



the NATIONAL REENTRY  
RESOURCE CENTER

— *A project of the CSG Justice Center* —

# Local Government Roles in Reentry

August 26, 2010

Brought to you by the National Reentry Resource Center and the  
Bureau of Justice Assistance, U.S. Department of Justice

# Speakers

- Sheriff Andrea Cabral  
Suffolk County, Massachusetts
- Commissioner Scott Martin  
Lancaster County Commission, Pennsylvania
- Jesse Jannetta, Research Associate  
The Urban Institute

# Presentation Outline

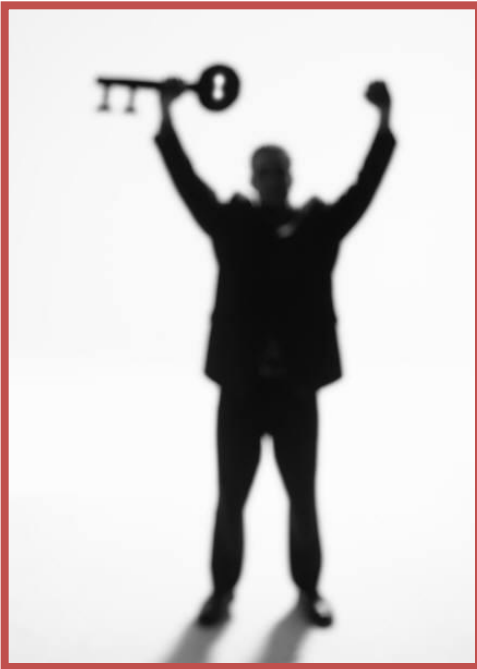
- Law enforcement role in local reentry efforts
- Role of local elected officials in reentry
- Resources for the field

# Law Enforcement Role in Local Reentry Efforts

*Sheriff Andrea Cabral  
Suffolk County, Massachusetts*

- Role of the County Sheriffs in Massachusetts
- Components of Effective Reentry Programs
- Suffolk County Sheriff's Department Reentry Programs

# Reentry Programs



Effective reentry programs are critical to any effort aimed at increasing public safety through reduction of recidivism and productive transition of ex-offenders back into society.

# Release

Correctional institutions must learn to more competently deal with the 95 percent of offenders, state and federal, who are released from custody.



# Support & Funding



Without national leadership on reentry that includes support and funding for initiatives that involve effective collaboration between law enforcement and community service providers, tax and other incentives for employers to hire ex-offenders and sweeping change to federal and state drug laws, recidivism rates will stay at more than 50 percent and we will continue to spend more than 49 billion a year.

# In Massachusetts

County Sheriffs provide mutual aid to state and local law enforcement in the form of task force, gang and other intelligence officers, 911/emergency dispatch services and transportation on DUI and default warrant sweeps.



County Sheriffs create the kinds of partnerships outside of law enforcement that create strong, effective reentry programs.



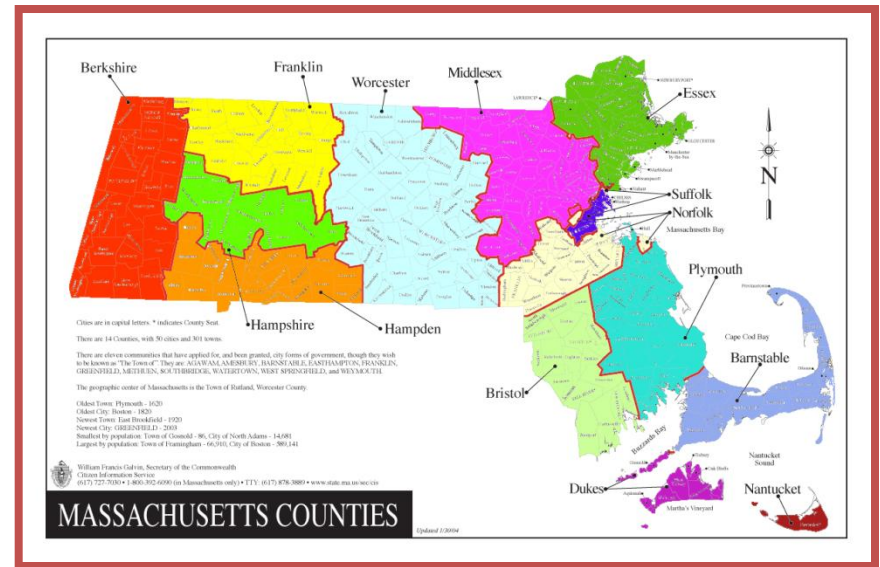
# Impact Of The County Sheriff's Role



Collectively, Massachusetts Sheriffs hold 70,000 inmates and pre-trial detainees. Every year 65,000 are released from jails and houses of correction.

# Impact Of The County Sheriff's Role

Inmates released from county facilities hail from neighboring cities and towns and return immediately to those communities.



Suffolk County holds between 1,500 and 1,800 inmates a year, 95% of whom live within 5 miles of the facility.

# Recidivism



Decisions made within 48 hours of release will largely determine whether if at all they return to custody within six months to a year.

# Reentry Programs Should Provide

- Support
- Skills
- More opportunities to make positive choices



# Components Of An Effective Reentry Program



- A comprehensive assessment tool
- Evidence-based employment and life-skill building programs that use community providers and resources
- Case management and discharge planning



# **Suffolk County Sheriff's Department Reentry Programs**

# The Common Ground Institute (CGI)

Since its inception, 455 men have been accepted into the program, 352 (76%) have successfully completed the program and 202 (61%) have been successfully employed because of CGI. As of May 2010, 79 graduates (39%) were still employed with their original employers. Because we have limited resources for aftercare and follow-up for this program, we do not know how many other graduates are also employed, but with other employers.



## Program Partners:

- **MA Department of Revenue**
- **MA Registry of Motor Vehicles**
- **Gould Construction Institute**, a consortium of instructors who provide occupational safety training.

# Community Reentry For Women (CREW)

Since enrolling its first class in October 2004, 274 female inmates have enrolled in the CREW Program and 262 have graduated. This month, CREW completed its 31<sup>st</sup> cycle.

## Program Partners:

- **Project Place**, an established multi-service center that provides reentry services, job readiness and life skills instruction;
- **The South End Community Health Center**, a respected provider of comprehensive health care that provides trauma education and health and nutrition life skills; and
- **The Massachusetts Society for the Prevention of Cruelty to Children**, which provides parenting skills.





# Community Reentry For Women (CREW)

## 2009 CREW Statistics:

### Employment:

41% placed in jobs within 3 months of release.

### Job Retention rates:

Three months: 56%

Six months: 44%

Twelve months: 39%

Twenty-four months: 23%

### Housing:

66% placed in housing within 3 months of release.

100% placed in housing within 6 months of release.

66 % placed in housing at 12 months.



# The Boston Reentry Initiative (BRI)

## Program Partners:

- **Boston Police Department**
- **United State Attorney's Office**
- **Massachusetts Department of Probation**
- **Massachusetts Department of Parole**
- **Massachusetts Department of Revenue**
- **Suffolk County District Attorney's Office**
- **Youth Opportunity Boston**
- **Whittier Street Health Center (Mass. Dept. Public Health)**
- **Dorchester Bay Economic Development Corporation**
- **Ten Point Coalition (Consortium of African-American clergy)**
- **The Nation of Islam**



# The Boston Reentry Initiative (BRI)

## 2009 BRI Statistics:

Of the 245 participants:

161 (66%) have remained arrest-free or have been rearrested on minor (non-serious) charges.

112 (46%) have been arrest free for a year or more.

6 (2%) were rearrested on more serious or violent charges.

8 (3%) were rearrested on similar charges.

2 (1%) are deceased.



# Offender Re-entry Program (ORP) Adult Male Offender Program & Women's Resource Center

Inmates who participate in this program are 13% less likely to be arrested after incarceration than those who do not participate. The rearrest rate for ORP participants is 28% compared to 41% for non-ORP participants who are not enrolled in other SCSD reentry programs.



## Program Partners:

- **Bunker Hill Community College**
- **Youth Opportunity Boston**

# Brooke House, McGrath House & The Community Supervision Unit

45 male inmates are classified to the Brooke House and the McGrath House services up to 15 women.



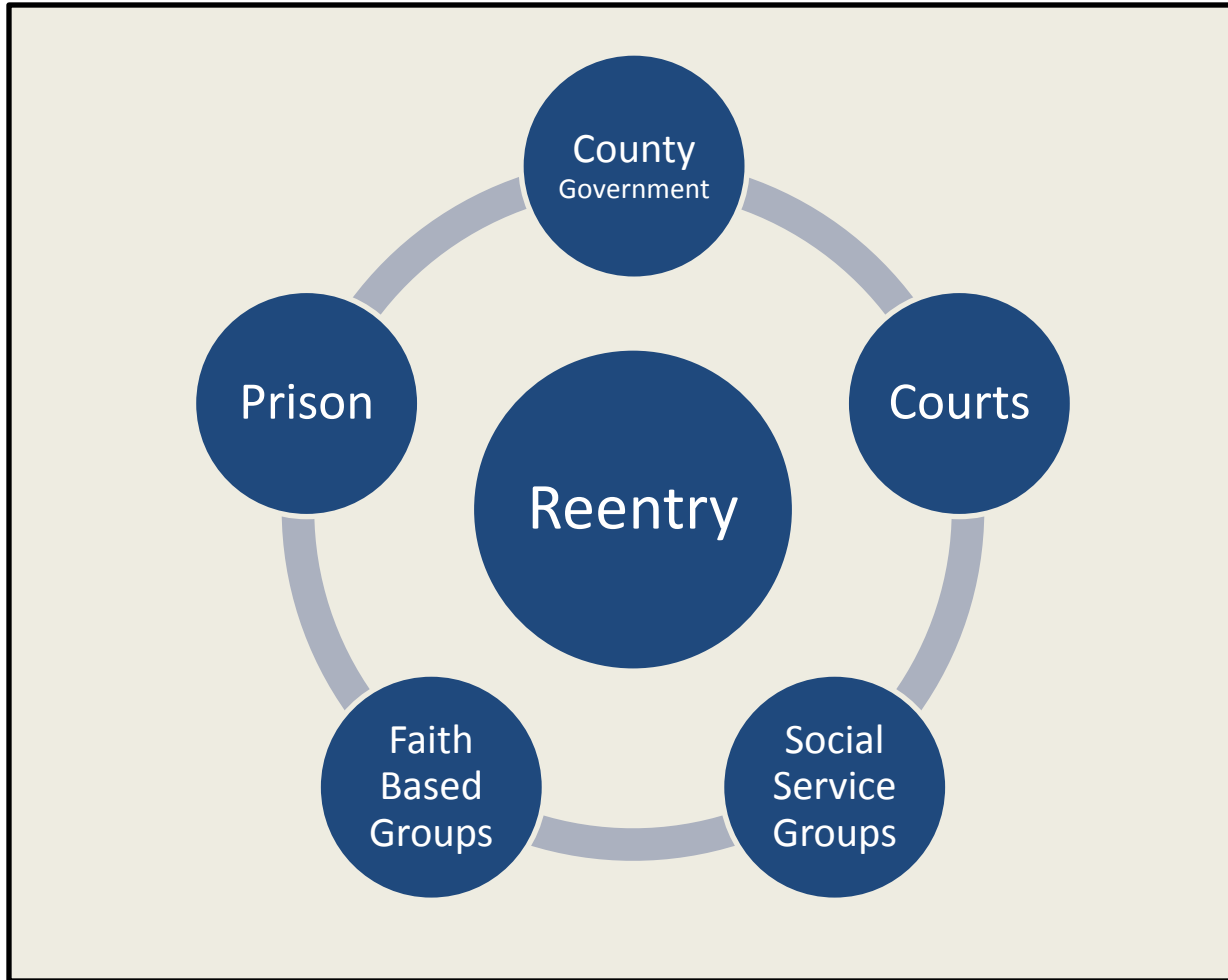
## Program Partners:

- **Community Resources for Justice**  
(CRJ is a not-for-profit organization that works with adult offenders to provide services and support to those transitioning from incarceration back to their communities.)
- **Massachusetts Trial Court Office of Community**
- **Corrections Department of Probation**
- **Massachusetts Department of Parole**

# **The Role of Local Elected Officials in Reentry**

Commissioner Scott Martin  
Lancaster County Commission,  
Pennsylvania

# The Role of Local Elected Officials in Reentry



# The Role of Local Elected Officials in Reentry



## POLICY SETTING

## ADVOCACY

- Courts
- State Government
- Federal Government (Benefits Restoration)
- Changing Community Perception

## FUNDING

## Accountability Through Measurable Results



# The Transition from Jail to the Community Initiative

Jesse Jannetta, Research Associate

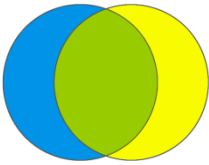
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# TJC Overview

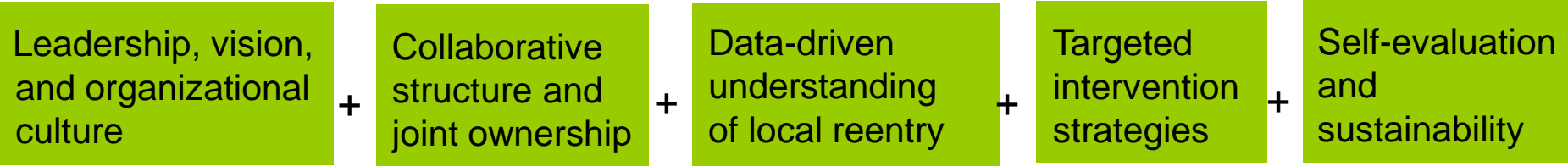
- Initiated by the National Institute of Corrections
- NIC and the Urban Institute developed the TJC model to assist with implementing effective transition strategies
- Douglas County, KS and Denver, CO announced as first learning sites in September 2008
- La Crosse (WI), Orange (CA), Kent (MI) and Davidson (TN) Counties selected in August 2009
- Web-based TJC Implementation Toolkit launched April 2010
  - [www.jailtransition.com/Toolkit](http://www.jailtransition.com/Toolkit)

# TJC Model

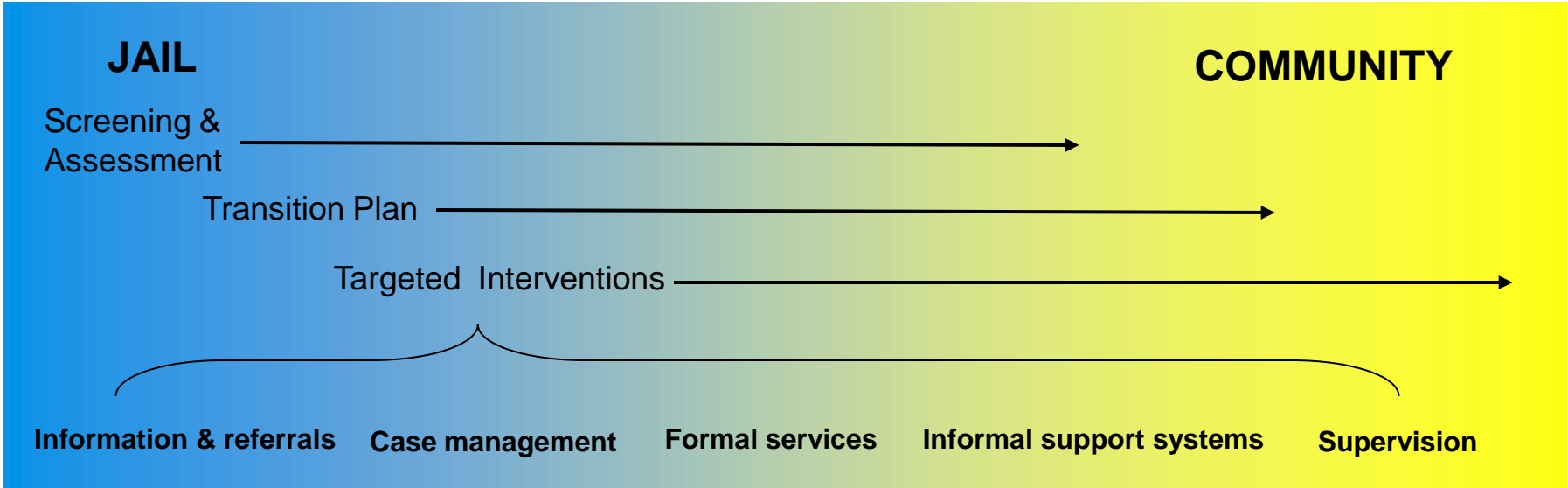
## The Transition from Jail to Community Initiative

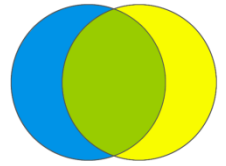


### System Elements



### Individual Intervention Elements





## TJC “Must-Haves”

- Engagement from leadership
- Systems-change approach
- Joint ownership by jail and community
- Triage approach
- Data collection
  - Inform development of strategy
  - Measure progress

## TJC Sites Vary in Size

	Largest City	County Pop.	Jail ADP
Davidson County	Nashville	626,144	2,604
Denver County	Denver	598,707	2,009
Douglas County	Lawrence	114,748	155
Kent County	Grand Rapids	605,213	1,254
La Crosse County	La Crosse	112,627	187
Orange County	Santa Ana	3,010,759	6,545

Population figures for 2008, from the U.S. Census Bureau

Jail ADP figures provided by each site, all for 2008 except for Orange County (2007)

# Local Government Roles Vary in the TJC Sites

- Davidson County
  - Spearheaded by sheriff
- Denver
  - Overseen by Crime Prevention and Control Commission established by mayor
- Douglas County
  - Created Executive Council including sheriff and county commissioner
- Kent County
  - Community Corrections Advisory Board oversees, includes county commissioner
- La Crosse County
  - County supervisor on core implementation team
- Orange County
  - Collaboration between sheriff and probation

## Elected Officials Toolkit on Jail Reentry

- Funded by BJA
- Broad overview of why jail reentry matters and what role local elected officials can play
  - Other resources lay out the details
- Series of fact sheets
  - Background on the issue
  - Tools and resources

## TJC Resources for the Field

- TJC project site: [www.jailtransition.com](http://www.jailtransition.com)
  - *Life After Lockup*
  - *The Jail Administrator's Toolkit for Reentry*
- TJC Implementation Toolkit:  
[www.jailtransition.com/Toolkit](http://www.jailtransition.com/Toolkit)
- Forthcoming policy briefs



# Contact Information

Content questions about this webinar should be directed to:

Scott Martin

Lancaster County Commissioner

[aeichelberger@co.lancaster.pa.us](mailto:aeichelberger@co.lancaster.pa.us)

717-735-1589

Jesse Jannetta, The Urban Institute

[jjannetta@urban.org](mailto:jjannetta@urban.org)

202-261-5593



# the NATIONAL REENTRY RESOURCE CENTER

— *A project of the CSG Justice Center* —

(646) 383-5721

[www.nationalreentryresourcecenter.org](http://www.nationalreentryresourcecenter.org)

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