OFFICIAL STATEMENT DATED APRIL 18, 2012

New Issue Book-Entry Only See "RATING" herein 2012 A BONDS BANK-QUALIFIED

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel ("Bond Counsel") to Northern Wasco County People's Utility District (the "District"), under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described herein, (i) interest on the 2012 A Bonds is excluded from gross income for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the 2012 A Bonds is not treated as a preference item in calculating the alternative minimum tax imposed on individuals and corporations under the Code; such interest, however, is included in the adjusted current earnings of certain corporations for purposes of calculating the alternative minimum tax imposed on such corporations. In the opinion of Bond Counsel, interest on the 2012 B Bonds (Taxable) is not excludable from gross income for federal income tax purposes. In the opinion of Bond Counsel, interest on all of the 2012 Bonds is exempt from Oregon personal income tax under existing law. See "TAX MATTERS" herein for a discussion of the opinion of Bond Counsel. The District has designated the 2012 A Bonds as "qualified tax-exempt obligations" for purposes of Section 265(b)(3)(B) of the Code.

\$19,735,000

NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT

Wasco County, Oregon

\$7,520,000 McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 A
(Bonneville Power Administration -- Federally Tax-Exempt)
\$12,215,000 McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 B
(Bonneville Power Administration -- Federally Taxable)

Dated: Date of Delivery

Due: December 1, as shown on the inside cover page

The above-captioned 2012 A Bonds and the 2012 B Bonds (Taxable) (collectively, the "2012 Bonds") are being issued for the purpose of refunding the District's McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 1993 (Bonneville Power Administration). See "PLAN OF REFUNDING" herein.

The 2012 Bonds will be issued in fully registered form, registered in the name of Cede & Co., as registered owner and nominee for The Depository Trust Company, New York, New York ("DTC"). DTC will act as securities depository for the 2012 Bonds. Individual purchases will be made in book-entry form, in denominations of \$5,000 and integral multiples thereof. So long as Cede & Co. is the registered owner of the 2012 Bonds and nominee of DTC, references herein to holders or registered owners shall mean Cede & Co. and shall not mean the beneficial owners of the 2012 Bonds. Principal of the 2012 Bonds is payable at the designated office of U.S. Bank National Association, as Trustee for the 2012 Bonds. Interest on the 2012 Bonds is payable semiannually on June 1 and December 1 of each year, commencing June 1, 2012. As long as Cede & Co. is the registered owner as nominee of DTC, payments on the 2012 Bonds will be made to such registered owner, and disbursement of such payments will be the responsibility of DTC and DTC Participants as described herein. See "DESCRIPTION OF THE 2012 BONDS – General – Book-Entry System; Transferability and Registration" and "Appendix F – BOOK-ENTRY SYSTEM" herein.

The 2012 Bonds are not subject to optional redemption.

The 2012 Bonds are special limited obligations of the District, payable solely from money on deposit in funds established under the Indenture, as defined herein, and amounts paid under an agreement between the District and the United States of America, Department of Energy, acting by and through the Administrator of the

Bonneville Power Administration

("Bonneville"). Bonneville's payments under that agreement may be made solely from the Bonneville Fund as described herein. See "Appendix A – THE BONNEVILLE POWER ADMINISTRATION – Bonneville Financial Operations" herein. Bonneville's payment and other obligations with respect to the Bonds are not, nor shall they be construed to be, general obligations of the United States nor are such obligations intended to be nor are they secured by the full faith and credit of the United States.

The 2012 Bonds are special limited obligations of the District and are not obligations of the State of Oregon or any political subdivision thereof, other than the District, and neither the full faith and credit of the District nor the taxing power of the District are pledged to the payment thereof. The project refinanced by the 2012 Bonds is a separate facility from the District's electric system and other properties, and the 2012 Bonds are not secured by or payable from the revenues of the electric system or the District's other properties.

MATURITY SCHEDULE - See Inside Cover Page

The 2012 Bonds are offered when, as, and if issued and received by the Underwriters, subject to the approval of legality by Hawkins Delafield & Wood LLP, Portland, Oregon, Bond Counsel to the District, and to certain other conditions. Certain legal matters will be passed upon for Bonneville by its General Counsel and by its Special Counsel, Orrick, Herrington & Sutcliffe LLP. Certain legal matters will be passed upon for the Underwriters by their counsel, Fulbright & Jaworski L.L.P. It is expected that the 2012 Bonds will be available for delivery through the facilities of DTC on or about April 24, 2012.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire official statement to obtain information essential to the making of an informed investment decision.

MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, YIELDS, AND CUSIP NUMBERS

2012 A BONDS

\$7,520,000 McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 A (Bonneville Power Administration -- Federally Tax-Exempt)

Year		Interest		
(December 1)	Amount	Rate	Yield	CUSIP No.*
2020	\$610,000	5.00%	2.110%	666051AP2
2021	1,605,000	5.00	2.300	666051AQ0
2022	1,685,000	5.00	2.470	666051AR8
2023	1,765,000	5.00	2.600	666051AS6
2024	1,855,000	5.00	2.730	666051AT4

2012 B BONDS (TAXABLE)

\$12,215,000 McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 B (Bonneville Power Administration -- Federally Taxable)

Year		Interest		
(December 1)	Amount	Rate	Yield	CUSIP No.*
2012	\$1,360,000	0.400%	0.400%	666051AU1
2013	1,365,000	0.750	0.750	666051AV9
2014	1,380,000	0.978	0.978	666051AW7
2015	1,390,000	1.212	1.212	666051AX5
2016	1,410,000	1.518	1.518	666051AY3
2017	1,435,000	1.868	1.868	666051AZ0
2018	1,460,000	2.201	2.201	666051BA4
2019	1,490,000	2.551	2.551	666051BB2
2020	925,000	2.962	2.962	666051BC0

^{*} The CUSIP numbers are provided by CUSIP Global Services, managed on behalf of the American Bankers Association by Standard & Poor's. The CUSIP numbers are not intended to create a database and do not serve in any way as a substitute for CUSIP service. CUSIP numbers are provided for convenience and reference only, and are subject to change. Neither Northern Wasco County People's Utility District, Bonneville nor the Underwriters take responsibility for the accuracy of the CUSIP numbers. The CUSIP number for a specific maturity is subject to being changed after the issuance of the 2012 Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the 2012 Bonds.

NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT

Wasco County, Oregon 2345 River Road The Dalles, OR 97058-3551 Telephone (541) 298-3303

Board of Directors

Milt SkovPresidentHoward GonserVice PresidentBarbara NagleSecretaryDan WilliamsTreasurerClay SmithDirector

Administrative Staff

Dwight Langer
James Johnson
Director of Finance & Accounting,
and Assistant General Manager
Paul Titus
Director of Engineering & Operations

Financial Advisor
Public Financial Management, Inc.

Bond Counsel
Hawkins Delafield & Wood LLP

Trustee for the 2012 Bonds U.S. Bank National Association

BONNEVILLE POWER ADMINISTRATION P.O. Box 3621 Portland, OR 97208 Telephone (503) 230-3000

Stephen J. Wright

William K. Drummond

Anita J. Decker

Randy A. Roach

Claudia R. Andrews

Administrator and Chief Executive Officer

Deputy Administrator

Chief Operating Officer

Executive Vice President and General Counsel

Executive Vice President and Chief Financial Officer

Special Counsel
Orrick, Herrington & Sutcliffe LLP

No dealer, broker, salesperson or other person has been authorized by the District or by the Underwriters to give any information or to make any representations in connection with the issuance and sale of the 2012 Bonds, other than as contained in this Official Statement, and, if given or made, such other information or representations must not be relied upon as having been authorized by the District or the Underwriters. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy by, nor shall there be any sale of the 2012 Bonds to, any person in any jurisdiction in which such offer, solicitation, or sale would be unlawful prior to registration or qualification under the securities laws of any such jurisdiction.

The information set forth herein has been furnished by the District and Bonneville and includes information obtained from other sources which are believed to be reliable; however the information and expressions of opinion contained herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District or Bonneville since the date hereof.

None of the information herein was provided by the Trustee and the Trustee did not participate in the preparation of this Official Statement. This Official Statement has not been submitted to the Trustee for review, comment or approval.

This Official Statement contains statements which, to the extent they are not recitations of historical fact, may constitute "forward-looking statements." In this respect, the words "estimate," "project," "anticipate," "expect," "intend," "believe" and similar expressions are intended to identify forward-looking statements. A number of important factors affecting the District's or Bonneville's business and financial results could cause actual results to differ materially from those stated in the forward-looking statements. The District and Bonneville do not plan to issue any updates or revisions to the forward-looking statements.

The Underwriters have provided the following sentence for inclusion in this Official Statement: "The Underwriters have reviewed the information in this Official Statement in accordance with, and as a part of, their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information."

IN CONNECTION WITH THE OFFERING OF THE 2012 BONDS, THE UNDERWRITERS MAY OVERALLOT OR EFFECT TRANSACTIONS THAT STABILIZE OR MAINTAIN THE MARKET PRICE OF THE 2012 BONDS AT LEVELS ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

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OFFICIAL STATEMENT

\$19,735,000 Northern Wasco County People's Utility District Wasco County, Oregon

\$7,520,000 McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 A (Bonneville Power Administration -- Federally Tax-Exempt)

\$12,215,000 McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 B (Bonneville Power Administration -- Federally Taxable)

INTRODUCTION

Northern Wasco County People's Utility District (the "District") furnishes this Official Statement, which includes the cover page and inside cover page hereof and the appendices hereto, in connection with the sale of the 2012 Bonds (hereinafter defined). This Introduction is not intended to provide all information material to a prospective purchaser of the 2012 Bonds and is qualified in all respects by the more detailed information set forth elsewhere in this Official Statement. Unless otherwise specifically defined, certain capitalized terms used in this Introduction have the meanings given to such terms elsewhere in this Official Statement.

The District proposes to issue \$7,520,000 McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 2012 A (Bonneville Power Administration -- Federally Tax-Exempt) (the "2012 A Bonds") and the \$12,215,000 McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 2012 B (Bonneville Power Administration -- Federally Taxable) (the "2012 B Bonds (Taxable)" and collectively with the 2012 A Bonds, the "2012 Bonds"). The 2012 Bonds are expected to be delivered on April 24, 2012 (the "Delivery Date").*

The 2012 Bonds are being issued pursuant to Oregon Revised Statutes ("ORS") Chapter 261, ORS 287A.360, District Resolution No. 01-2012 adopted March 27, 2012 (the "Resolution"), a power purchase agreement between the District and The United States of America, Department of Energy ("DOE"), acting by and through the Administrator of the Bonneville Power Administration ("Bonneville") dated August 27, 1993, as amended by the Settlement and Termination Agreement dated April 25, 1995 between the District and Bonneville (collectively, the "Bonneville Agreement") and a Trust Indenture (the "Original Indenture") between the District and U.S. Bank National Association as successor to the First Bank National Association (the "Trustee") as amended by a First Supplemental Trust Indenture (the "First Supplemental Indenture") dated the Delivery Date (collectively with the Original Indenture, the "Indenture"). The 2012 Bonds are being issued to refund outstanding maturities of the District's McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 1993 (Bonneville Power Administration) (the "Refundable Bonds").

For additional information relating to the Refundable Bonds, see "PLAN OF REFUNDING" herein.

Northern Wasco County People's Utility District

The District is a municipal corporation authorized by Section 12, Article XI of the Oregon Constitution and organized under Chapter 261 of the Oregon Revised ORS. The District was created by vote in 1939 and began operation on April 7, 1949. The District issued the Refundable Bonds to finance the McNary Project (the "Project") and is issuing the 2012 Bonds to refund the Refundable Bonds. See "NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT," "PLAN OF REFUNDING," and "HISTORY OF THE PROJECT" herein.

The Bonneville Power Administration

The information under this heading has been derived from information provided to the District by Bonneville. For detailed information with respect to Bonneville, see "Appendix A -- THE BONNEVILLE POWER ADMINISTRATION" herein.

Bonneville was created by Federal law in 1937 to market electric power from the Bonneville Dam and to construct facilities necessary to transmit such power. Today, Bonneville markets electric power from 31 federally-

owned hydroelectric projects, most of which are located in the Columbia River Basin and all of which were constructed and are operated by the United States Army Corps of Engineers (the "Corps") or the United States Bureau of Reclamation (the "Bureau"), and from several non-federally-owned projects. Bonneville sells and/or exchanges power under contracts with over 125 utilities in the Pacific Northwest and Pacific Southwest and with several industrial customers. It also owns and operates a high voltage transmission system comprising approximately 75% of the bulk transmission capacity in the Pacific Northwest.

Bonneville's primary customer service area is the Pacific Northwest region, an area comprised of Oregon, Washington, Idaho, parts of western Montana and small portions of northern California, northern Nevada, northern Utah and western Wyoming (sometimes referred to herein as the "Pacific Northwest," the "Northwest," the "Region," or "Regional"). Bonneville estimates that this 300,000 square mile service area has a population of approximately 12 million people. Electric power sold by Bonneville accounts for more than one-third of the electric power consumed within the Region. Bonneville also exports power that is surplus to the needs of the Region to the Pacific Southwest, primarily to California.

Bonneville is one of four regional Federal power marketing agencies within the DOE. Bonneville is required by law to meet certain energy requirements in the Region and is authorized to acquire the output of power resources, to implement conservation measures and to take other actions to enable it to carry out its purposes. Bonneville is also required by law to operate and maintain its transmission system and to provide transmission service to eligible customers and to undertake certain other programs, such as fish and wildlife protection, mitigation and enhancement.

Security for the 2012 Bonds

The 2012 Bonds are special limited obligations of the District, payable from and secured by a lien and charge on the Bonneville Payments to be made by Bonneville pursuant to the Bonneville Agreement. The Bonneville Payments are defined as the amounts required to pay Bond principal, interest and any redemption premium. The 2012 Bonds are issued under the Indenture. The Bonneville Agreement requires Bonneville to make the Bonneville Payments to the Trustee, and the Indenture obligates the Trustee to apply the Annual Debt Service portion of the Bonneville Payments to pay the Bonds issued under the Indenture, including the 2012 Bonds. Bonds issued under the Indenture, including the 2012 Bonds, are secured by a lien on and pledge of the Bonneville Payments and other amounts deposited in the Construction Fund and the Bond Fund held by the Trustee. Bonneville is required to make payments to the Trustee not later than the fifteenth day of the month preceding the due date for each principal, premium, if any, and interest payment on the 2012 Bonds.

Bonneville's payment and other obligations under the Bonneville Agreement are not, nor shall they be construed to be, general obligations of the United States nor are such obligations intended to be or are they secured by the full faith and credit of the United States. Payments by Bonneville under the Bonneville Agreement are to be made solely from the Bonneville Fund, into which flow all of Bonneville's receipts, collections, and other recoveries by Bonneville in cash from all sources, subject to the limitations on the use of such Fund. Bonneville may make such expenditures from the Bonneville Fund as shall have been included in annual budgets submitted to Congress. Bonneville makes such expenditures without further appropriation and without fiscal year limitation, but subject to such specific directives and limitations as may be included by Congress in its annual appropriations acts. The Bonneville Fund is available exclusively to Bonneville to make expenditures for any purpose necessary and appropriate to carry out the duties imposed upon Bonneville pursuant to law. See "Appendix A -- THE BONNEVILLE POWER ADMINISTRATION -- Bonneville Financial Operations -- The Bonneville Fund" herein.

The Bonneville Payments are not revenues which are pledged to the District's electric system revenue bonds, and the District's electric system revenues and other revenues are not pledged to pay the 2012 Bonds.

The 2012 Bonds are special limited obligations of the District and are not obligations of the State of Oregon or any political subdivision thereof, other than the District, and neither the full faith and credit of the District nor the taxing power of the District are pledged to the payment thereof.

For more information about the Indenture, the Bonneville Agreement and the Bonneville Fund, see "SECURITY FOR THE 2012 BONDS" and "Appendix A -- THE BONNEVILLE POWER ADMINISTRATION" herein.

The Bonneville Agreement and Indenture

A description of the Bonneville Agreement appears both in "SECURITY FOR THE 2012 BONDS -- Bonneville's Obligation to Make Debt Service Payments" and "SECURITY FOR THE 2012 BONDS -- Source Of Bonneville's Payments." Bonneville's obligations under the Bonneville Agreement are not general obligations of the United States of America and are not secured by the full faith and credit of the United States of America.

A summary of key provisions of the Indenture appears in "Summary of Indenture" of this Official Statement. A copy of the Original Indenture and the form of First Supplemental Indenture are attached to this Official Statement in Appendix E.

DESCRIPTION OF THE 2012 BONDS

General

The 2012 Bonds are dated the date of their delivery, and mature on December 1 in the years and in the principal amounts shown on the inside cover page of this Official Statement. The 2012 Bonds bear interest, payable on June 1 and December 1 of each year, commencing June 1, 2012, at the rates shown on the inside cover page of this Official Statement. Interest on the 2012 Bonds will be calculated based on a 360-day year, consisting of twelve 30-day months. U.S. Bank National Association, has been appointed the Trustee, Paying Agent and Registrar for the 2012 Bonds (collectively, the "Trustee"). For so long as the 2012 Bonds are registered in the name of Cede & Co. (as nominee of The Depository Trust Company, New York, New York ("DTC")) or its registered assigns, payments of principal and interest shall be made in accordance with the operational arrangements of DTC.

Book-Entry System; Transferability and Registration

The 2012 Bonds are available to the ultimate purchasers in book-entry form only, in denominations of \$5,000 and integral multiples thereof. Purchasers of the 2012 Bonds will not receive certificates representing their interests in such 2012 Bonds purchased, except as described in "Appendix F -- BOOK-ENTRY SYSTEM" herein. DTC will act as initial securities depository for each Series of 2012 Bonds. As discussed in "Appendix F -- BOOK-ENTRY SYSTEM" herein, transfers of ownership interests in the 2012 Bonds will be accomplished by book entries made by DTC and, in turn, by DTC Participants acting on behalf of Beneficial Owners of the 2012 Bonds. The District, the Trustee and any other person may treat the registered owner of any 2012 Bonds as the absolute owner of such 2012 Bonds for the purpose of making payment thereof and for all other purposes, and the District and the Trustee shall not be bound by any notice or knowledge to the contrary, whether such 2012 Bonds shall be overdue or not. All payments of or on account of interest or principal to any registered owner of any such 2012 Bonds shall be valid and effectual and shall be a discharge of the District and the Trustee in respect of the liability upon such 2012 Bonds, to the extent of the sum or sums paid.

When 2012 Bonds are registered in the name of Cede & Co., as nominee of DTC, the District and the Trustee shall have no responsibility or obligation to any DTC Participant (as defined in "Appendix F -- BOOK-ENTRY SYSTEM" herein) or to any person on behalf of whom a DTC Participant holds an interest in the 2012 Bonds with respect to (1) the accuracy of the records of DTC, Cede & Co. or any DTC Participant with respect to any ownership interest in the 2012 Bonds, (2) the delivery to any DTC Participant or any other person, other than a registered owner as shown on the bond register, of any notice with respect to the 2012 Bonds, including any notice of redemption, (3) the payment to any DTC Participant or any other person, other than a registered owner as shown on the bond register, of any amount with respect to principal of, premium, if any, or interest on the 2012 Bonds, (4) the selection by DTC or any DTC Participant of any person to receive payment in the event of a partial redemption of the 2012 Bonds, (5) any consent given or action taken by DTC as registered owner, or (6) any other matter. The District and the Trustee may treat and consider Cede & Co., in whose name each 2012 Bond is registered, as the holder and absolute owner of such 2012 Bond for the purpose of payment, giving notices of redemption and other matters.

Discontinuation of Book-Entry Transfer System

In the event the DTC determines not to continue to act as securities depository for the 2012 Bonds, or the District determines that DTC shall no longer so act, then the District will discontinue the book-entry-only system with DTC. If the District fails to designate another qualified securities depository to replace DTC or elects to discontinue use of a book-entry-only system, the 2012 Bonds shall no longer be a book-entry-only issue and the

2012 Bonds shall thereafter be registered, transferred and exchanged as provided in section 8.4 of the First Supplemental Indenture.

Redemption

No Optional Redemption*

The 2012 Bonds are **not** subject to optional redemption.

No Mandatory Redemption*

The 2012 Bonds are **not** subject to mandatory redemption.

Open Market Purchases

The District has reserved the right to purchase any 2012 Bonds on the open market at any time and at any price.

PLAN OF REFUNDING

The 2012 Bonds are being issued to refund the outstanding maturities of the Refundable Bonds.

The Refundable Bonds to be refunded with proceeds of the 2012 Bonds are identified below.

Table 1: Refundable Bonds

	Maturity		Redemption	Redemption	CUSIP**
Amount	(December 1)	Interest Rate	Date	Price	(666051)
\$1,150,000*	2012	5.10%	May 24, 2012	100%	AM9
19,495,000*	2024	5.20	May 24, 2012	100	AN7

^{*} Term bond.

The District expects to deposit funds with the Trustee on the Delivery Date in an amount sufficient to redeem the Refundable Bonds on their redemption date. On the Delivery Date, the District will direct the Trustee to give notice of redemption of the Refundable Bonds to the owners of those bonds.

ESTIMATED SOURCES AND USES OF FUNDS

The estimated sources and uses of funds for the 2012 Bonds are shown below.

Table 2: Estimated Sources and Uses of Funds

		2012 B Bonds
	2012 A Bonds	(Taxable)
Sources of Funds:		
Principal Amount	\$7,520,000.00	12,215,000.00
Net Original Issue Premium	1,773,204.80	
Total Sources	9,293,204.80	12,215,000.00
Uses of Funds:		
Deposit to Escrow Account	\$9,098,947.48	12,061,395.49
Underwriters' Discount	37,492.34	50,524.71
Costs of Issuance ⁽¹⁾	156,764.98	103,079.80
Total Uses	\$9,293,204.80	12,215,000.00

⁽¹⁾ Includes legal fees, printing costs, fees and expenses of the financial advisor and the rating agencies and other miscellaneous expenses.

^{**} The CUSIP numbers are provided by CUSIP Global Services, managed on behalf of the American Bankers Association by Standard & Poor's. The CUSIP numbers are not intended to create a database and do not serve in any way as a substitute for CUSIP service. CUSIP numbers are provided for convenience and reference only, and are subject to change. Neither Northern Wasco County People's Utility District, Bonneville nor the Underwriters take responsibility for the accuracy of the CUSIP numbers.

SECURITY FOR THE 2012 BONDS

The 2012 Bonds are special limited obligations of the District, payable from and secured by a lien and charge on certain payments to be made by Bonneville pursuant to the Bonneville Agreement. In the Bonneville Agreement Bonneville has agreed to pay the Annual Debt Service to the Trustee. The Annual Debt Service is defined as the amount required to pay principal, interest and any redemption premium on the Bonds, plus the Trustee and paying agent fees. The 2012 Bonds are issued under the Indenture. The Indenture defines the term "Bonneville Payments" as a portion of the Annual Debt Service that is equal to the amount required to pay principal, interest and any redemption premium on the Bonds. The Indenture grants to the Trustee, for the benefit of the owners of the Bonds, a first lien on and pledge of the Bonneville Payments and other amounts deposited in the Construction Fund and the Bond Fund held by the Trustee. The Indenture requires the Trustee to apply the Bonneville Payments to pay the Bonds. Bonneville is required to make the Annual Debt Service payments to the Trustee not later than the fifteenth day of the month preceding the due date for each principal, premium, if any, and interest payment on the 2012 Bonds.

Bonneville's payment and other obligations under the Bonneville Agreement are not, nor shall they be construed to be, general obligations of the United States nor are such obligations intended to be or are they secured by the full faith and credit of the United States. Payments by Bonneville under the Bonneville Agreement are to be made solely from the Bonneville Fund, into which flow all of Bonneville's receipts, collections, and other recoveries by Bonneville in cash from all sources, subject to the limitations on the use of such Fund. Bonneville may make such expenditures from the Bonneville Fund as shall have been included in annual budgets submitted to Congress. Bonneville makes such expenditures without further appropriation and without fiscal year limitation, but subject to such specific directives and limitations as may be included by Congress in its appropriations acts. The Bonneville Fund is available exclusively to Bonneville to make expenditures for any purpose necessary and appropriate to carry out the duties imposed upon Bonneville pursuant to law. See "Appendix A -- THE BONNEVILLE POWER ADMINISTRATION -- Bonneville Financial Operations -- The Bonneville Fund" herein.

The Bonneville Payments are not revenues which are pledged to the District's electric system revenue bonds, and the District's electric system revenues and other revenues are not pledged to pay the 2012 Bonds.

The 2012 Bonds are special limited obligations of the District and are not obligations of the State of Oregon or any political subdivision thereof, other than the District, and neither the full faith and credit of the District nor the taxing power of the District are pledged to the payment thereof.

Bonneville's Obligation to Make Debt Service Payments

Under the Bonneville Agreement, Bonneville agrees to pay the Annual Debt Service so long as the 2012 Bonds are outstanding. The Bonneville Agreement provides that the Bonneville Payments shall not be subject to reduction, whether by offset or otherwise, except for a credit for interest earnings on funds created by the Indenture and shall not be conditioned upon the performance or nonperformance of any party to any agreement for any cause whatsoever. The Indenture provides that Bonneville shall make the Bonneville Payments to the Trustee, for the benefit of the Owners of the Bonds. In the opinion of Bonneville's General Counsel, the exclusive remedy available for a breach of contract by Bonneville, including a breach of the Bonneville Agreement, is a judgment for money damages.

Subsequent to the execution of the original power purchase agreement and the issuance of the Refundable Bonds, the District and Bonneville entered into a Settlement and Termination Agreement (the "Settlement Agreement"). The Settlement Agreement amended the original power purchase agreement to provide that the remaining proceeds of the Refundable Bonds would not be used to complete the Project. See "HISTORY OF THE PROJECT" herein. The Settlement Agreement does not relieve Bonneville of the obligation to pay debt service on any Bonds and Bonneville is obligated to pay the 2012 Bonds.

The District has pledged the Bonneville Payments and any amounts in the Construction Fund or the Bond Fund to the 2012 Bonds any Parity Obligations. The District is not obligated and does not expect to pay the 2012 Bonds from any other source of revenues.

Source of Bonneville's Payments

Bonneville is obligated to make payments under the Bonneville Agreement solely from the Bonneville Fund, into which flow all of Bonneville's receipts, collections and other recoveries of Bonneville in cash from all

sources, subject to the limitations on the use of such Fund as described in "Appendix A -- THE BONNEVILLE POWER ADMINISTRATION -- Bonneville Financial Operations -- The Bonneville Fund" herein. Bonneville may make such expenditures from the Bonneville Fund as shall have been included in annual budgets submitted to Congress. Bonneville makes such expenditures without further appropriation and without fiscal year limitation, but subject to such specific directives and limitations as may be included by Congress in its appropriations acts. The Bonneville Fund is available exclusively to Bonneville to make expenditures for any purpose necessary and appropriate to carry out the duties imposed upon Bonneville pursuant to law For a more complete discussion of Bonneville's financial operations, see "Appendix A -- INTRODUCTION -- The Bonneville Power Administration -- Bonneville Financial Operations" herein.

Summary of Indenture

A summary of certain key provisions of the Indenture are described below. For copies of the Original Indenture and the form of First Supplemental Indenture, see "Appendix E -- ORIGINAL TRUST INDENTURE AND FORM OF FIRST SUPPLEMENTAL INDENTURE" herein.

"Annual Debt Service" is defined in the Indenture to mean the sum of amounts required to be paid during any year, for the following: (i) the interest due in such year on all Outstanding Bonds, excluding interest paid from the proceeds of sale of Bonds; (ii) the principal of all Outstanding Bonds due in such year, including the amount of any sinking fund payments required to be deposited in the fund established to amortize the Bonds that are term Bonds, if any, during such year; (iii) amounts required to pay the redemption premiums on any Bonds, prior to their scheduled maturity; and, (iv) Trustee and paying agent fees.

"Bonds" are defined in the Indenture to mean the 1993 Bonds and any Parity Obligations.

"Bonneville Payments" is defined as the Annual Debt Service, less the Trustee and paying agent fees.

"Parity Obligations" are defined in the Indenture to mean any bonds, notes, loan agreements, or other obligations issued pursuant to the Indenture and having a lien on Bonneville Payments on a parity with other Bonds. The 2012 Bonds are issued as Parity Obligations.

"Payment Date" is defined in the Indenture to mean the date on which Bond principal, interest or premium are due, whether at maturity or upon prior redemption.

Pledge

The District assigns, grants a lien on and pledges all the Bonneville Payments and any other amounts deposited in the Construction Fund and the Bond Fund to the Trustee, and its successors and assigns forever, to have and to hold, but in trust for the equal and proportionate benefit and security of each and every Owner of Bonds issued under the Indenture, without preference, priority or distinction except as expressly provided in the Indenture. The pledge of the Bonneville Payments and other amounts made by the District was valid and binding from the time of the adoption of the Original Indenture and continues to be valid and binding after execution of the First Supplemental Indenture. The Bonneville Payments and those other amounts so pledged and due to or received by the District are immediately subject to the lien of such pledge without any physical delivery or further act. The lien and pledge of the Bonneville Payments and those other amounts to pay the Bonds is superior to any other lien and pledge of the Bonneville Payments and those other amounts to pay any other obligations of the District.

Funds

The Construction Fund contains the 2012 Cost of Issuance Account which the Trustee will use to pay 2012 Bond issuance costs pursuant to written requisitions signed by the District and approved by Bonneville.

The Bond Fund was created to pay amounts due on the Bonds. The Trustee will hold and administer the Bond Fund so long as any of the Bonds are Outstanding. The Trustee is required to deposit all Bonneville Payments into the Bond Fund. Amounts on deposit in the Bond Fund may only be used to pay Bond principal, premium, if any, and interest and are held in trust for the Owners. The Trustee, for the account of the District, is required pay the Owners the following amounts from the Bond Fund on each Payment Date: a) the amount of interest due on the Bonds on that Payment Date; b) the amount of Bond principal scheduled to mature on that Payment Date; c) the amount of any scheduled sinking fund installment required to be paid on that Payment Date; d) the Redemption Price required to be paid on that Payment Date in connection with any optional or mandatory redemption of Bonds; and, e) any amount of Bond principal not described in the preceding three clauses, but which is expressly required to be paid on that Payment Date under the terms of any Supplemental Indenture.

Payments from Bonneville

As required by the Bonneville Agreement, the Trustee is required to provide Bonneville with thirty days notice prior to the date the Bonneville Payments are due to be received. Not later than the fifteenth day of the month preceding each Bond Payment Date, Bonneville is required to pay Bonneville Payments to the Trustee for the account of the District in an amount sufficient to pay the amounts described in clauses a through e, immediately above. The Trustee is required to notify Bonneville if the Bonneville Payments are not received on the day following the date the Bonneville Payments were due.

Parity Obligations

The District may issue Parity Obligations to provide funds for any purpose relating to the Project, including the refunding of Bonds, but only if:

- a. Bonneville approves the issuance of the Parity Obligations; and,
- b. Debt service on the Parity Obligations is a component of Annual Debt Service under the Bonneville Agreement, and Bonneville is obligated under the Bonneville Agreement to pay debt service on the Parity Obligations at least to the same extent that Bonneville is obligated to pay debt service on the 2012 Bonds.

Covenants and Representations of the District

The District covenants in the Indenture to: a) duly and punctually cause the Bonds to be paid, but solely from the Bonneville Payments; b) defend, preserve and protect the pledge of the Bonneville Payments and amounts deposited in the Construction Fund and the Bond Fund to the extent permitted by law; and c) comply with the terms of the Bonneville Agreement so long as such contract is in effect and to not amend or modify the Bonneville Agreement in any manner which will materially impair or adversely affect the interests of the Owners.

Events of Default, Actions by Trustee and Owners, Remedies and Waivers

The following constitute Events of Default under the Indenture:

- a. If default is made in the due and punctual payment of the principal of or interest on any Bond when the same is required to become due and payable, either at maturity or on the redemption date following notice of redemption;
- b. If the District fails to comply with its tax covenants related to the 2012 A Bonds in the Indenture or Bonneville fails to comply with its covenants relating to the excludability of 2012 A Bond interest from gross income under the Code and the failure causes interest on the 2012 A Bonds becoming includable in gross income under the Code;
- c. If Bonneville notifies the Trustee in writing that the District has defaulted in the observance and performance of any other of the District's obligations under the Indenture and that such default or defaults have continued for a period of 90 days after the District received a written notice from Bonneville specifying the default or defaults and demanding that it or they be cured.

If an Event of Default happens and has not been remedied, the Trustee is entitled and empowered to proceed to take such necessary steps and institute such suits, actions and proceedings at law or in equity for the collection of the Bonneville Payments and to protect and enforce the rights of the Owners under the Indenture, for the specific performance of any covenant contained or in aid of the execution of any power granted in the Indenture, or for an accounting against the District as trustee of an express trust, or in the enforcement of any other legal or equitable right as the Trustee, being advised by counsel, deems most effectual to enforce any of the rights of the Owners. The Bonds are not subject to acceleration.

The Owners of not less than a majority in principal amount of the Bonds at the time Outstanding may direct the time, method and place of conducting any proceeding for any remedy available to the Trustee or exercising any trust or power conferred upon the Trustee; provided that the Trustee is required to be provided with security and indemnity satisfactory to it and is required to have the right to decline to follow any such direction only (i) if the Trustee is advised by counsel that the action or proceeding so directed may not lawfully be taken; or (ii) if the Trustee in good faith determines that the action or proceeding so directed would involve the Trustee in personal liability for which it has not received adequate assurance of indemnification or that the action or proceeding so directed would be unjustly prejudicial to the Owners not parties to such direction.

No Owner is required to have any right to institute any action, suit or proceeding at law or in equity for the enforcement of any provision of the Indenture or the execution of any trust under the Indenture or for any remedy under the Indenture, unless (a) an Event of Default has happened and is continuing, (b) Owners of not less than a majority of the principal amount of Outstanding Bonds have given the District and the Trustee written notice of the Event of Default on account of which such suit, action or proceeding is to be instituted, and have requested the Trustee to institute such suit, action or proceeding, and tendered indemnity satisfactory to the Trustee, and (c) the Trustee refused or neglected to comply with such request within a reasonable time; provided, however, that nothing contained in the Indenture or in the Bonds affects or impairs the obligation of the District, which is absolute and unconditional, to pay or cause to be paid from Bonneville Payments at the respective dates of maturity and places therein expressed the principal of, premium, if any, and interest on the Bonds to the respective Owners thereof, or affect or impair the rights of action, which are also absolute and unconditional, of any Owner to enforce the payment of his Bonds, or to reduce to judgment his claim against the District for the payment of the principal of and interest on his Bonds, without reference to, or the consent of, the Trustee or any other Owner.

No delay or omission of the Trustee or of any Owner to exercise any right or power arising upon the happening of an Event of Default shall impair any right or power or is required to be construed to be a waiver of any such Event of Default or to be an acquiescence therein; and every power and remedy given by the Indenture to the Trustee or to the Owners may be exercised from time to time and as often as may be deemed expedient by the Trustee or by such Owners.

The Trustee or the Owners of not less than 66% in principal amount of the Bonds at the time Outstanding, or their attorneys-in-fact duly authorized, may on behalf of the Owners of all of the Bonds waive any past default under the Indenture and its consequences, except a default in the payment of the principal of, premium, if any, or interest on any of the Bonds. No such waiver is required to extend to any subsequent or other default or impair any right consequent thereto.

No remedy conferred by the Indenture upon or reserved to the Trustee or the Owners is intended to be exclusive of any other remedy, but each remedy is required to be cumulative and is required to be in addition to every other remedy given under the Indenture or existing at law or in equity or by statute on or after the date of adoption of the Indenture, provided, that there is required to be no right to accelerate the payment of all or any of the remaining principal of and interest on the Bonds not then due and payable in the event of an Event of Default.

Benefits of Indenture Limited to Trustee, Bonneville, District and Owners

With the exception of rights or benefits expressly conferred in the Indenture, nothing expressed or mentioned in or to be implied from the Indenture or the Bonds is intended or should be construed to confer upon or give to any person other than the District, Bonneville, the Trustee and the Owners, any legal or equitable right, remedy or claim under or by reason of or in respect to the Indenture or any provision therein. The Indenture and all provisions therein are intended to be and are required to be for and inure to the sole and exclusive benefit or the District, the Trustee, Bonneville and the Owners.

Defeasance

The District may, with the approval of Bonneville, defease the lien and pledge created by the Indenture and deem all or any portion of the Outstanding Bonds to be paid by:

- a. irrevocably depositing cash or noncallable, nonprepayable Direct Obligations in escrow with an Escrow Agent which are calculated to be sufficient for the payment of Bonds which are to be defeased; and,
- b. filing with the Escrow Agent an opinion from a qualified verification agent to the effect that the money and the principal and interest to be received from the Direct Obligations are calculated to be sufficient, without further reinvestment, to pay the defeased Bonds when due; and,
- c. filing with the Escrow Agent an opinion of nationally recognized bond counsel that the proposed defeasance will not cause interest on the defeased Bonds to be includable in gross income under the Code.

HISTORY OF THE PROJECT

Project Description

The Project was planned to be a single 10.0 MW turbine generator located in the auxiliary attraction water supply system for the McNary Dam, Washington shore fish ladder. The McNary Dam, located on the Columbia

River approximately 180 miles east of Portland, is owned and operated by the U.S. Army Corps of Engineers (the "Corps"). The Washington Shore Fishway was constructed to allow anadromous fish to migrate upstream beyond the dam and includes a fish ladder and an auxiliary water supply system (the "AWSS"). The AWSS delivers supplementary flow to the lower end of the fish ladder to provide sufficient flow at the ladder entrance to attract upstream migrating anadromous fish into the ladder. The Project was intended to rerout this supplementary flow through a turbine generator to produce electric energy. In 1991 the Federal Energy Regulatory Commission ("FERC") issued a 50-year license to the District authorizing the design, construction, operation and maintenance of the Project.

Bonneville Agreement

In 1993, the District and Bonneville entered into the original power purchase agreement under which the District would sell the net output of the Project to Bonneville for a term of 30 years following completion of the Project. In return Bonneville agreed, among other things, to pay annual debt service on bonds sold to finance the Project, whether or not the Project or any part of it was completed, terminated, operating or operable, or its output was suspended, interrupted, interfered with, reduced, curtailed, or terminated in whole or in part.

Pursuant to the original power purchase agreement, the District issued the Refundable Bonds to finance construction. The Refundable Bonds were secured by payments from Bonneville under the original power purchase agreement and were not secured by or payable from revenues of the District's electric system and other properties.

Construction of the Project began in December 1994. In a letter dated February 15, 1995, citing a declining market share and significant competition on price, Bonneville requested that the District cease and desist work on the Project. Subsequently, the District and Bonneville executed the Settlement Agreement that amended the original power purchase agreement to formally terminate the use of Bond proceeds to construct the Project but reaffirm Bonneville's continuing obligation to pay the Annual Debt Service.

NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT

General

The District is a municipal corporation authorized by Section 12, Article XI of the Oregon Constitution and organized under Chapter 261 of the Oregon Revised ORS. The District was created by vote in 1939 and began operation on April 7, 1949. The District service area covers approximately 92 square miles and encompasses the urban areas in the northern half of Wasco County, Oregon. Wasco County is located in the north-central portion of Oregon along the Columbia River, approximately 80 miles east of Portland, Oregon. The remaining mostly rural areas in the county are served by Wasco County Electric Cooperative and Pacific Power & Light Company. The largest city in the District's service area is the city of The Dalles, with an estimated 2012 population of 14,440, in which the District maintains its general offices.

The properties of the District's Electric System include approximately 37 miles of 115 kV and 69 kV transmission lines, owns and operates eight substations, distribution facilities, and various buildings, equipment, stores and related facilities.

No properties or revenues of the District other than the Bonneville Payments are committed to pay the Bonds.

Management and Personnel

Board of Directors. The District is administered by a five-member Board of Directors elected by the voters of the District and serving staggered four-year terms. The present members are:

Name	Occupation	Term Expires
Milt Skov, President	Retired Veterinarian	2014
Howard Gonser, Vice President	Retired Teacher	2014
Barbara Nagle, Secretary	Retired Business owner	2012
Dan Williams, Treasurer	Retired CPA	2012
Clay Smith, Director	Retired Parts person	2014

General Manager. The District is managed by Dwight Langer who joined the District in 1993. He has worked in the electric industry since 1973 and was manager of the municipal utilities in Peru, Indiana for six years immediately prior to joining the District.

Director of Accounting and Finance and Assistant General Manager. Jim Johnson, the District's Director of Accounting and Finance and the District's Assistant General Manager, has worked for the District for 27 years. He has worked in the industry since 1979, is a licensed Certified Public Accountant, and has previous experience with a public accounting firm and an electric utility cooperative.

Director of Engineering and Operations. Paul Titus is the District's Director of Engineering and Operations. He is responsible for engineering and construction of new facilities and the operation and maintenance of existing facilities. He has worked in the utility industry since 1992 and at the District since 1997. He is a registered professional engineer in the State of Oregon.

Employees

The District employs about 36 full time and 17 part time people, approximately 13 of whom are members of the International Brotherhood of Electrical Workers. In the opinion of District management, relations with the employees and the union are good. Negotiations in 2010 resulted in a three year union agreement through March 31, 2013. There have been no strikes by District employees or significant labor problems.

TAX MATTERS

2012 A Bonds

Opinion of Bond Counsel

In the opinion of Hawkins Delafield & Wood LLP, Bond Counsel to the District, under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described herein, (i) interest on the 2012 A Bonds is excluded from gross income for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the 2012 A Bonds is not treated as a preference item in calculating the alternative minimum tax imposed on individuals and corporations under the Code; such interest, however, is included in the adjusted current earnings of certain corporations for purposes of calculating the alternative minimum tax imposed on such corporations. In rendering its opinion, Bond Counsel has relied on certain representations, certifications of fact, and statements of reasonable expectations made by the District, Bonneville, and others in connection with the 2012 A Bonds, and Bond Counsel has assumed compliance by the District, Bonneville, and others with certain ongoing covenants to comply with applicable requirements of the Code to assure the exclusion of interest on the 2012 A Bonds from gross income under Section 103 of the Code.

In addition, in the opinion of Bond Counsel to the District, under existing statutes, interest on the 2012 A Bonds is exempt from State of Oregon personal income tax.

Bond Counsel expresses no opinion regarding any other Federal or state tax consequences with respect to the 2012 A Bonds. Bond Counsel renders its opinion under existing statutes and court decisions as of the issue date, and assumes no obligation to update, revise or supplement its opinion to reflect any action hereafter taken or not taken, or any facts or circumstances that may hereafter come to its attention, or changes in law or in interpretations thereof that may hereafter occur, or for any other reason. Bond Counsel expresses no opinion on the effect of any action hereafter taken or not taken in reliance upon an opinion of other counsel on the exclusion from gross income for Federal income tax purposes of interest on the 2012 A Bonds, or under state and local tax law.

Certain Ongoing Federal Tax Requirements And Covenants

The Code establishes certain ongoing requirements that must be met subsequent to the issuance and delivery of the 2012 A Bonds in order that interest on the 2012 A Bonds be and remain excluded from gross income under Section 103 of the Code. These requirements include, but are not limited to, requirements relating to use and expenditure of gross proceeds of the 2012 A Bonds, yield and other restrictions on investments of gross proceeds, and the arbitrage rebate requirement that certain excess earnings on gross proceeds be rebated to the Federal government. Noncompliance with such requirements may cause interest on the 2012 A Bonds to become included in gross income for Federal income tax purposes retroactive to their issue date, irrespective of the date on which such noncompliance occurs or is discovered. The District and Bonneville have covenanted to comply with certain applicable requirements of the Code to assure the exclusion of interest on the 2012 A Bonds from gross income under Section 103 of the Code.

Certain Collateral Federal Tax Consequences

The following is a brief discussion of certain collateral Federal income tax matters with respect to the 2012 A Bonds. It does not purport to address all aspects of Federal taxation that may be relevant to a particular owner of a 2012 A Bond. Prospective investors, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the Federal tax consequences of owning and disposing of the 2012 A Bonds.

Prospective owners of the 2012 A Bonds should be aware that the ownership of such obligations may result in collateral Federal income tax consequences to various categories of persons, such as corporations (including S corporations and foreign corporations), financial institutions, property and casualty and life insurance companies, individual recipients of Social Security and railroad retirement benefits, individuals otherwise eligible for the earned income tax credit, and taxpayers deemed to have incurred or continued indebtedness to purchase or carry obligations the interest on which is excluded from gross income for Federal income tax purposes. Interest on the 2012 A Bonds may be taken into account in determining the tax liability of foreign corporations subject to the branch profits tax imposed by Section 884 of the Code.

Bond Premium

In general, if an owner acquires a 2012 A Bond for a purchase price (excluding accrued interest) or otherwise at a tax basis that reflects a premium over the sum of all amounts payable on the 2012 A Bond after the acquisition date (excluding certain "qualified stated interest" that is unconditionally payable at least annually at prescribed rates), that premium constitutes "bond premium" on that 2012 A Bond (a "Premium Bond"). In general, under Section 171 of the Code, an owner of a Premium Bond must amortize the bond premium over the remaining term of the Premium Bond, based on the owner's yield over the remaining term of the Premium Bond determined based on constant yield principles (in certain cases involving a Premium Bond callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on such bond). An owner of a Premium Bond must amortize the bond premium by offsetting the qualified stated interest allocable to each interest accrual period under the owner's regular method of accounting against the bond premium allocable to that period. In the case of a tax-exempt Premium Bond, if the bond premium allocable to an accrual period exceeds the qualified stated interest allocable to that accrual period, the excess is a nondeductible loss. Under certain circumstances, the owner of a Premium Bond may realize a taxable gain upon disposition of the Premium Bond even though it is sold or redeemed for an amount less than or equal to the owner's original acquisition cost. Owners of any Premium Bonds should consult their own tax advisors regarding the treatment of bond premium for Federal income tax purposes, including various special rules relating thereto, and state and local tax consequences, in connection with the acquisition, ownership, amortization of bond premium on, sale, exchange, or other disposition of Premium Bonds.

Information Reporting and Backup Withholding

Information reporting requirements apply to interest paid on tax-exempt obligations, including the 2012 A Bonds. In general, such requirements are satisfied if the interest recipient completes, and provides the payor with, a Form W-9, "Request for Taxpayer Identification Number and Certification," or if the recipient is one of a limited class of exempt recipients. A recipient not otherwise exempt from information reporting who fails to satisfy the information reporting requirements will be subject to "backup withholding," which means that the payor is required to deduct and withhold a tax from the interest payment, calculated in the manner set forth in the Code. For the foregoing purpose, a "payor" generally refers to the person or entity from whom a recipient receives its payments of interest or who collects such payments on behalf of the recipient.

If an owner purchasing a 2012 A Bond through a brokerage account has executed a Form W-9 in connection with the establishment of such account, as generally can be expected, no backup withholding should occur. In any event, backup withholding does not affect the excludability of the interest on the 2012 A Bonds from gross income for Federal income tax purposes. Any amounts withheld pursuant to backup withholding would be allowed as a refund or a credit against the owner's Federal income tax once the required information is furnished to the Internal Revenue Service.

Miscellaneous

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the Federal or state level, may adversely affect the tax-exempt status of interest on the 2012 A Bonds under Federal or state law or otherwise prevent beneficial owners of the 2012 A Bonds from realizing the full current benefit of the tax status of

such 2012 A Bonds. In addition, such legislation or actions (whether currently proposed, proposed in the future, or enacted) and such decisions could affect the market price or marketability of the 2012 A Bonds.

Prospective purchasers of the 2012 A Bonds should consult their own tax advisors regarding the foregoing matters.

Qualified Tax-Exempt Obligations

The District has designated the 2012 A Bonds as "qualified tax-exempt obligations" within the meaning of Section 265(b)(3)(B) of the Code.

2012 B Bonds (Taxable)

Opinion of Bond Counsel

In the opinion of Bond Counsel to the District, interest on the 2012 B Bonds (Taxable) (i) is included in gross income for Federal income tax purposes pursuant to the Internal Revenue Code of 1986, as amended (the "Code") and (ii) is exempt, under existing statutes, from personal income taxes imposed by the State of Oregon.

The following discussion is a brief summary of the principal United States Federal income tax consequences of the acquisition, ownership and disposition of 2012 B Bonds (Taxable) by original purchasers of the 2012 B Bonds (Taxable) who are "U.S. Holders", as defined herein. This summary (i) is based on the Code, Treasury Regulations, revenue rulings and court decisions, all as currently in effect and all subject to change at any time, possibly with retroactive effect; (ii) assumes that the 2012 B Bonds (Taxable) will be held as "capital assets"; and (iii) does not discuss all of the United States Federal income tax consequences that may be relevant to a holder in light of its particular circumstances or to holders subject to special rules, such as insurance companies, financial institutions, tax-exempt organizations, dealers in securities or foreign currencies, persons holding the 2012 B Bonds (Taxable) as a position in a "hedge" or "straddle", holders whose functional currency (as defined in Section 985 of the Code) is not the United States dollar, holders who acquire Taxable Bonds in the secondary market, or individuals, estates and trusts subject to the tax on unearned income imposed by Section 1411 of the Code.

Holders of 2012 B Bonds (Taxable) should consult with their own tax advisors concerning the United States Federal income tax and other consequences with respect to the acquisition, ownership and disposition of the 2012 B Bonds (Taxable) as well as any tax consequences that may arise under the laws of any state, local or foreign tax jurisdiction.

Acquisition Discount on Short-Term Taxable Bonds

Each holder of a 2012 B Bond (Taxable) with a maturity not longer than one year (a "Short-Term Taxable Bond") is subject to rules of Sections 1281 through 1283 of the Code, if such holder is an accrual method taxpayer, bank, regulated investment company, common trust fund or among certain types of pass-through entities, or if the Short-Term Taxable Bond is held primarily for sale to customers, is identified under Section 1256(e)(2) of the Code as part of a hedging transaction, or is a stripped bond or coupon held by the person responsible for the underlying stripping transaction. In any such instance, interest on, and "acquisition discount" with respect to, the Short-Term Taxable Bond accrue on a ratable (straight-line) basis, subject to an election to accrue such interest and acquisition discount on a constant interest rate basis using daily compounding. "Acquisition discount" means the excess of the stated redemption price of a Short-Term Taxable Bond at maturity over the holder's tax basis therefore.

A holder of a Short-Term Taxable Bond not described in the preceding paragraph, including a cash-method taxpayer, must report interest income in accordance with the holder's regular method of tax accounting, unless such holder irrevocably elects to accrue acquisition discount currently.

Bond Premium

In general, if a 2012 B Bond (Taxable) is originally issued for an issue price (excluding accrued interest) that reflects a premium over the sum of all amounts payable on the 2012 B Bond (Taxable) other than "qualified stated interest" (a "Taxable Premium Bond"), that Taxable Premium Bond will be subject to Section 171 of the Code, relating to bond premium. In general, if the holder of a Taxable Premium Bond elects to amortize the premium as "amortizable bond premium" over the remaining term of the Taxable Premium Bond, determined based on constant yield principles (in certain cases involving a Taxable Premium Bond callable prior to its stated maturity date, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the highest yield on such bond), the amortizable premium is treated as an offset to interest income; the

holder will make a corresponding adjustment to the holder's basis in the Taxable Premium Bond. Any such election is generally irrevocable and applies to all debt instruments of the holder (other than tax-exempt bonds) held at the beginning of the first taxable year to which the election applies and to all such debt instruments thereafter acquired. Under certain circumstances, the holder of a Taxable Premium Bond may realize a taxable gain upon disposition of the Taxable Premium Bond even though it is sold or redeemed for an amount less than or equal to the holder's original acquisition cost.

Disposition and Defeasance

Generally, upon the sale, exchange, redemption, or other disposition (which would include a legal defeasance) of a 2012 B Bond (Taxable), a holder generally will recognize taxable gain or loss in an amount equal to the difference between the amount realized (other than amounts attributable to accrued interest not previously includable in income) and such holder's adjusted tax basis in the 2012 B Bond (Taxable).

The District may cause the deposit of moneys or securities in escrow in such amount and manner as to cause the 2012 B Bonds (Taxable) to be deemed to be no longer outstanding under the Indenture (a "defeasance"). For Federal income tax purposes, such defeasance could result in a deemed exchange under Section 1001 of the Code and a recognition by such owner of taxable income or loss, without any corresponding receipt of moneys. In addition, the character and timing of receipt of payments on the 2012 B Bonds (Taxable) subsequent to any such defeasance could also be affected.

Information Reporting and Backup Withholding

In general, information reporting requirements will apply to non-corporate holders of the Bonds with respect to payments of principal, payments of interest, and the accrual of OID on a 2012 B Bond (Taxable) and the proceeds of the sale of a 2012 B Bond (Taxable) before maturity within the United States. Backup withholding may apply to holders of 2012 B Bonds (Taxable) under Section 3406 of the Code. Any amounts withheld under the backup withholding rules from a payment to a beneficial owner, and which constitutes over-withholding, would be allowed as a refund or a credit against such beneficial owner's United States Federal income tax provided the required information is furnished to the Internal Revenue Service.

U.S. Holders

The term "U.S. Holder" means a beneficial owner of a 2012 B Bond (Taxable) that is: (i) a citizen or resident of the United States, (ii) a corporation, partnership or other entity created or organized in or under the laws of the United States or of any political subdivision thereof, (iii) an estate the income of which is subject to United States Federal income taxation regardless of its source or (iv) a trust whose administration is subject to the primary jurisdiction of a United States court and which has one or more United States fiduciaries who have the authority to control all substantial decisions of the trust.

IRS Circular 230 Disclosure

The advice under the caption, "TAX MATTERS - 2012 B Bonds (Taxable)", concerning certain income tax consequences of the acquisition, ownership and disposition of the 2012 B Bonds (Taxable), was written to support the marketing of the 2012 B Bonds (Taxable). To ensure compliance with requirements imposed by the Internal Revenue Service, each prospective purchaser of the 2012 B Bonds (Taxable) is advised that (i) any Federal tax advice contained in this official statement (including any attachments) or in writings furnished by Bond Counsel to the District is not intended to be used, and cannot be used by any taxpayer, for the purpose of avoiding penalties that may be imposed on the taxpayer under the Code, and (ii) the taxpayer should seek advice based on the taxpayer's particular circumstances from an independent tax advisor.

Miscellaneous

Tax legislation, administrative actions taken by tax authorities, or court decisions, whether at the Federal or state level, may adversely affect the tax-exempt status of interest on the 2012 B Bonds (Taxable) under state law or otherwise prevent beneficial owners of the 2012 B Bonds (Taxable) from realizing the full current benefit of the tax status of such interest. In addition, such legislation or actions (whether currently proposed, proposed in the future, or enacted) and such decisions could affect the market price or marketability of the 2012 B Bonds (Taxable).

Prospective purchasers of the 2012 B Bonds (Taxable) should consult their own tax advisors regarding the foregoing matters.

LITIGATION

There is no litigation pending or to the best of the knowledge of the District threatened questioning the validity of the 2012 Bonds nor the power and authority of the District to issue the 2012 Bonds.

Material litigation related to Bonneville is described in "Appendix A -- THE BONNEVILLE POWER ADMINISTRATION -- Bonneville Litigation" herein.

ROLE OF AUDITORS

Appendix B-1 to this Official Statement includes the Federal System Audited Financial Statements for the Years Ended September 30, 2011, 2010 and 2009 including the report of the independent auditors, PricewaterhouseCoopers LLP. PricewaterhouseCoopers LLP has not participated in the preparation of or performed any procedures related to this Official Statement.

CERTAIN LEGAL MATTERS

The approving opinion of Hawkins Delafield & Wood LLP, Bond Counsel to Northern Wasco County People's Utility District, as to the legality of the 2012 Bonds will be in substantially the form attached in "Appendix C -- FORM OF OPINION OF BOND COUNSEL" herein.

Certain legal matters, including the enforceability against Bonneville of the Bonneville Agreement, will be passed upon for Bonneville by its General Counsel.

Certain legal matters will be passed upon for the Underwriters by Fulbright & Jaworski L.L.P., New York, New York, Counsel to the Underwriters.

RATING

Standard & Poor's, a business unit within Standard & Poor's Financial Services LLC, a subsidiary of The McGraw-Hill Companies, Inc. ("S&P") has assigned the 2012 Bonds the rating of AA-. The rating was applied for by Bonneville and certain information was supplied by the District and Bonneville to the rating agency to be considered in evaluating the 2012 Bonds. The rating reflects only the view of the rating agency, and an explanation of the significance of the rating may be obtained only from S&P. There is no assurance that the rating will be retained for any given period of time or that the same will not be revised downward or withdrawn entirely by the rating agency if, in its judgment, circumstances so warrant. Any such downward revision or withdrawal of such ratings may have an adverse effect on the market price of the 2012 Bonds.

UNDERWRITING

The Underwriters have jointly and severally agreed, subject to certain conditions, to purchase the 2012 Bonds from Northern Wasco County People's Utility District and to make a bona fide public offering of such 2012 Bonds at not in excess of the public offering prices (or yields corresponding to such prices) set forth on the inside cover page of this Official Statement. Aggregate Underwriters' compensation under the contract of purchase for the 2012 Bonds is \$88,017.05. The Underwriters' obligations are subject to certain conditions precedent contained in the contract of purchase, and they will be obligated to purchase all of such 2012 Bonds being sold under the contract of purchase if any such 2012 Bonds are purchased.

The 2012 Bonds may be offered and sold to certain dealers, banks and others (including underwriters and other dealers depositing such 2012 Bonds into investment trusts) at prices lower than such initial offering prices and such initial offering prices may be changed from time to time by the Underwriters of the 2012 Bonds.

The Underwriters have provided the following information to the District for inclusion in this Official Statement. The Underwriters and their respective affiliates are full service financial institutions engaged in various activities, which may include securities trading, commercial and investment banking, financial advisory, investment management, principal investment, hedging, financing and brokerage activities. Certain of the Underwriters and their respective affiliates have, from time to time, performed, and may in the future perform, various investment banking services for the District and Bonneville, for which they received or will receive customary fees and expenses. In the ordinary course of their various business activities, the Underwriters and their respective affiliates may make or hold a broad array of investments and actively trade debt and equity securities (or related derivative securities) and financial instruments (which may include bank loans and/or credit default swaps) for their own account and for the accounts of their customers and may at any time hold long and short positions in such securities

and instruments. Such investment and securities activities may involve securities and instruments of the District and Bonneville.

CONTINUING DISCLOSURE

Bonneville, as an "obligated person" within the meaning of Section (b)(5)(i) of Securities and Exchange Commission Rule 15c2-12 under the Securities Exchange Act of 1934, as amended (17 CFR Part 240, § 240.15c2-12) (the "Rule"), has undertaken in the Continuing Disclosure Certificate to provide certain information. A copy of the form of Continuing Disclosure Certificate is contained in Appendix D herein.

Bonneville has complied with all previous undertakings with respect to the Rule.

FORWARD-LOOKING STATEMENTS

Certain statements contained in this Official Statement, including the appendices, do not reflect historical facts but are forecasts and "forward-looking statements." No assurance can be given that the future results discussed herein will be achieved, and actual results may differ materially from the forecasts described herein. In this respect, words such as "estimate," "forecast," "anticipate," "expect," "intend," "plan," "believe," and similar expressions are intended to identify forward-looking statements. All projections, forecasts, assumptions and other forward-looking statements are expressly qualified in their entirety by the cautionary statements set forth in this Official Statement.

MISCELLANEOUS

All quotations from and summaries and explanations of provisions of law herein do not purport to be complete and reference is made to those laws for full and complete statements of their provisions. This Official Statement is not to be construed as a contract or agreement between the District or Bonneville and the purchaser or holders of any of the 2012 Bonds. Any statements made in this Official Statement involving matters of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the District or Bonneville since the date hereof.

The references, excerpts and summaries of documents referred to in this Official Statement do not purport to be complete statements of the provisions of such documents or agreements, and reference should be made to such documents or agreements for a full and complete statement of all matters relating to the 2012 Bonds. See the appendices to this Official Statement or contact Bonneville or the District.

Bonneville has furnished the information herein relating to it.

NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT, WASCO COUNTY, OREGON

By: /s/James Johnson
Director of Finance and Accounting



Appendix A The Bonneville Power Administration



APPENDIX A

BONNEVILLE POWER ADMINISTRATION

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APPENDIX A

BONNEVILLE POWER ADMINISTRATION

The information in this Appendix A has been furnished to Northern Wasco County People's Utility District (the "Issuer") by Bonneville for use in the Official Statement, dated April 18, 2012, furnished by the Issuer (the "Official Statement") with respect to its McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012-A (Bonneville Power Administration – Federally Tax-Exempt) and McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012-B (Bonneville Power Administration – Federally Taxable) (collectively, the "Bonds") The Project is described in the Official Statement under "HISTORY OF THE PROJECT TO BE REFUNDED--Project Description." Such information is not to be construed as a representation by or on behalf of the Issuer or the Underwriters. The Issuer has not independently verified such information and is relying on Bonneville's representation that such information is accurate and complete. At or prior to the time of delivery of the Bonds, Bonneville will certify to the Issuer that the information in this Appendix A, as well as information pertaining to Bonneville contained elsewhere in the Official Statement, is true and correct and does not contain any untrue statement of a material fact or omit to state any material fact necessary in order to make the statements in this Appendix A and in the Official Statement pertaining to Bonneville, in light of the circumstances under which they were made, not misleading.

GENERAL

Bonneville was created by an act of Congress in 1937 to market electric power from the Bonneville Dam located on the Columbia River and to construct facilities necessary to transmit such power. Congress has since designated Bonneville to be the marketing agent for power from all of the Federally-owned hydroelectric projects in the Pacific Northwest. Bonneville, whose headquarters are located in Portland, Oregon, is one of four regional Federal power marketing agencies within the United States Department of Energy ("DOE"). Many of Bonneville's statutory authorities are vested in the Secretary of Energy, who appoints, and acts by and through, the Bonneville Power Administrator. Some other authorities are vested directly in the Bonneville Power Administrator.

Bonneville's primary enabling legislation includes the following Federal statutes: the Bonneville Project Act of 1937 (the "Project Act"); the Flood Control Act of 1944 (the "Flood Control Act"); Public Law 88-552 (the "Regional Preference Act"); the Federal Columbia River Transmission System Act of 1974 (the "Transmission System Act"); and the Northwest Electric Power Planning and Conservation Act of 1980 (the "Northwest Power Act"). Bonneville now markets electric power from 31 Federal hydroelectric projects, most of which are located in the Columbia River basin and all of which are owned and operated either by the United States Army Corps of Engineers ("Corps") or the United States Bureau of Reclamation ("Reclamation"). Bonneville also has acquired on a long-term basis and markets power from several non-Federally-owned and -operated projects, including an operating nuclear generating station owned by Energy Northwest and having a rated capacity of approximately 1,150 megawatts. (Although the rated capacity of Columbia Generation Station is 1,150 megawatts, Bonneville assumes 1,130 megawatts for long-range planning purposes.) In addition, firm energy from transfers, exchanges, and purchases comprise the remaining portion of Bonneville's electric power resources. Not taking into account estimated power lost through the transmission of electricity from generation sites to load sites ("line losses"). Bonneville estimates that the foregoing projects and contracts have an expected aggregate energy output in the current operating year of about 10.813 annual average megawatts (defined below) under median water conditions and about 8.757 annual average megawatts under low water conditions. (Bonneville's "Operating Year" runs from August 1 through July 31. By contrast, its "Fiscal Year" runs from October 1 through September 30.) (Annual average megawatts are the number of megawatt-hours of electric energy used, transmitted, or produced over the course of one year and each annual average megawatt is equal to 8,760 megawatt-hours.)

Bonneville sells, purchases, and exchanges firm power, seasonal surplus energy (which is also referred to as "secondary" or "non-firm" energy), peaking capacity, and related power services. Bonneville also constructed, owns, operates, and maintains a high voltage transmission system (the "Federal Transmission System") comprising approximately three-fourths of the bulk transmission capacity in the Pacific Northwest. Bonneville uses this transmission capacity to deliver power to its customers and makes transmission capacity available to other utilities, owners of generation projects, and power marketers. Bonneville's primary customer service area is the Pacific Northwest region of the United States, encompassing the states of Idaho, Oregon, and Washington, parts of western Montana, and small parts of western Wyoming, northern Nevada, northern Utah, and northern California (the "Pacific Northwest" or "Region"). Bonneville estimates that the population of the 300,000 square-mile service area is approximately 12 million people. Electric power sold by Bonneville accounts for more than one-third of the electric power consumed within the Region.

Bonneville markets a large portion of this power to over 125 publicly-owned and cooperatively-owned utilities ("Preference Customers") at wholesale, meaning for resale by the utilities to end-use consumers in the Region. The Issuer is a Preference Customer. Bonneville also has contracts to sell power for direct consumption to several Federal agencies and a small number of companies ("Direct Service Industries" or "DSIs") located in the Region. Bonneville is also required by law to exchange power with qualifying utilities to meet their residential and small farm electric power loads within the Region. The operation of this program, referred to as the "Residential Exchange Program," has resulted and is expected to continue to result in substantial payments by Bonneville to the exchanging utilities. The primary participants in the Residential Exchange Program have been and are investor-owned utilities in the Region (the "Regional IOUs"), of which there are six. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Residential Exchange Program."

The Transmission System Act placed Bonneville on a self-financing basis, meaning that Bonneville pays its costs from revenues it receives from the sale of power and the provision of transmission and other services, which Bonneville provides at rates that seek to produce revenues that recover Bonneville's costs, including certain payments to the United States Treasury. Bonneville's rates for the foregoing services are subject to approval by the Federal Energy Regulatory Commission ("FERC") on the basis that, among other things, they recover Bonneville's costs. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Bonneville Ratemaking and Rates." Bonneville may also issue and sell bonds to the United States Treasury and use the proceeds thereof to fund certain activities established under Federal law.

In 1996, after certain national regulatory initiatives to promote competition in wholesale power markets were announced, Bonneville separated its power marketing function from its transmission system operation and electric system reliability functions. While Bonneville is a single legal entity, it conducts its business as two business units: "Power Services" and "Transmission Services." See "TRANSMISSION SERVICES—FERC and Non-discriminatory Transmission Access and the Separation of Power Services and Transmission Services."

Bonneville's cash receipts from all sources, including from both transmission and power services, must be deposited in the Bonneville Power Administration Fund (the "Bonneville Fund"), which is a separate fund within the United States Treasury and which is available to pay Bonneville's costs. In accordance with the Transmission System Act, Bonneville must make expenditures from the Bonneville Fund as "shall have been included in annual budgets submitted to Congress, without further appropriation and without fiscal year limitation, but within such specific directives or limitations as may be included in appropriation acts, for any purpose necessary or appropriate to carry out the duties imposed upon [Bonneville] pursuant to law."

Bonneville is required to make certain payments to the United States Treasury. These payments are subject to the availability of net proceeds, which are gross cash receipts remaining in the Bonneville Fund after deducting all of the costs paid by Bonneville to operate and maintain the Federal Columbia River Power System ("Federal System") other than payments to the United States Treasury for: (i) the repayment of the Federal investment in certain transmission facilities and the power generating facilities at Federally-owned hydroelectric projects in the Pacific Northwest; (ii) debt service on bonds issued by Bonneville and sold to the United States Treasury; (iii) repayments of appropriated amounts to the Corps and Reclamation for certain costs allocated to power generation at Federally-owned hydroelectric projects in the Pacific Northwest; and (iv) costs allocated to irrigation projects as are required by law to be recovered from power sales. Bonneville met its payment responsibility to the United States Treasury of \$830 million (including \$70 million in principal payments in advance of due dates) in full and on time for Bonneville's fiscal year ended September 30, 2011 ("Fiscal Year 2011"). Bonneville has made all payments to the United States Treasury in full and on time since 1984. For more information, see "BONNEVILLE FINANCIAL OPERATIONS—Debt Management Program" and "Order in Which Bonneville's Costs Are Met."

For various reasons, Bonneville's revenues from the sale of electric power and other services may vary significantly from year to year. In order to accommodate such fluctuations in revenues and to assure that Bonneville has sufficient revenues to pay the costs necessary to maintain and operate the Federal System, all cash payment obligations of Bonneville, including payments under the Termination Agreement ("Bonneville Agreement") for debt service on the Bonds, and other operating and maintenance expenses have priority over payments by Bonneville to the United States Treasury. For a description of the Bonneville Agreement, see the Official Statement under the heading "SECURITY FOR THE 2012 BONDS." In the opinion of Bonneville's General Counsel, under Federal statutes, Bonneville may make payments to the United States Treasury only from net proceeds; all other cash payments of Bonneville, including cash payments under the Agreement, and other operating and maintenance expenses, have priority over payments by Bonneville to the United States Treasury for the costs described in (i) through (iv) in the preceding paragraph. See the Official Statement under the heading "SECURITY FOR THE 2012 BONDS."

The requirement to pay the United States Treasury exclusively from net proceeds would result in a deferral of United States Treasury payments if net proceeds were not sufficient for Bonneville to make its payments in full to the United States Treasury. Such deferrals could occur in the event that Bonneville were to receive less revenue or if Bonneville's costs were higher than expected. In the event of such a deferral, Bonneville is required to take action, for example by increasing rates or reducing costs, to assure that it has sufficient funds to repay the deferred amounts, with interest in future years.

CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE

Regional Power Sales

Bonneville sells electric power for Regional load requirements at rates that recover Bonneville's cost of providing such service. Bonneville sells power to Preference Customers, including the Issuer, and Federal agencies, in each case for their requirements, at "Priority Firm Preference Rates" (or "PF Preference Rates"). This is Bonneville's lowest-cost, statutorily-designated, power rate class. PF Preference Rates include separate rate schedules for specific types of service provided to Preference Customers and Federal agencies, and the related rate levels vary depending on the costs of such services. Bonneville provides DSI service at the Industrial Firm Power Rate (or "IP Rate"). For a discussion of Bonneville's currently applicable power rates, see "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Power Rates for Fiscal Years 2012 through 2013."

Power Sales to Preference Customers

Starting in Fiscal Year 2012, Bonneville began selling power service to its Preference Customers under new contracts for the 17 years from Fiscal Year 2012 through Fiscal Year 2028 ("Long-Term Preference Contracts"). Under these contracts, Bonneville provides electric power primarily to meet the Preference Customers' own "net requirements" in the Region. Net requirements are the customers' native loads (loads within their respective service territories) net of non-Federal System resources, if any, designated by a related customer as being used to serve its native loads. The three basic classes of power service that Bonneville provides under the Long-Term Preference Contracts are: (i) "Load Following" service, which includes the effective equivalent of "full requirements" service, meaning that Bonneville is responsible for meeting all of the customer's electric power loads, and "partial requirements" service, meaning that Bonneville is responsible for meeting all of the customer's electric power loads in the Region to the extent not met by electric power that the customer has otherwise committed to meeting its loads; (ii) Block Power, which is power provided in pre-determined amounts at pre-determined times to meet the customers' requirements; and (iii) Slice of the System (or "Slice"), which is a proportionate amount of power if, as, and when generated by the Federal System. Under the Long-Term Preference Contracts, Slice and Block are sold together as "Slice/Block." In aggregate, sales of the Slice component of Slice/Block under the Long-Term Preference Contracts represent about 26.9 percent of Federal System generation. By contrast, under the Preference Customer power sales contracts that expired at the end of Fiscal Year 2011 (the "Prior Preference Contracts"), Bonneville sold about 22.6 percent of the Federal System generation as Slice.

Each contract for Load Following service subjects the customer to a payment commitment under which it is required to pay for power tendered by Bonneville. If a customer's net requirements decline, however, the customer's purchase obligation from Bonneville is reduced commensurately. For Slice/Block, the customers' obligations and rights to purchase power are similarly capped by their net requirements. If their net requirements decline, the Block portion is reduced first.

In contrast to the Prior Preference Contracts, the Long-Term Preference Contracts restrict the power that Preference Customers may purchase in aggregate at "Tier 1 PF Rates," in general, to an amount equal to the generating output of the currently existing Federal System. Tier 1 PF Rates will reflect, in general, the low, embedded costs of the existing Federal System. Power for "Tier 2 Loads," meaning any net requirements load placed on Bonneville by a customer in excess of its right to purchase at Tier 1 PF Rates, will be sold at "Tier 2 PF Rates" that recover the cost to Bonneville of acquiring the incremental electric power needed to meet Tier 2 Loads. For all Preference Customers purchasing power from Bonneville to meet Tier 2 Loads, such purchases will be integrated with purchases of power for Tier 1 Loads into a single power purchase. The purchase of power from Bonneville for Tier 2 Loads will be made on a take-or-pay basis for the specified amount of power.

Each Preference Customer's right to purchase power at Tier 1 PF Rates is determined based in part on the proportion that its net requirements bear to all Preference Customers' net requirements placed on Bonneville in a defined period prior to Fiscal Year 2011. The amount of power that a customer may purchase at Tier 1 PF Rates may change based on a number of events. For example, if the capability of Federal System resources, including the Columbia Generating Station, were to decrease, the amount of power a Preference Customer is to receive at Tier 1 PF Rates would decrease

proportionately, although, in such a case, the ongoing costs of the related facilities (to the extent allocable to recovery in power rates) would nonetheless be recovered in Tier 1 PF Rates.

A key element of the Long-Term Preference Contracts and the "Tiered Rates" construct is the establishment of the basic features of a long-term rate design methodology ("Tiered Rates Methodology") for periodically determining the applicable PF Preference Rates throughout the term of the contracts. The Tiered Rates Methodology defines the costs that are to be allocated to Tier 1 PF Rates and Tier 2 PF Rates. The costs to be recovered under Tier 1 PF Rates include the costs assigned to power rates for the Net Billed Projects (some Net Billed Project debt service costs are assigned to be recovered in transmission rates), Federal System fish and wildlife costs, electric power conservation programs, limited possible amounts of power augmentation tied to the transition to the Long-Term Preference Contracts, power benefits to be provided to DSIs (if any), and Residential Exchange Program benefits. Under the Tiered Rates Methodology, a majority of revenues from Bonneville's sales of seasonal surplus (secondary) energy derived from Tier 1 Federal System resources are allocated to non-Slice Tier 1 PF Rates. (Slice/Block customers are to receive about 26.9 percent of the actual seasonal surplus (secondary) energy derived from Tier 1 Federal System resources and, therefore, do not receive the benefits of the revenues that Bonneville receives from its own sales of seasonal surplus (secondary) energy.) See "BONNEVILLE LITIGATION—Tiered Rates Methodology Record of Decision."

Under the Long-Term Preference Contracts, Preference Customers may define, before specified dates of election, the extent, if any, to which Bonneville will meet their Tier 2 Loads. Preference Customers have committed to place 22 annual average megawatts of Tier 2 Loads on Bonneville in Fiscal Year 2012 and 58 annual average megawatts in Fiscal Year 2013. Virtually all Tier 2 Load commitments for Fiscal Year 2014 will not be determined until the end of Fiscal Year 2012. Certain Preference Customers have notified Bonneville of their commitment to purchase Load Following service for Tier 2 Loads in the five fiscal years commencing with Fiscal Year 2015; however, the amount of Tier 2 Loads they will place on Bonneville will not be determined until the power rates proceeding applicable to the related fiscal year of Tier 2 service. Similar Tier 2 elections and advance notice to Bonneville are required in the five fiscal years beginning with Fiscal Year 2025.

For a more detailed description of the Long-Term Preference Contracts, see "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Bonneville's Obligation to Meet Certain Firm Power Requirements in the Region—Long-Term Preference Contracts."

Power Sales to DSIs

Bonneville is authorized to sell power to DSIs, but has no statutory obligation to do so. Coincident with developing the Long-Term Preference Contracts and Tiered Rates Methodology, Bonneville proposed to provide DSIs with economic benefits from low-cost Federal System power. Bonneville also proposed to recover the net cost of any DSI service from Tier 1 PF Rates. Bonneville currently interprets certain court rulings to require that any decision to provide DSI service be supported by an analysis demonstrating that the sale(s) will result in neutral or positive benefits to Bonneville. For this reason, Bonneville is unable to predict the level of service that it may make available to DSIs on a long-term basis. Bonneville currently has separate power sales agreements in effect with two DSIs. One sale provides for Bonneville to deliver 320 annual average megawatts to Alcoa, Inc. ("Alcoa"), an aluminum industry DSI, through May 26, 2012 (the "Initial Period"). The contract includes an additional five years of service (the "Second Period"); however, such additional service is conditioned on, among other things, consistency with then-applicable court precedent regarding Bonneville's service to DSIs, and a determination by Bonneville that the costs that it will incur to meet its obligations under the contract will not exceed certain specified cost caps. If offered, the Second Period would encompass a fiveyear period following a transition period after the United States Court of Appeals for the Ninth Circuit ("Ninth Circuit Court"), which is a Federal appeals court with limited original jurisdiction over many matters relating to Bonneville, issues a decision regarding a pending challenge to the Alcoa power sales agreement. See "BONNEVILLE LITIGATION—DSI Service Litigation." The other existing DSI power sales agreement provides for Bonneville to sell about 20 annual average megawatts to a non-aluminum industry DSI through August 31, 2013. Bonneville is considering entering into a flat 140 annual average megawatt power sale at the IP Rate with Columbia Falls Aluminum Company ("CFAC") commencing on August 1, 2012. The term of sale is under negotiation. To enter into the power sales agreement after completion of negotiations. Bonneville expects to issue a formal Record of Decision. In order for CFAC to be in a position to accept power deliveries on August 1, 2012, if at all, Bonneville believes it would need to complete the Record of Decision and execute the contract some time in May 2012.

Bonneville's service to DSIs is and has been the subject of litigation. The Ninth Circuit Court has issued two separate opinions that concluded that certain prior power sales by Bonneville to a DSI were not consistent with Bonneville's governing laws. See "BONNEVILLE LITIGATION—DSI Service Litigation."

While Bonneville is directed by law to do so under certain circumstances, Bonneville does not currently, nor does Bonneville expect to, sell Regional IOUs power to meet their net requirements loads until at least Fiscal Year 2020. See "POWER SERVICES—Customer and Other Power Contract Parties of Bonneville's Power Services—Regional Investor-Owned Utilities."

Bonneville also sells Full Requirements power to eight Federal agencies to meet their loads, which Bonneville estimates are about 117 annual average megawatts in Operating Year 2012.

Loads and Resources Expectations

Bonneville expects that, in aggregate, its total power sales obligations will be about 8,767 annual average megawatts in Operating Year 2012, and will be about 8,436 annual average megawatts in Operating Year 2013. Of these loads: (i) the aggregate of Preference Customer, Federal agency, and DSI loads are forecast to increase from 7,405 annual average megawatts in Operating Year 2013, and (ii) other Bonneville exports and intra-regional contract obligations are forecast to decrease from about 1,362 annual average megawatts in Operating Year 2012 to 983 annual average megawatts in Operating Year 2013. By contrast, Bonneville estimates that the Federal System will be able to produce, under certain assumptions of historically low water conditions, about 8,757 annual average megawatts in Operating Year 2012 (See the table entitled "Operating Federal System Projects for Operating Year 2012"), decreasing to 8,586 annual average megawatts in Operating Year 2013. (The estimate also takes into account power purchases and estimates of energy losses from transmitting power from generation sources to loads.) Bonneville has adequate resources to meet its power sales obligations in Operating Year 2012. See "POWER SERVICES—Description of the Generation Resources of the Federal System."

In September 2010, Bonneville issued its 2010 Resource Program. The program systematically evaluated Bonneville's need for new power resources in light of changes and potential changes in demands on existing system resources through Operating Year 2019. The Resource Program concluded that Bonneville will be able to meet its projected power sales and related commitments by undertaking an aggressive conservation implementation program and by relying on short- and mid-term energy purchases for certain periods of the year to cover potential peak demands and low hydro-generation periods. While Bonneville may make targeted, small-scale, long-term generating resource acquisitions, Bonneville does not believe that it will need to acquire substantial new, long-term resources apart from the conservation program efforts, through at least Operating Year 2019. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Bonneville's Obligation to Meet Certain Firm Power Requirements in the Region—Bonneville's Resource Program and Bonneville's Resource Strategies."

Achieving the aggressive conservation program targets may mean substantial capital investment by Bonneville over the next several years, depending on the extent to which Bonneville or its customers fund the conservation activities.

Bonneville forecasts that annual conservation expenditures will average about \$124 million per year in Fiscal Years 2012-2017. See "BONNEVILLE FINANCIAL OPERATIONS—Bonneville's Capital Program."

2012 Residential Exchange Program Settlement

On July 26, 2011, Bonneville executed the 2012 Residential Exchange Program Settlement Agreement ("2012 Residential Exchange Program Settlement"). The 2012 Residential Exchange Program Settlement is intended to resolve long-standing litigation among Bonneville and numerous Regional parties over Bonneville's implementation of the Residential Exchange Program established by the Northwest Power Act. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Residential Exchange Program," and "BONNEVILLE LITIGATION—Residential Exchange Program Litigation." The 2012 Residential Exchange Program Settlement has been signed by most Regional parties including all six Regional IOU customers, Preference Customers representing 89 percent of Bonneville's aggregate Preference Customer load, three state utility commissions, and several Preference Customer trade groups.

Under the 2012 Residential Exchange Program Settlement, Regional IOUs will receive a cash payment of approximately \$182 million in Fiscal Years 2012 and 2013 (the cash payments reflect reductions to Residential Exchange Program benefits to recover prior year overpayments to Regional IOUs). The cash payments will gradually increase over the settlement term to approximately \$259 million in Fiscal Year 2028. In addition, Bonneville will provide refunds to qualifying Preference Customers in an aggregate approximate amount of \$77 million per year, from Fiscal Year 2012 through Fiscal Year 2019. See "POWER SERVICES—Certain Statutes and Other Matters Affecting

Bonneville's Power Services—Residential Exchange Program." The 2012 Residential Exchange Program Settlement has been challenged in court. See "BONNEVILLE LITIGATION—Residential Exchange Program Litigation."

Bonneville Rates for the 2012-2013 Rate Period

Bonneville has established power and transmission rates for Fiscal Years 2012 and 2013 (the "2012-2013 Rate Period"), and FERC granted interim approval of such rates (the "2012-2013 Rates") shortly after Bonneville filed the rates and associated documentation with FERC in late summer of 2011. Final FERC approval of Bonneville rate proposals typically takes over a year from the date filed. The 2012-2013 Rate Period marks the beginning of the implementation of the Tiered Rates Methodology.

Bonneville continues to adhere to its policy and practice of establishing rates that achieve at least a 95 percent probability of meeting Bonneville's scheduled United States Treasury payment responsibility on time and in full over the entire two-year rate period. Bonneville's Treasury payments are payable from "net proceeds," meaning amounts in the Bonneville Fund remaining after payment of Bonneville's non-Federal payment obligations, including amounts, if any, under the Net Billing Agreements. See "BONNEVILLE FINANCIAL OPERATIONS—Order in Which Bonneville's Costs Are Met."

With regard to tools to manage risks related to maintaining sufficient cash to pay all costs timely and in full, including scheduled payments to the United States Treasury, the power rates continue the use of (i) "base rates" for Regional power sales that are set at levels Bonneville believes to be sufficient to yield a reasonably high probability of sufficient net revenues; (ii) a rate level adjustment mechanism (the "Cost Recovery Adjustment Clause" or "CRAC") that allows power rate levels to be increased at the beginning of either of the two years of the rate period, in each case according to financial results as of the end of each of the prior years; and (iii) rate level adjustment mechanisms related to unexpected costs that may arise from ESA litigation relating to the Federal System. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Power Rates for Fiscal Years 2012 through 2013—Revenue Recovery Risk Mitigation" and "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Fish and Wildlife—Endangered Species Act."

Based on Fiscal Year 2012 first quarter results and estimates and forecasts of numerous factors including possible power prices for and the amounts of seasonal surplus (secondary) energy sales, Bonneville estimates there is about a 14 percent chance of a CRAC triggering in Fiscal Year 2012 for Fiscal Year 2013 rates based on the 2012-2013 Power Rates CRAC parameters.

A number of factors affected Bonneville's rate levels for the 2012-2013 Rate Period. These factors included (i) numerous assumptions regarding expected financial reserves as of the beginning of the 2012-2013 Rate Period, costs, expenses, and revenues (including forecasts of revenues from seasonal surplus (secondary) power sales and purchased power expense in Fiscal Year 2011 and during the 2012-2013 Rate Period), and (ii) the availability of certain risk tools (including CRAC). As a result, PF Preference Rate levels for the 2012-2013 Rate Period have increased over rates in effect for Fiscal Years 2010 and 2011 (the "2010-2011 Rates"). An exact comparison of the current power rate levels and past power rate levels is complicated because of the change to Tiered Rates. The average Tier 1 net cost represents a close approximation of the average PF Preference Rate under the 2010-2011 Rates. The average Tier 1 net cost in the 2012-2013 Rates represents about a 7.8 percent increase over average PF Preference Rates in the 2010-2011 Rates, an increase from approximately \$26.82 per megawatt hour to \$28.90 per megawatt hour. (The foregoing power rate levels exclude transmission charges to deliver the power to the customers.) Bonneville is offering two new power products at Tier 2 PF Rates for the 2012-2013 Rate Period – a short term rate and a load growth rate. The short term rate is \$46.48 per megawatt hour in Fiscal Year 2012 and \$48.69 in Fiscal Year 2013. The load growth rate is \$48.63 per megawatt hour in Fiscal Year 2013, the only year with loads to which this rate applies. See "—Regional Power Sales—Power Sales to Preference Customers" and "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Bonneville's Obligation to Meet Certain Firm Power Requirements in the Region—Long-Term Preference Contracts" for additional discussion about Tier 2 PF Rates and Tier 2 Loads.

The IP Rate level established for DSI service in the 2012-2013 Rate represents an increase of 5 percent over such rates in the 2010-2011 Rate Period: from approximately \$34.59 per megawatt hour (excluding transmission charges) to \$36.32 per megawatt hour (excluding transmission charges). The IP Rate is a rate for power that is provided to DSIs in the same amount all hours of all days. See "POWER SERVICES—Power Rates for Fiscal Years 2012 through 2013—DSIs."

Bonneville's transmission rates and the two required ancillary services rates for the 2012-2013 Rate Period remain unchanged from the 2010-2011 Rate Period. The wind balancing service rate, now referred to as the Variable Energy Resource Balancing Rate, decreased by 4.7 percent from the prior rate period, due primarily to greater efficiencies in

integrating renewable resources into Bonneville's balancing area authority. See "TRANSMISSION SERVICES—Bonneville's Transmission and Ancillary Services Rates."

Bonneville began conducting workshops in March 2012 related to the upcoming combined power and transmission rate case for the two fiscal years beginning October 1, 2013 (the "2014-2015 Rate Period"). Bonneville plans to release the initial proposal for the 2014-2015 Rate Period in November 2012 and submit the final proposal to FERC by the end of July 2013. Bonneville also started workshops in March 2012 for its Oversupply Rate Case for fiscal years 2011, 2012 and 2013.

Columbia River System Biological Opinion

On August 2, 2011, the United States District Court for the District of Oregon (the "Oregon Federal District Court") issued an opinion and order to address the validity of the NOAA Fisheries Columbia River System Biological Opinion (the "2010 Supplemental Columbia River System Biological Opinion"). The Oregon Federal District Court upheld the 2010 Supplemental Columbia River System Biological Opinion through 2013, but remanded it back to NOAA Fisheries for further work on specific mitigation plans to be implemented beyond 2013. The Oregon Federal District Court ordered that NOAA Fisheries issue a new or supplemental Columbia River System Biological Opinion by January 1, 2014, for the period 2014 through 2018 and ordered that such Biological Opinion identify specific mitigation measures and provide better scientific support for the conclusion that those measures will avoid jeopardy than was provided for such period in the 2010 Supplemental Columbia River System Biological Opinion.

The Oregon Federal District Court ordered that NOAA Fisheries conduct spring and summer spill operations in a manner consistent with the annual spill orders that have been in effect since 2006. For a discussion of the ESA and its effects on the Federal System and Bonneville, see "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Fish and Wildlife—The 2008 Columbia River System Biological Opinion, the 2010 Supplemental Columbia River System Biological Opinion and Related Developments." For a discussion of Endangered Species Act ("ESA") litigation, see "BONNEVILLE LITIGATION—ESA Litigation—Columbia River."

Wind Integration and Oversupply Management Protocol

With the recent large scale development of wind generation in the Region, concurrently high wind power generation conditions and high river flows have occurred leading to a Regional "oversupply" of electric power, where actual generation of electric power threatens to exceed the actual demand in real time. A potential over-generation or oversupply event can create system-wide electrical instability and, if unmanaged, can lead to large scale interruptions in service. To avoid oversupply, generators must be reduced or off-takers of the excess power must be found. For Bonneville, an oversupply issue is complicated by environmental responsibilities to avoid excessive spill that harms endangered fish species by increasing total dissolved gas levels in the river system; spill is avoided by continuing to generate electricity.

After extensive public collaboration with customers, Bonneville issued its "Interim Environmental Redispatch and Negative Pricing Policies" ("Interim Policies") on May 13, 2011. Under the Interim Policies, when required and only as a last resort to avoid harmful total dissolved gas levels, Bonneville displaced (or substituted) non-Federal generation with Federal power in its balancing authority area at no cost to the displaced non-Federal generators. When there were no off-takers of Federal electric power at the price of zero, Bonneville's Interim Policies thus required non-Federal generators (wind resources primarily) to curtail generation in an oversupply event. The Interim Policies did not provide for Bonneville to compensate entities, apart from the provision of free Federal hydro-generation, either to curtail their own generation or to take Federal power.

On June 13, 2011, several wind generators and transmission customers filed a complaint with FERC alleging that the Interim Policies did not provide transmission service on terms and conditions that are comparable to those under which Bonneville provides transmission services to itself and requesting, among other things, that FERC order Bonneville to cease implementation of its Interim Policies and that Bonneville file an open-access transmission tariff with FERC to remedy Bonneville's allegedly discriminatory practices. Beginning in June 2011, Bonneville began engaging complainants and regional stakeholders in settlement discussions. Bonneville filed its response to the FERC complaints on July 19, 2011. In addition, several parties filed petitions with the Ninth Circuit Court in July 2011, seeking review of Bonneville's Interim Policies. The Ninth Circuit Court cases are stayed pending settlement discussions.

In an order issued December 7, 2011, FERC determined that the Interim Policies do not provide transmission service on terms and conditions that are comparable to those under which Bonneville provides transmission services to itself and that are not unduly discriminatory or preferential. FERC ordered Bonneville to file tariff revisions to prospectively address the comparability concerns. In response, on February 7, 2012, Bonneville released a proposed Oversupply

Management Protocol for public comment and filed its proposed tariff revisions with FERC on March 6, 2012. Under the proposed Oversupply Management Protocol, when required, beginning April 1, 2012, Bonneville will displace generation in its balancing authority area and compensate non-Federal generators that incur eligible costs from the displacement under a least-cost displacement cost curve. Eligible costs that a non-Federal generator may claim include the value of lost production tax credits and renewable energy credits, as well as lost contract revenues or penalties, arising from the failure to generate renewable energy, but only with respect to non-Federal generators' power sales agreements executed on or before March 6, 2012. Bonneville estimates that on an expected value basis for Fiscal Year 2012, it will compensate non-Federal generators about \$12 million per year in aggregate, on average, to reduce electricity generation if oversupply events occur. Under extreme conditions, compensation could be as high as \$50 million in a given year. Bonneville is implementing the proposed Oversupply Management Protocol pending FERC review. Any Fiscal Year 2012 displacement compensation costs resulting from implementation of the Oversupply Management Protocol will be temporarily covered by Transmission Services' reserves until Bonneville establishes new rates to recover such costs and reimburse Transmission Services' reserves. In May 2012, Bonneville will initiate a rate case proceeding to address recovery of displacement compensation costs. Bonneville proposes to allocate the displacement compensation costs equally between the Federal System users (primarily Preference Customers) and the compensated non-Federal generators within Bonneville's balancing authority area. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Wind Generation Development and Integration into the Federal Transmission System."

Fiscal Year 2011 Financial Results

In Fiscal Year 2011, Bonneville made its scheduled United States Treasury payments on time and in full for the 28th consecutive year. Bonneville finished Fiscal Year 2011 with financial reserves of \$1.01 billion, which is a decline of about nine percent from the prior fiscal year. Bonneville's net revenues increased \$210 million from negative net revenues of \$128 million in Fiscal Year 2010 to net revenues of \$82 million in Fiscal Year 2011. Even though the Federal System experienced historic high water, sales of seasonal surplus (secondary) energy were lower than forecast because of very low market prices for seasonal surplus (secondary) energy. Low prices were caused by continued slow recovery of demand from the recession and by very low natural gas prices caused in part by the increasing availability of natural gas. In addition, a longer than expected outage at Columbia Generating Station and an unexpected outage at Grand Coulee Dam also contributed to lower than expected sales of seasonal surplus (secondary) energy. See "BONNEVILLE FINANCIAL OPERATIONS—Management Discussion of Operating Results—Fiscal Year 2011."

Fiscal Year 2012 Expectations

Current analyses prepared outside of Bonneville (by the Northwest River Forecast Center) and relied on by Bonneville for planning purposes indicate a water supply forecast for the Columbia River basin, as of April 16, 2012, of 107 percent of the 30-year average for Fiscal Year 2012, as measured in terms of millions of acre feet of water or "MAF." Historically, runoff amounts are determined to a great degree by late fall, winter, and early spring precipitation conditions in the Pacific Northwest and British Columbia.

Forecasts indicate continued low market prices for energy primarily due to the availability of energy from generators that use natural gas, the market price of which is at low levels. Bonneville expects that the lower-than-expected prices for secondary energy in Fiscal Year 2012 may adversely affect Bonneville's net revenues. Bonneville expects that Power Services will not meet the projection of \$53 million in net revenues in Fiscal Year 2012 as forecasted in developing the 2012-2013 Rates. As of January 27, 2012, Bonneville estimated that financial reserves will be approximately \$843 million at the end of Fiscal Year 2012 as compared to \$1.01 billion as of the end of Fiscal Year 2011. Financial reserves are composed of Bonneville cash, special investments held in the Bonneville Fund, and deferred borrowing from the United States Treasury and are affected by numerous factors including estimates of revenues and expenses for the year, increases or decreases in cash and cash equivalents related to the timing of collections and payments, capital expenditures, and principal and interest payments to the United States Treasury.

The foregoing estimates of fiscal year-end financial reserves and net revenues are based on highly uncertain variables and are subject to change.

Based on reserve levels in the Bonneville Fund and forecasts of revenues and expenses as of the end of the first quarter of Fiscal Year 2012, Bonneville believes that it will meet its Fiscal Year 2012 United States Treasury payment responsibilities on time and in full. Such belief is based on information and conditions observed in the first quarter of Bonneville's current fiscal year, which are subject to change.

POWER SERVICES

Bonneville's Power Services is responsible for marketing the electric power of the Federal System, providing oversight to electric power resources of the Federal System, and purchasing and exchanging Federal System power. Power Services was responsible for about \$2.5 billion (excluding "bookouts" from settlements other than by the physical delivery of power) in revenues, or 77 percent, of Bonneville's total revenues from external customers (and excluding revenues otherwise arising from inter-functional transactions between Bonneville's Transmission Services and Power Services) in Fiscal Year 2011.

Description of the Generation Resources of the Federal System

Generation

Bonneville has statutory obligations to meet certain electric power loads placed on it by certain Regional customers. See "—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Bonneville's Obligation to Meet Certain Firm Power Requirements in the Region." To meet these loads, Bonneville relies on an array of power resources and power purchases, which, together with the Bonneville-owned Federal Transmission System and certain other features, constitute the Federal System. The Federal System includes those portions of the Federal investment in the Regional hydroelectric projects that have been allocated by Federal law or policy to power generation. Such projects were constructed and are operated by the Corps or Reclamation. The Federal System also includes power from non-Federally-owned generating resources, including but not limited to the Columbia Generating Station, and contract purchases from and other arrangements with power suppliers.

Bonneville defines "firm power" as electric power that is continuously available from the Federal System during adverse water conditions to meet Federal System firm loads. The amount of firm power that can be produced by the Federal System and marketed by Bonneville is based on assumptions related to a low-water period on record for the Columbia River basin referred to as "Critical Water." Firm power can be relied on to be available when needed. Firm power has two components: peaking capacity (measured in megawatts) and firm energy (measured in average megawatts). Peaking capacity refers to the generating capability to serve particular loads at the time such power is demanded. This is distinguishable from firm energy, which refers to an amount of electric energy that is reliably generated over a period of time. Bonneville has estimated that in Operating Year 2012 (August 1, 2011 through July 31, 2012), the total Federal System would be capable of producing about 8,757 annual average megawatts of firm energy under low water conditions and not accounting for line losses. This generation includes about 6,846 annual average megawatts from Reclamation and Corps hydro projects, about 1,158 annual average megawatts from Columbia Generating Station and other non-Federally owned resources (including co-generation, renewable, and non-utility generation projects), and about 753 annual average megawatts of firm energy from power purchases, exchanges, and other non-Federal transactions. See the table entitled "Operating Federal System Projects for Operating Year 2012 below."

Federal Hydro Generation

The share of hydropower from Federally-owned hydroelectric projects and a small amount of power Bonneville has acquired from non-Federally-owned hydroelectric projects for Operating Year 2012 is estimated to be approximately 79 percent of Bonneville's total firm power supply. Bonneville's large resource base of hydropower results in operating and planning characteristics that differ from those of major utilities that lack a substantial hydropower base. See the table entitled "Operating Federal System Projects for Operating Year 2012."

The amount of electric power produced by a hydropower-based system such as the Federal System varies with annual precipitation and weather conditions. This variability has led Bonneville to classify power it has available into two types, firm power, described above, and seasonal surplus (secondary) energy, described below, that are based on certainty of occurrence.

The Federal System is primarily a hydropower system in which the peaking capacity exceeds Federal System peaking loads and power reserve requirements in most months and in most water years. Bonneville estimates that in most months of an operating year and under most water and load conditions its peaking capacity, for long-term planning purposes, will meet or exceed its requirements for the next ten years. Bonneville expects this excess of peaking capacity to persist, because as Bonneville acquires new resources or augments to balance annual and seasonal firm energy needs, these resource additions will also contribute more peaking capacity. At this time, Bonneville's resource planning focuses primarily on the need to develop sufficient firm energy resources to meet firm energy loads. In contrast, most utilities with coal-, gas-, oil-, and nuclear-based generating systems must focus their resource planning on having enough peaking capacity to meet peak loads. As additional non-power requirements are placed on the

Federal System hydroelectric operations and as peak load obligations grow, it may become necessary for Bonneville to plan for additional peaking capacity resources or purchases to meet peak loads.

Bonneville markets most of its energy on a firm basis. However, the amount of energy that the Federal System can produce varies from month to month and depends on a number of factors, including weather conditions, stream-flows, storage conditions, flood control needs, and fish and wildlife requirements.

In general, for long-term planning purposes Bonneville estimates the amount of electric power it will need to meet loads above the expected Federal System firm power generated under Critical Water. For ratemaking and financial planning purposes, however, Bonneville takes into account the amount of electric power it expects to have available to market based on water conditions that reflect average circumstances. The energy that Bonneville has to market above Critical Water assumptions in a specified period is referred to as seasonal surplus (secondary) energy. The amount of seasonal surplus (secondary) energy generated by the Federal System depends primarily on precipitation and reservoir storage levels, thermal plant performance (the Columbia Generating Station), and other factors. For Operating Year 2012, the Federal System is estimated to generate seasonal surplus (secondary) energy of 1,203 annual average megawatts, assuming average water conditions (median water flows). In years with high water conditions (high water flows) the amount of seasonal surplus (secondary) energy could be as much as 2,602 annual average megawatts. In low water years, the amount of seasonal surplus (secondary) energy generated by the Federal System could be quite small or not available at all.

The Corps and Reclamation operate the Federally-owned hydroelectric projects of the Federal System to serve multiple statutory purposes. These purposes include flood control, irrigation, navigation, recreation, municipal and industrial water supply, fish and wildlife protection, and power generation. Non-power purposes have placed requirements on operation of the reservoirs and have thereby limited hydropower production. Bonneville takes into account the non-power requirements and other factors in assessing the marketable power from these projects.

These requirements change the shape, availability, and timeliness of Federal hydropower to meet load. The information in the following table estimates the operation of the Federal System under the Pacific Northwest Coordination Agreement ("PNCA"). The PNCA defines the planning and operation of Bonneville, Pacific Northwest utilities, and other parties with generating facilities within the Region's hydroelectric system. The hydro-regulation study incorporated measures, including but not limited to: (i) measures under the NOAA Fisheries biological opinions relating to the operation of the Federal System on the Columbia River and Snake River and tributaries and related court-ordered operations; (ii) the Fish and Wildlife Service biological opinions relating to operation of certain Snake River and Columbia River and tributary dams; and (iii) operations described in the Northwest Power and Conservation Council's Fish and Wildlife Program ("Council's Fish and Wildlife Program"). These measures include flow augmentation for juvenile fish migration in the Snake and Columbia Rivers in the spring and summer, mandatory spill requirements at the Lower Snake and Columbia River dams to provide for non-turbine passage routes for juvenile fish migrants, and additional flows for Kootenai River white sturgeon in the spring. As new biological opinions and similar non-power requirements are introduced to the hydropower system, those changes will be reflected, as and when appropriate, in estimates of the availability of Federal hydropower under all water conditions. See "—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Fish and Wildlife—The Endangered Species Act."

Other Power Resources and Contract Purchases

The balance of the Federal System includes, among other resources, power from the Columbia Generating Station, which has the largest capacity for energy production of the non-Federal resources of the Federal System. See Footnote 10 in the following table "Operating Federal System Projects for Operating Year 2012." In addition, Bonneville has a number of power purchase contracts that are not tied to specific generating resources. Bonneville projects that it will continue to have long-term contracts for power purchases, exchanges, and other non-Federal transactions that provide roughly 722 annual average megawatts.

Operating Federal System Projects for Operating Year 2012

In all years, the energy generating capability of the Federal System's hydroelectric projects depends upon the amount of water flowing through such facilities, the physical capacity of the facilities, stream-flow requirements pursuant to biological opinions, and other operating limitations. Bonneville utilizes a 70-year record of river flows based on the period from 1929-1998 for planning purposes. During this period, low water conditions ("Low Water Flows") occurred in 1936-37, median water conditions ("Median Water Flows") occurred in 1957-58, and high water conditions ("High Water Flows") occurred in 1973-74. Bonneville estimates the energy generating capability of Federal System hydroelectric projects in a given operating year by assuming that these historical water conditions occur in that operating year and making adjustments in the expected generating capability to reflect the current physical capacity

operating limitations and current stream flow requirements. Energy generation estimates are further refined to reflect factors unique to the subject operating year such as initial storage reservoir conditions.

The following table shows, for Operating Year 2012, the Federal System January capacity ("Peak Megawatts" or "Peak MW") and energy capability using Low Water Flows (referred to as "Firm Energy"), Median Water Flows (referred to as "Median Energy"), and High Water Flows (referred to as "Maximum Energy"). The same forecasting procedures are also used for non-Federally-owned hydroelectric projects. Thermal projects, the output of which does not vary with river flow conditions, are estimated using current generating capacity, plant capacity factors, and maintenance schedules.

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Operating Federal System Projects for Operating Year 2012⁽¹⁾

Project	Initial Year in Service	No. of Generating Units	January Capacity (Peak MW)(2)	Maximum Energy (aMW)(3)	Median Energy (aMW)(4)	Firm Energy (aMW)(5)
United States Bureau of Reclamation (Reclamation) Hydro Projects						
Grand Coulee incl. Pump Turbine	1941	33	6,162	2,649	2,396	1,914
Hungry Horse	1952	4	366	150	103	82
Other Reclamation Projects(6)		<u>16</u>	125	<u> 182</u>	<u>170</u>	<u>126</u>
1. Total Reclamation Projects		53	6,653	2,981	2,669	2,122
United States Army Corps of Engineers (Corps) Hydro Projects						
Chief Joseph(7)	1955	27	2,535	1,356	1,295	1,102
John Day	1968	16	2,484	1,371	1,069	811
The Dalles w/o Fishway(8)	1957	24	2,034	979	811	607
Bonneville	1938	20	1,054	581	557	414
McNary	1953	14	1,127	718	643	494
Lower Granite	1975	6	930	405	289	191
Lower Monumental	1969	6	923	447	313	191
Little Goose	1970	6	928	422	299	193
Ice Harbor	1961	6	693	357	230	169
Libby	1975	5	579	273	214	177
Dworshak	1974	3	445	286	218	148
Other Corps Projects(9)		20_	<u>210</u>	313	<u>278</u>	<u>227</u>
2. Total Corps Projects		153	13,942	7,508	6,216	4,724
3. Total Reclamation and Corps Projects (line 1 + line 2)		206	20,595	10,489	8,885	6,846
Non-Federally-Owned Projects						
Columbia Generating Station(10)	1984	1	1,130	1,030	1,030	1,030
Other Non-Federal Hydro Projects(11)		7	23	61	46	39
Other Non-Federal Projects(12)		<u>11</u>	28	<u>89</u>	<u>89</u>	89
4. Total Non-Federally-Owned Projects		19	1,181	1,180	1,165	1,158
Federal Contract Purchases						
5. Total Bonneville Contract Purchases(13)		n/a	1,195	772	763	753
Total Federal System Resources						
6. Total Federal System Resources (line 3 + line 4 + line 5)		225	22,971	12,441	10,813	8,757

Source: 2011 Pacific Northwest Loads and Resources Study, Bonneville, May 2011.

Operating Year 2012 is August 1, 2011, through July 31, 2012. Discrepancies from the figures portrayed in the "2011 Pacific Northwest Loads and Resources Study" are due to rounding.

⁽²⁾ January capacity is the maximum generation to be produced under Low Water Flows in megawatts of capacity. January is a benchmark month for the system peaking capability because of the potential for high peak loads during January due to winter weather. Bonneville further reduces estimates of its hydro peaking capacity to reflect that the hydro system has more machine capacity in its generating units than fuel (river flows) available to operate all units on a continuous basis.

⁽³⁾ Maximum energy capability is the estimated amount of hydro energy to be produced using High Water Flows for energy in average megawatts. The hydro-regulation study incorporates measures prescribed by the NOAA

Fisheries biological opinions relating to the Columbia River and tributaries and court-ordered operations; the Fish and Wildlife Service biological opinion for the Snake River and Columbia River dams; operations described in the Council's Fish and Wildlife Program; and other fish mitigation measures. If and to the extent the effects of new biological opinions or other measures to protect fish and wildlife are different than those assumed in the 2011 Pacific Northwest Loads and Resources Study, such changes will be reflected in future hydro-regulation studies. See "—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Fish and Wildlife—The Endangered Species Act."

- (4) Median energy capability is the estimated amount of hydro energy to be produced using Median Water Flows for energy, in average megawatts.
- (5) Firm energy capability is the estimated amount of hydro energy to be produced using Low Water Flows for energy, in average megawatts.
- Other Reclamation Projects include: Palisades (1957), Anderson Ranch (1950), Chandler (1956), Green Springs (1960), Minidoka (1909), Black Canyon (1925), Boise Diversion (1908), and Roza (1958).
- (7) Chief Joseph is assumed to have slightly less generation under High Water Flows than Median Water Flows because of modeling assumptions that limit the expected generation from Chief Joseph in High Water Flow conditions
- (8) The Dalles Dam complex also includes two units that generate energy in connection with a fishway at the dam. They produce approximately five megawatts of both peak capacity and energy. Bonneville does not receive the output of the fishway project and it is not included in this table.
- Other Corps Projects include: Albeni Falls (1955), Big Cliff (1954), Bonneville Fishway (1981), Cougar (1964), Detroit (1953), Dexter (1955), Foster (1968), Green Peter (1967), Hills Creek (1962), Lookout Point (1954), and Lost Creek (1975).
- Columbia Generating Station operates under a biennial maintenance and refueling schedule. Bonneville assumes that the Columbia Generating Station will provide about 878 annual average megawatts in most refueling years and 1,030 annual average megawatts in non-refueling years. For Operating Year 2012, Columbia Generating Station is not scheduled for a refueling and is expected to provide about 1,030 annual average megawatts, unless an oversupply period should occur requiring BPA to have CGS reduce generation.
- Other Non-Federal Hydro Projects include the following hydroelectric projects estimated by water conditions: Lewis County PUD's Cowlitz Falls Project (1994), the Glines Canyon Hydro Project (1927), which was retired February 13, 2012, and Elwha Hydro Project (1910), which was retired January 2, 2012, and the Idaho Falls Power Bulb Turbine Projects (1982). Bonneville has acquired the output from the Idaho Falls Power Bulb Turbine Projects (1982) through September 30, 2021. If Bonneville's contracts to purchase power from any of these projects are renewed, those projects will be included in future studies.
- Other Non-Federal Projects include the following projects: the Georgia Pacific Paper's Wauna Cogeneration Project (1996), the State of Idaho DWR's Clearwater Hydro (1998) and Dworshak Small Hydro (2000) projects, shares of Foote Creek, LLC's Foote Creek 1 (1999), Foote Creek 2 (1999), and Foote Creek 4 (2000) wind projects, a share of PacifiCorp Power Marketing/Florida Light and Power's Stateline wind project, Condon Wind Project LLC's Condon wind project, NWW Wind Power's Klondike Phase 1 (2001) wind project, a share from NWW Wind Power's Klondike Phase III (2007), and a share of the City of Ashland's solar project.
- (13) Bonneville Contract Purchases include contracts for power (including from non-Federal hydro projects) from both inside and outside the Region, including Canada.

Bonneville's Power Trading Floor Activities

Much of Bonneville's resource base is provided by hydroelectric facilities, the output of which is affected by weather conditions, stream-flows, operating constraints, and other factors. In most years, Bonneville sells substantial amounts of seasonal surplus (secondary) energy in market-based transactions. In addition, other generation conditions and requirements generally may affect generation output. Thus, actual generation availability and output may vary hourly, daily, monthly, or seasonally. In addition, power loads fluctuate based on consumer usage, demands to maintain transmission system stability, and other factors. Thus, loads and availability of generation from Bonneville's own resources can vary substantially and, on an operational basis during a year, actual power from Bonneville's own generating resources may not match its loads. In the near-term (prior to and during a fiscal year), Bonneville routinely produces probabilistic and discrete studies estimating potential surplus or deficits for specific future time periods. Based on these studies and specific marketing guidelines, Bonneville actively manages short-term surpluses and deficits through real-time, within-month, and forward sales and purchases, and physical power options.

Bonneville believes that its revenues and expenses from market transactions are, and will be, subject to several key risks: (i) the availability of electric power supplies generally and the level and volatility of market prices for electric power in western North America, which affect the revenues Bonneville receives from discretionary sales of energy and the cost of necessary power purchases Bonneville may have to make to meet contracted loads; (ii) the level of Bonneville's load serving obligation; (iii) water conditions in the Columbia River basin, which determine the amount of hydroelectric power Bonneville has to sell and its economic value and the amount of power it has to purchase in order to meet its commitments; (iv) changes in fish protection requirements, which could be the source of substantial additional expense to Bonneville and could further affect the amount and value of hydroelectric power from the Federal System; (v) continued availability of the capability of existing generating resources; and (vi) operating costs, generally.

Bonneville has put in place risk management procedures, standards, and policies that it believes adequately mitigate risk from these activities. Nonetheless, Bonneville's exposure to operational variability means that Bonneville may in certain conditions have to incur substantial purchased power expense. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—2010 Dodd-Frank Act and Bonneville."

Customers and Other Power Contract Parties of Bonneville's Power Services

Bonneville's primary transacting counterparties are composed of four principal groups: Preference Customers, DSIs, Regional IOUs, and Market Counterparties. Under the Northwest Power Act, Bonneville has a statutory obligation to meet electric power loads in the Region that are placed on Bonneville by electric power utilities. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Bonneville's Obligation to Meet Certain Firm Power Requirements in the Region."

Preference Customers

Bonneville's primary customer base is composed of Preference Customers which make long-term power purchases from Bonneville at cost-based rates to meet their native loads in the Region. Preference Customers are qualifying publicly-owned utilities and consumer-owned electric cooperatives within the Region, and they are entitled by law to a preference and priority ("Public Preference") in the purchase of available Federal System power for their load requirements in the Region. Such customers are eligible to purchase power at Bonneville's lowest cost rate, the PF Preference Rate, for most of their loads. Under Public Preference, Bonneville must meet a Preference Customer's request for available Federal System power in preference to a competing request from a non-Preference Customer. In the opinion of Bonneville's General Counsel, Public Preference does not compel Bonneville to lower the offered price of uncommitted surplus Bonneville power to Preference Customers before meeting a competing request at a higher price for such uncommitted power from a non-Preference Customer. Bonneville sells power to certain large Preference Customers under market-type contracts other than for their own load requirements. Bonneville also sells relatively small amounts of power to several Federal agencies in the Region. While such Federal agency customers do not qualify as Preference Customers, they are entitled to buy power from Bonneville at the PF Preference Rate.

Direct Service Industrial Customers

Bonneville may, but is not required to, sell power to a limited number of DSIs within the Region for their direct consumption. Almost all of Bonneville's service to DSIs has been to aluminum smelting or processing facilities. Most of the aluminum industry in the Pacific Northwest has ceased to operate. Currently, Bonneville sells power to two DSIs in the aggregate amount of about 340 annual average megawatts.

Regional Investor-Owned Utilities

As required by the Northwest Power Act, Bonneville has offered, and four of the six Regional IOUs have agreed to, contracts under which Bonneville could serve Regional IOUs with electric power for their net requirements, meaning a Regional IOU's loads in the Region that are not met by the Regional IOU with its own designated power supplies, beginning Fiscal Year 2020 if such service is requested not later than the end of Fiscal Year 2016. At the end of Fiscal Year 2016, the Regional IOUs will elect whether or not to purchase requirements power for Fiscal Years 2020 through 2028. Any requirements power provided by Bonneville under these contracts would be priced at the "New Resources Rate." This rate would in effect reflect the marginal cost to Bonneville of acquiring power to meet the loads plus certain other costs. Bonneville believes that it is unlikely, unless circumstances change, that Regional IOUs will place substantial loads, if any, on Bonneville under the Regional IOU long-term requirements contracts because (i) there is no reason to expect that Bonneville's cost to meet such loads, as reflected in the New Resources Rate, would be significantly lower than the Regional IOUs' cost to meet such loads, (ii) the Regional IOUs are financially motivated to make investments in new generating facilities in order to obtain shareholder returns, (iii) most of the Regional IOUs have state-mandated renewable resource purchase obligations and would have to be assured that such obligations are

addressed in any power purchases from Bonneville, (iv) the Regional IOUs would not be able to control directly the terms and costs of the new resources Bonneville would obtain to meet the loads, and (v) the New Resources Rate bears additional costs of statutory rate protection afforded to Preference Customers, thereby likely making the rate uneconomic compared to market alternatives.

Bonneville provides firm power to the Regional IOUs under contracts other than long-term firm requirements contracts. Bonneville also sells substantial amounts of peaking capacity to Regional IOUs. Power sales to Regional IOUs are distinct from Bonneville's contracts implementing the Residential Exchange Program, as provided by statute. The Residential Exchange Program obligations, described herein, result in payments by Bonneville to participating utilities. See "—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Residential Exchange Program" and "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—2012 Residential Exchange Program Settlement."

Market Counterparties and Exports of Surplus Power to the Pacific Southwest

Bonneville has a large number of parties with whom it has commercial power-related arrangements that are not based on Bonneville's statutory obligations (as in the case of statutory load-meeting obligations to Preference Customers and Regional IOUs, and payment obligations under the Residential Exchange Program) or on long-term relationships that are based on prior statutory obligations (as in the case of DSIs). These counterparties include utilities located outside the Region, power marketers, and independent power producers. Transactions with these counterparties include, but are not limited to, arrangements for the purchase, sale and/or exchange of power, transmission, and related services.

Bonneville sells and exchanges power via the Pacific Northwest-Pacific Southwest Intertie (the "Southern Intertie") transmission lines to Pacific Southwest utilities, power marketers, and other entities, which use most of such power to serve California loads. These sales and exchanges are composed of firm power and seasonal surplus (secondary) energy that are surplus to Bonneville's Regional requirements. Exports of Bonneville power for use outside the Pacific Northwest are subject to a statutory requirement that Bonneville offer such power for sale to Regional utilities to meet Regional loads before offering such power to a customer outside the Region. However, in the opinion of Bonneville's General Counsel, Bonneville is not required to reduce the rate of proposed export sales to meet a Regional customer's request if the proposed export sale is at a higher, FERC-approved rate than the Regional customer is willing to pay.

In addition, Bonneville's contracts for firm energy and peaking capacity sales outside the Region include, as required by the Regional Preference Act, recall provisions that enable Bonneville to terminate such sales, upon advance notice, if needed to meet Bonneville customers' power requirements in the Region. With certain limited exceptions, Bonneville's sales of Federal System power out of the Region are subject to termination on 60 days' notice in the case of energy and on 60 months' notice in the case of peaking capacity. These rights help Bonneville assure that the power needs of its Regional customers are met. Power exchange contracts are not required to contain the Regional recall provisions.

Pacific Southwest utilities typically account for the greatest share of purchases of seasonal surplus (secondary) energy from Bonneville and these transactions account for the greatest share of revenues from Bonneville's exports. The amount of seasonal surplus (secondary) energy that Bonneville has available to export depends on precipitation and other power supply factors in the Northwest, the available transmission capacity of the Southern Intertie, the attributes of power markets in the Pacific Southwest, and other factors that may constrain exports notwithstanding the availability of power.

While Bonneville designs its power rates, including its rates for out-of-Region power sales, to recover its costs, it does so in some cases with flexible price levels that enable Bonneville to make additional sales in a competitive marketplace. Revenues that Bonneville obtains from exporting power out of the Region depend on market conditions and the resulting prices. These revenues are affected by the weather and other factors that affect demand in the Pacific Southwest, and the cost and availability of alternatives to Bonneville's power. The cost of alternative power is frequently dependent on other electric energy suppliers' resource costs such as the cost of hydro-, coal-, oil- and natural gas-fired generation. Bonneville believes that if its power sales in the Region were to decline, any resulting surplus of power could be sold to the Pacific Southwest. Such sales may be limited, however, by Southern Intertie capacity and other factors.

Credit Risk

Credit risk may be concentrated to the extent that one or more groups of counterparties, including purchasers and sellers, in power transactions with Bonneville have similar economic, industry, or other characteristics that would cause their ability to meet contractual obligations to be similarly affected by changes in market or other conditions. Credit risk includes not only the risk that a counter party may default due to circumstances relating directly to it, but also the risk that a counter party may default due to the circumstances that relate to other market participants that have a direct or indirect relationship with such counterparty. Bonneville seeks to mitigate credit risk (and concentrations thereof) by applying specific eligibility criteria to prospective counter parties. However, despite mitigation efforts, defaults by counterparties occur from time to time. To date, no such default has had a material adverse effect on Bonneville. Bonneville continues to actively monitor the creditworthiness of counterparties with whom it executes wholesale energy transactions and uses a variety of risk mitigation techniques to limit its exposure where it believes appropriate.

Effect on Bonneville of Developments in California Power Markets in 1999-2001

In connection with the historically high power prices and volatility in West Coast power markets in 1999-2001, FERC initiated three proceedings (collectively, the "West Coast FERC Proceedings") to address, under the Federal Power Act ("FPA"), whether certain power sellers charged unjust and unreasonable prices and therefore should refund to power purchasers any amounts overcharged. The West Coast FERC Proceedings and the problems experienced in West Coast power markets in 1999-2001 have also engendered litigation affecting Bonneville.

In the "California Refund Docket," FERC is examining whether to order refunds from entities that sold power into California power markets in 2000 and 2001. More particularly, FERC is examining whether and the extent to which power prices charged to two entities created under California state law to facilitate competitive power markets in the state were "unjust and unreasonable." These entities are the California Power Exchange ("Cal-PX") (which filed for bankruptcy protection and has ceased operations) and the California Independent System Operator ("Cal-ISO"), both of which had obligations to purchase power under the competitive power market structure that California established. Bonneville sold power to the Cal-ISO and the Cal-PX in 2000 and 2001. They have separate outstanding payment obligations to Bonneville for such sales, which Bonneville estimates to be about \$75 million in aggregate, plus interest. (Bonneville has recorded provisions for uncollectible amounts, which in management's best estimate are sufficient to cover any potential exposure.)

In litigation arising out of the California Refund Docket, the Ninth Circuit Court ultimately held, in September 2005, that Bonneville was not (under law in effect at the time) subject to FERC authority to order refunds. As a result of the court's ruling, the California Refund Docket cannot result in any FERC-ordered refund liability to Bonneville.

In light of the court ruling, three California-based investor-owned utilities (Pacific Gas and Electric ("PG&E"), San Diego Gas and Electric and Southern California Edison ("SCE"), and the California Attorney General on behalf of California Energy Scheduling Resources, a California state agency, filed separate breach of contract claims against Bonneville in the United States Court of Federal Claims in March 2007. Each claim seeks unspecified damages related to Bonneville's power sales into the Cal-PX and Cal-ISO markets. The California parties allege that Bonneville is contractually obligated to provide refunds of amounts received in excess of the mitigated market clearing prices for certain periods in 2000 and 2001, as established by FERC in separate refund proceedings and notwithstanding that FERC has no authority to order refunds against Bonneville for the related sales. The California parties also seek to recover pre-judgment and post-judgment interest and litigation costs. Bonneville estimates that the aggregate contract damages claimed by California parties in the Court of Federal Claims contract litigation arising out of the California Refund Docket are \$50 million in specified damages plus an additional amount of unspecified damages. In October 2008, Bonneville filed answers to the various complaints. A trial on the liability issues commenced in July 2010 and concluded on August 2, 2010. The parties have filed post trial briefs and closing arguments were held in February 2011. The parties are awaiting a decision. If the plaintiffs prevail in the liability phase of the case, a damages trial will be scheduled to determine the amount of damages.

In the second West Coast FERC Proceeding (the "Northwest Spot Market Docket"), FERC reviewed the extent to which power prices in the bilateral "spot market" in the Pacific Northwest were "unjust and unreasonable" in certain periods in 2000 and 2001. In November 2003, FERC concluded, among other things, that the prices during the relevant period were not unjust and unreasonable, that refunds should not be ordered, and that FERC would terminate the proceeding. Appeals challenging the order were filed in the Ninth Circuit Court. The Ninth Circuit Court has issued an opinion remanding the matter to FERC to further consider the denial of refunds. Based on the Ninth Circuit Court's decision that FERC lacked jurisdiction to order Bonneville to provide refunds under then-applicable law, Bonneville believes that the Northwest Spot Market Docket will not result in any refund liability to Bonneville. The Ninth Circuit

Court's conclusions could, however, impact the breach of contract claim brought by the California parties in the Court of Federal Claims, as described above.

In the third West Coast FERC Proceeding (the "Show Cause Proceeding"), FERC issued "Show Cause Orders" to Bonneville and other West Coast power market participants in an investigation of whether they had manipulated prices in West Coast power markets in and after 2000. After further review, FERC dismissed the Show Cause Order with respect to Bonneville. Certain parties appealed the dismissal to Federal appellate court and FERC moved to dismiss the appeal. The Federal appellate court has not yet rendered a decision on the motion to dismiss the appeal.

In Fiscal Year 2005, Congress enacted the Energy Policy Act of 2005 ("EPA-2005"), which subjects Bonneville to FERC jurisdiction on a prospective basis for purposes of establishing refund liability. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Energy Policy Act of 2005." For a description of litigation between SCE and Bonneville arising out of developments in West Coast energy markets in 1999-2000, see "BONNEVILLE LITIGATION—Southern California Edison v. Bonneville Power Administration."

Certain Statutes and Other Matters Affecting Bonneville's Power Services

Bonneville's Obligation to Meet Certain Firm Power Requirements in the Region

The Northwest Power Act requires Bonneville to meet certain firm loads in the Region placed on Bonneville by contract by various Preference Customers and Regional IOUs. Bonneville believes it does not have a statutory obligation to meet all firm loads within the Region. Bonneville is not obligated by law to sell power to a DSI.

Under the Northwest Power Act, when requested, Bonneville must offer to sell to each eligible utility, which includes Preference Customers and Regional IOUs, sufficient power to meet that portion of the utility's Regional firm power loads that it requests Bonneville to meet. The extent of Bonneville's obligation to meet the firm loads of a requesting utility is determined by the amount by which the utility's firm power loads exceed (i) the capability of the utility's firm peaking capacity and energy resources used in operating year 1979 to serve its own loads; and (ii) such other resources as the utility determines, pursuant to its power sales contract with Bonneville, will be used to serve the utility's firm loads in the Region. If Bonneville has or expects to have inadequate power to meet all of its contractual obligations to its customers, certain statutory and contractual provisions allow for the allocation of available power.

As required by law, Bonneville's power sales contracts with Regional utilities contain provisions that require prior notice by the utility before it may use, or discontinue using, a generating resource to serve such utility's own firm loads in the Region. The amount of notice required depends on whether Bonneville has a firm power surplus and whether the Regional utility's generating resource is being added to serve or withdrawn from serving the utility's own firm load. These provisions are designed to give Bonneville advance notice of the need to obtain additional resources or take other steps to meet such load.

Some of Bonneville's Preference Customers and all of the Regional IOUs have generating resources, which they may use to meet their firm loads in the Region. Each of such customers has to identify the amount of its loads it would meet with its own resources, thereby providing Bonneville with advance notice of the need to add resources or take other steps to meet these loads. These provisions are also included in all existing power sales contracts under which Bonneville has a load following obligation, including under the Long-Term Preference Contracts. The Long-Term Preference Contracts include provisions that enable Preference Customers to put additional net requirements load on Bonneville, although Bonneville will serve such new loads at Tier 2 PF Rates, which Bonneville expects will be higher than Tier 1 PF Rates. Bonneville has executed requirements agreements with four Regional IOUs for the period starting in Fiscal Year 2012, but no requirements power will be provided under these agreements until at least Fiscal Year 2020. See "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—Regional Power Sales."

Although Bonneville has contracts to sell firm power to extra-Regional customers, Bonneville is not required by law to offer contracts to meet such customers' firm loads. Similarly, Bonneville provides firm power to certain Federal agencies within the Region; however, Bonneville is not required by law to offer to meet these agencies' firm loads.

Long-Term Preference Contracts. Bonneville currently provides two basic types of service under the Long-Term Preference Contracts. These services are similar to those which Bonneville previously provided to Preference Customers: (i) Slice/Block service, which is an integrated power product combining Slice and Block, and (ii) Load Following service, under which the equivalent of Full Requirements or Partial Requirements service can be obtained from Bonneville. The Issuer purchases Partial Requirements Load Following service from Bonneville. Under Slice/Block, Bonneville commits to provide a Slice of the System product together with fixed blocks of power at designated times. Under Load Following service, Bonneville provides the actual power requirements of the related

customer after taking into account generating resources, if any, that the customer has identified, consistent with certain contract conditions, as being used to meet its loads. A customer's net requirements loads, in general, are the customer's loads within its service territory that are served other than with the non-Federal System resources designated by the customer as being used to serve the customer's native loads.

Seventeen separate Preference Customers elected to purchase Slice/Block as the type of service they will receive under their Long-Term Preference Contracts. The remaining Preference Customers have elected to take Load Following service. In aggregate, sales of the Slice component of Slice/Block under the Long-Term Preference Contracts represent about 26.9 percent of Federal System generation. By contrast, Bonneville sold about 22.6 percent of the Federal System generation as Slice under the previous contract methodology. Preliminary forecasts for Fiscal Year 2012 indicate that loads met under Load Following service will be about 3,300 annual average megawatts. Loads met by Slice/Block service will be about 3,800 annual average megawatts in total, half of which is expected to be for the Block portion (1,900 annual average megawatts) and half of which is expected to be for the Slice portion (1,900 annual average megawatts). The forecasts reflect an attempt to predict actual loads that will be met under the specified type of service, which loads vary with weather, economic and other conditions, and in the case of Slice, the actual generation of the Federal System.

All of the Long-Term Preference Contracts for Load Following service subject the customers (including the Issuer) to a payment commitment under which they are required to pay for power tendered by Bonneville. If a customer's net requirements decline, the customer's purchase obligation from Bonneville is reduced commensurately. For Slice/Block, the customers' obligations and rights to purchase power are similarly capped by their net requirements. If their net requirements decline, the Block portion is reduced first.

Prior to Fiscal Year 2012 and the implementation of the Tiered Rates Methodology, when Bonneville augmented Federal System resources with market or other generating resources, the costs of these typically more expensive purchases were typically melded with the Federal System's low, embedded cost power, creating integrated power rates that masked both the real value of then-existing Federal System power and the incremental costs of meeting load growth. This cost-melding effect created incentives for Preference Customers to place incremental load growth on Bonneville and exposed Bonneville to certain associated risks relating to obtaining electric power to meet the incremental loads. To implement the policy directive of meeting incremental loads at rates reflecting the associated costs, the Long-Term Preference Contracts restrict the power that Preference Customers may purchase in aggregate at Tier 1 PF Rates in general to an amount equal to the generating output of the currently existing Federal System. Tier 1 PF Rates will reflect, in general, the low, embedded costs of the existing Federal System. Power for Tier 2 Loads, meaning any net requirements load placed on Bonneville by a customer in excess of its right to purchase at Tier 1 PF Rates, will be sold at Tier 2 PF Rates that recover the cost to Bonneville of acquiring the incremental electric power needed to meet Tier 2 Loads. Bonneville expects that Tier 1 PF Rates will be lower than Tier 2 PF Rates because the embedded cost of power of the existing Federal System, which will be allocated for recovery in Tier PF 1 Rates, will likely be lower than the cost of new resources obtained to meet Tier 2 Loads and allocated for recovery in Tier 2 PF Rates

After certain adjustments agreed to by Bonneville in Fiscal Year 2011, the aggregate amount of power loads to be served at Tier 1 PF Rates has been set at 7,181 annual average megawatts, although such amount is subject to change in certain defined circumstances.

The aggregate amount of power available to be purchased at Tier 1 PF Rates may be expanded in certain limited circumstances. These include: (i) up to 250 average megawatts, if necessary, for new Preference Customers (the limit through Fiscal Year 2028), and (ii) 70 annual average megawatts for a potential sale to DOE. In addition, Bonneville's obligation to sell power at Tier 1 PF Rates will be reduced if and to the extent that specified existing Federal System resources, including the Columbia Generating Station, decline in capability.

With respect to the Tier 1 expansion reserved for new Preference Customers, a new Preference Customer, Jefferson County, Washington, Public Utility District No. 1 ("Jefferson County PUD"), will begin receiving service from Bonneville in Fiscal Year 2013 at Tier 1 PF Rates. Its Tier 1 commitment of 41 annual average megawatts is reflected in the aggregate 7,181 annual average megawatts referred to above. The Tier 1 commitment for Jefferson County PUD could be increased by about 20 average annual megawatts if Bonneville, Jefferson County PUD, and Port Townsend Paper Corporation ("Port Townsend"), which is currently a DSI, agree that Jefferson County PUD will serve Port Townsend's loads. Bonneville cannot predict whether other potential public utilities will commence operation or become Preference Customers.

A key element of the Long-Term Preference Contracts is the establishment of the Tiered Rates Methodology for periodically determining the applicable PF Preference Rates throughout the term of the new contracts. Bonneville

expects to employ two-year rate periods during the term of the Long-Term Preference Contracts. The Tiered Rates Methodology defines the costs that will be allocated to Tier 1 PF Rates and Tier 2 PF Rates: Tier 2 PF Rates recover the costs of meeting Tier 2 Loads while Tier 1 PF Rates recover the costs of the Federal System generating facilities. The costs to be recovered under Tier 1 PF Rates include the costs assigned to power rates for the Net Billed Projects (some Net Billed Project debt service costs are assigned to be recovered in transmission rates), Federal System fish and wildlife costs, electric power conservation programs, transitional power augmentation as discussed above, power benefits to be provided to DSIs (if any), and Residential Exchange Program benefits. The Issuer does not receive Residential Exchange Program benefits. Under the Tiered Rates Methodology, a majority of revenues from Bonneville's sales of secondary energy derived from Tier 1 Federal System resources are allocated to non-Slice Tier 1 PF Rates. See "BONNEVILLE LITIGATION—Tiered Rates Methodology Record of Decision."

As noted above, power for Tier 2 Loads, meaning any net requirements load placed on Bonneville by a customer in excess of its right to purchase at Tier 1 PF Rates, will be sold at Tier 2 PF Rates that seek to recover the cost to Bonneville of acquiring the electric power needed to meet such Tier 2 Loads. For all Preference Customers purchasing power from Bonneville to meet Tier 2 Loads, such purchases will be integrated with purchases of power for Tier 1 Loads into a single power purchase, although the purchase of power by Bonneville for Tier 2 Loads will be made on a take-or-pay basis for the specified amount of power.

Bonneville provides several approaches for Preference Customers to define the extent, if any, to which Bonneville will meet their Tier 2 Loads. Bonneville provided the customers the ability to rely entirely on Bonneville to meet all such loads throughout the term of the contracts. Bonneville also allows the customers to rely on Bonneville, with specified notice to Bonneville, to meet all or a portion of their Tier 2 Loads for defined multi-year periods through the term of the agreements. Under this approach, a participating Preference Customer may require Bonneville to meet none, all, or designated portions of the customer's Tier 2 Loads. In addition, Bonneville allows customers to make all or portions of their Tier 2 purchases from specified resources or resource pools obtained by Bonneville. This is expected to assist such customers in meeting renewable resource or other requirements or goals.

Under the Long-Term Preference Contracts, Preference Customers have committed to the Tier 2 Loads they will place on Bonneville in the two fiscal years commencing with Fiscal Year 2012. The Issuer is not taking power from Bonneville under Tier 2. Bonneville is obligated to meet 22 annual average megawatts of Tier 2 Loads beginning in Fiscal Year 2012, increasing to 58 annual average megawatts in Fiscal Year 2013. The commitments in Fiscal Year 2014 for virtually all Tier 2 Loads will not be determined until the end of Fiscal Year 2012. Preference Customers have committed Load Following service for Tier 2 Loads in the five fiscal years commencing with Fiscal Year 2015, but the amount of Tier 2 Loads they will place on Bonneville will not be determined until the power rates proceeding applicable to the related fiscal year of Tier 2 service. Similar Tier 2 elections and advance notice to Bonneville are required in the five fiscal years beginning with Fiscal Year 2020, and the four fiscal years beginning with Fiscal Year 2025.

<u>Federal System Load/Resource Balance</u>. In order to determine whether Bonneville will have to obtain additional electric power resources on a planning basis, and to determine the amount of firm power that Bonneville may have to market apart from committed loads, Bonneville periodically estimates the amount of load that it will be required to meet under its contracts.

Bonneville's loads and resources are subject to a number of uncertainties over the coming years. Among these uncertainties are: (i) the level of loads and types of loads placed on Bonneville under the provisions of the Northwest Power Act; (ii) the amount of power purchases, resource acquisitions, and other arrangements that Bonneville will have to make to meet contracted loads; (iii) future non-power operating requirements from future biological opinions or amendments to biological opinions; (iv) the availability of existing generation resources; (v) the availability of new generation resources or contract purchases available in the Pacific Northwest to meet future Regional loads; (vi) changes in the regulation of power markets at the wholesale and retail level; (vii) the overall load growth from population changes and economic activity within the Region; and (viii) evolving transmission system needs to provide ancillary services.

Bonneville's Authority to Add Resources. In order to meet the foregoing power sales and load obligations, Bonneville may have to obtain electric power from sources in addition to the existing Federal System hydroelectric projects and existing non-Federally-owned generating projects, the output of which Bonneville has acquired by contract. By law, Bonneville may not own or construct generating facilities. However, the Northwest Power Act authorizes Bonneville to acquire "resources" to serve firm loads pursuant to certain procedures and standards set forth in the Northwest Power Act. "Resources" are defined in the Northwest Power Act to mean: (i) electric power, including the actual or planned electric power capability of generating facilities; or (ii) the actual or planned load reduction resulting from direct application of a renewable resource by a consumer, or from conservation measures.

"Conservation" is defined in the Northwest Power Act to mean measures to reduce electric power consumption as a result of increased efficiency of energy use, production, or distribution.

Bonneville's statutory responsibility to meet its firm power contractual obligations may lead Bonneville to acquire additional power and conservation resources. The extent to which Bonneville does so will depend on the effects of the competitive wholesale electric power market, load growth, and other factors.

The acquisition of resources under the standards and procedures of the Northwest Power Act, however, is not the sole method by which Bonneville may meet its power requirements. Other methods are available. These include, but are not limited to: (1) exchange of surplus Bonneville peaking capacity for firm energy; (2) receipt of additional power from improvements at Federally- and non-Federally-owned generating facilities; and (3) purchase of power under the Transmission System Act for periods of less than five years.

Bonneville's resource acquisitions under the Northwest Power Act are guided by a Regional conservation and electric power plan (the "Power Plan") prepared by the Northwest Power and Conservation Council (the "Council"). The governors of the states of Washington, Oregon, Montana, and Idaho each appoint two members to the Council, which is charged under the Northwest Power Act with developing and periodically amending a long range power plan to help guide energy and conservation development in the Region. The Power Plan sets forth guidance for Bonneville regarding implementing conservation measures and developing generating resources to meet Bonneville's Regional load obligations. It addresses risks and uncertainties for the Region's electricity future and seeks a resource strategy that minimizes the expected cost of the Regional power system over the next 20 years. The Power Plan is revised by the Council approximately every five years. On February 10, 2010, the Council released its Sixth Northwest Power Plan (the "Sixth Power Plan"). The Council also develops and periodically amends a fish and wildlife program for the Region. See "—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Fish and Wildlife."

According to the Sixth Power Plan, cost-effective energy efficiency could meet 85 percent of the new load over the next 20 years (about 5,900 of 7,000 average megawatts). This efficiency, combined with new renewable energy, could delay investments in new fossil-fuel power plants until future environmental legislation is clear and alternative low-carbon energy sources have matured in technology and cost. The resource strategy in the Sixth Power Plan includes five specific recommendations: (i) develop cost-effective energy efficiency aggressively — at least 1,200 average megawatts by 2015, and equal or slightly higher amounts every five years through 2030; (ii) develop cost-effective renewable energy as required by state laws, particularly wind power, accounting for its variable output; (iii) improve power-system operating procedures to integrate wind power and improve the efficiency and flexibility of the power system; (iv) build new natural gas-fired power plants to meet local needs for on-demand energy and back-up power, and reduce reliance on existing coal-fired plants to help meet the power system's share of carbon-reduction goals and policies; and (v) investigate new technologies such as the "smart-grid," new energy-efficiency and renewable energy sources, advanced nuclear power, and carbon sequestration.

Bonneville strongly supports the Sixth Power Plan's reliance on energy efficiency and renewable energy (primarily wind power) to meet the Region's future load growth and is committed to meeting Bonneville's 42 percent share of the Council's Regional conservation target. Bonneville's share equates to about 500 annual average megawatts of savings in aggregate over the five-year period of the Sixth Power Plan. Bonneville has already caused installation of 209 average megawatts of conservation through Fiscal Year 2011 and plans to achieve an additional 291 average megawatts of conservation within the five-year period. Achieving the conservation targets will help Bonneville manage future load-growth and minimize reliance on development of new generating resources in order to meet demand. See "—Bonneville's Resource Program and Bonneville's Resource Strategies—Electric Power Conservation."

Bonneville's Resource Program and Bonneville's Resource Strategies. In September 2010, Bonneville issued a "Resource Program" to evaluate whether Bonneville may need to acquire resources to meet its power supply obligations, primarily to customers under the Long-Term Preference Contracts. The Resource Program also supplies information to Bonneville's customers about resources available to meet their needs. The planning horizon for the Resource Program extends through Operating Year 2019. In addition to examining annual energy needs, the Resource Program assessed Bonneville's needs for monthly/seasonal heavy load hour energy, capacity needs for extreme weather events and hourly balancing reserves through Operating Year 2019.

The needs assessment showed that recent events, including the current economic recession, have reduced Bonneville's near-term resource needs. As a result, Bonneville expects to satisfy much of its expected supply needs through Operating Year 2013 with conservation and short-term power purchases from the wholesale power market. In Operating Year 2019, continued conservation efforts may not be sufficient in all load scenarios.

Bonneville's Resource Program states that the additional power supply Bonneville will need to secure, if any, after achieving conservation targets will depend in large part on the outcome of a number of uncertainties about loads that Bonneville may or may not serve: (i) Preference Customer choices of power supplier(s) for their Tier 2 Loads under the Long-Term Preference Contracts; (ii) long-term service to the DSIs; (iii) potential formation of new public or tribal utilities that can place load on Bonneville; (iv) increased load service to DOE; and (v) the growth of the wind power fleet in the Bonneville balancing authority area and the magnitude and source of supply for reserves to support wind power integration to the Federal Transmission System. In November 2009, Preference Customers made elections under their Long-Term Preference Contracts to supply about 75 percent of load growth in Fiscal Year 2012 through Fiscal Year 2014, while placing 25 percent on Bonneville during that period. These commitments to place a comparatively small amount of Tier 2 Loads on Bonneville have helped refine Bonneville's load placement expectations through Fiscal Year 2019.

The Resource Program identifies additional uncertainties that also could affect Bonneville's need for resources, including long-term Regional economic growth, long-term load growth, fish requirements that impact hydrogeneration, success of conservation efforts, new regulatory requirements (carbon pricing), and continued availability of existing resources.

Short-Term Power Purchases. Bonneville's approach under the Long-Term Preference Contracts is to provide Regional Customers with the opportunity to meet their own incremental loads without facing increased costs for service to their existing loads as a result of such decision. Nonetheless, to the extent that Bonneville assumes incremental load obligations above the existing generating resources of the Federal System, Bonneville must obtain additional electric power. Bonneville believes that, in general, new sources of power should have fixed costs that can be recovered over a shorter period, should provide power in the times of the year when power is required, should be capable of being displaced when hydroelectric power is available, and should have costs that can be offset when hydroelectric power is available. Short-term purchases are the one type of resource that meets incremental load obligations without incurring long-term fixed costs.

One risk associated with a short-term purchase strategy is the potential for high spot market prices. In general, spot market prices are high when energy demand is strong and coal and natural gas prices are high, although such prices can also rise in low water years when there is comparatively little hydroelectric power available. Since Bonneville's resources are predominantly hydro-based while most other West Coast producers are natural gas-based, Bonneville in general is at a competitive advantage when coal and gas prices are high.

A short-term purchase strategy can lead to fluctuating revenues and/or revenue requirements. In low water years, Bonneville's revenue requirements could increase as it could be forced to spend a significant amount of money for short-term purchases to meet loads, to the extent that Bonneville had not previously purchased power. In high water years, purchase requirements can be significantly reduced as Bonneville would meet more of its loads with seasonal surplus (secondary) hydroelectric power.

In contrast to a reliance on long-term resource acquisitions, a short-term purchase strategy should reduce the possibility that Bonneville would over-commit to long-term purchases and be forced to sell consequent surpluses at low prices in the market. Nonetheless, it is still possible, even with a short-term purchase strategy, that Bonneville could purchase more energy than needed and have to sell consequent surpluses at low prices. Dependence on short-term purchases also may make access to transmission a more important issue than reliability of generation.

Electric Power Conservation. Bonneville has conservation programs intended to encourage the development of electric power conservation measures in the Region. Electric power conservation can reduce the demand for Bonneville to meet electric power loads. Bonneville estimates that under its Fiscal Year 2012 conservation program, an annual average megawatt of energy savings will cost, on average, approximately \$1.8 million, increasing to approximately \$2.0 million in Fiscal Year 2013 and 2014. Bonneville estimates that it achieved new conservation savings of 71 annual average megawatts in 2009, 91 annual average megawatts in Fiscal Year 2010, and 118 annual average megawatts in Fiscal Year 2011. In Fiscal Year 2011, Bonneville achieved a higher level of conservation savings than planned and has decreased expected spending for conservation measures in Fiscal Years 2013 and Fiscal Year 2014 while remaining on target to achieve the expected total of 504 average megawatts of savings in aggregate over the five-year period Fiscal Year 2010 through Fiscal Year 2014. See "—Bonneville's Authority to Add Resources."

Bonneville's past policy had been to expense these conservation measures in the period incurred. Beginning in Fiscal Year 2012, rate case assumptions treat these conservation costs as capital. Current rate case assumptions amortize all capital conservation measures over a period of 12 years in order to match the expense with the period of benefit.

Renewable Energy. Bonneville presently purchases a total of approximately 67 annual average megawatts from various wind energy projects in Wyoming, Oregon, and Washington and small amounts of power from solar photovoltaic projects. Bonneville also has contracted to purchase 49.9 megawatts from a geothermal project. This project has not been built. It was originally scheduled to become operational in December 2005, but it is not clear yet whether the site is a viable geothermal resource and the project site is the subject of on-going environmental litigation. Bonneville's expectation of the earliest date for commercial operation has been extended to October 1, 2015.

Acquisition of renewable resource output from specific projects is a potential source of energy to meet forecasted deficits. In addition to any renewable resource acquisitions, Bonneville has launched several initiatives: (1) Bonneville has formed a technical cross agency team dedicated to designing cost-effective means to integrate large amounts of wind power into the Federal System; (2) Bonneville issued a renewable resource information request designed to provide Bonneville and its customers with information on renewable generation available for purchase over the next several years; and (3) Bonneville will continue during Fiscal Year 2012 to provide direct programmatic funding for research and development activities including long-term solar and wind data monitoring.

Residential Exchange Program

<u>Implementing the Residential Exchange Program</u>. The Northwest Power Act created the Residential Exchange Program to extend the benefits of low-cost Federal power to certain residential and small farm power users in the Region. In effect, the program results in cash payments by Bonneville to exchanging utilities, which are required to pass the benefit of the cash payments through, in their entirety, to eligible residential and small farm customers.

Under the Residential Exchange Program, Bonneville is to "purchase" power offered by an exchanging utility at its "average system cost," which is determined by Bonneville through the application of a methodology defining the costs that may be included in an exchanging utility's average system cost as the production and transmission costs that an exchanging utility incurs for power. Bonneville is then to offer an identical amount of power for "sale" to the utility for the purpose of "resale" to the exchanging utility's residential users. In reality, no power changes hands. Rather, Bonneville makes cash payments to each exchanging utility in an amount determined by multiplying the utility's eligible residential load by the difference between the utility's average system cost and Bonneville's applicable Priority Firm Exchange Rate (which is a version of the PF Preference Rate adjusted for the costs of statutory rate protection afforded to Preference Customers), if such rate is lower. The costs of the Residential Exchange Program are shown in the Federal System Statement of Revenues and Expenses set forth under "BONNEVILLE FINANCIAL OPERATIONS—Historical Federal System Financial Data—Federal System Statement of Revenues and Expenses."

Transition in the Provision of Residential Exchange Program Benefits. Following years of negotiation and litigation with various parties over implementing the Residential Exchange Program, in July 2011 Bonneville entered into the 2012 Residential Exchange Program Settlement with all six of its Regional IOUs and with Preference Customers representing a significant percentage of Bonneville's Preference Customers' aggregate load. See "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—2012 Residential Exchange Program Settlement" and "BONNEVILLE LITIGATION—Residential Exchange Program Litigation." The 2012 Residential Exchange Program Settlement reconfigures the Residential Exchange Program, fixing the amount of aggregate program benefits the Regional IOUs receive from Fiscal Year 2012 through Fiscal 2028. As part of the settlement, the schedule of aggregate program benefits for the Regional IOUs begins at \$259 million in each Fiscal Years 2012 and 2013, and increases over time to \$286 million in Fiscal Year 2028, although in some years the actual cash payments will be lower than the program benefit levels.

Under the terms of the 2012 Residential Exchange Program Settlement, the parties agreed to a means by which Bonneville will correct the past overpayment of Residential Exchange Program benefits and the corresponding effects on Preference Customer rates (the overpayments of Residential Exchange Program benefits resulted in higher rate levels to Preference Customers than otherwise would have been the case). Past overpayments of Residential Exchange Program benefits to Regional IOUs will be recouped through offsetting reductions to Bonneville's future payments to Regional IOUs for Residential Exchange Program benefits. These recoupments or "Refund Amounts" will be approximately \$77 million per year from Fiscal Year 2012 through Fiscal Year 2019. Thus, actual aggregate cash payments to the Regional IOUs will be about \$182 million per year during the 2012-2013 Rate Period. The benefits of such Refund Amounts are passed directly on to Preference Customers in the form of credits on their power bills and in some cases cash payments. As of the end of Fiscal Year 2011, the un-recouped aggregate overpayment of Residential Exchange Program benefits was about \$612 million. The recoupment period of Refund Amounts ends in Fiscal Year 2019. See "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—2012 Residential Exchange Program Settlement."

In October 2011, two parties filed petitions with the Ninth Circuit Court challenging Bonneville's decision to accept the 2012 Residential Exchange Program Settlement. See "BONNEVILLE LITIGATION—Residential Exchange Program Litigation."

Fish and Wildlife

General. The Northwest Power Act directs Bonneville to protect, mitigate, and enhance fish and wildlife resources to the extent they are affected by Federal hydroelectric projects on the Columbia River and its tributaries. Bonneville makes expenditures and incurs other costs for fish and wildlife in a manner consistent with the Northwest Power Act and the Council's Columbia River Basin Fish and Wildlife Program (the "Council Program"). In addition, in the wake of certain listings of fish species under the ESA as threatened or endangered, Bonneville is financially responsible for expenditures and other costs arising from compliance with the ESA and certain biological opinions prepared by the NOAA Fisheries and the Fish and Wildlife Service in furtherance of the ESA.

Bonneville typically funds fish and wildlife mitigation through several mechanisms. Since the creation of the Federal System, Bonneville has repaid the United States Treasury the share of the costs of mitigation by the Corps and Reclamation that is allocated by law or pursuant to policies promulgated by FERC's predecessor to the Federal System projects' power purpose (as opposed to other project purposes such as irrigation, navigation, and flood control). These measures mitigate the impact on fish and wildlife of the construction and operation of hydroelectric dams of the Federal System.

Bonneville also implements and funds measures recommended by the Council to implement the Council Program, which the Council periodically amends. The Council Program calls for a variety of mitigation measures from habitat protection to main-stem Columbia River and Snake River flow targets. When such measures affect the operation of the Federal System and require Bonneville to purchase power to fulfill contractual demands or to spill water and thereby forgo generation of electricity, for instance, those financial losses are counted as measures funded by Bonneville. While many of the measures in the Council Program are integrated with and form a substantial portion of the measures undertaken by Bonneville in connection with the ESA, the Council's Program measures, especially those designed to benefit species not listed under the ESA, are in addition to ESA-directed measures. See "—Council's Fish and Wildlife Program."

Bonneville's fish and wildlife costs fall into two main categories, "Direct Costs" and "Operational Impacts," both of which are driven primarily by ESA requirements. Direct Costs include: (i) "Integrated Program Costs," which are the costs to Bonneville of implementing projects in support of the Council Program, and which include expense and capital components for ESA-related and some non-ESA-related measures that are located at sites away from the Federal System dams; (ii) "Expenses for Recovery of Capital," which include depreciation, amortization and interest expenses for fish and wildlife capital investments by the Corps, Reclamation, and Bonneville; and (iii) "Other Entities' operations & maintenance expense ("O&M")," which include fish and wildlife O&M costs of the Fish and Wildlife Service for certain fish hatcheries and of the Corps and Reclamation for Federal System projects.

"Operational Impacts" include "Replacement Power Purchase Costs" and "Foregone Power Revenues." Replacement Power Purchase Costs are the costs of certain power purchases made by Bonneville that are attributable to river operations in aid of fish and wildlife. To determine these costs in a given year, Bonneville compares the actual hydroelectric generation in such year against the hydroelectric generation that would have been produced had the hydroelectric system been operated without any fish and wildlife operating constraints. To the extent that this comparison indicates that Bonneville made a power purchase to meet load, which purchase Bonneville would not have had to make had the river been operated free of fish constraints, Bonneville accounts for such value as a fish and wildlife cost. "Foregone Power Revenues" are revenues that would have been earned absent changes in hydroelectric system operations attributable to fish and wildlife.

Bonneville estimates that the aggregate of Direct Costs and Operational Impacts in Fiscal Year 2011 was about \$650 million, with \$422 million in Direct Costs and \$228 million in Operational Impacts. Of the Operational Impacts in Fiscal Year 2011, \$71 million was attributable to Replacement Power Purchase Costs and \$157 million was attributable to Foregone Power Revenues.

Bonneville estimates that the aggregate of Direct Costs and Operational Impacts in Fiscal Year 2010 was about \$802 million, with \$393 million in Direct Costs and \$409 million in Operational Impacts. Of the Operational Impacts in Fiscal Year 2010, \$310 million was attributable to Replacement Power Purchase Costs and \$99 million was attributable to Foregone Power Revenues.

The \$29 million increase in Direct Costs from Fiscal Year 2010 to Fiscal Year 2011 was caused primarily by an increase in ESA-related expense arising from the 2008 Columbia River System Biological Opinion. See "—The 2008 Columbia River System Biological Opinion, the 2010 Supplemental Columbia River System Biological Opinion and Related Developments." The \$239 million decrease in Replacement Power Costs from Fiscal Year 2010 to Fiscal Year 2011 was caused primarily by increased hydropower generation due to high water conditions. The \$58 million increase in Foregone Power Revenues from Fiscal Year 2010 to Fiscal Year 2011 was also the result of increased hydropower generation due to high water conditions.

The Endangered Species Act. As noted above, Bonneville, the Corps, and Reclamation are subject to the ESA. To a great extent, compliance with the ESA determines how the Federal System is operated for fish and dominates most fish and wildlife planning and activities. The ESA listings and resulting biological opinions have resulted in major changes in the operation of the Federal System hydroelectric projects and a substantial loss of flexibility to operate the Federal System for power generation. Apart from changes in Federal System operations that adversely affect power generation, compliance with the ESA has also resulted in additional Federal System costs in the form of non-operational measures funded from Bonneville revenues.

Among other things, the ESA requires that Federal agencies such as Bonneville, the Corps, and Reclamation, take no action that would jeopardize the continued existence of listed species or result in the destruction or adverse modification of their critical habitat. Since 1991, there have been listed as threatened or endangered under the ESA, 13 species of anadromous fish (salmon and steelhead) and two species of resident fish (bull trout and sturgeon) that are affected by operation of the Federal System. It is possible that other species may be listed or proposed for listing in the future. In general, the effect of the listing of the fish species under the ESA, and certain other operating requirements resulting from Bonneville's fish and wildlife obligations under the Northwest Power Act, is that, except in emergencies, the Federal System is now operated for power production only after meeting needs for flood control and the protection of ESA-listed fish.

In connection with the listing of these species, NOAA Fisheries has prepared certain biological opinions addressing Federal System hydroelectric dam operations with respect to the anadromous listed species, and the Fish and Wildlife Service has developed biological opinions with respect to the resident listed species. These biological opinions provide information that Bonneville, the Corps, and Reclamation can use to ensure that their actions with respect to the operation of the Federal System satisfy the ESA. By acting consistently with the biological opinions, Bonneville, the Corps, and Reclamation demonstrate that jeopardy to listed species is being avoided. The implementation of the ESA with respect to the Federal System has been and is the subject of litigation and judicial review.

Operation of the Federal System hydroelectric dams consistent with the ESA has resulted in two principal changes in power generation. First, depending on water conditions, water that would otherwise run through turbines to generate electricity may be spilled to aid in downstream fish migration. Second, less water may be stored in the upstream reservoirs for fall and winter electric generation because more water is committed to use in the spring and summer to increase flows to aid downstream fish migration. Consequently, there is relatively less water available for hydroelectric generation in the fall and winter and more water available in the spring and summer. Because of these changes, under certain water conditions, Bonneville has had to, and may have to, purchase additional energy for the fall and winter to meet load commitments that would otherwise have been met with the hydroelectric system. In addition, the flow changes have meant that Bonneville has had comparatively more surplus energy to market in the spring and summer. Bonneville estimates that the impact of operating the Federal System in conformance with the biological opinions and the Council Program, as in effect as of the beginning of Fiscal Year 2000, decreased Federal System generation capability by about 1,000 annual average megawatts, assuming average water conditions, from levels immediately preceding the issuance of the NOAA Fisheries biological opinion in 1995. The consequences of this and similar ESA-related decrements in generation are reflected in the Replacement Power Purchase Costs and Foregone Power Revenues described above.

These ESA listings and related actions to protect listed species and their habitat have resulted in substantial cost increases to Bonneville. Prior to the initial ESA listings, Bonneville's fish and wildlife mitigation costs increased from about \$20 million in Fiscal Year 1981 to \$150 million in Fiscal Year 1991. After the issuance of the first biological opinion affecting Federal System operations, Bonneville's fish and wildlife costs, inclusive of Direct Costs and Operational Impacts, rose to \$399 million in Fiscal Year 1995. Actions under the ESA affect other costs that Bonneville bears, including mitigation activities such as hatchery programs, which costs are included in the Council Program, discussed below. Bonneville is also providing funding under the funding agreements entered into with certain tribes and the states of Idaho, Montana, and Washington. See "—The 2008 Columbia River System Biological Opinion, the 2010 Supplemental Columbia River System Biological Opinion and Related Developments."

<u>The 2008 Columbia River System Biological Opinion, the 2010 Supplemental Columbia River System Biological Opinion and Related Developments.</u>

The 2008 Columbia River System Biological Opinion (the "2008 Columbia River System Biological Opinion"), which addresses listed fish species affected by the operation of the hydroelectric dams on the Columbia and Snake Rivers. Among other things, the 2008 Columbia River System Biological Opinion is intended to address court-identified deficiencies arising from legal challenges to prior Columbia River System biological opinions. In general, the 2008 Columbia River System Biological Opinion adopts many of the measures that were implemented, were being implemented, and were proposed to be implemented under the prior Columbia River System biological opinions; however, the 2008 Columbia River System Biological Opinion also calls for significant improvements in downstream juvenile passage survival performance standards, spill, and operations that are better timed to the needs of individual listed fish species, an expanded habitat program, an expanded predation-management program, specific commitments and timetable for site-specific fish hatchery consultations and reforms, and proposed structural modifications to the hydro-system.

These modifications are expected to be funded by specific Federal appropriations, primarily to the Corps. Bonneville expects that it will be responsible for including in its power rates as a repayment to the United States Treasury about 80 percent of the costs of the modifications, which is the estimated portion of such costs assigned by law or administrative practice to be recovered in Bonneville's power rates. Bonneville does not expect that the modifications will be financed with Bonneville's statutory borrowing authority with the United States Treasury. As with other appropriated investments in the Federal System, Bonneville depreciates the portion of the costs to be recovered in power rates from the dates the related capital facilities are placed in service through their expected useful lives. These modifications will be implemented over many years; thus, their costs will gradually be added to Bonneville's rates and appropriated repayment responsibility as they are placed in service.

Upon its release, a number of interests, including the State of Oregon, certain tribes, and certain environmental organizations, challenged the 2008 Columbia River System Biological Opinion in the Oregon Federal District Court. See "BONNEVILLE LITIGATION—ESA Litigation—Columbia River."

2010 Supplemental Columbia River System Biological Opinion. In April 2009, the administration of President Barack Obama initiated a review by NOAA Fisheries of the 2008 Columbia River System Biological Opinion. See "BONNEVILLE LITIGATION—ESA Litigation—Columbia River." In September 2009, NOAA Fisheries presented the supplemental review, known as the "Adaptive Management Implementation Plan" (the "Management Plan"), to the Oregon Federal District Court. The Management Plan concludes that the 2008 Columbia River System Biological Opinion, as implemented under the Management Plan, "is legally and biologically sound." The Management Plan provides a series of short-term and longer-term contingent actions that would be implemented in the event of the occurrence of certain triggering events evidencing biological decline of the ESA-listed species. The short-term actions relate primarily to fish hatchery operations, fish predator management and fish harvest restrictions that can be implemented in less than a year. Longer-term actions include, among other items, alterations to fish predation management approaches, harvest practices, and hatcheries and hatchery practices, all of which would take more than one year to implement.

One long-term contingency action in the event there is a significant decline in the status of a Snake River species is a study of breaching one or more of the four lower Snake River dams of the Federal System. The 2008 Columbia River System Biological Opinion does not call for dam-breaching, which could interfere substantially with hydro-electric generation of the Federal System. Under the Management Plan, however, dam breaching is considered, although it is considered as a "contingency of last resort." It would be recommended to Congress (in the opinion of General Counsel to Bonneville, dam breaching of any of the Federal System dams would require Congressional enactment authorizing such action) only when the best scientific information available indicates dam breaching would be effective and is necessary to avoid jeopardizing the continued existence of the affected Snake River species taking into account the short-term and long-term impacts of such action. The Management Plan states that "it is reasonable to study breaching of lower Snake River dam(s) as a contingency of last resort because the status of the Snake River species is improving and the 2008 Columbia River System Biological Opinion analysis concluded that breaching is not necessary to avoid jeopardy. In addition, breaching lower Snake River dams would have significant effects on local communities, the broader region and the environment. It would require a major investment of resources and time. Therefore, any decision to seek the requisite congressional authority must be driven by the best available scientific information."

In June 2010, NOAA Fisheries issued a supplemental record and a decision to supplement the 2008 Columbia River System Biological Opinion with the Management Plan and certain other information addressing new and pertinent scientific information. As so supplemented, the 2008 Columbia River System Biological Opinion is referred to by NOAA Fisheries as the "2010 Supplemental Columbia River System Biological Opinion." A number of interests have

challenged the 2010 Supplemental Columbia River System Biological Opinion in litigation. On August 2, 2011, the court upheld the 2010 Supplemental Columbia River System Biological Opinion through 2013, but ordered that NOAA Fisheries issue a new or supplemental Columbia River System Biological Opinion by January 1, 2014 for the period 2014 through 2018 that identifies specific mitigation measures and provides better scientific support for the conclusion that those measures will avoid jeopardy than was provided for such period in the 2010 Supplemental Columbia River System Biological Opinion. See "BONNEVILLE LITIGATION—ESA Litigation—Columbia River."

The Columbia Basin Fish Accords. In concert with the development of the 2008 Columbia River System Biological Opinion, Bonneville, the Corps, and Reclamation, and a number of Regional interests including five tribes, an inter-tribal association, and the states of Montana and Idaho, signed a number of separate agreements in the spring of 2009 to assure long-term fish and wildlife funding with respect to the Federal System. In September 2009, the Federal agencies and the State of Washington signed an agreement addressing the Columbia River estuary. The foregoing agreements, collectively known as the Columbia Basin Fish Accords, are designed to improve habitat and strengthen fish stocks in the Columbia River Basin over the next ten years. Most of the funding will be provided by Bonneville. Under the agreements, the tribes and states commit to accomplishing biological objectives with the funds, linked to meeting the Federal agencies' statutory requirements.

Under the Columbia Basin Fish Accords, Bonneville has committed to make available roughly \$994 million over the ten-year period ending September 30, 2018. Bonneville estimates that roughly 60 percent of its proposed funding commitments in the agreements would be for new work required for implementation of the 2008 Columbia River System Biological Opinion and otherwise agreed to in furtherance of Federal statutory fish and wildlife purposes such as the Northwest Power Act. The remaining amounts committed to in these agreements affirm the continuation of activities for fish and wildlife in furtherance of the ESA and Northwest Power Act that would otherwise face funding uncertainty after Fiscal Year 2009. While the Columbia Basin Fish Accords provide funding assurances to implement many actions under the 2008 Columbia River System Biological Opinion to protect listed species under the ESA, the agreements also assure funding for other fish restoration efforts, including efforts under the Northwest Power Act.

Under certain of the agreements, the participating tribes and states agree that the Federal government's requirements under the ESA, the Federal Water Pollution Control Act, and the Northwest Power Act are satisfied as to the identified Federal System hydropower projects in the Snake River and Columbia River drainages for ten years beginning April 2008. The 2009 agreement with Washington provides for similar commitments regarding the ESA. The parties to the agreements also agreed that they will work together to support the agreements in all appropriate venues. The agreements would also specifically resolve, for these parties, ESA litigation regarding Federal System hydropower projects in the Snake River and Columbia River drainages now pending before the Oregon Federal District Court. Bonneville also believes that the agreements have helped fulfill the court's requirement that the parties increase collaboration in preparing the 2008 Columbia River System Biological Opinion. The agreements also provide a higher level of assured long-term funding, which was a concern raised by the court in reviewing past biological opinions.

Incremental Costs and Consequences of the 2010 Supplemental Columbia River System Biological Opinion. It is difficult to predict the aggregate increased cost to Bonneville that will arise from the 2010 Supplemental Columbia River System Biological Opinion (which incorporates the 2008 Columbia River System Biological Opinion). Many measures in the 2010 Supplemental Columbia River System Biological Opinion have been implemented, are currently being implemented, or would otherwise be implemented, including under the Columbia Basin Fish Accords. Certain measures involve long-term costs or expenses that are difficult to predict. Qualified by the foregoing and other uncertainties, Bonneville estimates that the 2010 Supplemental Columbia River System Biological Opinion and the Columbia Basin Fish Accords will, in aggregate, increase the expense portion of Bonneville's cost of service by approximately \$100 million per year over the ten-year term of the agreements, and increase power rates (all other things being equal) by about four percent, in each case when compared to Fiscal Year 2008 rate levels. This amount does not include Bonneville's capitalized repayment responsibility for the appropriated costs of the structural modifications described above. As noted above, the capital costs will be included for recovery in Bonneville's rates as a Federal System appropriation repayment responsibility to the United States Treasury as and when the related facilities are placed in service and then will be depreciated over their expected useful lives. The expected cost in Fiscal Year 2012 and 2013 of the 2010 Supplemental Columbia River System Biological Opinion was incorporated into Bonneville's power rates for the 2012-2013 Rate Period.

Bonneville is unable to provide any certainty regarding the costs it may incur, including from possible changes in dam operations, under the ESA or other environmental laws, and whether the 2010 Supplemental Columbia River System Biological Opinion, will, given the challenges in litigation, be upheld by the courts for the period beyond 2013.

Willamette River Project Biological Opinion. In July 2008, NOAA Fisheries issued its Willamette River Project Biological Opinion (the "Willamette River Project Biological Opinion"), which addresses listed fish species

affected by the operation of the hydroelectric dams located on various tributary rivers within the Willamette River basin in western Oregon for a 15-year timeframe.

In October 2010, Bonneville and the State of Oregon signed an agreement to permanently resolve longstanding wildlife mitigation issues associated with the Willamette River dams. This agreement addresses the Federal habitat protection and enhancement responsibilities under the ESA, Northwest Power Act, and other applicable laws related to the Willamette River Project. Bonneville agreed to provide funding for new land acquisitions, habitat restoration, and operations and maintenance costs for Fiscal Year 2011 through Fiscal Year 2025. Bonneville's total commitment under the settlement agreement is \$144.1 million for that period, which includes an adjustment for inflation. In addition, Bonneville will continue funding Oregon Department of Fish and Wildlife's operation and maintenance costs for Fiscal Year 2026 through Fiscal Year 2043. Although this funding has not yet been set, Bonneville expects that negotiations will start at about \$1.7 million per year.

Bonneville believes that the costs to achieve measures for stream flow, fish hatchery and habitat improvements, and structural changes at various dams could substantially increase its cost of power from these related dams. However, because these costs are likely to be blended in with all of the other financial obligations and revenue streams that Bonneville manages, Bonneville does not expect there to be a significant impact upon overall power rates.

Federal Repayment Offsets For Certain Fish and Wildlife Costs Borne by Bonneville. In 1995, the United States Treasury, the Office of Management and Budget, DOE, and other agencies agreed to provide for certain Federal repayment credits to offset some of Bonneville's fish and wildlife costs. The foregoing agencies agreed that Bonneville would implement a previously unused provision of the Northwest Power Act, section 4(h)(10)(C). This provision authorizes Bonneville to exercise its Northwest Power Act authority to implement fish and wildlife mitigation on behalf of all of a Federal System project's authorized purposes under Federal law; not just those relating to the delivery of generation and transmission services to customers, but also non-power purposes such as irrigation, navigation, and flood control. At the end of the fiscal year, Bonneville is required to recoup (i.e., take a credit for) the portion allocated to non-power purposes. Included in this credit are Direct Costs and estimated Replacement Power Purchase Costs. The amount of such recoupments (also referred to as "4(h)(10)(C) credits") was about \$99 million, \$123 million, and \$85 million in Fiscal Years 2009, 2010, and 2011, respectively. Forecasts of these 4(h)(10)(C) credits are treated as revenues in Bonneville's ratemaking process. At the close of each fiscal year, they are applied against Bonneville's payments to the United States Treasury. The 4(h)(10)(C) credits are initially taken based on estimates and are subsequently modified to reflect actual data. An important cost that may be recouped under section 4(h)(10)(C) is that of Replacement Power Purchases necessitated by the loss of generation arising from certain changes to hydroelectric system operations for the benefit of fish and wildlife. These costs occur annually and are highest in low water years when, historically, the output of the hydro-system is lower and market prices for power may be comparatively high. In such years, 4(h)(10)(C) credits are correspondingly higher.

Council's Fish and Wildlife Program. In 2000, the Council revised and adopted a Columbia River Basin Fish and Wildlife Program (the "2000 Program"). The Council amended 57 sub-basin plans into the 2000 Program in 2003 with "mainstream amendments" meant primarily to address mitigation issues related to operation of the Federal System. In 2005, the Council amended the 2000 Program to help focus mitigation actions on overcoming environmental limitations to increased fish and wildlife populations. The 2000 Program emphasizes an ecosystem approach to rebuilding fish and wildlife in the Columbia River basin. The Council sets forth an "integrated program" that integrates mitigation recommendations from both the 2000 Program created under the Northwest Power Act and recovery actions needed for Bonneville to comply with the ESA. The Integrated Program Costs are included in the Direct Costs to Bonneville of its fish and wildlife obligations. See "—Fish and Wildlife—General." For the 2007-2009 Rate Period, Bonneville originally forecasted an average expense accrual budget level of \$143 million per year for the expense portion of the integrated program, and \$36 million per year for the capital portion. With the successful conclusion of the Columbia Basin Fish Accords and the expected implementation of the 2010 Supplemental Columbia River System Biological Opinion and the Willamette River Project Biological Opinion, the integrated program expense spending grew to \$221 million in Fiscal Year 2011. Fiscal Year 2012 expenses and capital program investments are forecast to be \$237 million and \$60 million, respectively.

Bonneville cannot provide assurance as to the scope or cost of future measures to protect fish and wildlife affected by the Federal System, including measures resulting from current and future listings under the ESA, current and future biological opinions or amendments thereto, future Council programs or amendments thereto, or litigation relating to the foregoing.

Bonneville completed the 2012-2013 Final Power and Transmission Rate Proposal and submitted it, together with supporting documentation, to FERC on August 1, 2011. FERC has provided interim approval to the 2012-2013 Rates. Final approval is still pending.

PF Preference Rates. Most of Bonneville's power sales are made to Preference Customers to meet their net requirements under specified types of service: Block/Slice and Load Following. These power products and services are provided at Bonneville's lowest, statutorily-designated, cost-based power rate class, the PF Preference Rates. PF Preference Rates in general reflect the cost of resources and other services provided to serve the Preference Customers' net requirements loads and Residential Exchange Program loads and, except with respect to the rate for Slice ("PF Slice Rate"), reflect the benefit of revenues from sales by Bonneville of seasonal surplus (secondary) energy. In the case of the Slice product, the participating customers receive a percentage share of the seasonal surplus energy of the Federal System and hence the PF Slice Rate does not reflect the revenues Bonneville receives from its marketing of seasonal surplus energy. The PF Slice Rate also does not incorporate the costs or risks associated with power supply and power purchase costs, which are borne directly by Slice customers. While each of the foregoing services is provided under PF Preference Rate schedules, the applicable rate level depends on Bonneville's rate design and specific costs to provide the related service.

The average Tier 1 PF Rate (PF Preference Rate) is \$28.90 per megawatt hour for the Fiscal Year 2012-2013 Rate Period, about 7.8 percent higher than in the Fiscal Year 2010-2011 Rate Period.

With respect to the Slice portion of Slice/Block service, the monthly PF Slice Rate is \$1,952,169 per percentage point of Slice under the power rates for the Fiscal Year 2012-2013 Rate Period. (Slice Customers do not pay a rate based on the quantity of energy provided; rather they pay a rate that is based on a proportion of Bonneville's costs of generation.) This represents an increase of about 4.8 percent from the Fiscal Year 2010-11 Rate Period. Unlike rates for Requirements service and Block service, PF Slice rates do not incorporate the costs or risks associated with power supply, secondary sales, and power purchase costs. These risks are borne directly by Slice customers. Slice is a combined power product that includes sales in respect of the participating customers' net requirements and sales of secondary energy. As with prior power rate proposals, PF Slice rates are not subject to the CRAC, described below, because PF Slice rates recover actual costs. For a description of Slice of the System, see "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—Regional Power Sales."

By law, the PF Preference Rate is also the basis for another important Bonneville rate: the Industrial Power Rate for service to DSIs. The PF Preference Rate, including the PF Slice Rate, and the Industrial Power Rate are also established to recover the net costs of the Residential Exchange Program. Preference Customers bear such costs in the PF Preference Rate, including the PF Slice Rate.

Residential Exchange Program. The 2012 Residential Exchange Program Settlement, executed by Bonneville in July 2011, was signed by most Regional parties including all six Regional IOU customers and Preference Customers (including Issuer) representing 89 percent of Bonneville's aggregate Preference Customer load. With respect to the Residential Exchange Program, the 2012-2013 Rates provide for an average of \$259 million per year in benefits to the residential and small-farm consumers of Regional IOUs and about \$20 million per year to exchanging Preference Customers during the 2012-2013 Rate Period

The PF Preference Rates do not reflect adjustments to Preference Customers' power bills and Residential Exchange Program payments to be made to correct for past overpayments of Residential Exchange Program benefits to Regional IOUs (Refund Amounts). While the benefit levels for Regional IOUs average \$259 million per year, Bonneville is decreasing the actual payments to Regional IOUs under the Residential Exchange Program by the Refund Amounts, about an aggregate of \$77 million per year during the 2012-2013 Rate Period, as part of the program to recoup past overpayments of Residential Exchange Program benefits. Likewise, Bonneville is crediting qualifying Preference Customers' power bills in like amounts. Thus, under the final rates Bonneville will make payments for Residential Exchange Program benefits to Regional IOUs of \$182 million per year on average during the 2012-2013 Rate Period. See "—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Residential Exchange Program" and "BONNEVILLE LITIGATION—Residential Exchange Program Litigation."

<u>DSIs</u>. With respect to DSIs, the 2012-2013 Rates assumed that Bonneville would provide the DSIs with 340 annual average megawatts of service. Subsequent to the completion by Bonneville of the Final 2010-2011 Power and Transmission Rate Proposal, the Ninth Circuit Court issued an opinion holding that Bonneville must show benefits in its power sales to DSIs. Bonneville later entered into two contracts with DSIs under the IP Rate of \$36.32 per megawatt

hour (excluding transmission service). Bonneville entered into these contracts upon concluding that the DSI power sales will provide benefits to Bonneville. See "BONNEVILLE LITIGATION—DSI Service Litigation."

Revenue Recovery Risk Mitigation. The 2012-2013 Rates include a mix of financial risk management tools that Bonneville designed to meet Bonneville's policy of setting rates that have a 95 percent probability of recovering Bonneville's Federal payment obligations over the applicable rate period. The 2012-2013 Rates continue to employ a CRAC to enable Bonneville to increase power rate levels at the beginning of either of the years of the two-year rate period. The CRAC is designed to enable Bonneville to obtain up to an additional \$300 million in revenues from non-Slice Preference Customers in the related fiscal year, subject to a variety of conditions. The CRAC did not trigger in Fiscal Year 2011 for Fiscal Year 2012.

The 2012-2013 Rates continue a modified version of the "National Marine Fisheries Service Federal Columbia River Power System Biological Opinion Adjustment" or "NFB Adjustment" to enable Bonneville to increase power rate levels beyond the cap of \$300 million in additional revenues that Bonneville could recover in a fiscal year under the CRAC to cover the costs of certain potential adverse events related to the litigation over the 2010 Supplemental Columbia River System Biological Opinion, should such events occur. Those potential events relate primarily to the risk that the court may order changes in hydro operations that decrease power sales or increase power purchases. The 2012-2013 Rates also continue an "Emergency National Marine Fisheries Service Federal Columbia River Power System Biological Opinion Surcharge" or "Emergency NFB Surcharge" to enable Bonneville to increase power rate levels at any time in the 2012-2013 Rate Period in order to recover certain costs that could arise from the litigation over the 2010 Supplemental Columbia River System Biological Opinion, provided that Bonneville determines that its United States Treasury payment probability has fallen below 80 percent for the fiscal year in which the costs arise. The NFB Adjustment did not trigger in Fiscal Year 2011 for Fiscal Year 2012 Rates and the Emergency NFB Surcharge has not triggered in Fiscal Year 2012, although the NFB Adjustment and Emergency NFB Surcharge remain available to Bonneville during the 2012-2013 Rate Period if the conditions triggering their use arise.

Recovery of Stranded Power Function Costs

As a consequence of regulatory and economic changes in electric power markets, many utilities see potential for certain of their costs, in particular power system costs, to become unrecoverable or "stranded." Stranded costs may arise where power customers are able, pursuant to open transmission access rules, to reach new sources of supply, leaving behind unamortized power system costs incurred on their behalf. Bonneville could also face this concern. While Bonneville has separate statutory authority requiring it to assure that its revenues are sufficient to recover all of its costs, additional authority may be required to assure that such costs, including Bonneville's payments to the United States Treasury, are made on time and in full. Depending on the exact nature of wholesale and retail transmission access, it is possible that Bonneville's power marketing function may not be able to recover all of its costs in the event that Bonneville's cost of power exceeds market prices. Nonetheless, Bonneville cannot predict with certainty its cost of power or market prices.

FERC's 1996 order, "Order 888," to promote competition in wholesale power markets, established standards that a public utility under the FPA must satisfy to recover stranded wholesale power costs. The standards contain limitations and restrictions, which, if applied to Bonneville, could affect Bonneville's ability to recover stranded costs in certain circumstances. However, Bonneville's General Counsel interprets FERC Order 888 as not addressing stranded cost recovery by Bonneville under either the Northwest Power Act or sections 211 and 212 of the FPA. For a discussion of Order 888 and sections 211 and 212 of the FPA, as amended by EPA-1992, see "TRANSMISSION SERVICES—FERC and Non-discriminatory Transmission Access and the Separation of Power Services and Transmission Services."

Bonneville's rates for any FERC-ordered transmission service pursuant to sections 211 and 212 of the FPA are governed only by Bonneville's applicable law, except that no such rate shall be unjust, unreasonable, or unduly discriminatory or preferential, as determined by FERC. In the opinion of Bonneville's General Counsel, provisions of the Northwest Power Act directing Bonneville to recover its total cost would be applicable to any stranded cost to be recovered by Bonneville were Bonneville ordered by FERC to provide transmission under sections 211 and 212.

Shortly after the issuance of Order 888, Bonneville requested clarification of the application of FERC's stranded cost rule to Bonneville in the context of an order for transmission service under sections 211 and 212. In FERC Order 888-A, modifying original FERC Order 888, FERC addressed Bonneville's request by stating: "We clarify that our review of stranded cost recovery by [Bonneville] would take into account the statutory requirements of the Northwest Power Act and the other authorities under which we regulate [Bonneville] . . . and/or section 212(i), as appropriate." Therefore, it remains unclear how FERC would intend to balance Bonneville's Northwest Power Act cost recovery standards with the stranded cost rule as enunciated in FERC Order 888 in the context of FERC-ordered transmission service pursuant to sections 211 and 212. Contrary to the opinion of Bonneville's General Counsel, several of

Bonneville's transmission customers have taken the position that transmission rates may not be set to recover stranded power costs as Bonneville envisions under the Northwest Power Act.

Under EPA-2005, FERC was granted authority to require that the rates for transmission service that Bonneville provides to itself be comparable to the rates it charges others. The foregoing provisions in EPA-2005 do not amend Bonneville's existing statutory provisions under the Northwest Power Act but must be balanced with them. In the opinion of Bonneville's General Counsel, provisions of the Northwest Power Act directing Bonneville to recover its total cost would be applicable to any stranded cost to be recovered by Bonneville, notwithstanding the enactment of EPA-2005. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Energy Policy Act of 2005."

TRANSMISSION SERVICES

Bonneville provides a number of different types of transmission services to Regional Preference Customers, Regional IOUs, DSIs, other privately and publicly owned utilities, power marketers, power generators, and others. Transmission Services earned about \$740 million in revenues from the sale of transmission and related services, or roughly 23 percent of Bonneville's total revenues from external customers (and excluding revenues otherwise arising from interfunctional transactions between Bonneville's Transmission Services and Power Services) in Fiscal Year 2011.

Bonneville's Transmission Services provides transmission service under its Open Access Transmission Tariff ("Tariff"). Two reservation-based transmission services are offered under the Tariff: Point-to-Point and Network Integration. These services are available to all customers regardless of whether they are transmitting Federal or non-Federal power. Network Integration service is used by many Bonneville Preference Customers, primarily for delivery of Federal power to their loads. Point-to-Point service is typically taken by power marketers, independent power producers, and certain large utility customers. Finally, Bonneville, as a partial owner of the northern portions of the Southern Intertie and southern portions of certain transmission lines connecting areas of western Canada with the Region, provides Point-to-Point service to power marketers, including Bonneville's Power Services, which use Bonneville transmission service to effect power sales and related transactions inside and outside the Region. Bonneville's Transmission Services also provides reservation-based service under "legacy contracts"; that is, those that were in effect when Bonneville adopted open access in the mid-1990s. As these contracts expire, the service converts to Tariff services.

It is difficult to generalize as to a Preference Customer's cost of Network Integration service needed to effect various power transactions because the rate per megawatt hour of transmission depends on actual usage and thus can vary from day to day and customer to customer. Nonetheless, a useful point of reference for the proportion that power rates bear to transmission and ancillary services rates may be the cost borne by certain Preference Customers that purchase Full Requirements power from Bonneville. For example, in Fiscal Year 2011 a large Preference Customer that purchases very little transmission for its own resources paid Bonneville approximately \$4.32 per megawatt hour for transmission service and approximately \$28.90 per megawatt hour for electric power.

Bonneville's Federal Transmission System

The Federal System includes the Federal Transmission System that is owned, operated, and maintained by Bonneville as well as the Federal hydroelectric projects and certain non-Federal power resources. The Federal Transmission System is composed of approximately 15,000 circuit miles of high voltage transmission lines, and approximately 300 substations and other transmission facilities that are located in Washington, Oregon, Idaho, and portions of Montana, Wyoming, and northern California. The Federal Transmission System includes an integrated network for service within the Pacific Northwest ("Network"), and approximately 80 percent of the northern portion (north of California and Nevada) of the combined Southern Intertie, the primary bulk transmission link between the Pacific Northwest and the Pacific Southwest. The Southern Intertie consists of three high voltage Alternating Current ("AC") transmission lines and one Direct Current ("DC") transmission line and associated facilities that interconnect the electric systems of the two regions. The rated transfer capability of the Southern Intertie AC in the north to south direction is 4,800 megawatts of capacity, and in the south to north direction is 3,675 megawatts of capacity. The rated transfer capability of the DC line in both directions is 3,100 megawatts. The actual operating transfer capability can vary (or reliability transfer capability) by generation patterns, weather conditions, load conditions, and system outages.

The Federal Transmission System is used to deliver Federal and non-Federal power between resources and loads within the Network, and to import and export power from and to adjacent regions. Bonneville's Transmission Services provides transmission services and transmission reliability (ancillary) services to many customers. These customers include Bonneville's Power Services; entities that buy and sell non-Federal power in the Region such as Regional IOUs, Preference Customers, extra-Regional IOUs, independent power producers, aggregators, and power marketers;

in-Region purchasers of Federal System power such as Preference Customers and DSIs; and generators, power marketers, and utilities that seek to transmit power into, out of, or through the Region.

Bonneville constructed the Federal Transmission System and is responsible for its operation, maintenance, and expansion to maintain electrical stability and reliability of the system. As a matter of policy, Bonneville's transmission planning and operation decisions are guided by internal, regional, and national reliability practices. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Energy Policy Act of 2005" for a discussion of statutory provisions relating to reliability. Bonneville continually monitors the system and evaluates cost-effective reinforcements needed to maintain electrical stability and reliability of the system on a long-term planning basis. A number of conditions, actions, and events could affect the operating transfer capability and diminish the capacity of the system. For example, operating conditions such as weather, system outages, and changes in generation and load patterns may reduce the reliability transfer capability of the transmission system in some locations and limit the capacity of the system to meet the needs of the system's users, including Bonneville's Power Services. To assure that the system is adequate to meet transmission needs, Transmission Services evaluates system performance to determine whether or not to make transmission infrastructure investments.

Bonneville focuses its transmission infrastructure efforts on transmission projects needed to maintain reliability and new transmission projects that will provide additional, long-term firm transmission service for those seeking new transmission service in the Region, especially those developing new power generation projects, primarily wind generation, both inside and outside the Region. Bonneville's current transmission system investment plan calls for Bonneville to make investments in Fiscal Years 2012 through 2017 averaging about \$604 million annually. To finance the foregoing investments, Bonneville expects to use United States Treasury borrowing, reserves, and advance payments from generation integration and transmission customers. Bonneville also expects to use long-term, capitalized lease-purchase arrangements to acquire transmission infrastructure facilities as a means of reducing the pressure on Bonneville's United States Treasury borrowing authority.

If a customer requests transmission service and Bonneville determines that additional facilities need to be constructed to accommodate the request, Bonneville may seek advance funding of its costs for the necessary investments from the customer seeking the transmission service. If the necessary facilities are integrated into Bonneville's Network, Bonneville returns, over time, to the customer the amounts it advanced for construction of the new facilities. Bonneville returns these amounts in the form of (i) credits against billings by Bonneville for firm transmission service purchased from Bonneville at established transmission rates or (ii) in some cases, cash payments to the generator or its assigns. The costs of these new facilities are allocated to Network service rates, thereby spreading the costs among all Network customers.

Bonneville estimates that transmission service credit offsets for amounts advanced to Bonneville for new transmission integration investments will be about \$40 million in Fiscal Year 2012 and \$49 million in Fiscal Year 2013. It is possible that the amount of such credits could increase in future years depending on the development of new generation projects (particularly wind projects) that will require transmission service over the Federal Transmission System.

Bonneville also, where applicable and in a manner consistent with Bonneville's Tariff, may apply the "or" test to recover new transmission facility costs. Under the "or" test, Bonneville compares the "incremental cost" rate for transmission service to Bonneville's embedded cost rate, and charges the requesting customer the higher of the two rates. The application of the "or" test generally protects Bonneville's Network customers from costs they would otherwise bear due to the integration costs of the new facilities.

FERC has approved Bonneville's current planning process, commonly referred to as "Network Open Season," whereby Bonneville identifies which new transmission projects would be most effective based in large part on the extent to which customers, including developers of proposed new generation such as wind generation, are willing to execute long-term, creditworthy commitments for transmission service that require these new Network transmission system investments. Bonneville believes that this process assists Bonneville in assuring it will recover the costs of investing in related transmission facilities and help avoid stranded transmission investments.

Bonneville's transmission system investment plan is subject to change as Bonneville is unable to predict the cost of new investments for the integration of new generation or to meet customers' new transmission service requests, the amount that customers will actually commit to on terms acceptable to Bonneville, or the extent to which Bonneville will fund such investments through customer advances of funds, borrowing from the United States Treasury, or third-party debt, such as lease-purchases. For discussion of applicability of FERC's cost allocation methodology under Order 1000, see "—Bonneville's Participation in a Regional Transmission/Planning Organization."

With respect to Bonneville's lease-purchase program, Bonneville entered into a long-term, capitalized lease-purchase agreement with Northwest Infrastructure Financing Corporation ("NIFC") in 2003 for a large transmission line project located in Washington state. NIFC issued about \$120 million in bonds to fund construction of the project. The bonds are secured solely by NIFC's pledge of Bonneville's lease payments under the project lease.

Subsequently, Bonneville entered into five separate master lease agreements with Northwest Infrastructure Financing Corporation II ("NIFC II"), Northwest Infrastructure Financing Corporation III ("NIFC III"), Northwest Infrastructure Financing Corporation IV ("NIFC IV"), Northwest Infrastructure Financing Corporation V ("NIFC V"), and Northwest Infrastructure Financing Corporation V ("NIFC VI") under which Bonneville has entered into lease-purchase commitments to finance \$566.1 million in aggregate Federal Transmission System replacements and improvements. Under each of the master lease arrangements, Bonneville's lease-purchase payments are pledged to the payment of bank loans incurred by the respective project owner. The proceeds of the loans are used to fund the construction and installation of the leased facilities. Bonneville's lease payments are not conditioned on the completion, suspension, or termination of the related projects, and the principal amounts associated with the bank loans are included in Federal System audited financial statements as "Non-Federal Debt." As part of Bonneville's annual budget submitted to Congress for Fiscal Year 2013, Bonneville forecast that expenditures from funds provided under lease-purchase agreements will average about \$89 million annually over Fiscal Years 2012-2017. The budget forecasts are not binding on Bonneville and the actual value could differ, perhaps substantially, from such estimates depending on capital spending in such years and other factors.

FERC and Non-discriminatory Transmission Access and the Separation of Power Services and Transmission Services

In general, the thrust of regulatory changes in the 1990s, both by Congress and FERC, has been to require transmission owners to provide open transmission access to their transmission systems on terms that do not discriminate in favor of the transmission owner's own power-marketing function. EPA-1992 amended sections 211 and 212 of the FPA to authorize FERC to order a "transmitting utility" to provide access to its transmission system at rates and upon terms and conditions that are just and reasonable, and not unduly discriminatory or preferential.

While Bonneville is not generally subject to the FPA, Bonneville is a "transmitting utility" under EPA-1992. Therefore, FERC may order Bonneville to provide others with transmission access over the Federal transmission system facilities. FERC also may set the terms and conditions for such FERC-ordered transmission service. However, the transmission rates for FERC-ordered transmission under EPA-1992 are governed only by Bonneville's other applicable laws, except that no such rate shall be unjust, unreasonable, or unduly discriminatory or preferential, as determined by FERC. Based on the legislative history relating to the provisions of EPA-1992 applicable to Bonneville, Bonneville's General Counsel is of the opinion that Bonneville's rates for FERC-ordered transmission services under sections 211 and 212 are to be established by Bonneville, rather than by FERC, and are reviewed by FERC through the same process and using the same statutory requirements of the Northwest Power Act as are otherwise applicable to Bonneville's transmission rates. In addition, with respect to Bonneville's ability to recover its transmission costs through its transmission rates, it is the opinion of Bonneville's General Counsel that the EPA-2005 provisions relating to Bonneville's transmission rates would not adversely affect Bonneville's authority and obligation to recover in full the costs of providing transmission service through its transmission rates. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Energy Policy Act of 2005."

In 1996, FERC issued Order 888 to promote competition in wholesale power markets. Among other things, Order 888 established a *pro forma* tariff providing the terms and conditions for non-discriminatory open access transmission service, and required all regulated or jurisdictional utilities to adopt the tariff. Order 888 also included a reciprocity provision under which jurisdictional utilities must grant open access transmission services to non-jurisdictional (i.e., unregulated) utilities if the non-jurisdictional utility offers open access in return, either through bilateral contracts or by (i) submitting to FERC for its approval an open access transmission tariff that substantially conforms or is superior to the *pro forma* tariff and (ii) adopting transmission rates for third parties that are comparable to the rates the non-jurisdictional utility applies to itself. FERC issued "Order 890" in February 2007, which further supported Order 888's aims, emphasizing increased transmission access and transparency and promotion of transmission utilization. Bonneville is a non-jurisdictional utility.

EPA-2005 includes provisions relating to terms and conditions of transmission service that may be imposed by an "unregulated transmitting utility" (a term that includes Bonneville). The provisions authorize FERC to require such utilities to provide transmission services to others on terms and conditions that are comparable to those the utility offers itself and that are not unduly discriminatory or preferential. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Energy Policy Act of 2005."

Because Bonneville is a non-jurisdictional utility, FERC Orders 888 and 890 have limited applicability. Notwithstanding, since 1996, Bonneville has adopted terms and conditions for a non-discriminatory open access transmission tariff and has voluntarily filed its Tariff with FERC to obtain reciprocity status. Bonneville filed an Order 890 tariff on October 3, 2008. FERC approved most of Bonneville's Tariff in an order issued July 15, 2009, but denied reciprocity pending resolution of certain limited issues. Bonneville's subsequent request for rehearing was denied. A new Order 890 tariff underwent public review and was voluntarily filed with FERC on March 29, 2012 for reciprocity approval.

On December 7, 2011, in response to complaints filed at FERC concerning Bonneville's Interim Policies and pursuant to its authority under EPA-2005 and section 211A of the FPA, FERC ruled that Bonneville's Interim Policies did not provide for comparable transmission service. FERC ordered Bonneville to file, within 90 days of its ruling, tariff provisions addressing the comparability concerns raised in the proceedings. Bonneville filed amended tariff provisions on March 6, 2012, to be effective April 1, 2012. Bonneville continues to offer open access transmission service pursuant to its initial Order 890 tariff as amended pursuant to FERC's December 7, 2011 ruling. It continues to receive open access from other transmitting utilities despite its lack of reciprocity. Bonneville voluntarily filed its new Order 890 tariff on March 29, 2012. It expects to continue to update its tariff as appropriate to reflect changes FERC makes to the *pro forma* tariff. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Wind Generation Development and Integration into the Federal Transmission System."

In April 1996, FERC issued "Order 889" and more recently, in October 2008, "Order 717," each setting forth the "standards of conduct" for jurisdictional utilities that are transmission providers and have a power-marketing affiliate or function. In general, these standards of conduct are intended to assure that wholesale power marketers that are affiliated with a transmission provider do not obtain unfair market advantage by having preferential access to information regarding the transmission provider's transmission operations. Although Bonneville is not subject to Orders 889 and 717, non-jurisdictional utilities must adhere to it in order to obtain reciprocity. Therefore, in the 1990s Bonneville separated its transmission and power functions into separate business units. Bonneville continued to voluntarily adapt its operations to comply with FERC's standards of conduct provisions. It currently operates in accordance with the standards of conduct set forth in Order 717.

Bonneville's Transmission and Ancillary Services Rates

Under the Northwest Power Act, Bonneville's transmission rates are set in accordance with sound business principles to recover the costs associated with the transmission of electric power over the Federal System transmission facilities, including amortization of the Federal investment in the Federal Transmission System over a reasonable number of years, and other costs and expenses during the rate period. FERC approves and confirms Bonneville's transmission rates after a finding that such rates recover Bonneville's costs during the rate period, and are sufficient to make full and timely payments to the United States Treasury.

Bonneville proposed and FERC issued interim approval of Bonneville's final transmission, ancillary services and control area service rates for the two years beginning Fiscal Year 2012. All of the transmission rates and the two required ancillary services rates remain unchanged from the prior transmission rate period, Fiscal Years 2010-2011. Bonneville estimates that its transmission rates and the two required ancillary services for Network Integration service are about \$4.32 per megawatt hour under the 2012-2013 Rates.

As did the prior rates, the 2012-2013 Rates include a rate for wind balancing services (now referred to as the Variable Energy Resource Balancing Rate) to recover the costs that Bonneville bears in integrating wind resources into the Federal System. This rate recovers the costs of the reserves described above. The Variable Energy Resource Balancing Rate averages about \$5.69 per megawatt hour of wind generation, assuming wind energy production is about 30 percent of the installed capacity of wind generation. The rate is in addition to applicable rates for the transmission of power. For a discussion of wind energy integration, see "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Wind Generation Development and Integration into the Federal Transmission System."

Bonneville's Participation in a Regional Transmission/Planning Organization

In January 2000, FERC issued a final rule on regional transmission organizations ("RTOs"), establishing minimum characteristics and functions for an RTO and requiring that each jurisdictional utility (a term that does not include Bonneville) make certain filings regarding the formation of and participation in an RTO. FERC proposed RTOs as a means to assure that transmission owners make transmission available on a basis that does not discriminate in favor of their affiliated power marketing functions. Following the FERC actions to promote RTOs, transmission-owning utilities in the Region and others attempted to develop an RTO that would assist transmission operations in the Region.

None of those proposals were implemented. FERC decided that participation in RTOs is voluntary. EPA-2005 includes provisions explicitly authorizing Bonneville to participate in the formation and operation of an RTO. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Energy Policy Act of 2005."

Bonneville is currently a member of "ColumbiaGrid," a regional planning organization comprising eight western transmission owners with balancing authority areas in the Region. ColumbiaGrid is not an "RTO" under FERC policies since ColumbiaGrid has a relatively restricted scope of operations. ColumbiaGrid focuses on coordinating Regional transmission planning and expansion, assisting participating utilities in meeting their transmission reliability obligations, and operating an information system to provide power marketers and others with information about transmission system operations. It is possible that in the long run ColumbiaGrid would have increased operational control of the Region's transmission assets and take an increased role in providing transmission service, including through the operation of transmission markets and market monitoring. Whether ColumbiaGrid's scope of operations evolves to include new functions will be determined by the participating utilities.

Bonneville has entered into agreements to fund a proportionate share of the costs of making ColumbiaGrid operational and to assist ColumbiaGrid in efficient transmission planning and expansion in its service area. Bonneville's estimated expense associated with the foregoing and other existing arrangements with ColumbiaGrid continue to be about \$3 million per year. Bonneville and the other participants in ColumbiaGrid continue to work on the development of ColumbiaGrid's operations.

ColumbiaGrid and its members are also participating with the members of two other groups of transmission owners in a "Joint Initiative," which is exploring approaches to deal with the challenges associated with integrating large amounts of intermittent generating resources, such as wind power, into the resource mix within the transmission system of Western North America. The provision of ancillary services to support these resources can be managed by certain, more efficient scheduling practices, which can be achieved only by the development of communication protocols and business practices within and across western control areas. Efforts to implement the results of this Joint Initiative are ongoing.

FERC has provided further regional transmission planning direction in its "Order 1000" issued on July 21, 2011. Order 1000 requires, among other things, that jurisdictional utilities participate in certain regional transmission planning processes and in regional and interregional cost allocation methodologies for transmission projects. Order 1000 by its terms does not apply to non-jurisdictional utilities, such as Bonneville, but FERC has strongly encouraged non-jurisdictional utilities to participate and comply. FERC, in Order 1000, stated that it might exercise its authority under section 211A of the FPA to require non-jurisdictional utilities' compliance with Order 1000's provisions if voluntary compliance is not forthcoming.

Bonneville supports regional transmission planning and increased interregional coordination as demonstrated by its participation in ColumbiaGrid. But Bonneville believes that certain provisions of Order 1000, including its cost allocation provisions, may conflict with Bonneville's statutory transmission system obligations and authority. Bonneville filed a request for clarification and rehearing on August 22, 2011, on these and other issues. Several other non-jurisdictional utilities filed similar clarification and rehearing requests. These requests are still pending.

MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES

Bonneville Ratemaking and Rates

Bonneville Ratemaking Standards

Bonneville is required to periodically review and, as needed, to revise rates for power sold and transmission services provided in order to produce revenues that recover Bonneville's costs, including its payments to the United States Treasury. The Northwest Power Act incorporates the provisions of other Bonneville organic statutes, including the Transmission System Act and the Flood Control Act. The Transmission System Act requires, among other things, that Bonneville establish its rates "with a view to encouraging the widest possible diversified use of electric power at the lowest possible rates to consumers consistent with sound business principles," while having regard to recovery of costs and repayment to the United States Treasury. Substantially the same requirements are set forth in the Flood Control Act.

Bonneville Ratemaking Procedures

The Northwest Power Act contains specific ratemaking procedures used to develop a full and complete record supporting a proposal for revised rates. The procedures include publication of the proposed rate(s), together with a statement of justification and reasons in support of such rate(s), in the Federal Register and a hearing before a hearing officer. The hearing provides an opportunity to refute or rebut material submitted by Bonneville or other parties and also provides a reasonable opportunity for cross-examination, as permitted by the hearing officer. Upon the conclusion of the hearing, the hearing officer certifies a formal hearing record (including hearing transcripts, exhibits, and such other materials and information as have been submitted during the hearing) to the Bonneville Administrator. This record provides the basis for the Administrator's final decision, which must include a full and complete reasoning in support of the proposed rate(s).

Federal Energy Regulatory Commission Review of Rates Established by Bonneville

Rates established by Bonneville under the Northwest Power Act may become effective only upon confirmation and approval by FERC, although FERC may grant interim approval of Bonneville's proposed rates pending FERC's final confirmation and approval.

FERC's review under the Northwest Power Act of Bonneville's power rates and transmission rates involves three standards set out in the Northwest Power Act. These standards require FERC to confirm and approve these Bonneville rates based on findings that such rates: (i) are sufficient to assure repayment of the Federal investment in the Federal System over a reasonable number of years after first meeting Bonneville's other costs; (ii) are based on Bonneville's total system costs; and (iii) insofar as transmission rates are concerned, equitably allocate the costs of the Federal Transmission System between Federal and non-Federal power utilizing such system. FERC does not, however, review Bonneville's rate design or the cost allocation for rates for firm power and Regional non-firm energy.

Upon reviewing Bonneville's power rates, FERC may either confirm or reject a rate proposed by Bonneville. FERC lacks the authority to establish a power rate in lieu of a proposed rate that FERC finds does not meet the applicable standards. In the opinion of Bonneville's General Counsel, if FERC were to reject a proposed Bonneville power rate, FERC would be limited to remanding the proposed rate to Bonneville for further proceedings as Bonneville deems appropriate. On remand, Bonneville would reformulate the proposed rate to comply with the statutory ratemaking standards. If FERC were to have given Bonneville interim approval, Bonneville may be required to refund the difference between the interim rate charged and any such final, FERC-approved rate. However, Bonneville is required by law to set rates to meet all its costs; thus, it is the opinion of Bonneville's General Counsel that Bonneville may be required to increase its rates to seek to recover the amount of any such refunds, if needed.

For a discussion of FERC rate review and regulation related to transmission access and rates, see "TRANSMISSION SERVICES—FERC and Non-discriminatory Transmission Access and the Separation of Power Services and Transmission Services" and "—Bonneville's Transmission and Ancillary Service Rates."

Judicial Review of Federal Energy Regulatory Commission Final Decision

FERC's final approval of a proposed Bonneville rate under the Northwest Power Act is a final action subject to direct, exclusive review by the Ninth Circuit Court. Suits challenging final actions must be filed within 90 days of the time such action is deemed final. The record upon review by the court is limited to the administrative record compiled in accordance with the Northwest Power Act.

Unlike FERC, the court reviews all of Bonneville's ratemaking for conformance with all Northwest Power Act standards, including those ratemaking standards incorporated by reference in the Northwest Power Act. In the opinion of Bonneville's General Counsel, the court lacks the authority to establish a Bonneville rate. Upon review, the court may either affirm or remand a rate to FERC or Bonneville, as appropriate. On remand, Bonneville would reformulate the remanded rate. Bonneville's flexibility in establishing rates could be restricted by the rejection of a Bonneville rate, depending on the grounds for the rejection. Bonneville may be subject to refund obligations if the reformulated rate were lower than the remanded rate. However, Bonneville is required by law to set rates to meet all its costs; thus, it is the opinion of Bonneville's General Counsel that Bonneville may be required to increase its rates to seek to recover the amount of any such refunds, if needed.

Power Customer Classes

The Northwest Power Act, as well as other Bonneville organic statutes, provides for the sale of power: (i) to Preference Customers (including the Issuer) and certain Federal agency customers; (ii) to DSIs; (iii) for those portions of loads which qualify as "residential," to investor-owned and public utilities participating in the Residential Exchange Program; and (iv) as requested, to meet the net requirements of investor-owned utilities. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Residential Exchange Program." The rates for power sold to these respective customer classes are based on allocation of the costs of the various resources available to Bonneville, consistent with the various statutory directives contained in Bonneville's organic statutes.

Other Firm Power Rates

Bonneville's rates for other firm power sales within the Region are based on the cost of such resources as Bonneville may decide are applicable to such sales. Bonneville also sells similarly priced surplus firm power outside the Northwest, primarily to California, under short-term power sales that allow for flexible prices, or under long-term contract rates.

Surplus Energy

Energy that is surplus to the contracted-for requirements of Bonneville's Regional customers is priced in accordance with the statutory standards (contained in the Northwest Power Act) applicable to such sales, as discussed above. Such energy is available within and without the Pacific Northwest, with most sales being made to California markets.

Limitations on Suits against Bonneville

Suits challenging Bonneville's actions or inaction may only be brought pursuant to certain Federal statutes that waive sovereign immunity. These statutes limit the types of actions, remedies available, procedures to be followed, and the proper forum. In the opinion of Bonneville's General Counsel, the exclusive remedy available for a breach of contract by Bonneville is a judgment for money damages. See "BONNEVILLE LITIGATION" for information regarding pending litigation seeking to compel or restrain action by Bonneville.

Laws Relating to Environmental Protection

Bonneville must comply with the National Environmental Policy Act ("NEPA"), which requires that Federal agencies conduct an environmental review of a proposed Federal action and prepare an environmental impact statement if the action proposed may significantly affect the quality of the human environment. NEPA may require that Bonneville follow statutory procedures prior to deciding whether to implement an action. The Comprehensive Environmental Response, Compensation and Liability Act ("CERCLA"), the Resource Conservation and Recovery Act ("RCRA"), the Toxic Substance Control Act ("TSCA"), and applicable state statutes and regulations, as well as amendments thereto, may result in Bonneville incurring unplanned costs to investigate and clean up sites where hazardous substances have been released or disposed of. Bonneville has been identified as one of several potentially responsible parties at two sites. Bonneville's environmental protection costs at one site are approximately \$400,000 to date. Bonneville has not committed to any cleanup at this time pending a Record of Decision in 2012, but Bonneville's additional environmental protection costs at the site are not expected to exceed \$100,000. Bonneville's potential liability for environmental protection costs at a second site is uncertain at this time, but is not expected to exceed \$10 million.

Energy Policy Act of 2005

EPA-2005 was enacted by Congress in July 2005. Among other things, EPA-2005 amended the FPA by including new provisions applicable to Bonneville's power and transmission marketing. Provisions in EPA-2005 that could have the greatest impact on Bonneville's operations include the following:

(i) EPA-2005 amends the FPA to authorize FERC to require an unregulated transmitting utility (a term that includes Bonneville) to provide transmission services at rates comparable to those the utility charges itself, and on terms and conditions that are comparable to those the utility offers itself and that are not unduly discriminatory or preferential. On December 7, 2011, FERC, invoking this authority, rejected Bonneville's Interim Policies, on the basis it did not provide comparable transmission service, and ordered Bonneville to file tariff revisions addressing the comparability concerns raised in the proceeding. Bonneville filed amended tariff language on March 6, 2012, in response to FERC's ruling. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION

SERVICES—Wind Generation Development and Integration into the Federal Transmission System." FERC has not otherwise exercised its authority under this provision.

- (ii) With respect to Bonneville's participation in an RTO, EPA-2005 authorizes the Secretary of Energy or, upon designation by the Secretary, the administrator of a power marketing administration ("PMA") including Bonneville, to transfer control and use of the PMA's transmission system to certain defined entities, including an RTO, independent system operator, or any other transmission organization approved by FERC for operation of transmission facilities. The section further provides that the contract, agreement, or arrangement by which control and use is transferred must include provisions that ensure recovery of all of the costs and expenses of the PMA related to the transmission facilities subject to the transfer, consistency with existing contracts and third-party financing arrangements, and consistency with the statutory authorities, obligations, and limitations of the PMA. See "TRANSMISSION SERVICES—Bonneville's Participation in a Regional Transmission/Planning Organization."
- (iii) EPA-2005 grants FERC limited authority to order refunds in the case of certain energy sales by non-jurisdictional utilities such as Bonneville. The refund authority is limited to sales of 31 days or less made through an organized market in which the rates for the sale are established by a FERC-approved tariff. The refund authority applies to Bonneville only if the rate for the sale by Bonneville is unjust and unreasonable and is higher than the highest just and reasonable rate charged by any other entity for a sale in the same geographic market for the same or most nearly comparable time period. See "POWER SERVICES—Customers and Other Power Contract Parties of Bonneville's Power Services—Effect on Bonneville of Developments in California Power Markets in 1999-2001."
- (iv) EPA-2005 authorizes FERC to certify and oversee an Electric Reliability Organization ("ERO") that will be authorized to issue and enforce mandatory reliability rules that cover all users, owners, and operators of the bulk power system. The mandatory reliability standards apply to Bonneville, but EPA-2005 expressly states that neither the ERO nor FERC are authorized to order the construction of additional generation or transmission capacity or to set and enforce compliance with standards for adequacy or safety of electric facilities or services. Monetary penalties for violation of the standards may be assessed by the ERO and approved by FERC, but it has not yet been determined whether Congress authorized monetary penalties to be imposed on federal agencies, such as Bonneville.

2010 Dodd-Frank Act and Bonneville

The Dodd-Frank Wall Street Reform and Consumer Protection Act ("Dodd-Frank Act") provides for the reform of the financial industry in the United States. Under this legislation, regulation of over-the-counter ("OTC") swaps, futures, options, and derivatives will be substantially increased. The scope of the Dodd-Frank Act is very broad, and grants extensive discretion to applicable regulatory bodies, primarily the Commodities Futures Trading Commission ("CFTC") and the Securities and Exchange Commission ("SEC"). Congress directed the CFTC and SEC to establish and enforce rules and requirements for participants in a wide range of commercial and financial markets and they are establishing new rules on trading limits, and capital, reserve, and collateral requirements (primarily margin requirements).

Bonneville participates extensively in OTC future physical electric power transactions which call for physical delivery of electric power to market energy and to purchase energy to meet needs, and also to hedge market sales and purchases. The Dodd-Frank Act specifically excludes future physical delivery contracts from direct regulation. But as Dodd-Frank rulemaking efforts continue, new rules may adversely affect OTC physical energy markets and energy market participants. One result could be a significant drop-off in counterparty participation in the OTC future physical electric power market, thus decreasing market liquidity. As a result, Bonneville may look to exchange-traded, power-related financial swaps to manage risk in its market purchases and sales of electricity. Bonneville does not currently hold any exchange-traded, power-related financial swaps or other swap agreements such as interest rate swaps. It has entered into such transactions in the past though and may enter into them or similar agreements in the future. For further discussion about Bonneville's transaction risk management policies, see "BONNEVILLE FINANCIAL OPERATIONS—Position Management and Derivative Instrument Activities and Policies."

As the regulatory agencies work to implement the Dodd-Frank Act, Bonneville cannot predict the impact to Bonneville of the new proposed or final rules. Depending on the final terms of the implementing rules, Bonneville's trading and financial operations could be affected directly or indirectly. Bonneville continues to actively monitor the rule-making process and related market changes in an effort to organize its trading activity so as to minimize any adverse financial impact on Bonneville's operations.

Other Applicable Laws

Many statutes, regulations, and policies are or may become applicable to Bonneville, several of which could affect Bonneville's operations and finances. Bonneville cannot predict with certainty the ultimate effect such statutes, regulations or policies could have on its finances.

Columbia River Treaty

Bonneville and the Corps have been designated by executive order to act as the "United States Entity" which, in conjunction with a Canadian counterpart, the "Canadian Entity," formulates and carries out operating arrangements necessary to implement the 1964 Columbia River Treaty (the "Treaty"). The United States and Canada entered into the Treaty to increase reservoir capacity in the Canadian reaches of the Columbia River basin for the purposes of power generation and flood control.

Regulation of stream flows by the Canadian reservoirs enables six Federal and five non-Federal dams downstream in the United States to generate more usable, firm electric power. This increase in firm power is referred to as the "downstream power benefits." The Treaty specifies that the downstream power benefits be shared equally between the two countries. Canada's portion of the downstream power benefits is known as the "Canadian Entitlement."

The Treaty specifies that the Canadian Entitlement be delivered to Canada at a specified point unless the United States Entity and the Canadian Entity agree to other arrangements. The United States Entity and Canadian Entity reached such an agreement in the late 1990s, and as a result the United States Entity does not have to build a transmission line to assure delivery to the point referred to in the Treaty.

The United States Entity and Canadian Entity have consulted on terms for possible disposal of portions of the Canadian Entitlement in the United States. Direct disposal of the Canadian Entitlement in the United States was authorized by the executive branches of the United States and Canadian governments through an exchange of diplomatic notes, which occurred in 1999.

Although the Treaty does not expire by its own terms, either the United States or Canada may elect to terminate it by providing not less than ten years' notice, with the earliest time for termination occurring in calendar year 2024. Bonneville has not received any indication from either the United States or Canada of any interest in terminating the Treaty.

Proposals for Federal Legislation and Administrative Action Relating to Bonneville

Congress from time to time considers legislative changes that could affect electric power markets generally and Bonneville specifically. For example, several bills have proposed, among other things, granting buyers and sellers of power access to Bonneville's transmission under a form of regulatory oversight comparable to that currently applicable to privately-owned transmission and subjecting Bonneville's transmission operations and assets to FERC regulation. Under this type of regulation, in general, a transmission owner may not use its transmission system to recover costs of its power function. This type of regulation would be at odds with Bonneville's General Counsel's legal opinion of Bonneville's current transmission rate authority under which Bonneville would, if necessary, be required to use transmission rates to recover its power function costs. Other proposals advanced in or submitted to Congress have included privatizing the Federal power marketing agencies, including Bonneville, privatizing new and replacement capital facilities at Federal hydroelectric projects, studying the removal of certain Federally-owned dams of the Federal System, placing caps on Bonneville's authority to incur certain types of capitalized costs, requiring that Bonneville sell its power at auctioned market prices rather than under cost-based rates, and limiting Bonneville's ability to incur new third-party debt.

In the past, the United States has narrowly avoided reaching its debt ceiling limitation. A future failure to raise the United States' debt ceiling could result in default by the United States and have adverse implications on all funds held by the United States Treasury, including the Bonneville Fund. Bonneville is unable to predict whether the United States Congress will fail to raise the United States' debt ceiling in the future. It is possible that actions taken or not taken by the United States Treasury or others at such times could materially affect Bonneville's operations and financial conditions, including, but not limited to, restrictions on Bonneville's ability to borrow either short- or long-term from the United States Treasury and on Bonneville's access to the Bonneville Fund including obtaining funds necessary to meet its payment obligations.

Bonneville is a Federal agency. It is subject to direction or guidance in a number of respects from the United States Office of Management and Budget, DOE, FERC, the United States Treasury and other Federal agencies. Bonneville is frequently the subject of, or would otherwise be affected by, various executive and administrative proposals. Bonneville is unable to predict the content of future proposals; however, it is possible that such proposals could materially affect Bonneville's operations and financial condition.

Climate Change

Federal, regional, state, and international initiatives have been proposed or adopted to address global climate change by controlling or monitoring greenhouse gas emissions, by encouraging renewable energy development, and by implementing other measures. Bonneville cannot predict whether or when new laws and regulations or proposed initiatives would take effect in a manner that would affect Bonneville, and, if so, how they would affect Bonneville.

One of the major climate change policy initiatives that has been discussed at the national and regional levels is the pricing of carbon either through a cap and trade or a carbon tax. Federal legislation that would establish a national carbon price has become less likely in the near term. However, the State of California is scheduled to initiate a cap and trade platform in 2013 that would establish a carbon price in California. Other Western states or Canadian provinces could join the cap and trade platform through the Western Climate Initiative. The pricing of carbon is intended to disfavor the use of high carbon intensity resources, particularly coal. However, none of the generating facilities of the Federal System are fueled by carbon-based fuels. The Federal System generating facilities are primarily hydroelectric resources, or, in the case of Columbia Generating Station, nuclear-fueled. Therefore, it is unlikely that a carbon price would directly affect the cost of the output of the Federal System. However, a carbon price may increase the market price of electricity.

Bonneville frequently enters into short-term agreements for the purchase of electric power to make "balancing purchases" in periods of the year when Federal System generating facilities are not expected to be able to match loads. Further, in the past Bonneville has entered into and in the future expects to enter into similar market purchases in order to address longer term firm power deficits. To the extent that the electric power that Bonneville purchases for these purposes is derived from carbon-based generation, Bonneville could face increased costs if and when carbon emission regulation takes effect. However, Bonneville believes that cost increases in purchases would likely be offset by an increase in the relative value of its non-carbon-based seasonal surplus (secondary) energy, which is derived primarily from hydroelectric generating resources. In any event, given the predominance of non-carbon-based generation in the Federal System, to the extent that global warming initiatives impose controls or costs on carbon generation, Bonneville believes that the aggregate relative economic value of Bonneville's electric power probably would not decline, all else being equal.

To the extent that new regulations and incentives for non-carbon based generation increase the development of new generation facilities, Bonneville could face increased costs for integrating such facilities into the Federal Transmission System. However, Bonneville would be required by law to recover the costs in transmission and related rates. See "— Wind Generation Development and Integration into the Federal Transmission System." There may also be pressure to retire certain high carbon intensity resources early, particularly coal-fired generation. Given the resource profile of the Federal System, it is unlikely that the resources that produce power marketed by Bonneville will be closed early as a result of climate change policy.

The physical effects of climate change could affect the generation capability of the Federal System to meet loads. Given the Federal System's reliance on precipitation and snow pack, climate change could affect the amount, timing, and availability of hydroelectric generation. In addition, climate change could affect load patterns if space-heating and -cooling demands change, and if heat waves become more frequent and severe. Finally, changes in climate could adversely affect fish and wildlife populations affected by the Federal System, possibly resulting in additional costs. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Fish and Wildlife—The Endangered Species Act."

Wind Generation Development and Integration into the Federal Transmission System

Wind Generation Development and Integration

As the owner/operator of the Federal Transmission System, the largest bulk transmission system in the Region, Bonneville is responsible for transmitting electric power from and integrating most of the new wind generation projects that are located in the Region or that are transmitted into or through the Region. Bonneville estimates that approximately 4,131 megawatts of wind generation facilities are now interconnected to the Federal Transmission System. Bonneville expects that an additional 970 megawatts of wind power will be integrated by the end of September

2013. Wind generation integration beyond that point is expected to continue to increase with future wind project development in the Region. With the enactment by Western states of renewable energy portfolio requirements applicable to electric power utilities, Bonneville expects that additional wind generation investments will continue to be made for the foreseeable future but at a lower level than previously anticipated.

The preceding megawatt estimates of wind generation reflect installed capacity of the facilities themselves and do not reflect estimated energy output, which depends on the availability and intensity of wind. Average generation over a year for all wind generation in the Region is roughly 30 percent of the installed capacity of the wind generation facilities

From an electric power system perspective, Bonneville believes that wind energy provides no electric power capacity because its availability depends on the wind, and therefore is not reliable to be called on when needed. In addition, even when wind resources are generating, actual output can vary substantially in relatively short time frames. This means that other generating resources must be available and be relied on to provide necessary reserves to meet sudden declines in wind generation. Generation resources must also be available to be scaled back to accommodate unexpected upsurges in wind generation. Thus, integration of wind energy into the Federal Transmission System provides some operational challenges to assure system-wide reliability and the efficient effective transmission of wind from generation source to loads.

One of the complexities relates to the operation of the hydropower generating resources of the Federal System. While the Federal System hydropower is highly flexible since it can be called on to increase or decrease electric generation on short notice to manage wind fluctuations, system operation limitations restrict that flexibility. For example, in the spring and summer, the Federal System is operated to spill water to aid downstream migrant fish. Bonneville has developed processes to assure that wind generation integration does not adversely affect meeting ESA fish requirements by establishing the ability to cut wind generation schedules. Finally, integrating new resources (wind or otherwise) may also require facilities investments, such as new transmission lines and substations or improvements to existing facilities, in order to transmit the additional electric power. See "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—Wind Integration and Oversupply Management Protocol."

All costs of Bonneville's wind integration efforts are recovered in its rates. See "TRANSMISSION SERVICES—Bonneville's Transmission and Ancillary Services Rates."

In 2009, Bonneville formed a technical cross agency team dedicated to designing cost-effective means to integrate large amounts of wind into the Federal System. One of the team's first tasks was the examination of the potential for third-party generation, i.e., generation from plants other than the Federal System, to meet within-hour capacity needs (to increase and decrease third-party generation in response to variations in wind generation). The acquisition of non-Federal generation can be accomplished through Bonneville or by the individual wind project owners.

Beginning in September 2010, Bonneville and Iberdrola Renewables ("Iberdrola") developed a self-supply pilot whereby Iberdrola will arrange for the generation imbalance portion of its own within-hour capacity needs from other generating resources as necessary to integrate its resources into the Federal Transmission System, rather than rely on Bonneville. The pilot period has been extended through Fiscal Year 2013. This will save Bonneville up to 300 megawatts of within-hour capacity reserves. Bonneville has also entered into some smaller, shorter-term arrangements with other generators. In general, the arrangements provide capacity reserves for Bonneville that can also be dropped, at Bonneville's direction, during times when Bonneville might otherwise have to lower its hydro generation. Additional pilot programs include allowing wind generators to increase and decrease their transmission schedules on an intrahourly basis. Shorter scheduling time frames shifts part of the within-hour balancing requirement to the utility that is using the wind generation to meet load, thus easing Bonneville's balancing requirements. This enables Bonneville to more efficiently use its capacity resources for balancing. While these various pilots or initiatives are not always sufficient to meet the growing need for within-hour capacity reserves, they do serve to make the Federal System more efficient and keep short-term rate pressures low. For the long-term, it is possible that Bonneville may seek to obtain new generating resources to meet its responsibilities as a transmission operator.

Over-generation from High Water and High Wind

Apart from wind integration issues, continued wind power development may, from time to time, create reliability and environmental responsibility issues. Bonneville's seasonal surplus power is derived in the spring when river flows are the greatest. Coincidentally, the spring months also tend to be windy, and wind generation in the spring is often at its peak. The transmission system can only transmit an amount of power generation equal to loads, otherwise the system will destabilize. Thus, transmission balancing authorities such as Bonneville must reduce (displace) generation within its system so that power produced does not exceed demand.

In periods of high hydroelectric output, Bonneville can avoid forced displacement by agreeing with owners of thermal (coal, oil, and gas) generation to "economically displace" their thermal generation with low cost or free hydropower, thereby saving thermal fuel costs. Displacement of wind generation by Bonneville is more difficult given that wind generators do not have fuel costs, so the owners of the wind generation see no cost savings to be achieved by displacing their generation. Some wind generators also receive tax incentives in the form of state renewable energy credits or Federal production tax credits. These credits are based upon the amount of electric power actually generated, thus making economic displacement arrangements with wind generators more difficult to develop.

In June 2010, Bonneville experienced significant surplus hydropower combined with high levels of wind generation while energy demands were at relatively low levels. Further, certain Federal System hydroelectric facilities were operating pursuant to Clean Water Act requirements and court orders that limit spill in order to keep the amount of total dissolved nitrogen gas in the water below specific thresholds. High levels of total dissolved gases are harmful to ESA-listed fish species. Running water through the dam generators rather than spilling the water through the dam spillways is a critically important means to limit the amount of dissolved nitrogen. The need to generate power to avoid spill further increased Bonneville's interest in finding purchasers of its excess power. Absent increased demand needs, economic displacement is Bonneville's primary choice to offload its surplus generation. Bonneville looked principally to Regional thermal generators since wind generators generally have little economic incentive to displace their generation. Given the large amount of surplus hydropower available, Bonneville was offering its surplus generation at prices down to \$0 per megawatt in place of the non-Federal thermal generation. The increase in wind generators combined with high wind conditions meant a larger portion of the Region's generation was coming from wind generators as opposed to thermal, thus making economic displacement a less effective tool. Despite the challenges, Bonneville successfully managed over-generation in June 2010.

With the growing wind fleet of approximately 4,131 megawatts combined with the forecasted interconnection of 970 additional megawatts of wind generation capacity to the Federal System by September 2013, over-generation events have become more likely and more difficult to manage without resorting to displacement. Beginning in October 2010, Bonneville initiated a series of Regional workshops to explore operational and policy mitigation mechanisms with its stakeholders to identify options and find appropriate solutions for over-generation. On May 13, 2011, Bonneville issued a Record of Decision, establishing policies (referred to as Interim Policies) governing Bonneville's displacement of generation to meet certain environmental statute responsibilities. Under the Interim Policies, Bonneville displaced non-Federal generation in its balancing authority area only as a last resort protocol to meet system reliability responsibilities and to protect salmon and related fish species from total dissolved gas levels created by excess spill. Bonneville provided non-Federal generators with Federal hydropower at no cost to replace foregone generation when Bonneville displaced generation in Bonneville's balancing authority area to avoid spill to meet certain environmental statute responsibilities. The Interim Policies provided that Bonneville would not compensate generators for costs incurred as a result of the displacement.

While Bonneville worked with its stakeholders on this matter, no consensus was reached. On June 13, 2011, several wind generators and transmission customers filed a complaint with FERC alleging that Bonneville's Interim Policies did not provide transmission service on terms and conditions that were comparable to those under which Bonneville provides transmission services to itself and requested, among other things, that FERC order Bonneville to cease implementation of its Interim Policies and that it file an open-access transmission tariff with FERC. Bonneville filed its response on July 19, 2011. Bonneville also continued its public engagement and in June 2011 began settlement discussions with complainants and regional stakeholders. In addition, several parties filed petitions with the Ninth Circuit Court in July 2011, seeking review of Bonneville's Interim Policies. The Ninth Circuit Court cases are stayed pending settlement discussions.

In an order issued December 7, 2011, FERC determined that Bonneville's Interim Policies did not provide for comparable transmission service. FERC ordered Bonneville to file tariff revisions addressing the comparability concerns raised in the proceeding. Bonneville filed tariff revisions with FERC on March 6, 2012. Under the Oversupply Management Protocol, Bonneville will displace generation from projects in its balancing authority area and compensate non-Federal generators that incur costs from the displacement under a least cost displacement cost curve ("Cost Curve"). Under the Cost Curve, Bonneville will begin displacing generators that do not incur costs as a result of displacement, and then following the Cost Curve, displace from the least expensive to the most expensive generating resource, until the necessary relief is achieved. All displaced generators will receive Federal hydropower to meet their schedules. Eligible costs that an existing or new generator may claim include the value of lost production tax credits and renewable energy credits, as well as lost contract revenues and penalties, from the failure to generate renewable energy, but only with respect to power sales agreements executed on or before March 6, 2012.

Under the Oversupply Management Protocol, compensation by Bonneville to curtail generation is estimated to be about \$12 million per year, on average, although the total could range from zero to more than \$50 million per year in extreme

conditions. For Fiscal Year 2012, Bonneville proposes to cover costs of curtailing non-Federal generation from Transmission Services' reserves until rates can be established to recover such costs and reimburse Transmission Services' reserves. Bonneville plans to initiate a rate case proceeding in May 2012 to address recovery of displacement compensation costs. Bonneville proposes to allocate the displacement compensation costs equally between the Federal System rate payers and the compensated non-Federal generators within Bonneville's balancing authority area. Bonneville's proposal does not address any claims for damages associated with Bonneville's implementation of its Interim Policies. Comments regarding Bonneville's tariff revisions in connection with the Oversupply Management Protocol were filed by March 27, 2012. While Bonneville and other parties await FERC's decision in this matter, Bonneville will apply its proposed Oversupply Management Protocol. Additionally, certain wind generators and transmission customers may continue in their attempts to seek regulatory or legal redress for the Interim Policies and/or to challenge the Oversupply Management Protocol in other forums. See "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—Wind Integration and Oversupply Management Protocol."

BONNEVILLE FINANCIAL OPERATIONS

The Bonneville Fund

Prior to 1974, Congress annually appropriated funds for the payment of Bonneville's obligations, including working capital expenditures. Under the Transmission System Act, Congress created the Bonneville Fund, a continuing appropriation available to meet all of Bonneville's cash obligations.

All receipts, collections, and recoveries of Bonneville in cash from all sources are now deposited in the Bonneville Fund. These include revenues from the sale of power and other services, trust funds, proceeds from the sale of bonds by Bonneville to the United States Treasury, any appropriations by Congress for the Bonneville Fund, and any other Bonneville cash receipts.

Bonneville is authorized to make expenditures from the Bonneville Fund without further appropriation and without fiscal year limitation if such expenditures have been included in Bonneville's annual budget to Congress. However, Bonneville's expenditures from the Bonneville Fund are subject to such directives or limitations as may be included in an appropriations act. Bonneville's annual budgets are reviewed and may be changed by the DOE and subsequently by the United States Office of Management and Budget. The Office of Management and Budget, after providing opportunity for Bonneville to respond to proposed changes, includes Bonneville's budget in the President's budget submitted to Congress.

The existence of the Bonneville Fund also enables Bonneville to enter into contractual obligations requiring cash payments that exceed, at the time the obligation is created, the sum of the amount of cash in the Bonneville Fund and available borrowing authority. Pursuant to the Project Act and other law, Bonneville has broad authority to enter into contracts and make expenditures to accomplish its objectives.

No prior budget submittal, appropriation, or any prior Congressional action is required to create such obligations except in certain specified instances. These include construction of transmission facilities outside the Region, construction of major transmission facilities within the Region, construction of certain fish and wildlife facilities, condemnation of operating transmission facilities, and acquisition of certain major generating or conservation resources.

The Federal System Investment

The total cost of the multipurpose Corps and Reclamation projects that are part of the Federal System is allocated among the purposes served by the projects, which may include flood control, navigation, irrigation, municipal and industrial water supply, recreation, the protection, mitigation, and enhancement of fish and wildlife, and the generation of power. The costs allocated to power generation from the Corps and Reclamation projects as well as the cost of the transmission system prior to 1974 have been funded through appropriations. The capital costs of the transmission system since 1974 and certain capital conservation and fish and wildlife costs since 1980 have been funded in great part through the use of Bonneville's borrowing authority with the United States Treasury.

Bonneville is required by statute to establish rates that are sufficient to repay the Federal investment in the power facilities of the Federal System within a reasonable period of years. The statutes, however, are not specific with regard to directives for the repayment of the Federal System investment, including what constitutes a reasonable period of years. Consequently, the details of the repayment policy have been established through administrative interpretation of the basic statutory requirements. The current administrative interpretation is embodied in the United States Secretary of Energy's directive RA 6120.2. The directive provides that Bonneville must establish rates that are sufficient to repay the Federal investments within the average expected service life of the facility or 50 years, whichever is less.

Bonneville develops a repayment schedule both to comply with investment due dates and to minimize costs over the repayment period. Costs are minimized, in accordance with the United States Secretary of Energy's directive RA 6120.2, by repaying the highest interest-bearing investments first, to the extent possible. This method of determining the repayment schedule would result in some investments being repaid before their due dates, while assuring that all investments will be repaid by their due dates. As of September 30, 2011, Bonneville had repaid \$10.4 billion of principal of the Federal System investment and has \$4.3 billion principal amount outstanding with regard to such appropriated investments and \$2.9 billion principal outstanding in bonds issued by Bonneville to the United States Treasury.

Bonneville's repayment obligations include the payment of "irrigation assistance," which relates to appropriations provided to Reclamation to construct irrigation facilities associated with its Federal System projects. Bonneville's irrigation assistance obligation is limited to an amount of appropriations that is deemed under Reclamation policy to be beyond the ability of irrigators to pay. Examples of appropriated irrigation investments include water pumps, reservoir facilities and canals within the authorizations for the Federal System projects owned by Reclamation. These repayment obligations do not incur interest and therefore, in keeping with the principle (as embodied in DOE Order RA 6120.2) of scheduling repayments on the basis of highest interest repayment obligations first, are typically scheduled for recovery in Bonneville power rates in the year in which the expected life of the related facility (as determined near the time of construction) is reached. Bonneville expects that these payments will range between \$1 million and \$61 million per year over the next ten years.

Bonneville Borrowing Authority

Bonneville is authorized to issue and sell to the United States Treasury, and to have outstanding at any one time, up to \$7.7 billion aggregate principal amount of bonds. Of the \$7.7 billion in borrowing authority that Bonneville has with the United States Treasury, \$2.9 billion of bonds were outstanding as of September 30, 2011. Under current law, none of this borrowing authority may be used to acquire electric power from a generating facility having a planned capability of more than 50 annual average megawatts. Of the \$7.7 billion in United States Treasury borrowing authority, \$1.25 billion is available for electric power conservation and renewable resources, including capital investment at the Federal System hydroelectric facilities owned by the Corps and Reclamation, and \$6.45 billion is available for Bonneville's transmission capital program and to implement Bonneville's authorities under the Northwest Power Act.

The interest on Bonneville's outstanding bonds is set at rates comparable to rates on debt issued by other comparable Federal Government institutions at the time of issuance. As of September 30, 2011, the interest rates on the outstanding bonds ranged from 1.4 percent to 6.4 percent with a weighted average interest rate of approximately 4.2 percent. The original terms of the outstanding bonds vary from 4 to 30 years. The term of the bonds is limited by the average expected service life of the associated investment: 35 years for transmission facilities, 45 years for Corps and Reclamation capital investments, up to 20 years for conservation investments, and 15 years for fish and wildlife projects. Bonds can be issued with call options.

Banking Relationship between the United States Treasury and Bonneville

Effective April 30, 2008, Bonneville entered into an Obligation Purchase Memorandum of Understanding ("Obligation Purchase MOU") establishing a new banking arrangement governing the terms by which Bonneville borrows from the United States Treasury. Formerly, there was no overarching formal documentation of the terms under which the United States Treasury would lend funds to Bonneville; rather, the banking arrangement was more informal with borrowings made on the basis of administrative practice evolved over more than 30 years. The new banking arrangement provides a process and methodology for establishing interest rates, various types of credit facilities, the terms for several types of prepayment rights, the documentation requirements for requesting advances and rescinding advances requests, and a number of other administrative details. The banking arrangement enables Bonneville to borrow for long- and short-term capital needs and to borrow for operating expenses, an ability that Bonneville had lacked previously. Under the short-term expense borrowing arrangement, as amended in Fiscal Year 2009, Bonneville may borrow and have outstanding at any one time up to \$750 million in aggregate. The short-term operating advances can be made available on as short as one day's notice and have a maximum repayment period of one year, although Bonneville may extend the maturities an additional year by exercising certain rights that would re-establish applicable interest rates. Nothing in the new banking arrangement increases the statutory limit on the \$7.7 billion aggregate principal amount of debt that Bonneville may issue to the United States Treasury and have outstanding at any one time.

Coincident with the entry into the Obligation Purchase MOU, Bonneville and the United States Treasury entered into an Investment Memorandum of Understanding ("Investment MOU") that governs investments in the Bonneville Fund beginning October 1, 2008. Under prior practice, Bonneville earned a credit on all cash balances in the Bonneville Fund, which credits were to be applied to interest due on Bonneville's outstanding United States Treasury bonds. The

interest credit was earned at the weighted average interest rate of all outstanding bonds issued by Bonneville to the United States Treasury. Under the Investment MOU, Bonneville's ability to earn interest credits will phase-out gradually over an expected ten-year period, beginning on October 1, 2008. In lieu of earning interest credits, Bonneville will invest the applicable cash reserves in the Bonneville Fund in certain interest bearing securities issued by the United States Treasury. Bonneville expects that the fund balance interest earnings under the investment model will be lower than if Bonneville were to have continued to earn interest credits on all of its balances under the prior practice.

Bonneville's Capital Program

Bonneville operates in a capital intensive industry. To meet a variety of needs, Bonneville is forecasting increased aggregate planned capital expenditures higher than levels in the recent past. Bonneville expects to fund substantial investment: (i) in the Federal Transmission System to assure reliable operation of existing facilities and to address new demands (such as integrating wind generation), (ii) in the hydroelectric dams of the Federal System to maintain and improve reliability and performance, and to protect fish and wildlife, (iii) in the conservation program established by the Council in its Sixth Power Plan, and (iv) to meet fish and wildlife capital commitments under the Columbia Basin Fish Accords with states and tribes in the Region, the 2010 Supplemental Columbia River System Biological Opinion, and the Willamette River Project Biological Opinion. Bonneville's capital expenditures also include certain heavy equipment and certain costs related to financing.

Bonneville's actual aggregate capital expenditures in Fiscal Years 2009, 2010, and 2011 were \$409 million, \$604 million, and \$799 million, respectively. Bonneville forecasts that its aggregate capital expenditures will be about \$1,041 million in Fiscal Year 2012 and average about \$1,108 million per year in the following five fiscal years. The foregoing capital spending amounts do not include capital expenditures for the Columbia Generating Station, the costs of which are also funded by Bonneville pursuant to certain Net Billing Agreements, see "—BONNEVILLE FINANCIAL OPERATIONS—Energy Northwest Net Billing Agreements," the cost of Columbia River fish mitigation funded by appropriations to the Corps, which are also repaid by Bonneville as part of Bonneville's Federal System appropriations repayment responsibility, and customer-funded projects for transmission integration and energy efficiency initiatives.

Transmission capital expenditures in Fiscal Years 2009, 2010, and 2011 were about \$193 million, \$305 million, and \$301 million, respectively. Bonneville forecasts that annual transmission capital expenditures will average about \$604 million per year in Fiscal Years 2012-2017. See "TRANSMISSION SERVICES—Bonneville's Federal Transmission System."

Conservation expenditures in Fiscal Years 2009, 2010, and 2011 were about \$18 million, \$58 million, and \$162 million, respectively. Bonneville forecasts that annual conservation expenditures will average about \$131 million per year in Fiscal Years 2012-2017. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Bonneville's Obligation to Meet Certain Firm Power Requirements in the Region—Bonneville's Resource Program and Bonneville's Resource Strategies—Electric Power Conservation."

Federal System hydroelectric capital expenditures in Fiscal Years 2009, 2010, and 2011 were about \$140 million, \$148 million, and \$201 million, respectively Bonneville forecasts that annual Federal System hydroelectric capital expenditures will average about \$275 million in Fiscal Years 2012-2017.

There is substantial uncertainty in forecasting capital program needs.

Bonneville's Congressionally-enacted authority to borrow from the United States Treasury is not adequate to fund the entire projected capital program described above. While Bonneville expects that future capital expenditures in the next five to seven years will be financed primarily through remaining United States Treasury borrowing authority, Bonneville expects to employ third-party debt financing arrangements such as lease-purchases of transmission facilities to assist in obtaining financing for the capital program. Based on current and forecasted capital spending levels, Bonneville expects that it could reach the ceiling amount of its authority to borrow from the United States Treasury as early as 2016. Bonneville is working with its customers to develop a strategic approach to capital spending and funding sources to determine how Bonneville can best meet its capital program needs.

To the extent that Bonneville uses non-Treasury financing sources, the related debt service costs will be payable on the same parity as Net Billed Project costs, including debt service on Net Billed Bonds, in the order in which Bonneville's costs are met. See "BONNEVILLE FINANCIAL OPERATIONS—Order in Which Bonneville's Costs Are Met."

Energy Northwest Net Billing Agreements

As described in this section, under certain Net Billing Agreements, Bonneville has acquired indirectly from Energy Northwest (a joint operating agency of Washington State) the electric power capability of three large nuclear generating projects ("Energy Northwest Net Billed Projects"). Two of the projects ("Project 1" and "Project 3") were partially constructed before being terminated in the 1990s. The other project, the Columbia Generating Station, was completed and is operating. There are approximately \$5.56 billion, as of September 30, 2011, of outstanding bonds for the Net Billed Projects, and Bonneville secures such bonds through the Net Billing Agreements.

Energy Northwest sold the entire capability of Project 1 to 104 publicly-owned utilities and rural electric cooperatives (the "Project 1 Participants") under net billing agreements (as amended, the "Project 1 Net Billing Agreements"). Energy Northwest sold the entire capability of the Columbia Generating Station to 94 publicly-owned utilities and rural electric cooperatives (the "Columbia Participants") under net billing agreements (as amended, the "Columbia Net Billing Agreements"). Energy Northwest sold the entire capability of its ownership share of Project 3 to 103 publicly-owned utilities and rural electric cooperatives (the "Project 3 Participants," and collectively with the Project 1 Participants and the Columbia Participants, the "Participants") under net billing agreements (as amended, the "Project 3 Net Billing Agreements," which, together with the Project 1 Net Billing Agreements and the Columbia Net Billing Agreements, are collectively referred to as the "Net Billing Agreements"). Under the Net Billing Agreements, each Participant assigned its share of the capability of the Net Billed Project to Bonneville. Each of the Participants is a customer of Bonneville. Many of the Participants are Participants in more than one Net Billed Project. This Issuer is a Participant in each of Project 1, Project 3 and Columbia Generating Station, and has a Participant's Share of such projects in the amount of .25 percent, .21 percent and .05 percent, respectively.

Under the Net Billing Agreements, in payment for the share of the capability of each Net Billed Project purchased by each Participant, such Participant is obligated to pay Energy Northwest an amount equal to its share of Energy Northwest's costs for such Net Billed Project, less amounts payable from sources other than the related Net Billing Agreements, all as shown on the Participant's Billing Statement. Bonneville is obligated to pay this amount to such Participant by providing net billing credits against the amounts such Participant owes Bonneville under the Participant's power sales and other contracts with Bonneville and by making the cash payments described below. Each Participant is obligated to pay Energy Northwest an amount equal to the amount of such credits and cash payments as payment on account of its obligations to pay for its share of the Net Billed Project capability.

The Net Billing Agreements provide for cash payments and the provision of credits by Bonneville and payments by Participants whether or not the related Net Billed Project is completed, operable or operating and notwithstanding the suspension, interruption, interference, reduction or curtailment of the Net Billed Project output or termination of the related Net Billed Project, and such payments or credits are not subject to any reduction, whether by offset or otherwise, and are not conditioned upon the performance or nonperformance by Energy Northwest, Bonneville or any Participant under the Net Billing Agreements or any other agreement or instrument.

The Net Billing Agreements require each Participant to pay Energy Northwest the amount set forth in its Billing Statement or accounting statement. Each Participant is required to make payments to Energy Northwest only from revenues derived by the Participant from the ownership and operation of its electric utility properties and from payments made by Bonneville under the Net Billing Agreements. Each Participant has covenanted that it will establish, maintain and collect rates or charges for power and energy and other services furnished through its electric utility properties which shall be adequate to provide revenues sufficient to make required payments to Energy Northwest under the Net Billing Agreements and to pay all other charges and obligations payable from or constituting a charge and lien upon such revenues.

The amounts potentially subject to net billing are substantial. Aggregate debt service for Columbia Generating Station is estimated by Energy Northwest to be about \$3.5 billion for the period of Energy Northwest Fiscal Years (July 1st – June 30th) 2012 – 2024. Aggregate debt service for Project 1 is estimated by Energy Northwest to be about \$1.9 billion for the remaining period that Project 1 debt is scheduled to be outstanding (Energy Northwest Fiscal Years 2012-2017). Debt service for Project 3 is estimated by Energy Northwest to be about \$1.8 billion for the remaining period that Project 3 debt is scheduled to be outstanding (Energy Northwest Fiscal Years 2012-2018). In addition, Energy Northwest also has annual operating and maintenance expenses for the net billed project, virtually all of which expenses are for Columbia Generating Station. By way of example, Energy Northwest estimates that Columbia Generating Station will have an operating expense of approximately \$261.2 million in Energy Northwest Fiscal Year 2012.

Order in Which Bonneville's Costs Are Met

Bonneville's operating revenues include amounts equal to net billing credits if and as provided by Bonneville under the Net Billing Agreements, see "—Net Billing Agreements" above, and "—Direct Pay Agreements" below). Net billing credits reduce Bonneville's cash receipts by the amount of the credits. Thus, the costs payable under the Net Billing Agreements for the Energy Northwest Net Billed Projects, to the extent covered by net billing credits, are paid without regard to amounts in the Bonneville Fund. (Bonneville and Energy Northwest have entered into agreements that obligate Bonneville to pay the costs of the Net Billed Projects on a current cash basis and in most circumstances would reduce the use of net billing to meet the costs of the Net Billed Projects. See "—Direct Pay Agreements.")

Bonneville is required to make certain annual payments to the United States Treasury. These payments are subject to the availability of net proceeds, which are gross cash receipts remaining in the Bonneville Fund after deducting all of the costs paid by Bonneville to operate and maintain the Federal System other than those used to make payments to the United States Treasury for: (i) the repayment of the Federal investment in certain transmission facilities and the power generating facilities at Federally-owned hydroelectric projects in the Pacific Northwest; (ii) debt service on bonds issued by Bonneville and sold to the United States Treasury; (iii) repayment of appropriated amounts to the Corps and Reclamation for costs that are allocated to power generation at Federally-owned hydroelectric projects in the Pacific Northwest; and (iv) costs allocated to irrigation projects as are required by law to be recovered from power sales. Bonneville met its Fiscal Year 2011 payment responsibility to the United States Treasury in full and on time. Of Bonneville's payments of \$830 million in Fiscal Year 2011, approximately \$70 million was for the amortization ahead of schedule of certain outstanding bonds issued by Bonneville to the United States Treasury. Such United States Treasury prepayments were payments in addition to the amounts that United States Treasury repayment criteria applicable to Bonneville ratemaking would cause to be scheduled for payment. Bonneville plans to make similar advance amortization payments to the United States Treasury at least through Fiscal Year 2012. See "—Debt Management Program."

For various reasons, Bonneville's revenues from the sale of electric power and other services may vary significantly from year to year. In order to accommodate such fluctuations in revenues and to assure that Bonneville has sufficient revenues to pay the costs necessary to maintain and operate the Federal System, all non-United States Treasury cash payment obligations of Bonneville, including cash payments for debt service on the Bonds under the Bonneville Agreement and other operating and maintenance expenses, have priority over payments by Bonneville to the United States Treasury. In the opinion of Bonneville's General Counsel, under Federal statutes, Bonneville may make payments to the United States Treasury only from net proceeds; all other cash payments of Bonneville, including cash payments under the Agreement securing the Bonds, and other operating and maintenance expenses, have priority over payments by Bonneville to the United States Treasury for the costs described in (i) through (iv) in the preceding paragraph. See the Official Statement under "SECURITY FOR THE 2012 BONDS."

Bonneville is authorized to enter into new agreements to provide for additional net billing of its customers' bills. Nevertheless, because Bonneville is now able to enter into contractual obligations requiring cash payments that exceed, at the time the obligation is created, the sum of the amount in the Bonneville Fund and available borrowing authority, the primary reason for using net billing no longer exists. Bonneville has no present plans to enter into new agreements with Net Billing Agreement Participants ("Participants") requiring net billing to fund resource acquisitions or other capital program investments, although Bonneville is exploring the use of billing credits related to prepayments by Participants of future power bills. For a description of the Net Billing Agreements, net billing and Participants, see the Official Statement under "SECURITY FOR THE NET BILLED BONDS."

The requirement to pay the United States Treasury exclusively from net proceeds would result in a deferral of payments to the United States Treasury in the event that net proceeds were not sufficient for Bonneville to make its annual payment in full to the United States Treasury. This could occur if Bonneville were to receive substantially less revenue or incur substantially greater costs than expected.

Under the repayment methodology as specified in the United States Secretary of Energy's directive RA 6120.2, amortization of the Federal System investment is paid after all other cash obligations have been met. If, in any year, Bonneville has insufficient cash to make a scheduled amortization payment, Bonneville must reschedule amortization payments not made in that year over the remaining repayment period. If a cash under-recovery were larger than the amount of planned amortization payments, Bonneville would first reschedule planned amortization payments and then defer current interest payments to the United States Treasury. When Bonneville defers an interest payment associated with repayment of appropriated Federal System investment in the Federal System, the deferred amount may be assigned a market interest rate determined by the Secretary of the United States Treasury and must be repaid before Bonneville may make any other repayment of principal to the United States Treasury. See the table under the heading

"Statement of Non-Federal Project Debt Service Coverage and United States Treasury Payments" for historical United States Treasury payments.

While all amounts in the Bonneville Fund are available to pay Bonneville's costs without regard to whether such costs are Power Services costs or Transmission Services costs, some reserves are derived from Power Services rates and operations and some are derived from Transmission Services rates and operations. (As of the end of Fiscal Year 2011, about \$342 million in reserves were derived from Power Services rates and operations and \$664 million were derived from Transmission Services rates and operations.) Because power rates are to be established to recover the cost of power operations and transmission rates are to be established to recover the cost of transmission operations, if Bonneville were to use Transmission Services-derived reserves to pay Power Services' costs, use of the Transmission Services' reserves would be treated as an obligation of Power Services, with the requirement that Power Services replenish any amounts of Transmission Services' reserves used.

Direct Pay Agreements

In Fiscal Year 2006, Bonneville and Energy Northwest entered into certain Direct Pay Agreements. Under these agreements, Bonneville has agreed by contract to pay directly to Energy Northwest the costs of Columbia Generating Station, Project 1 and Project 3 as billed to Bonneville by Energy Northwest. Under these agreements, Bonneville's cash receipts and payments are more efficiently matched so that Bonneville may reduce the cash balance it carries in the Bonneville Fund to assure full and timely payment of its obligations, both Federal and non-Federal.

By reducing the amount of net billing credits, Bonneville receives and will receive more revenues in cash from Participants during times of the year when Bonneville would otherwise carry its lowest annual cash balance, typically after Bonneville makes its end of fiscal year payment to the United States Treasury. As a consequence of re-shaping its annual cash flow patterns under the Direct Pay Agreements, Bonneville believes that those beneficial power rate effects will persist so long as the Direct Pay Agreements remain in effect and are complied with.

The Direct Pay Agreements did not and do not result in the amendment or termination of the Net Billing Agreements or any other agreements of Bonneville and Energy Northwest. The Participants' obligations to pay for power purchased from Bonneville did not and do not change as a result of the Direct Pay Agreements. The effect of the agreements is that the Participants no longer pay such amounts to Energy Northwest (with resulting net billing credits from Bonneville) for the period that the Direct Pay Agreements remain in effect. Rather, the Participants pay their billings by Bonneville for power and transmission services to Bonneville. The Direct Pay Agreements provide that, in the event that Bonneville were to fail to make required payments under the Direct Pay Agreements, Energy Northwest would reinitiate net billing as required under the Net Billing Agreements.

In the event that payments under the Direct Pay Agreements were to fall short of meeting Net Billed Project costs or the Direct Payment Agreements were terminated, under the Net Billing Agreements, the Participants (including the Issuer) would resume making payments directly to Energy Northwest and Bonneville would resume crediting (net billing) amounts otherwise due to Bonneville by the Participants for power and transmission purchases from Bonneville, up to the amount of payments made by the Participants to Energy Northwest. In general, the amount of the Participants' payments subject to net billing is based on the amount of transmission and power purchased from Bonneville and the rates levels charged by Bonneville for such purchases.

In December 2010, Bonneville and the Eugene Water & Electric Board ("EWEB") entered into a direct pay agreement. Under this agreement, Bonneville has agreed by contract to pay directly to EWEB its 30 percent share of the costs of the Trojan Nuclear Project as billed to Bonneville by EWEB. Bonneville's cash receipts and payments are more efficiently matched so that Bonneville may reduce the cash balance it carries in the Bonneville Fund to assure full and timely payment of its obligations, both Federal and non-Federal. The EWEB direct pay agreement did not and does not result in the amendment or termination of the EWEB Net Billing Agreement. There is no debt outstanding related to the Trojan Nuclear Project and EWEB's 30 percent share of the costs of the Trojan Nuclear Project is approximately \$1.5 million per year. The Issuer is a participant in the EWEB 30 percent share of the Trojan Project.

Direct Funding of Federal System Operations and Maintenance Expense

In 1992, Congress enacted legislation authorizing but not requiring the Corps and the Department of Interior, encompassing both Reclamation and the Fish and Wildlife Service, to enter into direct funding agreements with Bonneville for operations and maintenance activities for the benefit of the Federal System. Under direct funding, periodically during the course of each fiscal year, Bonneville pays amounts directly to the Corps or the Department of Interior for operations and maintenance of their respective Federal System hydroelectric facilities as the Corps or the Department of Interior and Bonneville may agree. Bonneville now "direct funds" virtually all of the Corps and

Reclamation Federal System operations and maintenance activities. Bonneville's cash payments for the Corps, Reclamation, and the Fish and Wildlife Service in Fiscal Year 2011 were \$170 million, \$88 million, and \$22 million, respectively.

Bonneville believes that, in contrast to prior practice, the direct funding approach increases Bonneville's influence on the Corps' and the Department of Interior's Federal System operations and maintenance activities, expenses, and budgets because, in general, Bonneville's approval is necessary for the Corps and the Department of Interior to assure funding. Under the direct funding agreements, direct payments from Bonneville for operations and maintenance are subject to the prior application of amounts in the Bonneville Fund to the payment of Bonneville's non-Federal obligations, including Bonneville's payments, if any, with respect to the Net Billed Projects. Notwithstanding the foregoing, as a practical matter, since direct funding would be made by cash disbursement from the Bonneville Fund during the course of the year rather than as a repayment of a loan at the end of the year, it is possible that direct funding could be made to the exclusion of non-Federal payments that would otherwise have been paid under historical practice. A result of any direct funding obligation by Bonneville is that there has been and will be a reduction in the amount of Federal System operations and maintenance appropriations that Bonneville would otherwise have to repay, thereby reducing the amount of Bonneville's repayments to the United States Treasury that would otherwise be subject to deferral. Nonetheless, Bonneville expects to have roughly \$692 million to \$827 million in scheduled payments each year to the United States Treasury, exclusive of the Corps' and the Department of Interior's operation and maintenance expenses through Fiscal Year 2013. Bonneville expects that it will renew and extend the direct funding agreements with the Corps and the Department of Interior prior to the expiration dates of the respective agreements.

As part of Bonneville's increased commitments for capital facilities to assist in Federal System fish and wildlife activities, in particular under the Columbia Basin Fish Accords, Bonneville has agreed in principle to establish a mechanism to use direct funding to finance certain capital expenditures of the Corps at its Federal System hydroelectric dams. Under this arrangement, Bonneville will borrow funds from the United States Treasury and transfer the funds to the Corps to make the expenditures. The debt service on the amounts borrowed from Treasury would be payable by Bonneville from "net proceeds." See "—Order in Which Bonneville's Costs Are Met."

Position Management and Derivative Instrument Activities and Policies

Bonneville seeks to ensure that its management of various financial risks is conducted in a controlled, business-like manner. To this end, Bonneville has adopted risk management policies and organizational structures that systematically address the management of these activities. Policies governing transacting are overseen by Bonneville's Transacting Risk Management Committee ("TRMC"), which is composed of senior Bonneville executives.

Bonneville's policies allow the use of financial instruments such as commodity and interest rate futures, forwards, options, and swaps to manage Bonneville's net revenue outcomes. Such policies do not authorize the use of financial instruments for purposes outside TRMC-established strategies. Strategies are established in the context of portfolio management, as opposed to individual position/exposure management, and are subject to quantitatively-derived, hard position limits mathematically linked to Bonneville's financial metrics, such as United States Treasury payment probability. Exceptions to established policies must be cleared by the TRMC before execution.

Bonneville engaged in and concluded a pilot hedging program in 2011 involving exchange-traded, power-related financial swaps that do not require physical delivery. Due to changing market conditions in the OTC physical energy markets, Bonneville is exploring resuming using non-physical (financial) transactions in its hedging program. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—2010 Dodd-Frank Act and Bonneville." Such transactions will require Bonneville to provide collateral through the posting of margin payments to cover the credit risk absorbed by the exchange. Margin payments can affect Bonneville's cash flows, especially if large margin payments are required. For exchange-traded swaps, failure to meet margin calls can subject a party's related agreements to immediate termination and the net mark-to-market value of the related agreements may become immediately due and payable. In contrast, Bonneville does not currently provide collateral to secure any of its related physical power trading contract obligations, including OTC future physical electric power transactions.

Historical Federal System Financial Data

Federal System historical financial data for Fiscal Years 2009 through 2011 are set forth in the following "Federal System Statement of Revenues and Expenses (unaudited)" table. Such data have been derived from the annual audited financial statements of the Federal System and differ there from in some respects in the categorization of certain costs. The audited Financial Statements of the Federal System (prepared in accordance with generally accepted accounting principles ("GAAP") and provided as Appendix B-1 to the Official Statement) include accounts of Bonneville as well

as those of the generating facilities that are located in the Region and owned by the Corps and Reclamation and for which Bonneville is the power marketing agency and operation and maintenance costs of the Fish and Wildlife Service.

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Federal System Statement of Revenues and Expenses (Actual Dollars in Thousands) (Unaudited)

Fiscal Year ending September 30,	2011	2010	2009
Operating Revenues:			
Sales of electric power —			
Sales within the Northwest Region —			
Northwest Publicly-Owned Utilities (1)	\$ 1,762,498	\$ 1,775,882	\$ 1,673,237
Direct Service Industrial Customers	103,241	80,655	0
Northwest Investor-Owned Utilities	154,569	133,678	143,604
Sales outside the Northwest Region (2)	466,493	243,356	273,545
Book-outs (3)	(92,198)	(120,803)	(36,814)
Total Sales of Electric Power	2,394,603	2,112,768	2,053,572
Transmission (4)	775,770	770,504	713,907
Fish Credits and other revenues ⁽⁵⁾	114,401	171,859	102,805
Total Operating Revenues	3,284,774	3,055,131	2,870,284
Operating Expenses:			
Bonneville O&M (6)	914,457	847,954	794,277
Purchased Power (3)	177,953	381,468	317,543
Corps, Reclamation, and Fish & Wildlife O&M (7)	280,349	271,502	255,059
Non-Federal entities O&M — net billed (8)	311,948	250,624	278,677
Non-Federal entities O&M — non-net billed (9)	42,788	38,638	45,236
Total Operation and Maintenance	1,727,495	1,790,186	1,690,792
Net billed debt service	608,171	546,987	461,888
Non-net billed debt service	16,801	53,373	39,479
Non-Federal Projects Debt Service (10)	624,972	600,360	501,367
Federal Projects Depreciation	393,502	368,371	355,574
Residential Exchange (11)	184,764	180,453	205,172
Total Operating Expenses	2,930,733	2,939,370	2,752,905
Net Operating Revenues	354,041	115,761	117,379
Interest Expense:			
Appropriated Funds	245,106	257,505	253,136
Long-term debt	135,141	83,608	60,908
Capitalization Adjustment (12)	(64,905)	(64,905)	(64,905)
Allowance for funds used during construction	(42,983)	(32,866)	(30,710)
Net Interest Expense (13)	272,359	243,342	218,429
Net Revenues/(Expenses)	<u>\$ 81,682</u>	<u>\$ (127,581)</u>	<u>\$ (101,050)</u>
Total Sales — average megawatts			
(Net of Residential Exchange Program and			
excluding Canadian Entitlement Return)	11,042	8,936	8,748

This customer group includes Preference Customers (municipalities, public utility districts, and rural electric cooperatives in the Region) and Federal agencies. This amount reflects refunds to Preference Customers arising from past overpayments of Residential Exchange Program benefits to Regional IOUs. Amounts applied in Fiscal Year 2011 were \$85.1 million (see note 11 below).

⁽²⁾ In general, revenues from sales outside the Region are highly dependent upon stream-flows in the Columbia River basin. Stream-flows directly impact the amount of seasonal surplus (secondary) energy available for sale, the costs of generating power with alternative fuels, and ultimately the price Bonneville can obtain for its exported seasonal surplus (secondary) energy and surplus firm power.

- Total Operating Expenses and Revenue from Electricity Sales reflect accounting guidance associated with non-trading energy activities that are "booked out" (settled other than by the physical delivery of power) and are reported on a "net" basis in both operating revenues and purchased power expense. The accounting treatment for bookouts has no effect on net revenues, cash flows, or margins.
- Bonneville obtains revenues from the provision of transmission and other related services.
- Bonneville also receives certain revenues from sources apart from power sales and the provision of transmission services. These revenues relate primarily to fish and wildlife payment credits (also referred to as "4(h)10(C) credits") that reduce Bonneville's United States Treasury repayment obligation. Such credits are provided on the basis of estimates and forecasts and later are adjusted when actual data are available. The amount of such credits was about \$99.5 million, \$123.1 million, and \$85.1 million in Fiscal Years 2009, 2010, and 2011, respectively. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Fish and Wildlife-Federal Repayment Offsets for Certain Fish and Wildlife Costs Borne by Bonneville." In addition, under Accounting Standards Codification 815 ("ASC 815") (formerly, the Financial Accounting Standards Board Statement of Financial Accounting Standard No. 133, "Accounting for Derivative Instruments and Hedging Activities"), Bonneville reported an unrealized mark-to-market loss of \$34.7 million, an unrealized gain of \$14.8 million, and no gain or loss in Fiscal Years 2009, 2010, and 2011, respectively. ASC 815 requires (i) that every derivative instrument be recorded on the balance sheet as an asset or liability measured at its fair value and (ii) that changes in a derivative's fair value be recognized currently in earnings unless specific hedge accounting criteria are met. It is Bonneville's policy to document and apply as appropriate the normal purchase and normal sales exception under ASC 815. Purchases and sales of forward electricity and option contracts that require physical delivery and which are expected to be used or sold by the reporting entity in the normal course of business are generally considered "normal purchases and normal sales" under ASC 815. These transactions are not required to be recorded at fair value in the financial statements. Bonneville does not apply hedge accounting. The decrease to zero in Fiscal Year 2011 compared to \$14.8 million unrealized gain in Fiscal year 2010, resulted from Bonneville applying in Fiscal Year 2010 "Regulated Operations" accounting treatment to its commodity contract derivative instruments that are recorded at market values and do not meet the normal purchases and normal sales exception. As a result, unrealized gains or losses associated with Bonneville's derivative instruments are recorded on the Combined Balance Sheets under regulatory assets and regulatory liabilities rather than in the Combined Statements of Revenues and Expenses.
- (6) Bonneville O&M expenses include the expenditures for the Federal Transmission System, Bonneville's operation and maintenance program, power marketing, and Bonneville's fish and wildlife programs.
- Corps, Reclamation, and Fish and Wildlife Service O&M expenses include the costs of the Corps and Reclamation generating projects and expenses of the Fish and Wildlife Service, in connection with the Federal System.
- The Non-Federal entities O&M net billed expense includes the operation and maintenance costs for generating facilities, the generating capability or output of which Bonneville has agreed to purchase under net billing agreements, which are capitalized contracts that cover the costs of Energy Northwest's terminated Project 1, terminated Project 3, and operating Columbia Generating Station, and EWEB's 30 percent ownership share of the terminated Trojan Nuclear Project.
- (9) The Non-Federal entities O&M non-net billed expense includes the operation and maintenance costs for generating facilities, and the generating capability or output of which Bonneville has agreed to purchase under certain capitalized contracts, the costs of which are not net billed.
- Non-Federal Projects Debt Service includes payments by Bonneville for all or a part of the generating capability of, and the related debt service, including interest, for Energy Northwest's nuclear power generating projects described in footnote (8) above.

- (11) See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services" and "-Residential Exchange Program" and see "BONNEVILLE FINANCIAL OPERATIONS-Management Discussion of Operating Results." Bonneville's payments to Regional IOUs with respect to the Residential Exchange Program for the period July 1, 2001 through September 30, 2011, were originally established under Residential Exchange Program Settlement Agreements, as thereafter amended and supplemented. Bonneville suspended scheduled payments under the settlement agreements when they were invalidated by the Ninth Circuit Court in May 2007. In Fiscal Year 2008, Bonneville filed the 2009 Supplemental Power Rate Proposal with FERC to address the ruling. Under and in connection with that filing, Bonneville proposed to recover from Regional IOUs the overpayments (Refund Amounts) Bonneville made to them under the invalidated Residential Exchange Program Settlement Agreements. Bonneville also proposed to transfer these Refund Amounts to Preference Customers. Such Refund Amounts are being collected from identified Regional IOUs through credits to Residential Exchange Program benefits otherwise payable by Bonneville to the Regional IOUs and are being returned to the Preference Customers over time. The transferred amounts to Preference Customers do not reduce power rates for Preference Customers, but are reflected as credits to amounts that qualifying Preference Customers would otherwise pay to Bonneville for electric power and related services. (In some instances the transfers to Preference Customers will be affected by cash payments). Bonneville recognizes a refund and reduces expense in each year that Refund Amounts are recovered and transferred. These transactions with respect to the Refund Amounts are net operating revenue neutral as the same amount reduces both revenue and expense. The Refund Amount applied in Fiscal Year 2011 was \$81 million. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Residential Exchange Program."
- (12) The capitalization adjustment represents the annual recognition of the reduction in principal realized from refinancing Federal appropriations under legislation enacted in 1996.
- Lease Financing Program is included in Net Interest Expense as reported in the audited financial statements of the Federal System. Amounts shown are calculated on an accrual basis.

Management Discussion of Operating Results

Fiscal Year 2011

For Fiscal Year 2011, net revenues were \$82 million in Fiscal Year 2011, a change of \$210 million from negative net revenues of \$128 million in Fiscal Year 2010.

For Fiscal Year 2011, Power Services and Transmission Services consolidated gross sales increased \$255 million, or nine percent, from the prior year. Power Services gross sales increased \$253 million, or eleven percent. The change was primarily due to several key factors. Firm sales increased \$72 million, or four percent, in Fiscal Year 2011 compared to Fiscal Year 2010 due to higher PF power sales revenue resulting from increased power sales. In addition, for Fiscal Year 2011, Power Services had increased revenues from DSI sales since the DSI contracts were not in effect for the entire year in Fiscal Year 2010. Secondary sales increased \$180 million, or 59 percent, in Fiscal Year 2011 compared to Fiscal Year 2010 due to much higher stream flows. A key metric that Bonneville uses to measure year-to-year changes in river runoff is the amount of water (as measured in million acre feet or MAF) flowing through the Dalles Dam, which is the second dam upriver from the mouth of the Columbia River. January 2011 through July 2011 runoff volume at the Dalles Dam was 142 MAF, the fourth highest on record. For the entire Fiscal Year 2011, the Federal System experienced the sixth highest water year on record at 175 MAF, a significant increase from 110 MAF in Fiscal Year 2010 and above the historical average of 133 MAF.

Derivative instruments decreased to zero in Fiscal Year 2011 compared to \$15 million unrealized gain at the end of Fiscal Year 2010, resulting from application of Regulated Operations accounting treatment beginning in Fiscal Year 2010 to the unrealized gains and losses related to certain power purchase and power sale contracts. As a result, these amounts are recorded on the Combined Balance Sheets under regulatory assets or regulatory liabilities rather than in the Combined Statements of Revenues and Expenses.

Operating expense decreased \$9 million from Fiscal Year 2010. Operations and maintenance increased \$145 million, or nine percent from the prior fiscal year, due in part to a \$65 million increase for maintenance and biennial refueling for the Columbia Generating Station. See the Official Statement under "ENERGY NORTHWEST— THE COLUMBIA GENERATING STATION—Capital Improvements." Other key operating expense changes from the prior fiscal year were increases for Transmission Services operations and maintenance of \$23 million, Fish and Wildlife Program of \$22 million, and other agency expenses of \$14 million. Fish and wildlife increases were driven by changes in the Council Program and in the ESA biological opinions. In addition certain transmission assets were impaired, resulting in a \$21 million impairment charge. Gross purchased power expense decreased \$204 million, or 53 percent, for Fiscal Year

2011 when compared to Fiscal Year 2010. This decrease was mainly the result of higher stream flows when compared to the prior fiscal year. Higher stream flows contributed to increased Federal System generation, which reduced the amount of power purchased to meet load. Non-Federal projects debt service increased \$25 million, or four percent, primarily caused by an increase in scheduled debt repayments of \$204 million for Project 1 and Project 3. The increase was offset by a reduction of \$143 million for Columbia Generating Station. Another reduction was the non-recurrence in Fiscal Year 2011 of a one-time-only \$34 million termination payment for two floating-to-fixed LIBOR interest rate swaps which occurred in Fiscal Year 2010.

Net interest expense for Fiscal Year 2011 increased \$29 million, or 12 percent, compared to Fiscal Year 2010 primarily due to \$15 million of call premiums paid for refinancing bonds issued to the United States Treasury and lower cash balances impacting interest earnings. Furthermore, in October 2010, \$100 million was transferred from the Bonneville Fund to purchase United States Treasury securities as investments, which earned lower yields than was previously the case under prior practice. See "—Banking Relationship between the United States Treasury and Bonneville."

Fiscal Year 2010

For Fiscal Year 2010, net revenues were negative \$128 million in Fiscal Year 2010, a change of \$27 million from negative net revenues of \$101 million in Fiscal Year 2009, primarily as a result of the factors discussed above. With respect to "modified net revenues" (i.e., net revenues after adjusting for the effects of the unrealized fair value of derivative instruments and nonfederal debt management actions that differ from rate case assumptions), modified net revenues were negative \$164 million in Fiscal Year 2010 compared to \$187 million modified negative net revenues in Fiscal Year 2009, representing an improvement of \$23 million. Bonneville believes that under certain circumstances in effect during Fiscal Year 2010 and immediately preceding years, modified net revenues were a better reflection of Bonneville's financial results than standard accounting determinations of net revenues. However, modified net revenues may not be comparable to similarly titled measures of other companies and this measure is not intended to be a substitute for the net revenues from operations.

For Fiscal Year 2010, Power Services and Transmission Services consolidated gross sales increased \$192 million, or seven percent, from the prior year. Power Services gross sales increased \$143 million, or seven percent. The change was primarily due to several key factors. Regional requirements sales (to Preference Customers, DSIs, and Regional Federal agencies) increased \$164 million in Fiscal Year 2010 compared to Fiscal Year 2009, due to higher power rates taking effect during Fiscal Year 2010. Secondary sales decreased \$22 million in Fiscal Year 2010 compared to Fiscal Year 2009, due to lower than average stream flows and hydro-generation. In Operating Year 2010 this amount was 110 MAF. By contrast in Operating Year 2009 the amount was 117 MAF. In addition, the downturn in overall economic conditions resulted in lower demand and prices for seasonal surplus (secondary) energy and lower demand for firm power for Regional loads.

Transmission Services sales increased \$49 million, or seven percent, based on increased transmission usage.

The change in the unrealized mark-to-market amount of Bonneville's derivative instruments to an unrealized gain of \$15 million in Fiscal Year 2010 from an unrealized loss \$35 million in Fiscal Year 2009 was primarily due to the termination of two floating-to-fixed interest rate swaps during the quarter ended March 31, 2010. This resulted in the realization of a \$29 million loss, which is included in non-Federal projects expenses, and the corresponding removal of this position from this balance. Additionally, Bonneville's application of regulatory operations accounting treatment to its commodity contract derivative instruments in Fiscal Year 2010 resulted in a slight decrease in the unrealized losses recorded in the Statement of Revenues and Expenses.

Operating expense increased \$186 million, or seven percent, from Fiscal Year 2009. Operations and maintenance increased \$11 million from the prior fiscal year, due in part to a \$24 million increase in Fish and Wildlife program expenses primarily driven by mitigation measures undertaken pursuant to the Columbia Basin Fish Accords. Other key operating expense changes from the prior fiscal year were an increase of \$18 million for Federal hydroelectric projects system maintenance directly funded by Bonneville (meaning funded by Bonneville without appropriation to the Corps or Reclamation), a \$6 million increase in Bonneville's Energy Efficiency Program, and a \$5 million increase in Transmission Operations Program. These increases were partially offset by decreased expenses of \$31 million for Columbia Generating Station associated with scheduled refueling and maintenance and a decrease in Residential Exchange Program payments of \$25 million primarily due to a settlement in Fiscal Year 2009 with Avista (a Regional IOU). Gross purchased power expense increased \$104 million, or 37 percent, for Fiscal Year 2010 when compared to Fiscal Year 2009. This increase was mainly due to purchasing power in the market to fulfill load obligations as a result of below normal basin-wide precipitation and stream flows, offset in part by a \$40 million expense reduction due to the discontinuation of the monetization of DSI power sales. Operations to allow for fish mitigation measures also contributed to the need to purchase additional power. Non-Federal projects debt service increased \$99 million, or 20

percent, primarily caused by an increase in scheduled debt repayments of \$96 million for Energy Northwest's Project 1 and Columbia Generating Station. For two decades Energy Northwest's debt service was periodically restructured to achieve overall Federal and non-Federal debt service objectives. These restructurings reduced non-Federal projects expense. These debt management actions have created uneven Energy Northwest debt service such that there can be significant variances from year-to-year.

Net interest expense for Fiscal Year 2010 increased \$25 million, or 11 percent, compared to Fiscal Year 2009 primarily due to a \$22 million decrease in interest income as a result of lower cash balances and interest rates. Furthermore, in October 2009, \$100 million was transferred from the Bonneville Fund to purchase United States Treasury securities as investments, which earned lower yields than was previously the case under prior practice. See "—Banking Relationship between the United States Treasury and Bonneville."

Fiscal Year 2009

For Fiscal Year 2009, net revenues were negative \$101 million in Fiscal Year 2009. With respect to modified net revenues, modified net revenues were negative \$187 million under conditions in effect in Fiscal Year 2009. Bonneville believes that modified net revenues were a better reflection of Bonneville's financial results than standard accounting determinations of net revenues.

For Fiscal Year 2009, Power Services and Transmission Services consolidated gross sales decreased \$228 million, or eight percent, from the prior year. Power Services gross sales decreased \$233 million, or 10 percent. The change was primarily due to several key factors. Revenues were down \$490 million from Fiscal Year 2008 due to lower Federal System hydro-generation caused by less river runoff and reduced Columbia Generating Station output due to planned and unplanned outages. River runoff measured at The Dalles Dam was 117 MAF in Operating Year 2009 and 126 MAF in Operating Year 2008, compared to the historical average of 133 MAF. In addition, the downturn in the economy resulted in lower demand and prices for seasonal surplus (secondary) energy and lower demand for firm power for Regional loads.

To address the Ninth Circuit Court's ruling that set aside earlier Residential Exchange Program Settlement Agreements between Bonneville and each of the Regional IOUs, Bonneville supplemented its then-extant power rate proposal to begin correcting for the overpayments of Residential Exchange benefits and for the corresponding recovery of such costs in power rates charged to Preference Customers. Under this supplemental power rate proceeding and proposal, Bonneville's power rate levels for Fiscal Year 2009 were changed during the 2007-2009 Rate Period, resulting in PF Preference Rates other than for Slice customers being about one percent lower than for the same service in Fiscal Year 2008. The decrease in revenue from lower non-Slice PF Preference Rates was offset, however, by the effects of the Residential Exchange Program refunds by which Bonneville began recovering the past overpayments of Residential Exchange benefits to Regional IOUs. Refunds under this recovery program are obtained by Bonneville through payment offsets to Residential Exchange Program benefits paid to the Regional IOUs. These refunds were approximately \$83 million in Fiscal Year 2009.

Transmission Services sales increased \$5 million, or one percent, based on increased transmission usage.

The increase in the unrealized loss of Bonneville's derivative instruments of \$4 million, or 13 percent, was due primarily to the following key factors: decrease in the 10 and 15 year forward Libor swap curves and decrease in the forward power price curve and its effect on Bonneville's commodity derivative instruments.

Operating expense increased \$209 million, or eight percent, from Fiscal Year 2008. Operations and maintenance increased \$322 million, or 26 percent, from the prior fiscal year, due primarily to: \$206 million associated with correcting past overpayments of Residential Exchange Program benefits; \$51 million increase in scheduled maintenance and biennial refueling; and \$29 million increase in fish and wildlife expense. Gross purchased power expense decreased \$172 million, or 38 percent, due to lower market prices and volume of purchases. The decrease was partially offset by a \$40 million increase due to payments in lieu of power deliveries to the DSIs and an increase in purchased power due to the unplanned outage at Columbia Generating Station. Non-Federal Projects Debt Service increased \$22 million, or five percent, due to increased Libor interest expense and repayment of Columbia Generating Station debt, partially offset by lower repayment of Energy Northwest's Project 1 and Project 3 debt.

Net interest expense decreased \$10 million, or four percent, compared to Fiscal Year 2008. The primary reason for the decreased interest expense was a reduction of the weighted-average interest rates on outstanding appropriations owed and bonds issued to the United States Treasury.

Statement of Non-Federal Project Debt Service Coverage

The "Statement of Non-Federal Project Debt Service Coverage and United States Treasury Payments" below uses the "Federal System Statement of Revenue and Expenses (unaudited)" to develop a non-Federal project debt service coverage ratio ("Non-Federal Project Debt Service Coverage Ratio"), which demonstrates how many times total non-Federal project debt service is covered by net funds available for non-Federal project debt service. Net funds available for non-Federal project debt service are defined as total operating revenues less operating expenses. Net funds available for non-Federal project debt service less total non-Federal project debt service yields the amount available for payment to the United States Treasury. This Non-Federal Project Debt Service Coverage Ratio does not reflect the actual priority of payments or distinctions between cash payments and credits under Bonneville's net billing obligations. For a discussion of certain direct payments by Bonneville for Federal System operations and maintenance, which payments reduce the amount of deferrable appropriations obligations Bonneville would otherwise be responsible to repay, see "—Direct Funding of Federal System Operations and Maintenance Expense."

Statement of Non-Federal Project Debt Service Coverage and United States Treasury Payments (unaudited) (Actual Dollars in Thousands)

Fiscal Years ending September 30,	2011	2010	2009
Total Operating Revenues	\$3,284,774	\$3,055,131	\$2,870,284
Less: Operating Expense ⁽¹⁾	1,640,415	1,707,561	1,640,904
Net Funds Available for Non-Federal Project Debt Service	1,644,359	1,347,570	1,229,380
Less: Non-Federal Project Debt Service ⁽²⁾	624,972	600,360	501,367
Lease Financing Program ⁽³⁾	23,872	20,718	17,369
Revenue Available for Treasury	995,515	726,492	710,644
Amount Allocated for Payment to Treasury ⁽⁸⁾ :			
Corps and Reclamation O&M ⁽⁴⁾	280,349	271,502	255,059
Net Interest Expense ⁽⁵⁾	272,359	243,342	218,429
Lease Financing Program ⁽³⁾	(23,872)	(20,718)	(17,369)
Capitalization Adjustment ⁽⁶⁾	64,905	64,905	64,905
Allowance for Funds Used During Construction ⁽⁵⁾ (7)	25,022	16,109	12,093
Amortization of Principal	409,528	459,829	432,019
Total Amount Allocated for Payment to Treasury ⁽⁸⁾	1,028,291	1,034,969	965,136
Revenues Available for Other Purposes ⁽⁹⁾	(32,776)	(308,477)	(254,492)
Non-Federal Project Debt Service Coverage Ratio ⁽¹⁰⁾	2.5	2.2	2.4
Non-Federal Project Debt Service Plus Operating Expense Coverage Ratio ⁽¹¹⁾	1.4	1.3	1.3

⁽¹⁾ Operating Expenses include the following items from the Federal System Statement of Revenues and Expenses: Bonneville O&M, Purchased Power, Book-outs, Non-Federal entities O & M-net billed, Non-Federal entities O&M non-net-billed, and the Residential Exchange Program. Operating Expenses do not include certain payments to the Corps and Reclamation. Treatment of the Corps, Reclamation, and Fish and Wildlife Service operating expense is described in "—Direct Funding of Federal System Operations and Maintenance Expense."

⁽²⁾ Includes debt service for generating resources acquired by Bonneville under Net Billing Agreements or other capitalized contracts, including the Agreement. Non-net billed debt service amounted \$39.5 million, \$53.4 million, and \$16.8 million for Fiscal Years 2009, 2010, and 2011 respectively.

- (3) Includes related debt service amounts associated with lease payments by Bonneville with respect to certain transmission facilities owned by NIFC, NIFC II, NIFC III, NIFC IV, and NIFC V and leased to Bonneville on a capitalized basis. To reconcile Net Interest Expense as reported in the audited financial statements of the Federal System (included as Appendix B-1 to the Official Statement) the Lease Financing Program as shown here is a reduction of Revenue Available for United States Treasury.
- (4) Amounts shown are calculated on an accrual basis and include direct operations and maintenance payments to the Corps, Reclamation, and Fish and Wildlife Service for Fiscal Years 2009, 2010, and 2011. See "—Direct Funding of Federal System Operations and Maintenance Expense."
- (5) Lease Financing Program is included in Net Interest Expense as reported in the audited financial statements of the Federal System. Amounts shown are calculated on an accrual basis.
- (6) The capitalization adjustment is included in net interest expense but is not part of Bonneville's payment to the United States Treasury.
- (7) The Allowance for Funds Used During Construction is Bonneville's portion of the interest component on the Federal investment during the construction period.
- (8) In contrast to the "Total Amount Allocated for Payment to Treasury," Bonneville's actual payments to the United States Treasury in Fiscal Years 2009, 2010, and 2011 were \$845 million, \$864 million, and \$830 million respectively, and include the amounts for each such year for direct funding for the Corps, Reclamation, and Fish and Wildlife Service as portrayed under "Corps and Reclamation O&M." See "—Direct Funding of Federal System Operations and Maintenance Expense."
- (9) Revenues Available for Other Purposes approximates the change in reserves from year to year. Fiscal year end reserves have been as low as \$188 million at the end of Fiscal Year 2002 (not depicted).
- (10) The "Non-Federal Project Debt Service Coverage Ratio" is defined as follows:

Total Operating Revenues-Operating Expense (Footnote 1)

Non-Federal Project Debt Service + Lease Financing Program

(11) The "Non-Federal Project Debt Service plus Operating Expense Coverage Ratio" is defined as follows:

Total Operating Revenues

Operating Expense (Footnote 1) + Non-Federal Project Debt Service + Lease Financing Program

Management Discussion of Unaudited Results for the Three Months Ended December 31, 2011

For the three months in the fiscal year-to-date ended December 31, 2011 ("Fiscal Year 2012 First Quarter"), net revenues were \$21 million lower when compared to the comparable period a year earlier. In aggregate, Bonneville's total sales revenues decreased \$26 million, or about three percent, when compared to the first quarter of the prior fiscal year. Power Services sales decreased \$33 million, or nearly five percent. The decrease was primarily the result of new Tiered Rates that went into effect October 1, 2011. These rates significantly flatten the PF revenues across the year compared to the prior rate design, resulting in lower average rates in the three months ended December 31, 2011. The decreased PF revenues were partially offset by increased secondary sales revenues. For the three months ended December 31, 2011, higher start-of-year reservoir levels and hydro generation drove an increase in secondary megawatt-hour sales. However, increased secondary sales volumes were offset by a persistently lower market price environment compared to the same period a year earlier. Transmission Services sales increased \$7 million, or four percent, mainly due to increased sales of Point-to-Point Long Term and an increase in the associated ancillary services.

Operations and maintenance increased \$11 million, or three percent, for the three months ended December 31, 2011, from the comparable period a year earlier due primarily to the additional costs of for Fish and Wildlife of \$24 million, Residential Exchange Program of \$6 million, Transmission Services operations and maintenance programs of \$4 million and other agency expenses of \$5 million. Fish and wildlife increases were driven by changes in the Council Program. These increases were partially offset by decreases for operating generation costs of \$23 million as biennial refueling was completed in Fiscal Year 2011 at Columbia Generating Station and also by a \$5 million reduction of direct funding for Federal hydro projects.

Purchased power expense decreased \$42 million, or 49 percent, for the three months ended December 31, 2011, from the comparable period a year earlier. This decrease was mainly due to higher year-over-year hydro generation during the current fiscal year when compared to the prior fiscal year, which reduced the amount of power purchased to meet load.

Nonfederal projects expense increased \$14 million, or 10 percent, for the three months ended December 31, 2011, from the comparable period a year earlier primarily due to increased scheduled debt payments for Project 1 partially offset by reduced scheduled debt payments for Columbia Generating Station and Project 3.

Net interest expense increased \$3 million, or five percent, for the three months ended December 31, 2011, from the comparable period a year earlier. Interest expense increased \$5 million due to higher beginning debt balances while allowance for funds used during construction increased \$4 million reflecting increased construction work in progress balances related to capital investments for generation and transmission assets. Interest income decreased \$2 million, or 32 percent, as a result of lower cash balances and interest rates. In addition, for the fourth consecutive fiscal year, \$100 million was transferred from the Bonneville Fund to market-based special securities which are currently earning lower yields.

For further information regarding Fiscal Year 2012 First Quarter unaudited results, see Appendix B-2—"FEDERAL SYSTEM UNAUDITED REPORT FOR THE THREE MONTHS ENDED DECEMBER 31, 2011." For information regarding Bonneville's Fiscal Year 2012 financial expectations, see "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—Fiscal Year 2012 Expectations."

BONNEVILLE LITIGATION

In addition to the litigation described elsewhere in this Appendix A, Bonneville is also involved in the following matters:

ESA Litigation

Columbia River

In a lawsuit filed May 4, 2001, in the Oregon Federal District Court, the National Wildlife Federation and other plaintiffs asked the court: (1) to declare that the 2000 Federal Columbia River Power System Biological Opinion and incidental take statement were arbitrary and capricious, an abuse of discretion, and otherwise not in accordance with law, and (2) to order NOAA Fisheries to reinitiate consultation with the Action Agencies responsible for operation of the Federal System hydroelectric projects and to prepare a new biological opinion.

In early May 2003, the Oregon Federal District Court ruled that the 2000 Biological Opinion was inadequate because it relied on offsite mitigation measures that were "not reasonably certain to occur" and because the biological opinion used an "action area" (the geographically delineated area comprising where the dam's operation directly or indirectly affect ESA listed species) that was too small. In June 2003, the court remanded the 2000 Biological Opinion back to NOAA Fisheries to correct the deficiencies identified by the court.

On November 30, 2004, NOAA Fisheries finalized a subsequent biological opinion (the "2004 Biological Opinion") to replace the 2000 Biological Opinion and address the deficiencies identified by the Oregon Federal District Court. Plaintiffs filed a complaint against NOAA Fisheries and subsequently filed another complaint against the Corps and Reclamation with the Oregon Federal District Court alleging that the 2004 Biological Opinion and the Corps' and Reclamation's decisions to operate consistent with the Biological Opinion violated certain provisions of the ESA and Administrative Procedures Act. On May 26, 2005, the court issued an opinion identifying several deficiencies in the 2004 Biological Opinion. The court issued an order remanding the matter to the Federal agencies to correct identified deficiencies. Additionally, in the court's remand order, the Federal agencies were ordered to undertake collaboration with the sovereign parties to the litigation (states and tribes) to address key issues in a new biological opinion. The Federal Government and the State of Idaho appealed the order to the Ninth Circuit Court, which ultimately denied the appeals and upheld the order.

On May 5, 2008, NOAA Fisheries issued its 2008 Columbia River System Biological Opinion. On August 12, 2008, Bonneville issued its Record of Decision adopting the actions in the 2008 Columbia River System Biological Opinion. A number of parties filed litigation in the Oregon Federal District Court in connection with the 2008 Columbia River System Biological Opinion naming NOAA Fisheries, the Corps and Reclamation as defendants and alleging violations of the ESA as well as the Clean Water Act. In addition, some interests filed litigation in the Ninth Circuit Court against Bonneville regarding the 2008 Columbia River System Biological Opinion. The Ninth Circuit Court has exclusive direct review jurisdiction review over most of Bonneville's administrative actions.

Following oral and written statements by the Oregon Federal District Court judge, on September 15, 2009, the Federal agencies filed a "Management Plan" with the court. In the Management Plan, the Federal agencies outlined a more detailed and aggressive plan for implementing the adaptive management provisions of the 2008 Columbia River System Biological Opinion. On February 19, 2010, the Oregon Federal District Court judge entered a voluntary remand order that gave the Federal agencies three months to consider, among other things, integrating the Management Plan into the administrative record so that it may be taken into account in the court's evaluation of the 2008 Columbia River System Biological Opinion.

On May 20, 2010, NOAA Fisheries notified the court that it finalized the 2010 Supplemental Columbia River System Biological Opinion to supplement the existing 2008 Columbia River System Biological Opinion and incorporate the Management Plan. On June 11, 2010, the Federal agencies issued records of decision adopting the actions in the 2010 Supplemental Columbia River System Biological Opinion. Following briefing and a hearing, on August 2, 2011, the Oregon Federal District Court upheld the 2010 Supplemental Columbia River System Biological Opinion through 2013 since mitigation plans are adequate through that time period. Implementation costs are substantially similar to costs incurred in prior years. The court has ordered NOAA Fisheries to issue a new or supplemental Columbia River System Biological Opinion by January 1, 2014 for the period 2014 through 2018 and that such Biological Opinion identify specific mitigation measures and provide better scientific support for the conclusion that those measures will avoid jeopardy than was provided for such period in the 2010 Supplemental Columbia River System Biological Opinion. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Fish and Wildlife—The Endangered Species Act" and "—The 2008 Columbia River System Biological Opinion, the 2010 Supplemental Columbia River System Biological Opinion and Related Developments."

There has also been related litigation in which plaintiffs have sought injunctive relief on certain Federal System dam operations that were included in the original 2004 Biological Opinion. The Oregon Federal District Court ordered additional spill to that provided in the 2004 Biological Opinion which was requested by plaintiffs and intended to aid downstream migration of juvenile salmon and steelhead species in the summer of 2005. When water is spilled, it is diverted through dam spillways and does not run through hydroelectric turbines, thereby reducing power generation. Bonneville estimated that the court-ordered spill resulted in about \$75 million in foregone power revenues in Fiscal Year 2005 when compared to the revenues that would have accrued had summer spill occurred as required under the 2004 Biological Opinion.

For 2006 river operations, the Federal agencies proposed (and the court approved) a spill program that was similar although not identical to the spill program the court had ordered in the summer of 2005. Bonneville estimated that the 2006 spill order, which included spring as well as summer spill, resulted in somewhat greater hydroelectric generation than would have occurred under the 2005 summer spill program. For hydro-operations in each of 2007-2011, the Federal agencies proposed a spill program similar to the 2006 spill program and obtained court approvals. For 2012 river operations, the Federal agencies expect to propose spill programs for spring and summer as provided in the 2010 Supplemental Columbia River System Biological Opinion, which are similar to the 2006 spill program.

DSI Service Litigation

On June 30, 2005, Bonneville issued a Record of Decision entitled "Bonneville Power Administration's Service to the Direct Service Industrial Customers for Fiscal Years 2007-2011" ("DSI ROD"). The DSI ROD established a policy that defined the service benefits that Bonneville would provide to the DSIs during Fiscal Years 2007 through 2011, among other things. The DSI ROD included the possibility that Bonneville would provide DSIs with service benefits in the form of either electric power at rates favorable to DSIs or monetized power benefits.

In September 2005, Alcoa, an aluminum industry DSI, and the Pacific Northwest Generating Cooperative ("PNGC"), a consortium of Bonneville Preference Customers, filed separate petitions for review in the Ninth Circuit Court challenging the DSI ROD. Alcoa asserted that Bonneville has a perpetual statutory obligation to serve DSIs with actual, physical power at Bonneville's lowest cost-based rates. Conversely, PNGC contended that Bonneville lacked statutory authority to provide any service benefits to DSIs.

In May 2006, Bonneville issued a Supplement to the DSI ROD that further defined the character of service that Bonneville would provide to DSIs in Fiscal Years 2007-2011 and in June 2006 Bonneville executed contracts (the "Original 2006 DSI Contracts") with Alcoa and CFAC, the two then-existing aluminum industry DSIs. (CFAC has since suspended operations but is considering resuming operations in August 2012.) In August 2006, Alcoa and PNGC filed additional petitions each of which challenged the Supplement to the DSI ROD and the Original 2006 DSI Contracts. As allowed under these contracts Bonneville elected to monetize the power it was obligated to sell and did so under the Firm Power Products and Services (FPS) rate schedule. (The FPS Rate Schedule provides Bonneville with substantial flexibility in pricing certain sales of power. Bonneville sells much of its seasonal surplus (secondary) energy at market prices under the FPS rate schedule, but sales under the FPS schedule are not limited to market price sales.) In October, 2006, Alcoa filed a petition challenging Bonneville's execution of a power sales contract to serve Port Townsend, a small non-aluminum industry DSI. Finally, in November 2006, the Industrial Customers of Northwest Utilities ("ICNU") filed a petition that likewise challenged the Port Townsend power sales contract.

In December 2008, the Ninth Circuit Court announced a decision (referred to as "PNGC I") affirming that Bonneville has the statutory authority, but not the obligation, to sell power to the DSIs after Fiscal Year 2001. However, the court determined that if Bonneville elects to sell industrial firm power to DSIs, Bonneville must first offer such power at the

IP Rate. Only after the DSIs have refused to purchase power at the IP Rate may Bonneville offer them power under Bonneville's FPS rate schedule. The court also agreed with Bonneville that it has the authority to monetize its DSI contracts in some circumstances, so long as doing so is otherwise consistent with Bonneville's statutory obligations.

The Ninth Circuit Court also held that Bonneville impermissibly agreed in the Original 2006 DSI Contracts to monetize the difference between a rate for DSIs which was lower than the rate authorized by statute (the IP Rate) and lower than prices available on the open market. The foregone revenue resulted in higher rates for all other customers, making the contracts inconsistent with "sound business principles." The court remanded the case back to Bonneville to determine the applicability, in light of the court's holdings, of certain severability and damage waiver provisions in the contracts.

Thereafter, Bonneville and Alcoa agreed to contract amendments (the "Alcoa 2009 Amendment") to conform the Alcoa agreement to the PNGC I ruling. Bonneville believed that under the Alcoa 2009 Amendment, which was applicable to the last nine months of Fiscal Year 2009, the monetized power benefits it provided Alcoa in such period were likely be the same as expected under the original agreement. The Alcoa 2009 Amendment assured that in no event would the monetized power benefit be greater than expected under the original agreements. Bonneville and CFAC negotiated a substantially identical amendment (the "CFAC 2009 Amendment") for the last six months of Fiscal Year 2009, although the CFAC amendment also recalculated the amount of Bonneville's monetized benefits payments for two additional specified months.

In January 2009, PNGC and the Public Power Council ("PPC"), another coalition of Preference Customers, filed petitions ("PNGC II") in the Ninth Circuit Court challenging Bonneville's entry into the Alcoa 2009 Amendment. In August 2009, the court ruled that the Alcoa 2009 Amendment also was inconsistent with sound business principles. The court reiterated its remand to Bonneville to determine the applicability, in light of the court's holdings, of certain severability and damage waiver provisions in the contracts. To determine the applicability of the severability and damage waiver provisions, Bonneville issued a draft Record of Decision in August 2010 that contained analysis and conclusions with respect to its ability and likelihood of successfully recovering monies from the DSI customers. On February 18, 2011, Bonneville issued its final Record of Decision, which established that: (i) Bonneville is prohibited from seeking repayment from Alcoa and CFAC for the period October 1, 2006 through November 30, 2008 and that likewise the DSI customers are prohibited from pursuing claims of additional payments from Bonneville for that same period; (ii) although Bonneville is not contractually prohibited from seeking additional payments from Alcoa for the period of January 1, 2009 through September 30, 2009, it does not have a reasonable basis for doing so, and (iii) although Bonneville is not contractually prohibited from seeking additional payments from Port Townsend for the period of October 1, 2006 through September 30, 2009, it does not have a reasonable basis for doing so. In the spring of 2011, ICNU, certain Preference Customers, and Preference Customer associations filed separate suits in the Ninth Circuit Court challenging Bonneville's decision that it would not seek refunds from the DSIs. These cases have been stayed pending settlement discussions. Briefing is scheduled to begin in April 2012.

On February 2, 2010, certain Preference Customers filed a motion to sever from certain power rates litigation (the Golden Northwest Proceeding described in "—Residential Exchange Program Litigation" below) an alleged ratemaking issue relating to DSI service. The Preference Customers filed a motion seeking an order from the Ninth Circuit Court directing Bonneville to calculate and refund amounts charged by Bonneville in rates paid by certain Preference Customers for power benefits that Bonneville provided to DSIs. On February 16, 2010, Bonneville, Alcoa, and Regional IOUs filed separate responses opposing the motion. The court denied the motion.

In November 2009, Bonneville entered into a 14-month power sales contract with Port Townsend for the sale of about 20 annual average megawatts through December 31, 2010. The parties have agreed to extend the term of this contract for the sale of about 20 annual average megawatts through August 31, 2013.

In December 2009, Bonneville entered into a long-term power sales contract with Alcoa (the "2009 Alcoa Contract"). Under the contract, Bonneville may sell up to 320 average megawatts of firm power each hour for a period of up to approximately seven years, at the IP Rate. The term of the contract is divided into two main periods, the Initial Period and the Second Period, with the Initial Period (including a one-year extension granted on October 29, 2010) encompassing the approximately 29-month period from December 22, 2009 through May 26, 2012. When the Ninth Circuit Court rules on the 2009 Alcoa contract, there will be a transition period for Bonneville to interpret the opinion and determine whether Bonneville can offer the Second Period. If offered, the Second Period would encompass a five-year period following the transition period.

In both DSI contracts, Bonneville has included terms that address the court's concerns as stated in PNGC II. See "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—Regional Power Sales—Power Sales to DSIs."

On January 22, 2010, Alcoa filed a petition for review in the Ninth Circuit Court challenging the 2009 Alcoa Contract and Bonneville's related record of decision, including Bonneville's associated interpretation of the PNGC I ruling. Three Regional IOUs, the Oregon Public Utilities Commission, PNGC, and PPC have intervened to challenge the Alcoa contract. Briefing is complete, oral argument was held on May 5, 2011, and the parties are awaiting a decision.

Tiered Rates Methodology Record of Decision

On January 27, 2009, ICNU filed a petition challenging Bonneville's Tiered Rates Methodology Record of Decision ("Tiered Rates ROD") and Bonneville's Tiered Rates Methodology, both issued November 10, 2008. Similar petitions for review were filed on February 5, 2009, by Georgia-Pacific, LLC ("GP") and Clatskanie People Utility District ("Clatskanie") challenging the same Tiered Rates ROD and the Tiered Rates Methodology.

All three petitioners challenged Bonneville's determination in the Tiered Rates ROD regarding Bonneville's treatment of "contracted for or committed to" loads, a term of art under section 3(13)(A) of the Northwest Power Act. These parties allege that Bonneville's decision to serve certain "contracted for or committed to" loads at Tier 2 PF Rates rather than at Tier 1 PF Rates violates provisions of the Northwest Power Act and is arbitrary and capricious under the Administrative Procedures Act. In addition, petitioner GP alleged that Bonneville's decision constituted a "taking" of its property under the Fifth Amendment of the U.S. Constitution for which "just compensation" is due. The court dismissed the petitions on July 16, 2010.

On September 15, 2010, Clatskanie filed a petition (similar to its earlier petition) challenging certain decisions contained in the Tiered Rates ROD and certain aspects of the Tiered Rates Methodology. Briefing is complete. The parties are waiting for the court to set a date for oral argument.

2010 Power Rates Challenge

On July 21, 2009, Bonneville issued a Record of Decision at the conclusion of its 2010 Power and Transmission Rate Proposal (the "2010 Rates ROD"), which incorporated certain decisions from Bonneville's Fiscal Year 2002 and 2007 Supplemental Rate Cases. In October 2009, certain parties have filed petitions for review with the Ninth Circuit Court challenging certain decisions in the 2010 Rates ROD to the extent they involve non-ratemaking issues that might be subject to the court's jurisdiction prior to FERC's final approval of the 2010-2011 Rates. These petitions were stayed pending FERC's final approval of the 2010-2011 Rates.

FERC approved the 2010-2011 Rates in August 2010. In early November 2010, certain Regional IOUs, Preference Customers, and a group of industrial customers filed petitions to challenge the 2010-2011 Rates and the decisions Bonneville reached in the 2010 Rates ROD. It is unclear which aspects of the rates and/or ratemaking process are being challenged. These petitions were consolidated with the earlier petitions that challenged the 2010 Rates ROD. See "—Residential Exchange Program Litigation."

Residential Exchange Program Litigation

In Fiscal Year 2000, Bonneville and each of the six Regional IOUs entered into certain "2000 Residential Exchange Program Settlement Agreements" that proposed to define Bonneville's statutory obligations under the Residential Exchange Program provisions of the Northwest Power Act for the five- and ten-year periods beginning October 1, 2001. The 2000 Residential Exchange Program Settlement Agreements provided for fixed payments and power sales to Regional IOUs in lieu of reliance on rate-period-by-rate-period determinations of their Residential Exchange Program benefits. See "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Residential Exchange Program." In 2004, Bonneville and certain Regional IOUs entered into amendments to their respective 2000 Residential Exchange Program Settlement Agreements, with the effect, among other things, of extending the term of all of the 2000 Residential Exchange Program Settlement Agreements to the end of Fiscal Year 2011.

Beginning in 2000, a number of Bonneville's customers and customer groups filed petitions with the Ninth Circuit Court seeking review of the 2000 Residential Exchange Program Settlement Agreements, among other things. Among those participating in the litigation were a group of DSIs, all six Regional IOUs, and a number of Preference Customers and Preference Customer groups. The litigation challenging the 2000 Residential Exchange Program Settlement Agreements is referred to as the "PGE Proceeding." Certain customers also challenged, in another proceeding referred to as the "Golden Northwest Proceeding," Bonneville's power rates in Fiscal Years 2002 through 2006 associated with the 2000 Residential Exchange Program Settlement.

On May 3, 2007, the Ninth Circuit Court issued an opinion in the PGE Proceeding holding that Bonneville failed to properly implement the Residential Exchange Program provisions of the Northwest Power Act when it entered into the 2000 Residential Exchange Program Settlement Agreements, and that such agreements are "inconsistent with the Northwest Power Act." The court in the Golden Northwest Proceeding held, among other things, that consistent with its holding in the PGE Proceeding, Bonneville improperly allocated to Preference Customers' rates the costs of providing Residential Exchange Program benefits to the Regional IOUs under the 2000 Residential Exchange Program Settlement Agreements. The Regional IOUs filed petitions for rehearing of the ruling in the PGE Proceeding. The motions were denied.

In response to the court's rulings regarding the 2000 Residential Exchange Program Settlement Agreements and related power rates, in 2008, Bonneville initiated a 2007 Supplemental Power Rate proceeding and separately initiated processes to establish new long-term and interim Residential Purchase and Sales Agreements ("RPSA") to implement the Residential Exchange Program and to revise the Average System Cost (ASC) Methodology that is a key element of the Residential Exchange Program. Bonneville and each of the five regional IOUs that expected to qualify for Residential Exchange Program benefits in Fiscal Year 2009 signed the new RPSAs. The 2007 Supplemental Power Rate Proposal proceeding concluded with a Record of Decision dated September 22, 2008. In its 2007 Supplemental Power Rate Record of Decision ("2007 Supplemental ROD"), Bonneville addressed the court's Residential Exchange Program rulings by determining the amounts overpaid to the Regional IOUs under the 2000 Residential Exchange Program Settlement Agreements ("Refund Amounts") and initiating the return of such overpaid amounts to Preference Customers, whose past PF Rates were higher than should have been the case.

Bonneville also established in the 2007 Supplemental ROD power rates and Residential Exchange Program benefits for Fiscal Year 2009. Bonneville customers and other parties filed legal challenges to the Refund Amount determinations, power rates, long-term and interim RPSAs, and related matters. FERC granted final approval of Bonneville's 2009 Power Rates on July 16, 2009, and granted final approval of the revised ASC Methodology in September 2009. Thereafter, certain parties filed petitions for review with the Ninth Circuit Court of Bonneville's decisions in the 2007 Supplemental ROD and of the related rates.

In July 2009, Bonneville concluded its rate case in which Bonneville established rates for 2010-2011 Rate Period. Among other decisions made in this rate proceeding, Bonneville continued the Residential Exchange Program as set forth in the 2007 Supplemental ROD. Subsequently parties filed petitions with the Ninth Circuit Court challenging, among other things, the 2010-2011 Rates' Residential Exchange Program.

In late 2010, most of the litigants in the aforementioned litigation developed a proposed settlement agreement of the outstanding Residential Exchange Program-related issues which became the 2012 Residential Exchange Program Settlement. Litigants and others representing most Regional parties including all six Regional IOU customers, 89 percent of Bonneville's aggregate Preference Customer load, three state utility commissions, and several Preference Customer trade groups submitted the 2012 Residential Exchange Program Settlement to Bonneville for review and execution. Bonneville conducted an evidentiary hearing to review the proposed settlement. On July 26, 2011, Bonneville issued a Record of Decision, agreeing to adopt the 2012 Residential Exchange Settlement Agreement.

On August 8, 2011, Bonneville and certain Preference Customers that signed the 2012 Residential Exchange Program Settlement filed a join motion to dismiss the Residential Exchange Program-related issues from the above pending appeals on the basis that the 2012 Residential Exchange Program Settlement rendered such appeals moot. Regional-IOUs filed a separate motion to stay related proceedings.

In October of 2011, Alcoa and the Association of Public Agency Customers filed petitions challenging the 2012 Residential Exchange Program Settlement and supporting Record of Decision, dated July 26, 2011. These petitions were consolidated. The Ninth Circuit Court stayed all litigation activity on the claims that form the basis of the existing Residential Exchange Program disputes pending a decision in this case. Petitioners filed opening briefs in February 2012 and Bonneville's answering brief is due April 30, 2012. See "CERTAIN DEVELOPMENTS RELATING TO BONNEVILLE—2012 Residential Exchange Program Settlement" and "POWER SERVICES—Certain Statutes and Other Matters Affecting Bonneville's Power Services—Residential Exchange Program."

Southern California Edison v. Bonneville Power Administration

Southern California Edison ("SCE") filed three separate petitions for review against Bonneville in the Ninth Circuit Court. The cases all challenge actions taken by Bonneville regarding the implementation of a 1988 power sale contract ("Sale and Exchange Agreement") between Bonneville and SCE.

In the first petition for review, SCE challenged Bonneville's decision to convert the contract from a sale of power to an exchange of power as provided for under the terms of the contract. In the second petition for review, SCE challenged a Record of Decision issued by Bonneville in a rate adjustment proceeding. That proceeding ("FPS-96R") amended Bonneville's FPS-96 rate schedule to establish a posted rate for a capacity product SCE may purchase as part of an option feature of the Sale and Exchange Agreement. SCE alleges that the rate adjustment violates its power sales contract. In the third petition for review, SCE challenged Bonneville's letter to SCE terminating service under its power sales contract due to SCE's nonperformance. All three petitions for review were dismissed by the Ninth Circuit Court for lack of jurisdiction and were transferred to the United States Court of Federal Claims. Subsequently, SCE voluntarily dismissed the claims at the United States Court of Federal Claims and filed administrative claims for relief with Bonneville. The two following claims have yet to be resolved completely.

Conversion from Sale to Exchange Mode ("Conversion Claim"). SCE filed an action in the Court of Federal Claims on December 26, 2002, based on its assertion that the claim should be "deemed denied" by Bonneville. SCE sought damages in the amount of approximately \$186,000,000.

Termination for Default ("Termination Claim"). In July 2001, Bonneville terminated the Sale and Exchange Agreement for default, citing SCE's failure to make timely energy returns and deliveries while the contract was in exchange mode. SCE filed a complaint in November 2004 seeking \$22,000,000 in termination for convenience damages.

On June 5, 2006, Bonneville and SCE executed an agreement to settle the Conversion Claim and the Termination Claim, whereby Bonneville will make a settlement payment of \$28.5 million plus interest to SCE in exchange for SCE's dismissing the two claims. The settlement agreement identifies two conditions precedent to final resolution: (i) SCE must obtain approval of the settlement from the California Public Utilities Commission ("CPUC"); and (ii) Bonneville must complete a public review and comment process, and subsequently reaffirm the settlement. Payment by Bonneville is due when it receives a final resolution of its refund liability, if any, in the California refund proceedings. (The California refund proceedings are described in "POWER SERVICES—Customers and Other Power Contract Parties of Bonneville's Power Services—Effect on Bonneville of Developments in California Power Markets in 1999-2001.") SCE filed the proposed settlement with the CPUC and it has approved the settlement. Bonneville has completed its public review process, and reaffirmed the proposed settlement on August 2, 2006. As such, Bonneville accrued a liability of \$28.5 million during Fiscal Year 2006. However, payment has yet to be made pending resolution of the California refund proceedings and any related litigation. Once final resolution of Bonneville's refund liability, if any, has been determined, Bonneville will pay SCE \$28.5 million plus interest.

Rates Litigation Generally

Bonneville's rates are frequently the subject of litigation. Most of the litigation involves claims that Bonneville's rates are inconsistent with statutory directives, are not supported by substantial evidence in the record or are arbitrary and capricious. See "MATTERS RELATING TO POWER SERVICES AND TRANSMISSION SERVICES—Bonneville Ratemaking and Rates."

It is the opinion of Bonneville's General Counsel that if any rate were to be rejected, the sole remedy accorded would be a remand to Bonneville to establish a new rate. Bonneville's flexibility in establishing rates could be restricted by the rejection of a Bonneville rate, depending on the grounds for the rejection. Bonneville is unable to predict, however, what new rate it would establish if a rate were rejected. If Bonneville were to establish a rate that was lower than the rejected rate, a petitioner may be entitled to a refund in the amount overpaid. However, Bonneville is required by law to set rates to meet all of its costs. Thus, it is the opinion of Bonneville's General Counsel that Bonneville may be required to increase its rates to seek to recover the amount of any such refunds, if needed.

Lease-Purchase Program Property Taxes

On May 6, 2010, the United States of America and Bonneville filed a complaint in Oregon Federal District Court challenging the assessment of real property tax by the Oregon Department of Revenue against transmission assets located in several Oregon counties and leased by Bonneville under capitalized lease-purchase agreements. Under the

related leases, Bonneville contracted with the respective asset owners to pay the cost of any associated property tax liability. The Oregon Department of Revenue issued a formal declaratory ruling in January 2010 concluding that such assets are subject to real property taxation in Oregon. On January 4, 2011, the Oregon Federal District Court granted the defendants' motions to dismiss and dismissed the case without prejudice. On January 13, 2011, the Oregon Department of Revenue re-issued its declaratory ruling, as required by the Oregon Federal District Court order, to allow for timely appeal of the ruling to the Oregon Tax Court. Bonneville and the United States have appealed the Oregon Federal District Court decision to the Ninth Circuit Court. Briefing is complete. In April 2011, the United States filed new complaints in Oregon Federal District Court and Oregon Tax Court. On June 24, 2011, the Oregon Federal District Court dismissed the second Oregon Federal District Court case without prejudice.

The United States has also appealed the second Oregon Federal District Court decision to the Ninth Circuit Court. The United States filed its opening brief on January 27, 2012. The State of Oregon and related county answering briefs are due on April 9, 2012. Both appeals to the Ninth Circuit Court have been consolidated and oral argument is expected to be held once briefing is complete in the second appeal. The Oregon Department of Revenue agreed to toll assessment pending final resolution of this matter. Bonneville estimates that the total tax at issue for 2009-2012 is approximately \$3,200,000. Depending on the outcome of the litigation and related events, Bonneville may have to pay the costs of these and future potential tax assessments for lease-purchased facilities in Oregon. See "TRANSMISSION SERVICES—Bonneville's Federal Transmission System."

Miscellaneous Litigation

From time to time, Bonneville is involved in numerous other cases and arbitration proceedings, including land, contract, employment, Federal procurement, and tort claims, some of which could result in money judgments or increased costs to Bonneville. The combined amount of damages claimed in these unrelated actions is not expected to exceed \$50 million.



Appendix B-1

Federal System Audited Financial Statements for the Years Ended September 30, 2011, 2010 and 2009





Report of Independent Auditors

To the Administrator of the Bonneville Power Administration, United States Department of Energy

In our opinion, the accompanying combined balance sheets and the related combined statements of revenues and expenses, of changes in capitalization and long-term liabilities and of cash flows present fairly, in all material respects, the financial position of the Federal Columbia River Power System (FCRPS) at September 30, 2011 and 2010, and the results of its operations and its cash flows for each of the three years in the period ended September 30, 2011, and the changes in its capitalization and long-term liabilities for each of the two years in the period ended September 30, 2011, in conformity with accounting principles generally accepted in the United States of America. These financial statements are the responsibility of the FCRPS' management. Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits of these statements in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

PricewaterhouseCoopers LLP

October 27, 2011

Federal Columbia River Power System Combined Balance Sheets

As of September 30

(Thousands of Dollars)

	2011	2010
Assets		
Utility plant		
Completed plant	\$ 14,741,720	\$ 14,362,387
Accumulated depreciation	(5,436,160)	(5,247,971)
	9,305,560	9,114,416
Construction work in progress	1,396,097	1,105,165
Net utility plant	10,701,657	10,219,581
Nonfederal generation	2,604,078	2,449,865
Current assets		
Cash and cash equivalents	892,125	1,078,671
Short-term investments in U.S. Treasury securities	253,348	65,783
Accounts receivable, net of allowance	119,596	122,400
Accrued unbilled revenues	207,089	197,603
Materials and supplies, at average cost	93,924	85,797
Prepaid expenses	29,430	25,832
Total current assets	1,595,512	1,576,086
Investments and other assets		
Regulatory assets	7,812,358	4,983,142
Investments in U.S. Treasury securities	39,129	82,328
Nonfederal nuclear decommissioning trusts	198,809	188,850
Deferred charges and other	223,736	169,318
Total investments and other assets	8,274,032	5,423,638
Total assets	\$ 23,175,279	\$ 19,669,170

Federal Columbia River Power System Combined Balance Sheets

As of September 30 (Thousands of Dollars)

	2011	2010
Capitalization and Liabilities		
Capitalization and long-term liabilities		
Accumulated net revenues	\$ 2,510,373	\$ 2,428,691
Federal appropriations	4,324,881	4,238,167
Borrowings from U.S. Treasury	2,678,440	2,188,440
Nonfederal debt	5,843,046	6,015,585
Total capitalization and long-term liabilities	15,356,740	14,870,883
Commitments and contingencies (Note 13)		
Current liabilities		
Federal appropriations	24,622	21,232
Borrowings from U.S. Treasury	265,000	325,000
Nonfederal debt	429,545	306,175
Accounts payable and other	523,459	613,052
Total current liabilities	1,242,626	1,265,459
Other liabilities		
Regulatory liabilities	2,456,343	2,494,019
IOU exchange benefits	3,161,251	85,017
Asset retirement obligations	176,212	170,334
Deferred credits and other	782,107	783,458
Total other liabilities	6,575,913	3,532,828
Total capitalization and liabilities	\$ 23,175,279	\$ 19,669,170

Federal Columbia River Power System Combined Statements of Revenues and Expenses

For the Years Ended September 30

(Thousands of Dollars)

	2011	2010	2009
Operating revenues			
Sales	\$ 3,134,209	\$ 2,851,097	\$ 2,742,770
Derivative instruments	-	14,800	(34,677)
U.S. Treasury credits for fish	85,102	123,090	99,499
Miscellaneous revenues	65,463	66,144	62,692
Total operating revenues	3,284,774	3,055,131	2,870,284
Operating expenses			
Operations and maintenance	1,734,306	1,589,171	1,578,421
Purchased power	177,953	381,468	317,543
Nonfederal projects	624,972	600,360	501,367
Depreciation and amortization	393,502	368,371	355,574
Total operating expenses	2,930,733	2,939,370	2,752,905
Net operating revenues	354,041	115,761	117,379
Interest expense and (income)			
Interest expense	352,904	331,255	326,494
Allowance for funds used during construction	(42,983)	(32,867)	(30,710)
Interest income	(37,562)	(55,046)	(77,355)
Net interest expense	272,359	243,342	218,429
Net revenues (expenses)	81,682	,	(101,050)
Accumulated net revenues at October 1	2,428,691	2,556,272	2,664,460
Irrigation assistance	-	-	(7,138)
Accumulated net revenues at September 30	\$ 2,510,373	\$ 2,428,691	\$ 2,556,272

Federal Columbia River Power System Combined Statements of Changes in Capitalization and Long-Term Liabilities

Including Current Portions

(Thousands of Dollars)

	Acc	cumulated			Во	rrowings				
		Net	F	ederal		from	No	nfederal		
Balance at September 30	R	evenues	Аррі	opriations	U.S	. Treasury		Debt	Tot	al
2009	\$	2,556,272	\$	4,396,189	\$	2,130,440	\$	6,564,934	\$ 15,6	647,835
Federal appropriations:										
Proceeds		-		68,039		-		-		68,039
Repayment		_		(204,829)		-		-	(2	204,829)
Borrowings from U.S. Treasury:										
Proceeds		-		-		638,000		-	6	38,000
Repayment		-		-		(255,000)		-	(2	255,000)
Nonfederal debt:										
Proceeds		-		-		-		27,351		27,351
Repayment		-		-		-		(270,525)	(2	270,525)
Net expenses		(127,581)		-		=		=	(1	127,581)
2010	\$	2,428,691	\$	4,259,399	\$	2,513,440	\$	6,321,760	\$ 15,5	523,290
Federal appropriations:										
Proceeds		-		129,632		-		-	1	129,632
Repayment		-		(39,528)		-		-		(39,528)
Borrowings from U.S. Treasury	y:									
Proceeds		-		-		800,000		-	8	300,000
Repayment		-		-		(370,000)		-	(3	370,000
Nonfederal debt:										
Proceeds		-		-		-		349,108	3	349,108
Extinguished through refinancing		-		-		-		(90,000)		(90,000)
Repayment		-		-		-		(308,277)	(3	308,277
Net revenues		81,682		-		-		-		81,682
2011	\$	2,510,373	\$	4,349,503	\$	2,943,440	\$	6,272,591	\$ 16,0	075,907

Federal Columbia River Power System Combined Statements of Cash Flows

For the Years Ended September 30 (Thousands of Dollars)

(Thousands of Boliats)		2011	2010		2009
Cash provided by and (used for) operating activities					
Net revenues (expenses)	\$	81,682	\$ (127,581)	\$	(101,050)
Non-cash items:			222.274		
Depreciation and amortization		393,502	368,371		355,574
Amortization of nonfederal projects		306,175	270,525		189,882
Unrealized (gain) loss on derivative instruments		-	(14,800)		34,706
Changes in:		(E 442)	(20.400)		32,561
Receivables and unbilled revenues		(5,112) (8,127)	(30,109)		
Materials and supplies Prepaid expenses		(8,127) (3,598)	(8,185) (1,180)		(1,893) (2,970)
Accounts payable and other		(50,229)	91,915		(138,548)
Regulatory assets and liabilities		(209,173)	(164,775)		35,897
Other assets and liabilities		(68,134)	(13,813)		(135,690)
Net cash provided by operating activities		436,986	370,368		268,469
Cash provided by and (used for) investing activities					
Investment in:		(202.004)	(000,000)		(F7F 000)
Utility plant (including AFUDC)		(787,384)	(683,680)		(575,083)
U.S. Treasury Securities:		(040.000)	(400,000)		(440,000)
Purchases		(310,000)	(100,000)		(110,000)
Maturities		163,193	44,683		9,891
Deposits to nonfederal nuclear decommissioning trusts		(9,616)	(8,753)		(8,211)
Special purpose corporations' trust funds:		(400.000)	(4.040)		(400.040)
Deposits to		(106,260)	(4,646)		(199,916)
Receipts from Net cash used for investing activities		66,601 (983,466)	39,780 (712,616)		108,081 (775,238)
Federal appropriations: Proceeds Renayment		129,632 (39,528)	86,470 (204,829)		176,887
Repayment		(39,528)	(204,829)		(38,559)
Borrowings from U.S. Treasury: Proceeds		800,000	638,000		338,000
Repayment		(370,000)	(255,000)		(393,460)
Nonfederal debt:		(010,000)	(200,000)		(000,400)
Proceeds		201,963	4,646		199,916
Extinguished through refinancing		(90,000)	-		-
Repayment		(308,277)	(270,525)		(189,882)
Customers:		(,	(-,,		(, ,
Advances for construction		59,806	92,786		63,492
Reimbursements to customers		(23,662)	(27,648)		(16,706)
Irrigation assistance paid		-	-		(7,138)
Net cash provided by financing activities		359,934	63,900		132,550
Not decrease in each and each equivalents			(0=0.0.40)		(0=4.040)
Net decrease in cash and cash equivalents		(186,546)	(278,348)		(374,219)
Cash and cash equivalents at beginning of year		1,078,671	1,357,019		1,731,238
Cash and cash equivalents at end of year	\$	892,125	\$ 1,078,671	\$	1,357,019
Supplemental disclosures:					
Cash paid for interest, net of amount capitalized	\$	375,755	\$ 360,813	\$	362,305
Significant noncash investing and financing activities:	•	42 500	r 46 247	•	22 200
Accrued capital expenditures increase	\$	43,586	\$ 46,247	\$	33,328
Federal appropriations write-off	\$	- 447.445	\$ (18,431)	\$	-
Nonfederal debt increase for Energy Northwest	\$	147,145	\$ 22,705	\$	88,028

Notes to Financial Statements

1. Summary of Significant Accounting Policies

ACCOUNTING PRINCIPLES

Combination and consolidation of entities

The Federal Columbia River Power System (FCRPS) financial statements combine the accounts of the Bonneville Power Administration (BPA), the accounts of the Pacific Northwest generating facilities of the U.S. Army Corps of Engineers (Corps) and the Bureau of Reclamation (Reclamation) as well as the operation and maintenance costs of the U.S. Fish and Wildlife Service for the Lower Snake River Compensation Plan facilities. Consolidated with BPA are "Special Purpose Corporations" known as Northwest Infrastructure Financing Corporations (NIFCs), from which BPA leases certain transmission facilities. (See Note 8, Nonfederal Financing.)

BPA is the power marketing administration that purchases, transmits and markets power for the FCRPS. Each of the combined entities is separately managed and financed, but the facilities are operated as an integrated power system with the financial results combined as the FCRPS. While the costs of Corps and Reclamation projects serve multiple purposes, only the power portion of total project costs are assigned to the FCRPS through a cost allocation process. All intracompany and intercompany accounts and transactions have been eliminated from the combined financial statements.

FCRPS accounts are maintained in accordance with generally accepted accounting principles of the United States of America and the Uniform System of Accounts prescribed for electric utilities by the Federal Energy Regulatory Commission (FERC). FCRPS accounting policies also reflect specific legislation and directives issued by U.S. government agencies. BPA is a separate and distinct entity within the U.S. Department of Energy; Reclamation and U.S. Fish and Wildlife Service are part of the U.S. Department of the Interior; and the Corps is part of the U.S. Department of Defense. U.S. government properties and income are tax exempt.

Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Rates and regulatory authority

BPA establishes separate power and transmission rates in accordance with several statutory directives. Rates proposed by BPA are subject to an extensive formal hearing process, after which they are proposed by BPA and reviewed by FERC. FERC's review is limited to three standards set out in the Pacific Northwest Electric Power Planning and Conservation Act (Northwest Power Act), 16 U.S.C. 839, and a standard set out by the Energy Policy Act of 1992, 16 U.S.C. 824. Statutory standards include a requirement that these rates be sufficient to ensure repayment of the federal investment in the FCRPS over a reasonable number of years after first meeting BPA's other costs. After final FERC approval, BPA's rates are subject to review by the United States Court of Appeals for the Ninth Circuit (Ninth Circuit Court). Action seeking such review must be filed within 90 days of the final FERC decision. The Ninth Circuit Court may either confirm or reject a rate proposed by BPA.

In accordance with authoritative guidance for Regulated Operations, certain costs or credits may be included in rates for recovery or refund over a future period and are recorded as regulatory assets or liabilities. (See Note 3, Effects of Regulation.) Regulatory assets or liabilities are amortized over the periods they are included in rates. Costs are recovered through rates during the periods when the costs are scheduled to be repaid. Amortization

is computed using either the straight-line method or is based upon specific amounts included in rates each year. Since BPA's rates are not structured to provide a rate of return on rate base assets, regulatory assets are recovered at cost without an additional rate of return.

Utility plant

Utility plant is stated at original cost and includes generation and transmission assets. Generation assets were \$7.96 billion and \$7.76 billion, and transmission assets were \$6.78 billion and \$6.60 billion at Sept. 30, 2011, and 2010, respectively. The costs of substantial additions, major replacements and substantial betterments are capitalized. Cost includes direct labor and materials; payments to contractors; indirect charges for engineering, supervision and similar overhead items; and an allowance for funds used during construction. Maintenance, repairs and replacements of items determined to be less than major units of property are charged to maintenance and operating expense as incurred. When BPA retires utility plant, it charges the original cost and any net proceeds from the disposition to accumulated depreciation.

Depreciation

Depreciation of the original cost of generation plant is computed using straight-line methods based on estimated service lives of the various classes of property, which average 75 years. For transmission plant, depreciation of original cost and estimated net cost of removal is computed primarily on the straight-line group life method based on estimated service lives of the various classes of property, which average 40 years. The net cost of removal is included in depreciation; however, in the event there is negative salvage, a reclassification of the negative salvage reserve not associated with asset retirement obligations is made from accumulated depreciation to a regulatory liability.

Allowance for funds used during construction

Allowance for funds used during construction (AFUDC) represents the estimated cost of interest on financing the construction of new assets. AFUDC is based on the construction work in progress balance and is charged to the capitalized cost of the utility plant asset. AFUDC is a non-cash reduction of interest expense.

FCRPS capitalizes AFUDC at one rate for Corps and Reclamation construction funded by congressional appropriations and at another rate for construction funded substantially by BPA and the NIFCs. The rates for appropriated funds are provided each year to BPA by the U.S. Treasury, whereas the BPA rate is determined based on the weighted-average cost of borrowing for BPA and the NIFCs. The respective rates were approximately 0.3 percent and 4.4 percent in fiscal year 2011, 0.4 percent and 4.8 percent in fiscal year 2010, and 2.0 percent and 5.2 percent in fiscal year 2009.

Nonfederal generation

BPA has acquired all of the generating capability of Energy Northwest's Columbia Generating Station (CGS) nuclear power plant. The contracts to acquire the generating capability of the project require BPA to cover all of CGS's operating, maintenance and debt service costs. BPA also has acquired all of the output of the Lewis County PUD's Cowlitz Falls Hydroelectric Project and pays all related operating, maintenance and debt service costs. BPA recognizes expenses for these projects based upon total project cash funding requirements. The nonfederal generation assets in the Combined Balance Sheets are amortized over the term of the outstanding debt. (See Note 8, Nonfederal Financing.)

Cash and cash equivalents

Cash amounts include cash in the BPA fund with the U.S. Treasury and unexpended appropriations of the Corps and Reclamation. Cash equivalents represent short-term U.S. Treasury market-based special securities with maturities of 90 days or less at the date of investment. (See Note 2, Investments in U.S. Treasury Securities.) The carrying value of cash and cash equivalents approximates fair value.

Concentrations of credit risks

General credit risk

Financial instruments that potentially subject the FCRPS to concentrations of credit risk consist primarily of BPA accounts receivable. Credit risk represents the loss that would be recognized if counterparties fail to perform as contracted.

BPA's accounts receivable are spread across a diverse group of consumer-owned utilities (COUs), investor-owned utilities (IOUs), power marketers, wind generators and others that are located throughout the western United States and Canada. The accounts receivable exposure results from BPA providing a wide variety of power products and transmission services. BPA's counterparties are generally large and stable and do not represent a significant concentration of credit risk. During fiscal years 2011, 2010 and 2009, BPA experienced no significant losses as a result of any customer defaults or bankruptcy filings.

Credit risk is mitigated at BPA by reviewing counterparties for creditworthiness, establishing credit limits and monitoring credit exposure on a daily basis. In order to further manage credit risk, BPA obtains credit support, such as letters of credit, parental guarantees, cash in the form of prepayment and deposit or escrow from some counterparties. BPA closely monitors counterparties for changes in financial condition and regularly updates credit reviews.

Allowance for doubtful accounts

Management reviews accounts receivable on a monthly basis to determine if any receivable will potentially be uncollectible. The allowance for doubtful accounts includes amounts estimated through an evaluation of specific customer accounts, based upon the best available facts and circumstances of customers that may be unable to meet their financial obligations, and a reserve for all other customers based on historical experience.

The largest risk relates to the California power markets that were in turmoil during 2000 to 2001 when they experienced historically high power prices and volatility, along with continued uncertainty related to deregulation. The California Independent System Operator and California Power Exchange were customers with whom BPA had contracts for power and transmission delivery during that period, and they have not fully paid BPA for their purchases. (See Note 13, Commitments and Contingencies.) BPA has recorded an allowance for these accounts, which in management's best estimate is sufficient to cover potential exposure. Net exposure after this allowance is not significant. BPA has continued to pursue collection of amounts due.

Derivative instruments

BPA follows the Derivatives and Hedging accounting guidance that requires every derivative instrument be recorded on the balance sheet as an asset or liability measured at its fair value and also requires that a change in the derivative's fair value be recognized currently in earnings unless specific hedge accounting criteria are met.

It is BPA's policy to document and apply as appropriate the normal purchases and normal sales exception under the Derivatives and Hedging accounting guidance. Forward electricity contracts are generally considered normal purchases and normal sales if they require physical delivery, are expected to be used or sold by BPA in the normal course of business and meet the definition of capacity described in the Derivatives and Hedging accounting guidance. These transactions are not required to be recorded at fair value in the financial statements. Recognition of these contracts in Sales or Purchased power in the Combined Statements of Revenues and Expenses occurs when the contracts settle.

In fiscal year 2010, BPA began applying Regulated Operations accounting treatment to its derivative instruments that do not qualify for the normal purchases and normal sales exception and are recorded at fair value. As such, unrealized gains or losses associated with these derivative instruments are recorded on the Combined Balance Sheets under Regulatory assets or Regulatory liabilities.

Fair value

BPA's carrying amounts of current assets and current liabilities approximates fair value based on the short-term nature of these instruments. In accordance with authoritative guidance for Fair Value Measurements and Disclosures, BPA uses fair value measurements to record adjustments to certain financial assets and liabilities and to determine fair value disclosures. When developing fair value measurements, it is BPA's policy to use quoted market prices whenever available or to maximize the use of observable inputs and minimize the use of unobservable inputs when quoted market prices are not available. Fair values are primarily developed using industry standard models that consider various inputs including: (a) quoted forward prices for commodities; (b) time value; (c) volatility factors; (d) current market and contractual prices for underlying instruments; (e) market interest rates and yield curves; and (f) credit spreads, as well as other relevant economic measures. (See Note 11, Risk Management and Derivative Instruments and Note 12, Fair Value Measurements.)

Revenues and net revenues

Operating revenues are recorded when services are rendered and include estimated unbilled revenues. BPA's net revenues over time are committed to repayment of the U.S. government investment in the FCRPS, the payment of certain irrigation costs and the payment of operational obligations, including debt for both operating and nonoperating nonfederal projects. (See Note 13, Commitments and Contingencies.)

Interest income

Interest income includes interest earned on BPA's fund balance with the U.S. Treasury and interest earned on investments in market-based special securities. BPA earns interest on cash balances in the fund at the weighted-average interest rate of its outstanding U.S. Treasury borrowings and reduces its monthly debt interest payments by the interest earned. Interest earnings on investments are based on the stated rates of the individual market-based special securities.

U.S. Treasury credits for fish

The Northwest Power Act obligates the BPA administrator to make expenditures for fish and wildlife protection, mitigation and enhancement for both power and nonpower purposes on a reimbursement basis. The Northwest Power Act also specifies that consumers of electric power, through their rates for power services, "shall bear the costs of measures designed to deal with adverse impacts caused by the development and operation of electric power facilities and programs only." Section 4(h)(10)(C) of the Northwest Power Act was designed to ensure that the costs of mitigating these impacts are properly accounted for among the various purposes of the hydroelectric projects. Power related costs are recovered in BPA's rates. Nonpower related costs are recovered as a reduction to BPA's cash payment to the U.S. Treasury.

Residential Exchange Program

In order to provide qualifying regional utilities, primarily IOUs, access to benefits from the FCRPS, Congress established the Residential Exchange Program (REP) in Section 5(c) of the Northwest Power Act. Whenever a Pacific Northwest electric utility offers to sell power to BPA at the utility's average system cost of resources, BPA purchases such power and offers, in exchange, to sell an equivalent amount of power at BPA's priority firm exchange rate to the utility for resale to that utility's residential and small farm consumers. REP costs are forecast for each year of the rate period and included in the revenue requirement for establishing rates. The cost of this program is collected through rates with program costs recognized when incurred net of the purchase and sale of power under the REP.

In fiscal year 2008, BPA conducted the 2007 Supplemental Wholesale Power Rate Case (WP-07 Supplemental Rate Case) to resolve outstanding claims and address associated judicial rulings related to prior REP billings. In 2009, BPA conducted the 2010 Wholesale Power and Transmission Rate Adjustment Proceeding (WP-10 Rate Case), continuing the policies established in WP-07 Supplemental Rate Case. In connection with those filings, Lookback Amounts due to and due from BPA customers were identified and recorded as regulatory amounts. Such Lookback Amounts were collected from identified IOU customers and were being returned to the COUs over time.

In fiscal year 2011, the BPA administrator signed the 2012 Residential Exchange Program Settlement Agreement (Settlement Agreement), resolving disputes related to the REP. The Settlement Agreement provides for fixed "Scheduled Amounts" payable to the IOUs, as well as fixed "Refund Amounts" payable to the COUs. The Settlement Agreement eliminates the Lookback Amounts as of Sept. 30, 2011, but replaces them with the Refund Amounts for amounts overpaid by the COUs. These amounts do not reduce rates, but are reflected as credits to qualifying COUs' bills as designated in the Settlement Agreement. BPA utilizes the rates process to reduce the IOUs' benefits and thus reduce expense in the year it is applied. These transactions are net operating revenue neutral as the same amount reduces both revenue and expense. (See Note 9, Residential Exchange Program.)

RECENT ACCOUNTING PRONOUNCEMENTS

Receivables

In July 2010, the Financial Accounting Standards Board (FASB) issued authoritative guidance requiring new disclosures about the credit quality of certain financing receivables, as well as the related allowances for credit losses. The required disclosures are intended to facilitate financial statement users' evaluation of the nature of credit risk inherent in an entity's portfolio of financing receivables, how that risk is assessed and analyzed in arriving at the allowance for credit losses and the reasons for those changes in the allowance for credit losses. The disclosures are required to be made on a disaggregated basis and include qualitative and quantitative information about financing receivables, the allowance for credit losses, impaired balances and credit quality indicators. This guidance will be effective for fiscal year 2012. BPA is determining the extent to which financing receivables guidance is, or will be, relevant to BPA and the potential related impact on BPA's financial statements.

Fair value measurements and disclosures

In January 2010, the FASB issued authoritative guidance related to fair value disclosures. The guidance requires additional detailed disclosure for all levels of fair value measurements. The amounts of significant transfers in and out of Levels 1 and 2 are required to be disclosed, along with the reasons for those transfers. Purchase, issuance and settlement activity in Level 3 is required to be disclosed on a gross basis. Fair value measurement disclosures are required for each class of assets and liabilities. These classes are a matter of management judgment. The guidance further requires disclosures about inputs and valuation techniques used for both Level 2 and Level 3 fair value measurements. This guidance became effective fiscal year 2011 with the exception of the gross disclosure of purchase, issuance and settlement activity in Level 3, which will be effective in fiscal year 2012. BPA adopted this guidance (with the exception of that relating to the gross disclosure of purchase, issuance and settlement activity in Level 3) on Oct. 1, 2010, with no material impact on its financial condition, results of operations or cash flows. BPA does not expect any significant impact from the guidance for the gross disclosure of purchase, issuance and settlement activity in Level 3 on BPA's financial statements.

In May 2011, the FASB issued authoritative guidance which made a number of incremental changes to current fair value measurement and disclosure guidance. Changes with potential relevance to BPA include the clarification of the concept of "highest and best use" in fair value measurements, guidance on when financial instruments may be recorded on a net basis, and certain additional required disclosures for fair value measurements. The guidance will be effective for fiscal year 2012. BPA is evaluating the impact on BPA's financial statements.

Variable interest entities

In June 2009, the FASB issued authoritative guidance that updated and amended consolidation accounting standards. The accounting standards update replaced the quantitative approach for determining who has the controlling financial interest in a variable interest entity (VIE) with a qualitative approach and requires ongoing assessments of an entity's relationship with a VIE. BPA adopted this guidance on Oct. 1, 2010. The adoption of this guidance had no impact to BPA's financial condition, results of operations or cash flows.

A VIE is an entity that does not have sufficient equity at risk to finance its activities without additional subordinated financial support from other parties or whose equity investors lack any characteristics of a controlling financial interest. An entity has a controlling financial interest if it has the obligation to absorb expected losses or receive expected gains that could potentially be significant to a VIE and the power to direct the activities that are most significant to a VIE's economic performance. An enterprise that has a controlling financial interest is known as the VIE's primary beneficiary and is required to consolidate the VIE.

BPA conducted a detailed review and analysis of agreements with counterparties that may be considered VIEs under this new standard. BPA determined it may transact with VIEs when it executes power purchase agreements. These VIEs are typically legal entities structured to own and operate specific generating facilities, primarily wind farms. The power purchase agreements could lead to BPA having a variable interest in the VIE if the agreements provide that BPA absorb risk from the perspective of the VIE. BPA has a number of power purchase agreements, which, because of their pricing arrangements, provide that BPA absorb commodity price risk of the counterparty entities. BPA does not provide, and does not plan to provide, any additional financial support to these entities beyond what BPA is contractually obligated to pay. BPA has concluded that in no instance does it have the power to control the most significant activities of these entities as the result of a power purchase agreement, and, as such, in no instance is BPA the primary beneficiary. BPA does not have control over the operating and maintenance activities that most significantly impact these entities. As a result of this review, BPA has not recorded any assets or liabilities related to the power purchase agreements with these entities and BPA has not consolidated any entities because of power purchase agreements.

BPA also reviewed the arrangements with the five NIFC entities and determined that BPA remains the primary beneficiary of these VIEs. BPA therefore continues to consolidate the NIFC entities into the FCRPS financial statements. (See Note 8, Nonfederal Financing.)

SUBSEQUENT EVENTS

FCRPS has performed an evaluation of events and transactions for potential recognition or disclosure through Oct. 27, 2011, which is the date the financial statements were issued.

2. Investments in U.S. Treasury Securities

As of Sept. 30 — thousands of dollars	20	11	20	10
	Amortized cost	Fair value	Amortized cost	Fair value
Short-term	\$ 253,348	\$ 253,656	\$ 65,783	\$ 66,090
Long-term	39,129	40,712	82,328	85,132
Total	\$ 292,477	\$ 294,368	\$ 148,111	\$ 151,222

In fiscal year 2009, BPA began participating in the U.S. Treasury's Federal Investment Program. Through this program, the U.S. Treasury provides investment services to federal government entities that have funds on deposit with the U.S. Treasury and have legislative authority to invest those funds. Investments of the funds are generally restricted to special non-marketable securities, also called market-based specials. Under its banking arrangement with the U.S. Treasury, BPA has agreed to invest \$100 million annually for up to 10 years or until the BPA fund is fully invested. Any remaining balance in the BPA fund at the 10th year will be invested through the Federal Investment Program.

Market-based specials held during fiscal years 2011 and 2010 had a weighted-average yield of 0.8 percent and 1.3 percent, respectively, and maturities of up to five years. The amounts shown in the table above exclude

U.S. Treasury securities with maturities of 90 days or less at the date of investment, which are considered cash equivalents and are included in the Combined Balance Sheets as part of Cash and cash equivalents. For all other securities, BPA follows the authoritative guidance for Investments, Debt and Equity Securities. These investments are classified as held-to-maturity and reported at amortized cost. Investments with maturities that will be realized in cash within one year are classified as short-term investments. Long-term investments have stated maturities between one and three years from the balance sheet date.

3. Effects of Regulation

REGULATORY ASSETS

s of Sept. 30 — thousands of dollars	2011	2010
REP Scheduled Amounts	\$ 3,074,870	\$ —
Terminated nuclear facilities	2,986,393	3,377,550
REP Refund Amounts	565,359	_
Columbia River Fish Mitigation	469,783	436,912
Conservation measures	272,924	171,233
Fish and wildlife measures	246,480	180,256
Settlements	50,428	49,828
Federal Employees' Compensation Act	31,352	29,945
Derivative instruments	27,422	51,563
Trojan decommissioning and site restoration	23,506	24,152
Spacer damper replacement program	21,853	35,995
Terminated hydro facilities	21,740	22,785
Capital bond premiums	10,554	11,431
Sponsored conservation	8,615	21,865
REP Lookback Amount from IOUs	_	568,542
Other	1,079	1,085
otal	\$ 7,812,358	\$ 4,983,142

Regulatory assets include the following items:

[&]quot;REP Scheduled Amounts" reflect the costs of future REP Scheduled Amounts representing REP benefits payable under the 2012 REP Settlement Agreement that will be recovered through rates. (See Note 9, Residential Exchange Program.)

[&]quot;Terminated nuclear facilities" include the nonfederal debt for Energy Northwest Nuclear Project Nos. 1 and 3. These assets are amortized over the term of the related outstanding debt. (See Note 8, Nonfederal Financing.)

[&]quot;REP Refund Amounts" is the amount recoverable in future rate periods that reduces the REP benefit payments. These costs will be recovered through future rates as reductions to IOU REP benefits as established in the 2012 REP Settlement Agreement. (See Note 9, Residential Exchange Program.)

[&]quot;Columbia River Fish Mitigation" is the cost of research and development for fish bypass facilities funded through appropriations since 1989 in accordance with the Energy and Water Development Appropriations Act of 1989, Public Law 100-371. These costs are recovered through rates and amortized as scheduled over 75 years.

[&]quot;Conservation measures" consist of the costs of capitalized conservation measures and are amortized over periods from five to 20 years.

[&]quot;Fish and wildlife measures" consist of capitalized fish and wildlife projects and are amortized over a period of 15 years.

- "Settlements" reflect costs related to settlement agreements resulting from litigation. These costs will be recovered and amortized through future rates over a period as established by the administrator.
- "Federal Employees' Compensation Act" reflects the actuarial estimated amount of future payments for current recipients of BPA's worker compensation benefits.
- "Derivative instruments" reflects the unrealized losses from BPA's derivative instruments that are marked-tomarket in accordance with current authoritative derivative accounting guidance. (See Note 11, Risk Management and Derivative Instruments.) These amounts are deferred over the corresponding underlying contract delivery months.
- "Trojan decommissioning and site restoration" costs reflect the amount to be recovered in future rates for funding the Trojan asset retirement obligation (ARO) liability. (See Note 4, Asset Retirement Obligations.)
- "Spacer damper replacement program" consists of costs to replace deteriorated spacer dampers that have been deferred and are being recovered in rates under the Spacer Damper Replacement Program. These costs are being amortized over a period of 30 years. In fiscal year 2011, BPA recognized an impairment charge of \$20.6 million in deferred spacer damper replacement program costs.
- "Terminated hydro facilities" include the nonfederal debt for the terminated Northern Wasco hydro project. These assets are amortized as the principal on the outstanding debt is repaid.
- "Capital bond premiums" are losses related to refinanced debt and are amortized over the life of the new debt instruments.
- "Sponsored conservation" relates to the nonfederal debt for Conservation and Renewable Energy System (CARES) and City of Tacoma Conservation bonds. These were issued to finance conservation programs sponsored by BPA. The assets are amortized as the principal on the outstanding debt is repaid.
- "REP Lookback Amount from IOUs" is the amount that was recoverable from IOUs in future rate periods that reduces their REP benefit payments. This regulatory asset was eliminated with the 2012 REP Settlement Agreement. (See Note 9, Residential Exchange Program.)

REGULATORY LIABILITIES

As of Sept. 30 — thousands of dollars	2011	2010	
Capitalization adjustment	\$ 1,601,796	\$ 1,666,701	
REP Refund Amounts to COUs	565,359	_	
Accumulated plant removal costs	201,266	186,764	
CGS decommissioning and site restoration	51,409	48,530	
Derivative instruments	30,924	17,701	
REP Lookback Amount to COUs	_	568,542	
Other	5,589	5,781	
Total	\$ 2,456,343	\$ 2,494,019	

Regulatory liabilities include the following items:

- "Capitalization adjustment" is the difference between appropriated debt before and after refinancing per the BPA Refinancing Section of the Omnibus Consolidated Rescissions and Appropriations Act of 1996 (Refinancing Act), 16 U.S.C. 838(I). The adjustment is being amortized over the remaining period of repayment so that total FCRPS net interest expense is equal to what it would have been in the absence of the Refinancing Act. Amortization of the capitalization adjustment was \$64.9 million for fiscal years 2011, 2010 and 2009, respectively. (See Note 6, Federal Appropriations.)
- "REP Refund Amounts to COUs" is the amount previously collected through rates that is owed qualifying consumer-owned utilities and will be credits on their future bills. These costs will be repaid and amortized through future rates over a period as established in the 2012 REP Settlement Agreement. (See Note 9, Residential Exchange Program.)
- "Accumulated plant removal costs" is the amount previously collected through rates as part of depreciation. These costs will be relieved as actual removal costs are paid.

4. Asset Retirement Obligations

\$ 170,334	\$	162,943
8,640		8,324
(2,234)		(1,806)
(528)		873
	(2,234)	(2,234)

BPA recognizes AROs according to the estimated fair value of the dismantlement and restoration costs associated with the retirement of certain tangible long lived assets. The liability is adjusted for any revisions, expenditures and the passage of time. FCRPS also has tangible long lived assets such as federal hydro projects without an associated ARO since no future obligation exists to remove these projects.

AROs include the following items as of Sept. 30, 2011:

- CGS decommissioning and site restoration of \$133.3 million;
- Trojan decommissioning of \$23.5 million;
- Energy Northwest Project Nos. 1 and 4 site restoration of \$16.1 million;
- BPA owned transmission assets of \$3.3 million.

NONFEDERAL NUCLEAR DECOMMISSIONING TRUSTS

As of Sept. 30 — thousands of dollars	20	11	20	10
An	nortized cost	Fair value	Amortized cost	Fair value
U.S. government obligation mutual funds	\$ 84,050	\$ 86,834	\$ 101,142	\$ 105,999
Equity index funds	77,097	74,923	77,413	80,867
Corporate bond index funds	36,834	37,028	1,949	1,954
Cash and cash equivalents	24	24	30	30
Total	\$ 198,005	\$ 198,809	\$ 180,534	\$ 188,850

[&]quot;CGS decommissioning and site restoration" is the amount previously collected through rates in excess of the ARO balances for CGS decommissioning and site restoration as well as Project Nos. 1 and 4 sites.

[&]quot;Derivative instruments" reflects the unrealized gains from BPA's derivative instruments that are marked-to-market in accordance with current authoritative derivative accounting guidance. (See Note 11, Risk Management and Derivative Instruments.) These amounts are deferred over the corresponding underlying contract delivery months.

[&]quot;REP Lookback Amount to COUs" is the amount that was previously collected through rates that is owed qualifying consumer-owned utilities and will be credits on their future bills. This regulatory liability was eliminated with the 2012 REP Settlement Agreement. (See Note 9, Residential Exchange Program.)

BPA recognizes an asset that represents trust fund balances for decommissioning and site restoration costs. Decommissioning costs for CGS are charged to operations over the operating life of the project. External trust funds for decommissioning and site restoration costs are funded monthly for CGS. The trust funds are expected to provide for decommissioning at the end of the project's safe storage period in accordance with the Nuclear Regulatory Commission (NRC) requirements. The NRC requires that this period be no longer than 60 years from the time the plant stops operating. The plant is licensed to operate until the current operating license termination year of 2024. Trust fund requirements for CGS are based on an NRC decommissioning cost estimate and the license termination date. The trusts are funded and managed by BPA in accordance with the NRC requirements and site certification agreements.

The investment securities in the decommissioning and site restoration trust are classified by BPA as available-for-sale in accordance with accounting guidance related to Investments, Debt and Equity Securities. Payments to the trusts for fiscal years 2011, 2010 and 2009 were approximately \$9.6 million, \$8.8 million and \$8.2 million, respectively.

Based on an agreement in place BPA directly funds Eugene Water and Electric Board's 30 percent share of Trojan's decommissioning costs through current rates. Decommissioning costs are included in Operations and maintenance expense in the accompanying Combined Statements of Revenues and Expenses.

5. Deferred Charges and Other

As of Sept. 30 — thousands of dollars	2011	2010
Special purpose corporations' trust funds	\$ 155,301	\$ 117,212
Derivative instruments	32,380	20,682
Spectrum Relocation fund	15,884	23,603
Trust fund and other deposits	11,341	639
Energy receivable	5,334	3,953
Other	3,496	3,229
Total	\$ 223,736	\$ 169,318

Deferred charges and other include the following items:

6. Federal Appropriations

Appropriations consist primarily of the power portion of Corps and Reclamation capital investments funded through congressional appropriations and the remaining unpaid capital investments in the BPA transmission

[&]quot;Special purpose corporations' trust funds" are amounts held in separate trust accounts for the construction of transmission assets, debt service payments during the construction period and a fund mainly for future principal and interest debt service payments. (See Note 8, Nonfederal Financing.)

[&]quot;Derivative instruments" represent unrealized gains from the derivative portfolio which includes physical power purchase and sale transactions, power exchange transactions, and power and heat rate option contracts.

The Commercial Spectrum Enhancement Act created the "Spectrum Relocation fund" to reimburse the costs of replacing radio communication equipment displaced as a result of radio band frequencies no longer available to federal agencies. Amounts received from the U.S. Treasury in connection with the Act are held in the BPA fund and are restricted for use in constructing replacement assets.

[&]quot;Trust fund and other deposits" primarily represents funds held in the CARES defeasance trust fund.

[&]quot;Energy receivable" primarily consists of energy to be returned to BPA for prior transmission line losses.

system, which were made prior to implementation of the Federal Columbia River Transmission System Act of 1974, 16 U.S.C. 838(j).

The Refinancing Act required that the outstanding balance of the FCRPS federal appropriations be reset and assigned market rates of interest prevailing as of Oct. 1, 1996. This resulted in a determination that the principal amount of appropriations should be equal to the present value of the principal and interest that would have been paid to the U.S. Treasury in the absence of the Refinancing Act, plus \$100 million. Appropriations in the amount of \$6.69 billion were subsequently refinanced for \$4.10 billion. This adjustment was recorded as a capitalization adjustment in regulatory liabilities and is being amortized over the remaining period of repayment. (See Note 3, Effects of Regulation.)

Federal generation and transmission appropriations are repaid to the U.S. Treasury within the weighted-average service lives of the associated investments from the time each facility was placed in service, with a maximum of 50 years. Federal appropriations may be paid early without penalty.

The weighted-average interest rate was 6.3 percent and 6.4 percent on outstanding appropriations as of Sept. 30, 2011, and 2010, respectively.

MATURING FEDERAL APPROPRIATIONS

al	\$ 4,349,503	
2017 and thereafter	4,232,645	
2016	_	
2015	54,788	
2014	19,198	
2013	18,250	
2012	\$ 24,622	

7. Borrowings from U.S. Treasury

BPA is authorized by Congress to issue to the U.S. Treasury and have outstanding at any one time, up to \$7.70 billion of interest bearing debt with terms and conditions comparable to debt issued by U.S. government corporations. The debt may be issued to finance BPA's capital programs, which include Corps and Reclamation direct funded capital investments. Of the \$7.70 billion, \$750 million can be issued to finance Northwest Power Act related expenses and \$1.25 billion is restricted for conservation and renewable resources.

At Sept. 30, 2011, of the total \$2.94 billion of outstanding bonds, \$252.8 million were conservation and renewable resources investments. There were no outstanding bonds with variable rates of interest at Sept. 30, 2011. At Sept. 30, 2010, \$45.0 million of outstanding bonds carried a variable interest rate. The weighted-average interest rate of BPA's borrowings from the U.S. Treasury exceeds current rates. As a result, the fair value of BPA's U.S. Treasury borrowings exceeded the carrying value by approximately \$462.6 million and \$323.7 million, based on discounted future cash flows using agency rates offered by the U.S. Treasury as of Sept. 30, 2011, and 2010, respectively, for similar maturities.

The weighted-average interest rate on outstanding U.S. Treasury borrowings was 4.2 percent and 4.4 percent as of Sept. 30, 2011, and 2010, respectively. At Sept. 30, 2010, the outstanding bonds with a variable rate of interest carried an interest rate of 0.2 percent.

U.S. Treasury borrowings of \$2.47 billion are callable by BPA through Jan. 31, 2014. Of this amount, \$35.0 million is callable at 100 percent of the principal value and the remainder is callable at a premium or discount, which is calculated based on the current government agency rates for the remaining term to maturity at the time the bond is called.

MATURING BORROWINGS FROM U.S. TREASURY

al	\$ 2,943,440
2017 through 2039	2,342,640
2016	30,000
2015	80,000
2014	103,000
2013	122,800
2012	\$ 265,000

8. Nonfederal Financing

PROJECTS FINANCED WITH NONFEDERAL DEBT

As of Sept. 30 — thousands of dollars	2011	2010
Terminated nuclear facilities:		
Nuclear Project No. 1	\$ 1,573,805	\$ 1,739,835
Nuclear Project No. 3	1,495,480	1,637,715
Terminated nuclear facilities	3,069,285	3,377,550
Nonfederal generation:		
Columbia Generating Station	2,487,355	2,327,455
Cowlitz Falls	116,780	122,410
Nonfederal generation	2,604,135	2,449,865
Lease financing program	559,556	449,695
Sponsored conservation:		
Conservation and Renewable Energy System	11,200	13,685
Tacoma	6,675	8,180
Sponsored conservation	17,875	21,865
Northern Wasco	21,740	22,785
Total	\$ 6,272,591	\$ 6,321,760

Prior to commercial operations, BPA acquired 100 percent and 70 percent of the generating capability of Energy Northwest's Nuclear Project No. 1 and Nuclear Project No. 3, respectively. The contracts require BPA to cover the costs of all maintenance expense and debt service on debt issued by nonfederal entities. Nuclear Project No. 1 and Nuclear Project No. 3 were terminated prior to completion.

BPA acquired all of the generating capability and agreed to pay the operating, maintenance and debt service costs of Energy Northwest's CGS nuclear generating project and of Lewis County PUD's Cowlitz Falls Hydroelectric Project.

Related assets for operating projects are included in nonfederal generation. Nonoperating projects are included in regulatory assets.

The underlying debt for the Energy Northwest obligations (comprising terminated nuclear facilities and CGS) matures through 2024 with interest rates that are fixed between 2.5 percent and 7.1 percent. Energy Northwest debt of \$1.37 billion is callable, in whole or in part, at Energy Northwest's option, on call dates between July 2013 and July 2021 at 100 percent of the principal amount.

The fair value of Energy Northwest debt exceeded recorded value by \$672.7 million and \$714.6 million as of Sept. 30, 2011, and 2010, respectively. The valuations are based on a market input evaluation pricing methodology using a combination of market observable data such as current market trade data, reported bid/ask spreads and institutional bid information. The weighted-average interest rate was 5.1 percent and 5.2 percent for the Energy Northwest CGS, Nuclear Project No. 1, and Nuclear Project No. 3 portion of outstanding nonfederal debt as of Sept. 30, 2011, and 2010, respectively.

Under the Lease Financing Program, BPA consolidates five special purpose corporations, collectively referred to as Northwest Infrastructure Financing Corporations (NIFCs), which issue debt to and receive advances from nonfederal sources. The combined NIFCs have issued \$119.6 million in bonds and borrowed \$440.0 million on lines of credit with various banks. The bonds bear interest at 5.4 percent per annum and mature in 2034. All NIFC bonds outstanding are subject to redemption by NIFC, in whole or in part, at any date, at the higher of the principal amount of the bonds or the present value of the bonds discounted using the U.S. Treasury rate plus a premium of 12.5 basis points. The lines of credit become due in full at various dates ranging between July 1, 2014, and July 1, 2016. On the accompanying Combined Balance Sheets, the bonds and bank credit facilities are included in Nonfederal debt and the leased assets are primarily included in Utility plant and also in Deferred charges and other for unspent funds.

The fair value of the combined NIFC bonds and lines of credit exceeded the recorded value by \$45.0 million and \$33.3 million as of Sept. 30, 2011, and Sept. 30, 2010, respectively. The valuations are based on the discounted future cash flows using interest rates for similar debt which could have been issued at Sept. 30, 2011, and 2010, respectively. The weighted-average interest rate on the NIFCs' outstanding debt was 4.0 percent and 4.6 percent as of Sept. 30, 2011, and Sept. 30, 2010, respectively.

BPA has agreed to fund debt service on Conservation and Renewable Energy System and City of Tacoma Conservation bonds issued to finance conservation programs sponsored by BPA.

The Northern Wasco Hydro Project agreement was terminated by the Settlement and Termination Agreement between BPA and the Northern Wasco PUD on April 25, 1995. The Settlement Agreement requires BPA to pay the trustee annual debt service as required by the Bond Resolution.

Nonfederal debt includes both operating and nonoperating projects. BPA recognizes expenses for these projects based upon total project cash funding requirements, which include debt service and operating and maintenance expenses. BPA recognized operating and maintenance expense for these projects of \$328.1 million, \$262.6 million and \$291.0 million in fiscal years 2011, 2010 and 2009, respectively, which is included in Operations and maintenance in the accompanying Combined Statements of Revenues and Expenses. Debt service for the projects of \$625.0 million, \$600.4 million and \$501.4 million for fiscal years 2011, 2010 and 2009, respectively, is reflected as Nonfederal projects in the accompanying Combined Statements of Revenues and Expenses.

MATURING NONFEDERAL DEBT

al	\$ 6,272,591
2017 and thereafter	3,000,966
2016	841,187
2015	791,136
2014	714,842
2013	494,915
2012	\$ 429,545

1989 Letter Agreement

In 1989, BPA agreed with Energy Northwest that in the event any participant shall be unable, for any reason, or shall refuse to pay to Energy Northwest any amount due from such participant under its net billing agreement (for which a net billing credit or cash payment to such participant has been provided by BPA), BPA will be obligated to pay the unpaid amount in cash directly to Energy Northwest.

VARIABLE INTEREST ENTITIES

Upon adoption of the update to consolidation accounting, BPA reviewed the arrangements with the five NIFC entities and determined that BPA continues to be the primary beneficiary of these VIEs. The key factor in this determination is BPA's ability to direct the commercial and operating activities of the transmission facilities underlying the lease agreements. Additionally, BPA's lease agreements with the NIFC entities obligate BPA to absorb the operational and commercial risks, and thus potentially significant benefits or losses, associated with the underlying transmission facilities.

Under the lease purchase agreements, the NIFCs issue debt to finance the construction of the transmission facilities which are then leased to BPA. The collateral for the debt is the lease payment stream from BPA. The NIFC entities hold legal title to the transmission facilities during the lease term and BPA serves as the construction agent for these leased assets. BPA also has exclusive use and control of the assets during the lease periods and has indemnified the equity owners of the NIFCs for all construction and operating risks associated with the leased transmission facilities. At the end of each lease term, BPA has the option to buy the transmission facilities at a bargain purchase price. BPA provides certain administrative services as construction agent to the NIFCs and is obligated to indemnify certain expenses of the NIFCs related to their respective projects.

Amounts related to the NIFC entities included on the Combined Balance Sheets include Deferred charges and other of \$33.5 million and \$28.8 million and Nonfederal debt of \$559.6 million and \$449.7 million as of Sept. 30, 2011, and 2010, respectively.

9. Residential Exchange Program

BACKGROUND

As provided in the Pacific Northwest Electric Power Planning and Conservation Act (Northwest Power Act), beginning in 1981 BPA entered into 20-year Residential Purchase and Sale Agreements (RPSAs) with eligible regional utility customers. The RPSAs implemented the REP.

In 2000, BPA signed Residential Exchange Program Settlement Agreements ("REP settlements" or "settlement agreements") with the region's six IOUs under which BPA provided monetary and power benefits as a

settlement of Residential Exchange disputes for the period July 1, 2001, through Sept. 30, 2011. BPA later signed additional agreements and amendments with IOU customers related to the settlement agreements. One such agreement provided for the elimination or deferral of certain IOU benefit payments, while later agreements and amendments provided for minimum and maximum amounts for the IOU monetary benefits for fiscal years 2007 through 2011, provided that BPA would have no obligation to provide power to the IOUs in this period. When future amounts were committed through these agreements, BPA recorded a REP settlement liability for the minimum committed amounts and a regulatory asset for amounts recoverable in future rates.

LOOKBACK AMOUNT

In May 2007, the Ninth Circuit Court ruled that the REP settlements were inconsistent with the Northwest Power Act and that BPA improperly allocated settlement costs to BPA's preference rates. In response to that ruling, in fiscal year 2008 BPA reduced the REP settlement agreement liability and regulatory asset to zero and conducted the 2007 Supplemental Wholesale Power Rate Case (WP-07 Supplemental Rate Case).

On Sept. 22, 2008, the BPA administrator issued a Final Record of Decision (ROD) that revised power rates for fiscal year 2009 and determined the amount the COUs were overcharged in prior years. A portion of the prior overcharges, which amounted to \$746.2 million for fiscal years 2002 through 2006, were labeled the "Lookback Amount" in the Final ROD. This Lookback Amount represented amounts over-collected from COUs in prior years' rates, which also represented the amounts overpaid to the IOUs under the settlement agreements in prior years. As described in the WP-07 Supplemental Rate Case and in the 2010 Wholesale Power and Transmission Rate Adjustment Proceeding (WP-10 Rate Case), the BPA administrator designated the amount to be recovered from each IOU and returned to the qualifying COUs. These amounts did not reduce rates, but were applied as credits to qualifying COUs as designated in the corresponding Final RODs. BPA recognized the refund and reduced expense in the year it was applied. These transactions were net revenue neutral as the same amount reduced both revenue and expense. The Lookback Amount was recorded as both a regulatory asset, representing amounts to be collected from IOUs through future rate proceedings, and a regulatory liability, representing amounts to be credited to the COUs in future rates.

After recording the Lookback Amount for fiscal year 2010 of \$82.1 million, the Lookback Amount ending balance including interest as of Sept. 30, 2010, was \$568.5 million. In 2011, BPA adjusted both the regulatory liability and regulatory asset to \$565.4 million to reflect the changes resulting from the 2012 Settlement Agreement.

IOU EXCHANGE BENEFITS

In fiscal year 2008, Interim Agreements were executed to provide certain IOUs with temporary REP benefits for their residential and small farm consumers. These agreements included a provision to true up the amounts advanced with the actual REP benefits for fiscal year 2008. The true up amount for the IOUs was \$69.6 million; however, provisions in the agreement provided that true up payments could not be paid until any subsequent legal challenges to BPA's final ROD, if any, are resolved. (See Note 13, Commitments and Contingencies.) As yet, all legal challenges related to this program have not been resolved.

In 2009, BPA reached a settlement with Avista over its disputed deemer balance, which resulted in the amount due to it for its 2008 benefits changing from zero to \$12.0 million and an increase in the IOU exchange benefits balance to \$81.6 million. After applying interest for fiscal year 2011, this balance has increased to \$86.4 million.

2009 DEEMER ADJUSTMENT

As noted above, in June 2009, BPA reached a settlement regarding a long standing dispute with Avista Corporation over the REP deemer account provisions. Deemer balances result when a REP exchanging utility's average system cost is below the BPA priority firm exchange rate. Rather than resulting in a requirement of the exchanging utility to pay BPA for the exchange, the utility deems its average system cost to be equal to the priority firm exchange rate. The amount that otherwise would have been owed to BPA is accumulated and offset against future benefits until the deemer account is reduced to zero. Upon elimination of the deemer account balance, the exchanging utility is entitled to receive payment for exchange benefits. The

settlement with Avista set the beginning fiscal year 2002 deemer balance to \$55.0 million, rather than the disputed deemer account balance of \$85.6 million.

The accumulated effect of the Avista settlement resulted in higher REP expense recorded in fiscal year 2009 of \$20.5 million and lower revenues due to the effect of the Avista Lookback Amount applied of \$12.5 million that was recorded as revenue subject to refund. The total effect was a reduction to Net revenue of \$33.0 million for fiscal year 2009.

2012 RESIDENTIAL EXCHANGE PROGRAM SETTLEMENT AGREEMENT

Beginning in April 2010, over 50 litigants and other regional parties entered into mediation to resolve their numerous disputes over the REP. Participants reached an agreement in principle in early September 2010 and in February 2011 reached a final settlement agreement – the 2012 Residential Exchange Program Settlement Agreement (Settlement Agreement). In March 2011, BPA distributed the Settlement Agreement for regional entities' consideration and signature. In conjunction with the customers' settlement agreement efforts, in December 2010 BPA initiated the Residential Exchange Program Settlement Agreement Proceeding (REP-12) to evaluate the Settlement Agreement and determine whether it was in the region's best interest for the administrator to sign the Settlement Agreement on behalf of BPA. In July 2011, the administrator signed the REP-12 Final ROD and the Settlement Agreement.

In 2011, BPA recorded a long-term liability and corresponding regulatory asset of \$3.07 billion associated with the Settlement Agreement. Beginning in fiscal year 2012, under the provisions of the Settlement Agreement the IOUs receive Scheduled Amounts starting at \$182.1 million with increases over time to \$286.1 million as the final payment in fiscal year 2028. The distribution of these payments will depend on each IOUs' average system cost and exchange load, plus adjustments to reflect Lookback Amounts recovered from IOUs in fiscal years 2009 through 2011. The settled Scheduled Amounts to be paid to the IOUs total \$4.07 billion over the 17-year period. Amounts recorded of \$3.07 billion represent the present value of future cash outflows for these exchange benefits.

In addition to Scheduled Amounts, the Settlement Agreement calls for Refund Amounts to be paid of \$76.5 million each year beginning in fiscal year 2012 through fiscal year 2019. The Refund Amounts replace the Lookback Amounts and are accounted for similar to the Lookback Amounts in that a regulatory asset and liability have been established for the refunds that will be provided to BPA customers as credits on customer monthly bills. The Settlement Agreement replaces the Lookback Amounts that were reduced to zero as of Sept. 30, 2011, with the Refund Amounts totaling \$612.3 million. Amounts recorded of \$565.4 million represent the present value of future cash flows for the amounts to be refunded to customers, as well as reduced exchange benefits. The distribution of the Refund Amount will be split between customers with 50 percent of the Refund Amounts (\$38.3 million per year) returned to COUs based on the percentages BPA established in the WP-10 rate proceeding. The remaining 50 percent will be returned to COUs based on each customer's expected share of Tier 1 load as defined in BPA's 2012 Wholesale Power and Transmission Rate Adjustment Proceeding.

10. Deferred Credits and Other

As of Sept. 30 — thousands of dollars	2011	2010
Generation interconnection agreements	\$ 279,048	\$ 251,206
Customer reimbursable projects	238,317	233,045
Third AC Intertie capacity agreements	101,221	103,904
Capital leases	35,619	36,652
Fiber optic leasing fees	32,722	35,371
Federal Employees' Compensation Act	31,352	29,945
Settlements	28,500	28,500
Derivative instruments	27,422	51,563
Other	7,906	13,272
Total	\$ 782,107	\$ 783,458

Deferred credits and other include the following items:

- "Generation interconnection agreements" are generators' advances held as security for requested new network upgrades and interconnection. These advances accrue interest and will be returned as credits against future transmission service on the new or upgraded lines.
- "Customer reimbursable projects" consist of advances received from customers where either the customer or BPA will own the resulting asset. If the customer will own the asset under construction, the revenue is recognized as the expenditures are incurred. If BPA will own the resulting asset, the revenue is recognized over the life of the asset once the corresponding asset is placed in service.
- "Third AC Intertie capacity agreements" reflect unearned revenue from customers related to the Third AC Intertie capacity project. Revenue is being recognized over an estimated 49-year life of the related assets.
- "Capital leases" represent BPA's long-term portion of capital lease liabilities that are not part of the Lease Financing Program. (See Note 8, Nonfederal Financing.)
- "Fiber optic leasing fees" reflect unearned revenue related to the leasing of the fiber optic cable. Revenue is being recognized over the lease terms extending out to 2020.
- "Federal Employees' Compensation Act" reflects the actuarial estimated amount of future payments for current recipients of BPA's worker compensation benefits.
- "Settlements" reflect amounts accrued to settle outstanding litigation. (See Note 13, Commitments and Contingencies.)
- "Derivative instruments" reflect the unrealized fair value loss of the derivative portfolio which includes physical power purchase and sale transactions and a heat rate option contract.

11. Risk Management and Derivative Instruments

BPA is exposed to various forms of market risk including commodity price risk, commodity volumetric risk, interest rate risk, credit risk and event risk. Non-performance risk, which includes credit risk, is described in Note 12, Fair Value Measurements. BPA has formalized risk management processes in place to manage agency risks, including the use of derivative instruments. The following describes BPA's exposure to and management of risks.

RISK MANAGEMENT

Due to the operational risk posed by fluctuations in river flows and electric market prices, net revenues that result from underlying surplus or deficit energy positions are inherently uncertain. BPA's Transacting Risk Management Committee has responsibility for the oversight of market risk and determines the transactional risk

policy and control environment at BPA. Through simulation and analysis of the hydro supply system, experienced business and risk managers install market price risk measures to capture additional market related risks, including credit and event risk.

COMMODITY PRICE RISK AND VOLUMETRIC RISK

Primarily due to the variation in the available energy from its hydroelectric generation capacity, BPA enters into short-term and long-term forward sales and purchase agreements in the wholesale markets to balance its energy supply and demand. Commodity price risk results from fluctuations in the electric market prices in the Pacific Northwest that affects the value of the energy inventory bought and sold, as well as the value of prior purchase and sale contracts. In fiscal year 2011, there was a net surplus and sale of energy above that needed to serve the region's firm load obligations.

BPA measures the market price risk in its portfolio on a daily, weekly and monthly basis employing both parametric calculations and non-parametric Monte Carlo simulations to derive net revenues at risk, mark-to-market, value at risk and additional risk metrics as appropriate. These methods provide a consistent measure of risk across the energy market in which BPA buys and sells. The use of these methods requires a number of key assumptions including hydro/price correlations, the selection of a confidence level for expected losses, the holding period for liquidation and the treatment of risks outside standard measures such as sensitivity and scenario testing to determine the impacts of a sudden change in market price, volatility, correlations or hydro inventory. These methods assume hypothetical movements in future market prices and in hydro inventory and provide an estimate of possible net revenues outcomes for BPA's portfolios. In response to market price risk, futures, forwards, swaps and option instruments may be used to mitigate BPA's exposure to price fluctuations.

CREDIT RISK

Credit risk relates to the risk of loss that might occur as a result of non-performance by counterparties of their obligations to deliver or take delivery of electricity. BPA's counterparties are generally large and stable and do not represent a significant concentration of credit risk. Credit risk is mitigated at BPA by reviewing counterparties for creditworthiness, establishing credit limits and monitoring credit exposure on a daily basis. To further manage credit risk, BPA obtains credit support such as letters of credit, parental guarantees, cash in the form of prepayment and/or deposit of escrow from some counterparties. Counterparties are monitored closely for changes in financial condition and credit reviews are updated regularly. BPA uses internally developed, commercially appropriate rating methodologies, credit scoring models, publicly available information and external ratings from major credit rating agencies to determine the public rating equivalent grade of counterparties.

During fiscal year 2011, BPA experienced no significant losses as a result of any customer defaults or bankruptcy filings. At Sept. 30, 2011, BPA had \$43.1 million in credit exposure to purchase and sale contracts taking into account netting rights. BPA's credit exposure, net of cash collateral, to sub-investment grade counterparties was less than one percent of total outstanding credit exposures. BPA's top five credit exposures were \$34.8 million, or 80.7 percent, of the total credit exposure. The majority of this exposure is mark-to-market exposure arising from a term transaction with an "AA-" rated municipality with ratemaking authority.

INTEREST RATE RISK

BPA has the ability to issue variable rate debt to the U.S. Treasury. As of Sept. 30, 2011, BPA had no outstanding variable rate U.S. Treasury debt. (See Note 7, Borrowings from U.S. Treasury.)

DERIVATIVE INSTRUMENTS

BPA follows the Derivatives and Hedging accounting guidance that requires every derivative instrument be recorded on the balance sheet as an asset or liability measured at its fair value and also requires that a change in the derivative's fair value be recognized currently in earnings unless specific hedge accounting criteria are met.

COMMODITY CONTRACTS

It is BPA's policy to document and apply as appropriate the normal purchases and normal sales exception allowed under Derivatives and Hedging accounting guidance. Forward electricity contracts are generally considered normal purchases and normal sales if they require physical delivery, are expected to be used or sold by BPA in the normal course of business and meet the definition of capacity described in the Derivatives and Hedging accounting guidance. These transactions are not required to be recorded at fair value in the financial statements. Recognition of these contracts in Sales or Purchased power in the Combined Statements of Revenues and Expenses occurs when the contracts settle.

In fiscal year 2010, BPA began applying Regulated Operations accounting treatment to its derivative instruments that are recorded at fair value and do not meet the normal purchases and normal sales exception. As a result, BPA recognized a loss of \$16.4 million in fiscal year 2010 which was primarily comprised of the net derivative balance for commodity contracts at the beginning of the year.

Prior to this adoption, BPA recorded the changes in fair value under Derivative instruments in the current period in the Combined Statements of Revenues and Expenses. When available, quoted market prices or prices obtained through external sources are used to measure a contract's fair value. For contracts without available quoted market prices, fair value is determined based on internally developed modeled prices. (See Note 12, Fair Value Measurements.)

At Sept. 30, 2011, the derivative commodity contracts recorded at fair value totaled 10.4 million MWh (gross basis). BPA records realized and unrealized gains and losses on commodity contract derivative transactions in the operating section as non-cash adjustments in the Combined Statements of Cash Flows. BPA does not apply hedge accounting.

INTEREST RATE SWAP TRANSACTIONS

In fiscal year 2010, BPA terminated two floating-to-fixed LIBOR interest rate swaps which had been used to help manage interest rate risk related to its long-term variable Energy Northwest debt portfolio. BPA terminated both swaps in conjunction with its debt management action to refinance the related variable rate debt into fixed rate debt. This resulted in the realization of a \$29.4 million loss, which was included in nonfederal projects expenses, and the corresponding removal of the \$31.2 million unrealized loss from Derivative instruments under Operating revenues.

DERIVATIVE ASSETS AND LIABILITIES MEASURED AT FAIR VALUE

s of Sept. 30 — thousands of dollars	rs 2011		2010		
Assets					
Derivative instruments ¹					
Commodity contracts, gross Less: netting ²	\$	47,140 (14,760)	\$	22,829 (2,147)	
Total, net	\$	32,380	\$	20,682	
Liabilities					
Derivative instruments ¹					
Commodity contracts, gross Less: netting ²	\$	(42,182) 14,760	\$	(53,710) 2,147	
Total, net	\$	(27,422)	\$	(51,563)	

¹ Derivative instruments assets and liabilities are included in Deferred charges and other and Deferred credits and other in the Combined Balance Sheets, respectively. (See Note 5, Deferred Charges and Other and Note 10, Deferred Credits and Other.) ² Netting represents a balance sheet adjustment for same counterparty master netting arrangements.

Derivative instruments unrealized gains of \$37.4 million and unrealized losses of \$33.9 million were recorded in regulatory assets and liabilities in the Combined Balance Sheets in fiscal years 2011 and 2010, respectively. The following table presents the effect of derivative instruments gains and losses on the Combined Statements of Revenues and Expenses.

AMOUNT OF GAIN (LOSS) RECOGNIZED

As of Sept. 30 —- thousands of do	ollars	2	2011	2010	2009
	Location of Gain (Loss) Recognized in Net Revenues (Expenses)				
Commodity contracts Interest rate swaps	Derivative instruments Derivative instruments	\$	_	\$ (16,446) 31,246	\$ (17,356) (18,680)
Subtotal Interest rate swaps	Nonfederal projects		_	14,800 (29,422)	(36,036) (7,450)
Total		\$	_	\$ (14,622)	\$ (43,486)

12. Fair Value Measurements

BPA applies the Fair Value Measurements and Disclosures accounting guidance for all financial instruments (recurring and nonrecurring) and for all nonfinancial instruments subject to recurring fair value measurement. This accounting guidance defines fair value, establishes a framework for measuring fair value in accordance with generally accepted accounting principles and prescribes disclosures about fair value measurements. BPA applied fair value measurements to certain assets and liabilities including commodity and interest rate derivative instruments and nuclear decommissioning trusts and other investments in accordance with the accounting guidance.

In accordance with the Fair Value Measurements and Disclosures accounting guidance, BPA maximizes the use of observable inputs and minimizes the use of unobservable inputs when measuring fair value. Fair value is based on actively quoted market prices, if available. In the absence of actively quoted market prices, BPA seeks price information from external sources, including broker quotes and industry publications. If pricing information

from external sources is not available, BPA uses forward price curves derived from internal models based on perceived pricing relationships to major trading hubs.

BPA also utilizes the following fair value hierarchy, which prioritizes the inputs to valuation techniques used to measure fair value, into three broad levels:

Level 1 – Quoted prices (unadjusted) in active markets for identical assets and liabilities that BPA has the ability to access at the measurement date. Instruments categorized in Level 1 primarily consist of financial instruments such as fixed income, equity mutual funds and money market funds.

Level 2 – Inputs other than quoted prices included within Level 1 that are either directly or indirectly observable for the asset or liability, including quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in inactive markets, inputs other than quoted prices that are observable for the asset or liability, and inputs that are derived from observable market data by correlation or other means. Instruments categorized in Level 2 include certain non-exchange traded derivatives and certain agency securities as part of the special purpose corporations' trust funds investments.

Level 3 – Unobservable inputs for the asset or liability, including situations where there is little, if any, market activity for the asset or liability. Instruments categorized in Level 3 include long dated and modeled commodity contracts.

The fair value hierarchy gives the highest priority to quoted prices in active markets (Level 1) and the lowest priority to unobservable data (Level 3). In some cases, the inputs used to measure fair value might fall in different levels of the fair value hierarchy. The lowest level input that is significant to a fair value measurement in its entirety determines the applicable level in the fair value hierarchy. Assessing the significance of a particular input to the fair value measurement in its entirety requires judgment, considering factors specific to the asset or liability.

In accordance with the Fair Value Measurements and Disclosures accounting guidance, BPA includes non-performance risk in calculating fair value measurements. This includes a credit risk adjustment based on the credit spreads of BPA's counterparties when in an unrealized gain position, or on BPA's own credit spread when in an unrealized loss position. BPA's assessment of non-performance risk is generally derived from the credit default swap market and from bond market credit spreads. The impact of the credit risk adjustments for all outstanding derivatives was immaterial to the fair value calculation at Sept. 30, 2011, and 2010.

ASSETS AND LIABILITIES MEASURED AT FAIR VALUE ON A RECURRING BASIS

	Level 1	Level 2	Level 3	Netting ²	Total
Assets	<u> </u>			<u>ivotting</u>	10141
Nonfederal nuclear decommissioning trusts					
U.S. government obligation mutual funds	\$ 86,834	\$ —	\$ —	\$ —	\$ 86,834
Equity index funds	74,923	_	_	_	74,923
Corporate bond index funds	37,028	_	_	_	37,028
Cash and cash equivalents	24	_		_	24
Derivative instruments 1		04.050	00.000	(4.4.700)	
Commodity contracts	_	21,058	26,082	(14,760)	32,380
Special purpose corporations' trust funds		405 547			405 547
U.S. government obligations	_	125,547	_	_	125,547
U.S. government sponsored		1,052			1.052
enterprise obligations	_	1,052	_		1,052
Total	\$198,809	\$147,657	\$ 26,082	\$(14,760)	\$357,788
Liabilities					
Derivative instruments ¹					
Commodity contracts	\$ —	\$(40,743)	\$ (1,439)	\$ 14,760	\$(27,422
	· · · · · · · · · · · · · · · · · · ·	*(-, -,	* (,,	, , , , , ,	,,,,
Total	\$ —	\$(40,743)	\$ (1,439)	\$ 14,760	\$(27,422
As of Sept. 30, 2010 — thousands of dollars					
Assets					
Nonfederal nuclear decommissioning trusts		_	_	_	
U.S. government obligation mutual funds	\$105,999	\$ —	\$ —	\$ —	\$105,999
Equity index funds	80,867	_	_	_	80,867
Corporate bond index funds Cash and cash equivalents	1,954 30	_	_	_	1,954 30
Derivative instruments ¹	30				30
Commodity contracts	_	2,329	20,500	(2,147)	20,682
		_,0_0		(=,)	_0,00_
Special purpose corporations' trust funds					
Special purpose corporations' trust funds U.S. government obligations	_	89.012	_	_	89.012
U.S. government obligations	_	89,012	_	_	89,012
	- -	89,012 6,898	_ _	_ _	·
U.S. government obligations U.S. government sponsored	<u>-</u>		_ 	_ 	·
U.S. government obligations U.S. government sponsored	 \$188,850		\$ 20,500	\$ (2,147)	6,898
U.S. government obligations U.S. government sponsored enterprise obligations Total Liabilities	<u>-</u> \$188,850	6,898	\$ 20,500	\$ (2,147)	6,898
U.S. government obligations U.S. government sponsored enterprise obligations Total	<u>-</u> \$188,850	6,898	\$ 20,500	\$ (2,147)	6,898
U.S. government obligations U.S. government sponsored enterprise obligations Total Liabilities	\$188,850 \$ —	6,898	\$ 20,500 \$ (2,845)	\$ (2,147) \$ 2,147	89,012 6,898 \$305,442 \$(51,563

¹ Derivative instruments assets and liabilities are included in Deferred charges and other and Deferred credits and other in the Combined Balance Sheets, respectively. (See Note 5, Deferred Charges and Other and Note 10, Deferred Credits and Other.) See Note 11, Risk Management and Derivative Instruments for more information related to BPA's risk strategy and use of derivative instruments.

² Netting represents a balance sheet adjustment for same counterparty master netting arrangements.

COMMODITY CONTRACTS

The following table presents the changes in the assets and liabilities measured at fair value on a recurring basis and included in the Level 3 fair value category.

For the year ended Sept. 30 — thousands of dollars	2011	2010
Beginning Balance	\$ 17,655	\$ 28,190
Total realized and unrealized gains (losses) included in:		
Net revenues (expenses) ¹	_	(25,209)
Regulatory assets and liabilities ²	6,988	14,674
Purchases, issuance and settlements	_	_
Transfers in (out) of Level 3	_	_
Ending Balance	\$ 24,643	\$ 17,655
The amount of total gains (losses) for the fiscal year included in		
Net revenues (expenses) attributable to the change in unrealized		
gains (losses) relating to contracts still held at the reporting date 1	\$ _	\$ (23,837)

¹ Prior to BPA's application of Regulated Operations accounting treatment to its derivative instruments in fiscal year 2010, unrealized gains and loses were included in Derivative instruments in the Combined Statements of Revenues and Expenses.

² Subsequent to BPA's application of Regulated Operations accounting treatment to its derivative instruments in fiscal year 2010, unrealized gains and losses are included in Regulatory assets and liabilities in the Combined Balance Sheets.

13. Commitments and Contingencies

INTEGRATED FISH AND WILDLIFE PROGRAM

The Northwest Power Act directs BPA to protect, mitigate and enhance fish and wildlife resources to the extent they are affected by federal hydroelectric projects on the Columbia River and its tributaries. BPA makes expenditures and incurs other costs for fish and wildlife projects that are consistent with the Northwest Power Act and that are consistent with the Pacific Northwest Power and Conservation Council's Columbia River Basin Fish and Wildlife Program. In addition, certain fish species are listed under the Endangered Species Act (ESA) as threatened or endangered. BPA is financially responsible for expenditures and other costs arising from conformance with the ESA and certain biological opinions (BiOp) prepared by the National Oceanic and Atmospheric Administration Fisheries Service and the U.S. Fish and Wildlife Service in furtherance of the ESA. BPA's total commitment including timing of payments under the Northwest Power Act, ESA and BiOp is not fixed or determinable. However, the current estimate of long-term fish and wildlife agreements with a contractual commitment which BPA has entered into is \$1.03 billion. These agreements will expire at various dates between fiscal years 2018 and 2025.

IRRIGATION ASSISTANCE

Scheduled distributions

Total	\$ 666,090	
2017 and thereafter	440,855	
2016	60,814	
2015	51,989	
2014	52,427	
2013	58,823	
2012	\$ 1,182	

As directed by legislation, BPA is required to make cash distributions to the U.S. Treasury for original construction costs of certain Pacific Northwest irrigation projects that have been determined to be beyond the irrigators' ability to pay. These irrigation distributions do not specifically relate to power generation. In establishing power rates, particular statutory provisions guide the assumptions that BPA makes as to the amount and timing of such distributions. Accordingly, these distributions are not considered to be regular operating costs of the power program and are treated as distributions from accumulated net revenues (expenses) when paid. Future irrigation assistance payments are scheduled to total \$666.1 million over a maximum of 66 years since the time the irrigation facilities were completed and placed in service. BPA is required by the Grand Coulee Dam - Third Powerplant Act to demonstrate that reimbursable costs of the FCRPS will be returned to the U.S. Treasury from BPA within the period prescribed by law. BPA is required to make a similar demonstration for the costs of irrigation projects to the extent the costs have been determined to be beyond the irrigators' ability to repay. These requirements are met by conducting power repayment studies including schedules of distributions at the proposed rates to demonstrate repayment of principal within the allowable repayment period. Irrigation assistance excludes \$40.3 million for Teton Dam which failed prior to completion and for which BPA has no obligation to recover these costs.

FIRM PURCHASE POWER COMMITMENTS

Гotal	\$	153,480	
2014		35,234	
2013		66,441	
2012	\$	51,805	
As of Sept. 30 — thousands of dolla	ars		

When BPA forecasts a resource shortage based on expected obligations and the historical water record for the Columbia River basin, BPA takes a variety of steps to cover the shortage. If appropriate, BPA will enter into long-term commitments to purchase power for future delivery. The above table includes firm purchase power agreements of known cost that are currently in place to assist in meeting expected future obligations under long-term power sales contracts. Included are six contracts for winter purchases through fiscal year 2014 and three purchases made specifically to meet BPA's commitments to sell power at Tier 2 rates in fiscal years 2012 and 2013. The expense associated with the winter purchases for 2011 and 2010 were \$43.4 million and \$43.1 million, respectively. Delivery for Tier 2 purchases does not commence until fiscal year 2012. There were no purchases made under any of the contracts prior to 2010. BPA has several power purchase agreements

with wind powered and other generating facilities that are not included in the table above as payments are based on the variable amount of future energy generated and there are no minimum payments required.

NUCLEAR INSURANCE

BPA is a member of the Nuclear Electric Insurance Limited (NEIL), a mutual insurance company established to provide insurance coverage for nuclear power plants. The insurance policies purchased from NEIL by BPA include: 1) Primary Property and Decontamination Liability Insurance; 2) Decontamination Liability, Decommissioning Liability and Excess Property Insurance; and 3) NEIL I Accidental Outage Insurance.

Under each insurance policy, BPA could be subject to a retrospective premium assessment in the event that a member insured loss exceeds reinsurance and reserves held by NEIL. The maximum assessment for the Primary Property and Decontamination Liability Insurance policy is \$9.1 million. For the Decontamination Liability, Decommissioning Liability and Excess Property Insurance policy, the maximum assessment is \$18.7 million. For the NEIL I Accidental Outage Insurance policy, the maximum assessment is \$5.0 million.

As a separate requirement, BPA is liable under the Nuclear Regulatory Commission's indemnity for public liability coverage under the Price-Anderson Act. In the event of a nuclear accident resulting in public liability losses exceeding \$375.0 million, BPA could be subject to a retrospective assessment of up to \$111.9 million limited to an annual maximum of \$17.5 million. Assessments would be included in BPA's costs and recovered through rates.

ENVIRONMENTAL MATTERS

From time to time there are sites for which BPA, Corps or Reclamation may be identified as potential responsible parties. Costs associated with cleanup of sites are not expected to be material to the FCRPS' financial statements. As such, no material liability has been recorded.

LITIGATION

Southern California Edison

Southern California Edison (SCE) filed two separate actions pending in the U.S. Court of Federal Claims against BPA related to a power sales and exchange agreement (Sale and Exchange Agreement) between BPA and SCE. The actions challenged: 1) BPA's decision to convert the contract from a sale of power to an exchange of power as provided for under the terms of the contract (Conversion Claim); and 2) BPA's termination of the Sales and Exchange Agreement due to SCE's nonperformance (Termination Claim).

In 2006, BPA and SCE executed an agreement to settle the claims wherein BPA would make a payment of \$28.5 million plus applicable interest to SCE if certain identified conditions were met, including a final resolution of BPA's claims pending in the California refund proceedings and related litigation. BPA has recorded a liability in this amount on the basis that all conditions have been met except the final resolution in the California refund proceedings which management considers probable. BPA established an offsetting regulatory asset, as the costs will be collected in future rates.

California parties' refund claims

BPA was a party to proceedings at FERC that sought refunds for sales into markets operated by the California Independent System Operator (ISO) and the California Power Exchange (PX) during the California energy crisis of 2000-2001. BPA, along with a number of other governmental utilities, challenged FERC's refund authority over governmental utilities. In BPA v. FERC, 422 F.3d 908 (9th Cir. 2005) the Court found that governmental utilities, like BPA, were not subject to FERC's statutory refund authority. As a consequence of the Court's decision, three California investor-owned utilities along with the State of California filed breach of contract claims in the United States Court of Federal Claims against BPA. The complaints, filed in March 2007, alleged that BPA was contractually obligated to pay refunds on transactions where BPA received amounts in excess of mitigated market clearing prices established by FERC. The plaintiffs' contractual breach is premised upon a FERC finding that it retroactively reset the prices under the ISO and PX tariffs when it established these mitigated market clearing prices. BPA has separately appealed to the Ninth Circuit Court the FERC finding that it

retroactively reset the tariff prices. The plaintiffs' claims for relief exceed \$300 million. A trial on the liability portion of plaintiffs' contractual breach claim commenced in July 2010 and concluded in August 2010. Post trial briefs were filed during fall 2010 and closing arguments were held in February 2011, and BPA is awaiting the Court's ruling. The damages phase of the case will be tried only after the Court of Federal Claims rules on the liability portion. No date has been scheduled for the damages phase.

Rates

BPA's rates are frequently the subject of litigation. Most of the litigation involves claims that BPA's rates are inconsistent with statutory directives, are not supported by substantial evidence in the record, or are arbitrary and capricious. It is the opinion of BPA's general counsel that if any rate were to be rejected, the sole remedy accorded would be a remand to BPA to establish a new rate. BPA's flexibility in establishing rates could be restricted by the rejection of a BPA rate, depending on the grounds for the rejection. BPA is unable to predict, however, what new rate it would establish if a rate were rejected. If BPA were to establish a rate that was lower than the rejected rate, a petitioner may be entitled to a refund in the amount overpaid; however, BPA is required by law to set rates to meet all of its costs. Thus, it is the opinion of BPA's general counsel that BPA may be required to increase its rates to seek to recover the amount of any such refunds, if needed.

Currently pending before the Ninth Circuit Court are numerous challenges to the decisions BPA reached in the WP-07 Supplemental Rate Case and that were also incorporated in the WP-10 Rate Case. The petitioners in these cases challenge, among other issues, BPA's calculation of certain refunds (referred to as "Lookback Amounts") associated with rates charged to BPA's preference customers from fiscal years 2002 through 2008. These refunds resulted from BPA's implementation of an REP settlement in fiscal years 2002 through 2008 that was later found unlawful and payment of REP benefits to BPA's investor-owned utility customers under that settlement. Following extensive negotiations, representatives from most of the region's consumer- and investor-owned utilities reached a proposed agreement on how BPA should establish REP benefits and recover the costs of those benefits through rates for the fiscal year period 2002 through 2028. BPA conducted a formal evidentiary hearing to review the proposed settlement agreement, which was signed by the administrator on July 26, 2011. Since the 2012 REP Settlement Agreement completely replaces BPA's REP-related WP-07 Supplemental Rate Case and WP-10 Rate Case decisions, BPA and many consumer-owned utilities have filed a motion in Ninth Circuit Court to dismiss pending litigation challenging those decisions. Any changes in REP benefits or costs will be resolved through future rates. BPA has recorded regulatory assets, a liability and a regulatory liability for the effects of the Settlement Agreement. (See Note 9, Residential Exchange Program.)

Other

The FCRPS may be affected by various other legal claims, actions and complaints, including litigation under the Endangered Species Act, which may include BPA as a named party. Certain of these cases may involve material amounts. BPA is unable to predict whether the FCRPS will avoid adverse outcomes in these legal proceedings; however, BPA believes that disposition of pending matters will not have a materially adverse effect on the FCRPS' financial position or results of operations for fiscal year 2011.

Judgments and settlements are included in BPA's costs and recovered through rates. Except with respect to the SCE and REP matters described above, BPA management has not recorded a liability for the above legal matters.

Appendix B-2

Federal System Unaudited Report for Three Months Ended December 31, 2011



Federal Columbia River Power System Combined Balance Sheets (Unaudited)

(Thousands of dollars)

(Thousands of dollars)	As of	As of
	December 31,	September 30
	2011	2011
Assets		=
Utility plant		
Completed plant	\$ 14,812,954	\$ 14,741,720
Accumulated depreciation	(5,495,833)	(5,436,160
	9,317,121	9,305,560
Construction work in progress	1,490,422	1,396,097 10,701,657
Net utility plant	10,807,543	10,701,037
Nonfederal generation	2,596,533	2,604,078
Current assets		
Cash and cash equivalents	897,309	892,125
Short-term investments in U.S. Treasury securities	325,684	253,348
Accounts receivable, net of allowance	81,050	119,596
Accrued unbilled revenues	290,068	207,089
Materials and supplies, at average cost	99,181	93,924
Prepaid expenses	39,379	29,430
Total current assets	1,732,671	1,595,512
Investments and other assets		
Regulatory assets	7,701,938	7,812,358
Investments in U.S. Treasury securities	24,667	39,129
Nonfederal nuclear decommissioning trusts	210,763	198,809
Deferred charges and other	265,303	223,736
Total investments and other assets	8,202,671	8,274,032
Total assets	\$ 23,339,418	\$ 23,175,279
Capitalization and Liabilities		
Capitalization and long-term liabilities		
Accumulated net revenues	\$ 2,539,601	\$ 2,510,373
Federal appropriations	4,346,190	4,324,881
Borrowings from U.S. Treasury	2,813,440	2,678,440
Nonfederal debt	5,896,836	5,843,046
Total capitalization and long-term liabilities	15,596,067	15,356,740
Commitments and contingencies (See Note 13 to annual	financial statements)	
Current liabilities		
Federal appropriations	24,622	24,622
Borrowings from U.S. Treasury	265,000	265,000
Nonfederal debt	430,100	429,545
Accounts payable and other	471,384	523,459
Total current liabilities	1,191,106	1,242,626
Other liabilities		
Regulatory liabilities	2,442,206	2,456,343
IOU exchange benefits	3,145,430	3,161,251
Asset retirement obligations	178,349	176,212
Deferred credits and other	786,260	782,107
Total other liabilities	6,552,245	6,575,913
Total capitalization and liabilities	¢ 22 220 449	\$ 23,175,279
Total capitalization and liabilities	\$ 23,339,418	\$ 23,175,279

Federal Columbia River Power System Combined Statements of Revenues and Expenses (Unaudited)

(Thousands of dollars)

	Three Months Ended December 31,				Fiscal Year-to-Date Ended December 31,		
	<u>2011</u>		2010		<u> 2011</u>		<u>2010</u>
Operating revenues							
Sales	\$ 784,216	\$	810,310	\$	784,216	\$	810,310
U.S. Treasury credits for fish	20,342		25,766		20,342		25,766
Miscellaneous revenues	13,632		14,946		13,632		14,946
Total operating revenues	818,190		851,022		818,190		851,022
Operating expenses							
Operations and maintenance	416,714		405,894		416,714		405,894
Purchased power	44,615		86,885		44,615		86,885
Nonfederal projects	161,951		147,747		161,951		147,747
Depreciation and amortization	97,831		96,059		97,831		96,059
Total operating expenses	721,111		736,585		721,111		736,585
Net operating revenues	97,079		114,437		97,079		114,437
Interest expense and (income)							
Interest expense	86,264		81,468		86,264		81,468
Allowance for funds used during construction	(13,323)		(9,201)		(13,323)		(9,201)
Interest income	(5,089)		(7,454)		(5,089)		(7,454)
Net interest expense	67,852	•	64,813	•	67,852		64,813
Net revenues (expenses)	\$ 29,227	\$	49,624	\$	29,227	\$	49,624

Appendix C Form of Opinion of Bond Counsel



On the date of issuance of the 2012 Bonds, Hawkins Delafield & Wood LLP, Bond Counsel, proposes to issue its approving opinion in substantially the following form:

April 24, 2012

Northern Wasco County People's Utility District 2345 River Road The Dalles, OR 97058-3551

Subject: Northern Wasco County People's Utility District, Wasco County, Oregon McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds \$7,520,000 2012 Series A (Bonneville Power Administration - Federally Tax-Exempt) \$12,215,000 2012 Series B (Bonneville Power Administration - Federally Taxable)

Ladies and Gentlemen:

We have acted as bond counsel in connection with the issuance by the Northern Wasco County People's Utility District, Wasco County, Oregon (the "District") of its McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, 2012 Series A (Bonneville Power Administration - Federally Tax-Exempt) (the "2012A Bonds (Tax-Exempt)"), and its McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, 2012 Series B (Bonneville Power Administration - Federally Taxable) (the "2012B Bonds (Taxable)"). The 2012A Bonds (Tax-Exempt) and the 2012B Bonds (Taxable) are collectively referred to herein as the "2012 Bonds," and are dated as of the date of their delivery. The 2012A Bonds (Tax-Exempt) are in the aggregate principal amount of \$7,520,000 and the 2012B Bonds (Taxable) are in the aggregate principal amount of \$12,215,000. The 2012 Bonds are authorized by Oregon Revised Statutes Chapters 287A and 261, District Resolution No. 01-2012 adopted March 27, 2012 (the "Resolution"), and a Trust Indenture (the "Original Indenture") dated as of December 1, 1993 between the District and US Bank National Association (the "Trustee") as successor to the First Bank National Association and a First Supplemental Trust Indenture dated April 24, 2012 between the District and the Trustee (the "First Supplemental Indenture" and collectively with the Original Indenture, the "Indenture").

Capitalized terms used but not defined herein shall have the meanings assigned to such terms in the Indenture.

We have examined the law and such certified proceedings and other documents as we deem necessary to render this opinion.

We have assisted the District and Bonneville in compiling the official statement for the 2012 Bonds but have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the official statement or other offering materials which has been or may be supplied to the purchasers of the 2012 Bonds, and we express no opinion relating thereto.

Regarding questions of fact material to our opinion, we have relied on representations of the District in the Resolution and the Indenture and in the certified proceedings and on other certifications of public officials and others furnished to us without undertaking to verify the same by independent investigation.

Based on the foregoing, we are of the opinion that, under existing law:

1. The 2012 Bonds have been legally authorized, sold and issued under and pursuant to the Constitution and Statutes of the State of Oregon, the Resolution and the Indenture. The 2012 Bonds constitute valid and legally binding special obligations of the District that are enforceable in accordance with their terms.

- 2. The 2012 Bonds are special obligations of the District, payable solely from the Bonneville Payments and amounts required to be deposited in the Bond Fund and Construction Fund as defined provided in the Indenture.
- 3. Under existing statutes and court decisions and assuming continuing compliance with certain tax covenants described below, (i) interest on the 2012A Bonds (Tax-Exempt) is excluded from gross income for Federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and (ii) interest on the 2012A Bonds (Tax-Exempt) is not treated as a preference item in calculating the alternative minimum tax imposed on individuals and corporations under the Code; such interest, however, is included in the adjusted current earnings of certain corporations for purposes of calculating the alternative minimum tax imposed on such corporations. In rendering our opinion, we have relied on certain representations, certifications of fact, and statements of reasonable expectations made by the District and Bonneville, and others in connection with the 2012A Bonds (Tax-Exempt), and we have assumed compliance by the District and Bonneville and others with certain ongoing covenants to comply with applicable requirements of the Code to assure the exclusion of interest on the 2012A Bonds (Tax-Exempt) from gross income under Section 103 of the Code.

The Code establishes certain requirements that must be met subsequent to the issuance and delivery of the 2012A Bonds (Tax-Exempt) in order that, for Federal income tax purposes, interest on the 2012A Bonds (Tax-Exempt) not be included in gross income pursuant to Section 103 of the Code. These requirements include, but are not limited to, requirements relating to the use and expenditure of proceeds of the 2012A Bonds (Tax-Exempt), restrictions on the investment of proceeds of the 2012A Bonds (Tax-Exempt) prior to expenditure and the requirement that certain earnings be rebated to the Federal government. Noncompliance with such requirements may cause interest on the 2012A Bonds (Tax-Exempt) to become subject to Federal income taxation retroactive to their date of issue, irrespective of the date on which such noncompliance occurs or is ascertained.

On the date of delivery of the 2012A Bonds (Tax-Exempt), the District and Bonneville will execute a Tax Compliance Agreement (the "Tax Compliance Agreement") containing provisions and procedures pursuant to which such requirements can be satisfied. In executing the Tax Compliance Agreement, the District and Bonneville covenant that they will comply with the provisions and procedures set forth therein and that they will do and perform all acts and things necessary or desirable to assure that interest paid on the 2012A Bonds (Tax-Exempt) will, for Federal income tax purposes, be excluded from gross income.

In rendering the opinion in paragraph 3 hereof, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectation, and certifications of fact contained in the Tax Compliance Agreement with respect to matters affecting the status of interest paid on the 2012A Bonds (Tax-Exempt), and (ii) compliance by the District and Bonneville with the procedures and covenants set forth in the Tax Compliance Agreement as to such tax matters.

- 4. Interest on the 2012B Bonds (Taxable) is not excludable from gross income for federal income tax purposes.
 - 5. Interest on the 2012 Bonds is exempt from Oregon personal income tax.

We note that the District has designated the 2012A Bonds (Tax-Exempt) as "qualified tax-exempt obligations" within the meaning of Section 265(b)(3)(B) of the Code.

Except as stated in paragraphs 3, 4 and 5 above, we express no opinion as to any other Federal, state or local tax consequences arising with respect to the 2012 Bonds or the ownership or disposition thereof. We render our opinion under existing statutes and court decisions as of the issue date, and we assume no obligation to update, revise or supplement this opinion after the issue date to reflect any action hereafter taken or not taken, or any

Legal Opinion April 24, 2012 Page 3

facts or circumstances, or any change in law or in interpretations thereof, or otherwise, that may hereafter arise or occur, or for any other reason. Furthermore, we express no opinion herein as to the effect of any action hereafter taken or not taken in reliance upon an opinion of counsel other than ourselves on the exclusion from gross income for Federal income tax purposes of interest on the 2012A Bonds (Tax-Exempt).

The portion of this opinion that is set forth in paragraph 1, above, is qualified only to the extent that enforceability of the 2012 Bonds may be limited by or rendered ineffective by (i) bankruptcy, insolvency, fraudulent conveyance, reorganization, moratorium and other laws affecting creditors' rights generally; (ii) the application of equitable principles and the exercise of judicial discretion in appropriate cases; (iii) common law and statutes affecting the enforceability of contractual obligations generally; and (iv) principles of public policy concerning, affecting or limiting the enforcement of rights or remedies against governmental entities such as the District.

This opinion is given as of the date hereof and is based on existing law, and we assume no obligation to update, revise, or supplement this opinion to reflect any action hereafter taken or not taken, or any facts or circumstances that may hereafter come to our attention or any changes in law or interpretations thereof that may hereafter arise or occur, or for any other reason.

This opinion is limited to matters of Oregon law and applicable federal law, and we assume no responsibility as to the applicability of laws of other jurisdictions.

This opinion is provided to you as a legal opinion only, and not as a guaranty or warranty of the matters discussed herein. No opinions may be inferred or implied beyond the matters expressly stated herein. No qualification, limitation or exception contained herein shall be construed in any way to limit the scope of the other qualifications, limitations and exceptions. For purposes of this opinion, the terms "law" and "laws" do not include unpublished judicial decisions, and we disclaim the effect of any such decision on this opinion.

We have served as bond counsel only to the District in connection with the 2012 Bonds and have not and are not representing any other party in connection with the 2012 Bonds. This opinion is given solely for the benefit of the District in connection with the 2012 Bonds and may not be relied on in any manner or for any purpose by any person or entity other than the District, the owners of the 2012 Bonds, and any person to whom we may send a formal reliance letter, indicating that the recipient is entitled to rely on this opinion.

Very truly yours,



Appendix D Form of Continuing Disclosure Certificate



CONTINUING DISCLOSURE CERTIFICATE

Northern Wasco County People's Utility District, Wasco County, Oregon McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds 2012 Series A (Bonneville Power Administration - Federally Tax-Exempt) 2012 Series B (Bonneville Power Administration - Federally Taxable)

\$7,520,000 Aggregate Principal Amount for Series 2012-A \$12,215,000 Aggregate Principal Amount for Series 2012-B

This Continuing Disclosure Certificate (the "Certificate") is executed and delivered by the Bonneville Power Administration ("Bonneville") as the obligated person for whom financial and operating data is presented in the official statement for the Northern Wasco County People's Utility District (the "District") McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, 2012 Series A (Bonneville Power Administration - Federally Tax-Exempt) and 2012 Series B (Bonneville Power Administration - Federally Taxable) (collectively, the "Securities").

Section 1. <u>Purpose of Certificate</u>. This Certificate is being executed and delivered by Bonneville for the benefit of the holders of the Securities and to assist the underwriter(s) of the Securities in complying with paragraph (b)(5) of the United States Securities and Exchange Commission Rule 15c2-12 (17 C.F.R. § 240.15c2-12) as amended (the "Rule"). This Certificate constitutes Bonneville's written undertaking for the benefit of the owners of the Securities as required by paragraph (b)(5) of the Rule.

Section 2. <u>Definitions</u>. Unless the context otherwise requires, the terms defined in this Section shall, for purposes of this Certificate, have the meanings herein specified.

"Beneficial Owner" means any person who has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of any Securities, including persons holding Securities through nominees or depositories.

"BPA Annual Information" means financial information and operating data generally of the type included in Appendix A of the Official Statement in the tables titled "Federal System of Revenues and Expenses" and "Statement of Non-Federal Project Debt Service Coverage and United States Treasury Payments" both under the heading "THE BONNEVILLE POWER ADMINISTRATION -- BONNEVILLE FINANCIAL OPERATIONS."

"Commission" means the United States Securities and Exchange Commission.

"FCRPS" means the Federal Columbia River Power System.

"FCRPS Fiscal Year" means the Fiscal Year ending each September 30 or, if such fiscal year end is changed, on such new date; provided that if the FCRPS Fiscal Year end is changed, Bonneville shall provide written notice of such change to the MSRB.

"MSRB" means the United States Municipal Securities Rulemaking Board or any successor to its functions.

"Official Statement" means the final official statement for the Securities dated April 18, 2012.

"Rule" means the Commission's Rule 15c2-12 under the Securities Exchange Act of 1934, as it has been and may be amended.

Section 3. <u>Financial Information</u>. Bonneville agrees to provide or cause to be provided to the MSRB:

- i. the BPA Annual Information for the FCRPS Fiscal Year; and
- ii. annual financial statements of the FCRPS for the FCRPS Fiscal Year, prepared in accordance with generally accepted accounting principles; and
- iii. if the annual financial statements provided in accordance with subparagraph (ii) above are not the audited annual financial statements of FCRPS, Bonneville shall provide such audited annual financial statements when and if they become available.

Bonneville will notify the District when the financial information in this section has been provided to the MSRB.

Section 4. <u>Timing</u>. Bonneville shall provide the information described in Sections 3.1.i and 3.1.ii no later than 180 days after the end of each FCRPS Fiscal Year, commencing with the FCRPS Fiscal Year ending September 30, 2012. If Section 3.1.iii applies, Bonneville shall provide the information described in Section 3.1.iii within 30 days after the audited financial statements of FRCPS are available to Bonneville. In lieu of providing this annual financial information separately, Bonneville may cross-reference to other documents provided to the MSRB

Bonneville agrees to notify the MSRB in a timely manner of any failure to provide the information described in Section 3 on or prior to the date set forth in the preceding paragraph.

Section 5. <u>Material Events</u>. Bonneville agrees to provide to the MSRB and the District in a timely manner not in excess of ten business days after the occurrence of the event, notice of any of the following events with respect to the Securities:

- 1. principal and interest payment delinquencies;
- 2. non-payment related defaults, if material;
- 3. unscheduled draws on debt service reserves reflecting financial difficulties:

- 4. unscheduled draws on credit enhancements reflecting financial difficulties;
- 5. substitution of credit or liquidity providers or their failure to perform;
- 6. adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security;
 - 7. modifications to the rights of security holders, if material;
 - 8. bond calls, if material, and tender offers;
 - 9. defeasances:
- 10. release, substitution or sale of property securing repayment of the securities, if material;
 - 11. rating changes;
- 12. bankruptcy, insolvency, receivership or similar event of the obligated person; (Note: For the purposes of the event identified in this paragraph 12, the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person);
- 13. the consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- 14. appointment of a successor or additional trustee or the change of name of a trustee, if material.

Section 6. <u>Termination</u>. Bonneville's obligations to provide notices of material events shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Securities. In addition, Bonneville may terminate all or any portion of its obligations under this

Page 3 - Continuing Disclosure Certificate BPA Contract Number 12FN-10005

Certificate if Bonneville (a) obtains an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require this Certificate, or any provision of this Certificate, are invalid, have been repealed retroactively or otherwise do not apply to the Securities; and (b) notifies the MSRB of such opinion and the termination of its obligations under this Certificate.

Section 7. <u>Amendment</u>. Notwithstanding any other provision of this Certificate, Bonneville may amend this Certificate, provided that the following conditions are satisfied:

- A. If the amendment relates to the provisions of Sections 3 or 5 hereof, it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of Bonneville with respect to the Securities, or the type of business conducted; and,
- B. If this Certificate, as amended, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Securities, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- C. The amendment either (i) is approved by the owners of the Securities pursuant to the terms of the governing instrument at the time of the amendment or (ii) does not materially impair the interests of the owners or Beneficial Owners of the Securities as determined by a party unaffiliated with the Obligated Person.

In the event of any amendment of a provision of this Certificate, Bonneville shall describe such amendment in its next annual filing pursuant to Section 3 of this Certificate, and shall include, as applicable, a narrative explanation of the reason for the amendment and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by Bonneville. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of the amendment shall be given in the same manner as for a material event under Section 5 hereof, and (ii) the annual report for the first fiscal year that is affected by the change in accounting principles should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 8. Securities Owner's Remedies Under This Certificate. The right of any owner of Securities or Beneficial Owner of Securities to obtain legal redress for Bonneville's failure to comply with the provisions of this Certificate, or for any breach or default by Bonneville of this Certificate, shall not include monetary damages and any failure by Bonneville to comply with the provisions of this undertaking shall not be an event of default with respect to the Securities. Specific performance is not available as a remedy against Bonneville for any breach or default by Bonneville under this Certificate. Any owner of Securities or Beneficial Owner of Securities shall have only such other rights and remedies as are available to it under federal law with respect to Bonneville.

Section 9. <u>Form of Information</u>. All information required to be provided under this certificate will be provided in an electronic format as prescribed by the MSRB and with the identifying information prescribed by the MSRB.

Section 10. <u>Submitting Information Through EMMA.</u> So long as the MSRB continues to approve the use of the Electronic Municipal Market Access ("EMMA") continuing disclosure service, any information required to be provided to the MSRB under this Certificate may be provided through EMMA. As of the date of this Certificate, the web portal for EMMA is emma.msrb.org.

Section 11. <u>Choice of Law</u>. This Certificate shall be governed by and construed in accordance with federal law with respect to Bonneville, provided that to the extent this Certificate addresses matters of federal securities laws, including the Rule, this Certificate shall be construed in accordance with such federal securities laws and official interpretations thereof.

Dated as of the 24th day of April, 2012.

Bonneville Power Administration

Stanhan I Wright

Stephen J. Wright Administrator and Chief Executive Officer



Appendix E

Original Trust Indenture and Form of First Supplemental Indenture



Trust Indenture Between

Northern Wasco County People's Utility District and

First Bank National Association

as Trustee

dated as of December 1, 1993

Relating to the

Northern Wasco County People's Utility District, Wasco County, Oregon

McNary Dam Fishway Hydroelectric Project Revenue Bonds,

Series 1993

(Bonneville Power Administration)

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TRUST INDENTURE

THIS TRUST INDENTURE is dated as of the first day of December, 1993, between NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT, Wasco County, Oregon, a People's Utility District of the State Of Oregon (the "District"), and First Bank National Association, Portland, Oregon, a national banking association duly organized, existing and authorized to accept and execute trusts of the character herein set out, under and by virtue of the laws of the United States of America, and doing business in the City of Portland, Oregon, as Trustee (the "Trustee"). The Trustee and the District agree as follows:

Section 1. Definitions.

Capitalized terms used in this Indenture shall have the meanings defined in this Section 1 unless the context clearly indicates that another meaning is intended. Accounting terms shall be interpreted according to generally accepted accounting principles which apply to the electric utility industry.

"Annual Debt Service" means the sum of amounts required to be paid during any year, for the following:

the interest due in such year on all Outstanding Bonds, excluding interest paid from the proceeds of sale of Bonds;

the principal of all Outstanding Bonds due in such year, including the amount of any sinking fund payments required to be deposited in the fund established to amortize the Bonds that are term Bonds, if any, during such year;

amounts required to pay the redemption premiums on any Bonds, prior to their scheduled maturity; and,

Trustee and Paying Agent fees.

- "Authorized Officer" when used with reference to the District means the Special Projects Development Manager, the General Manager or such other officer designated by resolution of the Board.
- "Board" means the Board of Directors of the District, as duly and regularly constituted from time to time.
- "Bond Fund" means the Northern Wasco County People's Utility District McNary Bond Fund created by Section 5 of this Indenture.
- "Bond Counsel" means an attorney at law or a firm of attorneys, selected by the District, of nationally-recognized standing in matters pertaining to bonds issued by states and their political subdivisions, duly admitted to the practice of law before the highest court of any state of the United States of America.
- "Bonds" means the 1993 Bonds and any Parity Obligations.
- "Bonneville" means the United States of America, Department of Energy, acting by and through the Administrator of the Bonneville Power Administration.

- "Bonneville Payments" means the payments of Annual Debt Service Bonneville is obligated to make under the Power Purchase Agreement, except that portion of the Annual Debt Service which represents Trustee and Paying Agent fees.
- "Business Day" shall mean any day, other than a day (a) on which banks located in any of the cities in which the principal office of the Trustee are located are required or authorized by law or executive order to close, or (b) on which the New York Stock Exchange is closed.
- "Code" means the Internal Revenue Code of 1986 as the same may be amended from time to time, and the regulations promulgated thereunder.
- "Completion Date" means the date on which Bonneville notifies the Trustee that the Project is complete and amounts in the Construction Fund are no longer required to pay Project Costs.
- "Construction Fund" means the McNary Project Construction Fund established pursuant to Section 4 of this Indenture.
- "Credit Facility" means a letter of credit, line of credit, insurance policy, surety bond, standby purchase agreement or similar obligation or instrument or any combination of the foregoing issued by a bank, insurance company or financial institution, or the parent company of any of the foregoing, or by the State of Oregon or the United States or any agency, instrumentality or subdivision thereof, including, without limitation, Bonneville. Agreements entered into in connection with Credit Facilities include (but are not limited to) agreements to reimburse the provider of a Credit Facility for amounts paid by the provider under the Credit Facility.
- "Derivative Products" means a written agreement which provides for an exchange of payments based on interest rates, or for ceilings or floors on such payments, or an option on such payments, or any combination, or similar derivative product, including (but not limited to) swaps, collars, and hedges. Agreements entered into in connection with Derivative Products include (but are not limited to) agreements to make payments to counterparties in Derivative Products.
- "Direct Obligations" means direct obligations of the United States, any obligations the payment of which is fully and unconditionally guaranteed by the United States, including the interest component of Resolution Funding Corp. (REFCORP) obligations which have been stripped by request to the Federal Reserve Bank of New York and are in book entry form.
- "DTC" means the Depository Trust Company, as securities depository for the 1993 Bonds.
- "Escrow Agent" means an independent escrow agent or the Trustee.
- "Event of Default" or "Events of Default" means those events described as Events of Default in Section 8.1 of this Indenture.
- "FERC" means the Federal Energy Regulatory Commission, or its successors.
- "FERC License" means the license to construct, operate and maintain the Project (License No. 10204-001) issued by FERC to the District on September 30, 1991, including any extensions, renewals and amendments thereto.

- "Fiscal Year" means the Fiscal Year used by the District at any time. At the time of the adoption of this Indenture, the Fiscal Year is the 12-month period beginning January 1 of each year.
- "Indenture" means this Trust Indenture and includes any Supplemental Indenture.
- "Outstanding" refers to all Bonds which have been issued by the District under this Indenture, except:
 - Bonds which have been paid, or which have been purchased and retired by the District;
 - Bonds which have been defeased by the deposit of cash funds or Direct Obligations with an Escrow Agent pursuant to Section 13.4 (whether upon or prior to the maturity or redemption date of any such Bonds); and
 - Bonds in substitution for which other Bonds have been issued or delivered for purposes of transfer or exchange of Bonds or replacement of lost, destroyed or mutilated Bonds, in accordance with this Indenture.
- "Owner" means the person listed as registered owner of a Bond in the Bond register maintained by the Trustee.
- "Parity Obligations" means any bonds, notes, loan agreements, or other obligations issued pursuant to Section 6 and having a lien on Bonneville Payments on a parity with the 1993 Bonds. Parity Obligations include any agreements described in Section 6.2 which comply with Section 6.1 and are expressly acknowledged to be Parity Obligations by Bonneville and the District.
- "Paying Agent" means the Trustee, as paying agent for the Bonds.
- "Payment Date" means any date on which Bond principal, interest or premium are due, whether at maturity or upon prior redemption.
- "Permitted Investments" means any investments or investment agreements which the District is permitted to make under the laws of the State of Oregon, as amended from time to time.
- "Power Purchase Agreement" means the Bonneville Contract No. DE-MS79-93BP93969, executed as of August 27, 1993 between the District and Bonneville pursuant to which the District has agreed to sell and Bonneville has agreed to purchase the output of the Project and Bonneville has agreed to pay the Annual Debt Service.
- "Project" has the meaning defined for that term in the Power Purchase Agreement, and refers to the McNary Dam Washington Shore Fishway Hydroelectric Project, FERC License Number 10204-001, which consists of a single 8.9 MW turbine generator unit, which is expected to produce 73,000,000 kilowatt hours of energy annually, and is located in the Attraction Water Supply System of the U.S. Corps of Engineers' McNary Lock and Dam Washington Shore Fishway, together with all related equipment, facilities, structures, improvements, alterations, modifications, additions, betterments, property and property rights, (e.g., for access to the Project), including Interconnection Facilities (as defined in the Power Purchase Agreement) up to Bonneville's system as designated in Exhibit C to the Power Purchase Agreement.

- "Project Costs" means any costs related to the Project or the Bonds which are described in a requisition which has been signed by the District and approved by Bonneville as provided in Section 4.2.
- "Record Date" means, for the 1993 Bonds, the fifteenth day of the month preceding a Payment Date for the 1993 Bonds, and, for Parity Obligations, means the record date or dates established in the Supplemental Indenture providing for the issuance of such series of Bonds.
- "Redemption Price" means the amount of principal, redemption premium, if any, and interest required by this Indenture to be paid to an Owner to call and redeem the Owner's Bond.
- "Supplemental Indenture" means an Indenture which amends or supplements this Indenture and is adopted in compliance with Section 9.
- "Trustee" initially means First Bank National Association, and includes any successor trustee appointed pursuant to Section 10 of this Indenture.
- "1993 Bonds" means the District's McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 1993 (Bonneville Power Administration), which are authorized by Section 11 of this Indenture.

Section 2. Recitals.

Section 2.1. District Recitals.

The District recites:

- 2.1.1. The District has entered into the Power Purchase Agreement with Bonneville Power Administration ("Bonneville") in which Bonneville will purchase the output of the Project. Under the Power Purchase Agreement, Bonneville agrees to pay the Annual Debt Service on the Bonds.
- 2.1.2. The District intends the Project to be a separate facility, financed separately from the District's electric system.
- 2.1.3. The District executes this Indenture to declare the Project to be a separate facility, to authorize bonds to finance the Project, and to provide the terms under which bonds may be issued in the future on a parity with the initial series of bonds authorized by this Indenture.

Section 2.2. Trustee Recitals.

The Trustee recites:

- 2.2.1. The Trustee has all the necessary corporate and trust powers required to carry out the duties created by this Indenture.
- 2.2.2. The acceptance by the Trustee of the duties and obligations of its duties and obligations under this Indenture and compliance with its provisions will not conflict with or constitute a breach of or default under any law, administrative regulation, consent decree or any agreement or other instrument to which the Trustee.

Section 3. Granting Clause; Pledge; Termination of Trust.

Section 3.1. Granting Clause; Pledge.

Pursuant to Oregon Revised Statutes Section 261.360(3), the District hereby assigns, grants a lien on and pledges all the Bonneville Payments and any other amounts deposited in the Construction Fund and the Bond Fund to the Trustee, and its successors and assigns forever, to have and to hold, but in trust for the equal and proportionate benefit and security of each and every Owner of Bonds issued hereunder, without preference, priority or distinction except as expressly provided herein. The pledge of the Bonneville Payments and other amounts hereby made by the District shall be valid and binding from the time of the adoption of this Indenture. Pursuant to ORS 288.594, the Bonneville Payments and those other amounts so pledged and hereafter due to or received by the District shall immediately be subject to the lien of such pledge without any physical delivery or further act. The lien and pledge of the Bonneville Payments and those other amounts to pay the Bonds shall be superior to any other lien and pledge of the Bonneville Payments and those other amounts to pay any other obligations of the District.

Section 3.2. Termination of Indenture.

This Indenture and the pledges and trusts created hereunder shall terminate upon payment in full of the Bonds in accordance with their terms and the terms of this Indenture. Upon such payment of the Bonds, and payment of all costs and expenses of the Trustee, the Trustee shall duly execute, acknowledge and deliver to the District any instruments of satisfaction or release as may reasonably be requested by the District to discharge this Indenture of record.

Section 4. Construction Fund.

Section 4.1. Creation and Deposits.

The Trustee shall create, hold, and administer the McNary Project Construction Fund (the "Construction Fund") in accordance with this Indenture. Proceeds of 1993 Bonds shall be deposited in the Construction Fund as provided in Section 11.6. If the District pays for any Project Costs and is subsequently reimbursed for those costs, the amount of the reimbursement shall be transferred by the District to the Trustee, deposited in the Construction Fund, and disbursed as provided in Section 4.2 of this Indenture.

Section 4.2. Disbursements.

The Trustee shall make disbursements from the Construction Fund only to pay Project Costs and to make any other transfers or disbursements specifically authorized by this Indenture. Prior to making any disbursement, the Trustee shall obtain and keep in its files a written requisition signed by an Authorized Officer and approved in writing by Bonneville, stating with respect to each payment made or to be made:

- 4.2.1. the name and address of the person, firm or corporation to whom the payment is due;
- 4.2.2. the amount to be paid; and
- 4.2.3. that each obligation in the stated amount has been incurred by or on behalf of the District and that each item thereof is a proper and reasonable charge against the Construction Fund and that such obligation has not been theretofore paid or reimbursed.

Section 4.3. Construction Fund Investments.

Money in the Construction Fund shall be invested and reinvested by the Trustee at the direction of Bonneville, which shall be confirmed in writing, in Permitted Investments. If no direction is received by the Trustee from Bonneville, the Trustee shall invest money in the Bond Fund in Direct Obligations which mature within ninety days. Earnings on investments in the Construction Fund shall be retained in that fund and disbursed to pay Project Costs. The Trustee shall have no liability for any loss resulting from any investment made in accordance with the provisions of this section.

Section 4.4. Transfer on Completion.

When Bonneville determines that the amounts remaining in the Construction Fund are not required to pay Project Costs, Bonneville may direct the Trustee in writing to transfer any amount remaining in the Construction Fund to the Bond Fund. Any amounts so transferred shall be credited against the next Bonneville Payments unless Bonneville otherwise directs the Trustee in writing.

Section 5. Bond Fund.

Section 5.1. Basic Provisions.

The Trustee shall create, hold, and administer the "Northern Wasco County People's Utility District McNary Bond Fund" (the "Bond Fund") so long as any of the Bonds are Outstanding. The Trustee shall deposit all Bonneville Payments into the Bond Fund. Amounts on deposit in the Bond Fund shall be used solely to pay Bond principal, premium, if any, and interest. Moneys in the Bond Fund shall be held in trust for the Owners. The Trustee, for the account of the District, shall pay the Owners the following amounts from the Bond Fund on each Payment Date:

- 5.1.1. the amount of interest due on the Bonds on that Payment Date;
- 5.1.2. the amount of Bond principal scheduled to mature on that Payment Date;
- 5.1.3. the amount of any scheduled sinking fund installment required to be paid on that Payment Date;
- 5.1.4. the Redemption Price required to be paid on that Payment Date in connection with any optional or mandatory redemption of Bonds; and,
- 5.1.5. any amount of Bond principal not described in the preceding three clauses, but which is expressly required to be paid on that Payment Date under the terms of any Supplemental Indenture.

Section 5.2. Notice to Bonneville.

As required by the Power Purchase Agreement, the Trustee shall provide Bonneville with thirty days notice prior to the date the Bonneville Payments are due to be received. Not later than 1:00 p.m. New York City Time on the fifteenth day of the month preceding each Bond Payment Date, Bonneville shall pay Bonneville Payments to the Trustee for the account of the District, in immediately available funds, in an amount sufficient to permit the Trustee to pay the amounts described in clauses 5.1.1 through 5.1.5 of Section 5.1 of this Indenture which are due on that Payment Date. The Trustee shall notify Bonneville if the Bonneville Payments are not received by 1:00 p.m. New York City time on the day following the date the Bonneville Payments were due.

Section 5.3. Bond Fund Investments.

Money in the Bond Fund shall be invested and reinvested by the Trustee at the direction of Bonneville, which shall be confirmed in writing, in Permitted Investments maturing, or which are retireable at the option of the Trustee, on or before the next Bond payment date. If no direction is received by the Trustee from Bonneville, the Trustee shall invest money in the Bond Fund in Direct Obligations. Earnings received by the Trustee on investments in the Bond Fund shall be retained in that fund and credited against future Bonneville Payments in the manner directed by Bonneville. The Trustee shall have no liability for any loss resulting from any investment made in accordance with the provisions of this section.

Section 5.4. Transfer of Residual.

After all Bonds are paid or deemed paid, any amounts remaining in the Bond Fund shall be paid to Bonneville.

Section 6. Parity Obligations.

Section 6.1. Basic Provisions.

The District may issue Parity Obligations to provide funds for any purpose relating to the Project, including the refunding of Bonds, but only if:

- 6.1.1. Bonneville shall have approved the issuance of the Parity Obligations in accordance with Section 4(b) of the Power Purchase Agreement; and,
- 6.1.2. Debt service on the Parity Obligations is a component of Annual Debt Service under the Power Purchase Agreement, and Bonneville is obligated under the Power Purchase Agreement to pay debt service on the Parity Obligations at least to the same extent that Bonneville is obligated to pay debt service on the 1993 Bonds.

Section 6.2. Bond Insurance, Guarantees and Derivative Products.

So long as no such arrangements shall relieve Bonneville from its obligation under the Power Purchase Agreement to pay debt service on the Bonds or cause that debt service to be paid: Parity Obligations may be issued with Credit Facilities; and the District may, with the approval of Bonneville, enter into Derivative Products in connection with Bonds. Agreements entered into in connection with Credit Facilities and Derivative Products may be Parity Obligations if they comply with Section 6.1 and are expressly acknowledged to be Parity Obligations by Bonneville and the District.

Section 7. Covenants and Representations of the District.

Section 7.1. Covenants.

The District hereby covenants and agrees with the Owners as follows:

- 7.1.1. The District will duly and punctually cause the Bonds to be paid, but solely from the Bonneville Payments, and will perform and observe and keep all covenants, undertakings, and provisions contained in the Power Purchase Agreement, the Bonds and this Indenture.
- 7.1.2. The District shall at all times, to the extent permitted by law, defend, preserve and protect the pledge of the Bonneville Payments and amounts deposited in the Construction

Fund and the Bond Fund, and all the rights of the Owners under this Indenture against all claims and demands of all persons.

- 7.1.3. The District shall comply with the terms of the Power Purchase Agreement so long as such contract is in effect. The Power Purchase Agreement shall not be amended, modified, or otherwise altered in any manner which will reduce the Bonneville Payments or extend the time provided in the Power Purchase Agreement for such payments or which will in any manner materially impair or adversely affect the interests of the Owners.
- 7.1.4. The District will also take such action as is reasonably required to obtain licenses, orders or other authorization, if any, from any agency or regulatory body having jurisdiction, which must be obtained to acquire, construct or operate the Project.
- 7.1.5. Until all Bonds have been paid or defeased, the District shall take all action within its control to maintain its corporate existence, and shall not consent to any merger or other reorganization which would deprive the resulting entity of the power to carry out the District's obligations under this Indenture and the Power Purchase Agreement.
- 7.1.6. The District shall, insofar as it may be authorized to do so by law, pass, adopt, make, do, execute, acknowledge, deliver, register, file and record all and every such further Resolutions, acts, deeds, conveyances, assignments, recordings, filings, transfers and assurances as may be necessary or desirable for the better assuring, assigning and confirming the rights of the Owners and the Trustee to the Bonneville Payments.

Section 7.2. Representations and Warranties.

The District represents and warrants to the Owners as follows:

- 7.2.1. The District has obtained License No. 10204-001 to design, construct and operate the Project. The license was issued by the Federal Energy Regulatory Commission to the District on September 30, 1991.
- 7.2.2. The District has entered into the Power Purchase Agreement with Bonneville, under which Bonneville has agreed to purchase all the output of the Project and to pay the Bonneville Payments in an amount sufficient to pay the debt service on the Bonds.
- 7.2.3. The District has lawful power to acquire and construct the Project, to provide for the operation and maintenance of the Project, and to enter into the Power Purchase Agreement.
- 7.2.4. The District is duly authorized to issue the Bonds, to execute and deliver this Indenture and to pledge the Bonneville Payments and other funds pledged by this Indenture in the manner and to the extent provided in this Indenture.
- 7.2.5. The Bonneville Payments are and will be free and clear of any pledge, lien, charge or encumbrance thereon authorized or permitted by the District which is prior to, or of equal rank with, the pledge created by this Indenture, except as otherwise expressly provided herein.
- 7.2.6. The 1993 Bonds and the provisions of this Indenture are and will be valid and legally enforceable obligations of the District in accordance with their terms and the terms of this Indenture, except as such enforceability may be limited by laws affecting the rights of creditors or equitable principles.

- 7.2.7. On March 23, 1993, the voters of the District authorized the District to issue up to \$54,000,000 in revenue bonds to finance the Project and pay related costs.
- 7.2.8. The resolutions authorizing the District's outstanding revenue bonds permit the District to declare the Project to be a facility which is separate from the rest of the District's electric system, and to issue bonds to finance the Project which are secured by a first lien on, and pledge of, the Bonneville Payments and any other amounts deposited in the Construction Fund and the Bond Fund.
- 7.2.9. In compliance with ORS 261.355(9), the Board of Directors of the District has on file the certificate of a qualified engineer to the effect that the net revenues of the Project will be sufficient to pay the maximum amount that will be due in any one fiscal year for both principal of and interest on the 1993 Bonds.

Section 8. Events Of Default: Remedies

Section 8.1. Events of Default.

The following shall constitute "Events of Default":

- 8.1.1. If default shall be made in the due and punctual payment of the principal of any Bond when the same shall become due and payable, either at maturity or on the redemption date following notice of redemption;
- 8.1.2. If default shall be made in the due and punctual payment of interest on any Bond when the same shall become due and payable, whether at maturity or on the redemption date following notice of redemption;
- 8.1.3. If the District fails to comply with its covenants in Section 11.4 or Bonneville fails to comply with its covenants relating to the excludability of 1993 Bond interest from gross income under the Code and the failure causes interest on the 1993 Bonds becoming includable in gross income under the Code;
- 8.1.4. If Bonneville shall notify the Trustee in writing that the District has defaulted in the observance and performance of any other of the District's obligations under this Indenture and that such default or defaults have continued for a period of 90 days after the District received a written notice from Bonneville specifying the default or defaults and demanding that it or they be cured.

Section 8.2. Books of District Open to Inspection.

The District covenants that if an Event of Default shall have happened and shall not have been remedied, the books of record and account of the District and all other records relating to the Project shall at all times be subject to the inspection and use of the Trustee and Owners of at least a majority of the principal amount of any series of Bonds Outstanding and their respective agents and attorneys.

Section 8.3. Application of Funds by Trustee.

In the event that at any time the funds held by the Trustee for the Bonds shall be insufficient for the payment of the principal of, premium, if any, and interest then due on the Bonds, such funds (other than funds held for the payment or redemption of particular Bonds which have theretofore become due at maturity or by call for redemption) and all Bonneville Payments and other moneys received or collected for the benefit or for the account of Owners by the Trustee shall be applied as follows:

- 8.3.1. First, to the payment to the persons entitled thereto of all installments of interest then due in the order of the maturity of such installments, earliest maturities first, and, if the amount available shall not be sufficient to pay in full any installment or installments of interest maturing on the same date, then to the payment thereof ratably, according to the amounts due thereon, to the persons entitled thereto, without any discrimination or preference; and
- 8.3.2. Second, to the payment to the persons entitled thereto of the unpaid principal and premium, if any, of any Bonds that shall have become due, whether at maturity or by call for redemption, in the order of their due dates, earliest maturities first, and, if the amount available shall not be sufficient to pay in full all the Bonds due on any date, then to the payment thereof ratably, according to the amounts of principal and premium, if any, due on such date, to the persons entitled thereto, without any discrimination or preference.

Section 8.4. Suits at Law or in Equity.

- 8.4.1. If an Event of Default shall happen and shall not have been remedied, then and in every such case, the Trustee, by its agents and attorneys, shall be entitled and empowered to proceed forthwith to take such necessary steps and institute such suits, actions and proceedings at law or in equity for the collection of the Bonneville Payments and to protect and enforce the rights of the Owners under this Indenture, for the specific performance of any covenant herein contained or in aid of the execution of any power herein granted, or for an accounting against the District as trustee of an express trust, or in the enforcement of any other legal or equitable right as the Trustee, being advised by counsel, shall deem most effectual to enforce any of the rights of the Owners.
- 8.4.2. The payment of principal of and interest on the Bonds shall not be subject to acceleration for any reason. Any action, suit or other proceedings instituted by the Trustee hereunder shall be brought in its name as trustee for the Owners and all such rights of action upon or under any of the Bonds or the provisions of this Indenture or the obligation of Bonneville to pay the Annual Debt Service under the Power Purchase Agreement may be enforced by the Trustee without the possession of any of said Bonds, and without the production of the same at any trial or proceedings relative thereto except where otherwise required by law, and the Owners, by taking and holding the same, shall be conclusively deemed irrevocably to appoint the Trustee the true and lawful trustee of the Owners, with authority to institute any such action, suit or proceeding; to receive as trustee and deposit in trust any sums becoming distributable on account of said Bonds; to execute any paper or documents for the receipt of such moneys, and to do all acts with respect thereto that the Owner himself might have done in person; provided, however, that nothing herein contained shall be deemed to authorize or empower the Trustee to consent to, accept or adopt, on behalf of any Owner, any plan of reorganization or adjustment affecting the Bonds of the District or any right of any Owner thereof, or to authorize or empower the Trustee to vote the claims of the Owners hereof in any receivership, insolvency, liquidation, bankruptcy, reorganization or other proceeding to which the District shall be a party; and provided further, however, that any Owner or Owners may by mutual agreement transfer title to the Bonds held by him or

them to the Trustee. The Trustee shall have full power of substitution and delegation in respect to any of the powers hereby granted.

Section 8.5. Direction of Actions of Trustee by Owners of a Majority of Bonds.

The Owners of not less than a majority in principal amount of the Bonds at the time Outstanding may direct the time, method and place of conducting any proceeding for any remedy available to the Trustee or exercising any trust or power conferred upon the Trustee; provided that the Trustee shall be provided with security and indemnity satisfactory to it and shall have the right to decline to follow any such direction only (i) if the Trustee shall be advised by counsel that the action or proceeding so directed may not lawfully be taken; or (ii) if the Trustee in good faith shall determine that the action or proceeding so directed would involve the Trustee in personal liability for which it has not received adequate assurance of indemnification or that the action or proceeding so directed would be unjustly prejudicial to the Owners not parties to such direction.

Section 8.6. Suits by Individual Owners.

No Owner shall have any right to institute any action, suit or proceeding at law or in equity for the enforcement of any provision of this Indenture or the execution of any trust under this Indenture or for any remedy under this Indenture, unless (a) an Event of Default shall have happened and be continuing, (b) Owners of not less than a majority of the principal amount of Outstanding Bonds have given the District and the Trustee written notice of the Event of Default on account of which such suit, action or proceeding is to be instituted, and have requested the Trustee to institute such suit, action or proceeding, and tendered indemnity satisfactory to the Trustee, and (c) the Trustee shall have refused or neglected to comply with such request within a reasonable time; provided, however, that nothing contained in this Indenture or in the Bonds shall affect or impair the obligation of the District, which is absolute and unconditional, to pay or cause to be paid from Bonneville Payments at the respective dates of maturity and places therein expressed the principal of, premium, if any, and interest on the Bonds to the respective Owners thereof, or affect or impair the rights of action, which are also absolute and unconditional, of any Owner to enforce the payment of his Bonds, or to reduce to judgment his claim against the District for the payment of the principal of and interest on his Bonds, without reference to, or the consent of, the Trustee or any other Owner.

Section 8.7. Waivers of Default.

- 8.7.1. No delay or omission of the Trustee or of any Owner to exercise any right or power arising upon the happening of an Event of Default shall impair any right or power or shall be construed to be a waiver of any such Event of Default or to be an acquiescence therein; and every power and remedy given by this Article 8 to the Trustee or to the Owners may be exercised from time to time and as often as may be deemed expedient by the Trustee or by such Owners.
- 8.7.2. The Trustee or the Owners of not less than 66% in principal amount of the Bonds at the time Outstanding, or their attorneys-in-fact duly authorized, may on behalf of the Owners of all of the Bonds waive any past default under this Indenture and its consequences, except a default in the payment of the principal of, premium, if any, or interest on any of the Bonds. No such waiver shall extend to any subsequent or other default or impair any right consequent thereto.

Section 8.8. Remedies Granted in Indenture not Exclusive.

No remedy conferred by this Indenture upon or reserved to the Trustee or the Owners is intended to be exclusive of any other remedy, but each remedy shall be cumulative and shall be in addition to every other remedy given under this Indenture or existing at law or in equity or by statute on or after the date of adoption of this Indenture, provided, that there shall be no right to accelerate the payment of all or any of the remaining principal of and interest on the Bonds not then due and payable in the event of an Event of Default.

Section 9. Supplemental Indentures

Section 9.1. Supplemental Indentures Without Consent of Owners.

The District may execute Supplemental Indentures with written consent of Bonneville but without the consent of any Owner for the following purposes:

- 9.1.1. to issue Parity Obligations in accordance with Section 6;
- 9.1.2. to authorize the use of Credit Facilities and Derivative Products, and specify the rights and duties of the parties to credit enhancement and derivative product agreements; or
- 9.1.3. to make any other change which, in the reasonable judgment of the District, does not materially and adversely affect the interest of the Owners.

Upon the adoption of any Supplemental Indenture pursuant to the provisions of this Section 9.1 this Indenture shall be deemed to be modified and amended in accordance therewith, and the respective rights, duties and obligations of the District under this Indenture and all Owners of Bonds Outstanding hereunder shall thereafter be determined, exercised and enforced thereunder, subject in all respects to such modification and amendments, and all the terms and conditions of any such Supplemental Indenture shall be deemed to be part of the terms and conditions of this Indenture for any and all purposes. The District shall promptly send any Supplemental Indenture adopted pursuant to this Section 9.1 to the Trustee.

Section 9.2. Supplemental Indentures With Consent of Owners.

- 9.2.1. With the consent of Bonneville and the Owners of not less than 66% in aggregate principal amount of the Bonds then Outstanding, the District may execute a Supplemental Indenture to make any change except a change described in the next sentence. Without the specific consent of the Owner of each affected Bond, no such Supplemental Indenture shall: (i) change the fixed maturity date for the payment of the principal of any Bond or the date for the payment of interest thereon or the terms of the redemption thereof, or reduce the principal amount of any Bond or the rate of interest thereon or the Redemption Price payable upon the redemption or prepayment thereof; (ii) reduce the percentage of Bonds the Owners of which are required to consent to any Supplemental Indenture; (iii) give to any Bond any preference over any other Bond secured hereby; or (iv) authorize the creation of any pledge of the Bonneville Payments and other moneys pledged hereunder prior to the pledge of and lien and charge for the payment of the Bonds. Nothing contained in this Section 9.2.1., however, shall be construed as requiring the Owners to consent to the adoption of any Supplemental Indenture authorized by Section 9.1.
- 9.2.2. The consents of the Owners need approve only the substance of the proposed SSupplemental Indenture, and need not approve the particular form or wording of the

proposed or Supplemental Indenture. After the Owners of the required percentage of Bonds shall have filed their consents to an amendment or supplement pursuant to this Section 9.2, the District shall mail a notice to all Owners, postage prepaid, stating the substance of the amendments and supplements which have been approved. Failure of any Owner to receive this notice or any defect therein shall not affect the validity of the amendment or supplement. A record, consisting of the papers required by this Section 9.2, shall be filed with the Trustee and shall be proof of the matters therein stated until the contrary is proved. No action or proceeding to set aside or invalidate such Supplemental Indenture or any of the proceedings for its adoption shall be instituted or maintained unless such action or proceeding is commenced within 60 days after the mailing of the notice required by this Section 9.2. Before any such Supplemental Indenture is adopted, the District shall obtain an opinion of Bond Counsel that approval of such Supplemental Indenture complies with this Indenture and will not adversely affect the tax-exempt status of any Bonds.

Section 9.3. Supplemental Indentures Affecting Trustee.

No Supplemental Indenture changing, amending or modifying any of the rights, duties and obligations of any Trustee appointed by or pursuant to the provisions of this Indenture may be adopted by the District or be consented to by the Owners without written consent of such Trustee affected thereby.

Section 10. The Trustee

Section 10.1. Appointment of Trustee.

First Bank National Association, Portland, Oregon, or its successor is hereby appointed to act as Trustee for the Owners of all Bonds for the purposes set forth in this Indenture and has indicated its acceptance of such appointment upon the terms and conditions set forth in this Indenture.

Section 10.2. Resignation of Trustee.

The Trustee may resign, and thereby become discharged from the trusts hereby created, by notice in writing to be given to the District and Bonneville, and mailed to each Owner by the Trustee or published once by the Trustee, in a daily newspaper of general circulation or a financial journal published in New York, New York, not less than 45 days before such resignation is to take effect. Such resignation shall take effect immediately upon the appointment of a new Trustee hereunder, if such new Trustee shall be appointed and shall have accepted the trust before the time stated in such notice.

Section 10.3. Discharge of Trustee.

The Trustee may be discharged by the District at any time as long as an Event of Default has not occurred and be continuing or at any time by the Owners of a majority in aggregate principal amount of the Bonds then Outstanding. The consent of Bonneville shall be required for any such discharge.

Section 10.4. Appointment of Successor Trustee.

If the Trustee shall resign, be discharged, or if the position of Trustee shall become vacant for any other reason, the District shall, with the approval of Bonneville, appoint a Trustee to fill such vacancy. The District shall mail notice of such appointment to each Owner or shall publish notice thereof once, in a daily newspaper of general circulation or a financial journal published in New

York, New York, within 20 days after such appointment. At any time within one year after such appointment, the Owners of a majority in aggregate principal amount of the Bonds then Outstanding may appoint a successor Trustee, which shall supersede any Trustee theretofore appointed by the District. Every successor Trustee appointed hereunder shall execute, acknowledge and deliver to its predecessor and the District an instrument in writing accepting appointment hereunder. In the event the District has not appointed a successor trustee within the 45-day period described above, the resigning Trustee shall have the right to petition a court of competent jurisdiction for the appointment of a successor.

Section 10.5. Compensation of Trustee.

The Trustee shall be entitled to receive its reasonable compensation for all services rendered by it or its agents hereunder and all reasonable expenses, charges, counsel fees or other out-of-pocket disbursements incurred in the performance of its powers and duties hereunder. Unless otherwise provided by contract with the District and Bonneville, the Trustee shall deduct its compensation from the portion of the Annual Debt Service payments allocated for such compensation. The Trustee shall have no lien or claim for payment of such compensation and expenses on amounts in the Bond Fund or the Construction Fund.

Section 10.6. No Responsibility for Recitals, Etc.

The recitals of fact in this Indenture and in the Bonds shall be taken as the statements of the District and the Trustee assumes no responsibility for the correctness of the same. The Trustee makes no representations as to the legal validity or sufficiency of this Indenture or of any Bonds or in respect of the security afforded by this Indenture, and the Trustee shall incur no liability in respect thereof. Except as a result of the Trustee's negligence or willful misconduct, the Trustee shall be under no responsibility or duty: with respect to the issuance of the Bonds or the application of the proceeds thereof, except to the extent that proceeds are paid to the Trustee; or the application of any moneys paid to the District; or for any losses incurred upon the sale or redemption of any securities purchased for or held in any fund or account under this Indenture. The Trustee shall be under no responsibility or duty with respect to the application of any moneys paid to any other fiduciary. The Trustee shall be under no responsibility or duty with respect to the application of any moneys placed on time deposit, with any other depository.

Section 10.7. Reliance on Notice, Etc.

The Trustee shall be protected in acting upon any notice, request, consent, certificate, order, affidavit, letter, telegram or other paper or document believed by it to be genuine and correct and to have been signed, sent or delivered by the person or persons by whom such paper or document shall purport to have been signed, sent or delivered.

Section 10.8. Trustee May Act Through Agents; Standard of Care.

The Trustee may exercise any powers hereunder and perform any duties required of it through attorneys, agents, officers or employees, and shall be entitled to rely on advice of counsel (which may be Bond Counsel) concerning all questions hereunder. The duties and obligations of the Trustee prior to the occurrence of an Event of Default and subsequent to the curing of such Event of Default, shall be determined solely by the express provisions of this Indenture, and the Trustee shall not be liable except for the performance of its duties and obligations as specifically set forth herein and to act in good faith in the performance thereof, and no implied duties or obligations

shall be incurred by the Trustee other than those specified herein. In case an Event of Default has occurred which has not been cured, the Trustee shall exercise such of the rights and powers vested in it by this Indenture and use the same degree of care and skill in the exercise thereof as a prudent person would exercise or use under the circumstances in the conduct of his or her own affairs. The Trustee shall not be deemed to have knowledge of any Event of Default not known to such Trustee. None of the provisions contained in this Indenture shall require the Trustee to expend or risk its own funds or otherwise incur personal financial liability in the performance of any of its duties as Trustee hereunder or to take or omit to take any act, whether or not at the request, order or direction of Bondholders, in the exercise of any of its rights or powers, if there is reasonable ground for believing that repayment of such funds or adequate indemnity against such risk or liability is not reasonably assured to it.

Section 10.9. Right of Owner To Inspect.

The Trustee will permit the Owner of any Bond to inspect during regular working hours any instrument, opinion or certificate filed with the Trustee by the District or by any person, firm or corporation acting for the District. The Trustee shall not be bound to recognize any person as an Owner of any Bond until his title thereto, if disputed, shall have been established to the Trustee's reasonable satisfaction.

Section 10.10. Unclaimed Moneys.

Any amounts held by the Trustee for payment of Bonds which has not been applied to the payment of Bonds within three years after the date following the final maturity or redemption of the Bonds shall be paid by the Trustee to Bonneville, free from the trusts created by this Indenture.

Section 10.11. Merger of Trustee.

Any company into which the Trustee may be merged or converted or with which it may be consolidated or any company resulting from any merger, conversion or consolidation to which it shall be a party or any company to which the Trustee may sell or transfer all or substantially all of its corporate trust business, provided that such company shall be eligible under this Indenture, shall be the successor to the Trustee without the execution or filing of any paper or further act, anything herein to the contrary notwithstanding, and shall assume all of the obligations of the Trustee hereunder.

Section 10.12. Survival of Rights.

The Trustee's rights to immunities and protection from liability hereunder and its rights to payment of its fees and expenses shall survive its resignation or removal and the final payment or defeasance of the Bonds.

Section 10.13. Offering Material.

The Trustee shall have no responsibility with respect to any information, statement or recital in any offering memorandum or other disclosure material prepared or distributed with respect to the Bonds, except the information in such disclosure material or offering memorandum supplied by the Trustee.

Section 10.14. Indemnification.

The District agrees to the extent permitted by law to indemnify and save the Trustee and its employees, agents and representatives harmless from any and all claims, losses and damages, including legal fees and expenses arising out of: (a) any breach or default on the part of the District in the performance of any of its obligations under this Indenture; (b) the acceptance and administration of the trust created by this Indenture. No indemnification shall be deemed to exist under this Section for the negligence or willful misconduct by the Trustee, its employees, agents or officers. The obligations of the District under this Section shall survive the resignation or removal of the Trustee under this Indenture and the payment of the Bonds and discharge under this Indenture.

Section 10.15. Knowledge of Event of Default.

The Trustee shall not be deemed to have knowledge of any Event of Default hereunder unless and until it shall have actual knowledge thereof, or shall have received written notice thereof, at its office in Portland, Oregon.

Section 11. The 1993 Bonds.

Section 11.1. Basic Terms.

The Northern Wasco County People's Utility District, Wasco County, Oregon McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 1993 (Bonneville Power Administration) shall be in the aggregate principal amount of Thirty-two Million Seven Hundred Forty Thousand Dollars (\$32,740,000), and shall mature on the following dates in the following principal amounts, and bear interest, payable semiannually on June 1 and December 1, commencing June 1, 1994, as follows:

	Serial Bonds	
Year (December 1)	Amounts	Interest Rate
1997	\$590,000	3.75%
1998	610,000	4.00
1999	635,000	4.00
2000	660,000	4.25
2001	690,000	4.25
2002	715,000	4.50
2003	750,000	4.50
2004	785,000	4.70
2005	820,000	4.75
2006	860,000	4.75
2007	900,000	5.00
	Term Bonds	
Year (December 1)	Amounts	Interest Rate
2012	\$5,230,000	5.10%
2024	\$19,495,000	5.20%

Section 11.2. Special Obligations.

The 1993 Bonds shall be special obligations of the District, shall constitute Bonds under this Indenture, and shall be payable solely from the Bonneville Payments and amounts required to be deposited in the Bond Fund and Construction Fund as required and as provided by this Indenture.

Section 11.3. 1993 Bond Form.

The 1993 Bonds shall be in substantially the form attached hereto as Exhibit A.

Section 11.4. Maintenance of Tax Exempt Status.

The District covenants for the benefit of the Owners of the 1993 Bonds to comply with all provisions of the Code which are required for interest on the 1993 Bonds to be excluded from gross income for federal taxation purposes. In determining what actions are required to comply, the District may rely on an opinion of Bond Counsel. The District makes the following specific covenants with respect to the Code:

- 11.4.1. The District will not take any action or omit any action if it would cause the 1993 Bonds to become "arbitrage bonds" under Section 148 of the Code.
- 11.4.2. The District shall operate the facilities financed with the 1993 Bonds so that the 1993 Bonds do not become private activity bonds within the meaning of Section 141 of the Code.
- 11.4.3. The District shall pay, when due, all rebates and penalties with respect to the 1993 Bonds which are required by Section 148(f) of the Code.

The covenants contained in this Section and any covenants in the closing documents for the 1993 Bonds shall constitute contracts with the Owners of the 1993 Bonds, and shall be enforceable by them.

Section 11.5. Application of Bond Proceeds.

The 1993 Bond proceeds shall be applied as follows:

- 11.5.1. Interest accrued from the date of the 1993 Bonds until the date of closing shall be placed in the Bond Fund and used to pay 1993 Bond interest on the first 1993 Bond interest payment date. Capitalized interest in the amount of \$3,787,368.18 shall be deposited in the Bond Fund and applied together with interest earnings, to pay interest on the 1993 Bonds accruing through June 1, 1996
- · 11.5.2. The balance of the Series 1993 Bond proceeds, including any amounts to be used to pay issuance costs, shall be placed in the Construction Fund.

Section 11.6. Book-Entry-Only Security Issue.

The 1993 Bonds shall be initially issued as a book-entry-only security issue with no 1993 Bonds being made available to the beneficial owners of 1993 Bonds, upon the execution and delivery of a letter of representations among the Trustee, DTC and the District, in the form required by DTC. Ownership of the 1993 Bonds shall be recorded through entries on the books of banks and broker-dealer participants and correspondents that are related to entries on the DTC book-entry-only system. The 1993 Bonds shall be initially issued in the form of separate single fully registered typewritten 1993 Bonds for each maturity of the 1993 Bonds (the "Global Bonds") in substantially the form attached hereto as Exhibit A with such changes as the

Authorized Officer may approve. Each Global Bond shall be registered in the name of CEDE & CO. as nominee (the "Nominee") of DTC (DTC and any other qualified securities depository designated by the District with approval of Bonneville as a successor to DTC, collectively the "Depository") as the "Owner", and such Global Bonds shall be lodged with the Depository until early redemption or maturity of the 1993 Bonds. The Trustee shall remit payment for the maturing principal and interest on the 1993 Bonds to the Owner of a 1993 Bond for distribution by the Nominee for the benefit of the Owners (the "Beneficial Owner" or "Record Owner") by recorded entry on the books of the Depository participants and correspondents. While the 1993 Bonds are in book-entry-only form, the 1993 Bonds will be available in denominations of \$5,000 or any integral multiple thereof.

Section 11.7. Qualified Securities Depository.

In the event the Depository determines not to continue to act as securities depository for the 1993 Bonds, or the District, with the approval of Bonneville, determines that the Depository shall no longer so act, then the District will discontinue the book-entry-only system with the Depository. If the District fails to designate another qualified securities depository to replace the Depository or elects, with the approval of Bonneville, to discontinue use of a book-entry-only system, the 1993 Bonds shall no longer be a book-entry-only issue but shall be registered in the registration books maintained by the Trustee in the names of the Owners of the 1993 Bonds as appearing on the Bond register and thereafter in the name or names of the Owners of 1993 Bonds transferring or exchanging 1993 Bonds.

Section 11.8. Responsibility to Participants.

With respect to 1993 Bonds registered in the registration books maintained by the Trustee in the name of the Nominee of the Depository, the District, the Trustee and Bonneville shall have no responsibility or obligation to any participant or correspondent of the Depository or to any beneficial owners on behalf of which such participants or correspondents act as agent with respect to:

- 11.8.1. the accuracy of the records of the Depository, the Nominee or any participant or correspondent with respect to any ownership interest in the 1993 Bonds;
- 11.8.2. the delivery to any participant or correspondent or any other person, other than an Owner of 1993 Bonds as shown in the registration books maintained by the Trustee, of any notice with respect to the 1993 Bonds, including any notice of prepayment;
- 11.8.3. the selection by the Depository of the beneficial interest in 1993 Bonds to be redeemed prior to maturity; or
- 11.8.4. the payment to any participant, correspondent, or any other person other than the Owner of the 1993 Bonds as shown in the registration books maintained by the Trustee, of any amount with respect to principal of or interest on the 1993 Bonds.

Section 11.9. Beneficial Owner.

Notwithstanding the Book-Entry-Only System, the District may treat and consider the Depository in whose name each Series 1993 Bond is registered in the registration books maintained by the Trustee as the Owner of the 1993 Bond for the purpose of payment of principal, premium, if any, and interest with respect to such 1993 Bond, or for the purpose of giving notices of redemption

and other matters with respect to such 1993 Bond, or for the purpose of registering transfers with respect to such 1993 Bond, or for all other purposes whatsoever. The District shall pay or cause to be paid all principal, premium, if any, and interest on the 1993 Bonds only to or upon the order of the Owner, as shown in the registration books maintained by the Trustee, or their respective attorneys duly authorized in writing, and all such payments shall be valid and effective to fully satisfy and discharge the District's obligation with respect to payment thereof to the extent of the sum or sums so paid.

Section 11.10. Substitute Nominee.

Upon delivery by the Depository to the District and to the Owners of 1993 Bonds of written notice to the effect that the Depository has determined to substitute a new nominee in place of the Nominee, then the word "Nominee" in this Indenture shall refer to such new nominee of the Depository, and upon receipt of such notice, the District shall promptly deliver a copy thereof to the Trustee. The Depository shall tender the 1993 Bonds it holds to the Trustee for reregistration.

Section 11.11. Redemption Of 1993 Bonds

11.11.1. Optional. The 1993 Bonds maturing on and after December 1, 2004 are subject to redemption prior to maturity at the option of the District on and after December 1, 2003 as a whole or in part at any time at the following redemption prices, expressed as percentages of the principal amount of the 1993 Bonds or portions thereof to be redeemed, plus accrued interest, if any, to the date of redemption:

Redemption Dates (both dates inclusive)		Redemption Price	
December 1, 2003		102%	
November 30, 2004			
December 1, 2004	to	101	
November 30, 2005			
December 1, 2005 and thereafter		100	

11.11.2. Mandatory. The 1993 Bonds maturing December 1, 2012 and December 1, 2024 shall be retired by sinking fund installments which shall be deposited in the Bond Fund in amounts sufficient to redeem on December 1 the principal amount of the 1993 Bonds specified for each of the years set forth below at a redemption price of 100% of the principal amount plus accrued interest.

Year	Principal Amount
2008	\$945,000
2009	995,000
2010	1,045,000
2011	1,095,000
2012	1,150,000 (final maturity)
Year	Principal Amount
2013	\$1,210,000
2014	1 275 000

Year	Principal Amount
2013	\$1,210,000
2014	1,275,000
2015	1,340,000
2016	1,410,000
2017	1,485,000
2018	1,560,000
2019	1,640,000
2020	1,725,000
2021	1,815,000
2022	1,910,000
2023	2,010,000
2024	2,115,000 (final maturity)

11.11.1. Application of Optional Redemptions to Mandatory Redemption Requirement.

If certain maturities of 1993 Bonds are subject to both optional and mandatory redemption, the District, with the approval of Bonneville, may elect to apply any of those 1993 Bonds which it has previously optionally redeemed or the District or Bonneville have purchased against any mandatory redemption requirement. If the District makes such an election, it shall notify the Trustee not less than sixty days prior to the mandatory redemption date to which the election applies.

Section 11.11.2. Deposit of Funds.

The District shall take all actions necessary to insure that Bonneville will deposit with the Trustee, on or before the redemption date, an amount of money sufficient to pay the Redemption Price of all the 1993 Bonds or of 1993 Bonds which are to be redeemed on that date.

Section 11.12. Notice of Redemption (Depository).

So long as the Book-Entry-Only-System remains in effect with respect to the 1993 Bonds, the District shall notify the Trustee of any redemption not less than 40 days prior to the date fixed for redemption, the Trustee shall notify the Depository of any redemption not less than 30 but no more than 60 days prior to the date fixed for redemption, and shall provide such information in connection therewith as required by the letter of representations submitted to DTC in connection with the issuance of the 1993 Bonds.

Section 11.13. Notice of Redemption (No Depository).

During any period in which the Book-Entry-Only System is not in effect with respect to the 1993 Bonds, unless waived by any Owner of the 1993 Bonds to be redeemed, official notice of any redemption of 1993 Bonds shall be given by the Trustee on behalf of the District by mailing a copy of an official redemption notice by first class mail postage prepaid at least 30 days and not more than 60 days prior to the date fixed for redemption to the Owner of the 1993 Bond or Bonds to be redeemed at the address shown on the Bond Register or at such other address as is furnished in writing by such Owner to the Trustee. The District shall notify the Trustee of any redemption not less than 45 days prior to the redemption date. All such official notices of redemption shall be dated and shall state:

- 11.13.1. the redemption date,
- 11.13.2. the Redemption Price,
- 11.13.3. if less than all Outstanding 1993 Bonds are to be redeemed, the identification (and, in the case of partial redemption, the respective principal amounts) of the 1993 Bonds to be redeemed,
- 11.13.4. that on the redemption date the Redemption Price will become due and payable upon each such 1993 Bond or portion thereof called for redemption, and that interest thereon shall cease to accrue from and after said date, and
- 11.13.5. the place where such 1993 Bonds are to be surrendered for payment of the Redemption Price, which place of payment shall be the principal office of the Trustee.

Section 11.14. Effect of Redemption.

Official notice of redemption having been given as aforesaid, the 1993 Bonds or portions of 1993 Bonds to be redeemed shall, on the redemption date, become due and payable at the Redemption Price therein specified, and from and after such date (unless the District shall default in the payment of the Redemption Price) such 1993 Bonds or portions of 1993 Bonds shall cease to bear interest. Upon surrender of such 1993 Bonds for redemption in accordance with said notice, such 1993 Bonds shall be paid by the Trustee at the Redemption Price. Installments of interest due on or prior to the redemption date shall be payable as herein provided for payment of interest. Upon surrender for any partial redemption of any 1993 Bond, there shall be prepared for the registered Owner a new 1993 Bond or Bonds of the same maturity in the amount of the unpaid

principal. All 1993 Bonds which have been redeemed shall be canceled and destroyed by the Trustee and shall not be reissued. Notwithstanding that any 1993 Bonds called for redemption shall not have been surrendered, no further interest shall accrue on any such 1993 Bonds. From and after such notice having been given and such deposit having been made, the 1993 Bonds to be redeemed shall not be deemed to be Outstanding hereunder, and the District shall be under no further liability in respect thereof.

Section 12. Authentication, Registration And Transfer of 1993 Bonds.

Section 12.1. Authentication of 1993 Bonds.

All 1993 Bonds shall be in registered form. No 1993 Bond shall be entitled to any right or benefit under this Indenture unless it shall have been authenticated by an authorized officer of the Trustee. The Trustee shall authenticate all 1993 Bonds to be delivered at closing, and shall additionally authenticate all 1993 Bonds properly surrendered for exchange or transfer pursuant to this Indenture.

Section 12.2. Ownership of 1993 Bonds.

The ownership of all 1993 Bonds shall be entered in the 1993 Bond register maintained by the Trustee and the District and Trustee may treat the person listed as Owner in the 1993 Bond register as the owner of the 1993 Bond for all purposes.

Section 12.3. Interest Payments.

At any time when the 1993 Bonds are not in book entry form, the Trustee shall mail each interest payment on the Interest Payment Date (or the next Business Day if the Interest Payment Date is not a Business Day) to the name and address of the Owner of the 1993 Bonds, as that name and address appear on the 1993 Bond register as of the Record Date. If payment is so mailed, neither the District nor the Trustee shall have any further liability to any party for such payment. An Owner of one million dollars or more in principal amount of 1993 Bonds may arrange to have 1993 Bond payments of principal, interest, and premium, if any, made by wire transfer.

Section 12.4. Exchange of Bonds.

1993 Bonds may be exchanged for an equal principal amount of 1993 Bonds which have the same maturity but which are in different authorized denominations, and 1993 Bonds may be transferred to other Owners if the Owner of the 1993 Bonds submits the following to the Trustee:

- 12.4.1. written instructions for exchange or transfer satisfactory to the Trustee, signed by the Owner of the 1993 Bond or his attorney in fact and guaranteed or witnessed in a manner satisfactory to the Trustee; and
- 12.4.2. the 1993 Bonds to be exchanged or transferred.

Section 12.5. Exchange Periods.

The Trustee shall not be required to exchange or transfer any 1993 Bonds submitted to it during any period beginning with a Record Date and ending on the next following payment date; however, such 1993 Bonds shall be exchanged or transferred promptly following the payment date.

Section 12.6. Exchange of Designated 1993 Bonds.

The Trustee shall not be required to exchange or transfer any 1993 Bonds which have been designated for redemption if such 1993 Bonds are submitted to it during the fifteen-day period preceding the designated redemption date.

Section 12.7. Submission of 1993 Bonds.

For purposes of this Section, 1993 Bonds shall be considered submitted to the Trustee on the date the Trustee actually receives the documents described in Section 12.4.

Section 12.8. Altering Provisions.

With the written consent of Bonneville and without the consent of the Trustee or any Owners, the District may alter these provisions regarding registration and transfer to conform with changes in bond market practices by mailing notification of the altered provisions to all Owners of 1993 Bonds. The altered provisions shall take effect on the date stated in the notice, which shall not be earlier than 45 days after notice is mailed.

Section 12.9. Mutilated, Lost, Destroyed or Stolen 1993 Bonds

If any 1993 Bond shall become mutilated, the Trustee, at the expense of the Owner of such 1993 Bond, shall execute and deliver a new 1993 Bond of like tenor and maturity but bearing a different number in exchange and substitution for the 1993 Bond so mutilated, but only upon surrender to the Trustee of the 1993 Bond so mutilated. Every mutilated 1993 Bond so surrendered to the Trustee shall be canceled by it. If any 1993 Bond shall be lost, destroyed or stolen, evidence of such loss, destruction or theft may be submitted to the Trustee and, if such evidence is satisfactory to the Trustee and, if an indemnity satisfactory to the Trustee shall be given, the Trustee, at the expense of the Owner of the 1993 Bond in question, shall execute and deliver a new 1993 Bond of like tenor and maturity and numbered as the Trustee shall determine in lieu of and in substitution for the 1993 Bond so lost, destroyed or stolen. The Trustee may require payment of an appropriate fee for each new 1993 Bond delivered under this Section 12.9 and of the expenses which may be incurred by the Trustee in carrying out the duties under this Section 12.9. Any 1993 Bond issued under the provisions of this Section 12.9 in lieu of any 1993 Bond alleged to be lost, destroyed or stolen shall be equally and proportionately entitled to the benefits of this Agreement with all other 1993 Bonds secured by this Agreement. The Trustee shall not be required to treat both the original 1993 Bond and any duplicate 1993 Bond as being Outstanding for the purpose of determining the principal amount of 1993 Bonds which may be executed and delivered hereunder for the purpose of determining any percentage of 1993 Bonds Outstanding hereunder, but both the original and duplicate 1993 Bond shall be treated as one and the same.

Section 13. Miscellaneous

Section 13.1. Declaration of Project as Separate Facility.

Pursuant to Section 1.1(mm) of District Indenture No. 04-89, the District hereby declares the Project to be a separate utility system which constitutes "Separate Facilities" for purposes of District Indenture No. 04-89. Accordingly, the Bonneville Payments, the Annual Debt Service payments, and the Annual Project Costs payments are not part of the "Revenues" of the "Electric System" as defined in District Indenture No. 04-89, and the Project may not be financed with

those "Revenues" except as permitted by Section 1.1(mm) of District Indenture No. 04-89; no such "Revenues" are committed to the Project or the Bonds.

Section 13.2. Working Capital.

Amounts required by the District for Project working capital shall be advanced by Bonneville directly to the District, and shall not be paid from amounts in the Construction Fund unless the District and Bonneville otherwise agree in writing. The District shall, prior to using Bond proceeds for working capital, obtain the opinion of Bond Counsel that the use of the working capital would not adversely impact the exclusion of interest on the 1993 Bonds from gross income under the Code.

Section 13.3. Benefits of Indenture Limited to Trustee, Bonneville, District and Owners.

With the exception of rights or benefits herein expressly conferred, nothing expressed or mentioned in or to be implied from this Indenture or the Bonds is intended or should be construed to confer upon or give to any person other than the District, Bonneville, the Trustee and the Owners, any legal or equitable right, remedy or claim under or by reason of or in respect to this Indenture or any covenant, condition, stipulation, promise, agreement or provision herein contained. This Indenture and all of the covenants, conditions, stipulations, promises, agreements and provisions hereof are intended to be and shall be for and inure to the sole and exclusive benefit or the District, the Trustee, Bonneville and the Owners as herein and therein provided.

Section 13.4. Defeasance

The District may, with the approval of Bonneville, defease the lien and pledge created hereby and deem all or any portion of the Outstanding Bonds to be paid by:

- 13.4.1. irrevocably depositing cash or noncallable, nonprepayable Direct Obligations in escrow with an Escrow Agent which are calculated to be sufficient for the payment of Bonds which are to be defeased; and,
- 13.4.2. filing with the Escrow Agent an opinion from a qualified verification agent to the effect that the money and the principal and interest to be received from the Direct Obligations are calculated to be sufficient, without further reinvestment, to pay the defeased Bonds when due; and,
- 13.4.3. filing with the Escrow Agent an opinion of nationally recognized bond counsel that the proposed defeasance will not cause interest on the defeased Bonds to be includable in gross income under the Code.

If the lien and pledge securing the Bonds are defeased under this Section, all obligations of the District with respect to those defeased Bonds shall cease and terminate, except for the obligation of the District, the Escrow Agent and the Trustee to pay the defeased Bonds from the amounts deposited in escrow, and the obligation of the Trustee to continue to transfer or exchange Bonds or to replace lost, destroyed or mutilated Bonds as provided in this Indenture.

- Section 13.5. Indenture a Contract; Indenture Binding Upon Successors or Assigns of the District.
 - 13.5.1. This Indenture is adopted under the authority of and in full compliance with the Constitution and laws of the State of Oregon, including Chapter 261 of the Oregon Revised

Statutes, as amended and supplemented. In consideration of the acceptance of the Bonds by those who shall own the same from time to time, each of the obligations, duties, limitations and restraints imposed upon the District by this Indenture shall be deemed to be a covenant between the District and the Trustee and every Owner, and this Indenture and every provision and covenant hereof shall be deemed to be and shall constitute a contract between the District and the Trustee and every Owner.

13.5.2. All terms, provisions, conditions, covenants, warranties and agreements contained in this Indenture shall be binding upon the successors and assigns of the District, and shall inure to the benefit of the Trustee, its successors or substitutes in trust and assigns, and the Owners.

Section 13.6. Rules of Construction:

Unless the context clearly requires a different construction:

- 13.6.1. Words of any gender shall be construed to include references to any other gender.
- 13.6.2. Words of singular number shall include the plural number and vice versa unless the context shall otherwise indicate.
- 13.6.3. Reference to articles and sections which do not specify the document in which the articles and sections are contained shall be construed as references to articles and sections of this Indenture.
- 13.6.4. The headings and titles and the table of contents for this Indenture are for convenience of reference only and shall not define or limit any of the provisions of this Indenture.

Section 13.7. No Personal Liability.

No director and no officer or employee of the District shall be individually or personally liable for the payment of the principal of or interest or premium on any Bond. Nothing herein contained, however, shall relieve any such director, officer or employee from the performance of any duty provided or required by law.

Section 13.8. Notices to the District, Bonneville and the Trustee.

Wherever in this Indenture notice or direction is required to be given to or request is required to be made of the District or the Trustee, the same shall be complied with by a letter or instrument in writing sent by certified or registered mail, return receipt requested, or by personal delivery or by telex, telecopier or other electronic means addressed respectively as follows:

- 13.8.1. if to the District, addressed to Northern Wasco County People's Utility District, 401 Court Street, P.O. Box 621, The Dalles, Oregon 97058, Attention: General Manager, or at such other address as the District may have designated by written notice to the Trustee and Bonneville;
- 13.8.2. if (i) to the Trustee, addressed to First Bank National Association, dba First Trust Oregon, 1000 S.W. Broadway, Suite 1750, Portland, Oregon 97205 or at such other address as the Trustee may have designated by written notice to the District and Bonneville, or (ii) to any successor Trustee, addressed to it at its principal office; and

13.8.3. if to Bonneville, addressed to Bonneville Power Administration, 905 NE 11th Avenue, P.O. Box 3621, Portland, Oregon 97208, Attention: Assistant Administrator for Financial Management-D, or at such other address as Bonneville may have designated by written notice to the Trustee and the District.

Section 13.9. Waiver of Notice.

Whenever in this Indenture the giving of notice by mail, publication, or otherwise is required, the giving of such notice may be waived by the person entitled to receive such notice, and in any such case the giving or receipt of such notice shall not be a condition precedent to the validity of any action taken in reliance upon such waiver.

Section 13.10. Effect of Saturdays, Sundays and Legal Holidays.

Whenever this Indenture requires any action to be taken on a Saturday, Sunday or legal holiday, such action shall be taken on the first business day occurring thereafter with the same force and effect as if taken on the date originally required. Whenever in this Indenture the time within which any action is required to be taken or within which any right will lapse or expire shall terminate on a Saturday, Sunday or legal holiday, such time shall continue to run until midnight on the next succeeding business day.

Section 13.11. Partial Invalidity.

- 13.11.1. If any one or more of the covenants or agreements or portions thereof provided in this Indenture on the part of the District or the Trustee to be performed should be determined by a court of competent jurisdiction to be contrary to law, then such covenant or covenants, or such agreement or agreements, or such portions thereof, shall be deemed severable from the remaining covenants and agreements or portions thereof provided in this Indenture and the invalidity thereof shall in no way affect the validity of the other provisions of this Indenture or of the Bonds, but the Owners retain all the rights and benefits accorded to them hereunder and under any applicable provisions of law.
- 13.11.2. If any provision of this Indenture shall be held or deemed to be or shall in fact be inoperative or unenforceable or invalid as applied in any particular case in any jurisdiction or jurisdictions or in all jurisdictions, or in all cases because it conflicts with any constitution or statute or rule of public policy, or for any other reason, such circumstances shall not have the effect of rendering the provision in question inoperative or unenforceable or invalid in any other case or circumstance, or of rendering any other provision or provisions herein contained inoperative or unenforceable or invalid to any extent whatever.

Section 13.12. Governing Law and Place of Enforcement of Indenture.

This Indenture shall be governed by, and construed and enforced in accordance with, the laws of the State of Oregon and all suits and actions arising out of this Indenture shall be instituted in a court of competent jurisdiction in such State.

IN WITNESS WHEREOF, Northern Wasco County People's Utility District, Wasco County, Oregon has caused this Indenture to be signed in its behalf, in its corporate name, by its Authorized Officer, and First Bank National Association, Portland, Oregon has caused this Indenture to be signed in its behalf, in its corporate name, by one of its authorized officers, all as of the day and year first above written.

NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT

By Steward E Stanke

FIRST BANK NATIONAL ASSOCIATION Portland, Oregon, as Trustee

By Kerné Delsen Frust Officer Assistant Vice President

ATTEST:

By Linky TRAP

Exhibit A

(Form of Bond - Book-Entry Only)

United States of America

No. R-«BondNumber»

\$«PrincipalAmtNumber»

State of Oregon
County of Wasco
Northern Wasco County People's Utility District
McNary Dam Fishway Hydroelectric Project Revenue Bond
Series 1993 (Bonneville Power Administration)

Dated Date: December 1, 1993

Interest Rate Per Annum: «CouponRate»%
Maturity Date: December 1, «MaturityYear»
CUSIP Number: 666051«CUSIPNumbr»
Registered Owner: -----CEDE & CO.-----

Principal Amount: ----- «Principal Amt Spelled» DOLLARS-----

NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT, a People's Utility District of the State of Oregon, in Wasco County, Oregon (the "District"), for value received, acknowledges itself indebted and hereby promises to pay to the Registered Owner indicated above, or registered assigns, but solely from the sources indicated below, the Principal Amount indicated above on the Maturity Date indicated above together with interest thereon from the date hereof at the Interest Rate Per Annum indicated above, computed on the basis of a 360-day year of twelve 30-day months. Interest is payable semiannually on the first days of June and December in each year until maturity or prior redemption, commencing June 1, 1994. Payment of each installment of interest shall be made to the Registered Owner hereof whose name appears on the registration books of the District maintained by the District's paying agent and registrar, which is currently First Bank National Association, in Portland, Oregon as of the close of business on the fifteenth day of the calendar month immediately preceding the applicable interest payment date (or the next business day if the fifteenth is not a business day). Principal and interest payments shall be payable to Cede & Co., as nominee of The Depository Trust Company, or its registered assigns, on each payment date. Such payments shall be made payable to the order of "Cede & Co."

This bond is one of a duly authorized series of bonds of the District aggregating Thirty-Two Million Seven Hundred Forty Thousand Dollars (\$32,740,000) in principal amount and designated as McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 1993 (Bonneville Power Administration) (the "Bonds"). The Bonds are issued under the authority of and pursuant to and in full compliance with the Constitution and laws of the State of Oregon, and Resolution No. 17-93, adopted by the Board of Directors of the District on December 14, 1993, and a Trust Indenture dated December 1, 1993 (the "Indenture") between the District and the First Bank National Association or its successor under the Indenture (the "Trustee").

The Bonds are issued by the District under the Indenture for the purpose of financing the acquisition and construction of the McNary Dam Fishway Hydroelectric Project (the "Project") and any additions, improvements, betterments and extensions thereto or for providing for the refunding of any such Bonds or for any other lawful corporate purpose of the District relating to the Project. The Bonds are and shall be equally and

Northern Wasco County Peoples Utility District, Exhibit A

ratably secured without priority by reason of series, number or date of sale, issuance, execution or delivery, by the Bonneville Payments, except as otherwise expressly provided or permitted in the Indenture.

The United States of America, Department of Energy; acting by and through the Administrator of the Bonneville Power Administration ("Bonneville"), has entered into a Power Purchase Agreement with the District. Pursuant to the Power Purchase Agreement, all of the output of the Project for a period of thirty years from the Project's Commercial Operation Date has been sold to Bonneville and Bonneville is obligated to pay the Annual Debt Service, which includes the Bonneville Payments, whether or not the Project is completed, terminated, operating or operable. Bonneville's payments under the Power Purchase Agreement may be made solely from the Bonneville Fund. SUCH OBLIGATIONS ARE NOT, NOR SHALL THEY BE CONSTRUED TO BE, GENERAL OBLIGATIONS OF THE UNITED STATES NOR ARE SUCH OBLIGATIONS INTENDED TO BE NOR ARE THEY SECURED BY THE FULL FAITH AND CREDIT OF THE UNITED STATES.

Reference is hereby made to the Indenture, copies of which are on file in the office of the District, and to all of the provisions of which any Owner of this Bond by his or her acceptance hereof thereby assents, for definitions of capitalized terms used herein; a description of and the nature and extent of the security for the Bonds; the moneys of the District pledged to the payment of the principal, premium, if any, and interest on the Bonds and the priorities of the lien of the Bonds on such moneys; the nature and extent and manner of enforcement of the pledge; the terms and conditions upon which the Bonds are issued and upon which other bonds may heretofore have been issued or may hereafter be issued under the Indenture payable as to principal, premium, if any, and interest on a parity with this Bond out of the aforesaid moneys and equally and ratably secured herewith; the conditions upon which the Indenture may be amended or supplemented with or without the consent of the Owners; the rights and remedies of the Owner hereof with respect hereto; the rights, duties and obligations of the Trustee; the provisions upon which the liens, pledges, charges, trusts, assignments and covenants of the District made in the Indenture may be discharged at or prior to the maturity or redemption of this Bond, and upon which this Bond shall no longer be secured by the Indenture or be outstanding thereunder; and for the other terms and provisions thereof.

The Bonds and the premium, if any, and interest thereon are payable solely from and are secured by the Bonneville Payments, and any other amounts on deposit in the Bond Fund and the Construction Fund created under and as defined in the Indenture. The Bonds are and shall be equally and ratably secured solely by Bonneville Payments, as provided in the Indenture.

THE BONDS SHALL NOT IN ANY MANNER OR TO ANY EXTENT CONSTITUTE A GENERAL OBLIGATION OF THE DISTRICT OR OF THE STATE OF OREGON, OR OF ANY POLITICAL SUBDIVISION OF THE STATE OF OREGON, OR A CHARGE UPON ANY GENERAL FUND OR UPON ANY MONEYS OR OTHER PROPERTY OF THE DISTRICT OR OF THE STATE OF OREGON, OR OF ANY POLITICAL SUBDIVISION OF THE STATE OF OREGON, NOT SPECIFICALLY PLEDGED THERETO BY THE INDENTURE, NOR SHALL THE FULL FAITH AND CREDIT OF THE DISTRICT OR OF THE STATE OF OREGON, OR OF ANY POLITICAL SUBDIVISION OF THE STATE OF OREGON, BE PLEDGED TO THE PAYMENT OF THE PRINCIPAL, PREMIUM, IF ANY, OR INTEREST HEREON. THE BONDS ARE SPECIAL LIMITED OBLIGATIONS OF THE DISTRICT PAYABLE SOLELY FROM AND SECURED SOLELY BY THE MONEYS AND ASSETS SPECIFICALLY PLEDGED THERETO BY THE INDENTURE.

The Bonds are initially issued as a book-entry-only security issue with no certificates provided to the Owners. Records of Bond ownership will be maintained by the Trustee and by The Depository Trust Company and its participants.

Should the book-entry-only security system be discontinued, the Bonds shall be issued in the form of registered Bonds without coupons in the denominations of \$5,000 or any integral multiple thereof. Such Bonds

may be exchanged for Bonds of the same aggregate principal amount, interest rate and maturity date, but different authorized denominations, as provided in the Indenture.

The Bonds are subject to optional and sinking fund redemption as stated in and upon notice given as provided in the Indenture.

Unless the book-entry-only system is discontinued, notice of any call for redemption shall be given as required by the Letter of Representations to The Depository Trust Company, as referenced in the Indenture. Interest on any Bond or Bonds so called for redemption shall cease on the redemption date designated in the notice. The Trustee will notify The Depository Trust Company promptly of any Bonds called for redemption. If the book-entry-only system is discontinued, notice of redemption shall be published as provided by law and shall be given by registered or certified mail not less than thirty days nor more than sixty days prior to the date fixed for redemption to the registered owner of each Bond to be redeemed at the address shown on the registration books of the District; however, any failure to give notice shall not invalidate the redemption of the Bonds. All Bonds called for redemption shall cease to bear interest from the date designated in the notice.

The Bonds shall be transferable only upon the registration books kept for that purpose at the office of the Trustee by the registered owner hereof, in person or by his agent duly authorized in writing, but only in the manner, subject to the limitations and upon payment of the charges, if any, provided in the Indenture and upon the surrender hereof for cancellation. Upon such transfer a new Bond or Bonds, of authorized denominations and of the same aggregate principal amount, series, interest rate and maturity as the Bond surrendered, will be issued to the transferee in exchange therefor. The District, the Trustee and any other person may treat the person in whose name this Bond is registered as the absolute owner hereof for the purpose of receiving payment hereof and for all purposes and shall not be affected by any notice to the contrary, whether this Bond be overdue or not.

Unless this Bond is presented by an authorized representative of The Depository Trust Company to the District or the Trustee for registration of transfer, exchange or payment, and any Bond issued is registered in the name of Cede & Co. or such other name as requested by an authorized representative of The Depository Trust Company and any payment is made to Cede & Co., ANY TRANSFER, PLEDGE OR OTHER USE HEREOF FOR VALUE OR OTHERWISE BY OR TO ANY PERSON IS WRONGFUL since the registered owner hereof, Cede & Co., has an interest herein.

IT IS HEREBY CERTIFIED, RECITED AND DECLARED that all acts, conditions and things required by the Constitution and laws of the State of Oregon and the Indenture to exist, to have happened and to have been performed precedent to and in the issuance of this Bond do exist, have happened and have been performed in due time, form and manner as required by such laws and the Indenture; that the amount of the Bonds, together with all other obligations or indebtedness of the District, does not exceed any constitutional or statutory limitation of indebtedness; and that provision has been made for the payment of the principal, premium, if any, and interest on the Bonds as provided in the Indenture.

IN WITNESS WHEREOF, the District has caused this Bond to be signed with the facsimile signature of the President of the Board of Directors of the District, and attested by facsimile signature of the Secretary of the Board of Directors of the District, and has caused the seal of the District or a facsimile thereof to be impressed or imprinted hereon as of the date first above written.



NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT Michael J. Bertrand, President, Board of Directors Attest: David R HAIT David R. Huntington, Secretary, Board of Directors THIS BOND SHALL NOT BE VALID UNLESS PROPERLY AUTHENTICATED BY THE TRUSTEE IN THE SPACE INDICATED BELOW. This Bond is one of a series of \$32,740,000 aggregate principal amount of McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 1993 (Bonneville Power Administration), of the District, issued pursuant to the Indenture described herein. Dated: December 22, 1993. First Bank National Association, as Trustee **Authorized Officer** ASSIGNMENT FOR VALUE RECEIVED, the undersigned sells, assigns and transfers unto _ (Please insert social security or other identifying number of assignee) this Bond and does hereby irrevocably constitute and appoint to transfer this Bond on the books kept for registration thereof with the full power of substitution in the premises. Dated:

Northern Wasco County Peoples Utility District, Exhibit A

******************	**********	*******************	
*******************	*******	*****************	
_			
NOTICE: The signature to this assignment must corr particular, without alteration or enlargement or any ch	•	of the registered owner as it appears upon the face of this Bond in every	
NOTICE: Signature(s) must be guaranteed by a m Stock Exchange or a commercial bank or trust com		Signature Guaranteed	
		(Bank, Trust Company or Brokerage Firm)	
		Authorized Officer	
The following abbreviations, w written out in full according to applicable laws or regu	•	ption on the face of this Bond, shall be construed as though they were	
TEN COM - tenants in common			
TEN ENT as tenants by the entireties			
JT TEN - as joint tenants with right of sur	vivorship		
and not as tenants in common			
OREGON CUSTODIANS use the following	ing		
CUST UL OREG		MIN	
as custodian for OR UNIF TRANS MIN ACT	(name of minor)		

Additional abbreviations may also be used though not in the list above.

under the Oregon Uniform Transfer to Minors Act

FIRST SUPPLEMENTAL TRUST INDENTURE

Between

NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT

and

U.S. BANK NATIONAL ASSOCIATION

as Trustee

dated as of April 24, 2012

Relating to the Northern Wasco County People's Utility District, Wasco County, Oregon

McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds,

 ${\bf 2012~Series~A} \\ (Bonneville~Power~Administration - Federally~Tax-Exempt)$

and

 ${\bf 2012~Series~B} \\ (Bonneville~Power~Administration - Federally~Taxable)$

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Appendix A: Form of Bond

FIRST SUPPLEMENTAL TRUST INDENTURE

THIS FIRST SUPPLEMENTAL TRUST INDENTURE is dated as of the 24th day of April, 2012 between NORTHERN WASCO COUNTY PEOPLE'S UTILITY DISTRICT, Wasco County, Oregon, a People's Utility District of the State of Oregon (the "District"), and U.S. Bank National Association, Portland, Oregon, a banking association duly organized, existing and authorized to accept and execute trusts of the character herein set out, under and by virtue of the laws of the United States of America, as Trustee (the "Trustee"). This First Supplemental Trust Indenture supplements the Trust Indenture between the District and First Bank National Association that is dated as of December 1, 1993 (the "Original Indenture"), and relates to the District's McNary Dam Fishway Hydroelectric Project Revenue Bonds, Series 1993 (Bonneville Power Administration) (the "1993 Bonds"). U.S. Bank National Association is the successor trustee to First Bank National Association under the Original Indenture. The Trustee and the District agree as follows:

Section 1. Definitions.

Capitalized terms that are used in this First Supplemental Indenture and are defined in this Section 1 or the body of this First Supplemental Indenture shall have the meanings defined for those terms in this First Supplemental Indenture unless the context clearly indicates that another meaning is intended. Capitalized terms that are used in this First Supplemental Indenture but are not defined in this Section 1 or the body of this First Supplemental Indenture shall have the meanings defined for such terms in Section 1 of the Original Indenture unless the context clearly indicates that another meaning is intended. Accounting terms shall be interpreted according to generally accepted accounting principles which apply to the electric utility industry.

"2012 Bonds" means the 2012 Series A Bonds and the 2012 Series B Bonds.

"2012 Cost of Issuance Account" means the account created in the Construction Fund to pay Project Costs by Section 7.1. of this First Supplemental Indenture.

"2012 Series A Bonds" means the District's McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, 2012 Series A (Bonneville Power Administration - Federally Tax-Exempt) which are authorized by Section 6.2 of this First Supplemental Indenture.

"2012 Series B Bonds" means the District's McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, 2012 Series B (Bonneville Power Administration - Federally Taxable) which are authorized by Section 6.3 of this First Supplemental Indenture.

"First Supplemental Indenture" means this First Supplemental Indenture.

"Indenture" means the Original Indenture as supplemented by this First Supplemental Indenture. All references to the Indenture in the Original Indenture shall be to the Original Indenture as amended by the First Supplemental Indenture.

"Power Purchase Agreement" means the agreement described in the recitals, below.

"Project Costs" means any costs related to the issuance of the 2012 Bonds which are described in a requisition which has been signed by the District and approved by Bonneville as provided in Section 4.2 of the Original Indenture.

"Record Date" means for the 2012 Bonds means the fifteenth day of the month preceding a Payment Date for the 2012 Bonds.

"Trustee" means U.S. Bank National Association, and includes any successor trustee appointed pursuant to the Indenture.

Section 2. Recitals.

Section 2.1. District Recitals.

The District recites:

- 2.1.1. On August 27, 1993 the District entered into a power purchase agreement with The United States of America, Department of Energy acting by and through the Administrator of the Bonneville Power Administration ("Bonneville") in connection with the Project, in which Bonneville agreed to purchase the output of the Project and pay the Annual Debt Service on the 1993 Bonds.
- 2.1.2. For purposes of the power purchase agreement, the District declared the Project to be a separate facility, financed separately from the District's electric system.
- 2.1.3. The District and First Bank National Association entered into the Indenture as of December 1, 1993. The Original Indenture describes the terms under which the 1993 Bonds were issued, and describes the terms under which Parity Obligations may be issued to refinance the 1993 Bonds.
- 2.1.4. The District issued the 1993 Bonds as of December 1, 1993 pursuant to the Original Indenture.
- 2.1.5. On April 25, 1995, the District and Bonneville entered into a Settlement and Termination Agreement (the "Termination Agreement") in which the parties agreed to amend the 1993 power purchase agreement to terminate funding of the Project, and to provide that Bonneville would continue to pay the Annual Debt Service on the 1993 Bonds and any Bonds issued under the Indenture to refinance or refund any outstanding Project debt.
- 2.1.6. The Board of Directors of the District authorized the refunding of the 1993 Bonds in Resolution 01-2012 adopted on March 27, 2012 and the District executes this First Supplemental Indenture to authorize the 2012 Bonds as Parity Obligations to refinance the 1993 Bonds.
- 2.1.7. Bonneville is obligated to pay the Annual Debt Service on the 2012 Bonds under the 1993 power purchase agreement, as amended by the Termination Agreement (collectively, the "Power Purchase Agreement"), because the 2012 Bonds are Parity

Obligations issued under the Indenture to refinance the 1993 Bonds, and the outstanding 1993 Bonds are Project debt.

- 2.1.8. The 2012 Bonds qualify to be issued as Parity Bonds under the Indenture because, as required by Section 6.1 of the Indenture:
 - a) Bonneville has approved the issuance of the 2012 Bonds as Parity Obligations in accordance with Section 4(b) of the 1993 power purchase agreement and requested the refunding of the 1993 Bonds pursuant to Section 5(g) of the Termination Agreement; and,
 - b) Debt service on the 2012 Bonds is a component of Annual Debt Service under the Power Purchase Agreement, and Bonneville is obligated under the Power Purchase Agreement to pay debt service on the 2012 Bonds to the same extent that Bonneville is obligated to pay debt service on the 1993 Bonds.

Section 2.2. Trustee Recitals.

The Trustee recites:

- 2.2.1. The Trustee has all the necessary corporate and trust powers required to carry out the duties created by the Indenture, including this First Supplemental Indenture.
- 2.2.2. The acceptance by the Trustee of its duties and obligations under the Indenture, including this First Supplemental Indenture, and compliance with its provisions will not conflict with or constitute a breach of or default under any law, administrative regulation, consent decree or any agreement or other instrument to which the Trustee is bound.

Section 3. Granting Clause; Pledge.

Pursuant to Oregon Revised Statutes Section 287A.310 and 261.305(7), the District hereby affirms its pledge in the Original Indenture and assigns, grants a lien on and pledges all the Bonneville Payments and any other amounts deposited in the Construction Fund and the Bond Fund to the Trustee, and its successors and assigns forever, to have and to hold, but in trust for the equal and proportionate benefit and security of each and every Owner of 2012 Bonds and any other Bonds issued under the Indenture, without preference, priority or distinction except as expressly provided in the Indenture. The pledge of the Bonneville Payments and other amounts hereby made by the District shall be valid and binding from the execution of this First Supplemental Indenture. Pursuant to ORS 287A.310, the Bonneville Payments and those other amounts so pledged and hereafter due to or received by the District shall immediately be subject to the lien of such pledge without any physical delivery or further act. The lien and pledge of the Bonneville Payments and those other amounts to pay the Bonds shall be superior to any other lien and pledge of the Bonneville Payments and those other amounts to pay any other obligations of the District.

Section 4. Covenants and Representations of the District.

The District hereby reaffirms the covenants and warranties it made in the Original Indenture for the benefit of the Owners of the 2012 Bonds. In addition, the District makes the following representations for the benefit of the Owners of the 2012 Bonds:

- 4.1.1. The District is duly authorized to issue the 2012 Bonds, to execute and deliver this First Supplemental Indenture and to pledge the Bonneville Payments and other funds pledged by the Indenture in the manner and to the extent provided in the Indenture.
- 4.1.2. The Bonneville Payments are and will be free and clear of any pledge, lien, charge or encumbrance thereon authorized or permitted by the District which is prior to, or of equal rank with, the pledge created by the Indenture, except as otherwise expressly permitted by the Indenture.
- 4.1.3. The 2012 Bonds and the provisions of the Indenture are and will be valid and legally enforceable obligations of the District in accordance with their terms, except as such enforceability may be limited by laws affecting the rights of creditors or equitable principles.

Section 5. Events of Default.

The list of Events of Default in Section 8 of the Original Indenture is amended to add the following entry:

8.1.5. If the District fails to comply with its tax covenants related to the 2012 Series A Bonds in the Indenture or Bonneville fails to comply with its covenants relating to the excludability of 2012 Series A Bond interest from gross income under the Code and the failure causes interest on the 2012 Series A Bonds becoming includable in gross income under the Code.

Section 6. The 2012 Bonds.

Section 6.1. In General.

The District's McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 (Bonneville Power Administration) shall be issued in the aggregate principal amount of Nineteen Million Seven Hundred Thirty Five Thousand Dollars (\$19,735,000), and shall be issued in two series. The 2012 Bonds are issued pursuant to the authority of Oregon Revised Statutes Chapter 261, ORS 287A.360, District Resolution No. 01-2012 adopted March 27, 2012, the Original Indenture, and this First Supplemental Indenture. The District executes this First Supplemental Indenture without the consent of Owners but with the written consent of Bonneville pursuant to Section 9.1.1 of the Original Indenture.

Section 6.2. The Tax-Exempt 2012 A Bonds.

The District's McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 A (Bonneville Power Administration - Federally Tax-Exempt) shall be issued in the

Page 4 - First Supplemental Trust Indenture

aggregate principal amount of Seven Million Five Hundred Twenty Thousand Dollars (\$7,520,000), shall mature on the following dates in the following principal amounts, and bear interest computed on the basis of a 360-day year of twelve 30-day months, payable semiannually on June 1 and December 1, commencing June 1, 2012, as follows

Serial Bonds

Year (December 1)	Amounts	Interest Rate
2020	\$610,000	5.00%
2021	1,605,000	5.00
2022	1,685,000	5.00
2023	1,765,000	5.00
2024	1,855,000	5.00

Section 6.3. The Federally Taxable 2012 Series B Bonds.

The District's McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, Series 2012 B (Bonneville Power Administration - Federally Taxable) shall be issued in the aggregate principal amount of Twelve Million Two Hundred and Fifteen Thousand Dollars (\$12,215,000), shall mature on the following dates in the following principal amounts, and bear interest computed on the basis of a 360-day year of twelve 30-day months, payable semiannually on June 1 and December 1, commencing June 1, 2012, as follows

Serial Bonds

Year (December 1)	Amounts	Interest Rate
2012	\$1,360,000	0.400%
2013	1,365,000	0.750
2014	1,380,000	0.978
2015	1,390,000	1.212
2016	1,410,000	1.518
2017	1,435,000	1.868
2018	1,460,000	2.201
2019	1,490,000	2.551
2020	925,000	2.962

Section 6.4. Special Obligations.

The 2012 Bonds shall be special obligations of the District, shall constitute Bonds under the Indenture, and shall be payable solely from the Bonneville Payments and amounts required to be deposited in the Bond Fund and Construction Fund as required and as provided by the Indenture.

Section 6.5. 2012 Bond Form.

The 2012 Bonds shall be in substantially the form attached hereto as Exhibit A.

Section 6.6. Maintenance of Tax Exempt Status.

The District covenants for the benefit of the Owners of the 2012 Series A Bonds not to take any action which would cause interest on the 2012 Series A Bond to become includable in gross income under the Code. In the Power Purchase Agreement Bonneville has made a similar covenant, and has agreed to pay the District's costs associated with the Bonds, including any rebates and penalties with respect to the Bonds which are required by Section 148(f) of the Code.

The covenants of the District contained in this Section and any covenants in the closing documents for the 2012 Series A Bonds shall constitute contracts with the Owners of the 2012 Series A Bonds, and shall be enforceable by them.

Section 6.7. Application of Bond Proceeds.

6.7.1. The 2012 Series A Bond proceeds after payment of the Underwriters' discount shall be applied as follows:

\$9,098,947.48 will be deposited with the Trustee in the Bond Fund to redeem a portion of the outstanding 1993 Bonds on their redemption date; and

\$156,764.98 will be deposited in the 2012 Cost of Issuance Account of the Construction Fund.

6.7.2. The 2012 Series B Bond proceeds after payment of the Underwriters' discount shall be applied as follows:

\$12,061,395.49 will be deposited with the Trustee in the Bond Fund to redeem a portion of the outstanding 1993 Bonds on their redemption date; and

\$103,079.80 will be deposited in the 2012 Cost of Issuance Account of the Construction Fund.

Section 6.8. No Redemption of 2012 Bonds.

6.8.1. No Optional Redemption.

The 2012 Bonds are not subject to optional redemption.

6.8.2. No Mandatory Redemption.

The 2012 Bonds are not subject to mandatory redemption.

6.8.3. Purchase in the Open Market. The District has reserved the right to purchase any 2012 Bonds on the open market at any time and at any price.

Section 7. 2012 Cost of Issuance Account in Construction Fund.

Section 7.1. 2012 Cost of Issuance Account.

The Trustee shall create, administer and hold the 2012 Cost of Issuance Account in the Construction Fund in accordance with the Indenture. Proceeds of the 2012 Bonds will be deposited in the Construction Fund as provided in Section 6.7. of this First Supplemental Indenture. The Trustee will make disbursements from the 2012 Cost of Issuance Account only to pay Projects Costs pursuant to requisitions described in Section 4.2 of the Original Indenture. When Bonneville determines that the amounts remaining in the 2012 Cost of Issuance Account are not required to pay Project Costs, Bonneville may direct the Trustee in writing to transfer any amount remaining in the Construction Fund to the Bond Fund pursuant to Section 4.3 of the Original Indenture. If Bonneville does not make that determination by April 24, 2013, then the Trustee shall transfer any amount remaining the Construction Fund to the Bond Fund.

Section 8. Administrative Provisions.

Section 8.1. Payment of 2012 Bonds.

Principal of and interest on the 2012 Bonds shall be payable through the principal office of the Trustee. The 2012 Bonds shall be special obligations of the District, and shall be payable solely from the Bonneville Payments and amounts deposited in the funds and accounts held by the Trustee, as provided in the Indenture.

Section 8.2. Book-Entry System.

- 8.2.1. The 2012 Bonds shall be initially issued as a book-entry only security issue, with no 2012 Bonds being made available to the beneficial owners, in accordance with the applicable Letter of Representations of The Depository Trust Company. Ownership of the 2012 Bonds shall be recorded through entries on the books of banks and broker-dealer participants and correspondents that are related to entries on The Depository Trust Company book-entry-only system.
- 8.2.2. The 2012 Bonds shall be initially issued in the form of separate single fully registered typewritten bonds for each series and maturity of the 2012 Bonds (the "Global Bonds") in substantially the form attached hereto as Exhibit A. Each Global Bond shall be registered in the name of CEDE & CO. as nominee (the "Nominee") of The Depository Trust Company ("DTC"), or such other nominee name as may be requested by an authorized representative of DTC, (DTC and any other qualified securities depository designated by the District as a successor to DTC, collectively the "Depository") as the "Owner," and such Global Bonds shall remain in the Trustee's custody, subject to the provisions of the FAST Balance Certificate Agreement currently in effect between the Trustee and the Depository until early redemption or maturity of the 2012 Bond. The Trustee shall remit payment for the maturing principal or redemption price and interest on the 2012 Bonds to the Owner for distribution by the Nominee for the benefit of the beneficial owners (the "Beneficial Owners") by recorded entry on the books of the Depository participants and correspondents. While the 2012

Bonds are in book-entry-only form, the 2012 Bonds will be available in denominations of \$5,000 or any integral multiple thereof.

- 8.2.3. In the event the Depository determines not to continue to act as securities depository for the 2012 Bonds, or the District determines that the Depository shall no longer so act, then the District will discontinue the book-entry-only system with the Depository. If the District fails to designate another qualified securities depository to replace the Depository or elects to discontinue use of a book-entry-only system, the 2012 Bonds shall no longer be a book-entry-only issue and the 2012 Bonds shall be printed and delivered and shall be registered as directed by DTC and thereafter shall be registered, transferred and exchanged as provided in Section 8.3 herein.
- 8.2.4. With respect to 2012 Bonds registered in the registration books maintained by the Trustee in the name of the Nominee of the Depository, the District and the Trustee shall have no responsibility or obligation to any participant or correspondent of the Depository or to any Beneficial Owner on behalf of which such participants or correspondents act as agent for the Beneficial Owner with respect to:
 - a) the accuracy of the records of the Depository, the Nominee or any participant or correspondent with respect to any ownership interest in the 2012 Bonds;
 - b) the delivery to any participant or correspondent or any other person, other than an Owner, of any notice with respect to the 2012 Bonds, including any notice of redemption;
 - c) any consent given or action taken by the Depository as registered owner;
 - d) the selection by the Depository of the beneficial ownership interest in 2012 Bonds to be redeemed prior to maturity;
 - e) the payment to any participant, correspondent, or any other person other than the Owner of the 2012 Bonds, of any amount with respect to principal of or interest on the 2012 Bonds; or
 - f) any other matter.
- 8.2.5. Notwithstanding the book-entry-only system, the District may treat and consider the Owner in whose name each 2012 Bond is registered in the registration books maintained by the Trustee as the Owner and absolute owner of such 2012 Bond for the purpose of payment of principal and interest with respect to such 2012 Bond, or for the purpose of giving notices of redemption and other matters with respect to such Bond, or for the purposes of registering transfers with respect to such 2012 Bond, or for all other purposes whatsoever. The District shall pay or cause to be paid all principal of and interest on the 2012 Bonds only to or upon the order of the Owner or such Owner's respective attorneys duly authorized in writing, and all such payments shall be valid and effective to fully satisfy and discharge the District's obligation with respect to payment thereof to the extent of the sum or sums so paid.

8.2.6. Upon delivery by the Depository to the District of written notice to the effect that the Depository has determined to substitute a new nominee in place of the Nominee, then the word "Nominee" in this First Supplemental Indenture shall refer to such new nominee of the Depository, and upon receipt of such notice, the District shall promptly deliver a copy thereof to the Trustee and the Trustee. The Depository shall tender the 2012 Bonds it holds to the Trustee for reregistration.

8.2.7.

Section 8.3. Authentication, Registration and Transfer. (No Book-Entry).

The provisions of this Section 8.3 apply only when the 2012 Bonds are not in book-entry form.

- 8.3.1. No 2012 Bond shall be entitled to any right or benefit under this First Supplemental Indenture unless it shall have been authenticated by an authorized officer of the Trustee. The Trustee shall authenticate all 2012 Bonds properly surrendered for exchange or transfer pursuant to this First Supplemental Indenture.
- 8.3.2. The ownership of all 2012 Bonds shall be entered in the 2012 Bond register maintained by the Trustee, and the District, the Trustee, and the Trustee may treat the person listed as owner in the 2012 Bond register as the owner of the 2012 Bond for all purposes.
- 8.3.3. The Trustee shall mail each interest payment on the interest payment date (or the next Business Day if the payment date is not a Business Day) to the name and address of the 2012 Bond Owner, as that name and address appear on the 2012 Bond register as of the Record Date. If payment is so mailed, neither the District, the Trustee nor the Trustee shall have any further liability to any party for such payment.
- 8.3.4. 2012 Bonds may be exchanged for an equal principal amount of 2012 Bonds of the same series and maturity which are in different authorized denominations, and 2012 Bonds may be transferred to other owners if the 2012 Bond Owner submits the following to the Trustee:
 - a) written instructions for exchange or transfer satisfactory to the Trustee, signed by the 2012 Bond Owner or such Owner's legal representative or attorney in fact and guaranteed or witnessed in a manner satisfactory to the Trustee; and
 - b) the 2012 Bonds to be exchanged or transferred.
- 8.3.5. The Trustee shall not be required to exchange or transfer any 2012 Bonds submitted to it during any period beginning with a Record Date and ending on the next following interest payment date; however, such 2012 Bonds shall be exchanged or transferred promptly following the interest payment date.
- 8.3.6. The Trustee shall not be required to exchange or transfer any 2012 Bonds which have been designated for redemption if such 2012 Bonds are submitted to it during the fifteen-day period preceding the date fixed for redemption.

- 8.3.7. For purposes of this Section, 2012 Bonds shall be considered submitted to the Trustee on the date the Trustee actually receives the materials described in Section 8.2.6.
- 8.3.8. The District may alter these provisions regarding registration and transfer by mailing notification of the altered provisions to all 2012 Bond Owners. The altered provisions shall take effect on the date stated in the notice, which shall not be earlier than 45 days after notice is mailed.

Section 8.4. Form, Execution and Authentication.

The 2012 Bonds shall be in substantially the form attached to this First Supplemental Indenture as Exhibit A and shall be executed on behalf of the District by the facsimile signature of an authorized officer of the District.

Section 8.5. Altering Provisions.

With the written consent of Bonneville and without the consent of the Trustee or any Owners, the District may alter the provisions regarding authentication, registration and transfer to conform with changes in bond market practices by mailing notification of the altered provisions to all Owners of 2012 Bonds. The altered provisions shall take effect on the date stated in the notice, which shall not be earlier than 45 days after notice is mailed.

Section 9. Miscellaneous.

Section 9.1. Benefits of Indenture Limited to Trustee, Bonneville, District and Owners.

With the exception of rights or benefits herein expressly conferred, nothing expressed or mentioned in or to be implied from the Indenture, including this First Supplemental Indenture, or the Bonds is intended or should be construed to confer upon or give to any person other than the District, Bonneville, the Trustee and the Owners, any legal or equitable right, remedy or claim under or by reason of or in respect to the Indenture or any covenant, condition, stipulation, promise, agreement or provision herein contained. The Indenture, including this First Supplemental Indenture, and all of the covenants, conditions, stipulations, promises, agreements and provisions hereof are intended to be and shall be for and inure to the sole and exclusive benefit or the District, the Trustee, Bonneville and the Owners as herein and therein provided.

Section 9.2. Defeasance.

The District may, with the approval of Bonneville, defease the lien and pledge created hereby and deem all or any portion of the Outstanding Bonds to be paid by:

- 9.2.1. irrevocably depositing cash or noncallable, nonprepayable Direct Obligations in escrow with an Escrow Agent which are calculated to be sufficient for the payment of Bonds which are to be defeased; and,
- 9.2.2. filing with the Escrow Agent an opinion from a qualified verification agent to the effect that the money and the principal and interest to be received from the Direct

Obligations are calculated to be sufficient, without further reinvestment, to pay the defeased Bonds when due; and,

9.2.3. filing with the Escrow Agent an opinion of nationally recognized bond counsel that the proposed defeasance will not cause interest on the defeased Bonds to be includable in gross income under the Code.

If the lien and pledge securing the Bonds are defeased under this Section, all obligations of the District with respect to those defeased Bonds shall cease and terminate, except for the obligation of the District, the Escrow Agent and the Trustee to pay the defeased Bonds from the amounts deposited in escrow, and the obligation of the Trustee to continue to transfer or exchange Bonds or to replace lost, destroyed or mutilated Bonds as provided in the Indenture.

- Section 9.3. Indenture a Contract; Indenture Binding Upon Successors or Assigns of the District.
 - 9.3.1. The Indenture, including this First Supplemental Indenture, is adopted under the authority of and in full compliance with the Constitution and laws of the State of Oregon, including Chapter 261 of the Oregon Revised Statutes, as amended and supplemented. In consideration of the acceptance of the Bonds by those who shall own the same from time to time, each of the obligations, duties, limitations and restraints imposed upon the District by the Indenture, including this First Supplemental Indenture, shall be deemed to be a covenant between the District and the Trustee and every Owner, and the Indenture, including this First Supplemental Indenture, and every provision and covenant hereof shall be deemed to be and shall constitute a contract between the District and the Trustee and every Owner.
 - 9.3.2. All terms, provisions, conditions, covenants, warranties and agreements contained in the Indenture, including this First Supplemental Indenture, shall be binding upon the successors and assigns of the District, and shall inure to the benefit of the Trustee, its successors or substitutes in trust and assigns, and the Owners.

Section 9.4. Rules of Construction.

Unless the context clearly requires a different construction:

- 9.4.1. Words of any gender shall be construed to include references to any other gender.
- 9.4.2. Words of singular number shall include the plural number and vice versa unless the context shall otherwise indicate.
- 9.4.3. Reference to articles and sections which do not specify the document in which the articles and sections are contained shall be construed as references to articles and sections of the Indenture, including this First Supplemental Indenture.
- 9.4.4. The headings and titles and the table of contents for this First Supplemental Indenture are for convenience of reference only and shall not define or limit any of the provisions of this First Supplemental Indenture.

Section 9.5. No Personal Liability.

No director and no officer or employee of the District shall be individually or personally liable for the payment of the principal of or interest or premium on any Bond. Nothing herein contained, however, shall relieve any such director, officer or employee from the performance of any duty provided or required by law.

Section 9.6. Notices to the District, Bonneville and the Trustee.

Wherever in the Indenture requires notice or direction to be given, the notice or direction may be given by a letter or instrument in writing sent by certified or registered mail, return receipt requested, or by personal delivery or by telex, telecopier or other electronic means addressed respectively as follows:

- 9.6.1. if to the District, addressed to Northern Wasco County People's Utility District, 2345 River Road, The Dalles, Oregon 97058, Attention: General Manager, or at such other address as the District may have designated by written notice to the Trustee and Bonneville;
- 9.6.2. if to the Trustee, addressed to U.S. Bank National Association, Global Corporate Trust Services, 555 SW Oak St., PD-OR-P6TD, Portland, OR 97204, or at such other address as the Trustee may have designated by written notice to the District and Bonneville, or (ii) to any successor Trustee, addressed to it at its principal office; and
- 9.6.3. if to Bonneville, addressed to Bonneville Power Administration, 905 NE 11th Avenue, Portland, Oregon 97232-4169, Attention: Debt and Investment Management Routing FTC-2, or at such other address as Bonneville may have designated by written notice to the Trustee and the District.

Section 9.7. Partial Invalidity.

- 9.7.1. If any one or more of the covenants or agreements or portions thereof provided in the Indenture, including this First Supplemental Indenture, on the part of the District or the Trustee to be performed should be determined by a court of competent jurisdiction to be contrary to law, then such covenant or covenants, or such agreement or agreements, or such portions thereof, shall be deemed severable from the remaining covenants and agreements or portions thereof provided in the Indenture, including this First Supplemental Indenture, and the invalidity thereof shall in no way affect the validity of the other provisions of the Indenture, including this First Supplemental Indenture, or of the Bonds, but the Owners retain all the rights and benefits accorded to them hereunder and under any applicable provisions of law.
- 9.7.2. If any provision of the Indenture, including this First Supplemental Indenture, shall be held or deemed to be or shall in fact be inoperative or unenforceable or invalid as applied in any particular case in any jurisdiction or jurisdictions or in all jurisdictions, or in all cases because it conflicts with any constitution or statute or rule of public policy, or for any other reason, such circumstances shall not have the effect of rendering the provision in question inoperative or unenforceable or invalid in any other

case or circumstance, or of rendering any other provision or provisions herein contained inoperative or unenforceable or invalid to any extent whatever.

Section 9.8. Governing Law and Place of Enforcement of Indenture.

The Indenture, including this First Supplemental Indenture, shall be governed by, and construed and enforced in accordance with, the laws of the State of Oregon and all suits and actions arising out of the Indenture, including this First Supplemental Indenture, shall be instituted in a court of competent jurisdiction in such State.

Section 9.9. Waiver of Brokerage Confirmations.

The District acknowledges that to the extent that regulations of the Controller of the Currency grant the District the right to receive brokerage confirmations of security transactions, the District waives receipt of such confirmations and shall rely on periodic statements of the accounts provided by the Trustee.

IN WITNESS WHEREOF, Northern Wasco County People's Utility District, Wasco County, Oregon has caused this First Supplemental Indenture to be signed in its behalf, in its corporate name, by its Authorized Officer, and U.S. Bank National Association, Portland, Oregon has caused this Indenture to be signed in its behalf, in its corporate name, by one of its authorized officers, all as of the day and year first above written.

DISTRICT, as Issuer
By
James Johnson, Director of Finance and Accounting
U.S. BANK NATIONAL ASSOCIATION, as Trustee
By
Linda A. McConkey, Vice President

NORTHERN WASCO COUNTY PEOPLE'S UTILITY

APPENDIX A

Form of Bond

No. R-«BondNumber» \$\(\text{\$\$ \text{\$} \text{\$}

United States of America State of Oregon County of Wasco

Northern Wasco County People's Utility District McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds

2012 Series [A (Bonneville Power Administration - Federally Tax-Exempt)/B (Bonneville Power Administration - Federally Taxable)]

Dated Date: April 24, 2012

Interest Rate Per Annum: «CouponRate»% Maturity Date: December 1, «MaturityYear» CUSIP Number: 666051«CUSIPNumbr» Registered Owner: -----Cede & Co.-----

Principal Amount: -----«Principal AmtSpelled» Dollars-----

Northern Wasco County People's Utility District, Oregon (the "District"), for value received, acknowledges itself indebted and hereby promises to pay, but solely from the Bonneville Payments as provided below, to the Registered Owner hereof, or registered assigns, the Principal Amount indicated above on the Maturity Date indicated above together with interest thereon from the date hereof at the Interest Rate Per Annum indicated above, computed on the basis of a 360-day year of twelve 30-day months. Interest is payable semiannually on the first day of June and on the first day of December in each year until maturity, commencing June 1, 2012. Payment of each installment of principal or interest shall be made to the Registered Owner hereof whose name appears on the bond register maintained by U.S. Bank National Association, in Portland, Oregon (the "Trustee"), as of the close of business on the fifteenth day of the calendar month immediately preceding the applicable interest payment date. For so long as this bond is subject to a book-entry-only system, payments shall be payable to the nominee of the securities depository for the 2012 Bonds defined below. On the date of issuance of this bond, the securities depository for the 2012 Bonds is The Depository Trust Company, a New York corporation ("DTC") and Cede & Co. is the nominee of DTC. Such payments shall be made payable to the order of "Cede & Co."

This bond is one of duly authorized series of bonds of the District aggregating [A: \$7,520,000/B: \$12,215,000] in principal amount and designated as the District's McNary Dam Fishway Hydroelectric Project Revenue Refunding Bonds, 2012 Series [A (Bonneville Power Administration - Federally Tax-Exempt)/B (Bonneville Power Administration - Federally Taxable)] (the "2012 Bonds"), an authorized series of bonds of the District issued under and equally and ratably secured and entitled to the protection given by a Trust Indenture dated as of December 1, 1993 ("the Original Indenture"), and a First Supplemental Trust Indenture dated as of April 24, 2012 (the "First Supplemental Indenture"), copies of which are on file in the offices of the signators thereto, including all indentures supplemental thereto, to which reference is hereby made for a statement of the nature and extent of the security, the rights of the signators and the Bondowners, and the terms upon which the 2012 Bonds are issued and secured.

The 2012 Bonds are special, limited obligations of the District, payable solely from and secured by a lien and charge on the Bonneville Payments and amounts held by the Trustee as provided in the Original Indenture and the First Supplemental Indenture. Proceeds of the 2012 Bonds will be used for the purposes set forth in the First Supplemental Indenture.

Modifications or alterations of the Original Indenture and the First Supplemental Indenture, or any indenture supplemental thereto, may be made only to the extent and in the circumstances permitted by the Original Indenture and the First Supplemental Indenture.

The 2012 Bonds are initially issued as a book-entry only security issue with no 2012 Bonds provided to the beneficial owners. DTC and its participants will maintain records of ownership of beneficial interests in the 2012 Bonds.

Should the book-entry only security system be discontinued, the 2012 Bonds will be subject to registration, authentication and transfer as outlined in Section 8.4 of the First Supplemental Indenture.

The 2012 Bonds shall mature as described in the First Supplemental Indenture and in the final Official Statement for the 2012 Bonds which is dated April 18, 2012.

Any exchange or transfer of this bond must be registered, as provided in the First Supplemental Indenture, upon the bond register kept for that purpose by the Trustee. The exchange or transfer of this bond may be registered only by surrendering it, together with a written instrument of exchange or transfer which is satisfactory to the Trustee and which is executed by the Registered Owner or duly authorized attorney. Upon registration, a new registered bond, of the same series and maturity and in the same aggregate principal amount, shall be issued to the transferee as provided in the First Supplemental Indenture. The District and the Trustee may treat the person in whose name this bond is registered on the bond register as its absolute owner for all purposes, as provided in the First Supplemental Indenture.

Unless this bond is presented by an authorized representative of DTC to the District or its agent for registration of transfer, exchange or payment, and any 2012 Bond issued is registered in the name of Cede & Co. or such other name as is requested by an authorized representative of DTC (and any payment is made to Cede & Co. or to such other entry as is requested by an authorized representative of DTC), ANY TRANSFER, PLEDGE OR OTHER USE HEREOF FOR VALUE OR OTHERWISE BY OR TO ANY PERSON IS WRONGFUL inasmuch as the registered owner hereof, Cede & Co., has an interest herein.

This bond shall remain in the Trustee's custody subject to the provisions of the FAST Balance Certificate Agreement currently in effect between the Trustee and DTC.

IT IS HEREBY CERTIFIED, RECITED, AND DECLARED that all conditions, acts, and things required to exist, to happen, and to be performed precedent to and in the issuance of this bond have existed, have happened, and have been performed in due time, form, and manner as required by the Constitution and Statutes of the State of Oregon; that the issue of which this bond is a part is within every debt limitation and any other limits prescribed by such Constitution and Statutes.

IN WITNESS WHEREOF, the District has caused this bond to be signed by the facsimile signatures of its President and Secretary of its Board of Directors, all as of the date indicated above.

Northern Wasco County People's Utility District, Oregon

Milton Skov, President, Board of Directors

Barbara Nagle, Secretary, Board of Directors

THIS BOND SHALL NOT BE VALID UNLESS PROPERLY AUTHENTICATED BY THE TRUSTEE IN THE SPACE INDICATED BELOW.

CERTIFICATE OF AUTHENTICATION

This is one of the [A: \$7,520,000/B: \$12,215,000] aggregate principal amount of Northern Wasco County People's Utility District, Oregon, 2012 Series [A (Bonneville Power Administration - Federally Tax-Exempt)/B (Bonneville Power Administration - Federally Taxable)] issued pursuant to the First Supplemental Indenture described herein.

Date of Authentication: April 24, 2012.	
U.S. Bank National Association, as Trustee	
Authenticating Officer	
ASSIGNME	NT
FOR VALUE RECEIVED, the undersigned s	sells, assigns and transfers unto
(Please insert social security or other id	entifying number of assignee)
this bond and does hereby irrevocably constitute and appoint as attorney to transfer this bond on the books kept for registra premises.	tion thereof with the full power of substitution in the
Dated:	
NOTICE: The signature to this assignment must correspond upon the face of this bond in every particular, without alteration NOTICE: Signature(s) must be guaranteed by a member of the New York Stock Exchange or a commercial bank or trust company	
	Authorized Officer
The following abbreviations, when used in construed as though they were written out in full according to a	the inscription on the face of this bond, shall be pplicable laws or regulations.
TEN COM tenants in common TEN ENT as tenants by the entireties JT TEN as joint tenants with right of survivorship and not as tenants in common OREGON CUSTODIANS use the following CUST UL OREG as custodian for (name of OR UNIF TRANS MIN ACT under the Oregon Uniform Transfer to Minors Act	MIN minor)

Additional abbreviations may also be used though not in the list above.

Appendix F

Book-Entry System

The following information (except for the final paragraph) has been provided by the Depository Trust Company, New York, New York ("DTC"). Northern Wasco County People's Utility District makes no representation regarding the accuracy or completeness thereof. Beneficial Owners (as hereinafter defined) should therefore confirm the following with DTC or the DTC Participants (as hereinafter defined).

DTC will act as securities depository for the 2012 Bonds. The 2012 Bonds will be issued as fully-registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Series 2012 Bond certificate will be issued for each maturity of each Series of the 2012 Bonds in the principal amount of such maturity and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, and trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its DTC Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of the 2012 Bonds under the DTC system, in denominations of \$5,000 or any integral multiple thereof, must be made by or through Direct Participants, which will receive a credit for the 2012 Bonds on DTC's records. The ownership interest of each actual purchaser of each Series 2012 Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the 2012 Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the 2012 Bonds, except in the event that use of the book entry-entry system for the 2012 Bonds is discontinued.

To facilitate subsequent transfers, all 2012 Bonds deposited by DTC Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of 2012 Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the 2012 Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2012 Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the 2012 Bonds are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the 2012 Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Northern Wasco County People's Utility District as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts 2012 Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions, and dividend payments on the 2012 Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Northern Wasco County People's Utility District or the Bond Registrar, on payable date in accordance with their respective holdings shown on DTC's records. Payments by DTC Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such DTC Participant and not of DTC, the Bond Registrar, or Northern Wasco County People's Utility District, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or any other nominee as may be requested by an authorized representative of DTC) is the responsibility of Northern Wasco County People's Utility District or the Bond Registrar, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the 2012 Bonds at any time by giving reasonable notice to Northern Wasco County People's Utility District and the Bond Registrar. Under such circumstances, in the event that a successor securities depository is not obtained, Series 2012 Bond certificates are required to be printed and delivered.

Northern Wasco County People's Utility District may decide to discontinue use of the system of the bookentry transfers through DTC (or a successor securities depository). In that event, Series 2012 Bond certificates will be printed and delivered to DTC.

With respect to 2012 Bonds registered on the Bond Register in the name of Cede & Co., as nominee of DTC, Northern Wasco County People's Utility District and the Bond Registrar shall have no responsibility or obligation to any DTC Participant or to any person on behalf of whom a DTC Participant holds an interest in the 2012 Bonds with respect to, (i) the accuracy of the records of DTC, Cede & Co. or any DTC Participant with respect to any ownership interest in the 2012 Bonds; (ii) the delivery to any DTC Participant or any other person, other than a bondowner as shown on the Bond Register, of any notice with respect to the 2012 Bonds, including any notice of redemption; (iii) the payment to any DTC Participant or any other person, other than a bondowner as shown on the Bond Register, of any amount with respect to principal of, premium, if any, or interest on the 2012 Bonds; (iv) the selection by DTC or any DTC Participant of any person to receive payment in the event of a partial redemption of the 2012 Bonds; (v) any consent given action taken by DTC as registered owner; or (vi) any other matter. Northern Wasco County People's Utility District and the Bond Registrar may treat and consider Cede & Co., in whose name each Series 2012 Bond is registered on the Bond Register, as the holder and absolute owner of such Series 2012 Bond for the purpose of payment of principal and interest with respect to such Series 2012 Bond, for the purpose of giving notices of redemption and other matters with respect to such Series 2012 Bond, for the purpose of registering transfers with respect to such Series 2012 Bond, and for all other purposes whatsoever. For the purposes of this Official Statement, the term "Beneficial Owner" shall include the person for whom the DTC Participant acquires an interest in the 2012 Bonds.





