

Office of Thrift Supervision

Program Summary by Budget Activity

(Dollars in thousands)

Budget Activity	FY 2008	FY 2009	FY 2010		
	Obligated	Estimated	Estimated	\$ Change	% Change
Supervision of the Thrift Industry	\$245,699	\$246,706	\$181,000	(\$65,706)	(26.6%)
Total Cost of Operations	\$245,699	\$246,706	\$181,000	(\$65,706)	(26.6%)

Explanation of Budget Estimate

The Office of Thrift Supervision (OTS) budget supports OTS's strategic and performance goals that provide for the proactive supervision of the industry, reduced regulatory burden, and improved credit availability. The budget enables OTS to continue tailoring supervisory examinations to the risk profile of the institutions, while effectively allocating resources to oversee and assess the safety and soundness and consumer compliance record of the thrift industry. OTS works closely with the industry to maintain the profitability, integrity, and viability of the thrift charter.

For FY 2009, OTS estimates that its revenues will total \$248,850,000 and its expenditures will be \$246,706,000. OTS receives no appropriated funds from Congress. The income of the bureau is derived principally from assessments on savings associations and savings and loan holding companies. Other sources of income include fees, rents, and interest on investments.

Purpose of Program

OTS was established by Congress as a bureau of the Department of the Treasury on August 9, 1989. The bureau's mission is to supervise savings associations and their holding companies in order to maintain their safety and soundness and compliance with consumer laws and to encourage a competitive industry that meets America's financial

services needs. OTS's vision is to perform, and to be recognized, as the premier regulator of financial institutions and holding companies.

OTS charters, examines, supervises, and regulates federal savings associations insured by the Federal Deposit Insurance Corporation (FDIC). OTS also examines, supervises, and regulates state-chartered savings associations insured by the FDIC and provides for the registration, examination, and regulation of savings and loan holding companies (SLHCs) and other affiliates.

Explanation of Budget Activities

Supervision of the Thrift Industry (\$181,000,000 from reimbursable programs) OTS examines savings associations every 12 – 18 months for safety and soundness and compliance with consumer protection laws and regulations. During these exams, the association's ability to identify, measure, monitor, and control risk is evaluated, including the risk posed by other entities within the corporate structure. When weaknesses are identified, supervisory action is taken.

OTS receives no appropriated funds from Congress; its revenue is derived principally from assessments on savings associations and savings and loan holding companies. While the FY 2009 projected assessment revenue is consistent with FY 2008 levels, OTS continues

to monitor the impact of recent thrift failures and ongoing industry consolidation, driven in part by the current financial crisis. The bureau has experienced surpluses in recent years which led to an increase in the agency's cash reserves in excess of \$200 million. Existing reserves will be sufficient to cover any FY 2009 shortfall. In addition, OTS is limiting new hires and prudently managing other expenses to adjust to any revenue reductions. With efficient operations and demonstrated prudent use of funds, OTS will be able to continue supervising savings associations and holding companies while maintaining the

safety and soundness of the thrift industry for years to come.

Legislative Proposals

OTS currently has no legislative proposals.

Capital Investments Summary

OTS has no major IT investments planned for FY 2009.

OTS Performance by Budget Activity

Budget Activity	Performance Measure	FY 2006	FY 2007	FY 2008		FY 2009	FY 2010
		Actual	Actual	Actual	Target Met?	Target	Target
Supervision of the Thrift Industry	Percent of safety and soundness exams started as scheduled (%) (Oe)	94.00	95.00	94.00	Yes	90.00	90.00
Supervision of the Thrift Industry	Percent of thrifts that are well capitalized (%) (Oe)	99.90	99.00	98.40	Yes	95.00	95.00
Supervision of the Thrift Industry	Percent of thrifts with a compliance examination rating of 1 or 2 (%) (Oe)	93.00	97.00	95.80	Yes	90.00	90.00
Supervision of the Thrift Industry	Percent of thrifts with composite CAMELS ratings of 1 or 2 (%) (Oe)	93.00	93.00	90.00	Yes	90.00	90.00

Key: Oe - Outcome Measure, E - Efficiency Measure, Ot - Output/Workload Measure, and M - Management/Cust. Satisfaction

Description of Performance

OTS met all of its performance measure targets for FY 2008 except for "Total OTS Cost per \$100,000 in Savings Association Assets Regulated," which missed by only one-tenth of one percent (.1%). OTS is presently repositioning its resources to meet the requirements of supervising a smaller asset base. The FY 2009 Performance Budget describes the goals, strategies, and priorities that will guide OTS's operations. The FY 2009 budget enables OTS to continue tailoring supervisory examinations to the risk profile of the institutions, while effectively allocating resources to oversee and assess the safety and soundness and consumer compliance record of the thrift

industry. The following is a brief description of each performance measure:

Percent of thrifts with composite CAMELS ratings of 1 or 2 On December 9, 1996, the Federal Financial Institutions Examination Council (FFIEC) adopted the CAMELS rating system (Capital adequacy, Asset quality, Management, Earnings, Liquidity and Sensitivity to market risk) as the internal rating system to be used by the federal and state regulators for assessing the safety and soundness of financial institutions on a uniform basis. The CAMELS rating system puts increased emphasis on the quality of risk management practices. OTS assigns a composite CAMELS rating to savings associations at each examination. OTS adjusts the level of supervisory resources devoted to an association based on the

composite rating. The CAMELS rating is based upon a scale of 1 through 5 in increasing order of supervisory concern.

Percent of thrifts with compliance examination ratings of 1 or 2 A uniform, interagency compliance rating system was first approved by the FFIEC in 1980. The FFIEC rating system was designed to reflect, in a comprehensive and uniform fashion, the nature and extent of a savings association's compliance with consumer protection statutes, regulations, and requirements. The Compliance Rating System is based upon a scale of 1 through 5 in increasing order of supervisory concern.

OTS elected to combine safety and soundness and compliance examinations in 2002 to attain exam efficiencies and to improve risk assessment. Using comprehensive exam procedures, compliance with consumer protection laws is reviewed at more frequent intervals, which has improved the quality of the examination process.

Percent of thrifts that are well capitalized - Capital absorbs losses, promotes public confidence, and provides protection to depositors and the FDIC insurance fund. It provides a financial cushion that can allow a savings association to continue operating during periods of loss or other adverse conditions. The Federal Deposit Insurance Act established a system of prompt corrective action (PCA) that classifies insured depository institutions into five categories (well-capitalized; adequately capitalized; undercapitalized, significantly undercapitalized; and critically undercapitalized) based on their relative capital levels. The purpose of PCA is to

resolve the problems of insured depository institutions at the least possible long-term cost to the deposit insurance fund.

Percent of safety and soundness exams started as scheduled OTS examines savings associations every 12-18 months for safety and soundness, compliance and consumer protection laws. OTS performs safety and soundness examinations of its regulated savings associations consistent with statutory authority. When safety and soundness or compliance issues are identified during its risk-focused examinations, OTS acts promptly to ensure association management and directors institute corrective actions to address supervisory concerns. OTS staff often meets with the savings association's board of directors after delivery of the Report of Examination to discuss findings and recommendations.

Total OTS Costs Relative to Every \$100,000 in Savings Association Assets Regulated Beginning in FY 2006, OTS included a performance measure that reflects the efficiency of its operations while meeting the increasing supervisory demands of a growing and more complex thrift industry. This measure supports OTS's ongoing efforts to efficiently use agency resources. The efficiency measure is impacted by the relative size of the savings associations regulated. Approximately 60 percent of all savings associations have total assets of less than \$250 million and are generally community-based organizations that provide retail financial services in their local markets. The measure does not include over \$8.5 trillion in assets of holding company enterprises regulated by OTS.