Cost and Economic Impacts of Pending EPA Regulations



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Analysis



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AEP - Background



Coal/Lignite 66%



Gas/Oil 22%







Pumped Storage/ Hydro/Wind 6%

Industry

AEP's Generation Fleet ~39,000 MW Capacity ~80% of coal is in AEP-East

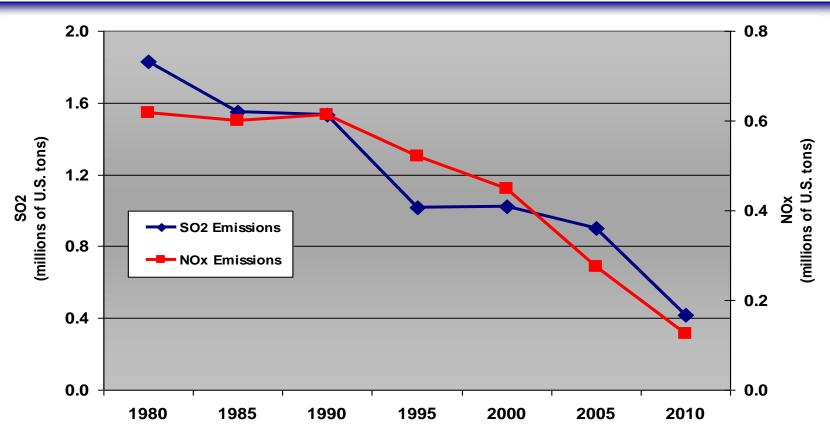


5.2 million customers in 11 states Industry-leading size and scale of assets:

<u>Asset</u>	<u>Size</u>	Rank
Domestic Generation	~39,000 MW	# 2
Transmission	~39,000 miles	# 1
Distribution	~214,000 miles	# 1



AEP Already Has Substantially Reduced SO₂ & NOx Emissions



- Since 1980 AEP's TOTAL generating fleet has reduced:
 - •SO₂ emissions by over 77%
 - •NOx emissions by ~80%

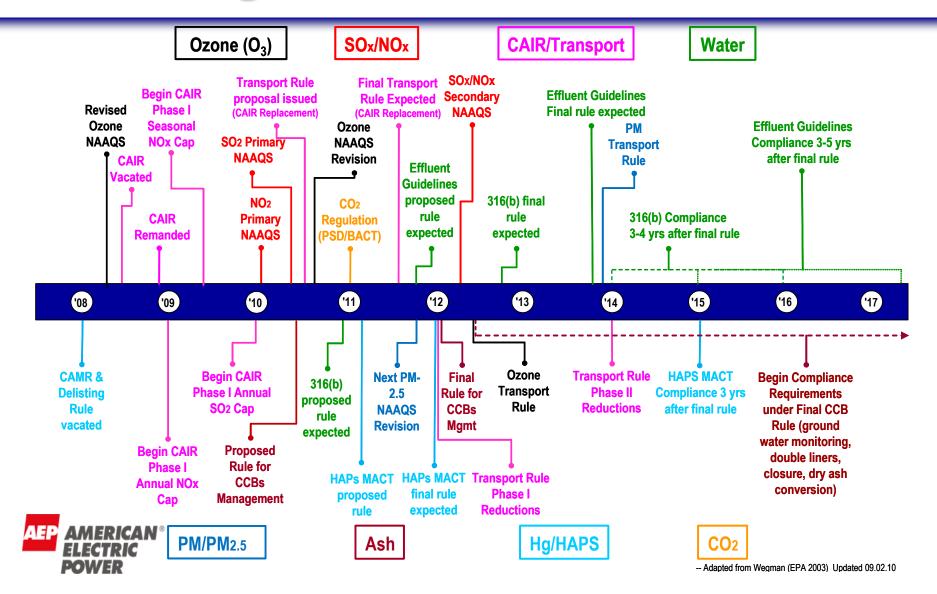


EPA New Regulatory Challenges

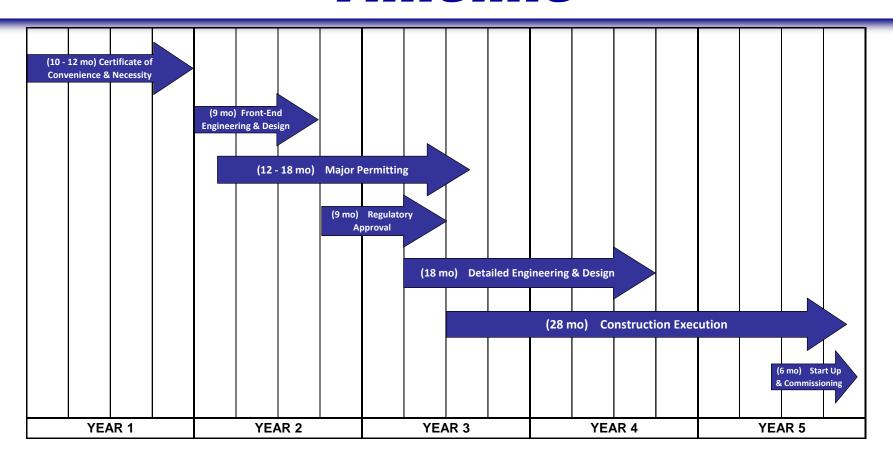
- Climate Regulations (NSPS & NSR)
- Transport Rule (SO₂ & NOx)
- Mercury/Hazardous Air Pollutants (HAPs)
- Coal Combustion Residuals (CCR)
- Water Quality / Aquatic Impacts (316(b))



Possible Timeline for Environmental Regs for Electric Utilities



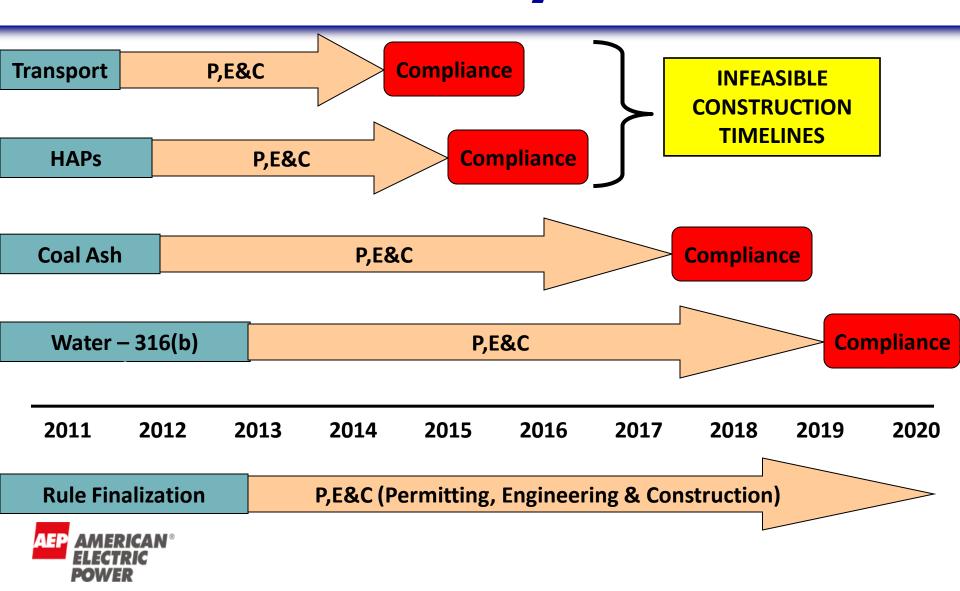
Typical AEP FGD Retrofit Timeline



- Timeline milestone lengths based on actual AEP construction experience
- Phases could be longer if the support system becomes strained from multiple companies facing similar compliance deadlines
- From 2003-10 AEP retrofitted 7,800 MWs (9 units), using over 35 million work hours at a cost of over \$3.6 billion



Anticipated EPA Timeline for Retrofits or Replacement



"The Nightmare on Utility Street?"

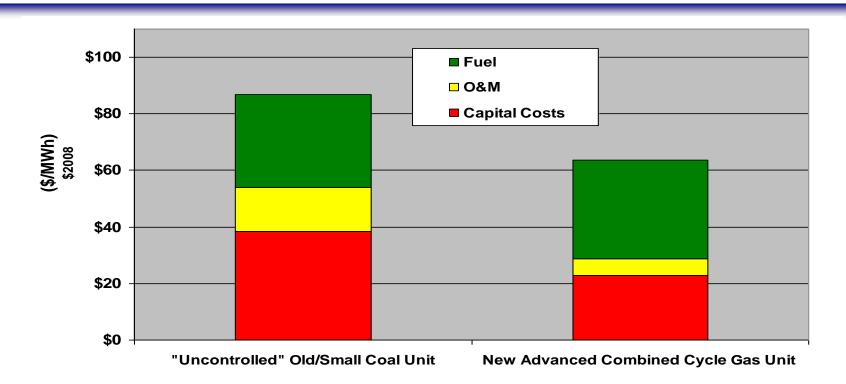
- Transport Rule
 - SO₂ and NOx caps in 2012, tighter SO₂ caps in 2014
 - FGD effectively "required" for most all AEP East units in 2014
- Mercury and Other HAPs MACT Rules
 - Compliance in 3 years = 1/2015 (or 1/2016 "case by case")
 - FGD for acid gases likely required on most AEP-East units
 - Baghouses (BH) w/ activated carbon injection (ACI) COULD ALSO be required to meet Hg and heavy metal limits
 - Some AEP-West coal units may be able to comply with only BH and ACI; however other EPA requirements (CAVR) likely to force scrubbers at most units
- CCR Rule (e.g. ash disposal)
 - Compliance estimated by 2017
 - AEP capital + pond closure cost: \$1.4-2.4 billion if "non-hazardous"
- Costs DOUBLE with "hazardous" designation by EPA

Major AEP Impacts of Pending and New EPA Regulations

- Large Amount of AEP Coal Unit Retirements
 - 5 to 7 GW retired (~20-30% of AEP total capacity) by 2014-2015
 - Coal units potentially mothballed 2014-2016
- Capital Cost: \$6 to 11 billion by 2020
 - As much as DOUBLE AEP Environmental Capital spend during last 20 years
- Ongoing additional O&M, fuel and purchased power expenses of \$300 to 600 million per year
 - NPV cost of about \$2 to \$4 billion
- Large Electricity Rate Increases
 - Average of 20 to 30% across AEP system



Old/Small Units Very Likely to Retire by 2015 Under EPA Regulations

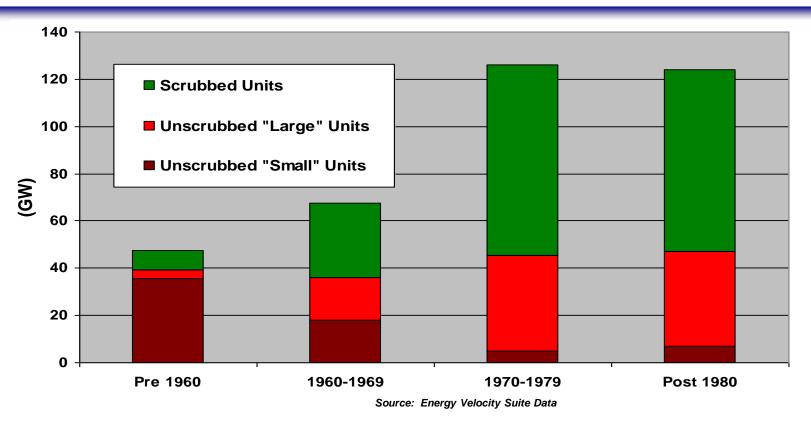


Assumptions

- Retrofit and New Build capital cost & O&M assumptions are from EPA estimates
- Coal Combustion Residuals (CCR) capital cost is from industry estimates
- Uncontrolled Coal Unit (300 MW) Requires FGD+SCR+CCR: Capital Cost ~\$1,200//kW;
 Retrofit Life 15 years; 11,000 Btu/kWh Heat Rate, \$2.50/MMBtu Coal Price
- Gas Combined Cycle: Capital Cost \$1000/kW; Life 30 years; 7,000 Btu/kWh Heat Rate, \$5/MMBtu Gas Price



U.S. Coal Fired Generating Capacity



- ~75 GW BOTH unscrubbed AND >45 years old by 2015
- ~54 GW also "SMALL" Almost ALL will retire by 2015 w/ EPA regs.



ICF-EEI Study Results: Large US & Regional Cost Impacts

	2010 Coal Capacity	"Optimistic" Case Retirements	"Pessimistic" Case Retirements
Total U.S. Coal	324	-46	-101
SERC Coal	100	-17	-41
RFC Coal (GW)	105	-16	-29
U.S. Incremental Capital (2012-2020) (\$Billions)		141	247

"2010 Coal Capacity" Source: Ventyx Velocity Suite

- ICF-EEI study first to assess impact of ALL new EPA rules
- Range of impacts from Run #3 (optimistic) to # 8 (pessimistic)
- ICF-EEI study "conservative" on retirements: (1) high gas prices (2) long 20 year life for retrofits (3) assumes retrofits can be done by 2015 (4) low end of range assume NO CO2 requirements
- AEP AMERICAN® ELECTRIC POWER

Capital (most before 2015) more than DOUBLE U.S. electric industry environmental capital spend during 1991-2010

Reliability Impacts of EPA Regulations on RFC / PJM

- RFC estimated to have between 16 and 29 GW of coal retirements, or about 15 to 25 percent of RFC coal, most occurring by 2015
- Also, <u>substantial</u> % of capacity will be retrofit in RFC over the <u>exact same time period</u>
- Retrofits often requires a plant to be taken offline at end of construction for 2-3 months
- AEP is likely to mothball some additional capacity during the 2014-16 in order to complete retrofits and continue to comply with MACT and Transport Rules
- PJM analysis will be required to determine if this poses any regional reliability problems



Local Reliability Impacts

- Almost all of AEP retirements will be subcritical coal units, which are located in the middle of the supply stack, and thus are "load following"
- These units often provide key ancillary services:
 - Voltage Support
 - Frequency Regulation
 - System Restoration
- <u>Local</u> transmission mitigation and <u>local</u> system restoration capability/capacity will need to be installed prior to unit retirements to ensure grid integrity
- Timing of EPA regulations NEEDS to be coordinated with time required to address these local issues
- Further PJM, SERC and other regional study is needed on this issue and potentially affected facilities



Other Economic Impacts of EPA Regulations

- Higher natural gas use and related price increases affects ALL consumers
- \$0.50/MMBtu gas price change increases other consumer costs about \$8-9 billion/year
- Net Job Impacts are Negative:
 - Near term increases in temporary (2-5 years) construction jobs
 - BUT, "NET" NEGATIVE for Total Jobs mostly due to large electricity price increases
 - CRA Testimony --- NET LOSS of 1 MM Jobs
 - ERRC Testimony --- NET LOSS of 2.5 MM Jobs
 - 'Green jobs' studies such as PERI study don't consider big negatives of higher electricity & energy prices



There is a Better Way...

- More flexibility in regulations (e.g., HAPs emissions averaging, low capacity factor allowed during retrofit construction)
- Phase-in requirements over 2015-2020
- Allow off-ramp for units that commit to retire or repower through 2020
- Continues emission reduction progress starting today, but reduces capital cost, rate shock and other economic impacts
- All coal units "well controlled" by 2020

