

## What's Under the Hood in Military Voting?

## Overseas Vote Foundation Summit January 27, 2012



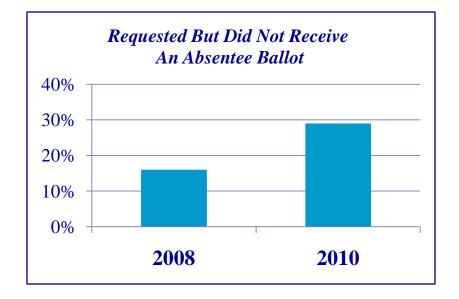
## 2010: Complex, but Encouraging Picture

#### **Greater Number of Military Voters Received and Voted Their Ballots**

- 21% higher voter participation rate (33% increase amongst 18-24)
- 27% more military voters received absentee ballots in 2010
- 24% more military cast their ballots

## But significant number still did not receive their ballots:

- 2008 = 107,000 voters (16%)
- 2010 =
  - Over 112,000 voters (29%)
  - But 46,000 voters still voted





## **ADM Voter Registration**

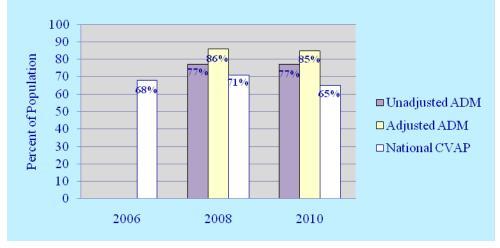
#### **Voter Registration**

- National = 65%
- Military = 77% (before adjusting for age and gender)

#### **Registration Trends (2008-2010)**

- National declined 8%+
- Military remained constant

Figure 4: Registration rates for unadjusted ADM, adjusted for age and gender ADM, national CVAP



	2006	2008	2010	Percent Change (08 to 10)
CVAP	67.6%	71%	65%	-8.5%
Unadjusted ADM	NA*	77%	77%	No change
Adjusted ADM	NA*	86%	85%	-1.2%

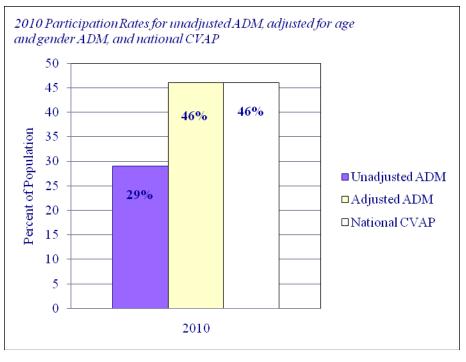


#### **Voter Participation**

- National = 45.5%
- Military = 46% (after adjusting for age and gender)

#### Participation Trends (2006-2010)

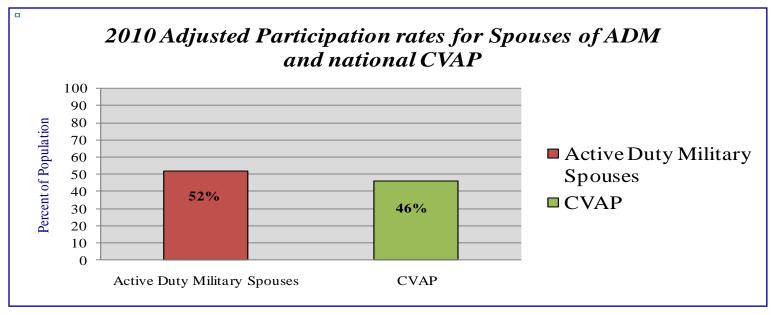
- National declined 4.8%
- Military rose 21% (7% adjusted)
- 18-24 year old rose 33%



	2006	2010	Percent Change (2006 to 2010)
CVAP	47.8%	45.5%	-4.8%
Unadjusted ADM	24.0%	29.0%	+21%
Adjusted ADM	43.0%	46.0%	+7.0%



**Military Spouses** 



#### Military Spouse Voting Survey Showed Similarly Strong Participation

- 36% of military spouses voted in the 2010 election (52% adjusted)
- 45.5% voter participation rate nationally
- 57% of military spouse voters voted in person



The Problem is STILL Ballot Return

- Overwhelming incidence of voting failure is in ballot return because ballots go out too late
- Absentee Ballot Return Rates:
  - 76% = General Population
  - 34% = UOCAVA voters from LEO Survey
  - 81% = military voters from military survey

#### Absentee Ballot Delivery Failure Growing Problem

- 12% returned as undeliverable
- 19% of ballots sent to overseas military returned undeliverable
- 29% of military requesting absentee ballots never received

2012 Gene			
- N.			
	Number of additional failures	% of	% of
Stage of voting process	over general voting population	2010 failure	2008 failure
Registration Failure	9,166	4.6%	1.5%
Ballot Delivery Failure	39,020	19.4%	7.5%
Ballot Return Failure	151,090	75.1%	77.6%
Ballot Casting Failure	1,813	0.9%	13.4%
Total	201,089		266,540





### **Conflicts between LEO & Military/Spouse Surveys**

• How many ballots returned?

LEOs reported 118,000 military ballots returned
 Military & spouses reported 392,000 returning ballots

• State and local data does not likely capture use of state and local forms by

o 38% (202,126) of military personnel

o 73% (72,145) of military spouses

### Late ballots

 $\circ$  44% of LEOs report sending out 1<sup>st</sup> ballots <45-days prior  $\circ$  16% (56,000) of ballots sent out <45-days prior



# Significant Historical Variance between EAC and FVAP Data

#### **FVAP Surveys**

- Active Duty Military
- Military Dependents First time ever
- Voting Assistance Officers
- Local Election Officials

2008 Post-Election Survey Variance						
	# Ballots Sent to Military Voters	# of Ballots From Military Voters				
FVAP	767,773	491,889				
EAC	480,757	320,950				
# Difference	287,016	170,939				
% Difference	60%	53%				

#### Key Elements & Discoveries

- FVAP surveys statistically weighted for:
  - Voter demographics
  - Jurisdiction size
  - Non-response
- Variance in same jurisdictions reporting same data
  - 2008: >56,000 variance for only
    23% of total jurisdictions
  - 2010: >54,000 variance for only
    33% of total jurisdictions
  - Simple extrapolation =
    - 2008: 243,000
    - 2010: 163,000



#### FVAP's 2010 Totals are Similar to the EAC's When Adjusted

UOCAVA Voters	Active Duty	Spouse	Total Military	FVAP LEO	EAC States
Voted	459,155	247,635	706,790	n/a	n/a
Voting at Polls	-173,666	-141,011	-314,677	n/a	n/a
< 50 Miles from Polls but still absentee	- 30,245	-24,522	-54,767	n/a	n/a
Submitting Non-FPCA Ballots	-105,060	-74,157	-179,217	n/a	n/a
FWABs	-61,234	-7,429	-68,633	n/a	n/a
Total UOCAVA Ballots Returned	88,950	516	89,466	118,135	107,774



## **Concentration of UOCAVA Voters**

#### **LEO Concentration**

- 50% of the ballots transmitted by 90 jurisdictions
- 75% of the ballots transmitted by 315 jurisdictions
- Intra-State concentration
  - Kalawao County 58% of Hawaii
  - New York City 28% of New York
  - Los Angeles, San Diego, and San Francisco Counties 45% of California

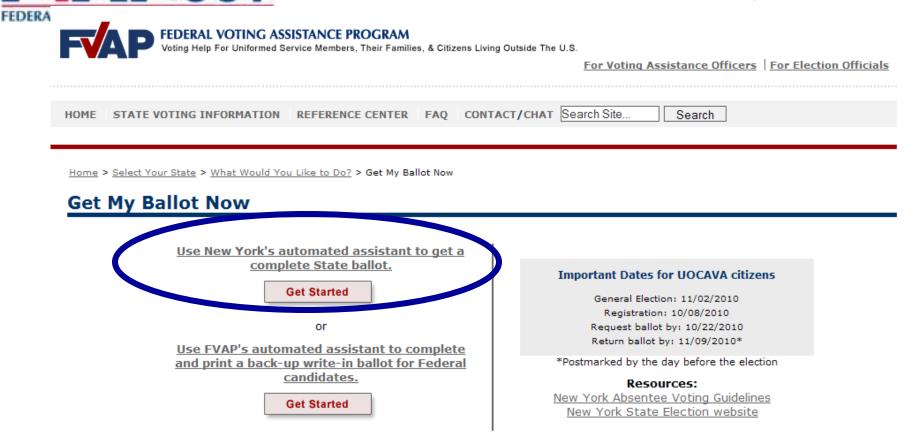
#### **State Concentration**

- California = 14.7%
- Florida = 12.3%
- Texas = 11.4%
- New York = 8.9%
- Washington = 8.7%
- Pennsylvania = 3.8%

Six States = 59.7% of total UOCAVA ballots

Jurisdiction Size	Average # of UOCAVA Ballots Sent	% of Total Jurisdictions	Total # of UOCAVA Ballots Sent	% of Total UOCAVA Ballots Sent
<1,000	4.6	27%	9,094	1.34%
1,001-4,999	4.6	27%	9,048	1.33%
5,000-24,999	19	27%	37,259	5.51%
>25,000	534.6	16%	628,155	91.82%

## **Steer Voters to State Systems**



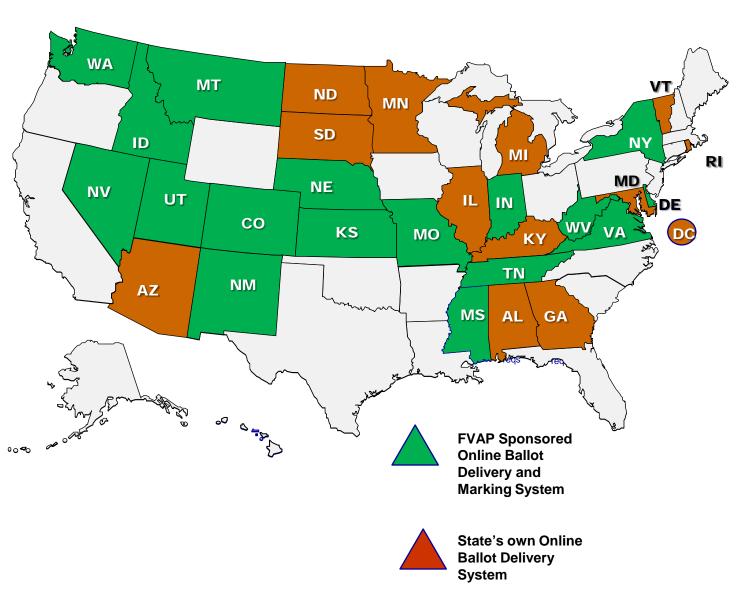
**P.GOV** 

#### Would you rather fill out the form by hand?

Federal Write-In Absentee Ballot

### Linking Voter to State systems instead of FWAB Wizard Ensures Voter Gets Full Ballot

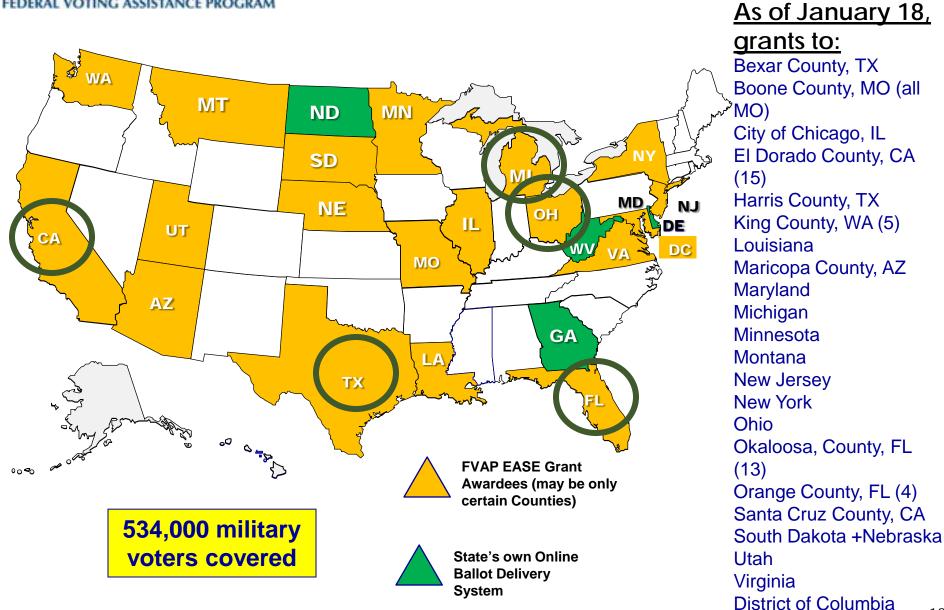
# FEDERAL VOTING ASSISTANCE PROGRAM 2010 Online Ballot Wizards



- 31States total
  17 FVAP supported
   14 Own
- DE sent out ½ of all ballots using online wizard
- WV had 5 Counties with full internet voting
- WA, CO also had additional, non-FVAP, systems



## Grants



#### 13



**FPCA** Downloads

from FVAP.gov

Last 60 Days

2012: 48,000 FPCA

2010: 91,000 FPCA

5,991

3,900

2,366

2,283

2,282

downloads

downloads

FL

PA

CA

TX

## **New FPCA**

#### Federal Post Card Application (FPCA) Voter Registration and Absentee Ballot Request

Aquicker, easier to complete, electronic version of this form is also available on FVAP.gov. For any questions

		I request an absentee ballot for all elections in which I am eligible to vote AND:			
Classification		I am a member of the Uniformed Services or Merchant Marine on active duty OR I am their spouse or dependent.			
Make only 1 selection.	1	I am a U.S. citizen residing outside the U.S., and I intend to return.  Iam a U.S. citizen residing outside the U.S., and I do not intend to return.  Iam a U.S. citizen otherwise granted military/overseas voting rights under State law (check the Voting Assistance Guide).			
(in most States, you must be absent from your voting district to use this form).					
Political Party	2	To vote in primary elections, your State may require you to specify a political party:			
T onceant any	-				
		Lastname Suffix			
Your legal name	з	First name Middle name			
		Previous name (if applicable)			
Identification		Sex M F Race Birth date / / /			
Some States require your full SSN. Check your State's	4	State Driver's License or ID			
pages in the Voting Assistance Guide on FVAP.gov.		OR Bocial Security Number			
Contact		Telephone			
information		Fax			
include international prefixes. No DSN number.	5	Empli			
		Alternate Email			
		I prefer to receive my ballot, as permitted by my State, by: Email/Online Mail Fax			
Ballot receipt	6	(rank from 1 -3 in order of preference; be sure appropriate contact information is provided above)			
U.S. address for voting purposes		Street Address (not PO, Box) Apt. #			
Usually your last U.S.	7	City/Town/Village			
residence or your legal U.S. residence. See instructions.		County State Zip Code			
Address where					
you live now					
This is different from above. Your voting materials	8				
will be sent here, unless you specify a forwarding					
address in Box 9.					
Additional					
Additional requirements					
for your State					
Such as: mail forwarding	9				
address, additional phone, or other State required					
Information. See your State's pages in the					
Voting Assistance Guide on FVAP.gov.					

Affirmation (REQUIRED): I swear or affirm, under penalty of perjury, that

· I am a member of the Uniformed Services or Merchant Marine on active duty or an eligible sp or dependent of such a member, or a U.S. citizen temporarily residing outside the U.S., or other citizen residing outside the U.S. • I am a U.S. citizen, at least 18 years of age (or will be by th of the election), eligible to vote in the requested jurisdiction. . I have not been convicted of felony or other disqualifying offense or been adjudicated mentally incompetent, or if so, my vo rights have been reinstated. • I am not registering, requesting a ballot, or voting in any othe jurisdiction in the U.S. • My signature and date herein indicate when I completed this docu The information on this form is true and complete to the best of my knowledge. I understand material misstatement of fact in completion of this document may constitute grounds for convi of perjury.

Signature	nature Print this form, sign, and send in.			
Today's date	M M / D D / Y Y Y Y			
	gnature / date if required by your State. oting Assistance Guide on FVAP.gov.			
Date				

#### This information is for official use only. Any unauthorized release may be punishable by law



## **New FWAB – Online Tool**

Official Federal Write-in Absentee Ballot

112

VA:

		President/Vice President:	
		U.S. Senator*:	
Federal Write-In Absente	e Ballot (FWAB)	U.S. Representative/Delegate**/Resident Con	nmiccionar**-
Complete the Form	Uniformal Service Sector & Sector	0.3. Representative/belegate mesident con	
Biyality	Vote Candidates ( <u>Help</u> ) Chose your condition below	* Legal residents of the District of Columbia	may vote only for President/Vice President and Delegate.
8546	over, then <u>result all charten</u> . Tew see fiel help in determinis	** Legal residents of American Samoa, Guam or Resident Commissioner to the Congress.	n, Puerto Rico and the U.S. Virgin Islands may vote only for Delegate
JarledicElan	No Presidential candidates		Addendum
Use of FWA8			e Ballot to be used by military and overseas civilian voters in elections than Federal offices. Consult your state section in the Voting Assistance
Ny Information	U.S. Semator	Guide on FVAP.gov to determine your state's po	licy. If you are eligible to use this ballot to vote for offices other than indicate in the spaces provided below, the office for which you wish to
Voting Residence	Subscion Last Harre, P	vote (for example: Governor, Attorney General, I	Mayor, State Senator, etc.), and the name and/or party affiliation of the also indicate the ballot intiative and your vote for the initiative.
Halling Address	🖉 Jones, Lavian	Office / Ballot Initiative	Candidate Name, Party Affiliation, or Initiative Vote
Vote Candidates	C Kirk, Hark		
Condition Violae	Or Enter Your Mrite-In Ci		
Additional Diferention	# Duck		
Print and Finish			
	U.S. Representative/De		
	Sulection Last Harse, P		FWABs Downloaded to
	C Stopert, Judy	Pagadolican	US: 1877
	🖉 Harper, Scott	Democratic	FL: 274
	Or Enter Your Write-In Candida	6es	
	/ Mouse	Micky - select - 💌	SC: 208
			VA: 112

#### 15



## **NH FWAB Example**

FICE FOR FEDERAL VOTING ASSISTANCE PROGRAM Voting Help For Uniformed Service Members, Their Families, & Citizens Living Outside The U.S.

<u>Help</u>

START OVER FVAP HOME CONTACT FVAP

You have entered Personally Identifiable Information (PII). If using a public computer, close the browser when finished and delete the PDF after printing.

#### Federal Write-In Absentee Ballot (FWAB)

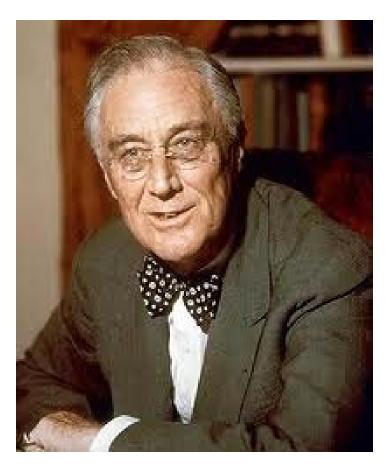
Complete the Form	New Hampshi	re > Alexandria > Uniformed Se	ervices Member	
State	Vote Cano	didates ( <u>Help</u> )		
Jurisdiction		Choose your candidates below by selecting the radio button beside your candidate's name.		
Eligibility	You can find	help in determining your dist	rict's candidates by visiting the	
Election Dates	site.			
Uses of the FWAB				
My Information	President	/Vice President		
Voting Residence	Selection	Candidate's Name	Political Party	
Mailing Address	۲	Joe Story	Republican	
Additional Information	0	Linden Swift	Republican	
/ote Candidates	0	James A. Vestermark	Republican	
Confirm Votes	0	Vern Wuensche	Republican	
Print and Finish	0	Michele Bachmann	Republican	
	0	Bear Betzler	Republican	
	0	Timothy Brewer	Republican	
	0	Herman Cain	Republican	
	0	Mark Callahan	Republican	
	0	Huah Cort	Republican	



## Familiar Problem: Complexity

"It has been clear for some time that practical difficulties and the element of time make it **virtually** impossible for soldiers and sailors and marines spread all over the world to comply with the different voting laws of 48 States and that, unless something is done about it, they will be denied the right to vote."

- Franklin D. Roosevelt, 1944





## **Uniformity is the Answer**

## **Uniform Military and Overseas Voter Act**

- •Extends Protections to State/local elections.
- •Extends Protections to all National Guard members and citizens born and living overseas.
- •Standardizes Treatment of FPCA and FWAB.
- •Eases the burden on military/overseas voters, increasing voter success.

•Enacted by: Colorado, Nevada, North Carolina, North Dakota, Oklahoma, Utah, and the District of Columbia





- <u>**Texas</u>**: A local election, without federal offices, run by cities and school boards, occurs in between a primary/run-off election run by county officials.</u>
- <u>South Carolina</u>: Changed FPCA Validity to calendar year, but held PPP on January 21<sup>st</sup>.
- <u>New York</u>:
  - 1, 2, 3, ... Primary Elections?
  - State primary ballots sent out 32 days prior
  - State offices won't be on UOCAVA general election ballot



## Policy and Legislation: Improvements since MOVE

- In 2011 alone:
  - 42 new State laws on UOCAVA voting in 31 States.
  - In total, more than 70 new State laws for UOCAVA voters since MOVE.

### • Of the 55 States and territories...

Initiative	2007	Now
Codified 45-Day Prior Transmission	3	33
Accept FWAB in State/local Elections	22	36
Email Blank Ballots to UOCAVA Voters	13	50
Require a Notary	8	0
Enact UMOVA	0	7



## Repeal of UOCAVA Section 104

### MOVE Act repealed Section 104(a) to (d)

- Leaves only Section 104(e)
  - Allows early submission of FPCA
  - Only applies to Uniformed Service voters
- Based upon complaints of high number of returned UOCAVA ballots returned as undeliverable, approximately 60,000

### Result:

- States may require overseas civilian voters to submit a new absentee ballot application for each and every election
- FVAP encouraging all UOCAVA voters to submit a new FPCA:
  - At every change of address, voting or delivery
  - Annually, odd years included
- Combined with new military FPCA submission standards, LEOs should expect 3.5 – 4 million FPCAs per year, compared to ~1 million in 2008.



## Make This Car Hum

- 1. Shift Installation Voting Assistance Office requirements to Units
  - Align with other military training and requirements done
  - Already have unit Voting Assistance Officers in place
  - Higher compliance, far lower costs, far easier for voter

## 2. Automatically send ballots for full election cycle

- Less than two election cycles from before
- Standardizes across States
- Ensures odd-year election coverage

- 3. Change the calculus with States sending ballots late
  - Make it less expensive to comply than to risk reprinting ballots
  - Reduce the incentives to wait out compliance decisions
  - Allow the individual voter an opportunity to influence that decision

#### 4. Expand access to the ballot

- Push and Pull electronic access
- Expand online registration and absentee ballot application
- Allow for online marking
- 5. UMOVA standardization



## Federal Voting Assistance Program Department of Defense

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