



COMMITTEE ON APPROPRIATIONS

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Summary: 2009 Supplemental Appropriations for Iraq, Afghanistan, Pakistan, and Pandemic Flu

As Considered by the Conference Committee

Department of Defense and Intelligence Activities in Iraq and Afghanistan: \$79.9 billion

Ongoing Military Operations

- \$51.3 billion, \$700 million above the request, for operations and maintenance, and military personnel requirements for ongoing military operations in Iraq and Afghanistan, and to support preparation to begin withdrawal from Iraq, consistent with President Obama's plans.
- \$2.8 billion, not requested, to cover identified shortfalls in military personnel accounts.
- \$1.8 billion, \$240 million above the request, for defense health and programs to support military families, including: an additional \$94 million for family advocacy programs, \$51 million for orthopedic research, \$75 million for Traumatic Brain Injury and Psychological Health Research, and \$20 million for rehabilitation equipment for wounded warriors.
- \$453 million, matching the request, for the Commanders' Emergency Response Program to enable U.S. military commanders to respond to urgent, humanitarian relief and reconstruction needs in their areas of responsibility.

Support for Coalition Partners

- \$3.6 billion, matching the request, to expand and improve capabilities of the Afghan security forces.
- \$1 billion, \$50 million below the request, to support Coalition partners who have provided assistance to U.S. military operations in support of Operation Iraqi Freedom and Operation Enduring Freedom.
- \$400 million, as requested, to build the counterinsurgency capabilities of the Pakistani security forces.

Equipment and Force Structure

- \$25.8 billion, \$4 billion above the request, for equipment used by our service members in Iraq and Afghanistan, including:
 - \$500 million, not requested, for National Guard and Reserve equipment;
 - \$2.7 billion, not requested, for 8 C-17s and 7 C-130s;
 - \$4.5 billion, \$1.9 billion above the request, for lightweight Mine Resistant Ambush Protected vehicles to protect our forces and provide a vehicle suited to the terrain and poor roads in Afghanistan;
 - \$600 million to fund the request for 4 F-22 aircraft; and
 - \$331.9 million to fund high priority intelligence, surveillance and reconnaissance initiatives.
- \$1.1 billion to confront the threat from improvised explosive devices.

Stop Loss: \$534.4 million to provide over 185,000 service members who have had their enlistments involuntarily extended since September 11, 2001 with \$500 per month for every month they were held under stop-loss orders.

Special Separation Benefit: Allows the Department of Defense to adjust the rate at which service members repay certain separation benefits.

Military Construction Projects: \$2.7 billion, \$431 million above the request, primarily to support combat operations in Afghanistan, to build warrior support facilities in the United States, and to construct child development centers at military installations in the United States and overseas including:

- **Overseas Operations:** \$921 million, \$60.5 million above the request, to support increased troop strength in Afghanistan.
- **Wounded Warrior Support:** \$488 million, fully funding the President's request, to construct nine wounded warrior support complexes to help soldiers wounded in combat recover and remain on active duty or transition to civilian life and support families through this process.
- **Child Care:** \$276 million, matching the President's request, to construct 25 child development centers, which will provide an additional 5,000 child care spaces and address a top concern of military families.
- **Walter Reed National Military Medical Center:** \$263 million, matching the President's request, to complete the construction of Walter Reed National Military Medical Center at Bethesda, including a Warrior Transition Center, and the Fort Belvoir, VA, Community Hospital.
- **NSA Data Center:** \$169.5 million, \$12 million below the request, to begin construction of a National Security Agency data center to support the Comprehensive National Cybersecurity Initiative.
- **Hospitals:** \$488 million, not requested, for hospital construction to address hospitals that are decades old and do not meet current standards for medical care.

Rescission: \$4.5 billion in previous appropriations is rescinded due to a reduction in world-wide fuel prices and cuts to underperforming programs.

Department of State and USAID, International Affairs and Stabilization Activities: \$10.4 billion

Assistance and Operations in Afghanistan, Pakistan, and Iraq

- **Afghanistan:** \$1.4 billion, \$9 million above the request, including: \$1 billion to fund economic development and agriculture programs, strengthen national and provincial governance, and expand the rule of law; and \$433 million for diplomatic operations and facilities, including additional civilian staff and diplomatic security.
- **Pakistan:** \$2.4 billion, \$800 million above the request, including: \$707 million to help address the economic crisis including agriculture and food security, assist the displaced population, strengthen national and provincial governance, expand the rule of law, and improve access to and quality of education of which \$225 million is to help address the refugee crisis inside Pakistan; \$46 million for diplomatic operations including additional civilian staff and diplomatic security; \$896 million for a new secure embassy and consulates in Pakistan; and \$700 million for the Pakistan Counterinsurgency Capability Fund, available September 30th 2009, to further build the counterinsurgency capabilities of the Pakistani security forces.
- **Iraq:** \$958 million, \$326 million above the request, including: \$472 million to continue stabilization programs, and strengthen governance and rule of law; and \$486 million for diplomatic operations.

Oversight: \$27.5 million, \$20 million above the request, to expand oversight capacity of the State Department, USAID, and the Special Inspector General for Afghanistan (SIGAR) and Special Inspector General for Iraq (SIGIR) to review programs in Afghanistan, Pakistan and Iraq.

Performance Assessment for the Governments of Afghanistan and Pakistan

The conference report requires the President to submit a report to Congress, not later than the date of submission of the fiscal year 2011 budget request, assessing whether the Governments of Afghanistan and Pakistan are, or are not, demonstrating the necessary commitment, capability, conduct and unity of purpose to warrant the continuation of the President's policy announced on March 27, 2009. This report must include concrete standards of performance:

1. The level of political consensus and unity of purpose to confront the political and security challenges facing the region;
2. The level of government corruption and actions taken to eliminate it;
3. The actions of security forces with respect to counterinsurgency operations;
4. The actions of intelligence agencies in cooperating fully with the U.S. and not undermining the security of our troops and our objectives in the region;
5. The ability of the government to control the territory within their borders; and
6. The ways in which United States Government assistance contributed, or failed to contribute, to achieving the actions outlined above.

United States Policy Report on Afghanistan and Pakistan

The conference report requires the President to submit to Congress a statement of the policy objectives in Afghanistan and Pakistan and the metrics used to assess progress towards those objectives. The President is further required to submit a report on March 30, 2010 and every 180 days thereafter on progress towards achieving the objectives of US policy in Afghanistan and Pakistan.

Other Efforts in the Middle East

- **West Bank and Gaza:** \$660 million in bilateral economic, humanitarian, and security assistance for the West Bank and Gaza.
- **Jordan:** \$300 million, \$300 million above the request, including \$150 million for economic and \$150 million for security assistance.
- **Egypt:** \$310 million, \$310 million above the request, including \$50 million for economic assistance and \$260 million for security assistance.
- **Israel:** \$555 million of the \$2.775 billion 2010 request for security assistance, \$555 million above the supplemental request.
- **Lebanon:** \$69 million, \$29.4 million below the request, for security assistance.

Humanitarian Assistance

- **International Food Assistance:** \$700 million, \$400 million above the request, for PL 480 international food assistance to alleviate suffering caused by the global economic crisis, natural disasters, changing climate patterns, and civil strife.
- **Refugee Assistance:** \$390 million, \$57 million above the request, to help displaced people around the world with food, water, shelter and other basic needs, including humanitarian assistance for Gaza and \$45 million for Pakistan. Funding for the UN Relief and Works Agency programs in the West Bank and Gaza is limited to \$119 million.
- **Disaster Assistance:** \$270 million, \$40 million above the request, to avert famines and provide life-saving assistance during natural disasters and for internally displaced people around the world, including Somalia, Zimbabwe, Ethiopia, the Middle East and South Asia, including at least \$55 million for Pakistan.

Peacekeeping: \$721 million, \$115.9 million below the request, for United Nations peacekeeping operations, including an expanded mission in the Democratic Republic of the Congo and a new mission in Chad and the Central African Republic. An additional \$168 million is provided within the voluntary peacekeeping account for activities in Somalia.

HIV/AIDS: \$100 million, \$100 million above the request, for the Global Fund to fight AIDS, Tuberculosis and Malaria to address a funding shortfall for grants in key countries such as Haiti, The Democratic Republic of the Congo, and Afghanistan.

Other International Assistance

- **Africa:** \$288 million, \$155 million above the request, for economic and security assistance for Kenya, Somalia, Southern Sudan, and Zimbabwe.
- **Mexico:** \$420 million, \$354 million above the request, to address growing violence along the United States-Mexico border by supporting the Government of Mexico's efforts against organized crime and drug-trafficking.
- **Georgia:** \$242 million to fulfill the United States commitment to the people of Georgia.
- **Global Financial Crisis:** \$256 million, \$192 million below the request, to address the global financial crisis in developing countries.

Pandemic Flu Response: \$7.7 billion

- **HHS and CDC Response:** \$1.5 billion in FY 2009 appropriations and \$5.8 billion in contingent emergency appropriations for priority efforts including: expanding detection efforts, supplementing federal stockpiles, and developing, purchasing and administering vaccines. The President requested \$1.5 billion in FY 2009 appropriations and \$2 billion in contingent emergency appropriations, plus additional transfer authorities.
- **State and Local Response:** \$350 million, not requested, to assist state and local governments in preparing for and responding to a pandemic.
- **Global Efforts:** \$50 million, not requested, to support global efforts to track, contain, and slow the spread of a pandemic.

Other Security and Urgent Needs

Nuclear Non-Proliferation: \$55 million, \$34.5 million below the request, for the National Nuclear Security Administration to safeguard nuclear material in Russia and other sites world-wide.

Department of Justice: \$162 million, \$115 million above the request including: \$17 million for counter-terrorism activities and to provide training and assistance for the Iraqi criminal justice system; \$45 million for the investigation and prosecution of high priority financial crimes; and \$100 million to address violence and firearms and narcotics trafficking along our southwest border.

Homeland Security: \$287.5 million, including \$158 million not requested, to respond to border security issues on the Southwest Border of the United States and \$129.5 million, as requested, for Coast Guard operations in support of Operation Iraqi Freedom and Operation Enduring Freedom.

Wildfires: \$250 million, matching the request, for wildland fire suppression and emergency rehabilitation of burned areas.

Army Corps: \$797 million to address damage to Federal navigation and flood control projects resulting from flood and hurricane damage and for restoration along the Gulf Coast.

Capitol Police: \$71.6 million, matching the request, for a modern digital radio system because of known security threats.

Financial Crisis Inquiry Commission: \$8 million, to fund the commission recently established to examine the causes of the current financial and economic crisis.

Securities Law Enforcement: \$10 million for improved enforcement at the Securities and Exchange Commission.

Essential Air Service: \$13.2 million for the Essential Air Service program to provide air service to rural communities.

Gulf Coast Housing: \$80 million for Tenant-Based Section 8 vouchers for low-income individuals in the Gulf Coast affected by Hurricanes Katrina and Rita.

International Monetary Fund (IMF)

1. To enable the IMF to respond to grave threats to the stability of the international monetary system, particularly in developing countries severely impacted by the financial crisis, the bill provides an increase in the U.S. quota in the IMF of roughly 5 billion in Special Drawing Rights valued at about \$8 billion. The bill also provides for loans to the IMF, as requested, to enable the U.S. to increase its share of the New Arrangements to Borrow, which establishes a set of credit lines extended to the IMF, from approximately \$10 billion (6.6 billion in SDRs) to the equivalent of \$100 billion.
2. The bill authorizes the Secretary of the Treasury to agree to the sale of nearly 13 million ounces of IMF gold which will finance an endowment the return on which will fund a portion of IMF administrative expenses and expand the IMF's investment authority. A portion of the sale of gold (at least \$4 billion) would also be used to address the short-term financing needs of low-income countries.

IDA Reauthorization: Authorizes the United States participation and appropriations for the 15th replenishment of the International Development Association and sets conditions on the United States engagement with the World Bank. Authorizes the United States participation and appropriations for the 11th replenishment of the African Development Fund.

Important Policy Provisions

Guantanamo Detainees:

1. Does not include \$80 million requested by the President to start efforts to close the detention facility at Guantanamo Bay.
2. Prohibits current detainees from being released in the continental United States, Alaska, Hawaii or DC.
3. Prohibits current detainees from being transferred to the continental United States, Alaska, Hawaii or DC, except to be prosecuted and only after Congress receives a plan detailing: risks involved and a plan for mitigating such risk; cost of the transfer; legal rationale and court demands; and a copy of the notification provided to the Governor of the receiving state 14 days before a transfer with a certification by the Attorney General that the individual poses little or no security risk.
4. Current detainees cannot be transferred or released to another country unless the President submits to Congress 15 days prior to such transfer: the name of the individual and the country the individual will be transferred to; an assessment of risks posed and actions taken to mitigate such risks; and the terms of the transfer agreement with the other country, including any financial assistance.
5. Requires the President to submit a report to Congress describing the disposition of each current detainee before the facility can be closed.

Report on Iraq Withdrawal: Requires the Secretary of Defense to report on Iraq troop drawdown status.

Extended GI Benefits: Allows the extension of 21st Century GI Bill of Rights education benefits to children of members of the armed forces who die while on active duty.

Cash for Clunkers (CARS Act): \$1 billion to provide consumers with \$3,500 or \$4,500 vouchers when they choose to trade in an old vehicle for one with higher fuel efficiency. The vehicle turned in must be scrapped.

Relief on Transit Operating Expenses: Allows transit agencies to use up to 10 percent of their formula grants from the Recovery Act on operating expenses. This provision will help transit agencies avoid lay-offs, furloughs and significant cuts to their transit service, and meet the immediate needs for job preservation and economic recovery.

Prohibits Permanent Bases: The bill prohibits the establishment of permanent bases in Iraq and Afghanistan.

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