## ADVISORY COMMITTEE ON ONLINE ACCESS AND SECURITY

# Appropriate Disclosures and Assurances to Consumers

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### 1. Introduction

- 1.1. Disclosure and Assurance Defined
- 1.2. Relationship between Disclosure and Assurance

### 2. Disclosure

- 2.1. Disclosure v. Standard-setting: Policy and Law
  - 2.1.1. Policy
    - 2.1.1.1. Advantages of Disclosure
      - 2.1.1.1.1 Disclosure allows websites flexibility in how it provides security.
      - 2.1.1.1.2. Disclosure provides information that allows consumer choice to drive security rather than government mandate
      - 2.1.1.1.3. It is easier for enforcers to check disclosure contents than to examine actual practices
      - 2.1.1.1.4. Disclosure serves a consumer education role about the limits of security, the tradeoffs between security and efficiency and the need for personal responsibility.
    - 2.1.1.2. Disadvantages of Disclosure
      - 2.1.1.2.1. Disclosure does not provide a security "floor" or minimum security standards.
      - 2.1.1.2.2. Complexities of security technologies raise the risk that disclosure statements may be inherently incoherent to the consumer
      - 2.1.1.2.3. Revealing the details of a security system may compromise that system to some degree.
  - 2.1.2. Law -- When the law requires security, is it enough to provide notice?
- 2.2. Notices
  - 2.2.1. Methods for providing notice
    - 2.2.1.1. Website notice or link to disclosure statement
      - 2.2.1.1.1. Long, heavily detailed disclosure statement may not be useful to consumers

- 2.2.1.1.2. Layered-linked statement first layer of the statement is relatively rudimentary, consumer can "click through" to obtain more information.
- 2.2.1.2. Disclosure statement with mandatory checkoff (like software licenses)
  - 2.2.1.2.1. Provides security information and requires consumer to click "I understand" or "I agree" to proceed
  - 2.2.1.2.2. Assures that consumers were at least aware that a disclosure statement existed before proceeding with a transaction
  - 2.2.1.2.3. Mandatory checkoff could serve a disclaimer function for bad actors, arguably relieving them of liability
- 2.2.2. Standardized format for notice
  - 2.2.2.1. Should format be standardized? By whom?
  - 2.2.2.2. Plain English vs. Blather
    - 2.2.2.2.1. Is there a precise and common security vocabulary?
  - 2.2.2.3. Industry Efforts at notice and matching preferences
    - 2.2.2.3.1. Technologies with preferential matching capabilities
    - 2.2.2.3.2. Case Studies
      - 2.2.2.3.2.1. P3P Case Study
      - 2.2.2.3.2.2. Other Case Studies
    - 2.2.2.3.3. The Promise of Standards like XML
  - 2.2.2.4. Beyond simple matches: arbitrarily complex decision procedures and computer programs as agents
- 2.3. The Contents and Format of a Security Notice/Message
  - 2.3.1. Up-front
    - 2.3.1.1. Security steps taken
      - 2.3.1.1.1. Executive summary of security steps taken
      - 2.3.1.1.2. Details of security steps taken
        - 2.3.1.1.2.1. Who is Taking What Security Steps at What Times?
        - 2.3.1.1.2.2. In What Electronic Locations?
        - 2.3.1.1.2.3. Why these steps are taken
        - 2.3.1.1.2.4. Pointers to additional detail
          - 2.3.1.1.2.4.1. Technical
          - 2.3.1.1.2.4.2. Administrative
          - 2.3.1.1.2.4.3. Legal
    - 2.3.1.2. Reporting mechanisms for the consumer if he/she suspects there has been a security compromise
      - 2.3.1.2.1. Reporting mechanisms provided by the website (e.g., phone, mail, fax, email or web form)
      - 2.3.1.2.2. Appropriate organizations to contact (e.g., government, consumer organizations, the website.)
  - 2.3.2. Post-incident
    - 2.3.2.1. Additional notice in event of security breakdown
      - 2.3.2.1.1. Is notice necessary or recommended?
        - 2.3.2.1.1.1. Advantages of notice

- 2.3.2.1.1.1.1. Consumer may be able to cure effects of the security compromise
- 2.3.2.1.1.1.2. Consumer may be able to take legal action against dataholder
- 2.3.2.1.1.2. Disadvantages of notice
  - 2.3.2.1.1.2.1. False positives too many instances in which consumers are notified of even minor security compromises may produce either excessive concern or inure consumers
  - 2.3.2.1.1.2.2. False negatives many intrusions that are not detected and so not reported could lead to unwarranted consumer confidence
  - 2.3.2.1.1.2.3. Difficulty locating the consumer to provide notice
    - 2.3.2.1.1.2.3.1. Tools necessary to provide robust notice may raise their own privacy issues (e.g., maintaining a database of emails to provide notice.)
    - 2.3.2.1.1.2.3.2. Notice on Website alone may be insufficient
    - 2.3.2.1.1.2.3.3. Leading indicators or threshold levels of security violations Or, setting the proverbial "bar" for making mandatory contact to consumers about security violations. When the extent of security violations (in a given timeframe) fall below the bar, companies are not obligated to disclose. When violations exceed to bar, companies must notify in a pre-specified form and time period to all consumers (in the breach area). Indicators can be based on objective criteria, including frequency, materiality or complexity.
- 2.3.2.1.2. If provided, what should notice say?
  - 2.3.2.1.2.1. When did breakdown occur?
  - 2.3.2.1.2.2. How long was security compromised?
  - 2.3.2.1.2.3. What personal information was revealed?
  - 2.3.2.1.2.4. If compromise gives rise to legal rights, should notice of rights be included in message?
- 2.3.2.2. What legal responsibilities may website bear for compromises of security?

What compensation should be made to the consumer? What damages may they expect?

### 3. Assurance

- 3.1. Introduction to Assurance
  - 3.1.1. Benefits for the consumer
  - 3.1.2. Benefits for Business
  - 3.1.3. Self-regulation vs. government oversight

- 3.2. Assurance on Security Disclosures
  - 3.2.1. Assurance on existence -- Does a security framework or process exist?
  - 3.2.2. Assurance on coverage Does the security framework or process cover major risk areas in the organization?
  - 3.2.3. Assurance on effectiveness Does the security framework or process mitigate the risk that consumers will be harmed by the misuse of personally identifiable information?
- 3.3. Assurance Standards to Test Assertions on Security Disclosure
  - 3.3.1. Essential ethical principles
  - 3.3.2. Generally accepted audit procedures
  - 3.3.3. Methods of verification
  - 3.3.4. Timing and frequency of verification
  - 3.3.5. Objectivity and independence
  - 3.3.6. Reporting