



Juvenile Justice Information System

Data & Evaluation Reports Youth & Referrals (2002)

JJIS Steering Committee
JJIS Data & Evaluation Sub-Committee

JJIS – A Shared Information System

Oregon Youth Authority
Oregon Juvenile Department Directors' Association



JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Karen Brazeau, Director

Oregon Youth Authority

Joanne Fuller, Director

Multnomah County Juvenile Justice Department

Charles Logan-Belford, Director

Umatilla County Juvenile Department

Tim Loewen, Director

Yamhill County Juvenile Department

Larry Oglesby, Director

Marion County Juvenile Department

Trish Reding, Director

Polk County Juvenile Department

Karen Olson

Oregon Youth Authority Business Services

Brian Florip

Oregon Youth Authority Operations

Mary Hunt

Department of Corrections

Jann Brown

Multnomah County Juvenile Justice Department

Jill Petersen

Oregon Youth Authority Information Systems

Ed Schmidt

Juvenile Justice Coordinator

Ken Disbrow

Solutions Consulting

Cherie Lingelbach

JJIS Policy & Standards Coordinator

Greg Enns

JJIS Training & Coordination Manager

JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy

Data & Evaluation Subcommittee Chair
and Washington County
Juvenile Department Director

JJIS Vision & Goals

Vision

- To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:
 - Provides a single, comprehensive view of information about juveniles across state, county, and local agencies;
 - Aids in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and
 - Supports comprehensive case management, planning, and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

Goals

- Support statewide reporting requirements as defined in Senate Bill 1 and necessitated by Measure 11, and other current and future juvenile justice legislation.
- Recognize and support unique state, county, and local business needs so all agencies can be responsive to their constituencies.
- Avoid duplication of effort by recognizing and supporting common business needs between state, county, local agencies, and schools.
- Provide comprehensive support for managing individual cases and tracking juveniles through the entire justice process so that individual status, program involvement, progress and outcomes can be determined.
- Aid in decision-making about program efficacy by providing the information necessary to evaluate the cost/benefit of programs aimed at reducing juvenile crime.
- Be developed and operated in an efficient manner (thereby maximizing the amount of funds that can be directly invested in programs) by:
 - Eliminating duplicate data entry and developing common data elements, while maintaining integrity of information;
 - Developing future information systems in a cost-efficient and incremental manner based upon a common open technical architecture; and
 - Adhering to existing state justice information system standards.
- Maintain appropriate levels of confidentiality over information contained within JJIS.
- Support effective program operation and management at all levels of the juvenile justice system.

Introduction

Purpose of this report

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1 and Ballot Measure 11. This legislation mandated that juveniles committing serious crimes be treated as adults. It further required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This “information infrastructure” did not exist at the time the legislation passed. It was difficult, if not impossible, for any agency to determine a youth’s history with another jurisdiction within the state. Spurred by these legislative requirements, the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors’ Association (OJDDA) formed a partnership to address the information systems needs of the juvenile justice community in Oregon. The partnership created the JJIS Steering Committee as the guiding body to oversee the planning, development, and implementation of JJIS. Over the last seven years this partnership jointly created the statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee’s vision was that JJIS would promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a single comprehensive view of information about juveniles across state, county and local agencies;
- Aiding in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and
- Supporting comprehensive case management, planning and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

This report is one in a series of reports published by the JJIS Steering Committee designed specifically to address the second statement in this vision: Aid in the overall planning, development and evaluation of programs designed to reduce juvenile crime. The report is intended to communicate information not only to evaluators but also to any party interested in Oregon’s juvenile justice system.

Contents of this report

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, “Youth” counts and “Referral” counts. Additionally, there are statewide reports for youth and referrals. The May 2003 edition of these reports did not include Multnomah County data. The September 2003 edition included Multnomah County “Referral” data (page 55) and reflected the inclusion of that data on the Statewide Referral Report on page 3. This November 2003 edition includes Multnomah County data for the Youth reports (page 54). The Statewide Youth Report on page 2 reflects the Multnomah County data. The reports count:

- The unique number of “youth” processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, s/he is only counted once on the youth report. The youth is categorized by the most serious offense s/he committed during the reporting period.
- The unique number of “referrals” received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e. s/he may have several reports by the police.) The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by the gender, age at time of referral, and race/ethnicity of the offender.

Notes about the information

Counts: It is possible the total “youth” count for statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county’s report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide category).

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- Dependency Status Offenses: Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- Referrals Included: The date the juvenile was referred to the juvenile agency (“Referral Date”) was used to select data for inclusion in this report.
- County: The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.
- Race and Ethnicity: The JJIS Steering committee defined age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths’ self-reporting, unless they stated their ethnicity was Hispanic – in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.
- Comparison to Juvenile Recidivism: “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category’s class and type.

November 2003

Statewide Report

Year: 2002

Crime Group	Total	Count														
		Gender			Age			Race/Eth.								
		Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown			
Criminal																
Person																
Sex Offense	781	733	47	1	165	395	221	16	6	47	565	88	59			
Assault	3012	2167	845	0	509	1364	1139	84	45	228	2103	346	206			
Homicide	27	23	3	1	0	9	18	2	0	2	15	6	2			
Person - Other	140	100	40	0	9	56	75	6	0	9	104	13	8			
<i>Person Total</i>	<i>3960</i>	<i>3023</i>	<i>935</i>	<i>2</i>	<i>683</i>	<i>1824</i>	<i>1453</i>	<i>108</i>	<i>51</i>	<i>286</i>	<i>2787</i>	<i>453</i>	<i>275</i>			
Property																
Arson	282	249	32	1	128	119	35	7	2	11	197	38	27			
Burglary	2438	2032	405	1	330	1128	980	55	23	86	1877	219	178			
Theft	5587	3328	2257	2	862	2544	2181	99	121	355	3953	690	369			
Robbery	192	155	37	0	7	78	107	7	6	44	98	28	9			
Property - Other	2008	1600	407	1	434	857	717	31	28	73	1475	216	185			
<i>Property Total</i>	<i>10507</i>	<i>7364</i>	<i>3138</i>	<i>5</i>	<i>1761</i>	<i>4726</i>	<i>4020</i>	<i>199</i>	<i>180</i>	<i>569</i>	<i>7600</i>	<i>1191</i>	<i>768</i>			
Public Order																
Weapons	346	320	26	0	50	137	159	6	5	21	237	53	24			
Public Order - Other	1875	1306	568	1	330	916	629	37	19	86	1275	330	128			
<i>Public Order Total</i>	<i>2221</i>	<i>1626</i>	<i>594</i>	<i>1</i>	<i>380</i>	<i>1053</i>	<i>788</i>	<i>43</i>	<i>24</i>	<i>107</i>	<i>1512</i>	<i>383</i>	<i>152</i>			
Substance/Alcohol	1346	942	404	0	56	580	710	34	22	83	1008	136	63			
Other Criminal	1226	812	414	0	77	394	755	28	11	43	888	191	65			
Total Criminal	19260	13767	5485	8	2957	8577	7726	412	288	1088	13795	2354	1323			
Non-Criminal																
Tobacco	1073	550	522	1	34	465	574	17	1	16	891	44	104			
Motor Vehicle	335	256	79	0	88	206	41	2	2	3	231	86	11			
Possession LT 1 oz	785	583	202	0	15	251	519	8	3	13	661	35	65			
Alcohol/MIP	3213	1872	1340	1	23	867	2323	50	30	38	2629	221	245			
Non-Criminal - Other	1479	846	633	0	70	645	764	18	14	37	1121	134	155			
Total Non-Criminal	6885	4107	2776	2	230	2434	4221	95	50	107	5533	520	580			
Dependency Status Offenses																
Runaway	2340	812	1524	4	198	1118	1024	30	39	78	1686	281	226			
Other	273	177	96	0	156	79	38	3	2	17	174	20	57			
Total Dependency/Status	2613	989	1620	4	354	1197	1062	33	41	95	1860	301	283			
Grand Total	28758	18863	9881	14	3541	12208	13009	540	379	1290	21188	3175	2186			

*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

Statewide Report

Year: 2002

Crime Group	Count												
	Total	Gender			Age			Race/Ethnicity					
		Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown
Criminal													
Person													
Sex Offense	901	848	52	1	188	449	264	17	6	54	660	95	69
Assault	3758	2763	995	0	598	1759	1401	104	55	296	2640	433	230
Homicide	28	23	4	1	0	10	18	2	0	2	15	7	2
Person - Other	155	114	41	0	9	63	83	6	0	9	119	13	8
<i>Person Total</i>	<i>4842</i>	<i>3748</i>	<i>1092</i>	<i>2</i>	<i>795</i>	<i>2281</i>	<i>1766</i>	<i>129</i>	<i>61</i>	<i>361</i>	<i>3434</i>	<i>548</i>	<i>309</i>
Property													
Arson	350	311	38	1	144	157	49	8	2	13	252	44	31
Burglary	3617	3033	583	1	409	1759	1449	81	33	142	2778	357	226
Theft	8044	5146	2896	2	1174	3786	3084	174	164	576	5698	983	449
Robbery	259	208	51	0	8	115	136	10	10	69	128	33	9
Property - Other	3118	2567	550	1	617	1389	1112	63	43	146	2268	342	256
<i>Property Total</i>	<i>15388</i>	<i>11265</i>	<i>4118</i>	<i>5</i>	<i>2352</i>	<i>7206</i>	<i>5830</i>	<i>336</i>	<i>252</i>	<i>946</i>	<i>11124</i>	<i>1759</i>	<i>971</i>
Public Order													
Weapons	453	420	33	0	55	180	218	10	8	29	300	79	27
Public Order - Other	2891	2084	806	1	495	1465	931	74	24	177	1951	490	175
<i>Public Order Total</i>	<i>3344</i>	<i>2504</i>	<i>839</i>	<i>1</i>	<i>550</i>	<i>1645</i>	<i>1149</i>	<i>84</i>	<i>32</i>	<i>206</i>	<i>2251</i>	<i>569</i>	<i>202</i>
Substance/Alcohol	1711	1238	473	0	70	754	887	45	28	127	1248	193	70
Other Criminal	1779	1212	567	0	102	580	1097	45	17	91	1270	274	82
Total Criminal	27064	19967	7089	8	3869	12466	10729	639	390	1731	19327	3343	1634
Non-Criminal													
Tobacco	2116	1239	876	1	79	971	1066	39	10	42	1758	110	157
Motor Vehicle	496	397	99	0	106	327	63	6	2	5	349	113	21
Less than oz.	1399	1090	309	0	32	508	859	33	11	33	1153	74	95
Alcohol/MIP	5167	3232	1934	1	46	1527	3594	137	44	85	4181	377	343
Non-Criminal - Other	2651	1678	973	0	121	1224	1306	43	25	80	1991	281	231
Total Non-Criminal	11829	7636	4191	2	384	4557	6888	258	92	245	9432	955	847
Dependency Status Offenses													
Runaway	6536	2699	3833	4	452	3553	2531	121	77	268	4881	761	428
*Other	491	288	203	0	197	193	101	7	2	23	329	38	92
Total Dependency/Status	7027	2987	4036	4	649	3746	2632	128	79	291	5210	799	520
Grand Total	45920	30590	15316	14	4902	20769	20249	1025	561	2267	33969	5097	3001

*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule		
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.		
Criminal/Non-Criminal:	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code	
		Criminal	Life, Felony, or Misdemeanor	
		Non-Criminal	Violation or Infraction	
		Dependency	Dependency	
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers	
		Homicide	Between 163005 and 163150	
		Assault	Between 163160 and 163213	
		Sex Offense	Between 163305 and 163500	
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
	Property Crimes	Burglary	Between 164205 and 164300	
		Arson	Between 164305 and 164340	
		Robbery	Between 164395 and 164770	
		Theft	Between 164015 and 164140	
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
	Public Order Crimes	Weapons	Between 166180 and 166710	
		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
	Controlled Substance/Alcohol Crimes	Control Substance/Alcohol	Between 471105 and 475999 or Between 167203 and 167300	
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	Non-Criminal Offense Crime Group Category	Tobacco	Between 167400 and 167401	
		Motor Vehicle	Between 801010 and 826041	
Possess LT Oz		ORS # 4759924F		
MIP Alcohol		ORS #'s 4714301, 4714302, 4714303		
Non-Criminal-Other		If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.		
Non-Criminal Dependency-Status Offenses	Runaway	ORS #'s 419B100F, 419C156, 419476F		
	Dependency-Status Other	ORS #'s 419B100A or 419B100B		
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.		

Appendix B JIS Severity Scores

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:
 Attempts and Solicitations = 1 Class lower
 Conspiracies = Same Class and Type