



UNDER SECRETARY OF DEFENSE

1100 DEFENSE PENTAGON
WASHINGTON, DC 20301-1100

NOV 15 2011

COMPTROLLER

The Honorable Tim Johnson
Chairman
Subcommittee on Military Construction,
Veterans Affairs, and Related Agencies
Committee on Appropriations
United States Senate
Washington, DC 20510

Dear Mr. Chairman:

The purpose of this letter is to notify the Committee of the proposed reprogramming of funds for the projects and amounts shown below. Detailed justifications are enclosed.

<u>Service/Installations</u>	<u>Project</u>	<u>Program</u>	<u>Request (\$)</u>
<u>Air Force</u>			
Creech AFB, Nevada	RPA Mission Complex Physical Protection System	-	7,500,000
<u>SOCOM</u>			
Al Udeid, Qatar	SOF Operations Complex	2008	4,087,000
Al Udeid, Qatar	SOF Storage Facility	2008	1,401,000
Al Udeid, Qatar	SOF Vehicle Maintenance Facility	2008	2,083,000
Al Udeid, Qatar	SOF Training Range	2009	2,200,000

A similar letter is being sent to the Chairman of the Military Construction, Veterans Affairs, and Related Agencies Subcommittee of the House Appropriations Committee. Thank you for your continued support of DoD programs.

Sincerely,

Robert F. Hale

Enclosure:
As stated

cc:
The Honorable Mark Kirk
Ranking Member



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COMPTROLLER

The Honorable John Culberson
Chairman
Subcommittee on Military Construction,
Veterans Affairs, and Related Agencies
Committee on Appropriations
U.S. House of Representatives
Washington, DC 20515

Dear Mr. Chairman:

The purpose of this letter is to notify the Committee of the proposed reprogramming of funds for the projects and amounts shown below. Detailed justifications are enclosed.

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A similar letter is being sent to the Chairman of the Military Construction, Veterans Affairs, and Related Agencies Subcommittee of the Senate Appropriations Committee. Thank you for your continued support of DoD programs.

Sincerely,

Robert F. Hale

Enclosure:
As stated

cc:
The Honorable Sanford D. Bishop, Jr.
Ranking Member

Bid Expiration Date: Not Applicable
Military Construction, Air Force
Reprogramming Request

Installation: Creech AFB, Nevada
Project: RPA Mission Complex Physical Protection System
Authorization: Title 10 USC 2803, Emergency Construction

Estimated Cost (\$000):

Previously Appropriated	-
Previously Reprogrammed	-
Requested Reprogramming	7,500
Total Estimated Cost	7,500

Description: Construct a Type A security fence with vehicle denial barrier, circulation control fencing, automated control gates and taxi-way vehicle pop-up denial barriers.

Justification: The 432nd Air Expeditionary Wing at Creech Air Force Base (AFB) is the premier Central Command (CENTCOM) Area of Responsibility (AOR) power projection platform for MQ-1/MQ-9 Remotely Piloted Aircraft (RPA) providing real-time reconnaissance, surveillance, and precision attack. The RPA pilots stateside are considered legal combatants and could be targeted by other lawful combatants or terrorist groups. A disruption in RPA operations would cause the loss of time critical targets, degraded battlefield situational awareness, and a loss of firepower to troops in contact.

The designation as lawful combatants, highly effective RPA combat operations, and the recognized vital role RPAs have in combat operations elevate the probability of attacks and attempted mission interruptions at Creech AFB. An Air Force Office of Special Investigation's (AFOSI) report, dated October 2010, described the heightened threats and increased vulnerabilities to the on-going and projected missions. The report recommended elevating the mission facility Protection Level (PL) from PL-3 to PL-2. Unfortunately, the AFOSI report was released too late in the budget process for the project to be included in the FY 2012 President's Budget request.

The Secretary concerned (Air Force) has determined that Title 10 USC 2803, Emergency Construction authority, is appropriate for this military construction project not otherwise authorized by law. This construction project provides a layered security perimeter to ensure uninterrupted RPA combat air patrols that provide critical weapons on target, tactical visual intelligence, and close air support to ground combat forces in the CENTCOM AOR. This project is so urgent that it cannot be deferred until passage of the National Defense Authorization Act for FY 2013. There are no other means to provide for a layered security (PL2/PL3) defense

or vehicle denial protection for the RPA mission complex. Existing security measures could easily be defeated by personnel intent on disrupting combat operations.

Source of Funds: The required funds are available from bid savings on the following projects:

<u>Location/Project</u>	<u>Fiscal Year</u>	<u>(Dollars in Thousands)</u>		
		<u>Amount Appropriated</u>	<u>Current Estimate</u>	<u>Proposed Reprogramming</u>
Elmendorf AFB, AK Construct Railhead Operations Facility	2011	14,671	12,010	2,038
Nellis AFB, NV F-35 Flight Simulator Facility	2011	12,717	9,829	2,541
McGuire AFB, NJ Dormitory (120 Room)	2011	18,403	15,482	2,921
Total				<u>7,500</u>

Bid Expiration Date: December 15, 2011
Military Construction, Defense-wide (USSOCOM)
Reprogramming Request

Installation: Al Udeid Air Base, Qatar
Project: Special Operations Forces Operations Complex (PN 61772)
Authorization: National Defense Authorization Act for Fiscal Year 2008 (P. L. 110-181)

Estimated Cost (\$000):

Previously Appropriated:	18,908
Previously Reprogrammed:	-
Requested Reprogramming:	4,087
Total Estimated Cost	22,995

Description: The Special Operations Forces (SOF) Operations Complex will provide administrative, mission planning, billeting and readiness areas for SOF units in Qatar. There is no change to the original project scope.

Justification:

The original contract included the following SOF projects at Al Udeid, Qatar: SOF Operations Complex (PN 61772), SOF Aircraft Parking Ramp (PN AFSOC033002), SOF Vehicle Maintenance Facility (PN AFSOC033003), SOF Storage Facility (PN AFSOC033005), and SOF Air Operations Center (PN AFSOC033019).

Only the SOF Aircraft Parking Ramp was successfully completed before contract termination due to the contractor's poor performance. Repeated attempts were made to obtain an acceptable quality of work from the contractor without success. During termination negotiations, it was determined that the most advantageous option for the Government was a Termination for Convenience.

The ensuing contract re-solicitation had to complete the remaining unfinished work and demolish or correct a significant amount of inadequately performed work, such as sub-standard site grading and preparation and multiple instances of unsafe, cracking or poorly formed concrete columns and slabs. This equated to constructing the same structures twice and caused increased funding requirements for three of the SOF projects, including the SOF Operations Complex.

Source of Funds: Bid savings from the following projects will fund this requirement:

<u>Location /Project</u>	<u>Fiscal Year</u>	<u>Amount Appropriated</u>	<u>(Dollars in Thousands)</u>	
			<u>Current Estimate</u>	<u>Proposed Reprogramming</u>
Al Udeid, Qatar/ SOF Aircraft Parking Apron, PN AFSOC033002	2008	18,515	14,665	3,533
Ft Campbell, KY/ SOF Battalion Operations Complex, PN 53530	2008	35,000	28,042	554
Total				<u>4,087</u>

Bid Expiration Date: December 15, 2011
Military Construction, Defense-wide (USSOCOM)
Reprogramming Request

Installation: Al Udeid Air Base, Qatar
Project: Special Operations Forces (SOF) Storage Facility (Project Number AFSOC033005)
Authorization: National Defense Authorization Act for Fiscal Year 2008 (P. L. 110-181)

Estimated Cost (\$000):

Previously Appropriated:	3,590
Previously Reprogrammed:	-
Requested Reprogramming:	1,401
Total Estimated Cost	4,991

Description: The SOF Storage Facility will provide covered supply storage for SOF units in Qatar. There is no change to the original project scope.

Justification:

The original contract included the following SOF projects at Al Udeid, Qatar: SOF Operations Complex (PN 61772), SOF Aircraft Parking Ramp (PN AFSOC033002), SOF Vehicle Maintenance Facility (PN AFSOC033003), SOF Storage Facility (PN AFSOC033005), and SOF Air Operations Center (PN AFSOC033019).

Only the SOF Aircraft Parking Ramp was successfully completed before contract termination due to the contractor's poor performance. Repeated attempts were made to obtain an acceptable quality of work from the contractor without success. During termination negotiations, it was determined that the most advantageous option for the Government was a Termination for Convenience, which negated any possibility of future claims.

The ensuing contract re-solicitation had to complete the remaining unfinished work and demolish or correct a significant amount of inadequately performed work, such as sub-standard site grading and preparation and multiple instances of unsafe, cracking or poorly formed concrete columns and slabs. This equated to constructing the same structures twice and caused increased funding requirements for three of the SOF projects, including the SOF Storage Facility.

Source of Funds: Bid savings from the following project will fund this requirement:

(Dollars in Thousands)

<u>Location /Project</u>	<u>Fiscal Year</u>	<u>Amount Appropriated</u>	<u>Current Estimate</u>	<u>Proposed Reprogramming</u>
Ft Campbell, KY/ SOF Battalion Operations Complex, PN 53530	2008	35,000	28,042	1,401

Bid Expiration Date: December 15, 2011
Military Construction, Defense-wide (USSOCOM)
Reprogramming Request

Installation: Al Udeid Air Base, Qatar

Project: Special Operations Forces (SOF) Vehicle Maintenance Facility
(Project Number AFSOC033003)

Authorization: National Defense Authorization Act for Fiscal Year 2008 (P. L. 110-181)

Estimated Cost (\$000):

Previously Appropriated:	3,507
Previously Reprogrammed:	-
Requested Reprogramming:	2,083
Total Estimated Cost	5,590

Description: The SOF Vehicle Maintenance Facility will provide facilities to maintain government vehicles for SOF units in Qatar. There is no change to the original project scope.

Justification:

The original contract included the following SOF projects at Al Udeid, Qatar: SOF Operations Complex (PN 61772), SOF Aircraft Parking Ramp (PN AFSOC033002), SOF Vehicle Maintenance Facility (PN AFSOC033003), SOF Storage Facility (PN AFSOC033005), and SOF Air Operations Center (PN AFSOC033019).

Only the SOF Aircraft Parking Ramp was successfully completed before contract termination due to the contractor's poor performance. Repeated attempts were made to obtain an acceptable quality of work from the contractor without success. During termination negotiations, it was determined that the most advantageous option for the Government was a Termination for Convenience.

The ensuing contract re-solicitation had to complete the remaining unfinished work and also demolish or correct a significant amount of inadequately performed work, such as sub-standard site grading and preparation and multiple instances of unsafe, cracking or poorly formed concrete columns and slabs. This equated to constructing the same structures twice and caused increased funding requirements for three of the SOF projects, including the SOF Vehicle Maintenance Facility.

Source of Funds: Bid savings from the following projects will fund this requirement:

(Dollars in Thousands)

<u>Location /Project</u>	<u>Fiscal Year</u>	<u>Amount Appropriated</u>	<u>Current Estimate</u>	<u>Proposed Reprogramming</u>
Al Udeid, Qatar/ SOF Air Operations Center, PN AFSOC033019	2008	8,332	6,332	806
Hurlburt Field, FL/ SOF Combat Weather Operations Facility PN FTEV053007	2008	14,900	11,933	1,277
Total				<u>2,083</u>

Bid Expiration Date: December 15, 2011
Military Construction, Defense-wide (USSOCOM)
Reprogramming Request

Installation: Al Udeid Air Base, Qatar
Project: Special Operations Forces (SOF) Training Range (Project Number 59990)
Authorization: Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (P. L. 110-417)

Estimated Cost (\$000):

Previously Appropriated:	9,200
Previously Reprogrammed:	-
Requested Reprogramming:	2,200 ¹¹
Total Estimated Cost	11,400

¹¹ Includes previously executed below threshold reprogramming in the amount of \$1,961 thousand.

Description: The SOF Training Range will provide small arms and breaching training facilities for SOF units in Qatar. There is no change to the original project scope.

Justification: The cost of construction in Qatar was significantly higher than normal at the time of award in September 2009 resulting in an original award of \$11.161 million. After award, a number of safety discrepancies, increased security procedures, and unforeseen equipment installation requirements were identified. The cumulative required modifications put the total funding requirement at \$11.4 million.

Safety discrepancies include the following:

- The main piece of built-in equipment is a bullet trap system that 'catches' the bullets and prevents them from ricocheting back at the shooters or leaving the facility. There are insufficient measures in place to support the weight of the system. This change includes structural steel and reworking of heavy ceiling panels.
- The need for sound attenuation was a significant safety concern which was discovered after the facility was built. The SOF manner of training fire is not typical (more rounds per second, full auto) compared to normal military indoor range practices and sound testing on the facility showed that this created a serious hearing damage threat, even with double hearing protection. The modification for sound attenuation was mandated by the US Army Public Health Command in order to meet Occupational Safety and Health Administration (OSHA) and Army safety standards.

Source of Funds: Bid savings from the following project will fund this requirement:

<u>Location /Project</u>	<u>Fiscal</u> <u>Year</u>	<u>Amount</u> <u>Appropriated</u>	<u>(Dollars in Thousands)</u>	
			<u>Current</u> <u>Estimate</u>	<u>Proposed</u> <u>Reprogramming</u>
Ft Lewis, WA/ SOF Ranger Battalion Complex, PN 50347	2009	38,000	27,800	2,200