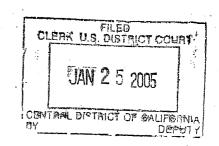
JOHN D. GRAUBERT **Acting General Counsel** Laura M. Kim David R. Spiegel Federal Trade Commission 3 600 Pennsylvania Avenue, NW H-238 4 Washington, DC 20580 Telephone (202) 326-3734; x3281 5 Facsimile (202) 326-3395 6 Kenneth H. Abbe, Cal. Bar No. 172416 Federal Trade Commission 7 10877 Wilshire Blvd., Ste. 700 Los Angeles, CA 90024 Telephone (310) 824-4318 Facsimile (310) 824-4380 8 9 10 Attorneys for Plaintiff 11 UNITED STATES DISTRICT COURT FOR THE CENTRAL DISTRICT OF CALIFORNIA 12 13 14 15 Plaintiff, 16



FEDERAL TRADE COMMISSION.

V.

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WORLD TRADERS ASSOCIATION, INC., a Nevada corporation: UNITED TRADERS ASSOCIATION. INC., a Nevada corporation; INTERNATIONAL MERCHANDISE GROUP, INC., a Nevada corporation; TRANS-GLOBAL CONNECTION. INC. a Nevada corporation; MUSKETEER PARTNERS, INC., a Nevada corporation; FULFILLMENT OPTIONS, INC., a Nevada corporation: JUDITH TAKALA FIDLER, individually and as officer or director of one or more of the above corporations: SHELDON FIDLER, individually and as de facto officer or director of one or more of the above corporations; SHANNON HOLDEN, individually and as officer or director of one or more of the above corporations;

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COMPLAINT FOR INJUNCTIVE AND OTHER EQUITABLE RELIEF

JAIME KLOTTHOR, individually and as officer or director of one or more of the above corporations; JENNIFER KLOTTHOR, individually and as officer or director of one or more of the above corporations; and SCOTT RINALDO, individually and as officer or director of one or more of the above corporations,

Defendants.

Plaintiff, the Federal Trade Commission ("FTC" or "Commission"), for its Complaint alleges:

1. The FTC brings this action under Sections 5(a), 13(b) and 19 of the FTC Act, 15 U.S.C. §§ 45(a), 53(b) and 57b, to obtain temporary, preliminary, and permanent injunctive relief, rescission of contracts, restitution, disgorgement, appointment of a receiver, and other equitable relief for defendants' violations of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), and the FTC's Trade Regulation Rule entitled "Disclosure Requirements and Prohibitions Concerning Franchising and Business Opportunity Ventures" ("Franchise Rule" or "Rule"), 16 C.F.R. § 436.

#### JURISDICTION AND VENUE

- 2. This Court has subject matter jurisdiction over this action pursuant to 28 U.S.C. §§ 1331, 1337(a), and 1345, and 15 U.S.C. §§ 53(b) and 57b. This action arises under 15 U.S.C. § 45(a)(1).
- 3. Venue in the United States District Court for the Central District of California is proper under 28 U.S.C. §§ 1391(b) and (c), and 15 U.S.C. § 53(b).

#### THE PARTIES

4. Plaintiff, the Federal Trade Commission, is an independent agency of the United States Government created by statute. 15 U.S.C. §§ 41 et seq. The Commission is charged, *inter alia*, with enforcement of Section 5(a) of the FTC Act, 15 U.S.C. §

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45(a), which prohibits unfair or deceptive acts or practices in or affecting commerce, as well as enforcement of the Franchise Rule, 16 C.F.R. § 436. The Commission is authorized to initiate federal district court proceedings by its own attorneys, to enjoin violations of the FTC Act in order to secure such equitable relief as may be appropriate in each case, and to obtain consumer redress. 15 U.S.C. §§ 53(b) and 57b.

#### Corporate Defendants

- 5. Defendant World Traders Association, Inc. ("WTA") is a Nevada corporation incorporated on June 27, 1996. Its principal place of business is at 3083 Lima Street, Burbank, California. From at least 2001 through at least February 2003, WTA marketed and sold surplus distribution business opportunities. WTA transacts or has transacted business in the Central District of California.
- 6. Defendant United Traders Association ("UTA") is a Nevada corporation with its principal place of business at 2950 E. Flamingo Road, Las Vegas, Nevada. UTA was incorporated on August 30, 1996. From at least December 1998 through 2001, UTA marketed and sold surplus distribution business opportunities. UTA transacts or has transacted business in the Central District of California.
- 7. Defendant International Merchandise Group, Inc. ("IMG") is a Nevada corporation incorporated on September 1, 1999. IMG's principal place of business is at 3083 Lima Street, Burbank, California. IMG also uses a business address at 1600 Broadway, Suite 2400, Denver, Colorado. From at least March 2003 through at least March 2004, IMG marketed and sold surplus distribution business ventures. IMG transacts or has transacted business in the Central District of California.
- 8. Defendant Trans-Global Connection, Inc. ("TGC"), d/b/a The Global Connection, is a Nevada corporation incorporated on December 15, 1999, with its principal place of business at 7950 E. Acoma Drive, Scottsdale, Arizona. From at least April 2004 and continuing to the present, TGC has marketed and sold surplus

distribution business ventures. TGC transacts or has transacted business in the Central District of California.

- 9. Defendant Musketeer Partners, Inc. ("MP") is a Nevada corporation incorporated on May 22, 1997. Its principal place of business is at 3083 Lima Street, Burbank, California. From at least June 2003 and continuing to the present, MP has marketed and sold Internet-based surplus goods business opportunities and advertisement of other name-brand websites. MP transacts or has transacted business in the Central District of California.
- 10. Defendant Fulfillment Options, Inc. ("Fulfillment") is a Nevada corporation incorporated on February 19, 1999. Fulfillment's principal place of business is at 3083 Lima Street, Burbank, California. Fulfillment maintains two bank accounts to which WTA, IMG, TGC, and MP have transferred substantial proceeds from the sale of their business opportunities, and from which Fulfillment pays business expenses and commissions for the other corporate defendants. Fulfillment transacts or has transacted business in the Central District of California.

#### Individual Defendants

- 11. Defendant Judith Takala Fidler ("Takala") is the President, Secretary, and Treasurer of UTA, IMG, and TGC. Until February 2003, Takala served as President, Secretary, Treasurer, and Director of Fulfillment. Takala also presently serves as the Registered Agent for MP and is a signatory on bank accounts belonging to WTA, UTA, IMG, MP, TGC, and Fulfillment. At all times material to this Complaint, acting alone or in concert with others, Takala has formulated, directed, controlled, or participated in the acts and practices of WTA, UTA, IMG, TGC, and MP, including the acts and practices set forth in this Complaint. She resides or has transacted business in the Central District of California.
- 12. Defendant Sheldon Fidler ("Fidler") is a direct or beneficial owner of the corporate defendants and is the spouse of defendant Takala. At all times material to this

Complaint, acting alone or in concert with others, Fidler has formulated, directed, controlled, or participated in the acts and practices of the corporate defendants, including the acts and practices set forth in this Complaint. He resides or has transacted business in the Central District of California.

- 13. Defendant Shannon Holden ("Holden") was the President, Secretary, Treasurer, and Director of TGC from at least December 2003 through at least July 2004, and continues to hold herself out as a principal of TGC. During this period, acting alone or in concert with others, Holden formulated, directed, controlled, or participated in the acts and practices of TGC, including the acts and practices set forth in this Complaint. She resides or has transacted business in the Central District of California.
- 14. Defendant Jaime Klotthor is the President, Secretary, and Treasurer of MP and the Treasurer and Director of Fulfillment. Jaime Klotthor is one of Takala's and/or Fidler's daughters. At all times material to this Complaint, acting alone or in concert with others, Jaime Klotthor has formulated, directed, controlled, or participated in the acts and practices of MP and Fulfillment, including the acts and practices set forth in this Complaint. She resides or has transacted business in the Central District of California.
- 15. Defendant Jennifer Klotthor is the President and Secretary of Fulfillment. She also serves as a signatory on bank accounts belonging to WTA, IMG, MP, TGC, and Fulfillment. Jennifer Klotthor is one of Takala's and/or Fidler's daughters. From at least July 2001 and continuing to the present, acting alone or in concert with others, Jennifer Klotthor has formulated, directed, controlled, or participated in the acts and practices of WTA, IMG, MP, TGC, and Fulfillment, including the acts and practices set forth in this Complaint. She resides or has transacted business in the Central District of California.
- 16. Defendant Scott Rinaldo ("Rinaldo") is the President, Secretary, and Treasurer of WTA and a signatory on UTA's bank account. At all times material to this Complaint, acting alone or in concert with others, Rinaldo has formulated, directed, controlled, or participated in the acts and practices of WTA, including the acts and

practices set forth in this Complaint. He resides or has transacted business in the Central District of California.

#### **COMMON ENTERPRISE**

17. Corporate defendants WTA, UTA, IMG, TGC, MP, and Fulfillment have operated as a common enterprise while engaging in the deceptive acts and practices and other violations of law alleged below. Individual defendants Takala, Fidler, Holden, Jaime Klotthor, Jennifer Klotthor, and Rinaldo have formulated, directed, controlled or had authority to control, or participated in the acts and practices of the corporate defendants that comprise the common enterprise.

#### **COMMERCE**

18. At all times relevant to this Complaint, the defendants have maintained a substantial course of trade in the offering for sale and sale of surplus distribution business ventures, in or affecting commerce, as "commerce" is defined in Section 4 of the FTC Act, 15 U.S.C. § 44.

#### THE DEFENDANTS' BUSINESS PRACTICES

- 19. Since at least 1996 and continuing thereafter, defendants have marketed and sold a surplus distribution business opportunity to consumers across the nation. Purchasers of the venture offered by WTA, UTA, IMG, and TGC ("WTA, et al.") pay an initial fee ranging from \$6,995 to \$7,950 to become affiliates in WTA, et al.'s network of surplus brokers. Defendants represent that these affiliates, or brokers, will have access to "exclusive" listings of overstocked merchandise for sale. Affiliates market the surplus goods by telephone and facsimile and receive a commission on any sales they make. WTA, et al. promise expert training, pre-qualified accounts, and everything an affiliate needs to operate a successful surplus brokerage business.
- 20. Since at least June 2003 and continuing to the present, MP has marketed and sold a business opportunity that, like the one offered by WTA, et al., involves the brokerage of surplus merchandise. MP's business venture differs from that offered by

WTA, et al. in that MP's venture involves the brokerage of surplus merchandise over the Internet.

- 21. MP promises to create and maintain for each affiliate an individualized surplus goods website modeled after a website MP created called "Blowout Bargains." MP represents that it will provide affiliates with hundreds of name-brand, low-priced, overstocked goods to advertise on their Blowout Bargains websites. According to MP's sales pitch, each affiliate receives a commission for every purchase made on his or her Blowout Bargains website. The MP business venture also provides for the creation of a personalized "Megamall" website that links prospective buyers to the websites of more than two hundred businesses, including well-known companies such as Office Depot, Target, and LL Bean. MP promises affiliates a commission for every purchase made by customers who link to a website advertised on the affiliate's Megamall website. The initial fee for the MP venture ranges from \$3,995 to \$5,995.
- 22. Consumers of defendants' business opportunities are required to pay monthly fees for the ongoing services promised by defendants, including training, access to defendants' updated listings of overstocked merchandise, and shipment of merchandise to surplus purchasers.
- 23. Defendants market their business venture through advertisements in online and print publications that target small business owners. Defendants attract potential customers by describing the business opportunity as "the perfect homebased business." IMG describes itself as "a leader" in the import/export industry. MP represents that it is "the leading developer and most trusted provider of comprehensive internet business opportunities." Defendants claim that the surplus industry is a profitable industry free of ups and downs and one in which the "opportunities are limitless." Defendants' advertisements also portray the venture as

- 24. Defendants also promote their business opportunity on their company websites, which claim that defendants' venture features "the best and most unique training and support program in the world." The websites portray the surplus industry as "[r]ecession-[p]roof' and "constantly expanding." Defendants also represent on their websites that eighty percent of the surplus merchandise offered through the venture is "name brand, first quality" merchandise with all of the manufacturers' original warranties and guarantees. The websites promise the mentoring of a trainer who earns "six figures" and who will "help you set-up every aspect of your new home-based business." Defendants assert that "[i]f the training is followed, virtually anyone can succeed in this exciting business."
- 25. Defendants' websites and advertisements direct potential purchasers to request additional information about the business venture online or to call the advertised toll-free telephone number. In response to an inquiry from a prospective purchaser, defendants send either an email or hard copy materials containing, among other things, a company brochure, press releases about the business opportunity, and a personal questionnaire for the prospect to complete. These materials also generally include a certificate of membership or good standing for the defendants from an organization that purportedly certifies small businesses or franchises, such as the National Business Opportunity Bureau or the International Small Business Bureau.
- 26. Defendants' promotional materials make express earnings claims through sales projections. For example, defendants suggest on a projected earnings chart that twenty surplus orders per day would result in an annual income of \$153,300.
- 27. The promotional materials also often include a reference to *Entrepreneur Magazine* that consumers who purchase the opportunity will earn \$103,000 annually.

Defendants' brochures lure prospective purchasers with the promise that "there are no limitations to your earnings" from the business opportunity.

- 28. Within a week of sending the promotional package, a sales representative calls or emails the prospect to schedule an appointment for a detailed presentation of the business opportunity. During this presentation, the sales representative explains the basics of the surplus industry and highlights the purported advantages of becoming an affiliate in the company's network of surplus brokers.
- 29. Defendants' sales representatives frequently make express earnings claims during their sales presentations. Defendants tell potential consumers that they can expect to recoup their investment in two to four months. Defendants represent that there are current affiliates working part-time who earn between \$35,000 to \$40,000 and full-time affiliates who earn six-figure incomes.
- 30. Defendants do not provide any support for their earnings claims made in their websites, promotional materials, advertisements, or made by sales representatives to potential consumers on the telephone.
- 31. Consumers who purchase defendants' business opportunity do not earn six-figure incomes per year. In fact, consumers typically lose money on their investment, regardless of whether they work full-time or part-time.
- 32. Defendants WTA, et al. and their representatives promise to provide affiliates with pre-qualified accounts, businesses that are interested in purchasing surplus merchandise from defendants' network. Defendants WTA, et al. also promise that affiliates will not be required to do any selling or cold calling.
- 33. In numerous instances, consumers have found that the majority of prequalified accounts provided by defendants are in fact companies that are no longer in business, not in the business industry listed by defendants, or not interested in purchasing surplus merchandise. In the majority of other instances, consumers have

found that the pre-qualified businesses either had never heard of the defendants or had requested that defendants' brokers refrain from contacting them in the future.

- 34. Defendant MP and its representatives promise, through written and oral statements to prospective purchasers, that brokers will obtain two hundred customers on their Blowout Bargains website.
- 35. In numerous instances, MP brokers failed to obtain the promised two hundred customers on their Blowout Bargains website.
- 36. Defendants and their representatives represent to prospective purchasers that defendants will provide all goods and services necessary for affiliates to operate their surplus business venture. The promised goods include, but are not limited to, hundreds of overstocked, name-brand goods that defendants store in their warehouses and ship directly to surplus purchasers. The promised services include, but are not limited to, training, support, and delivery of goods to surplus purchasers.
- 37. In numerous instances, defendants failed to provide the goods and services promised to potential purchasers.
- 38. If, after hearing the sales representative's detailed presentations, the prospect appears interested in pursuing the opportunity, the sales representative provides him or her with a list of references to contact. Defendants and their representatives represent to prospective purchasers that company-selected references are satisfied purchasers of one of the business ventures offered by defendants. These company-selected references typically tell consumers that they have purchased one of the defendants' business opportunities, and are making the amount of money that defendants represented they would make.
- 39. In numerous instances, the references either have not purchased the specified business opportunity from defendants or have not had the type of success they describe to prospective purchasers.

- 40. Once the prospect has had a chance to contact these company-selected references, the sales representative follows up again with a phone call. If the prospect expresses interest in purchasing the opportunity, the sales representative sends him or her a contract for review and signature.
- 41. Defendants have failed to provide prospective business opportunity purchasers with a basic disclosure document, as required by the Franchise Rule.
- 42. Neither defendants nor their representatives have a reasonable basis for the earnings claims they make.
- 43. Defendants and their representatives fail to disclose, in immediate conjunction with each earnings claim, and in a clear and conspicuous manner, that material which constitutes a reasonable basis for the claim is available to prospective franchisees.
- 44. Defendants and their representatives fail to provide prospective franchisees with earnings claim documents as prescribed by the Franchise Rule.

# **VIOLATIONS OF SECTION 5 OF THE FTC ACT**

45. Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), prohibits "unfair or deceptive acts or practices in or affecting commerce."

#### **COUNT I**

## Misrepresentations Regarding Income

- 46. In numerous instances in the course of offering for sale and selling their surplus distribution business ventures, defendants represent, directly or indirectly, expressly or by implication, that consumers who purchase the defendants' business ventures are likely to earn substantial income.
- 47. In truth and in fact, consumers who purchase the defendants' business ventures are not likely to earn substantial income.

48. Therefore, defendants' representations as set forth in Paragraph 46 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

#### **COUNT II**

### Misrepresentations Regarding Customer Accounts

- 49. In numerous instances in the course of offering for sale and selling their surplus distribution business ventures, the defendants represent that purchasers of the business opportunity will acquire two hundred accounts or receive lists of prequalified businesses that are interested in purchasing surplus merchandise from defendants' network of brokers.
- 50. In truth and in fact, in numerous instances, purchasers of the business opportunity do not acquire two hundred accounts or do not receive lists of prequalified business that are interested in purchasing surplus merchandise from defendants' network of brokers.
- 51. Therefore, the defendants' representations as set forth in Paragraph 49 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

#### **COUNT III**

### Misrepresentations Regarding References

- 52. In numerous instances in the course of offering for sale and selling their surplus distribution business ventures, the defendants represent, directly or indirectly, expressly or by implication, that certain company-selected references have purchased one of the defendants' business ventures or will provide reliable descriptions of their experiences with one of the defendants' business ventures.
- 53. In truth and in fact, in numerous instances, the defendants' references have not purchased one of the defendants' business ventures or do not provide

reliable descriptions of their experiences with one of the defendants' business ventures.

54. Therefore, the defendants' representations as set forth in Paragraph 52 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

#### **COUNT IV**

#### Misrepresentations Regarding Goods and Services Provided to Business Purchasers

- 55. In numerous instances in the course of offering for sale and selling their surplus distribution business ventures, the defendants represent, directly or indirectly, expressly or by implication, that defendants provide purchasers with goods and services for the operation of their businesses. The promised goods include, but are not limited to, hundreds of overstocked, name-brand goods stored in defendants' warehouses. The promised services include, but are not limited to, training, support, and delivery of merchandise to surplus purchasers.
- 56. In truth and in fact, in numerous instances, defendants do not provide purchasers with the promised goods and services for the operation of their businesses.
- 57. Therefore, the defendants' representations as set forth in Paragraph 55 are false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

#### THE FRANCHISE RULE

- 58. The business ventures sold by the defendants are franchises, as "franchise" is defined in Sections 436.2(a)(1)(ii), (a)(2), and (a)(5) of the Franchise Rule, 16 C.F.R. §§ 436.2(a)(1)(ii), (a)(2), and (a)(5).
- 59. The Franchise Rule requires a franchisor to provide prospective franchisees with a complete and accurate basic disclosure document containing twenty categories of information, including information about the owners and officers of the franchisor, information about the terms and conditions under which the

franchise operates, the litigation history of the franchisor and its principals, and information identifying existing franchisees. 16 C.F.R. § 436.1(a)(1) - (a)(20). The pre-sale disclosure of this information required by the Rule enables a prospective franchisee to contact prior purchasers and take other steps to assess the potential risks involved in the purchase of the franchise.

- 60. The Franchise Rule specifically prohibits franchisors from making any claim or representation that contradicts information required to be disclosed pursuant to Section 436.1 of the Rule. 16 C.F.R. § 436.1(f).
  - 61. The Franchise Rule additionally requires that a franchisor:
    - (a) have a reasonable basis for any oral, written, or visual earnings claim it makes, 16 C.F.R. § 436.1(b)(2), (c)(2) and (e)(1);
    - (b) disclose, in immediate conjunction with any earnings claim it makes, and in a clear and conspicuous manner, that material which constitutes a reasonable basis for the earnings claim is available to prospective franchisees, 16 C.F.R. § 436.1(b)(2) and (c)(2);
    - (c) provide, as prescribed by the Rule, an earnings claim document containing information that constitutes a reasonable basis for any earnings claim it makes, 16 C.F.R. § 436.1(b) and (c); and
    - (d) clearly and conspicuously disclose, in immediate conjunction with any generally disseminated earnings claim, additional information including the number and percentage of prior purchasers known by the franchisor to have achieved the same or better results, 16 C.F.R. § 436.1(e)(3)-(4).

62. Pursuant to Section 18(d)(3) of the FTC Act, 15 U.S.C. § 57a(d)(3), and 16 C.F.R. § 436.1, violations of the Franchise Rule constitute unfair or deceptive acts or practices in or affecting commerce, in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

# VIOLATIONS OF THE FRANCHISE RULE COUNT V

#### **Basic Disclosure Violations**

63. In connection with the offering of franchises, as "franchise" is defined in Section 436.2(a) of the Rule, the defendants violate Section 436.1(a) of the Rule and Section 5(a) of the FTC Act by failing to provide prospective franchisees with accurate and complete disclosure documents within the time period prescribed by the Rule.

#### **COUNT VI**

#### **Earnings Disclosure Violations**

64. In connection with the offering of franchises, as "franchise" is defined in Section 436.2(a) of the Franchise Rule, the defendants violate Sections 436.1(b)-(c) of the Rule and Section 5(a) of the FTC Act by making earnings claims to prospective franchisees while, *inter alia*: (1) lacking a reasonable basis for each claim at the times it is made; (2) failing to disclose, in immediate conjunction with each earnings claim, and in a clear and conspicuous manner, that material which constitutes a reasonable basis for the claim is available to prospective franchisees; and/or (3) failing to provide prospective franchisees with an earnings claim document, as prescribed by the Rule.

#### CONSUMER INJURY

65. Consumers nationwide have suffered or will suffer substantial monetary loss as a result of the defendants' violations of Section 5(a) of the FTC Act and the

 Franchise Rule. Absent injunctive relief by this Court, the defendants are likely to continue to injure consumers and harm the public interest.

#### THIS COURT'S POWER TO GRANT RELIEF

- 66. Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), empowers this Court to grant injunctive and other ancillary relief, including consumer redress, disgorgement and restitution, to prevent and remedy any violations of any provision of law enforced by the Federal Trade Commission.
- 67. Section 19 of the FTC Act, 15 U.S.C. § 57b, authorizes this Court to grant such relief as the Court finds necessary to redress injury to consumers or other persons resulting from the defendants' violations of the Franchise Rule, including the rescission and reformation of contracts, and the refund of money.
- 68. This Court, in the exercise of its equitable jurisdiction, may award ancillary relief to remedy injury caused by the defendants' law violations.

#### PRAYER FOR RELIEF

WHEREFORE, plaintiff requests that this Court, as authorized by Sections 13(b) and 19 of the FTC Act, 15 U.S.C. §§ 53(b) and 57b, and pursuant to its own equitable powers:

- 1. Award plaintiff such preliminary injunctive and ancillary relief, including a temporary restraining order and preliminary injunction which, among other things, freezes defendants' assets and appoints a receiver, as may be necessary to avert the likelihood of consumer injury during the pendency of this action and to preserve the possibility of effective final relief;
- 2. Permanently enjoin the defendants from violating the FTC Act and the Franchise Rule, as alleged herein;
- 3. Award such relief as the Court finds necessary to redress injury to consumers resulting from the defendants' violations of the FTC Act and the Franchise

Rule, including but not limited to, rescission of contracts, the refund of monies paid, and the disgorgement of ill-gotten gains by the defendants; and

4. Award plaintiff the costs of bringing this action, as well as such other and additional relief as the Court may determine to be just and proper.

Dated: January <u>21</u>, 2005

Respectfully submitted,

JOHN D. GRAUBERT Acting General Counsel

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