#### State Clean Energy-Environment Technical Forum

#### The Electricity Grid: Implications for State Clean Energy Programs

Rajnish Barua, Ph.D. Executive Director Organization of PJM States, Inc. (OPSI) Email: raj@opsi.us; Tel: 302-757-2441

<u>Disclaimer</u>: Opinions expressed in this presentation and related discussions belong to the presenter and do not represent any views of his employer; employment affiliation is listed for information purpose only.

#### <u>Overview</u>

- Regional electricity grid
- State organization
- Status of electricity restructuring
- Implications for State Clean Energy Programs



#### **PJM Service Territory**

#### All or parts of:

- Delaware
- District of Columbia
- Illinois
- Indiana
- Kentucky
- Maryland
- Michigan
- New Jersey
- North Carolina
- Ohio
- Pennsylvania
- Tennessee
- Virginia
- West Virginia



#### Around the region

- PJM from power pool to regional transmission organization (RTO)
- Expanded from Mid-Atlantic to whole or parts of 13 states and DC
- Grid operator and bulk electricity<sub>market</sub>
- Current Issues
  - Market monitoring
  - Building of generating assets
  - Transmission upgrades and new corridors/lines
  - Positions among restructured<sub>s</sub> tates and states with vertically integrated companies

#### PJM: Regional Electricity Market

- Population 51 million
- Generating sources over 1,200 with diverse fuel types
- Generating capacity nearly 165,000 MW
- Peak load nearly 145,000 MW
- Annual energy delivery 729,000 GWh
- Transmission lines 56,250 miles
- Members (energy companies) 500
- Cumulative billing over \$28 billion since 1997
- PJM, acting neutrally and independently, operates the largest wholesale electricity market in the world

#### PJM: Fuel Resources and Output



## States' Relationship With PJM

- In 1998, PJM and state utility commissions in the PJM region signed MOU to create a State Commission Liaison Committee
- Committee was a direct channel of communication between PJM's Board of Managers and all of the state commissioners in the PJM region
- With the expansion of PJM, the Organization of PJM States, Inc. (OPSI) was formed to include all 14 jurisdictions

# Background of OPSI

- Organization of PJM States, Inc. established in May 2005
- Non-profit corporation
- Members are the 14 utility regulatory<sub>a</sub> gencies that regulate electricity/distribution rates within the footprint of PJM
- Its primary purpose is to act as a liaison group to:
  - PJM Interconnection, LLC (PJM)
  - PJM's Board of Managers
  - Independent Market Monitor for PJM
- OPSI is <u>not</u> a member of PJM

# 14 Members of OPSI

- Delaware Public Service Commission
- District of Columbia Public Service Commission
- Illinois Commerce Commission
- Indiana Utility Regulatory Commission
- Kentucky Public Service Commission
- Maryland Public Service Commission
- Michigan Public Service Commission

- New Jersey Board of Public Utilities
- North Carolina Utilities Commission
- Public Utility Commission of Ohio
- Pennsylvania Public Utility Commission
- Tennessee Regulatory Authority
- Virginia State Corporation Commission
- Public Service Commission of West Virginia

#### Functions of OPSI

- Each member has one commissioner on the Board of Directors
- Each have an equal vote on all issues
- All other commissioners and staff members of 14 states are considered members of OPSI
- Organizes its annual meeting in fall of each year
- Most meetings are held via teleconferences

# **Resolving Issues**

- Wholesale generation is not under the purview of the state regulators.
- Some states are net exporters of electricity and some states are net importers of electricity
- Dominant resources for electricity generation vary by state, such as, nuclear, coal, natural gas, oil, etc.
- Transmission cost allocation:
  - to socialize all transmission costs, or
  - to assign such costs to beneficiaries of the transmission projects

#### Around the nation

- Regional differences
- Federal state relationship
- Changes in the composition of FERC
- Mega-mergers
- Convergence of industries
- Long-term effects of EPAct

#### State Role

- Distribution the electric distribution companies put forth proposals
- Transmission Transmission-owning companies put forth proposals
- Challenges when transmission line is interstate
- Reliability broad authority and different interpretation under the "safe and reliable" service

#### Modernization of Grid

- How have the energy, environment and utility regulatory agency in your state worked together to tackle modernization and expansion of the electricity grid?
- Cannot speak for energy and environmental agencies
- Difference in jurisdiction within state for each agency
- Energy and environmental agencies are executive branch
- Utility regulators are independent and quasi-judicial
- Differences in approach
- Modernization is a broad term
- Expansion only based on needs

#### State Clean Energy Initiatives

- How has the capacity and operation of the electricity grid enhanced or been an impediment to the implementation of your state clean energy initiatives?
- Clean energy mandates are by state authority, not regulatory commission authority
- Difference in requiring alternative energy resources being built within state and only<sub>r</sub> equiring energy input
- Load forecast primary input for expansion; load is "resourceneutral"
- Grid built to maximize efficiency of meeting load

# Clean Energy & Grid Operation

- How have your state clean energy programs or policies helped improve the operation of the electricity grid, e.g. how has clean distributed generation and energy efficiency reduced transmission and distribution congestion?
- Minor part of the equation of meeting load expectation
- Engineering aspect has to be available when needed
- Energy output is based on economics unless needed to meet state mandated requirement
- "Subsidy" to meet economics of output cannot be provided by utility commission
- Somebody has to pay ratepayers or general population

#### State Cooperation

- In what way are states working together to improve the operation and increase available capacity of the transmission system to support clean energy goals? What are the most significant barriers to regional cooperation on transmission planning and upgrades?
- Clean energy goals can be met by standardizing "product" energy, certificates, etc.
- Inter-state line approval process is state-by-state
- DOE does not have authority to mandate where to build
- FERC does not initiate where to build
- Planning is regional but permitting/building is local!