SUPREME COURT OF TEXAS INTERNAL OPERATING PROCEDURES

BLAKE A. HAWTHORNE

Clerk of the Court Supreme Court of Texas 201 W. 14th Street Austin, Texas 78701 (512) 463-1312

State Bar of Texas PRACTICE BEFORE THE TEXAS SUPREME COURT

April 17, 2009 Austin

CHAPTER 1

BLAKE A. HAWTHORNE

The Supreme Court of Texas appointed Blake A. Hawthorne to a four year term as the Clerk of the Supreme Court of Texas on August 1, 2006. Prior to his appointment, he served the Court as the Staff Attorney for Original Proceedings. Before joining the Court, he was an Assistant Attorney General for the State of Texas and an associate in the law firms of Wiley, Rein & Fielding in Washington, D.C. and Jackson Walker in Fort Worth, Texas.

Blake graduated *magna cum laude* from Tulane University with a degree in Anthropology and Spanish in 1992. The faculty of the Anthropology Department awarded him the Robert Wauchope Award as the most outstanding graduate that year. While a student at Tulane, he spent his junior year abroad studying at La Universidad Complutense in Madrid, Spain. Blake graduated with honors from the University of Texas School of Law in 1996. He is Board Certified in Civil Appellate Law by the Texas Board of Legal Specialization.

Blake is a native Texan, who was born in Austin, Texas. He is married to another native Texan and Austinite, Wendy Harvel, who is an administrative law judge with the State Office of Administrative Hearings. They have two daughters - Sophie and Eva.

TABLE OF CONTENTS

I.	IN	FRODUCTION	. . 1
II.	SE	EKING HELP AND GETTING INFORMATION	1
	A.	The Clerk's Office	1
	B.	The Court's Website	1
		1. Frequently Asked Questions	1
		2. The Clerk's Page	
		3. Electronic Briefs	
		4. Casemail	
		5. The Court Calendar	
		6. The Rules Page	
		7. Oral Argument Video and Audio Recordings	
	~	7. RSS Feeds	
	C.	The Rules Attorney	
	D.	The Staff Attorney for Public Information	3
III.	FIL	ING DOCUMENTS WITH THE COURT	
	A.	Number of Copies	
	В.	Cover Letter	
	C.	Filing by Mail	
	D.	Mailing addresses	
	E.	Filing Fees	
	F.	Emergencies	
	G.	Electronic Filing	4
IV.	PE	TITIONS FOR REVIEW	4
	A.	Clerk's Office Review and Data Input	5
	B.	Formatting	5
		1. Margins	5
		2. Spacing	
		3. Font	
		4. Binding and Covering	
	C.	Citations	
	D.	Lead Counsel	
	E.	Page Limits	
	F.	The Sections of a Petition for Review	
		1. Identity of Parties and Counsel	
		2. Table of Contents	
		3. Index of Authorities	
		4. Statement of the Case	
		5. Statement of Jurisdiction6. Issues Presented	
		7. Statement of Facts8. Summary of the Argument	
		9. Argument	
		10. Prayer	
		11. Appendix	
	F.	Response to Petition for Review	
	G.	Reply	
	0.		/
V.		DICIAL DETERMINATION AT PETITION STAGE: AN OVERVIEW OF ACTION ON PETITIONS	^
	FO A.	R REVIEW AND ORIGINAL PROCEEDINGS "Conveyor Belt" System	
	4 1.	Confession Both System	,. <i>)</i>

	D	Exception for urgent matters Pink Vote Sheet	
	B.		
	C. D.	Purple Vote Sheet	
	D. E.	Yellow Vote Sheet	
	E. F.	Request for Response	
	Г.	Review of Petitions	
		1. Amount of Review	
		2. Manner of Review	
		3. Timing of Review	
	~	4. Role of Court Staff in Review	
	G.	Conference at Petition Stage	
		1. Conference Calendar	
		2. Length of Conference	
		3. Attendance at Conference	
		4. Agenda for Conference	
		5. Disposition of Petition Without Discussion at Conference	
		6. Postponement of Discussion of Petition	
	**	7. Discussion of Petition at Conference	
	H.	Votes Required for Particular Dispositions	
		1. Deny	
		2. Request Response	
		3. Request Record	
		4. Discuss	
		5. Dismiss WOJ	
		6. Request Full Briefing and Memo	
		7. Grant Petition for Review	
		8. Grant Petition for Writ of Mandamus or Habeas Corpus	
		9. Hold	
		10. Per Curiam	
		11. Refuse	
		12. Improvident Grant	
		13. Summary of Required Votes	13
VI.	BRI	IEFS ON THE MERITS AND STUDY MEMO	13
	A.	Request for Briefs on the Merits	13
		1. Practical Significance of Request	13
		2. Relationship to Assignment of Study Memo and Request for Record	13
		3. Deadlines	13
	B.	Assignment and Preparation of Study Memo	13
		1. Manner in Which Assignments are Made	13
		2. Focus on Particular Issues	
		3. Reliance on Parties' Briefs vs. Independent Research	14
		4. Study Memo Guidelines	14
		5. Law Clerk's Recommended Disposition	14
		6. Deadline for Memo	14
	C.	Amicus Submissions at Briefs on the Merits Stage	15
		1. Forwarding to Justices	
		2. Review by Justices	
		3. Treatment in Study Memo	
		4. Call for the Views of the Solicitor General ("CVSG")	
	D.	Circulation of Study Memo	
		General Policy Regarding Circulation	
		2. No Screening by Justices Before Circulation	
		3. Justices' Review of Study Memo vs. Parties' Briefs	
	E.	Conference at Briefs on the Merits Stage	
		1. Nature of Discussion	
		2. Supplemental Study Memo	16

Sup	reme	e Court of Texas Internal Operating Procedures Ch	<u>apter l</u>
			1.
	F.	3. Protracted Inactivity	
	г.	1. Dispositions Available	
		2. Impact of Study Memo on Disposition	
		2. Impact of Study Memo on Disposition	10
VII.	IN7	TERNAL PROCEDURES FOR PETITIONS FOR WRIT OF MANDAMUS AND HABEAS CORPUS	S 16
VII	I.PA	RENTAL TERMINATION CASES	16
IX.	DIF	RECT APPEALS	17
X.	MC	OTIONS (OTHER THAN REHEARING MOTIONS)	17
21.	A.	Motions to Extend Time ("METs")	17
		1. Unopposed MET for Petition for Review	
		2. Unopposed MET for Response to Petition	
		3. Unopposed MET for Reply to Response to Petition	
		4. Unopposed MET for Petitioner's and Respondent's Briefs on the Merits	17
		5. Unopposed MET for Petitioner's Reply Brief on the Merits	17
		6. Unopposed MET for Motion for Rehearing	
	В.	Motions to Abate	
	C.	Motions to Dismiss Pursuant to Settlement	
	D.	Other Motions	18
XI.	SU	BMISSION WITH AND WITHOUT ORAL	18
	A.	Submission Without Oral Argument	18
		1. Votes Required	
		2. Manner of Disposition without Oral Argument	
		3. Reasons for Deciding Case Without Oral Argument	
	_	4. Assignment of Opinion	
	B.	Submission With Oral Argument	
		1. Votes Required	
		2. Drawing of Opinions3. Preparation for Oral Argument	
		3. Preparation for Oral Argument4. Post-submission Conference	
		5. Post-submission Briefing	
37	CIT	DOLL ATION OF DRAFT ORBITONS AND DISPOSITION OF GASE	1.0
X.		RCULATION OF DRAFT OPINIONS AND DISPOSITION OF CASE Opinions Issued Without Oral Argument	
	A.	1. Per Curiam Opinions	
		2. Signed Opinions Without Oral Argument	
	B.	Opinions Issued After Oral Argument	
	٠.	1. Circulation of Draft Opinions	
		2. Disposition	
XII	M	OTIONS FOR REHEARING	20
7 111.	Α.	Of Denial of a Petition	
		1. Distribution	
		2. Disposition Without Conference	
		3. Disposition With Conference and Required Votes	
	B.	Of a Cause or Per Curiam Decision	
		1. Distribution and Initial Processing	
		2. Participation by New Justices in Rehearing	
		3. Disposition and Required Votes	
	C.	No Successive Motions	20
CO	NCI	.USION	21

Supreme Court of Texas Internal Operating Procedures	Chapter 1
APPENDIX A	23
APPENDIX B	24
APPENDIX C	25
APPENDIX D	26

SUPREME COURT OF TEXAS INTERNAL OPERATING PROCEDURES

I. INTRODUCTION

The purpose of this paper is to provide an indepth examination of the internal operating procedures of the Supreme Court of Texas. Like most continuing legal education articles, this article relies heavily on other articles written on this same topic in previous years. Much of this article is taken verbatim from these previous articles, but the article is updated with new information about the Court's website, procedures, and applicable rules. The author is indebted to the staff members of the Supreme Court of Texas and appellate practitioners who contributed to these previous articles and who provided their insights and comments for this article. In particular, the author wishes to thank

Ginger Rodd, and Nadine Schneider for their contributions to this article and past articles on this same subject.

This article is intended to assist attorneys and others who wish to understand how the Supreme Court of Texas operates. Much of the information contained in this article can be found from by carefully reading of the Texas Rules of Appellate Procedure—particularly Rules 52 through 65, which govern proceedings in the Supreme Court of Texas. One should also be thoroughly familiar with Texas Rule of Appellate Procedure 9 which sets forth important rules regarding signing, filing, form, and service of documents in all Texas appellate courts. For information regarding the filing of motions, be sure to read Tex Rule of Appellate Procedure 10 carefully, especially if you are filing a motion for extension of time as the rule requires particular information for these motions. See TEX. R. APP. P. 10.5(b).

The rules, of course, trump the author's statements and opinions and you must ultimately be guided by the rules and the decisions of the courts.

II. SEEKING HELP AND GET TING INFORMATION

A. The Clerk's Office

The Supreme Court of Texas provides several different resources for persons seeking help in understanding the Court's procedures. The staff of the Court aims to be friendly and helpful, so one should not hesitate to contact the Court's staff for assistance.

It is important to remember, however, that Texas Rule of Appellate Procedure 9.6 provides that parties and counsel may communicate with the appellate court about a case only through the clerk. If you are a

party or counsel to a case, you should not contact anyone besides the Clerk's office about your case.

The Clerk's office can be reached at (512) 463-1312. If you need immediate relief from a lower court order and intend to file a motion for stay, you should contact the Clerk's office as soon as possible after the need for relief arises. The Court does not accept filings by facsimile, but if you call the Clerk's office you will be instructed on the Court's procedures in the event that immediate relief is needed.

B. The Court's Website

With the assistance of the Office of Court Administration ("OCA"), the Supreme Court of Texas strives to provide a helpful and user-friendly website. The Clerk and his staff dedicate a great deal of time to suggesting and implementing changes to the Court's website. The address of the Court's website is www.supreme.courts.state.tx.us.

1. Frequently Asked Questions

The Court's website answers many frequently asked questions regarding the amount of filing fees, the Court's mailing addresses, the number of copies one must file, and many other questions. Please familiarize yourself with the Court's website before calling to request assistance. A link to the frequently asked questions section (FAQ) is found both at the banner located at the top of the website and on the Clerk's page.

http://www.supreme.courts.state.tx.us/court/faqs.asp.

If you are an attorney, please educate and inform your staff about this resource. All of our clerks' offices spend a great deal of time answering telephone calls about basic information that can be found on the courts' websites. Please help our clerks' offices run more efficiently by training your staff to use the available internet resources.

2. The Clerk's Page

The Clerk of the Supreme Court of Texas maintains a web page at http://www.supreme.courts.state.tx.us/court/clerksofc.asp. One can find a link to this page on the Court's homepage. The Clerk's page provides information about filing fees, mailing addresses, and the telephone number for the Clerk's office.

In addition, the Clerk's page provides links to information of interest to appellate specialist and court watchers. For example, the Clerk's Office publishes a Weekly Event report listing all petitions, briefs, and other documents filed with the Court each week. There are also links to the Court's administrative orders where one can find information pertinent to the history of Texas rules and other administrative matters.

The Clerk of the Supreme Court also serves as the Clerk of the Multidistrict Litigation Panel ("MDL Panel"). The Clerk maintains a web page devoted exclusively to the MDL panel and a link to that page can be found on the Clerk's home page.

3. Electronic Briefs

Perhaps the most useful page to both novices and experienced appellate practitioners alike is the electronic briefs page. When the Court requests briefs on the merits, the Court ask the parties to submit electronic copies of the petition, response, reply, and all briefs in electronic format for posting on the Court's website. The address of the electronic briefs page is http://www.supreme.courts.state.tx.us/ebriefs/ebriefs.asp. If you have questions about the proper format for appellate briefs, this is a good place to find examples. The electronic briefs page also a good place to keep track of the issues that the Court is reviewing.

4. Casemail

Once a number is assigned to a petition or other initial filing, one should register to receive case mail from the Court. The Court's automated information system will send registrants e-mails regarding any filings or other activity, including calendar settings, on the Court's docket sheet for that matter. Of course, counsel should not rely exclusively on this service and should always double-check any due dates and calendar those dates independently of this system. The system can also provide notices of new opinions. The Court's website contains information on registering to receive case mail: www.supreme.courts.state.tx.us (see the green case mail links on the right hand side). Once registered with a user name and password, counsel may sign up to receive opinion notices in any appellate court in Texas (except the Fifth Court in Dallas, which has its own electronic notification system), and counsel may elect to receive an e-mail notice for all events and calendars in any case in those courts. Though counsel may view a list of all watched cases from one webpage, and may delete any watched case from that page, counsel must initially go to a particular case in order to elect to receive case mail on that case.

5. The Court Calendar

The Court provides a detailed calendar on its website listing the dates that the Court will discuss cases in conference and hear oral arguments. The calendar allows you to click on events to view more detailed information. You can also download events to your Microsoft Outlook calendar.

Mastering the Court's internal operating procedures will allow you to use the Court's calendar

to predict when to expect the Court to take action in your case, or other cases that you are watching. Using what you know about the Court's calendar and the internal operating procedures can also help give you insight into whether the Court is interested in your case.

6. The Rules Page

Free copies of the Rules of Appellate Procedure, the Rules of Civil Procedure, the Rules of Evidence, and many other rules and standards are available at http://www.supreme.courts.state.tx.us/rules/rules.asp.

7. Oral Argument Video and Audio Recordings

On March 12, 2007, the Supreme Court of Texas and St. Mary's University School of Law began broadcasting oral arguments live over the internet. All of these video recordings are available at http://www.stmarytx.edu/law/webcasts/.

The Clerk's office also posts audio recordings of all oral arguments at http://www.supreme.courts.state.tx.us/oralarguments/audio.asp. The Clerk's Office has also converted about twenty years of audio cassette recordings of oral arguments to digital format and made them available on this page. No other state appellate court has as many oral argument recordings available online.

In addition, transcripts of oral arguments are available both on St. Mary's website and the Court's oral argument audio pages. Transcripts of oral arguments are usually posted on the websites two weeks after the argument. Westlaw provides the transcripts to the Court and also maintains its own database of searchable transcripts, which are linked to the video recordings in Westlaw's database. The transcripts are available for free on the Court's website, but Westlaw charges for using its oral arguments database.

7. RSS Feeds

The Court provides Really Simple Syndication ("RSS") feeds through its website. An RSS feed is a stripped down, compact version of a website that one can read using an RSS reader. The Court provides RSS feeds for its calendar, electronic briefs page, opinions, orders, and many other web pages. Using an RSS Reader, changes to these pages will automatically be delivered to you. One no longer has to go back to the web pages itself to see changes because changes are delivered automatically through the RSS Reader. This is an informative and convenient way to follow the Court. Both Google and Yahoo provide excellent free RSS readers—and if you use iGoogle or My Yahoo you can integrate the RSS readers into your home page.

For more information about the Supreme Court's RSS feeds and how to download an RSS reader, go to http://www.supreme.courts.state.tx.us/rss.asp.

C. The Rules Attorney

The Court employs a Staff Attorney for Rules (aka "The Rules Attorney") who works exclusively on creating, revising, and amending Texas court rules. The Rules Attorney's phone number is published on the website's rules page. *See* The Rules Page, Section B, 6 above. One may contact the Rules Attorney to discuss questions regarding the rules and procedure. But the Rules Attorney cannot discuss particular cases with parties or counsel or give legal advice. *See* TEX. R. APP. P. 9.6.

D. The Staff Attorney for Public Information

The Court employs a Staff Attorney for Public Information to assist the Court in communicating with the press, the Bar, and the general public. Among other things, the Staff Attorney for Public Information prepares case summaries for cases that have been set for oral argument and disseminates a weekly e-mail to a group e-mail list containing the Court's orders and opinions. As with all the Court's staff attorneys, the Staff Attorney for Public Information cannot give you legal advice. Parties and counsel to a case should not contact this staff attorney, or any other staff attorney, to discuss a question about a particular case. *See* TEX. R. APP. P. 9.6.

III. FILING DOCUMENTS WITH THE COURT

A. Number of Copies

An original and eleven copies are required for almost all documents. TEX. R. APP. P. 9.3(b). But there is an exception for motions for extension of time. Only an original and two copies of a motion for extension of time must be filed. *Id*. Likewise, only an original and two copies of a response to a motion for extension of time are required.

B. Cover Letter

The cover letter should be addressed to Blake A. Hawthorne, Clerk, Supreme Court of Texas. The mailing address is listed below and can be found on the Court's website. The cover letter should state the number of copies being filed and whether an extra copy is included for file-stamp purposes.

If you have spoken to the Clerk's office about your case and received special instructions, it is a good idea to mention this in your cover letter. The Clerk's office receives many phone calls and you should remind the Clerk's office about your telephone conversation regarding your case if you received instructions regarding your filing or case.

C. Filing by Mail

Rule 9.2(b)(1) is frequently referred to as the "mailbox rule." Under this rule, you may file the initial petition for review or motion for extension of time to file the petition for review by United States Postal Service first class, express, registered, or certified mail. You must deposit the document in the mail on or before the due date. If you are relying on the mail box rule for timely filing, it is a good idea to obtain a receipt of certificate of mailing from the post office showing the date the document was mailed. Tex. R. App. P. 9.2(b)(2)(B), (C). When relying on the mail box rule to timely file a document, do not use Federal Express, UPS, or other mail courier service. Unlike the federal counterpart, Rule 9.2 specifically references the United States Postal Service and does not mention other mail carriers.

In addition to the foregoing, to be timely filed under the mail box rule, the document must actually be received within ten days. One should also check to make sure that Clerk receives the filing within ten days after you mailed the document. The failure of the document to arrive within ten days can be fatal to your reliance on the mail box rule. See Stokes v. Abderdeen Ins. Co., 917 S.W.2d 267, 268 (Tex. 1996) ("The clerk must still receive the documents within 10 days to perfect the filings.").

D. Mailing addresses

When sending documents through the United States Postal Service, address your package to:

Mr. Blake A. Hawthorne Clerk, Supreme Court of Texas P.O. Box 12248 Austin, Texas 78711

Federal Express, UPS, and other overnight delivery services require a physical address. When using a courier service, address your package to:

Mr. Blake A. Hawthorne Clerk, Supreme Court of Texas 201 W. 14th Street, Room 104 Austin, Texas 78701

E. Filing Fees

Do not forget to send in any applicable filing fees. Failure to include your filing fee will delay the processing of your case. The Clerk's office will call to request missing fees. If fees are not received immediately, the Clerk's office will send you a letter stating that appropriate action, including possible dismissal of your case, will be taken if you do not pay the fee within a specified time. If fees remain unpaid, the Clerk will circulate a memo to the Court

recommending dismissal for failure to pay the required fees. Checks should be made payable to Clerk, Supreme Court of Texas. Credit cards are not accepted.

The following fees are required for filings in the Supreme Court of Texas:

Petition for Review	\$125.00
Additional Fee if Granted	\$75.00
Motion for Extension of Time	\$10.00
Petition for Writ of Mandamus, Habeas Corpus, Prohibition, Injunction and other original proceedings	\$125.00
Motion for Rehearing	\$15.00
Miscellaneous Motions (not covered above or in Tex. Gov't Code § 51.05)	\$10.00
Exhibits tendered for argument	\$25.00
Certified Question from Federal courts	\$150.00
Direct Appeal (case appealed directly to the Texas Supreme Court from a state district court)	\$175.00
Any other proceeding filed in the Supreme Court of Texas	\$150.00

F. Emergenci es

If you need relief within the next ten business days, you should call the Clerk's office and inform them that you will be filing a motion for emergency or temporary relief. The phone number is (512) 463-1312. You will receive instructions on how to e-mail your documents to the Clerk so that the Staff Attorney for Original Proceedings (aka the Mandamus Attorney) can begin reviewing your documents. The Mandamus Attorney will usually decide when to circulate the documents to the Court.

Documents sent to the Clerk by e-mail are considered filed when the filing fee and paper documents are received. So you should use an overnight delivery services to deliver your documents to the Court or hand deliver them to the Court as soon as possible when you have an emergency. The Court generally will not grant relief until the filing fee and paper documents are received.

G. Electronic Filing

The Clerk is currently working with OCA to develop an electronic filing system for all Texas

appellate courts. The name of the project that will enable electronic filing is the Texas Appeals Management and Electronic Filing System ("TAMES"). TAMES will use the same model for electronic filing that many Texas trial courts currently use. The filer chooses an Electronic Filing Service Provider ("EFSP") to assist him or her with filing and serving electronic documents. The EFSP converts the document from their native format (e.g. Word, WordPerfect) into PDF, serves the document on other parties, and delivers the document to Texas Online. Texas Online then delivers the document to the appropriate court, collects the applicable filing fees, remits the filing fees to the court, and returns an electronic file-stamped document to the filer through the EFSP.

As part of TAMES, an electronic voting and circulation system will enable appellate court Justices to vote on opinions, suggest changes to the author, or circulate a dissent. The appellate record will also be available to the Justices in electronic form, reducing the amount of time needed to obtain and review the record. Hopefully the new system will make drafting and circulating opinions more efficient, decreasing the amount of time it takes to resolve cases.

The Supreme Court of Texas will be one of the pilot courts for TAMES, with the system expected to be deployed in September, 2009. The Rules Attorney, the Clerk, and members of OCA are working on a number of changes to the rules that will enable electronic filing.

TAMES and electronic filing may have a significant impact on the internal operating procedures of the Supreme Court. For example, petitions for review will be immediately viewable by anyone with internet access—including the Justices. The physical forwarding of petitions for review will no longer be necessary, perhaps altering the current practice of forwarding petitions every Tuesday. The new system may also have an impact on when initial votes are due (see discussion of purple vote sheets below), how Justices share comments with each other about their drafts, and could fundamentally alter the Court's monthly conferences (see discussion below).

In short, not only will electronic filing change the way that documents are filed, but it may also have a substantial impact on the Court's internal operating procedures.

IV. PETITIONS FOR REVIEW

The petition for review is the primary means by which one usually seeks review of the decision of a court of appeals. Before filing a petition for review, one should be thoroughly familiar with the provisions of Rule 53. Rule 53 sets out the necessary contents for a petition for review, the page limits, and the

required appendix materials. One should also be thoroughly familiar with Rule 9 which establishes margins, font sizes, and other format requirements. Knowing these rules will help get you past the Clerk's Office review of your petition and avoid having your petition being struck for non-compliance.

A. Clerk's Office Review and Data Input

The deputy clerks review incoming filings to determine whether they comply with the rules governing the form and content of the documents. The Clerk is authorized by the Court to strike nonconforming documents. The deputy clerk will prepare a strike sheet for the Clerk to review listing the defects in the filing. See Appendix A. The Clerk will then review the strike sheet and the document. If the Clerk determines that the document should be struck, an order will issue stating why the Court struck the filing and ordering the filing to be redrawn, usually within ten days. The Clerk retains the original struck document and a copy. Arrangements can be made to return the remaining copies to the filer.

The deputy clerks input information about the filing into the Court's case management system. For a petition, this includes virtually all of the basic information about the case that is required by Rule 53 (or Rule 52 for original proceedings). For example, the name of the trial court judge, the court of appeals panel, and the identity of parties and counsel. This data is used for recusal purposes, to populate the online docket sheets, and to create statistical reports published by the Office of Court Administration. It is therefore critical that you provide accurate information. This information about the case will usually appear on the Court's website the day after the filing was received. Case information is updated as other documents are filed or phone calls are made or received concerning the case.

B. Formatting

1. Margins

The petition must have at least one-inch margins (top, bottom, and sides). TEX. R. APP. P. 9.4(c).

2. Spacing

The text of the petition must be double-spaced. Block quotations, issues or points of error may be single-spaced. TEX. R. APP. P. 9.4(d).

3. <u>Font</u>

A document must be printed in standard 10-character-per-inch (cpi) nonproportionally spaced Courier typeface or in 13-point or larger proportionally spaced typeface. If the document is printed in a proportionally spaced typeface, footnotes

may be printed in typeface no smaller than 10-point. TEX. R. APP. P. 9.4(e).

TIP: Use a 13 point proportionally spaced typeface. Times New Roman is probably the most common typeface used. A former Rules Attorney stated that the reference to 10-character-per-inch typeface refers to the typeface used on standard typewriters. Do not use 10 point courier font on your computer because the document will be struck. Even if you think the rule allows 10 point courier font, don't use it; the Justices do not like reading font that small.

4. Binding and Covering

A document must be bound so as to ensure that it will not lose its over or fall apart in regular use. TEX. R. APP. P. 9.3(f). A document should be stapled in the top left-hand corner or be bound so that it will lie flat when open. *Id*. A petition or brief should have a durable front and back covers which must not be plastic or be red, black, or dark blue. *Id*.

The front cover of petitions and briefs the case number at the top of the page if already assigned. For an initial motion for extension of time to file a petition for review or petition for review leave the case number blank. The cover should also include the case style, the title of the document, and the name, mailing address, telephone number, fax number, if any, and the State Bar of Texas identification number of the lead counsel for the filing party. Tex. R. App. P. 9.4(g).

Although not required by the rules, the front cover of the petition should also list the name of the court of appeals and the court of appeals' cause number (e.g. "On Petition for Review from the Third Court of Appeals at Austin, Texas, 03-08-0001-CV"). Both the Court and the Clerk's office prefer that court of appeals name and cause number appear on the front cover. For examples, visit the Court's electronic brief page on the website.

Rule 53 provides that "[t]he Supreme Court may review a court of appeals' final judgment on a petition for review addressed to 'The Supreme Court of Texas.'" If you are attempting to use a brief you filed in the court of appeals as your petition, you should at a minimum be sure to change your cover and any salutation to address the Supreme Court. Do not forget that the page limits are shorter for a petition filed with the Supreme Court.

TIP: It is not necessary to put a cover on a motion or other short document that is not a petition or brief. For example, motions for extension do not need a cover. It is perfectly acceptable to staple short motions in the upper left-hand corner instead of binding them. While the rules permit one to staple a petition or brief in the upper left-hand corner, use spiral binding to bind petitions or brief securely on the left-hand side of the document. Using plastic, red, black, or dark blue covers is a sure-fire way to have your brief struck because the file stamp will not be visible on these types of covers. See Tex. R. App. P. 9.4(f).

C. Citations

Follow the most recent edition of A Uniform System of Citation (Bluebook) and Texas Rules of Form (Green Book). Many staff attorneys and law clerks are former law review and journal editors and their views of the quality of your petition or brief may be affected by the accuracy of your citations. Be particularly careful to provide accurate subsequent history for Texas court of apeals' cases.

For citations to the record, the accepted practice is to use the abbreviations CR for Clerk's Record and RR for Reporter's Record (e.g. CR at Vol. 1, page 210).

D. Lead Counsel

In the Supreme Court, lead counsel for the petitioner is the attorney who signs the first document filed with the Court. Lead counsel for the respondent will be the attorney designated by the petitioner in the petition for review, unless the first document filed by the respondent indicates otherwise. The Clerk's office enters a notation in the case management system indicating which attorney is lead counsel. While other attorneys' names may appear on the cover, only the attorney designated the lead attorney will receive official notices from the Clerk's office—although anyone can sign up for CaseMail and receive electronic notices about the case (usually before the official postcard notice or letter arrives in the mail).

It is not necessary to file a notice of new lead counsel when the lead counsel is not the same lead counsel that represented the party at the court of appeals. But if the lead counsel changes while the matter is pending at the Supreme Court, a new lead counsel should be designated. *See* Tex. R. App. P. 6.1.

E. Page Limits

The following is a list of page limits for the various documents that may be filed in the petition for review process:

15 pages
15 pages
8 pages
50 pages
25 pages

TEX. R. APP. P. 53.6, 55.6. See the list below of the sections which count against these page limits.

F. The Sections of a Petition for Review

The Clerk's office checks to make sure that all documents contain the required sections. Be sure to make sure you have included all of the required sections. The required sections for a petition for review are:

- Identity of Parties and Counsel
- Table of Contents
- Index of Authorities
- Statement of the Case
- Statement of Jurisdiction
- Issues Presented
- Statement of Facts
- Summary of the Argument
- Argument
- Prayer
- Signature
- Certificate of Conference
- Appendix

TEX. R. APP. P. 52.3, 53.2. Only the sections in bold count against the 15 page limit for petitions. TEX. R. APP. P. 53.6.

TIP: When numbering the pages of your petition, use small roman numerals (i, ii, iii, iv) for the initial sections that do not count against your page limit (e.g. Identity of Parties and Counsel, Table of Contents, Index of Authorities, etc.). Begin regular page numbering with the sections that count against your page limit. This method will not only help the reader identify the substantive sections of your brief, but it will help you avoid exceeding the page limits—one of the most common reasons for striking petitions.

1. Identity of Parties and Counsel

The petition for review must give a complete list of all parties to the trial court's final judgment, and the names and addresses of all trial and appellate counsel. TEX. R. APP. P. 53.2(a).

2. Table of Contents

The petition must have a table of contents with references to the pages of the petition. The table of contents must indicate the subject matter of each issue or point, or group of issues or points.

Use your word processor's built-in table of content tool to generate a professional looking table of contents. The table of contents should reference the beginning page of every major section of the brief and every issue heading and sub-heading. Any section required by the rules is a major section (e.g. Identity of Parties and Counsel, Table of Contents, Statement of the Case, Statement of Jurisdiction, etc.). Every issue heading and sub-heading in your Argument section creates an outline of your argument, so list these headings and sub-headings in your table of contents.

3. <u>Index of Authorities</u>

The petition must have an index of authorities arranged alphabetically and indicating the pages of the petition where the authorities are cited.

4. Statement of the Case

The petition must contain a statement of the case that should seldom exceed one page and should not discuss the facts. The statement must contain the following:

- a concise description of the nature of the case;
- the name of the judge who signed the order or judgment appealed from;
- the designation of the trial court and the county in which it is located:
- the disposition of the case by the trial court;
- the parties in the court of appeals;
- the names of the justices who participated in the decision in the court of appeals, the author of the opinion for the court, and the author of any separate opinion;
- the citation for the court of appeals' opinion;
- the disposition of the case by the court of appeals.

TEX. R. APP. P. 53.2(d).

Although the rule does not specify a particular form, the statement of the case should not be a narrative in sentence and paragraph form. Instead, the Court and the Clerk's office prefer that this information be listed in a table format. The statement of the case is not intended as an opportunity to argue your case, rather it is intended to be an easy reference to basic information about the case. The Justices use

this information for recusal purposes, the staff uses the information to prepare study memos, and the Clerk's office enters this information into the case management system. Putting this information in a narrative form also makes it difficult for everyone to find the information they need about your case. Avoid any temptation you may have to use the statement of the case to persuade or argue the merits. Examples of the table format can be found on the Court's electronic brief page on the website.

5. Statement of Jurisdiction

The petition must state, without argument, the basis for the Court's jurisdiction. Tex. R. App. P. 53.2(e). The most often cited statutory bases for jurisdiction in the Supreme Court of Texas are found in Texas Government Code § 22.001. These grounds for jurisdiction are parroted by the factors listed in Rule 56.1 that the Court is to consider in deciding whether to grant the petition. These factors are:

- whether the Justices of the court of appeals disagree on an important point of law;
- whether there is a conflict between the courts of appeals on an important point of law;
- whether a case involves the construction or validity of a statute;
- whether the court of appeals appears to have committed an error of law of such importance to the state's jurisprudence that it should be corrected; and
- whether the court of appeals has decided an important question of state law that should be, but has not been, decided by the Supreme Court.

6. Issues Presented

The petition must state concisely all issues or points presented for review. The statement of an issue or point will be treated as covering every subsidiary question that is fairly included. If the matter complained of originated in the trial court, it should have been preserved for appellate review in the trial court and assigned as error in the court of appeals. Tex. R. App. P. 53.2(f).

7. Statement of Facts

The petition must affirm that the court of appeals correctly stated the nature of the case, except in any particulars pointed out. The petition must state concisely and without argument the facts and procedural background pertinent to the issues or points presented. The statement must be supported by record references. TEX. R. APP. P. 53.2(g). The statement of facts is included in the fifteen page limit for petitions and responses. TEX. R. APP. P. 53.6.

8. Summary of the Argument

The petition must contain a succinct, clear, and accurate statement of the arguments made in the body of the petition. This summary is not merely a repeat of the issues or points presented for review. TEX. R. APP. P. 53.2(h). The summary of the argument is included in the fifteen page limit for petitions and responses. Tex. R. App. P. 53.6.

9. Argument

The petition must contain a clear and concise argument for the contentions made, with appropriate citations to authorities and to the record. argument need not address every issue or point included in the statement of issues or points. Any issue or point not addressed may be addressed in the brief on the merits if one is requested by the Court. The argument should state the reasons why the Supreme Court should exercise jurisdiction to hear the case with specific reference to the factors listed in Rule 56.1(a). The petition need not quote at length from a matter included in the appendix; a reference to the appendix is sufficient. The Court will consider the court of appeals' opinion along with the petition, so statements in that opinion need not be repeated. TEX. R. APP. P. 53.2(h). The argument is included in the fifteen page limit for petitions and responses. TEX. R. APP. P. 53.6.

10. Prayer

The petition must contain a short conclusion that clearly states the nature of the relief sought. The prayer is included in the fifteen page limit for petitions and responses. Tex. R. App. P. 53.6.

11. Appendix

The required contents for the appendix are:

- the judgment or other appealable order of the trial court from which relief in the court of appeals is sought;
- the jury charge and verdict, if any, or the trial court's findings of fact and conclusions of law, if any;
- the opinion and judgment of the court of appeals; and
- the text of any rule, regulation, ordinance, statute, constitutional provision, or other law on which the argument is based (excluding case law), and the text of any contract or other document that is central to the argument.

TEX. R. APP. P. 53.2(k)(1).

The appendix may also contain other item pertinent to the issues or points presented for review,

excerpts of relevant court opinions, statutes, constitutional provisions, or documents on which the suit is based. But do not include unnecessary items or attempt to use the appendix to avoid the page limitations. Tex. R. App. P. 53.2(k)(2).

TIP: Before filing your petition, check all of the copies of your petition to make sure that the appendix materials are not missing any pages. One Justice often asks the Clerk's office to contact filers to tell them that they inadvertently copied every other page of an item in the appendix. This is obviously vexing to someone that is trying to understand your case, so take a few minutes to make sure your appendix materials are complete and accurate.

The appendix materials are usually bound with the petition, although the appendix can be bound separately. The Justices often must carry a great deal of documents with them in order to prepare for conference. With that in mind, try not to make the entire package unnecessarily large and limit your appendix to items that are essential to understanding your petition. And remember that documents must be bound so that they lie flat when open. Tex. R. App. 9.3(f).

F. Response to Petition for Review

The respondent in a petition for review proceeding has the option to (1) file a response; (2) file a waiver of response; or (3) do nothing. Any response must be filed with the Supreme Court Clerk within 30 days after the petition is filed. Tex. R. APP.P. 53.7(d). A petition for review will not be granted without a response or being filed or requested by the Court. Tex. R. APP. P. 53.3.

A waiver of response is a short letter stating that the respondent elects not to file a response to the petition for review unless one is request by the Court. TEX. R. APP. P. 53.3. The waiver of response is **not** a waiver of the respondent's right to file a response if one is requested by the Court. *Id.* If a waiver of response is filed, the petition for review will be forwarded by the Clerk the first Tuesday after the waiver is filed.

If no response or waiver of response is filed, the petition will be forwarded to the Court the first Tuesday after thirty days from the date the petition for review was filed.

Unless the respondent is dissatisfied with the following sections of the petition for review, the response need not contain these sections:

- Identity of Parties and Counsel
- Statement of the Case;
- Issues Presented (unless an independent ground for judgment or claim to a lesser judgment is asserted):
- Statement of Jurisdiction
- Statement of Facts

TEX. R. APP. P. 53.3(a)-(d).

The arguments asserted in the response must be confined to the issues or points presented in the petition for review or asserted by the respondent in the respondent's statement of issues.

The appendix to the response need not contain any item already contained in the petitioner's appendix. TEX. R. APP. P. 53.3(f).

G. Reply

The petitioner may file a reply addressing any matter in the response. Tex. R. App. P. 53.5. However, the Court may consider and decide the case before a reply is filed. *Id.* Any reply must be filed with the Clerk within 15 days after the response is filed. Tex. R. App. P. 53.7(e).

V. JUDICIAL DETE RMINATION AT PETITION STAGE: AN OVERVIEW OF ACTION ON PETITI ONS FOR R EVIEW AND ORIGINAL PROCEEDINGS

A. "Conveyor Belt" System

The Court employs a "conveyor-belt" system in acting on petitions for review and non-emergency mandamus petitions Once a petition is placed in the hands of the Justices on a given Tuesday, it begins moving along the conveyor belt. Unless it is affirmatively removed from the belt by one or more of the Justices, the petition is automatically denied on the Court's Friday orders, 31 days after the Justices first received it. One or more of the Justices can remove a petition from the conveyor belt by voting to take some action other than denying it. The Court employs vote sheets to note their preferences.

1. Exception for urgent matters

Some major exceptions to the use of the conveyor belt system are petitions for writ of mandamus in which a motion for emergency or temporary relief has been filed, petitions for writ of habeas corpus, and parental termination cases. These matters are initially handled by the Mandamus Attorney. The Mandamus Attorney may present these

matters by memo to the Court that is circulated by email, as a preliminary matter at a regularly scheduled conference, or by "ringing the bell" to call the Court to the conference room to discuss particularly urgent matters.

B. Pink Vote Sheet

The Court uses three different vote sheets, which serve three different functions. A pink vote sheet is placed in each petition and rehearing package and is the vote sheet for that particular case. The pink vote sheet is intended to be used by each of the Justices reviewing the petition. It lists the Supreme Court style and case number, identifies the trial court and court of appeals, and indicates whether a response or response waiver was received by the Clerk. provides blanks for the reviewing Justice to indicate the action deemed appropriate: denv: request response; request record; discuss at conference; request study memo; issue per curiam opinion; grant; dismiss for want of jurisdiction; refuse petition; hold; dismiss petition on motion of party. The pink vote sheet also provides space for "remarks" by the reviewing Justice— essentially space for notes that the Justice can use to refresh recollections about the case when the petition proceeds to conference. If briefs on the merits are requested in a particular case, the assigned law clerk is provided the pink vote sheets of the Justices to assist the law clerk in preparing the study memo.

C. Purple Vote Sheet

Each Tuesday, each Justice also receives a purple vote sheet on all matters forwarded to chambers that week. The sheet lists for action not only petitions for review, mandamus, and habeas corpus, but also rehearing motions, and other matters requiring action by the full Court. The purple vote sheet includes the same blanks as the pink vote sheet for the Justices to record their preferred disposition. Justices may also cast their votes electronically. The deadline for the purple vote sheet to be returned to the Court's Administrative Assistant is noon Tuesday, four weeks after the petition is first forwarded to the Justices. If any Justice votes to take any action other than denying a petition, the petition is removed from the conveyor belt. A Justice's failure to mark a vote on a petition is treated as a vote to deny it.

D. Yellow Vote Sheet

The agenda for the Court's conference is composed of "preliminary items" requiring the immediate attention of the court, post-submission discussion of prior oral arguments, draft opinions in causes, draft *per curiam* opinions, motions for rehearings of causes and denials of petitions, and

pending petitions. The yellow vote sheet assists the Court's disposition of the last two categories of agenda items—rehearings of denials of petitions (but not rehearings of causes) and pending petitions. It is used to allow the Justices, in advance of conference, to see how the other Justices voted on matters previously recorded on purple vote sheets, and to record votes on circulated study memos due to be discussed at conference. The votes of the Justices may change after circulation of study memos.

At the time the conference agenda is prepared, generally one week in advance of the scheduled conference, the Court's Administrative Assistant prepares a preliminary yellow vote sheet. That vote sheet will not include any petitions or rehearing of denial of petition motions that have failed to make the "initial cut" due to lack of a vote for anything other than "deny" on the purple vote sheets marked by the Justices. As for those petitions and rehearing motions that do make the "initial cut," how the Justices marked their purple vote sheets determines which conference the matter goes to. If any of the Justices requests a response to a petition or rehearing motion, the matter is scheduled for the conference following the expiration of 30 days after the response is filed. In those rare occasions when a Justice requests the record without full briefing on the merits having been called for, the matter is scheduled for conference following the expiration of 30 days after the record is received. If the Justices mark their purple vote sheets for something other than "response requested," "record requested," or "deny," the matter goes directly to the next scheduled conference. Thus, the yellow vote sheet could include matters from several different purple vote sheets.

Those petitions and rehearing of denial of petition motions that make the "initial cut" and are "ripe" for discussion at the next scheduled conference are listed on the yellow vote sheet for that conference, along with any study memos that will be discussed at that conference. The Court's Administrative Assistant, by consulting the purple vote sheets, records on the yellow vote sheet how each Justice voted on each petition and rehearing motion listed. With respect to the study memos that are to be discussed, the Administrative Assistant lists the initial votes that were cast before the study memo was prepared. The yellow vote sheet is then circulated to all of the Justices. The Justices, once they have had a chance to see how other Justices have voted, and review any study memos that have been circulated, are then at liberty to change their vote on a petition or rehearing of denial of petition motion. The Justices record their votes on all petitions, rehearings of petitions, and study memos scheduled for discussion, and on the morning of the conference, each Justice hands the Administrative Assistant their completed vote sheet. All new votes and vote changes are copied to a new cumulative yellow vote sheet, which is then circulated to all the Justices. With the votes thus compiled, the Court can move more efficiently through the discussion of these matters. The Chief Justice is able to quickly identify which matters are candidates for an outright grant, which are clear candidates for a study memo, and which Justices have an interest in a particular matter that may require more protracted discussion. Achieving a consensus by the Justices that a petition be denied is the quickest and easiest disposition for the Court.

E. Request for Response

If any of the Justices requests that a response be filed, that is sufficient to pull the case from the "conveyor belt." The case is placed on a "status report" list until the response is received or the deadline for filing the response has passed. At that point the case is placed on the Court's conference agenda, after allowing ample time for a reply to be filed (assuming a response was filed) as well as time for the Justices to review the response and any reply.

F. Review of Petitions

1. Amount of Review

The practices of the Justices vary with respect to their initially reviewing petitions for review, mandamus and habeas corpus in order to mark the purple vote sheets. Not all the Justices will read all the petitions each time. Some use their court staff to summarize petitions and flag those deemed worthy of further study, and some read all the petitions each time. Although it may vary somewhat, most Justices say they spend a maximum of 15 minutes per petition package, which includes reviewing the petition, court of appeals opinion, and response (if any).

2. Manner of Review

The order in which the matters in the petition package are reviewed by the Justices also varies. Some start with the court of appeals' opinion, since the Court is reviewing the opinion for error. Some start with the issue statements and then look at the court of appeals' opinion. Some start with the summary of the argument and then read only those portions of the court of appeals opinion relevant to the issues presented.

3. <u>Timing of Review</u>

The practice varies with respect to the timing of review as well. Some Justices read the petitions soon after they are forwarded; others read them the week before the purple vote sheet is due. One or two may not read them in time to mark their votes on the purple vote sheet, but may read them later and pull from orders a petition set to be denied so it can be discussed at the next conference. Those Justices who read petitions earlier may alert the other Justices to an upcoming petition that involves an issue similar to one being discussed, and the Court may then decide to hold the petition to consider them together.

4. Role of Court Staff in Review

Some Justices have or have had staff attorneys or law clerks help screen petitions and recommend votes. This practice has ranged from having staff generally screen petitions for particular issues (*e.g.*, family law issues, constitutional law issues), to having them summarize all petitions and recommend their disposition.

G. Conference at Petition Stage

1. Conference Calendar

The Court sets its calendar for the upcoming term during the summer. Thus, the conference schedule for the term is usually available on the Court's website by August of each year. Generally, the Court holds conference once a month on a Monday at 10:00 a.m. If the Court is unable to complete its business in a single day, the conference carries over to Tuesday, starting at 9:00 a.m. Holidays, judicial conferences outside of Austin, and swearing-in ceremonies will determine whether a scheduled conference is cancelled, rescheduled, or starts late. At the end of the Court's session, as summer approaches, the Court generally schedules several conferences each month, as the Court works on wrapping up opinions. In June, the Court usually conferences weekly.

2. Length of Conference

Typically, conference will start at 9:00 a.m. and end between 4:00 and 6:00 p.m. At the beginning of the term, in mid-August, the first conference will last two days and the second will last one and one-half days.

3. Attendance at Conference

The persons required to attend conference for its duration are the Justices, the Court's Administrative Assistant, and the Conference Monitor for that week (a duty assigned to a law clerk in a particular chambers on a rotating basis by seniority). Staff attorneys usually attend conference for its duration, although this depends on the particular Justice. Law clerks are allowed to attend conference for its duration, again depending on the particular Justice. Interns may participate at conference only to the extent of discussing opinions, rehearing of petitions, and petitions on which they have actually worked. The Mandamus Attorney may be present to present

preliminary matters to the Court that must be decided quickly, such as motions for emergency or temporary relief. And the Clerk is occasionally asked to attend to discuss particular matters on the agenda.

4. Agenda for Conference

The conference agenda is prepared by the Court's Administrative Assistant with input from each chambers. Items included on the agenda include filings that require immediate attention by the Court ("preliminary items"), post-submission discussion of prior oral arguments, draft opinions in causes, draft *per curiam* opinions, motions for rehearing of causes and petitions, and pending petitions.

5. <u>Disposition of Petition Without Discussion at</u> Conference

If no Justice has either requested a response to a petition or indicated a preferred disposition of the petition other than "deny," the petition will not be placed for discussion on the Court's conference agenda. Instead, the petition will be automatically denied on the Court's Friday orders, 31 days after the petition package was forwarded to the Justices.

6. Postponement of Discussion of Petition

Sometimes the Justice or Justices who have marked a petition for discussion (or something other than "deny") is not present at conference. On other occasions, a Justice will ask for additional time to study the petition. In these instances, the petition will be placed for discussion on the next conference agenda, or the petition may be denied if the Justice reviews it and declines to vote for any action other than deny. On still other occasions, there may be some votes for a certain action (e.g., assigning a study memo), but the votes are insufficient. In this instance, the Court may hold the petition over for Justices to further study it or for an absent Justice to vote. Or the Court may vote to deny the petition on orders subject to the absent Justice's prerogative to "pull" the petition from orders before they issue. The Court's Administrative Assistant is responsible for monitoring petitions and ensuring that they are placed back on the conference agenda at the appropriate time.

7. <u>Discussion of Petition at Conference</u>

Because of the extensive list of matters typically included on the conference agenda, even when a petition survives automatic denial and makes it to conference, the amount of time devoted to discussion of the petition is generally limited—usually 1 to 15 minutes, with 15 minutes being considered an extraordinarily lengthy discussion. All petitions on the conference agenda are called to the table by the Chief Justice in numeric order, oldest cases first. A

petition is discussed at conference according to the votes reflected on the yellow vote sheet. Generally, the Chief Justice controls the discussion by calling on Justices who have either voted to discuss the petition or recommended specific disposition, such as request study memo, grant, dismiss WOJ, or hold. These Justices then present their concerns to the Court. Other Justices may jump into the discussion, including those who have voted to deny the petition (with their reasons for denial). Justices who have not yet voted may vote at this point. Justices may also change their votes based on the conference discussion. If no consensus is apparent from the discussion, the Chief Justice will call for a vote. At this point, the most common resolutions are to deny the petition, request a study memo, or dismiss the petition for want of jurisdiction.

H. Votes Required for Particular Dispositions

The timing and disposition of each petition turns on the Justices' votes. Those votes are initially reflected on the purple vote sheets, which are distributed to the Justices with the petition package on a Tuesday and are due to be returned to the Court's Administrative Assistant by noon Tuesday four weeks later. The Justices may, however, change their votes, or place their votes for the first time on a petition, if the case survives automatic denial and is placed on the conference agenda. Because conferences are held on Mondays and the Court's orders issue on Fridays, this allows time for one or more of the Justices to "pull" the matter from orders for further study or for some other reason. The various dispositions and required votes are set forth below.

1. Deny

If all of the votes on the purple vote sheets are to deny the matter, even if fewer than 9 votes are cast, the petition is automatically denied without any discussion at conference on the following Friday's set of weekly orders, 31 days after the petition package was initially forwarded to the Justices.

2. Request Response

If any Justice votes to request a response to the petition, the Clerk's office requests by letter that the response be filed within 30 days. If the response is timely filed, the petition is placed on the calendar for the first conference following the expiration of an additional 30 days. If the response is not timely received and no motion for extension of time is filed and granted, the petition is ultimately placed on a conference agenda with a notation that the response was never received. The Court may then dispose of the petition or instruct the Clerk's office to either

request a status report on the response or make other inquiry.

3. Request Record

If any Justice votes to request the record, the court of appeals will be directed to send the appellate record to the Clerk of the Supreme Court. It is relatively rare for a Justice to request the record absent a request for full briefing on the merits.

4. Discuss

If any Justice votes to discuss a petition, the petition is discussed in the earliest scheduled Monday conference. If no other interest is shown in the petition, it is denied on the following Friday's orders.

5. Dismiss WOJ

Similarly, if any Justice votes to dismiss a petition for want of jurisdiction, the petition is discussed in the earliest scheduled Monday conference. If 5 or more Justices vote to DWOJ the petition, it is dismissed WOJ on the following Friday's orders. If not DWOJ'ed, the petition is denied or otherwise disposed of according to the votes in conference.

6. Request Full Briefing and Memo

If 3 or more Justices vote to do so, the Clerk's office will request full briefing on the merits and a study memo will be assigned. The request letter will indicate when petitioner's and respondent's briefs on the merits are due, and when petitioner's reply brief on the merits is due. The request for full briefing is invariably accompanied by a request that the court of appeals send the appellate record to the Clerk of the Supreme Court.

7. Grant Petition for Review

If 4 or more Justices vote to do so, a petition for review is granted. The rules preclude the Court from granting a petition without first receiving a response. TEX. R. APP. P. 52.4, 53.3. Nothing in the rules, however, precludes the Court from granting the petition before requesting a study memo or full briefing on the merits. As a practical matter, however, the Court tries to avoid this and it rarely occurs.

8. <u>Grant Petition for Writ of Mandamus or Habeas</u> Corpus

It takes a vote of 5 or more Justices to grant a petition for writ of mandamus or habeas corpus.

9. <u>Hold</u>

If 6 or more Justices vote to do so, the Court may hold off on taking action on a petition. This may be so that the petition can be disposed of with a pending cause, or so that further study can be done.

10. Per Curiam

If 6 or more Justices vote to do so, the Court may, without hearing oral argument, grant the petition and issue a *per curiam* opinion in the matter. TEX. R. APP. P. 59.1. In that event, the Chief Justice will assign a Justice to draft a *per curiam* opinion, usually the same Justice whose chambers prepared the study memo. Following further deliberations, either the opinion will issue on 5 or more votes, or the matter will be otherwise disposed of. In other words, at least 6 Justices must vote to issue a PC without oral argument, but only 5 Justices need join in the PC.

11. Refuse

If 6 or more Justices agree, the court of appeals' opinion may be refused. In practice, the Court will generally only consider refusal after a study memo has been prepared, the memo endorses the court of appeals' opinion, and the Court has jurisdiction over all issues. It is the Court's policy that a petition will only be refused after the court of appeals' opinion has been reviewed by a Staff Attorney.

12. Improvident Grant

The Court may decide after initially granting review, but before issuing a decision, that review never should have been granted in the first place. In that event, the Court issues an "Improvident Grant" notice to the parties. It takes the votes of 6 or more Justices to IG a case.

13. Summary of Required Votes

In sum, the following votes are required for the corresponding action or disposition of a petition for review, mandamus or habeas corpus:

Request Response	1
Request Record	1
Discuss	1
Dismiss WOJ	5
Request Briefs/Memo	3
Grant Petition for Review	4
Grant Mandamus/Habeas	5
Hold	6
Per Curiam	6
Refuse	6
Improvident Grant	5
Deny	Automatic
	unless at least 1
	vote for
	something
	besides "deny"

VI. BRIEFS ON THE M ERITS AND STUDY MEMO

A. Request for Briefs on the Merits

1. Practical Significance of Request

The Court requests the parties to file full briefing on the merits in only about 1 in 4 cases. The request for full briefing increases the odds of a grant or *per curiam* opinion from about 1 in 10 to 1 in 3.

2. Relationship to Assignment of Study Memo and Request for Record

When briefing on the merits is requested, the Clerk's office simultaneously requests the clerk of the court of appeals to forward the record to the Supreme Court. Full briefing is almost always requested when a study memo is assigned. Occasionally, a study memo will be assigned without full briefing (e.g., on jurisdiction only), and then the time frame for the study memo is shorter (i.e., it is due to the Court sooner than if the Court had to wait for full briefing on the merits). Sometimes petitions are held while the opinion in a cause or a per curiam opinion is being drafted, so that the Court can be ready to dispose of the petition when the cause or PC is close to completion. In such a case, the Court may request full briefing without an official study memo ever being prepared; the chambers with the PC or cause studies the petition, the record, and the briefing, and makes a recommendation to the Court on how to dispose of the petition in light of the PC or cause opinion.

3. Deadlines

The ordinary rules for filing briefs on the merits are set out in the appellate rules. The petitioner's opening brief is due 30 days after the notice requesting full briefing, the respondent's brief is due 20 days after the petitioner's brief, and petitioner's reply brief is due 15 days after that. TEX. R. APP. P. 55.7. On motion complying with Rule 10.5(b), the Court may extend the time for filing these briefs. Id. In rare cases, the Court may decide to expedite full briefing. More often, the deadlines are extended through motions for extension of time. Such motions are generally handled by the Clerk; the chambers which has been assigned the study memo is then informed of the extension. If the Clerk is absent, the extension motions are forwarded for action to the chambers assigned the study memo.

B. Assignment and Preparation of Study Memo

1. Manner in Which Assignments are Made

In most cases where it requests full briefing on the merits, the Court also assigns the case to the chambers of one of the Justices for preparation of a study memo. As the Court makes its assignments, each successive one is assigned in turn to a Justice in a rotation order that begins with the Chief Justice, proceeds down by seniority, and then starts again with the Chief Justice. Whichever chambers was next in line for assignment on the rotation at the end of a given conference is first in line at the next conference. The Justice's vote on the petition does not affect the assignment (*i.e.*, even if a Justice votes to deny a petition, the memo may nonetheless be assigned to that Justice's chambers). If, however, the Justice is recused on the petition, the memo will not be assigned to that Justice's chambers. In mandamus or habeas corpus proceedings, the Court may assign the case to the Mandamus Attorney for preparation of the study memo, rather than to the chambers of one of the Justices.

After conference, the Court's Administrative Assistant circulates a list of all the study memo assignments and due dates. Each chambers then assigns study memos according to their internal system (which may involve alternating memos between law clerks, except where law clerk recusal issues arise, or it may depend on law clerk workloads).

2. Focus on Particular Issues

Sometimes at conference, the Court will instruct the law clerk to focus on particular issues raised by the petition, or specific issues raised by the Court (such as jurisdiction). The law clerks are also instructed generally to focus on dispositive issues—if the law clerk can resolve the petition based on one issue, the clerk has the discretion not to address the others unless the Court disagrees with the resolution and sends it back for the clerk to address the other issues. It is the responsibility of the law clerk to identify those issues that are not addressed in the study memo.

3. <u>Reliance on Parties' Briefs vs. Independent</u> Research

Law clerks are generally instructed to use the briefs only as a starting point. Clerks are instructed to double check the information (facts and legal authority) presented in the briefs, and then to do independent research for authority, preservation of error, and other dispositive issues that the parties may have missed. The clerks are specifically charged to address error preservation in their study memo.

4. Study Memo Guidelines

Law clerks are provided with the Court's study memo policy. They are also given a study memo orientation, usually by one of the more senior Staff Attorneys. The orientation includes review of the study memo policy, preservation of error principles, and when to recommend a grant as opposed to other action. The law clerks may not exceed the Court's 10-page (single-space) limit for the study memo without the Chief Justice's permission. Further guidelines may be provided within each chambers. Although the Justices are generally not involved in the preparation of the memos, the Staff Attorneys generally read, edit, and discuss the memos with the law clerks, at least at the beginning of the term. In preparing the study memo, the law clerk is charged to summarize each side's arguments and authorities and to provide an objective analysis of each issue. The clerk is not required to state or frame the issues the same way the parties have, or even in the same order.

5. Law Clerk's Recommended Disposition

Law clerks are asked to make a recommendation of disposition to the Court—grant, PC, deny, refuse, dismiss WOJ, or hold. The law clerk leaves that question "open" if the clerk is unable to decide on a specific recommended disposition. If the law clerk concludes that the Court should grant a petition, the clerk may simply recommend a "grant" or the clerk may recommend a "grant" along with a proposed resolution of the issue. Also if the clerk recommends "refuse," the Court's new policy is to have the matter assigned to a Staff Attorney (presumably from the same chambers) for review to determine if refusal is in fact appropriate.

6. <u>Deadline for Memo</u>

The study memo is due for circulation to the Justices 30 days after the response brief on the merits is filed. This allows sufficient time for the law clerk to receive and consider the petitioner's reply brief, which is due 15 days after the response brief. TEX. R. APP. P. 55.7. When the Court grants an extension motion for filing the reply brief, a corresponding change is made to complete the study memo—the memo will not be circulated until the extended reply date.

When the motion to extend time to file the reply brief on the merits is unopposed or no response will be filed, the Clerk will inform the chambers assigned the study memo that the motion will be granted unless otherwise instructed by the chambers. If the chambers objects to extending the deadline to file the reply brief on the merits, the Clerk will send a letter indicating that the deadline for filing the reply is not jurisdictional, that the reply can be filed at any time, and that it will be filed and considered by the Court if received before the case has been disposed of. If the reply is filed after the due date for the memorandum, the law clerk will supplement the memo if a new argument is raised. Counsel are advised to seek short extensions of time to file reply briefs on the merits as these shorter extensions are more likely to be granted.

If needed, a short extension of fifteen days is more likely to be granted than a request for an additional thirty days. And a request for more than thirty days will likely result in the Clerk sending the standard letter stating that a reply brief is not jurisdictional, that the reply can be filed at any time, and that it will be considered by the Court if received before the case has been disposed of.

C. Amicus Sub missions at Briefs on the Merit s Stage

1. Forwarding to Justices

Once a case reaches the briefs on the merits stage, any amicus briefs that are submitted are forwarded immediately to the Justices.

2. Review by Justices

While the practice varies, most Justices will not review an amicus brief at the time it is submitted, unless the Justice is closely monitoring that particular case. Instead, the Justices typically will review the amicus brief for the first time—if at all shortly before the conference at which the study memo for that case is scheduled to be discussed. Some Justices do not actually review the amicus briefs, but rely instead on the study memo's discussion of any amicus briefs.

3. Treatment in Study Memo

The law clerks are instructed to list on the first page of the study memo the names of any amici. The study memo will note which side—petitioner or respondent—the amicus supports. If the arguments in the amicus brief are essentially the same as those in the supported party's brief on the merits, the study memo will merely note that. If, however, the amicus brief includes independent analysis that is different from that appearing in the supported party's brief, the study memo will generally contain a more detailed discussion of that independent analysis.

It is conventional wisdom at the Court that the fact amici briefs are filed in a case is usually more important that what they say. However, amici briefs can be very helpful to the Justices by identifying the practical impact of the case—e.g., describing in concrete terms how a particular outcome will adversely affect the amicus and others similarly situated. In order to have an impact on the substantive discussion appearing in the study memo, counsel for an amicus should submit the brief no later than the date the respondent's brief is filed or very shortly thereafter. As a general matter, it is better to line up amicus support at the petition stage rather than wait until the merits stage.

4. <u>Call for the Views of the Solicitor General</u> ("CVSG")

The Court now has a procedure in place for requesting briefing from the Solicitor General's Office, which is a division of the Attorney General's Office specializing in appellate matters. When the Court wants the Solicitor General's Office to submit a brief, the Court's orders will contain a notation stating that the Solicitor General is invited to file a brief in the case. These requests are modeled after the United State Supreme Court's practice of inviting the U.S. Solicitor General to express his views about a matter pending before that Court.

D. Circulation of Study Memo

1. General Policy Regarding Circulation

The law clerk circulates one copy of the study memo to each of the Justices as well as one to the Court's Administrative Assistant. The conference agendas are prepared on Monday, one week in advance of the next conference. The agenda includes any study memos that have been filed or are due since the last conference. This allows the Justices at least a week to review the memo before the conference in which the memo is to be discussed, depending on which day of the week the memo is actually circulated.

2. No Screening by Justices Before Circulation

Although each study memo is assigned to a particular chambers for preparation, most Justices do not screen the memo before it is circulated—one Justice does so fairly consistently and another couple of Justices do so occasionally.

3. <u>Justices' Review of Study Memo vs. Parties'</u> Briefs

In making their decision to grant or deny review at this juncture, the practices of the Justices vary. Some may only read the study memo, while some may read the study memo and briefing. Most Justices typically review the study memos in a batch before conference.

E. Conference at Briefs on the Merits Stage

1. Nature of Discussion

The law clerk who prepared the study memo is present in the room during conference, but does not actually make a formal presentation of the study memo. Instead, the law clerk is available as a resource in case any of the Justices have questions. The Chief Justice generally calls on those Justices who have indicated some vote on the yellow vote sheet other than "deny" to allow them the opportunity to present their views or question the law clerk who prepared the study memo. If 4 or more Justices have

already indicated an interest in granting the case, the discussion will typically be very short if there is any discussion at all. If the decision to grant or deny is a close one, however, the discussion may be more protracted—up to 30 minutes in an unusual case.

2. Supplemental Study Memo

Occasionally, the Court will table the discussion of a study memo and request the preparation of a supplemental study memo. This task is almost always assigned to the same chambers that prepared the original study memo. The supplemental memo may be assigned to a different chambers if, for example, the issue targeted for supplementation is one that is being addressed in another chambers as part of its preparation of a majority opinion in a cause. Consequently, in preparing merits briefing, counsel is advised to let the Court know if similar issues are involved in other matters pending before the Court.

Factors that may trigger a supplemental memo include a request by the Court for clarification of a particular point in the record. Additionally, the Court may disagree with a law clerk's assessment that a particular issue is dispositive and renders unnecessary the discussion of other issues; the Court may request a supplemental study memo to discuss the unaddressed issues.

3. <u>Protracted Inactivity</u>

In some cases, many months may go by after the parties have submitted all their briefing on the merits. This does not mean that the Court has "forgotten" about the case; there is usually an explanation that the parties will not be informed of and the Clerk's office is not privileged to convey if asked. The explanation may be that the Court has voted to prepare a per curiam opinion and a protracted period of time is required for that opinion to ultimately issue. Or it could be that the Court has decided to "hold" the case until either a *per curiam* opinion issues or a cause has been decided in some other case involving a similar issue that is dispositive. It could also mean that a Justice interested in the case has not been able to secure enough votes for a grant and is attempting to persuade other Justices to go the per curiam route.

F. Voting on D isposition at Briefs on the Merits Stage

1. Dispositions Available

Once the case has been fully briefed on the merits, by far the most common dispositions are to "grant," "deny" or "per curiam." Less common at this stage is a decision to dismiss the case for want of jurisdiction. Even more rare is a decision to "refuse" the petition. The Court may also vote to "hold" the

petition pending issuance of a *per curi am* opinion or the decision of a cause.

2. Impact of Study Memo on Disposition

The law clerks are asked to recommend a disposition when they prepare a study memo. However, it is frequently the case that the Justices decline to follow the recommended disposition. Generally speaking, law clerks tend to focus more on whether there was error than on whether the issue involved is important to the development of the state's jurisprudence. Thus, a law clerk may recommend "deny" because, in the clerk's opinion, the court of appeals committed no error, when, in the view of the Justices, the core issue is of sufficient jurisprudential importance to warrant review regardless of the merits.

Thus, notwithstanding the law clerk's recommended disposition, the Justices independently scrutinize whether to exercise their discretionary jurisdiction in a particular case. Nonetheless, the study memo plays a pivotal role in the decision whether to grant or deny a petition, since it is to the memo that the Justices will typically first turn in this decision making process.

VII. INTERNAL PROCEDURES FOR PETITIONS FOR WRIT OF M ANDAMUS AND HABEAS CORPUS

As discussed in passing above, two major exceptions to the standard conveyor belt system for petitions are petitions for writ of mandamus in which a motion for temporary or emergency relief has been filed and petitions for writ of habeas corpus. Petitions filed in original proceedings are not held in the Clerk's office, but instead are immediately forwarded to the Mandamus Attorney. The Mandamus Attorney reviews each original proceeding to determine whether it requires immediate attention, or whether it can be circulated in the ordinary course (i.e. treated like a petition for review that has been forwarded). The Mandamus Attorney will ordinarily treat a petition for writ of mandamus that is accompanied by a motion for emergency or temporary relief as an expedited matter and make a recommendation to the Court. Likewise, petitions for writ of habeas corpus are usually handled on an expedited basis by the Mandamus Attorney. Once briefs on the merits are requested in these matters, they are usually assigned to a chambers for a study memo.

VIII.PARENTAL TERMINATION CASES

Parental termination cases are handled on an expedited basis by the Mandamus Attorney. Briefing deadlines and extensions of briefing deadlines are usually halved.

IX. DIRE CT APPEALS

The first step in filing a direct appeal is filing a statement of jurisdiction along with the record. Rule 57.3 states that the appellant must file with the record "a statement fully but plainly setting out the basis asserted for exercise of the Supreme Court's jurisdiction." Tex. R. App. P. 57.3. The appellee may file a response within 10 days after the date the statement is filed. After the Supreme Court receives the statement of jurisdiction and the record, it will either note probably jurisdiction or the appeal will be dismissed. Tex. R. App. P. 57.4. If the Court notes probably jurisdiction, the parties must file briefs. Tex. R. App. P. 38.

It is important to note that the briefing requirement is under Rule 38, rather than the briefing requirements for petitions for review under Rule 53. If the Court declines jurisdiction, "any party may purse any other appeal available at the time when the direct appeal was filed." Tex. R. App. P. 57.5 This appeal must be perfected within 10 days after the dismissal of the direct appeal. *Id*.

See Justice Nathan L. Hecht, TEXAS SUPREME COURT PRACTICE MANUAL, State Bar of Texas (2005).

When filing a direct appeal, you should assist the Supreme Court Clerk's office by filing a docketing statement along with your statement of jurisdiction and record—otherwise the Clerk's office will not have all of the necessary case information. Any docketing statement used by the courts of appeals will suffice.

Direct appeals are sent to both the Mandamus Attorney and the Court. The Mandamus Attorney is responsible for making a recommendation regarding whether to issue an order noting probable jurisdiction.

X. MOTIONS (OT HER T HAN RE HEARING MOTIONS)

A. Motions to Extend Time ("METs")

The Court has assigned METs to the Clerk for disposition. The Court developed a set of procedures to ensure consistent disposition of such motions, which are set our below.

Motions for extension of time filed must have a certificate of conference and should make clear in the title or body of the motion whether the motion is opposed or unopposed. Tex. R. App. P. 10.1(a)(5). Additionally, each MET to file a petition for review must provide, among other things, the name of the court of appeals, the date of the court of appeals' judgment, and the case number and style of the case in the court of appeals. Tex. R. App. P. 10.5(3). And Rule 10.5(b)(3)(D) was added in 2008 to require the MET to include the date every motion for rehearing

or en banc reconsideration was filed, and either the date and nature of the court of appeals' ruling on the motion, or that it remains pending. A model MET is provided in the Appendix.

The following general rules apply to Unopposed METs for Petitions for Review. If the MET is opposed, the Clerk's office will inquire whether opposing counsel intends to file any opposition. If it is not clear from the certificate of conference whether the MET is opposed, the Clerk's office will call the movant and, if necessary, the nonmovant. If no certificate is present, the Clerk requests a certificate before disposing of the motion. Finally, no MET to file a petition for review is ever denied without the Court's approval.

1. Unopposed MET for Petition for Review

As a general rule, the first MET will be granted for up to 30 days. A second will also be granted for up to 30 days, but the grant letter will include "standard" language informing the movant that further requests for extensions will be disfavored. **Parental termination** cases represent the exception to the general rule—all standard times for extensions are halved.

2. Unopposed MET for Response to Petition

If the response was requested by the Court, the requesting Justice(s) will be asked if they want to grant the extension. If so, it will be granted. If the response was not requested by the Court, the MET will be granted for up to 30 days; the grant letter will include the standard language about further requests being disfavored.

3. <u>Unopposed MET for Reply to Response to Petition</u>

These METS will usually be granted for up to 30 days and standard language about further requests being disfavored is included.

4. <u>Unopposed MET for Petitioner's and</u> Respondent's Briefs on the Merits

These METs are granted for up to 30 days and the standard language about further requests being disfavored is included.

5. <u>Unopposed MET for Petitioner's Reply Brief on</u> the Merits

The Clerk's office will inform the chambers responsible for the study memo that an unopposed motion to file the reply has been filed and that the motion will be granted unless the chambers instructs otherwise. Normally only short extensions (e.g. 10 to 15 days) will be granted. Extensions longer than 30 days will rarely, if ever, be approved. Standard

language about further requests being disfavored is included.

6. <u>Unopposed MET for Motion for Rehearing</u>

a. Of a Cause or *Per Curiam* Decision The chambers that authored the majority opinion or the *per curiam* opinion will decide whether to grant the MET.

b. Of a Denied Petition

The Clerk's office processes these METs. The first MET is granted for up to 30 days; the letter includes the standard language about further requests being disfavored.

B. Motions to Abate

Motions to abate, whether for bankruptcy or settlement purposes, are presented to the Court for action. The motion is usually accompanied by a short memo. The Clerk may prepare the memo if time permits. Otherwise, the memo is prepared by the motions attorney for the week in which the motion is filed. But if the case has already been assigned to a particular chambers for preparation of a study memo or an opinion, that chambers will usually prepare the memo. The attorney authoring the memo will normally recommend a particular disposition to be effected at a certain time unless the Justice hears otherwise before that time.

C. Motions to Dismiss Pursuant to Settlement

Parties may jointly move to dismiss if a case is settled. TEX. R. APP. P. 56.3. Depending on the particulars of the motion, the Court will dismiss the petition, vacate the judgments of the lower courts, and remand the cause to the trial court for rendition of judgment pursuant to the settlement or other requested disposition. *Id.* If the dismissal requires granting the petition in order to act on the lower court(s)' judgments, the Court will issue a judgment and a mandate. Settlements may not be conditioned upon the Court's vacating the court of appeals' opinion. *Id.* Asking the Court to vacate the court of appeals' opinion is probably futile as the Court almost never grants such a request.

D. Other Motions

Other motions are forwarded to the motions attorney for the week in which the motion is filed—with two exceptions. First, if additional motions are filed in a matter, the attorney who processed the first motion will process all additional motions in that matter. Second, if a matter has been assigned to a chambers for preparation of a study memo or writing an opinion, that Justice will dispose of all motions in

that matter. The motions attorney assignment rotates weekly in seniority order.

XI. SUBMISSION WIT H AND WITHOUT ORAL

A. Submission Without Oral Argument

1. Votes Required

By vote of 6 of the 9 Justices, a petition for review, mandamus or habeas corpus may be granted and the case decided without oral argument. TEX. R. APP. P. 59.1.

2. Manner of Disposition without Oral Argument

Cases decided without oral argument are typically, but not invariably, disposed of by *per curiam* opinion. A *per curiam* opinion becomes a signed opinion in the event of a dissent or concurrence.

3. Reasons for Deciding Case Without Oral Argument

Summary disposition without oral argument provides a means for the Court to engage in error correction in cases not involving issues of substantial jurisprudential importance. It also provides a means for the Court to resolve cases involving the application of well-developed legal principles. The Court may also elect to issue a signed opinion without oral argument in special circumstances, such as where the case is time sensitive or where relief is being granted to a *pro se* petitioner.

4. Assignment of Opinion

If the Court votes to issue a *per curiam* opinion, the Court may agree to assign the case to a Justice with special familiarity with the issues, *e.g.*, the Justice in the chambers that prepared the study memo. If that Justice is opposed to the disposition favored by the 6 or more Justices who voted in favor of issuing a *per curiam* opinion, the Justice will nonetheless generally agree to accept the assignment of preparing the opinion. In the rare case where the Justice feels strongly enough to decline that assignment, the Chief Justice will assign the task of preparing the *per curiam* opinion to another Justice based on the amount of interest shown by and the amount of time available to that Justice.

B. Submission With Oral Argument

1. Votes Required

By vote of four of the nine Justices in the case of petition for review, or the vote of five Justices in the case of mandamus or habeas corpus, the Court may grant review, set the case for oral argument, and notify the parties of the submission date. Tex. R. App. P. 59.2.

2. <u>Drawing of Opinions</u>

The Court usually conducts a random draw for opinions when it has granted 9 or more petitions that are to be scheduled for oral argument (which, after granting, become "causes"). conducting the draw, the Administrative Assistant prepares blue index cards with the cause number and style of each case written on one side of the card. The Administrative Assistant turns the cards face down, shuffles the cards, and fans the cards out while continuing to hold the cards face down. Beginning with the most junior Justice, each Justice then draws one card from the Administrative Assistant's hand. Once all the cards are drawn, the Administrative Assistant records the results of the draw. The Justice who draws the case will ultimately end up writing the majority, a concurring or dissenting opinion, depending on the various Justices' views of the case following oral argument.

3. <u>Preparation for Oral Argument</u>

The practices of the Justices in preparing for oral argument vary. Some will look to the study memo, others to the briefs on the merits, some to both, and still others will have their chambers prepare bench memos. The Justice who has drawn the case will typically devote especial effort to preparation, since he or she will have the first opportunity to try to fashion a majority opinion. There is no formal presubmission conference—by this stage, most of the Justices have a fairly good sense of their colleagues' views of the case based on discussions at one or more conferences in which the Court considered whether to grant the petition.

4. Post-submission Conference

Court's first formal post-argument discussion of the case occurs in the first scheduled conference following the argument. Because the generally schedules conferences Court only approximately once per month, this means that the Court could discuss up to nine arguments at a regularly scheduled conference. Assuming that the Justice who has drawn the case is in the majority after the post-submission conference, he or she will draft a majority opinion for the Court's review. If it is clear at the post-submission conference that a dissent is likely, the Chief Justice may request that a Justice begin drafting the dissent.

5. <u>Post-submission Briefing</u>

The appellate rules say nothing about postsubmission briefing and the Court has no formal policy on the subject. The Court's informal practice is to accept any post-submission briefing that is filed. The Justices prefer brevity at this stage. Postsubmission briefs that merely rehash arguments already made are not welcome. Such a brief may be struck if objected to by opposing counsel. Briefs that provide the Court with pertinent new authorities are welcome. Briefs that more fully or accurately respond to specific questions asked at oral argument can also be viewed as useful. Most of the Justices will read post-submission briefs.

X. CIRC ULATION OF DRAFT OPINI ONS AND DISPOSITION OF CASE

A. Opinions Issued Without Oral Argument

1. Per Curiam Opinions

When the Court votes to issue a *per curiam* opinion, a draft opinion is usually circulated within 60 to 120 days. Because the *per curiam* opinion is almost invariably assigned to the same chambers that prepared the study memo, this expedites drafting of the opinion. On some occasions, contrary views appear after circulation of the draft *per curia m* opinion so that the case is ultimately set for oral argument or becomes a signed opinion.

2. Signed Opinions Without Oral Argument

On rare occasions, a dissent or concurrence may appear after circulation of a draft *per curiam* opinion, but the decision is made not to set the case for oral argument. In such a case, the draft *per curiam* opinion is converted into a signed opinion without oral argument, accompanied by the separate opinion. On other rare occasions, the Court has issued signed opinions without oral argument and without a dissenting opinion.

B. Opinions Issued After Oral Argument

1. Circulation of Draft Opinions

A draft opinion of the Court in a cause is generally circulated within 4 to 6 months after oral argument. The opinion is placed on the agenda for discussion at the first conference following circulation of the opinion. The Chief Justice calls on the author of the opinion to explain why the opinion should be embraced by a majority of the Court. Then others around the table are given an opportunity to express their views. Following the conference, any concurring or dissenting opinions are circulated within 60 days. These opinions are scheduled and discussed at conference in similar fashion. At conference, on some occasions, the Justices may flip-flop so that what was going to be the majority opinion no longer attracts a majority of the Justices and, thus, the opinion must be transformed into a dissent and vice versa. protracts the ultimate disposition of the case. When any draft opinion is circulated to the Justices, it is frequently the case that various Justices at conference suggest changes that are changes ultimately made by the author. A Justice may pull an opinion for further study if that Justice is unsure whether to join the opinion or to suggest changes.

2. <u>Disposition</u>

After the majority writing garners 5 or more votes, and the majority supporters believe that any separate writings have been adequately addressed, the Court will determine that the opinion should be issued. The opinion and judgment will issue on the next regularly scheduled Friday's orders.

XII. MOTIONS FOR REHEARING

A. Of Denial of a Petition

1. Distribution

A motion for rehearing of a denial of a petition for review is sent directly to the chambers of all the Justices once it is filed and placed on the next Tuesday's vote sheet.

2. <u>Disposition Without Conference</u>

The Tuesday following its distribution to all the Justices, the motion is listed on the "purple vote sheet" along with all other matters requiring disposition by the entire Court. Like petitions, a motion for rehearing is thereby placed on a "conveyor belt"—if no Justice takes an interest, the motion will be summarily denied in the orders issued by the Court 31 days following its initially being placed on the conveyor belt.

3. Disposition With Conference and Required Votes

It takes the vote of only one Justice to pull a motion for rehearing off the conveyor belt. If the motion proceeds to conference, it takes 4 votes to grant a motion for rehearing of a denial of a petition for review, and 5 votes to grant rehearing of a denial of a mandamus or habeas corpus petition. A study memo could be assigned at this point if 3 Justices vote for it. This would be most likely to happen if no study memo was prepared the first time around. But even if a study memo was previously prepared, the Court could assign a second study memo, although this rarely occurs. If the motion fails to garner the 3 votes required for a study memo or the 4 votes required for a grant, some other affirmative action by the Court is required to save the motion from being denied—absent an order granting the motion, the rehearing motion will be overruled by operation of law 180 days after filing.

B. Of a Cause or *Per Curiam* Decision

1. <u>Distribution and Initial Processing</u>

Like a motion for rehearing of a denial of a petition, a motion for rehearing of a cause or *per curiam* decision is distributed to all members of the

Court once it is filed. A motion for rehearing of a cause or PC, however, is accorded additional special treatment. Such a motion is initially processed by the chambers that drafted the majority opinion in the case. The staff prepares a brief memo to the Court summarizing and analyzing the arguments on rehearing. The deadline for preparing the rehearing memo is 30 days after filing of the motion for rehearing. This deadline is not affected by the filing or non-filing of a response. The memo writer usually makes a recommendation to grant or deny the motion. Once completed, the rehearing memo is circulated and the matter is placed on the agenda for discussion at the next scheduled conference. If the rehearing motion raises matters that the Court believes merit a response—such as factual matters that were not fully addressed in the Court's opinion—the Court will request a response. In no event will the Court grant rehearing without requesting a response if one has not already been filed. TEX. R. APP. P 64.3. The current practice is that only the chambers responsible for preparing the rehearing memo can request a response.

2. Participation by New Justices in Rehearing

The former practice was that Justices who were not sitting on the Court at the time the initial opinion and judgment were issued, could not participate in the decision to grant or deny rehearing. That practice has changed. New Justices are now permitted to decide rehearing motions, regardless whether they participated in the initial decision.

3. <u>Disposition and Required Votes</u>

Motions for rehearing of causes or PCs are infrequently granted. The Court may re-issue the opinion with changes to address issues raised by the motion for rehearing, but unless the Court changes the judgment, it will generally deny the motion for rehearing. Only rarely will a rehearing motion result in the judgment being altered. It takes 5 votes to grant a motion for rehearing of a cause or PC.

C. No Successive Motions

If the Court denies a motion for rehearing, the Court ordinarily will not consider a second motion for rehearing. Tex. R. App. P. 64.4. The Court will consider an additional motion for rehearing if the Court modifies its judgment, vacates its judgment and renders a new judgment, or issues a different opinion. *Id.* When the Court modifies its opinion without modifying its judgment, the Court will ordinarily deny a second motion for rehearing unless the new opinion is substantially different from the original opinion. *Id.* (Notes and Comments to 2008 changes).

CONCLUSION

The Court's internal operating procedures have remained largely unchanged over the past several years as the membership of the Court has remained constant. Although the Court approved substantial revisions to the Rules of Appellate Procedure in 2008, these changes brought little change to the Court's internal operating procedures. But Texas appellate courts are expected to implement electronic filing by 2010, which could bring about changes in the manner in which the Court reviews petitions, drafts opinions, and conducts conferences. Electronic filing will certainly change the mechanics by which petitions are forwarded to the Court and may lead to changes in the timing of initial votes and conference votes.



SUPREME COURT OF TEXAS STRIKE SHEET

APPENDIX A

Initial workup by Deputy: Date:	
Petition No.:	
Reasons for suggesting item to be struck:	
margins are more/less than 1 inch (9.4(c))	
topleftbottomall margins	
text is not double spaced (9.4(d))	
incorrect font size (9.4(e))	
binding insecure or no binding (9.4(f))	
binding has incorrect cover (9.4(g))	
appendix is not tabbed (9.4(h))	
minor's identity unprotected (9.8)	
petition exceeds page limits (52.6/53.6)	
response/reply exceeds page limits (52.6/53.6)	
incomplete or missing appendix (52.3(j)/53.2(k))	
other (specify)	_
Clerk/Attorney Initials Date	
Order this document struck for the reason(s) shown. Please ensure that this is reflected:	
on the next set of regularly scheduled orders.	
on a special order to be released on (date/time).	

Justice:

APPENDIX B

CONFIDENTIAL INFORMATION

08-0

Forwarded As Of: Tuesday, 05/13/2008 **VOTES DUE: Tuesday, 06/10/2008, 12:00 noon**To Be Denied On: Friday, 06/13/2008

TC: Honorable Timothy King F CA: Honorable Elizabeth Lang-				allas				
To Grant: WBJ NLH HON JDW Currently Not Sitting:	SAB DMM F	PWG PJ DRW	1					
Not Sitting: Response Received by Clerk:	Yes	No Waiv	/er					
No Conference: Deny				\				
Conference:								
RecordResponse _	Discuss	Memo _	PC _	Grant _	WOJ _	Refuse _	Dismiss _	Hold
Remarks:								

APPENDIX C

CONFIDENTIAL INFORMATION

Petitions Forwarded as of: Tuesday, 4/14/2009

VOTES DUE: Tuesday, 5/12/09, 12:00 noon

To Be Denied On: Friday, 5/15/2009

Chief Justice Jefferson

Petition for review

Case #	Style	Response Requested	Record Requested	Conference						Deny	Not	Currently		
				Discuss	Memo	PC	Grant	WOJ	Refuse	Hold	Dismiss	Deny	sitting	Not Sitting
09-XXXX	HARVEL v. HAWTHORNE													
09-YYYY	SCHNEIDER v. JENKS													
09-XXXY	SONEGO v. HAMBY													
09-YYYX	IN INTEREST OF B.A.H.													
Rehearing														
09-XXXX	URIBE v. SANDOVAL													
05-XXXX	TORRES v. KARAFFA													
Original proceeding														
09-XXXX	IN RE McKAY CUNNINGHAM													

APPENDIX D

No
IN THE
SUPREME COURT OF TEXAS
111111111111111111111111111111111111111

NAME OF PETITIONER,

Petitioner,

v.

NAME OF RESPONDENT,

Respondent.

FIRST [UNOPPOSED]MOTION FOR EXTENSION OF TIME TO FILE PETITION FOR REVIEW

TO THE HONORABLE SUPREME COURT OF TEXAS:

Petitioner files this First [Unopposed] Motion for Extension of Time to File Petition for Review under Tex. R. App. P. 10.1, 10.5(b), and 53.7(f). In support of this motion, Petitioner shows the following:

- 1. The Court of Appeals for the [insert number] district in [insert city] rendered its opinion and judgment in [insert name of case in court of appeals], No. [court of appeals' docket number], on [date]. No motion for rehearing was filed **OR** Petitioner filed a motion for rehearing on [date] and the motion was [denied, granted, etc.] on [date]. The petition for review is due no later than [date].
- 2. Petitioner requests an extension of time of thirty days, to [date]. This is Petitioner's first request for an extension of time in this case.
- 3. Petitioner relies on the following facts as a reasonable explanation for the requested extension of time. [State facts that support motion for extension of time].

4. The undersigned has conferred with opposing counsel, who indicated there was no opposition to this request. [Alternative: The undersigned has conferred with opposing counsel, who indicated this motion is opposed.]

Therefore, Petitioner prays that this Court grant this motion for extension of time.

Respectfully submitted,

Name of person filing motion State bar number, if any Address Phone number Telecopy

CERTIFICATE OF CONFERENCE

As required by Tex. R. App. P. 10.1(a)(5), I certify that I have conferred with [counsel for other parties], who indicated that this motion is unopposed. [Alternative: I certify that I have conferred with [counsel for other parties], who indicated that this motion is opposed.]

Name of person filing motion

CERTIFICATE OF SERVICE

I certify that, on [date of mailing], I served a copy of this motion by First Class, United States mail on the following:

[Names and addresses of all counsel and unrepresented parties]

Counsel for [identify party represented]

Name of person filing motion