1	BEFORE THE
2	TEXAS RACING COMMISSION
3	AUSTIN, TEXAS
4	
5	
6	
7	
8	
9	
10	
11	COMMISSION MEETING
12	JUNE 3, 2008
13	
14	
15	
16	
17	
18	
19	Reported by: SHERRI SANTMAN FISHER
20	Job #9-69354
21	
22	
23	
24	
25	

1	BE IT REMEMBERED that the above entitled matter
2	came on for hearing on the 3rd day of June, 2008,
3	beginning at 10:30 A.M. at 105 West 15th Street, Room
4	120, Austin, Travis County, Texas, and the following
5	proceedings were reported by SHERRI SANTMAN FISHER,
6	Certified Shorthand Reporter for the State of Texas.
7	
8	
9	APPEARANCES
10	
11	Commissioners: JESSE R. ADAMS
12	G. KENT CARTER
13	CHARLES L. "SONNY" SOWELL
14	RONALD F. EDERER
15	ROLANDO PABLOS
16	ROBERT SCHMIDT
17	GLORIA HICKS
18	BETH ANDERSON
19	JIMMY ARCHER
20	
21	
22	
23	
24	
25	

- 1 CHAIRMAN ADAMS: Good morning. It is now
- 2 10:30 on June the 3rd, 2008, and we'll now convene this
- 3 meeting of the Texas Racing Commission.
- 4 Could I please have a call -- a reading
- of the roll call by Ms. Abby Armendariz? Help me
- 6 pronounce that.
- 7 MS. ARMENDARIZ: Armendariz.
- 8 CHAIRMAN ADAMS: Armendariz. Thank you,
- 9 ma'am.
- 10 MS. ARMENDARIZ: Commissioner Jimmy
- 11 Archer?
- MR. ARCHER: Here.
- 13 MS. ARMENDARIZ: Commissioner Gloria
- 14 Hicks?
- 15 COMMISSIONER HICKS: Here.
- 16 MS. ARMENDARIZ: Commissioner Rolando
- 17 Pablos?
- 18 COMMISSIONER PABLOS: Here.
- 19 MS. ARMENDARIZ: Commissioner Robert
- 20 Schmidt?
- COMMISSIONER SCHMIDT: Here.
- MS. ARMENDARIZ: Commissioner Sonny
- 23 Sowell?
- 24 COMMISSIONER SOWELL: Here.
- 25 MS. ARMENDARIZ: Commissioner Beth

- 1 Anderson? MS. ANDERSON: Here. 3 MS. ARMENDARIZ: Commissioner Dr. Kent Carter? 5 VICE-CHAIRMAN CARTER: Here. 6 MS. ARMENDARIZ: Commissioner Chairman 7 Jesse Adams? 8 CHAIRMAN ADAMS: Here. 9 If I could please remind you all to turn -- silence your cell phones. 10 11 Excuse me. Did we miss someone? We missed Ron. 12 Okay. 13 MS. ARMENDARIZ: I'm sorry. 14 COMMISSIONER EDERER: I'm here. 15 MS. ARMENDARIZ: Commissioner Ron 16 Ederer? 17 CHAIRMAN ADAMS: There you go. Okay. We 18 do have a quorum. 19 And I'd like to ask and remind everyone 20 to silence their cell phones. I'll also remind Commissioners that you have a little button underneath 21
- 25 So the first item of business here will

little orange band around it lit up.

22

23

24

the counter right here that will activate your mike

and, when the mike is activated, it has this nice

- 1 be the public comment section of our hearing.
- 2 Mr. Fenner, do we have anyone who has signed to speak
- 3 at this time?
- 4 MR. FENNER: No, sir, we do not.
- 5 CHAIRMAN ADAMS: Thank you, sir.
- 6 We'll move on to general business then,
- discussion, consideration, and possible action on the
- 8 following matters: Our No. 1 item, budget and
- 9 finance. Shelley Harris-Curtsinger, our chief
- 10 financial officer, will report. Thank you.
- 11 MS. HARRIS-CURTSINGER: Good morning,
- 12 Commissioners. We are 66.67 percent through the
- 13 current fiscal year of 2008 and this is as of April
- 14 30th. We are currently eight percent under budget
- 15 looking at just our operating budget; and looking at
- our total budget, we are 9.73 percent under budget as
- of April 30th.
- In addition to the budget, we are gearing
- 19 up for the next legislative session and will begin
- 20 preparing the legislative appropriations requests this
- 21 next week.
- In looking at the information in your
- 23 packets, if you have any questions, I'll be happy to
- 24 answer them.
- 25 CHAIRMAN ADAMS: Any questions at this

- 1 time?
- I think not. Thank you very much.
- 3 The next item is a report on racetracks.
- 4 Carol Olewin, compliance auditor administrator,
- 5 please.
- MS. OLEWIN: Good morning,
- 7 Commissioners. This is a report on racetrack
- 8 inspection activities. On May 6, we did an inspection
- 9 of Corpus Christi Greyhound Park facilities. Staff
- inspected the kennels, backside, grandstand, and track
- 11 surface. Track management submitted a plan on May 28th
- 12 to address the deficiencies identified during the
- inspection. Staff will conduct follow-up inspections
- 14 to evaluate the progress of repairs.
- 15 Gulf veterinary inspection did not have
- 16 any unsatisfactory items.
- 17 Lone Star pari-mutuel inspection did not
- 18 have any unsatisfactory items.
- 19 Lone Star's safety and security had four
- 20 unsatisfactories. They're with office equipment, fire
- 21 prevention, hay storage, and stable area lighting. All
- of those have been corrected.
- 23 Lone Star stewards had one inspection --
- or unsatisfactory inspection. The new office
- 25 facilities for Commission and DPS staff do not have

- 1 private telephone lines. Proposed changes in Rule
- 2 309.118, regulatory office space and equipment, define
- 3 the requirements of a private telephone line.
- 4 Lone Star veterinarian had one
- 5 unsatisfactory inspection with manure removal and
- 6 insect control. That's been resolved.
- 7 Manor Downs safety and security and
- 8 racing stewards, these are -- deficiencies were
- 9 identified in the grandstand, parking lot lighting, and
- 10 Commission office. These deficiencies will be
- 11 addressed during the downtime between meets.
- 12 Retama safety and security, racing
- 13 stewards, pari-mutuel, and veterinarian had no
- 14 unsatisfactory items.
- 15 And Sam Houston stewards had no
- 16 unsatisfactory items.
- 17 CHAIRMAN ADAMS: Any questions for staff
- 18 on this line item?
- Thank you, ma'am. There are none.
- I'd just like to take this time to thank
- 21 Commissioner Hicks and Commissioner Pablos for their
- 22 time spent attending and reviewing the Corpus Christi
- 23 track. And we thank you very much for that.
- 24 The next item is report and update by the
- 25 executive director and staff regarding administrative

- 1 matters. Charla Ann King, executive director.
- MS. KING: Mr. Chairman and members, I
- 3 have three areas to report on today. First, regulation
- 4 issues. We've been working for some time now on an
- 5 extremely important issue, a significant revision of
- 6 the horse trainer examination process. This includes
- 7 revisions to both the written and practical exams.
- 8 In conjunction with the new test, the
- 9 Commission is preparing a study guide for prospective
- trainers that will assist them in their preparations to
- 11 take the exams. The study guide is scheduled to be
- 12 available later this month, with the new exams to be
- used starting July 1st, 2008.
- 14 The revised written exam will consist of
- 15 100 multiple choice, fill in the blank, short answer,
- 16 and true/false questions. The questions will cover
- 17 such areas as the Rules of Racing, the Texas Racing
- Act, general racing terms, the anatomy of a horse,
- 19 trainer responsibility, drug testing, pari-mutuel
- wagering, equipment, veterinary policy, condition
- 21 books, and claiming.
- The revised practical exam will consist
- of 10 question areas administered by the Commission in
- 24 coordination with the Texas Horsemen's Partnership. A
- 25 panel comprised of a Commission steward, a Commission

- 1 veterinarian, and a THP representative will judge
- 2 performance on the practical exam.
- 3 The questions are designed to test the
- 4 applicant's general hands-on barn and horse knowledge
- 5 and will include topics such as wraps, bandages, tack,
- 6 saddling, and leads. Additionally, the applicant must
- 7 display knowledge of the Commission medication rules
- 8 and labeling requirements and exhibit a working
- 9 knowledge of the care and treatment of a horse, which
- 10 will include taking a horse's temperature and pulse and
- 11 examining a horse for buck shins, bowed tendons,
- thrush, and other common equine conditions.
- 13 Thanks very much to all of the staff
- involved, especially Cathy Cantrell who drove the
- process, and Tooter Jordan and Wanda O'Banan at the
- 16 Texas Horsemen's Partnership. And we also need to
- 17 recognize Rhonda Fritsche, our legal counsel's
- 18 efforts. She was instrumental in the process,
- 19 particularly in the written exam.
- Next, a request from the Association of
- 21 Racing Commissioners International or RCI. On May 23rd
- 22 staff received a request for information from RCI based
- on a request from the U.S. House of Representatives
- 24 Committee on Energy and Commerce subcommittee on
- commerce trade and consumer protection. The

- 1 subcommittee posed a series of questions focusing on
- 2 State enforcement actions, horse injuries, breeding,
- 3 central oversight authority for horse racing, and the
- 4 pressing problems facing the industry.
- 5 Texas and other member jurisdictions
- 6 provided the requested data in various forms and the
- 7 RCI response was delivered yesterday. We received a
- 8 copy of the response and I will forward it to you
- 9 promptly. It does pose a variety of policy questions
- 10 that you need to be familiar with. Upon your review,
- 11 staff looks forward to your input, questions, and
- 12 perspective as answers to the policy questions remain
- open to your direction.
- 14 The second area of my report addresses
- 15 live and simulcast racing issues. First, the Sam
- 16 Houston Race Park turf crossing construction project.
- 17 I've received a request from Sam Houston Race Park to
- approve a significant change to its turf course.
- 19 Last year, as most of you know, Sam
- 20 Houston made the decision to expand its concert and
- 21 entertainment business. To do so, it has made major
- 22 changes to its infield so they can accommodate
- 23 large-scale concert acts in what they refer to as the
- 24 Show Grounds.
- 25 Access to the Show Grounds has, however,

- 1 become a significant issue. The ability for big
- 2 concert transportation vehicles to traverse the turf
- 3 course to get to the infield has pressed Sam Houston
- 4 into proposing a solution to provide for access across
- 5 the turf course. They've done a tremendous amount of
- 6 research and work on their proposal. They've invested
- 7 significantly to broaden the appeal of coming to Sam
- 8 Houston Race Park.
- 9 Key staff and Dr. Carter attended a
- 10 presentation, along with industry reps, in early April,
- 11 at which point their vendor made a presentation and Sam
- 12 Houston's staff answered a lot of questions. Based on
- the results of that meeting, I developed a request for
- information to obtain details about the proposal that
- 15 they're making.
- The plan at this point is to distribute
- 17 Sam Houston Race Park's response to our request and
- obtain written feedback from all stakeholders and
- 19 interested parties. Before you leave today, I will
- 20 provide you with a copy for your information. Please
- 21 review it carefully and let me know what you think. It
- is an interesting and innovative approach, but it
- 23 raises critical issues.
- 24 The rules currently require the executive
- 25 director make the approval decision. It is not a

- 1 decision that comes before the Commission. And so I'm
- 2 going to need the thoughtful counsel of all the
- 3 Commission members and industry representatives to
- 4 reach the best outcome. I have those materials. I
- 5 will make sure that you get them before you go today.
- 6 The next racing issue is the simulcast
- 7 approval dispute between the Texas Horsemen's
- 8 Partnership and Lone Star Park. I'll give you an
- 9 update. We're continuing to monitor the disagreement
- 10 between the Texas Thoroughbred HBPA and Lone Star Park
- 11 over the purse allocations from the advance deposit
- wagering outlets.
- 13 As you recall from previous briefings,
- 14 the Thoroughbred HBPA has joined efforts with a
- 15 national Thoroughbred horsemen's group to obtain larger
- purse share of ADW wagers placed on Lone Star Park's
- 17 Thoroughbred races. Lone Star Park has cut purses
- 18 because of the lost revenue.
- 19 The horsemen are apparently tolerating
- 20 the cuts in hopes of getting a larger share of the
- 21 growing advance deposit wagering revenue stream. The
- 22 racetrack continues to indicate that an increase in the
- 23 purse share is not financially feasible. Both the
- horsemen and the tracks are -- track are maintaining
- 25 their positions; and last I checked, they remain at a

- 1 stalemate.
- 2 Similar horsemen efforts in other states
- 3 have also taken place. In fact, legal action is under
- 4 way in Kentucky. Calder and Churchill have sued the
- 5 Thoroughbred horsemen's group in Federal Court in
- 6 Kentucky. The complaint was recently amended to
- 7 include the Kentucky HBPA. Churchill and Calder are
- 8 alleging that the defendants' action have violated the
- 9 Sherman Antitrust Act.
- 10 Churchill also announced a purse cut of
- 11 20 percent. The HBPA in Kentucky asked the Kentucky
- 12 Horse Racing Authority to review the propriety of the
- purse cut. The authority heard comment on the issue,
- indicated that it was a private contractual dispute
- 15 between the horsemen and the tracks, but would continue
- 16 to study the matter.
- 17 The HBPA in Kentucky then filed a motion
- for a preliminary injunction to restore the purses and
- 19 asked until July 20th to respond with their own
- 20 counterclaim. The judge has scheduled a teleconference
- 21 for June 4th, tomorrow, to discuss the pending motion
- and we'll keep you posted as the case proceeds.
- 23 The last area of my report is in regard
- 24 to administrative issues. The first, staff is
- 25 currently rewriting the Commission's existing business

- 1 continuity plan. This is a plan -- it's a document
- that specifically guides the agency when restoring
- 3 agency operations in the event of a declared disaster.
- 4 Our plan contains agency-wide policies
- 5 and procedures as well as action instructions to follow
- 6 to get back up and running as quickly as possible after
- 7 a major disruption. The revised plan will address
- 8 recommendations from our most recent internal audit.
- 9 The internal audit recommended additional types of
- 10 analysis for review in the planning process. And you
- all should have a copy of that audit.
- 12 In response, we conducted a business
- impact analysis survey in May and the results are
- 14 currently being compiled. A security risk assessment
- and recovery strategy are in the process of being
- drafted for review. These additional types of analysis
- are currently required by rule by the Department of
- 18 Information Resources.
- 19 In addition to the internal audit
- 20 recommendations, which only address DIR requirements,
- 21 the plan is being rewritten to address recent guidance
- 22 from other relevant oversight agencies, including the
- 23 Governor's Division of Emergency Management and the
- 24 Texas State Library and Archives Commission, as well as
- 25 legislation that passed last session.

1 Consequently, rewriting the plan has 2 become a much more comprehensive task that is hindered 3 by the fact that oversight agencies have yet to integrate their numerous overlapping requirements into 5 a unified statewide approach to business continuity 6 planning and disaster recovery. 7 We look forward to receiving further 8 direction from the State of -- the State Office of Risk 9 Management, which was identified last session as the primary entity to assist agencies with the development 10 11 of business continuity plans. 12 Ideally, an approach similar to that of a 13 statewide strategic planning process would be developed in which the oversight entities issue a set of 14 instructions to ensure clear and consistent quidance to 15 16 the rest of State Government. In the meantime, staff 17 will continue to develop a plan that meets as many of 18 the requirements as possible and plans to have a 19 finished draft by the end of June. 20 My last item is in regard to the sunset I want to thank all the Commissioners for 21 process. 22 their participation at the hearing and in their 23 follow-up efforts since the hearing. It was an interesting day. I felt it was a good opportunity for 24

the Legislature to understand a whole lot more about

25

- 1 horse racing and the regulation that we provide.
- We've responded to requests for
- 3 information and assisted Kelly Kennedy as staff works
- 4 to fill the Sunset Commission members' requests. I
- 5 predict that discussion of the issues will start to
- 6 pick up just as we get closer to the next meeting of
- 7 the Sunset Commission. For your calendars, that date
- 8 is Tuesday, June 24th.
- 9 The agenda will take up decisions first
- and those decisions will be in the order of the
- 11 testimony taken at the April meeting. That puts us at
- 12 the end of the decision-making agenda and we're hoping
- 13 that that will occur before lunchtime.
- 14 They do not take testimony from the
- 15 agencies that had a public hearing. However, we will
- need to be prepared to answer questions, if they have
- them, while they're deliberating on what legislative
- 18 actions they want to take. I anticipate that questions
- 19 be fielded by the Chair, Vice-chair, or executive
- 20 staff.
- 21 That concludes my report, Mr. Chairman.
- 22 CHAIRMAN ADAMS: I don't know what to
- 23 say. Can you pile any more on us?
- 24 MS. KING: Those are just the
- 25 highlights.

- 1 CHAIRMAN ADAMS: Questions?
- 2 COMMISSIONER SOWELL: I think we ought to
- 3 get her a glass of water anyway.
- 4 CHAIRMAN ADAMS: I doubt that you knew it
- 5 was going to be like this when you took on this task,
- 6 did you?
- 7 MS. KING: I agree with that statement,
- 8 Mr. Chairman.
- 9 CHAIRMAN ADAMS: I don't think so. I
- 10 don't think -- when Sonny and I were interviewing her,
- I doubt we brought that to her attention, did we?
- 12 COMMISSIONER SOWELL: Had we known, we
- 13 would have held it back.
- 14 CHAIRMAN ADAMS: That's right.
- 15 Yes, Beth?
- MS. ANDERSON: I have one question. Page
- 17 42 of the report talks about penalty matrices that are
- 18 utilized in other State agencies for administrative
- 19 penalties and so forth and sort of characterizes that
- 20 as the best practice. Do we have any kind of similar
- 21 penalty matrix or is it all sort of informal by past
- 22 practice? How do we -- how -- can you help me
- 23 understand how we determine penalties to assess?
- 24 MS. KING: I'm sorry, Commissioner. Can
- 25 you clarify that just a little? Are you talking

- 1 penalties in terms of the action we take when there's a
- 2 violation of the rules?
- 3 MS. ANDERSON: Right, the administrative
- 4 various kinds of penalties, right.
- 5 MS. KING: Okay. We have the penalty
- 6 guidelines that we use. And have you seen a copy of
- 7 those yet?
- 8 MS. ANDERSON: I don't know. Maybe I
- 9 have and I've just forgotten.
- MS. KING: Okay. That's what we use to
- 11 guide the penalties that are issued by the stewards and
- 12 the judges. And we can get you a copy of those. Mark
- or John could characterize them in more detail. I'm
- drawing a little bit of a blank.
- 15 MS. ANDERSON: Well, that would be a good
- start, just if you could just send me a copy of them.
- 17 And then I'm just responding to -- you know, I thought
- the report was well done, you know, a good product of
- 19 your former employer, and -- but that did raise a
- question for me. It's on page 42 of the report they
- 21 talk about penalty matrices. So that's kind of what
- 22 I'm -- I'm sorry. I'm sorry. I've misspoken.
- 23 There is a discussion in the DPS sunset
- 24 report on page 42 about penalty matrices and so it led
- 25 me to wonder whether we have them. Sorry. Boy, that's

- 1 different, isn't it? Sorry.
- MS. KING: Yes, we definitely have them.
- 3 MS. ANDERSON: So I'm just interested
- 4 in -- if you'd just send them to me, that would be
- 5 great.
- 6 MS. KING: Okay.
- 7 MS. ANDERSON: Sorry for my confusion
- 8 here. Too many sunset reports.
- 9 MS. KING: That's fine. The only thing
- 10 I'll add to that is that that's an item of national
- 11 interest and having uniform penalty guidelines used
- 12 across all the -- across the jurisdictions. So we may
- add a little information to your request in that
- 14 regard.
- 15 MS. ANDERSON: Okay. That would be
- 16 great. Thank you very much. Sorry for my confusion.
- 17 MS. KING: No problem. Thank you.
- 18 CHAIRMAN ADAMS: So DPS is in the sunset
- 19 review as well.
- MS. ANDERSON: We sure are.
- 21 CHAIRMAN ADAMS: So you're getting a
- double dose of this. That's great.
- Okay. Any other questions for our
- 24 executive director?
- 25 COMMISSIONER SCHMIDT: Just a brief

- 1 question. I enjoyed your report. Just to clarify the
- 2 issue with Sam Houston and the turf course.
- MS. KING: Yes, sir.
- 4 COMMISSIONER SCHMIDT: We're concerned
- 5 about damage to the turf course by access or to prepare
- 6 for a concert?
- 7 MS. KING: We are concerned about the
- 8 condition of the section that will be used as a
- 9 crossing, its consistency with the rest of the turf
- 10 course. And they have a fairly innovative approach to
- 11 this that is pretty technical in terms of the way that
- they've developed placement of grass trays for the
- 13 crossing. And so I'll give you some documents that
- 14 will explain that in detail. And the issue is
- 15 consistency from the -- on either side of the crossing
- 16 across.
- 17 COMMISSIONER SCHMIDT: Particularly when
- 18 the weather changes.
- MS. KING: And maintenance.
- 20 COMMISSIONER SCHMIDT: Sure. So barn
- 21 security is not a concern.
- MS. KING: No.
- 23 COMMISSIONER SCHMIDT: Okay. Thanks.
- MS. KING: Thank you.
- 25 CHAIRMAN ADAMS: Okay. Any other

- 1 questions?
- 2 I thought it would be a good time at this
- 3 point in the agenda to ask our subcommittees, our two
- 4 working groups, to report on their progress. And I'll
- 5 begin with the ethics and procedures by Chairman Ederer
- 6 who is chairing that group. If you'll just give us a
- 7 short little update of where we are, Ron.
- 8 COMMISSIONER EDERER: Well, what I've
- 9 done was, with the help of staff and other assistance,
- 10 put together just a volume, a rather large volume, of
- 11 all ethics questions that could arise that apply to us
- as Commissioners, to staff, to people who work in the
- industry. And I've just -- like I said, I've combined
- 14 a rather large volume and I have submitted that to my
- 15 two assistants -- not assistants. That wouldn't be a
- 16 proper term. My two co-Commissioners or co-committee
- 17 people, which would be Ms. Anderson and Mrs. Hicks.
- 18 And we're reviewing those.
- 19 Mrs. Anderson has submitted to me a
- 20 considerable amount of comments concerning that, and
- 21 Ms. Hicks and I have discussed it this morning. We
- 22 will be -- in the next few weeks I'll be revising it,
- 23 cutting it down where it's manageable. It certainly is
- not manageable now.
- 25 But I wanted both of the Commissioners to

- 1 review just about everything that is available to
- 2 review and then we start whacking it. Then we'll get
- 3 it down where it's manageable. And I would say prior
- 4 to the next Commission meeting I hope I will have a
- 5 draft to all of you. And like I said, staff has been,
- 6 you know, much assistance.
- 7 CHAIRMAN ADAMS: And we went to other
- 8 states as well as other agencies?
- 9 COMMISSIONER EDERER: Exactly. We went
- 10 to Oklahoma, Louisiana, New Mexico, and Arkansas for
- 11 their input. Arkansas did not respond, I don't
- 12 believe, did they? No. But we did get it from the
- other three states. So we'll have something; but like
- I said, it needs a lot of condensing.
- 15 CHAIRMAN ADAMS: Okay. Very good. Very
- 16 good. I thank you all three for spending valuable time
- 17 working on that. Thank you, Ron.
- 18 Next, Commissioner Pablos heads up the
- 19 finance subcommittee. And, Rolando, if you would
- 20 please bring us up to speed.
- 21 COMMISSIONER PABLOS: At this time we
- 22 have not had an opportunity to meet and so I'm just
- 23 waiting to find a good time to get together and
- 24 hopefully by next time we'll have a full report.
- 25 CHAIRMAN ADAMS: Okay. Very good, sir.

- 1 The next item of business is the
- 2 Commission's strategic plan for the fiscal years 2009
- 3 through 2013. Charla Ann King will present a report on
- 4 this plan.
- 5 MS. KING: Thank you, Mr. Chairman. You
- 6 should find a copy of the draft strategic plan at your
- 7 place. We distributed it this morning. This is the
- 8 first draft. Thank you to the Commissioners who have
- 9 provided input so far. I've heard from some of you.
- 10 Please take a look at it. We need your
- 11 comments no later than June 26th. It's due to the
- 12 Legislature and the Governor's office by July 11th. We
- 13 provided for you a calendar also which should be at
- 14 your place for both the strategic plan and the
- 15 budgeting process. So you can kind of take a look at
- 16 that.
- 17 And what I would like to stress is that
- we are available to visit with you individually by
- 19 telephone after you've had a chance to look at it and
- 20 kind of identified areas that you're more interested in
- and would like to work with you on it.
- The section of the report that takes
- 23 quite a bit of time and insight and kind of getting
- into that perspective of the big picture is the
- assessment section, both the internal and the

1	external. There's certainly a lot to comment on in the
2	racing industry in that regard and within the
3	regulation; so that would probably be a good place to
4	focus, on the assessment, to make sure we're making the
5	kind of longer range picture statement that you all
6	think is important. And Jean and I am working on it
7	and Megan also, so any of us can assist you with that.
8	CHAIRMAN ADAMS: Okay. And there is an
9	action item here that we need to proceed with. And I'm
10	going to ask for a motion to approve the draft of the
11	strategic plan for fiscal year '09 through '13 for
12	submission to the Legislative Budget Board subject to
13	the Chair's final review and authorization. Staff is
14	directed to continue to seek and accept input from
15	Commissioners while developing the final plan.
16	COMMISSIONER SOWELL: So move.
17	COMMISSIONER EDERER: Second.
18	CHAIRMAN ADAMS: I have a motion by
19	Commissioner Sowell and seconded by Commissioner
20	Ederer.
21	All those in favor any discussion?
22	All those in favor please say aye.
23	COMMISSIONERS: Aye.

CHAIRMAN ADAMS: Any opposed?

The motion carries. Thank you.

24

25

- 1 Thank you, Charla Ann.
- 2 The next item is report and update by the
- 3 Texas Thoroughbred Association as the official State
- 4 horse breed registry. Mr. Dave Hooper, please, sir.
- 5 MR. HOOPER: Good morning, Mr. Chairman
- 6 and members of the Texas Racing Commission. My name is
- 7 David Hooper and I am the executive director of the
- 8 Texas Thoroughbred Association.
- 9 The Texas Thoroughbred Association
- greatly appreciates the opportunity to appear before
- 11 you today as the official State breed registry for
- 12 Thoroughbreds and to have an opportunity to provide you
- with a report on the status of the Thoroughbred
- industry in Texas and an update on TTA's activities.
- 15 I would like to begin by providing you
- with a thumbnail sketch of the organization. Founded
- in 1955, the Texas Thoroughbred Association is governed
- by a 21-member board of directors and presently
- 19 represents 1923 owners, breeders, stallion owners, and
- 20 other persons interested in the Texas racing and
- 21 breeding industry. And while our membership has
- declined, I believe we still are the largest State
- breed registry in number of members in the United
- 24 States.
- 25 TTA has eight full-time employees working

- 1 in its offices in Austin near the intersection of I-35
- and Highway 290. In addition to fulfilling TTA's
- 3 statutory responsibilities as administrator of the
- 4 accredited Texas-bred incentive program for
- 5 Thoroughbreds, TTA also publishes an award winning
- 6 magazine The Texas Thoroughbred six times a year and a
- 7 stallion register, maintains an active website that can
- 8 be accessed at www.texasthoroughbred.com, sponsors a
- 9 two-year-olds in training sale each spring, a yearling
- sale in late August, and a mixed sale in December, with
- 11 all auctions conducted by Fasig-Tipton Texas, a
- 12 subsidiary of Fasig-Tipton Company, the oldest
- 13 Thoroughbred auction house in North America. And those
- 14 sales are conducted at the Texas Thoroughbred Sales
- 15 Pavilion at Lone Star Park.
- 16 Also TTA interacts on breed and racing
- issues with Texas track operators, the Texas
- 18 Legislature, Texas government officials, other breed
- 19 registries, the Texas equine research and advisory
- 20 committee, and, of course, the Texas Racing
- 21 Commission.
- On the racing side, we annually offer the
- 23 TTA Sales Futurity, one of the richest early season
- 24 stakes for two-year-olds divided by sex, and the
- one-million-dollar Texas Stallion Stakes, a four-race

- 1 series of stakes for colts and geldings, and a
- 2 four-race series for fillies, with two sprint races for
- 3 them as two-year-olds and concluding with two route
- 4 races as three-year-olds.
- 5 We also interact with Texas track
- 6 operators relative to Texas-bred racing opportunities,
- 7 race conditions for Texas-breds, and development of a
- 8 meaningful and realistic schedule of stakes races for
- 9 Texas-breds of all ages.
- 10 Turning to the state of the Texas
- 11 Thoroughbred industry today, I would like to refer you
- 12 to this handout. It has multi-colors. It provides a
- 13 statistical comparison of Texas with two of its
- 14 neighboring states, Louisiana and New Mexico.
- 15 The statistics have been taken from
- 16 annual reports of the Jockey Club, the national
- 17 Thoroughbred breed registry with offices in New York,
- 18 New York, and Lexington, Kentucky.
- 19 The statistics cover number of stallions
- 20 reported to have covered one or more mares in each
- 21 state each year, the number of mares bred each year,
- the average book of mares for each covering stallion,
- and the national ranking by state. There is also a
- 24 statistical comparison of the distribution of foal crop
- 25 for Texas, Louisiana, and New Mexico, with all these

- statistics covering the years 2001 through 2006 or 2007
- where applicable.
- If I were a painter, what I'm going to
- 4 describe is not a pretty picture. While there's an old
- 5 saying that you can do anything with statistics, in
- 6 this case, unfortunately, statistics don't lie.
- 7 The Texas declines are in sharp contrast
- 8 to the increases in our two neighboring states, which
- 9 shows what happens when the playing field is unlevel.
- 10 Horses and horsemen have been leaving Texas and some
- 11 breeders have closed their operations or just stopped
- 12 breeding their mares.
- 13 And now I'd like to take a look at the
- 14 statistics. And first I'll discuss Texas. For the
- 15 period 2001 through 2007, in 2001 we had 438 stallions
- standing in the state. We now have 250. That's a
- decline of 188 or almost 43 percent.
- The number of mares bred in 2001 was
- 19 3640. In 2007 it was 2137. That number may increase
- 20 slightly with some late reports to the Jockey Club.
- 21 That's a decline of 1503 and a decline of over 41
- 22 percent.
- 23 As far as Texas foals are concerned, in
- 24 2001 we registered 1988 Texas-breds with the Jockey
- 25 Club. In 2006, the last full year of reporting, there

- were 1363 foals registered. And that number may
- 2 increase slightly with the late reports. But that's
- 3 right now a decline of 625 in just six years, nearly 31
- 4 and a half percent.
- 5 By contrast, in looking at Louisiana, in
- 6 2001 there were 205 stallions standing in Louisiana; in
- 7 2007, 369. That's an increase of 164. A lot of those
- 8 are Texas stallions that have relocated in Louisiana.
- 9 That's an 80 percent increase.
- 10 Number of mares bred, 2221 in 2001 in
- 11 Louisiana. In 2007 -- and this number is going to go
- up with some late reporting. It's right now 3956.
- 13 That's an increase in seven years of 1735 and an
- increase percentagewise of over 78 percent.
- 15 Of course, there are also resulting
- 16 increases in Louisiana-bred foals. In 2001 Louisiana
- 17 breeders registered 1408 Thoroughbreds with the Jockey
- 18 Club. In 2006 the number was 2257. That's an increase
- of 849, just over 60 percent.
- In New Mexico to our west, the number of
- 21 stallions standing in 2001 was 147. That has only
- increased to 160 in 2007, an increase of 13, not quite
- 23 nine percent.
- The number of mares bred in 2001, 1210.
- 25 That number has jumped to 1852 in 2007, an increase of

- 1 642 or just over 53 percent.
- 2 And the number of New Mexico foals, in
- 3 2001, 549 registered with the Jockey Club; in 2006,
- 4 977. That's an increase of 428 and percentagewise a
- 5 growth of almost 78 percent.
- 6 And you'll note rank, nationally, New
- 7 Mexico ranked 13th in 2001 in number of registered
- 8 foals with the Jockey Club. It is now eighth. In 2001
- 9 we were fourth. We are now sixth.
- 10 While those statistical comparisons are
- 11 sobering, we believe there is light at the end of the
- 12 Texas racing tunnel. I am pleased to report the Texas
- 13 Thoroughbred Association and Texas Quarter Horse
- 14 Association have reached a historic agreement on breed
- 15 splits if legislation is passed to legalize video
- lottery terminals at licensed Texas racetracks.
- 17 The agreement also includes breed splits
- on purse revenue generated by simulcasting, with those
- 19 splits to be effective on the first day of VLT
- 20 operations at a track.
- In addition, TTA and TQHA have taken an
- industry-backed bill draft from the 2007 session of the
- 23 Texas Legislature and incorporated language covering
- several good-for-Texas provisions.
- 25 Some of the good-for-Texas provisions

- that I would like to mention, especially in light of
- 2 the explosion in press coverage of the Eight Belles
- 3 tragedy, include a revenue stream for equine and
- 4 veterinary research, a revenue stream for enhanced
- 5 medication testing and drug research programs, a
- 6 revenue stream for adoption and retirement programs so
- 7 that horses can transition from the racetrack into
- 8 second careers, a revenue stream to provide enhanced
- 9 medical, dental, and educational programs for stable
- area employees, and a revenue stream to create a
- 11 performance horse development fund to provide funding
- 12 support for nonracing breeds and activities throughout
- 13 Texas.
- 14 A summary of the good-for-Texas
- 15 provisions has been provided to you for ready reference
- and it's this one-pager with both the TTA and the TQHA
- 17 logos on it.
- One of the highlights of each year is
- 19 TTA's annual conference, concluding with an awards
- 20 banquet to honor the owners and breeders of the
- 21 champion Texas-breds from the previous racing season.
- We invite a keynote speaker of national prominence,
- 23 like this year's guest, dual Kentucky Derby winning
- 24 trainer Carl Nafzger who was recently elected to the
- 25 National Museum of Racing's Hall of Fame and will be

- 1 inducted in August.
- 2 During the next five weeks, beginning
- 3 tonight, TTA has scheduled 11 regional meetings around
- 4 the state and a copy of the schedule has also been
- 5 provided to you. This year, in an effort to increase
- 6 substantially the grass roots support for a legislative
- 7 initiative, TTA has extended invitations to our Quarter
- 8 Horse brethren as well as members of the Texas Arabian
- 9 Breeders Association, the American Paint Horse
- 10 Association, the National Cutting Horse Association,
- 11 the National Reining Horse Association, and other horse
- groups and activities to be our guests at any one of
- 13 the meetings to discuss issues and learn more about
- 14 becoming involved.
- 15 Certainly I also want to extend an
- invitation to each one of you, as well as all
- 17 Commission staffers, to be our guests at a meeting of
- 18 convenience to you.
- 19 Thank you very much for the opportunity
- to speak to you today. I'd be pleased to try and
- 21 answer any questions.
- 22 CHAIRMAN ADAMS: Any questions for
- 23 Mr. Hooper at this time?
- 24 I want to -- before we bring the
- 25 greyhound group up, I want to commend Charla Ann and

- 1 the staff for the suggestion to have this added to our
- 2 agenda. This has not been an item in the past, but  ${\tt I}$
- 3 thought that it would be very positive to hear from
- 4 time to time -- not on an every meeting basis, but from
- 5 time to time, from the registries and from the
- 6 designated individuals that we regulate.
- 7 So we thank you, Mr. Hooper, for your
- 8 very well prepared remarks and for your handouts.
- 9 COMMISSIONER SOWELL: Mr. Chairman, may
- 10 I --
- 11 CHAIRMAN ADAMS: Yes, Mr. Sowell.
- 12 COMMISSIONER SOWELL: -- have a moment to
- mention something to Mr. Hooper that I think could be
- of importance?
- 15 Your good-for-Texas provisions are, I
- 16 think, excellent. I've only seen them today. But it
- occurs to me that one of the things that you and the
- Quarter Horse folks might do when you're talking about
- 19 further things that you might want to include -- as you
- are well aware, the Racing Act prohibits this
- 21 Commission from doing things to support and promote the
- industry. And I think the Legislature, properly
- 23 approached -- and certainly you all are capable of
- 24 doing that -- can perhaps turn that around.
- 25 And it occurs to me that if you and the

- 1 Quarter Horse folks could kick it around in terms of
- what this Commission and its members might be able to
- 3 do if it were unfettered by the Legislature, then it
- 4 might be a very persuasive thing for the Legislature to
- 5 take a look at and hopefully do something about it.
- 6 MR. HOOPER: Thank you for those
- 7 thoughts, Commissioner Sowell. I started to insert
- 8 something about a revenue stream, but there's not a
- 9 specific revenue stream that's in the bill language at
- 10 the moment.
- 11 However, within what the breeds would be
- 12 responsible for, including providing significant
- 13 funding to the accredited Texas-bred program and so on,
- there is also a reference to supporting statewide
- 15 marketing and promotion of the industry. So that has
- been covered, but it's not a specific revenue stream.
- 17 It's something that from the breed's share, the
- 18 respective breed's share, that we will set aside a
- 19 certain amount of revenue for statewide marketing and
- 20 promotion.
- 21 COMMISSIONER SOWELL: Thank you.
- MR. HOOPER: You're welcome.
- 23 CHAIRMAN ADAMS: Thank you, Mr. Hooper.
- 24 Any other questions? Yes, Mr. Ederer.
- 25 COMMISSIONER EDERER: Mr. Hooper, are the

- 1 statistics similar for Oklahoma and Arkansas?
- 2 MR. HOOPER: Commissioner Ederer,
- 3 Oklahoma is too new with slots implementation at the
- 4 tracks to have any kind of meaningful show of increase;
- 5 but there's no question that there have been some
- 6 horses that have gone to Oklahoma of all different
- 7 types, stallions, mares; and obviously that's going to
- 8 result in foals as well.
- 9 And, you know, Arkansas has the instant
- 10 racing machines; but their breeding program, even with
- 11 that good infusion of money, has never really taken off
- 12 at all.
- 13 COMMISSIONER EDERER: But you expect
- 14 Oklahoma to.
- MR. HOOPER: Yes.
- 16 COMMISSIONER EDERER: To go forward.
- 17 MR. HOOPER: Yes. Not to the level of
- 18 Louisiana and maybe not even to the level of New Mexico
- 19 because there's so much competition in Oklahoma from
- 20 additional indian locations where slots exist.
- 21 COMMISSIONER EDERER: I understand. Now,
- 22 what has been the response from the regional meetings?
- 23 MR. HOOPER: Well, we instituted regional
- 24 meetings, I'm going to say, almost 10 years ago; and
- they've taken the format that they have today whereby

- we invite our members and obviously we're inviting
- 2 guests this time and we have a buffet dinner. And the
- 3 vast majority of the meetings are held on member farms
- 4 and they're real pleased to host them.
- We've had -- I'm going to leave West
- 6 Texas out of it. West Texas in our region is so huge
- 7 and we have only about 225 members going from Amarillo
- 8 to El Paso and from about Fredericksburg west, so --
- 9 but for all the other regions, we will draw at least 30
- 10 to 35 and we have gotten just to a hundred with two or
- 11 three meetings, one at Eddie Milligan's place near
- 12 Athens two years ago and Jim Helzer's JEH Stallion
- 13 Station in Pilot Point has hosted a couple of meetings
- that have drawn right at a hundred. So we have a
- 15 pretty good turnout.
- 16 COMMISSIONER EDERER: Are State
- 17 legislators invited to these meetings?
- MR. HOOPER: Yes, we have invited --
- 19 especially this year we've invited legislators.
- 20 COMMISSIONER EDERER: So you're not just
- 21 singing to the choir. You're inviting new participants
- that could be effective as far as obtaining the
- 23 satisfactory legislation.
- 24 MR. HOOPER: Absolutely. And of course,
- 25 with the performance horse development fund, it could

- 1 provide a significant revenue stream to the nonracing
- 2 side of the horse business here in Texas because the
- 3 show side is losing horses as well. Rob Werstler will
- testify before you at, I think, the next go-round. And
- 5 Quarter Horses -- Quarter Horse stallions on the show
- 6 side, 60 have gone to Kentucky in the last year just
- 7 because there's a revenue stream to the performance
- 8 side of the industry in Kentucky that is developed from
- 9 sales tax on stallion seasons.
- 10 Well, unfortunately, here in Texas we
- don't stand stallions for six figures and our biggest
- 12 stallion is Valid Expectations standing at \$17,500 and
- the next one is at 5,000. So you wouldn't generate a
- 14 lot of sales tax revenue off of sales tax on stallion
- 15 seasons. That's why we need to create a different
- 16 revenue stream to the performance side of the
- 17 industry.
- And while our membership, as I said, for
- 19 a State breed registry on the racing side is
- 20 significant in the United States, it pales by
- 21 comparison with the number of Texas members in the
- 22 National Cutting Horse Association and the American
- 23 Quarter Horse Association just because their membership
- is so huge on the show side. And that's why we're
- 25 looking for involvement of those groups and additional

- 1 grass roots support.
- 2 COMMISSIONER EDERER: Thank you.
- MR. HOOPER: Thank you.
- 4 CHAIRMAN ADAMS: Any other questions for
- 5 Mr. Hooper? Yes, Charla Ann.
- 6 MS. KING: Mr. Chairman, I'd like to
- 7 address Commissioner Ederer's question. On page eight
- 8 of the strategic plan, Sammy has provided a chart there
- 9 or a table that compares a five-year regional change
- 10 and there's some figures in there about Oklahoma and
- 11 the increase in the change in the number of
- 12 Thoroughbreds that are competing and the number of
- 13 races. And it looks like to me they have experienced
- 14 the largest increase. Percentagewise, Sammy
- 15 clarifies.
- 16 COMMISSIONER EDERER: I understand.
- 17 CHAIRMAN ADAMS: Thank you very much.
- 18 Next we'll have a report by the Texas
- 19 Greyhound Association as the official State greyhound
- 20 breed registry. Mrs. Wheatley -- Whiteley, excuse me,
- 21 executive director of the Texas Greyhound Association.
- 22 MS. WHITELEY: Good morning, Mr. Chairman
- and Commissioners. I'm Diane Whiteley, executive
- 24 director of the Texas Greyhound Association.
- 25 When Charla Ann called a week ago and

- asked if we would give a presentation, I told her I
- 2 would be delighted. My only concern about it was that
- 3 she had indicated only five to seven minutes and, if I
- 4 get to talking about greyhounds, it could be a long
- 5 time. But I've been testing myself and I'm trying to
- 6 keep it within my guidelines before the bell goes off.
- 7 I'm going to start with who we are and
- 8 how we're structured and then on to our regulative
- 9 duties and then our other activities for the greyhound
- 10 association.
- 11 The Texas Greyhound Association, or TGA,
- was incorporated in 1987 as a nonprofit 501(c)(6) or
- trade organization; but it was actually the gathering
- of several greyhound groups that had been in existence
- 15 for over 30 years, because greyhound racing has been in
- 16 Texas since the 1920's as well.
- 17 Under the Texas Racing Act, we're the
- 18 officially designated greyhound breed registry and our
- mandate is to promote, develop, and improve the
- 20 breeding of greyhounds. The Commission also adopts
- 21 standards relating to the operation of not only
- 22 greyhound tracks but also greyhound farms and training
- 23 facilities. So we're unique in that respect. Our
- focus is not only on racing, because it is a business,
- 25 but it's also primarily on the greyhound itself, its

- 1 raising and humane care, and always has been.
- 2 Our headquarters are in Lorena, a little
- 3 bit south of Waco, on the west side of I-35. You may
- 4 have passed it on your trip going north. You're
- 5 welcome to stop in any time. We have an office and
- 6 meeting facilities there. We're on 28 acres.
- 7 We also have a training track or
- 8 schooling track there that was built through the
- 9 funding of pari-mutuel racing. We have what is unique
- in the greyhound industry. It is called a racetrack
- 11 management services agreement with Gulf Greyhound track
- 12 and they agreed to fund -- through pari-mutuel, to fund
- 13 the development of our research training track there.
- 14 And we use it as a public schooling track for
- 15 greyhounds and we also do research on it as far as
- surface safety, turns, lure operation, and we school
- 17 probably about 300 greyhounds a week, three times a
- week, in the mornings. So if you want to come by early
- on a Tuesday, Friday, or Saturday morning, very early
- when the sun is up, you can see greyhounds schooling.
- 21 In addition to helping us fund our
- 22 training track, our RMSC agreement with Gulf Greyhound
- also provided for our input on adoption at the
- 24 racetracks, which is a very important aspect of
- 25 greyhound racing.

- 1 Also it provides scholarships for the
- dependents of people involved in greyhound racing; and
- 3 to date, it has funded approximately a million dollars
- 4 in funding for students to help attend at either Texas
- 5 A&M or University of Texas. This is a big plus for our
- 6 owners of greyhounds to let them see directly not only
- 7 how greyhound racing has built their life but also has
- 8 helped the lives of their children. And it's been very
- 9 well received and very much appreciated by our
- 10 membership.
- 11 We're much smaller than the Thoroughbred
- group. In 2008 we have 245 members. It's down
- 13 slightly from 2007, but it's holding pretty steady.
- 14 But yet it is about half of the membership that we had
- in the mid '90's. So we have also experienced a
- 16 significant decline. We have very modest fees. It's a
- 17 hundred-dollar initiation fee to join and only a
- 18 25-dollar annual membership renewal.
- We're organized by five geographic
- 20 locations or districts. Each district selects a
- 21 director. Right now we have seven directors and three
- officers, president, vice-president, and
- 23 secretary-treasurer. In 2004, when I joined, the TGA
- had six employees. We have two now, me and an
- 25 administrative assistant.

- 1 Every year we submit our audited 2 financial statements to the Racing Commission. And we 3 don't have to have all of our activities audited, but we do that for the comfort of our membership to make 5 sure that their funds are being monitored. 6 Under the Texas Racing Act and the Rules 7 of Racing, we establish the qualifications for 8 accredited Texas-bred greyhounds. We are a little bit 9 different in that we only pay owner awards on wins. just reward winners. But we do pay a win on every 10 11 single grade and it's the same amount. So a maiden win will pay the same as a top grade win. 12 13 In 2007 we paid out approximately \$560,000 in owner awards. The breakdown of those 14 awards, though, is really pretty interesting. At Gulf 15 16 we paid out 3,391 awards, or 77 percent of their races 17 were won by Texas-breds. At Corpus Christi we paid out 18 2,972 awards. 78 percent of those greyhound winners 19 were Texas-breds. At Valley we paid out 414, with 30 percent were accredited Texas-breds. So we had a total 20 of 6,777 Texas wins out of a possible 9,658, or roughly 21 22 70 percent of the dogs that win races in Texas are 23 accredited Texas-breds.
- And we're very proud of that. We
  certainly would like to have a hundred percent; but

- we're very proud that the majority of Texas greyhounds,
- 2 50 to 60 percent, will remain in Texas to run. The
- 3 rest of the -- the rest of the Texas-breds are running
- 4 for greater purses in other states, but we are very
- 5 pleased that at least 70 percent of the dogs are
- 6 staying in Texas.
- 7 We are third in the nation as far as the
- 8 number of puppies raised. In accredited pups
- 9 registered, in 2007 we accredited 2,464 puppies as
- 10 Texas-bred. In 2006 we had 2,643, a slight decline but
- 11 not too bad. In 2005 we had 3,147. So we had a fairly
- good decline from 2005 to 2006, but we had a more
- 13 significant decline from 2004.
- We don't suffer quite as much on the
- 15 accredited Texas-breds as do the Thoroughbreds because
- 16 our breeding industry uses artificial insemination, so
- it is not important where the sire is standing. So a
- 18 brood owner in Texas can breed to a sire that is
- 19 prominent in any of the other states. But we are third
- in the nation as far as number of pups bred.
- 21 While we have 245 members, only about 50
- 22 members are active breeders. Most of them are small
- 23 breeders, one or two litters a year. There's only
- 24 eight large -- what we consider large breeders that do
- 25 more than five litters a year. So we're very much a

- 1 small business industry.
- 2 In addition to the owner awards, we also
- 3 administrate the Texas-bred stakes program. Last year
- 4 we paid out \$55,000 in accredited Texas-bred stakes to
- 5 the three tracks.
- 6 Also, under the act, 20 percent -- excuse
- 7 me, two percent of the breakage that we recover through
- 8 the Texas-bred program is given out as grants to
- 9 nonprofit greyhound adoption programs. In 2007 the TGA
- 10 gave out \$2,750 to nine Texas greyhound adoption
- 11 groups.
- 12 Another responsibility of the TGA is to
- 13 enter into contracts with the tracks for simulcasting
- 14 purses. These are all private contracts, but we do
- 15 represent the owners and breeders and the kennels in
- 16 this process. We also administer the cross-species
- 17 purse money which is subject to Commission approval
- annually. Last year 1.4 million dollars of purse money
- 19 was administered through our office that went to our
- 20 three greyhound tracks from the horse tracks.
- 21 We work with all three greyhound tracks
- and the kennel owners and the trainers and kennel
- 23 helpers to work within the Rules of Racing. And we're
- 24 always available.
- 25 Those are our official duties of the TGA

- and the regulated duties of the TGA. However, we have
- 2 a lot of other activities that put us really in a
- 3 leadership position in the United States in the
- 4 greyhound racing.
- 5 While we're -- while our business is
- 6 racing, we cannot provide racing without putting a
- 7 primary focus on our greyhounds. Annually the Texas
- 8 Greyhound Association and Gulf Greyhound Park sponsor a
- 9 track surface and safety seminar and this is attended
- 10 by members of Commissions, veterinarians, racetrack
- 11 managers, racetrack maintenance managers, judges from
- around the country. And it is just extremely well
- 13 received by everyone.
- 14 We have up-to-date information on current
- 15 health research, on current track safety research, and
- it gives us an opportunity to share our ideas and our
- 17 thoughts. And we're really at the forefront in our
- industry by doing this and it started in Texas and
- we're very proud of it.
- Also at the one that we hosted last,
- 21 which was in 2006 in Waco, we were also able to get a
- 22 judges accreditation program involved in it which was
- very helpful to our Texas judges as well as judges
- 24 around the country to get not only continuing education
- 25 but to qualify as new judges. We're a big believer in

- 1 educating and that was very helpful to the judges
- 2 getting certification.
- We work also a lot with the public
- 4 awareness of greyhound racing and our greyhounds. This
- 5 last March the TGA hosted a regional veterinarian
- 6 continuing education program. Dr. Mike Herron, who's
- 7 been active in greyhound racing, gave a wonderful
- 8 presentation on a variety of things that a practicing
- 9 veterinarian could see in their practice with
- 10 greyhounds and the specialized treatment sometimes of
- 11 them.
- 12 Approximately 30 vets came. It was very
- well attended. We gave them a tour of the racetrack.
- 14 They got to walk out on the track, see the lure in
- 15 operation, to see how we prepare our racetrack
- 16 surface. Also I brought a demo dog, which was my dog,
- 17 who had just recently retired from the racetrack about
- three days before so he was racetrack ready. And that
- 19 was very well received.
- 20 And a wonderful story came out of that is
- 21 two days later one of the vets that attended from
- 22 Georgetown called and adopted him to keep in his vet
- 23 clinic. He goes to the vet clinic every day and greets
- 24 all the customers.
- 25 So it's a way that we can help educate as

- 1 to the health of the greyhounds but not only the people
- 2 that practice directly but also the general public.
- 3 Adoption of our retired racers has always
- 4 been front and center of what we do. Greyhounds are
- dogs; and in the general public, although they're
- 6 working dogs, they identify more closely with their own
- 7 pet dogs. We're very sensitive to that and so we do
- 8 whatever we can to make sure that our retired greyhound
- 9 racers get into a home. They do make outstanding pets
- 10 and we have -- we're shooting for a hundred percent
- 11 adoption rate of greyhounds into homes. There's always
- 12 a few that are unable to make the transition, but the
- vast majority are very adaptable.
- 14 The Texas Greyhound Association in 2004
- 15 started hosting an annual adoption summit. It was the
- first time we were able to pull together all the Texas
- adoption groups into one place in Waco and to share
- ideas how to help promote greyhounds as pets, the
- 19 problems that they encounter, health problems that they
- see of greyhounds coming off the tracks that are
- 21 helpful to us. It has been just a really good way to
- 22 keep coordinated with the adoption groups.
- 23 We are -- we have established wonderful
- 24 relations with most of the animal control officials in
- 25 different counties and also shelters and they know that

- in the unlikely event -- although it does happen
- 2 occasionally, unlikely event that a greyhound is placed
- in a shelter, either an adoption group or the Texas
- 4 Greyhound Association gets a call immediately and we go
- 5 pick them up and make sure that they get into
- 6 adoption.
- 7 Last year we spent over \$8,000 on
- 8 greyhound welfare issues such as this to make sure that
- 9 there is no greyhound left uncared for.
- 10 Our bylaws are crystal clear when it
- 11 comes to welfare of the greyhound, not only of the
- 12 Texas Greyhound Association but also the National
- Greyhound Association, for any incidents of neglect,
- inhumane treatment, is subject to lifetime suspension
- and not only lifetime suspension of that member but
- 16 also suspension of any member that does business with
- that member after that point.
- 18 So we have zero tolerance in that area
- 19 and we're very proud to have really taken the lead in
- Texas to make sure that the welfare of the greyhound is
- 21 always placed first.
- One of the areas that we're going to
- 23 focus on with potential legislation is the institution
- of our Texas Greyhound Foundation and this will be
- 25 geared towards, through revenue streams, through

- 1 legislation, for additional research on health issues
- 2 and adoption issues.
- 3 We have two primary health issues that we
- 4 get concerned about. The one most -- it is not as
- 5 well-known as kennel cough, but it is the tick-borne
- 6 diseases caused by parasites, fleas and ticks. And
- 7 they have a prevalence in the south and there is no
- 8 vaccine for these and the treatments sometimes can be
- 9 expensive. And it's a very preventable disease if
- 10 proper parasite maintenance is maintained. And this is
- 11 something that we want to put on some educational
- 12 programs to both farmers and breeders of dogs but also
- the kennels of how to prevent the tick-borne diseases
- 14 because they truly affect the performance of the
- 15 greyhounds and is often gone undiagnosed.
- The other scourge of our industry is
- osteosarcoma, bone cancer, which is also the scourge of
- any large breed dog, and we would like to fund
- 19 additional research in that area.
- 20 Interestingly enough, greyhounds are very
- 21 hardy dogs and those are really our only main two
- issues because they are bred for performance. They're
- 23 not bred for show. Therefore, most of the undesirable
- 24 genetic traits no longer exist. They are a lot tougher
- 25 than they look. But we don't have a lot of the other

- 1 breed problems that some of the other breeds have as
- far as health issues. So ours are mostly educational,
- 3 oriented towards nutrition, selective breeding, and
- 4 welfare long-term issues.
- 5 When you have a greyhound, it's your
- 6 greyhound for its life and we have very tight owner
- 7 responsibility rules. So while we're much smaller than
- 8 the Thoroughbreds, we take good care of our animals,
- 9 too.
- 10 I'm open for any questions that you might
- 11 have.
- 12 CHAIRMAN ADAMS: Thank you,
- 13 Ms. Whiteley.
- 14 Any questions?
- 15 MS. ANDERSON: I have a question. Diane,
- 16 we have some rules before us today for draft rules and
- 17 several of them deal with greyhound racetracks and
- 18 facilities. When Mark and Charla Ann and I were
- 19 talking about this, it was suggested we might come to
- the expert.
- 21 There is a proposed rule change around
- 22 the kennel compound that deletes the requirement for a
- 23 separate kennel building for greyhounds that are
- 24 participating in stake races. Are you aware of that
- 25 rule?

- 1 MS. WHITELEY: Yes.
- 2 MS. ANDERSON: Can you help me understand
- 3 why we don't -- I understand the industry would support
- 4 deleting that requirement. And can you just talk to me
- about we've got plenty of permanent kennels so we don't
- 6 need separate kennels for stake races? Or help me
- 7 understand.
- MS. WHITELEY: Well, quite frankly, we
- 9 don't support that as an industry and I had discussed
- 10 with Mark last week about this. Our system is a little
- different than horses, meaning that our dogs don't
- 12 travel as much for stakes races as do horses, so they
- 13 usually run at their home track. They may move to an
- 14 upper level track or move to a lower level track, but
- 15 typically the average stake greyhound does not.
- 16 But it was really important to the Texas
- 17 Greyhound Association, when legislation was originally
- passed, that allowed for any Texas-bred greyhound to
- 19 compete in any Texas-bred stakes race.
- Now, since we are under the contract
- 21 kennel system, each kennel contracts for their
- 22 greyhounds in their kennel; and they have at Gulf, for
- 23 example, 62 greyhounds in each kennel. So if we were
- to host a major stake race -- and we still have high
- 25 hopes of doing that. If we are to host a major stakes

- 1 race, right now, without a stakes kennel, that
- greyhound would need to be housed in a current kennel,
- 3 which would displace another greyhound in that
- 4 situation. And not only that, is that since it's in
- 5 that contract kennel, then that contract kennel is
- 6 entitled to a percentage of a win.
- 7 So originally it was designed to have the
- 8 stakes kennel. Now, it has not worked out that way.
- 9 It has not worked out to the point where we have used
- 10 that stakes kennel on any sort of consistent basis.
- 11 But to take that away gives our Texas-bred owners an
- 12 idea that they only can run at the track where their
- dog is.
- 14 So we would like some clarification on
- 15 that. Over the next several months we're going to be
- 16 working together with the tracks and the racing
- 17 directors and some of the kennels to go through these
- rules some more, additional rules than 309.
- MS. ANDERSON: So do the current tracks
- 20 that are in operation today all have -- they have
- 21 contract kennels and then do they have separate kennel
- 22 buildings for stakes races that are just empty?
- MS. WHITELEY: Yes.
- MS. ANDERSON: Okay.
- MS. WHITELEY: Now, it could be used for

- 1 other things in the meantime. It could be used for an
- 2 overflow kennel, for example, if someone is bringing in
- 3 more greyhounds and is moving out greyhounds and on a
- 4 temporary housing basis. So it could be used for other
- 5 things. It could be used potentially for other things
- 6 between --
- 7 MS. ANDERSON: Now and whenever we
- 8 have --
- 9 MS. WHITELEY: -- now and whenever we
- 10 have million-dollar stake races.
- 11 But for example, in Florida there was a
- 12 million-dollar stakes race and all those -- the
- majority of the dogs, the greyhounds traveled in from
- out of state into Florida and it created some problems
- 15 because the contract kennel in Florida said, "Well, I'm
- going to get 10 percent of that purse because my
- trainer is going to be working on that greyhound."
- 18 So the greyhound couldn't take their own
- 19 trainer or their own assistant because by taking their
- own trainer and assistant, it disrupted the routine of
- 21 the regular kennel. So there is a purpose behind it;
- 22 and although those haven't been used, maybe we can find
- another use for those kennels in the downtimes. But I
- 24 would be very reluctant to see those kennels --
- 25 MS. ANDERSON: So you would -- so your

- advice, at least to this Commission member, would be
- 2 not to strike the language.
- 3 MS. WHITELEY: Right.
- 4 MS. ANDERSON: Okay. Thank you.
- 5 MS. WHITELEY: Thank you.
- MS. ANDERSON: Thanks.
- 7 CHAIRMAN ADAMS: Any other questions?
- 8 Thank you, Ms. Whiteley.
- 9 MS. WHITELEY: Thank you.
- 10 CHAIRMAN ADAMS: Okay. We're going to go
- on now with Item 4 on our agenda, the proceedings on
- 12 racetracks, discussion, consideration, and possible
- action on the following matters: Designation by the
- 14 Commission of an application period for race dates
- under Commission Rule 303.41. Ms. King, please.
- 16 MS. KING: Mr. Chairman, I recommend that
- 17 the Racing Commission designate an application period
- 18 for race dates starting June 4th to July 3rd. I
- 19 recommend that the requests provide for the
- 20 associations to submit race dates for calendar year
- 21 2009. I also recommend that the Commission allow an
- 22 association or a group of associations to request any
- 23 race dates between January 1, 2010, and August 31st,
- 24 2010, to provide a longer term view. This
- 25 recommendation is in keeping with the rule change to

- 1 the race date allocation process that you all made last
- 2 year.
- 3 CHAIRMAN ADAMS: Do we have anyone signed
- 4 to speak on this issue?
- 5 Okay. Do we have any questions from
- 6 Commissioners regarding the recommended motion by
- 7 staff?
- 8 Could I have a motion to that effect
- 9 then?
- 10 COMMISSIONER EDERER: Motion to approve.
- 11 COMMISSIONER SCHMIDT: Second.
- 12 CHAIRMAN ADAMS: It's been moved and
- 13 seconded to designate an application period for race
- dates beginning June 4th and conclude on July 3rd of
- 15 '08. All requests for race dates in calendar year '09
- should be submitted during that period. And
- 17 associations may also submit requests for race dates
- during the period through January through August of
- 19 2010.
- 20 Any discussion?
- 21 All those in favor please say aye.
- 22 COMMISSIONERS: Aye.
- 23 CHAIRMAN ADAMS: Any opposed?
- 24 The motion carries.
- Thank you, ma'am.

1	The next item
2	MS. KING: Mr. Chairman?
3	CHAIRMAN ADAMS: Yes.
4	MS. KING: Mr. Chairman, if we may make
5	an announcement in regard to race date working groups.
6	I believe that we have a date scheduled for the
7	greyhound race date working group with Commissioner
8	Pablos and Commissioner Hicks. I believe it is June
9	17th, Tuesday, June 17th, at 1:30 in the Austin office
10	conference room. So I wanted to make sure that that
11	announcement was made. And we're looking forward to
12	that and staff will be assisting in any way possible.
13	In regard to the horse race date working
14	group, I understand that the that Commissioner
15	Ederer and Commissioner Schmidt have requested that the
16	industry proceed and submit their proposed dates and
17	see if the parties can come to a consensus on that
18	calendar. So that would be a signal to the industry to
19	get busy and sit down and talk to each other about
20	dates and see what they can come up with first.
21	That's the information I have.
22	Commissioner Ederer or Commissioner Pablos may like to
23	add to that.
24	COMMISSIONER EDERER: That's correct.
25	We'd prefer the industry go ahead and decide what dates

- 1 they want. And if they have a problem deciding the
- dates, then we'll assist them. But they are in a much
- 3 better position to advise the Commissioners. And we'd
- 4 like to have those submitted to us the week prior to --
- 5 what is your deadline here?
- 6 MS. KING: July 3rd.
- 7 COMMISSIONER EDERER: July 3rd. If they
- 8 could submit them to us, let's say, by June the 30th,
- 9 just for information purposes; but if they have a
- 10 problem, they need to get back to us, I would say,
- 11 by -- at least by the 25th of June. If they could get
- 12 back to us then and then if they then need our
- 13 assistance -- but I really don't imagine them needing
- our assistance. I feel certain that they can come to a
- 15 consensus as far as the dates.
- MS. KING: Very good.
- 17 CHAIRMAN ADAMS: Any other discussion on
- 18 that item?
- Okay. Thank you.
- Next item, proceedings on rulemaking,
- 21 discussion, consideration, and possible action on the
- following rules. Okay. I would like to see us go
- 23 through all of the Chapter 309 rules and vote on those
- that we can together as a group, if that's okay with
- 25 the Commission. I think in the -- in an effort to try

- 1 to minimize the length of time it takes us to get
- 2 through all of these, if we can go through those. And
- 3 then if, in fact, we do have an individual rule that we
- 4 need to single out, we'll take it out of the package
- 5 and then we'll deal with it separately if that meets
- 6 with the rest of the Commission.
- 7 Okay. With that in mind, Mr. Fenner,
- 8 will you proceed?
- 9 MR. FENNER: Commissioners, this Chapter
- 10 309 rule review process began on July 13th, 2007, when
- 11 the Commission staff sent a letter to all the breed
- 12 associations and to the racetracks soliciting their
- input, telling them that Chapter 309 was coming up for
- 14 review, and asking for their recommendations. We then
- 15 compiled those results and distributed them to the
- tracks and the breed associations on September 1,
- 17 2007.
- In addition, on January 25th, staff, with
- 19 the assistance of Commissioners Sowell and Pablos, met
- with the racetracks on Subchapter A which deals
- 21 specifically with the racetrack management and
- 22 operations.
- 23 At the last Commission meeting, the
- 24 Commission voted to publish Chapter 309 as a rule
- 25 review, opening the rule review process, and that has

- 1 been published in the Texas Register. And the rules
- 2 that are before you today are the outcome of that
- 3 process.
- 4 I will tell you that late yesterday
- 5 afternoon I did get some feedback from the racetracks.
- 6 They do have some concerns about individual rules. And
- 7 we don't agree necessarily with all those comments,
- 8 though I must say we've not really had an opportunity
- 9 to go through them all in this short period of time.
- 10 But I will tell you that through the comment period, if
- these rules are published, we would go through the
- 12 normal process of working with the tracks and coming up
- with any sort of changes that are necessary.
- Now, going through the changes, the first
- change is on page 5-1. This is a clarification of what
- the duration of a license is all about. We're adding
- 17 the language "The Commission may suspend or revoke a
- 18 license in accordance with the Act and these rules."
- 19 This is not really a change. This is what the act
- 20 already provides.
- 21 It also adds that "By agreement with the
- 22 Commission, an association may voluntarily surrender a
- 23 racetrack license for suspension or revocation." And
- that's an acknowledgment of what has happened in the
- 25 past with some associations when they've lost their

- licenses. It's always been by an agreed order with the
- 2 Commission.
- 3 On the next page we have some changes to
- 4 309.7. This change increases the initial processing
- 5 charge for handling racetrack applications and also
- 6 provides that the charge is to cover the actual
- 7 expenses of processing the application. Therefore, if
- 8 the expenses are higher, we would bill them for the
- 9 difference. If the expenses are lower than what we
- 10 charge, we would refund the difference.
- 11 And this change came about after
- 12 processing the applications in Webb County where they
- had a set fee of \$20,000, I believe, and, in fact, the
- agency incurred expenses that were higher than that.
- 15 So we'd like to bump them up, with the provision that
- 16 we return any extra.
- 17 The next page, page 5-4 -- by the way, on
- the previous one we are adding processing applications
- 19 for greyhound tracks.
- 20 Page 5-4, we're adding some things to the
- 21 bases for denying, suspending, or revoking licenses.
- 22 These changes are all consistent with what's already in
- 23 the act. The one thing that is slightly different is
- the last one, No. 10. That's the ownership provision.
- 25 It says "A license may be denied, suspended, or revoked

- 1 if it results or would result in a person owning more
- 2 than a five percent interest in more than three Texas
- 3 racetrack licenses."
- 4 This became somewhat of an issue during
- 5 the Webb County application; and at that period in time
- 6 there was a restriction to two licenses, not three; and
- 7 there were differing views between the Commission and
- 8 one of the applicants. This is our opportunity to go
- 9 ahead and incorporate what the Commission's view at
- 10 that time was into the rule with the three instead of
- 11 the two.
- 12 Those are the Subchapter A proposals.
- 13 Chair, did we want to break the feedback into
- subchapters or do we want to go through them all at one
- 15 time?
- 16 CHAIRMAN ADAMS: We were going to take
- 17 public input on each of the subchapters and then rule
- on -- and then vote on all of them at the same time.
- MR. FENNER: That's the conclusion of
- 20 Subchapter A.
- 21 CHAIRMAN ADAMS: If you're concluded
- there, are there any questions of counsel before we
- take public comment?
- 24 Okay. I do have Mr. Bryan Brown signed
- in. And I'm assuming, Bryan, this is on this portion

- 1 of the Subchapter A?
- 2 MR. BROWN: Yes. I can speak to all of A
- 3 if you'd like.
- 4 CHAIRMAN ADAMS: Yeah. That would
- 5 probably be simpler for us.
- 6 MR. BROWN: Good morning, Mr. Chairman
- 7 and Commissioners. We submitted comments yesterday
- 8 from several of the racetracks. That included Retama
- 9 Park, Manor Downs, Sam Houston Race Park, Lone Star
- 10 Park, Gulf Greyhound, and the Austin Jockey Club. I
- 11 brought copies. I don't know if they were given to
- 12 each Commissioner. I brought copies of our comments if
- 13 it would be appropriate to hand them out. And I'll be
- just basically reading off those, so if that makes
- 15 sense.
- I'll go quickly through the ones we don't
- 17 have comments on. Chapter 309.1 we think is
- 18 appropriate and fine.
- 19 Chapter 309.7 dealing with the racetrack
- application fees, we don't believe that the fees set
- 21 are really adequate to address the amount of staff time
- 22 that is incurred for an extended prolonged application
- 23 period. We'd recommend quite possibly looking at a
- 24 higher fee. The word "actual cost" is used in the rule
- 25 to allow the Commission, I believe, to increase that

- 1 fee or decrease it. If actual cost includes staff
- time, that rule is probably fine and the fees are
- 3 probably fine as it is.
- 4 However, we'd recommend a much lower fee
- if there's a noncontested case that's very easy for the
- 6 Commission to handle. We'd recommend \$25,000, but
- 7 that's just a number we came up with.
- 8 Chapter 309.9 is acceptable.
- 9 Chapter 309.1 dealing with the time
- 10 period with which the racetrack must notify the
- 11 Commission of a proposed facility construction plan --
- MS. KING: Bryan?
- MR. FENNER: You're moving into
- 14 Subchapter B now.
- 15 CHAIRMAN ADAMS: Bryan, we're just going
- to get you on A and then we'll bring you right back.
- 17 MR. BROWN: I just glanced at the
- 18 agenda. I thought it was all under A. So I
- 19 apologize. I'll sit back down.
- 20 MS. KING: Stay close, Bryan.
- 21 CHAIRMAN ADAMS: Okay. Go ahead,
- 22 Mr. Fenner. Chapter B now, Subchapter B.
- MR. FENNER: Subchapter B, 309.103 on
- page 5-5, a simple change increasing the amount of
- 25 notice that the construction plan must be submitted to

- 1 the executive secretary from 30 to 60 days. And this
- is a proposal that is being -- the reason for this
- 3 change is that we have three new racetracks that are
- 4 going to be constructed on the Rio Grande River in the
- 5 next year or so and that's a lot of work. That's going
- 6 to be a lot of heavy lifting on the part of the staff
- 7 to review the plans and oversee that construction. So
- 8 we think a longer time line would be helpful to us.
- 9 On page 5-6, a change to add the words
- 10 "and licensees" to ensure that the -- this change
- 11 matches the language of the model rules. Actually, if
- 12 you look at the definition of patrons in the rules
- right now, it does include licensees; but it's just to
- make it more explicit that comfort and safety applies
- to both the patrons and the licensees.
- The next page, 5-7, this is just a change
- to realign the pointer in the rules to where that
- 18 section, the accessibility for buildings, has moved to
- 19 that's been codified.
- 20 Page 5-8 sets a minimum standard for
- 21 toilet facilities and also says that toilet facilities
- 22 need to be provided for licensees that are within the
- 23 nonpublic areas of the enclosure, basically the
- 24 backside.
- 25 As to the reference to the Administrative

- 1 Code, Title 25, Chapter 265, while it has not
- 2 referenced it in the past, I mean, this is a provision
- 3 that's already applicable to all these entities
- 4 anyway. It applies to anywhere there's a large
- 5 gathering. So they're subject to it whether it's in
- 6 the rule or not.
- 7 The next page, 309.115, page 5-9, we're
- 8 striking the term "and other refreshments". I'm not
- 9 aware of other refreshments being provided, at least
- 10 for free, than water. And to clarify that the water is
- 11 to be there for both the patrons and the licensees.
- 12 And, yes, staff does believe that there should be free
- drinking water available on the backside for the
- 14 licensees.
- The next page, 5-10, complaints, to
- 16 provide some detail regarding the complaints and the
- 17 process of handling complaints, we have seen, I
- 18 believe, in the past where the complaints are
- 19 treated -- if it's a violation of a rule, it is passed
- to the Commission; and the tracks have sometimes, we
- 21 feel, not really felt like they had a separate -- an
- 22 independent responsibility to address that complaint.
- 23 And we really feel like complaints that
- 24 come to the association and that are reported to the
- Commission, particularly when they involve a rule

- 1 violation, are a dual responsibility. It's not just
- 2 the Commission's responsibility but it's everybody's
- 3 responsibility to address that complaint.
- 4 The next page, 5-11, this is the first
- 5 aid room, two changes here. First, adding some
- 6 specificity about the qualified personnel who need to
- 7 be manning the first aid room and then also regarding
- 8 the ambulance.
- 9 The way the ambulance rule is kind of
- 10 written right now, they're required to have a mobile
- 11 intensive care unit as the first-line ambulance; but it
- 12 seems to imply that if a first-line ambulance is sent
- off-track that some ambulance of a lesser standard
- could be brought in as long as it's been approved by
- 15 the executive secretary or her designee. And that's
- not really what we think is advisable.
- 17 If you're going to have an ambulance on
- 18 the racetrack ready to serve people who have had a --
- 19 say, fallen off a horse, a jockey who's been injured,
- it really needs to be a mobile intensive care unit
- 21 standard.
- The next page, 5-12, is some revising,
- 23 some updating of the specifications for the regulatory
- office space and equipment. If you have questions
- about that, I'm going to defer to one of our folks who

- 1 has looked at that more in detail.
- 2 Subchapter 309.120, 5-16, adding the
- 3 requirement that the parking area for licensees outside
- 4 the stable or kennel area be lighted, this is a safety
- 5 issue. We have had some issues with very dark parking
- 6 lots.
- 7 Page 5-17, we're providing some
- 8 additional specifications and updating for the internal
- 9 communication system to add that we need to be able to
- 10 talk to the chase truck, the claims clerk, the security
- 11 office.
- 12 And then we have 309.151 on 5-18,
- inserting a new section which is a reflection of a
- 14 change in the statute. The statute has been modified
- 15 to provide that when you're doing a background check in
- 16 connection with a change in ownership of a pecuniary
- interest in an association that the association shall
- reimburse the agency which in turn will reimburse the
- 19 Department of Public Safety for the costs of conducting
- 20 the background investigation. And this is to reflect
- 21 that. I know that Commissioner Anderson possibly may
- 22 want to talk about that one separately.
- 23 And then the last rule change within
- 24 Subchapter B is on page 5-21. This is a new hazardous
- 25 weather rule to address situations where severe

- 1 thunderstorms or lightning are approaching the
- 2 racetrack and placing the patrons and the participants
- 3 in danger. It's requiring some procedures to be in
- 4 place, setting some minimum standards for when people
- 5 will be ordered to take shelter or directed to take
- 6 shelter.
- 7 That is the conclusion of Subchapter B.
- 8 Any questions?
- 9 CHAIRMAN ADAMS: Okay. Any questions for
- 10 Mr. Fenner at this point?
- 11 COMMISSIONER PABLOS: I do.
- 12 CHAIRMAN ADAMS: Yes, Commissioner
- 13 Pablos.
- 14 COMMISSIONER PABLOS: Mark, when we met
- 15 back in January to talk about 309, what was the scope
- of that conversation? Was it just Subchapter A?
- MR. FENNER: We focused on Subchapter A
- 18 at that time, yes, sir.
- 19 COMMISSIONER PABLOS: Did you have a
- 20 similar working group for Subchapter B?
- 21 MR. FENNER: No, we did not. Subchapter
- 22 A was particularly sensitive because it deals so
- 23 directly with the management and operations of the
- 24 racetrack and the granting of licenses and denying and
- 25 suspending of licenses.

1	COMMISSIONER PABLOS: Since that time in
2	January, did you receive any feedback such as the one
3	we just got from Bryan?
4	MR. FENNER: I have received some
5	feedback in connection with the proposed repeal of
6	311.51 which is the interim license rule. As you may
7	recall, at the last Commission meeting we were directed
8	to go ahead and see if there was an alternative method
9	of addressing the issue of what happens to a racetrack
10	that, for whatever reason, becomes inactive and is
11	there any mechanism by which it could get a new license
12	or take over an old license or what.
13	We've done quite a bit of work on that
14	and I have had some e-mails back and forth and I think
15	we are pretty close to a solution on that. And that
16	solution will be a Subchapter A solution. Outside of
17	that context of being in connection to the repeal of
18	interim license rule, I've not really received any
19	other feedback.
20	COMMISSIONER PABLOS: I'm just a little
21	concerned that we're getting this feedback from Bryan
22	right now and we're being asked to consider all this.
23	And so I'm a little overwhelmed by what is in Bryan's
24	comments here and for us to consider all of this in

haste is a little concern for me.

- 1 MS. ANDERSON: I agree with Commissioner
- 2 Pablos. It's very difficult for a Commission to take
- 3 feedback on rules real time when these are just
- 4 proposed rules anyway that are going to be out for
- 5 comment. And it's also difficult for staff to then
- 6 come back and -- and then we don't want a debate
- 7 between a public witness and a member of the staff,
- 8 which is what we're likely to end up with.
- 9 So I just -- I share your sentiment on
- 10 trying to get real time input into draft rules. On the
- other hand, if we then make massive changes to a draft
- 12 rule as a result of public comment, then the rule may
- 13 be subject to reposting under the Administrative
- 14 Procedures Act. We'd just have to do that.
- 15 VICE-CHAIRMAN CARTER: Were these changes
- 16 posted? These changes, proposed changes, were posted
- 17 for comment?
- 18 MR. FENNER: This is the period of time
- when they are being proposed for posting for comment.
- This was all preliminary work that we have done.
- 21 VICE-CHAIRMAN CARTER: So they have not
- 22 been posted yet.
- 23 MR. FENNER: No. This is the process of
- 24 posting.
- 25 CHAIRMAN ADAMS: No. The action that

- 1 we'll be asked to consider after we've reviewed all
- 2 four sections of this will be the action to go ahead
- 3 and post this so that we can start taking in the public
- 4 comment. We've asked the industry to do preliminary
- 5 comments, which we've received now, as well as the
- 6 staff work that's been done.
- 7 Okay. Thank you, Mr. Fenner.
- 8 Mr. Brown?
- 9 MR. BROWN: Commissioners, I should add
- 10 that the collective group that was involved with this
- 11 really includes, in addition to the tracks I had
- 12 listed, LRP Group, Laredo Race Park, Valley Greyhound,
- and Valle de los Tesoros. I think I should just add
- 14 that. I think we have their backing for these changes
- 15 as well. Or these comments. Excuse me.
- 16 CHAIRMAN ADAMS: Okay, sir.
- 17 MR. BROWN: Back on 309.103, we
- 18 understand that there are certain projects that are
- 19 going to require more time, more study by the
- 20 Commission; but we do think that the 30-day time period
- 21 has worked well in the past and is ample. I don't
- 22 believe it stops the staff from coming back and needing
- 23 more time, needing more input, having meetings and
- doing other things to get more comfortable with the
- 25 proposed facility construction.

- 1 Again, I'm happy -- in light of the
- 2 comments, I'm happy to go through all of this, you
- 3 know, rule by rule, if you think that makes sense, and
- 4 answer any questions.
- 5 CHAIRMAN ADAMS: Okay, sir.
- 6 MR. BROWN: Chapter 309.111, I think I
- 7 heard a little bit better explanation from Mr. Fenner
- 8 on the reason for adding the word "and licensees"; and
- 9 if that's all it is, to further define really what
- 10 patrons are so that it's not excluding licensees, I
- 11 don't think we would have a problem with that change.
- 12 If there's something else that's trying to be changed
- with adding that word, we'd certainly like to know; but
- 14 if it is as Mr. Fenner said, I don't think we would
- have a problem with that proposed change.
- 16 309.113, the changes were acceptable.
- 17 309.114, we don't see the reason for the
- 18 added language. The last sentence, as Mr. Fenner
- 19 stated, is something that we must conform to as well
- 20 under the code. We don't see why that needs to be
- 21 repeated in the rules in addition to what we already
- 22 have in code and other statutes.
- 23 309.115, I don't know from track to track
- 24 what is on the backside in terms of water fountains. I
- 25 know we don't have water fountains all throughout the

- 1 backside. So we would like to know, from the
- 2 standpoint of the staff, who is in compliance with this
- 3 proposed change and if it indeed would require water
- 4 fountains or if the hose bibs which are everywhere on
- 5 the backside at most tracks are adequate.
- 6 309.116, the changes that are being
- 7 proposed look fairly broad to us. If you look at --
- 8 (a) and (b) in particular seem overly broad. We think
- 9 that (a) and (b) as they are are adequate. You know,
- opening the door to all types of complaints versus
- 11 complaints just about the facilities, again, is what we
- think gets a little bit broad. However, again, we
- 13 could meet with staff and understand a little bit more
- 14 what they're trying to get at.
- 15 Section 309.116(c)(1) and (2) are fine as
- 16 changed as proposed.
- 17 And then (c)(3) in that section again
- seems overly burdensome and not necessary to allow the
- 19 staff to carry out its duties. If there's some things
- that haven't been reported that are problems, then we
- 21 could certainly address those.
- 22 And then 309(c)(4) is acceptable as
- changed.
- 309.117 is acceptable as proposed.
- 25 309.118. And a lot of these rules, I

- think it would be really, really good for the
- 2 Commission and for the tracks to hear so I don't repeat
- 3 myself every time on them who's in compliance and who's
- 4 not. And here's another one. It would be nice to
- 5 know, from the staff's perspective, who is in
- 6 compliance and who's not because we may have
- 7 differences of opinion as to some of these rules and
- 8 whether our own individual tracks are in compliance.
- 9 So, you know, without going further into
- 10 118, that would be a big issue there. You know, we're
- 11 not trying to in any way make it so the Commission
- can't have comfortable office space with all the things
- 13 it needs. We just would like to know are individual
- tracks doing what they're supposed to.
- 15 309.119 is fine.
- 16 309.120. And I'll give you an example on
- 17 this rule as it applies to Retama Park. We have a huge
- 18 lighted area outside the race office which is generally
- 19 where the horsemen and licensees park. To us, that
- 20 would be our lighted parking area. I'm not sure if
- 21 that's what the staff would feel. And then every other
- 22 track, I'm sure, has something different. We have
- other parking areas on the backside. Some are
- 24 lighted. Some aren't. But again, it would be good to
- 25 go through track by track and see where we all stand.

- 1 309.123 and 151 are acceptable.
- 2 And then 309.168 I think is a very, very
- 3 big issue. I would just hate the burden of having to
- 4 figure out when lightning is within six miles. I mean,
- 5 South Texas has historically been an area that's
- 6 received a lot of lightning. We've gotten it at the
- 7 track quite often. And basically putting a duty on us
- 8 to guarantee that we're going to clear the track in the
- 9 event we do have lightning within six miles, I mean, I
- 10 don't know how you can figure out when it is within six
- 11 miles. It seems to be putting a burden on the track
- 12 that we ought not to have.
- 13 I don't think this same type of rule is
- in place for outdoor malls or golf courses or any other
- 15 facilities, football stadiums. I've been in a football
- 16 stadium -- I've been at a football game when the field
- was cleared due to lightning, but the patrons were not
- 18 told to leave. And that's a much more, I think, severe
- 19 case of where lightning could be an issue.
- 20 So I just would hate to see the tracks
- 21 burdened with this and I think every individual can
- 22 decide for themselves whether they want to take cover
- in the event of lightning and we're no better equipped
- 24 to make that determination for them.
- 25 And I think that's all of B. I can

- 1 answer any questions.
- 2 CHAIRMAN ADAMS: Any questions for
- 3 Mr. Brown?
- 4 VICE-CHAIRMAN CARTER: I have one
- 5 question, please. You made a comment, and you wrote it
- 6 here, about the group would like a statement from the
- 7 staff as to the compliance of existing facilities. If
- 8 we can all agree to what should be there, what
- 9 difference does it matter which facilities are in
- 10 compliance or not?
- 11 MR. BROWN: Dr. Carter, I think it would
- 12 be a matter of interpretation. We might all agree what
- 13 should be there, but we may disagree on whether or not
- 14 we comply. You know, lighted parking facilities should
- 15 be there. Does Retama comply by virtue of the lighted
- 16 parking area it has? You know, I think we do.
- 17 VICE-CHAIRMAN CARTER: So you're not
- opposed to the rule change. You just want to make sure
- 19 that they interpret it right.
- MR. BROWN: I'd have to go back rule by
- 21 rule to answer your question, but in all likelihood.
- 22 You know, the office equipment, you know, I don't think
- 23 we're opposed to it; but are we in compliance and is
- there something that the staff has in mind that we're
- 25 not doing?

- 1 VICE-CHAIRMAN CARTER: Thank you.
- 2 COMMISSIONER SOWELL: A better
- 3 definition.
- 4 MR. BROWN: Yes, sir. The existing rules
- 5 in a lot of those cases, office equipment being one --
- 6 and I don't want to pick too much on office
- 7 equipment -- is very, very specific; and now we're
- 8 getting very, very broad. So I take it someone is not
- 9 in compliance, but I don't know who. I don't know what
- 10 issue there is. Or it may apply to concerns about the
- 11 new tracks coming on line, which may be very valid
- 12 concerns.
- 13 CHAIRMAN ADAMS: Any other questions for
- 14 Mr. Brown?
- Thank you, sir.
- Okay. We'll go on with Subchapter C
- 17 now. Mr. Fenner?
- 18 MR. FENNER: The changes under Subchapter
- 19 C begin on page 5-22 at Rule 309.250. There is three
- 20 substantive changes here. The first is on line seven
- 21 and eight, adding the requirement that the test barn
- 22 must be adequately ventilated. We have had some very
- hot barns, we've noticed, and we are concerned
- 24 particularly with the three new tracks going in in
- 25 South Texas that they could be extremely hot.

1 The change on line 11 and 12, where we're 2 adding that the walk ring must be large enough to 3 accommodate eight horses, this is a reflection of some material that's in the model rules which says that 5 there should be some -- a specification as to how many horses the walk ring should accommodate. It does not 6 7 specify eight in particular, but we believe all the 8 tracks currently do accommodate eight. 9 And then the changes at the bottom, 10 beginning with line 22, are to tighten up the security 11 and the access to the test barn. We don't want people 12 in the test barn who do not need to be there. 13 The deletion on the next page, 5-23, of Rule 309.251 is a deletion of the rule requiring an 14 isolation area. We have found that no track is 15 16 actually providing an isolation area. In fact, what 17 happens if a horse has a communicable disease, the horse is removed from the racetrack. It's taken either 18 19 to a nearby veterinary clinic or to the owner or trainer's farm where it can be treated. 20 The same answer or rationale for the next 21 22 page, 5-24, the deletion of the treatment area, the 23 Rule 309.252. The associations are not providing a treatment area because the horses are being removed 24

from the facility if there's some sort of serious

25

- 1 injury that requires treatment.
- A change on 5-25 to 309.253, deleting the
- 3 requirement for a locked storage area. The locked
- 4 storage areas are not being used at the facilities.
- 5 What happens is if a necropsy has to be done on a
- 6 horse, it is the backside vets who are doing it, not
- 7 the Commission vets. The Commission vets observe and,
- 8 you know, diagnose; but it is the backside vet who is
- 9 actually doing it and they provide their own tools.
- 10 The equine ambulance change on the next
- 11 page, 5-26, in order to load a horse onto an
- 12 ambulance -- and this is a live ambulatory horse. You
- can either move them up a ramp or what they're doing
- 14 now is the ambulances lower to the ground so that
- there's only two or three or four inches that they have
- 16 to step up to get into the ambulance. And that seems
- 17 to be a better system.
- The next page, 5-27, a new rule on the
- 19 chase vehicle. We were somewhat surprised to find
- there was not a rule requiring a chase vehicle, so we
- 21 want to specify that a chase vehicle is required and
- 22 what the minimum requirements for it are.
- 23 The next page, 5-28, Rule 309.256,
- 24 specifying that there must be one assistant starter for
- 25 each horse to start in a race. There have been some

- 1 problems that this is trying to address.
- 2 The next page, 5-29, to provide
- 3 information to the public in the official program about
- 4 the lessee and lessor for any leased animals and also
- 5 the city and state of the owner or designated
- 6 representative. I mean, it does happen that you will
- 7 have an owner or designated representative who has a
- 8 fairly common name and there may be -- we may have
- 9 several in our database. And so it's helpful for our
- 10 own purposes; and if it's helpful for our purposes, we
- 11 think also for the patron purposes to know that this is
- that person, from which city they're from, so that they
- 13 can help distinguish.
- 14 That's the conclusion of Subchapter C.
- 15 Any questions?
- 16 CHAIRMAN ADAMS: Okay. Any questions for
- 17 Mister -- yes, Rolando.
- 18 COMMISSIONER PABLOS: Mark, you're
- 19 proposing to strike 251 and 252 with respect to
- 20 isolation and treatment areas?
- MR. FENNER: Yes, sir.
- 22 COMMISSIONER PABLOS: What was the
- 23 original intent of having treatment areas? And wasn't
- 24 taking the animals to a nearby hospital contemplated at
- 25 the beginning? Or why is there not a need for that?

- 1 MR. FENNER: May I defer that question to
- 2 Dr. Marsh?
- 3 COMMISSIONER PABLOS: Please.
- 4 MR. MARSH: I'm Stewart Marsh, chief
- 5 veterinarian of the Texas Racing Commission.
- A treatment area would be a place with a
- 7 stanchion to put the horse in to provide maybe bandages
- 8 on the legs. In the racing industry, they do it in the
- 9 stalls. So there really was no place ever built at any
- 10 racetrack with that particular facility in mind.
- 11 Now, there is areas right outside the
- 12 stable gate that have those facilities at our Class 1
- tracks, with the exception of Retama Park, which the
- 14 facility would be one mile down the road.
- 15 Isolation areas were not built at any of
- 16 the Class 1 tracks for the same reason. There are
- 17 facilities right outside the stable gate that can house
- injured horses or horses with extreme illnesses that
- 19 require continuous IV therapy or something like that
- which couldn't be provided in a barn area.
- 21 So the areas are covered. The treatment
- 22 is covered. The isolation is covered. But not on the
- 23 backside of the racetrack.
- 24 COMMISSIONER PABLOS: I'm looking forward
- 25 into new tracks. Are we going to -- what is going to

- 1 happen if a new track doesn't have that?
- 2 MR. MARSH: Let's look at Manor and
- 3 Gillespie. Gillespie has none because it's 100 percent
- 4 haul-in horses. There are no horses that stable
- 5 there. Manor does not have one, a Class 2 track. 90
- 6 percent of those horses are haul-ins. They're there.
- 7 They're gone the next day. So that's the situation
- 8 we're in.
- 9 Now, I mean, we could enforce these rules
- 10 that are presently on the books and require the tracks
- to build these facilities; but in the past we have
- 12 not. And at the Class 1, the reason -- and this is
- 13 before my time, so this is secondhand information. The
- 14 reasoning was because these facilities were in such
- 15 close proximity that waivers were given.
- 16 COMMISSIONER PABLOS: So waivers were
- 17 issued?
- 18 MR. MARSH: That's my understanding.
- 19 COMMISSIONER PABLOS: What about future
- 20 tracks? We've got two tracks in Laredo. How are we
- 21 going to make sure that there will be facilities close
- 22 by any time we open a new track? I mean, how is that
- 23 going to work if we strike this language?
- 24 MR. MARSH: They would be Class 2 tracks
- and they would be largely haul-in people. So they will

- 1 probably have a point that since no horses are stabled
- there permanently, they do not need those facilities.
- I don't know how to answer the question
- 4 really because if we keep this language and this is
- 5 important language, we can make sure that that's
- 6 incorporated in the new tracks.
- 7 COMMISSIONER PABLOS: And who determines
- 8 whether it's important or not?
- 9 MR. MARSH: The Commissioners.
- 10 My recommendations were to strike those
- 11 two rules because those rules are not being used and
- they haven't been for 12 years that I know of.
- 13 COMMISSIONER PABLOS: Okay. Thank you.
- 14 COMMISSIONER SCHMIDT: Mark, on a
- different note, 309.256, I guess I'm trying to
- 16 understand a little bit. You referred to that this
- 17 rule was changed in response to some concerns. I
- presume the starting problems we've seen. Do we have
- data or is there a correlation that number of starters
- 20 ensures a good start or --
- 21 MR. FENNER: May I bring up the director
- of racing, John Ferrara, to answer that question?
- 23 COMMISSIONER SCHMIDT: Okay. Thank you.
- 24 MR. FERRARA: Good morning. This rule
- 25 really is for the Quarter Horse industry. Quarter

- 1 Horse trainers, it is important to them that they have
- 2 an assistant starter and a header in the gate for every
- 3 horse. And we've had our problems that we've had some
- 4 Ouarter Horse races in which horses have started
- 5 without a header, yes.
- 6 COMMISSIONER SCHMIDT: But the rule does
- 7 apply to the Thoroughbred as well, right?
- 8 MR. FERRARA: It does.
- 9 COMMISSIONER SCHMIDT: I mean, if we were
- 10 to adopt it --
- 11 MR. FERRARA: It does. But of course,
- 12 the stewards would use a little judgment. You know, if
- 13 a Thoroughbred trainer did not want a header in the
- gate with his horse, you know, they wouldn't demand
- 15 that there be one in there. But the problem we face is
- we did not have enough assistant starters for every
- 17 Quarter Horse race where the trainers do want a header
- in the gate with their horse.
- 19 COMMISSIONER SCHMIDT: I guess my concern
- 20 would be that, when you said steward judgment, are you
- 21 saying we would be adopting a rule that would be then
- disregarded by the stewards?
- 23 MR. FERRARA: Again, we've already
- 24 discussed this problem a little bit, what is -- if
- there was a 10-horse gate with 10 Quarter Horses, what

- if there was only nine headers. What would you do?
- Then it's up to the stewards. I'm sure they would not
- 3 scratch the horse. But the stewards are put in
- 4 situations where they've got to use some judgment at
- 5 times.
- 6 COMMISSIONER SCHMIDT: Okay. Thanks
- 7 Thanks very much.
- 8 CHAIRMAN ADAMS: I think the bottom line
- 9 is if we've got the 10 there and they choose not to use
- 10 them, then they would have that prerogative; but if
- 11 you've got 10 horses in the box, you're not going to
- 12 ask one header to try to hold two horses. It's just
- 13 not going to happen. And so it makes sense that we
- have the people there to handle the task.
- 15 MR. FENNER: And if I may add, we have
- had a problem, I believe, where the insufficient number
- of starters have led to the veterinarians having to
- actually close the gates behind the horses, so they're
- 19 getting to a level of actually participating in the
- 20 race that we think is inappropriate.
- 21 CHAIRMAN ADAMS: Our staff -- you're
- talking about our staff?
- 23 MR. FENNER: Our Commission
- veterinarians, yes, Commission staff.
- 25 CHAIRMAN ADAMS: Okay. Let's -- where

- 1 are we then, Mark?
- MR. FENNER: Subchapter D on page 5-30.
- 3 CHAIRMAN ADAMS: Did we hear from Bryan
- 4 on C?
- 5 MR. FENNER: Did we?
- MR. BROWN: No.
- 7 CHAIRMAN ADAMS: No, we haven't yet. As
- 8 much as we'd like to move this along.
- 9 MR. BROWN: I think that means Mr. Fenner
- 10 likes my comments and doesn't want me to have to repeat
- 11 them.
- 12 309.250, I think we're all in agreement
- these changes are good changes. I think we all feel,
- 14 again, that we're within the rules. But it would be
- 15 nice to sit down with staff and just make sure that
- staff agrees with our assessment of ourselves.
- 17 309.251, 252, 253, 4, and 5 are fine.
- 18 309.256, what we were just discussing, I
- 19 think this is clearly a rule that we need to have a
- 20 sit-down with horsemen, staff, and tracks. We have
- 21 reduced the number of starters in our Quarter Horse
- 22 meet because of the difficulty in finding assistant
- 23 starters. And to conform with not the rule but the
- 24 staff, we have gone from an 11-horse maximum to 10 just
- 25 to conform to the one starter per horse. And we're

- 1 not -- we're very much in favor of sitting down with
- 2 everybody that's interested.
- 3 A Thoroughbred meet is much more
- 4 difficult where most of your Thoroughbred races have
- 5 eight, nine, 10 horses and then you'll have a 14-horse
- 6 field; and to have 14 separate starters when a lot of
- 7 the Thoroughbred trainers are not real concerned about
- 8 whether or not each horse is headed seems to me to be
- 9 overly burdensome to the track.
- 10 But again, I think we would need to sit
- down with both the Quarter Horse side and the
- 12 Thoroughbred side. I know how the Quarter Horse side
- 13 feels. We understand it. We've taken measures to, I
- think, accommodate them. Unfortunately, it's meant
- 15 reducing the number of starters per race, but at least
- 16 each horse does get a header.
- 17 309.296, the lessee information that's
- being suggested is important; and subject to us making
- 19 sure our software can handle it, which I'm almost
- certain it can, that's not a problem. We do slightly
- 21 object, I would say, to requiring the location of the
- 22 owners because we don't think it's, from a handicapping
- 23 standpoint, all that valuable information. But if --
- you know, I heard Mr. Fenner say that it is important
- 25 for the staff; so again, if that's something that's

- 1 easy for our system to take care of, it's not a big
- 2 problem to us.
- 3 CHAIRMAN ADAMS: Any questions for
- 4 Mr. Brown?
- I notice, Mr. Brown, how fast you went
- 6 through the 251 and 252. Do you have a copy of the
- 7 waiver that was granted to your track for the --
- 8 MR. BROWN: I think we do. I mean, I
- 9 know that was very much discussed. But I'd have to go
- 10 back and check. I mean, that was before my time and it
- 11 was quite awhile ago.
- 12 CHAIRMAN ADAMS: I'm being sarcastic.
- 13 MR. BROWN: Well, I tried to pull it out
- 14 actually for the purposes of other license applications
- 15 because I knew the issue would come up. But I don't
- 16 know that I found it. It's somewhere.
- 17 CHAIRMAN ADAMS: Thank you, sir.
- 18 Mr. Fenner?
- MR. BROWN: I hope.
- 20 COMMISSIONER EDERER: I have a question.
- MR. BROWN: Yes, sir.
- 22 COMMISSIONER EDERER: And I'm going to
- 23 bounce back.
- MR. BROWN: You can't go back to B
- without getting Mr. Fenner's approval.

- 1 COMMISSIONER EDERER: He says it's okay.
- 2 Talking about the weather, now, I know at
- 3 a golf tournament, when the lightning comes close, they
- 4 will stop play and the players will get off the course
- 5 and they will request that the attendees get off the
- 6 course, you know, the public.
- 7 Is there anything in place at the tracks
- 8 that would require this if the lightning is coming?
- 9 Now, I understand what you're saying. You don't want
- to be a weatherman and you're not weathermen and this
- 11 type of thing. But do you just keep right on racing if
- 12 it's sitting there lightning right on top of the
- 13 track? Is there anything in place at the present time
- 14 to protect the participants, both the animals and the
- 15 athletes and the -- I like to call the animals athletes
- in this case.
- MR. BROWN: Sure.
- 18 COMMISSIONER EDERER: And the visitors.
- MR. BROWN: Not at the current time. And
- 20 that's a hotly debated topic by golf courses -- and
- 21 I'll give you a little background -- as to whether or
- 22 not you should, as a golf course, for liability
- 23 purposes, have a warning system. And I was involved in
- 24 litigation on it where we were clearly going to win and
- 25 the insurance company settled.

- 1 Golf courses have looked at it both ways
- and insurance companies that insure golf courses have
- 3 looked at it both ways, where if you have a system at
- 4 least you're trying to warn patrons. However, if you
- 5 have one and it doesn't work and patrons have relied on
- 6 that system, you're subject to litigation.
- 7 In the case I was involved with, we told
- 8 a woman to get off the golf course three times and she
- 9 didn't. Lightning came, hit the green next to her.
- 10 She had to go to the hospital. She was fine, sued us.
- 11 And the insurance company settled.
- 12 So I am very sensitive to this issue and
- any burden or any requirements that isn't well thought
- out at least that's put on the tracks I'm going to be
- 15 very sensitive to because I've seen what happens. And
- 16 we went through in this particular case with our
- insurance company afterwards, after the fact, do we put
- a system in; and their answer was no, because now
- 19 patrons are relying on you. The system -- systems
- aren't a hundred percent, by any means. And if it
- 21 doesn't work --
- 22 COMMISSIONER EDERER: I understand. The
- 23 public who is there visiting, they're going to do what
- 24 they want to do. If they want to stand out in the
- 25 rain, there's nothing you can do about that. But will

- 1 you suspend racing?
- MR. BROWN: We have, absolutely. All
- 3 tracks have suspended racing quite a bit. And
- 4 sometimes you suspend it and the lightning never
- 5 comes. Sometimes you don't suspend it and the
- 6 lightning comes real, real quick and you probably
- 7 should have. So it's very, very difficult.
- 8 The stewards participate quite a bit in
- 9 that decision. They are, fortunately, up high above
- 10 and probably have a better vantage point than anybody.
- 11 And the jockeys participate in that decision. If they
- don't want to ride, we suspend racing, no questions
- 13 asked. We don't mess with lightning.
- 14 COMMISSIONER EDERER: So there's nothing
- 15 set in concrete, no rule.
- MR. BROWN: Right.
- 17 COMMISSIONER EDERER: But it is -- you do
- have some sort of a -- I'm not saying this very well,
- 19 but you have some sort of a way to protect --
- MR. BROWN: Oh, yes. Absolutely.
- 21 Absolutely.
- 22 COMMISSIONER EDERER: -- the athletes and
- 23 the jockeys and the --
- MR. BROWN: Yes, yes.
- 25 COMMISSIONER SOWELL: Bryan, as you've

- 1 already pointed out, there are a lot of ways to skin a
- 2 whatever. And I've been asked to leave two stadiums at
- football games, one here in town and one in Florida.
- 4 The one in Florida, if you left the bleachers or the
- 5 stands, that was okay. If you didn't, that was okay,
- 6 too. In Memorial Stadium, they made an effort to run
- 7 everybody out. It wasn't successful. In fact, in
- 8 Florida it happened three different times during the
- 9 same game. So they have a lot more lightning than we
- do here. But it's a matter of how do you want to run
- 11 it.
- MR. BROWN: Sure.
- COMMISSIONER EDERER: The main thing,
- though, is there's provisions in place at each track to
- 15 shut down racing, suspend racing.
- 16 MR. BROWN: Absolutely. And it happens
- 17 quite often, you know. At every meet you have that
- happen. And if you're looking at simulcast racing, you
- 19 very often see tracks that are doing that. And for the
- 20 most part, what happens is the horses, if they're in
- 21 the paddock, stay in the paddock. If they were coming
- 22 out, they go back into the paddock area and they sit
- there and watch it rain and lightning for a while and
- then a determination sometimes is made just to suspend
- 25 racing, period. We've lost half a card due to safety,

- 1 which is fine. You know, it's important. Most of the
- times you do resume racing and pick up with that race
- 3 where the lightning started.
- 4 COMMISSIONER EDERER: Thank you.
- 5 MR. BROWN: Thank you.
- 6 CHAIRMAN ADAMS: I do -- for comment, I
- 7 do know that there is a -- there is a provision for
- 8 NCAA sports that requires this type of notification
- 9 process where student athletes are involved and it is
- very strictly adhered to and that's the same rule that
- 11 kicked in at Memorial Stadium here.
- 12 COMMISSIONER SOWELL: Of course, it's
- easy to get the players off. The coach says, "Get your
- 14 butts out of here."
- MR. BROWN: Sure.
- 16 COMMISSIONER SOWELL: The fans don't have
- 17 anybody to do that.
- 18 MR. BROWN: I think it merits some
- 19 discussion clearly. We want what's safe for the
- 20 patrons, too.
- 21 CHAIRMAN ADAMS: But at The Ballpark at
- 22 Arlington they have a program I know because I've been
- 23 booted out of The Ballpark at Arlington for a storm
- that was 15 miles away. But there certainly is some
- 25 verbiage out there that -- yes, Charla Ann? I know

- 1 you --
- 2 MS. KING: Mr. Chairman, if I could,
- 3 Commissioners, address this because we've been working
- 4 on this proposal for a long time and we want to work
- 5 with the racetracks to make it work because it is so
- 6 critical.
- 7 Chuck Trout on our staff has a lot of
- 8 background in this and was very diligent in doing
- 9 research of other venues, how is it handled, what is
- 10 the best way to go about this.
- 11 We appreciate your input, Bryan. I do
- 12 have to take exception to the comment that there are
- 13 provisions that make it happen, the stopping of racing
- in bad weather, at least in any regular standard way.
- 15 My observation in the past two and a half years has
- been that it doesn't happen the same way in any place.
- 17 I have been on the track when a lightning
- 18 storm has come to the track and racing not been stopped
- 19 and dangerous lightning bolts have hit. And when I
- 20 asked each participant in this decision-making process
- 21 whose decision was it, the general manager said it was
- the stewards' decision. The stewards pointed to the
- 23 placing judges and the jockeys. And the jockeys
- 24 pointed back to the general manager. And I was not
- 25 getting any satisfaction on who makes the call and did

- 1 people have good information to make the call.
- 2 You're right. It's not an easy decision
- 3 to make. And so there may be some variety between the
- 4 tracks the way that it's handled. This was an effort
- 5 to try to establish a standard. And maybe we need to
- 6 talk about it some more and I can see this patrons
- 7 versus the actual participants. But I'm very concerned
- 8 about particularly the jockeys and the starting gate
- 9 crew because the starting gate is a pretty big target
- 10 when lightning is coming down and a lot of people could
- 11 be killed if it was struck. So if we haven't got it,
- we're happy to continue working on it; but it's a very
- important policy issue.
- MR. BROWN: I would agree with everything
- she just said because I do think there's probably --
- 16 you could go track to track and you'd get 14 more
- 17 different answers on who's in charge with regard to
- 18 lightning. So I would absolutely agree that that needs
- 19 to be looked at and specified.
- 20 CHAIRMAN ADAMS: Very good, Mr. Brown.
- 21 Thank you very much. I don't think there are any
- 22 further questions.
- Let's go on to Section D.
- 24 MR. FENNER: All right. Subchapter D
- 25 relates to greyhound racetracks. On page 5-30, first,

- 1 we're -- we're not really striking the lines from eight
- 2 to 11. We're removing them and inserting them into a
- 3 new rule so that we can make it a little broader, a
- 4 little broader that would really fit under the title
- 5 "Starting Boxes". So while you see it being struck
- 6 here, you'll see it reappearing two pages later.
- 7 On page 5-31 on 309.309, the lockout
- 8 kennel, there's a requirement and an expectation that
- 9 the kennelmen, the trainers will be able to see the
- 10 dogs while they are in the lockout kennels. The rule
- calls for there to be a one-way viewing window; but in
- 12 fact, what many of the tracks, the greyhound tracks,
- have is a closed-circuit television monitoring system
- so that there's a camera in the lockout kennel and the
- 15 kennelmen and the trainers can observe them down the
- 16 hall. And this would reflect that.
- 17 Page 5-32 is a deletion of the
- 18 requirement for a separate kennel building for
- 19 greyhounds that were participating in stakes races. If
- you would like to hear the staff position on that, I
- 21 would defer to Mr. Ferrara who could probably give an
- 22 explanation on that. Would you like to hear that?
- 23 CHAIRMAN ADAMS: We probably should since
- 24 we've had a question about that already.
- 25 John, would you -- would you touch on

- 1 5-32?
- 2 MR. FERRARA: In talking with the judges
- in the field, they mentioned that in recent years we
- 4 have not had stakes where greyhounds came from out of
- 5 state, that they were all on the grounds, and also in
- 6 recent years, with the shortage of dogs, there's always
- 7 been empty kennels. And to be honest with you, in my
- 8 tours of the backside and the kennel areas, I've
- 9 never -- no one ever pointed one out and said, "This is
- 10 a stakes kennel."
- 11 But there are empty kennels back there;
- and again, the input from my judges is we have not had
- a stake race in Texas for so long where dogs came in
- 14 from off the grounds.
- 15 CHAIRMAN ADAMS: Thank you.
- Any questions for Mr. Ferrara?
- Thank you, sir.
- MR. FENNER: On the next page, 5-33, a
- 19 change to the turnout pens rule, that is, to replace
- the requirement that there be a minimum of 12 inches of
- 21 sand that's replaced at least every three months that
- we use the language to have sand or a comparable
- 23 material of a depth approved by the executive secretary
- that's maintained in a sanitary state.
- 25 It was our observation and what we've

- 1 heard from our judges is that, first of all, that's a
- lot of sand that they'd be replacing. Also, with a
- 3 seasonal track, they're only operating maybe six months
- 4 a year, for example, Valley; so every three months two
- of those would not even be effective because they're
- 6 not operating.
- 7 The next page, 5-34, two changes here to
- 8 reduce the number of sprint paths that are required
- 9 from one for every three kennel buildings to one for
- 10 every five kennel buildings. John Ferrara and I were
- discussing this before. He mentioned that because
- there was a shortage of greyhounds that, in fact, they
- are not even -- they race so often that they don't use
- 14 the sprint paths right now.
- 15 If the industry turns around, we may want
- 16 to revisit that rule; but right now they're not using
- those sprint paths as much to justify that higher
- 18 requirement.
- 19 Also adding the requirement to be a
- 20 highly visible material at both ends of the sprint
- 21 path, evidently the greyhounds, when they get in a
- 22 hurry and they see something beyond, they -- or if they
- 23 see something beyond, they may run into the fence at
- the end or they may not even see the fence because it's
- 25 not visible.

- 1 Then the next page, 5-35, is the
- 2 reappearance of that portion that was struck earlier to
- 3 require them to have a person present on association
- 4 grounds who's skilled and qualified to maintain the
- 5 starting boxes; but we are also adding that they must
- 6 be skilled and qualified to maintain the racing surface
- 7 and all track equipment. And we believe they already
- 8 have the people at their tracks to perform this
- 9 function, but it's nice to break it out and be specific
- 10 about it.
- 11 Any questions?
- 12 CHAIRMAN ADAMS: No questions at this
- 13 time.
- Is there anyone -- I don't have anyone
- 15 signed. Ms. Whiteley, are you going to speak to the
- 16 Section D?
- MS. WHITELEY: Yes. Thank you.
- I was under the understanding earlier
- 19 this year that there would be a working group on
- 309-D. I knew there was a working group on 309-A
- 21 related to licensing, and I had asked if there would be
- 22 a working group on 309-D since it did affect the
- greyhound industry as greyhound people rather than
- 24 racetrack owners and had thought there would be one
- 25 scheduled.

- I did talk with Mark Fenner when I got
- 2 this last week and talked about the timing of the
- 3 proposed rules to where they would be public and told
- 4 him that I would get organized a working group with the
- 5 racetracks and the racing directors, some judges, some
- 6 racing kennels, and the TGA to go over additional rules
- 7 in 309-D, some of which we have some issues with. But
- 8 as far as these ones that are proposed, I'll give you
- 9 my comments on these.
- 10 On 5-32, which is the stakes races, hope
- 11 springs eternal. In the event that there is a major
- turnaround, we would like to have that available. We
- have three licensed tracks now. I don't know if there
- will be -- at this point there will not be another
- 15 greyhound track built. So I see no necessity in
- 16 eliminating it at this point.
- 5-33, on the turnout pens, this has been
- 18 a problem. To change the turnout sand every three
- 19 months is a burden and I think it is too often. But on
- the other hand, 10 years is too long. I think there's
- 21 a medium in there somewhere.
- 22 And as far as this language, there's no
- 23 objection to the language other than it is not clear to
- 24 us who determines what is sanitary. Is it the kennel
- 25 trainer? Is it the State veterinarian? Is it the

- 1 owner of the greyhound?
- 2 So we would just like to have more
- 3 conversations with who determines what is sanitary and
- 4 also who is responsible for maintaining that sanitary
- 5 condition, where the responsibility lies, if a kennel
- 6 owner or trainer says, "I need additional sand in
- 7 there," to make sure that the track will provide that
- 8 sand. So I just think this needs to be discussed a
- 9 little more thoroughly as to the specifics of the
- 10 responsibility.
- 11 5-34, "An association shall provide, for
- 12 every three kennel buildings, a sprint path" -- and I
- 13 recognize that we have some -- I recognize we are not
- 14 full with 18 kennels. I do recognize this. And it
- 15 differs between tracks of how many greyhounds are
- 16 sprinted on a regular basis.
- But each greyhound kennel houses --
- again, at Gulf it's 62. At Valley I think it's 70.
- 19 Corpus I believe is 70. That's potentially a lot of
- greyhounds. And even though a lot of greyhounds won't
- 21 need to be sprinted if they're on a regular racing
- 22 rotation, if they're only racing once a week, then
- those greyhounds will need to be sprinted; so you're
- 24 looking at potentially with three kennels -- or five
- 25 kennels, you're looking at 300 greyhounds with a sprint

- 1 run to compete for and that's going to be a real
- 2 problem.
- 3 Even though we have empty kennels, I
- 4 don't see the necessity to eliminate these sprint
- 5 paths. They're already built. It's just determining
- 6 the maintenance of it.
- 7 Those are our concerns. And overall,
- 8 again, we would like to have the opportunity to get a
- 9 working group together to go over some of these things
- 10 more thoroughly as well as other 309-D that are not in
- 11 these proposed rule changes.
- 12 CHAIRMAN ADAMS: Anyone -- any questions
- for Ms. Whiteley?
- 14 Thank you, ma'am.
- 15 Anyone else signed to speak on 309-D?
- Okay. Mr. Fenner?
- 17 MR. FENNER: Commissioners, I would like
- to point out that Chapter 309 is still open for rule
- 19 review. Staff has some additional changes we may be
- 20 bringing at the next Commission meeting. And the
- 21 greyhound association is certainly welcome to continue
- 22 to review Subchapter D and bring additional proposals.
- We'd be happy to work with them.
- 24 CHAIRMAN ADAMS: I would like to ask if
- 25 our greyhound Commissioners, our Commissioners who are

- 1 working with greyhounds now, would mind serving on a
- working group to address D.
- 3 COMMISSIONER PABLOS: Actually I would
- 4 encourage to have a working group.
- 5 CHAIRMAN ADAMS: I think Commissioner
- 6 Pablos has no problem with that. How about you?
- 7 COMMISSIONER HICKS: No.
- 8 CHAIRMAN ADAMS: Would staff then please
- 9 incorporate our Commissioners with those efforts?
- 10 MS. KING: Yes, sir.
- 11 CHAIRMAN ADAMS: Okay. We're going to
- 12 close the input now on this portion of the agenda and
- we'll have discussion among the Commission as to how to
- 14 proceed.
- 15 I personally -- in order to begin this
- discussion, I personally would like to see us go ahead
- 17 and move as many of these line items forward with the
- 18 publishing in the Texas Register as possible. I don't
- 19 have any individual item that I have a problem with
- 20 holding back if we do choose as a Commission to hold
- 21 back any of these, so we can certainly do that. If we
- do think -- I think probably it would be wise, if we
- 23 see major changes to any one of these recommendations,
- 24 that we consider holding that back rather than to have
- 25 to go through and repost it.

- 1 So I'll open it now for any suggestions
- 2 or comments from the Commission before we entertain a
- 3 motion.
- 4 Ms. Anderson?
- 5 MS. ANDERSON: I have several. I have
- 6 several comments.
- 7 CHAIRMAN ADAMS: Okay.
- 8 MS. ANDERSON: First, with regard to
- 9 Subchapter B, the rule is 309.151. You know, and
- 10 whatever my fellow Commissioners want to do, you know,
- 11 we can post it as is, you know; but I think there's a
- 12 lot more discussion that needs to be had about the
- content of this rule and I really think there are a
- 14 number of things in it that merit a closer look. Staff
- 15 might want to work on it some more because they are,
- 16 you know, continuing to work on Chapter 309-B.
- 17 And I'm specifically interested on page
- 18 V-18 in the language -- it's existing language on lines
- 19 15 and 43 that imply that if you just submit the
- following paperwork, you're going to receive the
- 21 ownership transfer approval of the Commission. And to
- 22 me, I think we ought to all be very clear in
- 23 understanding that that's what we're agreeing to if we
- leave the language the way it is. And I'm not sure
- about the wisdom of that.

- 1 There's several places in here where we
- 2 talk about fingerprints on a form prescribed by DPS and
- 3 I just want a language change there to in a form
- 4 prescribed by DPS because we really ought to be getting
- 5 our fingerprints electronically.
- 6 And then on page V-19 on lines 20 and 33,
- there is language, you know, perhaps of longstanding,
- 8 that says transfers are considered to have the prior
- 9 approval of the Commission if, you know, just some
- 10 paperwork is submitted. And I think that that may
- 11 restrict our reasonable discretion to, you know,
- 12 evaluate decisions like this. So I'd like to have the
- 13 staff look at it.
- 14 And finally, in the last part of the
- 15 rule, beginning on line 36, it talks about, you know,
- 16 transfers to exempt institutional investors, which I
- discovered is a pretty long list of people.
- On page V-20, line five, the Commission
- is supposed to get a copy of that investor's annual
- 20 report. We don't think we have any institutional
- 21 investors today, but we have an annual report. What
- are we supposed to do with it? What does the annual
- 23 report tell us about, you know, their fitness to
- 24 participate in an investment group in a racetrack? So
- I would like to ask that we give staff some time to

- work some more on that one. That's 309.151.
- 2 Then on the two greyhound issues where --
- 3 you know, you can play this either way. We can post
- 4 them with language struck and we'll get comment from
- 5 the greyhound association. If we -- and we won't get
- 6 any comment from the tracks because they probably like
- 7 having this requirement removed.
- 8 I don't think -- you know, I'm not -- I
- 9 think I would prefer to post the rule without any
- 10 changes and let's hear from the tracks and the
- 11 greyhound association, assuming they'll all get word
- 12 that they ought to both -- but I'm open to my fellow
- Commissioners' thoughts on that one. But I'm concerned
- 14 about taking requirements out that are already built in
- 15 existing tracks if, in fact, the kennel compounds could
- be repurposed. You know, I'm interested in more
- information from staff.
- So I don't feel as strongly about pulling
- 19 those. I don't need to -- I don't want to pull those.
- 20 But I think we need to have some discussion about how
- 21 to post them. And I would like to have staff go back
- 22 to work on 309.151.
- 23 CHAIRMAN ADAMS: A question concerning
- 24 the technical portion of that. Would you -- would
- 25 you -- first, would you be allowed to post a rule

- 1 without any change if you just posted it the way it
- 2 was?
- 3 MR. FENNER: No, that wouldn't be
- 4 necessary.
- 5 CHAIRMAN ADAMS: See, I saw a little
- 6 problem with that. But I do agree with Ms. Anderson
- 7 that -- Commissioner Anderson that if you've got three
- 8 dog tracks in Texas and that's all we're allowed to
- 9 operate and all three of them have these facilities
- 10 already, why would we -- why would we change it? I
- 11 have a problem with that.
- 12 So it doesn't keep us from posting it.
- 13 It doesn't keep us -- I don't agree with posting it as
- it currently is, but I think that we should post it as
- 15 a change and hope -- and maybe get some input from the
- 16 tracks. We don't have anyone here today that wanted to
- speak representing the tracks. But that's my personal
- 18 opinion.
- 19 Any other questions?
- MS. BRIGGS: Mr. Adams, I would be glad
- 21 to if you'd like for me to. I'm Sally Briggs from Gulf
- 22 Greyhound Park. And I agree that we are in -- we
- 23 already have all of these already. And I agree. Why
- 24 are we going to delete them whenever we have the three
- 25 tracks? We do have a stakes kennel and we do

- 1 occasionally use it to put our adoptive greyhounds that
- 2 have not been adopted yet. We do have the amount of
- 3 turnout pens and -- I mean, the amount of sprint paths,
- 4 and we do maintain them. You know, and our kennels do
- 5 use all of our sprint paths at this time. So I agree.
- 6 CHAIRMAN ADAMS: Okay. Thank you.
- 7 MS. BRIGGS: Thank you.
- 8 CHAIRMAN ADAMS: If you could please fill
- 9 out a card, please.
- 10 Okay. Other discussion from the
- 11 Commission?
- 12 VICE-CHAIRMAN CARTER: Could I ask --
- 13 these proposed changes that we received in our packet,
- 14 when did the tracks receive those proposed changes that
- we just got the responses last night?
- MR. FENNER: Sure.
- 17 VICE-CHAIRMAN CARTER: How long have they
- 18 had those?
- 19 MR. FENNER: Well, it's been a long
- 20 process. Many of these changes, in fact, particularly
- 21 the greyhound ones, were originally sent to them on
- 22 September 21, 2007. I'm not going to tell you that I
- 23 haven't gone through since then and revised or edited,
- 24 but substantively they're the same as to what was sent
- out September 21. And we had a Subchapter A meeting in

- 1 January. I sent them the material again on May 22nd,
- which was fairly current, Thursday a week ago. So --
- 3 MS. ANDERSON: So they saw the draft
- 4 rules before they were even provided to the
- 5 Commission.
- 6 MR. FENNER: Yes, ma'am.
- 7 VICE-CHAIRMAN CARTER: I have a comment
- 8 that I would like for us to try to work on. I'm not
- 9 sure exactly how we can do it. But like Commissioner
- 10 Pablos, I'm a little bit overwhelmed by getting these
- 11 exceptions handed to me right now while I'm reading
- 12 through here trying to sort them out and trying to make
- 13 sense out of them.
- 14 And perhaps we should put a deadline on
- 15 these types of correspondences so we can get them with
- 16 the packet and think about them and read them so that
- 17 we have had time to mull them over in our mind before
- we have to come here and talk about them because we
- 19 might have some questions tomorrow that we would have
- 20 had today.
- I don't know if we have that in place,
- 22 but I'd like to encourage us to do that.
- 23 CHAIRMAN ADAMS: A very good comment.
- 24 Yes, Ron?
- 25 COMMISSIONER EDERER: Could you -- I just

- 1 have a question. Could you clarify the procedure, what
- we're doing here?
- 3 MR. FENNER: Yes, sir. Today?
- 4 COMMISSIONER EDERER: Yes.
- 5 MR. FENNER: You are voting to publish in
- 6 the Texas Register these rules for public comment. It
- 7 takes about two and a half weeks before they will
- 8 actually be published in the Texas Register. The breed
- 9 association, tracks, any interested party, or the
- 10 public in general can comment for 30 days.
- 11 COMMISSIONER EDERER: What's being
- 12 published is the changes that are being recommended.
- MR. FENNER: Yes, sir.
- 14 COMMISSIONER EDERER: That's what's being
- 15 published.
- 16 MR. FENNER: And then at the following
- 17 Commission meeting, we will come back to you. We will
- give you the comments that we have received. We will
- 19 give you the staff response to those comments. And
- you'll be able to take additional oral testimony. And
- 21 you can decide at that point whether to adopt them,
- 22 whether to adopt them with amendments, whether to
- 23 reject the proposal. You'll have full flexibility at
- 24 that point. Or to repost them with changes.
- 25 COMMISSIONER EDERER: So anyone who wants

- 1 to have any input is going to have the input.
- 2 MR. FENNER: They'll have an
- 3 opportunity.
- 4 COMMISSIONER EDERER: If there are major
- 5 changes in a rule, such as the 309.151 that
- 6 Commissioner Anderson is interested in --
- 7 MR. FENNER: Yes. I would recommend
- 8 actually pulling that one down. I agree, from
- 9 discussing with her and Charla Ann, that there is
- 10 additional work that needs to be done on 309.151. And
- 11 I would support --
- 12 COMMISSIONER EDERER: I think that's
- really the only major one that I've heard.
- 14 COMMISSIONER SOWELL: Will that delay the
- 15 process?
- 16 MS. ANDERSON: Not on all the rest of
- 17 these.
- 18 MR. FENNER: Not on the rest of them.
- 19 And I think we will be bringing additional rules
- 20 probably at the next Commission meeting under Chapter
- 21 309. So the rule review process is not always a clean,
- 22 simple, you know --
- MS. ANDERSON: Once and done.
- MR. FENNER: -- once and done deal.
- 25 COMMISSIONER EDERER: So at this point in

- 1 time then, the one that you would recommend that be --
- the only rule that you'd recommend to be pulled would
- 3 be 151.
- 4 MR. FENNER: I would recommend 309.151.
- 5 As to 309.311 and 309.314, the kennel compound and the
- 6 sprint path one, I don't have strong feelings either
- 7 way.
- 8 COMMISSIONER EDERER: The changes would
- 9 be relatively simple that we could take care of at the
- 10 next meeting, such as the weather, the hazardous
- 11 weather, that type of thing. You could come up with
- some sort of a quick proposal that we could vote on at
- 13 that point in time.
- MR. FENNER: Yes, I believe so.
- 15 COMMISSIONER EDERER: But 151 needs to be
- 16 pulled.
- 17 MR. FENNER: I would agree with that.
- 18 COMMISSIONER SOWELL: Mr. Fenner, just
- one more question. I don't feel at all uncomfortable
- at this point, based on what I've heard, about
- 21 something being rushed in and not adequate time to
- 22 review and that sort of thing because really this is
- 23 just the beginning of a process that gives everybody an
- opportunity over a period of weeks and maybe months.
- 25 Is that correct?

- 1 MR. FENNER: Yes, sir.
- 2 COMMISSIONER SOWELL: So my view is this
- 3 is just -- we're just getting started.
- 4 MR. FENNER: Right.
- 5 CHAIRMAN ADAMS: Any other questions for
- 6 counsel?
- 7 Thank you, Mr. Fenner.
- 8 The Chair will now entertain a motion to
- 9 publish the proposed amendments, with those exceptions
- 10 selected by the maker of the motion, with the Texas
- 11 Register for public comment.
- 12 COMMISSIONER SOWELL: So move.
- 13 COMMISSIONER SCHMIDT: Second.
- 14 CHAIRMAN ADAMS: Do you have any, as the
- maker, that we want to hold back, Mr. Sowell?
- 16 COMMISSIONER SOWELL: No.
- 17 CHAIRMAN ADAMS: Do you want to hold the
- 18 151 back?
- 19 COMMISSIONER SOWELL: Yes.
- 20 CHAIRMAN ADAMS: Okay. Do I have a
- 21 second to that?
- 22 COMMISSIONER SCHMIDT: Second.
- 23 CHAIRMAN ADAMS: Okay. I have a motion
- and a second to post Subchapters A, B, C, and D, with
- 25 the exception of 309.151, with the Texas Register for

- 1 public comment.
- 2 All those in favor please say aye.
- 3 COMMISSIONERS: Aye.
- 4 CHAIRMAN ADAMS: Any opposed?
- 5 The motion carries.
- 6 Rule adoptions, information for
- 7 background investigations. Mr. Mark Fenner.
- 8 MR. FENNER: Commissioners, this
- 9 amendment was proposed at the last Commission meeting.
- 10 It was published in the May 2nd edition of the Texas
- 11 Register. This was a proposal to reduce the amount of
- 12 time between fingerprints from a five-year period to a
- 13 three-year period. We have not received any public
- 14 comment in response to the posting.
- 15 I did receive comment from a
- 16 Commissioner, Commissioner Anderson, who observed, as
- 17 she did as well in 309.151, that on line five it says
- 18 "a set of the applicant's fingerprints on a form" and
- she suggested that it might be appropriate to change
- 20 that to "in a form prescribed by the Department of
- 21 Public Safety". I don't really think that that's a
- 22 change that would require a reposting of the rule if
- 23 the Commission agrees with that change.
- 24 With that said, I would recommend
- 25 approval and adoption of this amendment and it's your

- discretion as to whether to do the "in" versus "on".
- 2 CHAIRMAN ADAMS: I have no one signed. I
- 3 have no one signed to speak on this item.
- 4 Are there any questions of the Commission
- 5 before I ask for a motion?
- 6 Hearing none, the Chair will accept --
- 7 will recognize a motion to adopt the amendment of 311.3
- 8 as published in the Texas Register with the changes
- 9 that we've discussed suggested by Commissioner
- 10 Anderson, if that is the -- if that is, in fact -- the
- 11 changing of the word from "on" to "in" per the DPS's
- 12 new program for electronic fingerprints.
- MS. ANDERSON: So move.
- 14 COMMISSIONER EDERER: Second.
- 15 CHAIRMAN ADAMS: It's been moved and
- 16 seconded.
- 17 Any discussion?
- 18 All those in favor say aye.
- 19 COMMISSIONERS: Aye.
- 20 CHAIRMAN ADAMS: Any opposed?
- The motion carries.
- Next item of rule adoptions, No. 2,
- 23 repeal of 311.51, interim license to conduct race
- 24 meetings.
- 25 MR. FENNER: Commissioners, this was

- 1 proposed or voted to propose for repeal at the last
- 2 Commission meeting and it was published in the April
- 3 25th edition of the Texas Register.
- 4 COMMISSIONER SOWELL: This is on V-39,
- 5 5-39?
- 6 MR. FENNER: Yes, sir, on page 5-39, the
- 7 repeal of 311.51, interim license to conduct race
- 8 meetings.
- 9 As you may remember, at the last
- 10 Commission meeting we were charged with discussing with
- 11 the tracks and trying to achieve some sort of a
- resolution for compromise by which the tracks could
- deal with the problem that this interim license was
- 14 aimed at.
- 15 I've had extensive discussions and
- 16 e-mails back and forth with the racetracks, most
- 17 particularly Mr. Brown. And I thank Commissioner
- 18 Sowell. I have called him on occasion to solicit his
- input because of his expertise in sports franchises and
- 20 sports facilities.
- I do think we are close to a solution
- that I can bring to you and ask for your approval. It
- 23 wasn't quite ready for this Commission meeting, but we
- 24 are making progress. And I would ask that we go ahead
- and repeal 311.51 at this Commission meeting.

1	COMMISSIONER SOWELL: This would
2	effectively eliminate any further discussion about an
3	interim license. Is that correct?
4	MR. FENNER: Well, there is pending
5	litigation and I'm sure that that discussion will
6	continue. But with the repeal of this, our discussion
7	will focus on, as part of the 309 rule review, as what
8	is the need that they thought this was trying to
9	address and what's the appropriate way to address it
LO	without actually creating a whole new type of license
L1	that's not authorized by the statute.
L2	CHAIRMAN ADAMS: Okay. We have one
L3	individual signed to speak. Mr. David Freeman,
L4	please.
L5	MR. FREEMAN: Mr. Chairman, members of
L6	the Commission, my name is Dave Freeman. I am here on
L7	behalf of the Lawley Group that has opposed this rule.
L8	We still want to be on record as opposing
L9	the repeal of the interim license rule. We clearly
20	feel that the repeal, quite frankly, was directed at us
21	and we take it seriously.
22	But nevertheless, we do believe we vested
23	our right by making application under the existing

rule. Before this gets repealed, we do want to be on

record as saying that we believe we've done everything

24

25

- 1 that we are supposed to do under the current rule; and
- even though we feel that the repeal of the rule may be
- directed at us and that the repeal of this rule is
- 4 imminent, it happens to us; but we believe, based on
- 5 the testimony of others at the last Commission meeting,
- 6 that it's not good for the industry as a whole,
- 7 especially in light that there's not a substitute for
- 8 it at this time.
- 9 CHAIRMAN ADAMS: Any questions for
- 10 Mr. Freeman?
- 11 I think not, sir. Thank you very much.
- MR. FREEMAN: Thank you.
- 13 CHAIRMAN ADAMS: Okay. If there are any
- 14 questions of our counsel or --
- 15 MS. ANDERSON: I have one question for
- 16 Mark. And that just is during the public comment
- 17 period that this was posted, did you receive public
- 18 comment on this rule?
- MR. FENNER: I did not receive public
- 20 comment other than in the context of the ongoing
- 21 discussions I had with the racetracks regarding
- 22 alternative methods of addressing this. But I did not
- 23 receive any public comment from Trinity Meadows or
- 24 anybody else in writing.
- MS. ANDERSON: Okay. Thanks.

- 1 CHAIRMAN ADAMS: Okay. Any other
- 2 questions?
- 3 I'll close this portion and ask for the
- 4 Commission to consider a motion to adopt the repeal of
- 5 311.51 as published in the Texas Register.
- 6 COMMISSIONER SOWELL: So move.
- 7 COMMISSIONER EDERER: Second.
- 8 CHAIRMAN ADAMS: Moved and seconded.
- 9 Any discussion?
- 10 All those in favor please say aye.
- 11 COMMISSIONERS: Aye.
- 12 CHAIRMAN ADAMS: Any opposed?
- The motion carries.
- 14 The next item is the -- we'll go on to
- 15 the next page of the adoption portion. Mr. Sammy
- 16 Jackson.
- 17 MR. JACKSON: Good afternoon,
- 18 Commissioners.
- 19 CHAIRMAN ADAMS: Mr. Jackson is our
- 20 deputy director.
- MR. JACKSON: I think they want me to
- 22 talk in a microphone.
- 23 Before you today are several rules that
- 24 we discussed at the last Commission meeting when we
- 25 proposed them. These rules are in regards to changes

- 1 made during the 80th legislative session when House
- 2 Bill 2701 was passed. House Bill 2701 amended Section
- 3 11.07 of the Texas Racing Act and repealed Section
- 4 11.08. These sections of the Racing Act address outs
- 5 tickets, vouchers, and the remittance time periods that
- those monies were due to the Commission. We've
- 7 received no public comment on these rules and staff
- 8 would urge adoption.
- 9 I'd be more than happy to answer any
- 10 questions if I can.
- 11 CHAIRMAN ADAMS: Any questions for
- 12 Mr. Jackson?
- 13 Thank you, sir.
- I have no one signed up to speak on
- 15 this.
- With that, without further ado, I will
- 17 entertain a motion to adopt the amendments as described
- in Agenda Items V.B.3-9 -- 5-B 3-9 as published in the
- 19 Texas Register.
- MS. ANDERSON: So move.
- 21 COMMISSIONER SOWELL: Second.
- 22 CHAIRMAN ADAMS: It's been moved and
- 23 seconded by Commissioner Anderson and Commissioner
- 24 Sowell that these be -- the amendments be adopted.
- 25 Any discussion?

1	All those in favor please say aye.
2	COMMISSIONERS: Aye.
3	CHAIRMAN ADAMS: Any opposed?
4	The motion carries.
5	The next item is rule review, adoption of
6	Chapter 311, other licenses, as amended. Mr. Fenner?
7	MR. FENNER: Commissioners, on October
8	26 or at the previous Commission prior to October
9	26, the Commission voted to open Chapter 311 for rule
10	review. That rule review was published in the October
11	26th edition of the Texas Register. We've made a
12	number of changes to 311 during this period of time,
13	and the most recent one is today. It is the repeal of
14	311.51.
15	At this point we believe it's appropriate
16	to go ahead and close the rule review and readopt the
17	changes the chapter with the changes that you have
18	made.
19	CHAIRMAN ADAMS: Any questions?
20	Okay. I have no one signed to speak.
21	So with that, I will entertain a motion
22	to readopt Chapter 311 with the repeal of the 311.51.
23	COMMISSIONER SCHMIDT: So moved.
24	CHAIRMAN ADAMS: Do I have a second?
25	COMMISSIONER EDERER: Second.

1	CHAIRMAN ADAMS: Moved and seconded,
2	Commissioner Schmidt, Commissioner Ederer.
3	All those in favor please say aye.
4	COMMISSIONERS: Aye.
5	CHAIRMAN ADAMS: Any opposed?
6	The motion carried.
7	We will not have an executive session
8	today, so that completes our meeting.
9	We do have our next meeting scheduled
10	already, do we not?
11	MS. KING: Yes, we do, sir. Tuesday,
12	August 5th.
13	CHAIRMAN ADAMS: August the 5th.
14	Tuesday, August the 5th.
15	Thank you all for attending and the
16	meeting is now closed.
17	(Proceedings concluded at 1:04 p.m.)
18	
19	
20	
21	
22	
23	
24	
25	

1	STATE OF TEXAS )
2	COUNTY OF TRAVIS )
3	
4	I, SHERRI SANTMAN FISHER, a Certified Shorthand
5	Reporter in and for the State of Texas, do hereby
6	certify that the above-captioned matter came on for
7	hearing before the TEXAS RACING COMMISSION as
8	hereinbefore set out.
9	I FURTHER CERTIFY that the proceedings of said
10	hearing were reported by me, accurately reduced to
11	typewriting under my supervision and control and, after
12	being so reduced, were filed with the TEXAS RACING
13	COMMISSION.
14	GIVEN UNDER MY OFFICIAL HAND OF OFFICE at Austin,
15	Texas, this 9th day of June, 2008.
16	
17	
18	
19	
20	
21	
22	SHERRI SANTMAN FISHER, Texas CSR 2336
	Expiration Date: 12-31-09
23	Sunbelt Reporting & Litigation Services
	Firm Registration No. 87
24	6448 Highway 290 East, Suite E105
	Austin, Texas 78723
25	(512) 465-9100