



Juvenile Justice Information System

Data & Evaluation Reports Youth & Referrals (1999)

JUIS Steering Committee
JUIS Data & Evaluation Sub-Committee

JUIS – A Shared Information System

Oregon Youth Authority
Oregon Juvenile Department Directors' Association



JJIS Steering Committee

The JJIS Steering Committee provides oversight to the JJIS project. It meets monthly to review the project and ensure that it is on task to accomplish the vision and goals of JJIS. The Steering Committee prioritizes the development of software features, makes policy decisions, and allocates resources to the project.

Karen Brazeau, Director

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JJIS Policy & Standards Coordinator

Greg Enns

JJIS Training & Coordination Manager

JJIS Data & Evaluation Subcommittee

-- serving as a standing subcommittee of the JJIS Steering Committee to:

- guide the development of routine publications/statistics; specific research initiatives; design, reporting, and analysis of JJIS data in order to provide quality program and system evaluations and forecasting for system resources and prevention and intervention strategies; and
- function as an analytical Users Group that assesses development, implementation, and interpretation of reports for consistency, accuracy, and appropriateness in the areas of program evaluation, forecasting, policy analysis, impact analysis, and trend analysis.

Joe Christy

Data & Evaluation Subcommittee Chair
and Washington County
Juvenile Department Director

JJIS Vision & Goals

Vision

- To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development of a statewide juvenile justice information system that:
 - Provides a single, comprehensive view of information about juveniles across state, county, and local agencies;
 - Aids in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and
 - Supports comprehensive case management, planning, and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

Goals

- Support statewide reporting requirements as defined in Senate Bill 1 and necessitated by Measure 11, and other current and future juvenile justice legislation.
- Recognize and support unique state, county, and local business needs so all agencies can be responsive to their constituencies.
- Avoid duplication of effort by recognizing and supporting common business needs between state, county, local agencies, and schools.
- Provide comprehensive support for managing individual cases and tracking juveniles through the entire justice process so that individual status, program involvement, progress and outcomes can be determined.
- Aid in decision-making about program efficacy by providing the information necessary to evaluate the cost/benefit of programs aimed at reducing juvenile crime.
- Be developed and operated in an efficient manner (thereby maximizing the amount of funds that can be directly invested in programs) by:
 - Eliminating duplicate data entry and developing common data elements, while maintaining integrity of information;
 - Developing future information systems in a cost-efficient and incremental manner based upon a common open technical architecture; and
 - Adhering to existing state justice information system standards.
- Maintain appropriate levels of confidentiality over information contained within JJIS.
- Support effective program operation and management at all levels of the juvenile justice system.

Introduction

Purpose of this report

In 1995 the Oregon Legislature became increasingly concerned about public safety, and the increase in the frequency and severity of juvenile crime. In response to these concerns, the Legislature created the Oregon Youth Authority as a separate state agency and acted to strengthen the juvenile justice system through the passage of Senate Bill 1 and Ballot Measure 11. This legislation mandated that juveniles committing serious crimes be treated as adults. It further required an unprecedented level of cooperation among agencies involved in the juvenile justice process.

The Legislature envisioned the juvenile justice system as a partnership among local, county, and state agencies with much of the custodial and rehabilitation effort occurring at the local and county level. The successful operation of an effective, coordinated, and integrated juvenile justice system required an infrastructure of comprehensive and timely information shared among these agencies.

This “information infrastructure” did not exist at the time the legislation passed. It was difficult, if not impossible, for any agency to determine a youth’s history with another jurisdiction within the state. Spurred by these legislative requirements, the Oregon Youth Authority (OYA) and the Oregon Juvenile Department Directors’ Association (OJDDA) formed a partnership to address the information systems needs of the juvenile justice community in Oregon. The partnership created the JJIS Steering Committee as the guiding body to oversee the planning, development, and implementation of JJIS. Over the last seven years this partnership jointly created the statewide Juvenile Justice Information System (JJIS).

The JJIS Steering Committee’s vision was that JJIS would promote public safety and youth accountability, and offer opportunities for rehabilitation to youth, by:

- Providing a single comprehensive view of information about juveniles across state, county and local agencies;
- Aiding in the overall planning, development and evaluation of programs designed to reduce juvenile crime; and
- Supporting comprehensive case management, planning and evaluation of juveniles involved in the justice process in support of each agency's mission and mandate.

This report is one in a series of reports published by the JJIS Steering Committee designed specifically to address the second statement in this vision: Aid in the overall planning, development and evaluation of programs designed to reduce juvenile crime. The report is intended to communicate information not only to evaluators but also to any party interested in Oregon’s juvenile justice system.

Contents of this report

This document contains statewide and county specific reports describing offenses committed by juveniles and the characteristics of the juveniles committing those offenses in the State of Oregon for each reporting year.

There are two reports for each jurisdiction, "Youth" counts and "Referral" counts. Additionally, there are statewide reports for youth and referrals. The May 2003 edition of these reports did not include Multnomah County data. The September 2003 edition included Multnomah County "Referral" data (page 55) and reflected the inclusion of that data on the Statewide Referral Report on page 3. This November 2003 edition includes Multnomah County data for the Youth reports (page 54). The Statewide Youth Report on page 2 reflects the Multnomah County data. The reports count:

- The unique number of "youth" processed by the juvenile justice system in the reporting year. This means no matter how many offenses a youth commits, s/he is only counted once on the youth report. The youth is categorized by the most serious offense s/he committed during the reporting period.
- The unique number of "referrals" received by county juvenile departments during the reporting year. A single youth can have more than one referral in a year (i.e. s/he may have several reports by the police.) The most serious charge associated with a referral is used to categorize the referral.

The report divides the counts into criminal offenses (felony and misdemeanor), non-criminal offenses (violations), and dependency/status offenses. Each category is further divided into areas of interest. Sub-totals and grand-totals are provided for each category.

Each statistic is broken down by the gender, age at time of referral, and race/ethnicity of the offender.

Notes about the information

Counts: It is possible the total "youth" count for statewide report is less than the sum of the county youth totals. A youth could have committed an offense in more than one county causing them to show up on each county's report. However at the statewide level the youth will only be counted once for his/her most serious offense.

Categories: These reports categorize offenses according to Oregon Revised Statute (ORS), Criminal Code of Oregon, as defined by the Oregon Legislature. Please note the ORS categories sometimes differ from the Oregon Uniform Crime Reporting (OUCR) categories. Consequently, the categories and counts may differ from OUCR statistics.

Oregon Uniform Crime Reporting categorizes offenses that are neither person nor property as “Behavioral”. ORS does not categorize offenses as “Behavioral”. However, “Behavioral” offenses can be inferred on these reports. Any offense outside the person or property category is comparable to the OUCR “Behavioral” category.

Local ordinances are not included on the reports.

Inchoate crimes (attempts, solicitations, and conspiracies) are reported in the crime category for the crime with which the inchoate is associated (e.g., Attempted Murder is reported in the Homicide category).

Appendix A of this document contains the specific mappings between the Oregon Revised Statute (ORS) offense numbers and the reporting categories used here.

- *Dependency Status Offenses:* Most status offenses are included in the Non-Criminal reporting category. However, there are a few offenses generally considered status offenses that are categorized in statute as Dependency. These include Runaway, Beyond Parental Control, and Behavior to Endanger Self or Others
- *Referrals Included:* The date the juvenile was referred to the juvenile agency (“Referral Date”) was used to select data for inclusion in this report.
- *County:* The county responsible for handling the youth’s referral was used to select the county to which a youth’s offense was attributed.
- *Race and Ethnicity:* The JJIS Steering committee defined age and Race/Ethnicity reporting categories based on best practices and available data. Race may be as recorded by the juvenile department based on police reports and youths’ self-reporting, unless they stated their ethnicity was Hispanic – in which case the youth is categorized as Hispanic. Note, there are several efforts underway in the state to standardize reporting of race and ethnicity. The categories of Race/Ethnicity used in this report may change in the future when state standards are defined.
- *Comparison to Juvenile Recidivism:* “Total Referrals” in this series of reports counts criminal and non-criminal referrals received during the calendar year. “Oregon’s Statewide Report on Juvenile Recidivism” considers criminal referrals and subsequent criminal referrals for a youth. Consequently the numbers of referrals in the two reports are not comparable.

Appendix B is a chart of the severity scores for each crime category’s class and type.

November 2003

Statewide Report¹

Year: 1999

Crime Group	Total	Count												
		Gender			Age			Race/Eth.						
		Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown	
Criminal														
Person														
Sex Offense	849	774	75	0	160	432	257	10	7	58	686	71	17	
Assault	3593	2552	1041	0	623	1659	1311	111	43	229	2754	400	56	
Homicide	24	22	2	0	0	6	18	0	2	6	13	3	0	
Person - Other	129	88	41	0	15	58	56	1	2	4	99	19	4	
<i>Person Total</i>	<i>4595</i>	<i>3436</i>	<i>1159</i>	<i>0</i>	<i>798</i>	<i>2155</i>	<i>1642</i>	<i>122</i>	<i>54</i>	<i>297</i>	<i>3552</i>	<i>493</i>	<i>77</i>	
Property														
Arson	328	290	38	0	158	126	44	2	3	8	284	20	11	
Burglary	2852	2316	534	2	398	1208	1246	63	46	101	2378	223	41	
Theft	6286	3897	2382	7	899	2876	2511	140	168	347	4890	639	102	
Robbery	230	189	41	0	8	90	132	9	8	40	146	23	4	
Property - Other	2175	1807	367	1	487	865	823	39	17	60	1805	206	48	
<i>Property Total</i>	<i>11871</i>	<i>8499</i>	<i>3362</i>	<i>10</i>	<i>1950</i>	<i>5165</i>	<i>4756</i>	<i>253</i>	<i>242</i>	<i>556</i>	<i>9503</i>	<i>1111</i>	<i>206</i>	
Public Order														
Weapons	476	455	21	0	45	190	241	5	7	23	379	56	6	
Public Order - Other	1502	1108	394	0	344	678	480	31	14	59	1200	175	23	
<i>Public Order Total</i>	<i>1978</i>	<i>1563</i>	<i>415</i>	<i>0</i>	<i>389</i>	<i>868</i>	<i>721</i>	<i>36</i>	<i>21</i>	<i>82</i>	<i>1579</i>	<i>231</i>	<i>29</i>	
Substance/Alcohol	1387	1073	313	1	51	517	819	37	10	134	1052	132	22	
Other Criminal	1274	871	403	0	93	401	780	30	15	41	988	178	22	
Total Criminal	21105	15442	5652	11	3281	9106	8718	478	342	1110	16674	2145	356	
Non-Criminal														
Tobacco	1517	854	662	1	75	649	793	15	13	21	1384	51	33	
Motor Vehicle	385	278	107	0	59	189	137	5	2	3	302	66	7	
Possession LT 1 oz	615	468	146	1	17	222	376	6	5	14	543	36	11	
Alcohol/MIP	1580	976	601	3	26	404	1150	30	32	41	1313	100	64	
Non-Criminal - Other	4001	2295	1701	5	122	1476	2403	93	53	86	3355	317	97	
Total Non-Criminal	8098	4871	3217	10	299	2940	4859	149	105	165	6897	570	212	
Dependency Status Offenses														
Runaway	2362	751	1603	8	172	1268	922	35	48	96	1889	204	90	
Other	303	197	106	0	165	84	54	4	3	16	245	18	17	
Total Dependency/Status	2665	948	1709	8	337	1352	976	39	51	112	2134	222	107	
Grand Total	31868	21261	10578	29	3917	13398	14553	666	498	1387	25705	2937	675	

*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

¹ Data for Wheeler County was not available for this report.

Statewide Report¹

Year: 1999

Crime Group	Total	Count												
		Gender			Age			Race/Ethnicity						
		Male	Female	Unknown	12 and Younger	13-15	16 and Older	Native American	Asian	African American	White	Hispanic	Other/Unknown	
Criminal														
Person														
Sex Offense	967	885	82	0	169	507	291	11	7	64	789	78	18	
Assault	4811	3483	1328	0	811	2304	1696	171	53	343	3655	515	74	
Homicide	25	23	2	0	0	7	18	0	2	7	13	3	0	
Person - Other	152	106	46	0	18	72	62	1	3	5	113	26	4	
<i>Person Total</i>	<i>5955</i>	<i>4497</i>	<i>1458</i>	<i>0</i>	<i>998</i>	<i>2890</i>	<i>2067</i>	<i>183</i>	<i>65</i>	<i>419</i>	<i>4570</i>	<i>622</i>	<i>96</i>	
Property														
Arson	440	391	49	0	190	184	66	2	3	14	383	25	13	
Burglary	4778	4022	754	2	506	2099	2173	97	64	240	3880	402	95	
Theft	9940	6714	3219	7	1343	4644	3953	250	215	597	7750	931	197	
Robbery	342	287	55	0	13	137	192	17	13	59	216	33	4	
Property - Other	3535	3023	511	1	668	1487	1380	62	22	100	2944	334	73	
<i>Property Total</i>	<i>19035</i>	<i>14437</i>	<i>4588</i>	<i>10</i>	<i>2720</i>	<i>8551</i>	<i>7764</i>	<i>428</i>	<i>317</i>	<i>1010</i>	<i>15173</i>	<i>1725</i>	<i>382</i>	
Public Order														
Weapons	673	645	28	0	53	281	339	10	7	42	508	96	10	
Public Order - Other	2643	1998	645	0	531	1265	847	78	17	143	2092	281	32	
<i>Public Order Total</i>	<i>3316</i>	<i>2643</i>	<i>673</i>	<i>0</i>	<i>584</i>	<i>1546</i>	<i>1186</i>	<i>88</i>	<i>24</i>	<i>185</i>	<i>2600</i>	<i>377</i>	<i>42</i>	
Substance/Alcohol	1767	1400	366	1	63	658	1046	44	13	198	1311	176	25	
Other Criminal	1970	1425	545	0	123	667	1180	57	18	87	1522	260	26	
Total Criminal	32043	24402	7630	11	4488	14312	13243	800	437	1899	25176	3160	571	
Non-Criminal														
Tobacco	3220	2082	1137	1	135	1509	1576	51	19	61	2892	149	48	
Motor Vehicle	681	527	154	0	87	319	275	13	3	8	537	111	9	
Less than oz.	1136	908	226	2	27	427	682	16	13	41	989	62	15	
Alcohol/MIP	2943	2046	894	3	45	815	2083	65	45	93	2471	191	78	
Non-Criminal - Other	7281	4591	2685	5	221	2864	4196	194	103	223	5975	659	127	
Total Non-Criminal	15261	10154	5096	11	515	5934	8812	339	183	426	12864	1172	277	
Dependency Status Offenses														
Runaway	7252	2936	4307	9	485	4319	2448	135	92	308	5969	593	155	
*Other	596	379	217	0	205	252	139	8	7	18	510	34	19	
Total Dependency/Status	7848	3315	4524	9	690	4571	2587	143	99	326	6479	627	174	
Grand Total	55152	37871	17250	31	5693	24817	24642	1282	719	2651	44519	4959	1022	

*Other Dependency Status Offenses include Beyond Parental Control and Behavior to Endanger Self or Others

¹ Data for Wheeler County was not available for this report.

Appendix A Statewide Reporting of Youth, Referrals

Reporting Category	Description	Reporting Rule		
Race/Ethnicity	The description of the youth's race or ethnicity	If a youth has an ethnicity of Hispanic, he/she will be counted as Hispanic regardless of race. If a youth does not have an ethnicity of Hispanic, he/she will be counted in the appropriate race.		
Criminal/Non-Criminal:	Each ORS # Type is evaluated to determine if it is a Criminal Offense, Non-Criminal Offense or Dependency.	Reporting Category	Type Code	
		Criminal	Life, Felony, or Misdemeanor	
		Non-Criminal	Violation or Infraction	
		Dependency	Dependency	
Criminal Offense Crime Group Category	Person Crimes	Reporting Category	ORS Numbers	
		Homicide	Between 163005 and 163150	
		Assault	Between 163160 and 163213	
		Sex Offense	Between 163305 and 163500	
		Person-Other	If the ORS # does not meet one of the above criteria, but falls between 163000 and 163999	
	Property Crimes	Burglary	Between 164205 and 164300	
		Arson	Between 164305 and 164340	
		Robbery	Between 164395 and 164770	
		Theft	Between 164015 and 164140	
		Property-Other	If the ORS # does not meet one of the above criteria, but falls between 164000 and 164999	
	Public Order Crimes	Weapons	Between 166180 and 166710	
		Public Order-Other	If the ORS # does not meet the above criteria, but falls between 166000 and 166999	
	Controlled Substance/Alcohol Crimes	Control Substance/Alcohol	Between 471105 and 475999 or Between 167203 and 167300	
	Criminal Other	Criminal-Other	If the ORS # does not meet any of the above crime group criteria, but it is still a criminal offense.	
	Non-Criminal Offense Crime Group Category	Tobacco	Between 167400 and 167401	
		Motor Vehicle	Between 801010 and 826041	
		Possess LT Oz	ORS # 4759924F	
MIP Alcohol		ORS #'s 4714301, 4714302, 4714303		
Non-Criminal-Other		If the ORS # does not meet the above non-criminal crime group criteria, but it is still a non-criminal offense.		
Non-Criminal Dependency-Status Offenses	Runaway	ORS #'s 419B100F, 419C156, 419476F		
	Dependency-Status Other	ORS #'s 419B100A or 419B100B		
Most Serious Offense	When a referral has multiple allegations, the most serious allegation is identified to determine the Offense Crime Group reporting category.	The most serious offense is determined by the ORS severity. If there is more than one crime with the same severity, the first offense with the highest severity is the offense that is selected.		

Appendix B JIS Severity Scores

(adopted, Oregon Juvenile Department Directors' Association, May 18, 2000)

Crime Category	Class & Type	Severity Score
Person	Murder*	19
Person	A Felony	18
Person	B Felony	17
Person	C Felony	16
Person	U Felony	15
Property Other Criminal (Behavioral)	A Felony	14
Property Other Criminal (Behavioral)	B Felony	13
Property Other Criminal (Behavioral)	C Felony	12
Property Other Criminal (Behavioral)	U Felony	11
Person	A Misdemeanor	10
Person	B Misdemeanor	9
Person	C Misdemeanor	8
Person	U Misdemeanor	7
Property Other Criminal (currently named Behavioral)	A Misdemeanor	6
Property Other Criminal (currently named Behavioral)	B Misdemeanor	5
Property Other Criminal (currently named Behavioral)	C Misdemeanor	4
Property Other Criminal (currently named Behavioral)	U Misdemeanor	3
Non Criminal	Violation	2
	Status Offense	1

* Aggravated Murder, Murder, Murder by Abuse, Murder in the Course of a Crime, Murder Intentional, Criminal Homicide, and Treason have the Type of Murder (instead of Felony), in order to obtain the highest severity score.

** Inchoates:
 Attempts and Solicitations = 1 Class lower
 Conspiracies = Same Class and Type