

### **EXECUTIVE ORDER NO. 07-04**

#### STATEWIDE CHILDREN'S WRAPAROUND PROJECT

Pursuant to my authority as Governor of the State of Oregon, I find that:

Oregon children's healthy social and emotional development is critical to their success in school and in life. In the case of young children, services that support their healthy social and emotional development can reduce the prevalence of developmental and behavioral disorders that have high costs and long-term consequences for health, education, child welfare and the juvenile justice systems. In the case of children who develop emotional, behavioral or substance abuse related needs, they and their families frequently need services from multiple child serving agencies. Integration and coordination of those services can improve outcomes for youth and their families, reduce duplication and gaps in services, and avoid the most expensive, out-of-home placements in foster care or the juvenile justice system.

Oregon state agencies have worked independently for years to improve behavioral health services for children within their own systems. However, children and families who would benefit from specialized services and supports from multiple agencies often experience a lack of coordination and integration in service planning and delivery. Tragically, some Oregon families with children in need of the most intensive services are forced to place their children out of their own homes into residential or other home placements in order to access those services and meet their children's needs.

The time has come for Oregon to develop a statewide, integrated system of care for children at risk of developing, or who have already developed, significant emotional, behavioral or substance abuse related needs and their families.

A system of care is a coordinated, comprehensive, culturally competent network of community-based behavioral health services and supports that is organized to:

- Provide services and supports as early as possible so that children can be successful in their homes, schools and communities - reducing the number of children and youth with significant emotional, behavioral or substance abuse related needs who enter foster care or penetrate the juvenile justice system and improving school outcomes for children and youth with significant emotional, behavioral or substance abuse related needs;
- To the greatest extent possible, make services available based on the individual needs of the child and family, rather than on system requirements;



- Increase the self-determination of children and families in designing individualized, community-based services and supports; and
- Maximize the resources available to serve children and families across systems in order to increase the number of children and youth who have access to appropriate behavioral health services and other needed supports.

Both national and local experience support the effectiveness of systems of care in meeting the emotional, behavioral or substance abuse needs of children, youth and families. Among others, key outcomes include improved and/or stabilized emotional and behavioral health, reduced arrests and placements in juvenile detention and other secure facilities, and improved school attendance and achievement.

### THEREFORE, IT IS HEREBY ORDERED AND DIRECTED:

- 1. The Statewide Children's Wraparound Project Steering Committee is established.
- 2. The Steering Committee shall develop a strategic plan for statewide implementation of a system of care approach to the delivery of behavioral health services and supports for children, youth and families. To that end, the Steering Committee shall:
  - Identify and agree on a common vision and goals for improving services and overcoming barriers to providing coordinated, culturally competent behavioral health services and supports to children, youth and families;
  - Develop and document strategies to better utilize shared system resources, improve cross-agency service coordination at the state and local levels, and improve outcomes for children, youth and families; and
  - Develop a written, multi-year action plan for implementation of those strategies including, if necessary, recommendations relating to policy and statutory changes and/or requests for federal waivers.
- 3. The Steering Committee shall prioritize in its planning efforts the development of a comprehensive, strategic financing plan that identifies current spending and utilization patterns across agencies at the state level and makes recommendations about the potential for better coordination of resources across systems, the maximization of federal resources available to the State, and ensuring a locus of accountability for services and the resources that support them.



- 4. The Steering Committee shall also prioritize in its planning efforts the development of recommendations relating to the implementation of systems of care at the local level, taking into account the challenges of behavioral health service delivery that are unique to both urban and rural communities across the state.
- 5. The Steering Committee's planning efforts shall focus on behavioral health services for children and youth ages 0-18, but in so doing, the Steering Committee may also identify for future study and consideration issues relating to behavioral health services for youth ages 19-24.
- 6. In all of its work, the Steering Committee shall take into consideration lessons learned in other states and from Oregon system of care projects that have been initiated at the local level.
- 7. The Steering Committee shall consist of the following members,
  - (a) The Director of the Department of Human Services, or a designee with decision making authority;
  - (b) The Superintendent of Public Instruction, or a designee with decision making authority;
  - (c) The Director of the Oregon Youth Authority, or a designee with decision making authority;
  - (d) The Director of the Oregon Commission on Children and Families, or a designee with decision making authority;
  - (e) A representative from the Governor's Office;
  - (f) Eight individuals appointed by the Governor, consisting of:
    - (A) Two family members: One family member with a child who has received behavioral health services from at least two child and family serving agencies, and one family member with a child who has co-occurring mental health and developmental disability;
    - (B) Two young people who have been the recipients of behavioral health services;
    - (C) Two behavioral health service providers with experience serving children or youth with significant emotional, behavioral or substance abuse related needs;
    - (D) A representative from a local school district or Education Service District with experience in



- meeting the special education needs of children, youth and families;
- (E) A representative with experience working with pre-school-aged children (ages 0-5) and their families in a child care and/or Oregon Pre-K/Head Start program;
- (F) Two representatives with experience developing and implementing a local systems of care model in Oregon; and
- (g) In addition, the Speaker of the House of Representatives and the Senate President will each be invited to appoint a House and Senate member to the Steering Committee.
- 8. The Steering Committee will be staffed by the Statewide Children's Wraparound Project Manager. Through September, 2007, that position will be supported by federal funds already approved for this initiative. Discussion may be had about extending the work of the Steering Committee beyond September 2007 if necessary.
- 9. In the course of its work, if the Steering Committee requires the assistance of any other executive branch agency of the State not named in this order, then such agency shall provide that assistance to the Steering Committee upon request.
- 10. The Governor will appoint a chair for the Steering Committee. The chair shall work with the Statewide Children's Wraparound Project Manager to establish an agenda for the Steering Committee, appoint subcommittees as needed, and provide leadership and direction to the Steering Committee.
- 11. A quorum for Steering Committee meetings shall consist of a majority of the appointed members. The Steering Committee shall strive to operate by consensus; however, the Steering Committee may approve measures and make recommendations based on an affirmative vote of a majority of the members appointed to the Steering Committee.
- 12. To facilitate meaningful participation by family members, the Statewide Children's Wraparound Project Manager may provide compensation to the family member representatives who participate in the Steering Committee's efforts. Otherwise, the members of the Steering Committee shall not be entitled to the reimbursement of expenses or to the per diem provided in ORS 292.495.



- 13. The Steering Committee shall provide its initial recommendations to the Governor's Office no later than September 30, 2007. Final recommendations should be compiled in a report to the Governor and the Legislature no later than December 31, 2007, in time for consideration as part of state agency legislative and budget development for the 2009-11 biennium.
- 14. This Order expires on December 31, 2008.

Done at Salem, Oregon this 27th day of March, 2007.



THOCORE R. Julingohn

ATTEST:

SECRETARY OF STATE