
Guidance for Industry Community-Acquired Bacterial Pneumonia: Developing Drugs for Treatment

DRAFT GUIDANCE

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)**

**March 2009
Clinical Antimicrobial
Revision 1**

Guidance for Industry Community-Acquired Bacterial Pneumonia: Developing Drugs for Treatment

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Food and Drug Administration
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1 **Guidance for Industry¹**
2 **Community-Acquired Bacterial Pneumonia:**
3 **Developing Drugs for Treatment**
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8 This draft guidance, when finalized, will represent the Food and Drug Administration's (FDA's) current
9 thinking on this topic. It does not create or confer any rights for or on any person and does not operate to
10 bind FDA or the public. You can use an alternative approach if the approach satisfies the requirements of
11 the applicable statutes and regulations. If you want to discuss an alternative approach, contact the FDA
12 staff responsible for implementing this guidance. If you cannot identify the appropriate FDA staff, call
13 the appropriate number listed on the title page of this guidance.
14

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16
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18 **I. INTRODUCTION**
19

20 The purpose of this guidance is to assist sponsors in the clinical development of drugs for the
21 treatment of community-acquired bacterial pneumonia (CABP). Specifically, this guidance
22 addresses the Food and Drug Administration's (FDA's) current thinking regarding the overall
23 development program and clinical trial designs for drugs to support an indication for treatment of
24 CABP.² This guidance is intended to serve as a focus for continued discussions among the
25 Division of Anti-Infective and Ophthalmology Products and the Division of Special Pathogen
26 and Transplant Products and pharmaceutical sponsors, the academic community, and the public.³
27

28 This guidance revises the draft guidance for industry *Community-Acquired Pneumonia —*
29 *Developing Antimicrobial Drugs for Treatment* published in 1998. Once final, this guidance will
30 be considered the FDA's current thinking regarding the development of drugs for the treatment
31 of CABP. It also supersedes, with regard to the development of drugs to treat CABP, more
32 general guidance issued many years ago (i.e., *Clinical Evaluation of Anti-Infective Drugs*
33 *(Systemic)* and *Clinical Development and Labeling of Anti-Infective Drug Products*,⁴ as well as

¹ This guidance has been prepared by the Office of Antimicrobial Products in the Center for Drug Evaluation and Research (CDER) at the Food and Drug Administration.

² For the purpose of this guidance, all references to *drugs* include both human drugs and therapeutic biological products regulated by CDER unless otherwise specified.

³ In addition to consulting guidances, sponsors are encouraged to contact the divisions to discuss specific issues that arise during the development of antimicrobial drug products.

⁴ See <http://www.fda.gov/cder/guidance/old047fn.pdf> and <http://www.fda.gov/cder/guidance/old043fn.pdf>, respectively.

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34 the joint FDA/Infectious Disease Society of America's (IDSA's) *General Guidelines for the*
35 *Clinical Evaluation of Anti-Infective Drug Products.*⁵⁾

36
37 For the purpose of this guidance, we assume that the majority of hospitalized patients will be
38 initially treated with intravenous (IV) antibacterials and ambulatory patients will be treated with
39 oral antibacterial drugs. However, this does not preclude the enrollment of hospitalized patients
40 in oral drug trials. Additionally, patients in IV antibacterial trials may need to be enrolled in an
41 emergency room setting to preclude use of prior antibacterial therapies.

42
43 This guidance does not address the development of drugs for other purposes or populations, such
44 as treatment of patients with viral infections or atypical bacterial pathogens (e.g., *Legionella*
45 *pneumophila*, *Mycoplasma pneumoniae*, *Chlamydothila pneumoniae*), hospital-acquired
46 pneumonia, or ventilator-associated pneumonia. If sponsors wish to develop drugs with activity
47 against these pathogens, they should discuss the trial designs with the FDA. As the science of
48 this indication evolves and new information accumulates, this guidance may be revised.

49
50 This guidance does not contain discussion of the general issues of clinical trial designs or
51 statistical analysis. Those topics are addressed in the ICH guidances for industry *E8 General*
52 *Considerations for Clinical Trials* and *E9 Statistical Principles for Clinical Trials.*⁶ This
53 guidance focuses on specific drug development and trial design issues that are unique to the
54 study of CABP.

55
56 FDA's guidance documents, including this guidance, do not establish legally enforceable
57 responsibilities. Instead, guidances describe the Agency's current thinking on a topic and should
58 be viewed only as recommendations, unless specific regulatory or statutory requirements are
59 cited. The use of the word *should* in Agency guidances means that something is suggested or
60 recommended, but not required.

61

62

63 II. BACKGROUND

64

65 Community-acquired pneumonia (CAP) is a leading cause of morbidity and mortality. It is
66 estimated that approximately one million episodes of CAP occur annually in adults 65 years of
67 age and older in the United States. Overall mortality remains relatively high, ranging from 5.1
68 percent for patients hospitalized or treated in an ambulatory setting to 36.5 percent for patients
69 treated in an intensive care unit.⁷ Common etiologic agents of CAP include *Streptococcus*
70 *pneumoniae*, *Haemophilus influenzae*, *Staphylococcus aureus*, and *M. pneumoniae*. Certain

⁵ Beam, TR, DN Gilbert, and CM Kunitz, 1992, General Guidelines for the Clinical Evaluation of Anti-Infective Drug Products, Infectious Disease Society of America and the Food and Drug Administration, Clin Infect Dis, Nov 15 (Suppl 1): S5-S32.

⁶ We update guidances periodically. To make sure you have the most recent version of a guidance, check the CDER guidance Web page at <http://www.fda.gov/cder/guidance/index.htm>.

⁷ Fine, MJ, MA Smith, CA Carson, SS Mutha, SS Sankey, LA Weissfeld, and W Kapoor, 1996, Prognosis and Outcomes of Patients with Community-Acquired Pneumonia: A Meta-Analysis, JAMA, 275:134-141.

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71 respiratory viruses, and atypical bacterial pathogens such as *C. pneumoniae* and *L. pneumophila*,
72 also cause CAP.

73
74 Since the FDA published draft guidance on the development of antimicrobial drugs for the
75 treatment of CAP in 1998, there have been public discussions regarding clinical trial designs to
76 study CAP, including an FDA-IDSAs workshop and a meeting of the Anti-Infective Drugs
77 Advisory Committee.⁸ These discussions have focused on clinical trial designs for CAP and
78 other important issues such as the following:

- 79
- 80 • Noninferiority versus superiority design
 - 81 • Justification of an appropriate noninferiority margin
 - 82 • Classification of severity of illness
 - 83 • Classification of CAP based on hospitalization (inpatient versus outpatient)
 - 84 • Enrollment criteria
 - 85 • Application of appropriate diagnostic criteria, including microbiologic diagnosis
 - 86 • Use of appropriate definitions of clinical outcomes
 - 87 • Timing of outcome assessments
 - 88 • Use of prior antibacterial drugs
- 89

90 Important changes from the 1998 draft guidance that are based on these discussions have been
91 incorporated into the appropriate sections below.

92

93

94 **III. DEVELOPMENT PROGRAM**

95

96 **A. General Considerations**

97

98 *1. Definition of CABP*

99

100 The FDA's previous clinical definition of CAP in an immunocompetent adult patient was an
101 acute infection of the pulmonary parenchyma associated with at least some symptoms of acute
102 infection and accompanied by the presence of an acute infiltrate on a chest radiograph or
103 auscultatory findings consistent with pneumonia (such as altered breath sounds and/or localized
104 rales). The patient should not have been hospitalized or resided in a long-term care facility for
105 14 or more days before the onset of symptoms.

106

107 To better identify individuals most likely to have bacterial pneumonia and hence benefit from
108 antimicrobial therapy, this guidance defines CABP in an adult patient as an acute infection of the
109 pulmonary parenchyma associated with symptoms such as fever or hypothermia, chills, rigors,
110 cough, chest pain, or dyspnea, accompanied by the presence of a new lobar or multilobar
111 infiltrate on a chest radiograph.

112

⁸ See <http://www.fda.gov/ohrms/dockets/ac/cder08.html#AntiInfective>.

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113 2. Drug Development Population 114

115 The intended trial population should be patients 18 years of age and older with CABP. In
116 addition to the clinical syndrome of bacterial pneumonia previously described, bacteriological
117 confirmation of the etiologic agent (discussed later in this guidance) should be provided in at
118 least 30 to 40 percent of enrolled patients.
119

120 3. Pharmacokinetic and Pharmacodynamic Considerations 121

122 New antibacterial drugs being studied for CABP should have nonclinical data documenting
123 activity against the most commonly implicated pathogens for CABP (i.e., *S. pneumoniae*, *H.*
124 *influenzae*, *S. aureus*, and *Moraxella catarrhalis*).
125

126 Evaluation of the pharmacokinetic and pharmacodynamic characteristics of an antibacterial drug
127 being developed for CABP can provide useful data to inform dose selection and dosing regimens
128 that should be evaluated in subsequent clinical trials.
129

130 Investigation of the pharmacokinetic/pharmacodynamic (PK/PD) characteristics of an
131 antibacterial drug can begin in nonclinical studies. Dose fractionation studies, often conducted
132 in a thigh infection model, can be useful in determining the PK/PD index best associated with
133 activity for a new antibacterial drug. There are also other models such as in vitro hollow-fiber
134 models and in vivo animal infection models (other than the thigh infection model) that can be
135 used to identify or explore the PK/PD index best associated with antibacterial effect as well as
136 the magnitude of the PK/PD index necessary to achieve the desired endpoint. Ideally, animal
137 models of infection exploring antibacterial drug activity should be conducted in neutropenic and
138 immunocompetent mice to evaluate antibacterial drug effect in the setting of either a
139 compromised or intact immune system. Information regarding the pharmacokinetics and lung
140 distribution of the test drug in the species being studied is important in interpreting
141 pharmacodynamic data derived from the animal model.
142

143 In addition to thigh infection models, animal models of acute pneumonia have been developed in
144 both mice and rats, particularly for *S. pneumoniae* infection for evaluation of antibacterial
145 therapy.^{9,10} The majority of pneumonia models initiate infection by direct instillation into nares
146 and/or trachea, but lung infection also has been initiated using an aerosolization procedure.¹¹
147 Reproducible invasive lung infections are more difficult to induce with organisms such as *H.*
148 *influenzae*.¹² Differences in the effect of animal lung secretions versus human lung secretions on

⁹ Tessier, PR et al., 2002, Pharmacodynamic Assessment of Clarithromycin in a Murine Model of Pneumococcal Pneumonia, *Antimicrob Agents Chemother*, 46:1425-1434.

¹⁰ Gavalda, J et al., 1997, Treatment of Experimental Pneumonia due to Penicillin-Resistant *Streptococcus pneumoniae* in Immunocompetent Rats, *Antimicrob Agents Chemother*, 41:795-801.

¹¹ Legget, J, 1999, Murine Models of Pneumonia Using Aerosol Infection, In: Zak O, Sande MA, eds., *Handbook of Animal Infections*: San Diego, Academic Press, 533-538.

¹² Miyazaki, S et al., 1997, New Murine Model of Bronchopneumonia due to Cell-Bound *Haemophilus influenzae*, *J Infect Dis*, 175:205-209.

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149 the activity of the antibacterial should be evaluated.¹³ Although animal models may contribute
150 to providing early proof of concept in the treatment of CABP (or for comparing in vivo activity
151 of different antimicrobials), the results should be carefully interpreted when used to help design
152 subsequent human trials. Animal models also can be used to explore antimicrobial activity
153 against resistant bacteria or specific bacterial serotypes that occur less commonly in clinical
154 trials.¹⁴ Animal studies cannot, however, substitute for the clinical trials in patients with CABP
155 that must be conducted to evaluate drug safety and efficacy because clinical studies can be
156 conducted in patients with CABP.¹⁵

157
158 The results of PK/PD assessments in animals should be integrated with the findings from phase 1
159 pharmacokinetic studies to help identify the appropriate dosing regimens for evaluation in phase
160 2 and phase 3 clinical trials. A dose-response trial design should be considered as it allows
161 weighing the benefits and risks of various doses and can ensure that excessive doses (beyond
162 those that add to efficacy) are not used, offering some protection against unexpected and
163 unrecognized dose-related toxicity.¹⁶

164
165 Consideration should be given to obtaining blood samples from all patients in phase 2 and phase
166 3 clinical trials (*sparse sampling*) to allow for the estimation of drug exposure in each patient. A
167 retrospective exposure-response analysis based on the population pharmacokinetic model should
168 be performed to assess the relationship between exposure and observed clinical and
169 microbiologic outcomes. The relationship between drug exposure and clinically relevant adverse
170 events also should be explored to identify potential risks with different dosing regimens (if
171 applicable) and specific patient populations.

172 173 4. *Dose Selection*

174
175 To choose the dose or doses to be evaluated in phase 3 clinical trials, sponsors should integrate
176 the findings from nonclinical toxicology studies, animal models of infection, pharmacokinetics,
177 safety and tolerability information from phase 1 clinical trials, and safety and efficacy
178 information from phase 2 dose-ranging clinical trials. Studies assessing drug penetration at the
179 site of action (e.g., epithelial lining fluid) may be helpful in defining doses that achieve
180 concentrations sufficient to exert an antibacterial effect. In addition, the pharmacokinetics of the
181 drug in specific populations (e.g., geriatric patients, patients with renal or hepatic impairment)
182 should be evaluated before initiation of phase 3 trials to determine whether dose adjustments are
183 necessary. This evaluation may prevent the exclusion of such patients from phase 3 clinical
184 trials.

¹³ Silverman, JA, LI Mortin, AD Vanpraagh, T Li, and J Alder, 2005, Inhibition of Daptomycin By Pulmonary Surfactant: In Vitro Modeling and Clinical Impact, *J Infect Dis*, 191:2149-2152.

¹⁴ Bender, JM, K Ampofo, K Korgenski et al., 2008, Pneumococcal Necrotizing Pneumonia in Utah: Does Serotype Matter?, *Clin Infect Dis*, 46:1346-1352.

¹⁵ 21 CFR 314.600 (<http://www.accessdata.fda.gov/scripts/cdrh/cfdocs/cfCFR/CFRSearch.cfm?fr=314.600>)

¹⁶ See the guidance for industry *Exposure-Response Relationships — Study Design, Data Analysis, and Regulatory Applications* and the ICH guidance for industry *E4 Dose-Response Information to Support Drug Registration* (<http://www.fda.gov/cder/guidance/index.htm>).

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5. *Efficacy Considerations*

Either noninferiority or superiority trial designs can be used for this indication, but we do not believe that placebo-controlled trials can be ethically conducted for this indication, because placebo-treated patients would be exposed to serious risks.¹⁷ The goal of CABP clinical trials should be to demonstrate an effect of antibacterial therapy on the clinical course of CABP caused by bacterial pathogens such as *S. pneumoniae*, *H. influenzae*, *S. aureus*, or *M. catarrhalis*. If sponsors wish to include additional organisms in clinical trials for this indication, they should provide data sufficient to substantiate the clinical relevance of the particular organism as a pathogen in CABP. Patients with risk factors for infection with drug-resistant organisms such as methicillin-resistant *S. aureus* can be enrolled if the spectrum of activity of both the investigational drug and comparator includes the specific organism.

The number of clinical trials needed to support a CABP indication depends on the overall development plan for the drug under consideration. If the development plan for the drug has CABP as the sole indication, then it would be expected that two adequate and well-controlled trials would support effectiveness. If a drug is being developed for other respiratory infections, sponsors should discuss with the FDA whether other trials might lend support to a CABP indication. A trial in which most patients have documented bacterial pathogens (e.g., *S. pneumoniae*, *H. influenzae*, *S. aureus*, or *M. catarrhalis*) generally will provide the strongest evidence of efficacy. Although a documented bacterial etiology is important for all trial designs, it is particularly critical for noninferiority trials, because the noninferiority margin is based on the evidence from patients with microbiologically documented infections, primarily *S. pneumoniae*. Microbiological confirmation also permits analysis of treatment response by individual pathogen.

For drugs that have only an IV formulation available, we recommend that sponsors conduct trials with the IV formulation alone, without switching to an oral antibacterial drug, to allow for proper assessment of both the efficacy and safety of the test drug. If two adequate and well-controlled trials are being conducted for the indication of CABP, it may be appropriate to allow oral switch in one of the trials, provided adequate safety data are available from other indications. If this approach is taken, the IV antibacterial should be administered for a minimum length of time (e.g., 72 to 96 hours) before switching to oral therapy. Objective criteria that allow for oral switch should be specified in the protocol and captured on the case report form. Clinical assessment should be performed at the time of IV to oral switch.

For drugs that have both an IV and oral formulation, appropriate criteria that allow for IV to oral switch should be specified in the protocol. The pharmacokinetics of the oral formulation should have been adequately evaluated to ensure comparable exposure and to determine an appropriate dosing regimen. These criteria should be listed on the case report form. If practice patterns allow, it may be appropriate to enroll hospitalized CABP patients in oral antibacterial trials.

¹⁷ See the ICH guidance for industry *E10 Choice of Control Group and Related Issues in Clinical Trials* (<http://www.fda.gov/cder/guidance/index.htm>).

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228 Currently, we do not recognize any surrogate markers as a substitute for clinical outcomes in
229 CABP trials. Sponsors who wish to propose a surrogate marker for clinical outcome or the
230 initial diagnosis of CABP should discuss this with the FDA early in the drug development
231 process.

232

233 **6. *Safety Considerations***

234

235 The protocol should specify the methods to be used to obtain safety data during the course of the
236 trial. Both adverse event information and safety laboratory data should be collected. All patients
237 should be evaluated for safety at the time of each visit or assessment, regardless of whether the
238 test drug has been discontinued. All adverse events should be followed until resolution, even if
239 time on trial would otherwise have been completed.

240

241 A sufficient number of patients, including patients older than 65 years, should be studied at the
242 dose and duration proposed for use to draw appropriate conclusions regarding drug safety.
243 Safety evaluations and assessments should take into consideration the patient populations that are
244 likely to be treated for CABP. Age- and sex-appropriate normal laboratory values should be
245 included with clinical measurements when reporting laboratory data. Additional safety
246 evaluations may be needed based on the nonclinical and clinical profile of the specific drug
247 under investigation. Longer term assessment of adverse events after discontinuation or
248 completion of the antimicrobial should be considered, depending on the specific drug's potential
249 for long-term or delayed adverse effects.

250

251 **B. *Specific Efficacy Trial Considerations***

252

253 **1. *Trial Design***

254

255 CABP trials should be randomized, double-blind, and active-controlled using a noninferiority or
256 superiority design. Placebo-controlled trials are not appropriate for this indication.

257

258 **2. *Trial Population***

259

260 The trial population should include patients 18 years of age and older with CABP. The trials
261 should enroll patients with either confirmed CABP or with a high likelihood of CABP. An
262 adequate number of patients with bacteriologically confirmed infections should be enrolled to
263 allow assessment of the drug's effectiveness based upon the prespecified noninferiority margin,
264 as described in section III.B.12., Statistical Considerations.

265

266 **3. *Inclusion and Exclusion Criteria***

267

268 **a. *Clinical, radiographic, and microbiologic criteria***

269

270 The diagnosis of CABP should be based on the following clinical, radiographic, and
271 microbiologic criteria.

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- 273
- **Clinical criteria.**
 - As part of the clinical picture of CABP, a patient should have at least three of the following symptoms and signs:
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 - Additional criteria that may support the diagnosis of CABP but not needed for inclusion are as follows:
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 - We recommend using the Pneumonia Severity Index or Pneumonia Patient Outcomes Research Team (PORT) classification system for the purposes of enrollment and stratification.¹⁹ The criteria that are used to calculate the PORT score and determine the risk class for each patient should be included in the case report form and in the datasets.
 - 307
 - 308
 - 309
 - 310
 - 311
 - *IV antibacterials.* All patients being enrolled in IV antibacterial trials should have PORT scores of II or greater. No more than 25 percent of the enrolled population should have a PORT score of II and at least 25 percent of the population should have PORT scores of IV or greater.

¹⁸ Some patients develop hypothermia, especially the elderly and others who have risk factors such as alcoholism, malnutrition, and other comorbid illnesses.

¹⁹ Fine, MJ, TE Auble, DM Yealy et al., 1997, A Prediction Rule to Identify Low-Risk Patients with Community-Acquired Pneumonia, *N Engl J Med*, 336:243-50.

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- 312 ▪ *Oral antibacterials.* Patients being enrolled in oral antibacterial trials should have
313 PORT scores of II or greater. At enrollment, at least 50 percent of these patients
314 should have PORT scores of III or greater.
315
- 316 • **Radiographic criteria.** The chest radiograph should show the presence of new
317 infiltrates in a lobar or multilobar distribution characteristic of bacterial pneumonia. The
318 final full report of the pretreatment and subsequent chest radiograph by the radiologist
319 should be included in the case report form.
320
- 321 • **Microbiologic criteria.** At the time of enrollment, an adequate specimen of respiratory
322 secretions should be obtained in all patients and sent to the laboratory for Gram stain,
323 culture, and in vitro antibacterial susceptibility testing performed on appropriate
324 organisms isolated from the specimen. Specimens should be processed according to
325 recognized methods.²⁰ Microscopic examination of Gram stained smears should be
326 performed. Specimens that have fewer than 10 squamous epithelial cells and more than
327 25 polymorphonuclear cells per low power field (100X magnification) are considered
328 appropriate for inclusion in evaluation of respiratory culture results. Ten to twenty fields
329 of the Gram stain smear also should be examined at 1000X magnification and the
330 morphology of potential pathogens recorded. The Gram stain should be performed and
331 the specimen plated for culture within 2 hours from the collection time, if the specimen is
332 kept at room temperature. Alternatively, these tests can be performed within 24 hours of
333 collection if the specimen is stored at 2 to 8 degrees Celsius before processing.
334

335 The specimen of respiratory secretions can be obtained by any of the following means:
336

- 337 – Deep expectoration
338 – Endotracheal aspiration in intubated patients
339 – Bronchoscopy with bronchoalveolar lavage or protected-brush sampling
340

341 All isolates considered to be possible pathogens should be saved in the event that
342 additional testing of an isolate is needed. For microbiological assessment, the
343 investigator should collect the following information:
344

- 345 – A description of how the sample was obtained, processed, and transported to the
346 laboratory.
347
- 348 – Identification of the bacterial isolate and serotype if *S. pneumoniae*.
349
- 350 – In vitro susceptibility testing of the isolates to both the study drug and other
351 antibacterials that may be used to treat CABP caused by the targeted pathogens. In
352 vitro susceptibility should be performed by using standardized methods unless

²⁰ American Society for Microbiology, 2007, Manual of Clinical Microbiology, 9th edition.

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353 otherwise justified.²¹ Sponsors should describe the exact methodology used for
354 susceptibility testing if a standardized method was not used.

355
356 The following topics regarding detection of bacterial pathogens should be discussed with
357 the FDA before trial initiation: 1) use of rapid diagnostic tests for bacterial pathogens
358 (e.g., urinary antigen test for *S. pneumoniae*) or for respiratory viral pathogens; 2)
359 microbiologic testing for bacterial pathogens associated with atypical pneumonia such as
360 *L. pneumophila*, *M. pneumoniae*, or *C. pneumoniae*; and 3) use of biomarkers for
361 detection of bacterial pathogens.

362
363 b. Exclusion criteria

364
365 Exclusion criteria include the following:

- 366
- 367 • Atypical pneumonia
 - 368
 - 369 • Viral pneumonia
 - 370
 - 371 • Aspiration pneumonia
 - 372
 - 373 • Hospital-acquired pneumonia, including ventilator-associated pneumonia
 - 374
 - 375 • Receipt of prior antibacterials (see section III.B.7., Prior Antibacterial Drug Use)
 - 376
 - 377 • Patients with known bronchial obstruction or a history of post-obstructive pneumonia
378 (this does not exclude patients who have chronic obstructive pulmonary disease)
 - 379
 - 380 • Patients with primary or metastatic lung cancer
 - 381
 - 382 • Patients with cystic fibrosis, known or suspected *Pneumocystis jiroveci* pneumonia, or
383 known or suspected active tuberculosis

384
385 4. *Randomization, Stratification, and Blinding*

386
387 Patients should be randomized to treatment groups at enrollment. All trials should be double-
388 blind unless there is a compelling reason for unblinding.

389
390 We recommend stratification by age (e.g., younger than 50 years, 50 years of age or older) and
391 PORT scores (as outlined for entry criteria in section III.B.3.a., Clinical, radiographic, and
392 microbiologic criteria).

393

²¹ Standard methods for in vitro susceptibility testing are developed by organizations such as the Clinical and Laboratory Standards Institute.

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394 5. *Special Populations*

395
396 The trials should include patients 18 years of age and older, of both sexes, and all races. If
397 sponsors wish to pursue CABP trials in pediatric patients, they should discuss the development
398 plans with the FDA. Patients with renal or hepatic impairment can be enrolled provided
399 pharmacokinetics of the drug have been evaluated in these patients and appropriate dosing
400 regimens have been defined.

401 402 6. *Choice of Comparators*

403
404 Placebo-controlled trials are not appropriate for this indication. The active comparator should be
405 an FDA-approved antibacterial that is considered standard of care for this indication (e.g.,
406 guidelines published by professional societies) at the recommended dosage.

407 408 7. *Prior Antibacterial Drug Use*

409
410 The use of prior antibacterial drugs effective against bacteria that cause CABP should be avoided
411 in a noninferiority trial (except as described below) because such treatments will reduce the
412 difference between treatment arms and allow an incorrect conclusion of noninferiority.
413 However, patients who have received prior antibacterial therapy and who are considered clinical
414 failures can be enrolled provided objective criteria for treatment failure are prespecified and
415 documented on the case report form. Also, patients can be enrolled if they have received prior
416 antibacterial therapy that lacks in vitro activity against the baseline pathogen.

417 418 8. *Concomitant Medications*

419
420 Concomitant antibacterial therapy for other infections should not be allowed during the trial until
421 after the test-of-cure visit. Patients who receive such therapy should be excluded from the
422 evaluable population and will be considered failures in the intent-to-treat (ITT) and the modified
423 intent-to-treat (MITT) populations. Patients requiring rescue antibacterial therapy should be
424 considered treatment failures and should be included in the ITT, MITT, and per-protocol
425 populations.

426 427 9. *Efficacy Endpoints*

428 429 a. *Primary endpoints*

430
431 The following primary endpoints can be considered for CABP trials.

- 432
- 433 • **Primary clinical outcome based on complete resolution of signs and symptoms**
434 **measured at a fixed time point**
 - 435 – *Clinical success.* A patient who is alive and has resolution of disease-specific signs
436 and symptoms present at enrollment and who has no new symptoms or complications
437 attributable to CABP is defined as a clinical success.²²

²² Some patients may have a prolonged cough despite resolution of other signs and symptoms of CABP. Such patients can be considered clinical successes provided they are not given additional antibacterials and are followed until resolution of the cough.

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438

439 – *Clinical failure.* Patients designated as clinical failures at an early time point should
440 be designated as clinical failures for all subsequent follow-up visits. Clinical failure
441 is defined as follows:

- 442 ▪ All-cause mortality within 30 days of start of study drug
- 443
- 444 ▪ Lack of resolution of baseline CABP-specific signs and symptoms at the test-of-
445 cure visit
- 446
- 447 ▪ Progression or development of new symptoms or radiologic findings attributable
448 to CABP at any time point after enrollment
- 449
- 450 ▪ Development of complications of CABP such as empyema or lung abscess
- 451
- 452 ▪ Need for rescue therapy with nonstudy antibacterial drugs
- 453

453

- 454 • **Primary clinical outcome based on time to resolution of signs and symptoms**

455

456 Currently, endpoints based on time to resolution of signs and symptoms are only
457 applicable to superiority trials because an appropriate noninferiority margin has not been
458 defined. If a patient-reported outcome (PRO) tool is used, its content validity and other
459 measurement properties should be demonstrated in the population represented in the
460 clinical trial. Relevant details regarding the planned trial design, analysis, and
461 interpretation of the PRO findings should be discussed with the FDA before trial
462 initiation.

463

- 464 b. Secondary endpoints

465

466 Sponsors can present secondary analyses on endpoints such as time to resolution of signs and
467 symptoms (where the primary endpoint is complete resolution) or other endpoints of interest.

468

469 Sponsors should be aware that analyses of secondary and additional endpoints usually will be
470 considered exploratory, because trials usually are not designed to address the multiplicity
471 questions raised by these analyses. It is possible, however, to identify in the statistical analysis
472 plan particular analyses and subsets of interest when the trial is successful on its primary
473 endpoint, and, using sequential approaches or multiplicity corrections, reach statistically valid
474 conclusions on secondary endpoints. Analyses of secondary and additional endpoints is often
475 most helpful for identifying areas for study in future trials.

476

- 477 c. Patient-reported outcome instruments

478

479 A PRO instrument can be used to measure patient symptoms and self-reported signs. If a PRO
480 instrument is used for measuring responses that will be based on a scaled score, then the score
481 rather than an endpoint of complete symptom resolution should be used as the outcome variable.
482 An outcome scale can be used for describing categorical responses (e.g., *success*, *improvement*,
483 and *failure*) at each time point if the criteria for the categories have been well-developed and

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484 validated. If an alternative to a PRO is used, the method of assessment should be a well-defined
485 and reliable method of assessing patient response. Any tool used to assess time to resolution of
486 signs and symptoms should be discussed with the FDA before trial initiation.

487
488 Because no PRO instrument has been recognized by the FDA for this indication, exploratory
489 testing of a well-developed PRO instrument in clinical trials may justify its use to support
490 primary or secondary study objectives in subsequent trials. Development of the new instrument
491 should begin well in advance of phase 3 clinical trials so that the instrument can be ready for
492 incorporation into the phase 3 protocol. If the PRO tool is not developed for assessment of the
493 primary endpoint, it may be appropriate to evaluate its use for assessment of secondary
494 endpoints.

495
496 For more information regarding the development of such outcome measures, see the draft
497 guidance for industry *Patient-Reported Outcome Measures: Use in Medical Product*
498 *Development to Support Labeling Claims*.²³

500 10. Trial Visits and Timing of Assessments

501 a. Entry visit

502
503
504 At the entry visit, the following information should be captured and recorded on the case report
505 form:

- 506
- 507 • History and physical examination
- 508
- 509 • Baseline signs and symptoms including vital signs
- 510
- 511 • Chest X ray
- 512
- 513 • PORT score criteria and calculation
- 514
- 515 • Microbiologic specimens: adequate sputum specimens as determined by Gram stain (see
- 516 section III.B.3.a., Clinical, radiographic, and microbiologic criteria), sputum culture,
- 517 blood cultures, other rapid diagnostic tests
- 518
- 519 • Laboratory tests: hematology, chemistry, and others as appropriate

520 b. On-therapy visits

521
522
523 Each patient should have on-therapy assessments of signs and symptoms. The frequency of
524 these visits depends on whether the endpoint is assessed at a fixed time point or a time-to-
525 resolution endpoint is used. The ability to detect differences between study therapies for a time-
526 to-resolution endpoint may be increased if assessments are done more often. These assessments

²³ When final, this guidance will represent the FDA's current thinking on this topic. For the most recent version of a guidance, check the CDER guidance Web page at <http://www.fda.gov/cder/guidance/index.htm>.

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527 can be performed by the investigator during a visit to the investigator's office or by a validated
528 PRO instrument. Patients should be clinically evaluated by the investigator at a 48- to 72-hour
529 visit to ensure that there is no clinical worsening at this time.

530
531 Assigning clinical failure and permitting use of rescue antibacterial therapy should be reserved
532 for patients who are worsening or not improving on their assigned treatment arm; specific criteria
533 to initiate rescue therapy in these patients should be included in the protocol. Appropriate
534 specimens for microbiologic evaluation should be obtained in these patients before instituting the
535 new antibacterial therapy. It is important that investigators distinguish between patients who are
536 worsening or not improving (i.e., where antibacterial rescue therapy is appropriate) from patients
537 who are slow to improve but may still remain on assigned therapy and thereby achieve clinical
538 success. In the case of clinical failure, therapy should be changed to an appropriate alternative
539 antibacterial treatment for CABP, with other therapeutic modifications as necessary. Patients
540 who receive rescue therapy should continue to have protocol-specified assessments identical to
541 patients who continue to receive their originally assigned treatment and will be considered
542 treatment failures in both complete resolution and time to resolution endpoints.

543
544 Investigators should document findings from on-therapy office visits (e.g., history, physical
545 examination, and laboratory test results) on the patient case report form. If the investigator
546 contacts the patient by telephone or by another interactive technology, documentation of the
547 specific questions asked, how they were asked, and the responses given should be captured on
548 the case report form. If a validated diary is used to capture patient symptoms during this trial,
549 this information should also be recorded on the patient case report form.

550
551 c. End-of-therapy visit

552
553 Patients should be evaluated clinically at the end of the prescribed therapy. Laboratory
554 assessments for safety should be performed at this visit. If the study drug needs to be continued
555 beyond the protocol-specified duration, objective criteria for extending the therapy should be
556 prespecified in the protocol. Patients without clinical improvement or with progression of signs
557 and symptoms should be considered failures and alternative antibacterial rescue therapy should
558 be provided.

559
560 d. Test-of-cure visit

561
562 The test-of-cure visit should occur after completion of study drug at a time when the drug is
563 expected to have cleared from the infection site. The test-of-cure visit should occur at a fixed
564 time point relative to randomization (5 to 10 days after completing therapy). If the treatment
565 durations in the test and control arms are different, the timing should be based on the longest
566 treatment duration. For drugs with long half-lives, sponsors should discuss the timing of the
567 visits with the FDA during protocol development. At this visit, the investigator should obtain
568 medical history including adverse events, perform physical examination, and obtain appropriate
569 laboratory and radiological measurements.

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571 e. Follow-up assessment

572
573 The follow-up assessment should occur approximately 1 to 2 weeks after the test-of-cure visit.
574 This assessment can be performed by a telephone contact with patients who were considered to
575 be clinical successes and had no adverse events noted at the test-of-cure visit. For patients with
576 adverse events occurring at or after the test-of-cure visit, investigators should perform an
577 assessment that includes a medical history, a physical examination, appropriate laboratory
578 evaluations, and identification of any new adverse events. All adverse events should be followed
579 to resolution. It is important that all patients are followed for at least 30 days after enrollment to
580 capture the 30-day mortality data.

581
582 *11. Endpoint Adjudication*

583
584 Generally in CABP trials, there is no need for endpoint adjudication. If a sponsor believes that
585 adjudication or endpoint assessment committee is necessary, this should be discussed with the
586 FDA before trial initiation.

587
588 *12. Statistical Considerations*

589
590 The trial hypotheses and the analysis methods should be stated in the protocol and/or the
591 statistical analysis plan, and should be finalized before trial initiation. Changes in statistical
592 analysis plans made later may be appropriate if made entirely blindly; however, documenting
593 unequivocal maintenance of the blind can prove difficult. The trials should be adequately
594 powered to detect differences between treatment arms if differences exist. If sponsors choose to
595 test multiple hypotheses, they should address issues related to the potential inflation of false
596 positive results (overall type I error rate) because of multiple comparisons. These issues should
597 be discussed with the FDA during protocol development, and if any subsequent changes are
598 considered they should be discussed with the FDA before incorporation into the statistical
599 analysis plan.²⁴

600
601 a. Analysis populations

602
603 The following definitions apply to various analysis populations in CABP clinical trials:

- 604
- 605 • Safety population — All patients who received at least one dose of drug during the trial.
 - 606
 - 607 • ITT population — All patients who were randomized.
 - 608
 - 609 • MITT population (also sometimes referred to as microbiological intent-to-treat
610 population) — All randomized patients who have a baseline bacterial pathogen known to
611 cause CABP against which the test drug has antibacterial activity. This includes bacterial
612 pathogens identified in blood, appropriate sputum specimen, or other test such as urinary
613 antigen test. Patients should not be excluded from this population based upon events that
614 occur postrandomization (e.g., loss to follow-up).

²⁴ See ICH E9 and ICH E10 (<http://www.fda.gov/cder/guidance/index.htm>).

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- 615
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- 621
- 622
- 623
- Clinically evaluable or per-protocol populations — Patients who meet the definition for the ITT population and who follow important components of the trial as specified in the protocol.
 - Microbiologically evaluable populations — Patients who meet the definition for the MITT population and who follow important components of the trial as specified in the protocol.

624 Generally, ITT analyses are preferred for superiority trials, although use of the MITT population
625 may greatly increase the chance of demonstrating effectiveness by excluding patients who do not
626 have the disease under study. Although the ITT population is usually the primary analysis in a
627 difference-showing trial, the inherent bias toward the null in noninferiority trials poses a
628 significant problem, and in this case ITT may not be the preferred analysis.²⁵ Particularly where
629 the noninferiority margin is based primarily on microbiologically defined patients, the MITT
630 population is preferred. Moreover, for similar reasons, the microbiologically evaluable
631 population should be strongly considered. In addition, consistency of results should be evaluated
632 in the ITT and clinically evaluable populations.

633

634 b. Noninferiority margins

635

636 Based on a review of the historical data, we believe that noninferiority trials are appropriate for
637 the CABP indication (see Appendix). This issue was discussed at the Anti-Infective Drugs
638 Advisory Committee meeting in April 2008. The noninferiority margins can be justified based
639 on historical evidence of the treatment effect of antibacterial therapy on mortality in patients with
640 lobar or pneumococcal pneumonia. Sponsors should justify the noninferiority margin for the
641 proposed trial design and population enrolled. In the final trial report, sponsors should address
642 issues relating to the noninferiority margin as it applies to the trial population.

643

644 For drugs with an IV formulation, the MITT population will be considered as the primary
645 analysis population and a 15 percent noninferiority margin is appropriate. However, as outlined
646 in section III.B.3., Inclusion and Exclusion Criteria, no more than 25 percent of patients enrolled
647 should have PORT scores of II and a minimum of 25 percent of patients should have a PORT
648 score of IV or greater.

649

650 For drugs with only an oral formulation, the MITT population will be considered as the primary
651 analysis population and a 10 percent noninferiority margin is appropriate. As outlined in section
652 III.B.3., Inclusion and Exclusion Criteria, patients with a PORT score of I should be excluded
653 and at least 50 percent of the population should have a PORT score of III or greater.

654

655 c. Sample size

656

657 The appropriate sample size for a clinical trial should be based upon the number of patients
658 needed to answer the research question posed by the trial. The sample size is influenced by
659 several factors including the prespecified type I and type II error rates, the expected success rate,

²⁵ See ICH E10 (<http://www.fda.gov/cder/guidance/index.htm>).

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660 the noninferiority margin (for a noninferiority trial), or the amount by which the study drug is
661 expected to be superior (for a superiority trial). The appropriate sample size should be estimated
662 using a two-sided $\alpha=0.05$.

663

664 d. Missing data

665

666 There is no single optimal way to deal with missing data from clinical trials. Sponsors should
667 make every attempt to limit loss of patients from the trial. Analyses that exclude patients are
668 subgroup analyses, and patients who do not complete the trial may differ substantially from
669 patients who remain in the trial in both measured and unmeasured ways. The method of how
670 missing data will be handled should be specified in the protocol. Sponsors also should present
671 sensitivity analyses such as including all missing patients as failures or including all missing
672 patients as successes. Interpretation of trial results may be affected if the rates of missing data
673 are different across treatment arms.

674

675 e. Interim analyses and data monitoring committee

676

677 If interim effectiveness analyses for success or futility will be performed, they should be
678 prespecified in the protocol and in the analysis plan along with a justification. Details on the
679 operating procedures also should be provided before trial initiation. The purpose of the interim
680 analysis should be stated along with the appropriate statistical adjustment to control the overall
681 type I error rate (if any). It is important that the interim analysis not affect trial conduct and
682 thereby compromise trial results. This can be accomplished by creating an independent data
683 monitoring committee (DMC). Such a committee also might be created if there were safety
684 concerns about the drug or the treatment approach. If a DMC is used, a detailed charter with the
685 composition of the committee members, decision rules, details on the measures taken to protect
686 the integrity of the trial, and the standard operating procedures should be provided for review.²⁶

687

688 f. Other analyses of interest and secondary endpoints

689

690 Sponsors can present secondary analyses on other endpoints of interest such as:

691

- 692 • Mortality and clinical response in bacteremic versus nonbacteremic patients
- 693 • Response at earlier time points or at the end of therapy
- 694 • Response based on patient demographics such as age, geographic region, underlying
695 renal impairment, and microbiologic etiology

696

697 g. Statistical analysis plan

698

699 Before initiation of any phase 3 CABP trial, sponsors should provide a detailed statistical
700 analysis plan to the FDA.

701

²⁶ See the guidance for clinical trial sponsors *Establishment and Operation of Clinical Trial Data Monitoring Committees* (<http://www.fda.gov/cder/guidance/index.htm>).

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702 13. *Risk-Benefit Considerations*

703
704 Risk-benefit considerations depend on the population being studied and the safety profile of the
705 drug being investigated.

706
707 **C. Other Considerations**

708
709 1. *Labeling Considerations*

710
711 The labeled indication will be community-acquired bacterial pneumonia caused by the specific
712 bacteria identified in patients in the clinical trials and will reflect the patient population enrolled
713 in the clinical trials.

714
715 2. *Antimicrobial Resistance Claims*

716
717 To obtain a claim for resistant pathogens in CABP, the claim should be relevant to CABP and
718 sponsors should present data from their clinical trials to demonstrate treatment effect with the
719 drug against resistant organisms. Sponsors seeking resistance claims for CABP are encouraged
720 to contact the review division regarding appropriate trial designs for resistant pathogens and to
721 discuss the desired resistance claims.

722

APPENDIX: NONINFERIORITY MARGIN JUSTIFICATION FOR CABP

Background

Conceptually, the selection of a noninferiority margin is a two-step process. The first step involves reliable estimation of the treatment effect of the active comparator (i.e., effect of the active comparator over placebo, referred to as M1) based upon placebo-controlled trials. When data from placebo-controlled trials are not available, an alternative means to estimate treatment effect is to use available data from trials of treated versus untreated disease, remaining conscious of the risks of cross-study comparisons. All use of such historical estimates of treatment effect relies on the *constancy* assumption, the assumption that the past effect of the active control is the effect it will have in the contemporary noninferiority trial. For example, if the present effect is in doubt because of changes in ancillary therapy, it may be necessary to *discount* the historically based estimate of the control effect. The estimate of M1 includes any such discounting. The second step involves clinical judgment regarding how much of the estimated treatment effect (M1) should be preserved in determining a clinically acceptable noninferiority margin, referred to as M2.

Because no data from placebo-controlled trials in CAP are available, we reviewed results from historical comparative clinical trials of treated versus untreated controls and from observational studies that evaluated mortality in patients treated with antibacterial drugs or with no specific therapy to estimate the treatment effect of antibacterial drugs in CAP. Based on review of these data, we believe that noninferiority trials are appropriate for the specific indication of CABP, as described in this guidance. Historical studies and clinical trials of antibacterial treatment of pneumonia provide evidence that antibacterial drugs reduced mortality in patients with pneumococcal or lobar pneumonia. Although the treatment effect varied across studies and clinical trials, the effect of treatment on survival was consistently greater in older patients (older than 50 years) and in patients with bacteremia.

Direct extrapolation of treatment effect from historical studies and clinical trials to contemporary CABP clinical trials is difficult. The historical-controlled clinical trials lacked blinding and randomization as currently defined. There is also considerable uncertainty regarding the similarity of patient populations from historical studies and clinical trials to populations in current clinical trials. For example, patients today may have different comorbidities and risk factors for pneumonia, or may have received pneumococcal vaccine. Additionally, improved standards of medical care today may result in improved outcomes (e.g., care in an intensive care unit, mechanical ventilation, hemodynamic support).

Another area of uncertainty in extrapolating the treatment effect of antibacterial drugs from historical studies and clinical trials is the spectrum of bacterial pathogens that cause CABP today in comparison to the early mid-twentieth century. In most of the historical studies and historical-controlled clinical trials, CAP was considered synonymous with pneumococcal pneumonia, whereas in recent CAP clinical trials, less than 20 percent of patients enrolled had documented *S. pneumoniae*.²⁷ Although *S. pneumoniae* remains the most common cause of CAP, we know that

²⁷ Higgins, K, M Singer, T Valappil, S Nambiar, D Lin, and E Cox, 2008, Overview of Recent Studies of Community-Acquired Pneumonia, Clin Infect Dis, 47 (Suppl 3) S150-S156.

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767 CAP also can be caused by other pathogens such as *H. influenzae* or *parainfluenzae*, *S. aureus*,
768 and *M. catarrhalis*; atypical bacteria such as *M. pneumoniae* and *C. pneumoniae*; and *Legionella*
769 species, as well as respiratory viruses. Limited information is available on antibacterial
770 treatment effect in CAP caused by *M. pneumoniae*, whereas for pathogens such as *C.*
771 *pneumoniae*, the size of the treatment effect remains unknown.
772

773 Most of the historical studies and clinical trials reported mortality as the clinical outcome.
774 Mortality has not been used as a primary endpoint in recent CAP clinical trials, although it has
775 been a part of the composite endpoint of clinical failure. For noninferiority trials, extrapolating
776 quantitative estimates of treatment benefit from a mortality endpoint to a clinical failure endpoint
777 raises questions regarding the applicability of the treatment effect for mortality to other outcome
778 measures. In current clinical trials, patients who are not improving on therapy would be
779 considered clinical failures, and alternative antibacterial treatment (i.e., rescue therapy) would be
780 initiated before death occurs. The endpoint of clinical failure in a present-day clinical trial
781 includes patients who would have progressed to death in a historical study or clinical trial, but it
782 may include others who ultimately would not have died. Thus, it appears reasonable to include
783 in current trials death, disease progression, and lack of clinical improvement as an appropriate
784 endpoint that reasonably well reflects past effects on mortality.
785

786 Although some of the historical studies and clinical trials attempted to grade severity of illness,
787 descriptions of how severity was assessed were limited. The PORT score, which classifies
788 patients by prognosis (risk of mortality) based on age and other criteria, is used for clinical
789 decision making regarding hospitalization. Current treatment guidelines recommend
790 hospitalization of patients who have a PORT score of III or greater.²⁸ The PORT score is
791 weighted heavily by age, and the majority of patients with PORT scores of III or greater will be
792 over 50, have significant comorbidities, or have severe physiologic derangements upon
793 presentation.
794

795

Historical studies and trials

797

Observational

799

800 In several observational studies of pneumococcal pneumonia, a significant mortality benefit was
801 shown among patients treated with antibacterial drugs compared to patients who received no
802 specific therapy (untreated), as summarized in Table A1.
803

²⁸ Fine, MJ, TE Auble, DM Yealy, BH Hanusa, LA Weissfeld, DE Singer, CM Coley, TJ Marrie, and WN Kapoor, 1997, A Prediction Rule to Identify Low-Risk Patients with Community-Acquired Pneumonia, *N Engl J Med*, 336:243-50.

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804 **Table A1. Mortality in Observational Studies of Pneumococcal Pneumonia¹**

Publication	Population	Mortality (%) Untreated N (Study Years)	Mortality (%) Antibacterial- Treated	Treatment Difference Untreated-Treated (95% Confidence Interval)
Finland (1943) ²	≥ 12 years old bacteremic and nonbacteremic	N=2,832 (1929-1940)* 41%	N=1,220 (1939-1941) 17% (sulfonamides)	24% (21,27)
Dowling and Lepper (1951) ³	≥ 10 years old bacteremic and nonbacteremic	N=1,087 (1939, 1940)* 30.5%	N=1,274 (1938-1950) 12.3% (sulfonamides) N=920 (1938-1950) 5.1% (penicillins and tetracyclines)	18.5% (15,21) 25.4% (22,28)
Austrian and Gold (1964) ⁴	≥ 12 years old bacteremic	N=17 (1952-1962) 82%	N=437 (1952-1962) 17%	65% (41,79)

805 ¹ Singer, M, S Nambiar, T Valappil, K Higgins, and S Gitterman, 2008, Historical and Regulatory Perspectives on the Treatment
806 Effect of Antibacterial Drugs for Community-Acquired Pneumonia, Clin Infect Dis, 47 (Suppl 3): S216-S224.

807 ² Finland, M, 1943, Chemotherapy in the Bacteremia, Conn State Med J, 7:92-100.

808 ³ Dowling, HG and MH Lepper, 1951, The Effect of Antibiotics (Penicillin, Aureomycin and Terramycin) on the Fatality Rate
809 and Incidence of Complications in Pneumococcal Pneumonia: A Comparison with other Methods of Therapy, AM J Med Sci,
810 222:396-402.

811 ⁴ Austrian, R and J Gold, 1964, Pneumococcal Bacteremia with Especial Reference to Bacteremic Pneumococcal Pneumonia,
812 Ann Intern Med, 60:759-776.

813 * Historical controls

814

815 Despite the many limitations of these historical studies, such as observational study design and
816 use of historical controls, the mortality benefit demonstrated with antibacterials was substantial.
817 The lower limit of the 95 percent confidence interval (CI) for the treatment difference
818 (antibacterials minus placebo) from the Finland study was 21 percent. In the Dowling and
819 Lepper study, the lower limit of the 95 percent CI for the treatment difference (antibacterials
820 minus placebo) was 15 and 22 percent for patients who received sulfonamides or penicillins and
821 tetracyclines respectively; the latter group seems more likely to reflect the effect of modern
822 antibacterial treatments. In the Austrian and Gold study, which only evaluated patients with
823 bacteremic pneumococcal pneumonia, the lower limit of the 95 percent CI was 41 percent. In
824 these studies of pneumococcal pneumonia, the mortality difference between antibacterial-treated
825 and untreated groups was largest in patients older than 50 years, in patients treated with
826 penicillin or tetracyclines rather than sulfonamides, and in patients with pneumococcal
827 bacteremia.

828

829 The mortality associated with pneumonia is greatest at the extremes of age. Persons over the age
830 of 50 years exhibit the greatest mortality, and correspondingly antibacterial therapy has its

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831 greatest effect in reducing mortality in these populations. This observation is apparent from
832 looking at the data from Dowling and Lepper in patients with pneumococcal pneumonia, as
833 shown in Table A2.

834
835 **Table A2. Mortality By Age from Dowling and Lepper (1951)¹**

Age (Years)	Untreated		Sulfa-Treated		Penicillin, Tetracycline-Treated		Serum-Treated	
	N	Deaths (%)	N	Deaths (%)	N	Deaths (%)	N	Deaths (%)
10 to 49	725	139 (19.2)	988	79 (8.0)	684	18 (2.6)	710	74 (10.4)
50 to > 70	362	192 (53.0)	286	78 (27.3)	236	20 (12.3)	179	76 (42.5)
Total	1,087	331 (30.5)	1,274	157 (12.3)	920	47 (5.1)	889	150 (16.9)

836 ¹ Dowling, HG and MH Lepper, 1951, The Effect of Antibiotics (Penicillin, Aureomycin and Terramycin) on the
837 Fatality Rate and Incidence of Complications in Pneumococcal Pneumonia: A Comparison with other Methods of
838 Therapy, AM J Med Sci, 222:396-402.

839
840 As shown in Table A3, an approximate doubling of the size of the treatment effect with
841 antibacterial drugs is noted in patients older than 50 years compared to patients younger than 50
842 years.

843
844 **Table A3. Treatment Difference By Age in Patients with Pneumococcal**
845 **Pneumonia from Dowling and Lepper (1951)¹**

Treatment	Age	Treatment Difference (% Death Untreated- % Death Treated)
Sulfa	< 50	11.2 (7.8, 14.5)
	≥ 50	25.8 (18.5, 33.1)
Penicillin, tetracycline	< 50	16.5 (13.4, 19.6)
	≥ 50	44.6 (38.3, 50.8)
Serum	< 50	8.7 (5.1, 12.4)
	≥ 50	10.6 (1.7, 19.5)

846 ¹ Dowling, HG and MH Lepper, 1951, The Effect of Antibiotics (Penicillin, Aureomycin
847 and Terramycin) on the Fatality Rate and Incidence of Complications in Pneumococcal
848 Pneumonia: A Comparison with other Methods of Therapy, AM J Med Sci, 222:396-402.

849
850 Controlled trials

851
852 In the historical-controlled clinical trials in patients with lobar pneumonia, the point estimates for
853 the treatment difference for mortality in patients treated with sulfapyridine or no specific therapy
854 varied from 10 to 19 percent for all ages combined, as shown in Table A4. The CI for each of
855 the trials (or subtrials) are wide, as the number of patients enrolled in most of these trials was
856 small. A high proportion of the population in these trials was younger than 50 years of age, a
857 group in which the treatment effect was smaller in the observational studies. The numbers of
858 patients in these trials was not sufficient to provide informative estimates of the effect of age on
859 mortality.

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861 **Table A4. Mortality in Historical-Controlled Trials of Lobar Pneumonia¹**

Publication	Population	Mortality (%) Untreated N	Mortality (%) Antibacterial- Treated	Treatment Difference Untreated- Treated (95% Confidence Interval)
Evans and Gaisford (1938) ²	8-68 years old, 86% < 50 years old; specific serotypes identified in 22%, bacteriology in remainder not described	27/100 (27%)	8/100 (8%)	19% (8.8, 29.2)
Graham (1938) ³	86% had pneumococcal pneumonia, 29% bacteremic, 70% < 50 years old	7/30 (23%)	3/50 (6%)	17% (0.1-36.4)
Agranat (Europeans substudy, 1938) ⁴	97% < 50 years old, frequency of bacteremia not reported	6/27 (22%)	2/22 (7%)	15% (-6.2, 35.5)
Agranat (Non-Europeans substudy, 1938) ⁴	81% < 50 years old, frequency of bacteremia not reported	16/86 (19%)	6/71 (9%)	10% (-0.3, 20.6)

862 ¹ Singer, M, S Nambiar, T Valappil, K Higgins, and S Gitterman, 2008, Historical and Regulatory Perspectives on the
863 Treatment Effect of Antibacterial Drugs for Community-Acquired Pneumonia, Clin Infect Dis, 47 (Suppl 3): S216-
864 S224.

865 ² Evans, GM and WF Gaisford, 1938, Treatment of Pneumonia with 2-(aminobenzenesulphonamido) pyridine, Lancet,
866 2:14-19.

867 ³ Graham, D, WP Warner, JA Dauphinee, and RC Dickson, 1939, The Treatment of Pneumococcal Pneumonia with
868 Dagenan (M. & B. 693), Can Med Assoc J, 40:325-332.

869 ⁴ Agranat, AL, AO Dreosti, and D Ordman, 1939, Treatment of Pneumonia with 2-(aminobenzenesulphonamido)
870 pyridine (M. & B. 693), Lancet, 1:309-317.

871

872

873 **Estimation of M1**

874

875 The estimate of the treatment effect should take into consideration several sources of uncertainty
876 while relying upon the data from previously conducted studies and clinical trials as discussed
877 below:

878

- 879 • The first source of uncertainty is the precision of the estimate of the treatment effect from
880 the historical data. The 95 percent CIs have been used to estimate the range within which
881 the true treatment effect is likely to fall.

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- The second source of uncertainty arises from the issue of whether the magnitude of the treatment effect that was observed in previously conducted studies and clinical trials will be different from that which would be seen in a future clinical trial (i.e., constancy assumption).
 - The third source of uncertainty is type I error (concluding that the test drug is noninferior when it is not). The issue of type I error in a present-day CABP trial is controlled through choosing an alpha of two-sided 0.05 (i.e., one-sided 0.025) as a means to control for alpha error.

893 Acknowledging the uncertainties inherent in the historical data, an estimate of the treatment
894 effect from the observational studies, based on the lower bound of the 95 percent CI, is 22
895 percent for penicillins and tetracycline in patients with pneumococcal pneumonia and 15 percent
896 for sulfa drugs in treating pneumococcal pneumonia. For the three controlled trials, we
897 performed a meta-analysis using a random effects model to control for intratrial variability. The
898 point estimate for the treatment difference and the corresponding 95 percent CI was 15.1 percent
899 (8.8 percent, 21.4 percent). Several factors should be considered in interpreting the lower bound
900 of 8.8 percent derived from this meta-analysis when estimating the treatment effect for a present-
901 day CABP trial with designs as described in this guidance.

902

903 This estimate of the treatment effect may be an underestimate for the following reasons:

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- The vast majority (at least 70 percent) of patients in the controlled trials were younger than 50 years of age. Based on data from observational studies in pneumococcal pneumonia, it is evident that mortality increases with age and the treatment effect in patients 50 years of age and older is much larger than that seen in patients younger than 50 years of age. The design for present-day CABP trials as described in this guidance will enroll patients with a set distribution of PORT scores and hence enroll an adequate number of patients 50 years of age or older.
 - All patients in the controlled trials were treated with oral sulfonamides, which were dosed sub-optimally in some patients in at least two of the trials in Table A2. In the observational studies of pneumococcal pneumonia, the treatment effect based on mortality was greater with penicillins than with sulfonamides (see Table A1). For a present-day CABP trial, the treatment effect is likely to be larger considering that more effective therapies and optimal dosage regimens are used in the clinical trials.
 - The treatment effect for an endpoint such as clinical failure would likely be larger than that seen with a mortality endpoint. It is reasonable to assume that some of the patients in present-day trials would progress to death in the absence of rescue therapy. If the definition of clinical failure (including death) were applied to a historically conducted study or clinical trial, the clinical failure endpoint would be at least as great as the observed mortality. Thus, the treatment effect based on mortality in historical studies or clinical trials can be extrapolated to a composite endpoint in a present-day trial that includes both mortality and clinical failure. It is important to note that any differential

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928 effect on mortality should be assessed independent of its inclusion in the composite
929 endpoint.

930
931 This estimate of the treatment effect may be an overestimate for the following reasons:

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- 933 • Predominance of data in the historical studies and clinical trials was derived from patients
934 with pneumococcal disease compared to the mixture of microbial etiologies that would
935 likely be present in a present-day CABP trial.
 - 936
 - 937 • Advances in supportive care such as mechanical ventilation, blood pressure support, and
938 other intensive care interventions may reduce the mortality observed in a present-day trial
939 compared to what was seen in the 1930s and 1940s.
 - 940
 - 941 • The general health status of patients may be somewhat better in a present-day CABP
942 trial. Factors such as improved nutritional status, use of pneumococcal vaccine,
943 underlying comorbidities such as diabetes, or immunocompromise may affect the
944 outcome of pneumococcal disease.
 - 945

946

Contemporary CAP clinical trials

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948
949 In a review of previously conducted clinical trials of oral antibacterial drugs for CAP the median
950 and mean ages were 45 and 46 years of age, respectively.²⁹ Ninety to ninety-five percent of
951 patients in these CAP trials had PORT scores of I or II and 5 to 10 percent had a PORT score of
952 III. In trials of intravenous drugs for CAP, enrolled patients were somewhat older with a mean
953 age of 56 years; the corresponding PORT scores for these trials were 55 percent PORT I or II, 20
954 percent PORT III, 20 percent PORT IV, and less than 5 percent PORT V.

955
956 Because of the differences in historical studies and clinical trials and present-day CAP trials, we
957 also examined data from a more recent daptomycin trial that provide some insight into the
958 treatment effect of antibacterial drugs in CAP.³⁰ We present some analyses discussed in the
959 paper and discuss results of additional analyses performed by the FDA.

960
961 Two clinical trials were conducted comparing daptomycin to ceftriaxone in the treatment of
962 patients with CAP caused by Gram-positive organisms. The second trial was terminated early
963 based on failure of the first trial to demonstrate noninferiority. Data presented are aggregate data
964 from the two trials. The data provide useful information on the questions of the effect of prior
965 antimicrobial therapy on treatment outcomes and whether these effects vary by PORT score.
966 The mean age was 55 years and the distribution of PORT scores was approximately 42 percent
967 PORT II, 30 percent PORT III, and 28 percent PORT IV.

968

²⁹ Higgins, K, M Singer, T Valappil, S Nambiar, D Lin, and E Cox, 2008, Overview of Recent Studies of Community-Acquired Pneumonia, *Clin Infect Dis*, 47 (Suppl 3) S150-S156.

³⁰ Pertel, PE, P Bernardo, C Fogarty et al., 2008, Effects of Prior Effective Therapy on the Efficacy of Daptomycin and Ceftriaxone for the Treatment of Community-Acquired Pneumonia, *Clin Infect Dis*, 46:1142-51.

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969 In these trials, prior antibacterial therapy was defined as any potentially effective antibacterial
970 drug received within 72 hours of starting study drug. Patients were excluded if they had received
971 potentially effective antibacterial therapy for more than 24 hours within 72 hours of enrollment.
972 In the published post-hoc analysis of these trials, prior effective therapy was defined as
973 antibacterial drugs with both greater potency and longer half-lives (such as levofloxacin,
974 ceftriaxone, azithromycin, and clarithromycin). Patients who had received no antibacterial drugs
975 or only drugs with lesser potency or shorter half-lives (such as penicillins, tetracyclines, or
976 trimethoprim-sulfamethoxazole) were classified as having received no prior effective therapy.
977

978 As shown in Table A5, in subgroup analyses in the clinically evaluable population of the
979 aggregated daptomycin CAP trials, it appears that prior antibacterial therapy of 24 hours or less
980 duration within the 72-hour period before enrollment has an effect on clinical response and could
981 lessen the treatment effect that an experimental drug could demonstrate. Prior antibacterial
982 therapy had a greater effect on the cure rates in the daptomycin arm compared to the ceftriaxone
983 arm. Similar results were seen in the ITT and MITT populations. Although these are post hoc
984 analyses of subgroups from the aggregate trial data, they suggest the importance of limiting or
985 avoiding prior antibacterial therapy and that prior antibacterial therapy may reduce the treatment
986 effect of an antibacterial drug under study.
987

988 **Table A5. Effect of Prior Antibacterial Therapy on Clinical Response By Treatment Arm**
989 **(Clinically Evaluable Populations)¹**

Clinical Response	Prior Antibacterial Therapy		Treatment Difference (95% Confidence Interval)	No Prior Antibacterial Therapy		Treatment Difference (95% Confidence Interval)
	Daptomycin N=97 n (%)	Ceftriaxone N=92 n (%)		Daptomycin N=272 n (%)	Ceftriaxone N=279 n	
Cure rate	88 (90.7)	81 (88)	2.7 (-6.1%, 11.5%)	205 (75.4)	245 (87.8)	-12.4% (-18.8, -6.0)

990 ¹ Pertel, PE, P Bernardo, C Fogarty et al., 2008, Effects of Prior Effective Therapy on the Efficacy of Daptomycin and
991 Ceftriaxone for the Treatment of Community-Acquired Pneumonia, Clin Infect Dis, 46:1142-51.
992

993 The question of whether patients with higher PORT scores are less likely to show an effect of
994 prior antibacterial therapy than patients with lower PORT scores was also explored. For
995 example, in more severely ill patients, do 24 hours or less of prior antibacterial therapy affect
996 clinical response? Analyses of the daptomycin trials revealed that prior antibacterial therapy
997 affects the observed treatment effect even in patients with PORT scores of III or IV.
998
999

1000 **Future CABP trials**

1001 Patient population

1002 This guidance recommends inclusion and exclusion criteria (section III.B.3.) designed to enroll
1003 patients with CAP of a bacterial etiology (i.e., CABP) with a set distribution of PORT scores.
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1006 This increases the likelihood that the patient population in CABP trials is comparable to that
1007 studied historically (pneumococcal or lobar pneumonia).

1008

Age

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1011 Age is a strong predictor of mortality in CAP, and from the historical studies and clinical trials of
1012 patients with pneumococcal pneumonia there was a larger treatment effect in patients older than
1013 50 years of age. As noted in Table A3, the point estimate for treatment effect approximately
1014 doubles in the patient population older than 50 years of age compared to the population younger
1015 than 50 years of age. Age is also a large factor in the PORT score, and specifying a population
1016 with this distribution of PORT scores as outlined in the guidance will lead to enrollment of a
1017 population that is largely older than 50 years of age. Based on these factors, we anticipate the
1018 following:

1019

- 1020 • For an IV drug trial, approximately 75 percent of the population will be 50 years of age
1021 or older
- 1022 • For an oral drug trial, approximately 50 percent of the population will be 50 years of age
1023 or older

1024

1025 Thus, CABP trials as described in this guidance should enroll a patient population with lobar
1026 disease on chest X ray along with other cardinal signs of pneumonia, a population with the
1027 aforementioned distribution of PORT scores, and an age distribution of approximately 75 percent
1028 (in IV drug trials) or 50 percent (in oral drug trials) older than 50 years of age.

1029

Comparator agents

1031

1032 Present-day CABP trials should use comparator agents that are FDA-approved for CAP and that
1033 are recommended by guidelines to achieve a comparator with a high degree of efficacy. Based
1034 upon the finding that prior antimicrobial therapy affected the cure rates in the daptomycin trials,
1035 it is critical that the use of prior antibacterial therapy be minimized in the present-day CABP
1036 trials. Drug trials for CABP should exclude patients who have received any prior antibacterial
1037 therapy.

1038

1039 Most of the available data on treatment effect are data from many years ago and there have been
1040 advances in medical care over this time period. Nevertheless, this information provides evidence
1041 of treatment effect with antibacterials and allows for reasonable judgments regarding expected
1042 treatment effect in a present-day CABP trial. The patient characteristics and trial design factors
1043 that are described above are chosen to design a trial that has the capacity to achieve an expected
1044 treatment effect.

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1047 **Noninferiority margin**

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1049 IV antibacterial drugs

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1051 In a patient population enrolled in a present-day CABP trial for an IV formulation as described in
1052 this guidance, the treatment effect is likely to exceed that which was observed for the trials
1053 described in Table A4 with a lower bound of 8.8 percent, because of: 1) the inclusion criteria; 2)
1054 the distribution of PORT scores; 3) the proportion of patients older than 50 years of age; 4) the
1055 exclusion of patients with prior antibacterial therapy; and 5) the use of an approved and
1056 guideline-recommended comparator antibacterial therapy. The observation that the lower
1057 bounds of the 95 percent CI for the treatment effect varied from 15 to 22 percent in the
1058 observational studies in patients with pneumococcal pneumonia (Table A1) suggests that there is
1059 a larger treatment effect when a bacteriologic diagnosis is made.

1060

1061 The MITT population will be considered the primary analysis population. Use of the MITT
1062 population provides reasonable assurance that most of the patients in the trial have a documented
1063 microbiologic diagnosis. Thus, based on the evidence discussed in this Appendix, a reasonable
1064 estimate of M1 for the MITT population for the endpoint of clinical outcome in a CABP trial is
1065 at least 15 percent for patients enrolled in IV antibacterial trials and an M2 of up to 15 percent is
1066 considered appropriate in the MITT population.

1067

1068 Oral antibacterial drugs

1069

1070 Oral antibacterial drug trials generally enroll patients with less severe disease than IV
1071 antibacterial drug trials, introducing additional uncertainty regarding the antibacterial treatment
1072 effect. As described above, the MITT population will be considered the primary analysis
1073 population. Use of the MITT population provides reasonable assurance that most of the patients
1074 in the trial have a documented microbiologic diagnosis.

1075

1076 In oral antibacterial drug trials, there are greater uncertainties in the treatment effect. Because
1077 patients enrolled in such trials can have illness of lesser severity, the magnitude of treatment
1078 effect may be smaller. Thus, based on the evidence discussed in this Appendix, a reasonable
1079 estimate of M1 for the MITT population for the endpoint of clinical outcome in a CABP trial of
1080 oral antibacterial drug is at least 10 percent and an M2 of up to 10 percent is considered
1081 appropriate for the MITT population.

1082

1083 For both IV and oral antibacterial drug trials, results in the ITT, clinically evaluable, and
1084 microbiologically evaluable populations should be examined for consistency with the results in
1085 the MITT population.

1086

1087

1088 **Summary**

1089

1090 Based on data from historical studies and clinical trials, appropriate noninferiority margins for
1091 CABP trials for IV drugs and oral drugs have been described. To arrive at these margins from
1092 the available data a series of judgments were required. In addition, the recommended design of

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1093 the CABP trials includes a number of provisions to select and evaluate populations that are
1094 appropriate for the proposed margins. These provisions include defining CABP as a clinical
1095 syndrome consistent with bacterial pneumonia and limiting enrollment to an appropriate patient
1096 population based on age, severity of illness, making the MITT the primary analysis population,
1097 and excluding patients who received prior antibacterial therapy.