## CONFERENCE COMMITTEE REPORT FORM

Austin, Texas

May 30, 200**9**Date

Honorable David Dewhurst President of the Senate

Honorable Joe Straus Speaker of the House of Representatives

Sirs:

Senator Ogden

Senator) Van de Putte

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On the part of the Senate

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On the part of the House Representative Filand

Note to Conference Committee Clerk:

Please type the names of the members of the Conference Committee under the lines provided for signature. Those members desiring to sign the report should sign each of the six copies. Attach a copy of the Conference Committee Report and a Section by Section side by side comparison to each of the six reporting forms. The original and two copies are filed in house of origin of the bill, and three copies in the other house.

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# CONFERENCE COMMITTEE REPORT

## 3<sup>rd</sup> Printing

H.B. No. 3347

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to plan qualification provisions for and certain
3	supplemental payments and health insurance deductions under the
4	Teacher Retirement System of Texas.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Section 822.201, Government Code, is amended by
7	amending Subsection (b) and adding Subsection (b-1) to read as
8	follows:
9	(b) "Salary and wages" as used in Subsection (a) means:
10	(1) normal periodic payments of money for service the
11	right to which accrues on a regular basis in proportion to the
12	service performed;
13	(2) amounts by which the member's salary is reduced
14	under a salary reduction agreement authorized by Chapter 610;
15	(3) amounts that would otherwise qualify as salary and
16	wages under Subdivision (1) but are not received directly by the
17	member pursuant to a good faith, voluntary written salary reduction
18	agreement in order to finance payments to a deferred compensation
19	or tax sheltered annuity program specifically authorized by state
20	law or to finance benefit options under a cafeteria plan qualifying
21	under Section 125 of the Internal Revenue Code of 1986, if:
22	(A) the program or benefit options are made
23	available to all employees of the employer; and
24	(B) the benefit options in the cafeteria plan are

- 1 limited to one or more options that provide deferred compensation,
- 2 group health and disability insurance, group term life insurance,
- 3 dependent care assistance programs, or group legal services plans;
- 4 (4) performance pay awarded to an employee by a school
- 5 district as part of a total compensation plan approved by the board
- 6 of trustees of the district and meeting the requirements of
- 7 Subsection (e);
- 8 (5) the benefit replacement pay a person earns under
- 9 Subchapter H, Chapter 659, except as provided by Subsection (c);
- 10 (6) stipends paid to teachers in accordance with
- 11 Section 21.410, 21.411, 21.412, or 21.413, Education Code;
- 12 (7) amounts by which the member's salary is reduced or
- 13 that are deducted from the member's salary as authorized by
- 14 Subchapter J, Chapter 659;
- 15 (8) a merit salary increase made under Section 51.962,
- 16 Education Code;
- 17 (9) amounts received under the relevant parts of the
- 18 awards for student achievement program under Subchapter N, Chapter
- 19 21, Education Code, the educator excellence awards program under
- 20 Subchapter O, Chapter 21, Education Code, or a mentoring program
- 21 under Section 21.458, Education Code, that authorized compensation
- 22 for service; [and]
- 23 (10) salary amounts designated as health care
- 24 supplementation by an employee under Subchapter D, Chapter 22,
- 25 Education Code; and
- 26 (11) to the extent required by Sections 3401(h) and
- 27 414(u)(2), Internal Revenue Code of 1986, differential wage

- 1 payments received by an individual from an employer on or after
- 2 January 1, 2009, while the individual is performing qualified
- 3 military service as defined by Section 414(u), Internal Revenue
- 4 Code of 1986.
- 5 (b-1) An individual receiving wages to which Subsection
- 6 (b)(11) applies is considered employed by the employer for purposes
- 7 of this section, and the differential wage payment is considered
- 8 earned compensation. The retirement system shall determine how
- 9 contributions attributable to differential wage payments are made.
- 10 SECTION 2. Subchapter A, Chapter 824, Government Code, is
- 11 amended by adding Section 824.007 to read as follows:
- 12 Sec. 824.007. DEDUCTIONS FROM SERVICE OR DISABILITY
- 13 RETIREMENT ANNUITY. (a) In this section, "program administrator"
- 14 means the person who administers the uniform program under Section
- 15 1601.102, Insurance Code.
- (b) An individual eligible to participate in the uniform
- 17 program under Section 1601.102, Insurance Code, may authorize the
- 18 retirement system to deduct the amount of the contribution and any
- 19 other qualified health insurance premium from the individual's
- 20 regular monthly service or disability retirement annuity payment if
- 21 the individual is:
- (1) eligible to receive a monthly annuity from the
- 23 retirement system greater than the amount of the authorized
- 24 deduction; and
- (2) eligible under Section 402(1), Internal Revenue
- 26 Code of 1986, or a similar law, to elect to exclude from annual
- 27 gross income up to \$3,000 of distributions from an eligible

- 1 retirement plan used for qualified health insurance premiums.
- 2 (c) An individual may authorize the deduction described by
- 3 Subsection (b) on a form provided by the program administrator. The
- 4 program administrator shall coordinate the implementation of an
- 5 authorization under Subsection (b) with the retirement system.
- 6 (d) After making the deductions, the retirement system
- 7 shall pay to the program administrator an aggregate amount for all
- 8 individuals who authorize annuity deductions under Subsection (b).
- 9 (e) If an individual no longer receives a monthly annuity
- 10 greater than the amount of the authorized deduction, the retirement
- 11 system:
- 12 (1) shall inform the program administrator; and
- 13 (2) is not required to make any deduction under this
- 14 section for the individual.
- 15 (f) The retirement system is not required to accept an
- 16 authorization for a deduction under this section if payment of
- 17 qualified health insurance premiums by deduction from a retirement
- 18 plan annuity is not required for an eligible retiree to elect the
- 19 gross income exclusion described by Subsection (b)(2).
- SECTION 3. Section 824.403, Government Code, is amended to
- 21 read as follows:
- Sec. 824.403. BENEFITS ON DEATH OF INACTIVE MEMBER. (a)
- 23 Except as provided by Section 824.401, the designated beneficiary
- 24 of a member who dies while absent from service is eligible to
- 25 receive:
- 26 (1) the same benefits payable under Section 824.402 or
- 27 824.404 if the member's absence from service was:

- 1 (A) because of sickness, accident, or other cause
- 2 the board of trustees determines involuntary;
- 3 (B) in furtherance of the objectives or welfare
- 4 of the public school system; or
- 5 (C) during a time when the member was eligible to
- 6 retire or would become eligible without further service before the
  - fifth anniversary of the member's last day of service as a member;
- 8 or

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- 9 (2) an amount equal to the accumulated contributions
- 10 in the member's individual account in the member savings account,
- 11 if the member's absence from service does not satisfy a requirement
- 12 of Subdivision (1).
- (b) To the extent required by Section 401(a)(37), Internal
- 14 Revenue Code of 1986, the designated beneficiary of a member who
- 15 died on or after January 1, 2007, while the member was performing
- 16 qualified military service as defined by Section 414(u), Internal
- 17 Revenue Code of 1986, is eligible to receive additional benefits to
- 18 the same extent as if the member had resumed employment and been
- 19 employed at the time of death.
- SECTION 4. Section 825.509, Government Code, is amended by
- 21 adding Subsections (b-1), (e), and (f) and amending Subsections (c)
- 22 and (d) to read as follows:
- 23 (b-1) Notwithstanding Subsection (b)(3), with respect to a
- 24 distribution made on or after January 1, 2002, an otherwise
- 25 <u>eligible portion of a rollover distribution that consists of</u>
- 26 after-tax employee contributions not includable in gross income is
- 27 an eligible rollover distribution for purposes of this section.

- 1 The eligible portion may be transferred only:
- 2 (1) to an individual retirement account or annuity
- 3 described by Section 408(a) or (b), Internal Revenue Code of 1986;
- 4 (2) to a qualified plan described by Section 403(a),
- 5 Internal Revenue Code of 1986;
- 6 (3) for distributions occurring on or after January 1,
- 7 2007, to a qualified plan described by Section 401(a), Internal
- 8 Revenue Code of 1986; or
- 9 (4) to an annuity contract described by Section
- 10 403(b), Internal Revenue Code of 1986, that agrees to separately
- 11 account for amounts transferred and earnings on amounts
- 12 transferred, including for the portion of the distribution that is
- 13 includable in gross income and the portion of the distribution that
- 14 is not includable in gross income.
- 15 (c) An eligible retirement plan under this section
- 16 includes:
- 17 (1) [is] an individual retirement account described
- 18 by Section 408(a), Internal Revenue Code of 1986;
- 19 (2) [7] an individual retirement annuity described by
- 20 Section 408(b), Internal Revenue Code of 1986;
- 21 (3)  $[\tau]$  an annuity plan described by Section 403(a),
- 22 Internal Revenue Code of 1986;
- 23 (4) [--or] a qualified trust described by Section
- 24 401(a), Internal Revenue Code of 1986, that accepts the
- 25 distributee's eligible rollover distribution;
- 26 (5) with respect to a distribution made on or after
- 27 January 1, 2002, a plan eligible under Section 457(b), Internal

- 1 Revenue Code of 1986, that is maintained by a state, a political
- 2 subdivision of a state, or an agency or instrumentality of a state
- 3 or political subdivision of a state that agrees to separately
- 4 account for amounts transferred into the plan from the retirement
- 5 system;
- 6 (6) with respect to a distribution made on or after
- 7 January 1, 2002, an annuity contract described by Section 403(b),
- 8 Internal Revenue Code of 1986; or
- 9 (7) with respect to a distribution made on or after
- 10 January 1, 2008, a Roth IRA described by Section 408A, Internal
- 11 Revenue Code of 1986. [However, in the case of an eligible rollover
- 12 distribution to a surviving-spouse, an eligible retirement-plan
- 13 under this section is an individual retirement account or
- 14 individual retirement annuity.
- 15 (d) In this section:
- 16 (1) "Direct rollover" means a payment by the
- 17 retirement system to the eligible retirement plan specified by a
- 18 distributee.
- 19 (2) "Distributee" means a person who receives an
- 20 eligible rollover distribution from the retirement system and
- 21 includes an employee or former employee and, regarding the interest
- 22 of an employee or former employee, the person's surviving spouse or
- 23 former spouse who is the alternate payee under a qualified domestic
- 24 relations order, as defined by Section 414(p), Internal Revenue
- 25 Code of 1986. With respect to a distribution made on or after
- 26 January 1, 2007, a distributee includes a beneficiary who:
- (A) is a designated beneficiary, as defined by

- 1 Section 401(a)(9)(E), Internal Revenue Code of 1986, of an employee
- 2 or former employee; and
- 3 (B) is not the spouse, surviving spouse, or
- 4 alternate payee of an employee or former employee.
- 5 (e) A direct trustee-to-trustee transfer on behalf of a
- 6 distributee beneficiary who is not a spouse is an eligible rollover
- 7 distribution. A distributee beneficiary who is not a spouse may
- 8 roll over the distribution only to an individual retirement account
- 9 or individual retirement annuity that:
- 10 (1) is established for the purpose of receiving the
- 11 distribution; and
- 12 (2) is considered an inherited account or annuity to
- which Section 401(a)(9)(B), Internal Revenue Code of 1986, applies,
- 14 except for Section 401(a)(9)(B)(iv).
- 15 (f) To the extent provided by federal law, a trust
- 16 maintained for the benefit of one or more designated beneficiaries
- 17 shall be treated in the same manner as a trust maintained for a
- 18 designated beneficiary.
- 19 SECTION 5. (a) The Teacher Retirement System of Texas
- 20 shall make a one-time supplemental payment of a retirement or death
- 21 benefit as provided by this section.
- (b) The supplemental payment is payable to each eligible
- 23 annuitant not later than January 2010 and, to the extent
- 24 practicable, on a date or dates that coincide with the regular
- 25 annuity payment payable to each eligible annuitant.
- 26 (c) The amount of the supplemental payment is equal to the
- 27 lesser of:

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- 1 (1) the gross amount of the regular annuity payment to
- 2 which the eligible annuitant is otherwise entitled for the month of
- 3 December 2009; or
- 4 (2) \$500.
- 5 (d) The supplemental payment is payable without regard to
- 6 any forfeiture of benefits under Section 824.601, Government Code.
- 7 The Teacher Retirement System of Texas shall make applicable tax
- 8 withholding and other legally required deductions before
- 9 disbursing the supplemental payment. A supplemental payment under
- 10 this section is in addition to and not in lieu of the regular
- 11 monthly annuity payment to which the eligible annuitant is
- 12 otherwise entitled.
- (e) Subject to Subsection (f) of this section, to be
- 14 eligible for the supplemental payment, a person must be, for the
- 15 month of December 2009, and disregarding any forfeiture of benefits
- 16 under Section 824.601, Government Code, an annuitant eligible to
- 17 receive:
- 18 (1) a standard retirement annuity payment;
- 19 (2) an optional retirement annuity payment as either a
- 20 retiree or beneficiary;
- 21 (3) a life annuity payment under Section
- 22 824.402(a)(4), Government Code;
- 23 (4) an annuity for a guaranteed period of 60 months
- 24 under Section 824.402(a)(3), Government Code; or
- 25 (5) an alternate payee annuity payment under Section
- 26 804.005, Government Code.
- 27 (f) If the annuitant is a retiree or if the annuitant is a

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- 1 beneficiary of a retiree who selected an optional retirement
- 2 payment plan, to be eligible for the supplemental payment, the
- 3 effective date of the retirement of the member of the Teacher
- 4 Retirement System of Texas must have been on or before December 31,
- 5 2008. If the annuitant is a beneficiary under Section
- 6 824.402(a)(3) or (4), Government Code, to be eligible for the
- 7 supplemental payment, the date of death of the member of the
- 8 retirement system must have been on or before December 31, 2008.
- 9 The supplemental payment shall be made to an alternate payee who is
- 10 an annuitant under Section 804.005, Government Code, only if the
- 11 annuity payment to the alternate payee commenced on or before
- 12 December 31, 2008. The supplemental payment is in addition to the
- 13 guaranteed number of payments under Section 824.402(a)(3),
- 14 Government Code, Section 824.204(c)(3) or (4), Government Code, or
- 15 Section 824.308(c)(3) or (4), Government Code, and may not be
- 16 counted as one of the guaranteed monthly payments.
- 17 (g) The supplemental payment does not apply to payments
- 18 under:
- 19 (1) Section 824.304(a), Government Code, relating to
- 20 disability retirees with less than 10 years of service credit;
- 21 (2) Section 824.804(b), Government Code, relating to
- 22 participants in the deferred retirement option plan with regard to
- 23 payments from their deferred retirement option plan accounts;
- 24 (3) Section 824.501(a), Government Code, relating to
- 25 retiree survivor beneficiaries who receive a survivor annuity in an
- 26 amount fixed by statute; or
- 27 (4) Section 824.404(a), Government Code, relating to

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- 1 active member survivor beneficiaries who receive a survivor annuity
- 2 in an amount fixed by statute.
- 3 (h) Except as provided by this section, the board of
- 4 trustees of the Teacher Retirement System of Texas shall determine
- 5 the eligibility for and the amount and timing of a supplemental
- 6 payment and the manner in which the payment is made.
- 7 (i) The supplemental payment is contingent on sufficient
- 8 funds being appropriated from general revenue to the Teacher
- 9 Retirement System of Texas for this purpose and may not be paid from
- 10 trust funds.
- 11 SECTION 6. This Act takes effect September 1, 2009.

# Conference Committee Report Section-by-Section Analysis

#### HOUSE VERSION

SECTION 1. Amends Section 822.201(b), Government Code, relating to the definition of "salary and wages," and adds Section 822.201(b-1), Government Code, relating to certain individuals receiving differential wage payments while performing qualified military service.

#### SENATE VERSION

SECTION 1. Same as House version.

#### **CONFERENCE**

SECTION 1. Same as House version.

No equivalent provision.

SECTION 2. Adds Section 824.007, Government Code, Deductions from Service or Disability Retirement Annuity. Defines "program administrator" and authorizes an individual eligible to participate in the uniform program under Section 1601.102, Insurance Code, to authorize the retirement system, on a form provided by the program administrator, to deduct the amount of the contribution and any other qualified health insurance premium from the individual's regular monthly service or disability retirement annuity payment if the individual is eligible to receive a monthly annuity from the retirement system greater than the amount of the authorized deduction and is eligible under Section (402)(1), Internal Revenue Code of 1986, or similar law, to elect to exclude from annual gross income up to \$3,000 of distributions from an eligible retirement plan used for qualified health insurance premiums. Requires the program administrator to coordinate the implementation of the authorization with the retirement system. Requires the retirement system, after making the deductions, to pay to the program administrator an aggregate amount for all individuals who authorize SECTION 2. Same as Senate version.

## Conference Committee Report Section-by-Section Analysis

#### **HOUSE VERSION**

#### SENATE VERSION

CONFERENCE

annuity deductions. Provides that the retirement system is required to inform the program administrator, but is not required to make any deduction for the individual, if an individual no longer receives a monthly annuity greater than the amount of the authorized deduction. Provides that the retirement system is not required to accept an authorization for a deduction if payment of qualified health insurance premiums by deduction from a retirement plan annuity is not required for an eligible retiree to elect the gross income exclusion under Section (402)(1), Internal Revenue Code of 1986 as described above.

SECTION 2. Amends Section 824.403, Government Code, relating to benefits on the death of an inactive member.

SECTION 3. Same as House version.

SECTION 3. Same as House version.

SECTION 3. Adds Sections 825.509(b-1), (e), and (f), Government Code, and amends Sections 825.509(c) and (d), Government Code, relating to direct rollovers under the teacher retirement system of Texas.

SECTION 4. Same as House version.

SECTION 4. Same as House version.

No equivalent provision.

No equivalent provision.

SECTION 5. (a) – (c) Requires the Teacher Retirement System of Texas to make a one-time supplemental payment of a retirement or death benefit, as provided by this section, payable to each eligible annuitant not later than January 2010 and, to the extent practicable, on a date or dates that coincide with the regular annuity payment payable to each eligible annuitant, in an amount

Conference Committee Report Section-by-Section Analysis

**HOUSE VERSION** 

SENATE VERSION

#### CONFERENCE

equal to the lesser of the gross amount of the regular annuity payment to which the eligible annuitant is otherwise entitled for the month of December 2009 or \$500.

- (d) Provides that the supplemental payment is payable without regard to any forfeiture of benefits under Section 824.601, Government Code, and is in addition to and not in lieu of the regular monthly annuity payment to which the eligible annuitant is otherwise entitled. Requires the Teacher Retirement System of Texas to make applicable tax withholding and other legally required deductions before disbursing the supplemental payment.
- (e) As a condition of eligibility for the supplemental payment, subject to Subsection (f), requires a person to be, for the month of December 2009, and disregarding any forfeiture of benefits under Section 824.601, Government Code, an annuitant eligible to receive a standard retirement annuity payment; an optional retirement annuity payment as either a retiree or beneficiary; a life annuity payment under Section 824.402(a)(4), Government Code; an annuity for a guaranteed period of 60 months under Section 824.402(a)(3), Government Code; or an alternate payee annuity payment under Section 804.005, Government Code.
- (f)- Requires the effective date of the retirement of the

Conference Committee Report Section-by-Section Analysis

**HOUSE VERSION** 

SENATE VERSION

#### CONFERENCE

member of the Teacher Retirement System of Texas to have been on or before December 31, 2008 for the annuitant to be eligible for the supplemental payment if the annuitant is a retiree or if the annuitant is a beneficiary of a retiree who selected an optional retirement payment plan. Requires the date of death of the member of the retirement system to have been on or before December 31, 2008 for an annuitant who is a beneficiary of a retiree under Section 824.402(a)(3) or (4), Government Code, to be eligible for the supplemental payment. Requires the supplemental payment to be made to an alternate payee who is an annuitant under Section 804.005, Government Code, only if the annuity payment to the alternate payee commenced on or before December 31, 2008. Provides that the supplemental payment is in addition to the guaranteed number of payments under Section 824.402(a)(3), Government Code, Section 824.204(c)(3) or (4), Government Code, or Section 824.308(c)(3) or (4), Government Code, and may not be counted as one of the guaranteed monthly payments.

- (g) Provides that the supplemental payment does not apply to payments under:
- (1) Section 824.304(a), Government Code, relating to disability retirees with less than 10 years of service credit:
- (2) Section 824.804(b), Government Code, relating to participants in the deferred retirement option plan with

Conference Committee Report Section-by-Section Analysis

HOUSE VERSION

SENATE VERSION

#### CONFERENCE

regard to payments from their deferred retirement option plan accounts;

- (3) Section 824.501(a), Government Code, relating to retiree survivor beneficiaries who receive a survivor annuity in an amount fixed by statute; or
- (4) Section 824.404(a), Government Code, relating to active member survivor beneficiaries who receive a survivor annuity in an amount fixed by statute.
- (h) (i) Requires the board of trustees of the Teacher Retirement System of Texas to determine the eligibility for and the amount and timing of a supplemental payment and the manner in which the payment is made, except as provided by this section and provides that the supplemental payment is contingent on sufficient funds being appropriated from general revenue to the Teacher Retirement System of Texas for this purpose and may not be paid from trust funds.

(The conference committee may have exceeded the limitations imposed on its jurisdiction, but only the presiding officer can make the final determination on this issue).

SECTION 6. Same as House version.

SECTION 4. This Act takes effect September 1, 2009.

SECTION 5. Same as House version.

# LEGISLATIVE BUDGET BOARD Austin, Texas

## FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

May 30, 2009

TO: Honorable David Dewhurst, Lieutenant Governor, Senate Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB3347 by Truitt (Relating to plan qualification provisions for and certain supplemental payments and health insurance deductions under the Teacher Retirement System of Texas.), Conference Committee Report

Estimated Two-year Net Impact to General Revenue Related Funds for HB3347, Conference Committee Report: a negative impact of (\$120,525,691) through the biennium ending August 31, 2011.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

### General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2010	(\$120,525,691)
2011	\$0
2012	\$0
2013	\$0
2014	\$0

## All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 1
2010	(\$120,525,691)
2011	\$0
2012	\$0
2013	\$0
2014	\$0

### Fiscal Analysis

The bill would update state law governing the TRS retirement plan to maintain compliance with federal tax code requirements for qualified plans. The bill would make changes to state law governing the definition of salary and wages in the TRS plan to include "differential pay" for active duty military under the federal "Heroes Act" (Heroes Earnings Assistance and Relief Tax Act of 2008). The bill also conforms state law to federal law for members who die while performing active military duty and their survivors. The bill also allows a nonspouse beneficiary to rollover an eligible distribution to an IRA; thereby electing to continue the deferral of taxes on those funds as permitted under the federal Pension Protection Act of 2006 and the Worker, Retiree, and Employer Recovery Act of 2008. The

bill would also make other updates needed to keep TRS rollover provisions consistent with federal law rollover provisions.

The bill would allow for the withholding of health insurance premiums for eligible retired public safety officers participating in the University of Texas and Texas A&M University retiree health programs from their Teacher Retirement System (TRS) retirement annuities. Retirees would need to meet the requirements of Section 845 of the Pension Protection Act of 2006 or a similar law to exclude from annual gross income up to \$3,000 of distributions from an eligible retirement plan used for qualified health insurance premiums.

The bill would allow the TRS board of Trustees to make a one-time payment to qualified retired public school employees in an amount equivalent to the annuitant's monthly benefit, not to exceed \$500. The one-time payment is payable only if General Revenue funds are appropriated and may not be paid from pension trust funds.

## Methodology

The cost of a one-time payment to qualified retired public school employees in an amount equivalent to the annuitant's monthly benefit, not to exceed \$500, is estimated to be \$120,525,691. The General Appropriations Act contains a contingent appropriation in this amount for this purpose.

TRS would incur additional administrative and technology expenses associated with implementing the provisions of the bill. TRS assumes that these costs could be absorbed within the current administrative budget.

## **Local Government Impact**

No fiscal implication to units of local government is anticipated.

Source Agencies: 323 Teacher Retirement System

LBB Staff: JOB, SZ, KJG, JGM, JW