



FY 2007 WAR SUPPLEMENTAL + \$173.5 million (New Enhancements)

Overview

The Department of Justice (DOJ) is committed to winning the war on terror and preventing, investigating, and prosecuting terrorist activities against U.S. citizens and interests. In FY 2008, \$3.4 billion in Departmental resources are focused on counterterrorism and intelligence activities. In addition to this funding, the FY 2007 War Supplemental requests \$173.5 million to assist in the global war on terror and to support operations in Iraq and Afghanistan. In FY 2006, the Department received \$152.6 million in supplemental funding for the war on terror.

These funds will be used to support the efforts of the Federal Bureau of Investigation (FBI) and Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF) in deployments to Iraq to support the war in Iraq. Funding for FBI, the Criminal Division, the Drug Enforcement Administration (DEA), and the U.S. Marshals Service (USMS) will also be used to support our nation's efforts in Afghanistan. Additional funding is also provided for FBI's Counterterrorism efforts, the National Security Division (NSD), the Bureau of Prisons (BOP), USMS, and the U.S. Attorneys (USAs) to assist in domestic terrorism investigations, trial of indicted terrorists, and confinement of convicted terrorists. The following narrative summarizes the Department's request.

In addition, the Administration requests FY 2008 War Supplemental resources totaling \$146.7 million for the following DOJ components: \$4.0 million for ATF; \$9.1 million for BOP; \$4.1 million for the Criminal Division; \$8.5 million for DEA; \$101.1 million for FBI; \$5.0 million for USAs; and \$14.9 million for USMS.

Enhancements

Bureau of Alcohol, Tobacco, Firearms and Explosives

- **Iraq Embassy Support: \$4.0 million** to provide direct support to the U.S. military mission in Iraq through deployment of explosive enforcement officers on a rotational basis, to support Department of Defense and contractor personnel with training in post-blast investigation and render safe procedures for improvised explosives devices.

Bureau of Prisons

- **Counterterrorism (CT) Unit, Increased Translation, and Counterterrorism Surveillance Equipment: \$17 million** to support BOP's efforts in collecting

intelligence and monitoring terrorist inmates. The BOP must enhance its capabilities with a dedicated CT unit to responsibly address growing CT-related issues and actively work with other DOJ and DOD law enforcement agencies to effectively gather, monitor, translate, and disseminate information pertinent to the management of the terrorist population and prevent further terrorist activity. Of the total funding, \$5 million funds the salary, travel, training, supplies, and overhead for analysts, translators, and other CT personnel; \$1 million funds additional CT surveillance equipment; and the remaining \$11 million provides for contract translation services and National Virtual Translation Center costs.

Criminal Division

- **Iraqi Reconstruction Investigations: \$1.6 million** to provide litigation support services to the Special Inspector General for Iraqi Reconstruction (SIGIR) investigations and cases. The Criminal Division, along with the Special Inspector General for Iraqi Reconstruction (SIGIR), and the Criminal Investigations Division of the United States Army (CD), are investigating corruption in the reconstruction of Iraq. The Division will expend substantial resources in these continuing investigations, and anticipates bringing charges in several jurisdictions against several defendants.
- **Iraqi and Afghanistan Training: \$2.4 million** to (1) create Iraq and Afghanistan Support Units at Headquarters and (2) provide programmatic support to existing Iraq and Afghanistan programs on the ground. The Division is currently playing a vital role in providing training and assistance to law enforcement, corrections, and justice-sector personnel in Iraq. The Division also supports antiterrorism and counter-narcotic efforts, law reform, and judicial assistance to the host government in Afghanistan.

Drug Enforcement Administration

- **Aviation Base Funding: \$600,000** for administrative, maintenance, and logistics costs associated with supporting the aviation operations in Afghanistan. In FY 2007, DEA will operate two King Air 350 twin-engine turboprop aircraft in Afghanistan. These assets will provide for critical mobility, intelligence, and command and control functions. The ability to travel quickly and with a high degree of security throughout the mountainous and often hostile region will substantially mitigate the risks inherent in operating in Afghanistan operations.
- **Narco-Terrorism Initiative: \$3.6 million** to enhance DEA Special Operations Division (SOD) support for investigations targeting the international and transnational threat of narco-terrorism. Additional resources will enable SOD to more effectively support DEA investigations and prosecutions targeting international terrorist organizations involved in drug trafficking, and provide for timely coordination and information sharing between U.S. and foreign law enforcement agencies. Specifically, funding will be used to procure and field

switch-based equipment to support communications intercepts through cooperation with cellular and hard-line telephone service providers. Enhanced intercept systems will support the collection of intelligence/evidence on regional drug trafficking organizations and the building of cases against lead criminals that control these organizations and afford financial support to terrorists.

- **Operation Breakthrough: \$1.6 million** to establish an analytical unit at DEA headquarters to focus on production of accurate estimates of drug production and flow. By extending *Operation Breakthrough* to Afghanistan, DEA will provide the U.S. government with a science-based methodology for estimating potential drug crop yields and drug laboratory efficiencies. The unit will periodically deploy to Afghanistan to gather data. *Operation Breakthrough* teams are composed of DEA Intelligence Analysts, Forensic Chemists, Diversion Investigators, and local scientists under contract to DEA. To staff this initiative, DEA will fill existing positions that are currently vacant.
- **Financial Investigations: \$3.0 million** for a proactive attack on the financial infrastructure of drug trafficking organizations operating in Afghanistan and within the region, which will help prevent Afghanistan from becoming a narco-terrorist state. This request will support two initiatives: the first is an operation to develop a precise understanding of the Hawala system, which is a method of funds transfer used throughout the Middle East; and the second is to establish an ongoing, coordinated, regional financial investigation training program.

Federal Bureau of Investigation

- **Classified Operational Expenses: \$19.7 million.**
- **Counterterrorism (CT) Travel: \$3.0 million** to fund FBI's extensive travel costs associated with counterterrorism efforts and the wars in Iraq and Afghanistan. Funding would be used to cover rotation costs for personnel deployed to Iraq in support of the FBI's investigative mission. For the past three years, the FBI's Counterterrorism Division (CTD) has been conducting 90-day rotations of 30 to 40 FBI Special Agent and Support personnel to Iraq in support of the investigative mission. FBI field office travel budgets are not adequately funded to cover these expenses; therefore CTD provides the funding by diverting them from other operational travel requirements.
- **Overtime: \$20 million** for personnel overtime and hazardous duty pay requirements for FBI personnel contributing to Global War on Terror matters. As personnel are deployed overseas for each mission, all needs must be addressed expeditiously, requiring the use of significant amounts of overtime. Personnel do not work standard shifts, as they must be available around the clock to address operational needs. Additionally, hazardous duty pay is required to cover the expenses of those serving in a war zone. Without this funding, the FBI will lack

the resources to maintain an adequate level of personnel and will not be able to compensate the personnel already serving in these overseas areas.

- **Document Exploitation: \$12.8 million** to enhance the FBI's ability to collect, analyze, exploit, and disseminate intelligence gathered through the lawful interception of communications between known or suspected terrorists. These resources would increase funding for the Telecommunications Data Collection Center (TDCC) (\$11.4 million) and provide contractors (\$1.4 million) to assist the FBI in information technology processes.
- **Domain Management Initiative: \$7.7 million** to support the FBI's National Security Branch (NSB) effort to help field offices develop a comprehensive understanding of their territory or "domain," so that field office managers can effectively deploy resources. This process of understanding is the FBI's Domain Management Initiative (DMI).
- **Gulfstream-V Requirements: \$3.6 million** to provide for Gulfstream-V (G-V) maintenance, fuel, and pilot training for counterterrorism operations in Iraq as well as other capabilities. Aviation missions transport personnel to and from Iraq, and it is important to maintain the G-V to successfully carry out these crucial missions. The requested funding would allow the FBI to continue these deployments.
- **Tactical Operations: \$3.3 million** for Hostage Rescue Team (HRT) Operator support (\$2.6 million), M-4 rifle replacement (\$530,000), and laptops for deployments (\$105,000). Since the initiation of the war on terrorism, the FBI's Critical Incident Response Group (CIRG) Tactical Teams have supported the FBI CT/Counterintelligence (CI) initiative outside the continental United States with continuous 90-day deployments. The FBI's Tactical Teams have participated with DOD in conducting sensitive site exploitations in Afghanistan, searching for al-Qaeda personnel and intelligence. The Tactical Teams entered the city of Baghdad soon after DOD occupation in support of the FBI's CT/CI objectives and have since continuously provided force protection for all DOJ personnel assigned to the Iraqi Theater of Operations.
- **Swift Link: \$3 million** to provide Swift Link satellite time for FBI personnel on deployment in Iraq. This request will increase the blanket purchase agreement for satellite services and provide high-speed data services to provide forward communications in support of FBI Global War on Terror missions.
- **Legal Attaché (Legat) IT Infrastructure: \$5million** to expand data circuits and provide digital data connectivity within the FBI's Legat program. This infrastructure is necessary to support the FBINET (Secret Network) and other communication systems necessary for the FBI to transmit information and communicate with other members of the IC. Expanding the Legat IT infrastructure will provide greater capabilities for time-sensitive data collection,

data imaging, and the sharing of data to and from international locations. Sharing information in this way is vital for the FBI to effectively track terrorist and criminal activity.

- **Logistics Support Mail Services: \$213,000** to provide logistical mail services support to maintain the FBI's mission by providing funds to ship information, evidence, equipment, supplies, and other related materials in support of Iraq operations and the GLOBAL WAR ON TERROR.
- **CT Ops Deployment: \$724,000** to support CT Operations deploying in support of the war on terror. The Global War on Terror has placed a heavy burden on the FBI's overseas operations. The cost of deploying agents and investigative and technical support personnel to address acts of terrorism is minimal compared to the results --saving lives and supporting the allies of the United States. In FY 2006, the FBI's Office of International Operations expended over \$700,000 for personnel to meet overseas GLOBAL WAR ON TERROR emergency requirements. The same level of commitment is expected for FY 2007. The FBI also expects to require approximately \$24,000 for personnel to travel to Kabul to address acts of terrorism in FY 2007.
- **Safety Supplies and Gear for Deployed Personnel: \$3.7 million** for items that directly support operations in Iraq and Afghanistan. With agents currently stationed in Iraq and Afghanistan and ongoing deployments continuously adding to this number, it is necessary to provide adequate protective equipment to FBI personnel. Increased combat calls for an increase in the number of weapons, which therefore require more ammunition and gunsmith services.
- **Armored Vehicles: \$3.9 million** to purchase 20 armored vehicles for the protection of its personnel deployed in Iraq and other international locations. The new vehicles will have additional armor to provide increased protection against more powerful explosive devices. This funding would enhance the FBI's ability to transport personnel handling critical ongoing investigations outside the United States. Conditions in certain locations, particularly Iraq, are harsh, requiring replacement of these vehicles every few years due to wear and tear. This funding would allow the FBI to purchase replacement vehicles.
- **Language Support: \$750,000** to support Iraq/Afghanistan Operations. The FBI is sending contract linguists to Iraq and these personnel are working hand-in-hand with other United States partner agencies to support Iraq/Afghanistan Operations.
- **IDW/FTTTF Consolidation: \$10 million** to consolidate the processing and exploitation of Foreign Terrorist Tracking Task Force (FTTTF) data, Investigative Data Warehouse (IDW) data, and to develop and deploy a robust infrastructure capable of receiving, processing, and managing the quality of substantially increased amounts of additional data. This request capitalizes on the strengths and unique core capabilities of each program to build a more powerful analytical

capability resulting in a greater number of users, and an increase in the number of available data by approximately 30 percent. Simultaneously, a more robust and consistent infrastructure will facilitate deployment throughout the Intelligence Community and be a catalyst for increased information sharing at all levels.

- **NSB Training: \$10 million** to support the enhanced development of FBI personnel through specialized training designed to better equip agents, analysts, and other personnel to analyze the threats and enemy mindset. Improving and expanding the FBI's training capacity will allow the FBI to make a greater contribution to the Intelligence Community, in a combined effort towards a proactive war strategy. Highly specialized training and advanced technology are needed to fully develop personnel, and provide them with the expertise needed to anticipate the enemy threat and methodology. This training is mission critical, and is a direct response to the President's mandate in 2005 that the FBI establish "a specialized and integrated national security workforce."
- **Classified Collaborative Capabilities: \$2 million.**
- **International Support for GLOBAL WAR ON TERROR & Iraq/Afghanistan: \$1.9 million** would provide funding for emergency communications (\$410,000), critical threat training (\$1.1 million), and Foreign Service National (FSN) support (\$380,000) for FBI personnel deployed to Iraq, Afghanistan, and other locations outside the United States.
- **National Virtual Translation Center (NVTC): \$4 million** to support its Foreign Language Program mission. The requested funding would allow NVTC to directly support American war fighters by providing real-time language support to all armed services, either to specific field and headquarters components or to unified Commands. This would be accomplished by NVTC-developed and deployed state-of-the-art technologies across multiple military systems to broker translation services and provide the translated product in a format suitable for dissemination to its military intelligence customer base. Additional NVTC funding would provide and foster enhanced technology and connectivity to expand the interface with the DOD and other Intelligence Community elements.
- **Regional Data Exchange (R-DEx): \$3 million** to support information sharing and facilitate improved capabilities for law enforcement agencies to collaborate across agency, jurisdictional and geographic boundaries.

National Security Division

- **Military Commission Prosecutions: \$1.7 million** to support the DOD effort in prosecuting the 14 high value detainees at Guantanamo via the process established by the Military Commission, by covering operational costs relating to Assistant United States Attorney (AUSA) detailees and supporting paralegals,

who will be reporting to the NSD while on detail. The AUSA details will begin as soon as possible and the details will last a year or longer.

United States Attorneys

- **Terrorism Litigation Expenses: \$5 million** to support the increased cost of prosecuting terrorism defendants. These types of cases are extremely costly to prosecute. In addition to significant attorney time, terrorism cases often involve significant domestic and foreign travel to interview witnesses, as well as interpreter and stenographer, expert witness, and secure communications costs.

United States Marshals Service

- **Afghanistan Court Security and Witness Security Programs: \$12.2 million** for logistical support and equipment to deploy eight employees to Afghanistan for one year and to secure the Afghanistan judicial complex. The USMS personnel (the mix of operational and administrative personnel has not yet been determined) would train and equip a Judicial and Witness Security Protection Unit of the Counter-Narcotic Police of Afghanistan, a necessary component in the development of the Criminal Justice Task Force (CJTF) and Central Narcotics Tribunal (CNT).

The CNT has exclusive nationwide jurisdiction over all mid- and high-level narcotics trafficking and related offenses as defined by the Afghan Counter-Narcotics Law. The CJTF and the CNT currently occupy temporary facilities but are expected to occupy the Counter Narcotics Justice Center (CNJC) which is scheduled to open in January 2007. USMS personnel will ensure that the new CNJC is physically secure and that witnesses in sensitive, high-level cases to be tried by the CNT are protected from threat and harm.

- **High-Threat Terrorist Trials: \$2.75 million** for high-threat terrorist trials in the United States. Of this amount, \$2 million is for travel and overtime for Deputy Marshals and to hire additional contract District Security Officers for a single high-threat terrorist trial in the Southern District of Florida: USA v. Jose Padilla. The remaining \$750,000 is for needed infrastructure upgrades for USA v. Babar Ahmad to be held in the District of Connecticut. The upgrades will include the installation of required conduit, back boxes, and junction boxes necessary for electronic security devices in prisoner movement space throughout the courthouse. These devices include but are not limited to CCTV cameras, monitors, intercom duress alarms, video recording devices, and control room upgrades. These are two known trials requiring extensive security with more expected to come when cases are brought forward by the U.S. Attorneys.

**WAR SUPPLEMENTAL
Enhancements and Resource Summary**

Bureau/Initiative	(\$000's)
Enhancements	
Bureau of Alcohol, Tobacco, Firearms, and Explosives	
Iraq Embassy Support	4,000
Subtotal, ATF	4,000
Bureau of Prisons	
Establishment of a CT Unit, Translation, and Surveillance Equipment	17,000
Subtotal, BOP	17,000
Criminal Division	
Iraq Reconstruction Investigations	1,648
Iraq and Afghanistan Training	2,445
Subtotal, CRM	4,093
Drug Enforcement Administration	
Aviation Base Funding	600
Narco Terrorism Initiative	3,600
Operation Breakthrough	1,268
Financial Investigations	3,000
Subtotal, DEA	8,468
Federal Bureau of Investigation	
Classified Operational Expenses	19,710
CT Travel	3,000
Overtime	20,000
Document Exploitation	12,800
Domain Management Initiative	7,679
Gulfstream V O&M	3,550
Tactical Operations	3,265
Swift Link	3,000
Legat IT Infrastructure	5,000
Logistics Support Mail Services	213
Counterterrorism Ops Deployment	724
Safety Supplies and Gear for Deployed Personnel	3,695
Armored Vehilces	3,940
Language Support	750

Bureau/Initiative	(\$000's)
Enhancements	
Federal Bureau of Investigation (cont.)	
Investigative Data Warehouse/FTTTF Consolidation	10,000
NSB Training	10,000
Collaborative Capabilities	2,000
International Support for GWOT & Iraq/Afghanistan	1,934
National Virtual Translation Center	4,000
R-DEx	3,000
Subtotal, FBI	118,260
National Security Division	
Military Commission Prosecutions	1,736
Subtotal, NSD	1,736
United States Attorneys	
Terrorism Litigation Expenses	5,000
Subtotal, USA	5,000
United States Marshals Service	
Afghanistan Courthouse and Witness Security	12,171
High-Threat Terrorism Trials	2,750
Subtotal, USMS	14,921
Total Enhancements	\$173,478