

DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES

PROMOTING SAFE AND STABLE FAMILIES

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Appropriation Language

ADMINISTRATION FOR CHILDREN AND FAMILIES
Promoting Safe and Stable Families

*For carrying out section 436 of the Social Security Act, \$345,000,000 and section 437,
\$89,100,000.*

**Comparison of Proposed FY 2008 Appropriation Language to
Most Recently Enacted Full-Year Appropriations**

ADMINISTRATION FOR CHILDREN AND FAMILIES
Promoting Safe and Stable Families

For carrying out section 436 of the Social Security Act, ~~\$305,000,000~~ **\$345,000,000** and ~~for~~
section 437, ~~\$90,000,000~~ **\$89,100,000**.

LANGUAGE ANALYSIS

Language Provision	Explanation
“... for ...”	This change makes the appropriations language clearly consistent with the authorizing language.

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Administration for Children and Families
Promoting Safe and Stable Families

Amounts Available for Obligation

	<u>2006 Enacted¹</u>	<u>2007 CR Level</u>	<u>2008 Pres. Budget</u>
Appropriation:			
Annual ²	\$435,000,000	\$434,100,000	\$434,100,000
Pre-Appropriated	20,000,000	20,000,000	20,000,000
Enacted rescission	-900,000	0	0
Section 202 transfer to CMS	-61,000	0	0
Subtotal, Adjusted Appropriation	\$454,039,000	\$454,100,000	\$454,100,000
Total, Obligations	\$454,039,000	\$454,100,000	\$454,100,000

SUMMARY OF CHANGES

FY 2007 CR Level		
Total estimated budget authority		\$454,100,000
FY 2008 Pres. Budget		
Total estimated budget authority		\$454,100,000
Net change.....		\$0

¹ Congress appropriated an additional \$40 million for the Promoting Safe and Stable Families program in P.L. 109-288, the Child and Family Services Improvement Act of 2006, which raised the program level to a total of \$435 million in FY 2006.

² Funds are a combination of \$345 million in mandatory funds and \$90 million in discretionary funds in FY 2006, and \$345 million in mandatory funds in FY 2007 and 2008, with discretionary funds of \$89.1 million.

ADMINISTRATION FOR CHILDREN AND FAMILIES
Promoting Safe and Stable Families

Budget Authority by Activity
(Dollars in thousands)

	<u>2006</u> <u>Enacted</u>	<u>2007</u> <u>CR Level</u>	<u>2008</u> <u>Pres. Budget</u>
Promoting Safe and Stable Families	\$454,039	\$454,100	\$454,100
Total Obligations	\$454,039	\$454,100	\$454,100

Budget Authority by Object

	<u>2007</u> <u>CR Level</u>	<u>2008</u> <u>Pres. Budget</u>	<u>Increase or</u> <u>Decrease</u>
Advisory and Assistance Services (25.1)	\$2,906,000	\$3,125,000	+\$219,000
Purchases from Govt. Accounts (25.3)	720,000	837,000	+117,000
Grants (41.0)	450,474,000	450,138,000	-336,000
Total, Budget Authority	\$454,100,000	\$454,100,000	\$0

Authorizing Legislation

	2007 Amount Authorized	2007 CR Level	2008 Amount Authorized	2008 Budget Request
Promoting Safe and Stable Families [Sections 436, 437 and 438 of the Social Security Act]	\$565,000,000	\$454,100,000	\$565,000,000	\$454,100,000

ADMINISTRATION FOR CHILDREN AND FAMILIES
Promoting Safe and Stable Families

APPROPRIATIONS HISTORY TABLE

<u>Year</u>	<u>Budget Estimate to Congress</u>	<u>House Allowance</u>	<u>Senate Allowance</u>	<u>Appropriation</u>
1999	\$275,000,000	\$275,000,000	\$275,000,000	\$275,000,000
Rescission	0	0	0	-44,000
2000	295,000,000	295,000,000	295,000,000	295,000,000
2001	305,000,000	305,000,000	305,000,000	305,000,000
2002	572,000,000	375,000,000	375,000,000	375,000,000
Rescission	0	0	0	-14,000
2003	530,000,000	375,000,000	505,000,000	405,000,000
Rescission	0	0	0	-650,000
2004	554,978,000	404,350,000	404,350,000	405,000,000
Rescission	0	0	0	-617,000
2005	505,000,000	410,000,000	404,383,000	404,383,000
Rescission	0	0	0	-797,000
2006	410,000,000	404,000,000	395,000,000	435,000,000
Pre-appropriated	0	0	0	20,000,000
Rescission	0	0	0	-900,000
Section 202 Transfer to CMS	0	0	0	-61,000
2007	434,100,000			
Pre-appropriated				20,000,000
2008	434,100,000			
Pre-appropriated				20,000,000

Promoting Safe and Stable Families

Justification

Authorizing Legislation – Sections 436-438 of the Social Security Act.

	2006 Enacted ¹	2007 CR Level	2008 Pres. Budget	Increase or Decrease
Promoting Safe and Stable Families, B.A.	\$434,039,000	\$434,100,000	\$434,100,000	\$0
<i>State Court Improvement (pre-appropriated)</i>	\$20,000,000	\$20,000,000	\$20,000,000	\$0
Total, Program Level	\$454,039,000	\$454,100,000	\$454,100,000	\$0

2008 Authorization...\$565,000,000 (\$345,000,000 in mandatory funds and \$200,000,000 in discretionary funds; \$20,000,000 in pre-appropriated funds.)

General Statement

The Promoting Safe and Stable Families program is a combination of a capped entitlement program and a discretionary grant program. Its purpose is to enable each state to operate a coordinated program of family preservation services, community-based family support services, time-limited reunification services, and adoption promotion and support services.

- Family preservation services are designed to help families alleviate crises; maintain the safety of children in their own homes; support families who are preparing to reunify or adopt, and assist families to obtain support to address their multiple needs in a culturally sensitive manner. The definition was amended in the 2002 reauthorization to allow states to support infant safe haven programs.
- Family support services are primarily community-based preventive activities designed to promote parental competencies and behaviors that will increase the ability of families to successfully nurture their children; enable families to use other resources and opportunities available in the community; create supportive networks to enhance child-rearing abilities of parents and help compensate for the increased social isolation and vulnerability of families; and strengthen parental relationships and promote healthy marriages.
- Time-limited reunification services are provided to a child who is removed from home and placed in a foster care setting and to the parents or primary caregiver. These services are available only for 15 months from the date the child enters foster care. Time-limited reunification services facilitate the safe and timely reunification of the child with the family.

¹ Congress appropriated an additional \$40 million for the Promoting Safe and Stable Families program in P.L. 109-288, the Child and Family Services Improvement Act of 2006, which raised the program level to a total of \$435 million in FY 2006.

- Adoption promotion and support services are designed to encourage more adoptions of children out of the foster care system when adoptions are in the best interests of the children. They include pre- and post-adoption services designed to expedite the adoption process and support adoptive families.

This budget reflects enactment of the Deficit Reduction Act of 2005 (P.L.109-171), which created two new elements within the State Court Improvement program: improved data collection and training; and collaboration between courts and child welfare agencies. This budget also reflects the enactment of the Child and Family Services Improvement Act of 2006 (P.L. 109-288), which divides additional mandatory funding (an increase of \$40 million from \$305,000,000 to \$345,000,000) between formula grants for state improvement on the quantity and quality of caseworker visits and competitive grants for regional partnerships to provide services and activities to work with children and families impacted by a parent's or caretaker's methamphetamine or other substance abuse.

Statement of the Budget Request — The FY 2008 budget request for the Promoting Safe and Stable Families program of \$454,100,000 (including \$20 million in pre-appropriated funds) will continue our investment in supporting and preserving families. This request represents current law requirements. No proposed law amounts are included.

Program Description — The Promoting Safe and Stable Families program is a combination of a capped entitlement program and a discretionary grant program. The purpose of the program is to enable each state to operate a coordinated program of family preservation services, community-based family support services, time-limited reunification services, and adoption promotion and support services.

The new law provides that three percent of the funds appropriated (after deducting the \$40 million specified for new initiatives) are reserved for allotment to tribal consortia or Indian tribes that have submitted a plan and whose allotment is greater than \$10,000. Tribal allotments are based on the number of children in the tribe relative to the number of children in all tribes with approved plans. The allotment to Puerto Rico, Guam, the Virgin Islands, the Northern Mariana Islands and American Samoa is determined by a formula. From the mandatory funds, \$40 million is allocated between formula grants for state improvement on the quantity and quality of caseworker visits and competitive grants for regional partnerships to provide services and activities to work with children and families impacted by a parent's or caretaker's methamphetamine or other substance abuse (the statute designates the amount of funds targeted to each of these initiatives for each fiscal year). In addition, \$10 million is set aside for State Court Improvement programs to assess and improve handling of court proceedings related to foster care and adoption. Six million is set aside for evaluation, research and training, of which two million must address the new child welfare worker and substance abuse initiatives. An additional 3.3 percent of any discretionary funds are to be used for each of the above activities. An additional \$20 million in pre-appropriated funds is allocated for improved data collection and collaboration between courts and child welfare agencies, and training of judges, attorneys and other legal persons in child welfare cases, as authorized by the Deficit Reduction Act. The remaining funds are distributed to states based on the state's share of children in all states receiving food stamp benefits. States are entitled to payments equal to their allotments, for use in paying not more than 75 percent of the costs of activities under the approved state plan. The remaining 25 percent of costs must be paid with funds from non-federal sources.

States carry out a comprehensive planning process, consulting with a broad range of public and private agencies providing services to families, as well as with parents and families themselves, to ensure that services are coordinated and that funds are spent in a manner responsive to the needs of families.

Funding for the Promoting Safe and Stable Families program during the last five years has been as follows:

	Mandatory	Discretionary	Pre-Appropriated	Total
2003	\$305,000,000	\$99,350,000		\$404,350,000
2004	\$305,000,000	\$99,383,000		\$404,383,000
2005	\$305,000,000	\$98,586,000		\$403,586,000
2006	\$345,000,000	\$89,039,000	\$20,000,000	\$454,039,000
2007	\$345,000,000	\$89,100,000	\$20,000,000	\$454,100,000

Rationale for the Budget Request — The FY 2008 request for the Promoting Safe and Stable Families program is \$454,100,000, the same as the FY 2007 CR level. While states have made progress through the child and family services review program improvement plans in broadening the array of services available to families in child welfare, these funds strengthen and enhance the availability of services targeted to achieving the goals of safety, permanency and well-being. This budget includes \$20 million in pre-appropriated funds for the State Court Improvement program.

Performance Analysis — A PART review was conducted in CY 2006 and the program received a rating of Moderately Effective. The Child and Family Service Review (CFSR) was identified as an effective management strategy for the purpose of providing targeted technical assistance. The program will continue its efforts to reduce the length of time needed to approve state CFSR program improvement plans. Performance measurement for the Promoting Safe and Stable Families program is part of a broader Child Welfare performance program area included in the Detail of Performance Analysis exhibit.

Resource and Program Data
Promoting Safe and Stable Families

	2006 Actual ¹	2007 CR Level	2008 Pres. Budget
<u>Resource Data:</u>			
Service Grants			
Formula	\$445,160,000	\$405,160,000	\$410,160,000
Discretionary ²		39,000,000	34,000,000
Research/Evaluation	2,575,000		
Demonstration/Development	1,772,000	1,450,000	1,450,000
Training/Technical Assistance	4,094,000	7,158,000	7,113,000
Program Support ³	438,000	1,332,000	1,377,000
Total, Resources	\$454,039,000	\$454,100,000	\$454,100,000
<u>Program Data:</u>			
Number of Grants	145	141	199
New Starts:			
#	63	60	61
\$	\$41,772,000	\$39,000,000	\$6,200,000
Continuations:			
#	82	81	138
\$	\$408,292,000	\$411,474,000	\$443,938,000
Contracts:			
#	8	5	4
\$	\$3,398,000	\$2,906,000	\$3,125,000
Interagency Agreements:			
#	4	2	2
\$	\$577,000	\$720,000	\$837,000

¹ Congress appropriated an additional \$40 million for the Promoting Safe and Stable Families program in P.L. 109-288, the Child and Family Services Improvement Act of 2006, which raised the program level to a total of \$435 million in FY 2006.

² The Congressional reauthorization of this program (P.L. 109-288) mandates that funds which were distributed by formula in FY 2006 to support increased child welfare worker visits be awarded competitively in FY 2007 in grants targeted to work with children and families impacted by a parent's or caretaker's methamphetamine or other substance abuse. In FY 2008, the funds are split between the two purposes with \$5 million distributed by formula for increased child welfare worker visits and the remainder awarded through competition for addressing the impact of methamphetamine and substance abuse.

³ Includes funding for information technology support, grant/paneling review, contract fees and support for Departmental evaluation activities.

**DEPARTMENT OF HEALTH AND HUMAN SERVICES
ADMINISTRATION FOR CHILDREN AND FAMILIES**

FY 2008 DISCRETIONARY/MANDATORY STATE/FORMULA GRANTS

PROGRAM: Promoting Safe and Stable Families (CFDA #93.556)

STATE/TERRITORY	FY 2006 Actual	FY 2007 CR Level	FY 2008 Pres. Budget	Increase or Decrease
Alabama	\$8,610,111	\$7,623,756	\$7,723,995	\$100,239
Alaska	936,555	829,265	840,168	10,903
Arizona	9,621,558	8,519,335	8,631,348	112,013
Arkansas	5,661,135	5,012,608	5,078,515	65,907
California	44,100,325	39,048,291	39,561,705	513,414
Colorado	3,894,143	3,448,038	3,493,374	45,336
Connecticut	3,028,795	2,681,824	2,717,085	35,261
Delaware	915,408	810,541	821,198	10,657
District of Columbia	1,323,405	1,171,799	1,187,206	15,407
Florida	17,876,775	15,828,852	16,036,972	208,120
Georgia	14,072,653	12,460,521	12,624,355	163,834
Hawaii	1,607,465	1,423,317	1,442,031	18,714
Idaho	1,496,087	1,324,699	1,342,116	17,417
Illinois	17,488,795	15,485,318	15,688,922	203,604
Indiana	8,623,067	7,635,228	7,735,617	100,389
Iowa	2,737,066	2,423,514	2,455,379	31,865
Kansas	2,738,319	2,424,624	2,456,503	31,879
Kentucky	8,056,920	7,133,937	7,227,736	93,799
Louisiana	12,285,196	10,877,832	11,020,855	143,023
Maine	1,701,047	1,506,179	1,525,983	19,804
Maryland	4,431,673	3,923,990	3,975,584	51,594
Massachusetts	5,604,547	4,962,503	5,027,750	65,247
Michigan	15,491,365	13,716,709	13,897,059	180,350
Minnesota	4,152,576	3,676,867	3,725,211	48,344
Mississippi	6,811,437	6,031,133	6,110,432	79,299
Missouri	10,018,908	8,871,164	8,987,804	116,640
Montana	1,220,243	1,080,454	1,094,660	14,206
Nebraska	1,838,399	1,627,796	1,649,199	21,403
Nevada	2,047,764	1,813,177	1,837,017	23,840
New Hampshire	794,736	703,692	712,945	9,253
New Jersey	6,160,121	5,454,431	5,526,147	71,716
New Mexico	3,846,340	3,405,712	3,450,491	44,779
New York	23,627,907	20,921,146	21,196,222	275,076
North Carolina	12,234,701	10,833,121	10,975,557	142,436
North Dakota	700,284	620,061	628,214	8,153

STATE/TERRITORY	FY 2006 Actual	FY 2007 CR Level	FY 2008 Pres. Budget	Increase or Decrease
Ohio	15,096,510	13,367,088	13,542,841	175,753
Oklahoma	6,573,118	5,820,117	5,896,641	76,524
Oregon	6,420,565	5,685,040	5,759,788	74,748
Pennsylvania	14,328,306	12,686,888	12,853,698	166,810
Rhode Island	1,459,218	1,292,053	1,309,041	16,988
South Carolina	8,286,302	7,337,042	7,433,511	96,469
South Dakota	976,167	864,339	875,704	11,365
Tennessee	11,644,913	10,310,898	10,446,468	135,570
Texas	40,832,915	36,155,187	36,630,563	475,376
Utah	2,152,528	1,905,939	1,930,999	25,060
Vermont	594,876	526,728	533,654	6,926
Virginia	7,051,503	6,243,699	6,325,793	82,094
Washington	6,447,333	5,708,741	5,783,801	75,060
West Virginia	3,728,844	3,301,676	3,345,087	43,411
Wisconsin	6,106,188	5,406,677	5,477,765	71,088
Wyoming	472,440	418,319	423,819	5,500
Subtotal	397,927,552	352,341,865	356,974,528	4,632,663
Indian Tribes	4,832,000	11,823,000	11,973,000	150,000
American Samoa	320,694	230,723	233,409	2,686
Guam	535,314	421,622	427,497	5,875
Northern Mariana Islands	272,443	187,805	189,773	1,968
Puerto Rico	7,946,811	6,926,833	7,130,005	203,172
Virgin Islands	384,586	287,552	291,188	3,636
Subtotal	14,291,848	19,877,535	20,244,872	367,337
Total States/Territories¹	412,219,400	372,219,400	377,219,400	5,000,000
Technical Assistance	8,878,985	8,940,300	8,940,300	0
Set Aside for State Courts	32,940,300	32,940,300	32,940,300	0
Meth./Subst. Abuse grants	0	40,000,000	35,000,000	-5,000,000
Subtotal Adjustments	41,819,285	81,880,600	76,880,600	-5,000,000
TOTAL RESOURCES	\$454,038,685	\$454,100,000	\$454,100,000	\$0

¹ In FY 2006, \$40 million was distributed by formula to States for supporting monthly child welfare worker visits; in FY 2008, \$5 million will be distributed by formula to States for this same purpose, as established by P.L. 109-288.