

## II. Program-Specific Recovery Plan for Recovery.gov (Q 2.8 of Guidance)

DOL Agency MAX ID and name: **Occupational Safety and Health Administration (OSHA)**

### Recovery Program: **OSHA**

Does this program align with an existing PART program? 10000336 – Occupational Safety and Health Administration

Does this program align with an existing CFDA program? 17.503 Occupational Safety and Health State Program

### 1. Objectives:

**Program Purpose**  
Under the Occupational Safety and Health Act of 1970, employers are responsible for providing a safe and healthy workplace for their employees. OSHA's role is to promote the safety and health of America's working men and women by setting and enforcing standards; providing training, outreach and education; establishing partnerships; and encouraging continual process improvement in workplace safety and health.

**Public Benefits**  
OSHA's mission is to prevent work-related injuries, illnesses, and fatalities. Nearly every working man and woman in the nation comes under OSHA's jurisdiction (with some exceptions such as miners, transportation workers, public employees, except in States with OSHA-approved State Plans, and the self-employed). Other users and recipients of OSHA services include: occupational safety and health professionals, the academic community, lawyers, journalists, and personnel of other government entities.

### 2. Projects and Activities:

**Kinds and scope of projects and activities to be performed**  
OSHA will protect worker safety and health at projects funded under the Recovery Act through targeted enforcement, and construction data collection. OSHA also will work with federally approved State Plans to enhance their enforcement efforts at Recovery Act-funded projects.  
To protect the safety and health of federal agency employees and contractors, OSHA will work with the other Executive Branch agencies to discuss workplace inspections for projects and activities funded through the Recovery Act and notify agencies of the numerous resources OSHA offers.

**Enforcement**  
OSHA will enhance and better target its enforcement resources to those work sites and industries receiving Recovery Act funding. To effectively ensure worker health and safety on Recovery Act projects, OSHA will deploy compliance officers to Recovery Act-funded projects and related industries. OSHA will also develop and implement local and national emphasis programs targeting Recovery Act-funded projects.

**State Plan Enforcement**  
OSHA will work with State Plans to enhance and better target their enforcement resources to those work sites and industries affected by projects supported by the Recovery Act. States will deploy compliance officers to Recovery Act-funded projects and related industries. They will also develop and implement local emphasis programs targeting Recovery Act-funded projects.

Construction Data Collection	OSHA will expand its collection of injury and illness data to approximately 20,000 construction firms beginning in May 2009. This will help OSHA target its resources to the areas of greatest need – more efficiently targeting inspections and earlier identification of focus industry sectors.
<b>3. Characteristics:</b>	
Types of Financial Awards to be used	B: Project Grants N: Investigation of Complaints
Type of Recipient	Federal
Type of Beneficiary.	Federal; State; Local including County and Town/City; Individual; Anyone/General Public
<b>4. Major Planned Program Milestones:</b>	
Local Emphasis Programs (LEPs)	Through the development and implementation of LEPs, OSHA will direct enforcement efforts to stimulus package-related construction, infrastructure, green-energy projects, and to industries in manufacturing that support those projects. LEPs will also be applied to federal agencies and their contractors, coupled with additional focus through OSHA's federal agency inspection targeting system.
	Expected Completion Date: May 15, 2009
Award State Plan Grants	OSHA will offer \$3,750,000 in grant funding to State Plan states, which administer their own OSHA-approved occupational safety and health plans and receive up to 50 percent matching funds under Section 23(g) of the OSH Act. State plans for activities of Recovery Act will be completed in July 2009. State grants will be given to State Plan States that are able to match Federal funding.
	Expected Completion Date: July 1, 2009
Revised Corporate-Wide Settlement Agreement Directive	OSHA will revise this directive to expand the use of corporate-wide settlement agreements (CSAs). Under the current program, CSAs are used primarily to resolve significant enforcement actions with penalties in excess of \$100,000, and include only very large companies with many locations/establishments. The directive will be revised to proactively encourage CSAs with smaller, multi-site employers, and in lower-penalty cases. These settlements will address safety and/or health hazards that exist at more than one location. To the extent employers are willing to enter into these agreements; this approach will be advantageous to the Agency because employers' compliance and abatement efforts will expand to entire corporations rather than one establishment at a time.
	Expected Completion Date: August 31, 2009
State Plan Enforcement	OSHA will work with State Plans to direct their enforcement resources to those work sites and industries affected by projects supported by the Recovery Act. States will deploy compliance officers to Recovery Act-funded projects and related industries. They will also develop and implement local emphasis programs targeting Recovery Act-funded projects.
	Expected Completion Date: Ongoing through September 30, 2010
Advisory Councils	OSHA will work with stakeholders through coordination with Advisory Committees (the National Advisory Committee of Occupational Safety and Health (NACOSH), the Federal Advisory Committee on Occupational

	Safety and Health (FACOSH), and the Advisory Committee on Construction Safety and Health (ACCSH) to notify stakeholders of the Agency's Recovery Act plans.
	Expected Completion Date: Ongoing through September 30, 2010
Construction Data Collection	OSHA will expand its collection of injury and illness data to approximately 20,000 construction firms beginning in May 2009. This will be accomplished through a task order added to a previously competed contract. An Recovery Act task announcement will be made and the contract modified to include the required Recovery Act clauses before any award. This will help OSHA target its resources to the areas of greatest need – to more efficiently target inspections and provide earlier identification of industry sectors.
	Expected Completion Date: Ongoing through September 30, 2010
Reporting	OSHA will establish special monthly activity reporting requirements to collect data on stimulus activity in the agency's Integrated Management Information System (IMIS). Reporting will comply with Recovery Act requirements.
	Expected Completion Date: Ongoing through September 30, 2010
<b>5. Monitoring and Evaluation:</b>	
<p>Specific accounting codes will be utilized to track and monitor obligations and expenditures on a weekly basis for organizations receiving funds.</p> <p>OSHA will require IMIS coding for all Recovery Act-related activities to track all of the agency's outreach and enforcement activities. Specific codes will be developed for activity related to the Recovery Act.</p> <p>State Plan grant recipients of Recovery Act funds will submit monthly financial reports electronically to DOL using the Department's E-Grants System, and use IMIS coding to report all Recovery Act-related outreach and enforcement activities.</p> <p>Regional Offices will include a review of financial and program elements of the Recovery Act grants, as part of their regular quarterly monitoring meetings with the State Plans. At least two of those meetings will be held on-site and – in addition to reviewing financial and program elements electronically through copies of reports and supporting documentation – may include case file reviews. Reviews will include comparing budgets to actual expenditures to see how recipients are performing on Recovery Act activities.</p> <p>The National Office will develop additional guidelines for the Regional Offices on how to conduct the quarterly reviews and site visits specifically for the Recovery Act grants.</p> <p>Audits of Recovery Act-funded grants will be conducted in accordance with the Single Audit Act requirements as outlined in OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.</p> <p>For contracts, deliverables in task orders for Recovery Act projects will specify the frequency of reports and the details needed so that OSHA can monitor progress on the contracts. Contract Officer Technical Representatives will receive guidance on reviewing contract performance to</p>	

ensure consistency with Recovery Act requirements.

For the construction-data collection, progress of the data collection will be monitored by the existing Log Data Collection System (LDCS). This system provides daily statistics on the number of surveys mailed, responses received, status of the responses, and the percentage of the surveys that are available for use and still outstanding, which will provide proportional weekly milestone to be met between the start of the data collection and the close of the fiscal year. Once the data collection activities end, OSHA will monitor the analysis through weekly progress reports that contain: analyses of the data; compilation and mailing of high-rate letters based on the data; and development and implementation of the enforcement NEP. The contractor will submit weekly reports of progress in meeting work plan milestones.

**6. Measures:**

Measure Text	Construction data: Construction firms designated as “high risk” for injuries and illnesses targeted for inspection
Measure Type	Output
Measure Frequency	Quarterly
Direction of Measure	Increasing
Unit of Measure	Establishments identified
Explanation of Measure	OSHA will survey approximately 20,000 construction firms in 2009. From this survey, OSHA will be able to better identify industry sectors, including individual firms that have a greater propensity for injuries and illnesses – designated as “high risk.” OSHA will target firms for inspection from the pool of high risk firms.
Year	FY 2009
Original Program Target	Not previously collected
Revised Full Program Target	750 inspections
Targeted ARRA Increment	750 inspections
Actual	TBD
Goal Lead	Keith Goddard
Measure Text	Construction data: Construction firms designated as “high risk” for injuries and illnesses targeted for inspection who are receiving Recovery Act funds.
Measure Type	Output
Measure Frequency	Quarterly
Direction of Measure	Increasing
Unit of Measure	Establishments identified
Explanation of Measure	OSHA will survey approximately 20,000 construction firms in 2009. From this survey, OSHA will be able to better identify industry sectors, including individual firms that have a greater propensity for injuries and illnesses – designated as “high risk” – and the number of construction firms receiving Recovery Act firms.

	OSHA will target firms for inspection from the pool of high risk firms. This measure focuses specifically on construction firms receiving Recovery Act funds.
Year	FY 2009
Original Program Target	Not previously collected
Revised Full Program Target	200 inspections
Targeted ARRA Increment	200 inspections
Actual	TBD
Goal Lead	Keith Goddard
Measure Text	Federal Enforcement Activity: Number of inspections completed
Measure Type	Output
Measure Frequency	Quarterly
Direction of Measure	Increasing
Unit of Measure	Inspections
Explanation of Measure	Through the Recovery Act, OSHA will receive additional funding for inspectors and enforcement initiatives. With these resources, OSHA will conduct additional inspections and develop and implement local and national emphasis programs targeting Recovery Act-funded projects. This measure captures the increase in the number of inspections with Recovery Act funding.
Year	FY 2009
Original Program Target	38,075 in FY 2009 38,700 in FY 2010
Revised Full Program Target	38,600 in FY 2009 40,900 in FY 2010
Targeted ARRA Increment	525 in FY 2009 2,200 in FY 2010
Actual	TBD
Goal Lead	Richard Fairfax
Measure Text	State Plan activity: Number of Inspections completed
Measure Type	Output
Measure Frequency	Quarterly
Direction of Measure	Increasing
Unit of Measure	Inspections
Explanation of Measure	Through the Recovery Act, OSHA will receive additional funding for inspectors and enforcement initiatives for State plans. With these resources, OSHA State plans will conduct additional inspections and develop and

	implement local and national emphasis programs targeting Recovery Act-funded projects. This measure captures the increase in the number of inspections with Recovery Act funding.
Year	FY 2009
Original Program Target	49,500 in FY 2009 57,650 in FY 2010
Revised Full Program Target	50,000 in FY 2009
Targeted ARRA Increment	500 in FY 2009
Actual	TBD
Goal Lead	Steve Witt
<b>7. Transparency and Accountability:</b>	
<p>Consistent with the transparency and accountability objectives of the Recovery Act, the following will be available on OSHA's public webpage <a href="http://www.osha.gov">www.osha.gov</a>. Reporting will be updated on a monthly basis:</p> <ul style="list-style-type: none"> <li>• All emphasis programs developed and implemented in response to stimulus-related activity</li> <li>• OSHA inspection data</li> </ul> <p>Additionally, participating State Plans will submit supplemental quarterly reports on their use of Recovery Act funds, and data on their activities will be made available to the public. Data on the numbers and types of enforcement actions will be extracted from those quarterly reports.</p> <p>OSHA will post federal and state program data on its webpage, the DOL Recovery webpage, and Recovery.gov in compliance with the Recovery Act guidance.</p> <p>The cost model of obligations by budget activity, used for regular appropriations, will be applied.</p>	
<b>8. Federal Infrastructure Investments:</b>	
NA	
<b>9. Barriers to Effective Implementation:</b>	
NA	
<b>10. Environmental Review Compliance:</b>	
NA	