

PROJECT PROPOSAL
CRISIS RESPONSE ASSISTANCE
REQUEST FOR THE MASS SHOOTING
UNDER THE ANTITERRORISM AND EMERGENCY ASSISTANCE PROGRAM

1. Type of crime and description of the criminal event:

On April 3, 2009 shortly after 10:00am a lone shooter, entered the American Civil Association in . The perpetrator shot two receptionists, and then entered a classroom and shot students and a teacher of a citizenship class. Prior to his entry into the American Civil Association, the perpetrator barricaded the building's exit with his car, thus trapping the building's occupants inside. As a result of this incident, thirteen innocent people were murdered, four were physically injured, and forty were the subject of unlawful imprisonment. Following the shooting, the perpetrator committed suicide. Had the perpetrator lived, he would have been charged with the following crimes: Unlawful Imprisonment in the First Degree, Murder in the Second Degree and Attempted Murder in the Second Degree. The majority of the victims were from foreign countries including: Vietnam, Pakistan, the Philippines, Haiti; China, Brazil and Iraq.

2. Identification of the lead law enforcement agency conducting the investigation: The Police Department was the lead law enforcement agency conducting the investigation of the Mass Casualty incident.

3. Estimated number of victims affected by the crime: As a result of this incident there were 57 primary victims; these include: thirteen murdered, four physically injured, and forty the subject of unlawful imprisonment. The secondary victims of this act of mass violence are extensive. Victims' family members, such as surviving spouse, parents, grandparents, guardians, siblings, step-parents, step-siblings, children and step-children, have all been innocent secondary victims of this tragic event. In addition, as OVC notes in its guidelines for the Antiterrorism and Emergency Assistance Program for Terrorism and Mass Violence crimes, "in cases of international terrorism and mass violence, the term "victim " also includes individuals who are likely to suffer traumatic effects of the incident, for example people in direct proximity to the crime and emergency responders." At this still relatively early date, it is difficult to identify the full extent of the secondary victims or their associated needs related to the crime. To-date, CVB has received twelve death claims and two personal injury claims. In total to-date, CVB has received compensation claims for 24 primary victims and 19 secondary victims. Based on the number of primary victims, we are anticipating that many,

many more claims will be submitted to CVB and it is anticipated that there will be numerous requests for counseling for family members traumatized by the loss of or injury of their loved ones. Many communities, businesses and public institutions within the vicinity of the American Civil Association were impacted by the crime. A local high school, the Department of Social Services and a nearby nursing home were locked down as a result of the incident. In addition, nearby homes, some housing college students, were evacuated as a precaution. While under its governing statute, the Crime Victims Board cannot pay for services to those within the vicinity of the event, there clearly may be a need for services to the populations within the vicinity of the event that the [redacted] will need to address within its own budget.

4. Description of the applicant's role in responding to the victim population since the date of the incident:

The [redacted] New York provides direct victim services to all innocent victims of crime. As the primary comprehensive victim services provider in [redacted] has been the lead victim service agency responding to this crime.

As news of the shooting was released the afternoon of Friday, April 3, 2009, [redacted] initiated its response. Catholic Charities opened its doors for those waiting to learn the status of their loved ones who were at the American Civil Association. [redacted] sent three advocates to this location to assist family members as they waited to learn the fate of their family members. The advocates offered counseling and advocacy services assisting a crowd of nearly one hundred.

At the same time, the District Attorney's Office requested that [redacted] send two advocates to the police department to assist victims and family members that were at that location. [redacted] sent two advocates to the [redacted] Police Department immediately.

As those unlawfully imprisoned (hostages) were released from the American Civil Association they were sent to a local fire station to be identified and to compile contact information. Three [redacted] advocates were on-site at the fire station to provide assistance to these traumatized victims.

At all three locations, advocates remained on-site to assist victims and their families as they struggled to deal with the immediate aftermath of this horrific crime until late at night when things began to settle down.

Early the next morning, the [redacted] Executive Director, [redacted] was at the Red Cross Office, which served Saturday as

the central location for providing services to victims of the shooting. She was assisted on-site by numerous advocates from her office. Those advocates accompanied survivors to the two local hospitals to view the bodies of their loved ones. [redacted] also reached out to the Coroner's Office, so that they knew to direct victims' families to [redacted] for accompaniment to the viewing of their family member and for other support services.

On Sunday [redacted] and staff were on site at a temporary assistance center which was established at the [redacted]; staff has been on-site providing compensation claim assistance, counseling, advocacy, accompaniment, and crisis intervention. They have also been integral in identifying interpretation and travel needs for family members, including international travel requests, and facilitating approval and travel arrangements. [redacted] also established a screening tool for Red Cross Volunteers to use to reach out to victims by phone.

[redacted] has been at the forefront of all discussions related to coordinating the local response to this tragedy. As Executive Director of [redacted] she has participated in daily briefings, coordinated with other volunteer organizations and local government agencies, and in addition, has been in constant communication with the New York State Crime Victims Board. She is clearly recognized by all participating organizations as the local lead responder for crime victim assistance services to the victims of this tragedy.

[redacted] will clearly be the long-term service provider to the victims of the shooting and their families. After the immediate crisis is over and short-term needs are met, the victims will need prolonged case management services, which the [redacted] has both the experience and skill set to provide. They do not, however, have adequate numbers of staff to address this prolonged need and this grant is, therefore, seeking funding for five staff members for a six-month period to focus on the needs of these victims.

5) Description of services that this funding will support and how these efforts will complement services already in place or will respond to an unmet need.

The [redacted] will provide long-term victim assistance services to the primary and secondary victims of the [redacted] shooting, as well as any individuals within the vicinity of the incident that are in need of counseling assistance as a result of the crime. The services that the [redacted] will provide to this group of victims will include:

- Case Management services to provide comprehensive victim services
- Legal advocacy and accompaniment (24-hour)
- Medical advocacy and accompaniment (24-hour)
- Personal advocacy in various venues
- Home/hospital visits
- Short-term crisis counseling
- Phone counseling
- Off-site counseling
- Long-term therapy by masters-level social workers and counselors
- Group Therapy
- Assistance filing claims with the New York State Crime Victims Board
- Follow-up services
- Information and referral

employs a staff of 21 full and part-time individuals, as well as a pool of interns and volunteers. The serves all innocent victims of crime throughout houses the county's only Child Advocacy Center which facilitates child sexual and physical abuse cases in conjunction with local law enforcement, social service agencies and medical personnel.

has addressed the needs of victims of: physical assault, sexual assault, rape, incest, domestic violence, identity theft, stalking, robbery, burglary, child abuse, DWI, and homicide families. With the shooting, has now served victims of mass casualty. No other agency in County provides the extent of comprehensive services for victims that provides. New York State's Division of Criminal Justice Services' Index of Crime summary indicates that in 2008 all violent crimes, with the exception of murder, increased from 2007 levels. In 2008, there were 244 violent crimes, including 1 murder, 44 forcible rapes, 58 robberies and 141 aggravated assaults; these are in addition to property crimes. The a relatively small agency, normally has to serve a large and varied population of crime victims. Clearly, does not have the current staffing to handle the influx of victims that are in need of comprehensive services in the aftermath of the Binghamton shooting. Since no other agency in the County provides the vast majority of services which provides, these agencies would not normally serve the victims of the shooting, so will be the primary service provider of the victims of this act of mass violence. To that end, is requesting funding to hire five positions for six months. The requested positions noted below will provide the comprehensive services listed above and will include:

Manager/Coordinator: to oversee the full range of services to all victims and families of the shooting.

Case Manager (2): to provide coordination of services to victims of this incident either on or off site.

MSW/Case Manager: to provide counseling and mental health services to victims of this incident either on or off-site.

Intake worker: to answer phone, explain services, schedule appointments and greet clients.

6. The amount of funding requested and the timeframe for support:

is requesting funding of \$127,524 to support six months of services to the primary and secondary victims of the shooting. (See attached budget.)

Personnel: Includes six months salary for a manager/coordinator, two case managers, an MSW, an Intake Worker and overtime costs for 2 months for 7 employees. Total cost: \$93,282

Fringe Benefits: Computed at 20% of salary costs of the five positions noted above for six months. Total cost: \$16,644

Travel: Computed by assuming 6,000 miles in travel to clients @ \$0.55. Total cost: \$3,300.

Equipment: This request includes funding for equipment to support the work of the staff serving these victims and includes: 2 laptops, 3 desktop PCs and 5 multilingual Talking Electronic Translators (for providing services to this group of victims for whom most English is not their first language.) Total cost: \$8,050.

Supplies: This is to cover the costs of laptop cases, general office supplies and postage. Total cost: \$1,268

Other Costs: Staff traveling to victims need to be able to communicate with each other and the main office. This request calls for 4 blackberries and monthly service for each for six months. Total cost: \$4,980.

Total Funding Requested: \$127,524

7. A description of outreach and coordination with other public and private entities during the process of preparing the request for assistance:

has worked very closely with the New York State Crime Victims Board to develop this proposal and associated budget. In addition, the has discussed with other local crime victim assistance agencies their ability to participate in the response to this mass casualty incident. While available to assist in closing short-term gaps in services in the short-term, the other local crime victim service providers focus their services on the domestic violence victim community and, as such, do not have the staffing or skill set to serve the comprehensive needs of these victims. Local government and other service organizations all looked to to be the primary victim services provider to this group of victims. Local mental health organizations are available for mental health services, but the coordinated, case-management long-term care services are best provided by . In fact, a community case conference is scheduled for April 16th. All agencies assisting these victims will give their reports, perform a group needs assessment and hand the official files over to . The will then be the lead agency providing case management services to the victims and families. That is why this application is submitted solely by . However, the NYS Crime Victims Board pledges to assist in this endeavor by facilitating claims processing and working within the constraints of their existing grant with CVB to help them address this large and unanticipated need.

BUDGET DETAIL WORKSHEET

A. PERSONNEL

<u>NAME/POSITION</u>	<u>COMPUTATION</u>	<u>COST</u>
MANAGER/COORDINATOR	\$40,638 @ 50%	\$ 20,319.00
(2) CASE MANAGERS	\$32,300 @ 50% x 2	32,300.00
MSW	\$39,200 @ 50%	19,600.00
INTAKE WORKER	\$22,000 @ 50%	11,000.00
Estimated Overtime for 2 months, 7 employees		10,063.00
SUB-TOTAL		<u>\$ 93,282.00</u>

B. FRINGE BENEFITS

<u>NAME/POSITION</u>	<u>COMPUTATION</u>	<u>COST</u>
MANAGER/COORDINATOR	\$20,319 @ 20%	\$ 4,064.00
(2) CASE MANAGERS	\$32,300 @ 20%	6,460.00
MSW	\$19,600 @ 20%	3,920.00
ADVOCATE	\$11,000 @ 20%	2,200.00
SUB-TOTAL		<u>\$ 16,644.00</u>

TOTAL PERSONNEL & FRINGE BENEFITS \$ 109,926.00

C. TRAVEL

<u>PURPOSE OF TRAVEL</u>	<u>LOCATION</u>	<u>ITEM</u>	<u>COMPUTATION</u>	<u>COST</u>
Travel to and from client work	Surrounding area		Traveling to each client by car 6,000 miles @ \$0.550	\$ 3,300.00
TOTAL				<u>\$ 3,300.00</u>

D. EQUIPMENT

<u>ITEM</u>	<u>COMPUTATION</u>	<u>COST</u>
Laptops	2 Dell Laptops @ \$1,100	\$ 2,200.00
Desktops	3 Desktop PCs @ \$950	\$ 2,850.00
Multilingual Talking Electronic Translator	5 @ \$600	3,000.00
TOTAL		<u>\$ 8,050.00</u>

E. SUPPLIES

<u>SUPPLY ITEMS</u>	<u>COMPUTATION</u>	<u>COST</u>
Laptop Cases	2 @ \$50	\$ 100.00
Office Supplies	Pads, Pens, Folders, Staplers, Hole Punchers, Paper	1,000.00
Postage	4 Rolls of 100	168.00
TOTAL		<u>\$ 1,268.00</u>

F. CONSTRUCTION

<u>DESCRIPTION</u>	<u>COMPUTATION</u>	<u>COST</u>
	TOTAL	<u>\$ -</u>

G. CONSULTANTS/CONTRACTS

<u>DESCRIPTION</u>	<u>COMPUTATION</u>	<u>COST</u>
	TOTAL	<u>\$ -</u>

H. OTHER COSTS

<u>DESCRIPTION</u>	<u>COMPUTATION</u>	<u>COST</u>
Cell phones	4 Blackberries @ \$170 per phone, plus monthly service fee \$150 per phone for 6 months, plus \$175 cancelation fee per phone	\$ 4,980.00
TOTAL		<u>\$ 4,980.00</u>

I. INDIRECT COSTS

BUDGET SUMMARY

<u>BUDGET CATEGORY</u>	<u>AMOUNT</u>
A. Personnel	\$ 93,282.00
B. Fringe Benefits	16,644.00
C. Travel	3,300.00
D. Equipment	8,050.00
E. Supplies	1,268.00
F. Construction	-
G. Consultants/Contracts	-
H. Other	4,980.00
Total Direct Costs	<u>\$ 127,524.00</u>
I. Indirect Costs	-
TOTAL PROJECT COSTS	<u><u>\$ 127,524.00</u></u>
Federal Request	\$ 127,524.00
Non-Federal Amount	\$ -

DESCRIPTION

COMPUTATION
TOTAL

COST
\$ -

127,524