Office of the Governor State of Oregon



EXECUTIVE ORDER NO. 08-20

GOVERNOR'S EMERGENCY RECOVERY FRAMEWORK

Events of the past decade have proven that successful emergency response and recovery actions are the result of a proactive state posture. While the federal government is an invaluable partner in resolving crises, the State of Oregon bears initial responsibility for saving lives and salvaging property.

Accordingly, this Executive Order establishes a Recovery Framework as the foundation of Oregon recovery actions and provides a flexible instrument for execution of prudent policy. This Recovery Framework outlines a proactive approach that serves people before process.

Existing law, Oregon Revised Statutes Chapter 401, grants the Governor broad authority to protect the public through a declaration of emergency. These powers enable the Governor to respond to all emergencies, including accidental, natural and terrorist incidents. Pursuant to the Recovery Framework outlined in this Executive Order, after each emergency declaration, the Governor may choose to activate recovery functions including the launch of a Recovery Planning Cell and the Governor's Recovery Cabinet. Upon a declaration of emergency, the Governor may designate Economic Recovery Zones and associated Economic Recovery Councils, to focus recovery efforts in areas requiring extraordinary assistance.

The Recovery Framework is a necessary tool to respond to the exigencies of recovery. Reactive strategies are no longer sufficient. Under current protocols, the Federal Emergency Management Agency (FEMA) may not reimburse state and local governments for expenditures for legitimate, tailored recovery actions. The Recovery Framework will enable state agencies to make key investments in our recovery system, execute sound emergency recovery policy and ensure an effective and efficient response and recovery program during every significant emergency.

NOW THEREFORE, IT IS HEREBY DIRECTED AND ORDERED:

1. The Governor's Recovery Planning Cell (RPC) is hereby established as an advisory group to direct emergency recovery in Oregon during times of significant crisis. The RPC shall be comprised of emergency recovery advisors, state agency leadership, and others as the situation requires and shall provide overall leadership in coordinating private and governmental sector emergency recovery efforts. The RPC is charged with development and initial execution of a "day after" plan associated with recovery efforts.



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- 2. After a formal declaration of emergency, the Governor will determine whether to activate the RPC based on the nature of the declared emergency. On the Governor's order, the RPC shall be activated.
- 3. The RPC shall be staffed by and funded through the Office of the Governor and other state agencies to the extent such funds are identified. The RPC shall be directed by the Governor's Emergency Preparedness Advisor (EPA), appointed by the Governor from among the Governor's staff.
- 4. Once activated, the RPC is recognized by FEMA as a state agency for the duration of the initial phases of the crisis, for purposes of requesting federal reimbursement.
- 5. The Governor's Recovery Cabinet (GRC) is hereby established to coordinate the next phase of ongoing recovery efforts, after the initial response phase is complete. The GRC shall be comprised of statewide leadership, legislative leadership, federal leadership, local leadership, agency leaders and others, as required by specific circumstances. Shortly following an emergency declaration and the activation of the RPC, the Governor will activate the GRC. The GRC shall exist until the Governor is satisfied the crisis has passed. The Governor's Chief of Staff shall direct the GRC; the EPA shall serve as the deputy director and project manager for GRC actions.
- 6. The EPA shall develop and revise standard operating procedures for the Governor's Recovery Framework, the Recovery Planning Cell and the Recovery Cabinet on an annual basis. These standard operating procedures will outline the membership of the RPC and the GRC. The EPA will make these standard operating procedures available to senior agency staff, local elected officials and Legislative leadership.
- 7. Upon a finding that circumstances require extraordinary levels of assistance for emergency recovery, the Governor may establish Economic Recovery Zones within specified, high-impact recovery areas. The Governor will establish a separate Economic Recovery Council for each Economic Recovery Zone, comprised of local government representatives. The Council will develop a tailored, localized recovery plan for its affiliated Economic Recovery Zone.
- 8. The RPC and GRC shall work closely with the Oregon Military Department, Oregon Emergency Management, Department of Administrative



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Services (DAS) and all other state agencies to coordinate and facilitate efficient and effective communication with FEMA.

- 9. Agencies designated by the standard operating procedures as participants in the RPC shall gather periodically at the Governor's request to conduct pre-event emergency planning. Prior to the declaration of an emergency, recovery agencies are encouraged to work with DAS to establish effective measures to limit loss to life and property in the event of an emergency. Proactive emergency recovery planning and pre-planning for response and recovery efforts are legitimate agency expenses and essential agency functions.
- 10. Approximately six months after an activation of the Governor's Recovery Cabinet, the EPA shall organize and lead a Recovery Conference. At the Recovery Conference, agency directors shall present information about their coordinated emergency recovery efforts to the Governor's Office and the public at large.
- 11. This Executive Order shall remain in effect until it is otherwise modified, amended or terminated.

Done at Salem, Oregon this 26 day of August, 2008.

Theodore R. Kulongoski

GOVERNOR

ATTEST:

Bill Bradbury

SECRETARY OF STATE