CONFERENCE COMMITTEE REPORT FORM

Austin, Texas

5/29/09 Date
Honorable David Dewhurst President of the Senate
Honorable Joe Straus Speaker of the House of Representatives
Sirs:
We, Your Conference Committee, appointed to adjust the differences between the Senate and the House of Representatives on HB 257/ have had the same under consideration, and beg to report it back with the recommendation that it do pass in the form and text hereto attached.
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Note to Conference Committee Clerk:

Please type the names of the members of the Conference Committee under the lines provided for signature. Those members desiring to sign the report should sign each of the six copies. Attach a copy of the Conference Committee Report and a Section by Section side by side comparison to each of the six reporting forms. The original and two copies are filed in house of origin of the bill, and three copies in the other house.

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CONFERENCE COMMITTEE REPORT

3rd Printing

H.B. No. 2571

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the licensing and regulation of towing companies and
3	vehicle storage facilities; providing penalties.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 2308.002, Occupations Code, is amended
6	by amending Subdivisions (3), (6), and (8) and adding Subdivisions
7	(5-a), (7-a), and (8-a) to read as follows:
8	(3) "Consent tow" means any tow of a motor vehicle in
9	which the tow truck is summoned [initiated] by the owner or operator
10	of the vehicle or by a person who has possession, custody, or
11	control of the vehicle. The term does not include an incident
12	management tow or a private property [a] tow [of a motor vehicle
13	initiated by a peace officer investigating a traffic accident or a
14	traffic incident that involves the vehicle].
15	(5-a) "Incident management tow" means any tow of a
16	vehicle in which the tow truck is summoned because of a traffic
17	accident or to an incident.
18	(6) "Nonconsent tow" means any tow of a motor vehicle
19	that is not a consent tow, including:
20	(A) an incident management tow; and
21	(B) a private property tow.
22	(7-a) "Parking facility authorized agent" means ar
23	employee or agent of a parking facility owner with the authority to:
24	(A) authorize the removal of a vehicle from the

- 1 parking facility on behalf of the parking facility owner; and
- 2 (B) accept service on behalf of the parking
- 3 facility owner of a notice of hearing requested under this chapter.
- 4 (8) "Parking facility owner" means:
- 5 (A) an individual, corporation, partnership,
- 6 limited partnership, limited liability company, association,
- 7 trust, or other legal entity owning or operating [ewner or operator
- 8 of a parking facility [, including a lessee, employee, or agent of
- 9 an owner or operator];
- 10 (B) a property owners' association having
- 11 control under a dedicatory instrument, as that term is defined in
- 12 Section 202.001, Property Code, over assigned or unassigned parking
- 13 areas; or
- 14 (C) a property owner having an exclusive right
- 15 under a dedicatory instrument, as that term is defined in Section
- 16 202.001, Property Code, to use a parking space.
- 17 (8-a) "Private property tow" means any tow of a
- 18 vehicle authorized by a parking facility owner without the consent
- 19 of the owner or operator of the vehicle.
- 20 SECTION 2. Section 2308.057(a), Occupations Code, is
- 21 amended to read as follows:
- 22 (a) The commission shall adopt rules for permitting tow
- 23 trucks and licensing towing operators and towing companies,
- 24 including rules for denial of applications and permits if the
- 25 applicant, a partner, principal, officer, or general manager of the
- 26 applicant, or other license or permit holder has:
- 27 (1) a criminal conviction, or has pleaded guilty or

- 1 nolo contendere to an offense, before the date of the application,
- 2 for:
- 3 (A) a felony; or
- 4 (B) a misdemeanor punishable by confinement in
- 5 jail or by a fine in an amount that exceeds \$500;
- 6 (2) violated an order of the commission or executive
- 7 director, including an order for sanctions or administrative
- 8 penalties;
- 9 (3) failed to submit a license or permit bond in an
- 10 amount established by the commission;
- 11 (4) knowingly submitted false or incomplete
- 12 <u>information on the application; or</u>
- 13 (5) filed an application to permit a tow truck
- 14 previously permitted by a license or permit holder.
- SECTION 3. Subchapter B, Chapter 2308, Occupations Code, is
- 16 amended by adding Section 2308.0575 to read as follows:
- Sec. 2308.0575. RULES ON FEES; CONTRACT FOR STUDY;
- 18 CONFIDENTIAL INFORMATION. (a) To protect the public health and
- 19 safety, the commission by rule shall establish:
- 20 (1) the fees that may be charged in connection with a
- 21 private property tow;
- (2) the maximum amount that may be charged for fees,
- 23 other than tow fees, that may be assessed by a towing company in
- 24 connection with a private property tow; and
- 25 (3) a maximum amount that may be charged for the
- 26 <u>following private property tows:</u>
- 27 (A) standard light-duty tows of motor vehicles

- 1 with a gross weight rating of 10,000 pounds or less;
- 2 (B) medium-duty tows of motor vehicles with a
- 3 gross weight rating of more than 10,000 pounds, but less than 25,000
- 4 pounds; and
- 5 (C) heavy-duty tows of motor vehicles with a
- 6 gross weight rating that exceeds 25,000 pounds.
- 7 (b) In adopting rules under Subsection (a), the commission
- 8 shall contract for a study that:
- 9 (1) examines towing fee studies conducted by
- 10 municipalities in this state; and
- 11 (2) analyzes the cost of towing services by company,
- 12 the consumer price index, the geographic area, and individual cost
- 13 components.
- 14 (c) The commission may structure the maximum amounts that
- 15 may be charged for private property tows based on hourly or flat
- 16 fees or by geographic location.
- 17 (d) The commission shall maintain the confidentiality of
- 18 information contained in a study conducted under this section that
- 19 is claimed to be confidential for competitive purposes and may not
- 20 release information that identifies a person or company. The
- 21 confidential information is exempt from disclosure under Chapter
- 22 552, Government Code.
- (e) To protect the confidentiality of the information, the
- 24 commission shall aggregate the information to the maximum extent
- 25 possible considering the purpose of the study.
- 26 (f) The department shall contract to conduct a study on
- 27 private property towing fees under this section at least once every

- 1 two years.
- 2 SECTION 4. Section 2308.060, Occupations Code, is amended
- 3 to read as follows:
- 4 Sec. 2308.060. POWERS AND DUTIES OF ADVISORY BOARD. The
- 5 advisory board shall provide advice and recommendations to the
- 6 department on technical matters relevant to the administration and
- 7 enforcement of this chapter, including examination content,
- 8 licensing standards, [and] continuing education requirements, and
- 9 maximum amounts that may be charged for fees related to private
- 10 property tows.
- 11 SECTION 5. Section 2308.202, Occupations Code, is amended
- 12 to read as follows:
- Sec. 2308.202. REGULATION BY POLITICAL SUBDIVISIONS OF FEES
- 14 FOR NONCONSENT TOWS. The governing body of a political subdivision
- 15 may regulate the fees that may be charged or collected in connection
- 16 with a nonconsent tow originating in the territory of the political
- 17 subdivision if the private property tow fees:
- (1) are authorized by commission rule; and
- 19 (2) do not exceed the maximum amount authorized by
- 20 commission rule.
- 21 SECTION 6. Section 2308.204, Occupations Code, is amended
- 22 to read as follows:
- Sec. 2308.204. FEES FOR PRIVATE PROPERTY [NONCONSENT] TOWS
- 24 IN OTHER AREAS. $[\frac{a}{a}]$ In an area in which no political subdivision
- 25 regulates the fees that may be charged or collected in connection
- 26 <u>with [for]</u> a private property [nonconsent] tow from private
- 27 property, a towing company may charge and collect <u>fees</u> [a fee] for

- 1 the tow of a motor vehicle [from private property] in an amount not
- 2 to exceed the maximum amount authorized by commission rule [an
- 3 amount equal to 150 percent of the fee that the towing company would
- 4 have been authorized to charge for-a nonconsent tow made at the
- 5 request of a peace officer of the political subdivision in which the
- 6 private property is located].
- 7 [(b) A towing company may charge and collect a fee for the
- 8 tow of a vehicle, with a gross vehicle weight rating in excess of
- 9 26,000 pounds, from private property in an amount not to exceed an
- 10 amount equal to 125 percent of the fee that the towing company would
- 11 have been authorized to charge for a nonconsent tow made at the
- 12 request of a peace officer of the political subdivision in which the
- 13 private property is located.
- 14 SECTION 7. Section 2308.206, Occupations Code, is amended
- 15 by adding Subsections (f) and (g) to read as follows:
- (f) A license or permit holder may not charge a fee related
- 17 to a nonconsent tow that is not listed in the schedule most recently
- 18 submitted to the department under this section.
- 19 (g) The department may require a license or permit holder
- 20 that has violated Subsection (e) or (f) to reimburse the vehicle
- 21 owner or operator for the charges.
- 22 SECTION 8. Section 2308.208, Occupations Code, is amended
- 23 to read as follows:
- 24 Sec. 2308.208. MUNICIPAL OR COUNTY ORDINANCE REGULATING
- 25 UNAUTHORIZED VEHICLES AND TOWING OF MOTOR VEHICLES. The governing
- 26 body of a [A] municipality or the commissioners court of a county
- 27 may adopt an ordinance that is identical to this chapter or that

- 1 imposes additional requirements that exceed the minimum standards
- 2 of this chapter but may not adopt an ordinance conflicting with this
- 3 chapter.
- 4 SECTION 9. Section 2308.252(a), Occupations Code, is
- 5 amended to read as follows:
- 6 (a) A parking facility owner may, without the consent of the
- 7 owner or operator of an unauthorized vehicle, cause the vehicle and
- 8 any property on or in the vehicle to be removed and stored at a
- 9 vehicle storage facility at the vehicle owner's or operator's
- 10 expense if:
- 11 (1) signs that comply with Subchapter G prohibiting
- 12 unauthorized vehicles are located on the parking facility at the
- 13 time of towing and for the preceding 24 hours and remain installed
- 14 at the time of towing;
- 15 (2) the owner or operator of the vehicle has received
- 16 actual notice from the parking facility owner that the vehicle will
- 17 be towed at the vehicle owner's or operator's expense if it is in or
- 18 not removed from an unauthorized space;
- 19 (3) the parking facility owner gives notice to the
- 20 owner or operator of the vehicle under Subsection (b); or
- 21 (4) on request the parking facility owner provides to
- 22 the owner or operator of the vehicle information on the name of the
- 23 towing company and vehicle storage facility that will be used to
- 24 remove and store the vehicle and the vehicle is:
- 25 (A) left in violation of Section 2308.251 or
- 26 2308.253; or
- 27 (B) in or obstructing a portion of a paved

- 1 driveway or abutting public roadway used for entering or exiting
- 2 the facility.
- 3 SECTION 10. Section 2308.255(a), Occupations Code, is
- 4 amended to read as follows:
- 5 (a) A towing company that is insured as provided by
- 6 Subsection (c) may, without the consent of an owner or operator of
- 7 an unauthorized vehicle, remove and store the vehicle at a vehicle
- 8 storage facility at the expense of the owner or operator of the
- 9 vehicle if:
- 10 (1) the towing company has received written
- 11 verification from the parking facility owner that:
- 12 (A) the parking facility owner has installed the
- 13 signs required by Section 2308.252(a)(1); or
- 14 (B) the owner or operator received notice under
- 15 Section 2308.252(a)(2) or the parking facility owner gave notice
- 16 complying with Section 2308.252(a)(3); or
- 17 (2) on request the parking facility owner provides to
- 18 the owner or operator of the vehicle information on the name of the
- 19 towing company and vehicle storage facility that will be used to
- 20 remove and store the vehicle and the vehicle is:
- 21 (A) left in violation of Section 2308.251; or
- (B) in or obstructing a portion of a paved
- 23 driveway or abutting public roadway used for entering or exiting
- 24 the facility and the removal is approved by a peace officer.
- 25 SECTION 11. Section 2308.256(a), Occupations Code, is
- 26 amended to read as follows:
- 27 (a) A vehicle storage facility accepting a vehicle that is

- 1 towed under this chapter shall within two hours after receiving the
- 2 vehicle report to the police department of the municipality from
- 3 [in] which the vehicle was towed [parking facility is located], or,
- 4 if the vehicle was towed from a location that [parking facility] is
- 5 not [located] in a municipality with [having] a police department,
- 6 to the sheriff of the county from [in] which the vehicle was towed
- 7 [parking facility is located]:
- 8 (1) a general description of the vehicle;
- 9 (2) the state and number of the vehicle's license
- 10 plate, if any;
- 11 (3) the vehicle identification number of the vehicle,
- 12 if it can be ascertained;
- 13 (4) the location from which the vehicle was towed; and
- 14 (5) the name and location of the vehicle storage
- 15 facility where the vehicle is being stored.
- 16 SECTION 12. Section 2308.404(c), Occupations Code, is
- 17 amended to read as follows:
- (c) A towing company or parking facility owner who
- 19 intentionally, knowingly, or recklessly violates this chapter is
- 20 liable to the owner or operator of the vehicle that is the subject
- 21 of the violation for \$1,000 [\$300] plus three times the amount of
- 22 fees assessed in the vehicle's removal, towing, or storage.
- 23 SECTION 13. Section 2308.405, Occupations Code, is amended
- 24 to read as follows:
- 25 Sec. 2308.405. CRIMINAL PENALTY (VIOLATION OF CHAPTER;
- 26 FINE]. A person commits an offense if the person violates
- 27 [violation of] this chapter. An offense under this section is a

- 1 misdemeanor punishable by a fine of not less than \$500 or more than
- 2 \$1,500 unless it is shown on trial of the offense that the person
- 3 knowingly or intentionally violated this chapter, in which event
- 4 the offense is a Class B misdemeanor.
- 5 SECTION 14. Section 2308.451, Occupations Code, is amended
- 6 by amending Subsection (b) and adding Subsection (c) to read as
- 7 follows:
- 8 (b) If in a hearing held under this chapter the court does
- 9 not find that a person or law enforcement agency authorized, with
- 10 probable cause, the removal and storage in a vehicle storage
- 11 facility of a vehicle, the towing company, vehicle storage
- 12 <u>facility</u>, or parking facility owner [person] or law enforcement
- 13 agency that authorized the removal shall:
- 14 (1) pay the costs of the removal and storage; or
- 15 (2) reimburse the owner or operator for the cost of the
- 16 removal and storage paid by the owner or operator.
- 17 (c) If, in a hearing held under this chapter, regardless of
- 18 whether the court finds that there was probable cause for the
- 19 removal and storage of a vehicle, the court finds that the towing
- 20 charge collected exceeded fees regulated by a political subdivision
- 21 or authorized by this chapter or Chapter 2303, the towing company
- 22 shall reimburse the owner or operator of the vehicle an amount equal
- 23 to the overcharge.
- 24 SECTION 15. Section 2308.453, Occupations Code, is amended
- 25 to read as follows:
- Sec. 2308.453. JURISDICTION. A hearing under this chapter
- 27 shall be in the justice court having jurisdiction in the precinct

- 1 from [in] which the motor vehicle was towed [storage facility is
- 2 located].
- 3 SECTION 16. Section 2308.454, Occupations Code, is amended
- 4 by adding Subsection (c) to read as follows:
- 5 (c) If the towing company or vehicle storage facility that
- 6 received the payment fails to furnish to the owner or operator of
- 7 the vehicle the name, address, and telephone number of the parking
- 8 facility owner or law enforcement agency that authorized the
- 9 removal of the vehicle, the towing company or vehicle storage
- 10 facility that received the payment is liable if the court, after a
- 11 hearing, does not find probable cause for the removal and storage of
- 12 the vehicle.
- 13 SECTION 17. Section 2308.455, Occupations Code, is amended
- 14 to read as follows:
- 15 Sec. 2308.455. CONTENTS OF NOTICE. The notice under
- 16 Section 2308.454 must include:
- 17 (1) a statement of:
- 18 (A) the person's right to submit a request within
- 19 14 days for a court hearing to determine whether probable cause
- 20 existed to remove the vehicle:
- 21 (B) the information that a request for a hearing
- 22 must contain; and
- 23 (C) any filing fee for the hearing;
- 24 (2) the name, address, and telephone number of the
- 25 towing company that removed the vehicle;
- 26 (3) the name, address, and telephone number of the
- 27 vehicle storage facility in which the vehicle was placed;

- 1 (4) the name, street address including city, state,
- 2 and zip code, and telephone number of the person, parking facility
- 3 [property] owner, or law enforcement agency that authorized the
- 4 removal of the vehicle; and
- 5 (5) the name, address, and telephone number of the
- 6 justice court having jurisdiction in the precinct in which the
- 7 parking [vehicle-storage] facility is located.
- 8 SECTION 18. Section 2308.456, Occupations Code, is amended
- 9 by amending Subsection (a) and adding Subsection (c-1) to read as
- 10 follows:
- 11 (a) Except as provided by <u>Subsections</u> [Subsection] (c) and
- 12 (c-1), a person entitled to a hearing under this chapter must
- 13 deliver a written request for the hearing to the court before the
- 14 14th day after the date the vehicle was removed and placed in the
- 15 vehicle storage facility, excluding Saturdays, Sundays, and legal
- 16 holidays.
- 17 (c-1) The 14-day period for requesting a hearing under
- 18 Subsection (a) does not begin until the date on which the towing
- 19 company or vehicle storage facility provides to the vehicle owner
- 20 or operator the information necessary for the vehicle owner or
- 21 operator to complete the material for the request for hearing
- 22 required under Subsections (b)(2) through (6).
- SECTION 19. Sections 2308.458(a) and (b), Occupations Code,
- 24 are amended to read as follows:
- 25 (a) A hearing under this chapter shall be held before the
- 26 21st calendar [14th working] day after the date the court receives
- 27 the request for the hearing.

- 1 The court shall notify the person who requested the 2 hearing, the parking facility owner [person] or law enforcement 3 agency that authorized the removal of the vehicle, the towing 4 company, and the vehicle storage facility in which the vehicle was placed of the date, time, and place of the hearing in a manner 5 provided by Rule 21a, Texas Rules of Civil Procedure. The notice of 6 7 the hearing to the towing company and the parking facility owner 8 [person] or law enforcement agency that authorized the removal of
- SECTION 20. Section 2308.460, Occupations Code, is amended to read as follows:

the vehicle shall include a copy of the request for hearing.

- Sec. 2308.460. ENFORCEMENT OF AWARD. (a) An award under this chapter may be enforced by any means available for the enforcement of a judgment for a debt.
- 15 (b) The department shall suspend a license holder's license
 16 on the license holder's failure to pay a final judgment awarded to
 17 an owner or operator of a vehicle before the 60th day after the date
 18 of the final judgment. The department must provide notice of the
 19 suspension to the license holder at least 30 days before the date
 20 the license is to be suspended.
- 21 <u>(c) The owner or operator of the vehicle shall submit a</u>
 22 <u>certified copy of the final judgment to the department.</u>
- 23 (d) On receipt of the certified copy of the unpaid final
 24 judgment, the department shall disqualify a person from renewing a
 25 license or permit or deny the person the opportunity of taking a
 26 licensing examination on the grounds that the person, towing
 27 company, or vehicle storage facility has not paid a final judgment

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- 1 awarded to an owner or operator of a vehicle.
- 2 (e) The department shall reinstate the license on
- 3 submission of evidence satisfactory to the department of payment of
- 4 the final judgment by the person, towing company, or vehicle
- 5 storage facility.
- 6 SECTION 21. Section 2303.159(a), Occupations Code, is
- 7 amended to read as follows:
- 8 (a) The operator of a vehicle storage facility shall accept
- 9 payment by an electronic check, debit card, or credit card for any
- 10 charge associated with delivery or storage of a vehicle. The
- 11 facility shall conspicuously post a sign that states: "This
- 12 vehicle storage facility must accept payment by an electronic
- 13 check, credit card, or debit card for any fee or charge associated
- 14 with delivery or storage of a vehicle." The operator of a vehicle
- 15 storage facility may not refuse to release a vehicle based on the
- 16 inability of the facility to accept payment by electronic check,
- 17 debit card, or credit card of a fee or charge associated with
- 18 delivery or storage of the vehicle unless the operator, through no
- 19 fault of the operator, is unable to accept the electronic check,
- 20 debit card, or credit card because of a power outage or a machine
- 21 malfunction.
- 22 SECTION 22. Not later than September 1, 2010, the Texas
- 23 Commission of Licensing and Regulation shall adopt the rules
- 24 necessary to implement the changes in law made by this Act,
- 25 including rules on the maximum amount of fees that may be charged
- 26 for private property tows.
- 27 SECTION 23. (a) The change in law made by this Act to

- 1 Section 2308.405, Occupations Code, applies only to an offense
- 2 committed on or after the effective date of this Act. For purposes
- 3 of this section, an offense is committed before the effective date
- 4 of this Act if any element of the offense occurs before that date.
- 5 (b) An offense committed before the effective date of this
- 6 Act is covered by the law in effect when the offense was committed,
- 7 and the former law is continued in effect for that purpose.
- 8 SECTION 24. (a) Except as provided by Subsection (b) of
- 9 this section, this Act takes effect September 1, 2009.
- 10 (b) Section 2308.0575, Occupations Code, as added by this
- 11 Act, and Sections 2308.202 and 2308.204, Occupations Code, as
- 12 amended by this Act, take effect September 1, 2010.

Conference Committee Explanation of HB 2571

I. STOLEN VEHICLE STORAGE

Removal of Nelson/Phillips amendment preventing charges of storage fees on recovered stolen vehicles.

- 1. TML raised immediate concerns because this would cost cities million
- 2. Their concern has already been addressed with the addition of the following notification provision in the Transportation Code. It requires that notification of recovery also be given to the person that filed the theft report.
- 3. This provides a safeguard for:
 - people who may not have current registration information;
 - instances where the operator of the vehicle is not the registered owner.
- (f) In addition to the notice required under Subsection (a), if a law enforcement agency takes an abandoned motor vehicle into custody, the agency shall notify a person that files a theft report or similar report prepared by any law enforcement agency for the vehicle of that fact. The notice must be sent by regular mail on the next business day after the agency takes the vehicle into custody. The law enforcement agency shall also provide the name and address of the person that filed the theft report or similar report to the vehicle storage facility or governmental vehicle storage facility that is storing the vehicle.

II. DEFINITION OF "PRIVATE PROPERTY TOW"

Section 1 on the Report from Senate version

- 1. The Senate version contains additional clarification language to ensure that a "private property tow" is not misinterpreted as an incident management tow (accident).
- 2. Additional language: "Private property tow" means any tow of a vehicle authorized by a parking facility owner <u>without the consent of the owner or operator of the vehicle</u>.

III. 5 YEAR PROVISION ON FELONIES

Section 2 on the report from Senate version

- 1. This strips off the Joe Heflin amendment which places a five years restriction by which TDLR can take convictions into account.
- 2. TDLR currently has the discretion to take each application on a case-by-case basis. Therefore, that addresses the concern that a person would be prevented from receiving a permit for a "minor" felony that happened many years ago.
- 3. TDLR claims that application rejections based on pervious convictions are rare.
- 4. TDLR has spoken with Rep. Heflin to explain both of these points and he is okay with it.

IV. CONTRACT FOR STUDY OF FEES

Section 3 on the report from Senate version

- 1. Overall same concept as the House to allow TDLR to do studies on towing fees in order to establish a cap.
- 2. The Senate Version clarifies that TDLR can contract the study rather than necessarily doing it in house.
- 3. Since a study is only required every two years, it is more cost effective to contract the study, rather than hiring FTEs to do the task within the agency.

V. ADVISORY BOARD RECOMMENDS FEES

Section 4 on the report same on both versions

1. Provides for advisory board to give recommendation on fee caps for private property tows.

VI. CAP APPLIES STATEWIDE

Section 5 on the report from House version

- 1. This section provides that the price cap set by TDLR apply statewide regardless of whether a municipality regulates rates.
- 2. Municipalities may still regulate rates as long as they do not exceed the rate set by TDLR.

VII. CONFORMING LANGUAGE ON TOW FEES

Section 6 on the report from Senate version

1. Provides conforming language ensures that the regulation on rates is limited to private property tows and does not include incident management (accidents).

VIII. SUBMITTING FEE SCHEDULE TO TDLR

Section 7 on the report same in both versions

1. Provides for towing companies to submit nonconsent towing fee schedules with TDLR and gives TDLR the authority to require companies to refund overcharges.

IX. GIVING COUNTIES FEE REGULATING AUTHORITY

Section 8 on the report from House version

- 1. Allows counties to regulate fees in the same manner that municipalities can.
- 2. TDLR fee cap would still apply.

X. REQUIRING PARKING FACILITY OWNER TO GIVE INFORMATION

Section 9 on the report from House version

1. Provides that the property owner from which a vehicle is towed give information on the towing and vehicle storage company to the vehicle owner if requested.

Example: Your car gets towed for blocking a driveway (no signage required) and you come back to find your car gone. This gives you the ability to approach the owner of the business and get information necessary to retrieve your car.

XI. REQUIRING TOWING COMPANY TO GIVE INFORMATION

Section 10 on the report from House version

1. Provides that the towing company that tows a vehicle give information on the towing and vehicle storage company to the vehicle owner if requested.

Example: Your car gets towed and you know which towing company towed it. It allows you the ability to contact the towing company and get the information on the storage facility where your car is located so you can retrieve it.

XII. NOTIFYING LAW ENFORCEMENT (SHAPIRO AMENDMENT)

Section 11 on the report from Senate version

1. Changes the notification requirement by the vehicle storage facility to law enforcement to require notification to be given to the law enforcement agency from which the vehicle was towed rather than from which the storage facility is located.

Example: You car gets towed in Austin and taken to a storage facility in Buda. They would have to notify Austin PD, not Buda PD.

XIII. INCREASING CIVIL PENALTIES

Section 12 on the report from House version

1. Increases penalty for "intentionally, knowingly, or recklessly" violating this Chapter from \$300 plus three times the amount of fees to \$1,000 plus three times the amount of fees.

XIV. INCREASING CRIMINAL PENALTIES

Section 13 of report from Senate version

- 1. Increases criminal penalty from a Class C to a Class B misdemeanor for "knowingly or intentionally" violating this chapter.
- 2. Class C misdemeanor = \$500 \$1,500 fine

- 3. Class B misdemeanor = Up to \$2,000 fine, 6 months in jail or both
- 4. House version did not require that the offense be "knowingly or intentionally" violated in order to be a Class B.

XV. REIMBURSEMENT OF OVERCHARGES

Section 14 of the report combines both versions

- 1. Provides that if in a hearing it was found that there were charges over the TDLR limit, the overcharges are refunded (regardless of whether it was a legit tow or not).
- 2. Combination of both versions ensures that refund can be demanded from any responsible entity whether it's:
 - the tow company;
 - the vehicle storage facility; or
 - the parking facility owner

XVI. JURISDICTION CHANGE

Section 15 of the report from House version

- 1. Changes jurisdiction back to the location from which the vehicle is towed, rather than the location of the vehicle storage facility.
- 2. This is the way it was prior to 2005. A bill the in the 79th changed it.
- 3. This puts it back and falls in line with all other types of cases.

XVII. TOWING COMPANY RESPONSIBLE IF THEY DON'T FURNISH PARKING FACILITY INFO

Section 16 of the report same on both versions

- 1. Towing company or vehicle storage facility is responsible for refunding fees if they fail to furnish the vehicle owner with the info on the person that authorized the tow if a court finds that there was no probable cause for the tow.
- 2. In other words, if they can't tell you who authorized the tow, they are the ones on the hook.

XVIII. CONTENTS OF NOTICE

Section 17 of the report from the House

- 1. Makes a conforming change because of the jurisdictional change.
- 2. Provides that notice contain the info of the court that has jurisdiction.

XIX. DEADLINE FOR REQUESTING HEARING

Section 18 of the report combines both versions

1. Provides that the clock doesn't begin to tick on the 14 day period to request a hearing until the towing company gives the vehicle owner info necessary to request the hearing.

XX. DEADLINE FOR GRANTING HEARING

Section 19 of the report from the Senate version

1. Changes deadline from "14 working days" to "21 calendar days" to eliminate ambiguity of holidays.

XXI. LICENSE SUSPENSION UPON FINAL JUDGEMENT

Section 20 of the report from the Senate version

- 1. Provides for suspension of license if payment of final judgment is not made within 60 days.
- 2. Senate version added a 30 day notice of suspension.

XXII. ACCEPTING PAYMENTS OTHER THAN CASH

Section 21 of the report combines both versions.

- 1. Combination of both versions provides the following:
- Posting of sign stating that facility must accept other forms of payment;
 - release of vehicle if facility is unable to process a payment;
- exemption in the event that they are unable to process because of no fault of their own (power outage, machine malfunction)

XXIII. ADOPTION OF RULES

Section 22 of the report is the same on both versions

1. TDLR must adopt rules for this act by September 1, 2010.

XXIV. EFFECTIVE DATES

Section 23 of the report combines both versions

1. Effective September 1, 2009, except for places that require TDLR rule adoption where it is September 1, 2010.

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 81ST LEGISLATIVE REGULAR SESSION

May 30, 2009

TO: Honorable David Dewhurst, Lieutenant Governor, Senate Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: John S. O'Brien, Director, Legislative Budget Board

IN RE: HB2571 by Gonzales (Relating to the licensing and regulation of towing companies and vehicle storage facilities; providing penalties.), Conference Committee Report

Estimated Two-year Net Impact to General Revenue Related Funds for HB2571, Conference Committee Report: an impact of \$0 through the biennium ending August 31, 2011.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2010	\$0
2011	\$0
2012	\$0
2013	\$0
2014	\$0

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 1	Probable Revenue Gain/(Loss) from General Revenue Fund
2010	\$0	\$0
2011	(\$100,000)	\$100,000
2012	(\$60,000)	\$60,000
2013	(\$60,000)	\$60,000
2014	(\$60,000)	\$60,000

Fiscal Analysis

The bill would amend Chapter 2308 of the Occupations Code regarding the licensing and regulation of towing companies and vehicle storage facilities. The bill would require the Texas Department of Licensing and Regulation (TDLR) to adopt rules for denial of an application for a tow truck permit or towing operator or company license.

The bill would require the Texas Commission of Licensing and Regulation to adopt rules to set fees that could be charged for private towing, the maximum amount for other fees associated with private towing, and the maximum fees for certain types of motor vehicles. The bill also would require TDLR to contract out a study to examine existing private property towing fee studies conducted by

municipalities in Texas and to analyze private property towing cost of services by company, consumer price index, geographic area, and individual cost components in order to adopt appropriate fee rates.

The bill would direct TDLR to suspend a license issued under this chapter's provisions for failure to pay within 60 days a final judgment awarded to an owner or operator of a motor vehicle. The bill would establish a criminal penalty for violations of this chapter's provisions.

The bill would take effect September 1, 2009. The requirement to establish rules on fees and to contract for a study as amended in Section 2308.575, Occupations Code, would take effect September 1, 2010.

Methodology

TDLR indicates that the cost of contracting out the required study on private property towing fees would be \$100,000 in the fiscal year 2011, and \$60,000 each subsequent year to update the study. This analysis assumes that any increased costs to the agency, which is statutorily required to generate sufficient revenue to cover its costs of operation, would be offset by an increase in fee generated revenue.

Based on the analysis of the Comptroller of Public Accounts, it is assumed that duties and responsibilities associated with implementing the provisions of the bill could be accomplished by utilizing existing resources.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 452 Department of Licensing and Regulation, 304 Comptroller of Public Accounts LBB Staff: JOB, ES, MN, MW, KJG