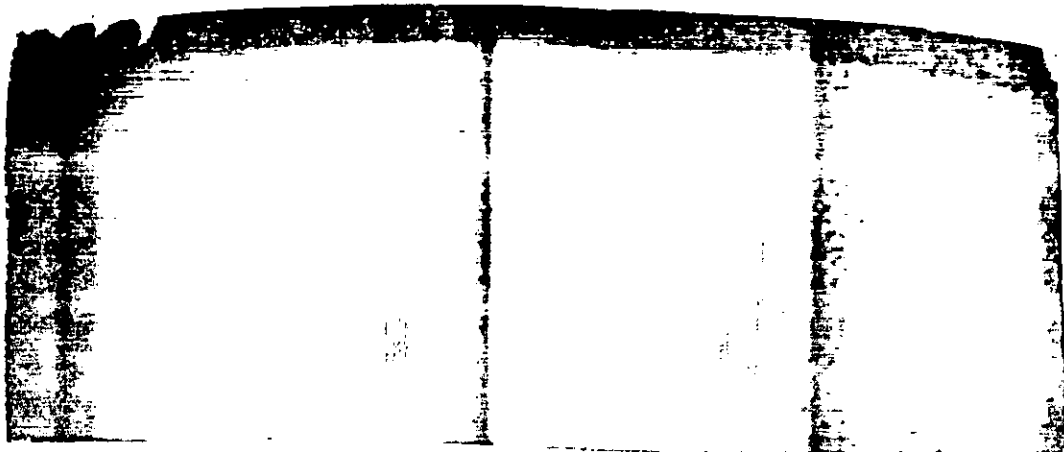


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8-1

Chapter 8

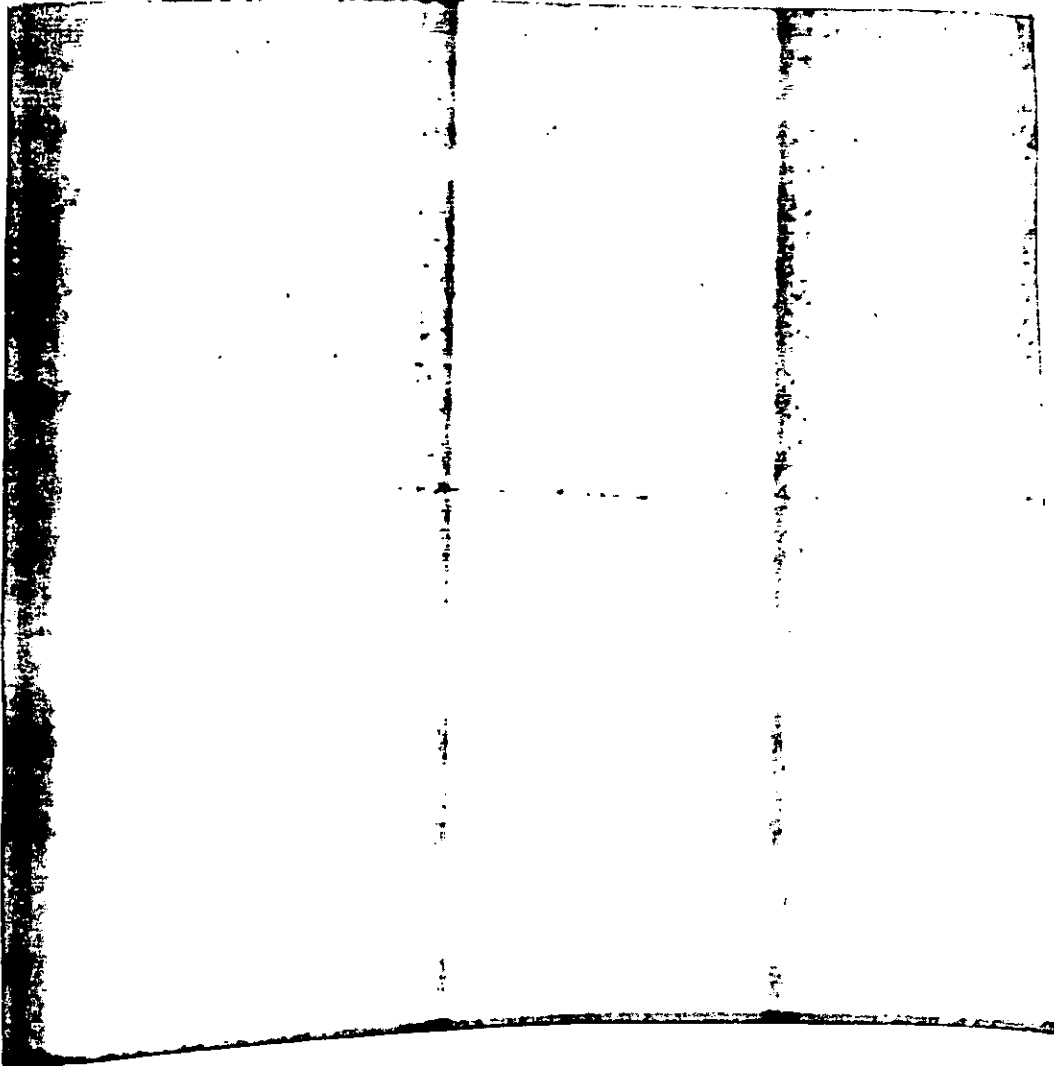
(Revised - 16 August 1982)
(Effective - 011600Z October 1982)



c. (U) Composition. Figure 8-6 lists the conferees for
the Routine Missile Display Conference.

8

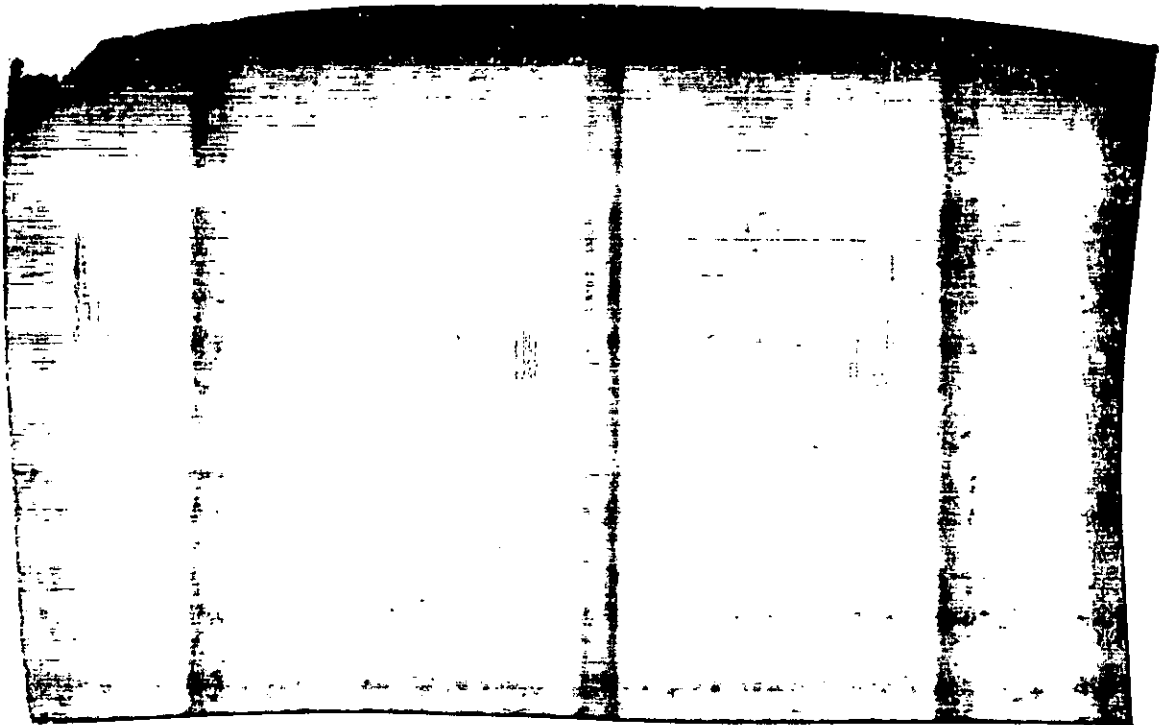
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7. (U) Air Activity Conference

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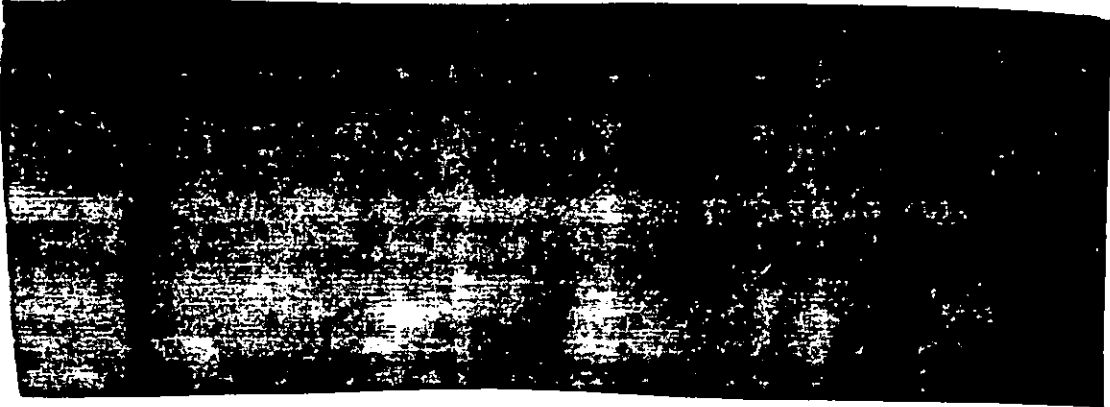


12. (U) Changes to NORAD/ADCOM Procedures. NORAD/ADCOM must 14
notify the Joint Chiefs of Staff (ATTN: J-3) by message prior 15
to making any changes in NORAD procedures that would affect 16
the procedures or formats described in this chapter. 17

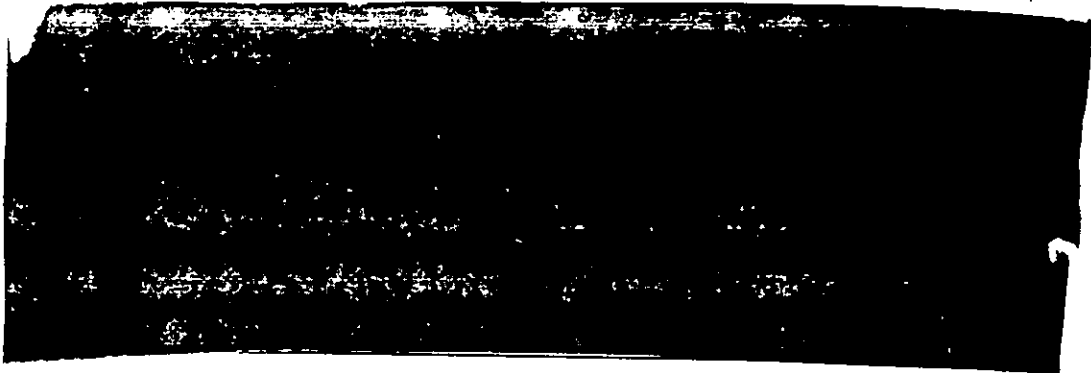
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FORMAT ALFA (U)

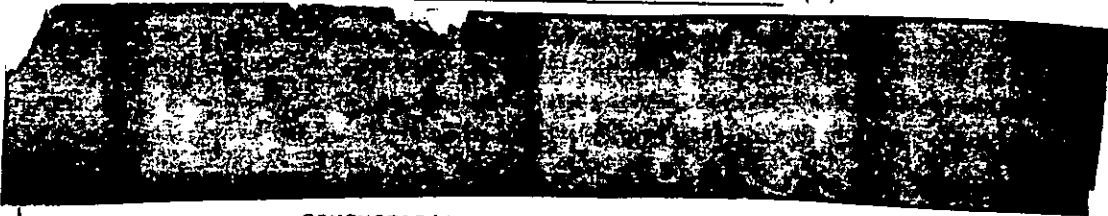
INITIAL INDICATIONS (U)



SYSTEM REPORT VERIFICATION (U)



CINCNORAD'S NORTH AMERICAN ASSESSMENT (U)



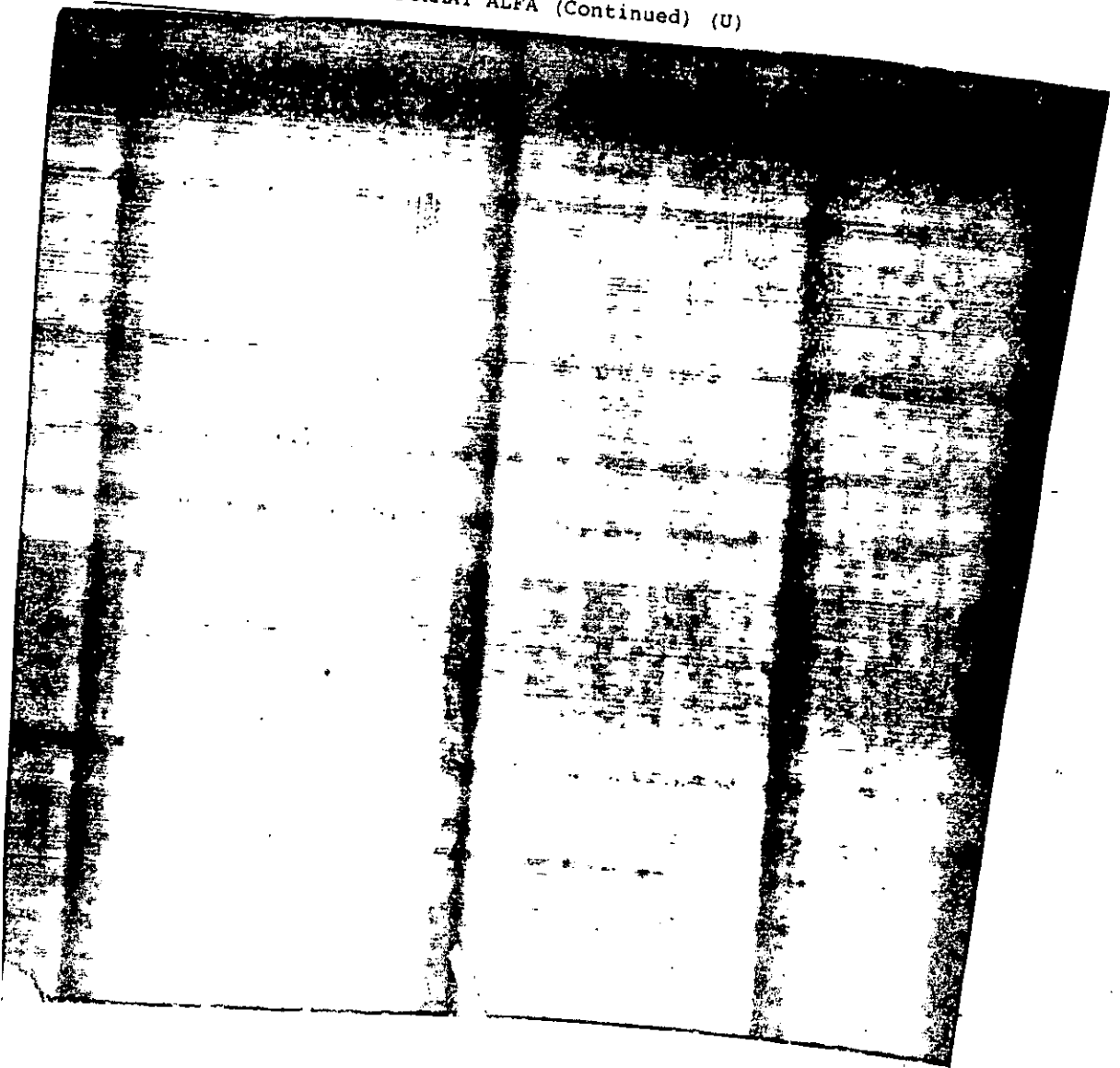
CINCNORAD'S EUROPEAN ASSESSMENT (U)



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FORMAT ALFA (Continued) (U)



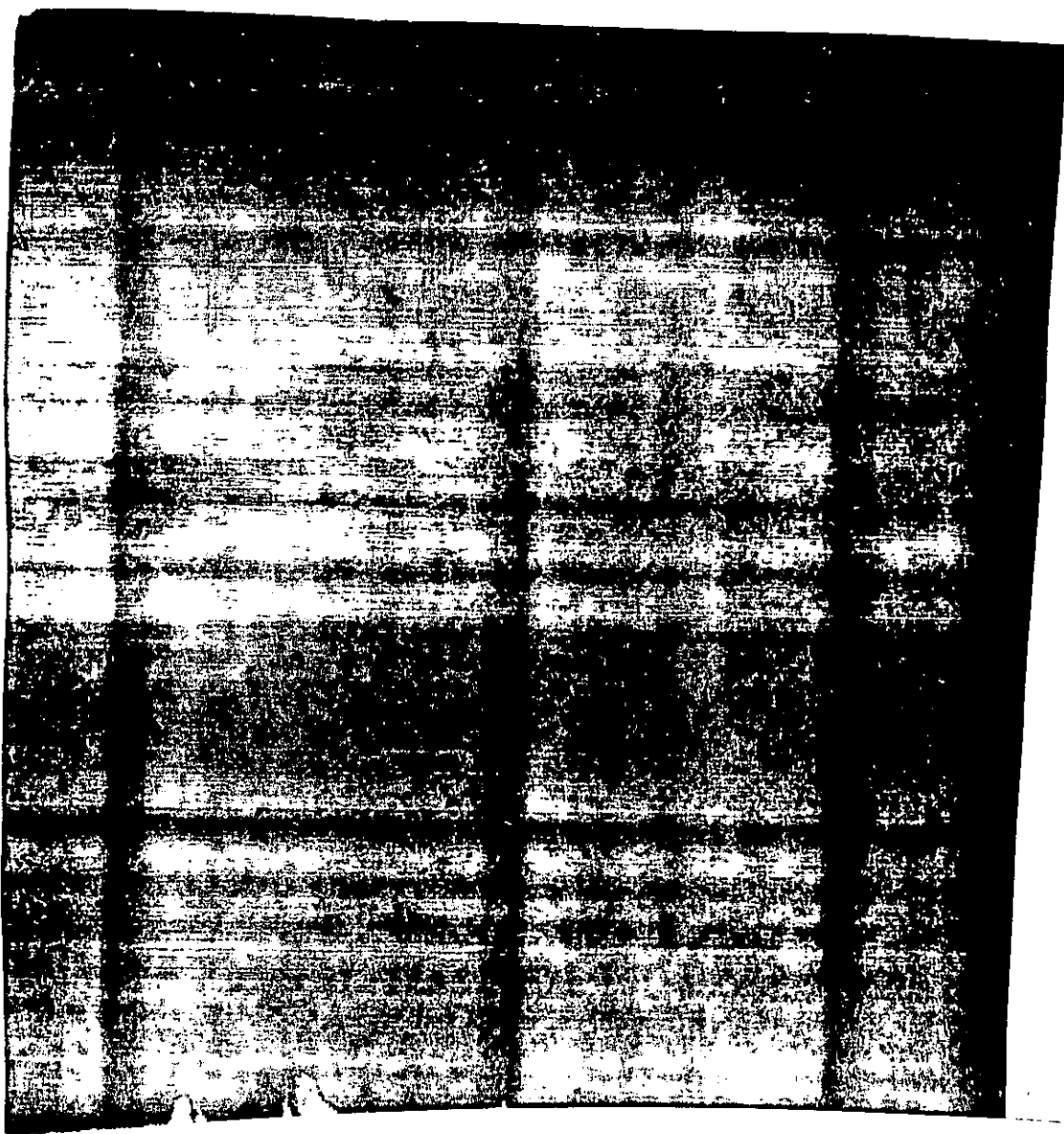
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Figure 8-1 (Cont'd)
8-16
(Revised - 18 October 1981)

Chapter 8

~~CONFIDENTIAL~~

ROUTINE MISSILE DISPLAY/MISSILE DISPLAY
CONFERENCE COMPOSITION (U)

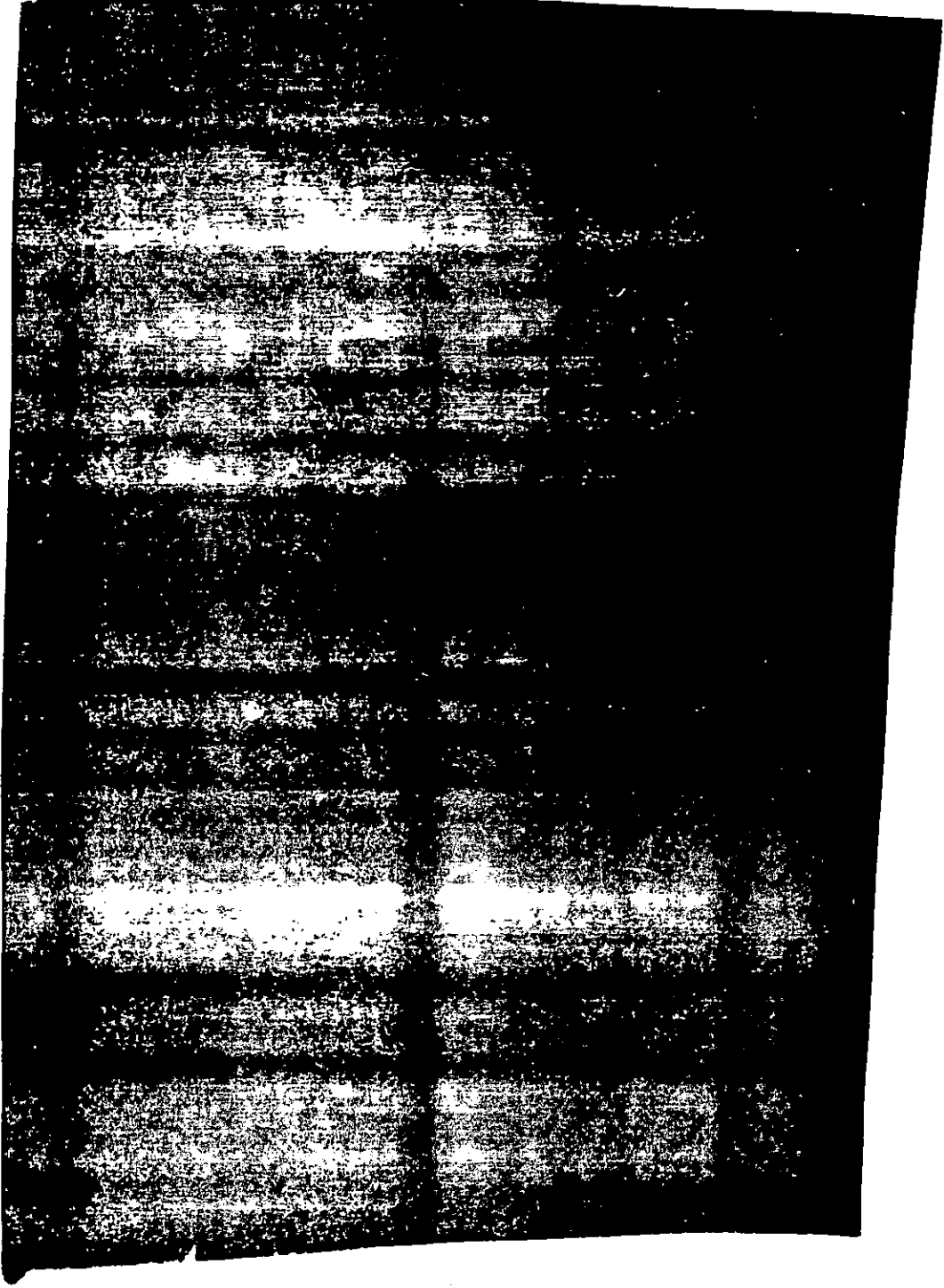


~~CONFIDENTIAL~~

Figure 8-6
8-22
(Revised - 28 August 1981)

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THREAT ASSESSMENT CONFERENCE COMPOSITION (U)

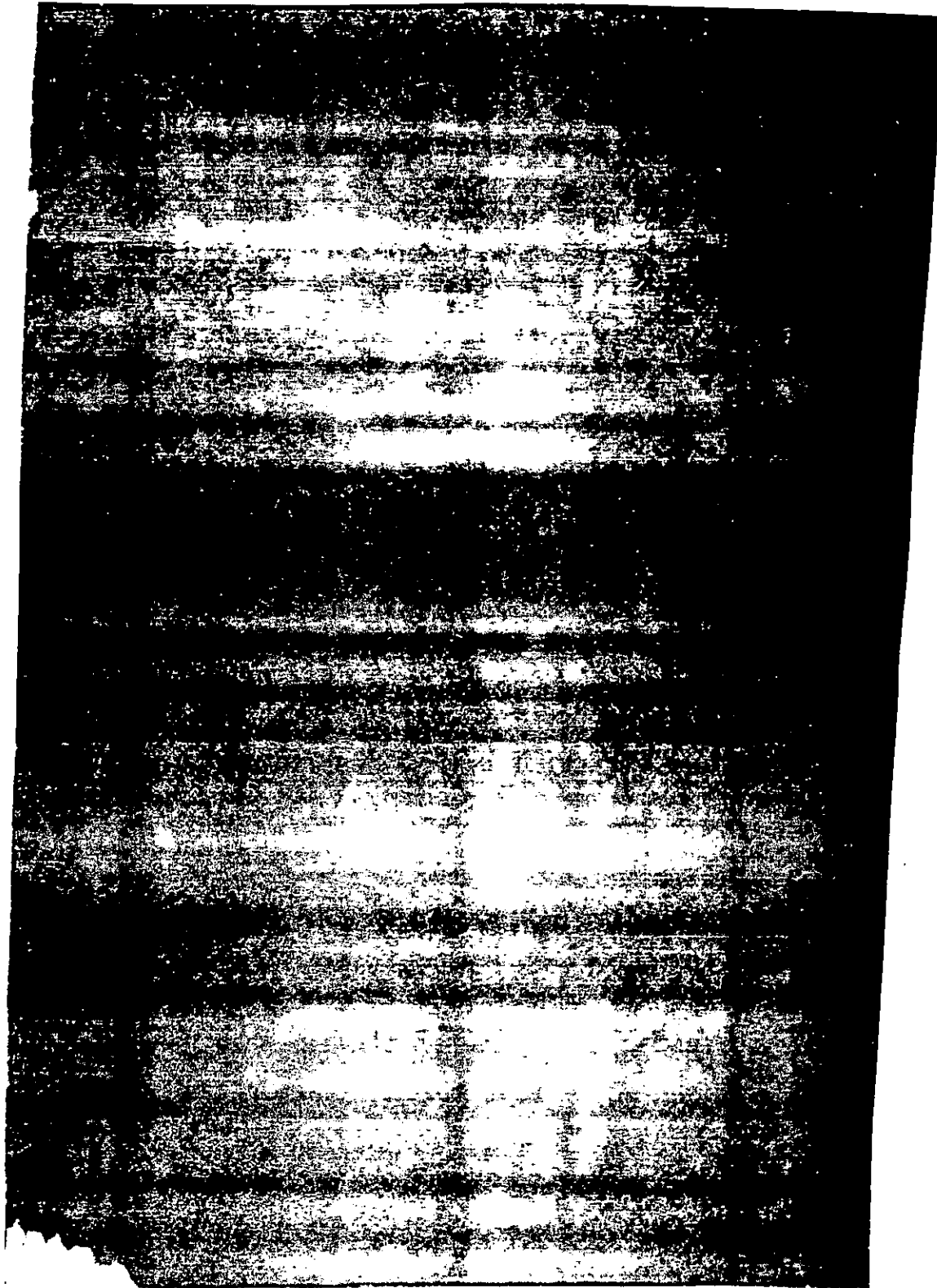


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Figure 8-7
8-23

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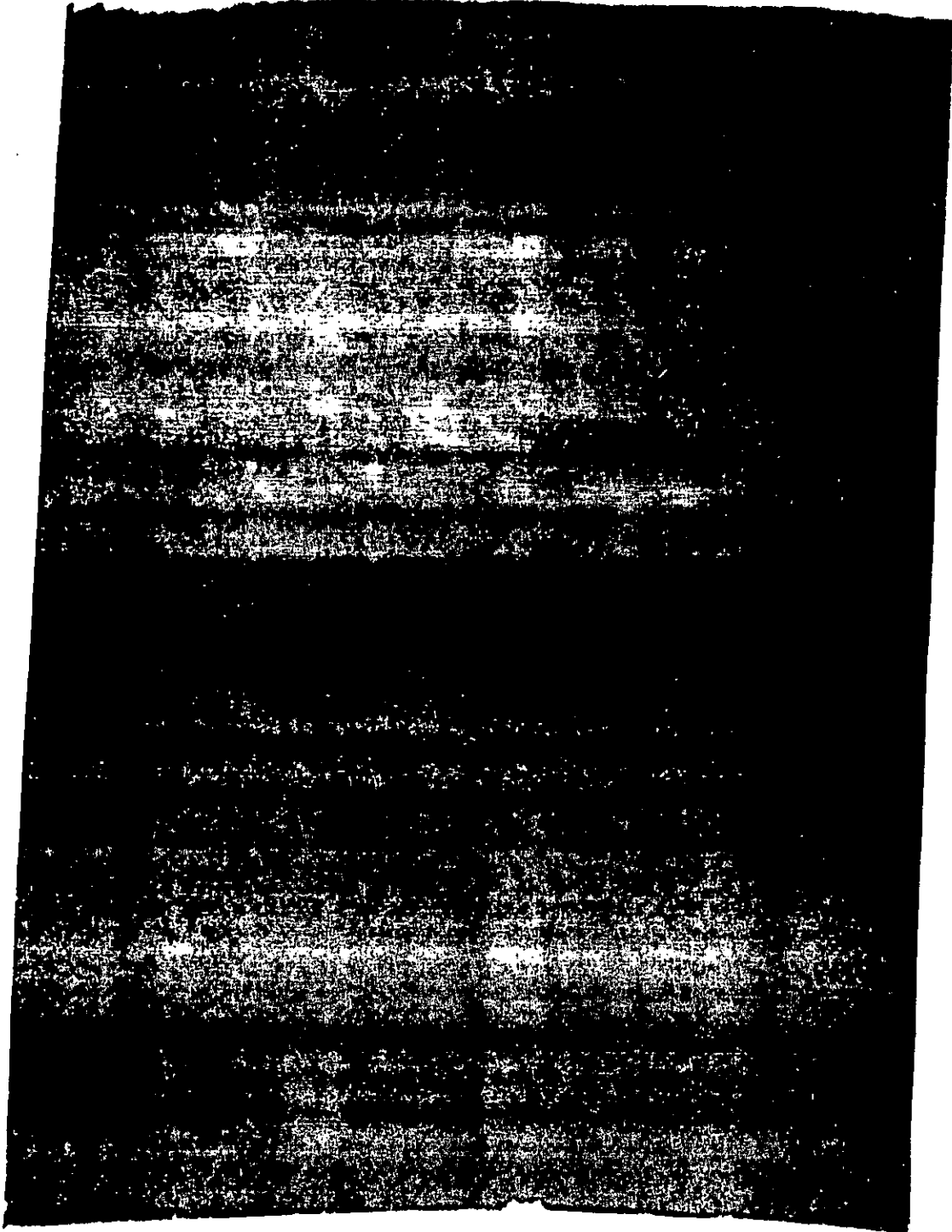
MISSILE ATTACK CONFERENCE COMPOSITION (U)



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NUCFLASH CONFERENCE COMPOSITION (U)



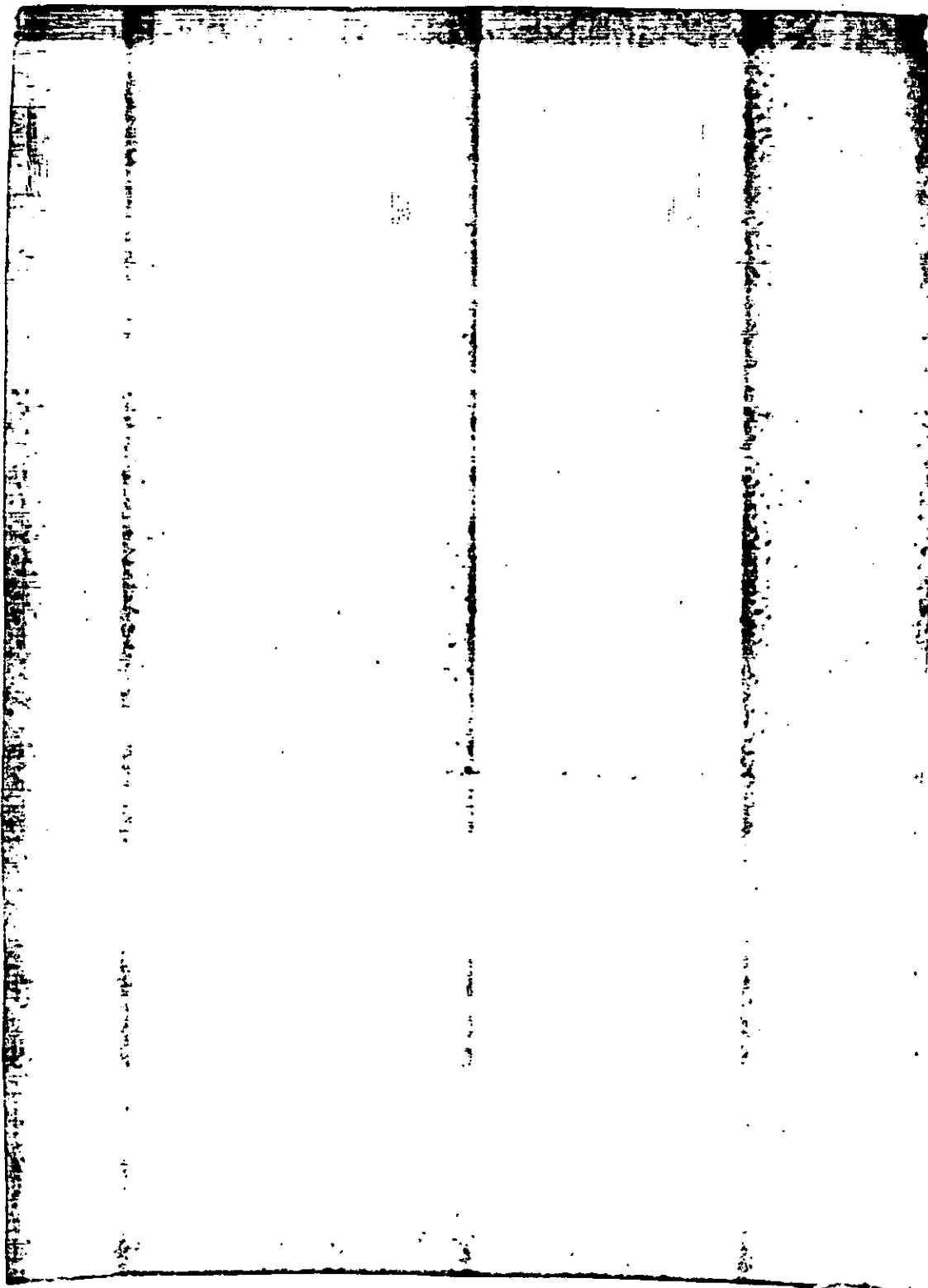
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Figure 8-9
8-25
(Revised - 28 August 1981)

Chapter 8

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AIR ACTIVITY CONFERENCE COMPOSITION (U)

The figure is a large rectangular area enclosed by a thick, dark border. The interior of the rectangle is almost entirely white and blank, with only a few scattered dark specks and faint, illegible marks. This appearance is characteristic of a redacted document where the original content has been obscured by heavy black ink or a similar process.

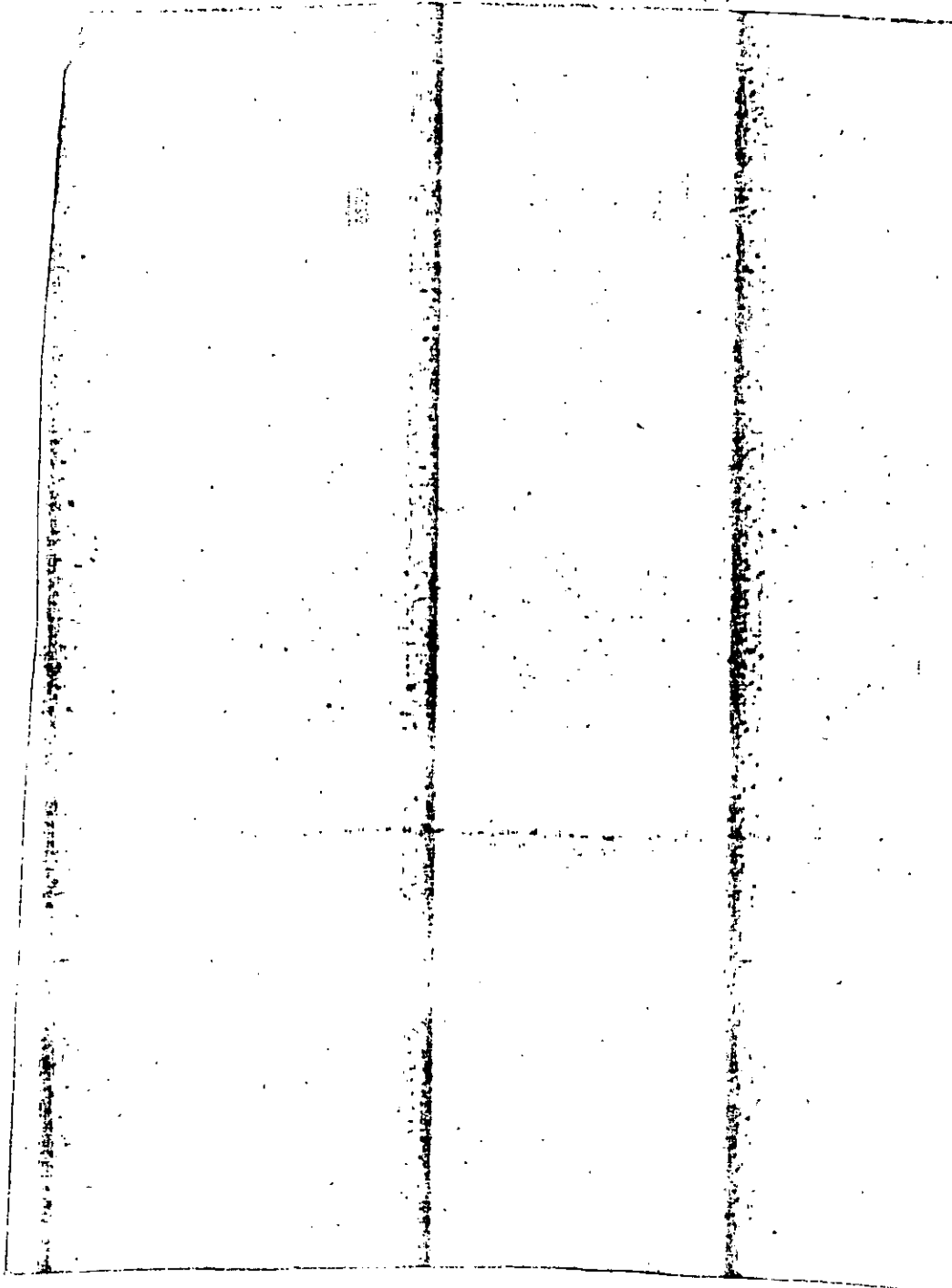
~~SECRET~~

Figure 8-10
8-26

Chapter 8

~~SECRET~~

SPACE ACTIVITY CONFERENCE COMPOSITION (U)



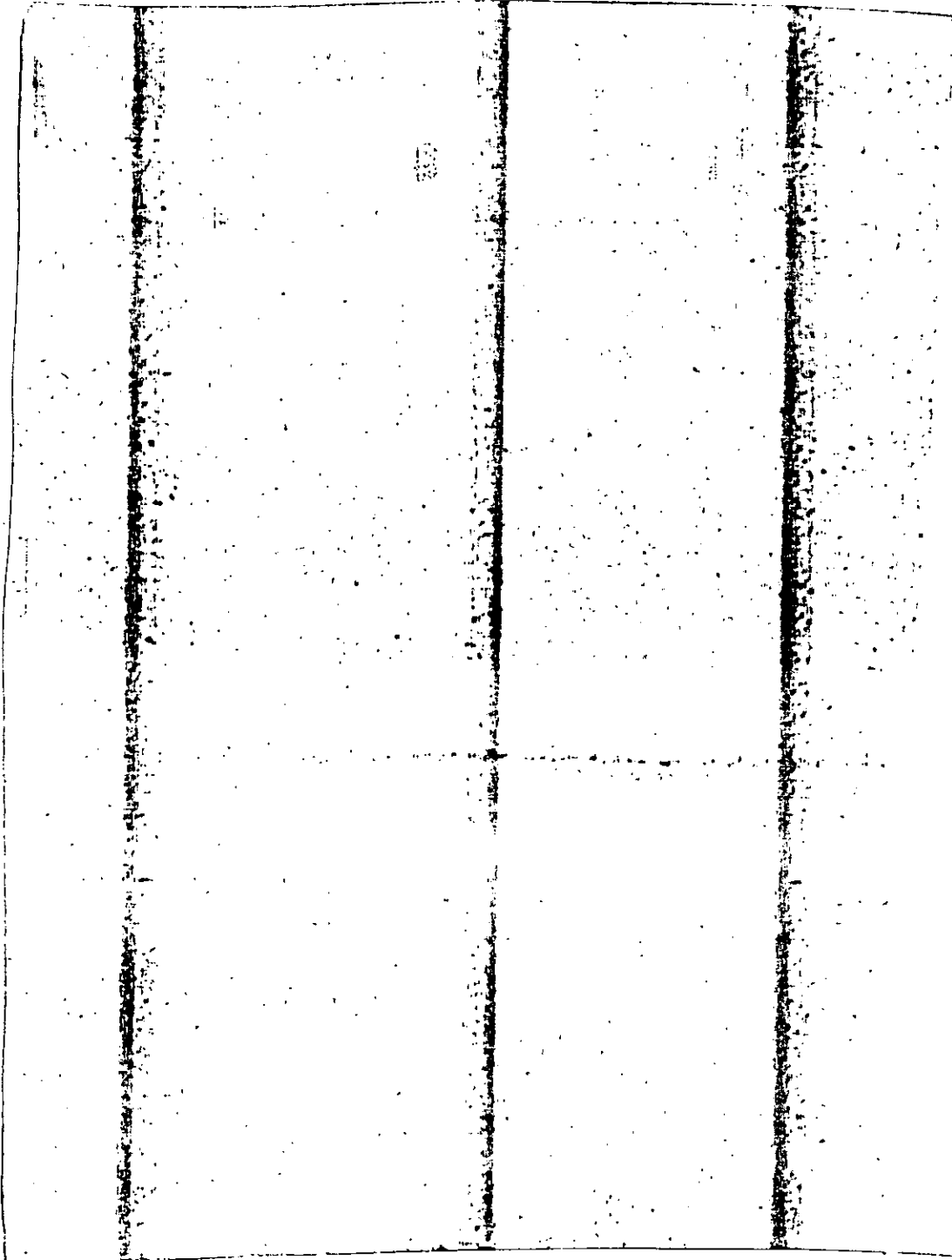
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Figure 8-11
8-27
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Chapter 8

~~CONFIDENTIAL~~

EMERGENCY TELEPHONE CONFERENCE (U)
(LERTCONS AND NATO Equivalents)



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8-30
(Added - 10 November 1981)

Chapter 8

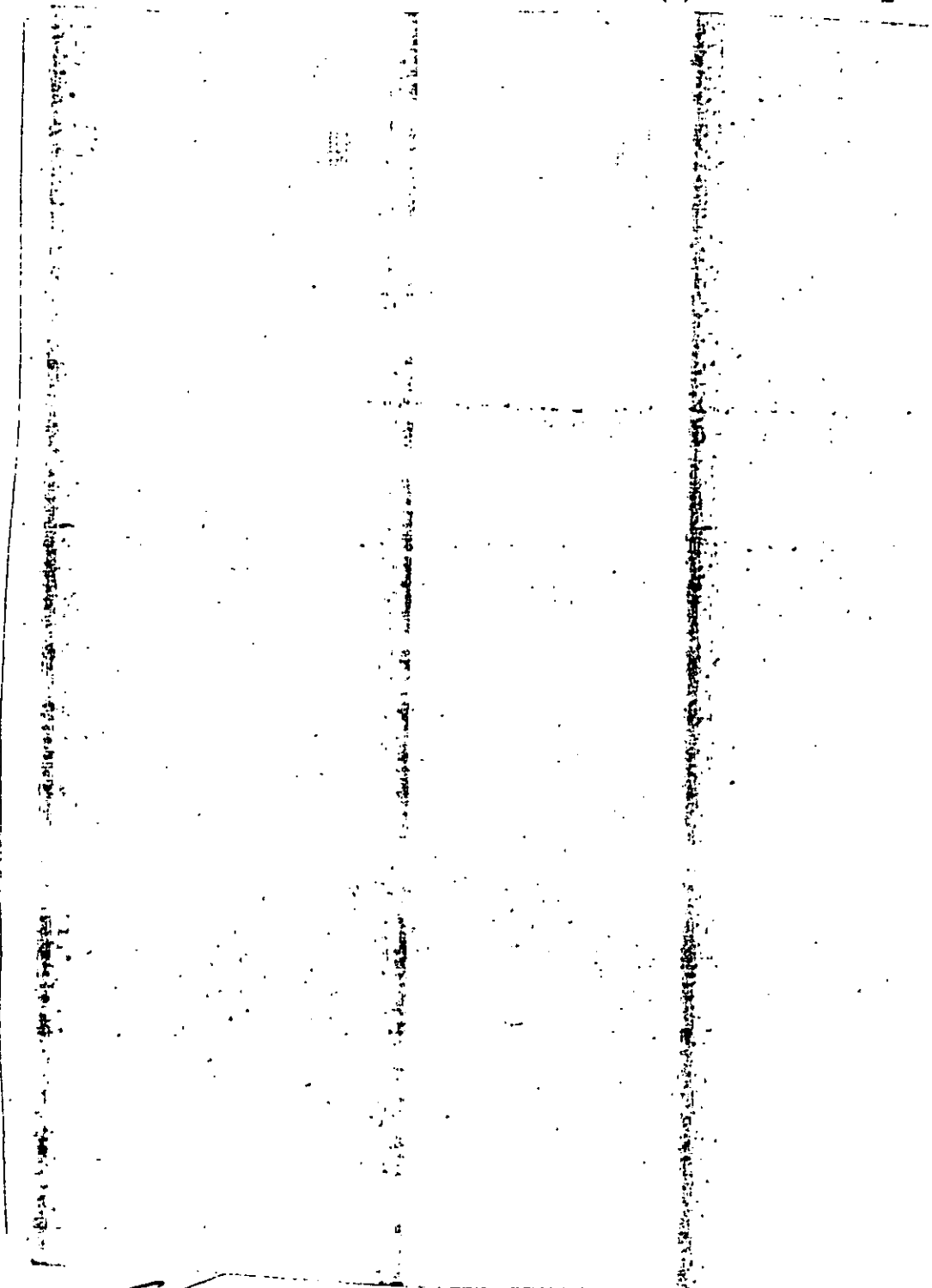
~~TOP SECRET~~

CHAPTER 9

1

SELECTIVE RELEASE OF NUCLEAR WEAPONS (U)

2



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2. (U) Message Designators

11

~~TOP SECRET~~

6. (U) Responses

1

9. (U) Message Formats

23

~~TOP SECRET~~

10. Message Contents. The information included in each part of the message must be in accordance with the instructions in this paragraph.

25

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27

~~TOP SECRET~~

9-6

Chapter 9

(Revised - 16 August 1982)
(Effective - 011600Z October 1982)

12. (U) Request Procedures for Designated Non-Nuclear
Commanders

19

20

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9-10
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Chapter 9

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9-16

Chapter 9

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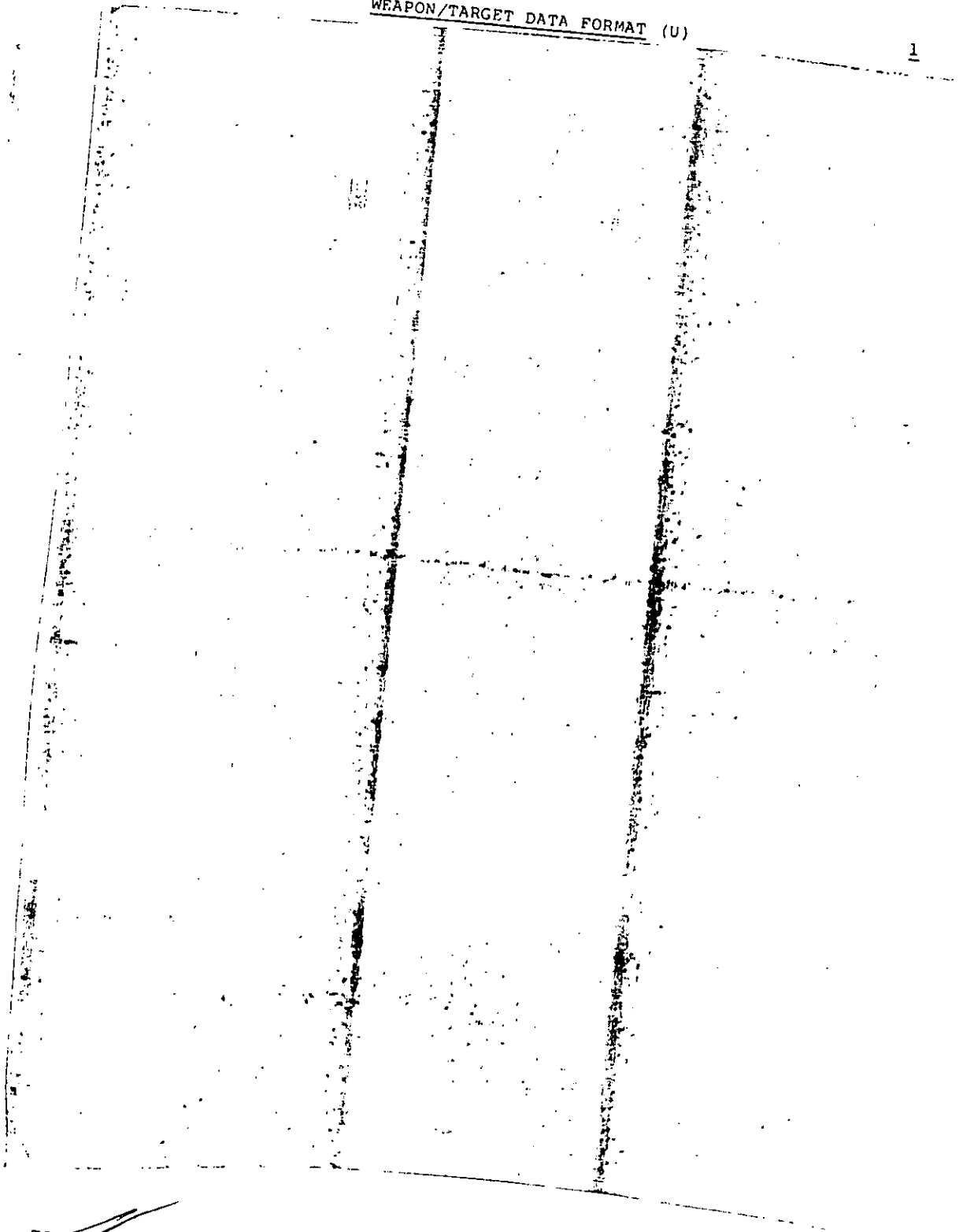
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9-18
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Chapter 9

~~TOP SECRET~~

WEAPON/TARGET DATA FORMAT (U)



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Figure 9-3
9-19
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Chapter 9

3. (U) Examples

~~TOP SECRET~~

Figure 9-3 (Cont.)
9-22
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Chapter 9

~~TOP SECRET~~

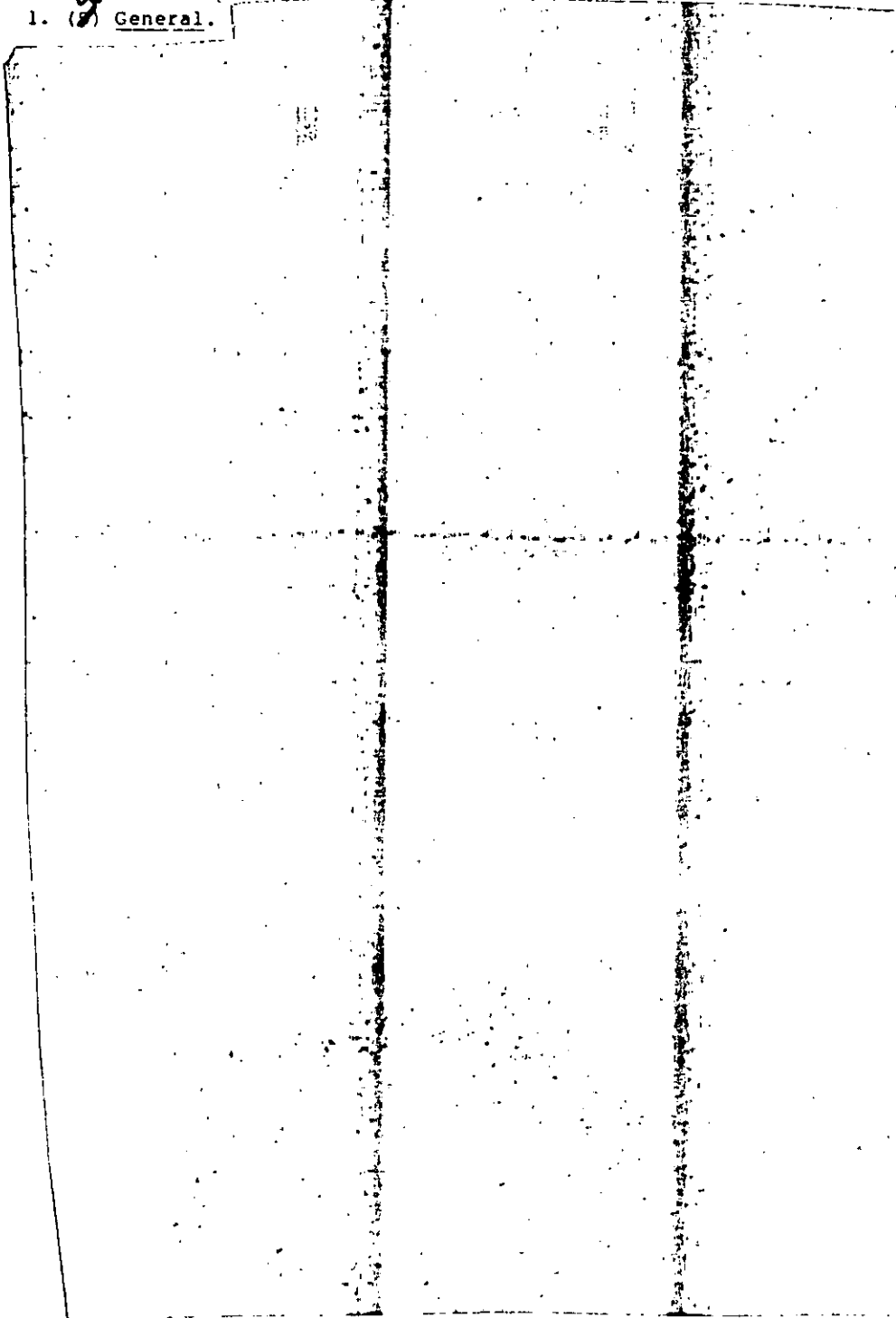
CHAPTER 10

1

NUCLEAR EXECUTION MESSAGES (U)

2

1. ⁴(~~2~~) General.



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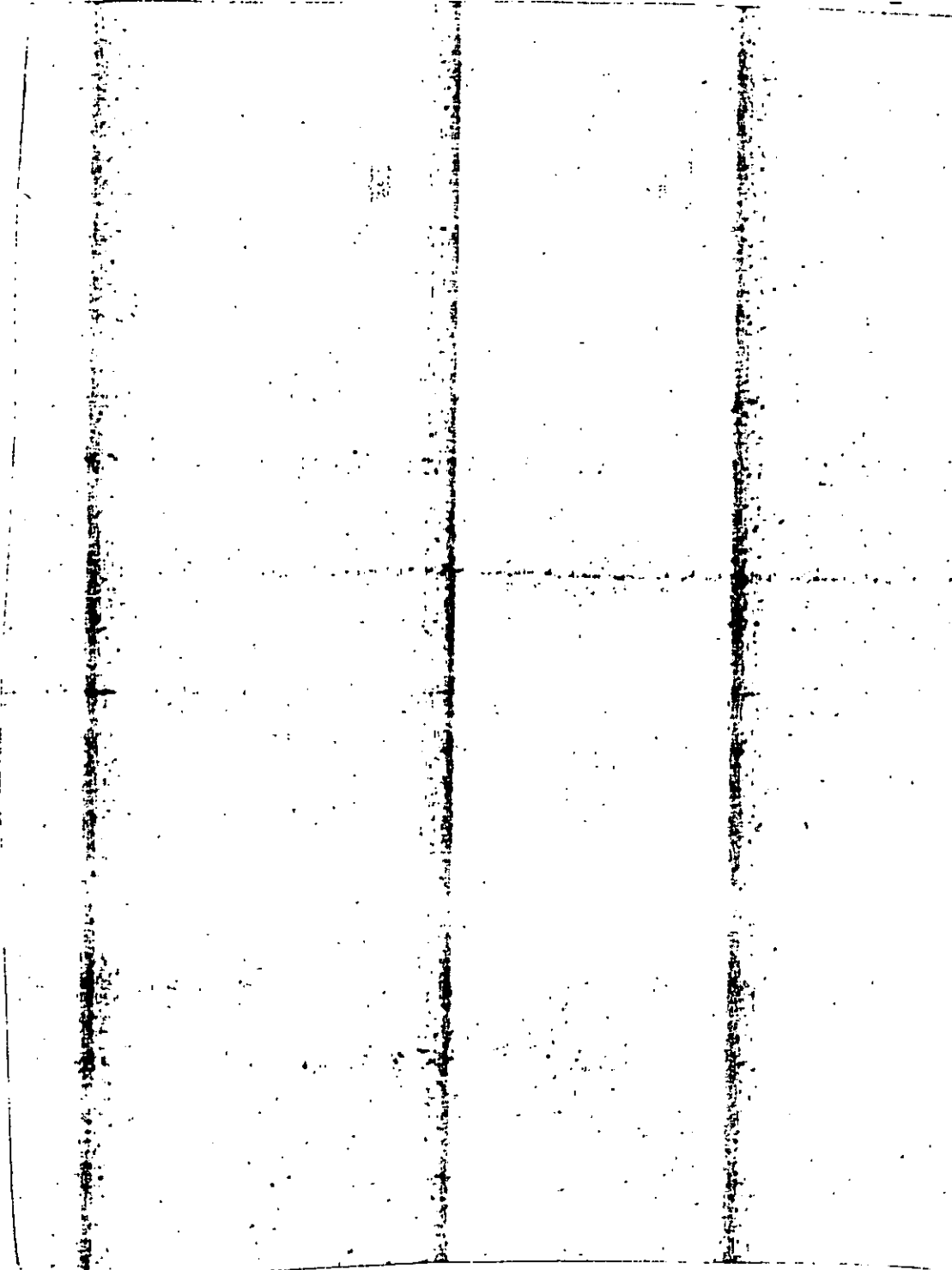
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CHAPTER 11

1

NUCLEAR TERMINATION MESSAGES (U)

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CHAPTER 12

ALERT AND PREPARATION MESSAGES (U)

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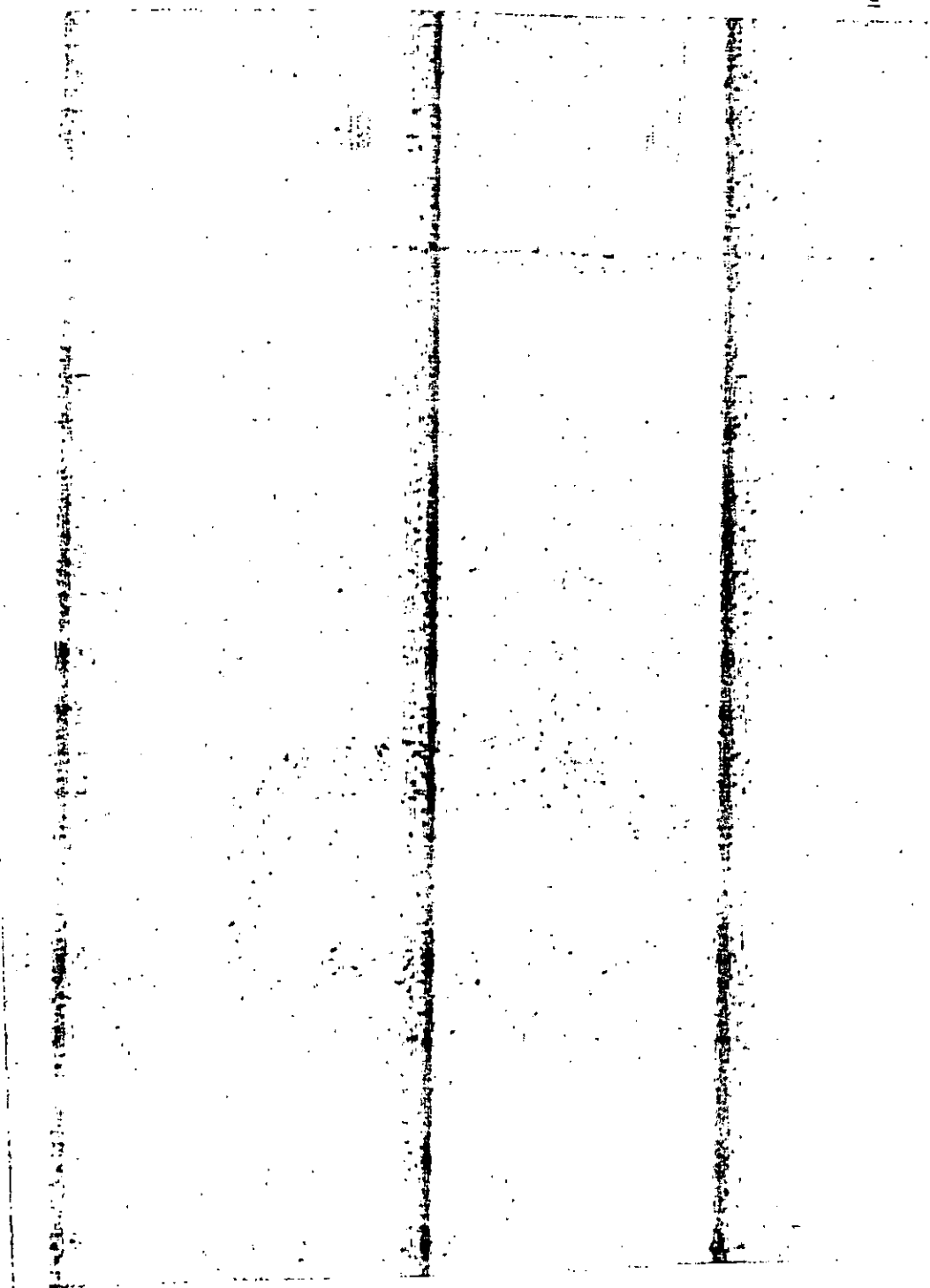
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3. (U) Message Contents. Figure 12-1 contains the 222 message format. An explanation of the format follows:

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12-10

Chapter 12

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3. (U) Message Contents

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2. (U) Authority. Only the President may authorize:

8

3. (U) Warning and Request Messages.

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~~SECRET~~

12-25
(Revised - 28 August 1981)

Section V
Chapter 12

b. (U) Warning and request messages will use the following

14

terminology for message subject:

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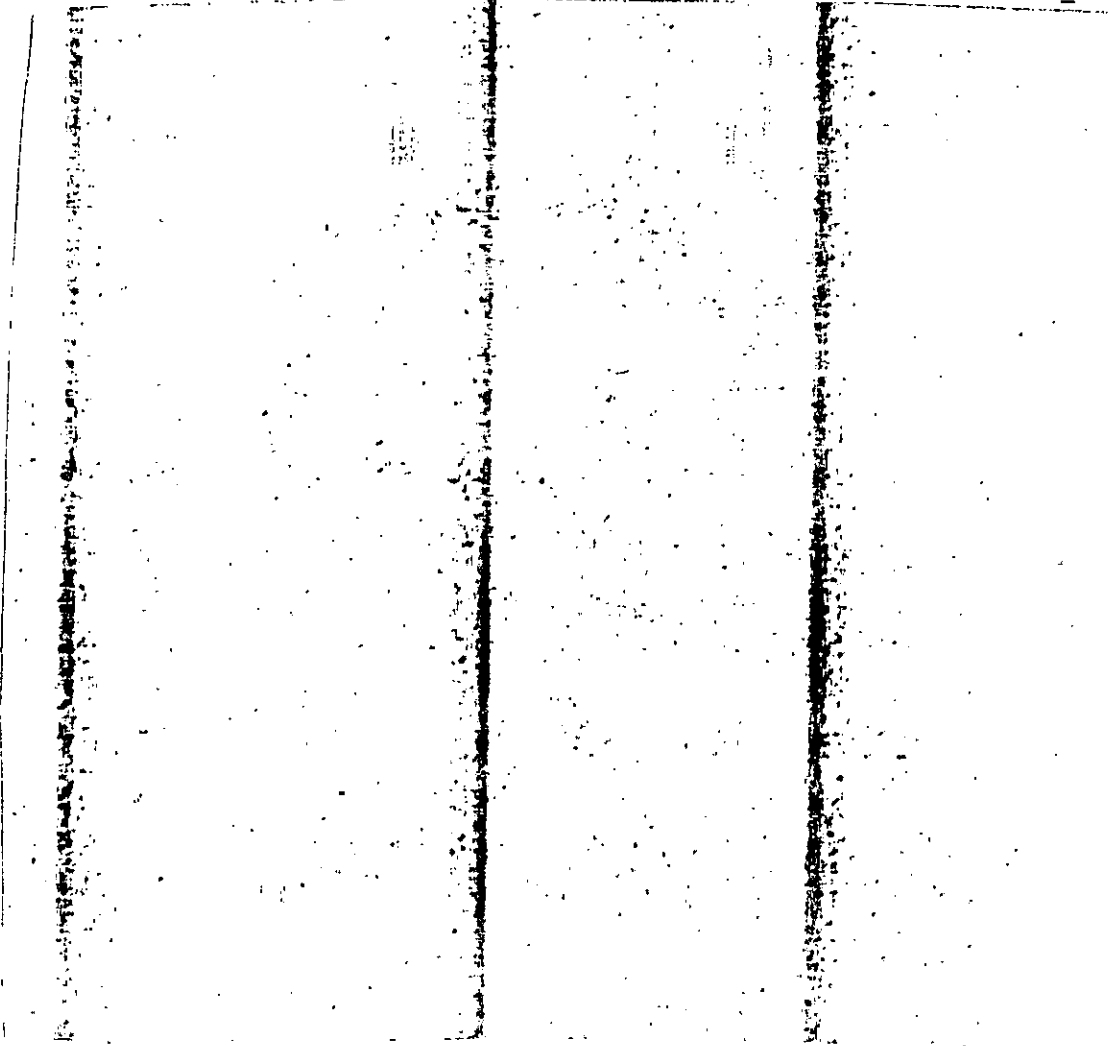
12-30

Section V
Chapter 12

~~SECRET~~

4. (U) Examples. The following examples are based upon the hypothetical situation described.

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12-34

Section VI
Chapter 12

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12
13

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12-46

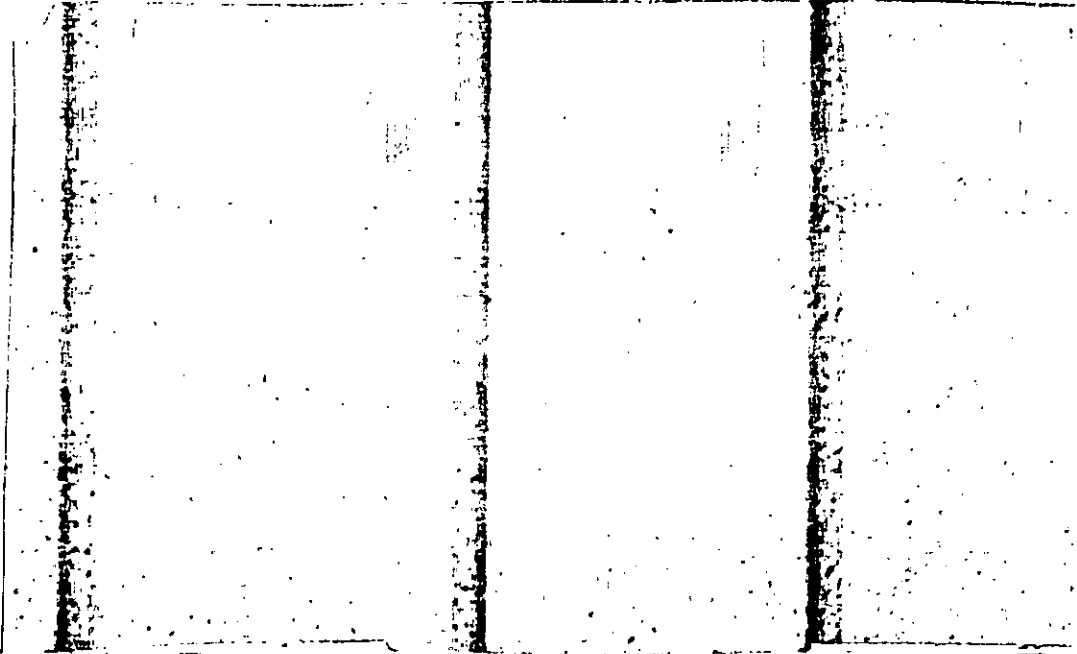
Section VII
Chapter 12

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SECTION VIII
RED ROCKET (U)

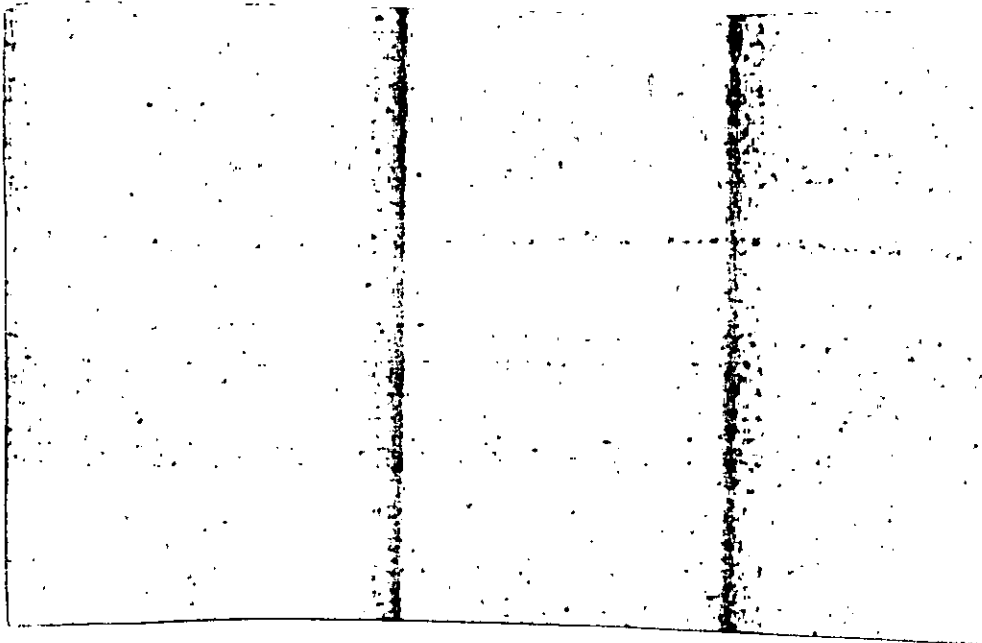
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3. (U) Means of Transmission

17



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4. (U) Message Addressing

5

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RED ROCKET Format

3. # (U) VOICE REPORTS OF RECEIPT ARE REQUIRED.

(Selective addressees) WILL ACKNOWLEDGE DIRECTLY TO THE NATIONAL MILITARY COMMAND CENTER BY THE FASTEST MEANS AVAILABLE.

4. # (U) INSTRUCTIONS IN TEXT ARE EFFECTIVE AT (date-time group ZULU).

~~SECRET~~

Figure 12-8
12-51

Section VIII
Chapter 12

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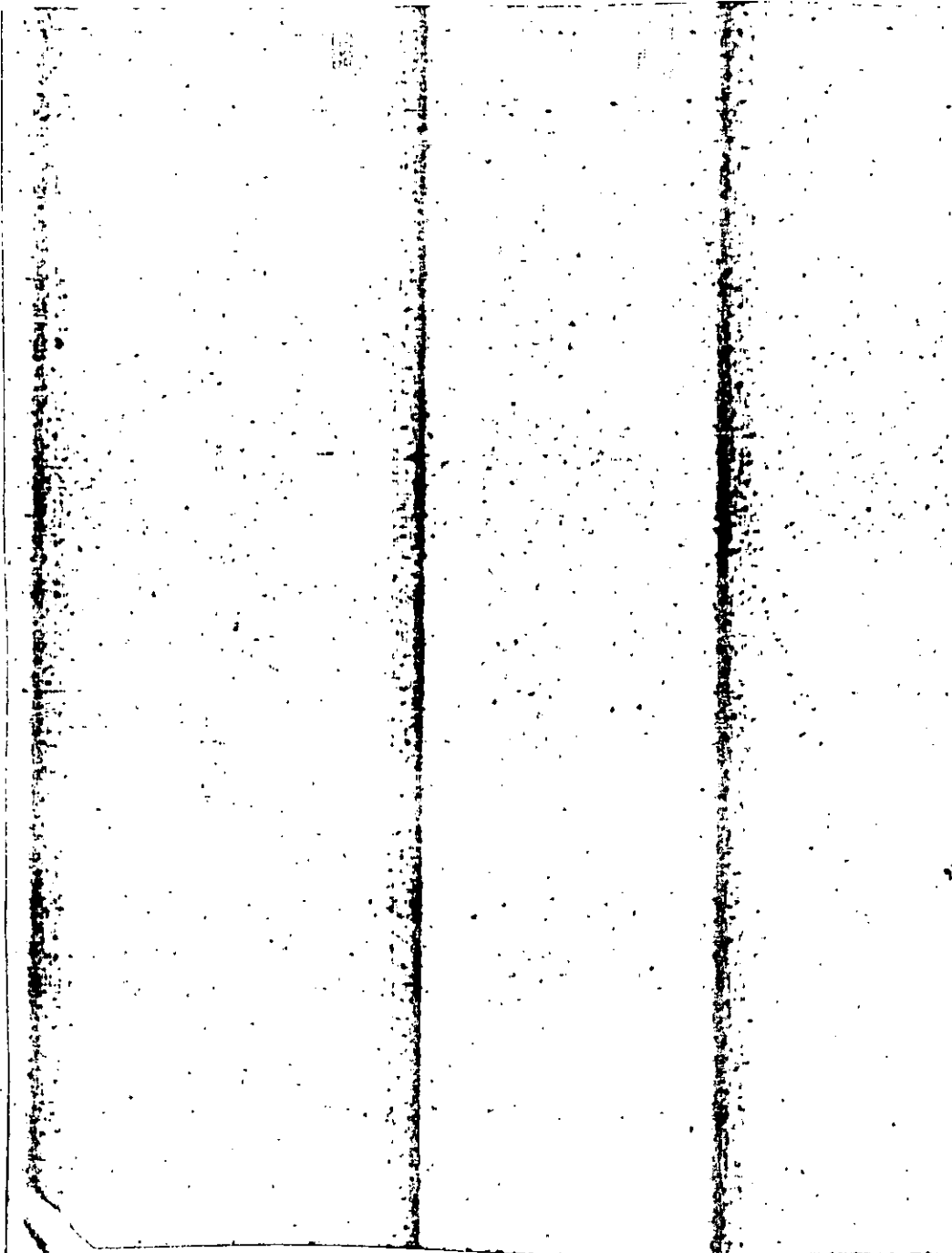
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CHAPTER 13
EXERCISE EMERGENCY ACTION MESSAGES (U)
SECTION I
GENERAL

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4



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13-12

Section VI
Chapter 13

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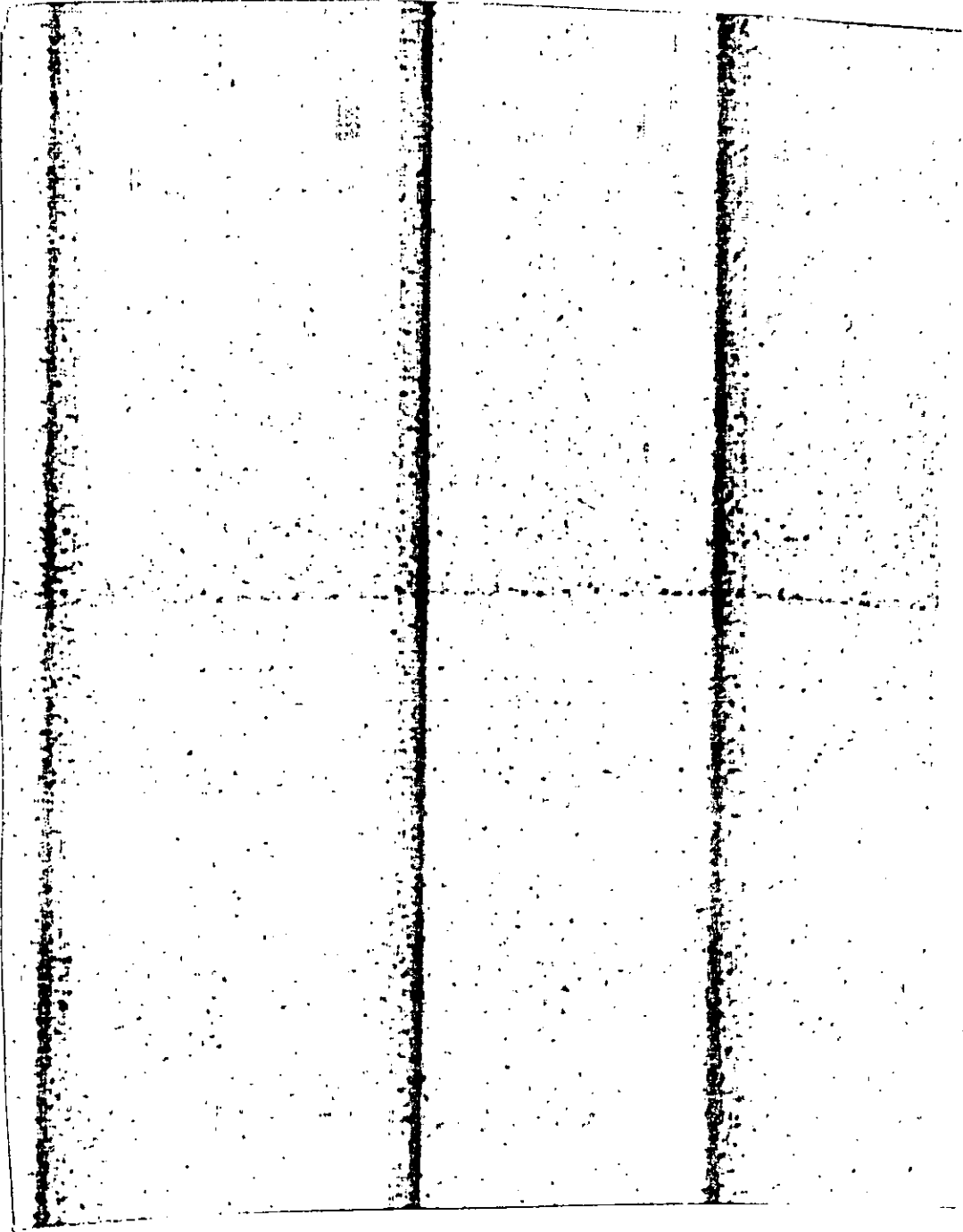
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SECTION X
WHITE ROCKET MESSAGE FORMAT



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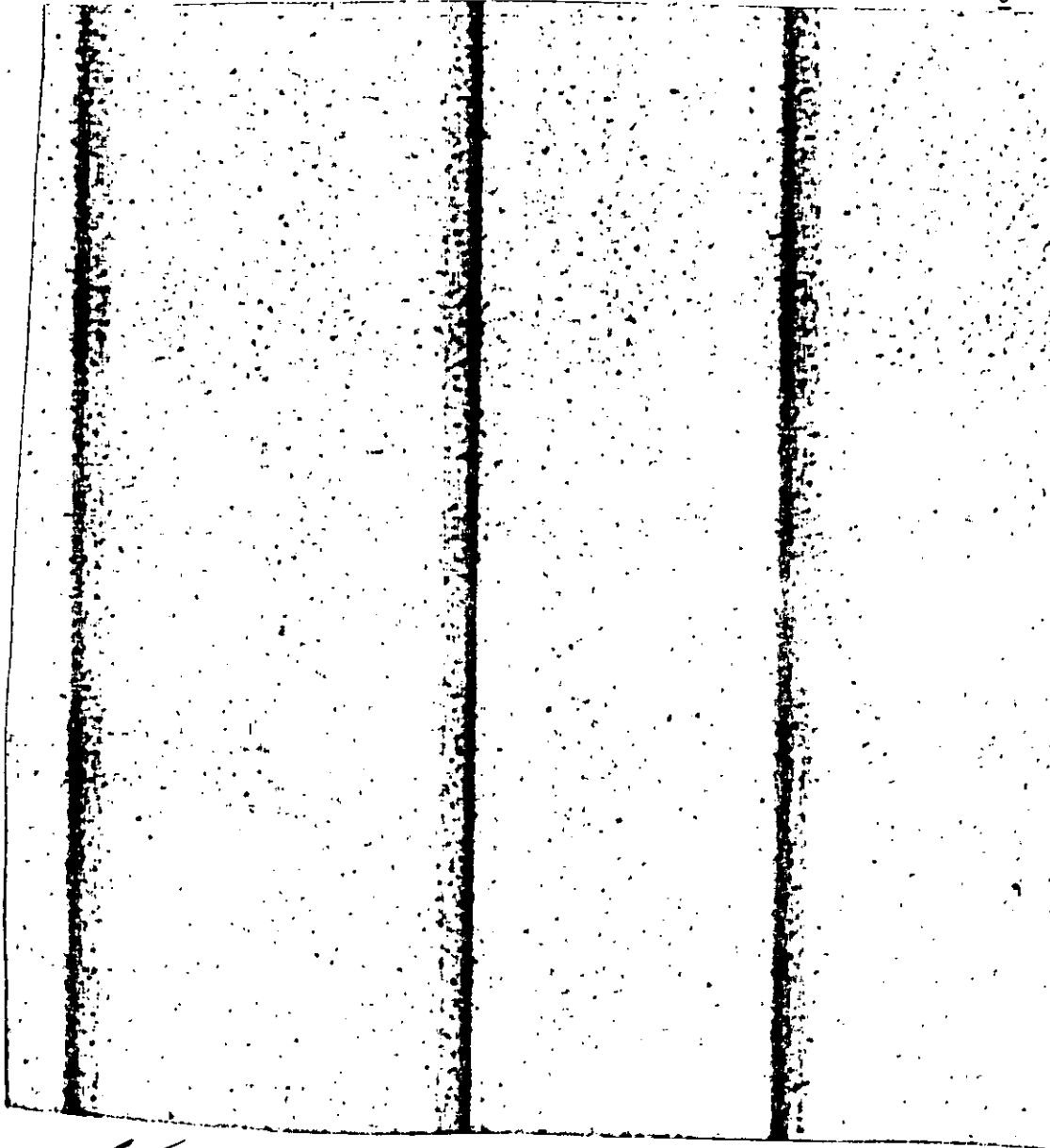
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CHAPTER 14
EXERCISES (U)

1. (U) General. Exercises of emergency action procedures are conducted to insure a high level of proficiency in these procedures, to refine and improve existing procedures, and to provide a means for evaluating individual and system efficiency. To the extent that exercises accomplish these objectives, they are beneficial.

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CHAPTER 15
COMMUNICATIONS TESTS (U)

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1. ~~(S)~~ General.

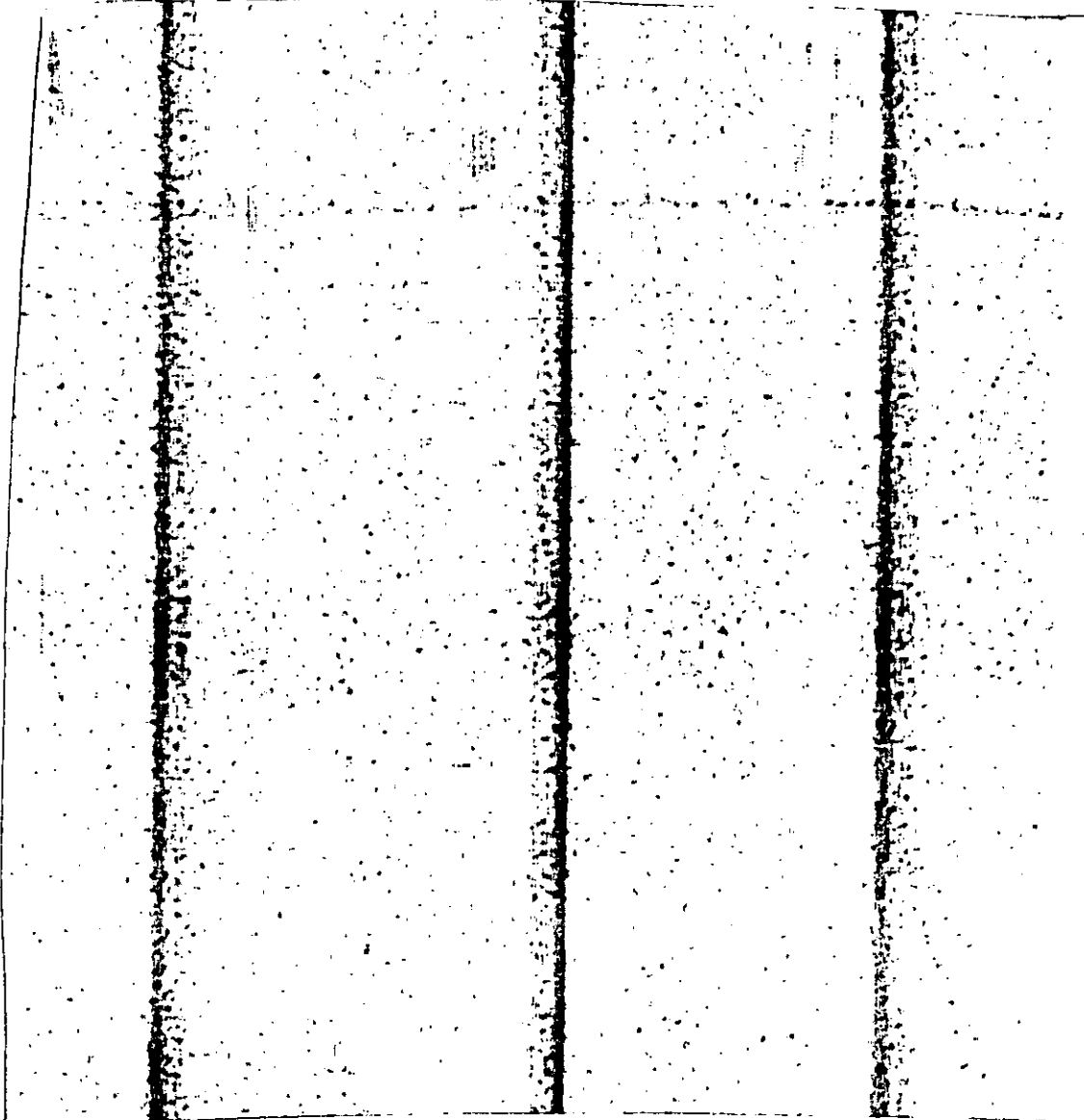
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15-1
(Revised - 30 March 1982)
(Effective - 011600Z October 1982)

Chapter 15

3. (U) Communications Tests for Commanders

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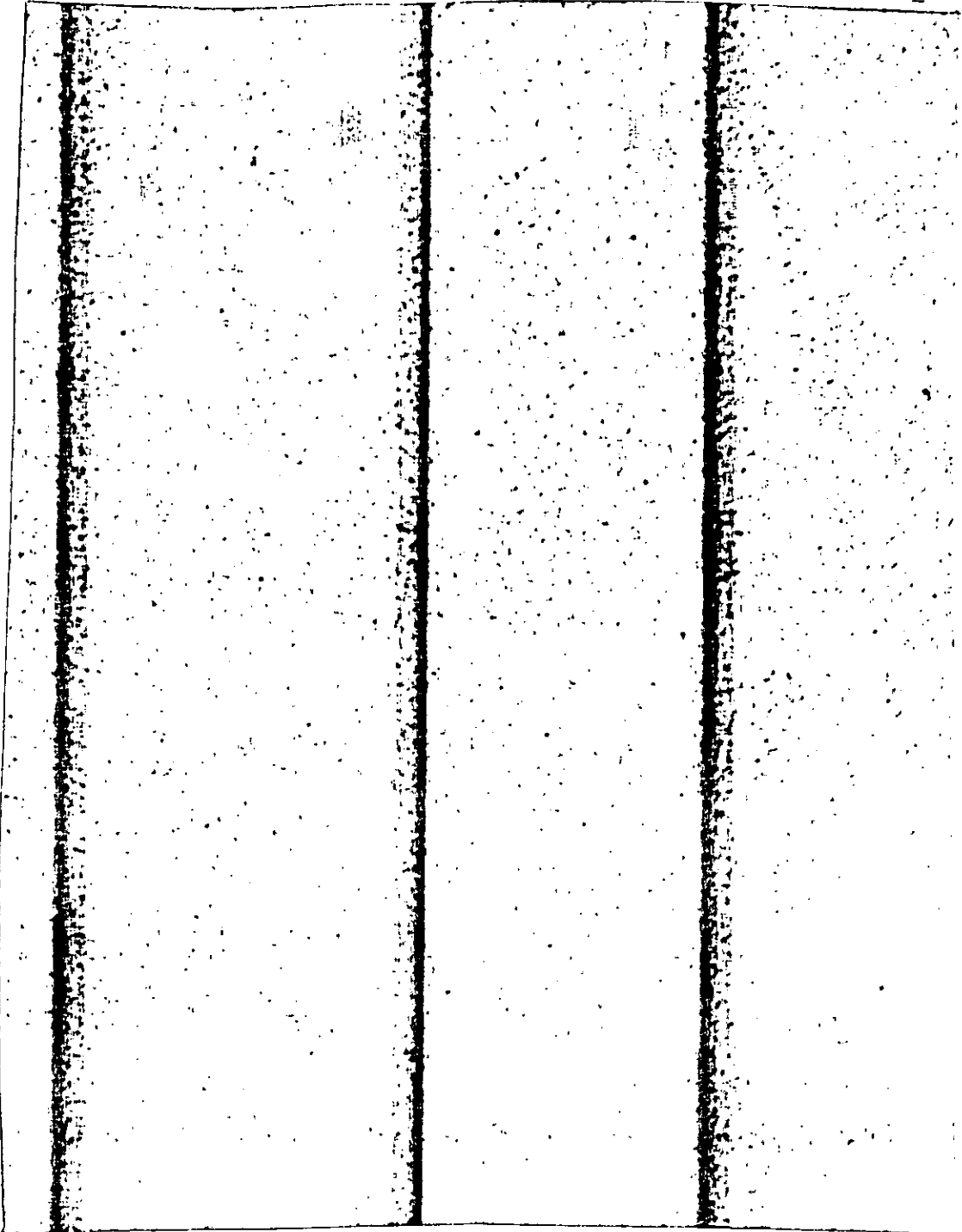
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SECTION II

CRIS AND AIGs AUTHORIZED FOR USE
WITH EMERGENCY ACTION MESSAGES (U)

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16-4

Section II
Chapter 16

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CHAPTER 17
LOCATOR SYSTEM (U)

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1. ^u ~~(S)~~ General.

2. ~~(S)~~ Procedures.

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