

## Oil Pollution Act (OPA) Liability Limits

Annual Report to Congress Fiscal Year 2009 *August 2009* 



#### Foreword

#### AUG 1 8 2009

I am pleased to present the "Oil Pollution Act Liability Limits" report which has been prepared by the United States Coast Guard, National Pollution Funds Center. This report is the third annual update to the report submitted on January 5, 2007 pursuant to section 603(c) of the Coast Guard and Maritime Transportation Act of 2006 (CG&MT Act), P.L. 109-241.

#### This report includes:

- An analysis of the extent to which oil discharges from vessels and non-vessel sources have resulted or are likely to result in removal costs and damages, as defined in the Oil Pollution Act (OPA), for which no defense to liability exists and that exceed the liability limits established in OPA as amended by section 603 of the CG&MT Act.
- An analysis of the impacts that claims against the Oil Spill Liability Trust Fund (hereafter referred to as "the Fund") for amounts exceeding such liability limits will have on the Fund.
- Recommendations, based on the above analyses and other factors impacting the Fund, on
  whether the liability limits need to be adjusted in order to prevent the principal of the Fund
  from declining to levels that are likely to be insufficient to cover expected claims.

Pursuant to congressional requirements, this report is being provided to the following Members of Congress:

The Honorable John D. Rockefeller IV Chairman, Senate Commerce, Science, & Transportation Committee

The Honorable Kay Bailey Hutchison Ranking Member, Senate Commerce, Science, & Transportation Committee

The Honorable James L. Oberstar Chairman, House Transportation and Infrastructure Committee

The Honorable John L. Mica Ranking Member, House Transportation and Infrastructure Committee

Inquiries relating to this report may be directed to me at (202) 447-5890 or to Mr. Craig Bennett, Director, National Pollution Funds Center at (202) 493-6700.

Hani Wiggins

Assistant Secretary
Office of Legislative Affairs

U.S. Department of Homeland Security

#### **Executive Summary**

This is the third annual update to the report submitted on January 5, 2007 to the Committee on Commerce, Science and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives pursuant to section 603(c) of the Coast Guard and Maritime Transportation Act of 2006 (CG&MT Act), P.L. 109-241.

#### This report includes:

- An analysis of the extent to which oil discharges from vessels and non-vessel sources have resulted or are likely to result in removal costs and damages, as defined in the Oil Pollution Act (OPA), for which no defense to liability exists and that exceed the liability limits established in OPA as amended by section 603 of the CG&MT Act.
- An analysis of the impacts that claims against the Oil Spill Liability Trust Fund (hereafter referred to as "the Fund") for amounts exceeding such liability limits will have on the Fund.
- Recommendations, based on the above analyses and other factors impacting the Fund, on
  whether the liability limits need to be adjusted in order to prevent the principal of the Fund
  from declining to levels that are likely to be insufficient to cover expected claims.

Since the enactment of OPA, 51 oil discharges or substantial threats of discharge (hereafter referred to as "discharge" or "incident"), all originating from vessels, have reportedly resulted or are likely to result in removal costs and damages that exceed the liability limits amended in 2006. In the case of facilities, current data demonstrates that no discharges have occurred that would require removal costs or damages that approach the amended liability limits as set forth in OPA.

The estimated removal costs and damages from incidents taking place since the enactment of OPA total approximately \$1.5 billion in 2009 dollars. Of these costs, approximately \$1.0 billion, or an annual average of \$56.3 million, would be in excess of liability limits as amended by the CG&MT Act. The number of incidents vary from year to year. However, the historical data clearly demonstrates the financial impact vessel discharges with costs that exceed liability limits had on the Fund and show that the impact has grown in recent years. Therefore, the overall trend continues to be toward an increasing average annual potential Fund liability despite the amended limits.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Section 603(c)(3) of the CG&MT Act requires the Secretary to provide an update of this report to the Committees on an annual basis. Because section 603(c) of the CG&MT Act provided for the first report to be submitted no later than 45 days after enactment of the Act, or August 25, 2006, we intend to submit updates on or by August 25 annually. References throughout this report to data for the year 2009 are partial year data ending on May 1, 2009.

<sup>&</sup>lt;sup>2</sup> The 2009 data presents a slight reduction of this annual average from \$56.5 million reported in 2008 to \$56.3 million in this report. The reduction is the result of deflationary factors and substantial reduction of the estimated costs of two incidents. The overall trend in recent years is toward increased Fund liability.

Regardless of OPA liability limits for responsible parties, a substantial portion of Fund expenses, including appropriations from the Fund to agencies, removal costs, and damages from oil discharges where liable parties cannot be identified or are unable to pay, will continue to be expended from the Fund. In addition, because the Fund can be utilized to pay for up to \$1.0 billion in emergency cleanup costs for a major spill like the *T/V EXXON VALDEZ* disaster, a major or catastrophic discharge could immediately liquidate the available Fund balance.

Payments from the Fund as a result of costs for incidents exceeding liability limit levels generally have a lesser impact on the Fund principal than the total Fund payments for appropriations, damages, removal costs, and third-party claims. However, the available data continues to suggest that existing liability limits for certain vessel types, notably tank barges and cargo vessels with substantial fuel oil, may not sufficiently account for the historic costs incurred as a result of oil discharges from these vessel types. Targeted increases in liability limits for these vessel types may better support OPA's "polluter pays" public policy purposes. Data presented in this report indicate that increasing liability limits for certain vessels, particularly non-tank vessels greater than 300 gross tons, single hull tank ships and tank barges, would result in a more balanced cost share between responsible parties and the Fund, positively impact the balance of the Fund, and reduce the Fund's overall risk position.

Available data include only a limited number of discharge incidents available for analysis and many of the removal cost and damage amounts are only best estimates. The data have been updated to reflect new incidents. In addition, estimates for previously reported incidents have been revised as removal cost and damage amounts are updated. Some historical incidents not previously reported have been added to the data based on updated information. The overall results of the data remain consistent after considering inflationary factors.

With ongoing tax revenue, including the substantial tax increase enacted in the Energy Improvement and Extension Act of 2008 (P.L. 110-343), the National Pollution Funds Center (NPFC) anticipates the Fund will be able to cover its projected non-catastrophic liabilities (including claims) without further increases to liability limits. However, increases to liability limits for certain vessel types would result in a more equitable division of risk between the Fund and responsible parties and have a positive impact on the balance of the Fund.

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#### I. Legislative Requirement

Section 603(c) of the Coast Guard and Maritime Transportation Act of 2006 (CG&MT Act), P.L. 109-241 provides:

- (1) Initial Report. Not later than 45 days after the date of enactment of this Act, the Secretary of the department in which the Coast Guard is operating shall submit a report on liability limits described in paragraph (2) to the Committee on Commerce, Science and Transportation of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives.
- (2) Contents. The report shall include, at a minimum, the following:
  - (A) An analysis of the extent to which oil discharges from vessels and nonvessel sources have or are likely to result in removal costs and damages (as defined in section 1001 of the Oil Pollution Act of 1990 (33 U.S.C. 2701)) for which no defense to liability exists under section 1003 of such Act and that exceed the liability limits established in section 1004 of such Act as amended by this section.
  - (B) An analysis of the impacts that claims against the Oil Spill Liability Trust Fund for amounts exceeding such liability limits will have on the Fund.
  - (C) Based on analyses under this paragraph and taking into account other factors impacting the Fund, recommendations on whether the liability limits need to be adjusted in order to prevent the principal of the Fund from declining to levels that are likely to be insufficient to cover expected claims.
- (3) Annual Updates. The Secretary shall provide an update of the report to the Committees referred to in paragraph (1) on an annual basis.

#### II. Background

OPA was enacted in the wake of the *T/V EXXON VALDEZ* oil spill to promote the prevention of oil spills on navigable waters, the adjoining shorelines, and the exclusive economic zone. It provided for a more robust Federal response to spills, increased the liability of polluters (also known as Responsible Parties, or RPs) for such spills, and provided for compensation to those that incur removal costs and damages as a result of these spills. The NPFC was commissioned to implement certain provisions of OPA, administer the Fund, ensure funding for Federal response, and recover costs from liable parties.

OPA provides that RPs are strictly liable for removal costs and damages resulting from a discharge up to certain statutory liability limits. In general, RPs are liable without limit only if the discharge results from gross negligence or willful misconduct or a violation of operation, safety, or construction regulations (OPA § 1004 (33 U.S.C. § 2704)).

The Fund plays a critical role in the OPA regime.<sup>3</sup> It pays Federal costs for oil removal when a discharge occurs and reimburses third-party claims for uncompensated removal costs and damages when a responsible party does not pay or is not identified. The types of damages compensable under OPA include damages to natural resources, loss of subsistence use of natural resources, damages to real or personal property, loss of profits or earning capacity, loss of government revenues, and increased cost of public services. In addition, the Fund is an important source of annual appropriations to various Federal agencies responsible for administering and enforcing a wide range of oil pollution prevention and response programs addressed in OPA (OPA § 1012 (33 U.S.C. § 2712)).

As provided by OPA, the Fund is available to pay claims for removal costs and damages resulting from an oil discharge that exceed the responsible party's liability limits. This includes payment of claims from RPs who pay or incur removal costs or damages in excess of their liability limits and can establish their entitlement to the limits under the circumstances of the discharge (OPA § 1008 (33 U.S.C. § 2708)).

Claims to the Fund are payable only from the Fund and payments are limited by the available balance. For any single discharge incident, the Fund is authorized to pay no more than \$1.0 billion, of which no more than \$500 million may be paid for natural resource damages (OPA § 9001(c) (26 U.S.C. § 9509)).

Pursuant to section 603 of the CG&MT Act, liability limits for vessel discharges were substantially increased. In that same section, Congress requested this analysis and report.

<sup>&</sup>lt;sup>3</sup> A more comprehensive history of the Fund detailing its revenues and expenses can be found in the Coast Guard's May 12, 2005, "Report on Implementation of the Oil Pollution Act of 1990."

#### III. Analysis of Discharges

This section provides an analysis of the extent to which oil discharges from vessels and non-vessel sources have resulted or are likely to result in removal costs and damages, as defined in the Oil Pollution Act (OPA), which exceed liability limits established in OPA as amended by the CG&MT Act.

Best available data indicate there have been 51 oil discharges, all from vessels, which have resulted in removal costs and damages that exceed the amended liability limits.<sup>4</sup> The data have been updated to incorporate new incidents, and reflect revised estimates of costs and damages associated with previously reported incidents.<sup>5</sup> The discharge incidents are listed by vessel type in Attachment A and by incident date in Attachment B.

Figure 1 shows the number of such discharges per year. The higher than average total for 1999 is the result of a typhoon in American Samoa that resulted in oil discharges involving eight fishing vessel wrecks. The figure illustrates that the number of incidents can vary significantly from year to year.

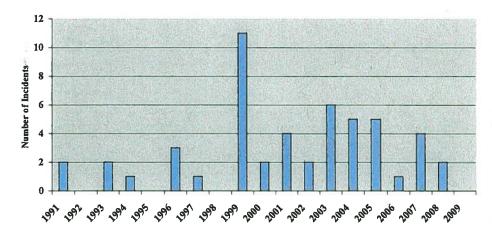


Figure 1: Number of Incidents Exceeding Limits of Liability

Figure 2 shows a breakdown of these 51 incidents by vessel type. Fishing vessels account for 37% of the historical incidents that result in damages in excess of the liability limits, while cargo and other self-propelled non-tank vessels represent 39% of the incidents. Single hull and double hull tank barges represent 16% and 4%, respectively. Single hull tank ships account for only 4% of such discharges. There are no double hull tank ship incidents among the 51 incidents.

<sup>&</sup>lt;sup>4</sup> Data indicate that no facility discharges have resulted in removal costs and damages even approaching the applicable liability limits for such facilities. Accordingly, this report does not further address facility-source spills or facility-related limits of liability.

<sup>&</sup>lt;sup>5</sup> References throughout this report to data for the year 2009 are partial year data ending on May 1, 2009.

22 20 18 16 Number of Incidents 14 12 10 8 2 0 Single Hull Double Hull Single Hull Double Hull Cargo/Other Fishing Vessel Tank Ship Tank Ship Tank Barge Tank Barge Self-Propelled Vessel

Figure 2: Number of Incidents Exceeding Limits of Liability by Vessel Type

Figure 3, estimated removal costs and damages from these incidents by vessel type, portrays a different picture. While fishing vessels are involved in the highest number of discharges that exceed liability limits, total costs in excess of liability limits for cargo/other self-propelled vessel discharges have been the highest. Total costs for single hull tank ship and tank barge discharges that exceed liability limits have also been significant. Per discharge costs from single hull tank ship incidents are the highest (approximately \$187.3 million) in light of the quantities of oil these vessels carry. Per discharge costs for all tank barges are also substantial (approximately \$61.3 million). Larger cargo vessels also carry enough fuel to result in costly discharges (approximately \$25.4 million per incident). The small size and limited quantities of oil characteristic of most fishing vessel incidents accounts generally for the lower total costs of such discharges (approximately \$2.4 million), shown in more detail in Attachment A.

Total estimated removal costs and damages for these discharges since enactment of OPA is approximately \$1.5 billion.

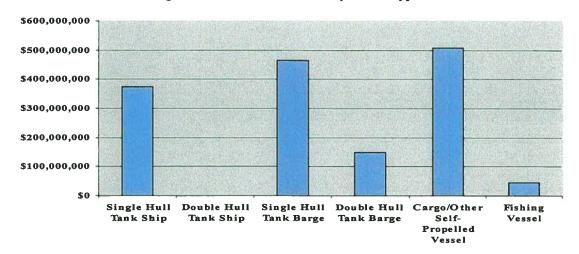


Figure 3: Total Incident Costs by Vessel Type

<sup>&</sup>lt;sup>6</sup> This total has decreased from the amount reported in 2008 as a result of adjustments in the estimated costs of the M/V COSCO BUSAN and M/V KURE incidents. The M/V KURE incident is no longer reported because costs are now estimated to be less than the applicable liability limit.

#### IV. Impacts on the Fund

This section provides an analysis of the impacts on the Fund resulting from claims against the Fund for incidents in which costs and damages exceed liability limits.

#### A. Historical Impact

As indicated in Figure 4, the Fund's financial obligation in cases where removal costs and damages exceed liability limits (listed in Attachment A) is substantial despite recent liability limit amendments. The top portion of the bar for each vessel type represents the Fund share of the risk (in excess of applicable liability limit). The bottom portion of the bar for each vessel type represents responsible party risk (RP liability limit based on gross tonnage or minimum limit as applicable for each discharge).

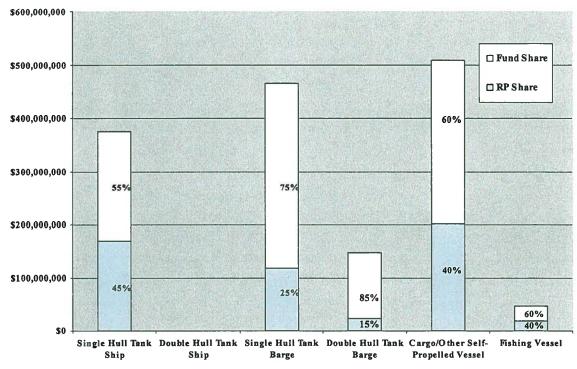


Figure 4: RP vs. Fund Share of Total Incident Costs under Current Limits by Vessel Type

Of the approximately \$1.5 billion in estimated removal costs and damages from these incidents over the last 18 years, the Fund's share of risk totals approximately \$1.0 billion. This amount represents a maximum potential impact on Fund risk resulting solely from the application of the liability limit levels. While the rate of such incidents is difficult to predict and may vary widely from year to year (as indicated by Figure 1), the risk to the Fund can be expressed broadly as an annual cost of approximately \$56.3 million (total costs of \$1.0 billion over 18 years) in excess of amended limits in 2009 dollars.

#### B. Impact from Claims

Figure 5 shows that actual claims paid by the NPFC over the past 18 years as a result of vessel RPs' exceeding their liability limits have totaled \$266 million (or 83 percent of all claims paid). This number includes both payments made directly to the RPs for the removal costs and damages they paid or incurred in excess of liability limits, as well as an estimate of the number of third-party claims paid by the Fund because the RP had spent up to its limit of liability.

Figure 6 shows of the \$295 million in claims under adjudication as of May 1, 2009, \$204 million (or 69 percent of total dollars), are claims by RPs who have incurred incident costs exceeding their liability limits or claims by third parties where incident costs exceeded liability limits.

Figure 5: Total Claims Paid

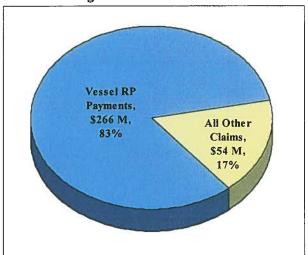
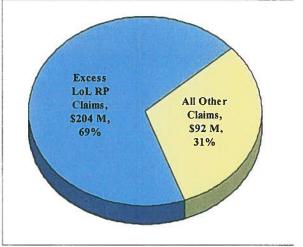


Figure 6: Pending Claims



#### C. Recent Trends

The potential impact to the Fund resulting from payments to RPs, third parties claims, and response costs where incident costs exceeded the RPs' limits of liability varies substantially from year to year, but has averaged approximately \$56.3 million per year over the past 18 years. While the potential impact is significant, it is useful to note the available data show a continued trend toward more Fund risk in recent years.

As illustrated in Figure 7 and Attachment B, the Fund risk for discharges that result in estimated removal costs and claims that exceed liability limits in the most recent 8-year period (approximately \$600 million) is greater than the Fund risk for the discharges in the preceding 10 years (approximately \$400 million). This would indicate, despite the uncertainties as to the actual impact over time, the risk to the Fund resulting from the liability limits applicable to individual incidents has increased in recent years. This increased risk is largely the result of the greater cost of such incidents in recent years.

\$1,000,000,000 \$900,000,000 \$800,000,000 \$700,000,000 \$600,000,000 66% ☐ Fund Share \$500,000,000 RP Share 65% \$400,000,000 \$300,000,000 \$200,000,000 34% 35% \$100,000,000 \$0

Figure 7: RP vs. Fund Share of Total Incident Costs (in 2009 dollars)

The Energy Improvement and Extension Act of 2008 (P.L. 110-343) extended the barrel tax through Dec. 31, 2017 and increased the tax from five (5) cents to eight (8) cents for 2009-2016 and to nine (9) cents for 2017. Tax revenues are deposited into the Fund, and should provide substantially increased income to the Fund over the next several years. Based on current revenue and expenditure projections, the NPFC forecasts that the Fund should maintain liquidity through 2015 (See Figure 8).

2001-2008

1991-2000

### V. Findings with Respect to Further Liability Limit Adjustments

This section discusses findings, based on historical trends and analyses, and taking into account other factors impacting the Fund, on whether the liability limits need to be adjusted in order to prevent the principal of the Fund from declining to levels that are likely to be insufficient to cover expected claims.

#### A. Future Year Fund Outlook

The NPFC anticipates the Fund will be able to cover its projected non-catastrophic liabilities, including claims, without further increases to liability limits. However, increases to liability limits for certain vessel types would result in a more equitable division of risk between the Fund and responsible parties and have a positive impact on the balance of the Fund.

Figure 8 projects the end of year balance of the Fund through 2015 based on estimated revenues and expenditures (no adjustment for inflation):

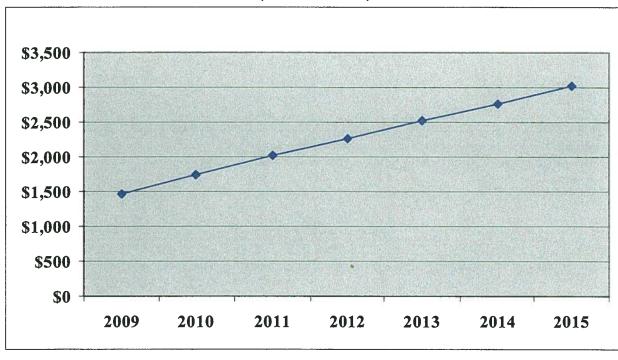


Figure 8: Fund Forecast Balance (Millions of dollars)

Notably, several classes of Fund expenditures are independent of revisions to the limits of liability, such as Federal removal costs and annual appropriations. The Fund provides resources to the Federal government to respond to oil discharges (Federal removal costs) and to compensate claimants for their removal costs and damages when a liable responsible party cannot be identified, does not respond, or does not compensate claimants [See OPA § 1012(a)(1), (4) (33 U.S.C § 2712(a)(1), (4))]. The Fund also pays when recourse against RPs is not available, such as when an RP declares bankruptcy or cannot be identified.

Thus, the Fund is the ultimate insurer with respect to oil removal costs and damages when there is a discharge or substantial threat of discharge to navigable waters, adjoining shorelines, or the exclusive economic zone.

The Fund also pays annual appropriations to various agencies responsible for administering and enforcing OPA and provisions of the Federal Water Pollution Control Act [See OPA § 1012(a)(5) (33 U.S.C. § 2712(a)(5))]. Administrative and enforcement costs that are not allocable to a specific oil discharge are not recoverable from liable RPs.

Figure 9 shows total Fund expenses in recent years for agency appropriations, Federal removal costs, and claims for removal costs and damages, of which claims resulting from incident-related costs exceeding the limits of liability is a subset.

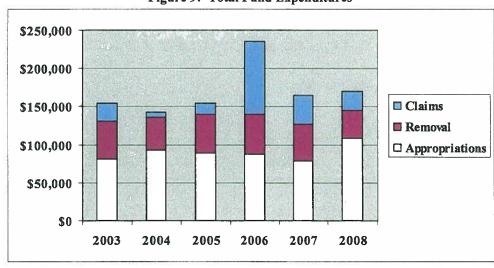


Figure 9: Total Fund Expenditures

Figure 9 illustrates that the Federal removal costs and claims payments for which RPs may be liable have represented only a portion, often well less than half, of the annual expenditures from the Fund. This graph displays all costs for vessel or facility discharges.

Further, roughly half of the removal costs in Figure 9 are for *facility* discharges; liability limits for facilities, as previously discussed, are more than adequate at this time. Finally, with respect to the Fund expenses for removal costs and claims allocable to vessel spills, the Fund frequently pays even when a responsible party is unknown. In these cases, liability limits have no impact on Fund risk.

Vessel liability limits will impact the Fund only to the extent RPs are available and have the ability to pay. Even then the impact would be limited. This, coupled with the fact that appropriations make up such a large part of the Fund's annual expenses, demonstrate that adjustments to the limits of liability alone cannot reasonably ensure maintenance of an adequate Fund balance, including a balance sufficient to pay claims.

#### B. Further Liability Limit Adjustments

Adjustments to liability limits help more equitably divide liabilities between the Fund and RPs. OPA is founded on the "polluter pays" principle. OPA also recognizes the polluter's liability to pay for clean-up of spills should be limited except in certain circumstances and the Fund is the ultimate insurer for removal costs and damages. Analysis indicates establishing different liability limits for non-tank vessels, which include fishing, cargo, and other self-propelled vessels, by tonnage (i.e., greater than 300 gross tons and less than or equal to 300 gross tons) would provide more equitable limits on smaller vessels.

Figure 4 clearly demonstrates that for those vessel discharges where removal costs and damages exceed current liability limits, the Fund bears a majority of the cost even if every RP is available and pays to its limit. Figure 10 illustrates how further adjustments to limits of liability per gross ton might achieve an equal sharing of that risk between RPs and the Fund. The bottom portion of the bar represents the responsible party risk at the current limits of liability based on gross tonnage or minimum limits as applicable for each discharge. The middle portion represents the additional cost the responsible party would pay if the additional limits were applied, which would leave the Fund covering 50% of the total incident costs (the top portion of each bar).

For example, to split the estimated clean-up costs evenly between the Fund and the vessel operators, liability limits for single hull tank ships would increase to \$3,300 per gross ton, single hull tank barges to \$7,000 per gross ton, double hull tank barges to \$7,000 per gross ton, non-tank vessels greater than 300 gross tons to \$1,200 per gross ton, and non-tank vessels less than or equal to 300 gross tons to \$4,600 per gross tons.

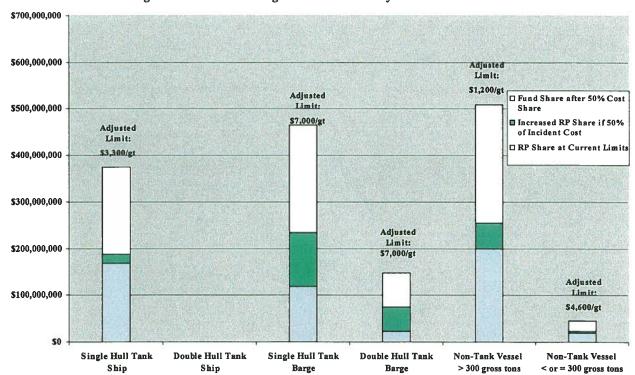


Figure 10: Gross Tonnage Limits of Liability for 50% Cost Share

Figure 11 indicates the minimum amount an RP would be expected to pay for an incident (based on average historical costs of incidents by vessel type in 2009 dollars), if the limits of liability were adjusted so costs were shared evenly between the RP and the Fund.

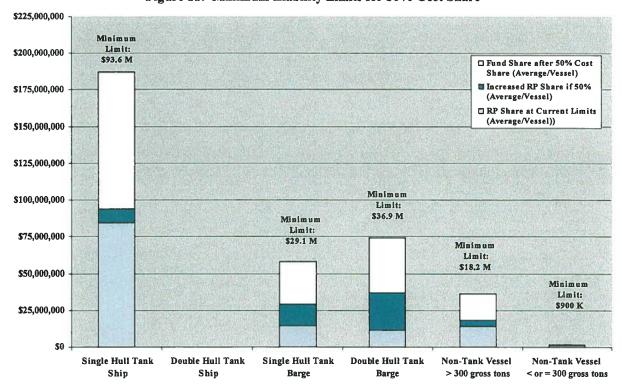


Figure 11: Minimum Liability Limits for 50% Cost Share

Figure 12 summarizes the 50% cost share limits and minimums and compares them to the current limits. Attachment C illustrates how these limits would protect the Fund from paying the majority of the total incident cost when applied to the 51 incidents discussed earlier. The current limits distinguish between single hull tank vessels, double hull tank vessels and non-tank (other) vessels. As discussed in Section III, however, analysis has shown these categories might best be subdivided as follows: categories of *Tank Ship* and *Tank Barge* are addressed separately as subsets of single and double hull *Tank Vessel*, and the *Non-Tank Vessel* category is divided between vessels greater than 300 gross tons and vessels less than or equal to 300 gross tons. <sup>7</sup>

Figure 12: Limits of Liability under OPA

| If the v        | essel is a   | The current limits of liability are the greater of.  | But to achieve an equal cost share limits of liability would need to be increased to. |
|-----------------|--|--|---|
| Ship            | With a single hull,<br>double sides only, or<br>double bottom only | Greater than 3,000 gross tons:<br>\$3,000 per gross ton or \$22,000,000<br>Less than or equal to 3,000 gross tons:<br>\$3,000 per gross ton or \$6,000,000 | \$3,300 per gross ton or \$93,600,000.  |
| Tank Ship       | With a double hull   | Greater than 3,000 gross tons:<br>\$1,900 per gross ton or \$16,000,000<br>Less than or equal to 3,000 gross tons:<br>\$1,900 per gross ton or \$4,000,000 | No data   |
| Barge           | With a single hull,<br>double sides only, or<br>double bottom only | Greater than 3,000 gross tons:<br>\$3,000 per gross ton or \$22,000,000<br>Less than or equal to 3,000 gross tons:<br>\$3,000 per gross ton or \$6,000,000 | \$7,000 per gross ton or \$29,100,000.  |
| Tank Barge      | With a double hull   | Greater than 3,000 gross tons:<br>\$1,900 per gross ton or \$16,000,000<br>Less than or equal to 3,000 gross tons:<br>\$1,900 per gross ton or \$4,000,000 | \$7,000 per gross ton or \$36,900,000.  |
| k Vessel        | Greater than 300 gross tons  | \$950 per gross ton or \$800,000.  | \$1,200 per gross ton or \$18,200,000.  |
| Non-Tank Vessel | Less than or equal to 300 gross tons                               | \$950 per gross ton or \$800,000.  | \$4,600 per gross ton or \$900,000.   |

<sup>&</sup>lt;sup>7</sup> The comparative results for single and double hull tank barges may appear incongruous at first glance. While double hull vessels may be safer, and be less likely to spill oil, the data shows that a catastrophic discharge from a double hull tank barge can be just as expensive as one from a single hull tank barge. Also, when dealing with such a limited data set, an increase from one to two double hull tank barge incidents can easily result, as in this case, in significant changes in average costs from previous reports.

#### VI. Conclusion

The NPFC continues to anticipate the Fund will be able to cover its projected non-catastrophic liabilities, including claims, without further increases to liability limits. However, increases to liability limits for certain vessel types would result in a more equitable division of risk between the Fund and responsible parties, have a positive impact on the balance of the Fund, and reduce the Fund's overall risk position.

The limited data available indicates, as in previous reports, that increasing liability limits per incident for single hull tank ships, tank barges and non-tank vessels greater than 300 gross tons in particular would result in a more balanced cost share between responsible parties and the Fund while positively impacting the Fund's balance.

The means and method for sharing costs between the RP and the Fund may be debated, but splitting total forecast costs for discharges equally between RPs and the Fund appears to be a reasonable standard to apply in determining adequacy of limits.

Using this methodology, equity between the Fund and responsible parties may be more directly achieved by raising minimum limits.

# Incidents Exceeding Liability Limits by Vessel Type Attachment A:

| Vome Type                      | Project Name                   | Incident | Incident | Gross  | Tetal Incident<br>Cast | Inflation<br>Factor | Tetal Incident Cost<br>(2009 Bollars) | Limits of Liability | Purel Exposure | Actual OSLITF<br>Casts Incorred |
|--------------------------------|--------------------------------|----------|----------|--------|------------------------|---------------------|---------------------------------------|---------------------|----------------|---------------------------------|
| Track Ship (Single Hull)       | TV JULEN                       | 1996     | ME       | 18.500 | \$52.601.000           | 1.36                | \$71.538.000                          | \$55.431.000        | \$16.107.000   | \$28.376.000                    |
| Tenk Ship (Sinele Hull)        | T/V ATHOS 1                    | 2004     | 2        | 37,900 | \$268 120 000          | =                   | \$302 975 000                         | \$113 685 000       | \$189 290 000  | \$172 110 000                   |
| Total Tank Ship (Single Hull)  |                                |          |          |        |                        |                     | 8374.513.088                          | \$169.116.000       | \$205,397,888  | \$258 486 888                   |
| Tenk Barse (Single Hull)       | T/B VISTABELLA                 | 1991     | 8        | 100    | \$7,797,000            | 157                 | \$12,242,000                          | \$6,000,000         | \$6.242.000    | \$4.782.000                     |
| Tank Barne (Single Hull)       | T/B (TAMPA BAY COLLISION) 0730 | 1993     | =        | 9 300  | 268 900 000            | 1                   | \$101,972,000                         | \$27.786.000        | 874 186 000    | £2 197 000                      |
| Tank Barge (Single Hull)       | T/B MORRIS J. BERMAN           | 1994     | 85       | 2,400  | 595,488,000            | *                   | \$137,503,000                         | \$22,000,000        | \$115.503.000  | 295.488.000                     |
| Tunk Bargo (Single Hull)       | M/V SCANDIA & T/B NORTH CAPE   | 1996     | 2        | \$500  | \$49,000,000           | 2                   | \$66,640,000                          | \$22,000,000        | \$44.640.000   | 29.046.000                      |
| Tenk Barge (Single Hulf)       | T/B BUFFALO #292-086075        | 1996     | ž        | 1500   | \$33,339,000           | 136                 | \$45.341.000                          | \$6,000,000         | \$39.341.000   | \$16.810.000                    |
| Tank Barge (Single Hull)       | T/B B NO. 120                  | 2003     | ¥        | 900    | \$62,117,000           | 91                  | \$72.055.000                          | \$22,000,000        | \$50.055,000   | \$1,753,000                     |
| Tank Bargo (Single Hull)       | T/B FOSS 248 P2                | 2003     | WA       | 2,100  | \$13,028,000           | 1.16                | \$15,113,000                          | \$6,180,000         | \$8,933,000    | \$85,000                        |
| Tank Barge (Single Hull)       | T/B EMC 423                    | 2005     | =        | 1,400  | \$13,421,000           | 8                   | \$14,628,000                          | \$6,000,000         | \$8,628,000    | \$4.810.000                     |
| Total Tank Barge (Single Hull) |                                |          |          |        |                        |                     | \$465,494,000                         | \$117,966,008       | \$347,528,000  | \$135,171,860                   |
| Tank Barne (Double Hull)       | T/B DBL 152                    | 2005     | ≤        | 9.700  | \$53.819.000           | 90                  | \$58,662,000                          | \$18.508.000        | \$40.154.000   | \$19.327.000                    |
| Tank Barne (Deable Hell)       | T/B DM932                      | 2008     | ź        | 900    | 290,000,000            | 66.0                | \$49.100.000                          | \$4,000,000         | \$15,100,000   | \$1 270 000                     |
| Total Tank Barge (Double Hull) |                                |          | i        |        |                        |                     | \$147,762,080                         | \$22.508.000        | \$125,254,000  | \$22.597.080                    |
| Curro/Other SPV                | M/V KUROSHIMA                  | 1997     | ΥK       | 4.200  | \$19.703.000           | 133                 | \$26.204.000                          | \$1 952 000         | \$22 252 000   | \$17.540.000                    |
| Canso/Other SPV                | M/V NEW CARISSA                | 1999     | ĕ        | 36.600 | \$59,600,000           | 128                 | \$76.288.000                          | \$34,742,000        | \$41.545.000   | \$30.531.000                    |
| Cargo/Other SPV                | M/V STUYVESANT                 | 1999     | ð        | 2,100  | \$11,700,000           | 1 28                | \$14.976.000                          | \$6.755.000         | \$8.221.000    | \$379,000                       |
| Cargo/Other SPV                | M/V SERGO ZAKARIADZE           | 1999     | 8        | 16.500 | \$15,967,000           | 128                 | \$20,437,000                          | \$15,677,000        | \$4,760,000    | \$6,065,000                     |
| Cargo/Other SPV                | SSJIUCKENBACH                  | 2001     | ð        | 7,900  | \$41,829,000           | 1 20                | \$50,195,000                          | \$7.476.000         | \$42,719,000   | \$24,523,000                    |
| Cargo/Other SPV                | M/V KIMTON                     | 2001     | æ        | 200    | \$714,000              | 130                 | \$856,000                             | \$800,000           | \$56,000       | \$714,000                       |
| Cargo/Other SPV                | VICTORIA ROSE HUNT             | 2003     | ¥¥       | 9      | \$1,086,000            | 1.16                | \$1,259,000                           | \$800,000           | \$459,000      | \$94,000                        |
| Cargo/Other SPV                | M/V RED DIAMOND                | 2003     | Ę        | 200    | \$2,595,000            | 1.16                | \$3,010,000                           | \$800,000           | \$2,210,000    | \$2,595,000                     |
| Cargo/Other SPV                | CRANE BARGE MONARCH            | 2003     | ర        | 200    | \$2,482,000            | 1.16                | \$2,879,000                           | \$800,000           | \$2,079,000    | \$2,482,000                     |
| Clurgo/Other SPV               | M/V BOWSTRING                  | 2003     | 7        | 300    | \$1,606,000            | 1.16                | \$1,863,000                           | \$800,000           | \$1,063,000    | \$1,606,000                     |
| Cargo/Other SPV                | M/V SELENDANO A YU             | 2004     | VΥ       | 39,800 | \$149,745,000          | 1.13                | \$169,212,000                         | \$37,767,000        | \$131,444,000  | \$6,668,000                     |
| Curgo/Other SPV                | M/V ORIENTAL                   | 2004     | F.       | 200    | \$727,000              | 1.13                | \$822,000                             | \$800,000           | \$22,000       | \$727,000                       |
| Carpo/Other SPV                | ALBION                         | 2005     | ర        | 200    | \$1,267,000            | 1.09                | \$1,316,000                           | \$800,000           | \$516,000      | \$1,207,000                     |
| Curgo/Other SPV                | M/V CASITAS                    | 2002     | HI       | 300    | \$1,711,000            | 1.09                | \$1,865,000                           | \$800,000           | \$1,065,000    | \$1,711,000                     |
| Carpo/Other SPV                | MAMA LERE                      | 2006     | Ĕ        | 400    | \$1,217,000            | 1.06                | \$1,290,000                           | \$800,000           | \$490,000      | \$1,217,000                     |
| Curpo/Other SPV                | M/V COSCO BUSCAN               | 2002     | ర        | 65,100 | \$99,723,000           | 1.03                | \$102,714,000                         | \$61,874,000        | \$40,840,000   | \$2,903,000                     |
| Cargo/Other SPV                | M/V SENECA                     | 2007     | W        | 200    | \$1,211,000            | 1.03                | \$1,247,000                           | \$800,000           | \$447,000      | \$1,211,000                     |
| Cargo/Other SPV                | LST-1166                       | 2007     | ğ        | 2,400  | \$6,000,000            | 1.03                | \$6,180,000                           | \$2,297,000         | \$3,883,000    | \$3,986,000                     |
| Cargo/Other SPV                | CATALA                         | 2007     | WA       | 5,700  | \$6,138,000            | 1.03                | \$6,323,000                           | \$5,415,000         | \$908,000      | \$6,138,000                     |
| Cargo/Other SPV                | C/V SEA WITCH                  | 2008     | MD       | 17,900 | \$19,126,000           | 0.99                | \$18,935,000                          | \$17,007,000        | \$1,928,000    | \$19,126,000                    |
| Total Cargo/Other SPV          |                                |          |          |        |                        |                     | \$507,871,088                         | 5208,962,888        | \$396,907,008  | \$131,423,000                   |
| Fishing Vessel                 | F/V TENYO MARU                 | 1961     | WA       | 4,200  | \$6,063,000            | 1.57                | \$9,519,000                           | \$3,959,000         | \$5,560,000    | \$6,063,000                     |
| Fishing Vexel                  | F/V JIN SHIANG FA              | 1993     | SA       | 400    | \$2,013,000            | 1.48                | \$2,979,000                           | 2800,000            | \$2,179,000    | \$2,420,000                     |
| Fishing Vessel                 | F/V YU TE NO. 1                | 1999     | ş        | 200    | \$1,165,000            | 1.28                | \$1,491,000                           | \$\$00,000          | \$691,000      | \$5,296,000                     |
| Fishing Versel                 | F/V AMIGA NO. 5                | 1999     | S        | 300    | \$3,356,000            | 1.28                | \$4,295,000                           | 2800,000            | \$3,495,000    | \$2,766,000                     |
| Fishing Vessol                 | FV KWANG MYONG                 | 6661     | SS :     | 200    | \$1,555,000            | 1.28                | \$1,990,000                           | \$800,000           | \$1,190,000    | \$965,000                       |
| Lixing vexes                   | PATERIAL NO. 3                 | 1999     | 2 :      | 30     | 31,403,000             | 97                  | 31,790,000                            | 2800,000            | 93990,000      | 3813,000                        |
| Flading Vexet                  | EN YWANG MYONG NO 28           | 1000     | 2 2      | 300    | 61 558 000             | 1 20                | 61 004 000                            | 2000,000            | 92,994,000     | 21,393,000                      |
| Cohine Vennel                  | EN VODAM NO.1                  | 9001     | 3 2      | 2      | 61 376 000             | 17                  | 61 764 000                            | 000,000             | 6064.000       | eTes non                        |
| Making Versel                  | EV KWANO MYONG NO SI           | 1000     | 2 4      | 900    | 61 240 000             | 1 28                | 61 500 000                            | 200,000             | 2700 000       | 6659 000                        |
| Fishing Vessel                 | F/V JESSICA ANN                | 2000     | N.       | 200    | \$947,000              | 1.24                | \$1.174.000                           | \$800,000           | \$374.000      | \$947,000                       |
| Fishing Vessel                 | F/V SWORDMAN I                 | 2000     | E        | 8      | \$1,528,000            | 124                 | \$1.895.000                           | \$800,000           | \$1.095,000    | \$1,528,000                     |
| Fishing Versel                 | F/V WINDY BAY                  | 2001     | ¥        | 909    | \$3,396,000            | 1.20                | \$4,076,000                           | \$800,000           | \$3,276,000    | \$3,396,000                     |
| Fishing Vexed                  | FIV VANGUARD                   | 2001     | ΥK       | 200    | \$700,000              | 1.20                | \$840,000                             | \$800.000           | \$40,000       | \$700,000                       |
| Fishing Versel                 | F/V GENEI MARU #7              | 2002     | ¥        | 001    | \$870,000              | 1.19                | \$1,035,000                           | \$800,000           | \$235,000      | \$870,000                       |
| Fishing Vexel                  | F/V THERESA LYNN               | 2002     | FL       | 200    | \$691,000              | 1.19                | \$822,000                             | \$300,000           | \$22,000       | \$691,000                       |
| Fishing Vessel                 | F/V MWALIL SAAT                | 2004     | B        | 200    | \$3,414,000            | 1.13                | \$3,857,000                           | \$800,000           | \$3,057,000    | \$3,414,000                     |
| Fishing Vessel                 | F/V THE BOSS                   | 7004     | OR       | 200    | \$926,000              | 1.13                | \$1,046,000                           | \$800,000           | \$246,000      | \$926,000                       |
| Fishing Versel                 | F/V MUKY WAY                   | 3005     | ٧×       | 82     | \$1,300,000            | 100                 | \$1,417,000                           | \$800,000           | \$617,000      | \$9,000                         |
| Total Fishing Versel           |                                |          | T        | T      |                        |                     | 546,383,000                           | 518,359,080         | 528,624,666    | 534,811,888                     |
| Crima total                    |                                |          |          |        |                        |                     | 51,542,023,088                        | 5527,911,800        | 51,013,110,000 | 2524,488,000                    |

This listing includes all incidents regardless of vessel size or type and regardless of whether a claim to the Fund by a responsible party for amounts in excess of liability limits was received or is anticipated. Costs include Federal removal costs and claims paid that have been verified. Other costs are estimated from best available information but cannot otherwise be verified. Fund exposure amounts are estimated and do not imply that the responsible parties will be able to limit their liability under the statute where the issue has not yet been determined.

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# Incidents Exceeding Liability Limits by Incident Date Attachment B:

| A CONTRACTOR OF THE PARTY OF TH | ADMINISTRATION OF THE PROPERTY OF THE PARTY | TAKES SOUTH STREET |                |        |                        |                     |                                       |                     |                |                                |
|--|---|--------------------|----------------|--------|------------------------|---------------------|---------------------------------------|---------------------|----------------|--------------------------------|
| Vessel Type  | Project Name  | Incident           | Incident       | Gross  | Total Incident<br>Cost | Inflation<br>Factor | Total Incident Cust<br>(2009 Dollary) | Limits of Liability | Fund Saposure  | Actual OSL,TP Cost<br>Incurred |
| Fishing Versel   | F/V TENYO MARU  | 1661               | WA             | 4.200  | \$6.063.000            | 1.57                | \$9.519.000                           | \$3.959.000         | \$5.560.000    | \$6.063.000                    |
| Tenk Bargo (Single Hall)   | T/B VISTABELLA  | 1661               | 8              | 1.00   | \$7,797,000            | 1.57                | \$12,242,000                          | \$6,000,000         | \$6.242,000    | \$4,782,000                    |
| Fishine Voted  | F/V IIN SHIANG FA   | 1903               | AS             | 400    | \$2 013 000            | 1.48                | \$2 979 000                           | 2800 000            | \$2 179 000    | \$2 420,000                    |
| Tunk Burge (Single Hull)   | T/B (TAMPA BAY COLLISION)-0730  | 1993               | F              | 9,300  | \$68,900,000           | 1.48                | \$101,972,000                         | \$27,786,000        | \$74,186,000   | \$2,397,000                    |
| Tank Barge (Single Hull)   | T/B MORRIS J. BERMAN  | 1994               | 84             | 2,400  | \$95,488,000           | 1.44                | \$137,503,000                         | \$22,000,000        | \$115,503,000  | \$95,488,000                   |
| Tank Bargo (Single Hull)   | M/V SCANDIA & T/B NORTH CAPE  | 1996               | 2              | 5,500  | \$49,000,000           | 136                 | \$66,640,000                          | \$22,000,000        | \$44,640,000   | \$9,046,000                    |
| Tenk Burge (Single Hull)   | T/B BUFFALO #292-086075   | 1996               | ¥              | 1,500  | \$33,339,000           | 1.36                | \$45,341,000                          | \$6,000,000         | \$39,341,000   | \$16,810,000                   |
| Tank Ship (Single Hull)  | T/V JULIE N   | 1996               | ME             | 18,500 | \$52,601,000           | 1.36                | \$71,538,000                          | \$55,431,000        | \$16,107,000   | \$28,376,000                   |
| Cargo/Other SPV  | M/V KUROSHIMA   | 1997               | VΚ             | 4,200  | \$19,703,000           | 133                 | \$26,204,000                          | \$3,952,000         | \$22,252,000   | \$17,540,000                   |
| Cargo/Other SPV  | M/V NEW CARISSA   | 1999               | OR.            | 36,600 | \$59,600,000           | 1.28                | \$76,288,000                          | \$34,742,000        | \$41,545,000   | \$30,531,000                   |
| Cargo/Other SPV  | M/V STUYVESANT  | 1999               | ర              | 7,100  | \$11,700,000           | 1.28                | \$14,976,000                          | \$6,755,000         | \$8,221,000    | \$379,000                      |
| Cargo/Other SPV  | M/V SERGO ZAKARIADZE  | 1999               | P.R            | 16,500 | \$15,967,000           | 1.28                | \$20,437,000                          | \$15,677,000        | \$4,760,000    | \$6,065,000                    |
| Fishing Versel   | F/V YU TE NO. 1   | 1999               | AS             | 200    | \$1,165,000            | 1.28                | \$1,491,000                           | \$800,000           | \$691,000      | \$5,296,000                    |
| Fishing Vessel   | F/V AMIGA NO. 5   | 1999               | SA             | 200    | \$3,356,000            | 1.28                | \$4,295,000                           | \$800,000           | \$3,495,000    | \$2,766,000                    |
| Fishing Vessel   | F/V KWANG MYONG   | 1999               | SA             | 200    | \$1,555,000            | 1.28                | \$1,990,000                           | \$800,000           | \$1,190,000    | \$965,000                      |
| Fishing Vessel   | F/V KORAM NO. 3   | 1999               | AS             | 200    | \$1,403,000            | 1.28                | \$1,796,000                           | \$800,000           | \$996,000      | \$813,000                      |
| Fishing Vessel   | F/V KWANG MYONG NO 72   | 1999               | ΥS             | 200    | \$2,183,000            | 1.28                | \$2,794,000                           | 2800,000            | \$1,994,000    | \$1,593,000                    |
| Fishing Versel   | F/V KWANG MYONG NO 58   | 1999               | AS             | 200    | \$1,558,000            | 1.28                | \$1,994,000                           | \$800,000           | \$1,194,000    | \$967,000                      |
| Fishing Vossel   | F/V KORAM NO 1  | 1999               | AS             | 200    | \$1,378,000            | 1.28                | \$1,764,000                           | \$800,000           | \$964,000      | \$788,000                      |
| Fishing Vessel   | F/V KWANO MYONG NO 51   | 1999               | AS             | 200    | \$1,249,000            | 1.28                | \$1,599,000                           | \$800,000           | \$799,000      | \$659,000                      |
| Fishing Versol   | F/V JESSICA ANN   | 2000               | ME             | 300    | \$947,000              | 1.24                | \$1,174,000                           | \$800,000           | \$374,000      | \$947,000                      |
| Fishing Vessel   | F/V SWORDMAN 1  | 2000               | 로              | 8      | \$1,528,000            | 124                 | \$1,895,000                           | \$800,000           | \$1,095,000    | \$1,528,000                    |
| Cargo/Other SPV  | SS J LUCKENBACH   | 2001               | ð              | 7,900  | \$41,829,000           | 1.20                | \$50,195,000                          | \$7,476,000         | \$42,719.000   | \$24,523,000                   |
| Cargo/Other SPV  | M/V KIMTON  | 2001               | PR             | 200    | \$714,000              | 1.20                | \$856,000                             | \$800,000           | \$56,000       | \$714,000                      |
| Fishing Versel   | F/V WINDY BAY   | 2001               | ΑK             | 400    | \$3,396,000            | 1.20                | \$4,076,000                           | \$\$00,000          | \$3,276,000    | \$3,396,000                    |
| Fishing Vessel   | F/V VANGUARD  | 2001               | AK             | 200    | \$700,000              | 120                 | \$840,000                             | \$800,000           | \$40,000       | \$700,000                      |
| Fishing Vessel   | F/V GENEI MARU #7   | 2002               | VΚ             | 100    | \$870,000              | 1.19                | \$1,035,000                           | \$800,000           | \$235,000      | \$870,000                      |
| Fishing Versel   | F/V THERESA LYNN  | 2002               | H              | 200    | \$691,000              | 1.19                | \$822,000                             | \$800,000           | \$22,000       | \$691,000                      |
| Cargo/Other SPV  | VICTORIA ROSE HUNT  | 2003               | MA             | 8      | \$1,086,000            | 1.16                | \$1,259,000                           | \$800,000           | \$459,000      | \$94,000                       |
| Cargo/Other SPV  | M/V RED DIAMOND   | 2003               | FL             | 200    | \$2,595,000            | 91.1                | \$3,010,000                           | \$800,000           | \$2,210,000    | \$2,595,000                    |
| Cargo/Other SPV  | CRANE BARGE MONARCH   | 2003               | ర              | 902    | \$2,482,000            | 1.16                | \$2,879,000                           | \$800,000           | \$2,079,000    | \$2,482,000                    |
| Cargo/Other SPV  | M/V BOWSTRING   | 2003               | 2              | 300    | \$1,606,000            | 1.16                | \$1,863,000                           | \$800,000           | \$1,063,000    | \$1,606,000                    |
| Tank Barge (Single Hull)   | T/B B NO. 120   | 2003               | MA             | 006'9  | \$62,117,000           | 1.16                | \$72,055,000                          | \$22,000,000        | \$50,055,000   | \$1,753,000                    |
| Lank Barge (Single Hull)   | TAB FOSS 248 PZ   | 2003               | V <sub>M</sub> | 2,100  | \$13,028,000           | 91.1                | \$15,113,000                          | \$6,180,000         | \$8,933,000    | 283,000                        |
| Cargo Cine Sr V  | MAY SELENDAROATO  | 2004               | Y S            | 39,800 | 9149,745,000           | 111                 | \$109,414,000                         | 000,707,756         | \$131,444,000  | 30,006,000                     |
| Fishing Vesses   | F/V MWALLE SAA!   | 2004               | 3 8            | 200    | 23,414,000             |                     | 53,857,000                            | 2300,000            | 53,037,000     | 53,414,000                     |
| Tank Shin (Single Half)  | T/V ATHOS I   | 2004               | 5 2            | 17 900 | 8268 120 000           | 113                 | 6302 675 000                          | 6113 685 000        | \$ 189 290 000 | 000 011 2119                   |
| Cargo/Other SPV  | M/V ORIENTAL  | 2004               | 표              | 00Z    | \$727,000              | 1.13                | \$822,000                             | \$800,000           | \$22,000       | \$727,000                      |
| Tank Barge (Double Hull)   | T/B DBL 152   | 2005               | <b>1</b>       | 9,700  | \$53,819,000           | 1.09                | \$58,662,000                          | \$18,508,000        | \$40,154,000   | \$19,327,000                   |
| Cargo/Other SPV  | ALBION  | 2005               | S              | 200    | \$1,207,000            | 1.09                | \$1,316,000                           | \$800,000           | \$516,000      | \$1,207,000                    |
| Cargo/Other SPV  | M/V CASITAS   | 2005               | Ħ              | 300    | \$1,711,000            | 1.09                | \$ 1,865,000                          | 2800,000            | \$1,065,000    | \$1,711,000                    |
| Tenk Barge (Single Hull)   | T/B EMC 423   | 2005               | IL             | 1,400  | \$13,421,000           | 1.09                | \$14,628,000                          | \$6,000,000         | \$8,628,000    | \$4,810,000                    |
| Fishing Versel   | F/V MILKY WAY   | 2002               | WA             | 700    | \$1,300,000            | 1.09                | \$1,417,000                           | \$800,000           | \$617,000      | \$9,000                        |
| Cargo/Other SPV  | MAMA LERE   | 2006               | XI             | 400    | \$1,217,000            | 1.06                | \$1,290,000                           | \$800,000           | \$490,000      | \$1,217,000                    |
| Cargo/Other SPV  | M/V COSCO BUSCAN  | 2007               | CA             | 65,100 | \$99,723,000           | - 1.03              | \$102,714,000                         | \$61,874,000        | \$40,840,000   | \$2,903,000                    |
| Cargo/Other SPV  | M/V SENECA  | 2007               | - MI           | 200    | \$1,211,000            | 1.03                | \$1,247,000                           | \$800,000           | \$447,000      | \$1,211,000                    |
| Cargo/Other SPV  | LST-1166  | 2007               | OR             | 2,400  | \$6,000,000            | 1.03                | \$6,180,000                           | \$2,297,000         | \$3,883,000    | \$3,986,000                    |
| Cargo/Other SPV  | CATALA  | 2007               | WA             | 5,700  | \$6,138,000            | 1.03                | \$6,323,000                           | \$5,415,000         | \$908,000      | \$6,138,000                    |
| Tank Barge (Double Hull)   | T/B DM932   | 2008               | ₹              | 800    | \$90,000,000           | 66'0                | \$89,100,000                          | \$4,000,000         | \$85,100,000   | \$3,270,000                    |
| Cargo/Other SPV  | C/V SEA WITCH   | 2008               | WD             | 17,900 | \$19,126,000           | 0.99                | \$18,935,000                          | \$17,007,000        | \$1,928,000    | \$19,126,000                   |
| Total #991-2000  |   | 1                  |                |        |                        |                     | 5696,431,000                          | 5213,162,000        | \$393,328,000  | \$236,219,000                  |
| C-1-17661 3400   |   | _                  |                |        |                        |                     | 0000 000 000                          | -                   |                | 11111111111                    |

This listing includes all incidents regardless of vessel size or type and regardless of whether a claim to the Fund by a responsible party for amounts in excess of liability limits was received or is anticipated. Costs include Federal removal costs and claims paid that have been verified. Other costs are estimated from best available information but cannot otherwise be verified. Fund exposure amounts are estimated and do not imply that the responsible parties will be able to limit their liability under the statute where the issue has not yet been determined.

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Attachment C:

# Incidents Exceeding Liability Limits With Limits to Achieve 50% Cost Share

| Minimum<br>Lability for a<br>SPA Ood<br>Share<br>Share<br>Share<br>Share<br>Share<br>Needed Be                            | \$93,600,000            | \$93,600,000            |                               | \$29,100,000             | 670 100,000                  | 230 100 000                 | \$29,100,000             | \$29,100,000             | \$29,100,000             | \$29,100,000             |                                | 236,900,000              | 25,500,000                     | 010 000 000  | 518,200,000<br>C18,200,000 | \$18,200,000  | \$18,200,000    | \$18,200,000   | \$18,200,000         | \$18,200,000    | \$18,200,000  | \$18,200,000      | \$18,200,000 | 218,200,000      | 518,200,000  | \$18,200,000 |                    | \$900,000       | \$900,000       | \$900,000       | \$300,000       | 2000,000              | 2900,000              | 000,000          | 200,000         | 2900.000        | \$900,000     | \$900,000     | 000'0065           | \$900,000        | 000'0005           | \$900,000       | \$900,000           | 000,000         | \$000,0000   | \$900,000     | \$900,000      | \$900,000     | \$900,000     | \$900,000      | T                   |                       |                 |
|---|-------------------------|-------------------------|-------------------------------|--------------------------|------------------------------|-----------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------------|--------------------------|--------------------------------|--------------|----------------------------|---------------|-----------------|----------------|----------------------|-----------------|---------------|-------------------|--------------|------------------|--------------|--------------|--------------------|-----------------|-----------------|-----------------|-----------------|-----------------------|-----------------------|------------------|-----------------|-----------------|---------------|---------------|--------------------|------------------|--------------------|-----------------|---------------------|-----------------|--------------|---------------|----------------|---------------|---------------|----------------|---------------------|-----------------------|-----------------|
| Greet Tean Liability Liability Solve Cost Solve Cost Share Share Shaded Area believite High Linet Which Woods Be Applete. | \$61,050,000            | \$125,070,000           |                               | \$7,700,000              | 202,100,000                  | 28 500 000                  | \$10,500,000             | \$48,300,000             | 1 1                      | \$9,800,000              |                                | 267,900,000              | 35,600,000                     |              | 23,040,000                 | \$5,040,000   | T               | 7              | \$19,800,000         | \$9,480,000     | П             | \$47,760,000      | 2480,000     | 574, 120,000;    | 32,880,000   | \$21.480.000 |                    | 8920,000        | ET \$920,000    | 2920,000        | 29/20,000       | 29.20.000             | 29/20,000             | 29.20,000        | 000 000         | \$460,000       | i e           |               | П                  | 31               | 7                  | 29,20,000       | 29.20.000           | 0000000         | 2000 0000    | 29/20,000     | 2920,000       | \$1,380,000   | 8920,000      | \$920,000      |                     |                       |                 |
| Actual OSL.TF<br>Oads Incurred  | \$28,376,000            | \$172,110,000           | \$200,486,000                 | \$4,782,000              | 94,397,000                   | 7                           | т                        | $\tau$                   | \$85,000                 |                          | \$135,171,000                  | \$19,327,000             | 22,570,000                     | 344,757,990  | 20,003,000                 | \$17 \$40 000 | \$30.531.000    | \$379,000      | \$6,065,000          |                 | П             | 26,668,000        | Т            | Т                | 33,986,000   | +            | \$130,955,000      | \$5,296,000     | \$2,766,000     | \$965,000       | \$813,000       | \$1,599,000           | 2967,000              | \$/58,000        | 000,700         | \$1.528.000     | \$714,000     | \$700,000     | \$370,000          | \$691,000        | \$94,000           | \$2,595,000     | \$2,482,000         | 21,000,000      | 2006 000     | \$727.000     | \$1,207,000    | \$1,711,000   | \$9,000       | \$1,211,000    | \$35,279,000        | DOM:                  |                 |
| Find Exposure   | \$16,107,000            | \$189,290,000           | \$205,397,000                 | \$6,242,000              | \$74,180,000<br>€115 502 000 | 244 640 000                 | \$39,341,000             | \$50,055,000             | \$8,933,000              | \$8,628,000              | \$347,528,000                  | \$40,154,000             | 3435,100,000                   | 9163,634,900 | 23,380,000                 | \$22,252,000  | \$41 545 000    | \$8,221,000    | \$4,760,000          | \$42,719,000    | \$3,276,000   | \$131,444,000     | \$490,000    | \$40,840,000     | 33,583,000   | \$1.928.000  | 2310,005,000       | \$691,000       | \$3,495,000     | \$1,190,000     | \$996,000       | 81,994,000            | 51,194,000            | 2304,000         | 000 722         | \$1.095.000     | \$36,000      | \$40,000      | \$235,000          | \$22,000         | \$459,000          | \$2,210,000     | \$2,079,000         | 62 067 000      | \$246,000    | \$22,000      | \$516,000      | \$1,065,000   | \$617,000     |                | 574,924,000         |                       | H               |
| SOFTE GLACIER AND IN  | \$55,431,000            | \$113,685,000           | \$169,116,000                 | \$6,000,000              | 673 000 000                  | \$22,000,000                | \$6,000,000              | \$22,000,000             | \$6,180,000              | \$6,000,000              | \$117,966,000                  | \$18,508,000             | 24,000,000                     | 244,340,400  | 23,729,000<br>Chon 000     | \$3.952.000   | \$34,742,000    | \$6,755,000    | \$15,677,000         | _               | Н             | ٦                 | 2800,000     | 261,874,000      | 52,297,000   | \$17,007,000 | ۳                  | -               | \$300,000       | \$800,000       | \$800,000       | 2800,000              | 2800,000              | 2000,000         | 000 000         | \$800,000       | \$800,000     | \$800,000     | \$800,000          | \$800,000        | \$800,000          | \$800,000       | 2800,000            | 000,000         | Cano Aco     | 2800,000      | \$800,000      | \$400,000     | \$800,000     |                | 528,000,000         |                       |                 |
| Total Incident<br>Cost<br>(2009 Dollarn)  | \$71,538,000            | \$302,975,000           | \$374,513,000                 | \$12,242,000             | 6117 503 000                 | 266 640 000                 | \$45,341,000             | \$72,055,000             | \$15,113,000             |                          | \$465,494,000                  |                          | 369,100,000                    | 314/,/04,000 | 43 070 000                 | \$26 204 000  | 1               | ✝              | \$20,437,000         | П               | н             | -                 | \$1,290,000  | \$102,714,000    | 26,180,000   | \$18,935,000 | 1                  | \$1,491,000     | \$4,295,000     | \$1,990,000     | \$1,796,000     | \$2,794,000           | 21,994,000            | \$1,704,000      | \$1 174.000     | \$1.895.000     | \$856,000     | 2840,000      | \$1,035,000        | \$822,000        | \$1,259,000        | \$3,010,000     | \$2,879,000         | 62 867 000      | \$1 046 000  | \$822,000     | \$1,316,000    | \$1.865,000   | \$1,417,000   |                | 544,926,000         |                       |                 |
| Inflation,<br>Pector  | 136                     | 1.13                    | 7                             | 13                       | +                            | 1 2                         | 25.                      | 91.                      | Н                        | 1.09                     | +                              | +                        | 8                              | 1            |                            | 131           | 178             | 1.28           | 1.28                 | 1.20            | 1.20          | ┪                 | +            | †                | 1.03         | +            | t                  | 1.28            | 1.28            | 1.28            | 1.28            | 1 28                  |                       | 97.1             | 12              | 17              | 129           | 1.20          | 1.19               | 1.19             | 91.1               | -16             | *                   |                 | =            | 1             | 1.09           | 1.09          | 1.09          | 1.03           | Ī                   |                       | H               |
| Total Inddent<br>Ont  | \$52,601,000            | \$268,120,000           |                               | \$7,797,000              | 604 488 000                  | 249 000 000                 | \$13,339,000             | \$62,117,000             | \$13,028.000             | \$13,421,000             |                                | 253,819,000              | 390,000,000                    |              | 42013,000                  | \$19.703.000  | \$59,600,000    | \$11,700,000   | \$15,967,000         | \$41,829,000    | \$3,396,000   | \$149,745,000     | \$1,217,000  | 299,772,000      | 26,000,000   | \$19,126,000 |                    | \$1,165,000     | \$3,356,000     | \$1,555,000     | \$1,403,000     | \$2,183,000           | \$1,358,000           | 51.378,000       | 000 2003        | \$1.528.000     | \$714,000     | \$780,000     | \$870,000          | \$691,000        | \$1,086,000        | \$2,595,000     | \$2,482,000         | 83 414 000      | 000 9009     | \$727,000     | \$1,207,000    | \$1,711,000   | \$1,300,000   | \$1,211,000    |                     |                       |                 |
| Gree  | 18,500                  | 37,900                  |                               | 1,100                    | 2,200                        | 905                         | 200                      | 9                        | 2,100                    | 1,400                    |                                | 9,700                    | 980                            | 1            | 707                        | 4 200         | 36.600          | 7.100          | 16,500               |                 | н             | 39,800            | 8            | 65,100           | 2,400        | 17,900       | ľ                  | 200             | 200             | 200             | ĝ               | ã                     | 8                     | 200              | 8               | 8 8             | 907           | 00Z           | 100                | 200              | 8                  | 200             | 8 8                 | 200             | 1            | 8             | 200            | 300           | 200           | 007            | T                   |                       |                 |
| Incident<br>Location  | ME                      | 2                       |                               | æ                        | 2 8                          | -                           | ř                        | WA                       | WA                       | IJ.                      |                                | <b>5</b> :               | 5                              | 1            | V OV                       | ×             | ě               | ð              | ž                    | ð               | ΑĶ            | ¥                 | ř            | S E              | š            | S S          | Ī                  | SV              | Y-S             | VS              | SV              | SN.                   | AS.                   | 2 0              | 2 2             | Ē               | ž             | ¥             | ΛĶ                 | 권                | ¥                  | 댇               | 5 1                 | 2 6             | 3            | -             | ర              | 보             | WA            | Mil            | T                   | T                     | П               |
| Incident<br>Year  | 1996                    | 2004                    |                               | <u>s</u>                 | 2 20                         | 1000                        | 966                      | 2003                     | 2003                     | 2005                     |                                | 3003                     | 2002                           | 1            | 100                        | 180           | 666             | 6661           | 6661                 | 2001            | 2001          | 2004              | 2006         | 2007             | 2007         | 2008         |                    | 1999            | 1999            | 1999            | 666             | 86                    |                       | 986              | 2000            | 2000            | 2001          | 2001          | 2002               | 2002             | 2003               | 2003            | 5003                | 2007            | 300          | 7004          | 2002           | 2002          | 2002          | 2007           |                     |                       |                 |
| Project Name  | T/V JULEN               | T/V ATHOS 1             |                               | T/B VISTABELLA           | TAR MORRIS LIBERTAN          | M/V SCANDIA & TR NORTH CAPE | T/B BUFFALO #292-086075  | T/B B NO. 120            | T/B FOSS 248 P2          | T/B EMC 423              |                                | T/B DBL 152              | I/B DM952                      | 100 100 100  | EV TEXT CHIANG BA          | M/V KUROSHIMA | M/V NEW CARISSA | M/V STUYVESANT | M/V SERGO ZAKARIADZE | SS J LUCKENBACH | F/V WINDY BAY | M/V SELENDANO AYU | MAMA LERE    | MAY COSCO BUSCAN | L31-1100     | CV SEA WITCH |                    | F/V YU TE NO. 1 | F/V AMIGA NO. 5 | F/V KWANG MYONG | F/V KORAM NO. 3 | F/V KWANG MYONG NO 72 | PAY KWANG MYCHO NO 38 | B/V KUKAIG INO I | F/V IESSICA ANN | F/V SWORDINAN I | M/V KIMTON    | F/V VANGUARD  | F/V GENEI MARU I/7 | F/V THERESA LYNN | VICTORIA ROSE HUNT | M/V RED DIAMOND | CRANE BARGE MONARCH | EQUITATING SAAT | F/V THE BOSS | M/V ORIENTAL  | ALBION         | M/V CASITAS   | F/V MILKY WAY | M/V SENECA     |                     |                       |                 |
| Venet 17pe  | Tank Ship (Single Hulf) | Tank Ship (Single Hull) | Total Tank Ship (Single Hull) | Tank Barge (Single Hull) | Tank Berne (Single Pull)     | Tank Beren (Sinele Hull)    | Tank Barge (Single Hull) | Tank Barge (Single Hall) | Tank Barge (Single Hull) | Tank Barge (Single Hull) | Total Tenk Barge (Single Hull) | Tank Barge (Double Hull) | Total Temb Borne (Deside 11-0) | TOTAL TOTAL  | NTV S 300 CT               | NTV > 300 GT  | NTV > 300 GT    | NTV > 300 GT   | NTV > 300 OT         | NTV > 300 GT    | NTV > 300 GT  | NTV > 300 GT      | NTV > 300 GT | NTV > 300 GT     | NIV 5 300 CI | NTV > 300 GT | Total NTV > 300 GT | NTV <= 300 GT   | NTV <= 300 GT   | NTV <= 300 GT   | NTV <- 300 GT   | NIV <= 300 GI         | NIV <= 300 GI         | NIV C = 100 GT   | NTV < = 100 GT  | NTV <= 300 GT   | NTV <= 300 GT | NTV <= 300 GT | NTV <= 300 GT      | NTV <= 300 GT    | NTV <= 300 GT      | NTV < * 300 GT  | NTV <= 300 GT       | NTV = 300 GT    | MTV = 100 GT | NTV <= 300 GT | NTV < = 300 GT | NTV <= 300 GT | NTV <= 300 GT | NTV < = 300 GT | Total NTV 4= 300 GT | NTV - Non-Tank Vessel | GT - Gross Tons |

This listing includes all incidents regardless of vessel size or type and regardless of whether a claim to the Fund by a responsible party for amounts in excess of liability limits was received or is anticipated. Costs include Federal removal costs and claims paid that have been verified. Other costs are estimated from best available information but cannot otherwise be verified. Fund expossure amounts are estimated and do not imply that the responsible parties will be able to limit their liability under the statute where the issue has not yet been determined.

