



The [U.S. Department of Justice's Office of Justice Programs' Office for Victims of Crime](#) is pleased to announce that it is seeking applications for funding under the "Multi-Disciplinary Responses to Crime Victims with Disabilities" cooperative agreement solicitation. This program furthers the Department's mission by identifying innovative practices used by the victim assistance, disability service, adult and child protective services, law enforcement, prosecution and other practitioner fields to identify and serve crime victims with disabilities, and to hold their offenders accountable through increased reporting. The purpose of the cooperative agreement is to replicate an innovative response model in four sites across the Nation and to develop training and replication guides for use by states and communities across the Nation to improve responses to victims with disabilities.

OVC FY 07 Multi-Disciplinary Responses to Crime Victims with Disabilities

Eligibility

Applicants are limited to private nonprofit organizations, including faith-based and community-based organizations, colleges or universities, or public agencies that have developed and implemented a successful, collaborative, and multi-disciplinary direct service model for identifying and responding to crime victims with disabilities, and to hold their offenders accountable through increased reporting. Applicants must demonstrate the financial and organizational capacity to manage this cooperative agreement, which includes the financial and programmatic oversight of four state and/or community replication sites across the country. A private nonprofit organization does not have to have 501(c)3 status to apply for grant funding under this solicitation. (See "Eligibility," page 4).

Deadline

All applications are due by 8:00 p.m. e.t. on Tuesday, September 11, 2007.
(See "Deadline: Application," page 4).

Contact Information

For assistance with the requirements of this solicitation, contact Joye Frost, Director, Program Development and Dissemination Division, at 202-305-1715 or joye.frost@usdoj.gov.

This application must be submitted through *Grants.gov*. For technical assistance with submitting the application, call the *Grants.gov* Customer Support Hotline at 1-800-518-4726.

Grants.Gov number assigned to announcement: OVC-2007-1684

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OVC FY 07 Multi-Disciplinary Responses to Crime Victims with Disabilities CFDA # 16.582

Overview

The Office for Victims of Crime (OVC) is committed to enhancing the Nation's capacity to assist crime victims and to provide leadership in changing attitudes, policies, and practices to promote justice and healing for all victims of crime. OVC is responsible for implementing several important pieces of federal legislation that are intended to advance victim rights and services, as well as improving the skills, knowledge, and abilities of crime victim advocates, service providers, and allied professionals who are responsible for intervening on behalf of victims and witnesses. This cooperative agreement program is funded through the 42 U.S.C. 10603 (c)(1)(A), which provides funding for training, technical assistance and demonstration projects.

Deadline: Registration

Registering with Grants.gov is a one-time process; however, if you are a first time registrant it could take up to several weeks to have your registration validated and confirmed and to receive your user password. It is highly recommended you start the registration process as early as possible to prevent delays in submitting your application package to our agency by the deadline specified. The following three steps must be completed before you are able to register: (1) Register with Central Contractor Registry (CCR); (2) Register yourself as an Authorized Organization Representative (AOR) and (3) Be authorized as an AOR by your organization. For more information, go to www.grants.gov. **Note: Your CCR Registration must be renewed once a year. Failure to renew your CCR registration may prohibit submission of a grant application through Grants.gov.**

Deadline: Application

The due date for applying for funding under this announcement is 8:00 p.m. e.t. on Tuesday, September 11, 2007.

Eligibility

Applicants are limited to private nonprofit organizations, including faith-based and community-based organizations, colleges or universities, or public agencies that have developed and implemented a successful collaborative, multi-disciplinary direct service model for identifying and responding to crime victims with disabilities, and to hold their offenders accountable through increased reporting in their jurisdiction. Applicants must demonstrate a unique capability and financial and organizational capacity to manage a national-scope (multijurisdictional) cooperative agreement, which includes the financial and programmatic oversight of four state-wide or community-based replication sites

across the country. A private nonprofit organization does not have to have 501(c)3 status to apply for grant funding under this solicitation.

Faith-Based And Other Community Organizations: Consistent with President George W. Bush's Executive Order 13279, dated December 12, 2002, and 28 C.F.R. Part 38, it is DOJ policy that faith-based and other community organizations that statutorily qualify as eligible applicants under DOJ programs are invited and encouraged to apply for assistance awards to fund eligible grant activities. Faith-based and other community organizations will be considered for awards on the same basis as other eligible applicants and, if they receive assistance awards, will be treated on an equal basis with all other grantees in the administration of such awards. No eligible applicant or grantee will be discriminated for or against on the basis of its religious character or affiliation, religious name, or the religious composition of its board of directors or persons working in the organization. Faith-based organizations receiving DOJ assistance awards retain their independence and do not lose or have to modify their religious identity (e.g., removing religious symbols) to receive assistance awards. DOJ grant funds, however, may not be used to fund any inherently religious activity, such as prayer or worship. Inherently religious activity is permissible, although it cannot occur during an activity funded with DOJ grant funds; rather, such religious activity must be separate in time or place from the DOJ-funded program. Further, participation in such activity by individuals receiving services must be voluntary. Programs funded by DOJ are not permitted to discriminate in the provision of services on the basis of a beneficiary's religion.

Applicants are encouraged to review the Civil Rights Compliance section under "Additional Requirements" in this announcement.

Project-Specific Information

Detailed information on the purpose of the grant program

Background and Purpose: The Office for Victims of Crime (OVC) is committed to enhancing the Nation's capacity to assist crime victims and to provide leadership in changing attitudes, policies, and practices to promote justice and healing for all victims of crime. OVC is responsible for implementing several important pieces of federal legislation that are intended to advance victims' rights and services, as well as improving the skills, knowledge, and abilities of crime victim advocates, service providers, and allied professionals who are responsible for intervening on behalf of victims and witnesses. The four key pieces of federal legislation that guide and direct OVC funding activities are the 1982 Victim and Witness Protection Act [18 U.S.C. 1501], which promotes rights and services for victims of crime within the federal system and serves as the foundation of the Attorney General Guidelines for Victim and Witness Assistance; the 1984 Victims of Crime Act, as amended [42 U.S.C. 10601], which establishes the Crime Victims Fund and authorizes programs to support grants for victim compensation, victim assistance services, improvement of tribal child abuse investigation and prosecution, as well as discretionary grants for training, technical assistance, demonstration projects, and program evaluation; the Victims of Trafficking and Violence Protection Act of 2000 [22 U.S.C. 7101], which is intended to combat trafficking of persons through prevention, prosecution, enforcement, protection, and assistance to victims of trafficking; and, most recently, the Crime Victims' Rights Act (2004), which is intended to protect federal crime victims' rights, including the following: the right to be protected from the accused; the

right to be heard at any public proceeding involving the release, plea, or sentencing of the accused; the right to be treated with fairness and respect; the right to timely notice of any public proceeding involving the crime or any release or escape of the accused; the right to proceedings free from unreasonable delay; the right to confer with a government attorney; and, the right to full and timely restitution.

The emergence of the domestic violence, sexual assault and other crime victims' movements in the 1970s focused attention on the treatment of crime victims and their "revictimization" in the criminal justice process. In the 1990s, after achieving measurable success in changing the criminal justice response to victims, these grassroots movements began to coalesce into a professional crime victims' field. Even with success, many challenges remain for the victims' field. One of the most enduring is how to identify and serve those who, for a variety of reasons, are unable to report the crimes committed against them. A particularly resistant challenge has been the identification of violence and victimization aimed at individuals with disabilities, who may not understand that what has occurred is a crime, that they have rights, and that accessible services should be available to them. When a crime goes unreported, justice is denied—and there are consequences for victims and their families and communities, as well as for service providers who seek funding and resources for effective intervention efforts.

Although disability advocates have described an epidemic of victimization among persons with developmental and other disabilities, the first broad-based policy response at the federal level to measure this victimization began with the passage in 1998 with the Crime Victims with Disabilities Awareness Act (P.L. 301-105), which mandated the collection of statistics on the criminal victimization of people with disabilities. The Bureau of Justice Statistics (BJS) within the Office of Justice Programs expects to release the first estimates of victimization of people with disabilities in 2008 from questions added to its National Crime Victimization Survey. While the statistics that will derive from the BJS estimates will provide a measure of the extent and nature of victimization of people with disabilities, the field needs to know more than "just the numbers." The field needs to understand the causes and consequences of these crimes, and how to develop effective strategies to increase the reporting, investigation, and prosecution of these crimes. Practitioners need to know how to build coordinated community responses to victims with disabilities and how to design, fund and evaluate programs and services that intervene with these victims in a way that ensures their personal safety, addresses the physical and psychological trauma of the victimization, but does not rob them of their dignity and independence.

Victim assistance providers have also begun to recognize the additional issues that confront crime victims whose disabilities are caused by violent crime, such as traumatic brain injury, blindness, or paraplegia. These crime victims must simultaneously cope with the trauma and devastation of the crime committed against them, as well as the physical, financial and psychological demands of adapting to life as a person with a newly acquired disability. These victims may also have increased risk for repeat victimization.

OVC believes that coordinated, multi-disciplinary responses are integral to ensuring that victims receive needed services and that the criminal justice system aggressively investigates and prosecutes criminal victimization. Beginning in 1997, OVC led efforts by the Department of Justice to promote the development of Sexual Assault Nurse

Examiner (SANE) Programs and Sexual Assault Response Teams (SARTs), a multi-disciplinary and victim-centered model for responding to victims of sexual assault and to hold offenders accountable. Similar multi-disciplinary models are used to respond to victims of domestic violence, child abuse, and other victimization, and should be utilized to identify, report and respond to crimes committed against individuals with disabilities. Effective intervention also requires training and public awareness activities that inform people with disabilities, victim assistance providers and allied professionals, and the general public on the nature of this victimization and appropriate, effective responses and interventions.

Goals, objectives, and deliverables: OVC seeks to ensure that crime victims with disabilities receive comprehensive, quality services and are afforded fundamental rights, including access to the criminal justice system in the aftermath of criminal victimization and abuse. In support of this goal, OVC invites proposals from agencies and organizations that have implemented an innovative, multi-disciplinary model for responding to victims with disabilities in their jurisdiction that could be adapted for replication in other communities or states. The implemented model should have demonstrated improved reporting and strengthened victims' access to effective, appropriate services and support.

All projects must focus on the criminal victimization of individuals with disabilities and not on "human rights" issues that are not inherently criminal in nature. The project must recognize and focus on the broad range of individuals with disabilities that are part of the American populace, not a specific segment such as individuals with autism or persons in the Deaf community. Funding under this project cannot support primary prevention initiatives.

The objectives of this project are the following:

- To adapt and replicate an innovative multi-disciplinary response model to crime victims with disabilities in four state-wide or community-based pilot sites across the Nation that increases reporting of victimization and ensures that victims have access to needed services and support.
- To competitively select four sites for replication, which may be state, local or tribal in nature, or a combination of each jurisdiction.
- To sub-grant funding and provide training and technical assistance to each of the four sites to ensure the successful replication of the model.
- To provide programmatic, administrative and financial oversight of each of the sites in accordance with the Office of Justice Programs Financial Guide.
- To develop training and public education materials that support the project's objectives for a variety of audiences, including individuals with disabilities; victim and disability advocates and other allied practitioners; and the general public.
- To develop a replication guide for use with the pilot sites and to revise the guide based on findings from the replication initiative, for use by other jurisdictions.

Deliverables are:

- Final draft of a replication guide that is informed by findings from the pilot replication sites.
- Training and education materials on the issues of identifying and responding to crime victims with disabilities.
- Quarterly financial and semi-annual progress reports.

Funding amount and time period:

OVC anticipates that one cooperative agreement will be awarded for up to \$700,000, with an award period of 36 months.

Match Requirement: No match is required under this solicitation.

Reporting:

- The **Financial Status Report** (SF 269-A) is due quarterly, no later than the 45th day following the end of each calendar quarter. A report must be submitted every quarter in which the award is active, even if there has been no financial activity during the reporting period. The final report is due 90 days after the end date of the award. Future awards and fund drawdowns will be withheld if the financial status reports are delinquent. Financial reports should be submitted online at <https://grants.ojp.usdoj.gov>.
- The **Single Audit Report** is an organization-wide financial and compliance audit report that must be filed by recipients who expend \$500,000 or more federal funds during their fiscal year. The audit must be performed in accordance with the U.S. General Accounting Office Government Auditing Standards. All completed audit reports for state and local governments, institutions of higher education, and nonprofit institutions should be mailed to the Federal Audit Clearinghouse, Bureau of the Census, 1201 East 10th Street, Jeffersonville, IN 47132.
- The **Semiannual Progress Report** describes activities during the reporting period and the status or accomplishment of objectives as set forth in the approved application for funding. Progress reports must be submitted within 30 days after the end of the reporting periods, which are January 1 through June 30 and July 1 through December 31 for the life of the award. Due 90 days after the end date of the award, the final report summarizes the progress toward achieving the award's goals and objectives, describes the significant results, and identifies any products developed under the award. Report format will be provided to the recipient by OJP. Future awards and fund drawdowns may be withheld if the progress reports are delinquent. Progress reports must be submitted directly into the GMS system. Address questions concerning GMS to the GMS Helpdesk, 1-888-549-9901.

Performance Measures

To assist in fulfilling the Department’s responsibilities under the Government Performance and Results Act (GPRA), P.L. 103-62, applicants who receive funding under this solicitation must provide data that measures the results of their work. Performance measures for this solicitation are as follows:

Objective	Performance Measures	Data Grantee Provides
<p>The purpose of the cooperative agreement is to ensure that crime victims with disabilities receive comprehensive, quality services and are afforded fundamental rights, including access to the criminal justice system.</p>	<p><u>Outcomes:</u></p> <ul style="list-style-type: none"> • Percent of state and/or community sites that successfully adapt the model for replication in their jurisdiction. • Percent increase in the reporting of crimes committed against persons with disabilities in the jurisdiction. • Percent of individuals with disabilities and practitioners trained on the dynamics of victimization of persons with disabilities who report increased understanding of the issue. • Percent increase in number of collaborative partners among key responders. 	<ul style="list-style-type: none"> • Number of states/community sites implementing a replication model evaluated to be successful. • Total number of states/community sites implementing a replication model. • Number of crimes committed against persons with disabilities that are reported at the beginning and end of the project period. • Number of programs reporting new collaborative partners. • Number of individuals with disabilities and practitioners trained who report increased understanding of the issue, as demonstrated by a pre- and post-training evaluation instrument. • Total number of individuals with disabilities and practitioners trained. • Number of collaborative partners at beginning and end of project period.

How to Apply

DOJ is participating in the e-Government initiative, one of 25 initiatives included in the President's Management Agenda. Part of this initiative—Grants.gov—is a “one-stop storefront” that provides a unified process for all customers of federal grants to find funding opportunities and apply for funding.

Grants.Gov Instructions: Complete instructions can be found at www.grants.gov. If you experience difficulties at any point during this process, please call the Grants.gov Customer Support Hotline at **1-800-518-4726**.

CFDA Number: The Catalog of Federal Domestic Assistance (CFDA) number for this solicitation is 16.582, titled “Crime Victim Assistance/Discretionary Grants” and the funding opportunity number is OVC-2007-1684.

A DUNS number is required: The Office of Management and Budget requires that all businesses and nonprofit applicants for federal funds include a DUNS (Data Universal Numeric System) number in their application for a new award or renewal of an award. Applications without a DUNS number are incomplete. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and keeping track of entities receiving federal funds. The identifier is used for tracking purposes and to validate address and point of contact information. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, simple, one-time activity. Obtain one by calling 1-866-705-5711 or by applying online at <http://www.dnb.com>. Individuals are exempt from this requirement.

What An Application Must Include

Standard Form 424
Program Narrative
Budget and Budget Narrative
Indirect Cost Rate Agreement (*if applicable*)

- Applicants that do not have a federally negotiated indirect cost rate and wish to establish one, can submit a proposal to their “cognizant” Federal agency. Generally, the cognizant federal agency is the agency that provides the preponderance of direct federal funding. This can be determined by reviewing an organization's schedule of federal financial assistance. If DOJ is your cognizant federal agency, obtain information needed to submit an indirect cost rate proposal at <http://www.ojp.usdoj.gov/oc/indirectcosts.htm>.

Other Attachments (such as, resumes of key personnel, letters of support, and memoranda of understanding where appropriate).

Selection Criteria

1. *Statement of the Problem/Program Narrative*

The program narrative should not exceed 25 doubled-spaced pages in 12-point font with 1-inch margins and must include 6 separate sections—Project Abstract, Problem Statement, Project Goals and Objectives, Project Design/Implementation Plan, Organizational Capability and Project Management, and Plans for Measuring Progress and Outcomes. Each section is described below.

Project Abstract. The application should include a 1-page summary that describes the purpose of the project, goals and objectives, and activities that will be implemented to achieve the project’s goals and objectives, methods, and outcomes.

Problem Statement. The problem statement must describe the need for the project and provide a clear statement of how funding will support the project’s value to the victims’ field by meeting a stated goal.

Project Goals and Objectives. The applicant must specify the goals and objectives of the project. The objectives should be measurable and relate directly to the issues described in the problem statement. The goals should state the overall purpose of what is to be accomplished. The objectives should describe the steps necessary to reach the goals or how the goals will be accomplished. The application should clearly describe how funding will support the overall success of the project.

2. Project/Program Design and Implementation

The project design and implementation plan must describe the project strategy and discuss how the strategy will address the identified problems and support the goals and objectives. The applicant’s strategy or design must include a description of project phases, tasks, activities, staff responsibilities, and clear descriptions of interim deliverables and final products. It must include a time-task plan that clearly identifies objectives, major activities, and products. The time-task plan presented in chart form will not be included as part of the 25-page narrative limitation. The applicant must describe the following:

The strategy, tasks, and time-task plan for project implementation. Applicants must develop a time-task plan that clearly identifies major activities and products for the duration of the project period. This plan must include the designation of organizational responsibility, a schedule for completion of activities, and submission of finished products. In preparing the time-task plan, the Gant chart, or schedule, applicants should make certain that all project activities will occur within the proposed project period. The plan also must provide for the submission of financial and progress reports. All recipients are required to submit semiannual progress reports and quarterly financial reports.

Applicants should keep in mind the OVC requirement that final drafts of all publications, including videos, are to be submitted 120 days prior to the end of the grant period. In most instances, the draft publication will undergo an external review by subject matter experts retained by OVC to provide written comments on the publication’s accuracy, relevance, and readability, and to provide suggestions to enhance the publication. In all instances, the publication will be reviewed internally by OVC and other DOJ agencies. For further guidance on the publication process, please refer to “OVC’s Publishing Guidelines for Print and Web Media,” available online at

www.ojp.usdoj.gov/ovc/publications/infores/pubguidelines/welcome.html.

- The project's intended services and deliverables.
- Coordination of the project with other organizations, including victim services, adult and child protective services, disability advocacy and service provision organizations, criminal and juvenile justice systems, and any additional joint or cooperative efforts.
- Any unusual features of the project such as design; technological innovations; reductions in cost or time; or involvement of an extraordinary community, volunteers, or the private sector.
- Procedures for testing and evaluating the service or product or its method for obtaining feedback about its worth to the field.
- How the project will collect and report data on performance measures established for the project, including data from the pilot sub-grantee sites.
- How the project will provide programmatic, administrative and financial oversight of the pilot sub-grantee sites.
- The dissemination plan for the product or service. Applicants should provide recommendations for dissemination of products. If those recommendations include nontraditional groups, such as organizations or agencies not likely to be included in a victim assistance or criminal justice mailing list, then applicants should be prepared to provide specific names and contact information. In most instances, publications that have been reviewed, revised by the grantee, and subsequently approved for publication by OVC will be printed by OVC and disseminated through the OVC Resource Center at the expense of OVC. Most publications also will be uploaded to the OVC Web page. However, product and/or publication dissemination may be limited to the organization alone. In this case, both a plan and line item for funding organization-wide dissemination should be included in the application.

3. *Capabilities/Competencies*

Applications must include a clear description of the applicant's management structure and of the current and proposed professional staff members' unique qualifications that will enable them to fulfill their grant responsibilities.

Applicants must describe how the program will be managed and include an organizational chart or information describing the roles and responsibilities of key organizational and functional components and personnel. Applicants must also include a list of personnel responsible for managing and implementing the major stages of the project. If additional staff will be hired to complete the project, the applicant should identify the selection criteria. Applicants should also provide detailed information about staff who have committed to work on the project contingent upon receipt of continuation funding.

The project director must have both the substantive expertise and experience to perform crucial leadership functions and sufficient time to devote to the project to provide the

needed guidance and supervision. Job descriptions and copies of resumes for proposed key staff positions should be included.

Applicants must have expertise in the areas of criminal victimization and disability, and must document the successful implementation of a multi-disciplinary, victim-centered model that enhanced reporting of crimes against persons with disabilities and enhanced these victims' access to needed services and support.

4. Budget

The OVC program management staff and peer reviewers will examine the identified project tasks, milestones, and assignment of staff resources within the framework of the proposed budget. The applicant must demonstrate that there is sufficient staff and time to accomplish the proposed tasks in a cost-effective manner. Applicants must show cost effective and efficient use of grant resources, demonstrating that all grant-related expenses are necessary for project completion. Tasks and activities described in the narrative should parallel the budget. All identified costs should accurately reflect the tasks, staff time, supplies, and travel necessary to accomplish the grant-related work, if applicable.

Applicants should plan to attend an annual OVC discretionary grantee meeting in Washington, DC, and with the exception of local grantees, should include line items detailing all estimated travel expenses associated with attending this meeting. Applicants that receive annual funding of more than \$100,000 should also budget costs to attend one Financial Management Training Seminar sponsored by OJP's Office of the Comptroller (OC), unless the grantee has previously attended this seminar. Specific information, such as dates and locations of upcoming OC events, can be found at <http://www.ojp.usdoj.gov/oc>.

5. Impact/Outcomes and Evaluation

Evaluation is critical to ensure that each OVC project is operating as designed and achieving its goals and objectives. Accordingly, each application must provide a plan to assess the project's effectiveness and to evaluate accomplishment of project goals and objectives. Applicants should describe how they will assess performance in attaining the outcomes identified for the project. Goals and objectives must be clearly stated, links must be established between program activities and objectives, and performance measures must be identified. Performance measures will address a mix of immediate and intermediate outcomes and, as appropriate and feasible, information on long-term impact.

The evaluation plan should identify all resources that will be devoted to conducting the assessment, including identification of staff members and staff time, use of outside consultants to assist with the assessment, and other support costs associated with conducting an evaluation.

Assessment information will be submitted as part of the semiannual progress report as well as part of the final report due within 90 days of project completion.

OVC is required to report its programmatic results annually, in accordance with the Government Performance and Results Act (GPRA). OVC summarizes the individual

results and outcomes of all discretionary grant programs, indicating whether the programs are successfully meeting their objectives. OVC depends on its grantees to provide accurate, timely, and relevant information on grant progress and impact. Increasingly, these findings will provide justification for continuing OVC's discretionary grant program. Performance measures identified by the applicant from the solicitation should be included in the application.

6. *Other*

The Other Program Attachments file must include the following materials:

Resumes of key personnel must be provided. For positions that are vacant, provide job descriptions outlining roles and responsibilities and provide the selection criteria for the proposed new positions (required).

Letters of support and/or memoranda of understanding (MOU) should be provided from agencies and organizations whose support and collaboration is integral to the successful implementation of the project.

Other attachments as needed (if applicable).

Review Process

OVC staff will review applications for completeness and responsiveness to this application guidance. Responsive applications will be forwarded to peer review and then, upon recommendation, to award processing subject to final approval by OVC's Director and OJP's Assistant Attorney General. Funding may not be awarded to applicants with overdue financial or progress reports for existing OJP grants.

Additional Requirements

- Civil Rights Compliance
- Confidentiality and Human Subjects Protections regulations
- Anti-Lobbying Act
- Financial and Government Audit Requirements
- National Environmental Policy Act (NEPA) compliance
- DOJ Information Technology Standards
- Single Point of Contact Review
- Non-Supplanting of State or Local Funds

- Criminal Penalty for False Statements
- Compliance with Office of the Comptroller Financial Guide
- Suspension or Termination of Funding

We strongly encourage you to review the information pertaining to these additional requirements prior to submitting your application. Additional information for each can be found at www.ojp.usdoj.gov/funding/otherrequirements.htm.