



National Transportation Safety Board

Washington, D.C. 20594

Safety Recommendation

Date: August 7, 2000

In reply refer to: H-00-26

Governors and Legislative Leaders of the 50 States and the Mayor and Council of the District of Columbia (see attached)

The National Transportation Safety Board is an independent Federal agency charged by Congress with investigating transportation accidents, determining their probable cause, and making recommendations to prevent similar accidents from occurring. We are providing the following information to urge you to take action on the safety recommendation in this letter. The Safety Board is vitally interested in this recommendation because it is designed to prevent accidents and save lives.

This recommendation addresses ways to reduce fatalities, injuries, and crashes involving hard core drinking drivers, a term that, as defined by the Safety Board, includes repeat offender drinking drivers (that is, offenders who have prior convictions or arrests for a Driving While Impaired [DWI] by alcohol offense) and high-BAC offenders (that is, all offenders with a blood alcohol concentration [BAC] of 0.15 percent or greater). The recommendations are derived from the Safety Board's safety report *Actions to Reduce Fatalities, Injuries, and Crashes Involving the Hard Core Drinking Driver* and are consistent with the analysis we performed and literature we reviewed in this report.¹ As a result of this review, the Safety Board has issued two safety recommendations, one of which is addressed to the Governors and Legislative Leaders of the 50 States and the Mayor and Council of the District of Columbia. Information supporting the recommendation is discussed below. The Safety Board would appreciate a response from you within 90 days addressing the actions you have taken or intend to take to implement our recommendation.

In 1984, the National Transportation Safety Board published a safety study titled *Deficiencies in Enforcement, Judicial, and Treatment Programs Related to Repeat Offender Drunk Drivers (NTSB/SS-84/04)*. That study identified repeat offender drinking drivers (included under the Safety Board's category of "hard core drinking drivers") as a serious traffic safety problem.

In the more than 15 years that have passed since that investigation was concluded, efforts have been made by all the States to address this major safety problem. However, despite significant progress, the measures taken and the degree of implementation have not been uniform, and 15,794 people died in 1999 from alcohol-related crashes. This number is far above the target set by the Secretary of Transportation in 1995 to reduce the number of alcohol-related

¹ For additional information, read *Actions to Reduce Fatalities, Injuries, and Crashes Involving the Hard Core Drinking Driver*, Safety Report NTSB/SR-00/01 (Washington: National Transportation Safety Board, 2000).

fatalities to no more than 11,000 by 2005, a goal that cannot be reached with a “business as usual” approach.

From 1983 through 1998, at least 137,338 people died in crashes involving hard core drinking drivers.² The National Highway Traffic Safety Administration’s (NHTSA) data also indicate that at least 99,812 people were injured in fatal crashes involving hard core drinking drivers (as defined by the Safety Board) during that same time period. In 1998 alone, hard core drinking drivers were involved in a minimum of 6,370 highway fatalities. The estimated cost of these fatalities was at least \$5.3 billion nationwide.

The Safety Board’s review identified a number of measures that appear to be effective in reducing alcohol-related crashes by hard core drinking drivers. The societal cost of crashes involving these drivers, both in human and economic terms, demands that additional action be taken by the States. Although all States have some components of a program to reduce hard core drinking driving, the variations in countermeasures used among the States are numerous, and no State uses all of the countermeasures that can reduce hard core drinking driver crashes.

For example, 40 States and the District of Columbia have administrative license revocation (ALR) laws for DWI test refusal or failure. The Safety Board recommended this countermeasure in 1984 and 1989 because ALR is an effective measure to reduce alcohol-related crashes and fatalities, and studies by NHTSA and others support this view. ALR laws have resulted in a 13- to 19-percent reduction in adult driver fatal crashes.³ However, the States of Kentucky, Michigan, Montana, New Jersey, New York, Pennsylvania, Rhode Island, South Carolina, South Dakota, and Tennessee currently do not have laws authorizing ALR for BAC test failure or refusal.

Sobriety checkpoints are conducted in 39 States. Publicized DWI enforcement including sobriety checkpoints can be very effective in identifying the hard core drinking driver and in reducing alcohol-involved driving and alcohol-related crashes. The Tennessee experience with weekly checkpoints indicates that this strategy is effective when conducted frequently, regularly, and statewide; in that State, sobriety checkpoints reduced alcohol-related fatal crashes by 20.4 percent.⁴ North Carolina’s multi-year checkpoint program reduced the percentage of drivers having illegal BAC levels who were stopped at checkpoints by more than half (from 1.9 percent of those tested to 0.90 percent).⁵ In addition to deterring drinking and driving, checkpoints can be used to promote several other highway safety measures at the same time, including checking for valid driver’s licenses, and safety belt use.⁶ Sobriety checkpoints provide an opportunity to

² Nineteen ninety-eight is the most recent year for which complete data are available from the National Highway Traffic Safety Administration.

³ Robert B. Voas and A. Scott Tippetts, *The Relationship of Alcohol Safety Laws to Drinking Drivers in Fatal Crashes* DOT HS 808 980 (Washington: National Highway Traffic Safety Administration, 1999) 11-13.

⁴ John H. Lacey, Ralph K. Jones and Randolph G. Smith, *An Evaluation of Checkpoint Tennessee: Tennessee’s Statewide Sobriety Checkpoint Program* (Washington: National Highway Traffic Safety Administration, 1998) 20 <<http://www.nhtsa.dot.gov/search97cgi/s97.cgi.exe>>.

⁵ Insurance Institute for Highway Safety, “North Carolina Belt Use Peaks at 84 Percent; Future Gains Sought,” *Status Report* 33:2 (7 Mar. 1998) 5 <<http://www.highwaysafety.org/srpdfs/sr3302.pdf>>.

⁶ The Tennessee and North Carolina checkpoint programs also reported thousands of arrests for other offenses including stolen vehicles, illegal gun possession, drug offenses, and escaped felons. North Carolina reported 6,173

apprehend not only alcohol-impaired drivers but also unlicensed drivers and those who are driving on licenses suspended or revoked for DWI. Often, when licenses are checked at sobriety checkpoints, more unlicensed than impaired drivers are found.⁷

Measures that separate hard core drinking drivers from their vehicles are used in 38 States and the District of Columbia. These measures include license plate action (impoundment, confiscation, or other actions) (8 States), vehicle immobilization (6 States), vehicle impoundment (12 States and the District of Columbia), and vehicle forfeiture (28 States). License plate action was found in Minnesota to reduce recidivism by 50 percent in a 2-year study.⁸ The use of vehicle immobilization in Ohio reduced recidivism by 36 percent in a 1-year period.⁹ In the same State, vehicle impoundment was found to reduce repeat offenses for driving while suspended or impaired by 40 percent in a 1-year period. Preliminary data from the New York City vehicle forfeiture program showed a 32.2 percent decrease in alcohol-related fatalities over an 11-month period.¹⁰ To the extent permitted by the U.S. Constitution and applicable State laws, vehicle-based sanctions can be administratively ordered at the time of arrest. When taken, this action ensures swift and certain punishment for the DWI offense and prevents offenders from avoiding such sanctions by transferring possession of their vehicles to family members or friends. Another vehicle sanction is the use of ignition interlocks, which are devices that can prevent an impaired driver from operating a vehicle. Thirty-eight States permit the use of these devices in some manner, and at least five States have statewide ignition interlock programs; statewide programs are being developed in other States. In Maryland, ignition interlocks reduced recidivism by 65 percent in the first year of the assignment of these devices.¹¹ Overall, vehicle sanctions to separate the hard core drinking driver from his or her vehicle or to prevent him/her from drinking while impaired appear to be effective tools in reducing hard core drinking driver recidivism.

Sixteen States have laws prohibiting plea-bargaining DWI cases, but eight of those States limit the ban to specific conditions, such as when the DWI has caused an injury or fatality. The Safety Board continues to support its 1984 recommendation to eliminate the option of plea bargaining a DWI offense to a lesser, non-alcohol-related offense. This type of plea bargaining reduces the State's ability to track prior alcohol-related offenses when no record is kept of the original charges brought. Laws restricting plea bargaining have been found to reduce the number of DWI repeat offenses as well as the number of alcohol-related crashes. Plea-bargaining limits

drug violators, 788 firearms violations, 403 stolen vehicles, and 273 fugitive arrests from 1993 through 1997. Lacey, Jones, and Smith, 20; Insurance Institute for Highway Safety, 5.

⁷ Susan E. Martin and David F. Preusser, "Enforcement Strategies for the Persistent Drinking Driver," *Strategies for Dealing with the Persistent Drinking Driver*, ed. Barry Sweedler, Transportation Research Board Circular 437 (1995) 41.

⁸ Alan Rodgers, "Effect of Minnesota's License Plate Impoundment Law on Recidivism of Multiple DWI Violators," *Alcohol, Drugs and Driving* 10: 2 (1994) 128.

⁹ Robert B. Voas, A. Scott Tippetts, and Eileen Taylor, "Temporary Vehicle Immobilization: Evaluation of a Program in Ohio," *Accident Analysis and Prevention* 29: 5 (1997) 635-36.

¹⁰ Howard Safir, George A. Grasso, and Robert F. Messner, "The New York City Police Department DWI Forfeiture Initiative," presented May 2000 at T2000 Conference of the International Council on Alcohol, Drugs, and Traffic Safety, Stockholm, Sweden.

¹¹ Kenneth H. Beck et. al., "Effects of Ignition Interlock License Restrictions on Drivers with Multiple Alcohol Offenses: A Randomized Trial in Maryland," *American Journal of Public Health* 89: 11 (Nov. 1999) 1698.

reduced subsequent DWI offenses by 36 percent in Ft. Smith, Arkansas, by 17 percent in Louisville, Kentucky, and by 58 percent in Lexington, Kentucky over a 3-year period.¹²

Diversion programs that may include assessment and treatment in exchange for judicial consideration of a lesser charge or less severe sanctions are used in many States.¹³ Diversion, like plea bargaining, interferes with the retention of accurate records for the hard core drinking driver. Diversion programs that allow license retention or erasure of offenses from the driver's record may prevent the State from prosecuting hard core drinking drivers as repeat offenders in the future, and should be eliminated.

As of January 1, 2000, 15 States had a high-BAC "aggravated" or "extreme" DWI offense, but the BAC that defines the offense varies from 0.15 percent to 0.20 percent. The elevated crash risk and potential for recidivism of high-BAC (0.15 percent or greater) drivers constitute a safety problem that warrants State legislation creating a high-BAC "aggravated" alcohol offense. A lowered-BAC law for repeat DWI offenders is also effective in reducing fatal crashes. Maine and North Carolina have lowered their BAC limit for drivers who have been convicted or similarly administratively adjudicated on a first DWI offense. An evaluation of the original Maine low-BAC law found a 25- to 35-percent reduction in the proportion of repeat offender drivers in fatal crashes.¹⁴ Maine has since changed its law to zero BAC for repeat offenders.

The problem of hard core drinking drivers is complex, and no single countermeasure appears to be sufficient to address it. The Safety Board does not believe that every State must have identical countermeasures in place; however, the Board believes that a model program to reduce hard core drinking driving would incorporate the following elements:

- ◆ Frequent and well-publicized statewide sobriety checkpoints that include checking for valid driver's licenses. Checkpoints should not be limited to holiday periods.
- ◆ Vehicle sanctions to restrict or separate hard core drinking drivers from their vehicles, including license plate actions (impoundment, confiscation, or other actions); vehicle immobilization, impoundment, and forfeiture; and ignition interlocks for high-BAC first offenders and repeat offenders.
- ◆ State and community cooperative programs involving driver licensing agencies, law enforcement officers, judges, and probation officers to enforce DWI suspension and revocation.
- ◆ Legislation to require that DWI offenders who have been convicted or administratively adjudicated maintain a zero blood alcohol concentration while operating a motor vehicle.

¹² National Highway Traffic Safety Administration, *An Evaluation of the Elimination of Plea Bargaining for DWI Offenders* (Washington: National Highway Traffic Safety Administration, 1989) 1, 9-10.

¹³ The total number of States in which diversion programs are used was unavailable. As stated earlier, 16 States and the District of Columbia specifically provide for diversion by State law or statewide practice. Some local courts and judges in other States also offer diversion programs.

¹⁴ Ralph Hingson, Timothy Heeren, and Michael Winter, "Effects of Maine's 0.05% Legal Blood Alcohol Level for Drivers with DWI Convictions," *Public Health Reports* 113 (Sep.-Oct. 1998) 443.

- ◆ Legislation that defines a high blood alcohol concentration (0.15 percent or greater) as an “aggravated” DWI offense that requires strong intervention similar to that ordinarily prescribed for repeat DWI offenders.
- ◆ As alternatives to confinement, programs to reduce hard core drinking driver recidivism that include home detention with electronic monitoring, special DWI facilities, and/or intensive supervision probation programs.
- ◆ Legislation that restricts the plea bargaining of a DWI offense to a lesser, non-alcohol-related offense, and that requires the reasons for DWI charge reductions be entered into the public record.
- ◆ Elimination of diversion programs that permit erasing, deferring, or otherwise purging the DWI offense record or that allow the offender to avoid license suspension.
- ◆ Administrative license revocation for BAC test failure and refusal.
- ◆ A DWI record retention and DWI offense enhancement look-back period of at least 10 years.
- ◆ Individualized sanction programs for hard core DWI offenders that rely on effective countermeasures for use by courts that hear DWI cases.

Therefore, the National Transportation Safety Board makes the following safety recommendation to the Governors and Legislatures of the 50 States and the Mayor and Council of the District of Columbia:

Establish a comprehensive program that is designed to reduce the incidence of alcohol-related crashes and fatalities caused by hard core drinking drivers and that includes elements such as those suggested in the National Transportation Safety Board’s Model Program.

Chairman HALL and Members HAMMERSCHMIDT, BLACK, GOGLIA, and CARMODY concurred in this recommendation. In the report that presented this recommendation, Member Hammerschmidt filed a dissent.

The Safety Board also issued one safety recommendation to the Department of Transportation.

In your response to the recommendation in this letter, please refer to Safety Recommendation H-00-26. If you need additional information, you may call (202) 314-6175.

By: Jim Hall
Chairman

Chairwoman Linda W. Cropp
Chairwoman of the Council
Council of the District of Columbia
441 4th Street, N.W.
Washington, D.C. 20001

Honorable Bob Johnson
Speaker of the House
Arkansas House of Representatives
1500 W. Capitol Avenue
Little Rock, Arkansas 72201

Honorable Terry R. Spence
Speaker of the House
Delaware House of Representatives
Post Office Box 1401
Dover, Delaware 19901

Honorable Anthony Williams
Mayor
District of Columbia
441 4th Street, N.W.
Washington, D.C. 20001

Honorable Jeff Groscost
Speaker of the House
Arizona House of Representatives
1700 West Washington Street
Phoenix, Arizona 85007

Honorable Moira K. Lyons
Speaker of the House
State Capitol
300 Capitol Avenue
Hartford, Connecticut 06106

Honorable Clavin K.Y. Say
Speaker of the House
Hawaii House of Representatives
State Capitol, Room 431
415 South Beretania Street
Honolulu, Hawaii 96813

Honorable Seth Hammett
Speaker of the House
Alabama House of Representatives
Alabama State House
11 South Union Street
Montgomery, Alabama 36130

Honorable Russell George
Speaker of the House
Colorado House of Representatives
200 East Colfax Avenue
Denver, Colorado 80203

Honorable Thomas B. Murphy
Speaker of the House
Georgia House of Representatives
State Capitol
Bremen, Georgia 30334

Honorable Brian Porter
Speaker of the House
Alaska House of Representatives
State Capitol
120 4th Street
Anchorage, Alaska 99801-2133

Honorable Robert M. Hertzberg
Speaker of the Assembly
California State Assembly
State Capitol, Room 219
Sacramento, California 95814

Honorable John Thrasher
Speaker of the House
Florida House of Representatives
Tallahassee, Florida 32399

Honorable Bruce Newcomb
Speaker of the House
State Capitol Building
Post Office Box 83720
Boise, Idaho 83720

Honorable John R. Gregg
Speaker of the House
Indiana House of Representatives
State House
Indianapolis, Indiana 41204

Honorable Charles W. DeWitt, Jr.
Speaker of the House
Louisiana House of Representatives
State Capitol
Post Office Box 04183
Baton Rouge, Louisiana 70804

Honorable Charles R. Perricone
Speaker of the House
Michigan House of Representatives
164 Capitol Building
Post Office Box 30014
Lansing, Michigan 48909-7514

Honorable Michael J. Madigan
Speaker
300 State House
2nd Capitol Street
Springfield, Illinois 62706

Honorable Jody Richards
Speaker of the House
Kentucky House of Representatives
State Capitol
Frankfort, Kentucky 40601

Honorable Thomas M. Finneran
Speaker of the House
Massachusetts House of Representatives
State House, Room 356
Boston, Massachusetts 02133

Honorable Steve Gaw
Speaker of the House
Missouri House of Representatives
State Capitol
201 West Capitol Avenue
Jefferson City, Missouri 65101

Honorable Robin L. Jennison
Speaker of the House
Kansas House of Representatives
Statehouse
300 10th Avenue, S.W.
Topeka, Kansas 66612

Delegate Casper R. Taylor, Jr.
Speaker
Maryland House of Delegates
H-101, State House
State Circle
Annapolis, Maryland 21401

Honorable Tim Ford
Speaker of the House
Mississippi House of Representatives
New Capitol
Post Office Box 1018
Jackson, Mississippi 39215-1018

Honorable Brent Siegrist
Speaker of the House
Iowa House of Representatives
State Capitol
Des Moines, Iowa 50319

Honorable G. Steven Rowe
Speaker of the House
3 State House Station
August, Maine 04333-0003

Honorable Steven A. Sviggum
Speaker of the House
Minnesota House of Representatives
463 State Office Building
100 Constitution Avenue
St. Paul, Minnesota 55155-1298

Honorable John A. Mercer
Speaker of the House
Montana House of Representatives
State Capitol
Helena, Montana 59620

Honorable Donna Sytek
Speaker of the House
New Hampshire House of Representatives
State House, Room 308
107 North Main Street
Concord, New Hampshire 03301-4951

Honorable James B. Black
Speaker of the House
North Carolina House of Representatives
State Capitol
116 West Jones Street
Raleigh, North Carolina 27603-8006

Honorable Matthew J. Ryan
Speaker of the House
Pennsylvania House of Representatives
139 Main Street
House Box 202020
Harrisburg, Pennsylvania 17120

Honorable Jack Collins
Speaker of the Assembly
New Jersey General Assembly
State House Annex
Post Office Box 068
Trenton, New Jersey 08625

Honorable Francis J. Wald
Speaker of the House
North Dakota House of Representatives
State Capitol
600 East Boulevard Avenue
Bismarck, North Dakota 58505

Honorable Lynn Snodgrass
Speaker of the House
Oregon House of Representatives
State Capitol
Salem, Oregon 97310-0001

Honorable Roger W. Hunt
Speaker of the House
South Dakota House of Representatives
Capitol Building
Pierre, South Dakota 57501

Honorable Raymond G. Sanchez
Speaker of the House
New Mexico House of Representatives
State Capitol
Santa Fe, New Mexico 87501

Honorable Loyd L. Benson
Speaker of the House
Oklahoma House of Representatives
State Capitol
2300 North Lincoln Boulevard
Oklahoma City, Oklahoma 73105

Honorable Joseph E. Dini
Speaker of the Assembly
Nevada State Assembly
State Capitol
401 South Carson Street
Carson City, Nevada 89701

Honorable Sheldon Silver
Speaker of the Assembly
New York Assembly
Legislative Office Building
Albany, New York 12247

Honorable Jo Ann Davidson
Speaker of the House
Ohio House of Representatives
State House
Columbus, Ohio 43215

Honorable John B. Harwood
Speaker of the House
Rhode Island House of Representatives
323 State House
Providence, Rhode Island 02903

Honorable James E. Laney
Speaker of the House
Texas House of Representatives
Capitol Station
Post Office Box 12068
Austin, Texas 78711-2068

Honorable Michael J. Obuchowski
Speaker of the House
Vermont House of Representatives
State House
Montpelier, Vermont 05633

Delegate Robert S. Kiss
Speaker of the House
West Virginia House of Delegates
State Capitol
1900 Kanawha Boulevard East
Charleston, West Virginia 25205-1209

Honorable David H. Wilkins
Speaker of the House
South Carolina House of Representatives
Post Office Box 11867
Columbia, South Carolina 29211-1867

Honorable Martin R. Stephens
Speaker of the House
Utah House of Representatives
State Capitol
Salt Lake City, Utah 84114

Honorable Frank Chopp
Co-Speaker of the House
Washington House of Representatives
Legislative Building, 3rd Floor
Post Office Box 40600
Olympia, Washington 98504-0600

Lieutenant Governor Steve Windom
President of the Senate
Alabama Senate
11 South Union Street, Suite 725
Montgomery, Alabama 36130-2103

Lieutenant Governor Winthrop Rockefeller
President of the Senate
Arkansas Senate
State Capitol Building
1500 West Capitol Avenue
Little Rock, Arkansas 72201

Honorable Clyde Ballard
Co-Speaker of the House
Washington House of Representatives
Legislative Building, 3rd Floor
Post Office Box 40600
Olympia, Washington 98504-0600

Honorable Eli D. Bebout
Speaker of the House
Wyoming House of Representatives
State Capitol
Cheyenne, Wyoming 82002

Honorable James O. Naifeh
Speaker of the House
Tennessee House of Representatives
19 Legislative Plaza
State Capitol
Nashville, Tennessee 37243

Delegate S. Vance Wilkins, Jr.
Speaker of the House
Virginia House of Delegates
State Capitol
Post Office Box 406
Richmond, Virginia 23218

Honorable Scott R. Jenson
Speaker of the Assembly
Wisconsin State Assembly
State Capitol Building
Post Office Box 8952
Madison, Wisconsin 53708-8952

Honorable David L. Williams
President of the Senate
Kentucky Senate
State Capitol Annex, Room 204
Frankfort, Kentucky 40601

Honorable Ray Powers
President of the Senate
Colorado Senate
State Capitol
200 East Colfax Avenue
Denver, Colorado 80203

Lieutenant Governor Ruth Ann Minner
President of the Senate
Delaware Senate
Legislative Hall
Post Office Box 1401
Dover, Delaware 19901

Honorable Richard L. Bond
President of the Senate
Kansas Senate
Statehouse
300 SW 10th Avenue
Topeka, Kansas 66612

Honorable Brenda Burns
President of the Senate
Arizona Senate
Capitol Complex
1700 West Washington Street
Phoenix, Arizona 85007

Lieutenant Governor M. Jodi Rell
President of the Senate
Connecticut Senate
State Capitol, Room 304
300 Capitol Avenue
Hartford, Connecticut 06106

Honorable Norman Mizuguchi
President of the Senate
Hawaii Senate
State Capitol, Room 003
415 South Beretania Street
Honolulu, Hawaii 96813-2407

Honorable Mark W. Lawrence
President of the Senate
Maine Senate
3 State House Station
Augusta, Maine 04333-0003

Honorable Allan H. Spear
President of the Senate
Minnesota Senate
State Capitol
75 Constitution Avenue
St. Paul, Minnesota 55155

Honorable Toni Jennings
President of the Senate
Florida Senate
The Capitol
Tallahassee, Florida 32399

Honorable Drue Pearce
President of the Senate
Alaska Senate
State Capitol
120 4th Street
Anchorage, Alaska 99801

Lieutenant Governor Cruz M. Bustamante
President of the Senate
California Senate
State Capitol, Room 1114
Post Office Box 942849
Sacramento, California 95814

Lieutenant Governor Mark Taylor
President of the Senate
Georgia Senate
240 State Capitol, S.W.
Atlanta, Georgia 30334-1600

Lieutenant Governor C.L. Otter
President of the Senate
Idaho Senate
State Capitol Building, Room 225
Post Office Box 83720
Boise, Idaho 83720

Honorable Thomas F. Birmingham
President of the Senate
Massachusetts Senate
State House, Room 3320
Boston, Massachusetts 02133

Lieutenant Governor Roger B. Wilson
President of the Senate
Missouri Senate
State Capitol, Room 121
201 West Capitol Avenue
Jefferson City, Missouri 65101

Lieutenant Governor David I. Maurstad
President of the Legislature
Nebraska Unicameral Legislature
State Capitol, Room 2315
Post Office Box 94604
Lincoln, Nebraska 68509-4604

Honorable James Philip
President of the Senate
Illinois Senate
State House
2nd Capitol Street
Springfield, Illinois 62706

Lieutenant Governor Dick Posthumus
President of the Senate
Michigan Senate
S-215 Capitol Building
Post Office Box 30026
Lansing, Michigan 48909

Honorable Bruce D. Crippen
President of the Senate
Montana Senate
Capitol Station
Helena, Montana 59620

Honorable Donald T. DiFrancesco
President of the Senate
New Jersey Senate
Post Office Box 068
Trenton, New Jersey 08625

Lieutenant Governor Dennis A. Wicker
President of the Senate
North Carolina Senate
State Capitol
116 West Jones Street
Raleigh, North Carolina 27603-8006

Lieutenant Governor Mark S. Schweiker
President of the Senate
Pennsylvania Senate
200 Main Capitol Building
Harrisburg, Pennsylvania 17120

Honorable Beverly A. Hollingworth
President of the Senate
New Hampshire Senate
State House
107 Main Street
Concord, New Hampshire 03301-4951

Honorable Thomas V. Mike Miller, Jr.
President of the Senate
Maryland Senate
H-107 State House
State Circle
Annapolis, Maryland 21401

Lieutenant Governor Amy Tuck
President of the Senate
Mississippi Senate
New Capitol
Post Office Box 1018
Jackson, Mississippi 39215-1018

Lieutenant Governor Lorraine T. Hunt
President of the Senate
State Capitol Building
101 North Carson Street, Suite 2
Carson City, Nevada 89701-4786

Lieutenant Governor Walter D. Bradley
President of the Senate
New Mexico Senate
417 State Capitol
Santa Fe, New Mexico 87501

Honorable Mary E. Kramer
President of the Senate
Iowa Senate
State Capitol
Des Moines, Iowa 50319

Lieutenant Governor Charles J. Fogarty
Presiding Officer
Rhode Island Senate
116 State House
Providence, Rhode Island 02903

Lieutenant Governor Carole Hillard
President of the Senate
South Dakota Senate
Capitol Building
500 East Capitol Avenue, Room A215
Pierre, South Dakota 57501-5070

Lieutenant Governor Rosemarie Myrdal
President of the Senate
North Dakota Senate
State Capitol
600 East Boulevard Avenue
Bismarck, North Dakota 58505

Honorable Brady Adams
President of the Senate
Oregon Senate
S-203 State Capitol
Salem, Oregon 97310-0001

Lieutenant Governor Robert Lee Peeler
President of the Senate
South Carolina Senate
State House
Post Office Box 142
Columbia, South Carolina 29202

Lieutenant Governor Rick Perry
President of the Senate
Texas Senate
Capitol Station
Post Office Box 12068
Austin, Texas 78711-2068

Lieutenant Governor John H. Hager
President of the Senate
Virginia Senate
900 East Main Street, 14th Floor
Richmond, Virginia 23219

Honorable Jim Twiford
President of the Senate
Wyoming Senate
State Capitol
Cheyenne, Wyoming 82002

Lieutenant Governor Mary O. Donohue
President of the Senate
New York Senate
Executive Chamber
State Capitol
Albany, New York 12224

Honorable Richard H. Finan
President of the Senate
Ohio Senate
State House
Columbus, Ohio 43215

Lieutenant Governor Mary Fallin
President of the Senate
Oklahoma Senate
State Capitol, Room 211
2300 North Lincoln Boulevard
Oklahoma City, Oklahoma 73105

Lieutenant Governor John S. Wilder
Speaker of the Senate
Tennessee Senate
1 Legislative Plaza
State Capitol
Nashville, Tennessee 37243

Honorable R. Lane Beattie
President of the Senate
Utah Senate
General Assembly Building
Post Office Box 396
Richmond, Virginia 23218

Honorable Earl Ray Tomblin
President of the Senate
West Virginia Senate
State Capitol, Room 227-M
1900 Kanawha Boulevard East
Charleston, West Virginia 25305-1209

Lieutenant Governor Joseph E. Kernan
President of the Senate
Indiana Senate
State House
200 West Washington Street
Indianapolis, Indiana 46204

Lieutenant Governor Douglas A. Racine
President of the Senate
Vermont Senate
State House
Montpelier, Vermont 05633

Honorable Fred Risser
President of the Senate
Wisconsin Senate
State Capitol Building
Post Office Box 7882
Madison, Wisconsin 53707

Honorable Gray Davis
Governor
State of California
State Capitol
Sacramento, California 95814

Honorable Mike Huckabee
Governor
State of Arkansas
250 State Capitol
Little Rock, Arkansas 72201

Honorable James S. Gilmore III
Governor
Commonwealth of Virginia
State Capitol
Richmond, Virginia 23219

Honorable John A. Kitzhaber
Governor
State of Oregon
254 State Capitol
Salem, Oregon 97310

Honorable Jane Dee Hull
Governor
State of Arizona
State Capitol
1700 West Washington
Phoenix, Arizona 85007

Lieutenant Governor Brad Owen
President of the Senate
Washington Senate
304 Legislative Building
Post Office Box 40482
Olympia, Washington 98504

Honorable John J. Hainkel, Jr.
President of the Senate
Louisiana Senate
State Capitol
Post Office Box 94183
Baton Rouge, Louisiana 70804

Honorable Tony Knowles
Governor
State of Alaska
Post Office Box 110001
Juneau, Alaska 99811-0001

Honorable Michael O. Levitt
Governor
State of Utah
210 State Capitol
Salt Lake City, Utah 84114

Honorable Mike Foster
Governor
State of Louisiana
Post Office Box 94004
Baton Rouge, Louisiana 70804-9004

Honorable Don Siegelman
Governor
State of Alabama
State Capitol
600 Dexter Avenue
Montgomery, Alabama 36130-2751

Honorable Bill Owens
Governor
State of Colorado
136 State Capitol
Denver, Colorado 80203-1792

Honorable Howard Dean, M.D.
Governor
State of Vermont
Pavilion Office Building
109 State Street
Montpelier, Vermont 05609

Honorable Roy Barnes
Governor
State of Georgia
203 State Capitol
Atlanta, Georgia 30334

Honorable Jim Geringer
Governor
State of Wyoming
State Capitol, Room 124
Cheyenne, Wyoming 82002

Honorable Kenny C. Guinn
Governor
State of Nevada
State Capitol
Carson City, Nevada 89710

Honorable Frank Keating
Governor
State of Oklahoma
State Capitol Building
Suite 212
Oklahoma City, Oklahoma 73105

Honorable Bill Graves
Governor
State of Kansas
Capitol Building
Second Floor
Topeka, Kansas 66612-1590

Honorable John Engler
Governor
State of Michigan
Post Office Box 30013
Lansing, Michigan 48909

Honorable Thomas R. Carper
Governor
State of Delaware
Tatnall Building
William Penn Street
Dover, Delaware 19901

Honorable Tommy G. Thompson
Governor
State of Wisconsin
State Capitol
Post Office Box 7863
Madison, Wisconsin 53707

Honorable William J. Janklow
Governor
State of South Dakota
500 East Capitol
Pierre, South Dakota 57501

Honorable John G. Rowland
Governor
State of Connecticut
210 Capitol Avenue
Hartford, Connecticut 06106

Honorable Jeb Bush
Governor
State of Florida
The Capitol
Tallahassee, Florida 32399-0001

Honorable Gary E. Johnson
Governor
State of New Mexico
State Capitol
Fourth Floor
Santa Fe, New Mexico 87503

Honorable Edward T. Schafer
Governor
State of North Dakota
600 East Boulevard Avenue
Bismarck, North Dakota 58505-0001

Honorable Frank O'Bannon
Governor
State of Indiana
206 State Capitol
Indianapolis, Indiana 46204

Honorable George H. Ryan
Governor
State of Illinois
State Capitol
Springfield, Illinois 62706

Honorable David Ronald Musgrove
Governor
State of Mississippi
Post Office Box 139
Jackson, Mississippi 39205

Honorable James B. Hunt, Jr.
Governor
State of North Carolina
State Capitol
116 West Jones Street
Raleigh, North Carolina 27603-8001

Honorable Angus S. King, Jr.
Governor
State of Maine
State House
Station 1
Augusta, Maine 04333

Honorable Jesse Ventura
Governor
State of Minnesota
130 State Capitol
75 Constitution Avenue
St. Paul, Minnesota 55155

Honorable Christine T. Whitman
Governor
State of New Jersey
125 West State Street
Post Office Box 001
Trenton, New Jersey 08625

Honorable Benjamin J. Cayetano
Governor
State of Hawaii
State Capitol
Honolulu, Hawaii 96813

Honorable Paul E. Patton
Governor
Commonwealth of Kentucky
State Capitol
700 Capitol Avenue
Frankfort, Kentucky 40601

Honorable Tom Vilsack
Governor
State of Iowa
State Capitol
Des Moines, Iowa 50319-0001

Honorable Marc Racicot
Governor
State of Montana
Post Office Box 0801
Helena, Montana 59620

Honorable Mel Carnahan
Governor
State of Missouri
State Capitol, Room 216
Jefferson City, Missouri 65101

Honorable Mike Johanns
Governor
State of Nebraska
Post Office Box 94848
Lincoln, Nebraska 68509-4848

Honorable Cecil H. Underwood
Governor
State of West Virginia
State Capitol Complex
Charleston, West Virginia 25305-0370

Honorable Dirk Kempthorne
Governor
State of Idaho
State Capitol
Post Office Box 83720
Boise, Idaho 83720-0034

Honorable Argeo Paul Cellucci
Governor
State of Massachusetts
State House, Room 360
Boston, Massachusetts 02133

Honorable George E. Pataki
Governor
State of New York
State Capitol
New York, New York 12224

Honorable William J. Janklow
Governor
State of South Dakota
500 East Capitol
Pierre, South Dakota 57501

Honorable Bob Taft
Governor
State of Ohio
77 South High Street
30th Floor
Columbus, Ohio 43266-0601

Honorable Don Sundquist
Governor
State of Tennessee
State Capitol
Nashville, Tennessee 37243-0001

Honorable R. Lane Beattie
President of the Senate
Utah Senate
Post Office Box 140111
Salt Lake City, Utah 84114-0111

Honorable Parris N. Glendening
Governor
State of Maryland
State House
100 State Circle
Annapolis, Maryland 21401

Honorable Jeanne Shaheen
Governor
State of New Hampshire
State House, Room 208
Concord, New Hampshire 03301

Honorable Tom Ridge
Governor
State of Pennsylvania
225 Main Capitol Building
Harrisburg, Pennsylvania 17120

Honorable George W. Bush
Governor
State of Texas
Post Office Box 12428
Austin, Texas 78711

Honorable Jim Hodges
Governor
State of South Carolina
Post Office Box 11829
Columbia, South Carolina 29211

Honorable Gary Locke
Governor
State of Washington
Legislative Building
Post Office Box 40002
Olympia, Washington 98504-0002

Honorable Lincoln Almond
Governor
State of Rhode Island
State House
Providence, Rhode Island 02903