

As of December 31, 1981, 881 employers, including the Alaska State government, had terminated their Social Security coverage (table 4). Of these employers, 75 percent are in three States—California, 36 percent; Louisiana, 23 percent; and Texas, 16 percent. The total number of workers affected (based on the number of wage items reported by employers terminating their coverage) is approximately 170,000, or about 1.8 percent of the current covered State and local government workforce.

Another 308 employers, with approximately 149,000 workers, have coverage terminations scheduled for 1982 and 1983. The three States having the most employers with pending terminations are California, Texas, and Georgia. Undoubtedly, some of these terminations will not take place. During 1980 and 1981, 76 employers with 51,000 workers rescinded their notices before the effective date. As of the end of 1981, a total of 206 employers with 538,000 workers rescinded notices of termination.

**Table 4.**—Number of effective and pending OASDI coverage terminations, by State and local government employers, December 1981

State	Employers	Workers
Effective terminations, 1959-81		
Total .....	881	171,741
Alaska .....	11	15,424
California .....	316	49,230
Georgia .....	46	19,705
Louisiana .....	203	46,122
Texas .....	144	32,914
All others .....	161	8,346
Pending terminations, 1982-83		
Total .....	308	148,628
Alaska .....	12	1,783
California .....	85	88,180
Georgia .....	45	29,742
Louisiana .....	18	933
Texas .....	53	11,022
All others .....	95	16,968

## Benefits and Beneficiaries Under Public Employee Retirement Systems, 1979\*

During calendar year 1979, the number of persons receiving benefits from civilian and military Federal, State, and local employee retirement systems rose to 5.5 million, a figure 4.9 percent higher than in the previous year. The amount of these benefits was \$35.1 billion, or 13.6 percent more than in 1978. Retirement systems covering Federal employees, including members of the Armed Forces, accounted for about two-thirds of the benefit payments and slightly more than half the beneficiary population. These Federal shares have remained constant since the mid-1960's.

Table 1 presents 1979 data on the amount of benefits and number of beneficiaries for each retirement system, arranged according to the category of benefit received. Table 2 shows the percentage distribution of this data by benefit category and level of government. The State and local government figures are aggregated from the 3,075 separate retirement systems surveyed by the Census of Governments. Nearly three-fourths of all the benefits in the "State and local" category, however, were paid by the 197 State systems included in the sample. The 2,878 local systems accounted for only 28 percent of the total.

Table 3 shows the average annual benefit amount in each category of receipt for both Federal and State-local systems. Average benefits are shown in both current and

constant dollars for selected years in the period 1969-79. Throughout this period, Federal benefits have increased significantly more than State and local benefits, partly because of the automatic cost-of-living increases built into the Federal systems. Age and service benefits involve the highest payments at both levels of government, although this is a relatively recent phenomenon for the State and local systems. Traditionally high benefit provisions for police and firefighters kept State and local disability benefits higher than age and service benefits from 1955 to 1976. In current dollars, the average State and local age and service benefit was 0.5 percent higher than the disability benefit in 1977; by 1979 the gap had widened to 4.8 percent.

Despite the large increases in all but one of the current-dollar benefit categories, "Federal survivor benefits" was the only category to increase more than 40 percent in constant dollars from 1969 to 1979. Two of the three categories under State and local administration declined in real value during the period, the survivor benefit losing nearly 38 percent of its value.

Tables 4 and 5 provide time series data on public employee retirement systems—table 4 by category of risk, and table 5 by level of government. Data for the Federal Civil Service and Armed Forces retirement systems are also shown separately in table 5.

Data on the beneficiaries of State and local government retirement systems are available only through the quinquennial Census of Governments, last performed in 1977. The data presented for intercensal years are estimated by the Office of Research and Statistics. Changes in the beneficiary population should therefore be measured from one Census year to another—1962-67,

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1967-72, et cetera. The total amount of benefits paid under State and local retirement systems is published annually by the Bureau of the Census for the fiscal year.<sup>1</sup> The calendar year figures presented in this note

<sup>1</sup> **Government Finances**, Bureau of the Census, issued in September of each year.

are based on the aggregation of 2 fiscal years. The proportion of total benefits assigned to each category of risk is estimated on the basis of the proportions observed in the most recent Census of Governments. Data on the benefits and beneficiaries of Federal retirement systems are derived from calendar year data supplied by the administering agency of each system.

**Table 1.—Benefits and beneficiaries under public employee retirement systems, by reason for benefit receipt, calendar year 1979**

System	Total	Age and service	Disability	Survivor	
				Monthly	Lump-sum
Benefits (in thousands), calendar year					
Total.....	\$35,068,167	\$27,890,917	\$4,375,880	\$2,433,846	\$367,524
Federal employees.....	23,578,167	18,124,917	3,571,880	1,858,846	22,524
Civil Service.....	12,518,728	8,459,256	2,413,824	1,624,796	20,852
Armed Forces.....	10,641,570	9,316,435	1,114,457	210,678	....
Other.....	417,869	349,226	43,599	23,372	1,672
Contributory systems.....	152,702	129,163	9,436	12,431	1,672
Federal judiciary survivors <sup>1</sup> .....	1,985	....	....	1,985	....
Federal Reserve Board <sup>2</sup> .....	3,325	2,561	301	463	....
Foreign Service.....	116,523	102,343	6,720	7,196	264
Tennessee Valley Authority.....	30,869	24,259	2,415	2,787	1,408
Noncontributory systems.....	265,167	220,063	34,163	10,941	....
Canal Zone construction.....	147	147	....	....	....
Coast Guard <sup>3</sup> .....	181,953	147,913	28,062	5,978	....
Federal judiciary <sup>4</sup> .....	10,173	9,118	1,005	50	....
Federal Reserve banks <sup>2</sup> .....	31,448	27,361	948	3,139	....
NOAA <sup>5</sup> .....	3,440	2,859	424	157	....
Public Health Service <sup>6</sup> .....	37,495	32,207	3,724	1,564	....
Tax court <sup>7</sup> .....	511	458	....	53	....
State and local employees <sup>8</sup> .....	11,490,000	97,660,000	804,000	575,000	345,000
Beneficiaries as of June 30 <sup>9</sup>					
Total.....	5,535,421	4,062,578	672,076	800,767	....
Federal employees.....	2,946,421	1,965,578	491,076	489,767	....
Civil Service.....	1,617,261	856,712	333,230	427,319	....
Armed Forces <sup>10</sup> .....	1,286,315	1,076,129	152,365	57,821	....
Other.....	42,854	32,737	5,481	4,627	....
Contributory systems.....	12,287	9,101	1,145	2,032	....
Federal judiciary survivors <sup>1</sup> .....	211	....	....	211	....
Federal Reserve Board <sup>2</sup> .....	309	238	28	43	....
Foreign Service.....	6,275	5,032	393	859	....
Tennessee Valley Authority.....	5,483	3,840	724	919	....
Noncontributory systems.....	30,567	23,638	4,336	2,595	....
Canal Zone construction <sup>11</sup> .....	211	211	....	....	....
Coast Guard <sup>3,10</sup> .....	20,197	14,799	3,808	1,590	....
Federal judiciary <sup>4,11</sup> .....	209	184	20	5	....
Federal Reserve banks <sup>2</sup> .....	7,895	6,869	238	788	....
NOAA <sup>5,10</sup> .....	155	92	31	32	....
Public Health Service <sup>6,10</sup> .....	1,887	1,473	239	175	....
Tax court <sup>7,10</sup> .....	13	8	....	5	....
State and local employees <sup>8,12</sup> .....	2,589,000	2,097,000	181,000	311,000	....

<sup>1</sup> Excludes annuities to widows of Supreme Court justices. See footnote 4.

<sup>2</sup> In October 1970, Federal Reserve banks plan became noncontributory, Board plan remaining contributory. Data are for calendar year and are not comparable with statistics for 1969 and earlier years reported for Federal Reserve Board fiscal years March 1-February 28.

<sup>3</sup> Includes former Lifesaving and Lighthouse Services and Lighthouse widows.

<sup>4</sup> Includes Supreme Court justices and other Federal judges retired on salary as well as widows of Supreme Court justices receiving noncontributory annuities.

<sup>5</sup> National Oceanic and Atmospheric Administration commissioned officers.

<sup>6</sup> Commissioned officers.

<sup>7</sup> Retirement pay for judges is noncontributory; survivor benefits are contributory.

<sup>8</sup> Benefits estimated by Social Security Administration from Census of Governments data for fiscal years; beneficiaries estimated from most recent (1977) quinquennial Census of Governments benchmarks.

<sup>9</sup> Unless otherwise specified, number of survivor beneficiaries represents number of individuals.

<sup>10</sup> Survivor beneficiaries represent families.

<sup>11</sup> Survivor beneficiaries represent widows only.

<sup>12</sup> Survivor beneficiaries represent payees, not necessarily individuals.

Source: Data reported by administering agencies, except as noted.

**Table 2.—Percentage distribution of benefits and beneficiaries of public employee retirement systems, by reason for benefit receipt and level of administering government, 1969 and 1977-79**

Item	Percentage distribution			
	1969	1977	1978	1979
<b>All levels, by reason</b>				
<b>Reason for receipt</b>				
Total benefits . . . . .	100.0	100.0	100.0	100.0
Age and service . . . . .	76.4	79.5	79.4	79.5
Disability . . . . .	14.3	12.8	12.6	12.5
Survivor, monthly benefits . . . . .	7.0	6.7	6.8	6.9
Survivor, lump-sum . . . . .	2.3	1.1	1.1	1.1
Total beneficiaries . . . . .	100.0	100.0	100.0	100.0
Age and service . . . . .	71.8	73.1	73.2	73.4
Disability . . . . .	14.0	12.2	12.3	12.1
Survivor, monthly benefits . . . . .	14.2	14.7	14.5	14.5
<b>All reasons, by level</b>				
<b>Level of government</b>				
Total benefits . . . . .	100.0	100.0	100.0	100.0
Federal . . . . .	64.2	67.2	67.1	67.2
Civil Service . . . . .	29.6	35.1	35.4	35.7
Armed Forces . . . . .	33.2	30.9	30.5	30.3
All other . . . . .	1.4	1.2	1.2	1.2
State and local . . . . .	35.8	32.8	32.9	32.8
Total beneficiaries . . . . .	100.0	100.0	100.0	100.0
Federal . . . . .	57.8	54.6	54.2	53.2
Civil Service . . . . .	31.9	29.7	29.7	29.2
Armed Forces . . . . .	25.0	24.1	23.7	23.2
All other . . . . .	.9	.8	.8	.8
State and local . . . . .	42.2	45.4	45.8	46.8

**Table 3.—Average annual benefits, by reason for benefit receipt and level of government, 1969 and 1977-79, and percentage increase, 1969-79, in current and constant (1979) dollars**

Item	1969	1977	1978	1979	Percentage increase 1969-79
<b>Current dollars</b>					
<b>All public employee retirement systems</b>					
All reasons for receipt . . . . .	\$2,713	\$5,421	\$5,788	\$6,269	131.1
Age and service . . . . .	2,954	5,955	6,348	6,865	132.0
Disability . . . . .	2,850	5,724	6,009	6,511	128.5
Survivor, monthly benefits . . . . .	1,362	2,507	2,767	3,039	123.1
<b>Federal employee retirement systems</b>					
All reasons for receipt . . . . .	3,006	6,703	7,238	7,994	160.7
Age and service . . . . .	3,628	7,760	8,343	9,221	154.2
Disability . . . . .	2,871	6,246	6,642	7,273	153.3
Survivor, monthly benefits . . . . .	1,265	3,074	3,390	3,795	200.0
<b>State and local employee retirement systems</b>					
All reasons for receipt . . . . .	2,228	3,844	4,076	4,305	93.2
Age and service . . . . .	2,254	4,164	4,408	4,657	106.6
Disability . . . . .	2,771	4,145	4,207	4,442	60.3
Survivor, monthly benefits . . . . .	1,609	1,596	1,752	1,849	14.9
<b>Constant (1979) dollars</b>					
<b>All public employee retirement systems</b>					
All reasons for receipt . . . . .	\$4,978	\$6,304	\$6,298	\$6,269	+ 25.9
Age and service . . . . .	5,420	6,924	6,907	6,865	+ 26.4
Disability . . . . .	5,229	6,656	6,539	6,511	+ 24.5
Survivor, monthly benefits . . . . .	2,499	2,915	3,011	3,039	+ 21.6
<b>Federal public employee retirement systems</b>					
All reasons for receipt . . . . .	5,626	7,794	7,876	7,994	+ 42.1
Age and service . . . . .	6,657	9,023	9,078	9,221	+ 38.5
Disability . . . . .	5,268	7,263	7,227	7,273	+ 38.1
Survivor, monthly benefits . . . . .	2,321	3,574	3,689	3,795	+ 63.5
<b>State and local public employee retirement systems</b>					
All reasons for receipt . . . . .	4,088	4,470	4,435	4,305	+ 5.3
Age and service . . . . .	4,136	4,842	4,796	4,657	+ 12.6
Disability . . . . .	5,084	4,820	4,578	4,442	- 12.6
Survivor, monthly benefits . . . . .	2,952	1,856	1,906	1,849	- 37.4

**Table 4.—Benefits and beneficiaries of public employee retirement systems, by reason for benefit receipt, 1954–79**

Calendar year	Total	Benefits (in millions)				Beneficiaries as of June 30 (in thousands)			
		Age and service	Disability	Survivor		Total	Age and service	Disability	Monthly survivor benefits
				Monthly	Lump-sum				
1954	\$1,300.0	\$880.6	\$300.8	\$68.7	\$49.5	849.5	559.3	180.3	109.9
1955	1,463.2	998.0	334.7	80.6	49.8	917.4	606.1	188.8	122.5
1956	1,664.6	1,152.8	359.8	96.3	55.7	1,004.2	671.5	196.7	136.0
1957	1,881.3	1,331.1	377.2	111.6	61.5	1,107.5	756.2	200.8	150.4
1958	2,155.8	1,533.9	419.1	134.7	68.0	1,222.1	834.8	217.2	170.2
1959	2,424.1	1,735.7	459.1	162.1	67.2	1,341.2	906.6	231.5	203.1
1960	2,673.6	1,921.4	491.9	184.6	75.7	1,447.9	977.2	247.2	223.5
1961	3,007.8	2,181.4	530.2	208.3	87.9	1,578.3	1,072.3	262.9	243.1
1962	3,303.0	2,406.8	570.6	228.6	96.9	1,688.1	1,149.5	279.9	258.7
1963	3,753.9	2,762.8	624.9	265.6	100.7	1,837.5	1,263.4	293.7	280.4
1964	4,252.7	3,151.0	692.8	295.8	113.1	1,983.7	1,372.4	310.3	301.0
1965	4,720.4	3,520.1	751.3	324.4	124.6	2,117.3	1,472.2	326.1	318.8
1966	5,478.7	4,104.5	856.7	382.3	135.3	2,293.3	1,607.1	346.1	340.0
1967	6,171.8	4,636.2	942.5	448.0	145.1	2,474.3	1,743.6	364.4	366.3
1968	6,926.5	5,250.1	1,022.5	491.8	162.0	2,665.6	1,889.8	378.1	387.7
1969	7,919.7	6,052.3	1,134.9	553.6	178.9	2,853.5	2,049.0	398.1	406.3
1970	9,355.2	7,209.5	1,311.8	644.7	189.2	3,050.1	2,204.3	418.8	426.9
1971	10,946.8	8,552.7	1,490.7	733.9	199.5	3,265.0	2,375.1	438.7	451.3
1972	12,783.3	10,038.8	1,687.4	837.1	220.0	3,474.5	2,542.7	456.3	475.6
1973	14,974.7	11,866.8	1,906.7	965.1	236.1	3,796.4	2,784.9	486.7	524.7
1974	18,051.7	14,381.7	2,240.6	1,171.1	258.4	4,136.3	3,035.4	517.7	583.2
1975	21,617.3	17,199.7	2,707.3	1,438.9	271.4	4,427.7	3,243.1	549.1	635.5
1976	24,525.6	19,505.8	3,095.9	1,641.4	282.5	4,738.7	3,747.0	576.8	688.0
1977	27,429.0	21,795.1	3,499.6	1,842.2	292.0	5,006.3	3,660.0	611.4	734.9
1978	30,869.0	24,520.3	3,903.5	2,110.8	334.4	5,275.3	3,862.8	649.6	762.8
1979	35,068.2	27,890.9	4,375.9	2,433.8	367.5	5,535.4	4,062.6	672.1	800.8

**Table 5.—Benefits and beneficiaries of public employee retirement systems, by level of government, 1954–79**

Calendar year	Benefits (in millions)					Beneficiaries as of June 30 (in thousands)				
	All systems	Federal			State and local	All systems	Federal			State and local
		Total <sup>1</sup>	Civil Service	Armed Forces			Total	Civil Service	Armed Forces	
1954	\$1,300.0	\$764.5	\$337.7	\$397.9	\$535.0	849.5	450.5	269.3	167.9	399.0
1955	1,463.2	868.2	379.6	456.0	595.0	917.4	490.4	296.9	179.5	427.0
1956	1,664.6	987.6	455.7	495.6	677.0	1,004.2	533.2	327.1	191.3	471.0
1957	1,881.3	1,106.3	535.9	531.1	775.0	1,107.5	584.5	369.3	199.9	523.0
1958	2,155.8	1,280.8	637.4	600.8	875.0	1,222.1	649.1	418.2	215.0	573.0
1959	2,424.1	1,499.1	740.5	663.7	975.0	1,341.2	722.2	475.5	230.3	619.0
1960	2,673.6	1,595.6	816.1	732.2	1,078.0	1,447.9	787.9	514.9	256.0	660.0
1961	3,007.8	1,804.8	908.7	845.3	1,203.0	1,578.3	869.3	559.1	292.6	709.0
1962	3,303.0	2,006.1	999.8	951.7	1,296.9	1,688.1	949.1	601.7	328.8	739.0
1963	3,753.9	2,303.9	1,148.7	1,097.3	1,450.0	1,837.5	1,044.5	643.0	382.2	793.0
1964	4,252.7	2,642.7	1,269.8	1,310.1	1,610.0	1,983.7	1,143.7	688.0	434.7	840.0
1965	4,720.4	2,945.4	1,384.1	1,429.8	1,775.0	2,117.3	1,231.3	728.9	481.0	886.0
1966	5,478.7	3,493.7	1,713.1	1,703.2	1,985.0	2,293.3	1,348.3	795.7	529.8	945.0
1967	6,171.8	3,951.8	1,905.9	1,960.2	2,220.0	2,474.3	1,445.3	831.2	590.1	1,029.0
1968	6,926.5	4,441.5	2,086.8	2,259.6	2,485.0	2,665.6	1,548.6	871.9	651.3	1,117.0
1969	7,919.7	5,084.7	2,346.0	2,631.3	2,835.0	2,853.5	1,650.5	910.4	714.0	1,203.0
1970	9,355.2	6,075.2	2,819.9	3,133.1	3,280.0	3,050.1	1,759.1	958.8	772.8	1,291.0
1971	10,946.8	7,126.8	3,329.4	3,660.2	3,820.0	3,265.0	1,886.0	1,026.3	831.3	1,379.0
1972	12,783.3	8,248.3	3,946.4	4,148.8	4,535.0	3,474.5	2,011.5	1,091.8	890.2	1,463.0
1973	14,974.7	9,659.7	4,808.4	4,679.3	5,315.0	3,796.4	2,171.4	1,192.5	948.2	1,625.0
1974	18,051.7	11,941.7	6,082.5	5,651.0	6,110.0	4,136.3	2,350.3	1,306.2	1,011.5	1,786.0
1975	21,617.3	14,592.3	7,531.5	6,808.0	7,025.0	4,427.7	2,479.7	1,372.1	1,073.0	1,948.0
1976	24,525.6	16,545.6	8,584.4	7,673.6	7,980.0	4,738.7	2,629.7	1,432.0	1,161.0	2,109.0
1977	27,429.0	18,429.0	9,625.8	8,479.2	9,000.0	5,006.3	2,735.3	1,487.9	1,208.3	2,271.0
1978	30,869.0	20,709.0	10,925.2	9,420.2	10,160.0	5,275.3	2,857.3	1,564.5	1,252.1	2,418.0
1979	35,068.2	23,578.2	12,518.7	10,641.6	11,490.0	5,535.4	2,946.4	1,617.3	1,286.3	2,589.0

<sup>1</sup> Includes Federal systems other than Civil Service and Armed Forces, not shown separately.