



# Juvenile Justice Information System

## Data & Evaluation Reports Youth & Referrals (2004)

JIS Steering Committee  
JIS Data & Evaluation Sub-Committee

*JIS – A Shared Information System*

Oregon Youth Authority  
Oregon Juvenile Department Directors' Association





# Juvenile Justice Information System Vision & Goals

## VISION

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:

- Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies;
- Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
- Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
- Recognizes and supports the common needs of juvenile justice partnership agencies.

**GOALS** To accomplish the vision, JJIS will strive to accomplish the following goals.

Vision Statement	Goals in Support of Vision Statement
Provides a comprehensive view of information about juvenile offenders across Oregon's state and county juvenile justice agencies.	JJIS will: <ul style="list-style-type: none"> <li>• Be a statewide juvenile justice information system that supports a partnership of the OYA, 36 county juvenile departments, and approved external partners;</li> <li>• Be the primary information system used by the OYA and county juvenile departments to manage and report information about juvenile offenders in their agency; and</li> <li>• Support statewide reporting.</li> </ul>
Provides comprehensive support for managing individual juvenile offender cases and tracking juveniles through the justice process.	JJIS will: <ul style="list-style-type: none"> <li>• Support the assessment of risks and needs of juvenile offenders;</li> <li>• Support individual case plans; and</li> <li>• Track juveniles through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined.</li> </ul>
Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce juvenile crime.	JJIS will provide data and information to: <ul style="list-style-type: none"> <li>• Develop a knowledge base about outcomes relevant to functions and programs of the juvenile justice system;</li> <li>• Evaluate the benefit of programs aimed at reducing juvenile crime.</li> </ul>
Recognizes and supports the common needs of juvenile justice partnership agencies.	JJIS will: <ul style="list-style-type: none"> <li>• Be developed in a cost-efficient and incremental manner;</li> <li>• Be operated in an efficient manner;</li> <li>• Eliminate duplicate data entry within the JJIS partnership agencies;</li> <li>• Develop common data elements while maintaining integrity of information and adhering to existing state justice information system standards;</li> <li>• Provide a statewide standard for entry of information into the system;</li> <li>• Ensure consistent training of JJIS users;</li> <li>• Maintain confidentiality and protection of information contained in JJIS;</li> <li>• Be designed using the cooperative input of the JJIS partnership; and</li> <li>• Be guided by the decisions and policies of the JJIS Steering Committee.</li> </ul>

## JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

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Oregon Youth Authority Business Services

**Dave Koch, Assistant Director**

Multnomah County Juvenile Community Justice Department

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### JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

**Joe Christy**

Data & Evaluation Subcommittee Chair  
and Washington County  
Juvenile Department Director



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## Introduction

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1. This bill required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This “information infrastructure” did not exist at the time the legislation was passed. It was difficult, if not impossible, for any agency to determine a youth’s history with another jurisdiction within the state. Spurred by these legislative requirements the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors’ Association (OJDDA) formed a partnership to address the information system needs of the juvenile justice community in Oregon. The partnership created a steering committee to oversee the planning, development, and implementation of a statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee’s vision is that JJIS will promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a comprehensive view of information about juvenile offenders across Oregon’s state and county juvenile justice agencies;
  - Providing comprehensive support for managing individual juvenile offender cases and tracking juveniles through the juvenile justice process;
  - Providing the capacity for and aiding in the overall planning, development, and evaluation of programs designed to reduce juvenile crime; and
  - Recognizing and supporting the common needs of juvenile justice partnership agencies.
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## Youth & Referrals

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, “Youth” counts and “Referral” counts. Additionally, there are statewide reports for youth and referrals. The reports count:

- The unique number of “youth” processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, the youth is only counted once on the youth report. The youth is categorized by the most serious offense the youth committed during the reporting period.
- The unique number of “referrals” received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e., the youth may have several reports by the police). The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by sex, age at time of referral, and race/ethnicity of the offender.

### Notes about the information

Counts: It is possible the total “youth” count for the statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county’s report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.

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Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide-related offense category). Inchoate crimes that result in a violation classification are reported as non-criminal.

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- *Dependency Status Offenses:* Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- *Referrals Included:* The date the juvenile was referred to the juvenile department (“Referral Date”) was used to select data for inclusion in this report.
- *County:* The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.
- *Race and Ethnicity:* The JJIS Steering Committee defined Age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths’ self-reporting, unless they stated their ethnicity was Hispanic – in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.

*Comparison to Juvenile Recidivism:* “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently, the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category’s class and type.

April 2005

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Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity						
			Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White	
<b>JJIS</b>															
Youth & Referrals - 2004 Youth		% of Grand Total													
<b>Wheeler</b>															
<b><u>Criminal</u></b>															
<b>Property</b>															
Burglary	1		0	1	0	0	1	0	0	0	0	0	0	0	1
Theft	2		1	1	0	0	1	1	0	0	0	0	0	1	1
<b>Total</b>	<b>3</b>		<b>1</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>2</b>
<b>Public Order</b>															
Weapons	1		0	1	0	0	0	1	0	0	0	0	0	0	1
<b>Total</b>	<b>1</b>		<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
<b><u>Total Criminal</u></b>	<b>4</b>		<b>1</b>	<b>3</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>3</b>
%		<b>0.0 %</b>	<b>25.0 %</b>	<b>75.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>50.0 %</b>	<b>50.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>25.0 %</b>	<b>75.0 %</b>
<b>Total Youth</b>	<b>4</b>		<b>1</b>	<b>3</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>3</b>
%			<b>25.0 %</b>	<b>75.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>50.0 %</b>	<b>50.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>0.0 %</b>	<b>25.0 %</b>	<b>75.0 %</b>



Crime Group	Total		Gender			Age @ Referral			Race/Ethnicity						
			Females	Males	Unknown	12 and Younger	13 - 15	16 and Older	African American	Asian	Hispanic	Native American	Other/Unknown	White	
<b>JJIS</b>															
Youth & Referrals - 2004 Referrals		% of Grand Total													
<b>Wheeler Criminal</b>															
<b>Property</b>															
Burglary	1		0	1	0	0	1	0	0	0	0	0	0	0	1
Theft	2		1	1	0	0	1	1	0	0	0	0	0	1	1
<b>Total</b>	<b>3</b>		<b>1</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>2</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>2</b>
<b>Public Order</b>															
Weapons	1		0	1	0	0	0	1	0	0	0	0	0	0	1
<b>Total</b>	<b>1</b>		<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
<b>Criminal Other</b>															
Criminal Other	1		0	1	0	0	1	0	0	0	0	0	0	0	1
<b>Total</b>	<b>1</b>		<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>
<b>Total Criminal</b>	<b>5</b>		<b>1</b>	<b>4</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>4</b>
%		<b>0.0 %</b>	<b>20.0 %</b>	<b>80.0</b>	<b>0.0</b>	<b>0.0</b>	<b>60.0</b>	<b>40.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>20.0</b>	<b>80.0</b>
<b>Total Referrals for Wheeler</b>	<b>5</b>		<b>1</b>	<b>4</b>	<b>0</b>	<b>0</b>	<b>3</b>	<b>2</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>4</b>
%			<b>20.0 %</b>	<b>80.0</b>	<b>0.0</b>	<b>0.0</b>	<b>60.0</b>	<b>40.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>20.0</b>	<b>80.0</b>
<b>Unduplicated Count of Youth</b>	<b>4</b>														

## Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule		
<b>Race/Ethnicity</b>	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.		
<b>Criminal/Non-Criminal</b>	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	<b>Reporting Category</b>	<b>Type Code</b>	
		<b>Criminal</b>	Life, Felony, or Misdemeanor	
		<b>Non-Criminal</b>	Violation or Infraction	
		<b>Dependency</b>	Dependency	
<b>Criminal Offense Crime Group Category</b>	<b>Person Crimes</b>	<b>Reporting Category</b>	<b>ORS Numbers</b>	
		<b>Assault</b>	Between 163160 and 163213	
		<b>Homicide Related</b>	Between 163005 and 163150	
		<b>Sex Offense</b>	Between 163305 and 163500	
	<b>Property Crimes</b>	<b>Person-Other</b>	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
		<b>Arson</b>	Between 164305 and 164340	
		<b>Burglary</b>	Between 164205 and 164235	
		<b>Criminal Mischief</b>	Between 164345 and 164377	
		<b>Criminal Trespass</b>	Between 164243 and 164272	
		<b>Robbery</b>	Between 164395 and 164770	
		<b>Theft</b>	Between 164015 and 164140	
	<b>Public Order Crimes</b>	<b>Property-Other</b>	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
		<b>Disorderly Conduct</b>	166025 and 166045	
		<b>Harassment</b>	166065	
		<b>Weapons</b>	Between 166180 and 166710	
	<b>Controlled Substance/Alcohol Crimes</b>	<b>Public Order-Other</b>	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
		<b>Control Substance/Alcohol</b>	Between 471105 and 475999 or Between 167203 and 167300	
	<b>Criminal Other</b>	<b>Criminal-Other</b>	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	<b>Non-Criminal Offense Crime Group Category</b>	<b>Alcohol /MIP</b>	ORS #'s 4714301, 4714302, 4714303	
		<b>Curfew</b>	ORS #'s 419680, 419C680, 419710, 419720	
		<b>Less Than Ounce</b>	ORS # 4759924F, 4759924F-ATT, 4759924F-CON, 475992B-ATT	
		<b>Motor Vehicle</b>	Between 801010 and 826041	
		<b>Tobacco</b>	Between 167400 and 167401	
<b>Non-Criminal Dependency-Status Offenses</b>	<b>Non-Criminal-Other</b>	If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.		
	<b>Runaway</b>	ORS #'s 419B100F, 419C156, 419476F		
	<b>Dependency-Status Other</b>	ORS #'s 419B100A or 419B100B		
<b>Most Serious Offense</b>	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.		

## Appendix B JIS Severity Scores

*(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)*

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

\* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

\*\* Inchoates:

Attempts and Solicitations = 1 Class lower

Conspiracies = Same Class and Type