

DACMC Special and Incentive Pays Committee Report

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Committee Members:

Dr. Walter Oi

Mr. Joseph Jannotta

Consultant:

Dr. Patrick Mackin



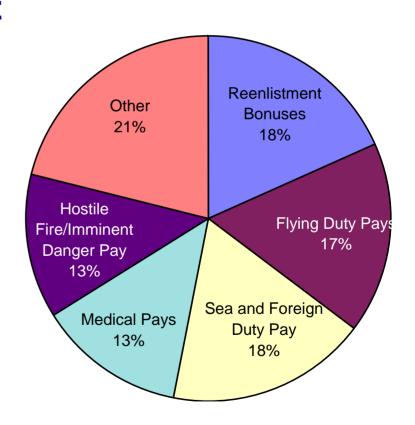
Overview

- Current System Background
- Categorizing S&I Pays
- Strengths of Current System
- Weaknesses of Current System
- Alternatives to Current System





- Over 60 different pays
- 2004 active component budget of \$4 billion
 - 3% of total compensation
 - 5% of cash compensation
- Five types of S&I Pays account for about 80% of total outlays





Categorizing S&I Pays

- Various schemes have been used to classify S&I Pays
- OSD
 - Recognition
 - Incentive
- Seventh QRMC
 - Hazardous duty
 - Career incentive
 - Skill incentive



Analytical Scheme

	Discretion					
Purpose	None		Limited	Greater		
Recruiting/retention & skill incentives	ACIP		ACCP/ ACP	SRB/ EB		
Compensating differentials	Parachute Duty Pay			SDAP		
Assignment or Location pays	SUBPAY		Career Sea Pay	AIP		



Strengths of Current System

- Provides military compensation system with flexibility to address staffing requirements that across-the-board compensation cannot
- Compensates for arduous, unpleasant or hazardous jobs
- Responds to variation in supply and demand conditions across occupational specialties
- Encourages acquisition and maintenance of essential skills



Weaknesses of Current System

Proliferation

 System can be difficult to manage and monitor with so many different pays

Inflexibility

 Many pays are not easily adjusted to changes in market conditions

Motivation

 Most pays are not structured to motivate personnel to perform



Alternatives to Current System

- Consolidate S&I Pays
- Increase share of S&I Pays in total military compensation
- Modify pay-setting mechanisms to allow S&I Pays to reward performance
- Establish general principles for setting pay levels
- Develop general rule for adjusting S&I budget



Pay Consolidation

- Establish broad authority for a few distinct types of pays
 - Example CSRB
- Benefits
 - Simpler
 - More flexible
- Disadvantages
 - Increases need to justify pay levels
 - No S&I Pays are entitlements



Possible Consolidation Scheme

Pay	Purpose	Discretion	Market Based?
Occupational Differential	Adjust for long-term differences in market conditions		Yes
Retention	Adjust for short-term market fluctuations		Yes
Accession	Attract new members to specific jobs, level-load recruits, increase market share		Yes
Conversion/ Separation	Adjust for unforeseen changes in demand		Yes
Skill Retention/ Proficiency	Incentive to acquire/maintain critical skills & abilities		Yes
Assignment/ Duty	Incentive to accept hard-to-fill jobs voluntarily		Yes
Hardship/ Hazardous Duty	Compensate members for unforeseen hardship (e.g., deployment & combat)		No



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Skill Retention/ Proficiency	Incentive to acquire/maintain critical skills & abilities		Yes
Assignment	Incentive to accept hard-to-fill jobs voluntarily		Yes
	Compensate members for unforeseen hardship (e.g., deployment & combat)		No



Increasing S&I Pay Share

- Current share not out of line with civilian employers
- Private employers not constrained to single pay table
 - Occupational differentials are not S&I pay
- How to determine proper level
 - Perhaps begin with look at private-sector variation across occupations
- How to transition to larger share
 - If budget neutral, would entail increases at expense of nominal increases in other compensation elements (e.g., RMC)



Rewarding Performance

- Where possible, make S&I Pay function of grade
 - Maintains positive and significant relationship between performance/promotion and compensation
- Some pays (i.e., proficiency pays) could directly recognize performance
 - Pay at Apprentice/Journeyman/Master level
- May become more important if relative share of S&I Pays in total compensation increases



Setting S&I Pay Levels

- Pay level may be set:
 - Legislatively
 - By OSD
 - By Services
 - Using a market mechanism (e.g., auctions)
- "Best" method depends on purpose of pay
 - Pays that offer "insurance" against unpleasant conditions may need to be fixed/known to member in advance



Setting S&I Budget

- If S&I Pays more discretionary, burden of justification increases
 - More difficult to maintain funding levels if pays no longer entitlements
 - More susceptible to budget cuts
- One solution is to tie increases in S&I budget to increases in Basic Pay
 - Not necessarily desirable or in line with changes in market conditions or fluctuations in staffing demands