AGENCY STRATEGIC PLAN

For the Fiscal Years 2005-2009 Period

By

SABINE RIVER COMPACT COMMISSION

Dates of Term

Wayne Reeh Gary E. Gagnon July 12, 2004 July 12, 2007 Orange, Texas Mauriceville, Texas

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| Approved: | |
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| Commissioner | |
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STATEWIDE ELEMENTS

THE MISSION OF TEXAS STATE GOVERNMENT

Texas state government must be limited, efficient, and completely accountable. It should foster opportunity and economic prosperity, focus on critical priorities, and support the creation of strong family environments for our children. The stewards of the public trust must be men and women who administer state government in a fair, just, and responsible manner. To honor the public trust, state officials must seek new and innovative ways to meet state government priorities in a fiscally responsible manner.

THE PHILOSOPHY OF TEXAS STATE GOVERNMENT

The task before all state public servants is to govern in a manner worthy of this great state. We are a great enterprise, and as an enterprise we will promote the following core principles:

- First and foremost, Texas matters most. This is the overarching, guiding principle by which we will make decisions. Our state, and its future, is more important than party, politics or individual recognition.
- Government should be limited in size and mission, but it must be highly effective in performing the tasks it undertakes.
- Decisions affecting individual Texans, in most instances, are best made by those individuals, their families, and the local government closest to their communities.
- Competition is the greatest incentive for achievement and excellence. It inspires ingenuity and requires individuals to set their sights high. And just as competition inspires excellence, a sense of personal responsibility drives individual citizens to do more for their future, and the future of those they love.
- Public administration must be open and honest, pursuing the high road rather than the expedient course. We must be accountable to taxpayers for our actions.
- State government has a responsibility to safeguard taxpayers dollars by eliminating waste and abuse, and providing efficient and honest government.

Finally, state government should be humble, recognizing that all its power and authority is granted to it by the people of Texas, and those who make decisions wielding the power of the state should exercise their authority cautiously and fairly.

PRIORITY GOAL NATURAL RESOURCES AND AGRICULTURE

To provide leadership and policy guidance for state, federal, and local initiatives that conserve and protect Texas' natural resources (air, water, land, wildlife, and mineral resources) in a consistent manner that encourages sustainable economic development while minimizing harmful effects to these resources.

Benchmarks: No appropriate benchmark was identified for the Sabine River Compact Commission. The benchmarks for the Sabine River Compact Commission will be determined later.

AGENCY MISSION

The mission of the Sabine River Compact Commission is to ensure that the people of Texas receive their fair share of the waters of the Sabine River and its tributaries as allocated by the Sabine River Compact. In addition, our mission includes developing programs to increase the quantity and improve the quality of the water available to the people of Texas.

AGENCY PHILOSOPHY

The Sabine River Compact Commission will conduct its activities and investigations pursuant to the highest ethical standards. The Commission will maintain high standards of accountability, openness, and efficiency. We will pursue improved quantities and qualities of water with a commitment of purpose and responsibility to the people of Texas.

EXTERNAL/INTERNAL ASSESSMENT

Overview of the Sabine River Compact Commission.

The Sabine River Compact Commission (SRCC) is authorized by Chapter 44 of the Texas Water Code. The compact was ratified by the Texas legislature in Chapter 63, Acts of the 53rd Legislature, Regular Session, 1953 after being signed by Texas, Louisiana, and the United States on January 26, 1953. Thus, the Compact represents both state and federal law. The compact allocates the waters of the Sabine River and its tributaries between the states of Texas and Louisiana and establishes an interstate Sabine River Compact Administration to administer the Compact. The SRCC represents Texas on the interstate Sabine River Compact Administration.

The SRCC protects Texas' rights under the compact and ensures Louisiana's compliance with the compact. In addition, the SRCC negotiates and cooperates with Louisiana for programs to increase the quantity and improve the quality of water available to Texas.

The Sabine River Compact applies to the Sabine River and its tributaries. The river flows from northwest to southeast forming the Texas/Louisiana boundary near Logansport, Louisiana. The largest reservoir in the basin is Toledo Bend Reservoir located on the Texas/Louisiana boundary. The waters of the Sabine River are used to supply water for municipal, industrial, irrigation, recreation, mining, hydroelectric, and domestic/livestock purposes.

Organization of SRCC

The SRCC consists of two Commissioners appointed by the Governor. Technical and legal assistance is provided to the SRCC by the Texas Commission on Environmental Quality (TCEQ) and Office of Attorney General (OAG). Chapter 44 of the Texas Water Code provides that the TCEQ will cooperate with the Commissioners in the performance of their duties and shall furnish any available data and information they need. The Water Supply Division of the TCEQ works with the

Commissioners in the performance of their duties. In accordance with Texas law, the OAG provides legal assistance to the SRCC.

The SRCC office is located at 3720 North 16th Street, Orange, Texas 77632, telephone no. 409-882-0354 and/or P. O. Box 556 Mauriceville, Texas 77626, telephone no. 409-745-3135. Travel is required both interstate and intrastate to attend compact meetings, conduct site investigations, attend legal proceedings, and present legislative appropriation requests. Location of the SRCC office in Orange and Mauiceville allows the Commissioners to be close to the water users and river basin.

Texas citizens using the waters of the Sabine River rely on the SRCC to ensure that Texas receives its fair share of the water. The SRCC is the state entity most capable of working with the State of Louisiana to protect the quantity and improve the quality of water available to Texas from the Sabine River and its tributaries.

The assistance historically provided by the OAG and TCEQ has met the needs of the SRCC. No changes are anticipated in the organization of the SRCC. We recommend the TCEQ and OAG continue to provide the technical and legal services critical to the SRCC.

No changes in the services provided by the SRCC are anticipated due to changes in state or federal law.

Capital Improvement Needs

The SRCC has no capital assets. All computers, printers, fax machines, and telephones are provided by the commissioners at no costs to the state. No requests for appropriations for capital assets is anticipated at this time.

SRCC Fiscal Appropriations

Appropriations to the SRCC are \$48,887 for FY-04/05 annually. This represents a 12% reduction from the \$55,788 appropriated for FY-02 and \$55,789 appropriated for FY-03 and a 17% reduction from the \$58,576 appropriated for FY-00 and \$58,577 appropriated for FY-01. Additional funds appropriated to the TCEQ and OAG are expended by those agencies to provide technical and legal support to the SRCC. The OAG is authorized to spend a set amount of its own appropriation to defend Texas' interests in any of the 5 river compacts it has with other states if Texas' interests were threatened. It is very important to continue to provide this appropriation for litigation.

The current appropriations are not sufficient to meet the needs of the SRCC. Funding for the SRCC is from General Revenue. There is sufficient flexibility in the budget to allow the SRCC to operate effectively on a day to day basis when funds are available. The budgets of the technical and legal support agencies experience shortages from time to time which limit the assistance which can be provided to the SRCC.

The funds appropriated to the SRCC do not meet the day to day activities of the agency. The funds appropriated are only sufficient to pay the expenses associated with maintaining the stream flow measurement gages approved by the interstate Sabine River Compact Administration for administering the Compact and the salaries of the commissioners. There is insufficient funds to pay the travel expenses of the two commissioners to attend the official meetings of the Compact or any funds to pay administrative expenses such as telephone, fax, copying, or printing, etc. expenses. Since the budget reductions from the last biennium, these expenses have been payed by the Texas commissioners. Attendance by the Texas commissioners is required at the Compact meetings to conduct official business. Also, if any new cooperative programs with Louisiana to increase the amount of water available or to improve the quality of water coming to Texas are implemented by the interstate Sabine River Compact Administration, additional funds would need to be appropriated. It is important to realize that Louisiana works continually to improve its position. Texas must be prepared and have the resources available to address these situations. If we are not prepared, we could lose some of our water supply.

Population Served By the SRCC

The SRCC serves to ensure that the citizens of east Texas receive their fair share of the waters of the Sabine River basin. The population of the basin is anticipated to grow. With the Sabine River close to the City of Houston area, additional demands can be expected on the waters of the Sabine River basin. Also, the Dallas - Metro Plex area is also looking to the Sabine River basin and Toledo Bend Reservoir for additional water supplies. This emphasizes the need to protect our waters secured through the Sabine River Compact. The increase expected in the regions population during the next six years only adds to the significant role of the SRCC in protecting the water supply.

Technological Developments

The SRCC has no automation or telecommunication equipment. Since the SRCC relies on assistance from the TCEQ and OAG, any technological developments would facilitate the assistance provided by these agencies. The SRCC does not expect to make any equipment purchases in the next six years, primarily due to funding limitations.

Economic Variables

The water supply of the Sabine River basin will continue to be a critical factor in the economic development of this region. As the demand for this resource grows, greater pressures will be exerted to develop this resource further. Without adequate quality water, the economic prosperity of the region and the State will suffer. The SRCC must use all avenues available to ensure that Texas receives its full entitlement of quality water. Furthermore, we must work with Louisiana to improve our supply, both in quantity and in quality.

Impact of Federal Statutes/Regulations

The chair of the interstate Sabine River Compact Administration (Texas and Louisiana) is a Federal appointee. However, the chair has no vote in any matter brought before the Commission. The SRCC could work with federal agencies to conduct programs or studies relating to improving the water quality of the basin. The SRCC has a cooperative program with the US Geological Survey to monitor strategic stream flow and water quality stations within the basin.

Legal Issues

The SRCC has not been involved in any litigation. However, there have been differences of opinion regarding certain provisions of the compact. Texas and Louisiana are currently working to resolve those differences.

Since the compact was approved, the states have been developing rules to administer the compact. Rules have been approved for monitoring the amounts of water permitted in each state. The objective is to know how much water is available for use in each state and to know when Texas or Louisiana is using its full entitlement.

Also, the states have spent considerable effort regarding the compact provision requiring a minimum flow of 36 cfs at the stateline. With the construction of Toledo Bend Reservoir, this provision is essentially meaningless. However, the provision remains in the Compact. A procedure was developed and approved to calculate the stateline flow now that Toledo Bend Reservoir inundates the previous stateline point. The Administration had been trying to resolve this matter before water shortages become critical. Resolving this matter now could prevent lengthy litigation in the future.

The likely development of the Sabine River waters in Texas and its potential impact has generated considerable interest by various organizations and entities in Louisiana. The interstate Sabine River Compact Administration has monitored this closely and attended and conducted several public meetings regarding this matter. Louisiana continues to have serious concerns regarding any environmental impacts the large use of water might generate, as well as, its affect on available water supplies. The SRCC will need to monitor this issue and will likely be instrumental in working with Louisiana interests as the program moves forward.

Self-evaluation and Opportunities for Improvement

The SRCC has worked with the State of Louisiana to resolve disagreements on compact interpretation in a manner favorable to Texas. Negotiations have led to the adoption of rules to administer the compact and procedures to determine availability of water. The water availability procedures will be refined as more information becomes available. The states have worked to resolve issues of disagreement before water shortages have occurred.

The SRCC has worked cooperatively with state and federal agencies to collect stream flow and water quality data and to report diversions as required by the compact. The SRCC could work more closely with local or federal entities to develop additional programs to provide clean water to Texas. Also, the SRCC could contact local beneficiaries to develop additional programs to augment the water quantity and quality of the basin. The SRCC should take every step possible to ensure new programs are developed and support is given to critical programs proposed by federal and local entities to improve our water supply. The development of any new programs will require additional funds to administer or implement.

Performance Benchmarking

The SRCC will coordinate with the corresponding Louisiana entity responsible for administering the Sabine River Compact in Louisiana. The polices and procedures used by Louisiana will be monitored to determine if applicable polices and procedures could be implemented and effectively used in Texas.

The output measure: Number of accountings prepared and resolved annually will be used to evaluate the progress of the SRCC.

SABINE RIVER COMPACT COMMISSION AGENCY GOAL

The SRCC will ensure delivery of Texas' equitable share of quality water from the Sabine River and its tributaries as apportioned by the Sabine River Compact.

OBJECTIVES AND OUTCOME MEASURES STRATEGIES AND OUTPUT MEASURES MEASURES DEFINITIONS

Goal: The SRCC will ensure delivery of Texas' equitable share of quality water from the Sabine River and its tributaries as apportioned by the Sabine River Compact.

Objective: To ensure delivery of 100% of Texas' equitable share of the quality water annually as apportioned by the Sabine River Compact.

Outcome: The percentage received of Texas' equitable share of quality water annually as apportioned by the Sabine River Compact.

Short Definition: Using the water accounting of water diversions published in the annual report of the Sabine River Compact Administration, the acre-feet of water diverted by Texas will be compared to the historical average for the last five years.

Purpose/Importance: Measure shows whether Texas is receiving it's equitable share of quality water from the Sabine River. As used in this measure "equitable share" means that Texas water use, did not exceed the maximum allowed under the compact (i.e., that sufficient water was available to meet the water needs of Texas users). Water quantity on the Sabine is plentiful. Texas and Louisiana may each use 50% of the waters, however, to date neither state uses the full amount to which it is entitled. This measure can also serve to indicate whether diversions are increasing over prior years (indicated when percentage reported exceeds 100%), and indirectly, whether the amount of excess water available is diminishing. A sustained increase in water diversions may indicate the need for formal accounting procedures.

Source/Collection: Annual report of the Sabine River Compact Administration.

Method of Calculation: Measure is calculated by dividing the actual amount of water diversion by the historical average of diversions for the last five years.

Data Limitations: The Sabine River Compact Commission has not initiated formal accounting of water deliveries to each state. As a result, amount of water diverted is one of the few indicators (or proxies) available for use in calculating "Percent received of Texas' equitable share". The Commission does not control water usage (diversions). Reporting will be on an annual basis for the previous calendar year.

Calculation Type: Non-cumulative

New Measure: No

Desired Performance: Higher than target

STRATEGY 1: Prepare and resolve the annual accounting of water diversions by Texas and Louisiana as apportioned by the Sabine River compact.

Output 1: Number of accountings prepared and resolved annually.

Short Definition: Using the annual report of the Sabine River Compact Administration, the acre-feet of water diverted by Texas published in the report will be considered to be the annual accounting. The publication of the report will be considered one accounting.

Purpose/Importance: Measure provides a means to show whether the Sabine River Compact Administration is keeping record of diversions which can be used as an indicator of whether Texas is receiving it's equitable share of quality water from the Sabine River. If this measure is less than target, we will have to find a new mechanism to evaluate whether our water supplies are being impacted.

Source/Collection: Annual report of the Sabine River Compact Administration.

Method of Calculation: Measure is calculated by considering the publication of the annual report to be one accounting.

Data Limitations: The Sabine River Compact Commission has not initiated formal accounting of water deliveries to each state. As a result, publication of the amount of water diverted is one of the few indicators (or proxies) available for doing an "annual accounting". The Commission does not control water usage (diversions). Reporting will be on an annual basis for the previous calendar year.

Calculation Type: Non-cumulative

New Measure: No

Desired Performance: Higher than target

OUTPUT MEASURE 2: Acre-feet of water diversions by Texas as apportioned by the Sabine River Compact.

Short Definition: Using the accounting of water diversions published in the annual report of the Sabine River Compact Administration, the acre-feet of water diverted by Texas will be reported.

Purpose/Importance: Measure shows whether Texas is receiving it's equitable share of quality water from the Sabine River. As used in this measure "equitable share" means that Texas water use did not exceed the maximum allowed under the compact (i. e., that sufficient water was available to meet the water needs of Texas users). Water quantity on the Sabine is plentiful. Texas and Louisiana may each use 50% of the waters, however, to date neither state uses the full amount to which it is entitled. This measure can also serve to indicate whether diversions are increasing over prior years and indirectly, whether the amount of excess water available is diminishing. A sustained increase in water diversions may indicate the need for formal accounting procedures.

Source/Collection: Annual report of the Sabine River Compact Administration.

Method of Calculation: Measure is determined from the annual report published by the Sabine River Compact Administration.

Data Limitations: None

Calculation Type: Non-cumulative

New Measure: No

Desired Performance: Higher than target

EFFICIENCY MEASURE 1: Average cost per acre-foot of water diverted by Texas as apportioned by the Sabine River Compact.

Short Definition: Using the accounting of water diversions published in the annual report of the Sabine River Compact Administration, the acre-feet of water diverted by Texas will be divided by the total expenses for the Sabine River Compact Commission.

Purpose/Importance: Measure is intended to show the cost of water diversion by Texas in relation to the costs of the SRCC. Costs higher than target could mean that water diversions are falling.

Source/Collection: Annual report of the Sabine River Compact Administration and financial records of the Sabine River Compact Commission.

Method of Calculation: Measure is determined by dividing the cost of administering the Sabine River Compact Commission by the acre-feet of water diverted by Texas as published in the annual report published by the Sabine River Compact Administration.

Data Limitations: None

Calculation Type: Non-cumulative

New Measure: No.

Desired Performance: Lower than target

EXPLANATORY MEASURE: Number of active interstate disputes regarding the Sabine River Compact which could result in litigation involving Texas and Louisiana.

Short Definition: Using the records of the SRCC, the number of active Compact disputes being addressed by the Commission during the fiscal year will be reported. A dispute is considered to exist when an issue of differing Compact interpretation is brought before the Commission and resolution is not achieved. The issues will be reported annually.

Purpose/Importance: Measure is intended to show the number of disputes being addressed by the Commission which could result in litigation with Louisiana.

Source/Collection: Records maintained by the SRCC of disputes addressed by the Commission.

Method of Calculation: Measure is tabulated as the actual disputes addressed by the Commission.

Data Limitations: None

Calculation Type: Non-cumulative

New Measure: No

Desired Performance: N/A

APPENDIX I

Description of the Planning Process for the Red River Compact Commission

The Agency's Strategic Plan was prepared through coordination with the agency's technical advisor from the TCEQ and the legal advisor from the OAG. The coordination involved parties directly associated with the SRCC.

APPENDIX II

Discussion of Current Year Activities

The SRCC will continue to monitor water use activities within the Sabine River Basin to ensure Compact compliance. The streamflow gaging network established with the cooperation of the U. S. Geological Survey will be reviewed to ensure that the network provides the information necessary to administer the Compact. During said review an assessment of current diversion points for Texas and Louisiana will be compared to the gaging network for possible upgrades, changes, and/or additions with consideration for technology upgrades. This effort is intended such that the Texas Commissioners shall be better positioned for future pressures with regards to State water needs.

The SRCC has established a website within the website of the TCEQ. The SRCC will be coordinating with the TCEQ to maintain this website. The website maintains information regarding the SRCC and web links to the U. S. Geological Survey for streamflow information. Information regarding Commission meetings, strategic plans, and other topics related to the SRCC are also maintained.

The SRCC will work with the Sabine River Authorities of Texas and Louisiana to begin to become familiar with process and current issues associated with the re-licensing of the Toledo Project. If issues arise which pertain to the SRCC, the Commission will be ready during the 2005-2006 time frame to begin discussions. Completion for re-licensing is due in 2013 and this is normally a 7-year process on average. Discussions are now in progress with SRA of Texas to set the preliminary groundwork for this effort.

APPENDIX III

Workforce Plan

The workforce of the SRCC consists of two Commissioners appointed by the Governor. The TCEQ provides technical and administrative support and the OAG provides legal assistance to the SRCC. Consequently, the SRCC does not employee any FTEs other than the commissioners. The TCEQ and OAG would be responsible for staffing and training appropriate support staff necessary to provide the required support to the SRCC.

APPENDIX IV

Report on Customer Service

The SRCC ensures that Texas receives its equitable share of water pursuant to the Sabine River Compact. The member states of the Compact are Texas and Louisiana. The Sabine River Compact applies to the Sabine River and it's tributaries from the headwaters in northeast Texas to the Gulf of Mexico. The SRCC works with Louisiana and numerous federal agencies to ensure water deliveries to Texas are maintained in accordance with the Compact. The waters are primarily used to supply water for irrigation, municipal, and industrial purposes. The waters are also used for recreation purposes.

The SRCC provided quality service to it's customers by maintaining an office in Orange and Mauriceville, Texas available to answer questions and provide information. The SRCC met periodically with its customers to provide timely information regarding Compact issues and water deliveries, was available on a daily basis to respond to requests for information and answer questions related to the Compact. The SRCC strives to respond to information requests and questions within a one day time period where practical. Staff of the TCEQ and OAG serve as Engineer Advisor and Legal Advisor to the Compact and were also available to provide information to our customers. No complaints concerning the SRCC were provided to the commissioners.

The SRCC maintains a data base for distributing information related to the Compact to it's customers. Also, the SRCC has established a website for the Commission to provide information relating to the Commission and its activities.

The contacts for the SRCC agency customers relations are:

Gary Gagnon, Commissioner Sabine River Compact Commission P. O. Box 556 Mauiceville, Texas 77626 Telephone (409) 745-3135

E-Mail ggagnon500@aol.com

Wayne Reeh, Commissioner Sabine River Compact Commission 3720 North 16th Street Orange, Texas 77632 Telephone (409) 882-0354 Fax (409) 886-3443 E-mail wreeh@pnx.com

APPENDIX V

OUTCOME PROJECTIONS for SABINE RIVER COMPACT COMMISSION

2005-2009

| OUTCOME | 2005 | 2006 | 2007 | 2008 | 2009 |
|--|------------|------|------|------|------|
| Percent received of Texas' equitable share of quality water annually as apportioned by the Sabine River Compa | 100 ct. | 100 | 100 | 100 | 100 |

APPENDIX VI

HUB GOAL

GOAL: We will establish and carry out policies governing purchasing and public works contracting that foster meaningful and substantive inclusion of historically underutilized businesses.

OBJECTIVE: To include historically underutilized businesses (HUBs) in at least 20 percent of the total value of contracts and subcontracts awarded annually by the agency in purchasing and public works contracting by fiscal year 2007.

OUTCOME MEASURE: Percent of total dollar value of purchasing and public works contracts and subcontracts awarded to HUBs.

STRATEGY: Develop and implement a plan for increasing the use of historically underutilized businesses through purchasing and public works contracts and subcontracts.

OUTPUT MEASURE:

- 1. Number of HUB's contractors and subcontractors contacted for bid proposals.
- 2. Number of HUB contracts and subcontracts awarded.
- 3. Dollar value of HUB contracts and subcontracts awarded.

Note: The budget for the SRCC is very small in comparison with typical state agencies. The SRCC only contracts with the U. S. Geological Survey. The U. S. Geological Survey contracts with HUBs. To the extent the SRCC enters into additional contracts for services, HUBs will be utilized in accordance with this goal.

APPENDIX VII

AGENCY INFORMATION RESOURCES STRATEGIC PLAN

For the 2005-2009 PERIOD

By

SABINE RIVER COMPACT COMMISSION

Herman Settemeyer, Information Resources Manager Sabine River Compact Commission July 2, 2002

Herman Settemeyer, Information Resource Manager

Wayne Reeh Sabine River Compact Commissioner

Gary Gagnon Sabine River Compact Commissioner

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INTRODUCTION EXECUTIVE SUMMARY

The primary resource tools used by the Sabine River Compact Commission in the performance of their duties are telephone service, fax transmission service, and personal computer use for word processing including some small processing of data. The Sabine River Compact Commission does not own any personal computers, printers, fax machines, or cellular telephones. Use of this equipment is provided at no charge by the Commissioners.

It is not anticipated that the SRCC will have funding to aquire any additional support from Information Resources within the next five years.

The Sabine River Compact Commission consists of two commissioners appointed by the Governor of Texas to serve six year terms. The SRCC has no staff.

Technical and administrative support to the SRCC is provided by the TCEQ.

PLANNING FACTORS AND ASSUMPTIONS

The major application system includes the telephone, fax machine, and personal computers used for word and data processing provided by the commissioners at no charge. It is anticipated that few if any changes will be made to the current system within the next five years other than individual upgrading of the existing personal computer system and upgrading the existing software. It is not anticipated that any new software programs will be acquired or any of the upgrades will be at the expense of the SRCC.

The SRCC relies on the TCEQ for technical and administrative support and as such, technology available to the TCEQ will be used to support the SRCC. No special IT programs are maintained for the SRCC.

GOALS AND OBJECTIVES SABINE RIVER COMPACT COMMISSION

Agency Goal: The Sabine River Compact Commission will ensure delivery of Texas' equitable share of quality water from the Sabine River and its tributaries as apportioned by the Sabine

River Compact.

IR Goal: Provide telephone and fax transmission service for administering the Sabine River

Compact. Expenses are absorbed by the Commissioners.

IR Objective: Continue to provide telephone and fax transmission service with appropriate additions

to efficiently administer the Sabine River Compact.

IR Strategy: Re-evaluate telephone and fax transmission equipment and service when needed.