### COMPREHENSIVE ANNUAL FINANCIAL REPORT

of the

### CITY OF TOMBALL, TEXAS

For the Year Ended September 30, 2008

Prepared by:

Finance Director and Members of Her Staff

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INTRODUCTORY SECTION



# City of Tomball

#### GRETCHEN FAGAN MAYOR

February 16, 2009

To the Honorable Mayor, Members of the City Council, and Citizens of the City of Tomball, Texas:

It is with great pleasure that we present to you a copy of the Comprehensive Annual Financial Report (CAFR) of the City of Tomball, Texas (the "City"), for the fiscal year ended September 30, 2008. The responsibility for both the accuracy of the presented information and the completeness and fairness of the presentation of the data, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the end results of operation of the various funds of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The CAFR is presented in three sections: Introductory, Financial, and Statistical. The Introductory Section includes this transmittal letter, the City's organizational chart, and a list of principal officials. The Financial Section includes Management's Discussion and Analysis (MD&A), Basic Financial Statements, Required Supplementary Information, Combining and Individual Fund Financial Statements and Other Supplemental Information, as well as the independent auditor's report. The Statistical Section includes selected financial and demographic information generally presented on a multi-year basis.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### Profile of the Government

The City, incorporated on July 18, 1933, and is located northwest of Houston, Texas, in a high growth area. The City currently occupies a land area of 10.78 square miles and serves an estimated population of 11,500. The City of Tomball is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing council.

The City has operated under the council-manager form of government since 1980. Policy-making and legislative authority are vested in a governing council consisting of the mayor and five other members. The governing council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring both the government's manager and attorney. The government's manager is responsible for carrying out the policies and ordinances of the governing council, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments. The council is elected on a non-partisan basis. Council members serve three-year staggered terms, with two council members elected every three years. The mayor is elected to serve a three-year term. The mayor and council are elected at large.

The City provides a full range of services, including police and fire protection; the construction and maintenance of streets and other infrastructure; and recreational activities and cultural events. Sanitation services are provided through a contract with Waste Management.

The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests for appropriation to the Finance Director. These requests serve as a starting

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Transmittal Letter City of Tomball, Texas September 30, 2008

point for developing a proposed budget. The City Manager then presents this proposed budget to the council for review. The council is required to hold public hearings on the proposed budget and to adopt a final budget by no later than September 30, the close of the City's fiscal year. The appropriated budget is prepared by fund, function, and department. Department heads may make requests to the City Manager for transfers of appropriations within a department. Transfers of appropriations between departments, however, require the special approval of the governing council. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the general fund, this comparison is presented on page 61 as part of the basic financial statements for the governmental funds. For governmental funds, other than the general fund, with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report, which starts on page 70.

#### **Factors Affecting Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Tomball operates.

#### **Local Economy**

The City currently enjoys a favorable economic environment and local indicators point to continued stability. The region has a varied manufacturing and technology base that adds to the relative stability of the unemployment rate. Major industries with headquarters or divisions located within the City's boundaries or in close proximity include international headquarters for a large oil related corporation, a regional hospital with related health care facilities, and computer hardware and software manufacturers. There are several major retail centers and restaurants that are located in the City, adding further jobs and sales tax revenues.

The region (which covers an area within a five-mile radius from the center of the City) has an employed labor force of approximately 46,457 which is anticipated to grow for the next several years. The largest groups of employers are in retail and in health services. There are three new subdivisions in the early development stages, which show a prospective of continued residential growth.

#### **Long-Term Financial Planning**

The governing council has allocated funds to revitalize the historic downtown area of Tomball. This project includes the restoration of the original train depot, expanded parking, sidewalk additions and improvements, new thematic street lights and public facilities. The City believes that by improving this area, Tomball will attract more tourists and improve the revenues generated by an attractive and convenient atmosphere in the historical downtown area.

In conjunction with the component unit, the Tomball Economic Development Corporation, the City is expanding water, sewer, and gas utilities east, west, and south to accommodate the anticipated future commercial development. Utilities on the west side of the City are along the Texas Farm-to-Market Highway 2920 linking I-45 (which runs north to Dallas from Houston) to SH290 (which runs west to Austin from Houston). This road is heavily traveled and attractive to commercial industry. The expansion on the east side of the City, from FM2920 to the southern portion of the City limits, was completed and will assist in the growth and development in the southeastern portion of the City. The south side utility project, designed to fully loop utilities around the southern border of the current City limits, and to provide utility access to undeveloped areas of the City, is in the final stages of completion.

Drainage detention and channels are ongoing projects for several years that are designed to provide a means of flood control in the area before flooding becomes a problem for the City. Because these projects are multi-million dollar endeavors, the City, partnering with other governmental entities, is taking manageable steps to accomplish these flood control goals.

Transmittal Letter City of Tomball, Texas September 30, 2008

#### **Major Initiatives**

The largest revenue source in the General Fund is sales tax. The City has experienced a great deal of commercial retail growth over the last several years. Between sales tax on construction materials and sales tax from the establishments themselves, the amount of sales tax received by the City has remained strong. Fiscal year 2008 sales tax revenues did however fall short of fiscal year 2007 revenues by 2%. Although additional retail establishments continue to come to Tomball, with the state of the national economy, the City did choose to take a conservative approach for the 2009 fiscal year and budgeted a decrease in sales tax revenues from the fiscal 2008 level.

In January 2008, the City Council completed a visioning and strategic planning session to chart a course for the City. In that session, the council decided that it wanted Tomball to be a destination city offering various activities and festivals throughout the year to draw people to town. In addition to being a destination, economic development efforts should focus on making Tomball a regional hub for retail, medical, financial, and high-tech business. Infrastructure improvements and improving customer service were also slated as goals.

The City will undertake a number of engagements during fiscal year 2008-09 aimed at responsibly planning for the City's future and accomplishing the goals established by council during their strategic planning process. Funds are budgeted for the City's first Comprehensive Master Plan and the City is also working on a Livable Centers Project in cooperation with a grant received through the Houston Galveston Area Council aimed at improving the "walkability" and aesthetics of the City's downtown area. The City will also complete a railroad corridor study and another corridor study for Persimmon Road to encourage economic development in that area of the City.

#### **Financial Information**

The City's management team is responsible for establishing and maintaining internal controls designed to ensure that the assets of the City are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. Internal controls are designed to provide reasonable but not absolute assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of the controls should not exceed the benefits likely to be derived and (2) the valuation of cost and benefits requires estimates and judgments to be made by management.

#### **Budgeting Controls**

The City maintains budgetary controls to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. Activities of the General Fund, Debt Service Fund, Special Revenue Funds (Hotel Occupancy Tax Fund, Equipment Replacement Fund, Municipal Court Fund, Public Safety Fund, and Emergency Management Fund), Utility Fund, and Utility Interest and Sinking Fund are included in the annual operating budget. The Tomball Economic Development Corporation, a component unit of the City, is also included in the annual operating budget. A capital improvement plan is approved each year. The level of budgetary control (i.e., the level at which expenditures cannot legally exceed the appropriated amount) is established at the division level within an individual fund. The City maintains an encumbrance accounting system as a means of accomplishing budgetary controls and a technique of budgetary "lock out" which will prevent a transaction from exceeding legally appropriated budgetary amounts. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

#### **Debt Administration**

The City may issue General Obligation bonds that are approved by voters in a capital improvements plan. Certificates of Obligation are used for short-term construction projects and financing vehicles and equipment.

Transmittal Letter City of Tomball, Texas September 30, 2008

When available, sales tax revenue in excess of budgeted projections can be dedicated to one-time capital purchases.

#### Cash Management

The City follows an active program of cash management, keeping all temporarily idle funds in interest-bearing accounts. These accounts are in the form of money market (government-based) funds, U.S. Treasury issues, and federal government agency instrumentalities. The City's investment policy is used to safeguard assets with a minimal amount of risk, while maintaining the necessary level of liquidity and maximizing the yield on investments. Accordingly, all of the City's deposits are either insured by the Federal Deposit Insurance Corporation or are collateralized by governmental securities. A third-party financial institution in the City of Tomball's name holds all collateral for deposits. State statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies; obligations of the State of Texas and related agencies; fully collateralized repurchase agreements; local government investment pools; SEC-registered, no-load money market mutual funds; fully collateralized certificates of deposit; and municipal securities of any state rated "AA" or above by a nationally recognized rating service.

#### **Independent Audit**

The City Charter requires an independent audit of the accounts of the City by an independent auditor. Belt Harris & Associates, LLLP, Certified Public Accountants, have issued an unqualified ("clean") opinion on the City of Tomball's financial statements for the year ended September 30, 2008. The independent auditor's report is located at the front of the financial section of this report.

#### Awards

The Government Finance Officers' Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2007. In order to be awarded the Certificate of Achievement, the City published an easily readable and efficiently organized Comprehensive Annual Financial Report. This report satisfies both generally accepted accounting principles and applicable legal requirements. The Certificate of Achievement is held for a period of one year only. I believe our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement requirements, and I am submitting it to GFOA to determine its eligibility for another certificate.

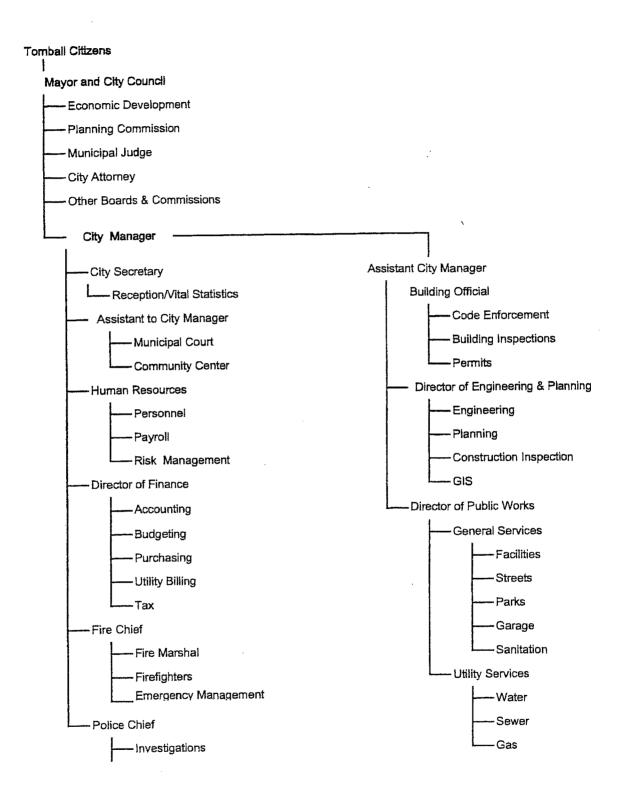
#### Acknowledgements

The preparation of this report would not have been possible without the efficient and dedicated services of the administrative staff of the City. We would like to express our appreciation to all members of the departments who assisted and contributed to the preparation of this report. Credit also must be given to the mayor and the governing council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Tomball's finances.

Respectfully submitted,

Monica Kohlenberg Finance Director

ORGANIZATIONAL CHART September 30, 2008



CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

> Certificate of Achievement for Excellence in Financial Reporting

> > Presented to

# City of Tomball Texas

For its Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers
Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

**Executive Director** 

## PRINCIPAL OFFICIALS September 30, 2008

City Officials	Elected Position	Term Expires
Gretchen Fagan	Mayor	2010
David Quinn	Councilman Position 1	2011
Roy Lazenby	Councilman Position 2	2009
Bill Webb	Councilman Position 3	2010
Mary Harvey	Councilman Position 4	2009
Warren Driver	Councilman Position 5	2011
Department Heads	Appointive Position	-
Jan Belcher	City Manager	
Mary Coker	Assistant City Manager	
Doris Speer	City Secretary	
Robert Hauck	Chief of Police	
David Kauffman	Director of Public Works	
Randall Parr	Fire Chief	
Mark McClure	Director of Engineering and Planning	
Monica Kohlenberg	Finance Director	

FINANCIAL SECTION



#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Tomball, Texas:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Tomball, Texas (the "City"), as of September 30, 2008, and for the year ended, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of September 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with generally accepted accounting principles in the United States of America.

The management's discussion and analysis on pages 17 through 24, budgetary comparison information on page 61, and pension information on pages 62 through 63, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.



Our audit was conducted for the purpose of forming an opinion on the City's basic financial statements. The introductory section, combining statements and schedules, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund statements and schedules have been subjected to auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Bell Harris & Associates, LLLP

Belt Harris & Associates, LLLP *Certified Public Accountants*Houston, Texas
February 16, 2009

### MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

For the Year Ended September 30, 2008

The purpose of the Management's Discussion and Analysis (MD&A) is to give the readers an objective and easily readable analysis of the City of Tomball, Texas (the "City") financial activities for the year ending September 30, 2008. The analysis is based on currently known facts, decisions, or economic conditions. It presents short and long-term analysis of the City's activities, compares current-year results with those of the prior year, and discusses the positive and negative aspects of that comparison. Governmental Accounting Standards Board (GASB) Statement No. 34 establishes the content of the minimum requirements for MD&A. Please read the MD&A in conjunction with the transmittal letter at the front of this report and the City's financial statements, which follow this section.

#### THE STRUCTURE OF OUR ANNUAL REPORT

#### Components of the Financial Section Basic Financial Required Management's Discussion and Statements Supplementary Analysis Information Independent Government-Fund Financial Component Unit Notes to the Financial Financial Wide Financial Statements Auditors' Report Statements Statements Statements Detail Summary

The Comprehensive Annual Financial Report is presented as compliant with the financial reporting model in effect pursuant to GASB Statement No. 34. This financial reporting model requires governments to present certain basic financial statements as the MD&A and certain other Required Supplementary Information (RSI). The basic financial statements include (1) government-wide financial statements, (2) individual fund financial statements, and (3) notes to the financial statements.

#### **Government-Wide Statements**

The government-wide statements report information for the City as a whole. These statements include transactions and balances relating to all assets, including infrastructure capital assets. These statements are designed to provide information about cost of services, operating results, and financial position of the City as an economic entity. The Statement of Net Assets and the Statement of Activities, which appear first in the City's financial statements report information on the City's activities that enable the reader to understand the financial condition of the City. These statements are prepared using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account even if cash has not yet changed hands.

### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued

For the Year Ended September 30, 2008

The Statement of Net Assets presents information on all of the City's assets and liabilities. The difference between the two is reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Other nonfinancial factors, such as the City's property tax base and the condition of the City's infrastructure, need to be considered in order to assess the overall health of the City.

The Statement of Activities presents information showing how the City's net assets changed during the most recent year. All changes in the net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows – the accrual method rather than modified accrual that is used in the fund level statements.

The Statement of Net Assets and the Statement of Activities divide the City into two classes of activities:

- 1. Governmental Activities-Most of the City's basic services are reported here including police and fire protection, municipal court, streets, garage, sanitation, community services and general administrative services. Interest payments on the City's debt are also reported here. Sales tax, property tax, franchise taxes, municipal court fines, and permit fees finance most of these activities.
- 2. Business-Type Activities-Services involving a fee for those services are reported here. These services include the City's water, sewer, and gas services.

The government-wide financial statements can be found after the MD&A.

#### **FUND FINANCIAL STATEMENTS**

Funds may be considered operating companies of the parent corporation, which is the City. They are usually segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance related legal reporting requirements. The two categories of City funds are governmental and proprietary.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
For the Year Ended September 30, 2008

The City maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund and debt service fund, which are considered to be major funds. The City adopts an annual appropriated budget for its general fund and debt service fund. Budgetary comparison schedules have been provided for these funds to demonstrate compliance with these budgets.

#### **Proprietary Funds**

The City maintains one proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses the enterprise fund to account for its water distribution, wastewater collection/treatment, and natural gas operations. The proprietary fund financial statements provide separate information for the water distribution, wastewater collection/treatment, and gas operations. The basic proprietary fund financial statements can be found in the basic financial statements of this report.

The City also uses internal service funds to account for its equipment replacement services. This internal service fund has been included within governmental activities in the government-wide financial statements.

#### **Notes to Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are the last section of the basic financial statements.

#### **Other Information**

In addition to the basic financial statements, MD&A, and accompanying notes, this report also presents certain RSI. The RSI that GASB Statement No. 34 requires includes budgetary comparison schedules for the general fund, schedule of funding progress for Texas Municipal Retirement System, and schedule of funding progress for Texas Emergency Services Retirement System. RSI can be found after the basic financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of the City's financial position. For the City, assets exceed liabilities by \$62,710,270 as of September 30, 2008. As required by GASB Statement No. 34, a comparative analysis of government-wide data has been presented as a component of the MD&A for the year ending September 30, 2008. A portion of the City's net assets (55.7%) reflects its investments in capital assets (e.g., land, building, equipment, improvements, construction in progress, and infrastructure), less any debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the assets themselves cannot be used to liquidate these liabilities.

MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
For the Year Ended September 30, 2008

#### **Statement of Net Assets**

The following table reflects the condensed statement of net assets:

#### SUMMARY OF STATEMENT OF NET ASSETS

								To	otal			
	Gover	nmei	ıtal	Busine	ss-T	ype	Primary					
	Acti	vitie	s	Acti	vitie	s	Government					
	 2008		2007	2008	2007			2008		2007		
Current and other assets	\$ 21,428,041	\$	25,469,778	\$ 10,744,038	\$	11,266,768	\$	32,172,079	\$	36,736,546		
Capital assets, net	27,113,404		23,714,353	37,981,472		37,301,827	_	65,094,876		61,016,180		
Total Assets	48,541,445	_	49,184,131	48,725,510		48,568,595		97,266,955	_	97,752,726		
Long-term liabilities	18,677,939		17,305,353	13,402,586		13,298,442		32,080,525		30,603,795		
Other liabilities	 1,539,176		3,132,361	936,984		1,854,390		2,476,160		4,986,751		
Total Liabilities	20,217,115		20,437,714	 14,339,570		15,152,832		34,556,685		35,590,546		
Net Assets:												
Invested in capital assets,												
net of related debt	10,206,785		7,175,862	24,774,972		25,045,502		34,981,757		32,221,364		
Restricted	1,835,397		3,686,000	-		876,468		1,835,397		4,562,468		
Unrestricted	 16,282,148		17,884,555	 9,610,968		7,493,793		25,893,116		25,378,348		
<b>Total Net Assets</b>	\$ 28,324,330	\$	28,746,417	\$ 34,385,940	\$	33,415,763	\$	62,710,270	\$	62,162,180		

A portion of the primary government's net assets, \$1,835,397 or 2.93%, represents resources that are subject to external restriction on how they may be used. This is a decrease of 59.8%, primarily as a result of the City utilizing these restricted funds to continue construction projects. The remaining balance of unrestricted net assets, \$25,893,116 or 41.3% may be used to meet the City's ongoing obligation to citizens and creditors.

The City's total net assets increased by \$548,090 during the current fiscal year, an increase of 0.9% in comparison to the prior year. This increase is primarily the result of an increase in utility billing revenues. While economic conditions were affected by the nation's economy, the City's overall condition slightly improved.

### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued

For the Year Ended September 30, 2008

#### Statement of Activities

The following table provides a summary of the City's changes in net assets:

#### **CHANGES IN NET ASSETS**

										Total				
	Governmental					Busine	ss-T	<b>/pe</b>	Primary					
	Activities				Acti	vitie	5	Government						
		2008 2007				2008		2007		2008		2007		
Revenues														
Program revenues:														
Charges for services	\$	3,534,692	\$	3,291,194	\$	8,954,151	\$	8,285,790	\$	12,488,843	\$	11,576,984		
Operating grants and contributions		393,095		135,750		-		-		393,095		135,750		
General revenues:														
Property taxes		2,445,024		2,467,835		-		-		2,445,024		2,467,835		
Sales taxes		7,100,293		7,304,280				-		7,100,293		7,304,280		
Franchise and local taxes		1,201,401		1,140,734		-		-		1,201,401		1,140,734		
Other taxes		267,133		181,503		-		-		267,133		181,503		
Contributions		6,000		6,000		720,000		720,000		726,000		726,000		
Investment earnings		756,431		1,222,817		308,849		452,098		1,065,280		1,674,915		
Other revenues		381,168		223,643		-		-		381,168		223,643		
Transfers		39,291				(39,291)								
Total Revenues		16,124,528		15,973,756		9,943,709	_	9,457,888	_	26,068,237		25,431,644		
Expenses														
General government		1,734,307		1,438,117		2,775,923		2,744,139		4,510,230		4,182,256		
Public safety		7,224,244		5,449,912		-		-		7,224,244		5,449,912		
Public works		6,325,789		5,076,429				-		6,325,789		5,076,429		
Community services		471,539		355,348		-		-		471,539		355,348		
Interest and fiscal agent fees		790,736		824,168		585,710		630,735		1,376,446		1,454,903		
Water		-		-		1,720,131		1,259,961		1,720,131		1,259,961		
Sewer		-		-		1,164,702		1,081,343		1,164,702		1,081,343		
Gas		-				2,727,066		2,496,747		2,727,066		2,496,747		
Total Expenses		16,546,615		13,143,974		8,973,532		8,212,925		25,520,147		21,356,899		
Change in Net Assets		(422,087)		2,829,782		970,177		1,244,963		548,090		4,074,745		
Net assets, beginning of year		28,746,417		25,916,635		33,415,763		32,170,800		62,162,180		58,087,435		
Net Assets, End of Year	\$	28,324,330	\$	28,746,417	\$	34,385,940	\$	33,415,763	\$	62,710,270	\$	62,162,180		

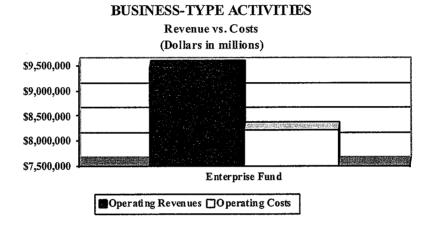
MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued
For the Year Ended September 30, 2008

For the year ended September 30, 2008, revenues from governmental activities totaled \$16,124,528. Sales tax revenues are the City's largest revenue source. The City is continuing to invest in U.S. agencies as well as TexPool, accounting for the investment earnings.

Franchise fees collected from electric, gas, cable, and telephone/telecommunications utilities totaled \$1,201,401 for the year ended September 30, 2008, an increase of 5% from the prior year.

For the year ended September 30, 2008, expenses for governmental activities totaled \$16,546,615. This represents an increase of \$3,402,641 from last year. A contributing factor in the increase of these expenses is the additional personnel and services in public safety and public works.

Business-type activities are shown comparing operating costs to revenues generated by related services.



Operating revenues and expenses for business-type activities were comparable to those of the prior year.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, fund accounting is used to demonstrate and ensure compliance with finance-related legal requirements.

Governmental Funds—The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year.

The City's governmental funds reflect a combined fund balance of \$19,249,163. Of this, \$1,811,975 is reserved for debt service, \$170,974 for court security, and \$114,760 for court technology.

There was a decrease in the combined fund balance of \$4,575,647 in comparison to the prior year. The decrease is related to the City's plan to use existing fund balance on construction projects.

The general fund is the chief operating fund of the City. At the end of the current year, unreserved, undesignated fund balance of the general fund was \$16,676,502. As a measure of the general fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved, undesignated fund balance represents almost 100% of total general fund expenditures.

### MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued For the Year Ended September 30, 2008

The debt service fund has a total fund balance of \$1,811,975, all of which is reserved for the payment of debt service. The net decrease in fund balance during the current year in the debt service fund was \$349,204. This decrease can be attributed to the additional debt service requirements for the City.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

There had been a planned decrease in budgeted fund balance in the amount of \$13,217,567 in the general fund. However, the net change in fund balance decreased by \$4,522,732 resulting in a positive variance of \$8,694,835 from final budgeted over actual.

Final budgeted revenues exceeded actual revenues by \$732,414 during 2008. This variance includes a negative variance of \$475,723 for investment revenue and a negative variance of \$655,601 for sales tax revenue.

Final budgeted expenditures exceeded actual amounts by \$9,271,584 for the fiscal year, which is a positive variance. The City did not expend as much as expected in the streets department as evidenced by the positive variance of \$7,356,992.

Proprietary Funds—The City's proprietary funds financial statements provide the same type of information found in the government-wide financial statements, but in more detail.

#### CAPITAL ASSETS

At the end of the year, the City's governmental activities funds had invested \$27,113,404 in a variety of capital assets and infrastructure (net of accumulated depreciation). Depreciation is included with the governmental capital assets as required by GASB Statement No. 34.

Major capital asset events during the current year include the following:

- Purchase of a fire truck
- Continued street construction

More detailed information about the City's capital assets is presented in note III. C to the financial statements.

#### LONG-TERM DEBT

At the end of the current year, the City had total certificates of obligation outstanding of \$16,688,500 in governmental activities and \$13,206,500 in business-type activities.

During the year, the City had a net reduction in the long-term debt of \$2,102,674.

More detailed information about the City's long-term liabilities is presented in note III. D to the financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS, Continued For the Year Ended September 30, 2008

Current underlying ratings on debt issues are as follows:

	Moody's	
	Investors	Standard and
	Service	Poor's
Tax supported debt	A2	A+

#### ECONOMIC FACTORS

The City's tax revenue continues to increase. A warrant service is being used to collect on delinquent traffic fines in the court department. The City has also seen an increase in franchise fees this year. The City is experiencing a continued increase in sales tax revenue. The City continues to experience growth due to new homes and new commercial entities within City limits.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the City. Questions concerning this report or requests for additional financial information should be directed to, Finance Department, 501 James Street, Tomball, Texas, 77375, telephone 281.351.5484, or for general City information, visit the City's website at www.ci.tomball.tx.us.

### **BASIC FINANCIAL STATEMENTS**

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### STATEMENT OF NET ASSETS

September 30, 2008

		Primary Government							
		Governmental			siness-Type			C	Component
		<u>Activities</u>		Activities		_	Total	Unit	
Assets									
Cash and cash equivalents		\$ 13,032,474		\$	7,800,040	\$	20,832,514	\$	4,181,743
Investments		4,407,67			1,824,867		6,232,544		2,742,921
Receivables, net		2,321,150			815,261		3,136,411		388,795
Internal balances		(207,372	2)		207,372		-		-
Inventory			-		96,498		96,498		-
Prepaid expenses		38,71:	5		-		38,715		-
Investments restricted for:									
Debt service		1,835,39	7		-		1,835,397		-
Capital assets:									
Nondepreciable		8,006,170	6		2,053,489		10,059,665		_
Depreciable capital assets, net		19,107,22	8		35,927,983		55,035,211		
					_				
Te	otal Assets	48,541,44	5_		48,725,510		97,266,955		7,313,459
Liabilities									
Accounts payable and other									
current liabilities		1,360,49	5		515,704		1,876,199		45,592
Accrued interest payable		91,519			71,424		162,943		_
Customer deposits		,			349,856		349,856		-
Net OPEB obligation		87,162	2		-		87,162		_
Noncurrent liabilities:		,					,		
Due within one year		1,714,12	1		1,051,024		2,765,145		_
Due in more than one year		16,963,81			12,351,562		29,315,380		_
			_			_			
Total	Liabilities	20,217,11:	5_		14,339,570		34,556,685		45,592
Net Assets									
Invested in capital assets,									
net of related debt		10,206,78	5		24,774,972		34,981,757		-
Restricted for:		,_ : : ,,			, .,		, ,		
Debt service		1,835,39	7		-		1,835,397		-
Unrestricted		16,282,14			9,610,968		25,893,116		7,267,867
Total:	Net Assets	\$ 28,324,330	0_	\$	34,385,940	\$	62,710,270	\$	7,267,867

See Notes to Financial Statements.

#### STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2008

		Program	Revenues			
Functions/Programs	 Expenses	 Charges for Sevices	G	Operating rants and ntributions		
Primary Government	 					
Governmental Activities						
General government	\$ 1,734,307	\$ -	\$	-		
Public safety	7,224,244	922,073		393,095		
Public works	6,325,789	2,612,619		-		
Community services	471,539	-		-		
Interest on long-term debt	 790,736	 -		-		
<b>Total Governmental Activities</b>	 16,546,615	 3,534,692		393,095		
Business-Type Activities						
General government	2,775,923	118,192		_		
Water	1,720,131	3,317,403		-		
Sewer	1,164,702	1,725,839		-		
Gas	2,727,066	3,792,717		-		
Interest on long-term debt	585,710	-		-		
Total Business-Type Activities	8,973,532	8,954,151		_		
Total Primary Government	\$ 25,520,147	\$ 12,488,843	\$	393,095		
Component Unit						
Tomball Industrial Development Corporation	\$ 1,034,475	\$ -	\$	_		

#### **General Revenues**

Property taxes
Sales taxes
Franchise taxes
Other taxes
Contributions
Miscellaneous
Transfers
Unrestricted investment earnings

**Total General Revenues and Transfers Change in Net Assets** 

**Beginning Net Assets** 

**Ending Net Assets** 

See Notes to Financial Statements.

Net Revenue (Expense) and Changes in Net Assets

Primary Government					
Governmenta Activities	al B	Business-Type Activities		Total	Component Unit
\$ (1,734,30	(7) \$	-	\$	(1,734,307)	\$ -
(5,909,07	(6)	-		(5,909,076)	-
(3,713,17		-		(3,713,170)	-
(471,53	9)	-		(471,539)	-
(790,73	6)	_		(790,736)	
(12,618,82	28)	-		(12,618,828)	
	-	(2,657,731)		(2,657,731)	-
	-	1,597,272		1,597,272	-
	-	561,137		561,137	-
	-	1,065,651		1,065,651	-
		(585,710)		(585,710)	
		(19,381)		(19,381)	
(12,618,82	28)	(19,381)		(12,638,209)	_
		-		-	(1,034,475)
2,445,02	24	-		2,445,024	-
7,100,29	)3	-		7,100,293	2,366,665
1,201,40		_		1,201,401	-
267,13	3	_		267,133	-
6,00	00	720,000		726,000	-
381,16	58	_		381,168	-
39,29	1	(39,291)		-	
756,43	31	308,849		1,065,280	164,874
12,196,74	1	989,558		13,186,299	2,531,539
(422,08	37)	970,177		548,090	1,497,064
28,746,41	.7	33,415,763		62,162,180	5,770,803
\$ 28,324,33	<u>\$0</u> \$	34,385,940	\$	62,710,270	\$ 7,267,867

#### **BALANCE SHEET**

#### **GOVERNMENTAL FUNDS**

September 30, 2008

		General		Debt Service		Nonmajor vernmental Funds	G	Total overnmental Funds
<u>Assets</u>								
Current assets:								
Cash and cash equivalents	\$	11,708,133	\$	235	\$	733,034	\$	12,441,402
Investments		4,107,317		_		-		4,107,317
Receivables, net		2,148,340		116,968		54,409		2,319,717
Restricted investments for:								
Debt service		-		1,835,397		=		1,835,397
Due from other funds		3,095		-		134,048		137,143
Prepaid costs		38,715		_		-		38,715
Total Assets	\$	18,005,600	\$	1,952,600	\$	921,491	\$	20,879,691
Liabilities and Fund Balances			-			· · · · · · · · · · · · · · · · · · ·		
Liabilities:								
Accounts payable	\$	1,139,746	\$	23,057	\$	157,710	\$	1,320,513
Due to other funds		134,048		-		3,095		137,143
Deferred revenue		55,304		117,568		-		172,872
Total Liabilities		1,329,098		140,625		160,805		1,630,528
Fund balances:								
Reserved for:								
Debt service		-		1,811,975		_		1,811,975
Court security		-		-		170,974		170,974
Court technology		-		_		114,760		114,760
Unreserved, undesignated reported in:								·
General fund		16,676,502		_		-		16,676,502
Special revenue funds		_		_		353,527		353,527
Capital projects funds		-		_		121,425		121,425
Total Fund Balances	-	16,676,502		1,811,975	-	760,686		19,249,163
Total Liabilities and Fund Balances	\$	18,005,600	\$	1,952,600	\$	921,491		,,
Amounts reported for governmental active Capital assets used in governmental active reported in the funds.  Nondepreciable capital assets  Depreciable capital assets, net								8,006,176 18,702,819
		f	اد - نسم					10,/02,019
Other long-term assets are not available therefore, are deferred in the funds.								172,872
Internal service funds are used by mana assets to individual funds.	.gem	ent to charge the	e costs	s of certain cap	ital			1,049,920
Long-term liabilities are not due and pa therefore, are not reported in the fund	-	e in the current	period	l and,				
Accrued interest payable								(91,519)
Net OPEB obligation								(87,162)
Noncurrent liabilities due in one	-							(1,883,087)
Noncurrent liabilities due in mor	e tha	n one year						(16,794,852)
Net Assets of Governmental Acti	vitie	S					\$	28,324,330

See Notes to Financial Statements

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### GOVERNMENTAL FUNDS

For the Year Ended September 30, 2008

	General	Debt Service	Nonmajor Governmental Funds	Total Governmental Funds
Revenues				
Property taxes	\$ 1,037,489	\$ 1,532,	656 \$ -	\$ 2,570,145
Sales, franchise, and other taxes	8,346,279		- 222,548	8,568,827
Permits and licenses	319,177		-	319,177
Fines and forfeitures	711,362		- 210,711	922,073
Service revenue	2,221,442			2,221,442
Public right of way	72,000			72,000
Intergovernmental	259,047		- 134,048	393,095
Contributions from component unit	6,000		_	6,000
Interest on investments	624,277	71.	796 17,360	713,433
Other revenue	144,282	ŕ	- 54,221	198,503
Total Revenues	13,741,355	1,604,		15,984,695
Expenditures				
Current:				
Administrative	1,815,466		- 54,401	1,869,867
Police	5,146,499			5,146,499
Fire	2,101,385			2,101,385
Court	366,784		-	366,784
Public works	923,417			923,417
Sanitation	1,937,767		-	1,937,767
Streets	3,443,506		<u>-</u>	3,443,506
Permits	460,237		-	460,237
Garage	78,139			78,139
Parks	741,365		_	741,365
Community services	183,341		- 288,198	471,539
Debt service:	,-		,	,
Principal	_	1,158,	174 -	1,158,174
Interest and fiscal agent fees	_	795,		795,482
Total Expenditures	17,197,906	1,953,		19,494,161
Excess (Deficiency) of Revenues	4- 4-4	4- 4-		(0.700.450)
Over (Under) Expenditures	(3,456,551)	(349,	204) 296,289	(3,509,466)
Other Financing Sources (Uses)				
Sale of capital assets	182,665			182,665
Transfers in (out)	(1,248,846)			(1,248,846)
Total Other Financing Sources (Uses)	(1,066,181)			(1,066,181)
Total Other Financing Sources (Oses)	(1,000,181)			(1,000,101)
Net Change in Fund Balance	(4,522,732)	(349,	204) 296,289	(4,575,647)
Beginning fund balances	21,199,234	2,161,	179 464,397	23,824,810
<b>Ending Fund Balances</b>	\$ 16,676,502	\$ 1,811,	975 \$ 760,686	\$ 19,249,163

See Notes to Financial Statements.

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2008

Amounts reported for governmental activities in the statement of activities are different because:

Net changes in fund balances - total governmental funds	\$ (4,575,647)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	
Capital outlay	3,521,127
Depreciation	(1,296,182)
Retirements	769,697
The issuance of long-term debt (e.g., bonds, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued; whereas, these amounts are deferred and amortized in the statement of activities.	
Principal payments	1,158,174
Revenue in the statement of activities that does not provide current financial resources are not reported as revenue in the funds.	(125,121)
Internal service funds are used by management to charge the costs of certain capital assets to individual funds. The net revenue (expense) is reported with governmental activities.	1,049,920
Some expenses reported in the statement of activities do not require the use of current	
financial resources and, therefore, are not reported as expenditures in governmental funds.	 (924,055)
Change in Net Assets of Governmental Activities	\$ (422,087)

## STATEMENT OF NET ASSETS PROPRIETARY FUND

September 30, 2008

	Business-Type Activities	Governmental Activities
	Enterprise Fund	Internal Service Fund
Assets	Enter prise 1 that	Der vice Funu
Current assets:		
Cash and cash equivalents	\$ 7,800,040	\$ 591,072
Investments	1,824,867	300,360
Accounts receivable, net	815,261	1,433
Inventory	96,498	-
Total Current Assets	10,536,666	892,865
Noncurrent assets:		
Nondepreciable capital assets	2,053,489	-
Depreciable capital assets	50,440,991	470,254
Less: accumulated depreciation	(14,513,008)	(65,845)
Total Capital Assets (Net of		
Accumulated Depreciation)	37,981,472	404,409
Total Noncurrent Assets	37,981,472	404,409
Total Assets	\$ 48,518,138	\$ 1,297,274
<u>Liabilities</u>		
Current liabilities:		
Accounts payable and accrued liabilities	\$ 515,704	\$ 39,982
Customer deposits	349,856	-
Current portion of bonds and other debt	1,051,024	-
Accrued interest payable	71,424	
Total Current Liabilities	1,988,008	39,982
Noncurrent liabilities:		
Long-term portion of bonds payable	12,351,562	-
Total Noncurrent Liabilities	12,351,562	-
Total Liabilities	14,339,570	39,982
Net Assets		
Invested in capital assets, net of related debt	24,774,972	
Unrestricted	9,403,596	1,257,292
Total Net Assets	34,178,568	\$ 1,257,292
Reconciliation to government-wide Statement of Net Assets:		
Adjustment to reflect the consolidation of internal service		
fund activities related to enterprise funds	207,372	
Net assets of business-type activities	\$ 34,385,940	
••	<del></del>	

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## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND

For the Year Ended September 30, 2008

			siness-Type Activities		vernmental Activities
		Ente	erprise Fund	Inte	ernal Service Fund
Operating Revenues		Φ	0.014.720	Ф	1 405 500
Charges for sales and services		\$	8,214,732	\$	1,495,509
Taps and connections			124,835		-
Penalties			69,553 496,411		-
Capital recovery fees Miscellaneous			48,620		-
Miscellaneous	Total Onevating Personnes				1 405 500
	<b>Total Operating Revenues</b>		8,954,151		1,495,509
Operating Expenses			# 000 400		21 7 2 7 2
Costs of sales and services			7,039,498		215,370
Depreciation			1,348,324		65,845
	<b>Total Operating Expenses</b>		8,387,822		281,215
	Operating Income		566,329		1,214,294
Non-Operating Revenues (Expens	ses)				
Investment income			313,394		24,662
Unrealized (loss) on investmen	its		(4,545)		18,336
Interest expense			(585,710)		-
Contribution from component	unit	<b></b>	720,000		<del>-</del>
Total Non-Op	perating Revenues (Expenses)		443,139		42,998
In	come (Loss) Before Transfers		1,009,468		1,257,292
Transfers (out)			(246,663)		<u> </u>
	Change in Net Assets		762,805		1,257,292
Beginning net assets					-
	<b>Ending Net Assets</b>			\$	1,257,292
Reconciliation to government-wide Adjustment to reflect the conso	olidation of internal service		207,372		
Change in net assets of business-typ		\$	970,177		

## STATEMENT OF CASH FLOWS

#### PROPRIETARY FUND

For the Year Ended September 30, 2008

	Business-Type Activities		
	Ent	erprise Fund	
Cash Flows from Operating Activities			
Receipts from customers	\$	8,876,981	
Payments to suppliers		(4,783,518)	
Payments to employees		(1,873,184)	
Net Cash Provided by Operating Activities		2,220,279	
Cash Flows from Noncapital Financing Activities			
Contribution from component unit		720,000	
Net Cash Provided by Noncapital Financing Activities		720,000	
Cash Flows from Capital and Related Financing Activities			
Acquisition and construction of capital assets		(1,297,286)	
Principal paid on capital debt		(944,882)	
Interest paid on capital debt		(585,710)	
Net Cash (Used) by Capital and Related Financing Activities		(2,827,878)	
The Cash (Osca) by Capital and Related 1 manoing 1200111100		(2,027,070)	
Cash Flows from Investing Activities			
Sale of investments		2,565,972	
Interest received		308,849	
Net Cash Provided by Investing Activities		2,874,821	
Net Increase (Decrease) in Cash and Cash Equivalents		2,987,222	
Beginning Cash and Cash Equivalents		4,812,818	
<b>Ending Cash and Cash Equivalents</b>	\$	7,800,040	
Reconciliation of Operating Income			
to Net Cash Provided by Operating Activities			
Operating income	\$	566,329	
Adjustments to reconcile operating income to net			
cash provided (used) by operating activities:			
Depreciation		1,348,324	
Changes in Operating Assets and Liabilities:			
(Increase) Decrease in Current Assets:			
Accounts receivable		(132,756)	
Inventory		6,907	
Due from other funds		258,627	
Increase (Decrease) in Current Liabilities:			
Accounts payable and accrued liabilities		117,262	
Customer deposits		55,586	
Net Cash Provided by Operating Activities	\$	2,220,279	

NOTES TO FINANCIAL STATEMENTS
For the Year Ended September 30, 2008

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The City of Tomball, Texas (the "City"), was incorporated on July 18, 1933. The City has operated under a "Home Rule Charter" which provides for a Council-City Manager form of government since 1987. The City Council is the principal legislative body of the City. The City Manager is appointed by a majority vote of the City Council and is responsible to the Council for the administration of all the affairs of the City. The City Manager is responsible for the appointment and removal of department directors and employees, supervision and control of all City departments, and preparation of the annual budget.

The City provides the following services: public safety to include police and fire services; municipal court; streets; drainage; water and sewer services; solid waste collection and disposal; community development; and general administration.

The City is an independent political subdivision of the State of Texas governed by an elected council and a mayor and is considered a primary government. As required by generally accepted accounting principles, these basic financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations, or functions as part of the City's financial reporting entity. The Tomball Industrial Development Corporation, although legally separate, is considered part of the reporting entity. No other entities have been included in the City's reporting entity. Additionally, as the City is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations, or functions in the City's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the City is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the City's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and it is fiscally independent of other state and local governments. Additionally, prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the primary government is financially accountable and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

#### **Discretely Presented Component Unit**

Tomball Industrial Development Corporation – This Corporation was formed in 1994 pursuant to the Development Corporation Act of 1979, governed under Section 4B of the Act. It receives and utilizes the proceeds of a one-half cent sales tax to promote and assist in the economic development of the City. The seven directors of the Corporation are appointed by the governing body of the City. Directors are removable by the governing body of the City at any time without cause.

Financial information for the Tomball Industrial Development Corporation may be obtained from the following address:

Tomball Industrial Development Corporation 401 West Market Street Tomball, Texas 77375

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

#### **B.** Financial Statement Presentation

These financial statements include implementation of Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. Certain of the significant changes in the Statement include the following:

- A Management's Discussion and Analysis (MD&A) section providing an analysis of the City's overall financial position and results of operations.
- Financial statements prepared using full accrual accounting for all of the City's activities.
- A change in the fund financial statements to focus on the major funds.

GASB Statement No. 34 established standards for external financial reporting for all state and local governmental entities, which includes a statement of net assets and a statement of activities. It requires the classification of net assets into three components: invested in capital assets, net of related debt; restricted; and unrestricted. These classifications are defined as follows:

- Invested in capital assets, net of related debt—This component of net assets consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted—This component of net assets consists of constraints placed on net asset use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted—This component of net assets consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### C. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information about the City as a whole. These statements include all activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs and grants that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, such as taxes and investment earnings, are presented as general revenues.

NOTES TO FINANCIAL STATEMENTS, Continued

For the Year Ended September 30, 2008

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. In the fund financial statements, the accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate. Following is a description of the various funds:

#### **Governmental Funds**

Governmental funds are those funds through which most governmental functions are typically financed.

#### General Fund

The general fund is used to account for all financial transactions not properly includable in other funds. The principal sources of revenues include local property taxes, sales and franchise taxes, licenses and permits, fines and forfeitures, and charges for services. Expenditures include administrative, police, fire, municipal court, public works, sanitation, streets, permits, garage, parks, and community services.

#### **Special Revenue Funds**

The special revenue funds are used to account for proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The special revenue funds include Court Security Fund, Court Technology Fund, Housing Trust Fund, Hotel Occupancy Tax Fund, Red Light Camera Fund, and Disaster Preparedness Fund and the Special General Fund. The special revenue funds are considered nonmajor funds for reporting purposes.

#### **Debt Service Fund**

The debt service fund is used to account for the payment of interest and principal on all general obligation bonds and other long-term debt of the City. The primary source of revenue for debt service is local property taxes. The debt service fund is considered a major fund for reporting purposes.

#### **Capital Projects Fund**

The capital projects funds are used to account for the expenditures of resources accumulated from sales tax revenues and the sale of bonds and related interest earnings for capital improvement projects. The capital projects fund is considered a nonmajor fund for reporting purposes.

#### **Proprietary Fund Types**

Proprietary funds are used to account for activities that are similar to those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the government's business activities are accounted for through proprietary funds. The measurement focus is on determination of net income, financial position, and cash flows. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues include charges for services. Operating expenses include costs of materials, contracts, personnel, and depreciation. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Proprietary fund types follow generally accepted accounting principles (GAAP) prescribed by the GASB and all Financial Accounting Standards Board's standards issued prior to November 30, 1989. Subsequent to this date, the City accounts for its enterprise funds as presented by GASB.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

The proprietary fund types used by the City include the following:

#### **Enterprise Fund**

The enterprise fund is used to account for the operations that provide water and wastewater collection, wastewater treatment operations, and solid waste collection and disposal. The services are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses including depreciation) of providing goods or services to the general public on a continuing basis will be financed or recovered primarily through user charges. The enterprise fund is considered a major fund for reporting purposes.

#### D. Measurement Focus and Basis of Accounting

The government-wide statements of net assets and statements of activities and all proprietary funds are accounted for on a flow of economic resources measurement focus, accrual basis of accounting. With this measurement focus, all assets and all liabilities associated with the operations of these activities are included on the balance sheet. Proprietary fund equity consists of net assets. Proprietary fund-type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds and component units are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The City uses the modified accrual basis of accounting in the governmental fund type and component units. Under the modified accrual basis of accounting, revenues are recognized in the accounting period when they are susceptible to accrual (i.e., when they are measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues available if they are collected within 60 days of the end of the current period. Revenues susceptible to accrual include charges for services and interest on temporary investments.

Property taxes, sales taxes, franchise taxes, and interest associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. Other receipts and other taxes become measurable and available when cash is received by the government and are recognized as revenue at that time.

Under modified accrual accounting, expenditures are recognized in the accounting period in which the liability is incurred, if measurable, except for interest on general long-term debt, which is recognized when due.

The accrual basis of accounting is used for the proprietary fund types. This basis of accounting recognizes revenues in the accounting period in which they are earned and become measurable, and expenses in the accounting period in which they are incurred and become measurable.

The statements of net assets, statements of activities, and financial statements of proprietary fund types are presented on the accrual basis of accounting. Under this method of accounting, revenues

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

are recognized in the accounting period in which they are earned, and expenses in the accounting period in which they are incurred.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### E. Assets, Liabilities, and Net Assets or Fund Equity

#### 1. Deposits and Investments

The City maintains a pooled cash and investments account. Each fund whose monies are deposited in the pooled cash and investment account has equity therein, and interest earned on the investment of these monies is allocated based upon relative equity at the previous month end. Amounts on deposit in interest-bearing accounts and other investments are displayed on the combined balance sheet as "Cash and cash equivalents."

In accordance with GASB Statement No. 31, Accounting and Reporting for Certain Investments and External Investment Pools, the City reports all investments at fair value, except for "money market investments" and "2a7-like pools." Money market investments, which are short-term highly liquid debt instruments that may include U.S. Treasury and agency obligations, are reported at amortized costs. Investment positions in external investment pools that are operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940, such as TexPool, are reported using the pools' share price.

The City has adopted a written investment policy regarding the investment of its funds as defined in the Public Funds Investment Act, Chapter 2256, Texas Governmental Code. In summary, the City is authorized to invest in the following:

Direct obligations of the U.S. government Money market mutual funds that meet certain criteria Statewide investment pools

#### 2. Receivables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds" in the fund financial statements. If the transactions are between the primary government and its component unit, these receivables and payables are classified as "due to/from component unit/primary government." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of an allowance for uncollectibles.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

#### **Property taxes**

Property taxes are levied during October of each year and are due upon receipt of the City's tax bill. Taxes become delinquent, with an enforceable lien on property, on February 1 of the following year.

#### 3. Inventories and Prepaid Items

The costs of governmental fund type inventories are recorded as expenditures when the related liability is incurred (i.e., the purchase method). Certain payments to vendors reflect costs applicable to future accounting periods (prepaid expenditures) are recognized as expenditures when utilized.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. In accordance with GASB Statement No. 34, infrastructure has been capitalized retroactively. Capital assets are defined by the government as assets with an initial, individual cost of more than \$20,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Interest costs incurred in connection with construction of enterprise fund capital assets are capitalized when the effects of capitalization materially impact the financial statements.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful years:

	Estimated
Asset Description	Useful Life
Buildings and improvements	20 to 50 years
Machinery and equipment	3 to 10 years
Vehicles	5 years
Water, sewer, and gas system	20 to 30 years
Infrastructure	40 to 50 years

#### 5. Compensated Employee Absences

It is the City's policy to permit employees to accumulate earned but unused vacation, sick pay benefits, and compensatory time. Amounts accumulated, up to certain amounts, may be paid to employees upon termination of employment. The estimated amount of compensation for services provided that is expected to be liquidated with expendable available financial resources are reported as an expenditure and a fund liability of the governmental fund that will pay it when it matures or becomes due. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are maintained separately and represent a reconciling item between the fund and government-wide presentations.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

#### 6. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net assets. The long-term debt consists primarily of bonds payable and accrued compensated absences.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements until due. The debt proceeds are reported as other financing sources, net of the applicable premium or discount and payments of principal and interest are reported as expenditures. In the governmental fund types, issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures. However, claims and judgments paid from governmental funds are reported as a liability in the fund financial statements only for the portion expected to be financed from expendable available financial resources.

Long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate funds. For proprietary fund types, bond premiums, discounts and issuance costs are deferred and amortized over the life of the bonds using the effective interest method, if material. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs are reported as deferred charges.

The property tax rate is allocated each year between the general and debt service funds. The full amount estimated to be required for debt service on general obligation debt is provided by the tax along with interest earned in the debt service fund. Though a portion of the general obligation debt was directly related to the purchase of water and sewer infrastructure, the debt service expenditures are included in the governmental fund financial statements as they are expected to be paid from debt service tax revenues instead of water system revenues.

Assets acquired under the terms of capital leases are recorded as liabilities and capitalized in the government-wide financial statements at the present value of net minimum lease payments at inception of the lease. In the year of acquisition, capital lease transactions are recorded as other financing sources and as capital outlay expenditures in the applicable fund. Lease payments representing both principal and interest are recorded as expenditures in the general fund upon payment with an appropriate reduction of principal recorded in the government-wide financial statements.

#### 7. Landfill Post-Closure Care Costs

The City reports municipal solid waste landfill costs in accordance with GASB Statement No.18, Accounting for Municipal Solid Waste Landfill Closure and Post-Closure Care Costs. The liability for landfill post-closure costs is reported in long-term debt.

#### 8. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

#### 9. Estimates

The preparation of financial statements, in conformity with GAAP, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Annual budgets are adopted on a basis consistent with GAAP for the general fund and debt service fund. All other adopted budgets are used as a management tool. The original budget is adopted by the City Council prior to the beginning of the year. The legal level of control as defined by the charter in the approved budget is the department level in the general fund and all others are the fund level. The City Manager may transfer appropriations between divisions within a department without seeking the approval of City Council. Appropriations lapse at the end of the year. Supplemental budget appropriations were made for the year ended.

#### III. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

Custodial credit risk – deposits. In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires funds on deposit at the depository bank to be collateralized by securities. As of year end, market values of pledged securities and FDIC coverage exceeded bank balances for the City and the component unit.

As of year end, the City and component unit had the following investments:

			Weighted Average	Credit	
Investment Type	1	Fair Value	Maturity (Years)	Risk	
City		_			
U.S. agencies	\$	6,733,143	0.5	AAA	
Certificates of deposit		4,043,112	0.5	N/A	
TexPool		17,486,872	0.0	AAAM	
Total fair value	\$	28,263,127			
Portfolio weighted average maturity			0.5		
Component Unit					
U.S. agencies	\$	750,508	0.5	AAA	
Certificates of deposit		2,000,000	0.5	N/A	
TexPool		4,172,398	0.0	AAAM	
Total fair value	\$	6,922,906			
Portfolio weighted average maturity			0.5		

#### **TexPool**

TexPool was established as a trust company with the Treasurer of the State of Texas as trustee, segregated from all other trustees, investments, and activities of the trust company. The State Comptroller of Public Accounts exercises oversight responsibility over TexPool. Oversight includes

NOTES TO FINANCIAL STATEMENTS, Continued

For the Year Ended September 30, 2008

the ability to significantly influence operations, designation of management, and accountability for fiscal matters. Additionally, the State Comptroller has established an advisory board composed of both participants in TexPool and other persons who do not have a business relationship with TexPool. The advisory board members review the investment policy and management fee structure. Finally, Standard & Poor's rates TexPool AAAm. As a requirement to maintain the rating, weekly portfolio information must be submitted to Standard & Poor's as well as to the office of the Comptroller of Public Accounts for review.

TexPool operates in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. TexPool uses amortized cost rather than market value to report net assets to compute share prices. Accordingly, the fair value of the position in TexPool is the same as the value of TexPool shares.

Interest rate risk. In compliance with the City's Investment Policy, as of year end, the City minimized the interest rate risk, related to the decline in market value of securities due to rising interest rates in the portfolio by limiting the effective duration of security types not to exceed two years with the exception of securities purchased related to reserve funds; structuring the investment portfolio so that securities matured to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the secondary market prior to maturity; monitoring credit ratings of portfolio positions to assure compliance with rating requirements imposed by the Public Funds Investment Act; and investing operating funds primarily in shorter-term securities, money market mutual funds, or similar government investment pools.

Credit risk. The City's investment policy limits investments in money market mutual funds rated as to investment quality not less than AAA by Standard & Poor's. As of September 30, 2008, the City's investment in TexPool was rated AAAm by Standard & Poor's. All other investments are guaranteed (either express or implied) by the full faith and credit of the United States government or the issuing U.S. agency. More specifically, the U.S. agencies held by the City as of September 30, 2008, consist of a variety of bonds and discount notes issued by the Federal Home Loan Bank, Federal Home Loan Mortgage Corporation, and the Federal National Mortgage Association. These investments were rated not less than AAA by Moody's and Standard & Poor's, respectively.

#### **B.** Receivables

The following comprise receivable balances at year end:

	General	Debt Service	Enterprise	No nmajor overnmental
Property taxes	\$ 72,554	\$ 147,981	\$ -	\$ _
Sales taxes	1,166,386	-	-	-
Other taxes	245,113	-	-	-
Accounts	257,209	-	809,038	-
Interest	63,942	-	26,736	-
Intergovernmental	485,816	-	-	-
Other	44,606	-	1,407	54,409
Less allowance	 (187,286)	 (31,013)	 (21,920)	 <u>-</u>
	\$ 2,148,340	\$ 116,968	\$ 815,261	\$ 54,409

NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2008

#### C. Capital Assets

A summary of changes in capital assets at year end were as follows:

_	Primary Government								
	Beginning		Ending						
_	Balance	Increases	(Decreases)	Balance					
Governmental Activities:									
Capital assets not being depreciated:									
Land	\$ 3,968,020	\$ 552,985	\$ -	\$ 4,521,005					
Construction in progress	1,882,170	1,732,598	(129,597)	3,485,171					
Total capital assets not									
being depreciated	5,850,190	2,285,583	(129,597)	8,006,176					
Other capital assets:									
Buildings and improvements	9,626,417	-	(5,916)	9,620,501					
Machinery and equipment	6,386,824	326,757	(834,290)	5,879,291					
Vehicles	2,892,819	887,453	(249,955)	3,530,317					
Infrastructure	11,460,256	1,711,346		13,171,602					
Total other capital assets	30,366,316	2,925,556	(1,090,161)	32,201,711					
Less accumulated depreciation for.									
Buildings and improvements	(1,615,962)	(245,025)	296	(1,860,691)					
Machinery and equipment	(4,339,075)	(443,581)	556,510	(4,226,146)					
Vehicles	(2,519,762)	(317,013)	209,047	(2,627,728)					
Infrastructure	(4,027,354)	(356,408)	3,844	(4,379,918)					
Total accumulated depreciation	(12,502,153)	(1,362,027)	769,697	(13,094,483)					
Other capital assets, net	17,864,163	1,563,529	(320,464)	19,107,228					
Totals	\$ 23,714,353	\$ 3,849,112	\$ (450,061)	\$ 27,113,404					
		Less associated de	ebt	(16,906,619)					
		\$ 10,206,785							

All capital assets constructed or paid for with funds of the component units are titled in the City's name. Accordingly, component unit capital assets and construction in progress are recorded in the governmental activities totals.

NOTES TO FINANCIAL STATEMENTS, Continued For the Year Ended September 30, 2008

Depreciation was charged to governmental functions as follows:

Administrative	\$ 118,858
Police	165,001
Fire	232,126
Municipal court	4,661
Sanitation	5,882
Streets	740,507
Parks	86,890
Permits	2,220
Community center	5,882

Total Governmental Activities Depreciation Expense \$ 1,362,027

The following is a summary of changes in capital assets for business-type activities for the year ended:

	Beginning Balance			Increases	•	Decreases)/ lassifications		Ending Balance
Business-Type Activities:								
Capital assets not being depreciated:								
Land	\$	795,205	\$	-	\$	-	\$	795,205
Construction in progress		223,369		1,034,915				1,258,284
Total capital assets not								
being depreciated		1,018,574		1,034,915				2,053,489
Other capital assets:								
Gas system		5,630,644		_		(5,382)		5,625,262
Water and sewer system		40,906,306		_		(99,548)		40,806,758
Machinery and equipment		4,315,121		101,779		(407,929)		4,008,971
Total other capital assets		50,852,071		101,779		(512,859)		50,440,991
Less accumulated depreciation for:								
Gas system		(1,743,168)		(134,884)		1,711		(1,876,341)
Water and sewer system		(10,172,213)		(999,871)		33,582		(11, 138, 502)
Machinery and equipment		(1,635,230)		(213,202)		350,267		(1,498,165)
Total accumulated depreciation		(13,550,611)		(1,347,957)		385,560		(14,513,008)
Other capital assets, net		37,301,460		(1,246,178)		(127,299)		35,927,983
Totals	\$	38,320,034	\$	(211,263)	\$	(127,299)	\$	37,981,472
			Less associated debt					(13,206,500)
			Inv	ested in Capital	Asset	s. Net	_	· · · · · · · · · · · · · · · · · · ·
			0	\$	24,774,972			

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

Depreciation was charged to business-type functions as follows:

Water and sewer	\$ 1,213,073
Gas	134,884
Total Business-Type Activities Depreciation Expense	\$ 1,347,957

#### D. Long-Term Debt

The following is a summary of changes in the City's total governmental long-term liabilities for the year ended. In general, the City uses the general and debt service funds to liquidate governmental long-term liabilities.

	]	Beginning Balance	Additions		Reductions		En ding Bala nce			Amounts Due within One Year		
Governmental Activities Bonds, notes and other payables:												
Certificates of obligation	\$	17,774,000	\$	-	\$	1,085,500	\$	16,688,500 *		\$	1,110,500	
Capital leases		290,793				72,674		218,119 *	-		72,674	
Other liabilities:		18,064,793		-		1,158,174		16,906,619	-		1,183,174	
Compensated absences		816,647		561,715		231,542		1,146,820			417,913	
Landfill postclosure costs		113,034		511,466		-		624,500			282,000	
Total Governmental								<del> </del>	•			
<b>Activities</b>	\$	18,994,474	\$	1,073,181	\$	1,389,716	\$	18,677,939	:	\$	1,883,087	
Long-term debt due in more than one year						\$	16,794,852					
Business-Type Activities												
Revenue bonds	\$	14,151,000	\$	-	\$	944,500	\$	13,206,500 *	*	\$	959,500	
Compensated absences		196,468		93,481		93,863		196,086			91,524	
Total Business-Type Activities	\$	14,347,468	\$	93,481	\$	1,038,363	\$	13,402,586		\$	1,051,024	
Long-term debt due in more than one year							\$	12,351,562				
*Debt associated with governmental activity capital assets						\$	16,906,619					
**Debt associated with busines	s-type	activity capita	l asse	ts			\$	13,206,500				

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities in the governmental funds. The governmental activities compensated absences are generally liquidated by the general fund. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

Long-term debt at year end was comprised of the following debt issues:

	Inte rest	
Description	Rates	 Balance
Governmental Activities		
Certificates of Obligation		
Series 1995	4.6-5.125%	\$ 300,000
Series 1998	4.75-6.3%	2,465,000
Series 2002	4.125-5.125%	6,853,500
Series 2003	1-4.5%	7,070,000
Total Certificates of Obligation		 16,688,500
Capital Leases		
Fire truck	5.69%	218,119
Total Capital Leases		218,119
Total Governmental Activities Long-Term Debt		\$ 16,906,619
Business-Type Activities		
Revenue Bonds		
Series 1999	2.9-4.1%	\$ 4,830,000
Series 2002	4.125-5.125%	 8,376,500
Total Business-Type Activities Long-Term Debt		\$ 13,206,500

The annual requirements to amortize bond and certificate debt issues outstanding at year end were as follows:

Year								
Ending	Governmen	ntal A	<u>activity</u>	<b>Business-Type Activity</b>				
Sep 30	 Principal		Interest	 Principal		Interest		
2009	\$ 1,110,500	\$	707,835	\$ 959,500	\$	552,996		
2010	1,135,500		659,984	969,500		515,480		
2011	1,165,500		612,038	984,500		476,034		
2012	1,090,500		565,297	999,500		435,673		
2013	1,125,500		519,365	1,014,500		394,663		
2014-2018	6,143,000		1,830,784	5,357,000		1,302,818		
2019-2023	4,918,000		535,997	2,922,000		249,669		
Total	\$ 16,688,500	\$	5,431,300	\$ 13,206,500	\$	3,927,333		

General obligation bonds are direct obligations of the City for which its full faith and credit are pledged. Repayment of general obligation bonds are from taxes levied on all taxable property located within the City. The City also issued bonds where the government pledges income derived from the acquired or constructed assets to pay debt service. The City is not obligated in any manner for special assessment debt.

#### Federal Arbitrage

The Tax Reform Act of 1986 instituted certain arbitrage restrictions consisting of complex regulations with respect to issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

deal with the investment of tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service at least every five years for applicable bond issues. Accordingly, there is the risk that if such calculations are not performed or are not performed correctly, a substantial liability to the City could result. The City periodically engages an arbitrage consultant to perform the calculations in accordance with the IRS's rules and regulations.

#### **Capital Leases**

The City has entered into a lease agreement for financing the acquisition of a fire truck. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. The fire truck is included in machinery and equipment at an original cost of \$726,738 less accumulated depreciation of \$383,556. The annual requirements to amortize capital leases outstanding at year end were as follows:

Year Ending		C	Joverni	nental Activi	ity	
Sep 30	I	Principal	]	Interest		Total
2009	\$	72,674	\$	10,321	\$	82,995
2010		72,674		6,186		78,860
2011		72,771		2,051		74,822
Total	\$	218,119	\$	18,558	\$	236,677

#### E. Interfund Transactions

The composition of interfund balances as of year end was as follows:

Due To:	Due From:	 Amounts
General Fund	Nonmajor Governmental Funds	\$ 134,048
Normajor Governmental Funds	General Fund	 3,095
·		\$ 137,143

Amounts recorded as "due to/from" are considered to be temporary loans and will be repaid during the following year.

#### F. Landfill Post-Closure Liability

State and federal regulations required the City to place a final cover on the City's landfill site when it stopped accepting waste and to perform certain maintenance and monitoring functions at the site until determined by the State. The \$624,500 reported as accrued landfill post-closure costs at year end represent the remaining estimated post-closure costs. The landfill is in the post-closure process as the landfill has been closed. These amounts are based on what it would cost to perform all post-closure care. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. State and federal laws require owners to demonstrate financial assurance for closure, post-closure, and/or corrective action. The City complies with the financial and public notice components of the local government financial test and government-guarantee of the test.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

#### IV. OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City participates along with 2,539 other entities in the Texas Municipal League's Intergovernmental Risk Pools (the "Pool"). The Pool purchases commercial insurance at group rates for participants in the Pool. The City has no additional risk or responsibility to the Pool, outside of the payment of insurance premiums. The City has not significantly reduced insurance coverage or had settlements which exceeded coverage amounts for the past three years.

#### B. Contingent Liabilities

The City is a defendant in several lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the City's management that resolution of these matters will not have a material adverse effect on the financial condition of the City.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors. No claim liabilities are reported at year end.

#### C. Pension Plans

#### 1. Texas Municipal Retirement System

#### **Plan Description**

The City provides pension benefits for all of its full-time employees through a nontraditional, joint contributory, hybrid defined benefit plan in the state-wide Texas Municipal Retirement System (TMRS), one of 827 currently administered by TMRS, an agent multiple-employer public employee retirement system.

Benefits depend upon the sum of the employee's contributions to the plan, with interest, and the City financed monetary credits, with interest. At the date the plan began, the City granted monetary credits for service rendered before the plan began of a theoretical amount at least equal to two times what would have been contributed by the employee, with interest, prior to establishment of the plan. Monetary credits for service since the plan began are a percentage (100%, 150%, or 200%) of the employee's accumulated contributions. In addition, the City can grant, as often as annually, another type of monetary credit referred to as an updated service credit which is a theoretical amount which, when added to the employee's accumulated contributions and the monetary credits for service since the plan began, would be the total monetary credits and employee contributions accumulated with interest if the current employee contribution rate and city matching percent had always been in existence and if the employee's salary had always been the average of his salary in the last three years that are one year before the effective date. At retirement, the benefit is calculated as if the sum of the employee's accumulated contributions with interest and the employer-financed monetary credits with interest were used to purchase an annuity.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

Members can retire at ages 60 and above with five or more years of service or with 20 years of service regardless of age. A member is vested after five years. The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS and within the actuarial constraints also in the statutes.

#### **Contributions**

The contribution rate for the employees is seven percent, and the City's matching ratio is currently two to one, both as adopted by City Council. Under the state law governing TMRS, the actuary annually determines the City contribution rate. This rate consists of the normal cost contribution rate and the prior service contribution rate, both of which are calculated to be a level percent of payroll from year to year. The normal cost contribution rate finances the currently accruing monetary credits due to the City matching percent, which are the obligation of the City as of an employee's retirement date, not at the time the employee's contributions are made. The normal cost contribution rate is the actuarially determined percent of payroll necessary to satisfy the obligation of the City to each employee at the time his/her retirement becomes effective. The prior service contribution rate amortizes the unfunded (over funded) actuarial liability (asset) over the remainder of the plan's 25-year amortization period. The unit credit actuarial cost method is used for determining the City contribution rate. Both the employees and the City make contributions monthly.

Since the City needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as the basis for the rate and the calendar year when the rate goes into effect (i.e., December 31, 2007 valuation is effective for rates beginning January 2009).

All assumptions for the 12/31/07 valuations are contained in the 2007 TMRS Comprehensive Annual Financial Report, a copy of which may be obtained by writing to P.O. Box 149153, Austin, Texas 78714-9153. The following is a summary of the actuarial assumptions:

Actuarial Cost Method	Projected Unit Credit
Amortization Method	Level % of Payroll
Remaining Amortization Period	30 Years - Open period
Asset Valuation Method	Amortized cost
Investment Rate of Return	7%
Projected Salary Increases	Varies by age and service
Includes Inflation At	3.0%
Cost of Living Adjustments	2.1%

#### **Three-Year Contribution Information**

		Annual Pension Pe	rcentage of ARC	Net	Pension	
Fiscal year	C	ost (ARC)	Contributions	Obligation		
2006	\$	617,905	100%	\$	-	
2007	\$	683,317	100%	\$	_	
2008	\$	792,454	100%	\$	_	

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

#### 2. Texas Emergency Services Retirement System

#### Plan Description

The Fire Fighter's Pension Commissioner is the administrator of the Texas Emergency Services Retirement System (TESRS), a cost-sharing, multiple employer pension system established and administered by the State of Texas to provide pension benefits for emergency services personnel who serve without significant monetary remuneration. TESRS is considered a component unit of the State of Texas financial reporting entity and is included in the State's financial reports as a pension trust fund. At August 31, 2008, there were 186 member fire or emergency services departments participating in TESRS. Eligible participants include volunteer emergency services personnel who are members in good standing of a participating department.

Senate Bill 411, 65th Legislature, Regular Session (1977), created TESRS and established the applicable benefit provisions. The 79th Legislature, Regular Session (2005), recodified the provisions and gave the TESRS Board of Trustees authority to establish vesting requirements, contribution levels, benefit formulas, and eligibility requirements by board rule. The benefit provisions include retirement benefits as well as death and disability benefits. Members are 50 percent vested after the tenth year of service, with the vesting percent increasing ten percent for each of the next five years of service so that a member becomes 100 percent vested with 15 years of service.

Upon reaching age 55, each vested member may retire and receive a monthly pension equal to his vested percent multiplied by six times the governing body's average monthly contribution over the member's years of qualified service. For years of service in excess of 15 years, this monthly benefit is increased at the rate of 6.2 percent compounded annually. On and off-duty death benefits and on-duty disability benefits are dependent on whether or not the member was engaged in the performance of duties at the time of death or disability. Death benefits include a lump-sum amount and continuing monthly payments to a member's surviving spouse and dependent children.

#### **Funding Policy**

Contribution provisions were established by S.B. 411, 65th Legislature, Regular Session (1977) and were amended by board rule in 2006. No contributions are required by individual members of participating departments. The governing bodies of participating departments are required to contribute at least the minimum prescribed amount per month for each active member and may contribute more. Additional contributions may be made by a governing body to pay for granting credit for service before the department began participating in TESRS (prior service). The State may also be required to make annual contributions up a limited amount to make TESRS actuarially sound.

#### **Contributions**

The contribution requirement per active emergency services personnel member per month is not actuarially determined. Rather, the minimum contribution provisions were set by board rule. For the fiscal year ending August 31, 2008, total contributions (dues and prior service) of \$2,439,339 were paid into TESRS by the political subdivisions served by the member volunteer emergency services personnel. In addition, the state appropriated \$8,800,000 for the fiscal year ending August 31, 2008. Total contributions made were equal to the contributions required by the state statute and were equal to the contributions required based on the revised August 31, 2006 actuarial valuation.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

The purpose of the biennial actuarial valuation is to test the adequacy of the financing arrangement to determine if it is adequate to pay the benefits that are promised. The actuarial valuation as of August 31, 2008, revealed the adequacy of the expected contributions from the political subdivisions (dues and prior service contributions) together with the actual state appropriations for the fiscal year ending August 31, 2009 (\$415,405 to help pay for the System's administrative expenses), and with the assumed continuation of legislative appropriations of (1) the maximum state contribution amount in future years as is necessary for the System to have a 30-year amortization period and (2) approximately \$425,000 each year to help pay for the System's administrative expenses. Expected contributions for the fiscal year ending August 31, 2009, are equal to the contributions required.

The following is a summary of the actuarial assumptions:

Actuarial Cost Method	Entry Age
Amortization Method	Level dollar, open
Remaining Amortization Period	6 years
Asset Valuation Method	Market value smoothed
Investment Rate of Return	8%
Projected Salary Increases	N/A
Includes Inflation at	3.5%
Cost of Living Adjustments	None

#### **Three-Year Contribution Information**

		Annual Pension Pe	ercentage of ARC	Net l	Pension
Fiscal year	Co	ost (ARC)	Contributions	Obl	igation
2006	\$	3,708	100%	\$	
2007	\$	5,072	100%	\$	-
2008	\$	8,604	100%	\$	-

#### D. Other Post-Employment Benefits (OPEB)

During the year, the City implemented Governmental Accounting Standards Board (GASB) No. 45. The City elected to prospectively implement GASB No. 45 for the City's plan named City of Tomball Retiree Health Care Plan.

#### Plan Description

In order to recognize and reward long-term employees, as well as to provide an incentive for remaining in the City's employment, the City administers a single-employer defined benefit Other Post-Employment Benefits (OPEB) plan that will pay a portion of the premium for continuation of the medical and dental insurance coverage of certain retirees. Enrollment for retiree coverage must be completed no later than 30 days after the date of retirement. Later enrollment is not permitted. Any retiree eligible for medical coverage with another group plan shall not qualify for medical coverage with the City.

In order to be eligible for this benefit, the retiree must be vested, age 55 or older and a current recipient of retirement benefits from the Texas Municipal Retirement System; have been a full-time employee of the City for ten consecutive years immediately prior to retirement; and satisfy the applicable plan requirements for the extension of retiree coverage under the medical and dental insurance benefit plan offered by the City at the time of retirement.

NOTES TO FINANCIAL STATEMENTS, Continued
For the Year Ended September 30, 2008

Beginning with retirement and ending when the person is eligible for Medicare coverage, the City shall pay a portion of the retiree medical and dental coverage premiums in accordance with the following: 40 percent of the premium costs for retirees having at least 10 years, but less than 15 years, of full-time service with the City; 55 percent of the premium costs for retirees having at least 15 years, but less than 20 years, of full-time service with the City; 70 percent of the premium costs for retirees having at least 20 years, but less than 25 years, of full-time service with the City; or 85 percent of the premium costs for retirees having at least 25 years of full-time service with the City. To cover their spouses, eligible retirees must pay 100 percent of the cost for their eligible spouse. Eligible retirees shall pay 100 percent of the premiums for basic life insurance (\$2,000).

Benefit continuation of medical, dental, and life insurance coverage provided at the City's expense to retirees ends when the retiree is eligible for Medicare coverage. Retirees who are eligible for Medicare coverage may, at their sole expense, continue to purchase coverage for themselves and their eligible dependents as provided under the applicable terms of City's policies. The policy will be a secondary policy only.

#### **Funding Policy**

The City has elected to finance the OPEB plan on a pay-as-you-go basis. The City paid \$5,110 related to the plan for two retirees during the year.

#### **Actuarial Information**

The contribution requirement has been actuarially determined. The actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and that actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimate are made about the future. The required schedule of funding progress immediately following the notes presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Projections of benefits are based on the types of benefits provided under the substantive plan at the time of each valuation and on the pattern of sharing of benefit costs between the employer and plan members to that point, and the projections of benefits for financial reporting purposes do not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective, and consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. As of the actuarial valuation date of April 30, 2008, the actuarial value of plan assets is zero dollars, the actuarial accrued liability is \$698,417, the total unfunded actuarial liability is \$698,417, and the actuarial value of assets as a percentage of the actuarial accrued liability is zero percent. The actuarial determined annual required contribution (ARC) is \$87,162. The components of the ARC consist of the employer's normal cost and the amortization of the unfunded actuarial accrued liabilities.

## NOTES TO FINANCIAL STATEMENTS, Continued

For the Year Ended September 30, 2008

The following is a summary of the actuarial assumptions:

Actuarial Cost Method Projected Unit Credit
Amortization Method Level % of Payroll
Remaining Amortization Period 30 Years - Open period
Asset Valuation Method Market value smoothed

Investment Rate of Return 4.5% Projected Salary Increases 3.0%

Healthcare Cost Trend Rate (Initial/Ultimate) 10.0%/4.5%

#### **Three-Year Contribution Information**

	 Annual OPEB Per	centage of ARC	 Net Pens	ion Obli	igation
Fiscal year	 Cost (ARC)	Contributions	Beginning		Ending
2006	\$ N/A	N/A	\$ N/A	\$	N/A
2007	\$ N/A	N/A	\$ N/A	\$	N/A
2008*	\$ 87,162	0.00%	\$ -	\$	87,162

<sup>\*</sup> First year of implementation of GASB 45

#### E. Hurricane Ike

Prior to making landfall on September 12, 2008, the National Hurricane Center forecasted that Hurricane Ike, a Category four hurricane, would likely come ashore just west of the City, placing the City on the "dirty side" of the storm. In the days leading up to landfall, revised forecasts placed the storm's path directly across the City. Actual landfall occurred in Galveston Texas. Although, at landfall, the storm was rated as a Category two hurricane, Ike was unusually large and had a storm surge disproportional to its wind speed (category). The storm resulted in extensive flooding, wind damage, and a massive amount of debris removal. Ike's damage along the Gulf Coast could reach U.S. \$31.5 billion, which would make it the third costliest hurricane on record.

The City incurred substantial expenses: planning and preparing for the event, providing refuge and assistance to citizens of the area, manning emergency operations, and cleaning up debris. Many of these expenditures incurred by the City are expected to be reimbursed by the Federal Emergency Management Agency (FEMA). The City has estimated the amount it anticipates to recover from FEMA for the portion of expenditures incurred. However, FEMA's policies have and will likely change; therefore, the actual reimbursement could differ from the amount estimated based on the City's current understanding and interpretation of FEMA's policies.

REQUIRED SUPPLEMENTARY INFORMATION

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# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

### For the year ended September 30, 2008

	Original Budget Amounts		Final Budget Amounts		Actual Amounts		riance with nal Budget Positive Negative)
Revenues							
Property taxes	\$ 860,509	\$	918,679	\$	1,037,489	\$	118,810
Sales, franchise, and other taxes	8,839,700		9,001,880		8,346,279		(655,601)
Permits and licenses	433,610		433,610		319,177		(114,433)
Fines and forfeitures	753,500		753,500		711,362		(42,138)
Services revenue	1,996,000		1,996,000		2,221,442		225,442
Public rights-of-way	72,000		72,000		72,000		-
Intergovernmental	100,000		100,000		259,047		159,047
Contributions	6,000		6,000		6,000		-
Interest on investments	1,100,000		1,100,000		624,277		(475,723)
Other revenues	 92,100		92,100		144,282		52,182
<b>Total Revenues</b>	14,253,419		14,473,769		13,741,355		(732,414)
Expenditures							
Administrative	1,749,891		2,049,891		1,815,466		234,425
Police	5,328,135		5,772,515		5,146,499		626,016
Fire	1,594,431		2,652,684		2,101,385		551,299
Court	395,441		395,441		366,784		28,657
Public works	961,900		1,032,899		923,417		109,482
Sanitation	1,907,309		2,045,679		1,937,767		107,912
Streets	707,954		10,800,498		3,443,506		7,356,992
Permits	475,238		475,238		460,237		15,001
Garage	84,226		84,226		78,139		6,087
Parks	494,886		942,704		741,365		201,339
Community services	217,715		217,715		183,341		34,374
Total Expenditures	 13,917,126		26,469,490		17,197,906		9,271,584
Excess of Revenues Over							
(Under) Expenditures	 336,293		(11,995,721)		(3,456,551)		8,539,170
Other Financing Sources							
Transfers (out)	(1,248,846)		(1,248,846)		(1,248,846)		_
Sale of capital assets	27,000		27,000		182,665		155,665
<b>Total Other Financing Sources</b>	(1,221,846)		(1,221,846)		(1,066,181)		155,665
Net Change in Fund Balance	\$ (885,553)	\$	(13,217,567)		(4,522,732)	\$	8,694,835
Beginning fund balance					21,199,234		
<b>Ending Fund Balance</b>				\$	16,676,502		

Notes to Required Supplementary Information:

<sup>1.</sup> Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

## SCHEDULE OF FUNDING PROGRESS TEXAS MUNICIPAL RETIREMENT SYSTEM

For the Year Ended September 30, 2008

The City's annual covered payroll and pension costs are actuarially valued on a calendar year basis. Because the City makes all the annually required contributions, no net pension obligation (NPO) exists. The information presented below represents the City's Schedule of Funding Progress.

Fiscal Year	2008	 2007	 2006	 2005	 2004
Actuarial Valuation Date	 12/31/2007	12/31/2006	12/31/2005	12/31/2004	12/31/2003
Actuarial Value of Assets	\$ 9,288,904	\$ 9,557,364	\$ 8,738,552	\$ 7,757,000	\$ 6,607,279
Actuarial Accrued Liability	\$ 14,020,342	\$ 11,949,758	\$ 10,737,581	\$ 9,547,034	\$ 8,454,808
Percentage Funded	66.3%	80.0%	81.4%	81.3%	78.1%
Unfunded Actuarial					
Accrued Liability	\$ 4,731,438	\$ 2,392,394	\$ 1,999,029	\$ 1,790,034	\$ 1,847,529
Annual Covered Payroll	\$ 6,052,532	\$ 5,500,061	\$ 5,270,959	\$ 5,088,456	\$ 3,924,520
Unfunded Actuarial Accrued Liability					
(UAAL) % of Covered Payroll	78.2%	43.5%	37.9%	35.2%	47.1%
Net Pension Obligation (NPO)					
at the Beginning of Period	\$ -	\$ -	\$ -	\$ -	\$ -
Annual Req. Contrib. (ARC)	\$ 792,454	\$ 683,317	\$ 617,905	\$ 587,980	\$ 525,782
Contributions Made	\$ 792,454	\$ 683,317	\$ 617,905	\$ 587,980	\$ 525,782
NPO at the End of Period	\$ -	\$ -	\$ •	\$ <u> </u>	\$ _

## SCHEDULE OF FUNDING PROGRESS TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM

For the Year Ended September 30, 2008

The City's annual covered payroll and pension costs are actuarially valued on a calendar year basis. Because the City makes all the annually required contributions, no net pension obligation (NPO) exists. The information presented below represents the City's Schedule of Funding Progress.

Fiscal Year	2008	2007	 2006	 2005
Actuarial Valuation Date	8/31/2007	8/31/2006	8/31/2004	8/31/2004
Actuarial Value of Assets	\$ 60,987,157	\$ 42,268,305	\$ 38,140,501	\$ 38,140,501
Actuarial Accrued Liability	\$ 64,227,341	\$ 58,082,828	\$ 51,567,426	\$ 51,567,426
Percentage Funded		72.8%	74.0%	74.0%
Unfunded Actuarial				
Accrued Liability	\$ 3,240,184	\$ 15,814,523	\$ 13,426,925	\$ 13,426,925
Total Members Covered	8,254	8,061	\$ 7,994	\$ 7,994
Unfunded Actuarial Accrued Liability				
(UAAL) Per Member Covered	\$ 393	\$ 1,962	\$ 1,680	\$ 1,680
Net Pension Obligation (NPO)				
at the Beginning of Period	\$ -	\$ -	\$ -	\$ -
Annual Req. Contrib. (ARC)	\$ 8,604	\$ 5,072	\$ 3,708	\$ 2,744
Contributions Made	\$ 8,604	\$ 5,072	\$ 3,708	\$ 2,744
NPO at the End of Period	\$ -	\$ -	\$ -	\$ <u> </u>

An actuarial valuation is performed every two years.

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# COMBINING STATEMENTS AND SCHEDULES

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DEBT SERVICE FUND

For the Year Ended September 30, 2007

	Original and Final				Variance with Final Budget	
	Budget Amounts		Actual Amounts		Positive (Negative)	
Revenues						
Property taxes	\$	1,353,638	\$	1,532,656	\$	179,018
Interest on investments		82,000		71,796		(10,204)
Total Revenues		1,435,638		1,604,452		168,814
Expenditures Debt service:						
Principal		1,158,174		1,158,174		-
Interest and fiscal agent fees		919,696		795,482		124,214
Total Expenditures		2,077,870		1,953,656		124,214
Net Change in Fund Balance	\$	(642,232)		(349,204)	\$	293,028
Beginning fund balance				2,161,179		
<b>Ending Fund Balance</b>			\$	1,811,975		

NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended September 30, 2008

#### SPECIAL REVENUE FUNDS

**Special Revenue Funds** are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

#### CAPITAL PROJECTS FUNDS

Capital Projects Fund is used to account for resources used in the acquisition or construction of major general capital assets.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS September 30, 2008

		Special General		Capital Projects		Court Security	Te	Court echnology
Assets								
Current assets:	\$	27.707	\$	101 405	\$	100 724	\$	114760
Cash and cash equivalents Accounts receivable	Ф	27,797	Ф	121,425	Э	189,734	<b>3</b>	114,760
Due from other funds		_		-		<u>-</u>		
Due nom outer funds								
Total Assets	\$	27,797	\$	121,425	\$	189,734	\$	114,760
<u>Liabilities and Fund Balances</u> Liabilities:								
Accounts payable	\$	4,636	\$	-	\$	18,760	\$	-
Due to other funds		-						-
Total Liabilities		4,636		· -		18,760		<u>-</u>
Fund balances:								
Reserved for court security		-		-		170,974		-
Reserved for court technology		-		-		-		114,760
Unreserved		23,161		121,425				-
<b>Total Fund Balances</b>		23,161		121,425		170,974		114,760
Total Liabilities and Fund Balances	\$	27,797	\$	121,425	\$	189,734	\$	114,760

Housing Trust	Occ	Hotel supancy Tax	 Red Light Camera	Disaster eparedness	Total Ionmajor vernmental Funds
\$ 28,260	\$	145,845 - -	\$ 105,213 54,409	\$ - - 134,048	\$ 733,034 54,409 134,048
\$ 28,260	\$	145,845	\$ 159,622	\$ 134,048	\$ 921,491
\$ - -	\$	266 3,095	\$ <u>-</u>	\$ 134,048	\$ 157,710 3,095
 		3,361	 -	134,048	 160,805
 28,260 28,260		142,484 142,484	 159,622 159,622	- - - -	 170,974 114,760 474,952 760,686
\$ 28,260	\$	145,845	159,622	 134,048	\$ 921,491

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

For the Year Ended September 30, 2008

	-	ecial eneral	Capital Projects	;	Court Security	Court chnology
Revenues						
Other taxes	\$	-	\$ -	\$	-	\$ -
Interest on investments		812	3,059		5,617	3,133
Fines and forfeitures			-		21,944	29,198
Intergovernmental		-	-		-	-
Other		15,685	 38,483			 _
Total Revenue		16,497	 41,542		27,561	 32,331
Expenditures Current:						
Administrative		18,907	-		18,760	1,775
Community services		-	_		· •	_
·			 			
Total Expenditures		18,907	 		18,760	 1,775
Net Change in Fund Balances		(2,410)	41,542		8,801	30,556
Beginning fund balances		25,571	 79,883		162,173	 84,204
<b>Ending Fund Balances</b>	\$	23,161	\$ 121,425	\$	170,974	\$ 114,760

Housing Trust	Occ	Hotel supancy Tax	Red Light Camera	Disaster eparedness	Total Ionmajor vernmental Funds
\$ -	\$	222,548	\$ -	\$ -	\$ 222,548
1,048		3,691	-	-	17,360
-		-	159,569	-	210,711
-		-	-	134,048	134,048
 		-	 53	 -	 54,221
 1,048		226,239	 159,622	 134,048	638,888
11,864		3,095	_	_	54,401
 		154,150	 -	 134,048	 288,198
 11,864		157,245	 	 134,048	 342,599
(10,816)		68,994	159,622	-	296,289
 39,076		73,490	 	 _	 464,397
\$ 28,260	\$	142,484	\$ 159,622	\$ _	\$ 760,686

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the Year Ended September 30, 2008

	COURT SECURITY							
	1	Original Budget .mounts		Final Budget Amounts		Actual Amounts	Fin: P	ance with al Budget cositive egative)
Revenues								
Fines and forfeitures	\$	-	\$	22,000	\$	21,944	\$	(56)
Interest on investments  Total Revenues				6,000 28,000		5,617 27,561		(383)
Total Revenues				20,000		27,301		(132)
Expenditures						40 840		
Administrative Total Expanditures				24,325 24,325		18,760 18,760	<del></del>	5,565 5,565
Total Expenditures				24,323		10,700		3,303
Net Change in Fund Balance	\$	-	\$	3,675		8,801	\$	5,126
Beginning fund balance						162,173		
		En	ding F	und Balance	\$	170,974		
				COURT TE	CHNO	LOGY		
		)riginal		Final				iance with
		Budget		Budget		Actual		ositive
		mounts		Amounts		Amounts	<u>(N</u>	egative)
Revenues								
Fines and forfeitures	\$	-	\$	31,000	\$	29,198	\$	(1,802)
Interest on investments		-				3,133		3,133
Total Revenues		-		31,000	<del></del>	32,331	-	1,331
Expenditures								
Administrative						1,775		(1,775)
Total Expenditures				<del>-</del>		1,775		(1,775)
Net Change in Fund Balance	\$	<u>-</u>	\$	31,000		30,556	\$	(444)
						94 204		
Beginning fund balance						84,204		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL NONMAJOR SPECIAL REVENUE FUNDS

For the Year Ended September 30, 2008

			F	HOTEL OCC	UPAN	CY TAX		
	Bud	Original Budget Amounts		Final Budget Amounts		Actual Amounts		iance with al Budget Positive legative)
Revenues								
Other taxes	\$	-	\$	140,000	\$	222,548	\$	82,548
Interest on investments				4,000		3,691		(309)
Total Revenues				144,000		226,239		82,239
Expenditures								
Administrative		-		3,100		3,095		5
Community services		_		154,900		154,150		750
Total Expenditures		_		158,000		157,245		755
Net Change in Fund Balance	\$		\$	(14,000)		68,994	\$	82,994
Beginning fund balance						73,490		
		En	ding F	und Balance	\$	142,484		

#### STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents

Financial Trends 78

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity 88

These schedules contain information to help the reader assess the City's most significant local revenue source, property tax.

Debt Capacity 98

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information 106

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information 109

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

#### NET ASSETS BY COMPONENT

Last Six Years (1) (Accrual basis of accounting)

	Fiscal Year							
		2003		2004		2005		2006
Governmental activities								
Invested in capital assets,			•		•		_	
net of related debt	\$	1,181,805	\$	4,441,423	\$	4,007,407	\$	2,886,256
Restricted		8,853,454		7,957,216		4,802,952		2,323,077
Unrestricted		14,288,573		8,565,864		13,761,452		20,707,302
Total governmental activities net assets	\$	24,323,832	\$	20,964,503	\$	22,571,811	\$	25,916,635
Business-type activities Invested in capital assets,								
net of related debt	\$	6,353,013	\$	10,928,309	\$	16,178,138	\$	23,478,199
Restricted		10,045,644	,	10,409,786	•	7,760,255	-	2,305,729
Unrestricted		4,857,704		5,055,643		5,379,709		6,386,872
Total business-type activities net assets	\$	21,256,361	\$	26,393,738	\$	29,318,102	\$	32,170,800
Primary government Invested in capital assets,								
net of related debt	\$	7,534,818	\$	15,369,732	\$	20,185,545	\$	26,364,455
Restricted	,	18,899,098	·	18,367,002	·	12,563,207	•	4,628,806
Unrestricted		19,146,277		13,621,507		19,141,161		27,094,174
Total primary government net assets	\$	45,580,193	\$	47,358,241	\$	51,889,913	\$	58,087,435
Total Princel Do . Translate mot append	<u> </u>	,. 50,155	<u> </u>	,200,211		,,,,,,	—	20,007,100

<sup>(1)</sup> The requirement for statistical data is ten years; only six years are available at this time.

		_				
Fi	ce	al	$\mathbf{v}$	6	a	۲

1,190	ai i ca	1
2007		2008
\$ 7,175,862	\$	10,206,785
3,686,000		1,835,397
17,884,555		16,282,148
\$ 28,746,417	\$	28,324,330
\$ 25,045,502	\$	24,774,972
876,468		<b>-</b>
 7,493,793		9,610,968
\$ 33,415,763	\$	34,385,940
\$ 32,221,364	\$	34,981,757
4,562,468		1,835,397
25,378,348		25,893,116
\$ 62,162,180	\$	62,710,270

#### CHANGES IN NET ASSETS

Last Six Years (1)
(Accrual basis of accounting)

	Fiscal Year							
		2003		2004		2005		2006
Expenses								
Governmental activities								
General government	\$	1,609,976	\$	1,808,900	\$	1,878,285	\$	1,889,935
Public safety		3,674,996		4,248,752		5,053,045		5,057,268
Public works		2,923,519		3,326,545		3,435,589		3,709,054
Community services		366,273		394,829		510,454		512,679
Interest and fiscal agent fees		711,446		984,989		938,772		873,035
Total governmental activities expenses		9,286,210		10,764,015		11,816,145		12,041,971
Business-type activities								
General government		895,288		1,038,905		1,670,035		1,309,655
Water		1,273,146		1,520,015		1,742,380		1,488,771
Sewer		1,376,314		1,620,045		2,089,770		2,575,820
Gas		1,888,619		1,955,713		1,223,218		2,048,247
Interest and fiscal agent fees		-		-		-		-
Total business-type activities expenses		5,433,367		6,134,678		6,725,403		7,422,493
Total primary government expenses	\$	14,719,577	\$	16,898,693	\$	18,541,548	\$	19,464,464
Program Revenues								
Governmental activities								
Charges for services								
Public safety	\$	984,789	\$	1,027,034	\$	1,203,548	\$	1,443,068
Public works		1,584,663		1,689,041		1,787,578		1,749,695
Operating grants and contributions		57,371		96,279		93,897		93,042
Total governmental activities program revenues		2,626,823		2,812,354		3,085,023		3,285,805
Business-type activities								
Charges for services								
General government		_				-		_
Water		2,018,000		2,363,284		2,637,614		3,041,240
Sewer		1,261,810		1,259,970		1,309,939		1,587,786
Gas		1,787,152		2,110,902		2,173,694		2,460,885
Capital grants and contributions		-		280,785		2,439,084		137,444
Total business-type activities program revenues		5,066,962		6,014,941		8,560,331		7,227,355
Total primary government program revenues	\$	7,693,785	\$	8,827,295	\$	11,645,354	\$	10,513,160
Net (Expense)/Revenue								
Governmental activities	\$	(6,659,387)	\$	(7,951,661)	\$	(8,731,122)	\$	(8,756,166)
Business-type activities	-	(366,405)	-	(119,737)	•	1,834,928	•	(195,138)
Total primary government net expense	\$	(7,025,792)	\$	(8,071,398)	\$	(6,896,194)	\$	(8,951,304)
· · · · ·								

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r t	SCZ		re	24

	FISC	ai Year
	2007	2008
\$	1,438,117	\$ 1,734,307
	5,449,912	7,224,244
	5,076,429	6,325,789
	355,348	471,539
	824,168	790,736
	13,143,974	16,546,615
	2,744,139	2,775,923
	1,259,961	1,720,131
	1,081,343	1,164,702
	2,496,747	2,727,066
		585,710
	630,735 8,212,925	8,973,532
\$	21,356,899	\$ 25,520,147
Φ	21,330,899	φ 23,320,1 <del>1</del> 7
•	1 050 444	<b></b>
\$	1,352,444	\$ 922,073
	1,938,750	2,612,619
	135,750	259,047
	3,426,944	3,793,739
	-	118,192
	3,208,398	3,317,403
	1,401,640	1,725,839
	3,675,752	3,792,717
	8,285,790	8,954,151
\$	11,712,734	\$ 12,747,890
\$	(9,717,030)	(12,752,876)
	72,865	(19,381)
\$	(9,644,165)	\$ (12,772,257)

#### CHANGES IN NET ASSETS (Continued)

Last Six Years (1) (accrual basis of accounting)

Fiscal Year

	2003	 2004	2005	 2006
General Revenues and Other Changes in Net Asset	S	 		
Governmental activities				
Taxes				
Property taxes, levied for general purposes\$	101,356	\$ 721,527	\$ 805,285	\$ 952,673
Property taxes, levied for debt service	1,721,414	1,243,803	1,238,004	1,286,693
Sales taxes	5,134,332	5,556,890	6,479,974	7,491,415
Franchise and local taxes	1,011,342	1,020,001	1,067,621	1,069,381
Other taxes	50,312	95,995	100,056	112,527
Contributions	1,113,313	34,052	36,320	114,909
Investment earnings	402,958	291,197	558,759	988,431
Other revenues	159,714	119,949	43,774	62,362
Gain (loss) on sale of capital assets	25,581	8,920	8,637	22,599
Transfers	-	(4,500,000)	-	-
Total governmental activities	9,720,322	4,592,334	 10,338,430	12,100,990
Business-type activities				
Investment earnings	231,462	175,176	366,816	477,600
Other revenues	869,862	760,976	722,620	2,570,236
Transfers	-	4,500,000	· -	- -
Total business-type activities	1,101,324	 5,436,152	 1,089,436	 3,047,836
Total primary government	10,821,646	\$ 10,028,486	\$ 11,427,866	\$ 15,148,826
Change in Net Assets				
Governmental activities \$	3,060,935	\$ (3,359,327)	\$ 1,607,308	\$ 3,344,824
Business-type activities	734,919	5,316,415	2,924,364	2,852,698
Total primary government \$	3,795,854	\$ 1,957,088	\$ 4,531,672	\$ 6,197,522

<sup>(1)</sup> The requirement for statistical data is ten years; only six years are available at this time.

***			
Hice	ดไ	٧e	ar

2007	 2008
\$ 1,168,491	\$ 933,885
1,299,344	1,511,139
7,304,280	7,100,293
1,140,734	1,201,401
181,503	267,133
6,000	6,000
1,222,816	756,431
223,644	515,216
-	_
 	 39,291
 12,546,812	12,330,789
452,098	308,849
720,000	720,000
 	 (39,291)
1,172,098	989,558
\$ 13,718,910	\$ 13,320,347
\$ 2,829,782	\$ (422,087)
1,244,963	970,177
\$ 4,074,745	\$ 548,090

#### FUND BALANCES, GOVERNMENTAL FUNDS

#### Last Ten Years

(Modified accrual basis of accounting)

					]	Fiscal Year		
	1999			2000		2001		2002
General Fund Reserved	\$	325,000	\$	_	\$	-	\$	3,314,775
Unreserved		8,050,859		11,734,819		11,998,860		18,571,716
Total general fund	\$	8,375,859	\$	11,734,819	\$	11,998,860	\$	21,886,491
All Other Governmental Funds								
Reserved	\$	3,340,033	\$	1,370,026	\$	1,609,563	\$	1,383,613
Unreserved, reported in:	Ψ	3,310,033	Ψ	1,570,020	Ψ	1,000,000	Ψ	1,505,015
Capital project funds		-		-		-		-
Nonmajor governmental funds		32,663		25,805		14,107		15,716
Total all other governmental funds	\$	3,372,696	\$	1,395,831	\$	1,623,670	\$	1,399,329

						]	Fiscal Year				
	2003		2004		2005		2006		2007		2008
\$	7,877,234	\$	7,274,055	\$	4,268,304	\$	1,646,027	\$	-	\$	-
	14,046,018		15,224,108		18,009,256		21,048,552		21,199,234		16,676,502
\$	21,923,252	\$	22,498,163	\$	22,277,560	\$	22,694,579	\$	21,199,234	\$	16,676,502
\$	1,629,739	\$	1,253,170	\$	915,699	\$	1,205,549	\$	2,407,556	\$	2,097,709
Φ	612	Ψ	9,218	Ψ	9,637	Ψ	9,757	Ψ	79,883	Φ	121,425
	21,429		38,108		34,187		23,333		138,137		353,527
\$	1,651,780	\$	1,300,496	\$	959,523	\$	1,238,639	\$	2,625,576	\$	2,572,661

#### CHANGES IN FUND BALANCE, GOVERNMENTAL FUNDS

#### Last Ten Years

(Modified accrual basis of accounting)

			Fiscal	l Yea	r		
	-	1999	 2000		2001		2002
Revenues							
Taxes	\$	5,545,599	\$ 6,139,677	\$	6,786,305	\$	7,507,370
Pemits, licenses, and fees		212,536	276,890		395,010		495,521
Fines and forfeitures		560,172	665,483		650,348		683,007
Charges for services		1,128,212	1,234,510		1,405,308		1,577,404
Intergovernmental		332,362	897,911		243,656		140,536
Contributions from Component Unit		-	-		-		-
Investment earnings		554,473	663,483		938,798		630,748
Other revenues		63,028	 95,674		56,971	_	77,525
Total revenues		8,396,382	 9,973,628		10,476,396		11,112,111
Expenditures							
General government		1,041,094	1,127,362		1,223,239		1,259,828
Public safety		2,256,594	2,582,371		2,867,985		3,072,942
Public works		1,453,209	1,556,792		1,757,733		2,170,635
Public service		451,667	651,088		514,182		346,732
Capital outlay		2,077,055	1,633,988		2,276,988		3,026,723
Debt service							
Principal		540,000	622,633		545,000		813,061
Interest and paying agent		405,785	 348,893		341,127		437,206
Total expenditures		8,225,404	 8,523,127		9,526,254		11,127,127
Excess of revenues over (under) expenditures		170,978	1,450,501		950,142		(15,016)
Other Financing Sources (Uses)							
Transfers in		180,000	-		-		180,000
Transfers out		-	(68,407)		(1,185,000)		<u>-</u>
Issuance of debt		-	-		726,738		9,500,147
Sale of capital assets			 				
Total other financing sources		180,000	 (68,407)		(458,262)		9,680,147
Net change in fund balances	\$	350,978	\$ 1,382,094	\$	491,880	\$	9,665,131
Debt service as a percentage							
of noncapital expenditures		15.38%	14.10%		12.22%		15.43%

Fiscal Year

		 Fisca	ı rez		 	 
 2003	 2004	 2005		2006	 2007	 2008
\$ 8,090,360	\$ 8,012,912	\$ 9,716,624	\$	10,931,747	\$ 10,936,779	\$ 11,138,972
372,621	317,369	331,660		409,694	414,713	319,177
537,494	531,439	700,112		832,314	728,148	922,073
1,626,644	1,749,537	1,850,595		1,850,925	2,059,958	2,293,442
136,161	196,331	196,217		273,950	207,750	259,047
1,106,523	6,000	6,000		6,000	6,000	6,000
402,958	291,197	558,759		878,636	1,222,817	713,433
 121,119	 187,369	 81,671		98,866	 168,216	 332,551
12,393,880	 11,292,154	 13,441,638		15,282,132	 15,744,381	 15,984,695
1,366,138	1,628,722	1,727,172		1,800,747	1,837,112	3,822,202
3,236,266	3,777,556	4,548,579		4,741,965	5,130,493	6,010,899
2,095,207	2,764,994	2,734,706		2,856,974	3,112,853	3,635,764
369,130	385,465	449,795		424,129	1,113,084	550,513
4,466,088	4,850,051	2,236,496		2,814,130	2,762,545	3,521,127
861,452	1,373,838	1,391,273		1,194,405	1,138,174	1,158,174
 719,307	 949,814	 948,260		891,842	 830,330	 795,482
 13,113,588	 15,730,440	 14,036,281		14,724,192	 15,924,591	 19,494,161
(719,708)	(4,438,286)	(594,643)		557,940	(180,210)	(3,509,466)
-	<del>-</del>	<del>-</del>		<u>-</u>		
_	(4,500,000)	_		-	-	(1,248,846
_	8,500,000	-		-	_	-
42,972	23,413	33,064		28,399	-	182,665
42,972	4,023,413	33,064		28,399	 	(1,066,181
\$ (676,736)	\$ (414,873)	\$ (561,579)	\$	586,339	\$ (180,210)	\$ (4,575,647
18.28%	21.36%	19.83%		17.52%	15.00%	12.56%

#### TAX REVENUES BY SOURCE, GOVERNMENTAL ACTIVITIES

# Last Ten Years

(Accrual basis of accounting)

Function	 1998	 1999	 2000	 2001	 2002
Property	\$ 1,256,933	\$ 1,334,525	\$ 1,494,389	\$ 1,469,880	\$ 1,656,767
Sales	3,129,471	3,418,761	3,809,017	4,323,015	4,725,338
Franchise fee	664,024	730,434	772,295	929,450	1,060,206
Other taxes	 42,365	 61,879	 63,976	 63,960	 65,059
	\$ 5,092,793	\$ 5,545,599	\$ 6,139,677	\$ 6,786,305	\$ 7,507,370

 2003	 2004	 2005	 2006	 2007	 2008	Change 2007-2008
\$ 1,894,374 5,134,332 1,011,342 50,312	\$ 1,978,526 4,918,390 1,020,001 95,995	\$ 2,068,974 6,479,974 1,067,620 100,056	\$ 2,258,424 7,491,415 1,069,381 112,527	\$ 2,310,262 7,304,280 1,140,734 181,503	\$ 2,445,024 7,100,293 1,201,401 267,133	5.83% -2.79% 5.32% 47.18%
\$ 8,090,360	\$ 8,012,912	\$ 9,716,624	\$ 10,931,747	\$ 10,936,779	\$ 11,013,851	0.70%

# ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY Last Five Years (2)

	 2004	 2005	_	2006	 2007
Residential Property Commercial Property	\$ 312,970,420 349,489,260	\$ 346,417,520 362,762,930	\$	534,830,588 439,434,785	\$ 548,645,926 420,414,851
Less: Tax Exempt Property	 (35,756,520)	 (36,272,730)		(192,670,546)	 (221,138,305)
Total Taxable Assessed Value (1)	626,703,160	672,907,720		781,594,827	747,922,472
Total Direct Tax Rate	0.280000	0.280000		0.251455	0.251455

Source: Harris County Certified / Uncertified Tax Roll.

<sup>(1)</sup> Property is assessed at actual value; therefore, the assessed values are equal to actual value.

<sup>(2)</sup> The requirement for statistical data is ten years; only five years are available at this time Tax rates are per \$100 of assessed value.

2008									
\$	562,126,135 516,025,633								
	(213,059,540)								
	865,092,228								
	0.251455								

# PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS Last Ten Years

	1999	2000	2001	2002
City of Tomball by fund:				
General	\$ 0.113680	\$ 0.122770	\$ 0.117600	\$ 0.114000
Debt service	0.228840	0.219750	0.189240	0.166000
Total Direct Rates	0.342520	0.342520	0.306840	0.280000
Tomball Independent School District	1.590000	1.590000	1.650000	1.680000
Harris County	0.418700	0.394800	0.394800	0.359000
Harris County Flood Control District	0.074200	0.080000	0.080000	0.061700
Port of Houston Authority	0.019600	0.021300	0.020400	0.018300
Harris County Hospital District	0.123800	0.146500	0.146500	0.202700
School Equalization	0.006110	0.006290	0.006290	0.006290
Lone Star College System District	0.001198	0.001174	0.001100	0.001100
Emergency Service District #8	-	_	· -	-
Total Direct and Overlapping Rates (1)	\$ 2.576128	\$ 2.582584	\$ 2.605930	\$ 2.609090

Tax rates per \$100 of assessed valuation Source: Harris County Appraisal District

<sup>(1)</sup> Overlapping rates are those of local and county governments that apply within the City of Tomball.

 2003	_	2004	 2005		2006	 2007	 2008
\$ 0.015410	\$	0.100000	\$ 0.108000	\$	0.116640	\$ 0.106468	\$ 0.101455
0.264590		0.180000	0.172000		0.163360	0.144987	0.150000
 0.280000		0.280000	 0.280000		0.280000	0.251455	 0.251455
1.750000		1.730000	1.730000		1.710000	1.580000	1.275000
0.383900		0.388100	0.388000		0.399860	0.402390	0.402390
0.047600		0.041700	0.041700		0.033220	0.032410	0.310600
0.018300		0.019900	0.020000		0.014740	0.013020	0.014370
0.190200		0.190200	0.190200		0.192160	0.192160	0.192160
0.006290		0.006290	0.006290		0.006290	0.005853	0.005853
0.001055		0.001055	0.114500		0.120700	0.114400	0.114400
_ `		_	0.030000		0.030000	0.030000	0.030000
\$ 2.677345	\$	2.657245	\$ 2.800690	\$	2.786970	\$ 2.621688	\$ 2.596228

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#### PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

		2008			1999	
Property Tax Payer	 Taxable Assessed Value	Rank	% of Taxable Assessed Value	 Taxable Assessed Value	Rank	% of Taxable Assessed Value
B. J. Services	\$ 182,840,559	1	16.96%	\$ 11,406,220	2	3.08%
Wal-Mart	20,315,713	2	1.88%	13,020,640	1	3.52%
MSR TX Tomball LP	18,955,529	3	1.76%		n/a	
Lowe's	15,103,772	4	1.40%		n/a	
Centerpoint Energy	14,783,169	5	1.37%		n/a	
HEB Grocery	13,328,160	6	1.24%		n/a	
Weingarten Investments	12,887,614	7	1.20%		n/a	
NNN Park at Spring Creek LLC	12,655,681	8	1.17%		n/a	
Target Corporation	11,776,723	9	1.09%		n/a	
A S 62 HWY 249 & FM 2920	11,481,912	10	1.06%		n/a	
Reliant Energy - HL & P		n/a		10,853,210	3	2.93%
Southwestern Bell Telephone		′ n/a		8,756,090	4	2.37%
Park at Spring Creek L.C.		n/a		6,472,980	5	1.75%
Center America Properties		n/a		5,784,310	6	1.56%
Four Corners Equity Corporation		n/a		5,766,920	7	1.56%
Commonwealth SW		n/a		4,515,700	8	1.22%
KB Fund IV		n/a		4,375,270	9	1.18%
Alphil Investments	 <del></del>	n/a		 4,370,500	10	1.18%
Subtotal	\$ 314,128,832		29.14%	\$ 75,321,840		20.35%
Other Taxpayers	 764,022,936		70.86%	 294,890,360		79.65%
Total	\$ 1,078,151,768		100.00%	\$ 370,212,200		100.00%

Source: Harris County Tax Assessor-Collector's records.

# PROPERTY TAX LEVIES AND COLLECTIONS Last Ten Years

	 1999	2000	 2001	2002
Tax levy	\$ 1,159,700	\$ 1,311,000	\$ 1,330,000	\$ 1,549,800
Current tax collected	\$ 1,042,988	\$ 1,154,230	\$ 1,249,890	\$ 1,411,192
Percent of current tax collections	89.94%	88.04%	93.98%	91.06%
Delinquent tax collections	\$ 196,120	\$ 243,005	\$ 153,558	\$ 124,493
Total tax collections	\$ 1,239,108	\$ 1,397,235	\$ 1,403,448	\$ 1,535,685
Total collections as a percentage of current levy	106.85%	106.58%	105.52%	99.09%
Outstanding delinquent taxes	\$ 484,905	\$ 203,774	\$ 237,298	\$ 217,429
Outstanding delinquent taxes as percentage of current levy	41.813%	15.543%	17.842%	14.029%

 2003	 2004	 2005		2006		2007		2008	
\$ 1,600,000	\$ 1,915,562	\$ 2,013,497	\$	1,993,481	\$	2,130,000	\$	2,517,121	
\$ 1,425,600	\$ 1,771,895	\$ 1,834,296	\$	1,798,120	\$	1,904,220	\$	2,469,639	
89.10%	92.50%	91.10%		90.20%		89.40%		98.11%	
\$ 294,015	\$ 118,583	\$ 135,905	\$	350,119	\$	265,982	\$	165,471	
\$ 1,719,615	\$ 1,890,478	\$ 1,970,201	\$	2,148,239	\$	2,170,202	\$	2,635,110	
107.48%	98.69%	97.85%		107.76%		101.89%		104.69%	
\$ 195,650	\$ 274,597	\$ 254,685	\$	208,636	\$	346,256	\$	139,955	
12.228%	14.335%	12.649%		10.466%		16.256%		5.560%	

#### RATIOS OF OUTSTANDING DEBT BY TYPE

Last Six Years (1)

	 2003	2004		2005	2006
PRIMARY GOVERNMENT			_		 
Governmental Activities:					
General obligation bonds	\$ 13,920,000	\$ 21,170,000	\$	19,905,000	\$ 18,839,500
Certificates of obligation		•			
Capital leases	 742,483	 618,645		492,372	 363,467
Subtotal	 14,662,483	 21,788,645		20,397,372	 19,202,967
Business-Type Activities:					
Revenue bonds	 17,110,000	 16,590,000		16,005,000	15,085,500
TOTAL PRIMARY GOVERNMENT	\$ 31,772,483	\$ 38,378,645	\$	36,402,372	\$ 34,288,467
PERSONAL INCOME	\$ 37,787	\$ 22,334	\$	30,222	\$ 26,401
DEBT AS A PERCENTAGE					
OF PERSONAL INCOME	8.542%	17.387%		12.130%	12.224%
POPULATION	9,843	9,883		9,930	10,625
DEBT PER CAPITA	\$ 3,228	\$ 3,883	\$	3,666	\$ 3,227

<sup>(1)</sup> The requirement for statistical data is ten years; only six years are available at this time.

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

 2007		2008
\$ 17,774,000	\$	16,688,500
290,793		218,540
18,064,793	_	16,907,040
 14,151,000		13,206,500
\$ 32,215,793	\$	30,113,540
\$ 24,564	\$	24,002
11.404%		10.880%
11,500		11,531
\$ 2,801	\$	2,612

# RATIO OF NET BONDED DEBT TO ASSESSED VALUE, NET BONDED DEBT PER CAPITA, AND ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY Last Ten Years

		1999	_	2000	_	2001	_	2002
NET TAXABLE ASSESSED VALUE	\$	370,212,200	\$	386,692,748	\$	493,134,250	\$	561,181,320
All property	Ф	370,212,200	Φ	360,092,746	Ф	493,134,230	Φ	301,161,320
NET BONDED DEBT								
Gross bonded debt	\$	16,160,000	\$	14,750,000	\$	13,780,000	\$	32,780,000
Less debt service funds								
Net Bonded Debt	\$	16,160,000	\$	14,750,000	\$	13,780,000	\$	32,780,000
RATIO OF NET BONDED DEBT								
TO ASSESSED VALUE		4.37%		3.81%		2.79%		5.84%
POPULATION		8,650		9,089		9,543		9,829
NET BONDED DEBT PER CAPITA	\$	1,868	\$	1,623	\$	1,444	\$	3,335

_	2003	_	2004	 2005		2006		2007		2008
\$	580,358,740	\$	683,847,570	\$ 672,907,720	\$	783,134,388	\$	981,484,973	<b>\$</b> 1	1,078,151,768
\$	31,030,000	\$	37,760,000	\$ 35,910,000	\$	33,925,000	\$	31,925,000	\$	29,895,000
\$	31,030,000	\$	37,760,000	\$ 35,910,000	\$	33,925,000	\$	31,925,000	\$	29,895,000
	5.35%		5.52%	5.34%		4.33%		3.25%		2.77%
	9,843		9,883	9,930		10,625		11,500		11,500
\$	3,152	\$	3,821	\$ 3,616	\$	3,193	\$	2,776	\$	2,600

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT September 30, 2008

Governmental Unit	Net Bonded Debt Outstanding		Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt
Debt repaid with property taxes				
Tomball ISD	\$	209,205,000	20.860%	\$ 43,640,163
Harris County		1,958,093,643	0.340%	6,657,518
Harris Co. Flood Control District		111,929,698	0.340%	380,561
Lone Star College System		298,820,000	1.030%	3,077,846
Port of Houston Authority		563,015,000	0.340%	 1,914,251
Subtotal, overlapping debt				55,670,339
City direct debt			100.000%	 25,065,000
Total direct and overlapping debt				 80,735,339

Source: First Southwest Company

#### LEGAL DEBT MARGIN INFORMATION

Last Six Years (1)

		Fiscal	Yea	r	
	2003	2004		2005	2006
Debt limit	\$ 58,035,874	\$ 68,384,757	\$	67,290,772	\$ 78,313,439
Total net debt applicable to limit	13,920,000	21,170,000		19,905,000	18,839,500
Legal debt margin	\$ 44,115,874	\$ 47,214,757	\$	47,385,772	\$ 59,473,939
Total net debt applicable to the limit as a percentage of debt limit	23.99%	30.96%		29.58%	24.06%

#### Legal Debt Margin Calculation for Fiscal Year 2008

Assessed value	\$ 1,078,151,768	
Debt limit (10% of assessed value)	107,815,177	(2)
Debt applicable to limit:		
General obligation bonds	16,688,500	
Less: amount set aside for		
repayment of general		
obligation debt		
Total net debt applicable to limit	16,688,500	
Legal debt margin	\$ 91,126,677	

Note: The City's Home Rule Charter (1987) does not limit bonded debt.

- (1) The requirement for statistical data is ten years; only six years are available at this time.
- (2) According to the City Charter, the City has no legal debt limit

Fiscal	Vear
RISCAL	i i eai

2007	2008
\$ 80,374,497	\$ 91,126,677
17,774,000	16,688,500
\$ 62,600,497	\$ 74,438,177
22.11%	18.31%

# PLEDGED-REVENUE COVERAGE Last Ten Years

		1999		2000		2001		2002
Gross revenues	\$	3,966,533	\$	4,703,321	\$	6,366,787	\$	5,748,215
Operating expenses (1)	\$	1,943,010	\$	2,279,247	\$	3,579,876	\$	3,070,238
Net revenues available for debt service	\$	2,023,523	\$	2,424,074	\$	2,786,911	\$	2,677,977
DEBT SERVICE REQUIREMENTS (2) Principal and interest Total	<u>\$</u> \$	583,239 583,239	<u>\$</u>	602,736	<u>\$</u> \$	575,996 575,996	<u>\$</u>	538,239
Coverage		3.47	•	4.02	•	4.84	•	4.98

<sup>(1)</sup> Total operating expenses less depreciation

<sup>(2)</sup> Includes revenue bonds only

 2003	 2004	 2005	<del></del>	2006		2007	 2008
\$ 6,204,814	\$ 7,005,922	\$ 9,637,212	\$	7,014,177	\$	9,450,511	\$ 9,987,545
\$ 3,850,816	\$ 4,539,346	\$ 4,941,774	\$	5,603,456	\$	6,238,127	\$ 7,039,498
\$ 2,353,998	\$ 2,466,576	\$ 4,695,438	\$	1,410,721	\$	3,212,384	\$ 2,948,047
					,		
\$ 538,846	\$ 538,846	\$ 540,020	\$	540,674	\$	541,047	\$ 541,575
\$ 538,846	\$ 538,846	\$ 540,020	\$	540,674	\$	541,047	\$ 541,575
4.37	4.58	8.69		2.61		5.94	5.44

#### DEMOGRAPHIC AND ECONOMIC STATISTICS

Last Ten Years

Fiscal Year Ended Sept 30	Population(1)	Personal Income	Per Capita Personal Income(5)	Median Age(2)	School Enrollment(3)	Unemployment Rate(4)	
1999	8,650	\$ 173,095,150	\$ 20,011	33.1	6,680	5.20%	
2000	9,089	222,198,783	24,447	33.5	6,982	4.80%	
2001	9,543	399,469,980	41,860	36.3	7,775	5.60%	
2002	9,829	321,418,129	32,701	36.3	8,048	6.50%	
2003	9,843	371,937,441	37,787	34.6	8,394	6.90%	
2004	9,883	220,726,922	22,334	34.6	8,730	5.50%	
2005	9,930	300,104,460	30,222	36.3	8,968	5.30%	
2006	10,625	280,510,625	26,401	34.1	9,075	4.70%	
2007	11,500	282,486,000	24,564	35.6	9,358	4.30%	
2008	11,531	276,767,062	24,002	36.8	9,311	5.10%	

#### Data sources:

- (1) Estimated (2000 census adjusted for growth)
- (2) Tomball Economic Development Corporation
- (3) Tomball Independent School District
- (4) Texas Employment Commission, Houston Primary Metropolitan Statistical Area
- (5) Tomball Economic Development Corporation

#### PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

		2008		1999		
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	
Tomball Regional Hospital	1,600	1	33.74%	1,200	1	
Tomball ISD	1,327	2	27.98%	958	2	
Tomball College (NHMCCD)	774	3	16.32%	471	4	
BJ Services Company, USA	600	4	12.65%	330	5	
Wal-Mart	340	5	7.17%	500	3	
HEB	215	6	4.53%	n/a	n/a	
City of Tomball	182	7	3.84%	86	6	
Target	133	8	2.80%	n/a	n/a	
Lowes	185	9	3.90%	n/a	n/a	
N/A	n/a	10	n/a	n/a	n/a	

Note: The residents of the City of Tomball are primarily employed outside of the City limits. Percentages are based on the labor force statistic from the 2000 census data (4742).

#### Sources:

Tomball Area Chamber of Commerce Tomball Economic Development Corporation Tomball Independent School District Human Resource Department of Listed Companies

# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last Ten Years

				F	'iscal Year	•				
	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008
General Fund:										
Administration	9.25	7.5	7.5	7.5	7.5	8	8.25	8.5	9.5	9.5
Permits & Inspection	1.25	2	2	3.5	3.5	4.5	4.5	5	6	5
Police Department	39	39	41.5	44	44	47.5	50.5	50.5	52.5	52.5
Municipal Court	5.1	6	6	7	6	5.5	4.5	4	4	5
Community Center	4	4	4	4	3	3	3	3	3	3
Fire Department	1	1	1	1.5	5.5	8.5	9	9	12	12
Public Works Admin.	3	3.5	3.5	4	4.5	4.5	6	5.5	6	7
Garage	1.5	1.5	1.5	1.5	1.5	1	1	1	1	1
Parks	2.5	2.5	3.5	3.5	3.5	3.2	4.2	4.2	4.2	5.2
Streets	7.3	7.3	7.3	7.3	8.3	10.2	9.2	9.2	7.2	8.2
General Fund Total	73.9	74.3	77.8	83.8	87.3	95.9	100.15	99.9	105.4	108.4
Enterprise Fund:										
Utility Administration	6.5	7.5	7.5	8.5	8.5	. 9	11.25	11.5	11.5	11.5
Water	4	4.08	4.42	5.76	5.92	6.82	6.83	8.2	7.2	7.2
Wastewater	5	5.96	6.29	7.62	7.79	9.64	9.64	10.2	10.2	10.2
Gas	4	3.96	4.29	4.62	5.29	7.14	7.14	6.2	7.2	7.2
Enterprise Fund Total	19.5	21.5	22.5	26.5	27.5	32.6	34.86	36.1	36.1	36.1
TOTAL CITY							·			
POSITIONS	93.4	95.8	100.3	110.3	114.8	128.5	135.01	136	141.5	144.5

#### NOTES:

Around 20-35 temporary and seasonal employees are hired during the summer months as camp counselors, pool personnel and front desk. This count is not reflected above. Police reserves (25) are not included.

Fire Department volunteers (60) are not included.

#### OPERATING INDICATORS BY FUNCTION/PROGRAM

Last Six Years (1)

			Fiscal	Year		
- -	2003	2004	2005	2006	2007	2008
Function/Program						
Police						
Arrests	2,034	1,804	1,766	1,611	1,812	1,840
Accident reports	704	650	563	523	609	499
Citations	5,518	8,153	13,194	12,473	7,602	12,445
Offense reports	2,319	2,959	2,130	2,321	2,174	2,398
Calls for service	9,323	8,553	8,804	8,861	8,558	8,299
Fire						
Emergency responses	N/A	647	623	860	1,028	1,241
Fire incidents	N/A	113	170	278	170	206
Average response time	N/A	6:19	6:17	6:07	5:40	5:34
Water						
New accounts	597	639	674	875	719	663
Source:						
Water	597	639	674	875	719	663
Sewer	597	639	674	875	719	663
Average daily consumption						
(millions of gallons)	1,798	1,798	1,851	2,002	1,897	1,980
Number of million gallons of well water pumped	656,384	675,448	751,880	730,198	692,163	722,788
Total consumption (millions of gallons)	656,384	675,448	751,880	730,198	692,363	722,788
Peak daily consumption						
(millions of gallons)	3,492	3,492	3,322	3,395	3,241	4,425
Sewer						
Average daily sewage treatment						
(millions of gallons)	1.339	1.595	1.468	1.500	1.636	1.422
Total consumption (millions of gallons)	488.735	582.175	535.820	547.500	597.140	519.030
Peak daily consumption						
(millions of gallons)	3.30	4.50	4.30	4.50	5.10	5.90

Source: Various City departments

<sup>(1)</sup> The requirement for statistical data is ten years; only six years are available at this time.

# CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM Last Six Years (1)

	Fiscal Year									
	2003	2004	2005	2006	2007	2008				
Function/Program										
Police										
Stations	1	1	1	1	1	1				
Patrol units	26	26	27	31	32	26				
Fire stations	2	2	2	2	2	2				
Other public works										
Streets (miles - centerlines)	69.9	71.0	71.0	72.0	72.0	72.6				
Streetlights	462	462	639	642	648	648				
Parks and recreation										
Parks	4	4	4	4	4	4				
Parks acreage	24 acres	24 acres	24 acres	24 acres	24 acres	24 acres				
Swimming pools	1	1	1	1	1	1				
Baseball/softball diamonds	8	8	8	8	8	8				
Tennis courts	4	4	4	4	4	4				
Racquetball/handball courts	-	-	-	÷	-	-				
Gymnasiums	-	-	-	-	-	-				
Basketball courts	1	1	1	1	1	1				
Water										
Water mains (miles)	59	59	74	86	88	89				
Fire hydrants	630	630	668	802	831	831				
Storage capacity (millions of gallons)	N/A	N/A	N/A	N/A	1.85	1.85				
Sewer										
Sanitary sewers (miles)	48.0	48.0	51.5	54.5	56.0	56.17				
Storm sewers (miles)	15.0	16.2	16.9	16.9	16.9	16.9				
Open ditch/creek/canal drainage (miles)	N/A	N/A	N/A	N/A	52.00	53				
Treatment capacity (millions of gallons)	3	3	3	3	3	3				

Source: Various City departments

<sup>(1)</sup> The requirement for statistical data is ten years; only six years are available at this time.