

from the general account or other sources into the custodial account, or drawing on a line of credit to deposit an amount equal to the shortage into the custodial account.

If the custodial account analysis reveals an overage, the market may leave the excess in the account, move the excess to an allowable custodial account investment, or transfer the excess funds to its general account.

### Violations of the P&S Act

The following practices associated with custodial accounts are considered violations of the P&S Act:

- Custodial account shortages;
- Misusing custodial account funds;
- Failure to remit to livestock consignors when due;
- Failure to timely reimburse the custodial account for uncollected proceeds receivable; and
- Issuing insufficient funds checks or dishonored instruments to consignors.

Penalties for such violations can include cease and desist orders, suspensions of business operations, civil penalties up to a maximum of \$11,000 per violation, or permanent injunctions, fines, and jail sentences for actions taken through the Justice Department.

***\*On October 3, 2008, FDIC deposit insurance for trust accounts temporarily increased from \$100,000 to \$250,000 per beneficiary. This increase will remain in effect through December 31, 2009.***

This publication does not create or confer any rights for or on any person. Nor does it operate to bind the public. You can use an alternative approach, if the approach satisfies the requirements of the P&S Act, and regulations. See 7 U.S.C. 201(c), 205, 208, and 213(a), and 9 CFR 201.39, 201.42, and 201.43(a), which relate to content in this publication. You may also want to see 9 CFR 203.12.

Please direct comments or questions about this publication to:

United States Department of Agriculture  
Grain Inspection, Packers and Stockyards Administration  
1400 Independence Avenue S.W.  
Washington DC 20250-3601  
(202) 720-0219

[www.gipsa.usda.gov](http://www.gipsa.usda.gov)

GIPSA Toll-Free HOTLINE  
1-800-998-3447



The U.S. Department of Agriculture (USDA) prohibits discrimination in all its programs and activities on the basis of race, color, national origin, gender, religion, age, disability, political beliefs, sexual orientation, and marital or familial status. (Not all prohibited bases apply to all Programs.) Persons with disabilities who require alternative means for communication of program information (Braille, large print, audiotape, etc.) should contact USDA's TARGET Center at 202-720-2600 (voice and TDD).

October 2008

# USDA

Grain Inspection,  
Packers and Stockyards  
Administration

## Custodial Accounts

United States  
Department of Agriculture

[www.gipsa.usda.gov](http://www.gipsa.usda.gov)



## What is a custodial account?

A custodial account is a trust account. The account benefits livestock consignors. All payments for livestock by buyers and other funds deposited into the custodial account are trust funds.

## Who must establish and maintain custodial accounts?

Each market agency selling livestock on commission or agency basis (market) subject to the Packers and Stockyards Act, 1921, (the P&S Act) must establish and maintain a separate bank account designated as custodial account. The market acts as a fiduciary for livestock consignors. Fiduciaries have a legal responsibility to protect and preserve the funds entrusted to them for the true owners.

Markets must establish custodial accounts in banks whose accounts are insured by the Federal Deposit Insurance Corporation (FDIC). They must designate the accounts as “Custodial Account for Shippers’ Proceeds,” or some similar designation, to inform others that the market is acting as a fiduciary and that the funds in the account are trust funds (not owned by the market).

According to the FDIC, “Generally each individual interest in a custodial account is insured up to **\$250,000\***. To obtain full insurance coverage either the bank or the depositor must maintain accurate records identifying the interest of each individual in the custodial account.” Under the Packers and Stockyards Act, the market must maintain accounts and records disclosing how it is handling the custodial account; the names of all consignors having an interest in the account; and the amount due and payable to each consignor from funds in the custodial account.

## Deposits to the Custodial Account

When (1) the market, (2) its owners, officers, or employees, or (3) other buyers to whom the market has extended credit buy consigned livestock, the market must deposit funds equal to the proceeds receivable for those livestock into the custodial account by the close of the next business day after the sale. Thereafter, upon receipt, markets must deposit proceeds received from buyers in payment for livestock sold on consignment into the custodial account. Also, markets must reimburse the custodial account, in full, by the close of the 7th day after the sale for any uncollected proceeds receivable.

## Withdrawals from the Custodial Account

Markets can only draw from the custodial account to pay the net proceeds due to consignors or any person the market knows is legally entitled to payment; lawful charges from consignors’ invoices; and the charges due the market as compensation for its services. Lawful charges against a consignment include charges like trucking, brand and health inspection fees, meat board, etc., which have been deducted from the sale proceeds and were authorized by law or by the consignor. Markets are prohibited from using the custodial account to pay their own general expenses; make advances on livestock consigned or purchased; finance livestock buyers; or finance their own livestock purchases.

## Investing Custodial Account Funds

Since custodial account funds are trust funds, held in trust by the market for the benefit of livestock consignors, there are

limited opportunities for markets to invest those funds. An investment that moves trust funds out of a custodial account subjects those funds to risk. Without the protection of trust account status, creditors can attach those funds to the detriment of the livestock consignor and rightful owner of the funds.

A market may invest custodial account funds in interest-bearing savings accounts or one or more certificates of deposit (CDs), as long as the market’s ability to meet its obligations to its consignors is not impaired. Allowable investments must be properly identified as being part of the custodial account and maintained in or issued by the same bank as the custodial account. CDs must be made payable to the market as trustee of the custodial funds.

## Analysis of Custodial Account

Each market must know whether the custodial account it maintains is in proper balance. To make that determination, a market should analyze the custodial account at least once a month, and it must retain the analysis and all supporting schedules or documents as part of the market’s records. As part of its regulatory activities, Grain Inspection, Packers and Stockyards Administration (GIPSA) requires markets to submit analyses of the custodial account at least twice annually, showing the status of the custodial account on specific dates. GIPSA reviews the reports, and takes further regulatory action as warranted by what is revealed in these reports.

If the analysis of a custodial account reveals a shortage, the market must take immediate action to correct the shortage. Typical corrective actions include transferring funds