# 3.A. STRATEGY REQUEST

79th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST) DATE: TIME: 10/7/2004

10:25:23AM

Agency code: 539 Agency name: AGING AND DISABILITY SERVICES

GOAL: 1 Long-term Care Continuum

Statewide Goal/Benchmark: 3 3

OBJECTIVE: 1 Intake, Access, and Eligibility

Service Categories:

STRATEGY: 1 Intake and Access to Services and Support

Service: 30 Income: A.2 Age: B.3

CODE DESCRIPTION	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Output Measures:					
1 Number of Certified Ombudsmen	1,108.00	1,112.00	1,125.00	1,146.00	1,169.00
2 Number of Persons Receiving Care Coordination	10,614.00	11,774.00	12,138.00	12,296.00	12,230.00
3 Number of Information, Referral and Assistance Inquiries	99,320.00	109,728.00	111,384.00	116,305.00	121,746.00
4 Number of Persons Receiving Legal Assistance	9,520.00	9,687.00	10,256.00	11,713.00	12,033.00
5 Avg Mthly # Consumers w/MR Receiving Assessment & Service Coordination	13,498.00	11,951.00	11,490.00	10,252.00	10,252.00
Efficiency Measures:					
1 Statewide Average Cost Per Care Coordination Client	267.00	252.00	252.00	263.00	267.00
2 Statewide Average Cost Per Person Receiving Legal Assistance	125.00	137.00	131.00	111.00	110.00
<ul><li>3 Avg Mthly Cost Per Consumer MR Receiving Assessment</li><li>&amp; Svc Coordination</li></ul>	126.03	75.85	96.56	107.89	108.90
Explanatory/Input Measures:					
1 # of Visits to Assisted Living Facilities by a Certified Ombudsman	0.00	0.00	0.00	5,016.00	5,267.00
2 Total Expenditures for the Ombudsman Program	0.00	0.00	0.00	3,566,010.00	3,630,197.00
Objects of Expense:					
3001 CLIENT SERVICES	\$15,107,748	\$9,750,886	\$11,030,579	\$11,107,215	\$11,176,946
4000 GRANTS	\$28,933,041	\$26,766,066	\$29,961,649	\$27,430,455	\$27,485,066
TOTAL, OBJECT OF EXPENSE	\$44,040,789	\$36,516,952	\$40,992,228	\$38,537,670	\$38,662,012
Method of Financing:					
1 GENERAL REVENUE FUND	\$1,188,722	\$663,774	\$544,344	\$703,343	\$703,343
8004 GR MATCH FOR FEDERAL FUND	\$745,337	\$835,147	\$934,846	\$774,697	\$774,697
8032 GR CERTIFIED AS MATCH FOR MEDICAID	\$10,565,226	\$6,992,668	\$8,149,404	\$8,348,992	\$8,403,603

# 3.A. STRATEGY REQUEST

79th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST) DATE: TIME:

10/7/2004

10:25:35AM

Agency code: 539 Agency name: AGING AND DISABILITY SERVICES

GOAL: 1 Long-term Care Continuum Statewide Goal/Benchmark:

3 3

**OBJECTIVE:** 1 Intake, Access, and Eligibility Service Categories:

STRATEGY: 1 Intake and Access to Services and Support			Serv	ice: 30 Income:	A.2 Age: B.3
CODE DESCRIPTION	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
SUBTOTAL, MOF (GENERAL REVENUE FUNDS)	\$12,499,285	\$8,491,589	\$9,628,594	\$9,827,032	\$9,881,643
Method of Financing:					
555 FEDERAL FUNDS					
93.041.000 Special Programs for the	\$234,806	\$244,297	\$239,913	\$229,464	\$229,464
93.042.000 Special Programs for the	\$765,031	\$797,138	\$791,657	\$879,811	\$879,811
93.044.000 SPECIAL PROGRAMS FOR THE	\$13,549,205	\$10,422,614	\$14,160,997	\$11,327,509	\$11,327,509
93.045.000 Special Programs for the	\$183,239	\$3,531,222	\$3,363,850	\$2,923,779	\$2,923,779
93.048.000 Special Programs for the	\$2,475	\$0	\$42,750	\$183	\$183
93.052.000 NATL FAMILY CAREGIVER SUPPORT PGM	1 \$1,174,291	\$2,749,098	\$1,172,081	\$1,242,677	\$1,242,677
93.778.003 XIX 50%	\$2,499,649	\$2,919,886	\$2,919,886	\$2,980,806	\$2,996,197
93.778.005 XIX FMAP	\$12,608,099	\$6,831,000	\$8,110,693	\$8,126,409	\$8,180,749
93.779.000 Health Care Financing Res	\$524,709	\$530,108	\$561,807	\$1,000,000	\$1,000,000
CFDA Subtotal, Fund 555	\$31,541,504	\$28,025,363	\$31,363,634	\$28,710,638	\$28,780,369
SUBTOTAL, MOF (FEDERAL FUNDS)	\$31,541,504	\$28,025,363	\$31,363,634	\$28,710,638	\$28,780,369
TOTAL, METHOD OF FINANCE (INCLUDING RIDERS)				\$38,537,670	\$38,662,012
TOTAL, METHOD OF FINANCE (EXCLUDING RIDERS)	\$44,040,789	\$36,516,952	\$40,992,228	\$38,537,670	\$38,662,012
EUL L'TIME EQUIVALENT DOCUTIONS					

FULL TIME EQUIVALENT POSITIONS:

STRATEGY DESCRIPTION AND JUSTIFICATION:

## 3.A. STRATEGY REQUEST

79th Regular Session, Agency Submission, Version 1 Automated Budget and Evaluation System of Texas (ABEST) DATE:

10/7/2004

TIME:

10:25:35AM

Agency name: AGING AND DISABILITY SERVICES Agency code: 539

Intake and Access to Services and Support

GOAL: Long-term Care Continuum Statewide Goal/Benchmark:

3 3

**OBJECTIVE:** STRATEGY: Intake, Access, and Eligibility

Service Categories:

Service: 30

Income: A.2

Age: B.3

**CODE DESCRIPTION** 

Exp 2003

Est 2004

**Bud 2005** 

**BL 2006** 

**BL 2007** 

This strategy includes access and assistance services through mental retardation authorities (MRAs) and area agencies on aging (AAAs). Local MRAs determine eligibility and assist consumers in accessing appropriate services and supports. Services included are eligibility determination, which is an assessment to determine if an individual has mental retardation or is a member of the priority population; and service coordination, which is assistance in accessing medical, social, educational, and other appropriate services and supports to help an individual achieve quality of life and community participation. AAAs assist older persons, their family members and/or other caregivers receive the information and assistance they need in accessing information and community supports and information, referral and assistance, benefits counseling/legal assistance, legal awareness, care coordination and ombudsman services.

Statutory Authority: Health & Safety Code, §§533.035(a) and 534.054; Human Resource Code, §§101.008, 101.022, 101.025, 101.027, 101.030, and 101.008.

#### EXTERNAL/INTERNAL FACTORS IMPACTING STRATEGY:

Each MRA identifies local service needs and priorities. Depending on the mix of services delivered at the local level, expenditures in this strategy could vary from year to year while state dollars allocated through the performance contracts remain relatively stable. This strategy includes services that are provided primarily by AAA staff. In November 2000, the National Family Caregiver Support Program was established to provide critical support for informal caregivers. Two priority service areas under this program are Information, Referral and Assistance and Care Coordination. This program has increased the demand for access and assistance service. AAAs are actively involved in the implementation of 211 in their communities. Several AAAs have been identified as the Area Information Center (AIC) in their community. This has increased the number of inquiries for information, referral and assistance. In some regions, AAAs not designated as the AIC have worked to develop linkages between the AAA and AIC. In some cases, AAAs provide funding for AICs and others are implementing equipment that will improve referrals. As a result of these collaborative efforts, some AAAs will experience a reduction in the number of access and assistance inquiries and expenditures to support access and assistance. In the base request, MR Service Coordination rates have been reduced by 1.06% due to funding restraints associated with 5% reductions and the biennial decrease in the FMAP.

Exceptional Items 2 and 3 seek to restore these reductions.

Strategy Code: 01-01-01-01

Agency Code:	539	Department of Aging and Disability Services	
Goal:	01	Long-Term Care	
Objective:	01	Intake, Access & Eligibility	
Strategy:	01	Intake & Access	
Substrategy:	01	MR Assessment	

Code	Description	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Output Measures: 5. Average monthly number of consumers with MR receiving assessment and service coordination		13,498	11,951	11,490	10,252	10,252
Efficiency Measures: 3. Average monthly cost per consumer with MR receiving service coordination	g assessment and	\$331.79	\$249.04	\$251.00	\$251.00	\$251.00
Code	Description	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Objects of Expense: 3001 Direct Client Services 4000 Grants Total, Objects of Expense		2,499,649 2,172,278 <b>4,671,927</b>	2,919,886 2,196,204 <b>5,116,090</b>	2,919,886 2,283,394 <b>5,203,280</b>	2,980,806 2,365,296 <b>5,346,102</b>	2,996,197 2,377,371 <b>5,373,568</b>
Method of Finance: 8032 GR Certified as Match for Medicaid Subtotal, General Revenue Funds		2,172,278 <b>2,172,278</b>	2,196,204 <b>2,196,204</b>	2,283,394 <b>2,283,394</b>	2,365,296 <b>2,365,296</b>	2,377,371 <b>2,377,371</b>
555 Federal Funds 93.778.003 Medical Assistance Progr Subtotal, Federal Funds	ram - Title XIX @ 50%	2,499,649 <b>2,499,649</b>	2,919,886 <b>2,919,886</b>	2,919,886 <b>2,919,886</b>	2,980,806 <b>2,980,806</b>	2,996,197 <b>2,996,197</b>
Total, Method of Financing	4,671,927	5,116,090	5,203,280	5,346,102	5,373,568	

## **Sub-strategy Description and Justification:**

For persons with mental retardation eligibility determination is the assessment process. This assessment process is necessary to determine if an individual has mental retardation or is a member of the MR priority population. Statutory Authority: Health and Safety Code, §§534.053(a)(3), and 592.018.

## External/Internal Factors Impacting Sub-strategy:

DADS will continue to enhance the process of coordinating its strategic planning process with that of the statewide network of local mental retardation authorities (MRA). As a result of those planning efforts, which include broad-based community participation, each MRA can identify local service needs and priorities.

Strategy Code: 01-01-01-02

Agency Code:	539	Department of Aging and Disability Services
Goal:	01	Long-Term Care
Objective:	01	Intake, Access & Eligibility
Strategy:	01	Intake & Access
Substrategy:	02	MR Service Coordination

Code	Description	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Objects of Expense: 3001 Direct Client Se 4000 Grants Total, Objects of Expense	rvices	12,608,099 8,392,948 <b>21,001,047</b>	6,831,000 4,796,464 <b>11,627,464</b>	8,110,693 5,866,010 <b>13,976,703</b>	8,126,409 5,983,696 <b>14,110,105</b>	8,180,749 6,026,232 <b>14,206,981</b>
Method of Finance: 8032 GR Certified as Subtotal, General Revenue Fu	Match for Medicaid nds	8,392,948 <b>8,392,948</b>	4,796,464 <b>4,796,464</b>	5,866,010 <b>5,866,010</b>	5,983,696 <b>5,983,696</b>	6,026,232 <b>6,026,232</b>
555 Federal Funds 93.778.005 I Subtotal, Federal Funds	Medical Assistance Program - Title XIX - FMAP	12,608,099 <b>12,608,099</b>	6,831,000 <b>6,831,000</b>	8,110,693 <b>8,110,693</b>	8,126,409 <b>8,126,409</b>	8,180,749 <b>8,180,749</b>
Total, Method of Financing		21,001,047	11,627,464	13,976,703	14,110,105	14,206,981

## Sub-strategy Description and Justification:

Service coordination provides assistance in accessing medical, social, educational, and other appropriate services and supports to help an individual achieve quality of life and community participation acceptable to the individual. Service coordination activities also include continuity of services (for an individual residing in a state facility whose movement to the community is being planned or for an individual who formerly resided in a state facility and is on community-placement status and for an individual enrolled in the HCS or ICF/MR program to maintain the individual's placement or to develop another placement for the individual) and service authorization and monitoring (monitoring supports and services to ensure that the person's wants and needs are being addressed across services and over time, assisting the individual when changes in services are needed). Statutory Authority: Health and Safety Code, §534.053(a)(4) and (5).

# External/Internal Factors Impacting Sub-strategy:

DADS will continue to enhance the process of coordinating its strategic planning process with that of the statewide network of local mental retardation authorities (MRA). As a result of those planning efforts, which include broad-based community participation, each MRA can identify local service needs and priorities.

#### 3.D. Sub-Strategy Request Strategy Code: 01-01-01-03

Agency Code:	539	Department of Aging and Disability Services
Goal:	01	Long-Term Care
Objective:	01	Intake, Access & Eligibility
Strategy:	01	Intake & Access
Substrategy:	03	Access and Assistance Coordination

Code	Description	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Output Measures:  2. Number of persons receiving care coordination  3. Number of information, referral, and assistance inquirie  4. Number of persons receiving legal assistance	s	10,614 99,320 9,520	11,774 109,728 9,687	12,138 111,384 10,256	12,296 116,305 11,713	12,230 121,746 12,033
Efficiency Measures: 1. Statewide average cost per care coordination client 2. Statewide average cost per person receiving legal assi	stance	\$267.00 \$125.00	\$252.00 \$137.00	\$252.00 \$131.00	\$263.00 \$111.00	\$267.00 \$110.00
Code	Description	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Objects of Expense: 4000 Grants Total, Objects of Expense		9,271,215 <b>9,271,215</b>	10,307,450 <b>10,307,450</b>	9,169,190 <b>9,169,190</b>	9,857,888 <b>9,857,888</b>	9,857,888 <b>9,857,888</b>
Method of Finance: 0001 General Revenue 8004 GR Match for Federal Funds (TDoA) Subtotal, General Revenue Funds		733,000 653,807 <b>1,386,807</b>	310,056 764,738 <b>1,074,794</b>	(63,485) 839,797 <b>776,312</b>	247,621 683,167 <b>930,788</b>	247,621 683,167 <b>930,788</b>
555 Federal Funds 93.041.000 Special Services for the A 93.045.000 Special Services for the A 93.045.000 Special Services for the A 93.048.000 Special Services for the A 93.052.000 National Family Caregiver 93.779.000 CMS Research, Demonst	ging_Title III, Part B ging_Title III, Part C ging_Title IV and Title II Support	43,848 5,955,846 183,239 2,475 1,174,291 524,709 <b>7,884,408</b>	45,620 4,581,486 1,326,344 0 2,749,098 530,108 9,232,656	43,648 6,425,733 146,859 42,750 1,172,081 561,807 8,392,878	38,506 7,450,723 0 183 437,688 1,000,000 8,927,100	38,506 7,450,723 0 183 437,688 1,000,000 8,927,100
Total, Method of Financing		9,271,215	10,307,450	9,169,190	9,857,888	9,857,888

## **Sub-strategy Description and Justification:**

Area Agencies on Aging support a statewide coordinated system of access and assistance that connects individuals to information and services at the local level. Comprised of four key services under the Older Americans Act (see description below), this system provides services that meet the individual needs of older persons, their family member(s) and informal caregiver(s). (Ombudsman services are a part of this system of access and assistance and are contained within a separate sub-strategy).

Information, Referral and Assistance: This service includes receiving an inquiry, assessing the service need(s), making a referral to an appropriate resource, and following up on the referral to ensure the service was received.

Care Coordination: An ongoing process that includes assessing the needs of a client and effectively planning, arranging, coordinating and following-up on services that most appropriately meet the identified needs.

Legal Assistance: Also known as Benefits Counseling, this service includes assistance with benefits and entitlements or assistance that includes advice and representation by an attorney (including assistance by a paralegal or law student under the supervision of an attorney) to older individuals with economic and social needs.

Statutory Authority: Human Resource Code, §§101.008, 101.022, 101.025, 101.027, 101.030, and 101.008; Older Americans Act, 42 USC Chapter 35.

#### External/Internal Factors Impacting Sub-strategy:

Through broad-based community participation, each MRA identifies local service needs and priorities. Depending on the mix of services delivered locally, expenditures in this strategy may vary from year to year while state funds allocated through performance contracts remain relatively stable.

DADS optimization efforts resulting in redesign may affect access/assistance services. Funds were allocated to provide critical support for informal caregivers. Priority service areas include Information, Referral and Assistance and Care Coordination. An increase in the demand for access/assistance service has occurred, resulting in additional AAA staff being hired to coordinate services.

AAAs are actively involved in the implementation of 211 in their communities, with several identified as the Area Information Center (AIC) in their community. The result is an increased number of inquiries for information, referral and assistance. In some regions, AAAs not designated as the AIC have worked to develop linkages between the AAA and AIC. Some AAAs provide funding for AICs and others are working to improve referrals.

Some AAAs will experience a reduction in access/assistance inquiries and expenditures to support access/assistance.

There is an increase in the number of persons in need of legal assistance. Medicare beneficiaries needed assistance following the loss of coverage by HMOs and with changes under the Medicare Modernization Act. These needs were met via AAA staff and through interagency contracts with the Texas Department of Insurance and the Texas Legal Services Center.

Strategy Code: 01-01-01-04

Agency Code:	539	Department of Aging and Disability Services	
Goal:	01	Long-Term Care	
Objective:	01	Intake, Access & Eligibility	
Strategy:	01	Intake & Access	
Substrategy:	04	Ombudsman	

Code	Description	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Output Measures:  1. Number of certified Ombudsmen		1,108	1,112	1,125	1,146	1,169
Explanatory Measures:  1. Number of visits to Assisted Living Facilities by a Certified Ombudsman  2. Total expenditures for the Ombudsman program		New New	New New	New New	5,016 3,566,010	5,267 3,630,197
Code	Description	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Objects of Expense: 4000 Grants Total, Objects of Expense		3,333,844 <b>3,333,844</b>	2,828,118 <b>2,828,118</b>	3,388,558 <b>3,388,558</b>	3,448,624 <b>3,448,624</b>	3,448,624 <b>3,448,624</b>
Method of Finance: 0001 General Revenue 8004 GR Match for Federal F Subtotal, General Revenue Funds	unds (TDoA)	455,722 91,530 <b>547,252</b>	353,718 70,409 <b>424,127</b>	404,615 95,049 <b>499,664</b>	455,722 91,530 <b>547,252</b>	455,722 91,530 <b>547,252</b>
93.042.000 Special S	Services for the Aging_Title VII, Chapter 3 Services for the Aging_Title VII, Chapter 2 Services for the Aging_Title III, Part B	190,958 765,031 1,830,603 <b>2,786,592</b>	198,677 797,138 1,408,176 <b>2,403,991</b>	196,265 791,657 1,900,972 <b>2,888,894</b>	190,958 879,811 1,830,603 <b>2,901,372</b>	190,958 879,811 1,830,603 <b>2,901,372</b>
Total, Method of Financing		3,333,844	2,828,118	3,388,558	3,448,624	3,448,624

# **Sub-strategy Description and Justification:**

Services include the identification, investigation, and resolution of complaints that are made by, or on behalf of residents of nursing facilities and assisted living facilities and which relate to action, inaction, or decisions that may adversely affect the health, safety, welfare, or rights of the residents. Statutory Authority: Health and Safety Code, Chapter 242.

External/Internal Factors Impacting Sub-strategy:

The Ombudsman program has recently expanded its advocacy services to include assisted living facilities. Paid staff administers this program. Services are delivered primarily through volunteering trends could have a direct impact upon program services.

Strategy Code: 01-01-01-05

Agency Code:	539	Department of Aging and Disability Services	
Goal:	01	Long-Term Care	
Objective:	01	Intake, Access & Eligibility	
Strategy:	01	Intake & Access	
Substrategy:	05	Program Administration	

Code	Description	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
Objects of Expense: 4000 Grants Total, Objects of Expense		5,762,756 <b>5,762,756</b>	6,637,830 <b>6,637,830</b>	9,254,497 <b>9,254,497</b>	5,774,951 <b>5,774,951</b>	5,774,951 <b>5,774,951</b>
Method of Finance: 0001 General Rev Subtotal, General Revenue		0 <b>0</b>	0 <b>0</b>	203,214 <b>203,214</b>	0 <b>0</b>	0
555 Federal Fun 93.044.000 93.045.000 93.048.000 93.052.000 Subtotal, Federal Funds	Special Services for the Aging_Title III, Part B Special Services for the Aging_Title III, Part C Special Services for the Aging_Title IV and Title II National Family Caregiver Support	5,762,756 0 0 0 5,762,756	4,432,952 2,204,878 0 0 6,637,830	5,834,292 3,216,991 0 0 <b>9,051,283</b>	2,046,183 2,923,779 0 804,989 <b>5,774,951</b>	2,046,183 2,923,779 0 804,989 <b>5,774,951</b>
Total, Method of Financing		5,762,756	6,637,830	9,254,497	5,774,951	5,774,951

# **Sub-strategy Description and Justification:**

In accordance with an approved intrastate funding formula AAAs receive funds to support administrative activities that are not supported in service delivery. These include but are not limited to such responsibilities as providing advocacy and outreach for older persons, their family members and other caregivers, developing and implementing a federally required Area Plan, procurement activities (vendor agreements and contracts with service providers), reporting, reimbursement, accounting, auditing, monitoring and quality assurance. In accordance with the Older Americans Act, administrative funds require a 25% match. Statutory Authority: Human Resource Code, §§101.008, 101.022, 101.025, 101.027, 101.030, and 101.008.

# 3. E. Sub-strategy Summary

Agency Code: 539	Agency Name: Texas Department of Aging and Disability Services	Statewide Goal Code : 03-03		Strategy Code: 01-01-01		
AGENCY GOAL	Long Term Care					
OBJECTIVE	Intake, Access & Eligibility					
STRATEGY	Intake & Access					
SUB-STRATEGY SUMM	ARY			<del> </del>		
Code	Sub-strategy Requests	Exp 2003	Est 2004	Bud 2005	BL 2006	BL 2007
01	MR Assessment	4,671,927	5,116,090	5,203,280	5,346,102	5,373,568
02	MR Service Coordination	21,001,047	11,627,464	13,976,703	14,110,105	14,206,981
03	Access and Assistance Coordination	9,271,215	10,307,450	9,169,190	9,857,888	9,857,888
04	Ombudsman	3,333,844	2,828,118	3,388,558	3,448,624	3,448,624
05	Program Administration	5,762,756	6,637,830	9,254,497	5,774,951	5,774,951
	Total, Sub-strategies	44,040,789	36,516,952	40,992,228	38,537,670	38,662,012