California Drought – Denial of Appeal

Denied on October 19, 2009

On June 19, 2009, Governor Arnold Schwarzenegger requested a major disaster declaration due to a severe drought beginning on April 14, 2009, and continuing. The Governor requested a declaration for Unemployment Assistance, Food Commodities, Crisis Counseling Assistance and Training, and Legal Services for Fresno County. On July 24, 2009, the Governor's request was denied. On August 24, 2009, Governor Schwarzenegger appealed the denial. Joint Federal, State, and local Preliminary Damage Assessments (PDAs) were neither requested or conducted. PDAs estimate damages immediately after an event and are considered, along with several other factors, in determining whether a disaster is of such severity and magnitude that effective response is beyond the capabilities of the State and the affected local governments, and that Federal assistance is necessary.¹

On October 19, 2009, the Governor's appeal for a major disaster declaration was denied based on the determination that the damage was not of such severity and magnitude as to be beyond the combined capabilities of the State, affected local governments, and voluntary agencies.² Furthermore, drought relief is within the authority of other Federal agencies such as the U.S. Department of Agriculture, U.S. Army Corps of Engineers, and the U.S. Small Business Administration.

<u>Summary of Damage Assessment Information Used in Determining Whether to Declare a Major Disaster</u>

Individual Assistance

• Total Number of Residences Impacted:³ N/A

Destroyed - - Major Damage - - - Affected - - -

• Percentage of insured residences:⁴

• Percentage of low income households:⁵

• Percentage of elderly households:⁶

Total Individual Assistance cost estimate: N/A

Public Assistance - (Not requested)

•	Primary Impact:	N/A
•	Total Public Assistance cost estimate:	-
•	Statewide per capita impact: ⁷	-
•	Statewide per capita impact indicator: 8	\$1.31
•	Countywide per capita impact:	-
•	Countywide per capita impact indicator: ⁹	\$3.28

The preliminary damage assessment (PDA) process is a mechanism used to determine the impact and magnitude of damage and resulting needs of individuals, businesses, public sector, and community as a whole. Information collected is used by the State as a basis for the Governor's request for a major disaster or emergency declaration, and by the President in determining a response to the Governor's request (44 CFR § 206.33).

When a Governor's request for major disaster assistance under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (Stafford Act) is under review, a number of primary factors are considered to determine whether assistance is warranted. These factors are outlined in FEMA's regulations (44 CFR § 206.48). The President has ultimate discretion and decision making authority to declare major disasters and emergencies under the Stafford Act (42 U.S.C. § 5170 and § 5191).

³ Degree of damage to impacted residences:

- Destroyed total loss of structure, structure is not economically feasible to repair, or complete failure to major structural components (e.g., collapse of basement walls/foundation, walls or roof);
- Major Damage substantial failure to structural elements of residence (e.g., walls, floors, foundation), or damage that will take more than 30 days to repair;
- o Minor Damage home is damaged and uninhabitable, but may be made habitable in short period of time with repairs; and
- o Affected some damage to the structure and contents, but still habitable.
- ⁴ By law, Federal disaster assistance cannot duplicate insurance coverage (44 CFR § 206.48(b)(5)).
- ⁵ Special populations, such as low-income, the elderly, or the unemployed may indicate a greater need for assistance (44 CFR § 206.48(b)(3)).
- ⁶ Ibid (44 CFR § 206.48(b)(3)).
- ⁷ Based on State population in the 2000 Census.
- ⁸ Statewide Per Capita Impact Indicator for FY09, Federal Register, October 1, 2008.
- ⁹ Countywide Per Capita Impact Indicator for FY09, Federal Register, October 1, 2008.