

# THE SECRETARY OF THE INTERIOR WASHINGTON

ORDER NO. 3323

Subject: Establishment of the America's Great Outdoors Program

Sec. 1 **Purpose**. As part of the conservation priorities for the United States for the 21st Century, President Barack Obama established the America's Great Outdoors Initiative by Presidential Memorandum dated April 16, 2010. In furtherance of its mission to protect America's natural and cultural resources and heritage, honor our tribal nations and indigenous communities, and supply the energy to power our future, this Order formalizes the Department's America's Great Outdoors Program with a vision of connecting Americans to the outdoors and conserving and restoring America's land, water, and wildlife. The purpose of this Order is to establish formally the America's Great Outdoors Program within the Department of the Interior (Department) and thereby recognize, conserve, and enhance America's landscapes of national significance; urban wildlife and park areas; and America's rivers, lakes, and estuaries.

Sec. 2 **Background**. The creation of the America's Great Outdoors Program began with the Department working with Congress through the enactment of the Omnibus Public Lands Management Act of 2009, signed into law by the President on March 30, 2009. The 2009 Omnibus Public Lands Management Act embodied a commitment to America's Great Outdoors conservation including the designation of 3 national parks, 4 national conservation areas, 10 national historic sites, 1 national monument, 4 national scenic and historic trails, a cooperative watershed program, 2 million acres of wilderness, and 1,100 miles of wild and scenic rivers. Over 100,000 Americans throughout all 50 States have helped define the America's Great Outdoors Program – including providing input at the 2010 White House Conference on America's Great Outdoors.

In public meetings and through public comments made to the Department and other Federal agencies, including the Departments of Agriculture, Commerce, Defense, Education, Health and Human Services, Labor, Transportation; the Army Corps of Engineers; the Council on Environmental Quality; the Environmental Protection Agency; and the Office of Management and Budget, Americans focused on outdoor recreation and conservation as major economic contributors to the American economy. As a corollary, independent studies indicate that outdoor recreation and conservation directly create over 6.1 million jobs and support the creation of another 12 million jobs a year in the United States. The America's Great Outdoors Program also contributes to the health of Americans through bicycling, boating, fishing, hunting, hiking, wildlife viewing, and other forms of outdoor recreation. The America's Great Outdoors Program continues the conservation legacy of the United States.

In addition to its conservation objectives, the America's Great Outdoors Program seeks to strengthen Federal partnerships with state, local, tribal, and non-governmental entities regarding public access and youth engagement, including support for the recommendations and goals of the Federal Interagency Council on Outdoor Recreation and the creation of a 21st Century Conservation Service Corps. The conservation and recreation areas of focus of the America's Great Outdoors Program are:

- a. Landscapes of national significance, which include large areas of land and water with the highest conservation and heritage values, such as the Crown of the Continent, the Everglades, the Dakota Grasslands, the Chesapeake Bay, and the Great Lakes.
- b. Major urban parks and wildlife areas, which are places that connect people to nature in urban areas, such as Jamaica Bay in New York City; the Memorial Arch and Mississippi River in St. Louis; the Rocky Mountain Greenway in Colorado; and the Millennium Reserve in Chicago.
- c. Rivers and other water bodies, which include major river restoration, recreation, and protection efforts, such as the Penobscot River in Maine; the Elwha River in Washington; the Middle Rio Grande in New Mexico; and the Mississippi National River Park in Minnesota. Outstanding rivers and water bodies include special Secretarial designations such as the Connecticut River as the first National Blueway and the Chattahoochee River as a national water trail.
- Sec. 3 Goals. The America's Great Outdoors Program goal is to promote conservation so that:
- a. All Americans have access to quality outdoor recreational opportunities in both rural and urban areas, regardless of where they live, and with a special emphasis on youth;
  - b. American farms and ranchlands are conserved:
- c. National wildlife refuges, national parks, forest lands, and other Federal lands and waters are to be managed for conservation purposes with sound stewardship and a commitment to conserve habitat and fish and wildlife migration corridors;
- d. Communities work together to restore and protect clean and healthy rivers, lakes, and estuaries to provide recreational opportunities and to support both human needs and the wildlife that depend on these water bodies; and
- e. All Americans are empowered to tell their stories and preserve the sites, structures, and landscapes that represent the cultural heritage of the United States.
- Sec. 4 **Authority.** This Order is issued pursuant to the authority vested in the Secretary of the Interior and agencies within the Department, including but not limited to the following:
  - a. <u>Land Acquisition Authorities</u>
    - (1) Land and Water Conservation Fund Act, 16 U.S.C. 4601, et seq.;
    - (2) The Fish and Wildlife Act of 1956, 16 U.S.C. 742a, et seq.;
    - (3) Fish and Wildlife Coordination Act, 16 U.S.C. 661, et seq.;
    - (4) National Wildlife Refuge System Administration Act of 1966, as amended, 16 U.S.C. 668dd-668ee;
    - (5) Migratory Bird Hunting and Conservation Stamp Act, 16 U.S.C. 718. et seq.: and
    - (6) Federal Land Policy and Management Act, 43 U.S.C. 1701, et seq.

#### b. Grant Program Authorities

- (7) Pittman-Robertson Wildlife Restoration Act, 16 U.S.C. 669, et seq.;
- (8) Dingle-Johnson Sport Fish Restoration Act, 16 U.S.C. 777, et seq.;
- (9) Coastal Wetlands Planning, Protection, and Restoration Act, 16 U.S.C. 3951, et seq.;
- (10) Partners for Fish and Wildlife, 16, U.S.C. 3771, et seq.;
- (11) North American Wetlands Conservation Act, 16 U.S.C. 4401, et seq.;
- (12) Coastal Impact Assistance Program, 43 U.S.C. 1356a, et seq.; and
- (13) Cooperative Watershed Management Program, 16 U.S.C. 1015, et seq.

#### c. <u>Historic Preservation Program Authorities</u>

- (14) National Historic Preservation Act, 16 U.S.C. 470, et seq.;
- (15) Historic Sites Act, 16 U.S.C. 461, et seq.;
- (16) Antiquities Act, 16 U.S.C. 431, et seq.; and
- (17) Executive Order 11593 Protection and Enhancement of the Cultural Environment.

#### d. <u>Environmental Restoration Program Authorities</u>

- (18) Comprehensive Environmental Response, Compensation, and Liability Act 42 U.S.C. 9601, et seq.;
- (19) Resources and Ecosystems Sustainability, Tourist Opportunities, and Revived Economies of the Gulf Coast States (RESTORE) Act of 2012, Division A, Title I, Subtitle F of Public Law 112-141; and
- (20) Park System Resource Protection Act, 16 U.S.C. 19jj, et seq.

#### e. Conservation and General Authorities

- (21) Neotropical Migratory Bird Conservation Act, 16 U.S.C. 6101, et seq.;
- (22) Endangered Species Act, 16 U.S.C. 1531, et seq.;
- (23) Clean Water Act, 33 U.S.C. 1251, et seq.;
- (24) National Park Service Organic Act of 1916, as amended, 16 U.S.C. 1, et seq.;
- (25) National Environmental Policy Act, 42 U.S.C. 4321, et seq.;
- (26) Outdoor Recreation Act of 1963, 16 U.S.C. 460l, et seq.;
- (27) Urban Park and Recreation Recovery Act of 1978, 16 U.S.C. 2501, et seq.;
- (28) Federal Lands to Parks Program, 40 U.S.C. 550;
- (29) Omnibus Public Lands Management Act of 2009, Public Law 111-11, Title 18, Subtitle F-secure Water Act:
- (30) Recreation and Public Purposes Act, 43 U.S.C. 869;
- (31) National Trails System Act of 1968, 16 U.S.C. 1241, et seq.;
- (32) Wild and Scenic Rivers Act. 16 U.S.C. 1271-1287:
- (33) Section 2 of Reorganization Plan No. 3 of 1950 (64 Stat. 1262), as amended;

- (34) Executive Order 13061 Federal Support of Community Efforts Along American Heritage Rivers;
- (35) Take Pride in America Program, 16 U.S.C. 4601;
- (36) Federal Lands Highway Program, 23 U.S.C. 204; and
- (37) Executive Order 13547 Stewardship of the Ocean, our Coasts, and the Great Lakes.

Sec. 5 **Policy**. All bureaus and offices within the Department will implement the America's Great Outdoors Program through projects using the applicable authorities set forth in Section 4. America's Great Outdoors projects will: 1) demonstrate strong support from local communities and stakeholders; 2) require collaboration and alignment of resources within the bureaus of the Department and other Federal agencies; 3) leverage Federal resources with public, nonprofit, and private entities; 4) undertake specific land, water, and wildlife conservation and recreation projects that increase public access and engage young Americans; and 5) incorporate sound information, planning, and science.

Sec. 6 Inaugural Projects Designated by the America's Great Outdoors Program. Based on extensive outreach through more than 50 public meetings held around the Nation, over 100,000 comments and consultations with the Governors of all 50 States, and the Mayor of the District of Columbia, the following Projects have been designated as the inaugural America's Great Outdoors Program Projects:

#### a. America's Great Outdoors - Landscapes of National Significance

Gulf of Mexico Coast and Mississippi Delta Restoration	AL, FL, MS, LA, TX
Colorado River Restoration and Recreation	AZ, CA, CO, UT
Deserts of the American Southwest	AZ, CA, NM
California Bay Delta	CA
San Joaquin River Restoration and Recreation	CA
Klamath River Restoration	CA, OR
Connecticut River Watershed National Blueway	CT, VT, NH, MA
Chesapeake Bay/Captain John Smith National Heritage Trail	DC, VA, MD, NY, PA, DE, WV
Delaware National Bayshore	DE
Comprehensive Everglades Restoration	FL
Flint Hills Legacy Conservation Area	KS
Penobscot River Restoration and Recreation	ME

Great Lakes	MN, WI, IL, IN, MI, OH, NY
Crown of the Continent	MT
Dakota Grasslands	ND, SD, IA, MT, NE
New England Forests and Waters	NH, ME, VT, ME
Middle Rio Grande National Wildlife Refuge	NM
Longleaf Pine Landscape Conservation	SC, GA, AL, FL, MS, TX
Elwha River Restoration and Fish Passage	WA
Puget Sound	WA

## b. America's Great Outdoors - Landscapes of Regional Significance

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Denali State Park Trails	AK
Delta Heritage Trail	AR
East Central Regional Rail-Trail Project	FL
Southern Prairie Potholes	IA
Loess Hills	IA
Owyhee Land Exchange	ID
Hackmatack National Wildlife Refuge	IL, WI
Dawkins Line Rail Trail	KY
Delta National Wildlife Refuge	LA
Lake Pontchartrain Basin Restoration	LA
Ozark Trail	МО
Mississippi Coastal Heritage Trail	MS
Mountain Bog Habitat Conservation	NC
Missouri River Forest Restoration	ND
Barnegat Bay Landscape and Access	NJ

Aztec Ruins National Monument Trail	NM
Grand Lake St. Mary's Watershed Wetland Development	ОН
Northeast Ohio Wetland Restoration	ОН
Ohio to Erie Trail Connection	ОН
Table Rocks Conservation Project	OR
Willamette Valley Conservation Plan	OR
Paint Rock River Watershed	TN
West Galveston Bay Restoration	TX
Pacific Northwest Trail - Olympic Discovery Trail	WA
Ice Age Trail	WI
Canaan Valley National Wildlife Refuge	WV
Devil's Tower Conservation Project	WY
Grand Teton Multi-use Trail	WY

### c. America's Great Outdoors - Rivers and Water Trails

Kenai River Conservation and Recreation	AK
Kachemak Bay Water Trail	AK
Dog River Scenic Water Trail	AL
Cache River Blueway	AR
Arkansas River Trail	AR
San Pedro River Conservation and Recreation	AZ
Lake Havasu National Bluewater Trail System	AZ
Sacramento River Red Bluff Restoration and Fish Passage	CA
Yampa River Basin Conservation and Restoration	СО
Dolores River Restoration	СО

Naugatuck River Trail	CT
Anacostia River Restoration	DC, MD
Nanticoke River - Captain John Smith Chesapeake Connecting Trail	DE
Magnolia Creek Watershed Fish Passage	FL
Chattahoochee River National Water Trail	GA
Lower He'eia Stream Restoration	НІ
Wailua River Water Trail	НІ
Ala Kahakai National Historic Trail	НІ
Big Sioux River Fish Passage and Recreation	IA
Yankee Fork Riparian Restoration	ID
Pecatonica River Water Trail	IL
Wabash River Healthy Rivers Initiative	IN
Kansas River National Water Trail	KS
Kentucky River Water Trail	KY
Tensas River National Wildlife Refuge Paddling Trail	LA
Blackstone River Valley Greenway	MA, RI
Chester River Captain John Smith Connecting Trail	MD
Detroit River Restoration	MI
Mississippi National River and Recreation Area National Water Trail	MN
Minnesota River Blueway	MN
Missouri/Mississippi Rivers Confluence Conservation and Recreation	МО
Pascagoula River Water Trail	MS
Upper Missouri River Conservation and Recreation	MT
Waccamaw River Water Trail	NC, SC
Missouri River Pallid Sturgeon Recovery	ND

Platte River Access and Recovery Implementation Program	NE
Delaware River Restoration	NJ
San Juan River Habitat Restoration	NM
Colorado River Heritage Greenway Park and Trails	NV
Bronx River National Water Trail	NY
Finger Lakes Water Trail	NY
Sulphur Springs Stream Restoration	ОН
Blue River Conservation and Recreation	OK
Sandy River Restoration and Recreation	OR
Willamette River Blueway	OR
Lower Susquehanna River Captain John Smith Connecting Trail	PA
Three Rivers Greenway	SC
Gimlet Creek Stream Crossing Rehabilitation	SD
Harpeth River Restoration and Fish Passage	TN
Rio Grande River Watershed Landscape Conservation	TX
Escalante River Watershed Partnership	UT
James River Captain John Smith Connecting Trail	VA
Winooski River - Conservation for Flood Resilience	VT
Lower Columbia Water Trail	WA
Lake Michigan Water Trail	WI
Milwaukee River Restoration and Fish Passage	WI
Ohio River Native Mussel Recovery	WV
North Platte River – Trapper's Route	WY

#### d. America's Great Outdoors - Great Urban Parks and Wildlife Areas

Rio Salado Urban Park and Youth Engagement	AZ
Los Angeles River and San Gabriel River Trails	CA
Rocky Mountain Greenway Project	СО
Anacostia Riverwalk Trail	DC
Shingle Creek Trail	FL
Panola Mountain State Park	GA
Boise River Greenbelt	ID
Lake Calumet Millenium Reserve	IL
Indiana Dunes	IN
Urban Recreation Access	LA
Memorial Arch and Mississippi River in St. Louis	MO, IL
Fort Missoula Regional Park	MT
Lorenzi Park Renovation	NV
New York City/Jamaica Bay Great Urban Park	NY
Harlem River/Roberto Clemente State Park	NY
Pittsburgh and Philadelphia Urban Greening	PA
Chattanooga Riverwalk	TN
San Antonio Missions Urban Park	TX
Jordan River Parkway	UT

Sec. 7 Additional America's Great Outdoors Program Designations. On at least an annual basis, the Department will through a public process seek the nomination of additional projects to be designated as America's Great Outdoors Program Projects. On an annual basis, the Secretary will select projects based upon the recommendation of the Assistant Secretary for Fish and Wildlife and Parks or an appropriate designee by the Secretary who will deliver a list of recommendations in consultation with the Deputy Secretary; the Assistant Secretaries of Policy. Management, and Budget, Land and Minerals Management, Indian Affairs, and Water and Science; and the Directors of the National Park Service, United States Fish and Wildlife Service,

Bureau of Land Management, and the Commissioner of the Bureau of Reclamation. The America's Great Outdoors Program Projects will be designated based on the policy and principles set forth in this Order and in accordance with applicable law.

Sec. 8 Responsibilities. For each America's Great Outdoors Program Project, the Assistant Secretaries - Fish and Wildlife and Parks, Land and Minerals Management, Water and Science, and Indian Affairs; along with the Directors of the National Park Service, United States Fish and Wildlife Service, Bureau of Land Management, and the Commissioner of the Bureau of Reclamation; in consultation with the Deputy Secretary and the Assistant Secretary - Policy, Management, and Budget, will designate a lead bureau within the Department. The Deputy Assistant Secretary - Budget, Finance, Performance, and Acquisition will work with these same officials to prioritize funding and technical resources to implement the principles and projects of the America's Great Outdoors Program.

Sec. 9 Revisions to Departmental Policy. All bureaus and offices will review their existing policies and programs and revise them as recommended to comply with this Order.

Sec. 10 **Disclaimer**. Nothing in this Order is intended to authorize or affect the use of private property. Nothing in this Order is intended to be the basis for the exercise of any new regulatory authority, nor shall this initiative or any designation pursuant to this Order affect or interfere with any Federal, state, local, and tribal government jurisdiction or applicable law. This Order is intended only to improve the internal management of the Department, and is not intended to create any right, benefit, or trust responsibility, substantive or procedural, enforceable at law by a party against the Department or any person. Nothing in this Order is intended to lessen any standard of conservation or preservation with regard to lands managed by the bureaus within the Department.

Sec. 11 **Expiration Date.** This Order is effective immediately and will remain in effect until its provisions are converted to the Departmental Manual or until it is amended, superseded, or revoked, whichever comes first.

Secretary of the Interior

Date: Soplander 12, 2012