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## COMMITTEE ON EDUCATION AND THE WORKFORCE

U.S. HOUSE OF REPRESENTATIVES 2181 RAYBURN HOUSE OFFICE BUILDING WASHINGTON, DC 20515-6100

June 6, 2011

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The Honorable Joseph A. Main Assistant Secretary U.S. Department of Labor Mine Safety and Health Administration 1100 Wilson Boulevard Arlington, VA 22205

Dear Assistant Secretary Main:

We strongly support and share the Mine Safety and Health Administration's (MSHA) commitment to the elimination of black lung disease. In furthering that goal, it is important any proposed regulations issued by MSHA are based on sound science and require the minimal necessary disruption to workers and employers. To that end, we request additional information regarding a proposed rule published by MSHA in the *Federal Register* on October 19, 2010: "Lowering Miners' Exposure to Respirable Coal Mine Dust; Including, Continuous Personal Dust Monitors (CPDMs)."

To improve the transparency of the process by which MSHA arrived at its proposal, we request that MSHA provide the following information:

- 1) All of the underlying data used in preparation for the proposed rule, including, but not limited to, data on historical exposure of the current workforce of coal miners to respirable coal dust for the past 10 years;
- 2) A clear and concise explanation of MSHA's analysis of such underlying data and the assumptions used for MSHA's conclusion about dust exposure level trends and incidence of black lung disease;
- 3) Any written or electronic communications between MSHA and the U.S. Department of Health and Human Services, Centers for Disease Control and the National Institute for Occupational Safety and Health concerning this rulemaking;

- 4) A full accounting of the anticipated consequences of this proposal, including the number of coal mines expected to close and the number of workers expected to lose their jobs following adoption of the proposed rule and the monetary costs to businesses;
- 5) A statement describing MSHA's reasons for not subjecting this proposal to the Small Business Review Process:
- 6) A full accounting of the federal resources expended in the preparation of this proposal, as well as an estimate of costs anticipated for its implementation, administration, and enforcement:
- 7) All information pertaining to MSHA's review of this proposed rule in light of Executive Order 13563; and
- 8) A detailed description of the timing and manner by which MSHA intends to share the information requested herein with interested stakeholders.

We applaud MSHA's dedication to the elimination of black lung disease; however, a lack of transparency in the rulemaking process will deprive all concerned parties with the opportunity to fully understand the data assumptions underlying MSHA's proposal. We therefore respectfully request that you provide the requested information no later than Monday, June 20, 2011.

If you have any questions or comments please contact Joe Wheeler of the Committee staff at (202) 225-7101.

Sincerely,

JOHN KLINE

Chairman

Committee on Education and the Workforce

TIM WALBERG

Chairman

Subcommittee on Workforce Protections

TODD ROKITA

Member of Congress

LARRY BUCSHON Member of Congress

Enclosures

CC: The Honorable George Miller, Senior Democratic Member

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## **Responding to Committee Document Requests**

- 1. In complying with this request, you should produce all responsive documents that are in your possession, custody, or control, whether held by you or your past or present agents, employees, and representatives acting on your behalf. You should also produce documents that you have a legal right to obtain, that you have a right to copy or to which you have access, as well as documents that you have placed in the temporary possession, custody, or control of any third party. Requested records, documents, data or information should not be destroyed, modified, removed, transferred or otherwise made inaccessible to the Committee.
- 2. In the event that any entity, organization or individual denoted in this request has been, or is also known by any other name than that herein denoted, the request shall be read also to include that alternative identification.
- 3. The Committee's preference is to receive documents in electronic form (i. e., CD, memory stick, or thumb drive) in lieu of paper productions.
- 4. Documents produced in electronic format should also be organized, identified, and indexed electronically.
- 5. Electronic document productions should be prepared according to the following standards:
  - (a) The production should consist of single page Tagged Image File ("TIF"), files accompanied by a Concordance-format load file, an Opticon reference file, and a file defining the fields and character lengths of the load file.
  - (b) Document numbers in the load file should match document Bates numbers and TIF file names.
  - (c) If the production is completed through a series of multiple partial productions, field names and file order in all load files should match.
- 6. Documents produced to the Committee should include an index describing the contents of the production. To the extent more than one *CD*, hard drive, memory stick, thumb drive, box or folder is produced, each *CD*, hard drive, memory stick, thumb drive, box or folder should contain an index describing its contents.
- 7. Documents produced in response to this request shall be produced together with copies of file labels, dividers or identifying markers with which they were associated when they were requested.
- 8. When you produce documents, you should identify the paragraph in the Committee's request to which the documents respond.
- 9. It shall not be a basis for refusal to produce documents that any other person or entity also possesses non-identical or identical copies of the same documents.

- 10. If any of the requested information is only reasonably available in machine-readable form (such as on a computer server, hard drive, or computer backup tape), you should consult with the Committee staff to determine the appropriate format in which to produce the information.
- 11. If compliance with the request cannot be made in full, compliance shall be made to the extent possible and shall include an explanation of why full compliance is not possible.
- 12. In the event that a document is withheld on the basis of privilege, provide a privilege log containing the following information concerning any such document: (a) the privilege asserted; (b) the type of document; (c) the general subject matter; (d) the date, author and addressee; and (e) the relationship of the author and addressee to each other.
- 13. If any document responsive to this request was, but no longer is, in your possession, custody, or control, identify the document (stating its date, author, subject and recipients) and explain the circumstances under which the document ceased to be in your possession, custody, or control.
- 14. If a date or other descriptive detail set forth in this request referring to a document is inaccurate, but the actual date or other descriptive detail is known to you or is otherwise apparent from the context of the request, you should produce all documents which would be responsive as if the date or other descriptive detail were correct.
- 15. The time period covered by this request is included in the attached request. To the extent a time period is not specified, produce relevant documents from January 1, 2009 to the present.
- 16. This request is continuing in nature and applies to any newly-discovered information. Any record, document, compilation of data or information, not produced because it has not been located or discovered by the return date, shall be produced immediately upon subsequent location or discovery.
- 17. All documents shall be Bates-stamped sequentially and produced sequentially.
- 18. Two sets of documents should be delivered, one set to the Majority Staff in Room 2181 of the Rayburn House Office Building and one set to the Minority Staff in Room 2101 of the Rayburn House Office Building.
- 19. Upon completion of the document production, you should submit a written certification, signed by you or your counsel, stating that: (1) a diligent search has been completed of all documents in your possession, custody, or control which reasonably could contain responsive documents; and (2) all documents located during the search that are responsive have been produced to the Committee.

## **Definitions**

1. The term "document" means any written, recorded, or graphic matter of any nature whatsoever, regardless of how recorded, and whether original or copy, including, but not

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> limited to, the following: memoranda, reports, expense reports, books, manuals, instructions, financial reports, working papers, records, notes, letters, notices, confirmations, telegrams, receipts, appraisals, pamphlets, magazines, newspapers, prospectuses, inter-office and intra-office communications, electronic mail (e-mail), contracts, cables, notations of any type of conversation, telephone call, meeting or other communication, bulletins, printed matter, computer printouts, teletypes, invoices, transcripts, diaries, analyses, returns, summaries, minutes, bills, accounts, estimates, projections, comparisons, messages, correspondence, press releases, circulars, financial statements, reviews, opinions, offers, studies and investigations, questionnaires and surveys, and work sheets (and all drafts, preliminary versions, alterations, modifications, revisions, changes, and amendments of any of the foregoing, as well as any attachments or appendices thereto), and graphic or oral records or representations of any kind (including without limitation, photographs, charts, graphs, microfiche, microfilm, videotape, recordings and motion pictures), and electronic, mechanical, and electric records or representations of any kind (including, without limitation, tapes, cassettes, disks, and recordings) and other written, printed, typed, or other graphic or recorded matter of any kind or nature, however produced or reproduced, and whether preserved in writing, film, tape, disk, videotape or otherwise. A document bearing any notation not a part of the original text is to be considered a separate document. A draft or non-identical copy is a separate document within the meaning of this term.

- 2. The term "communication" means each manner or means of disclosure or exchange of information, regardless of means utilized, whether oral, electronic, by document or otherwise, and whether in a meeting, by telephone, facsimile, email, regular mail, telexes, releases, or otherwise.
- 3. The terms "and" and "or" shall be construed broadly and either conjunctively or disjunctively to bring within the scope of this request any information which might otherwise be construed to be outside its scope. The singular includes plural number, and vice versa. The masculine includes the feminine and neuter genders.
- 4. The terms "person" or "persons" mean natural persons, firms, partnerships, associations, corporations, subsidiaries, divisions, departments, joint ventures, proprietorships, syndicates, or other legal, business or government entities, and all subsidiaries, affiliates, divisions, departments, branches, or other units thereof.
- 5. The term "identify," when used in a question about individuals, means to provide the following information: (a) the individual's complete name and title; and (b) the individual's business address and phone number.

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6. The term "referring or relating," with respect to any given subject, means anything that constitutes, contains, embodies, reflect s, identifies, states, refers to, deals with or is pertinent to that subject in any manner whatsoever.