



## Executive Director's Recommendation

Commission Meeting: May 3, 2012

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<b>PROJECT</b> <b>DC Capital Improvements Plan FY 2013-18</b> --Select an installation from the list-- Washington, DC	<b>NCPC FILE NUMBER</b> 0348
<b>SUBMITTED BY</b> Mayor of the District of Columbia	<b>NCPC MAP FILE NUMBER</b> 00.00(07.00)43564
<b>REVIEW AUTHORITY</b> Advisory per 40 U.S.C. § 8723(b)	<b>APPLICANT'S REQUEST</b> Approval of comments to the Mayor and Council of the District of Columbia
	<b>PROPOSED ACTION</b> Approve as requested
	<b>ACTION ITEM TYPE</b> Consent Calendar

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### PROJECT SUMMARY

The Mayor and Council of the District of Columbia have provided the District's capital improvements plan (CIP) for Fiscal Years (FY) 2013-2018 for review and comment. The CIP is part of the *District of Columbia's FY 2013 Proposed Budget and Financial Plan*. The District of Columbia is proposing 198 ongoing projects and 37 new projects from agencies throughout the District government. The total six-year proposed project spending—not including the Highway Trust fund and DC Water projects, which are accounted for separately—is \$4.983 billion. The FY 2013 – FY 2018 Highway Trust Fund Budget is \$176 million and DC Water's FY 2011 – FY 2020 capital improvement program is \$3.8 billion.

### KEY INFORMATION

- Consistent with the *Comprehensive Plan for the National Capital* and other NCPC plans including the *Monumental Core Framework Plan* and *CapitalSpace*.

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### RECOMMENDATION

The Commission:

**Commends** the District of Columbia on the inclusion of projects that support federal interests set forth in the *Comprehensive Plan for the National Capital and other planning documents*, such as:

- Investments in the transportation system, including transit improvements, vehicular rehabilitation and other modal system enhancements.
- Projects that will develop new parks and recreation centers and enhance existing parks and open spaces throughout the city.

- Projects that rehabilitate and/or reuse historic buildings, thereby preserving and enhancing the historic identity of the National Capital.
- Funding of long-term planning efforts linked to important capital projects of federal interest.

**Requests** that the District of Columbia coordinate projects as appropriate with the Commission and with federal agencies whose property or operations may be affected, pursuant to Section 5 of the National Capital Planning Act (40 U.S.C. § 8722 (b) (1) and/or § 8722 (e)) and with regional agencies, as follows:

- The following general areas and topics are of special interest to the Commission, and should be coordinated with NCPC on an ongoing basis:
  - Streetcar Development
  - Public Plans and Studies
  - Park and Open Space improvements
  - Washington Metropolitan Area Transit Authority (WMATA)
  - DC Water
- Many projects and studies will require coordination with the Federal Highway Administration, the National Park Service, the General Services Administration, and the Washington Metropolitan Area Transit Authority, as well as review by the U.S. Commission of Fine Arts. The submitting District agencies should coordinate with these identified entities to determine submission requirements and schedules.
- The following specific transportation projects will affect federal interests under the jurisdiction of specific federal government agencies, and therefore should be coordinated with the Commission and with those agencies as noted:

Agencies, with abbreviations:

Architect of the Capitol (AOC)  
Federal Highway Administration (FHWA)  
National Capital Planning Commission (NCPC)  
National Park Service (NPS)  
U.S. Army Corps of Engineers (ACE)  
U.S. Department of the Navy (DON)  
U.S. Department of the Army (DOA)  
U.S. Department of State (DOS)  
U.S. Department of Transportation (DOT)  
Washington Metropolitan Area Transit Authority (WMATA)

<u>Page #</u>	<u>Project Name</u>	<u>Coordinating Agency</u>
BXO-3	Arts & Humanities Grants & Projects	NCPC, WMATA
CE0-6	MLK Jr. Memorial Central (Library)	NCPC
EB0-3	McMillan Site Redevelopment	NCPC
EB0-5	St. Elizabeths E Campus Infrastructure	NCPC, NPS

EBO-6	Walter Reed Redevelopment	NCPC, DOA, DOS
GFO-3	Renovation of University Facilities	NCPC, DOS
H-13	South Capitol Street Corridor	NCPC, AOC, DON, NPS, FHWA
H-14	Economic Development (transportation-related)	NCPC, DOT
H-20	Streetcars	NCPC, FHWA, NPS
H-21	Travel Demand Management	NCPC, DOT, FHWA, NPS,
HAO-5	Fort DuPont Ice Arena Replacement	NCPC, NPS
KGO-3	Hazardous Material Remediation	NCPC, ACE, NPS
KA0-8	Pedestrian & Bicycle Safety Enhancements	NCPC, FHWA, NPS
KA0-35	Streetcars	NCPC, FHWA, NPS
KA0-44	Stormwater Pump Stations	NCPC, ACE

**Notes** the statutory requirement mandating the District's submission for Commission review of a number of CIP projects, such as:

- Acquisition or disposition of land or buildings by the District of Columbia government (40 U.S.C. § 8722 (b) (1) and § 8734 (a)).
- Development projects undertaken by the District of Columbia government that affect District of Columbia public buildings and grounds, including parks (40 U.S.C. §8722 (b) (1) and § 8722(e)).

**PROJECT REVIEW TIMELINE**

<b>Previous actions</b>	None
<b>Remaining actions (anticipated)</b>	None

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## I. PROJECT DESCRIPTION

### Background

The CIP is part of the Mayor's FY 2013 Proposed Budget and Financial Plan that is sent to the Council of the District of Columbia for review and adoption, and then to Congress for review and approval. NCPC reviews the District CIP pursuant to 40 U.S.C. § 8723(b), which specifies: "Submission of Multiyear Capital Improvement Plan.—By February 1 of each year, the Mayor of the District of Columbia shall submit to the Commission a copy of the multiyear capital improvements plan for the District of Columbia that the Mayor develops" under [a provision of the Home Rule Act]. The Commission has 30 days in which to comment on the plan but may not change or disapprove it.

The Commission's review of the CIP may provide the District with valuable feedback about proposed developments and projects well before they move forward. This is intended to facilitate effective cooperation between the District and NCPC and smooth Commission review of specified projects under the Commission's normal project-by-project review procedures.

As the District describes in its CIP document, "(t)he CIP consists of the appropriated budget authority request for the upcoming fiscal year and projected funding ... for the next five years. ... The CIP is used as the basis for formulating the District's annual capital budget." The range of CIP projects for the coming six years includes renovation, major repair, and maintenance of existing facilities; new construction and equipment; building and land purchases; long-range planning studies; transportation projects; and various technology and database projects.

### Proposal

The District of Columbia is proposing 198 ongoing projects and 37 new projects from agencies throughout the District government. The total six-year proposed project spending—not including the Highway Trust fund and DC Water projects, which are accounted for separately—is \$4.983 billion. The FY 2013 – FY 2018 Highway Trust Fund Budget is \$176 million and DC Water's FY 2011 – FY 2020 capital improvement program is \$3.8 billion.

The 2013-2018 CIP highlights several major capital efforts including \$1.5 billion for Quality Education, \$162 million for Job Creation and Economic Development, \$85 million for Sustainability and Livability, \$407 million for Transportation Infrastructure, and \$50.0 million for WMATA as the District's contribution to its capital campaign. Additional major investments proposed for FY 2012 that affect federal interests include \$108 million for Public Safety and \$21.8 million for Fiscal Stability, including energy efficiency retrofitting.

## II. PROJECT ANALYSIS/CONFORMANCE

### Executive Summary

Many of the CIP projects outlined in the District's proposal support federal interests as outlined in the Comprehensive Plan and other NCPC planning documents. None of the proposed projects appear to have any adverse impact on the federal interest. **Therefore staff recommends that the Commission commend the District of Columbia on the inclusion of projects that support federal interests set forth in the *Comprehensive Plan for the National Capital and other planning documents*, request that the District of Columbia coordinate projects as appropriate with the Commission and federal agencies and regional agencies, and notes the District is required to submit for Commission review of a number of CIP projects, such as acquisition or disposition of land or buildings by the District of Columbia and development projects undertaken by the District of Columbia government that affect District of Columbia public buildings and grounds, including parks.**

### Analysis

Staff has analyzed proposed projects in the District's CIP and determined that many support federal interests as outlined in the Comprehensive Plan and other NCPC planning documents. Additionally, staff did not find that any of the proposed projects appear to have adverse impacts on the federal interest.

A large number of the CIP projects involve the rehabilitation and improvement of District public buildings and public space throughout the District of Columbia. Many of these projects are in prominent locations, where such improvements—in addition to their local impact—will, if designed well, enhance the overall image of the National Capital. In fact, many of these facilities were originally constructed by the federal government and thereby extend the legacy of federal involvement in the development of the District of Columbia. Examples (noted by the relevant District agencies) include buildings within networks of facilities that define the civic character of the Capital City:

- Schools (District of Columbia Public Schools and Office (DCPS))
- Libraries (District of Columbia Public Library (DCPL))
- Transportation facilities (DDOT)
- Firehouses (Fire and Emergency Medical Services Department (Fire and EMS))

The CIP submission includes proposals for new and rehabilitated facilities that are designed to meet sustainability standards. NCPC supports these efforts, noting that they are consistent with Executive Order 13514, which calls for integrated planning that promotes environmental sustainability, energy security and reductions in greenhouse gas emissions.

The CIP includes enhancements to the capital's image through investments in public art (Commission on the Arts and Humanities) and the maintenance and planting of street trees (D.C. Department of Transportation (DDOT)). The District government's continued investment in these

capital projects is consistent with many NCPC initiatives and helps to benefit the city's image, and thus support the federal interest.

Many of the rehabilitation projects outlined in the CIP involve historic structures. To further both District and federal interests, it is important that the District respect and enhance their historic character as these projects move forward. The projects for improving accessibility (in accordance with the Americans with Disabilities Act) in these historic structures should be carefully designed to accommodate both ADA requirements and historic preservation goals.

Several projects relate to particular historic structures that are listed in the National Register of Historic Places or are located within federally recognized Historic Districts. The continued investment in these properties helps to preserve and promote their recognized federal significance.

The CIP includes funding for public plans and studies that the District proposes to undertake. NCPC and the District have coordinated planning initiatives that have resulted in capital projects that successfully address federal and local interests. NCPC therefore supports the inclusion of funds for planning in the CIP, and looks forward to continued cooperation and coordination with the District and other federal agencies on planning and zoning studies within the District.

Several projects in the CIP are of special interest for federal planning efforts. NCPC requests that the District coordinate with NCPC and other federal agencies, and notes that some projects may be subject to NCPC review. These projects that are special federal interest include:

- Streetcar Development, including the Anacostia and H Street corridor projects (DDOT): NCPC supports the expansion of transportation options that will benefit residents, workers, and visitors. However, the potential visual impact of streetcars using technology that requires overhead wires, as currently proposed by DDOT, on defining features of the L'Enfant Plan represents a significant federal interest.. The Commission has noted its concern in its comments regarding the installation of streetcar infrastructure on H Street NE, the 11th Street Bridge, and in Anacostia; and staff has informed DDOT that protected historic resources are more extensive than those that have been identified by DDOT. Staff appreciates the DC City Council's requirement in its 2010 Transportation Infrastructure Act, that prior to the construction of streetcar transit beyond the H Street/Benning Road line, that an evaluation be completed on the impact of aerial wires on federal property and the requirement that the Mayor develop a plan for each phase or extension of the streetcar transit system for Council's review and approval. We look forward to reviewing the streetcar plans with particular attention to federal historic interests under section 5 of the Planning Act. The District is also encouraged to coordinate with other federal agencies that may be served by this system or manage land that may be affected by these projects, including GSA, NPS, and DOD.
- Public Plans and Studies (D.C. Office of Municipal Planning (DCOP): The CIP includes funding for public plans and studies that the District proposes to undertake. NCPC and the District have coordinated planning initiatives that have resulted in capital projects that successfully address federal and local interests. NCPC therefore supports the inclusion of funds for planning in the CIP, and looks forward to continued cooperation and coordination with the

District and other federal agencies on planning and zoning studies within the District.

- Park and Open Space Projects (DPR and DCPS): NCPC, in coordination with NPS, DPR, DCOP, and other D.C. agencies, recently released the CapitalSpace Plan, a study of federal and local parks and open spaces in the District. The study documents the need for improvements to existing parkland and facilities, notes the importance of the District's public schools in providing outdoor recreational facilities, and calls for steps to address park demands created by growth. Staff is encouraged by the District's proposal to include schoolyard improvements as a component of school modernization projects and notes the capital funding identified for District parks and park facilities. Staff looks forward to continued coordination with District agencies as we identify and implement strategies to improve Washington's park system.
- Washington Metropolitan Area Transit Authority (WMATA): The CIP includes \$702 million over six years for the District's local contribution to WMATA's capital program (operating funds are included in separate volume of the District of Columbia Proposed Budget and Financial Plan). This funding will support acquisition of new buses and rail cars, rehabilitation of the Metrorail system, and construction and rehabilitation of bus garage facilities. These ongoing investments in transit are consistent with the federal interest in using transit to help fulfill the region's mobility demands, in particular the needs of the federal workforce and visitors and for special events.

Finally, staff notes that many of the projects outlined in the CIP must, by law, be reviewed by NCPC. Staff urges District agencies to work early and cooperatively with NCPC staff to facilitate that review, which serves the interests of both the District and the federal government. The projects should be submitted to the Commission at the appropriate stage of detailed siting and design work. NCPC's authority for review of District government projects includes review of: acquisition or disposition of land or buildings; land and building development projects (including park projects); and projects that affect District of Columbia public buildings and grounds, including parks. District agencies should consult with Commission staff to determine the submission requirements for particular projects.

### **Comprehensive Plan for the National Capital**

Overall, the CIP is consistent with the Comprehensive Plan for the National Capital. The CIP focuses on a handful of major capital efforts including Sustainability, Job Creation and Economic Development and Livability, and Transportation. These focal areas address major goals of the Federal Workplace, Transportation, Parks and Open Space, Environment, Preservation and Historic Features, and Visitors Elements.

### **Monumental Core Framework Plan**

The CIP includes a number of capital projects critical to implementing the Monumental Core Framework Plan (MCFP) goals. The Streetcars and South Capitol Street Corridor projects will improve connections between key MCFP destinations. Two projects, the Arts & Humanities



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Grants & Projects, and Economic Development will help transform the monumental core into a vibrant and sustainable place to visit, work, and live.

### **CapitalSpace**

The CIP includes a number of projects that support CapitalSpace's six Big Ideas. Fort DuPont Ice Arena Replacement will increase the utilization of this park. The Pedestrian & Bicycle Safety Enhancements, McMillan Site Redevelopment, and St. Elizabeths E Campus Infrastructure projects will help link the Fort Circle Parks. Many of the CIP's school modernization projects will improve school yards to help relieve pressure on nearby parks and better connect children with the environment.

### **National Environmental Policy Act (NEPA)**

The National Environmental Policy Act is not applicable to NCPC's review of this submission, because the Commission does not approve the District CIP.

### **National Historic Preservation Act (NHPA)**

The National Environmental Policy Act is not applicable to NCPC's review of this submission, because the Commission does not approve the District CIP.