## DOCUMENTATION OF PUBLIC MEETING

LAKE PONTCHARTRAIN, LOUISIANA

AND VICINITY HURRICANE PROTECTION PROJECT

MEETING HELD

ON

APRIL 12, 1984

IN

NEW ORLEANS, LOUISIANA

AT THE

JOHN F. KENNEDY HIGH SCHOOL AUDITORIUM

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I. NOTICE OF PUBLIC MEETING



# Announcement of Public Meeting

7p.m.

March 9, 1984

#### What for...

To discuss the Tentatively Selected Plan for the Lake Pontchartrain, Louisiana, and Vicinity Hurricane Protection project.

#### When and Where...

Thursday, April 12, 1984
John F. Kennedy High School
Wisner Boulevard
New Orleans, Louisiana

#### Who...

All interested individuals, groups, and agencies are invited to attend or to be represented at this meeting.



#### DEPARTMENT OF THE ARMY NEW ORLEANS DISTRICT, CORPS OF ENGINEERS P.O. BOX 60267

NEW ORLEANS, LOUISIANA 70160

ATTENTION OF

Planning Division Plan Formulation Branch March 9, 1984

ANNOUNCEMENT OF PUBLIC MEETING TO DISCUSS THE TENTATIVELY SELECTED PLAN

FOR HURRICANE PROTECTION TO

THE NEW ORLEANS METROPOLITAN AREA

To Everyone Interested in the Lake Pontchartrain and Vicinity Area:

You are invited to attend a public meeting to discuss the tentatively selected plan for the Lake Pontchartrain, Louisiana, and Vicinity Hurricane Protection Project. The purpose of the plan is to provide hurricane protection to the Metropolitan New Orleans area including St. Charles, Jefferson, Orleans, and St. Bernard parishes. We urge you to attend the meeting to comment on the plan, make suggestions, and state your views. Information about the tentatively selected plan and the reevaulation study is included with this announcement. The draft report and draft supplement to the environmental impact statement are available at parish and university libraries throughout the study area.

The tentatively selected plan was previously presented to the public at a meeting on November 21, 1981 at the John F. Kennedy High School in New Orleans. At that time, the plan did not include any protection for St. Charles Parish. An economically feasible plan of protection for St. Charles has been developed and incorporated into the plan. This meeting is being held to apprise the public of the changes in the plan.

Any questions or concerns regarding the disposal of dredged material  $\ensuremath{\mathbf{I}}$ may also be addressed at this time. A separate notice has been sent to persons known to be interested in dredged material disposal.

After we have had an opportunity to consider the information we receive at the public meeting, we will prepare our final report and EIS and submit them to the Division Engineer of the Lower Mississippi Valley Division in Vicksburg, Mississippi. The report will then be processed through Corps channels to the Office of the Chief of Engineers for action.

At the public meeting, I ask that presentations be limited to no more than five minutes in order to give everyone a chance to speak. You may also submit a written statement at this meeting or mail a statement to me at the address above before the meeting or by May 12, 1984. We will give both oral and written statements equal consideration in making a final decision. After May 12, 1984, the record of the meeting will be closed.

We have scheduled the meeting at a place and time we hope will make it convenient for you to participate. I urge you to attend and give us your ideas and suggestions.

Robert C. Lee

Colonel, Corps of Engineers

District Engineer

#### TENTATIVELY SELECTED PLAN

## LAKE PONTCHARTRAIN, LOUISIANA, AND VICINITY HURRICANE PROTECTION PROJECT

#### BACKGROUND INFORMATION

#### The Authorized Plan

In 1965 Congress authorized the U.S. Army Corps of Engineers to begin construction of a plan of improvements designed to provide hurricane protection to the area surrounding Lake Pontchartrain. Construction has been underway since 1966. In addition to levees and floodwalls, the plan included three barrier structures. The structures were to be located at The Rigolets, Chef Menteur Pass, and the Inner Harbor Navigation Canal. The Barrier Plan is shown on Figure 1.

A hurricane approaching from the south drives water into Lake Pontchartrain causing the lake level to rise. As the storm passes, the lake tilts to the south resulting in increased flood stages along the south shore. The barrier structures would be closed as the hurricane approached preventing the filling process. This would result in a reduction of peak stages in the lake by about 3 feet; levee heights along the south shore could be reduced thus reducing the construction cost of the levees.

#### Litigation

In response to the National Environmental Policy Act, the New Orleans District filed an Environmental Impact Statement (EIS) in 1975 with the Council on Environmental Quality. Local environmental interests challenged the adequacy of the EIS in court. In 1977 the Federal District Court found that the EIS was inadequate in its treatment of the impacts of the barrier structures at The Rigolets and Chef Menteur Pass. Although the Corps was originally enjoined from any further construction on the project, the injunction was modified to include only the two barrier structures. Construction on the remainder of the project was allowed to continue. The Corps was directed to prepare a legally adequate EIS addressing the barrier structures and to further investigate alternative plans of protection.

FIGURE 1

#### ALTERNATIVE PLANS STUDY

The Draft Reevaluation Report and the Draft Supplement to the Environmental Impact Statement are the result of the court-ordered alternative plans study. Study findings indicated that the only alternative to a barrier plan was a high level plan. The High Level Plan would provide for building the levees fronting on Lake Pontchartrain high enough to contain the lake without the use of barrier structures. The two plans were compared to determine which plan was superior in terms of economic feasibility, social impacts, and environmental impacts.

#### Alignments

Part of our reevaluation study included investigating the possibility of changing the levee alignments for the Barrier and the High Level plans from the authorized alignment. Changing the alignments may result in reductions in cost and environmental impacts. There are only two areas where it is possible to vary alignments—St. Charles Parish and New Orleans East.

Three levee alignments were analyzed for St. Charles Parish. The locations of these alignments are shown on Figure 2. The authorized lakefront alignment would be the most expensive to construct and would enclose the most wetland area. It would also impact Bayou LaBranche and Bayou Trepagnier, which have been designated as Natural and Scenic Streams by the State of Louisiana.

The north of Airline Highway alignment is the least expensive alternative, costing only one-fifth as much as the lakefront alignment. This alignment would leave 26,000 acres of wetlands, which would have been enclosed by the lakefront levee, open to natural tidal interchange. About 3,000 acres of wetlands south of Airline Highway would be enclosed, however. These wetlands are not subject to normal tidal exchange except through culverts under Airline Highway. Drainage structures would be provided in the hurricane protection levee to maintain the existing drainage patterns.

The south of Airline Highway alignment is 2.5 miles longer than the north alignment and approximately 20 to 25 percent more costly. Although this alternative excludes the wetland area, the environmental impacts are essentially the same as those of the

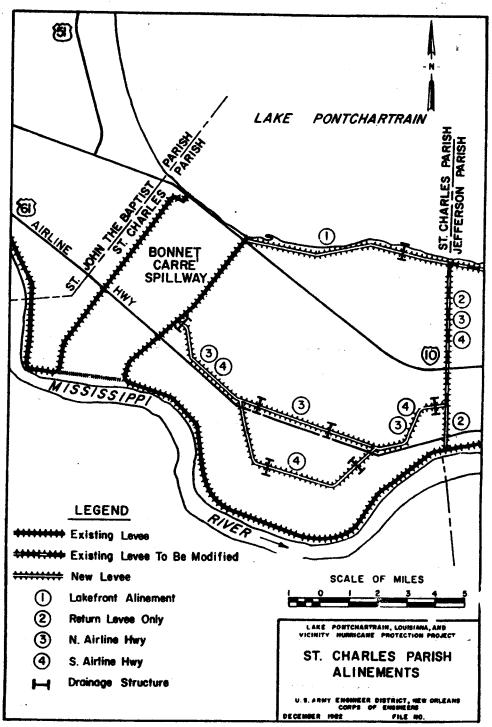
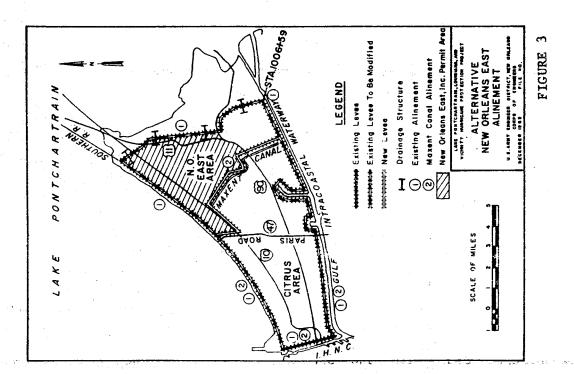


FIGURE 2

north alignment, which maintains the area's hydrology. The north of Airline Highway alignment was selected as the best alternative for both the Barrier and the High Level Plans.

Two alternatives were considered in New Orleans East—the authorized alignment and the Maxent Canal alignment shown on Figure 3. Using the authorized alignment would require upgrading an existing levee. Drainage structures will maintain the existing hydrology of the 13,000 acres of wetlands inside the levee. The Maxent Canal alignment would leave those wetlands outside the levee system. Although this alignment is shorter than the authorized alignment, it would be more expensive because it would require construction of a new levee rather than upgrading an existing levee. Because the two plans have similar construction—related environmental impacts and the authorized alignment would maintain existing drainage patterns, the authorized alignment was selected as the most economical alignment for both the Barrier and High Level Plans.



#### Plan Comparison

After determining the best alignments and the best method of construction, the Barrier and High Level Plans were then compared in three categories—economics, social impacts, and environmental impacts. The High Level Plan was determined to be superior to the Barrier Plan in all categories. The cost of the High Level Plan is approximately \$125 million less than that of the Barrier Plan. The long term environmental and social impacts of the High Level Plan would be less severe than the impacts of the Barrier Plan. Therefore, we plan to recommend the authorized Barrier plan of protection be revised to the High Level plan.

#### THE HIGH LEVEL PLAN

#### Features of the High Level Plan

The High Level Plan would provide for improving the existing hurricane protection levee systems in Orleans Parish and the east bank of Jefferson Parish, improving existing levees and constructing new ones in St. Bernard Parish, repairing and rehabilitating the Mandeville Seawall in St. Tammany Parish, building a new hurricane protection levee north of Airline Highway in St. Charles Parish, and raising and strengthening the existing levee along the Jefferson-St. Charles Parish boundary. The levee alignments would be generally as shown in Figure 4. The area enclosed by the levee system would be provided protection against tidal surge flooding from the Standard Project Hurricane (SPH). The SPH is defined as the most severe hurricane which can be reasonably expected to occur in the area.

#### Environmental and Social Impacts of the Plan

The High Level Plan will have short term adverse social impacts. During construction on the Jefferson and Orleans parishes lakefronts, there will be a temporary disruption of recreation activities and aesthetic values. There will not be any permanent adverse social impacts. Short term environmental impacts will occur primarily in Jefferson Parish. There will be an increase in turbidity levels in the lake along the Jefferson Parish lakefront during levee construction.

Direct loss of an estimated 54 acres of brackish-saline marsh, 411 acres of lake bottoms, 88 acres of scrub-shrub, and 105 acres of cypress-tupelo forest would occur as a result of levee

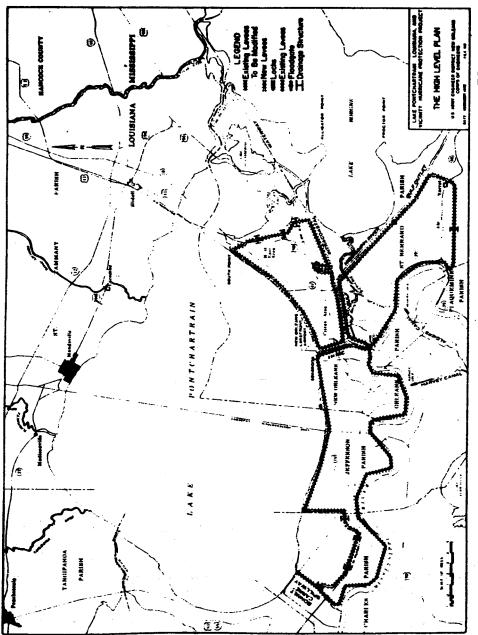


FIGURE 4

construction. An additional 573 acres of lake bottoms offshore of Jefferson Parish would be used for borrow material and deepened approximately 60 feet. Physical and chemical stratification of the water in these deep holes would probably occur. These areas may become unfavorable to aquatic life.

#### Mitigation Plan

Plans are currently being developed to mitigate for construction-related environmental impacts for project features already completed under the Barrier Plan and for the proposed completion under the High Level Plan. Mitigation plans are being coordinated with the U. S. Fish and Wildlife Service and local agencies. The basic concepts presently being evaluated include marsh management and marsh restoration.

Mitigation by avoidance was incorporated into the design of the High Level Plan. Selection of the High Level Plan will eliminate the environmental damage associated with construction of the barriers in the tidal passes. Abandonment of the lakefront alignment in St. Charles Parish in favor of the north of Airline Highway alignment excludes 26,000 acres of marsh.

One mitigation feature has been constructed and is in operation. A borrow pit used in the construction of hurricane protection levees in St. Bernard Parish was modified for use as a freshwater impoundment. The freshwater will be released according to a management scenario beneficial to fish and wildlife productivity in the adjoining marshes.

Marsh restoration work has been completed at the Chef Menteur barrier structure site. Construction of the bypass channel had begun prior to the court order. Diked areas were opened and closures were built in floatation channels and borrow pits to restore natural drainage and tidal flow. The amount of environmental damage at this site requiring mitigation is being reevaluated in light of this restoration work.

The mitigation process will be closely coordinated with state, Federal, and local agencies as well as interested citizens groups. A scoping meeting will be held in June 1984. Public review of the draft mitigation report and environmental impact statement, including a public meeting, is scheduled for summer 1985. The mitigation plan could be completed by spring 1986.

#### Cost of the Plan

A great deal of construction work on this project has been accomplished since work began in 1966. A total of \$181 million has been expended through September 1983. We estimated only the cost to complete the project under the High Level Plan.

o Cost to complete

\$684,000,000

o Annual cost \$ 24,800,000 (Includes interest, amortization over 100 years, operation and maintenance and replacement costs.)

o Average annual benefits

\$104,000,000

o Benefit-cost ratio

4.2 to 1

#### Implementing the High Level Plan

Authorization for this project requires non-Federal interests to provide 30 percent of the first cost. The non-Federal share consists of lands, easements, and rights-of-way and a cash contribution. Mitigation costs will be shared on the same basis as project costs. Assurances for the Barrier plan were obtained from a number of local sponsors including the State of Louisiana, Orleans Levee District, Lake Borgne Basin Levee District, Pontchartrain Levee District, St. Bernard Parish Police Jury, and the St. Tammany Parish Police Jury. Where necessary, amended assurances for the High Level Plan will be requested from these sponsors and also from the Jefferson Levee District.

Changing to the High Level Plan results in an overall decrease in the local sponsors' financial requirements except for the agency responsible for Jefferson Parish, where the cost will increase.

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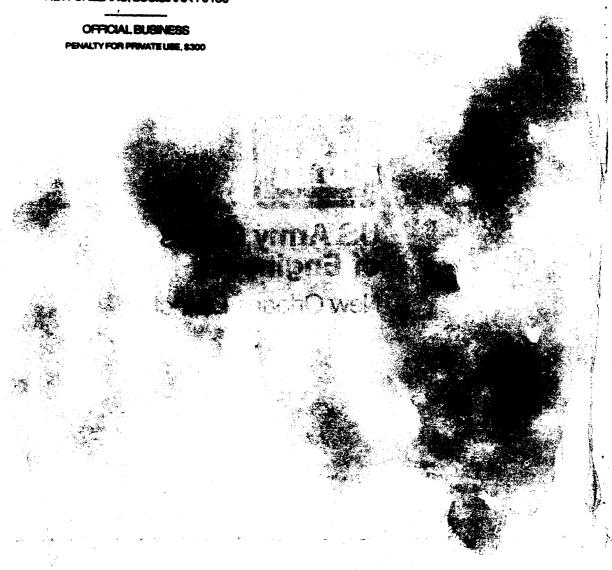
#### MOTES



## US Army Corps of Engineers

New Orleans District

DEPARTMENT OF THE ARMY
U.STARMY ENGINEER DISTRICT, NEW ORLEANS
CORPS OF ENGINEERS
P.O. BOX 60267
NEW ORLEANS, LOUISIANA 70160



In reply refer to: LMNPD-F

II. MAILING LIST

## DEPARTMENT OF THE ARMY NEW ORLEANS DISTRICT, CORPS OF ENGINEERS P. O. BOX 60267 NEW ORLEANS, LOUISIANA 70160

### MAILING LIST FOR

## LAKE PONTCHARTRAIN, LOUISIANA, AND VICINITY HURRICANE PROTECTION PROJECT

## CONGRESSIONAL THE CONGRESS

Chairman
Com. on Environment and Public Works
United States Senate
Washington, D. C. 20510

Chairman Com. on Public Works and Trans. House of Representatives Washington, D. C. 20515

#### U. S. SENATE LOUISIANA

	Honorable Russell B. Long	
#1	United States Senator	#1
	Suite 220 New Post Office Building	
	750 Florida Blvd.	
	Baton Rouge, Louisiana 70821	
	Mr. Morgan Walker	
#1	3640 Government Street	#1
	Alexandria, Louisiana 71301	
#1		
	#1	#1 United States Senator Suite 220 New Post Office Building 750 Florida Blvd. Baton Rouge, Louisiana 70821  Mr. Morgan Walker  #1 3640 Government Street Alexandria, Louisiana 71301

### U. S. HOUSE OF REPRESENTATIVES LOUISIANA

Honorable John B. Breaux House Office Building Washington, D. C. 20515	#1	Honorable John B. Breaux Representative in Congress 301 Federal Building Lafayette, Louisiana 70501	#1
Honorable Gillis W. Long House Office Building Washington, D. C. 20515	#1	Honorable Gillis W. Long Representative in Congress P. O. Box 410, Federal Building 515 Murray Street Alexandria, Louisiana 71301	#1

<sup>#</sup> Indicates number of lists furnished with notice.

<sup>\*</sup> Indicates number of notices furnished.

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Honorable Henson Moore U. S. House of Representatives 427 Cannon House Office Building Washington, D. C. 20515	#1	Honorable Henson Moore Representative in Congress Suite 236 Federal Building 750 Florida Blvd. Baton Rouge, Louisiana 70821	#1
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Honorable Robert L. Livingston 1036 Longworth House Ofc. Bldg. Washington, D. C. 20515	#1	Honorable Robert L. Livingston Representative in Congress 642 F. Edward Hebert Building 610 South Street New Orleans, Louisiana 70130	#1
Honorable W. J. Tauzin House Office Building Washington, D. C. 20515	#1	Honorable W. J. Tauzin P. O. Box 780 Thibodaux, Louisiana 70301	#1
Honorable Charles Roemer House Office Building Washington, D. C. 20515	#1	Honorable Charles Roemer Representative in Congress 228 Spring Street, Suite 100 Shreveport, Louisiana 71101	#1

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Office of Management and Budget Natural Resources Division New Executive Office Building, Room 8026 Washington, D. C. 20503

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Division Engineer		US Army Coastal Engineering
US Army Engineer Division	#3	Research Center
Lower Mississippi Valley	<b>*</b> 5	Waterways Experiment Station
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Assistant Secretary for Economic Development U. S. Department of Commerce Washington, D. C. 20230

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Director of Port and Intermodal Dev. Maritime Administration - M970 Department of Commerce Washington, D. C. 20230 Director, Central Region, Maritime Admin. International Trade Mart Building No. 2 Canal Street New Orleans, Louisiana 70152

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Mr. Sheppard N. Moore Chief, EIS Review Section Environmental Protection Agency, Region IV 345 Courtland Street, N. E. Atlanta, Georgia 30365

\*2

#### OTHER FEDERAL INTERESTS

\*2

Chairman Arkansas-White-Red Basins Interagency Committee P. O. Box 2323 Little Rock, Arkansas 72203 Director, Federal Energy Administration Environ. Impact Division, Office of Envir. Programs, New Post Office Building 12th and Pennsylvania Ave., N. W. Washington, D. C. 20461

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Honorable Terry W. Gee 4650 Gen. DeGaulle, Suite 213 New Orleans, Louisiana 70114

Honorable E. Henry Heaton, Jr. 3323 S. Carrollton Ave. New Orleans, Louisiana 70118

Honorable Mary L. Landrieu 4301 S. Prieur Street New Orleans, Louisiana 70125

Honorable Avery C. Alexander 2803 Martin Luther King Jr. Blvd. New Orleans, Louisiana 70113

Honorable Charles E. Bruneau, Jr. 5555 Canal Blvd. Suite 4, Rear Plaza New Orleans, Louisiana 70124

Honorable Louis Charbonnet, III 1615 St. Philip Street New Orleans, Louisiana 70116

Honorable Ben Bagert, Jr. 815 Baronne Street New Orleans, Louisiana 70113

Honorable Ron Faucheux 10948 S. Hardy Street New Orleans, Louisiana 70127

Honorable Jon D. Johnson 2223 Gordon Street New Orleans, Louisiana 70117

Honorable Manuel A. Fernandez P. O. Box 197 Chalmette, Louisiana 70044

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Honorable Earl J. Schmitt 430 Opelousas Street New Orleans, Louisiana 70114

Honorable John J. Hainkel, Jr. 6069 Magazine Street New Orleans, Louisiana 70118

Honorable Diana E. Bajoie P. O. Box 15168 New Orleans, Louisiana 70175

Honorable Lee Frazier 625 Jackson Ave. New Orleans, Louisiana 70130

Honorable Leo A. Watermeier 318 S. White New Orleans, Louisiana 70119

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III. AGENDA FOR PUBLIC MEETING

### AGEND A

REMARKS

OPENING REMARKS

Gaspar Chifici, Esquire
District Engineer
Office of Public Works
New Orleans District
Louisiana Department of
Transportation and Development

INTRODUCTORY REMARKS

Colonel Robert C. Lee District Engineer U. S. Army Engineer District New Orleans

STUDY FINDINGS

Lynn Devaul, Civil Engineer U. S. Army Engineer District New Orleans

PUBLIC STATEMENTS

Interested Individuals

CLOSING REMARKS

Colonel Robert C. Lee

IV. RECORD OF PUBLIC MEETING

### LAKE PONTCHARTRAIN, LOUISIANA

### AND VICINITY HURRICANE PROTECTION PROJECT

RECORD OF

PUBLIC MEETING

HELD ON

APRIL 12, 1984 AT 7:00 P.M.

JOHN F. KENNEDY HIGH SCHOOL

WISNER BOULEVARD

NEW ORLEANS, LOUISIANA

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# LAKE PONTCHARTRAIN, LOUISIANA AND VICINITY, HURRICANE PROTECTION PROJECT

#### A. Introduction

A public meeting for the Lake Pontchartrain, Louisiana and Vicinity, Hurricane Protection Project was held at the John F. Kennedy High School in New Orleans, Louisiana, on April 12, 1984 at 7:00 P.M. The purpose of this meeting was to inform the public of the most recent findings in the study and to allow them to express their views on the tentatively selected plan.

Following a presentation by the study manager of the important recent developments in the study, comments were accepted from state and local agencies, organizations, and private citizens.

### B. List of Attendees

Representing the U. S. Army Corps of Engineers

Colonel Robert	C.	Lee	District	Eng	gineer
			New Orlea	ans	District

Cletis R. Wag	gahoff	Chief,	Planning	Division
---------------	--------	--------	----------	----------

Hugh E. Wright	Chief, Plan Formulation Branch
	Planning Division

Lynn Devaul	Plan Formulation Branch
	Planning Division

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	Planning Division

Edgar S. Clark	Environmental Quality Section
	Planning Division

Adrian J. Combe III	Chief, Coastal Engineering Section
	Engineering Division

Nicholas G. Constan	Economics and Social Analysis Branch
	Planning Division

	riaming bivision	
Carl R. Guggenheimer	Design Branch	

Robert J. Guizerix	Chief,	General	Engineering	Section
	Engine	ering Di	vision	

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Larry Hartzog

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Oliver Houck

Robert Strader

U. S. Fish & Wildlife Service

Moses Atalya

William Slayton

Orleans Levee Board

Albert Plauche

Manchac Fishermen's Assoc.

Gerald Dyson

Pontchartrain Levee District

Frances Saltzman

Allen Ensminger

Louisiana Department of Wildlife & Fisheries

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D. Transcript of Public Meeting

(BEGIN TAPE 1, SIDE 1)

MR. CEFECI:

My name is Gasper Cefeci and I'm the District Engineer for the Office of Public Works of the New Orleans District of the Louisiana Department of Transportation and Development.

With me -- with me from my staff tonight is Geneva Grill. She's the Assistant District Engineer for Public Works.

Public Works is the state agency which is designated to represent our state in the review and coordination of water resources studies and projects in Louisiana.

Our purpose here this evening is to give you an opportunity to present your views on the tentatively selected plan for completing the ongoing Lake Pontchartrain, Louisiana, and vicinity hurricane protection project.

The Corps' present studies were begun as a result of lawsuits filed in 1975 against the project and a resultant 1977

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court injunction against portions of the project. The goal of these studies is to determine the best plan of action to complete the hurricane protection project and legally document the plan by supplementing the existing environmental impact statement.

Please keep in mind that public meetings such as this one are held to obtain the views and opinions of those who may be affected by implementing this proposed plan.

At this time, I would like to introduce to you Colonel Robert Lee,
District Engineer of the New Orleans
District of the Corps of Engineers who will conduct the business portion of today's meeting.

Colonel Lee.

### COLONEL LEE:

Thank you, Gasper. Ladies and gentlemen, as Gasper said, we are here this evening to present the details of our tentatively selected plan for providing hurricane protection at the earliest

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possible time for the people residing in the Greater New Orleans metropolitan area. This is the so-called high level or levees only plan.

As the project manager will explain shortly, we decided on a high level plan based on two major considerations. First, this plan will provide hurricane protection to the citizens of the Greater New Orleans area at the lowest cost. And, secondly, it will be less environmentally damaging than the previously proposed barrier plan.

We expect to provide significant protection to the majority of the area residents by 1990 with this plan.

This plan was presented to the public once before in November of 1981 in this auditorium. Since that time, the plan has been modified to include protection for the East Bank of St. Charles Parish. A draft environmental impact statement was prepared and was made available to the public in December of 1983 for review and comment.

We will consider written comments received on the environmental impact statement and statements made at this meeting in preparing the final environmental impact statement. finalized, the environmental impact statement will be submitted to the Environmental Protection Agency as a supplement to the existing environmental impact statement. 

I'd like to briefly explain how we plan to proceed this evening. First, we will give you a presentation on our study findings. Following our presentation, we will receive comments by individuals beginning with elected and appointed officials and then working randomly through other people in the audience who would like to make a presentation.

I'd like to just mention that there are several members of my staff here covering all areas of technical expertise required, and if any of you want to talk with them afterwards, they're sitting over on the right, or you can see Mr. Wagerhoff,

the Chief of Planning in the New Orleans District.

At this time, I'd like our study manager, Lynn Deveau, to present our study findings. Lynn.

### MS. DEVEAU:

The Lake Pontchartrain,

Louisiana, and vicinity hurricane

protection project as originally authorized 
consisted of levees and flood walls along 
Lake Pontchartrain and encircling the 
Chalmette area, as well as barrier 
complexes of the lake's main tidal passes 
at the Rigolets, Chef Menteur Pass and 
Seabrook.

The barriers would provide protection from hurricanes along certain paths which tend to drive water into the lake. As the storm passes, the winds push the water against the south shore and into the city.

These barrier complexes, which would normally remain open, would be closed only when hurricanes approach Lake Pontchartrain in order to reduce the

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build up of water levels in the lake.

Construction of the barrier

complexes would, therefore, reduce the

height and cost of levee and flood wall

construction along the south shore of Lake

Pontchartrain.

The next three slides show an

The next three slides show an artist's drawing of these three barrier complexes. This was the Rigolets complex, the Chef Menteur complex, and the complex at Seabrook.

The remainer of the authorized plan's features consists of levees and flood walls.

Construction on this project was initiated in 1966. To date, the project is fifty-one percent complete. Excluding the barriers, the project is seventy-five percent complete. A total of one hundred and eighty-five million dollars has been spent on construction work so far.

There are only two portions of the project which have not been started; the St. Charles Parish levee, which was deferred for environmental reasons, and

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the Mandeville sea walls.

In 1975, the New Orleans District completed an environmental impact statement on the project. Local environmental groups challenged the adequacy of the E.I.S. in court. And in 1977, the court found that the E.I.S. was inadequate in its assessment of the impact of two of the barrier structures. The court enjoined us from further work on the entire project until an adequate E.I.S. could be prepared.

After presentation of additional evidence by the Corps, the court modified the injunction in 1978 to include only the Rigolets and Chef Menteur barrier structures. We have been able to continue work on the levee and flood wall portions of the project.

In addition to preparing a supplement to the E.I.S., the court also directed us to investigate alternative plans of hurricane protection.

There are only two basic methods of providing protection to the city. One is to use barriers combined with levees

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and flood walls, as we did in the authorized barrier plan.

The other is to construct only levees and flood walls. This plan came to be known as the high level plans.

Under the high level plan, the levees along Lake Pontchartrain would be constructed high enough to contain the swollen lake without the use of barrier structures. The levees along the Gulf outlet, the inter-harbor navigation canal, and in Chalmette would be the same height under either plan.

Within each plan, we looked at different levee alignments and various construction methods to develop the best barrier plan and the best high level plan from both an economic and environmental standpoint.

Because of the extent of urban development and the degree of levee work already completed, it was only possible to vary alignments in two areas; New Orleans East and St. Charles Parish.

We studied two alignments in

New Orleans East. The authorized levee alignment, which is shown in green here, would raise and strengthen the existing levees surrounding New Orleans East.

The existing drainage structures would be modified so that the drainage patterns in the enclosed area would remain unchanged.

In the New Orleans East area, concern has been expressed over the enclosure of thirteen thousand acres of wetlands by the authorized levee.

Therefore, we studied an alternative levee alignment roughly paralleling Maxant Canal for both the barrier and the high level plan.

The Maxant Canal alignment, which is shown in pink, would exclude about thirteen thousand acres of wetlands from the protected area. Although this alignment is much shorter in length than the authorized alignment, it would require construction of a new levee rather than merely improving the existing levees.

For this reason, the Maxant

Canal alignment would cost approximately seventy million dollars more than the authorized levee alignment for either the barrier or the high level plan.

The cost differential between these two alignments is actually greater than the seventy million dollars that we calculated for the report.

Construction work has continued on the authorized alignments since the time the cost estimates were prepared, so the cost to complete the authorized alignment is even less now.

The wetland area between the two levee alignments has been enclosed by locally built levees and railroad embankments since 1958. Control structures in the existing levee provide for one way drainage out of the area.

Since this area had been cut from normal tidal exchange prior to the Federal Hurricane Protection Project, selecting the authorized alignment would not change the existing drainage conditions. No new wetland areas are going to be enclosed

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by the authorized alignment.

Based on our assessment of environmental impacts, the selection of a Maxant Canal alignment for an additional seventy million dollars or more solely to exclude the wetlands already enclosed is not economically justified.

Concern has been expressed also that the wetlands inside the authorized alignment would be subject to drainage and development. The development of these wetlands would continue to be regulated under the authority of Section 404 of the Clean Water Act, which requires a permit from the Corps of Engineers to deposit dredge or fill material in wetlands.

These permit decisions are made based on the overall public interest. If a permit were issued for development in this area, the developer would be required to provide mitigation.

In addition, we did not claim any benefits for future development of these wetlands. Justification for the hurricane protection project does not depend on

future development occurring in the New Orleans East wetlands.

We, therefore, chose the authorized levee alignment in this area for both the barrier and the high level plans because it is the most economical alternative and will not change the existing drainage patterns.

We then went on to look at levee alignments in St. Charles Parish. When we originally presented the hurricane protection plan at a public meeting in 1981, the plan did not include any hurricane protection for the east bank of St. Charles Parish, because at that time none was found to be economically justified.

Field investigations made since that time, however, have determined that hurricane damages in St. Charles Parish would be greater than originally calculated and would be sufficient to justify providing protection.

In the St. Charles Parish area, we looked at three levee alignments;

the authorized lakefront alignment,
alignment north of Airline Highway, and a
third alignment which jogs south of Airline
Highway for a short portion.

The lakefront alignment, which is shown here with the big red bar, would be the most expensive of the three alternatives to construct. It would cost approximately two and one-half times as much as the cheapest alternative, or over eighty million dollars more.

This alignment would also have
the most severe environmental impacts. It
would restrict tidal exchange to a very
valuable and productive wetland area. The
levee would also impact Bayou LeBranch and
Bayou Trapanier, which the State has
designated as natural and scenic streams;
therefore, we eliminated this alignment for
both economic and environmental reasons.

The north of Airline Highway alignment, which is shown in green with the crosshatching over it, is the least expensive alternative. Culverts would be provided in the levee to maintain the

existing drainage patterns in the wetlands which are south of Airline Highway. These wetlands currently receive flow through culverts underneath the Airline Highway road embankment.

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This alignment would leave twenty-six thousand acres of valuable wetlands between the lake and the levee open to tidal interchange.

We also studied an alignment south of Airline Highway. This alignment follows the north alignment for a ways, and then dips behind and follows the path shown in pink.

This alignment swings behind a three thousand two hundred acre wetland area, however, since the drainage patterns for the north and south alignments would be identical through the use of culverts, the environmental impacts of the north and south alignments would be limited to those directly related to construction activities, and these impacts would be similar.

The south alignment is over two

miles longer than the north alignment and would cost twenty to twenty-five percent more, therefore, we selected the north alignment for both the barrier and high level plan on the basis of economic and environmental factors.

As in New Orleans East,

uncontrolled development would not take place in the wetlands enclosed by the levee system. Development in this area would also remain subject to permitting by the Corps under Section 404 of the Clean Water Act.

In addition to analyzing levee alignments, we also looked at the best way to construct individual levee reaches.

I'll summarize the analysis of construction methods for one reach only, the Jefferson Parish Lakefront area.

There are two general designs that could be used in this area, an all earthen levee or a levee with an eye wall on top.

The eye wall design could also include a wide barge berm on the lake

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side to prevent runaway barges from hitting and possibly damaging the eye wall.

Without the barge berm, though, the eye wall design would not have the same degree of integrity as the all earth levee.

This slide shows seven alternatives which we developed and their respective costs.

The selection was narrowed to the three alternatives with the first cost under two hundred million dollars. These alternatives include one all earthen levee constructed of hydraulic fill for a hundred and twenty-three million dollars, one eye wall on levee with barge berm alternative constructed of hydraulic fill for a hundred and fifty-six million dollars, and one eye wall on levee without the barge berm for a hundred and sixty-seven million dollars.

On the basis of cost and design integrity, we selected the all earth levee constructed on hydraulic fill.

We also considered the environmental impacts of this alternative.

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The levee will be constructed from material obtained from borrow pits with a total area of five hundred and seventy-three acres in Lake Pontchartrain offshore of Jefferson Parish.

The borrow pits will be up to sixty feet deep. Shallower borrow pits could not be economically used. The first forty feet of material is composed primarily of soft clay and muck and is not very suitable for levee building because of its high water content. If only this material were used, twice as much material would be needed and, subsequently, the surface area of the borrow pits would have to be much larger.

Also, because more material would be needed, the costs would also increase by about sixty percent.

The adverse environmental impacts of the borrow pits fall into two categories. The first would be the destruction of the benthic community in the area of the borrow pits.

Benthos are animals which live

on or in the bottom of the lake such as worms, clams and shrimp.

The proposed borrow pits would destroy the benthos in the construction area and they would not be able to re-establish because of the depth of the hole; however, the area impacted represents only one-tenth of one percent of the total benthic habitat in the lake.

The second adverse impact associated with the borrow pits is the effect on water quality. More saline water could collect in the holes. Dissolved oxygen at the bottom of the holes could become too low to support aquatic life in a few months of the year; however, there would not be any significant mixing between the water at the bottom of the borrow pits and the surrounding water so that the water quality impacts would be confined to the area of the borrow pits themselves.

The adverse environmental impacts associated with the borrow pits in Lake Pontchartrain could be eliminated all together by using material hauled in

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from another source, such as the Bonnet Carre Spillway.

The cheapest hauled material alternative is over one hundred million dollars more than the alternative selected. We do not believe that the environmental impacts to the lake are severe enough to warrant spending over one hundred million dollars to avoid them. We are continuing, however, to investigate ways to minimize the impacts of the holes at a reasonable cost.

Based on the results of our studies of alignments and construction methods, we formulated a best barrier plan and a best high level plan.

These plans use the same levee alignments. They differ only in the heights of the levees in the two plans and the presence or absence of the barrier structures.

We then went on to compare these two best plans to each other. The three categories of comparison which we used were economics, environmental impacts, and

social impacts.

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A comparison of the costs shows that the high level plan would cost approximately one hundred and fifteen million dollars less to complete than the barrier plan.

The net benefits, the difference between the annual cost and the annual benefits, are greater for the high level plan; seventy-three million dollars versus sixty-one million dollars.

The authorization for this project requires that non-federal interest contribute thirty percent of the cost of the project. The non-federal share consists of lands, relocations and cash or equivalent work.

The local sponsors for this project will include the State of Louisiana, several levee districts, and a parish police jury.

Selection of the high level plan would result in an overall decrease in the local sponsor's share except in Jefferson Parish where the cost would increase and

in St. Bernard Parish where their share of 1 the costs would not change. 2 The numbers shown on this slide 3 are based on our estimates of construction 4 costs and are used for comparison only. 5 The final local share is based on the 6 actual cost of construction. 7 The high level plan would have 8 more severe short term social impacts than the barrier plan. 10 During construction of the 11 levees, there would be a reduction of the 12 aesthetic and recreation values along the 13 Jefferson and Orleans Parish's lakefronts. 14 On a long term basis, however, 15 there would be little or no adverse social 16 impacts associated with the high level 17 plan. 18 The barrier plan, on the other 19 hand, would have long term adverse social 20 impacts since the barriers could have an 21 adverse effect on navigation through the 22 Rigolets and Chef Menteur Pass. 23 The short term environmental 24 impacts would be similar for the two

plans. In both cases, there would be an increase in turbidity levels at the construction sites.

For the barrier plan, turbidity would increase at the barrier locations; and for the high level plan, turbidity would increase primarily along the Jefferson Parish lakefront.

Long term environmental impacts were measured in terms of lost habitat units. On this basis, the impacts of the barrier plan are more severe.

In addition to the lost habitat, the barriers would have an additional unquantified effect on the nursery and biological values of Lake Pontchartrain because of the restrictions of the tidal passes.

We feel either plan is
overwhelmingly justified. Both plans would
make use of most of the construction work
already done. Since only levee work has
been done since the court injunction, this
work has counted towards either the barrier
or the high level plan.

The high level plan would provide protection to the city a few years earlier. Most of the metropolitan area would be provided hurricane protection by 1990. 4 Our data indicates that of the 5 two plans, the high level plan is superior, 6 both economically and environmentally. Therefore, we plan to recommend 8 that the authorized plan of hurricane 9 protection be modified from a barrier plan 10 to the high level plan. 11 We have prepared a re-evaluation 12 report and draft environmental impact 13

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statement on the high level plan.

Your written statements and comments made at this meeting will be considered in the preparation of our final report.

Since this project has already been authorized, we do not need to submit the report to Congress for authorization. Instead, the re-evaluation report documenting the reasons for design changes to an authorized project can be approved by General Bratton, the Chief of Engineers

in Washington.

If approved by the end of September, we will be able to begin construction of elements of the high level plan next year. Because of the court injunction, we would soon experience a slow down in construction work and a corresponding delay in providing hurricane protection to the area without a change in plan.

We have also been working on a plan to mitigate for construction related damages. Since no mitigation was proposed for the authorized plan, we will have to submit a request for a post-authorization change to add mitigation to the project.

The mitigation plan will address not only the damages from the work required to complete the high level plan, but also for work already done under the authorized barrier plan.

An open, informal scoping meeting will be held this June to get public input on what form the mitigation should take.

Workshops may also be scheduled at a

later date with interested parties to work 1 out the details of a mitigation plan. 2 We anticipate finalizing the 3 4 mitigation plan and the environmental impact statement on that plan in two 5 years. 6 I'd like to stress again that 7 identifying your views and receiving your 8 input is the reason for holding this meeting. 10 And now I'll turn the meeting 11 back over to Colonel Lee. 12 COLONEL LEE: 13 Thank you, Lynn. 14 Do we have any Federal or State 15 elected officials in the audience who would 16 like to make a presentation or comments at 17 this time? I have none on my cards. 18 (NO RESPONSE) 19 COLONEL LEE: **20** If not, then we will proceed with 21 the Federal agencies, the State and the 22 local agencies, and the organizations and 23 private citizens. 24

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And I would ask that in general.

you limit your presentations to five 1 minutes. 2 I also point out that if you have 3 a written presentation, if you'd leave a 4 copy of that --5 (INAUDIBLE) 6 COLONEL LEE: 7 If you would -- if you 8 would leave a written copy of your presentation in the front -- at the front 10 desk here, then we'll ensure that it gets 11 correctly inserted. 12 Also, if after several 13 presentations have been made and you find 14 out that your presentation is very similar 15 and you'd like to just submit it in 16 writing, it will be made a part of the 17 report, will follow the report through its 18 course to Washington just as if you make an 19 oral presentation. 20 With that, the first name I have 21 is Mr. Donald Moore, representing the 22 National Marine Fisheries Service. 23 (INAUDIBLE) 24

MR. MOORE:

Colonel Lee, ladies and gentlemen, I'm Donald Moore, area supervisor and environmental assessment, National Marine Fisheries Service out of Galveston, Texas, and I'm going to read a statement from our southeast region of the National Marine Fisheries Service.

On February 24th, '84, we responded to your December 16th request for our views and comments on the December draft main report.

This statement is to reiterate the views we submitted on February 28th on the plans presented in the draft main report as well as discuss some items of which we have recently become aware.

Two hurricane protection plans are presented in the draft main report; the barrier plan and the high level plan.

The tentatively selected high level plan determined by the Corps as the most feasible one would involve topping of existing levees and construction of a portion of a new levee in the St. Charles Parish area.

Under this plan, that new levee in St. Charles Parish would also be realigned to just north of Airline Highway instead along the lakefront as originally authorized.

The barrier plan, which we commented on previously, is considered by the National Marine Fisheries Service as being much more detrimental to marine fishery resources and their habitats than the high level plan.

The barrier plan would have destroyed twenty-eight acres of bay bottom, twenty-three sixty-three acres of marsh, and caused extensive adverse impact to the estuarine dependent living marine resources that utilize Lake Pontchartrain.

In addition, the barrier plan, St. Charles Parish lakefront levee alignment, by providing hurricane flood protection to about forty square miles of undeveloped wetlands north of Airline Highway would have increased the probability of future drainage and/or land fill for subsequent development within

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those wetlands.

While the high level plan would be less damaging than the barrier plan, it would still adversely impact about fifty-four acres of saline brackish marsh and nine hundred and eighty-four acres of lake bottom.

Filling some of the open water in Lake Pontchartrain and the adjacent marsh would eliminate some nursery habitat and contributions of detrituscent nutrient to the marine food web.

Also, degradation through deepening of several hundred acres of lake bottom with the tentatively selected plan is of great concern to us since that plan calls for extensive deep dredging for borrow material along the lakefront.

The predicted resulting anoxic conditions of more than three hundred acres of deep borrow area in the lake along with subsequent accumulation of industrial and residential effluent could further degrade the previously shallow productive benthic habitat.

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Indicative of the Corps'
recognition of the value of this extensive
lake bottom, this existing lake bottom near
the shore is the fact that the Corps has
not permitted shell dredging within one
mile of the shore line.

Some of the above impacts from the tentatively selected plan could be further reduced by revising the proposed construction.

For instance, the wetland loss still anticipated in St. Charles Parish could be further reduced by realigning the levee now proposed to be parallel and slightly north of Airline Highway to be contiguous to that highway.

Also, alternative sources could be used for needed fill material which would reduce or eliminate a need for dredging material from the lake. Some suggested sources, levee material out of the Bonnet Carre Spillway area, the fresh water diversion canal adjacent to the north side of Bonnet Carre Spillway proposed in the tentatively selected plan for the

Mississippi and Louisiana estuarine areas feasibility studies, the Mississippi River bottom and upland flat land sites.

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Obtaining the needed borrow material without dredging the lake bottom could greatly reduce adverse impact. Reduction of the adverse impact would in turn reduce the amount of offsetting mitigation needed.

Mitigative projects such as St.

Bernard Parish marsh management plan for
the enhancement of those wetlands should be
implemented.

Another project to be considered for mitigation to offset the adverse impact to marine fishery resources would be restoring to the greatest extent possible marsh and water circulation where the channel was dredged for the Gulf Intracoastal Waterway to bypass the tidal barrier that would have been constructed at Chef Menteur Pass under the barrier plan.

Also, should the Corps finally decide not to issue the permit requested by New Orleans East, the Maxant Canal

alignment shown on plat six could be used instead of the proposed east levee and re-establishment of tidal exchange that undeveloped thirteen thousand acres of wetland habitat in the New Orleans East area could then be considered as mitigation to benefit estuarine fisheries in the high level plan.

Maxant Canal alignment was rejected by the Corps in favor of the present alignment due in part to existing levee and a request by New Orleans East to develop ninety-eight hundred acres of those wetlands.

Pending the final decision on the New Orleans permit request, Maxant Canal alignment should remain a viable alternative in the high level plan.

In addition, since we've recently been advised of accelerating marsh loss from shore line erosion and salt water intrusion in the St. Charles wetlands north of Interstate Highway 10, we also recommend consideration of mitigation measures to reduce these impacts.

34 Such measures could involve stabilizing the Lake Pontchartrain shore line between St. Rose Canal and Bayou LeBranch and plugging the canals draining into the drainage canal on the 5 Jefferson-St. Charles Parishes boundary. The major source of salt water intrusion appears to have been from the 8 Mississippi River Gulf outlet by way of the 9 inner-harbor navigation canal. 10 It is stated -- or, excuse me. 11

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The National Marine Fisheries Service feels the selection of the high level plan would be environmentally acceptable with regard to marine fishery resources provided the St. Charles reach is aligned contiguous to Airline Highway, the lakefront level built out of haul fill so that there would be little or no dredging in Lake Pontchartrain, and sufficient offsetting mitigation is implemented concurrently with project construction.

In view of the above, we concur with tentative selection of the high level plan rather than the barrier plan as the

less damaging construction alternative;
however, we recommend that detailed plans
be developed to mitigate remaining adverse
impacts that cannot be reduced through
alternate borrow sources and/or levee
alignments as suggested above.

The mitigative work should be done simultaneously with project construction of the high level plan. As mitigation is an integral part of the plan, the completed plans for the offsetting mitigations should be presented in the final main report which, I believe, you indicated you would.

The National Marine Fisheries

Service would be pleased to coordinate with the Corps in development of the plans for mitigation.

Thank you for this opportunity to review and comment on this proposed project. Sincerely yours, and I signed for Richard J. Hogeland, chief of environmental assessment branch for southeast region, National Marine Fisheries Service. Thank you.

## COLONEL LEE:

Thank you, Mr. Moore.

Next, I'd like to ask Robert

Strater from the U. S. Fish & Wildlife

Service to make his presentation.

## MR. STRATER:

Colonel Lee, distinguished guests, ladies and gentlemen, my name is Robert Strater. I am presenting this statement on behalf of James W. Pullium, Jr., regional director, U. S. Fish & Wildlife Service, Atlanta, Georgia.

My statement represents the views of the Fish & Wildlife Service on the tentatively selected plan to the Lake Pontchartrain, Louisiana, vicinity hurricane protection project.

Under the authority of the Fish & Wildlife Coordination Act, the National Environmental Policy Act, and other legislation, the Fish & Wildlife Service has been participating in the planning of this project since the 1950's.

Lake Pontchartrain is part of a highly productive estuarine (Inaudible) eco

system. It supports a wide range of fish and wildlife species, some of which are considered by the Fish & Wildlife Service to be species of special emphasis on a national and regional basis.

These include the bald eagle, several species of migratory waterfowl, American woodcock, mourning dove, American alligator and numerous others.

The fishery resources of Lake

Pontchartrain are extremely important from
a commercial and recreational standpoint.

Estuarine dependent shrimp, crabs and fin
fishes utilize the low to moderate salinity
waters of Lake Pontchartrain as nursery
areas and move to more saline waters as
they mature.

In our February 22nd, 1975,

public hearing statement, the Fish &

Wildlife Service indicated its concerns

regarding the potential effects of the then

proposed tidal barriers at Chef Menteur and

Rigolets Passes on Lake Pontchartrain

salinities and the movement of fish and

shellfish through these passes.

Since that time, the impacts of the high level plan and barrier plan have been analyzed and compared. The results of this analysis reported in our draft Fish & Wildlife Coordination Act Report indicate the completion of the high level plan would be far less damaging to fish and wildlife resources than the completion of the barrier plan; therefore, the Fish & Wildlife Service concurs with the Corps of Engineers' selection of the high level plan rather than the barrier plan as the tentatively selected plan.

In our January 28th, 1983

preliminary draft Fish & Wildlife

Coordination Act Report, and in our October

13th, 1983 draft Fish & Wildlife

Coordination Act Report, the Service made

the following recommendations to reduce

impacts on fish and wildlife resources:

One, eliminate the St. Charles Parish

alignment, or if this levee segment is

built, operate the proposed water control

structures to assure water circulation and

estuarine organism movement through the

levee.

Two, purchase non-development and flowage easements over the nine thousand seven hundred acre wetland area in New Orleans East and modify the water control structures along the south point to Gulf Intracoastal Waterway levee segment to allow water and estuarine organism movement through the levee between the enclosed wetland area and the adjacent estuary.

Three, eliminate or reduce impacts associated with the proposed borrow holes in Lake Pontchartrain adjacent to the Jefferson Parish lakefront levee by either hauling levee material in from another area or developing a dredge method that will alleviate water quality or biological productivity problems caused by these holes.

Fourth, develop a mitigation plan that will fully compensate for all quantifiable project impacts to biological productivity resulting from past and future project work and that will be implemented simultaneously with construction of all

project features.

Incorporation of a mitigation plan into the main report and supplement to the environmental impact statement is necessary if timely compensation of damages to fish and wildlife resources is to become an integral part of project funding and construction. The addition of a mitigation plan to these reports prior to their being forwarded to Washington for approval and funding will ensure full compliance with the Fish & Wildlife Coordination Act and the National Environmental Policy Act.

In the St. Charles Parish portion of the project area, the Service considers a levee with gated water control structures that follows an alignment immediately adjacent to Airline Highway rather than five hundred to a thousand feet north of the highway to be the least damaging viable alternative.

We voiced our support for such an alternative alignment during a recent meeting attended by members of your staff.

The Services recognizes that

.  project modifications to date have
significantly reduced project impacts to
fish and wildlife resources. We stand
ready to assist the Corps' engineers in
refinement of measures to further mitigate
these impajcts. Thank you.

COLONEL LEE:

Thank you, sir.

Next, I'd like to ask Mr. William Slayton, Orleans Levee Board, to make his presentation or comments.

## MR. SLAYTON:

Colonel Lee, ladies and gentlemen, I have a very brief statement that I would like to make.

The records will reflect that the Orleans Levee Board and its agreement -- is in agreement with the concept for the high level protection in lieu of the barrier concept.

We have also assured you that the Orleans Levee Board will do everything in its power to provide adequate supplements to the current assurances as may be required.

Because of the protracted delay in construction which was occasioned by the 1977 environmental lawsuit, the Orleans Levee Board embarked on an interim protection plan in 1979 and has completed the raising of all levees along the lakefront to an interim grade of plus sixteen feet mean sea level. 8

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Realizing that there are several gaps still remaining, the Orleans Levee Board proposed and successfully extended an existing flood protection millage for an additional thirty years.

And, by the way, that passed overwhelmingly, so I believe that shows that the people in Orleans Parish are serious about flood protection.

We have awarded consultant engineering contracts for the design of interim protection at these locations and will coordinate these projects with your District in an effort to incorporate as much of the interim construction in the final plan as possible. It is our hope at this time to accomplish this work within

three to four years. 1 The delay of final construction 2 since 1977 has been most unfortunate. 3 We have been very lucky that no major hurricane has hit the metropolitan area 5 during that time. The process in which you 6 were required to file it to satisfy the 7 court's requirements has been very time 8 consuming and frustrating to this Board. 9 You are, therefore, urged to take 10 all necessary steps to expedite the 11 implementation of the high level plan. 12 Please be assured that we will do 13 everything in our power to provide you with 14 the necessary additional assurances. Thank 15 you very much. 16 COLONEL LEE: 17 Thank you, sir. 18 Next, I'd like to call on Mr. 19 Gerald Dyson from the Pontchartrain Levee 20 District. 21 MR. DYSON: 22 Thank you. Mr. Cefeci, Colonel 23 Lee and staff, it is certainly a pleasure 24 for me to be here. I'm Gerald R. Dyson

representing the Pontchartrain Levee

District Board of Commissioners where I

serve that levee district as the executive assisant.

I have with me one of the attorneys with the levee district tonight, Mr. Donald Seaseth. He's back here in the audience. I'm delighted to have him.

The commissioners express their regret on not being able to be here tonight.

This statement that I've just handed to you is directed to the area that is currently under the jurisdiction of the Pontchartrain Levee District and does not include Jefferson Parish. When these original project assurances were granted by the Levee District, it did include Jefferson. So, tonight we are excluding Jefferson Parish. That will be addressed by the Jefferson Levee District.

I wish to summarize the statement and bring out only a couple of points, recognizing that there is probably a large number of people that wish to speak

tonight. I will be very brief and request full consideration of every item contained in the written statement.

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The board of commissioners for the Pontchartrain Levee District wishes to go on record in support of the most effective hurricane protection project available and recommends construction completion as soon as possible.

At the same time, there are deep abiding concerns that the recommended high level plan does not go far enough. The unprotected part of St. Charles and St. John Parishes, which is in the levee district, and part those -- part of those areas, the parts of those parishes adjacent to Lake Pontchartrain and to some lesser degree the immediate tributary areas thereto, all of this will be adversely affected by higher hurricane peak lake stages of longer durations, probably, resulting from protection works around the lake causing concentrated overflows in the Pontchartrain -- in the unprotected areas.

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Nevertheless, the Pontchartrain

Levee District wishes to move forward because we realize that the lakefront former location will probably never be built; therefore, project revisions become imperative if hurricane protection is to be a reality in the New Orleans End Tape 1, Side 1 (Transcript continues on next page) 

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3	(BEGIN TAPE 2, SIDE 1)
4	area and in the Pontchartrain Levee
5	District.
6	And, Colonel Lee, this statement
7	is built around the overriding
8	recommendation that the board of
9	commissioners for the Pontchartrain Levee
10	District recommends that the Lake
11	Pontchartrain hurricane protection project
12	be revised from the barrier plan to the
13	high level plan with the north of Airline
14	Highway alignment in St. Charles Parish.
15	We will be glad to cooperate with
16	you and your office and your district to
17	the fullest extent.
18	Any questions?
19	COLONEL LEE:
20	Thank you.
21	MR. DYSON:
22	Do you have any questions?
23	COLONEL LEE:
24	I'd just like to add for the
25	general public information that we do

have funding for a study for hurricane 1 protection for the western areas of Lake 2 Pontchartrain, those areas that are not 3 protected by this plan, and work is commencing on that at this time. 5 Next, I'd like to call on Mr. 6 Allen Ensminger, and if I pronounce it 7 wrong, please excuse me, from the Louisiana 8 Department of Wildlife & Fisheries. 9 MR. ENSMINGER: 10 Thank you. Colonel Lee, you did 11 a good job on Ensminger. 12 COLONEL LEE: 13 Thank you. 14 MR. ENSMINGER: 15 You can tell that you're not from 16 Louisiana. These French people have a very 17 hard time with that name. 18 I am here tonight representing 19 the Louisiana Department of Wildlife & 20 Fisheries. I am chief of the fur and 21 refuge division of our department. And, 22 the statement that I am presenting tonight 23 will be followed by an official much more 24 expanded statement with regard to the

entire area.

Our statement tonight is basically addressed to that portion of the plan that encompasses the wetlands in St. Charles Parish.

In our statement on this matter delivered at a public hearing on February the 22nd, 1975, we discussed the levee alignment in St. Charles Parish and advised the U. S. Corps of Engineers that we were in agreement with the U. S. Highway 61 alignment.

This advocacy was based upon several considerations that we thought paramount at that time. Those considerations have basically remained the same, however, conditions have changed in that area that now make us consider additional situations that have occurred.

Our approach to the impact analysis at that time was from an aquatic-eco system perspective; that is, the effect of the lake and its productivity.

The problems which have since

come to light affecting the terrestrial system in the area such as salt water intrusion and subsidence was either overlooked at that time or was not completely understood and the significance of it was not manifested to the extent it is today.

We now find ourselves in a position of necessarily assessing potential impacts from both the aquatic and terrestrial perspective.

This degradation in these marshes in there are particularly noticeable with regard to the degradation of winter habitat for migratory water fowl.

The introduction of the alligator flea beetle into the United States by the Corps of Engineers has also had a very drastic impact on these marshes.

The removal of the alligator grass in this area has permitted a much more rapid interchange of water between the marshes and the swamp areas of this area and we feel has increased the significance of salt water intrusion.

The Illinois Gulf Central
Railroad embankment has played a key role
in the retarding of the degradation of
these marshes out there and this is clearly
manifested by the increase in the salt
water tolerant plant communities that have
established themselves on the Airline
Highway side of the railroad. This has
certainly been a clear manifestation of
salt water intrusion in the area.

The alarming edaphic changes that has occurred in the Cypress Swamp area, to the eastern part of this area, is also of deep concern to our department. This is the area where the southern bald eagle nest is located. And, each spring, we are seeing a fewer and fewer number of those cypress trees that fail to sprout out and leaf out in the springtime.

The encroachment of the lake into the St. Charles Parish wetlands must be retarded or at least held in a status quo position. Now, that means that aquatic organisms must be permitted to move in and out of the area and to continue its

importance as a part of the Lake

Pontchartrain estuarine system; however, we feel that shore line errosion cannot be tolerated and the degradation of those marshes out there should be abated at whatever method possible.

The only balance that -- that we feel can be accomplished here is through the construction and restoration of the shore line of Lake Pontchartrain from the Bonnet Carre Spillway to the Jefferson Parish boundary line.

It is essential that some work be accomplished along this part of the lake, we feel, in conjunction with the construction of the levee system in St. Charles Parish.

St. Charles Parish has a plan, a portion of which has already been implemented, which should be of benefit to this wetland project.

We ask that the Corps, as part of the mitigation package for this project, assist the Parish of St. Charles and the State of Louisiana in implementing that

These are projects that will be, project. 1 hopefully, funded out of some of the coastal impact funds available to wetland 3 restoration in Louisiana. Unless some action is taken to 5 maintain these wetlands and their ecological significance to Lake 7 Pontchartrain, St. Charles, Jefferson and Orleans Parish, the Department of Wildlife & Fisheries cannot fully support the U. S. 10 Highway 61 alignment despite the stand that 11 we took several years ago. 12 And, as I've mentioned before, 13 our department will submit a complete 14 statement with Mr. Angiel's signature for 15 the record. Thank you. 16 COLONEL LEE: 17 Thank you, sir. 18 And I do think that the 19 protection of the St. Charles marshes is an 20 excellent opportunity for mitigation in 21 this project. 22 Next, I'd like to call on Oliver 23 Haulk. 24 MR. HAULK: 25

Thank you. Colonel, ladies and gentlemen, as you know, the first cut at this project by the Corps of Engineers did not receive a very high grade. And the question tonight is how much better a job have you done.

It's a terribly important question for New Orleans, because we're dealing with a project of enormous local and regional significance.

This is the project that makes a castle of New Orleans, that sets up the rings in the outer perimeter. And what you wall in and what you wall out will determine where New Orleans grows, and will also determine what's out there to live in and live with; the quality of the life of this area, its natural life including the most important natural water body in the American south, Lake Pontchartrain.

The beauty part of this, as they say in Louisiana, as I'm learning, is that this is a Corps project. That means that you're not dictated and held to the whims of a private applicant, what he owns,

what he wants to do. This is your project.

And that gives you the latitude to do the best possible job you can, not only for hurricane protection for New Orleans but for the life quality of this part of the country.

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And with that in mind, what is the purpose of this project? Well, the purpose is to provide flood protection for the City of New Orleans; not the undeveloped wetlands of New Orleans East, not the undeveloped wetlands of St. Charles Parish.

The Corps game at one time traditionally was to levee it off and open it up for development, but that game has changed by law, by regulations, by executive orders and by your own recent practice. And in that light, this project is something of a throw back.

And in light of what you can do with this project, it's something of a disappointment.

Item "A", the New Orleans East alignment. To take the position, as

you did in your presentation, that this project does not induce development in the wetlands, I doubt there are two people in this audience who believe that. I doubt there's one developer who believes it. And I'm sure there's no one in the Federal Emergency Management Agency, F.E.M.A, which manages the flood insurance administration's program, that would believe it or that would issue a policy out there now. But they will issue policies out there once the levee is in place. That's the inducement.

To claim that this project will not bring people out there, or to blame it on the people who come, is a little like blaming the effects of MISSRIGUL, the Mississippi River Gulf outlets, on the Gulf of Mexico for coming in. Once you've done it, they're coming. It's your responsibility.

To take the position that these wetlands are already cut off and isolated and, therefore, not your responsibility for cutting them off further is belied by

your own statement, because your statement acknowledges that the existing levees out there are going to erode. And when the big storm that this project is designed to prevent comes, that storm will take a big chunk of those levees with them. And, then, those wetlands will be free with their interchange with the Lake Pontchartrain as they always were.

To rely on Section 404 to prevent development out there is to lie on a very slender reed. And, in fact, a reed so slender that in developing your Atchafalaya project, the rationale for the project and its acquisition was that 404 couldn't do the job and keep development out.

How in the world is 404 going to keep development out of New Orleans East? There's no way.

To turn it around then and to blame developers for coming into an area that you protect it with a high level levee is something like blaming junkies for using narcotics that somebody's brought into the country. You're bringing it in and it's

your responsibility. Now, as for the reason for not 2 taking the Maxant Canal alignment which 3 would protect New Orleans East, the seventy million dollar differential, we've heard 5 tonight to our astonishment that apparently you are still building; you are now 7 building the high level plan around New 8 Orleans East. So, that differential is 9 increasing. Is that correct? 10 COLONEL LEE: 11 No --12 MR. HAULK: 13 If it's not correct --14 COLONEL LEE: 15 No. 16 MR. HAULK: 17 -- that's good news. 18 COLONEL LEE: 19 The barrier -- the barrier level 20 levees are being built around New Orleans 21 East at the present time. 22 MR. HAULK: 23 If that is the case, then are we 24 evaluating the desirability of doing 25

1	something that you are doing now?
2	COLONEL LEE:
3	No. There's a difference. The
4	barrier level levees are
5 ·	MR. HAULK:
6	Are to be
7	COLONEL LEE:
8	authorized to be built
9	MR. HAULK:
10	Great.
11	COLONEL LEE:
12	and are being built and are
13	nearly up to grade in the lakefront areas
14	of New Orleans East.
15	MR. HAULK:
16	If that is the
17	COLONEL LEE:
18	The high level levees are just a
19	couple of feet higher.
20	MR. HAULK:
21	If that is the case, then the
22	responsibility for the existing cutoff
23	continues even more to be a Corps
<b>24</b>	responsibility, if in fact you're operating
25	on them now.

So much for New Orleans East.

As for Jefferson Parish, quickly, the fact that you're getting dredge from the lake as opposed to getting your fill elsewhere from an upland area seems to me, and it's got to seem to your lawyers, to be a rather flat contradiction of the 404-B-1 guidelines of the E.P.A.

But, it's the St. Charles

wetlands that are the other major concern.

And in those wetlands, the Corps seems to

be taking the position that having brought

back its alignment to Airline Highway,

you've eliminated enough of the impacts so

that taking a few more wetlands on the

river side of the highway doesn't make any

difference.

There is enough wetlands acreage in there to make a great difference, and I suggest that you examine that opportunity while it still remains available to you.

You're not building levees out there now, as I understand, and that option still remains open to you.

The fact that Airline Highway

reduces flow into that area by no means means that people aren't going to move into that area. And that's the effect that your levee is going to have.

But, I must say that the surprise of the night was to hear the Louisiana Department of Wildlife & Fisheries speak to the desirability of leveeing off the St. Charles wetlands as the very plan that you have abandoned because of its disastrous environmental impacts.

I can't speak to the source of that, so I don't know all the rationales behind the proposal, of this department, but I would call to your attention -- bring to the attention of your record, and I will introduce into the record, a letter from one of the major landowners in the St.

Charles wetlands, Bill Monteleone, dated March 1st to Mr. Allen Ensminger of the Louisiana State Wildlife & Fisheries, which concludes: With these facts before me and the deteriorating duck hunting, I have made a very unhappy decision. I personally feel that if the levee is to be placed along

the Airline, it is incumbent upon me to recommend to the other owners of land syndicate that we should sell our land to the State and allow it to become a State refuge and, of course, make the marsh available to the general public. This resort is very distasteful to me because I, as well as all of you, have enjoyed the privacy of our marsh. Close quote. 

Whether the department's position is being taken because of the privacy of its marsh or because of opposition to its public values acknowledged by the author of this letter, it's a question I hope the department can address in its formal comments to you.

In conclusion, I'd just like to point out again that the overall stakes here are terribly high. You have an enormous water resource in the largest metropolitan area of Louisiana, and you are spending twenty-five million dollars to reintroduce fresh water into this lake north of here. You will spend almost an equal amount in another proposed

1	reintroduction to the Lake
2	Maurepas-Pontchartrain system.
3	To pump iron up in that arm and
4	then to cut off New Orleans is a
5	schizophrenic way to approach the
6	restoration and long term maintenance of
7	this resource. I think you can do it
8	better. I think you can do it all and urge
9	you to do it. Thank you.
10	COLONEL LEE:
11	Thank you, Oliver.
12	Gasper, did you have a question?
13	MR. CEFECI:
14	Unless Mr. Ensminger wants to
15	address it himself.
16	COLONEL LEE:
17	Is Mr. Ensminger still here?
18	MR. ENSMINGER:
19	Yes.
20	COLONEL LEE:
21	Did Mr. Haulk have you properly
22	represented there?
23	MR. ENSMINGER:
<b>24</b>	No comment.
25	COLONEL LEE:

1	Okay. Thank you	•
2	Next, I'd like to	o call on Moses
3	Atalya, and I'm sure I got	that wrong, and
4	I apologize, sir.	
5	MR. ATALYA:	
6	I would like to	withdraw any
7	statement. I've heard my	position
8	discussed	
9	COLONEL LEE:	
10	0 k a y .	
11	MR. ATALYA:	
12	and there's no	o need to repeat
13	it. Thank you very much.	
14	COLONEL LEE:	
15	Thank you, sir.	
16	Albert Poche, Mar	nchac Fishermen's
17	Association.	
18	MR. PLAUCHE:	
19	Colonel Lee, your	r staff. I'm
20	Albert Plauche, the preside	ent of the
21	Manchac Fishermen's Associa	ation.
22	Our organization	
23	is located in between lakes	Maurepas and
<b>24</b>	Pontchartrain.	
25	The Manchac Fishe	ermen's

Association is a coalition of sport and 1 commercial fishermen with an interest and 2 concern in the maintenance and preservation 3 of clean and productive waters in the Lake 4 Maurepas, Pass Manchac and Lake 5 Pontchartrain area. 6 This is another example of the 7 Corps of Engineers' lack of investigation 8 into the full impact of a problem in our 9 state. 10 The reknown biologists, 11 Dr. Darnell of Texas A&M and Dr. Walter 12 Socura of L.S.U. Center for Wetland 13 Resources, have unequivocally stated that 14 Lake Pontchartrain is on the verge of 15 collapse and extinction as a viable eco 16 system. 17 Does the Corps of Engineers make 18 decisions on scientific study or political 19 pressure? 20

I am -- I am a layman, but even I can understand that digging a hole in the middle of Lake Pontchartrain is not the answer to hurricane protection. adding to the demise of our lake,

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material should be taken from alternate 1 sources. 2 In Lake Pontchartrain, continuous 3 dredging over the past fifty years has 4 virtually eliminated large live clams from 5 the open waters of the lake. The living 6 clams are a major source of nutrition for 7 many of the aquatic inhabitants of the lake 8 such as the catfish, blue crab, croakers 9 and white shrimp. 10 We are not opposed to hurricane 11 protection, however, the members of the 12 Manchac Fishermen's Association 13 overwhelmingly agree that any further 14 destruction of the water bottoms in Lake 15 Pontchartrain will only exacerbate an 16 already critical situation and, therefore, 17 we're opposed to dredging in Lake 18 Pontchartrain in any form. Thank you. 19 COLONEL LEE: 20 Thank you, sir. Appreciate it. 21 David Atchinson from the Sierra 22 Club. 23 (INAUDIBLE) 24 COLONEL LEE: 25

Thank you.

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Frances Saltzman.

## MS. SALTZMAN:

I'm Frances Saltzman and I live at 7212 Spring Lake, which is in the New Orleans East area.

As a concerned housewife and mother of two, I would like to express my concerns regarding hurricane protection for my family and that of -- and that of my friends and neighbors.

We have waited since 1965 for our congressional authorized protection. The Corps of Engineers and the levee boards have done a great deal of work and we are much better protected than we were when Betsy struck.

My family was one that left our home in Don Villa to go to a relative's home in the Ninth Ward and later had to be evacuated because of rising water on Alva Street. I returned to find my neighborhood flooded. We waded back in. And, so, I know of what I speak.

We appreciate the support of

our congressional representatives, the dedicated workers of the Corps, the levee board and the local government.

we did not appreciate the actions of a few special interest groups who oppose the early completion of our flood control. They have used -- they have used the courts to delay the protection of life and property for their own selfish interest or pet hobbies. These same people will probably complain or oppose the proposed high levee plan, again for their own special selfish interest.

I sincerely hope the Corps of Engineers will put lives and property before the minor -- the minor environmental damage that might, just might be done in constructing higher levees. Let's get on with the higher levees protection.

Most of the speakers have made much of wetlands' losses, habitat losses and other fishery losses, but hardly a word on people losses or personal property losses or the loss of a home. Such compassion for human suffering is

unbelievable. Let's get on with people protection. Thank you.

COLONEL LEE:

Thank you.

Harold Schaufler, Save Our Coast, Sierra Club.

MR. SCHAUFLER:

Colonel Lee. As president of the Save Our Coast and speaking for myself in that capacity and for the board of directors of that organization as well as wetlands chairman of the Sierra Club for the Delta Chapter, our group has a strong interest in this hurricane protection project and we generally favor the overall high level plan as outlined in the December 1983 draft; however, we do have several concerns. They are the following.

The plan includes the building of a massive borrow pit in Lake Pontchartrain nine miles long, fifty to sixty feet deep, and five hundred feet wide. We are completely opposed to this pit as it would completely destroy close to six hundred acres of the lake bottom. This is well

documented by your draft, page "C" six twenty-five and the U. S. Fish & Wildlife portion of the draft, pages thirty-five and thirty-six.

We would recommend a high land source of borrow material for this portion of the project.

We are concerned with the cumulative impacts of other activities such as shell dredging, other dredge activities on the lake, urban runoff, sewerage inflow and all other adverse impacts. We would like to see this point addressed especially as it relates to the borrow pit in the lake.

The water quality is of extreme importance if Lake Pontchartrain is ever to recover. The sink holes portion of the plan would seriously impact in a negative way water quality in the area surrounding the construction activity for a period of at least three years.

Worse case conditions have not been considered and should be thoroughly investigated before this plan is

7 2 implemented. Purchase of ten thousand 1 acres of wetlands on the New Orleans East 2 area should be considered as the loss of 3 this area to development is almost certain once levee protection is provided. 5 We would recommend that the levee 6 have gated openings so that water 7 circulation and estuarine organism movement 8 in the wetlands area will be maintained 9 during non-hurricane periods. 10 A specific mitigation plan that 11 compensates for all past and future damages 12 to wetlands, fish, wildlife and water 13 quality should be a part of any plan sent 14 to Washington. 15 We trust that in the Corps 16 infinite wisdom a resolution of these 17 concerns can be -- can be brought about. 18

Thank you, sir.

## COLONEL LEE:

Thank you, sir.

And I'll just add, just in the last two weeks, because of our concern with the dredging in the lake that we've done additional surveys and are gathering

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data, some we just received tonight. So, we are trying to address that. 2 you. 3 MR. SCHAUFLER: 4 Thank you very much. 5 COLONEL LEE: 6 Donald Pavy from Save Our Coast, 7 vice-president. 8 MR. PAVY: 9 Sir, my name is Dr. Donald Pavy. 10 I'm a physician in Iberia Parish. 11 vice-president and a member of Save Our 12 Coast, which is an aggressive organization 13 to control coastal erosion. 14 We strongly favor a levee, as 15 president Harold Schaufler has said, but no 16 more dredging. 17 Save Our Coast is not, I repeat, 18 not a member of the Corps of Engineers fan 19 club. Save Our Coast is one of the groups 20 now suing the Corps of Engineers in the 21 Federal Court. 22 Does your commander in chief, 23 President Reagan, know the massive 24 destruction taken place in the Louisiana 25

Coastal zone that has been permitted by the U.S. Corps of Engineers through the years?

Specifically, shell dredging in Lake Pontchartrain, Lake Maurepas and the central coast of Louisiana that is destroying marine habitat and barrier reefs for hurricane protection with great economic loss to the State for years to come; the New Orleans -- the New Orleans ship channel that has caused massive loss of wetlands and estuarine production; the many engineering mistakes made in our nearby Atchafalaya Basin. I say nearby because we're from New Iberia and Lafayete.

When the last shell is dredged from Louisiana waters and the last drop of oil is taken, our children will be forced to look for their economic base to forestry, agricultury -- agriculture and our great fisheries. Will we be leaving them an ace in the hole or will they be dealt a joker?

Save Our Coast is a citizens

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group, with no vested interest, concerned 1 about the erosion of our beautiful 2 Louisiana coastal zone. We are not 3 scientists, but interested enough to study and learn what authoritative documents 5 teach us about that -- this problem. 6 Is it too much for America and 7 Louisiana to ask this of the U. S. Corps of 8 Engineers? 9 COLONEL LEE: 10 Thank you. 11 Francis Breaux. 12 (INAUDIBLE) 13 COLONEL LEE: 14 Thank you, sir. 15 I might add, at this time, 16 case anybody is going to leave, that the 17 record closes on the 12th of May, so ensure 18 that your statements are in our hands 19 before the 12th, which is one month from 20 now. 21 Milton Duddenheffer, and I'm 22 sure I messed that up and I apologize, 23 Milton. 24 MR. DUDDENHEFFER:

My name is Milton Duddenheffer, vice president, East Bank Commercial Fishermen's.

I'd like to just say simply that we've been opposed to the barrier plan when it first started to be a project, maybe five years ago, and the fact that any structure crossing a body of water between -- across the Rigolets and Chef Pass would definitely obstruct the tidal flow of the lake, and we kind of fear it's a possibility of interferring with the life of the lake. And, you know, we're kind of looking at a bad problem for us.

Pollution in the lake is at a pretty high level. And it's just the fact that we have a problem of it could eventually kill the lake if we try to fool with the tidal flow at all.

As far as the -- as far as the -- the high level plan, it seems to where this might not be such a bad plan. Seems there really needs to be a hurricane protection project.

And, as far as, like I said,

the level -- the level of the -- the 1 pollution in the lake, I just would like to 2 say that I really think possibly the high 3 level plan might be a better plan and we 4 definitely oppose the barrier plan. Thank 5 you. 6 COLONEL LEE: 7 We appreciate your speaking. 8 Thank you. Q I'm going to step outside for 10 just a minute, but Mr. Cletus Wagerhoff, my 11 chief of planning, will carry on the 12 hearing. 13 MR. WAGERHOFF: 14 What's the first name? I'm 15 already in trouble. (Inaudible) Mr. 16 Ford. 17 Well, I'm already in trouble and 18 I haven't even said anything yet. 19 The last name is Ford. You'll 20 forgive me if I can't recognize the first 21 name on the card. 22 Miss Ford. Thank you. Please 23 come forward. 24 I'm sorry. Thank you. İ

couldn't even quite make the words out.

MS. FORD:

My name is Moira Ford.

My major concern is the development of the optimum mitigation plan for the project.

The hearing announcement detailed close coordination with the appropriate agencies and citizen groups, but more importantly it seems to indicate that a plan will be developed in compliance with the emerging common law doctrine under the Fish & Wildlife Coordination Act.

Mitigation plans are required to be developed, authorized and implemented concurrently with other aspects of Federal project plans. The hearing announcement mentions that mitigation by avoidance is incorporated into the high level plan by its selection over the barrier plan.

I feel that the tentative selection of the high level plan represents a commendable decision on the part of the Corps and this hearing is obviously being held to air alternatives under the high

level plan's scope; however, the mitigation that's required by law is for project induced impacts to fish and wildlife, and this must be assessed within the confines of the high level plan.

The duty to mitigate is not cancelled out or reduced by per se rejection of the barrier plan.

As a general policy, the concept of a mitigation by avoidance could be very vulnerable to abuse. A sham project with extreme environmental consequences could be proposed and then mitigated through avoidance down to what perhaps was the initial agency objective in the beginning.

And this is obviously not the case with the hurricane protection project, but I'm just saying that as a general policy, mitigation by avoidance and through avoidance could be subject to abuse.

The major problem I have with the project is its failure to demonstrate compliance with the two executive orders; the flood plain management and the wetlands protection order.

These orders in strong language direct Federal agencies to avoid inducing development in flood plains and wetlands either through -- either directly or indirectly unless there's no practicable alternative.

Section two, part two, of the flood plain management executive order states the only practicable alternative in locating an action in a flood plain, under these circumstances, all practical measures to minimize harm, must be taken.

Throughout the draft main report, the Maxant Canal alignment is referred to as a reasonable alternative, and the fact that it's more costly, I don't think is the threshold inquiry.

The inquiry under the Corps policy and under law is, does a practical alternative exist. And the draft main report answers this affirmatively.

The Corps' own policy statement regarding these orders states that the key requirement is determining whether a practical alternative exists.

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Page seventy-five of the draft main report admits that there is potential for development by enclosing these wetlands at S.P.H. level of protection and it rationalizes that the existing option is a more flexible alternative in that it protects but does not preclude development of the wetlands.

And, this to me, just contravenes the spirit of the Federal law, the policy and the Louisiana coastal resource program guidelines. Protection of wetlands means preclusion of development.

The report states that we'd be regulated under the permanent authority of 404, and that's -- the problems with that type of rationale have already been stated.

The public needs more information on the actual cost that composes eighty million dollar figure. Without this information, no one can truly assess the options in terms of the construction methods.

And I also was wondering, why

is there no consideration of a Maxant Canal levee that shoots straight to the north instead of that sharp veer to the west and then north? It seems that this would be significantly shorter and thus less costly.

The Maxant Canal alignment, in summation, should be authorized in some form in conjunction with the modification of the existing water control structures that have been mentioned. I just feel that the public relies on the Corps under law to provide leadership and to take action under the statutory language to restore these areas. The -- you know, it's a reliance on the Corps to update a twenty year old system.

They state that the fact that these —— that these wetlands in the east haven't been subject to normal tidal exchange for two decades. I think that that ignores the mandate under, you know, current awareness of the value of these areas to —— you know, to take this into effect and move to restore them.

And, then I also support the alternative to purchase non-development and flowage easements in this area.

And then to avoid repetition, I just feel that the St. Charles alignment south of the road should be taken or that a clearly -- clearly designated alignment along the road should be taken, and that the borrow pit needs significant analysis in terms of the cost and the environmental infect -- impacts in terms of -- in terms of the total cummulative deterioration of the lake right now. Thank you.

MR. WAGERHOFF:

Thank you.

Charlotte Fremeaux, League of Women Voters of Louisiana.

## MS. FREMEAUX:

The League of Women Voters of
Louisiana, the League of Women Voters of
New Orleans, and the League of Women Voters
of Jefferson appreciate the opportunity to
review at public hearing the Lake
Pontchartrain hurricane protection project,
also known as the high level plan.

The following statements
represent basic League positions on the
wetland protection, resource management and
safeguard of water quality as they
particularly relate to the proposed
project.

New Orleans East. We support the exclusion of the thirteen thousand acre wetland area from hurricane protection system. Soil and subsidence conditions favor opening these marshes to natural estuarine status providing valuable habitat in the basin and providing water recharge. Soil and subsidence conditions do not provide adequate stability for development unless costly safeguards are required.

Frequently residents are faced with poor streets, drainage, et cetera. It is not clear if the cost of potential urbanization in a flood prone area is reflected in a banefit analysis.

Executive Order 11880, protection of the wetlands, directs Federal agencies to avoid by all practicable measures and alternatives construction wetlands.

The Maxant Canal levee appears to be an acceptable and less damaging alternative.

St. Charles Parish. We support protection of the three thousand acres of wetlands which the -- which the north of the Airline Highway alignment would enclose. This would require culverts to maintain the existing hydrology. It would open the area to the possibility of future development which the south of Airline Highway would have avoided.

The piecemeal destruction of viable habitat by seemingly separate parcels often prevents grasp of the event before it is too late.

Jefferson Parish. We view with concern the proposal to dredge material from Lake Pontchartrain, a shallow estuarine basin already impacted by a variety of stresses from development, salt water trusion (spelled phonetically), et cetera.

The size and depth of the dredge holes will result in significant degradation. The alternative use of

1	levee material from nearby Bonnet Carre
2	Spillway is urged, and further information
3	as to this alternative will provide
4	citizens with assurance that the long term
5	protection of populations is coupled with
6	an equally long term concern for the
7	natural resources which support these
8	populations.
9	Thank you for your
10	consideration.
11	MR. WAGERHOFF:
12	Thank you, Miss Fremeaux. Thank
13	you.
14	Sherwood Gagliano.
15	MR. GAGLIANO:
16	Mr. Chairman, I've decided to
17	submit a written proposal.
18	MR. WAGERHOFF:
19	Thank you, sir. Thank you.
20	We'll look forward to that.
21	Mr. Robert Hereford.
22	MR. HEREFORD:
23	My name is Bob Hereford. I'm
<b>24</b>	with the Jefferson Rod & Gun Club.
25	As citizens of the New Orleans

area, we are concerned about flood 1 protection. But as a sportsman's 2 organization, we've very concerned about 3 the loss of wetlands in Louisiana. 4 We feel the levee alignment in 5 St. Charles Parish should be immediately 6 adjacent to Airline Highway. 7 The dredging of the fill from 8 Lake Pontchartrain bottom will probably 9 make traps to catch pollutions and settle 10 in these holes and may cause dead spots. 11 We suggest that an alternative source of 12 fill be used. And the use of medicated 13 (sic) funds may be used to stop the salt 14 water intrusion and the erosion of the St. 15 Charles Parish marshes. 16 We feel the Corps has made the 17 correct decision in selecting the high 18 level plan. Thank you. 19 MR. WAGERHOFF: 20 Thank you, sir. 21 Mr. Charles Thiblier. 22 M.R. THIBLIER: 23 My name is Charles Thiblier. 24

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don't represent anybody and I'd just like

to say I'm completely opposed to the whole 1 thing. 2 As far as building a higher 3 levee, I'm all for it as long as they build 4 it in existing -- where the levee is right 5 now. 6 As far as building a levee out in 7 the swamps and building another levee out 8 in New Orleans East, I'm totally against 9 it. 10 And, as far as dredging the lake, 11 I'm against that. If they want to build a 12 higher levee, I think they ought to get the 13 material from somewhere else. 14 And, that's about it. Thank 15 you. 16 MR. WAGERHOFF: 17 Okay. Fine. Thank you, sir. 18 Mr. Alfred Hitter, Jr., 19 representing Save Our Coast. 20 MR. HITTER: 21 Gentlemen. There was an 22 environmental impact study made on this 23 project but it did not fully address the 24 fact that this is not an isolated problem 25

for the lake, and in particular Lake

Pontchartrain, but it adds to existing

problems such as the shell dredging going

on in this lake.

Save Our Coast supports the concept of hurricane protection, but if the Corps is sincerely interested in hurricane protection, we wonder why they dredged thirty miles of barrier reefs that afforded hurricane protection for central Louisiana coast line.

Save Our Coast will strongly suggest that the Corps of Engineers listen to the people, and in particular to the scientists as they present their evidence here tonight, and do not do as they have in the past when these public hearings amounted to nothing.

Save Our Coast is already involved in the suit against the Corps of Engineers for shell areaging permits in Lake Pontchartrain. It is the feeling that this dredging of a hole nine miles long by six hundred feet wide by over fifty feet deep represents a reckless activity that

destroys marine habitat that would 1 certainly warrant litigation if this is 2 permitted by the Corps. 3 We would also hope that the Corps 5

of Engineers makes an independent study of the environmental impacts discussed in the environmental assessments and the environmental impact studies instead of using other agencies as has been their practice in the past.

Scientific studies of this type of deep holes in a shallow lake such as Lake Pontchartrain results in a collection of toxic materials, high salinity levels, and low oxygen; the end result of which is another huge dead hole in the lake.

And, in closing, I would like to say that Save Our Coast is totally for hurricane protection, but we think that there is another way to build up these levees besides dredging this tremendous hole in the lake.

Thank you.

MR. WAGERHOFF:

Thank you, sir.

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1	James Larkin, please.
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5	End Tape 2, Side 1 (Transcript continues on next page)
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MR. LARKIN: I'd like to thank you all for having a public hearing on this. I think that is of primary importance that you get the input from the people in the area. 

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I'm a forty-one year old life

long resident of the City of New Orleans

except for a two year period in which I was

up in east Tennessee. And the reason I

mention this, I heard someone tonight

saying that special interest groups don't

want levees because of their hobbies; the

inference being to the sportsmen, the

fishermen, duck hunters, this type of

people.

When I was in east Tennessee, I watched people belong to the local Ducks Unlimted chapter who were extremely affluent individuals who aren't lucky enough to have what we have down here. Their duck hunting was scattered here and there; so was their goose hunting. They didn't have the abundance of salt water fish. They didn't have the abundance of shrimp, crabs, et cetera, like we have.

These people would go out in a banding project in an attempt to find out what they could do to help get more ducks and geese in the impoundment areas and some of the flooded lands in east Tennessee.

And in this process, they'd have to wear raincoats because of the fact that when they cart geese when they banded them, the geese would defecate all over them. They really cared and they -- to a man -there must have been twenty-five people in that chapter. And to a man, when they found out I was from south Louisiana, they said, you really have something special down there, you know. You can go out an hour away from home and fish and hunt. You can trawl and help feed your family. can crab and help feed your family. can fish and help feed your family. And I really feel that if the plans of the Corps and the developers and the politicos are not changed, that this mad rush we have for putting up levees where they shouldn't be, to enclose wetlands that are vital to our fisheries, are vital to our wildlife, if something's not done to stop this, that heritage is

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And, as someone earlier had mentioned about the oil industry, once

going to be gone.

that oil industry is gone, we are going to have to have something to fall back on.

Educationally right now, we're having problems getting industry in here. The thing that most of the people down in the low lying areas, the Cajuns down in the south Louisiana marshes have fallen back on when the oil field jobs have gone down has been shrimping and outdoors. And because of the different types of depredation, the marshes are gone.

And I honestly feel that if we enclose marsh land and swamp land and hardwood bottom lands unnecessarily, that we're going to make this a waste land.

to -- if they've moved down here and they have bought a home and they should enjoy this and they should enjoy that, if they've chosen to come into our area and live, then I think they should be willing to adapt to our lifestyle; and our lifestyle in south Louisiana is outdoors. That's what it's always been.

I find that too often we see

projects that are done for political reasons, and the Corps has a little Dutch boy syndrome where they have to run around and keep building levees, or they have to keep dredging, or doing this or doing that.

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We appreciate the control structures in the river to try to save New Orleans, the Port of New Orleans. We don't appreciate putting a levee around our lakeshore and taking in our marshes and putting slips for sailboats, because when people have these big fancy slips for sailboats and they go out into a lake that's nothing but a cesspool, they're not going to continue to use those slips. They are going to get tired of it. They are going to move some place else. Those are the people that have the mobility to do that.

The people here in Louisiana love Louisiana. It's one of the big things. If somebody marries somebody from Louisiana, they have to look at -- ninety percent of the time, they come home. They get some

place else and they get tired of it and they end up coming home because it's just not the same.

I wish to express my agreement with the -- in St. Charles Parish with the plan three, which would be directly adjacent to the Airline Highway.

But in also saying, I think that the water control structures, the culverts, should be -- the control of those should be left in the hands of water fowl biologists or whoever may be qualified to keep those wet and wild.

I am unalterably opposed to dredging this trench in the lake. I've got children from twenty years down to two and a half, and I'd -- I'd like them to possibly have what I had when I was a child. And I think if you -- if you dig that trench, you're literally digging a grave for our Lake Pontchartrain.

I also would agree with the Maxant Canal plan in New Orleans East. I think that would be the optimum plan in that area.

We have all -- all the people in here who are residents of New Orleans know what poor streets we have. And the primary reason why we have the poor streets is because of the land it was built on. It's just not suitable for development. Much of it is -- too much of it is not suitable to development.

The people in Chateau in Kenner are flooding. Their streets are going bad. Out in Lakeview, the streets are going bad. Any place in town, ninety percent of the streets in town are going bad because of soil subsidence.

And if the development in New Orleans East is allowed to continue, all that is going to happen out there is some fat cats from out of town are going to make a lot of money and the people that buy out there are going to suffer for it in the long run. Not only are they going to suffer because they bought a house and property that's a lemon, they're going to suffer for it because our culture is going to go down the tubes.

And this is what we're asking, what most of the people here are asking, is to save our culture, save it for our children, save it for your children.

I've had people from Michigan that came down. I used to work at NASA. And they raved about the fact that they could get in a boat at Hopedale and in a half an hour be out duck hunting where when they lived in Detroit, they had to go five hours drive just to go duck hunting. And you all have taken that away from us.

The levee system that you have and the greed of the politicos and the big money people has taken that away from us out in New Orleans East.

We no longer have Canada geese in the State of Louisiana that migrate in in any manageable number. And it's -- it's not -- it's primarily that, plus some other things that the Federal Government has been involved in with short stopping, but that's -- that's a big thing. To me that's a big thing, and to a lot of people in here, it's a big thing.

They look up in the sky in the winter and they don't see those geese coming like they used to. They don't see the ducks flying over.

And, I think that the wisest move that you can make, the wisest action you can make; yes, give us the protection. The lands that you've already developed, the lands that we've fought the good fight for and haven't been able to save; go ahead, develop that if you want. Put your levees around that higher. But, please, for the sake of my children and your children and for all the children in this country that want to see something that's unique, don't extend your levees any further than they already are. Thank you.

## COLONEL LEE:

Thank you. I think all of you who listened to Lynn's presentation probably know that in New Orleans East, there's no extension of the levees proposed. And in St. Charles, the levee proposal that's tentatively selected is the one just north of Airline Highway and

there's no difference in the water flows before or after.

Next, I'd like to call on Mr. James Larkin -- oh, I'm sorry, sir.

Vivian Newman from the Orleans Audubon Society.

## MS. NEWMAN:

I'm representing the New Orleans Audubon Society which is to some people known as the bird people; however, it is made up of fifteen hundred members, most of whom are residents around the lake and St. Tammany Parish, Orleans, Jefferson, St. Charles, all the way around.

Only a few months ago it seems to me we were talking about a fresh water diversion project. And a lot of what we were talking about is the same thing we're talking about tonight that we've talked about many other nights, many other afternoons; degradation of the lake bottom by dredging, including shell dredging, degradation of the water quality of the lake by sewerage discharge, run offs, salt water intrusion, wetlands lost to

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urbanization.

All of these things seemed, at least the last time around, to be ostensibly being addressed by the Corps in a way that seemed a little more productive.

I think our thinking is becoming a little more simple minded the more we go through these things, so I'm just going to say about five things that we want and have done with it.

We would like a halt to the squandering of the lake's bounty of its natural resources that are renewable.

We want a halt to the squandering of the time and the effort that is being put out on considering these projects one at a time, especially when they are being considered one at a time out of the total context.

We want a halt in furthering away your time and energy, our time and energy. We want a halt to the tax burdens that all these projects are proposing.

We're fed up to the back teeth

with so-called mitigation for things that 1 can no longer be mitigated. 2 We simply can't have any more 3 destruction of the lake's entire system and go in for some kind of mitigation that is 5 addressing something somewhere else. We want the lake system treated 7 with particular care through a special 8 management area program and nothing to be 9 even contemplated until that is underway. 10 Not to put too fine a point on 11 this, we consider all of these steps right 12 now to be rather dumb, circular reasoning, 13 chasing our own tails until we really come 14 to terms with the lake and the whole system 15 and deal with it as a system. Thank you. 16 COLONEL LEE: 17 Thank you. 18 Joan Phillips from the Sierra 19 Club. 20 MS. PHILLIPS: 21 Colonel Lee, people -- all of you 22 of the Corps, again thank you for this 23 opportunity of public hearing, your 24 granting our request. I think a number 25

of our members, two thousand strong across
the state, a thousand -- over fifteen
hundred probably in this area, have shown
their interest, as you know, a number of
times or almost at every hearing, every
issue on Lake Pontchartrain. We have been
here to speak of this particular area, this
area we hope will one day be an area of
special concern in our coastal zone area.

The area is one, of course,

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The area is one, of course, that we're -- the whole question here, the activity, the health of the lake, is important to our group.

We have requested E.I.S.'s on the -- written on the lake whenever a project is significant, such as hurricane -- this hurricane protection levee project or shell dredging project.

We're anxious to hear, of course, of the suggestions of coastal environments who have been already hired by the State to look at Lake Pontchartrain as an area of special concern. And, we hope that we will not continue a piecemealing of the lake to its death, and that special

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area status and a discussion of the area, the whole, will begin immediately.

Your request for comments on the hurricane protection does elicit before such an E.I.S. is completed some very pertinent remarks.

We do agree that the high level plan for hurricane protection is far less costly and less damaging to fish and wildlife than the barrier plan and will provide what we all want, and that is hurricane protection for this area.

Each of us live here and all of us realize that this is necessary, and I would hope that all people who listen to our remarks realize that is first and protection for people is what we're looking for.

I'd like to, as we talk about the beautification of this area, the beauty of this area, and the other parts of the area, certainly make everyone understand that hurricane protection is something that no one in the Sierra Club is saying we do not need.

We do realize, though, that the water has to go somewhere when we put up 2 And, as you all have run into the levees. 3 problem over and over again on the Mississippi, if you levee one area, the 5

water goes into another area.

And, in that respect, what we're asking is that what is an area that we can let our water go into. And one of the best uses we, and the values of the wetlands that we have is that the water can go into these areas and not cause damage. hope that some of the people who have spoken in their hurry to look for hurricane protection will realize that what we ask for those marshes to be left for is a place for the water to go, and it enhances that area and it also keeps our other areas from being flooded. If we will just have the foresight to leave some areas for water and tor our wildlife and fisheries. I think we will find ourselves in much better shape.

We ask that every -- of course, every possibility for habitat be left for the area. And one of the reasons is

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because the health of the lake again is important to those residents around the lake.

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I don't think any of us want to build up a barrier, have ourselves protected behind this lake and then have to look at an area that -- that is -- that has algae on it, that is not a living -- a living body of water.

And, our piecemealing of this body of water, our continual degradation -if I can recall and ask you to remember that we just had a recent conference on the Gulf of Mexico where we talked about shallow water eco systems and their effect on our whole estuarine system in southern Louisiana. Res Darnell's, Department of Oceanography, Texas A&M, comments at our conference suggests -- and he reminds us the dead zones and environmental degradation of such a shallow water eco system like Lake Pontchartrain will -- they are caused by these varied activities such as leveeing and filling our marsh and dredging and disturbing the water

circulation patterns.

We -- you have heard from Fish & Wildlife Service, from U. S. Marine
Fisheries, from the gentlemen that just
spoke with such a loving care for our
marshes, and I won't repeat some of the
main considerations that we have for this
area; that is, to protect people but not
marsh. Leave our marshes to help protect
those that already have homes, placing
levees around the populated areas and
leaving our recreation of natural areas wet
and wild.

Our borrow pits, again we are very concerned about making holes in our lake that will -- will be dead holes that will stop flows -- flow of water and interrupt migrations across our lake.

Finally, the Sierra Club must insist according to the law that the Corps develop a specific mitigation for this project. The Corps should develop and incorporate a high level -- in the high level plan a specific plan that compensates for all past and future project damages

to fish and wildlife. Mitigation must become a feature of any final hurricane protection plan.

We suggest as part of that mitigation plan a way that will help assure areas around the lake will remain wet.

We again suggest the plan for mitigation accepted by the Orleans Coastal Advisory Committee be implemented in the lake area as a whole.

This idea, which I propose to you, would include that any unit of -- and, again, we talk about water related development, must be compensated, and this was accepted by our advisory committee, by two units for preservation, which we could only revert to a developmental parcel if the original developed parcel is returned to its natural state.

Transfer of development rights is one of the things we -- that has been used in other areas and I would hope that some -- some unit is established for the development as a whole around the lake and that we may con -- may condense some of

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our activities in one area or the other, but that we stick to that unit of development.

Areas which we would like to see preserved in this way would be the St.

Charles Parish marsh.

I trust that you and all public officials, and I call on even our governor, Governor Edwards, and our State officials interested in coastal zone management will take these recommendations to heart and implement them to correct some of the faults of the Corps' plan at present and the lake's problem as a whole.

We also take this opportunity and to implore the Corps of Engineers, the governor -- and the governor to show strong leadership which will force the already established citizens advisory committee, local and State government officials and the C.Z.M. office to sit down together tomorrow and save this special area of our coastal zone.

We still feel that before any plan is implemented that a complete

1	E.I.S. must be implemented for the lake
2	area which will assure a multi-purpose plan
· <b>3</b>	for the area which includes enough
4	protection to save the health of the lake,
5	the renewable resource features of the
6	area, and the recreational nature of the
7	area.
8	Thank you very much.
9	COLONEL LEE:
10	Thank you.
11	Stewart Phillips.
12	(INAUDIBLE)
13	COLONEL LEE:
14	Thank you.
15	Glenn Mercadahl, and I'm sure
16	that's wrong, and I apologize, sir.
17	MR. MERCADAHL:
18	My name is Glenn Mercadahl and
19	I'm here representing the Khilo (spelled
20	phonetically) Sportsman's League of New
2 i	Orleans whose memberships come from
22	surrounding parishes as well as New
23	Crleans.
24	I would first like to thank
25	Colonel Lee and the Corps for holding

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this public meeting at a time when interested groups and individuals would be able to attend.

As we have done in the past, we would once again like to be put on record as opposing the construction of any barrier plan.

We would also like to be put on record as not being opposed to hurricane protection but being opposed to the protection of undeveloped private property at the expense of the public.

Too many times so-called hurricane protection has caused either directly or indirectly the development of acres upon acres of vital wetland habitat.

In St. Charles Parish, we favor levee alignment number three. This alignment would provide the maximum opportunity for hurricane protection with a minimum amount of habitat loss. This levee alignment, number three, should be immediately adjacent to the Airline Highway and only deviate to protect existing developments north of the Airline Highway.

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Such a levee should have several 1 gated structures, not drainage structures, 2 so that water circulation can be 3 maintained. In Jefferson Parish, the idea of 5 dredging Lake Pontchartrain for levee 6 material is totally unacceptable. 7 The present trend seems to be 8 finally shifting in the preservation of the 9 lake, although suffering from shell 10 dredging, salt water intrusion, sewerage 11 and urban run off, steps such as limited 12 dredging, new treatment plants and fresh 13 water diversion structures are existing or 14 in the plans to solve many of these 15 problems. 16 A hole, as described for levee 17 construction, would do nothing but harm. 18 The Corps, themselves, even feel that 19 physical and chemical stratification would 20 occur and that such an area would become 21 unfavorable to aquatic life. 22 23

In lieu of dredging the lake, the idea of hauling fill seems to me the most environmental favorable.

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In New Orleans East, the situation exists which should have never happened in the first place, and is definitely a prime example of how so-called hurricane protection has caused the development of wetlands.

Although we tend to favor the Maxant Canal alignment, number two, such a levee would be inside an already existing levee. Since the chance of removing the existing levee is remote, the Maxant Canal alignment would be wasteful. This also seems to remove any real alternative to the existing levee alignment.

We, therefore, can only favor the existing levee alignment with adequate water control structures. Such structures should be in both the eastermost alignment and the alignment north of I-10. Efforts should be made to see that the area bounded by Paris Road, Highway 90, the easternmost levee alignment, and Lake Pontchartrain be maintained in a wetland status and development limited.

We would also like to point out

at this time that unsuspecting homeowners have had ongoing serious sinking problems as a result of development in New Orleans East.

The St. Bernard levee alignment is virtually in the same situation as New Orleans East. Since levees already exist, we can only recommend that improvements be made and that an adequate number of water control structures be installed.

Development should be closely monitored and limited.

Mitigation is a very important aspect of this project. Although mentioned, there is no real specific plan. The Corps should recommend a specific plan which should offer compensation for all past and future project damages to fish, wildlife and their habitat.

A possible mitigation for New Orleans East would be the purchase of non-development rights and flow easements over such property.

No matter what mitigation plan is chosen, a key issue we would like to

stress is that mitigation must, and we repeat, must become a feature of any final plan before it being sent to Washington for funding.

In closing, we again thank

Colonel Lee and the Corps for the

opportunity to express our views and

request that they be considered. Thank

you.

# COLONEL LEE:

Thank you, sir.

And I'll add, on a mitigation

plan with the cooperation of all the

agencies that are here and the groups, it's

our intent to have a mitigation plan in

Washington before we start any high level

construction.

Edgar Villion, Louisiana Wildlife Federation.

#### MR. VILLION:

Colonel Lee, members of the staff, ladies and gentlemen. My name is Edgar Villion. My remarks this evening are in my capacity as co-chairman of the wetlands committee of the Louisiana

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Wildlife Federation, Incorporated.

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We would like to thank the Corps for granting our request for a public hearing on the draft main report and supplement to the environmental impact statement for the Lake Pontchartrain, Louisiana, and vicinity, hurricane protection project. We feel it was a wise decision.

The Louisiana Wildlife

Federation, Incorporated is the largest
citizen conservation organization in the

State with approximately eighty affiliate
sportsman's clubs and seven thousand
members throughout Louisiana. Over three
thousand of these members and twenty-five
affiliates are domiciled within or
immediately adjacent to the project area.

The Federation has had a longstanding interest in the fish and wildlife resources of the Pontchartrain Basin.

The proposed hurricane protection project has the potential to cause substantial degradation to the lake's

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eco system if ample consideration is not given to resource protection in the project design and construction.

We believe the Corps has made the correct decision in opting for the high level plan over the barrier plan. barrier plan was much too risky in our opinion in terms of engineering feasibility, safety and eco system preservation.

We feel that the high level plan, though also damaging to the environment, is more predictable in its effects and therefore measures to lessen the adverse impacts can be more precisely determined.

Our comments in response to the previous solicitation of public comment on this project by your agency in October of 1981 emphasized our concern over the potential for the project to mislead citizens into the belief that once constructed, the project will sufficiently protect them from any hurricane that would hit the area.

As we stressed then and we

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reiterate now, the only way to be safe from a hurricane is to get out of its way. We urge the Corps to include and emphasize development restrictions in high risk areas and evacuation contingencies as an integral part of this hurricane protection plan.

Anything less is irresponsible and an invitation to disaster.

After thoroughly reviewing the draft supplement to the environmental

After thoroughly reviewing the draft supplement to the environmental impact statement for the T.S.P., we are concerned primarily with three issues.

First of all, the levee proposed for St. Charles Parish will encourage development of several thousand acres of wetlands. If the citizens of St. Charles Parish wish that such a levee be constructed, it is our recommendation that the levee be aligned immediately adjacent to Airline Highway and that culverts or other kinds of water exchange devices be built into the levee to ensure adequate drainage and nutrient transport through the levee.

The T.S.P. calls for pumping

fill from the bottom of Lake Pontchartrain to build the Jefferson Parish levee.

Excuse me.

Implementation of this plan would

create several miles of deep trenches
offshore from Jefferson Parish.

Lake Pontchartrain, as you know, is already beleaguered by pollution and other degradations and abuses. These trenches would further degrade the lake at a time when efforts are finally beginning to improve the lake.

We recommend that the Corps select an alternative that will avoid the creation of deep trenches in Lake Pontchartrain. Perhaps levee design might be streamlined to require less fill while still providing adequate protection, and a combination of hauled and pump fill could be used so as to minimize disruption and degradation of the lake bottom.

If no alternative to the proposed trenches can be found, a thorough evaluation of the impact that the holes will have on fisheries habitat should

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be made so that adequate mitigation can be 1 proposed to offset the damages. 2 Finally, on page thirty-one of 3 the E.I.S., mitigation is discussed: 4 however, no specific mitigation plan is 5 offered even though a cost figure for 6 mitigation is given on page one hundred and 7 twenty-four of the main report. 8 We object to the implementation 9 of this project unless a fully defined and 10 adequate mitigation plan is developed and 11 simultaneously funded and implemented. 12 You may want to consider the 13 re-establishment of tidal exchange in the 14 wetlands of New Orleans East, and the 15 preservation of the wetlands in that area 16 is potential mitigation for this project. 17 That concludes the Federation's 18 comments on the hurricane levee project 19 proposal. 20 Thank you for the opportunity to 21 participate in development of the final 22 report. 23 COLONEL LEE: 24

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I appreciate your

Thank you.

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comments, sir. 1 Nancy Simoneaux. 2 MS. SIMONEAUX: 3 I represent the Lake Area Civil 4 Council. 5 We have been concerned for a long 6 time for the lack of -- thank you --7 hurricane protection in what I call the 8 Elysian Fields corridor. 9 And, Mr. Slayton, I'm sorry, is 10 gone, but he publicly -- publicly admitted 11 on television that it was purely political 12 that it hadn't been built all these years, 13 exposing one-third of the city to 14 flooding. 15 Now, I understand the Corps does 16 have a plan to build a flood wall on what 17 would be the south side of the parking lot 18 of former Pontchartrain Beach. Is that 19 correct? 20 A VOICE: 21 Is that right, Bob? 22 MS. SIMONEAUX: 23 All right. 24 COLONEL LEE: 25

Yes, you're right.

### MS. SIMONEAUX:

The Lake Area Civic Council has publicly at the levee board meeting protested this arrangement.

I have been corresponding with several people in the Corps and our reasons are many; particularly, the possible loss of life.

Mr. Steven Caplo is proposing a condominium development for six hundrd or more, six hundred to nine hundred families.

The present plans would be -- the flood wall would be to the city side of this development, and the development would have absolutely no flood protection other than the original little sea wall that has been there for years.

In one of my letters to the Corps, when I suggested why did not the flood wall of preferably, of course, a mud levee, be put in front of the development, and the developer develop design with the levee in place; after all, the whole

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have the break, and then we have again at Franklin a nice high levee, and we have this gap in between. It seemed to us the logical, the most economical thing would be for a mud levee to be there.

I realize politics has come into this decision of letting the development do what he wants, but we want to go on record protesting this.

We feel flood waters would come in if the tide rises, if the gates are closed on the levee on the flood wall. You might say people should evacuate. Many will evacuate if they're told to.

But, Mr. Caplo has been bragging his first floor is seventeen feet above sea level; you're going to be safe. And some people, particular people who are not familiar with hurricanes, will stay. Our concern is for them. They're going to be there when the water rises. The only way they can get out once the flood wall is closed is to walk up towards the lake where you have the tidal surge and all the waves

and evacuate that way. Now, I'm talking about the water is up; it's waist high. That's obviously the wrong thing to do, to go towards the storm surge.

There is no way out for them in the back. They have a seven foot or an eight foot wall behind them.

When I suggested to the Corps
that at least there should be a permanent
ramp that the people could evacuate, I
really got no answer. Somebody said, well,
maybe they could climb a ladder to get over
the wall. Well, we don't consider that
sufficient.

It is illegal, as far as I know, from the coastal management plan to build a development there. Now, I don't know if you have any control over that, but it seems to me you do have the control of the placement of a levee, and I would hope you would really consider the safety for all these people.

I have been in a hurricane over on the coast where we were trapped by fences behind us, and the five or six

of us would have drown except that the fence was a little weak fence and we were able to break it down. But, you're not going to be able to break the flood wall.

Now, another concern we have -when we said the flood wall should be
nearer the lake, should I say Mr. Chatry, I
don't know if he's here today, said that,
and I'm quoting --

### COLONEL LEE:

He's not here.

## MS. SIMONEAUX:

I'm quoting, because of its close proximity to the lake, this flood wall would have been twelve feet high rather than eight feet high. Being closer to the lake would make the flood wall more susceptible to larger forces from wave action, imposing greater loads on both the wall and the foundations.

Well, now, if this is true about your strong flood wall, what is the tidal surge going to do to the development? And, the development is going to have first floor, restaurants, little gift shops,

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there will be cars parked there. 1 I mean, when people go -- live 2 there, they're going to go away, the car's 3 going to be there and they're not going to be able to move it. 5 What's going to happen with all 6 the tidal surge, with the debris, the cars, 7 when it comes against your flood wall 8 that's further back? 9 We are very concerned about all 10 these issues, and we really don't feel that 11 the Corps has addressed them enough, and we 12 would like a public hearing on it if you 13 continue to want to put it where you have. 14 Thank you. 15 COLONEL LEE: 16 Thank you, ma'am. 17 Mr. Guidrick or Mr. Vantoler, do 18 you want to discuss anything with her, 19 either publicly or maybe chat with her 20 separately? 21 (INAUDIBLE) 22 COLONEL LEE: 23 Ma'am, would you like to -- we 24 have engineering and regulatory people 25

here and maybe the three of you could get together and make sure we understand it here.

Okay. Thank you.

Julie Fotiediaz, and I'm sure I'm in bad shape on that one.

### MS. FOTIEDIAZ:

Thank you. Colonel Lee, my family owns property on the Airline Highway in St. Charles Parish where the levee is supposed to be built, and we feel that the proposed levee is a little too close to Airline Highway. It's right on the Airline.

And, we went by the Corps of
Engineers today to visit you, but you were
out, and -- to check the huge maps that you
all have, and we feel that we'd like for
the levee to be a little further back, as
far back as possible away from Airline
Highway. And -- because it's commercial
property and it's dry land.

There's not much of it; you know, there's very little dry land, and that' -- it's just a small strip and it's right on

1	Airline Highway, and it's commercial
2	property. And, so, we'd like to develop
3	it, so we'd like to put in that request.
4	COLONEL LEE:
5	Okay.
6	MS. FOTIEDIAZ:
7	Thank you.
8	COLONEL LEE:
9	Thank you.
10	And I think I can apologize for
11	you being last.
12	But, I'll make a call. If
13	there's anybody out there who filled out a
14	card and somehow we've lost it or it didn't
15	get to me.
16	A VOICE:
17	This gentleman here.
18	COLONEL LEE:
19	Yes, sir. Would you like to a
20	comments (sic)? Please come forward.
21	A VOICE:
22	Ask him to state his name.
23	COLONEL LEE:
24	Would you state your name and
95	address and if you represent anybody

because I don't have a card on you for the 1 recorder. 2 MR. MCKARSKY: 3 Thank you, Colonel Lee. My name 4 is David McKarsky. I'm the the coastal 5 zone management administrator for St. 6 Charles Parish. 7 Colonel Lee, I would just like to 8 reiterate --9 COLONEL LEE: 10 I recognize you now, Dave. 11 sorry. 12 MR. MCKARSKY: 13 Thank you. 14 Colonel Lee, I'd like to just 15 reiterate the parish's policy, St. Charles 16 Parish's policy on the tentatively selected 17 plan for hurricane protection. 18 On 2-20-84, St. Charles Parish 19 Council passed Resolution 2557 which 20 resolved the following, and I would just 21 read the resolves for the sake of time. 22 Now, therefore, be it resolved 23 that the St. Charles Parish Council hereby 24 give the support to the tentatively 25

selected plan as proposed.

Be it further resolved that the Corps include a proposed mitigation plan as part of the main report and consider funding for implementation of management recommendations for the LeBranch wetlands north of the proposed levee alignment.

Colonel Lee, and ladies and gentlemen, the St. Charles Parish Council, local officials and its citizens advisory committee has made considerable effort to protect the area north of Airline Highway, the LeBranch wetlands.

LeBranch wetlands are the fourthmost productive estuarine area in the entire state and the most protection -- the most -- the productive estuarine area for the Pontchartrain Basin.

We do feel that mitigation, though, is required and should be made a part of the full report. We do wish that mitigation be spent in St. Charles Parish. We feel that a separation of the report, the mitigation report, from the main report would limit the chance of that study to

be successfully implemented and funded. 1 St. Charles Parish just received 2 a coastal energy impact grant from the --3 which was supported by the State and the 4. Federal Government, and within six to 5 twelve months the parish will have -- cite 6 specific mitigation recommendations for 7 north of Airline Highway. 8 We wish that the Corps consider 9 those recommendations when they are 10 finalizing their mitigation report. 11 Thank you. 12 COLONEL LEE: 13 Thank you. 14 I'd only encourage you to do that 15 as rapidly as we can so that we can address 16 those, review them for you. Thank you. 17 Is there anyone else who has not 18 filled out a card who would like to make 19 comments at this time? 20 (NO RESPONSE) 21 COLONEL LEE: 22 I'd like to remind everybody that 23 the record will stay open through the 11th 24 of May, so if anybody has additional

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comments, separate comments, they want to 1 make part of the report, then please get 2 them in to the New Orleans district, the 3 planning division, before the close of 4 business on the 11th of May, unless that's 5 a holiday and it may very well be. 6 When is the 12th of May? That's 7 when the fair opens, so we should know Я that, I guess. 9 As I said earlier, much of the 10 staff which has worked on this report is 11 sitting over here, so if you have specific 12 questmons in technical areas that you 13 didn't bring up in the public meeting but 14 you'd like to ask them, we'll remain here 15 for a few minutes. 16 Thank you --17 A VOICE: 18 May 12th is a Saturday. 19 COLONEL LEE: 20 May 12th is a Saturday, so the 21 11th is a good day. 22 Thank you for coming. Wе 23 appreciate your comments and input. 24 End Tape 1, Side 2 (End of transcript) 25

V. WRITTEN STATEMENTS

(Exhibits)

### List of Exhibits

- A. Evelyn Fotiades Poulos Joan Fotiades Julie Fotiades
- B. M. L. Cambre, St. Charles Environmental Council
- C. Edgar F. Veillon, Louisiana Wildlife Federation, Inc.
- D. Charles Torres
- E. David Acheson III, Sierra Club, Delta Chapter Joan Phillips
- F. Oliver A. Houck Bill Monteleone
- G. (Similar Statements) Mary C. McNamara Michael Halle Sherman Brown M.D. E. Allen Bealer G. S. Hemandy A. Zighelbony L. Upton Danella Hero Chuck Blovin Lydia Guillot Marie Anderson A. Cutler Christopher Hicks Gloria Smith J. P. Sevenair R. Eddy III A. Byerly Catherine Graudin E. Metz Rosalie de Bessonet W. King Ann Duffy Meredity Harnish Mary C. McNamara Mary Ellen Baker Nancy S. Bonsfield Janice G. Tramontana Cornell J. Tramontana A. Villais
- H. William Slatten, Orleans Levee District

- I. Aubrey J. LaPlace, Pontchartrain Levee District
- J. Charlotte Fremaux, League of Women Voters
- K. Richard J. Hoogland, National Marine Fisheries Service
- L. Harold Schoeffler, Save Our Coast Donald Parry A. Hitter
- M. Fish and Wildlife Service
- N. Clio Sportsman's League
- O. Sherwood M. Gagliano, Coastal Environments, Inc.
- P. Louisiana Department of Wildlife and Fisheries

EXHIBIT A

# MRS. HARRY FOTIADES 1631 VALMONT STREET NEW ORLEANS, LA. 70115

May 12, 1984

Colonel Robert C. Lee Corps of Engineers Post Office Box 60267 New Orleans, La. 70160

> RE:Proposed Levee St. Charles Parish

Dear Colonel Lee,

We would like the levee to be as far from Airline Highway, and as close to the lake as possible.

As property owners, we are requesting this in order to protect a larger area of our property.

Thank you for your consideration in this matter.

Sincerely,

Evelyn Fotiades Poulos

Joan Fotiades

Julie Fotiades

John Tall a day was

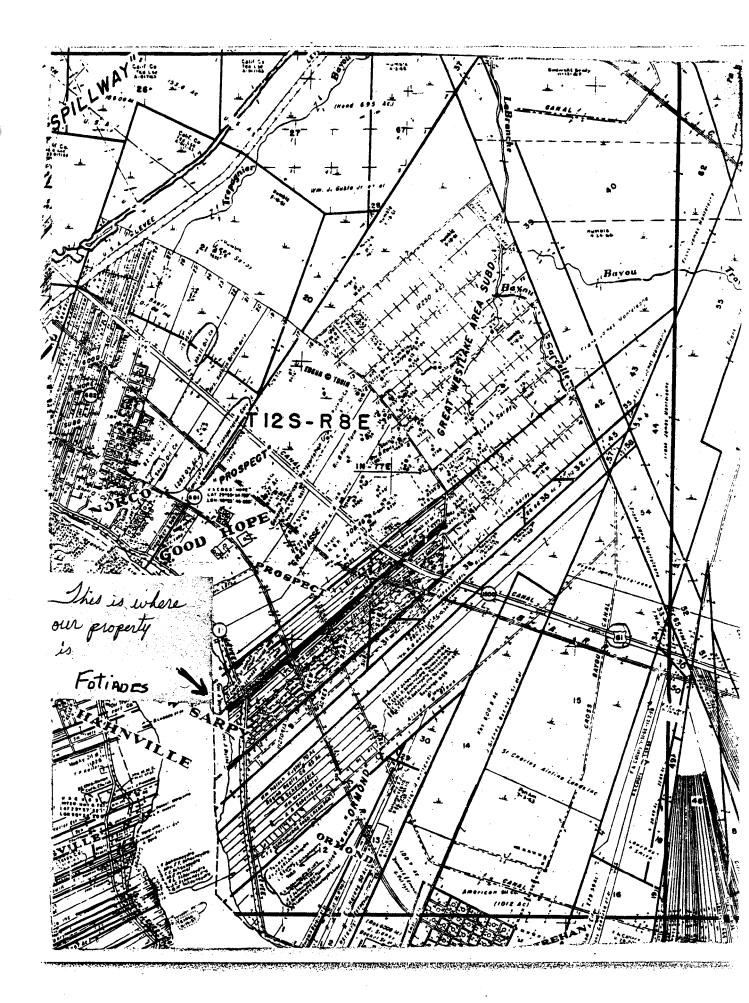


EXHIBIT B

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# ST. CHARLES ENVIROMENTAL COUNCIL 402 Marino Dr. Norco, La.

May 9, 1984

Colonel Robert C. Lee District Engineer Corps of Engineers P. O. Box 60267 New Orleans, LA. 70160

RE: Lake Pontchartrain & Vicinity Hurricane Protection Project

Dear Colonel Lee:

We would like to make the following recommendations concerning the selection of the High Level Plan for the Lake Pontchartrain & Vicinity Hurricane Protection Project. We concur with the high level plan and offer the following comments:

That the Corps build the levee for the New Orleans East levee along the Maxent Canal. Since developmental easements have not been considered on this tract, raising existing levees to protect these flood prone areas will almost certainly lead to development in the future eliminating important wetlands and storm buffer zones.

That alternative plans be taken to eliminate the deep borrow pits in Lake Pontchartrain for construction of the Jefferson Parish Levee. These deep pits will most certainly have an adverse impact on the lake. The pumping of sand from the Mississippi River should be considered to fill these pits if no suitable clays can readily be found to construct the levee.

That the St. Charles levee be built adjacent to U.S. 61 and given a high priority for early construction and that mitigation measures should be directed to St. Charles Parish. The Parish has recently received a federal grant for a marsh management plan. The Parish CZM committee has recommended several closures along Lake Pontchartrain and that shoreline erosion is a problem that needs immediate attention. We would like to see the Corps move rapidly on this project so that long rang planning necessary for a comprehensive drainage plan for the area South of the proposed levee alignment is begun.

Yours truly,

M. L. Cambre, President

EXHIBIT C

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## Louisiana Wildlife Federation, Inc.

P.O. BOX 16089 LSU BATON ROUGE, LOUISIANA 70893 504/355-1871

April 12, 1984

Colonel Robert C. Lee
District Engineer
New Orleans District
Corps of Engineers
P.O. Box 60267
New Orleans, Louisiana 70160

Re: Lake Pontchartrain, Louisiana and Vicinity Hurricane Protection Projection

Dear Colonel Lee:

My name is Edgar F. Veillon and my remarks this evening ar in my capacity as Co-Chairman of the Wetlands Committee of the Louisiana Wildlife Federation, Inc.. We would like to thank the Corps for granting our request for a public hearing on the Draft Main Report and Supplement to the Environmental Impact Statement for the Lake Pontchartrain, Louisiana, and Vicinity Hurricane Protection Project. We feel it was a wise decision.

The Louisiana Wildlife Federation, Inc. is the largest citizen conservation organization in the state with approximately 80 affiliate sportsmens clubs and 7,000 members throughout Louisiana. Over 3,000 of these members and 25 affiliates are domiciled within or immediately adjacent to the project area. The Federation has had a long-standing interest in the fish and wildlife resources of the Pontchartrain Basin. The proposed hurricane protection project has the potential to cause substantial degradation to the Lake's ecosystem if ample consideration is not given to resource protection in the project design and construction.

We believe the Corps has made the correct decision in opting for the High Level Plan over the barrier plan. The Barrier Plan was much to risky, in our opinion, in terms of engineering feasibility, safety and ecosystem preservation. We feel that the High Level Plan, though also damaging to the environment, is more predictable in its effects and therefore, measures to lessen the adverse impacts can be more precisely determined.

Our comments in response to the previous solicitation of public comment on this project by your agency in October of 1981 emphasized our concern over the potential for the project to mislead citizens into the belief that, once constructed, the project will sufficiently protect them from any hurricane that would hit the area.

"...conserving our natural resources and the right to use them."











# Louisiana Wildlife Federation, Inc.

P.O. BOX 16089 LSU BATON ROUGE, LOUISIANA 70893 504/355-1871

page 2

As we stressed then, and reiterate now, the only way to be safe from a hurricane is to get out of its way. We urge the Corps to include and emphasize development restrictions in high risk areas and evacuation contingencies as an integral part of this hurricane protection plan. Anything less is irresponsible and an invitation to disaster.

After thoroughly reviewing the Draft Supplement to the EIS for the TSP, we are concerned primarily with 3 issues. First of all, the levee proposed for St. Charles Parish will encourage development of several thousand acres of wetlands. If the citizens of St. Charles Parish wish that such a levee be constructed, it is our recommendation that the levee be aligned immediately adjacent to Airline Highway (U.S. 61) and that culverts or other kinds of water exchange devices be built into the levee to insure adequate drainage and nutrient transport through the levee.

The TSP calls for pumping fill from the bottom of lake Pontchartrain to build the Jefferson Parish levee. Implementation of this plan would create several miles of deep trenches offshore from Jefferson Parish. Lake Pontchartrain, as you know, is already beleaguered by pollution and other degradations and abuses. These trenches would further degrade the Lake at a time when efforts are finally beginning to improve the Lake. We recommend that the Corps select an alternative that will avoid the creation of deep trenches in Lake Pontchartrain. Perhaps levee design might be streamlined to require less fill while still providing adequate protection, and a combination of hauled and pumped fill could be used so as to minimize disruption and degradation of the lake bottom. If no alternatives to the proposed trenches can be found, a thorough evaluation of the impact that the holes will have on fisheries habitat should be made so that adequate mitigation can be proposed to offset the damages.

On page 31 of the EIS mitigation is discussed, however no specific mitigation plan is offered even though a cost figure for mitigation is given on page 124 of the Main Report. We object to the implementation of this project unless a fully defined and adequate mitigation plan is developed and simultaneously funded and implemented. You may want to consider the reestablishment of tidal exchange to the wetlands of New Orleans East and the preservation of the wetlands in that area as potential mitigation for this project.

That concludes the Federation's comments on the hurricane levee project proposal. Thank you for the opportunity to participate in the development of the final report.

Edgar F. Veillon

Co-Chairman

Sincerely,

Wetlands Committee

LWF, Inc.

"...conserving our natural resources and the right to use them."











# Louisiana Wildlife Federation, Inc.

P.O. BOX 16089 LSU BATON ROUGE, LOUISIANA 70893 504/355-1871

May 9, 1984

Colonel Robert C. Lee
District Engineer
New Orleans District
Corps of Engineers
P. O. Box 60267
New Orleans, Louisiana 70160

Dear Colonel Lee:

On behalf of the Louisiana Wildlife Federation, I would again like to express my appreciation for your granting our request for a public hearing for the Lake Pontchartrain, Louisiana, and Vicinity Hurricane Protection project. At the public hearing, virtually every speaker made at least one of the following four recommendations:

- 1. That the St. Charles Parish alignment be either south of Airline Highway (U.S. Highway 61) or immediately adjacent to the north side of the Airline Highway right-of-way and have gated openings that will be operated so that water circulation and movement of estuarine organisms in this area will be maintained during non-hurricane periods.
- 2. That the Jefferson Parish lakefront levee be made narrower and constructed with hauled clay fill.
- 3. That modifications to the existing gated water control structures in New Orleans East be made to re-establish usage of the 13,000acre New Orleans East wetland area by estuarine organisms, and/or construct the Maxent Canal levee alignment rather than the authorized alignment.
- 4. That a specific mitigation plan be developed and implemented that will compensate for all past and future damages associated with this project and that mitigation be made a project feature of a final plan forwarded to Washington.

These recommendations appear to be the reasonable desires of several state and federal agencies, numerous organizations, and a number of individuals who were present at the public hearing. The Louisiana Wildlife Federation is interested in knowing how the Corps of Engineers plans to consider and/or implement the aforementioned recommendations. We are also interested in knowing the schedule for completion of the final main report and supplement to the environmental

Colonel Robert C. Lee May 9, 1984 Page 2

impact statement, i.e., the anticipated date of completion of these reports prior to their being forwarded for higher-level review, the date the change from the barrier to high-level plan is authorized, the target date for onset of construction, and an estimate of the date of completion. What is the anticipated schedule for developing and implementing a mitigation plan that will compensate for project-related losses to fish and wildlife? Finally, how does this mitigation schedule comply with the schedule set forth in the Fish and Wildlife Coordination Act and National Environmental Policy Act which require that mitigation be planned, funded, and constructed concurrent with other project features?

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A response to these questions at your earliest convenience will be appreciated.

Sincerely,

Edgar F. Veillon

Co-Chairman

Wetlands Committee

York Franklin

EFV:sp

cc: Senator Russell Long
Senator J. Bennett Johnston
Representative Lindy Boggs
Representative W.J. "Billy" Tauzin
Representative Bob Livingston
James T. B. Tripp, Environmental Defense Fund
Oliver Houck

EXHIBIT D

Col. Robert LEE

NEW ORLEAMS DISTRICT CORPS OF ENG.

P.O. Box 60267

New Orceaus, La. 70160

DEAR COL. CEE,

I would like to REGISTER my SUPPORT OF THE LEDEE ALIGNMENT, IN ST. CHARLES PARISH, IMMEDIATELY DORCH OF AIRLINE HIGHWAY. THE LAKESHORE ALIGNMENT WILL ONLY FOSTER A TAXPAYER FEWDED LAND DEVEROPMENT PROTECT.

THANK YOU FOR THE OPPER TUNITY

tes comment.

CHARLES TORRES
327 MARINO DR,
DORCO, LA. 70079

EXHIBIT E



## SIERRA CLUB, DELTA CHAPTER

May 4, 1984

1335 Gardena Dr. N.O., La. 70122

Department of the Army
New Orleans District Corps of Engineers
P.O. Box 60267
New Orleans, Louisiana 70160
attn: Planning Division-Plan Formation Branch

### Dear Gentleman:

On behal? of the New Orleans Group Executive Committee of the Sierra Club, Delta Chapter, we wish to make a statement regarding the US Army Corps of Engineers Lake Pontchartrain, Louisiana and Vicinity Hurricane Flood Protection Project (the Project).

We are very pleased that the Corps held another public hearing to review the latest design changes for the Project. In all fairness, the significance of the changes warranted it.

In general, the new plans for the Project are favored by the club. We specifically favor 1) the scheduled public hearing to review the detailed mitigation plan being developed and the new Environmental Impact Statement, and 2) the decision to preserve the St. Charles Parish wetlands between Airline Highway and the lakefront by building the levee along the noth side of the highway.

Not favored are the plans for the New Orleans East wetlands. We believe that these 13,000 acres of wetlands should not be enclosed by the Project. This exclusion will better preserve the



natural habitat of the wetlands, discourage drainage and development of the area, and most importantly retain vital drainage areas so important in reducing the flooding from heavy rains. As more development occurs in the greater NO area this problem worsens. For these reasons, we recommend the Corps cease construction of the boundary levees and begin construction of the Maxent Canal Alignment alternative.

In conclusion, we wish to thank you for considering our interests and again for holding the public hearing. We look forward to reviewing the mitigation plan in 1985.

espectfully,

David Acheson III

Secretary-Executive Comm

New Orleans Group of the



# SIERRA CLUB, DELTA CHAPTER

### SHALLOW WATER ECOSYSTEMS

Rezneat M. Darnell

Department of Oceanography, Texas A & M University

College Station, Tx. 77843

Nowhere else in the world are the shallow water coastal ecosystems so extensive and so varied as those along the U.S. coast of the Gulf of Mexico. These ecosystems are made up of a series of interactive subsystems which include the following habitat types: fresh, brackish and saltwater marshes; mud and sand flats; tidal creeks; open water bays, estuaries, and lagoons; and barrier beaches. The food and energy which fuel the aquatic systems is derived from decomposition of marsh grass, open water phytoplankton, and microscopic algae which grow upon the mud and sand flats exposed at low tide. Of these three nutrient sources, the coastal marshes have been shown to be far and away the most important in determining the production of fishes, shrimp, crabs, and mollusks which make up the commercial harvest. Most of the scientific research which has demonstrated these facts has been carried out in coastal Louisiana, and especially in Lake Pontchartrain where the linkage of marsh-derived organic detritus and fishery production was first clearly demonstrated.

With the encroachment of civilization the shallow water ecosystems have been subjected to various forms of environmental deterioration. Among the most significant environmentally destructive agents are the following:

-Modification of natural water flow regimes. Upstream damming of rivers and water diversions have deprived coastal wetlands of normal water inputs, and they have modified time natural seasonal patterns of water flow.

-<u>Leveeing and filling of marshlands</u>. Much acreage of natural coastal marshland has been low by direct levee and fill for industrial and residential developments.

-Leveeing of streams. Creation of extensive streambank levees has deprived many coastal wetlands of natural siltation from annual flooding. In a subsiding landscape the lack of annual silt nourishment has resulted in much wetland loss and has led to widespread saltwater intrusion.

Canalization of marshlands. Natural drainage creeks through coastel marshlands follow tortuous dendritic patterns. Canals are deeper and follow straight line paths. They are often bounded by spoil banks which block sheet flow runoff through the marshes. Canal banks undergo slumping which leads to canal widening and more wetland loss. The encroaching saltwater brings into the marsh much sulfate which, in the organic-rich environment of the marsh, becomes chemically reduced to sulfide, and particularly to hydrogen sulfide. This extremely toxic gas is soluble in water and creates vast dead zones in the once habitable marshlands.

-<u>Dredging activities</u>. Although not all dredging is detrimental, in the worst cases it can result in channels and spoil banks in the water which interrupt natural circulation patterns, and spoil fill areas on the marshland which destroy valuable marsh habitat.

Beach and dune destruction. Heavy human traffic and waterfront construction can destroy beaches and dunes. In addition, waterfront structures are highly vulnerable to damage from the force of storms and hurricanes.

\*Construction of blind boat slips. Blind waterways show very poor water circulation, and this leads to anoxic conditions which become devoid of higher marine life.

-Chemical pollution. A vast array of chemical species is being dumped into the nation's GULF OF MEXICO-TRENDS FOR THE 80's 7:2

waterways, and these are all eventually transported downstream into the coastal wetlands. Among the worst offenders is domestic sewage derived from irresponsible coastal communities. In addition to contamination by coliform bacteria, heavy loads of nitrogen and phosphorus cause over-fertilization or eutrophication of the coastal waters. This leads to changes in the phytoplankton: from beneficial diatoms to bluegreen algae and finally to noxious dinoflagellates. Under severe domestic pollution the bays and estuaries develop anoxic dead zones, as has already occurred in Tampa Bay and Lake Pontchartrain.



All of the above problems are now occurring in coastal Louisiana, and many are afferting the wetlands around the New Orleans area. Under pressure from increased population and industrial activity, such problems can be expected to become much worse very fast. To circumvent these problems before they become intolerable and much more expensive to remedy, the following immediate steps are recommended.

- There must be an emergence of informed, vocal, and visible leadership in local environmental matters. Such organizations as the Sierra Club, Ecology Center, Nature Center and higher educational institutions must take the lead in public education, formulation of issues, and development of strong public support for environmental protection measures.
  - 2. Immediate attention should focus upon the following specific issues:
- a. Protection of the remaining wetlands associated with Lake Pontchartrain and Lake Borg: All efforts to destroy marshlands (by levees, real estate and industrial development, canals, and related projects) must be vigorously opposed. This is especially true for marshland east of New Orleans proper, marshes north of the Lake, and the marshes of St. Bernard Parish south of Lake Borgne, all of which are extremely important in supporting the marine life of the area.
- b. Creation of locks at the north end of the Industrial Canal to prevent the saltwater and extremely toxic industrial chemicals from entering Lake Pontchartrain. Once in the Lake, such pollutants are trapped, and throughout time they will continue to build up if remedial action is not taken.
- c. Diversion of Jefferson Parish sewage from Lake Pontchartrain to the Mississippi River. The Lake simply cannot become a cesspool and local health hazard.
- d. Diversion of New Orleans storm drain water from Lake Pontchartrain into the Industrial Canal (after locks are in place) or directly into the Mississippi River. A vast array of chemical pollutants derives from storm sewers including lead and oils from vehicular traffic, pesticides, and industrial chemicals. Although the City of New Orleans has traditionally pumped its storm drain waters into the Lake, this will become a progressively less viable option as the population and pollution levels increase. Delay will simply force the inevitable changeover to occur at a large time when the project will be far more costly to the community.

The formula for a healthy environment, here as elsewhere, involves the effective union of scientific knowledge, environmental leadership, a sympathetic press, and an informed and active citizency. This combination has been slow in coming in the New Orleans area, and the price has been a great and irretrievable loss of the local natural resource base. Are we now ready to get of act together?





## SIERRA CLUB, DELTA CHAPTER

922 Octavia Street New Orleans, LA 70115

April 12, 1984

Colonel Robert C. Lee District Engineer U. S. Army Corps of Engineers P. O. Box 60267 New Orleans, LA 70160

RE: Lake Pontchartrain, Louisiana and Vicinity Hurricane Protection Project

Dear Colonel Lee.

Lake Pontchartrain is an area of special interest for the Sierra Club. Any activity effecting the health of the Lake is important to our group. We have requested an EIS be written on the Lake whenever there is a project which would have significant effects on the Lake, such as this hurricane protection levee or shell dredging. We are anxious to also or of the suggestions by Coastal Environmentalists for Lake Pontchartrain as an Area of Special Concern. We must not continue to piecemeal the Lake to death so we ask, Special Area status and discussion for this area as a whole.

Your requests for comments on the hurricane protection does illicit, even before such an ongoing EIS is complete, some very pertinent remarks. We agree that the High Level Plan, for hurricane protection is far less costly and less damaging to fish and wildlife than the Barrier Plan. Therefore, we can at this time, recommend that the High Level Plan be implemented over the Barrier Plan. It's also significant that your own data indicates that the health of the Lake is effected by this project. Why worry about the health of the Lake? Who will want to live behind these levees we are building if we have a smelly, algae filled body of water to look out at?

We ask that every possible alternative to loss of habitat be implemented. This is the only way we'll save the health of this Lake. Please remember and take heed of Dr. Rezneat M. Darnell's, Department of Oceanography, Texas A & M University comments at at Tulane University during the Sierra Club's Conference of the Gulf of Mexico, Which I submit as part of this record. He reminds us that dead zones and environmental degradation occur in Shallow Water Ecosystems, such as Lake Pontchartrain, by varied activities, including levying and filling of marsh and dredging which disturbs water circulation patterns.





# SIERRA CLUB, DELTA CHAPTER

922 Octavia Street New Orleans, LA 70115

April 12, 1984

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District Engineer
U. S. Army Corps of Engineers
P. O. Box 60267
New Orleans, LA 70160

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Suggestions for this project to save the wetlands in and around this Lake and avoiding water circulation disturbance.

- 1. We recommend the use of the alternative Maxent Canal Alignment in the New Orleans

  East area. This alignment would only protect existing development and keep wetland areas

  wet which are needed to preserve the health of the Lake.
- 2. In the St Charles Parish area, the levee should again only protect the existing development north of Airline Highway. The valued recreational and natural wildlife areas should be maintained. Water circulation must be continued during non-hurricane periods by having gated openings which can remain open.
- 3. The Jefferson Parish lakefront levee should be made narrower than proposed in this plan and its construction should be with hauled clay fill, not making dead holed barrow pits which will stop water flow.

Finally, the Sierra Club must insist, according to the law, that the Corps develop a specific mitigation for this project. The Corps should develop and incorporate in the High Level Plan, a specific plan that compensates for all past and future project damages to fish and wildlife. Mitigation must become a feature of any final hurricane protection plan. We suggest as part of that mitigation plan a way that will help assure areas around the Lake will remain wet. We again suggest the plan for mitigation accepted by the Orleans Coastal Zone Advisory Committee be implemented in the Lake area as a whole. This idea suggests that a unit of water related development must be compensated by two (2) units for preservation which can only revert to a developed parcel, if the original developed parcel is returned to it's natural state. Areas which we would like to see preserved include, the St Charles Parish Marsh.

I trust that you and all public officials, including Governor Edwards and state officials interested in Coastal Zone Management will take these recommendations to heart and implement them to correct: 1. some of the faults of the Corps plan for hurricane protection and 2. the Lake's problems as a whole. We also take this opportunity to implore the Corps and Governor Edwards to show strong leadership which will force the already established Citizens' Advisory Committee, local and state government offices and the CZM office to sit down together tomorrow and save this special area of the Coastal Zone. We still feel that before any plan is implemented that a complete EIS must be implemented for the Lake area which will assure a multi-purpose plan for the area which includes, enough protection to save the health of the area, the renewable resource features of the area and the recreational nature of the area.

Sincerely,

Joan Phillips N O Sierra Club Wetlands Chair



EXHIBIT F

Tulane Law School Joseph Merrick Jones Hall Tulane University New Orleans, Louisiana 70118

Faculty

April 16, 1984

Colonel Robert C. Lee District Engineer U. S. Army Corps of Engineers P. O. Box 60267 New Orleans, LA 70160

> Re: Lake Pontchartrain Hurricane Protection Project: supplement to oral remarks at public hearing, April 13, 1984

Dear Colonel Lee:

Thank you for the opportunity to present testimony at the above-referenced hearing. At the hearing, following remarks by a representative of the Louisiana Department of Wildlife and Fisheries concerning the proposed location of the protection levee in St. Charles Parish, I read into the record a portion of a letter from a St. Charles landowner to the Department concerning the same levee alignment. I also indicated that I would supply the letter in full for your record. Please find that letter enclosed.

Sincerely,

Oliver A. Houck Professor of Law

OAH/rsr

cc: enclosure

rom the office of: Illiam A. Menteleone, resident and coaging Director



Aree Code 504 Tel. 523-3341 Zip Code 70140

214 Rue Royale • New Orleans, U. S. A.

March 1, 1984

Mr. Allan Ensminger Louisiana State Wild Life & Fisheries Post Office Box 15570 Baton Rouge, Louisiana 70895

Dear Allan:

As of late, I have been attempting to bring myself up to date on the subject of the St. Charles Parish East Bank hurricane protection levee. To the best of my understanding, it appears that the location of this levee is proposed to run some minimal distance north of the Airline Highway, and parallel to same. With this information, some of the other landowners and myself, representing a majority of ownership of the St. Charles Land Syndicate, are hoping that you and some of the members of the Marsh Duck Club, might agree with us that the relocation of this proposed levee will be more advantageous for all duck hunters, and to the parish in general.

Our feeling is that the locating of the levee just north of the Airline will basically condemn our marsh to severe salt water intrusion for many, many years to come. I think we will all agree that this rapid movement of Lake Pontchartrain water back and forth into the marsh is destroying vegetation, and consequently each year our duck hunting seems to get poorer and poorer.

Now, it is my personal feeling that if the levee were located immediately on the lakeshore as it was once planned, and to replace the old Hammond Highway canal levee, as it was some 20 years ago, that we could contain a fine fresh water marsh as it was in the good old days. I feel that as suggested sometime ago, a flood gate system would be necessary. This of course, would mean keeping the brackish water out, and attempting to maintain a fresh water level within the whole marsh. We feel also that this approach is fully in accord with our State Constitution.

We hope that most of you will agree with this approach, and that together we, hopefully will be able to save our marsh.



Now, if the levee is to be constructed just north of the Airline Highway, and the marsh is to become a fish hatchery, which has been noted by environmentalist, then the landowners must re-evaluate their position. The hunting leases, as you well know, produce very minimal income, and the trapping lease produces nothing, except that our friend, Mac Plaisance, attempts to catch as many nutria as possible, in an effort to keep them from destroying what little vegetation is left.

With these facts before me, and the deteriorating duck hunting, I have made a very unhappy decision. I personally feel again that if the levee is to be placed along the Airline, it is incumbent upon me to recommend to the other owners of Land Syndicate that we should sell our land to the State, and allow it to become a State refuge, and of course, make the marsh available to the general public. This resort is very distasteful to me because I, as well as all of you, have enjoyed the privacy of our marsh. Unfortunately, as times and conditions change, so must we.

Again, working together with the Parish, Corp of Engineers, etc., maybe we can salvage something.

Yours truly,

BILL MONTELEONE

WAM/mtb

COPY:
Edwin Edwards
Clyde A. Gisclair
Charles C. Wilson
Kevin Frielou
Emile St. Pierre
A. H. Lewis
Ralph Schexnayder
Ira R. Landry
Allan B. Carmouche
Ed Lowrey

EXHIBIT G

#### Addresses:

Michael Halle 520 Esplanade N. O. LA 70116

Sherman Brown, M. D. 5524 Prytania St. N. O. LA 70115

E. Allen Bealer 2827 Aubry St. N. O. LA 70119

G. S. Hemandy 5607 Prytania St. N. O. LA 70115

A. Zighelbony 1000 Adams N. O. LA 70118

L. Upton 1817 Soniat St. N. O. LA 70115

Danella Hero 4631 Prytania Apt. C N. O. LA 70115

Chuch Blouin 520 A Esplanade N. O. LA 70116

J. G. Tramontana 1439 Louisiana Ave. Apt. C N. O. LA 70115

Lydia Guillot 310 Highway Drive Jefferson, LA 70121

Marie Anderson 4132 Laire B Kenner, LA 70065

A. Cutler 709 W. Esplanade Metairie, LA 70005

Christopher Hicks 5911 Airline Hwy. Metairie, LA 70003 Gloria Smith
118 Circle West Drive
Westwego, LA 70094

J. P. Sevenair 261 Jules #38 Jefferson, LA 70121

R. Eddy III 3201 St. Charles Ave. N. O. LA 70115

A. Byerly 3550 Coliseum St. #21 N. O. LA 70115

Cathering Gaudin 7004 Marshall Foch N. O. LA 70124

Janice Framontana Cornell Framontana 1439 Louisiana Ave. Apt. C N. O. LA 70115

E. Metz 6648 Sheffield Ave. Baton Rouge, LA 70806

Rosalie de Bessonet 100 Rhodes Ave. N. O. LA 70114

W. King 2118 Audubon St. N. O. LA 70118

Ann Duffy 4732 Baccich St. N. O. LA 70122

Meredith Harnish 2731 Clover St. N. O. LA 70122

Mary C. McNamara 214 Central Ave. Jefferson, LA 70121

RE: LMNPD-F

I wish to make a statement regarding the U.S. Army Corps Of Engineers Lake Pontchartrain, Louisiana and Vicinity Hurricane Flood Protection Project (the Project).

I am very pleased that the Corps held another public hearing to review the latest design changes for the Project. In all fairness, the significance of the changes warranted it.

In general, I favor the new plans for the Project: specifically 1) the scheduled public hearing to review the detailed mitigation plan being developed and the new Environmental Impact Statement, and 2) the decision to preserve the St. Charles wetlands between Airline Highway and the lakefront by building the levee along the north side of the highway.

Not favored are the plans for the New Orleans East wetlands. I believe that these 13,000 acres of wetlands should <u>not</u> be enclosed by the Project. This exclusion will better preserve the natural habitat, discourage development of the area, and most importantly retain vital drainage areas so important in reducing the flooding from heavy rains. As more development occurs in the greater N.O. area this problem worsens. For these reasons, we recommend the Corps cease construction of the boundary levees and begin construction of the Maxent Canal Alignment alternative.

In conclusion, I wish to thank you for considering my interest and again for holding the public hearing. I look forward to reviewing the mitigation plan in 1985.

Marie anderson

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Respectfully,

Many Eller Bake.

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Respectfully, Beall

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Roselie O. deBessonet

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Michaelfalle 520 Esplande N.O. 70116

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1439 Louisiana ane # New Orleans La 70113

May 6, 1984

U.S. Army Corps Of Engineers P.O. Box 60267 New Orleans, LA 70160

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UNO 51# /69668

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EXHIBIT H

## The Board of Levee Commissioners

OF THE



### Orleans Lebee District

SUITE 202 — ADMINISTRATION BUILDING
NEW ORLEANS LAKEFRONT AIRPORT

Rew Grleans, La.

70126

PROTECTING YOU AND YOUR FAMILY

STATEMENT
PRESENTED AT
PUBLIC MEETING APRIL 12, 1984

## HURRICANE PROTECTION TO NEW ORLEANS METROPOLITAN AREA

This statement is presented in response to the public notice dated March 9, 1984, issued by the U.S. Army Corps of Engineers

New Orleans District.

The records will reflect that the Orleans Levee Board is in agreement with the concept of the high level protection in lieu of the barrier concept. We have also assured you that the Orleans Levee Board will do everything in its power to provide adequate supplements to the current assurances as may be required.

Because of the protracted delay in construction which was occasioned by the 1977 environmental law suit the Orleans Levee Board embarked on an interim protection plan in 1979 and has completed the raising of all levees along the lakefront to an interim grade of plus sixteen feet mean sea level. Realizing that there are several gaps still remaining the Levee Board proposed and successfully extended an existing flood protection millage for thirty additional years.

## Board of Levee Commissioners Orleans Levee Bistrict

## HURRICANE PROTECTION TO NEW ORLEANS METROPOLITAN AREA

We have awarded consultant engineering contracts for the design of interim protection at these locations and will coordinate these projects with your district in an effort to incorporate as much of the interim construction into the final plan as possible. It is our hope at this time to accomplish this work within three to four years.

The delay of final construction since 1977 has been most unfortunate. We have been very lucky that no major hurricane has hit the metropolitan area during that time. The process in which you were required to follow to satisfy the courts' requirements has been very time consuming and frustrating to this Board. You are therefore urged to take all necessary steps to expedite the implementation of the high level plan.

Please be assured that we will do everything in our power to provide you with the necessary additional assurance.

## The Board of Levee Commissioners



### Orleans Levee District

SUITE 202 — ADMINISTRATION BUILDING NEW ORLEANS LAKEFRONT AIRPORT

Rew Orleans, La.

70126

PROTECTING YOU AND YOUR FAMILY

April 24, 1984

Colonel Robert C. Lee
District Engineer
Department of the Army
New Orleans District
Corps of Engineers
Post Office Box 60267
New Orleans, Louisiana 70160

Re: Lake Pontchartrain & Vicinity Hurricane Protection Project

Dear Colonel Lee:

In addition to the written statement presented to you on April 12, 1984, we herewith present the following to be added to the official record.

- 1. We agree that the mitigation plan be developed concurrently with the construction of hurricane protection and are unalterably opposed to completion of a mitigation plan before any construction work is commenced.
- 2. We agree with the New Orleans East authorized levee alignment and not the Maxent Canal levee alignment. The Orleans Levee Board many years ago constructed the initial levee from South Point to G.I.W.W. and along the G.I.W.W. utilizing local funds. To abandon this alignment in lieu of the Maxent Canal alignment would not be in the best interest of this Board and the area to be protected.
- 3. Delays in establishing a levee alignment in St. Charles Parish and determining acceptable construction methods along the Jefferson Lakefront should not delay the approval of the Orleans portion of the plan.

EXHIBIT I

## LAKE PONTCHARTRAIN, LOUISIANA, AND VICINITY HURRICANE PROTECTION PROJECT

STATEMENT PRESENTED TO
COL. ROBERT C. LEE, DISTRICT ENGINEER
NEW ORLEANS DISTRICT, CORPS OF ENGINEERS

BY

BOARD OF COMMISSIONERS
PONTCHARTRAIN LEVEE DISTRICT
LUTCHER, LOUISIANA

APRIL 12, 1984



COMMISSIONERS

STEFHEN CUPIT

LERGY LABAT

JOSEPH GAUTREAU DAVID LABORDE

## The Board of Cevee Commissioners

### OF THE

## Pontchartrain Ceuee District

148 ST. ALBERT STREET

Cutcher, Ca. 70071

April 12, 1984

PROTECTING YOU AND YOUR FAMILY

(504) 869-3562 (504) 869-3903

GERALD R. DYSON
EXECUTIVE ASSISTANT
CHESTER DIEZ
OPERATIONS SUPERVISOR
DONALD CICET
R. RYLAND PERRY III
SPECIAL COUNSEL
E. J. VERON
SECRETARY

LAKE PONTCHARTRAIN, LOUISIANA, AND VICINITY
HURRICANE PROTECTION PROJECT

### The Levee District Area

The Pontchartrain Levee District currently extends from a point about three-tenths of a mile downstream of the Interstate Highway 10 Bridge at Baton Rouge to Jefferson Parish, and includes those portions of East Baton Rouge, Iberville, Ascension, St. James, St. John the Baptist, and St. Charles Parishes east of the Mississippi River extending generally to the Amite River and along Lake Maurepas, Pass Manchac, and Lake Pontchartrain to the Jefferson-St. Charles Parish line. Previously, when local assurances were granted by the Levee District for the Barrier Protection Plan, Jefferson Parish east of the Mississippi River was included in the Pontchartrain Levee District. At this time, that same area, Jefferson Parish east of the Mississippi River, officially comprises the Jefferson Levee District. Therefore, this statement is directed to the area currently under administration of the Board of Commissioners, Pontchartrain Levee District.

#### Project Involvement

Prior to this time, Project activities in the Pontchartrain Levee District have been confined to Jefferson Parish (no longer a part of the Pontchartrain Levee District) and St. Charles Parish. Facts and recommendations pertaining to Jefferson Parish will be addressed by others, and cooperation will be extended as appropriate regarding previous Project involvement by the Pontchartrain Levee District.

In St. Charles Parish, the authorized Hurricane Protection Levee was designated to follow the lakefront, as in Orleans and Jefferson Parishes. At the request of, and as specified by, the New Orleans District, Corps of Engineers, the Pontchartrain Levee District purchased lakefront properties for construction of levee and drainage improvements at a land acquisition cost of \$799,580.00. No project construction has been initiated in these rights-of-way extending from the Bonnet Carre Floodway to the St. Charles-Jefferson Parish line since purchase in March, 1971.

## The Board of Tence Commissioners

Pontchartrain Cevre District

Page Two April 12, 1984

### Discussion

The Board of Commissioners, Pontchartrain Levee District, wishes to go on record in support of the most effective hurricane protection project available and recommends construction completion as soon as possible. At the same time there are deep, abiding concerns that the recommended revised High Level Plan does not go far enough. The unprotected part of St. Charles and St. John Parishes adjacent to Lake Pontchartrain, and to some lesser degree the immediate tributary areas thereto, will be adversely affected by higher hurricane peak lake stages of longer durations resulting from protection works around the lake causing concentrated overflows in unprotected areas.

The local or non-federal cost in St. Charles Parish is reported to be about 23 million dollars for the barrier lakefront levee plan and approximately 17 million dollars for the north of Airline Highway location. This level of project financing can hopefully be a reality through mutual understanding and cooperation between the State, Levee District and local government.

The Board of Commissioners favors the lakefront levee alignment over the north of Airline Highway location in St. Charles Parish since protection would be provided to a larger area, it provides opportunities for water management and environmental improvements, and the Levee Board has agreed to local assurance requirements, in cooperation with the State of Louisiana, for the existing project. However, it is recognized that due to limitations and circumstances, the lakefront location would probably never be built. Therefore, project revisions become imperative if hurricane protection is to be a reality in the Pontchartrain Levee District.

#### Recommendations

The Board of Commissioners, Pontchartrain Levee District, recommends:

- 1. That the Lake Pontchartrain Hurricane Protection Project be revised from the Barrier Plan to the High Level Plan with the north of Airline Highway alignment in St. Charles Parish.
- That the Pontchartrain Levee District be credited with contributions to the revised project equivalent to the cost of previously acquired project rights-of-way in St. Charles Parish plus legal and title fees,

### "The Board of Tence Commissioners of the Pontchartrain Bence District

Page Three April 12, 1984

- 3. That regarding a revised project, the Pontchartrain Levee District be given adequate opportunity to coordinate with state and local government authorities for full consideration of new, specific local assurance requirements, and
- 4. That every effort be made by the Corps of Engineers to achieve equitable improvements for the entire Lake Pontchartrain area, and not to improve one area at the expense of another.

Respectfully submitted,

Aubrey J. LaPlace, President

Board of Commissioners

Pontchartrain Levee District



COMMISSIONERS

SCEPHEN QUAIT

SEROY LABOT

JOSEPH GAUTREAU DAVID LABORDE

## The Board of Levee Commissioners

## Pontchartrain Levee District

148 ST. ALBERT STREET

Cutcher, La. 711171 April 16, 1984 PROTECTING YOU AND YOUR FAMILY

> (504) 869-3562 (504) 869-3903

GERALD R. DYSON EXECUTIVE ASSISTANT CHESTER DIEZ OPERATIONS SUPERVISOR DONALD CICET R. RYLAND PERRY III

> SPECIAL COUNSEL E. J. VERON SECRETARY

Colonel Robert C. Lee, District New Orleans District U. S. Army Corps of Engineers P. O. Box 60267 New Orleans, Louisiana 70160

> Re: Lake Pontchartrain and Vicinity Hurricane Protection Project.

Dear Colonel Lee:

This letter is submitted as an extension of the statement presented and filed by the Pontchartrain Levee District at the Public Meeting, April 12, 1984.

Recommendation Number 2, as submitted, requests " that the Pontchartrain Levee District be credited with contributions to the revised project equivalent to the cost of previously acquired project rights-of-way in St. Charles Parish plus legal and title fees". Actually it was intended that this recommendation include the condition for the credit to be issued in terms of current dollar values, and this important part was inadvertently omitted during last minute preparation of the statement.

Therefore it is requested that recommendation Number 2 be revised to read as follows:

> 2. That the Pontchartrain Levee District be credited with contributions to the revised project for the cost of previously acquired project rights-of-way in St. Charles Parish plus legal and title fees, in terms of dollar values compared to the date of the project revision.

Aubrey J. LaPlace, President

AJL/mrd

cc:

A.R. Theis, Chief Engineer, Gasper Chifici, District Engineer, La. OPW

EXHIBIT J

## League of Women Voters of Louisiana

850 North 5th Street • Apt. 103 • Baton Rouge, Louisiana 70802 • (504) 344-3326

April 12, 1984

Colonel Robert C. Lee, U.S. Corps of Engineers Tor

District Engineer P.O. Box 60267

New Orleans, LA 70160

League of Women Voters of Louisiana From:

Charlotte Fremaux, Natural Resources Bette Bornside. President

League of Women Voters of New Orleans League of Women Voters of Jefferson Parish

Public Hearing: Draft Main Report and Draft Supplement to the Environmental Res Impact Statement (DSEIS) for the Lake Pontchartrain, LA, and Vicinity Hurricane Protection Project, Reevaluation Study.

Dear Colonel Lee:

The League of Women Voters of Louisiana, the League of Women Voters of New Orleans and the League of Women Voters of Jefferson Parish appreciate the opportunity to review at public hearing the Lake Pontchartrain Hurricane Protection Project also known as the High Level Plan.

The following statements represent basic League positions on wetland protection, resource management and safeguard of water quality as they particularly relate to the Proposed Project.

. New Orleans East: We support the exclusion of the 13,000 acre wetland area from the hurricane protection system. Soil and subsidence conditions favor opening these marshes to natural estaurine status providing valuable habitat in the basin and water recharge. Soil and subsidence conditions do not provide adequate stability for development unless costly safeguards are required, Frequently residents are faced with poor streets, drainage, etc. It is not clear if the cost of potential urbanization in a flood-prone area is reflected in the benefit analysis.

Executive Order 11880, Protection of the Wetlands, directs federal agencies to avoid by all practicable measures and alternatives construction in wetlands. The Maxent Canal Levee appears to be an acceptable and less damaging alternative.

- . St. Charles Parish: We support protection of the 3,000 acres of wetlands which the north of Airline Highway alignment would enclose. This would require culverts to maintain the existing hydrology and would open the area to the possibility of future development which the south of the Airline Hig May would have avoided. The piecemeal destruction of viable habitat by seemingly separate parcels often prevents grasp of the event before it is too late.
- We view with concern the proposal to dredge material . Jefferson Parish: from Lake Pontchartrain, a shallow estauring basin already impacted by a variety of stresses from development, salt water intrusion, etc. The size and depth of the dredge holes will result in significant degredation. The alternate use of levee material from the nearby Bonnet Carre Spillway is urged and further information as to this alternative will provide citizens with assurance that the long term protection of populations is coupled with an equally long term concern for the natural resources which support these Thank you for your consideration. (Mouthe fundament

EXHIBIT K



## UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration NATIONAL MARINE FISHERIES SERVICE

Southeast Region 9450 Koger Boulevard St. Petersburg, FL 33702

April 11, 1984 F/SER112/DM:gog 409/766-3699

Colonel Robert C. Lee
District Engineer, New Orleans District
Department of the Army, Corps of Engineers
P. O. Box 60267
New Orleans, LA 70160

Dear Colonel Lee:

On February 24, 1984 we responded to your December 16, 1983 request for our views and comments on the December 1983 Draft Main Report (DMR) and Draft Supplemental Environmental Impact Statement (DSEIS) Lake Ponchartrain, Louisiana, and Vicinity Hurricane Protection Project. The National Marine Fisheries Service (NMFS) comments on the DSEIS were forwarded for inclusion in the Department of Commerce's comments submitted to the Corps of Engineers (Corps) under provisions of the National Environmental Policy Act of 1969. This statement is to reiterate the views we submitted on February 24, 1984 on the plans presented in the DMR, as well as discuss some items of which we have recently became aware. You have indicated that the purpose of the proposed and partly completed project is to provide hurricane flood protection to the metropolitan New Orleans area, including St. Charles, Jefferson, Orleans, and St. Bernard parishes.

Two hurricane protection plans are presented in the DMR (Syllabus page 1), (a) the use of barrier structures across tidal openings (Barrier Plan) and (b) raising the height of existing levees (High Level Plan). The Tentatively Selected (TS) High Level Plan, determined by the Corps as the most feasible one, would involve topping of existing levees and construction of a portion of new levee in the St. Charles Parish area. Under this TS plan, that new levee in St. Charles Parish would also be realigned to just north of Airline Highway instead of along the lakefront as originally authorized. The Barrier Plan, which we commented on previously (March 21, 1975, May 18, 1978, and June 27, 1978), is considered by the NMFS as being much more detrimental to marine fishery resources and their habitats than the TS High Level Plan. The Barrier Plan would have destroyed 28 acres of lake bottom, 2,363 acres of marsh and caused extensive adverse impacts to the estuarine-dependent living marine resources that utilize Lake Ponchartrain. In addition, the Barrier Plan's St. Charles Parish Lakefront Levee alignment by providing hurricane flood protection to about 40 square miles of undeveloped wetlands north of Airline Highway would have increased the probability of future drainage and/or landfill for subsequent development within those wetlands.

While the TS High Level Plan would be less damaging than the Barrier Plan, it would still adversely impact an estimated 54 acres of saline/brackish marsh and 984 acres of lake bottom. Filling some of the open water in Lake Ponchartrain and the adjacent marsh would eliminate some nursery habitat and contributions of detritus and nutrients to the marine food web. Also, the degrada-

tion through deepening of several hundred acres of the lake bottom with the TS plan is of great concern to us since that plan calls for extensive deep dredging for borrow material along the lakefront. The predicted resulting anoxic conditions of the more than 300 acres of deep borrow area in the lake along with subsequent accumulation of industrial and residential effluents could further degrade the previously shallow productive benthic habitat. Indicative of the Corps' recognition of the value of this existing lake bottom near the shore is the fact that the Corps has not permitted shell dredging within one mile of the shoreline.

Some of the above impacts from the TS plan could be further reduced by revising the proposed construction. For instance, the wetlands loss still anticipated in St. Charles Parish could be further reduced by realigning the levee, now proposed to be parallel and slightly north of Airline Highway, to be contiguous to that highway. Also, alternative sources could be used for needed fill material which would reduce or eliminate any need for dredging material from the lake. Some suggested sources for levee material are the Bonnet Carre' Spillway area, the freshwater diversion channel adjacent to the north side of the Bonnet Carre' Spillway proposed in the TS plan for the Mississippi and Louisiana Estuarine Areas feasibility study, the Mississippi River bottom and upland/fastland sites. Obtaining the needed borrow material without dredging the lake bottom could greatly reduce adverse impacts. Reduction of adverse impacts would, in turn, reduce the amount of offsetting mitigation needed.

Mitigative projects, such as the St. Bernard Parish Marsh Management Plan for enhancement of those wetlands, should be implemented. Another project to be considered for mitigation to offset the adverse impacts to marine fishery resouces would be restoring, to the greatest extent possible, marsh and water circulation where the channel was dredged for the Gulf Intracoastal Waterway to by-pass the tidal barrier that would have been constructed at Chef Menteur Pass under the Barrier Plan. Also, should the Corps finally decide not to issue the permit requested by New Orleans East, Inc. (NOE), the Maxent Canal alignment shown on Plat 6 could be used instead of the proposed east levee and reestablishment of tidal exchange to that undeveloped 13,000 acres of wetland habitat in the NOE area could then be considered as mitigation to benefit estuarine fisheries in the High Level Plan. The Maxent Canal alignment was rejected by the Corps in favor of the present levee alignment due in part to the existing levee and a request by NOE to develop 9,800 acres of those wetlands. Pending the final decision on the NOE permit request, the Maxent Canal alignment should remain a viable alternative in the High Level Plan.

In addition, since we have recently been advised of accelerating marsh loss from shoreline erosion and salt water intrusion in the St. Charles wetlands north of Interstate Highway #10, we also recommend consideration of mitigation measures to reduce these impacts. Such measures could involve stabilizing the Lake Ponchartrain shoreline between St. Rose Canal and Bayou Labranche and plugging the canals draining into the drainage canal on the Jefferson - St. Charles Parishes' boundary. The major source of salt water intrusion appears to have been from the Mississippi River - Gulf Outlet by way of the Inner Harbor Navigation Canal.

It is stated in the DMR (page 52) that "As far as practical, plans should be formulated to maximize the beneficial effects and minimize the adverse effects of the considered improvements." The DMR also states the plan should be environmentally acceptable. The NMFS feels that selection of the High Level Plan would be environmentally acceptable with regard to marine fishery resources provided (1) the St. Charles reach is aligned contiguous to Airline Highway, (2) the lakefront levee is built out of hauled fill so that there would be little or no dredging in Lake Ponchartrain and (3) sufficient offsetting mitigation

is implemented concurrently with the project construction.

In view of the above, we concur with tentative selection of the High Level Plan, rather than the Barrier Plan as the less damaging construction alternative. However, we recommend that detailed plans be developed to mitigate remaining adverse impacts that cannot be reduced through alternate borrow sources and/or levee alignments as suggested above. The mitigative work should be done simultaneously with project construction of the High Level Plan. As mitigation is an integral part of the plan and the DMR (page 52) states that "Federal participation in developments also should ensure that any plan is complete within itself, . . .", the completed plans for the offsetting mitigation should be presented in the Final Main Report.

The NMFS would be pleased to coordinate with the Corps in development of plans for mitigation. Thank you for this opportunity to review and comment on this proposed project.

Sincerely yours,

Richard J. Hoogland

Chief, Environmental Assessment

Branch

EXHIBIT L



April 12, 1984

Col. Robert Lee, District Engineer U.S. Army Corps of Engineers P.O. Box 60267
New Orleans, LA 70160

Dear Sir,

As president of Save Our Coast I am speaking for myself in that capacity and for the board of directors of that organization.

Our group has a strong interest in this hurricane protection project and we generally favor the overall plan as outlined in the December 1983 draft. However we do have several concerns. They are the following:

- 1. The plan includes the building of a massive barrow pit in Lake Pontchatrain 9 miles long 50-60 feet deep and 500 feet wide. We are completely opposed to this pit as it would completely destroy close to 600 acres of the lake bottom. This is well documented by your draft, page C VI 25 and the U.S. Fish and Wildlife portion of the draft pages 35 and 36. We would recommend a highland source of barrow material for this portion of the project.
- 2. We are concerned with the cummulative impacts of other actives such as shell dredging, other dredge activities on the lake, urban runoff, sewerage in flow and all other adverse impacts. We would like to see this point addressed especially as it relates to the barrow pit in the lake.
- 3. Water quality is of extremes importance if Lake Pontchatrain is to ever recover. The sink holds portion of the plan would seriously impact in a negative way water quality in the area surrounding the construction activity for a period of at least three years.

- 4. Worst case conditions have not been considered and should be thoroughly investigated before this plan is implemented.
- 5. Purchase of ten thousand acres of wetlands on the New Orleans East Area should be considered as the loss of this area is almost certain once levee protection is provided.
- 6. We would recommend that the levee have gated openings so that water circulation and esturine organism movement in the wetlands area will be maintained during non-hurricane periods.
- 7. A specific mitigation plan that compensates for all past and future damages to wetlands, fish, wildlife, and water quality should be a part of any final plan sent to Washington.

the We trust in corps infinite wisdom to resolve these concerns.

Sincerely,

Harold J. Schoeffler

President

Save Our Coast

This is another typical example of the corps of Engineers is lack of investigation into the full impact of a problem in our state. There was an Enviorment Surget study made on this project Obret tdill not fully addition the fact that this is not an isolated problem in This state - such es all the shell dredging going on in this state coastel you The reknown biologist de Rendand of Jeyas AMM and De halter Sekon of Lesource Rove unequivicably stated that Lake Pouchatrain is on the neige of eftiration as a Does the Corp of Engineers male decisions on scientific study or too political pressure?

DI am a layman but even I on understand that digging a Hole in the middle of Hade Ponchatrain is obviously zuroug. Before adding to the dethise of the Ele, material could be talen From alternate sources, such as the Bonne Carre Spillway. Co Save Our Coast supports the concept of Luricone Throtection but if the Corps is beincerely interested in Lurricone protection then why has their stupidety is allowed the dredging of 30 miles To barrier reefs that afforded Hurricane protection for Central 7) What good are these public Rearings when the Corps of remeers do as they dam please! They do not listen to the people or scientific evidence - las Rearings bell Bre in new Olders and New Heria in 1982

I) Sove Our Coast in already involved in a suit against Itle Corps of Engineers for stole bledglig permits in Lake Powela train it is our feeling Hat This dredging of L Lole I miles long by 600, for wide by 50 ft deep trapesents a release activity that destroys marine Labitat that would certainly warrent litigation if permitted by the Corps. DWill Colfee and the Coyand Engineers mekeren independent study of the Euroment impacts discussed in the chrisenmental Assessments and Enviornmental den the agencies of the per their practice in the past (10) Disling is getting worse in Lake Porkletrali levery year what kind of singart will this
foolish dredging of such a giant
bloke lave on the fishing crobing
and shringing in Lake Posilitain.

W Scientific studies of this type a deep blobe in a Shellow lotte collection of topic materials, high salinity levels, and low of ygen? the ente result of which Ois another huge blead bold in our lake Par created great water quality problems, and this project of water for three years as planned, Complete wetter quality is Jone for much blonger than Hawld I Schaffle Pre. Sove Our Coas Vine Pres Sam Dur Coo alful Sitter DIRECTOR



SAV

P. O. BOX 518 NEW IBERIA, LOUISIANA 70560

### NEWS RELEASE # 2

NOT FOR RELEASE UNTIL AFTER 10:00 P.M. THURSDAY APRIL 12, 1984 SEARCH WIRE SERVICES

The entire leadership of Save Our Coast (S.O.C.) is to appear before the Corps of Engineers (C.O.E.) on Thursday April 12, 1984 at 7:00 P.M. at John F. Kennedy High School in New Orleans. This C.O.E. public hearing concerns the further destruction of Lake Ponchatrain by removal of an area of water bottom 9 miles long, 600 feet wide and 50 feet deep. This is to build a Hurricane levee for the New Orleans area.

S.O.C. supports a Hurricane levee, but strongly opposes the concept of further dredging in the lake. Alternatives such as material from the Bonnet Carre' Spillway could be better and even cheaper.

The following points emphasize the unscientific decisions, void of in depth study, that is becoming characteristic of the C.O.E..

- 1) Both LSU amd Texas A & M scientists agree Lake Ponchatrain is almost a dead lake. Why does the C.O.E. permit any dredging?
- 2) Almost 40 miles of barrier reefs that represent our central coast has been dredged to oblivion under the very nose of the C.O.E..
- Water quality problems have already caused a halt in shell dredging in Lake Maurepas. Why add more gas to the fire?
- 4) The authoritative study "Biological Implications of Dredge Holes" by Ralph C. Pisapia of the U.S. Fish and Wildlife Service clearly teaches of the damage done by dredging deep holes. Lack of flushing causes accumulation of toxic substances, decaying organic matter, anoxia, and other adverse effects.

Save Our Coast is a citizens group, with no vested interest, concerned about the erosion of our beautiful Louisiana Coastal Zone. We are not scientists but interested enough to study and learn what authoritative documents teach about this problem. Is it too much for America to ask this of the U.S. Corps of Engineers.

Sincerely,

Harold I beharften

President, Save Our Coast

EXHIBIT M



### United States Department of the Interior

FISH AND WILDLIFE SERVICE

POST OFFICE BOX 4305 103 EAST CYPRESS STREET LAFAYETTE, LOUISIANA 70502

PUBLIC HEARING STATEMENT OF
U.S. FISH AND WILDLIFE SERVICE
ON THE LAKE PONTCHARTRAIN, LOUISIANA,
AND VICINITY HURRICANE PROTECTION PROJECT
PRESENTED APRIL 12, 1984

Colonel Lee, distinguished guests, ladies and gentlemen, my name is Robert Strader. I am presenting this statement on behalf of Mr. James W. Pulliam, Jr., Regional Director, U.S. Fish and Wildlife Service, Atlanta, Georgia. My statement represents the views of the Fish and Wildlife Service on the tentatively selected plan for the Lake Pontchartrain, Louisiana, and Vicinity Hurricane Protection project.

Under the authority of the Fish and Wildlife Coordination Act, the National Environmental Policy Act, and other legislation, the Fish and Wildlife Service has been participating in the planning of this project since the 1950's. Lake Pontchartrain is part of a highly productive estuarine ecosystem; it supports a wide range of fish and wildlife species, some of which are considered by the Fish and Wildlife Service to be Species of Special Emphasis on a national or regional basis. These include the bald eagle, several species of migratory waterfowl, American woodcock, mourning dove, American alligator, and numerous others. The fishery resources of Lake Pontchartrain are extremely important from a commercial and recreational standpoint. Estuarine-dependent shrimp, crabs, and finfishes utilize the low-to-moderate salinity waters of Lake Pontchartrain as nursery areas and move to more saline waters as they mature.

In our February 22, 1975, public hearing statement, the Fish and Wildlife Service indicated its concerns regarding the potential effects of the then-proposed tidal barriers at Chef Menteur and the Rigolets Passes on Lake Pontchartrain salinities and the movement of fish and shellfish through those passes. Since that time, the impacts of the High-level Plan and Barrier Plan have been analyzed and compared. The results of this analysis, reported in our draft Fish and Wildlife Coordination Act report, indicate that completion of the High-level Plan would be far less damaging to fish and wildlife resources than completion of the Barrier Plan. Therefore, the Fish and Wildlife Service concurs with the Corps of Engineers' selection of the High-level Plan, rather than the Barrier Plan, as the tentatively selected plan.

In our January 28, 1983, preliminary draft Fish and Wildlife Coordination Act Report and in our October 13, 1983, draft Fish and Wildlife Coordination Act Report, the Service made the following recommendations to reduce impacts on fish and wildlife resources:

- 1) Eliminate the St. Charles Parish alignment, or, if this levee segment is built, operate the proposed water control structures to assure water circulation and estuarine organism movement through the levee.
- Purchase non-development and flowage easements over the 9,700-acre wetland area in New Orleans East and modify the water control structures along the South Point to Gulf Intracoastal Waterway levee segment to allow water and estuarine organism movement through the levee, between the enclosed wetland area and the adjacent estuary.
- 3) Eliminate or reduce impacts associated with the proposed borrow holes in Lake Pontchartrain adjacent to the Jefferson Parish Lakefront levee by either hauling levee material from another area or developing a dredging method that will alleviate water quality or biological productivity problems caused by these holes.
- 4) Develop a mitigation plan that will fully compensate for all quantifiable project impacts to biological productivity resulting from past and future project work and that will be implemented simultaneously with construction of all project features.

Incorporation of a mitigation plan into the main report and supplement to the environmental impact statement is necessary if timely compensation of damages to fish and wildlife resources is to become an integral part of project funding and construction. The addition of a mitigation plan to these reports prior to their being forwarded to Washington for approval and funding will insure full compliance with the Fish and Wildlife Coordination Act and National Environmental Policy Act.

In the St. Charles Parish portion of the project area, the Service considers a levee with gated water-control structures that follows an alignment immediately adjacent to Airline Highway rather than 500 to 1,000 feet north of the highway to be the least damaging, viable alternative. We voiced our support for such an alternative alignment during a recent meeting attended by members of your staff.

The Service recognizes that project modifications to date have significantly reduced impacts to fish and wildlife resources. We stand ready to assist the Corps of Engineers in the refinement of measures to further mitigate those impacts.

Thank you.

EXHIBIT N



# CLIO Sportsman's LEAGUE



P. O. BOX 26353 • NEW ORLEANS, LA. 70186

4/12/84

My name is Glenn Mercadal and I'm here representing the Clio Sportsman's League of New Orleans whose membership comes from surrounding parishes as well as New Orleans.

I would first like to thank Colonel Lee and the Corps for holding this public meeting at a time when interested groups and individuals would be able to attend.

As we have done in the past, we would once again like to be put on record as opposing the construction of any barrier plan. We would also like to be put on record as not being opposed to hurricane protection but, being opposed to the protection of undeveloped private property at the expense of the public. Too many times so called "hurricane protection" has caused either directly or indirectly the development of acres upon acres of vital wetland habitat.

In St. Charles Parish we favor levee alignment #3. This alignment would provide the maximum opportunity for hurricane protection with a minimum amount of habitat loss.

This levee alignment, #3, should be immediately adjacent to the Airline highway and only deviate to protect existing developments north of the Airline highway. Such a levee should have several gated structures, not drainage structures, so that water circulation can be maintained.

In Jefferson Parish, the idea of dredging Lake Pontchartrain for levee material is totally unexceptable. The present trend seems to be finally shifting in the preservation of the lake. Although suffering from shell dredging, salt water intrusion, sewerage and urban runoff, steps such as limited dredging, new treatment plants and fresh water diversion structures are existing or in the plans to solve many of these problems.

A hole as described for levee construction would do nothing but harm. The Corps themselves even feel that physical and chemical stratification would occur and that such an area would become unfavorable to aquatic life. In lieu of dredging the lake the idea of hauling in fill seems the most environmentally favorable.

In New Orleans East a situation exists which should have never happened and is definitely a prime example of how so called "hurricane protection" has caused the development of wetlands.

Although we tend to favor the Maxent Canal alignment (#2) such a levee would be inside an already existing levee.

Since the chance of removing an existing levee is remote the Maxent Canal alignment would be wasteful. This also seems to remove any real alternative to the existing levee alignment. We therefore can only favor the existing levee alignment with adequate water control structures. Such structures should be in both the eastern most alignment and the alignment north of I-10. Efforts should be made to see that the area bounded by Paris road, Highway 90, the eastern most levee alignment and Lake Pontchartrein be maintained in a wetland status and development limited.

We would also like to point out that unsuspecting home owners have had on-going serious sinking problems as a result of development in New Orleans East.

The St. Bernard levee alignment is virtually in the same situation as New Orleans East. Since levees already exist we can only recommend that improvements be made and that an adequate number of water control structures be installed. Development should be closely monitored and limited.

Mitigation is a very important aspect of this project. Although mentioned, there is no real specific proposed plan. The Corps should recommend a specific plan which should offer compensation for all past and future project damages to fish, wildlife and their habitat.

A possible mitigation for New Orleans East would be the purchase

of non-development rights and flow easements over such property.

No matter what mitigation plan is chosen a key issue we would like to stress is that mitigation must, we repeat, must, become a feature of any final plan before being sent to Washington for funding.

In closing, we again thank Colonel Lee and the Corps for the opportunity to express our views and request that they be considered EXHIBIT O



## CERTIFIED - P-669-875-509

May 11, 1984

Colonel Robert C. Lee District Engineer New Orleans District Corps of Engineers P.O. Box 60267 New Orleans, Louisiana 70160

Dear Colonel Lee:

Through this letter I wish to submit comments on the "Draft Main Report and Draft Supplement to the Environmental Impact Statement, Lake Pontchartrain, Louisiana, and Vicinity Hurricane Protection Project," dated December, 1983 (DEIS). These comments are submitted in behalf of New Orleans East, Inc., for whom our firm serves as environmental and planning consultant.

New Orleans East, Inc., is a major landowner in eastern Orleans Parish and owns approximately 28,000 acres of land that will be directly or indirectly affected by the proposed project. Of the Corporation's holdings, approximately 18,100 acres lie inside of the proposed levee alignments and approximately 9,900 acres lie outside of the alignments. Approximately 5500 acres of the Corporation's land inside of the proposed alignment is presently under development.

As indicated in the DEIS, New Orleans East, Inc., has applied for a permit to drain 9800 acres of land inside of the existing levee alignment in preparation for additional urban development. This proposed project is consistent with long-term land use plans of the Orleans Parish Planning Commission and the Orleans Parish Council. Such plans for drainage and development of this area have been approved and endorsed by the parish government since the 1950s. The project will result in an urban development that has minimal environmental impacts, provides protection against natural hazards, and which will provide major social and economic benefits to the City of New Orleans and the region. The plans for this project are subject to further public review and permit procedures and as indicated in the DEIS are a separate issue from the hurricane protection levee.

Two possible alignments for the high level plan are considered in the DEIS in the area of the New Orleans East, Inc., properties. The alignment tentatively selected by the Corps follows existing hurricane protection levees. The alternative in designated as the Maxent Canal alignment.

The Maxent Canal alternative alignment would require significant acreage of additional right-of-way through New Orleans East, Inc., property. It should also be pointed out that a segment of Interstate 10, one of the major hurricane evacuation routes for the City of New Orleans, is located within the area enclosed by the existing levee alignment. This section of I-10 was constructed on a low embankment with an average surface elevation of 5.2 feet above mean sea level. Its design was based upon the assumption that it would be within the confines of the hurricane protection levee

rage z Colonel Robert C. Lee May 11, 1984

system and that the area adjacent to the embankment would be drained. Abandonment of the existing levee alignment in favor of the Maxent Canal alignment may result in the need to increase the elevation of the roadbed and make other design changes along this segment of the interstate. It appears that these costs have not been considered in comparing the alternatives.

The Corporation favors the tentatively selected high level plan which follows the existing levee alignment in Orleans Parish. This plan will provide needed flood protection for areas currently under development, can be done for the least cost, will require the least amount of additional right-of-way, and will not foreclose options for future land use change that are consistent with good regional planning.

The "Announcement of Public Meeting" for the Hurricane Protection Project, dated March 9, 1984, mentions marsh restoration work at the Chef Menteur barrier structure site. Construction of a bypass channel of the Gulf Intracoastal Waterway around the structure site had begun prior to the court order that stopped the original barrier plan. Diked areas along the bypass channel have been opened and closures have been built in flotation channels and borrow pits to restore natural drainage and tidal flow. The announcement indicates that "the amount of environmental damage at this site requiring mitigation is being reevaluated in light of this restoration work." Since this damage affects New Orleans East, Inc., properties, the Corporation wishes to be kept fully apprised of all such reevaluations and proposals for restoration and/or mitigation in the vicinity of the barrier structure site as well as any other proposals for mitigation which may affect its properties.

It should also be noted that the long term plans for New Orleans East, Inc., for use of this strategically located property will be consistent with the approved plans of Orleans Parish, both in regard to areas designated for development, and for areas designated for conservation management. New Orleans East, Inc., has always been, and continues to be supportive of projects that represent a wise use of the land and its resources. It is the Corporation's intention to work in conjunction with public bodies in moving toward a long-term, multi-use plan for this strategically located property that will serve the people of the region in the best possible way.

Thank you for providing the opportunity to comment on this important project.

Sincerely yours,

Sherwood M. Gagliano, Ph.D. Agent for New Orleans East, Inc.

SMG/ld

cc: Nolan Marye

New Orleans East, Inc.

EXHIBIT P

STATEMENT: LAKE PONTCHARTRAIN AND VICINITY HURRICANE PROTECTION LEVEE

IN OUR STATEMENT ON THIS MATTER DELIVERED AT A PUBLIC
HEARING ON FEBRUARY 22, 1975, WE DISCUSSED THE LEVEE ALIGNMENT IN
ST. CHARLES PARISH AND ADVOCATED THE U. S. HIGHWAY 61 ALIGNMENT.
THIS ADVOCACY WAS BASED UPON SEVERAL CONSIDERATIONS THAT WE THOUGHT
PARAMOUNT AT THAT TIME. THOSE CONSIDERATIONS INCLUDED THE ADVERSE
IMPACT OF THE AUTHORIZED ALIGNMENT ON THE PRODUCTIVITY OF LAKE
PONTCHARTRAIN, AND THE POTENTIAL FOR FURTHER ENCROACHMENT OF
DEVELOPMENT INTO THE WETLANDS THAT WOULD HAVE BEEN ISOLATED BY THE
HURRICANE PROTECTION LEVEE ALONG THE LAKESHORE. ON THESE TWO POINTS
OUR VIEWS REMAIN BASICALLY UNCHANGED. ALTHOUGH WE REALIZE THAT 404
HAS ALTERED THE COMPLEXION OF THE DEVELOPMENT ISSUE, IT HAS NOT BEEN
ALTERED SUBSTANTIALLY ENOUGH TO CAUSE US TO TOTALLY REVERSE OUR STANCE.

OUR APPROACH TO THE IMPACT ANALYSIS AT THAT TIME WAS FROM AN AQUATIC ECOSYSTEM PERSPECTIVE, I.E. THE EFFECTS ON THE LAKE AND ITS PRODUCTIVITY. THE PROBLEMS WHICH HAVE SINCE COME TO LIGHT AFFECTING THE TERRESTRIAL SYSTEM IN THE AREA SUCH AS SALTWATER INTRUSION AND SUBSIDENCE WERE EITHER OVERLOOKED OR NOT CONSIDERED SIGNIFICANT AT THE TIME.

WE NOW FIND OURSLEVES IN A POSITION OF NECESSARILY ASSESSING THE POTENTIAL IMPACTS FROM BOTH THE AQUATIC AND TERRESTRIAL PERSPECTIVE.

THE WETLANDS ARE NO LESS IMPORTANT TO THE LAKES PRODUCTIVITY TODAY THAN THEY WERE NINE YEARS AGO, HOWEVER THESE WETLANDS ARE BEING RAPIDLY DEGRADED, AND IN SOME CASES CONVERTED TO OPEN WATER, THUS LOWERING THEIR VALUE BOTH AS AN AQUATIC AND A TERRESTRIAL ECOSYSTEM. THIS DEGRADATION IS MOST NOTICEABLY MANIFESTED IN THE REDUCTION OF THE QUALITY OF WINTERING HABITAT FOR MIGRATORY WATERFOWL. THE INTRODUCTION

OF THE ALLIGATOR FLEA BEETLE INTO THE UNITED STATES BY THE CORPS OF ENGINEERS AND ITS EVENTUAL INVASION OF THE ST. CHARLES PARISH MARSHES ELIMINATED THIS IMPORTANT MARSH SEMI-AQUATIC PLANT. ITS REMOVAL PERMITTED AN ACCELERATED INTERCHANGE OF WATER FROM THE INTERIOR THE ILLINOIS GULF CENTRAL RAILROAD EMBANKMENT MARSHES AND SWAMPS. HAS PLAYED A KEY ROLE IN RETARDING THE DEGRADATION OF THESE MARSHES BY CONCENTRATING THE SALTWATER INTRUSION ALONG THE WATERWAYS LEADING TO THEIR TRESSELS. THIS IS CLEARLY SHOWN BY THE ESTABLISHMENT OF SALTWATER PLANT COMMUNITIES SUCH AS WIREGRASS ON THE RIVER SIDE OF THE RAILROAD EMBANKMENT ADJACENT TO THESE OPENINGS. THE ALARMING EDAPHIC CHANGES IN THESE MARSHES IS NOT ONLY LIMITED TO THE MARSHLAND BUT HAS BEGUN TO CLEARLY DEMONSTRATE ITSELF IN THE CYPRESS TUPELO SWAMP COMPLEX. EACH YEAR THERE IS AN INCREASING NUMBER OF CYPRESS WHICH FAIL TO LEAF OUT IN THE SPRINGTIME AND THE GENERAL HEALTH AND VIGOR OF THE SWAMP IN THE EASTERN PART OF THE AREA ARE CLEARLY SHOWING THE STRESS OF THIS IS WHERE THE SOUTHERN BALD EAGLE NEST IS SALTWATER INTRUSION. LOCATED AND SHOULD BE GIVEN HIGH PRIORITY AS CRITICAL HABITAT FOR THIS ENDANGERED SPECIES.

THE ENCROACHMENT OF THE LAKE INTO THE ST. CHARLES WETLANDS MUST

BE RETARDED OR REVERSED, IF POSSIBLE, TO MAINTAIN THE BALANCE THAT

THAT

HAS EXISTED HERE FOR SOME TIME. A MEANS THAT AQUATIC ORGANISMS MUST

STILL HAVE ACCESS TO THE WETLANDS AND THE SCENIC STREAMS MUST REMAIN

INTACT, BUT THE WETLANDS, TO MAINTAIN THEIR IMPORTANCE TO THESE

ORGANISMS MUST ALSO BE MAINTAINED.

THE ONLY WAY THAT THE BALANCE CAN BE PRESERVED IS TO PREVENT
FURTHER EROSION AND SALTWATER INTRUSION INTO WETLANDS. THE PREVENTION
OF THE TWO MENTIONED ACTIVITIES COULD BE ACCOMPLISHED BY BUILDING THE

LEVEE ON THE LAKE FRONT, BUT THAT WOULD NOT MAINTAIN THE BALANCE AND AGAIN RAISE THE FORMER OBJECTIONS. BUILDING THE LEVEE ALONG HIGHWAY 61 WILL NOT, BY ITSELF, PREVENT THE FURTHER DEGRADATION OF THESE IMPORTANT WETLANDS. THEREFORE, A COMBINATION OF METHODS MUST BE EMPLOYED TO PROVIDE BOTH HURRICANE PROTECTION FOR THE DEVELOPED AREAS WHILE MAINTAINING THE INTEGRITY OF THE WETLANDS AND THEIR RELATIONSHIP TO THE LAKE.

IT IS ESSENTIAL THAT <u>SOME</u> WORK BE ACCOMPLISHED ALONG THE LAKESHORE OF ST. CHARLES PARISH BETWEEN THE BONNET CARRE' AND THE JEFFERSON
PARISH LINE. IF THIS IS NOT ACCOMPLISHED THEN THE MARSHES AND SWAMPS
WILL CONTINUE TO CONVERT TO OPEN WATER EVENTUALLY RESULTING IN A
LAKESHORE LEVEE ALIGNMENT BY DEFAULT. THAT IS THE LEVEE OR THE ILLINOIS
GULF CENTRAL RAILROAD EMBANKMENT WILL BECOME THE LAKESHORE.

ST. CHARLES PARISH HAS A PLAN (A PORTION OF WHICH HAS BEEN IMPLEMENTED) WHICH SHOULD BE OF BENEFIT TO THE WETLANDS HERE. WE ASK THE CORPS, AS PART OF THE MITIGATION PACKAGE FOR THIS PROJECT, TO ASSIST AND ENCOURAGE ST. CHARLES PARISH AND THE STATE OF LOUISIANA IN FUNDING AND IMPLEMENTING THIS PLAN, AND/OR CONSTRUCT SUCH BARRIERS, WATER CONTROL STRUCTURES AND APPURTENANCES THAT ARE REQUIRED TO STABILIZE AND PRESERVE THE ST. CHARLES WETLANDS WHICH WILL BE IMPACTED BOTH DIRECTLY AND INDIRECTLY AS A RESULT OF THIS PROJECT.

Unless some action is taken to maintain these wetlands and their ecological significance to Lake Pontchartrain, St. Charles, Jefferson and Orleans Parishes, the Department of Wildlife and Fisheries cannot fully support the U. S. 61 alignment despite the stand that we have taken in past years.

VI. SCENARIO PREPARED FOR PUBLIC MEETING

## HURRICANE PROTECTION PROJECT 12 APRIL 1984 PUBLIC MEETING OPENING REMARKS

THEIS: GOOD EVENING LADIES AND GENTLEMEN, WELCOME TO THIS MEETING. I AM ARTHUR THEIS, THE CHIEF ENGINEER FOR THE OFFICE OF PUBLIC WORKS OF THE LOUISIANA DEPARTMENT OF TRANSPORTATION AND DEVELOPMENT. (INTRODUCES OPW STAFF) THE OFFICE OF PUBLIC WORKS IS A STATE AGENCY DESIGNATED TO REPRESENT OUR STATE IN THE REVIEW AND COORDINATION OF WATER RESOURCES STUDIES AND PROJECTS IN LOUISIANA. OUR PURPOSE HERE THIS EVENING IS TO GIVE YOU AN OPPORTUNITY TO PRESENT YOUR VIEWS ON THE TENTATIVELY SELECTED PLAN FOR COMPLETING THE ONGOING LAKE PONTCHARTRAIN, LOUISIANA, AND VICINITY HURRICANE PROTECTION PROJECT.

THE CORPS' PRESENT STUDIES WERE BEGUN AS A RESULT OF LAWSUITS FILED IN 1975 AGAINST THE PROJECT AND A RESULTANT 1977 COURT INJUNCTION AGAINST PORTIONS OF THE PROJECT. THE GOAL OF THESE STUDIES IS TO DETERMINE THE BEST PLAN OF ACTION TO COMPLETE THE HURRICANE PROTECTION PROJECT AND LEGALLY DOCUMENT THE PLAN BY SUPPLEMENTING THE EXISTING ENVIRONMENTAL IMPACT STATEMENT.

PLEASE KEEP IN MIND THAT PUBLIC MEETINGS SUCH AS THIS ONE ARE HELD TO OBTAIN THE VIEWS AND OPINIONS OF THOSE OF YOU WHO MAY BE AFFECTED BY IMPLEMENTING THE PROPOSED PLAN.

AT THIS TIME I WOULD LIKE TO INTRODUCE TO YOU COLONEL ROBERT LEE, DISTRICT ENGINEER OF THE NEW ORLEANS DISTRICT OF THE CORPS OF ENGINEERS WHO WILL CONDUCT THE BUSINESS PORTION OF TODAY'S MEETING.

LEE: LADIES AND GENTLEMEN, AS MR. THEIS SAID, WE ARE HERE THIS EVENING TO PRESENT THE DETAILS OF OUR TENTATIVELY SELECTED PLAN FOR PROVIDING HURRICANE FLOOD PROTECTION AT THE EARLIEST POSSIBLE TIME FOR PEOPLE RESIDING IN THE GREATER NEW ORLEANS METROPOLITAN AREA. THIS IS THE "HIGH LEVEL" OR LEVEES ONLY PLAN. AS THE PROJECT MANAGER WILL EXPLAIN, WE DECIDED ON THE HIGH LEVEL PLAN BASED ON TWO MAJOR CONSIDERATIONS. FIRST, THIS PLAN WILL PROVIDE HURRICANE PROTECTION TO THE CITIZENS OF GREATER NEW ORLEANS AT THE LOWEST COST, AND SECONDLY, IT WILL BE LESS ENVIRONMENTALLY DAMAGING THAN THE PREVIOUSLY PROPOSED BARRIER PLAN. WE EXPECT TO PROVIDE SIGNIFICANT PROTECTION TO THE MAJORITY OF AREA RESIDENTS BY 1990 WITH THIS PLAN.

This plan was presented to the public once before in November 1981 at a meeting held here. Since that time, the plan has been modified to include protection for the east bank of St. Charles Parish. A draft environmental impact statement was prepared and was made available to the public in December 1983 for review and comment. We will consider written comments received on the EIS and statements made at this meeting in preparing the final EIS. When finalized, the EIS will be submitted to the Environmental Protection Agency as a supplement to the existing EIS.

I'D LIKE TO BRIEFLY EXPLAIN HOW WE PLAN TO PROCEED THIS EVENING. FIRST, WE'LL GIVE YOU A PRESENTATION ON OUR STUDY FINDINGS. FOLLOWING OUR PRESENTATION, WE'LL RECEIVE COMMENTS BY INDIVIDUALS BEGINNING WITH ELECTED AND APPOINTED OFFICIALS. WITH US TONIGHT ARE ... (RECOGNIZES MEMBERS OF CONGRESS AND IMPORTANT OFFICIALS).

I WOULD ALSO LIKE TO INTRODUCE SEVERAL MEMBERS OF MY STAFF WHO ARE WITH ME TODAY. THEY HAVE BEEN DIRECTLY INVOLVED IN THE LAKE PONTCHARTRAIN STUDY. (INTRODUCES STAFF). THESE FOLKS WILL BE AVAILABLE AFTER THE MEETING SHOULD YOU CARE TO SPEAK TO THEM ABOUT THE PROJECT.

At this time I'll have the study manager, Lynn Devaul present our study findings-

DEVAUL: THANK YOU COL LEE

(SLIDE 1) THE LAKE PONTCHARTRAIN, LOUISIANA, AND VICINITY HURRICANE PROTECTION PROJECT AS ORIGINALLY AUTHORIZED CONSISTED (SLIDE 2) of levees and floodwalls along Lake Pontchartrain and ENCIRCLING THE CHALMETTE AREA AS WELL AS BARRIER COMPLEXES AT THE LAKE'S MAIN TIDAL PASSES AT THE RIGOLETS, CHEF MENTEUR PASS, AND SEABROOK. (SLIDE 3). THE BARRIERS WOULD PROVIDE PROTECTION FROM HURRICANES ALONG CERTAIN PATHS WHICH TEND TO DRIVE WATER INTO THE LAKE. AS THE STORM PASSES, THE WINDS PUSH THE WATER AGAINST THE SOUTH SHORE INTO THE CITY. THESE BARRIER COMPLEXES, WHICH WOULD NORMALLY REMAIN OPEN, WOULD BE CLOSED ONLY WHEN HURRICANES APPROACH LAKE PONTCHARTRAIN IN ORDER TO REDUCE THE BUILD-UP OF WATER LEVELS IN THE LAKE. CONSTRUCTION OF THE BARRIER COMPLEXES. WOULD, THEREFORE, REDUCE THE HEIGHT AND COSTS OF LEVEE AND FLOODWALL CONSTRUCTION ALONG THE SOUTH SHORE PONTCHARTRAIN. (SLIDE 4) THE NEXT 3 SLIDES SHOW AN ARTIST'S DRAWING OF THE 3 BARRIER COMPLEXES. THE RIGOLETS, (SLIDE 5) CHEF MENTEUR, (SLIDE 6) SEABROOK.

(SLIDE 7) THE REMAINDER OF THE AUTHORIZED PLAN'S FEATURES CONSISTS OF LEVEES (SLIDE 8) AND FLOODWALLS. (SLIDE 9) CONSTRUCTION ON THIS PROJECT WAS INITIATED IN 1966. TO DATE THE PROJECT IS 51 PERCENT COMPLETE. EXCLUDING THE BARRIERS, THE PROJECT IS 75 PERCENT COMPLETE. A TOTAL OF \$185 MILLION HAS BEEN SPENT ON CONSTRUCTION WORK SO FAR. THERE ARE ONLY TWO PORTIONS OF THE PROJECT WHICH HAVE NOT BEEN STARTED—THE ST. CHARLES PARISH LEVEE WHICH WAS DEFERRED FOR ENVIRONMENTAL REASONS AND THE MANDEVILLE SEAWALL.

(SLIDE 10) IN 1975 THE NEW ORLEANS DISTRICT COMPLETED AN ENVIRONMENTAL IMPACT STATEMENT ON THE PROJECT. LOCAL ENVIRONMENTAL GROUPS CHALLENGED THE ADEQUACY OF THE EIS IN COURT AND IN 1977 THE COURT FOUND THAT THE EIS WAS INADEQUATE IN ITS ASSESSMENT OF THE IMPACTS OF TWO OF THE BARRIER STRUCTURES. THE COURT ENJOINED US FROM FURTHER WORK ON THE ENTIRE PROJECT UNTIL AN ADEQUATE EIS COULD BE PREPARED. (SLIDE 11) AFTER PRESENTATION OF ADDITIONAL EVIDENCE BY THE CORPS, THE INJUNCTION WAS MODIFIED IN 1978 TO INCLUDE ONLY THE RIGOLETS AND CHEF MENTEUR BARRIER STRUCTURES. WE HAVE BEEN ABLE TO CONTINUE WORK ON THE LEVEE AND FLOODWALL PORTIONS OF THE PROJECT.

(SLIDE 12) IN ADDITION TO PREPARING A SUPPLEMENT TO THE SELS, THE COURT DIRECTED THE CORPS TO INVESTIGATE ALTERNATIVE PLANS OF HURRICANE PROTECTION.

THERE ARE ONLY TWO METHODS OF PROTECTION—ONE IS TO USE BARRIERS COMBINED WITH LEVEES AND FLOODWALLS LIKE THE AUTHORIZED BARRIER PLAN. THE OTHER IS TO CONSTRUCT ONLY LEVEES AND FLOODWALLS. THIS PLAN CAME TO BE KNOWN AS THE HIGH LEVEL PLAN BECAUSE IT WOULD PROVIDE HIGHER LEVEES THAN THE BARRIER PLAN. UNDER THE HIGH LEVEL PLAN, THE LEVEES ALONG LAKE PONTCHARTRAIN WOULD BE CONSTRUCTED HIGH ENOUGH TO CONTAIN THE SWOLLEN LAKE WITHOUT THE USE OF BARRIER STRUCTURES. LEVEES ALONG THE GULF OUTLET, THE INNER HARBOR NAVIGATION CANAL, AND IN CHALMETTE WOULD BE THE SAME HEIGHT UNDER EITHER PLAN. WITHIN EACH PLAN, WE LOOKED AT DIFFERENT LEVEE ALIGNMENTS AND VARIOUS CONSTRUCTION METHODS TO DEVELOP THE BEST BARRIER PLAN AND THE BEST HIGH LEVEL PLAN BOTH ECONOMICALLY AND ENVIRONMENTALLY.

FIRST WE LOOKED AT VARYING LEVEE ALIGNMENTS AS A WAY OF REDUCING COSTS AND ENVIRONMENTAL IMPACTS. BECAUSE OF THE EXTENT OF EXISTING URBAN DEVELOPMENT AND THE DEGREE OF LEVEE WORK ALREADY COMPLETED, IT WAS ONLY POSSIBLE TO VARY ALIGNMENTS IN TWO AREAS, NEW ORLEANS EAST AND ST. CHARLES PARISH.

(SLIDE 13) Two alignments were studied in New Orleans East.

The authorized levee alignment would raise and strengthen the existing levees surrounding New Orleans East. The existing drainage structures would be modified so that the drainage patterns in the enclosed area would remain unchanged.

In the New Orleans East area concern has been expressed over the enclosure of 13,000 acres of wetlands by the authorized alignment. Therefore, we studied an alternative levee alignment roughly paralleling Maxent Canal for both barrier and high level plan. (SLIDE 14) The Maxent Canal alignment would exclude about 13,000 acres of wetlands. Although this alignment is much shorter in length than the authorized levee alignment it would require construction of a brand new levee rather than merely improving existing levees. For this reason, the Maxent Canal alignment would cost approximately \$70 million more than the authorized levee alignment for either the Barrier or the High Level plan.

THE COST DIFFERENTIAL BETWEEN THE TWO ALIGNMENTS IS EVEN GREATER THAN THE \$70 MILLION THAT WAS ORIGINALLY CALCULATED FOR THE REPORT. CONSTRUCTION WORK HAS BEEN ONGOING ON THE AUTHORIZED ALIGNMENT SINCE THE TIME THESE COSTS ESTIMATES WERE PREPARED, SO THE COST TO COMPLETE THE AUTHORIZED ALIGNMENT IS NOW LESS.

· (SLIDE 15) THE WETLAND AREA BETWEEN THE TWO LEVEE ALIGNMENTS HAS BEEN ENCLOSED BY LOCALLY-BUILT LEYEES AND RAILROAD EMBANKMENTS SINCE 1958. CONTROL STRUCTURES IN THE EXISTING LEVEE PROVIDE FOR ONE-WAY DRAINAGE OUT OF THE AREA. SINCE THIS AREA HAD BEEN CUT FROM NORMAL TIDAL EXCHANGE PRIOR TO THE FEDERAL HURRICANE PROTECTION PROJECT, SELECTING THE AUTHORIZED ALIGNMENT WOULD NOT CHANGE THE DRAINAGE CONDITIONS. NO REW WETLAND AREAS ARE' GOING TO BE ENCLOSED. BASED ON OUR **ASSESSMENT** ENVIRONMENTAL THE SELECTION IMPACTS. 0F THE MAXENT ALIGNMENT FOR AN ADDITIONAL \$70 MILLION OR MORE SOLELY TO EXCLUDE THE WETLANDS, IS NOT ECONOMICALLY JUSTIFIED.

ALREADY ENCLOSED

CONCERN HAS BEEN EXPRESSED THAT THE WETLANDS INSIDE THE AUTHORIZED ALIGNMENT WOULD BE SUBJECT TO DRAINAGE AND DEVELOPMENT. THE DEVELOPMENT OF THESE WETLANDS WILL CONTINUE TO BE REGULATED UNDER THE AUTHORITY OF SECTION 404 OF THE CLEAN WATER ACT WHICH REQUIRES A PERMIT FROM THE CORPS OF ENGINEERS TO DEPOSIT DREDGE OR FILL MATERIAL IN WETLANDS. THESE PERMIT DECISIONS ARE MADE BASED ON THE OVERALL PUBLIC INTEREST. IF A PERMIT WERE ISSUED FOR DEVELOPMENT IN THIS AREA, THE DEVELOPER REQUIRED TO PROVIDE MITIGATION. (SLIDE 16) IN ADDITION, WE DID NOT CLAIM ANY BENEFITS FOR FUTURE DEVELOPMENT OF THESE WETLANDS. JUSTIFICATION FOR THE HURRICANE PROTECTION PROJECT DOES NOT DEPEND ON POTENTIAL FUTURE DEVELOPMENT IN THE " NEW ORLEANS EAST WETLANDS. WE CHOSE THE AUTHORIZED LEVEE ALIGNMENT IN THIS AREA FOR BOTH THE BARRIER AND THE HIGH LEVEL PLANS BECAUSE IT IS THE MOST ECONOMICAL ALTERNATIVE AND WILL NOT CHANGE EXISTING DRAINAGE PATTERNS. THEN LOOKED AT LEVEE ALIGNMENTS IN ST. CHARLES PARISH.

THE PLAN PRESENTED AT THE PUBLIC MEETING HELD IN 1981 DID NOT INCLUDE HURRICANE PROTECTION FOR ST. CHARLES PARISH BECAUSE NONE WAS BELIEVED TO BE ECONOMICALLY JUSTIFIED. FIELD INVESTIGATIONS MADE SINCE THAT TIME HAVE INDICATED THAT HURRICANE DAMAGES IN ST. CHARLES PARISH WOULD BE GREATER THAN ORIGINALLY CALCULATED AND WOULD BE SUFFICIENT TO JUSTIFY PROVIDING PROTECTION.

(SLIDE 17) IN THE ST. CHARLES PARISH AREA, WE LOOKED AT THREE LEVEE ALIGNMENTS: THE AUTHORIZED LAKEFRONT ALIGNMENT, AN ALIGNMENT RUNNING NORTH OF AND GENERALLY PARALLEL TO THE AIRLINE HIGHWAY (THE NORTH OF AIRLINE HIGHWAY ALIGNMENT), AND A THIRD ALIGNMENT WHICH IS SIMILAR TO THE SECOND EXCEPT THAT A PORTION OF THE LEVEE WOULD JOG SOUTH OF AIRLINE HIGHWAY.

The lakefront alignment would be the most-expensive of the alternatives to construct. It would cost approximately 2 \( \frac{1}{2} \) times as much as the cheapest alternative or over \$80 million more. This alignment would also have the most severe environmental impacts. (SLIDE 18) It would restrict tidal exchange to a very valuable and productive wetland area. The levee would also impact Bayou La Branche and Bayou Trepagnier which the state has designated as natural and scenic streams. Therefore, we eliminated this alignment for both economic and environmental reasons. (SLIDE 19) The north of Airline Highway alignment is the least expensive alternative. Culverts would be provided in the levee to maintain the existing drainage patterns in the wetlands south of Airline. These wetlands currently receive flow through culverts underneath the Airline Highway embankment.

This alignment would leave 26,000 acres of valuable wetlands between the lake and the levee open to tidal interchange.

(SLIDE 20) WE ALSO STUDIED AN ALIGNMENT SOUTH OF AIRLINE HIGHWAY. This alignment would swing behind a 3,200-acre wetland area. Since the drainage patterns for the north and south alignments would be identical, the environmental impacts of the north and south alignments would be limited to those directly related to construction activities and would be similar. The south alignment is over 2 miles longer than the north alignment and would cost 20 to 25 percent more. We selected the north alignment for both the Barrier and High Level Plans on the basis of economic and environmental factors.

AS IN NEW ORLEANS EAST, UNCONTROLLED DEVELOPMENT WOULD NOT TAKE PLACE IN THE WETLANDS INCLOSED BY THE LEVEE SYSTEM.

DEVELOPMENT IN THIS AREA WOULD REMAIN SUBJECT TO PERMITTING BY THE CORPS UNDER SECTION 404 OF THE CLEAN WATER ACT.

IN ADDITION TO ANALYZING LEVEE ALIGNMENTS, WE LOOKED AT THE BEST WAY TO CONSTRUCT INDIVIDUAL LEVEE REACHES. I WILL SUMMARIZE THE ANALYSIS OF CONSTRUCTION METHODS FOR ONE REACH ONLY-JEFFERSON PARISH LAKEFRONT.

(SLIDE 21) THERE ARE TWO GENERAL DESIGNS THAT COULD BE USED, AN ALL EARTHEN LEVEE OR A LEVEE WITH AN I-WALL ON TOP. THE I-WALL DESIGN COULD ALSO INCLUDE A WIDE BARGE BERM ON THE LAKE SIDE TO PREVENT RUNAWAY BARGES FROM HITTING AND POSSIBLY DAMAGING THE I-WALL. WITHOUT THE BARGE BERM, THE I-WALL DESIGN WOULD NOT HAVE THE SAME DEGREE OF INTEGRITY AS THE ALL EARTH LEVEE.

THIS SLIDE SHOWS 7 ALTERNATIVES DEVELOPED AND THEIR RESPECTIVE COSTS. THE SELECTION WAS NARROWED TO THE THREE ALTERNATIVES WITH A FIRST COST UNDER \$200 MILLION. THESE ALTERNATIVES ARE THE ALL EARTHEN LEVEE HYDRAULIC FILL WITHOUT PONDING AREA, I-WALL ON LEVEE WITH BARGE BERM USING HYDRAULIC FILL WITHOUT PONDING AREA, AND I-WALL ON LEVEE WITHOUT BARGE BERM USING HAULED CLAY FILL. ON THE BASIS OF COST AND DESIGN INTEGRITY WE SELECTED THE ALL EARTH LEVEE CONSTRUCTED OF HYDRAULIC FILL WITHOUT PONDING AREA. WE ALSO CONSIDERED THE ENVIRONMENTAL IMPACTS OF THIS ALTERNATIVE.

THE LEVEE WILL BE CONSTRUCTED FROM MATERIAL OBTAINED FROM BORROW PITS WITH A TOTAL ACREAGE OF 573 ACRES IN LAKE PONTCHARTRAIN OFFSHORE OF JEFFERSON PARISH. THE BORROW PITS WILL BE UP TO 60 FEET DEEP. SHALLOWER BORROW PITS COULD NOT BE ECONOMICALLY USED. THE FIRST 40 FEET OF MATERIAL IS COMPOSED PRIMARILY OF SOFT CLAY AND MUCK AND IS NOT VERY SUITABLE FOR LEVEE BUILDING BECAUSE OF ITS HIGH WATER CONTENT. IF ONLY THIS MATERIAL WERE USED, TWICE AS MUCH MATERIAL WOULD BE NEEDED AND SUBSEQUENTLY THE SURFACE AREA OF THE BORROW PITS WOULD NEED TO BE MUCH LARGER. BECAUSE MORE MATERIAL WOULD BE NEEDED, THE COST WOULD ALSO INCREASE BY ABOUT 60 PERCENT.

THE ADVERSE ENVIRONMENTAL IMPACTS OF THE BORROW PITS FALL INTO TWO CATEGORIES. THE FIRST WOULD BE THE DESTRUCTION OF THE BENTHIC COMMUNITY IN THE AREA OF THE BORROW PITS. BENTHOS ARE ANIMALS WHICH LIVE ON OR IN THE BOTTOM OF THE LAKE SUCH AS WORMS; CLAMS, AND SHRIMP. THE PROPOSED BORROW PITS WOULD DESTROY THE BENTHOS IN THE CONSTRUCTION AREA, AND THEY WOULD NOT BE ABLE TO REESTABLISH BECAUSE OF THE DEPTH OF THE HOLE. HOWEVER, THE AREA IMPACTED REPRESENTS ONLY ONE TENTH OF ONE PERCENT OF THE TOTAL BENTHIC HABITAT IN THE LAKE.

THE SECOND ADVERSE IMPACT ASSOCIATED WITH THE BORROW PITS IS MORE SALINE COULD THE EFFECT ON WATER QUALITY.

TEND TO COLLECT IN THE HOLES. DISSOLVED OXYGEN AT THE BOTTOM OF THE HOLES COULD BECOME TOO LOW TO SUPPORT AQUATIC LIFE IN A FEW MONTHS OF THE YEAR. NORTHAGEY, THERE WOULD NOT BE ANY SIGNIFICANT MIXING BETWEEN THE WATER AT THE BOTTOM OF THE BORROW PITS AND THE SURROUNDING WATER. A SEVERE STORM COULD GAUST ENOUGH TURBULENCE.

THE ADVERSE ENVIRONMENTAL IMPACTS ASSOCIATED WITH THE BORROW PITS IN LAKE PONTCHARTRAIN COULD BE ELIMINATED ALL TOGETHER BY USING MATERIAL HAULED IN FROM ANOTHER LOCATION SUCH AS THE BONNET CARRE SPILLWAY.

THE CHEAPEST HAULED MATERIAL ALTERNATIVE IS \$126 MILLION MORE THAN THE ALTERNATIVE SELECTED. WE DO NOT BELIEVE THAT THE ENVIRONMENTAL IMPACTS TO THE LAKE ARE SEVERE ENOUGH TO WARRANT SPENDING \$126 MILLION TO AVOID THEM. WE ARE CONTINUING TO INVESTIGATE WAYS TO MINIMIZE THE IMPACTS OF THE HOLES AT A REASONABLE COST.

BASED ON THE RESULTS OF OUR STUDIES OF ALIGNMENTS AND CONSTRUCTION METHODS, WE FORMULATED A "BEST" BARRIER PLAN AND A "BEST" HIGH LEVEL PLAN. (SLIDE 22) (SLIDE 23) THESE PLANS USE THE SAME ALIGNMENTS. THEY DIFFER ONLY IN THE LEVEE HEIGHTS AND THE USE OF THE BARRIER STRUCTURES.

THESE TWO BEST PLANS WERE THEN COMPARED TO EACH OTHER. THE
THREE CATEGORIES OF COMPARISON USED WERE ECONOMICS (COSTS AND
BENEFITS), ENVIRONMENTAL IMPACTS (BOTH SHORT TERM AND LONG TERM),
AND SOCIAL IMPACTS.

(SLIDE 24) A COMPARISON OF COSTS SHOWS THAT THE HIGH LEVEL PLAN WOULD COST APPROXIMATELY \$115 MILLION LESS TO COMPLETE THAN THE BARRIER PLAN. THE NET BENEFITS, THE DIFFERENCE BETWEEN THE ANNUAL COST AND ANNUAL BENEFITS, ARE GREATER FOR THE HIGH LEVEL PLAN - \$75 MILLION VERSUS \$61 MILLION. THIS IS THE MAJOR CRITERION THE CORPS USES FOR ECONOMIC DECISION MAKING.

(SLIDE 25) THE AUTHORIZATION FOR THIS PROJECT REQUIRED THAT NON-FEDERAL INTERESTS CONTRIBUTE 30 PERCENT OF THE FIRST COST OF THE PROJECT. THE NON-FEDERAL SHARE CONSISTS OF LANDS, RELOCATIONS, AND CASH OR EQUIVALENT WORK. THE LOCAL SPONSORS FOR THIS PROJECT WILL INCLUDE THE STATE OF LOUISIANA, SEVERAL LEVEE DISTRICTS, AND A PARISH POLICE JURY.

(SLIDE 26) SELECTION OF THE HIGH LEVEL PLAN WOULD RESULT IN AN OVERALL DECREASE IN THE LOCAL SPONSORS' SHARE EXCEPT IN JEFFERSON PARISH WHERE THE COST WOULD INCREASE AND IN ST. BERNARD WHERE THE SHARE WOULD NOT CHANGE. THESE NUMBERS ARE BASED ON ESTIMATES OF CONSTRUCTION COST AND ARE FOR COMPARISON PURPOSES. THE FINAL LOCAL SHARE IS BASED ON THE ACTUAL CONSTRUCTION COST.

(SLIDE 27) The high level plan would have more severe short term social impacts than the barrier plan. During construction, there would be a reduction of the esthetics and recreation values along the Jefferson and Orleans parishes lakefronts. On a long term basis, however, there would be little or no adverse social impacts associated with the high level plan. The barrier plan would have long term adverse social impacts since the barriers could have an adverse impact on navigation through the Rigolets and the Menteur Pass.

(SLIDE 28) The short term environmental impacts would be similar for the two plans. In both cases there would be an increase in turbidity levels at the construction sites. For the barrier plan turbidity would increase at the barrier locations and for the high level plan primarily along the Jefferson Parish lakefront. Long term environmental impacts were measured in terms of lost habitat units. On this basis the impacts of the barrier plan are more severe. In addition to the lost habitat, the barriers would have an additional unquantified effect on the nursery and biological values of Lake Pontchartrain because of restricting the tidal passes.

	1 % CHANCE	SPH	
LOCATION	STAGE IN FEET NGVD	STAGE IN FEET NGVD	
REACH & PRE PROJ	+ 8.0	+ 9.3	
EXISTING	+ 0.5	+ 4.0	
PROJECT	- 4.0	- 4.0	
Ground elev at JFK HS is about -2: across Bayou St. John, the ground ranges from -4 to -6 feet ngvd.			
REACH 15 PRE PROJ	+ 8.0	+ 9.3	
EXISTING	+ 1.0	+ 2.0	
PROJECT	2.0	- 2.0	
GROUND ELEV AT SUPERDOME IS ABOUT + 1; AT JEFFERSON DAVIS			
PARKWAY AND TULANE, ABOUT -3 FEET NGVD.			
REACH 16 PRE PROJ	+ 8.0	+ 9.3	et.
EXISTING	+ 1.0	+ 2.0	
Current	- 2.0	- 2.0	fg) e
GROUND ELEV AT AUDUBON PARK AND ST. CHARLES IS ABOUT + 7;			
AT CALHOUN AND CLAIBORNE ABOUT -3 FEET NGVD.			
REACH 5 PRE PROJ	+ 10.0	+10.5	
EXISTING	- 4.0	+ 2.5	
PROJECT	- 5.0	- 5.0	
GROUND ELEV AVERAGES ABOUT - 6 FEET NGVD IN THE CITRUS AREA;			
AREAS NEAR THE LAKE AND CHEF HIGHWAY ARE SOMEWHAT HIGHER.			

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WE FEEL EITHER PLAN IS OVERWHELMINGLY JUSTIFIED. BOTH PLANS WOULD MAKE USE OF MOST OF THE WORK ALREADY DONE. SINCE ONLY LEVEE WORK HAS BEEN DONE SINCE THE COURT INJUNCTION, THIS WORK COUNTED TOWARDS EITHER THE BARRIER OR HIGH LEVEL PLAN. THE HIGH LEVEL PLAN WOULD PROVIDE PROTECTION TO THE CITY A FEW YEARS EARLIER. MOST OF THE METROPOLITAN AREA WOULD BE PROVIDED HURRICANE PROTECTION BY 1990. OUR DATA INDICATE THAT OF THE TWO PLANS, THE HIGH LEVEL PLAN IS SUPERIOR BOTH ECONOMICALLY AND ENVIRONMENTALLY.

(SLIDE 29) THEREFORE, WE PLAN TO RECOMMEND THAT THE AUTHORIZED PLAN OF HURRICANE PROTECTION BE MODIFIED FROM A BARRIER PLAN TO A HIGH LEVEL PLAN. WE HAVE PREPARED A REEVALUATION REPORT AND DRAFT ENVIRONMENTAL IMPACT STATEMENT ON THE HIGH LEVEL PLAN. YOUR WRITTEN STATEMENTS AND COMMENTS FROM THIS MEETING WILL BE CONSIDERED IN THE PREPARATION OF OUR FINAL REPORT.

SINCE THIS PROJECT HAS ALREADY BEEN AUTHORIZED, WE DO NOT REEVALUATION REPORT TO CONGRESS FOR NEED TO SUBMIT THE AUTHORIZATION. THE REEVALUATION REPORT WHICH DOCUMENTS THE REASONS FOR DESIGN CHANGES TO AN AUTHORIZED PROJECT CAN BE APPROVED BY GENERAL Bratton, the Chief of Engineers, IN WASHINGTON. IF APPROVED BY THE END OF SEPTEMBER, WE WILL BE ABLE TO BEGIN CONSTRUCTION OF ELEMENTS OF THE HIGH LEVEL PLAN NEXT BECAUSE OF THE COURT INJUNCTION WE WOULD SOON EXPERIENCE A SLOW DOWN IN CONSTRUCTION WORK AND A CORRESPONDING DELAY IN PROVIDING HURRICANE PROTECTION TO THE AREA WITHOUT A CHANGE IN PLANS .

WE HAVE ALSO BEEN WORKING ON A PLAN TO MITIGATE FOR CONSTRUCTION RELATED DAMAGES. SINCE NO MITIGATION WAS PROPOSED FOR THE AUTHORIZED PLAN, WE WILL HAVE TO SUBMIT A REQUEST FOR A POST-AUTHORIZATION CHANGE TO ADD MITIGATION TO THE PROJECT.

THE MITIGATION PLAN WILL ADDRESS NOT ONLY THE DAMAGES FROM THE WORK REQUIRED TO COMPLETE THE HIGH LEVEL PLAN BUT ALSO FOR WORK ALREADY DONE UNDER THE AUTHORIZED BARRIER PLAN.

AN OPEN SCOPING MEETING WILL BE HELD THIS JUNE TO GET PUBLIC INPUT ON WHAT FORM THE MITIGATION SHOULD TAKE. A SCOPING MEETING IS CONDUCTED ON A MORE INFORMAL BASIS THAN A MEETING SUCH AS THIS ONE. WORKSHOPS MAY ALSO BE SCHEDULED AT A LATER DATE WITH INTERESTED PARTIES TO WORK OUT THE DETAILS OF A MITIGATION PLAN.

WE ANTICIPATE FINALIZING THE MITIGATION PLAN AND THE ENVIRONMENTAL IMPACT STATEMENT ON THE PLAN IN TWO YEARS.

I WOULD LIKE TO STRESS AGAIN THAT IDENTIFYING YOUR VIEWS AND RECEIVING YOUR INPUT IS THE REASON FOR HOLDING THIS MEETING.

Now I'LL TURN THE MEETING BACK OVER TO COLONEL LEE.

LEE: THANK YOU LYNN. AT THIS TIME, WE'LL HAVE A QUESTION AND ANSWER SESSION ON THE PRESENTATION.

QUESTIONS AND ANSWERS

I'M NOW GOING TO CALL ON THOSE PEOPLE WHO INDICATED ON THEIR REGISTRATION CARDS THAT THEY WISHED TO MAKE A STATEMENT. AFTER THAT, I'LL CALL ON ANYONE ELSE WHO WOULD LIKE TO SPEAK. PLEASE IDENTIFY YOURSELF BEFORE YOU SPEAK AND INDICATE WHAT GROUP YOU REPRESENT, IF ANY. WE ALSO ASK THAT YOU TRY AND LIMIT YOUR STATEMENTS TO 5 MINUTES.

IF YOU HAVE A WRITTEN STATEMENT WITH YOU NOW, WE ASK THAT YOU LEAVE A COPY OF IT WITH US.

.....(CALL NAMES -- ELECTED OFFICIALS, OTHERS)

THAT IS THE LAST SPEAKER WE HAVE ON OUR LIST. DOES ANYONE ELSE WISH TO SPEAK AT THIS TIME?

(AFTER LAST SPEAKER)

THANK YOU.

LEE: LADIES AND GENTLEMEN, THE RECORD FOR THIS PUBLIC MEETING WILL REMAIN OPEN UNTIL THE 12TH OF MAY TO GIVE YOU THE OPPORTUNITY TO SUBMIT ANY WRITTEN STATEMENTS FOR INCLUSION IN THE RECORD. WE WILL ALSO PREPARE A SUMMARY OF THE MEETING. COPIES SHOULD BE AVAILABLE ABOUT 8 WEEKS AFTER THE RECORD CLOSES AT THE COST OF REPRODUCTION. WE THANK YOU VERY MUCH FOR COMING HERE TONIGHT AND PARTICIPATING IN THIS MEETING. WE WILL TAKE INTO CONSIDERATION THE INFORMATION THAT YOU'VE GIVEN US TONIGHT AS ACCOMPLETE OUR STUDY.

## LIST OF SLIDES

- 1. TITLE SLIDE
- 2. AUTHORIZED PROJECT
- 3. SWOLLEN LAKE
- 4. RIGOLETS COMPLEX
- 5. CHEF MENTEUR COMPLEX
- 6. SEABROOK COMPLEX
- 7. LEVEES
- 8. FLOODWALLS
- 9. Construction status
- 10. LITIGATION
- 11. ENJOINED FEATURES
- 12. ALTERNATIVE PLANS
- 13. New Orleand East 2 alignments
- 14. NEW ORLEANS EAST MAXENT CANAL
- 15. NEW ORLEANS EAST WETLANDS
- 16. NEW ORLEAND EAST ALIGNMENTS
- 17. ST. CHARLES LAKEFRONT
- 18. St. Charles wetlands
- 19. ST. CHARLES NORTH
- 20. St. Charles south
- 21. JEFF COSTS
- 22. BEST BARRIER
- 23. BEST HIGH-LEVEL
- 24. Cost comparison
- 25. LOCAL SPONSOR
- 26. COST SHARING
- 27. SOCIAL IMPACT
- 28. ENVIRONMENTAL IMPACTS
- 29. HIGH LEVEL PLAN