

# Flint Hills National Wildlife Refuge

# **Comprehensive Conservation Plan**

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#### **Prepared For:**

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## Flint Hills National Wildlife Refuge Comprehensive Conservation Plan Approval U.S. Fish and Wildlife Service, Region 6

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# Executive Summary

The Comprehensive Conservation Plan (CCP) for the Flint Hills National Wildlife Refuge (NWR) would serve as a management tool to be used by the Refuge staff and its partners in the preservation and restoration of the ecosystem's natural resources. In that regard, the Plan will guide management decisions over the next 15 years and set forth strategies for achieving Refuge goals and objectives within that time frame. The management actions presented within this document reflect the U.S. Fish and Wildlife Service (Service's) efforts to meet the goals of the Refuge Improvement Act of 1997.

The goals listed below will guide Refuge management:

- **Goal 1:** To restore, enhance, and protect the natural diversity on the Flint Hills NWR including threatened and endangered species by appropriate management of habitat and wildlife resources on Refuge lands and by strengthening existing and establishing new cooperative efforts with public and private stakeholders.
- **Goal 2:** To restore and maintain a hydrological system for the Neosho River drainage by managing for wetlands (Map #8), control of exotic species, and management of trust responsibilities for the maintenance of plant and animal communities.
- **Goal 3:** Provide opportunities for wildlife-dependent public access and recreational opportunities to include compatible forms of hunting, fishing, wildlife observation, photography, interpretation, and educational activities.
- **Goal 4:** To protect, manage, and interpret cultural resources on the Flint Hills NWR for the benefit of present and future generations.
- **Goal 5:** To strengthen interagency and jurisdictional relationships in order to coordinate efforts with respect to the Refuge and surrounding area issues resulting in decisions benefitting fish and wildlife resources while at the same time avoiding duplication of effort.
- **Goal 6:** Improve staffing, funding, and facilities that would result in long-term enhancement of habitat and wildlife resources in the area of ecological concern and support the achievement of the goals of this Plan and the goals of the National Wildlife Refuge System (System).

Objectives with measurable outcomes would guide the Refuge staff in a consistent direction toward the accomplishment of each goal beginning with short-term activities or strategies to occur within five years followed by implementation of long-term activities within 5 to 15 years. Completion of the following objectives depends upon funding and staffing from year-to-year:

- 1. Document existing flora and fauna of wetland, grassland, riparian, savanna, and wooded habitats through baseline surveys and monitor habitats affected by management activities.
- 2. Continue to protect populations of endangered and threatened species and maintain or improve their habitats on Refuge lands.
- 3. Manage waterfowl in accordance with the North American Waterfowl Management Plan focusing on target species including the mallard, pintail, wood duck, and gadwall.
- 4. Monitor population status of priority species of neotropical migratory birds, shorebirds, and other nongame migratory birds.
- 5. Determine population objectives of key resident wildlife species and monitor the status of these species.
- 6. Restore and maintain native species on Refuge lands to reestablish native habitat communities through appropriate land management techniques and monitor reestablishment of native species as a result of restoration efforts.
- 7. Reestablish native plants along the riparian areas of the Neosho River and its tributaries to benefit native aquatic and riparian communities of the Arkansas/Red Rivers Ecosystem and monitor reestablishment of native species as a result of restoration efforts.
- 8. Encourage research with universities and other institutions that would improve the biological database of the Refuge or contribute to habitat restoration and management activities that are compatible with Refuge goals and requirements of the Refuge Act. These activities would be reviewed periodically by the Service and other representatives to evaluate the effectiveness for Refuge needs.
- 9. Improve water management to maintain and enhance 4,500 acres of current wetlands and restore another 600 acres of wetlands. Monitor and document habitat components through annual biological surveys of two to three key components (birds, vegetation, water quality, invertebrates, and fish).
- 10. Develop and improve wildlife compatible recreational opportunities on Refuge lands that further the public's involvement and appreciation of the System. Through the completion and implementation of the Public Use Plan in tasks outlined in short-term and long-term phases, public use would increase 15 percent over the next five years and by 50 percent by the year 2015.
- 11. Develop and implement educational and interpretive programs to increase the public's understanding of the natural resources of the Refuge and issues within the Arkansas/Red Rivers Ecosystem. Develop educational or interpretive programs specific to the Flint Hills NWR and initiate Refuge participation in national educational programs. Host various special events to offer the public an opportunity to participate in Refuge activities.

- 12. Initiate a variety of innovative outreach strategies to strengthen the existing Refuge constituency and develop a broader base of public support in east-central Kansas. Create and develop one outreach product and/or publication to generate interest in the Refuge over the next five years. Increase community presentations, community involved habitat restoration projects, and Refuge staff representation at public events.
- 13. Work with the community to develop an organization or avenue for receipt of private funding to subsidize environmental education programs, habitat restoration projects, or other community based efforts benefitting wildlife habitats on Refuge lands by the year 2010.
- 14. Document, map, and monitor archaeological sites on current Refuge lands and future acquisitions through a baseline archaeological survey and monitor known sites for disturbance or deterioration. Incorporate information about the archaeology of the area into one Refuge educational or interpretive product or program by the year 2005.
- 15. Strengthen partnerships with the U.S. Army Corps of Engineers (Corps) and other private stakeholders within the community, Kansas Department of Wildlife and Parks, and other public agencies that are mutually beneficial and would ultimately benefit the fish and wildlife resources of the Refuge and surrounding lands.
- 16. Provide the personnel needed to accomplish the goals of this Plan through the addition of specific staff specialists and programs that encourage community volunteers.
- 17. Provide a safe, efficient, and productive work environment for Refuge employees and a safe infrastructure for Refuge visitors.

The goals and objectives of this Plan are the management framework providing direction and continuity in the Refuge programs over a short-term period (five years) and long-term period (5 to 15 years.) Strategies and management activities are suggested to progressively work toward achieving the specific objectives and can, over time, be modified to reflect a broader understanding or knowledge of an issue through research or experience, staff management styles, or resource specialties and regional funding priorities.

## Vision

Flint Hills NWR contains biologically significant habitats in the Neosho watershed within Kansas. This unique unit of the System plays a crucial role in the conservation of biodiversity and protects a significant number of species which depend on these habitats. The Refuge straddles the Neosho River and is important for terrestrial and aquatic species. During the past decade, many research efforts have focused on the unique habitats of the Refuge. Yet much remains to be learned at Flint Hills NWR and management of the biological resources protected by the Refuge. The area is dominated by complex resource management issues revolving around the flood control function of John Redmond Reservoir. Activities associated with agriculture, flood control, and public recreation have placed increasing demands on the landscape and identified the need for more responsible utilization of land and water resources that support the remaining native ecosystem components.

Flint Hills NWR must continue to protect habitat for the diverse array of native plants and animals that rely upon the resources of the Refuge for survival. The foreseeable future is one of protection and enhancement of the existing landscape and active research and management for a diversity of native species at every trophic level within all environments on the Refuge. With continually improving data gathering and analysis, better decisions can be made regarding natural resource conservation thus leading to the secure abundance and population recovery of rare and/or state and federally listed endangered species.

The Service envisions cooperative working relationships with other Federal and State agencies along with nongovernmental organizations (NGO) and the interested public to accomplish its complex mission. These progressive working relationships would result in the Refuge's improving role in protecting resources from negative impacts while still providing a wide range of wildlife-dependent opportunities and activities. Flint Hills NWR continues to contribute to the economic development and enhancement of the quality of human life in the Neosho River Valley. As local communities become more and more aware of this, the Refuge would increasingly be promoted as a regional tourist destination. Such attention must be channeled to focus on the mission and benefit of the System and the promotion of an increased understanding and support for the Service's efforts to protect native plants and animals and their associated habitats.

## Introduction

This CCP provides a description of the desired future conditions and long-range guidance for achieving the primary purpose for which Flint Hills NWR was established: to provide habitat for migratory birds and other wildlife. The Flint Hills NWR is one Refuge in a system that now encompasses over 92 million acres of public land and water and is the world's largest collection of land providing habitats for more than 5,000 species of birds, mammals, fish, amphibians, reptiles, and insects.

The mission of the System is to administer a national network of lands and waters for the conservation, management, and where appropriate, restoration of the fish, wildlife, and plant resources and their habitats within the United States for the benefit of present and future generations of Americans (National Wildlife Refuge Improvement Act of 1997). Established in 1903 by President Theodore Roosevelt, the System now includes 516 refuges and 38 wetland management districts in all 50 states and the U.S. territories. National wildlife refuges host a tremendous variety of plants and animals supported by a variety of habitats from arctic tundra and prairie grasslands to subtropical estuaries. Most national wildlife refuges are strategically located along major bird migration corridors. This ensures that waterfowl, raptors, and other migratory birds have publicly owned resting and feeding stops on their annual migrations.

The Service is the principal Federal agency responsible for conserving, protecting, and enhancing fish and wildlife and their habitats. The agency has specific trustee responsibilities for migratory birds, threatened and endangered species, anadromous fish, and certain marine mammals as well as the land and waters administered by the Service for the protection of these resources.

The following sections discuss the purpose of and need for the Flint Hills NWR CCP, the planning process used, and the general background of the Refuge. It also describes the geographic ecosystem the Refuge is located within and the legal context of the planning project.

#### **Regional Setting**

The Flint Hills NWR lies in the broad, flat Neosho River Valley, historically a native tallgrass prairie region of natural scenic beauty. The Refuge is named for the gently rolling Flint Hills 30 miles to the west. These fossil studded limestone hills were formed when seas washed across the region 250 million years ago (Oblinger-Smith Corp., 1982).

The Refuge is readily accessible by turnpike and interstate highways, lying just eight miles south of I-35 in eastern Kansas. Large cities such as Wichita, Kansas City, and Topeka are within 100 miles of the Refuge. Nearly 1.5 million people live within a 100 mile radius (Map #1). Other refuges within the immediate area include the Marais des Cygnes NWR (approximately 90 miles to the east on the Kansas-Missouri border) and Quivira NWR (approximately 150 miles to the west in south-central Kansas).

#### **Refuge Purpose Statements**

Each national wildlife refuge was established for a particular purpose. Formal establishment is usually based upon a statute or executive order specifically enumerating the purpose of the particular unit. However, refuges can also be established by the Service under the authorization offered in such laws as the Endangered Species Act of 1973 or the Fish and Wildlife Act of 1956. In these cases, lands are identified by the Service that have the right elements to contribute to the recovery of a species or the maintenance of habitat types. Oftentimes, the Service works in cooperation with private nonprofit organizations in efforts to acquire suitable lands.

Flint Hills NWR was established in 1966 and "...shall be administered by him (Secretary of the Interior) directly or in accordance with cooperative agreements ... and in accordance with such rules and regulations for the conservation, maintenance, and management of wildlife, resources thereof, and its habitat thereon, ..." 16 U.S.C. § 644 (Fish and Wildlife Coordination Act, 1958).

The Refuge Recreation Act (16 U.S.C. § 460-1) states that each refuge is:
"suitable for incidental fish and wildlife oriented recreational
development, the protection of natural resources, and the conservation
of endangered or threatened species."

# Planning Perspectives and Considerations

#### Purpose of and Need for the Plan

The purpose of the CCP is to "provide long range guidance for the management of national wildlife refuges." As such, all lands of the System are to be managed in accordance with an approved CCP that will guide management decisions and set forth strategies for achieving refuge purposes. The Refuge Improvement Act of 1997 requires all refuges to have a CCP and provides the following legislative mandates to guide the development of the CCP:

- Wildlife has first priority in the management of refuges.
- Recreation or other uses are allowed if they are compatible with wildlife conservation.
- Wildlife-dependent recreation activities such as hunting, fishing, wildlife observation, wildlife photography, environmental education, and interpretation will be emphasized.

This CCP provides management direction to present and future Refuge Managers for the next 15 years. It describes all management activities that occur on the Refuge and provides management goals, measurable objectives, and management actions or strategies designed to enhance and protect existing habitats and restore degraded habitats for the benefit of wildlife including endangered species. The goals and objectives shall guide management toward the Refuge vision or the ecologically desirable outcome for Flint Hills NWR.

#### **Planning Process**

This CCP establishes the goals, objectives, and management strategies for Flint Hills NWR. A CCP is guided by the established purposes of each refuge, the goals of the System, Service compatibility standards, and other Service policies, legal mandates, and laws directly related to refuge management. The Plan is in compliance with the requirements of the National Environmental Policy Act (NEPA). It addresses the National Wetlands Priority Conservation Plan, the North American Waterfowl Management Plan, conservation initiatives such as the Partners-in-Flight (PIF) Plan and private land initiatives, and the Service's ecosystem management plans.

The Plan is developed with specific activities to be implemented during a short time frame. Activities proposed for implementation over a longer term, 5 to 15 years, are sometimes stated broadly with the intent that a detailed step-down plan be developed. Step-down plans for a particular management program such as farming, public use, and prescribed fire include budgets, implementation, monitoring, and evaluation criteria.

This CCP will direct the preparation or revision of step-down management plans, affect performance standards for Refuge personnel, and justify budget approval for specific programs over the next 15 years.

The CCP and step-down plans provide the Refuge Manager a rationale and justification to guide management decisions affecting the Refuge's natural resources. The plans will be most useful if the Manager provides a detailed record of management actions and outcomes. It is the intent of the planning process that management actions developed in both the CCP and step-down plans be documented, reviewed, and evaluated within a reasonable time frame. To optimize the effectiveness of the plans, amendments need to be incorporated based on management outcomes and current Service policy.

Following the publication of a Notice of Intent in the Federal Register on October 2, 1998, a fact sheet was prepared and sent to a mailing list of citizens, interest groups, and agencies that have expressed interest in Refuge programs and issues. An open house was held at the Flint Hills NWR headquarters in Hartford, Kansas on November 5, 1998. In an ongoing effort to involve the local community and officials in the CCP process, the availability of the Draft CCP would be announced in the Federal Register by the Service. The Draft CCP would be sent to a current mailing list of citizens and interest groups and agencies previously expressing an interest in Refuge programs and issues.

As part of the process of developing a Final CCP, public meetings would be provided, if necessary, based on public response to this Draft CCP document. Any comments received from the public will be reviewed and considered throughout the CCP process. RMCI continually updates the mailing list based on responses from interested parties. The public comments can be found in Appendix N.

#### **Planning Perspectives**

This comprehensive planning effort would integrate three perspectives so that the management direction over the next 15 years would produce holistic management approaches for the Flint Hills NWR. The Plan includes:

- 1. A broad perspective for overall environmental contextual issues including endangered species, biological diversity, water issues, inter-jurisdictional cooperation, socio-economic considerations, etc.
- 2. A focused perspective for the System related policy issues which affect the Flint Hills NWR programs (compatibility, endangered species management, water rights, etc.).
- 3. A local perspective for Refuge related activities and strategies affecting management units (grasslands, endangered species, research, etc.).

An understanding of these three perspectives and the relationship between them lead to the formulation of an integral set of Refuge goals and objectives for the next 15 years.

#### **Expected Planning Outcomes**

The planning effort should bring about the following outcomes which are all objectives of comprehensive conservation planning:

- 1. Ensure that management of Flint Hills NWR lands reflect the policies and goals of the System and the purposes for which the Refuge was established.
- 2. Ensure that Flint Hills NWR contributes to the conservation of biological diversity and to the structure and function of the ecosystem in which it is located.
- 3. Provide a clear statement of desired future conditions for Flint Hills NWR as it should be when the System and individual unit purposes are accomplished.
- 4. Provide a systematic process to aid decision making by identifying opportunities, issues, and concerns; collecting, organizing, and analyzing information; and developing and considering a range of management alternatives.
- 5. Provide a forum for determining the compatibility of uses on Flint Hills NWR.
- 6. Ensure Service programs, other agencies, and the public have opportunities to participate in management decision making for Flint Hills NWR.
- 7. Provide a uniform basis for budget requests for operational, maintenance, and capital development programs that accomplish Flint Hills NWR and system purposes.
- 8. Provide a basis for monitoring progress and evaluating Plan implementation on Flint Hills NWR.
- 9. Identify objectives and management strategies for Flint Hills NWR leading to their achievement.
- 10. Provide long-term continuity in the management of Flint Hills NWR.

#### The Ecosystem Approach to Management

The Service has adopted an ecosystem approach to more effectively achieve its mission of fish and wildlife conservation for future generations. The ecosystem approach is defined as protecting or restoring the natural function, structure, and species composition of an ecosystem while recognizing that all components are interrelated.

Ecosystem management includes preservation of the natural biological diversity, ecosystem health, and sustainable levels of economic and recreational activity. This approach emphasizes the identification of goals that represent resource priorities on which all parts of the Service will collectively focus their efforts. These cross program partnerships within the Service and partnerships with outside entities assist in the identification of common resource goals and contribute to the accomplishment of those goals in an effective and timely manner.

The Service has defined 52 ecosystems within the United States, based primarily on watershed designations. In order to implement the ecosystem approach, the Service has established ecosystem teams consisting of members representing the various field stations and programs within the Service in any given area. The Refuge plays an integral role in the coordination of, and is an active participant in, projects identified by the ecosystem team as priority projects in order to accomplish the overall goals of the team. Management decisions incorporate pertinent biological and socio-economic parameters within the ecosystem (Map #2).

#### The Arkansas/Red Rivers Ecosystem

Flint Hills NWR is part of the Arkansas/Red Rivers Ecosystem. This ecosystem contains approximately 245,000 square miles and extends from the Rocky Mountains to the bayous of Louisiana and contains all of Oklahoma and parts of seven other states. Flint Hills NWR is located in the north-central portion of this ecoregion. Threats to important fish and wildlife resources in this system include construction and operation of stream impoundments, improperly conducted livestock grazing, and further fragmentation of the prairie ecosystem. Opportunities exist to improve grazing regimes and work with Federal, State, and local agencies, as well as private organizations, to gain information and to better manage the declining resources in the Flint Hills NWR ecoregion. The Refuge plays an integral role in the participation and coordination of various projects identified by the ecosystem team as priority projects in order to accomplish the overall goal of the team.

Based upon a broad set of issues identifiable throughout the entire defined Ecosystem, the Service has developed a management goal and a set of sub-goals. The Ecosystem goal is "To protect, restore, and maintain viable levels of biotic diversity within the Arkansas Red/Rivers Ecosystem." Sub-goals of the plan include:

- Recovering federal and state listed threatened and endangered species and their habitats and ensuring that species not currently listed are managed to avoid a future need to list them under the Endangered Species Act.
- Maintaining migratory bird populations at healthy levels.
- Reversing declining trends in quality and quantity of riparian/wetland habitats.
- Restoring, maintaining, and enhancing the species composition, aerial extent, and spatial distribution or riparian/wetland habitats.
- Protecting, restoring, and maintaining native fish and aquatic communities and to promote sport fisheries management where native fish and other aquatic organisms are not adversely affected.
- Protecting, maintaining, and restoring upland terrestrial communities at the landscape level.
- Interpreting the link between healthy, stable ecosystems and human/ community health.
- Protecting and enhancing water quality and quantity for aquatic, wetland, and riparian habitat.

To view the Arkansas/Red Rivers Ecosystem Plan, please refer to Appendix G.

#### Refuge and Ecosystem Planning Issues and Opportunities

The following is a list of the major issues that confront the Flint Hills NWR programs. An issue is an area of concern or an opportunity identified through the planning process that requires more intensive management efforts or decisions to change the Services's approach to future management planning. Examples include Service initiatives, opportunities, management problems, threats to the resources, conflicts in uses, public concerns, and undesirable resource conditions. Issues are identified by input and feedback from sources within the Service, a variety of other government agencies, NGO's, and the public.

The issues identified in the planning process present various challenges for the Service and the Refuge staff. However, the process of resolving these issues provides several opportunities that further the mission of the Refuge and benefit the natural resources of the Arkansas/Red Rivers Ecosystem. The issues with associated challenges and opportunities are identified below:

#### Issue 1. Habitat Management

The restoration and maintenance of native habitats on the Refuge is essential for effective wildlife management. Historic records, databases, and other information can be utilized to determine the natural conditions and processes that should be restored on the Refuge. This baseline assessment is essential for determining what habitat restoration actions should be conducted and as a method for gauging the success of habitat restoration and maintenance activities. Restoration may involve strategies such as prescribed burning, exotic species control, or hydrological restoration and maintenance. The intermittent flood hydrology of the Neosho River Basin above the John Redmond Reservoir poses serious problems for all management activities on the Refuge. At high pool level, 95 percent of the Refuge may be flooded for extended periods of time. These flood events can result in damage to facilities, nature trails, roads, embankments, and water control structures. Flood events can also result in the extermination of desired vegetation types and add to the introduction of exotic species.

Challenge: Restoration and management efforts must take into account and prepare for the effects of flooding on the Refuge. Many conventional management and restoration techniques are not tolerant of the flooding conditions likely to be encountered. Techniques used in habitat management for the Refuge must be flood tolerant. Management efforts would rely more on the harnessing of natural processes and may therefore take longer to accomplish. Implementation of various land management practices include assisting area landowners to modify farming practices to reduce erosion and sedimentation and improve water quality.

Opportunity: Due to the seasonal abundance of water, increased ability exists to restore wetlands and conduct moist soils management for the benefit of wildlife.

# Issue 2. Public Use, Environmental Education, and Public Outreach

The Refuge has had a history of recreational public use and access for wildlife-dependent recreational activities such as fishing, hunting, and wildlife viewing. Increasing the quality of wildlife-dependent activities, as well as allowing for increased public use, is a major challenge, especially when considering the damage and disruptions caused by periodic flooding.

Challenge: Construction and maintenance of flood tolerant nature trails, viewing blinds, and other essential structures would require long-term commitment, effort, and a flexible approach.

Opportunity: Increasing environmental education, as well as public outreach, would be possible by utilizing the expanded visitor center and increased educational activities on and off the Refuge. Activities such as hiking, environmental interpretation, wildlife photography, and wildlife viewing could occur at increased levels on the Refuge. Compatibility determinations and documentation to determine appropriate locations and levels of public use activities would need to be continued.

The acquisition of an Outdoor Recreation Planner (ORP) position for the Refuge is seen as vital to the success of the environmental education and public outreach program.

#### Issue 3. Cultural Resources Management

Flint Hills NWR has been inventoried systematically for archaeological sites. One of the sites identified is of national significance. Continued coordination with the appropriate State agencies is needed to ensure the protection of significant sites. Educational outreach and appropriate law enforcement are two possible strategies to improve cultural resources protection.

Challenge: Develop additional strategies and methods for protecting and preserving identified sites.

Opportunity: Provide interpretive information regarding cultural resources for the public in the form of pamphlets or the incorporation of interpretive information kiosks into current and future public access trails and areas.

## Issue 4. Interagency Coordination

Coordination with other agencies and institutions is essential for accomplishing Refuge goals and to ensure success of the management program. Proposed permanent increases in the John Redmond Reservoir pool elevations would cause inundation of some current public use facilities. Close coordination and negotiation with the Corps and other agencies would be needed to mitigate these impacts.

Challenge: To coordinate reservoir level manipulation in times of drought or increased rain events to benefit fish and wildlife resources. Proposed permanent increases in John Redmond Reservoir pool elevations may need to be mitigated.

Opportunity: Continued close cooperation with the Corps would allow for the continued manipulation of reservoir levels for the benefit of wildlife. Examples are the drawdown of the reservoir to allow for shorebird habitat and vegetation growth that would provide waterfowl forage when the reservoir is full.

#### Issue 5. Staffing and Funding

Currently, the Refuge staff consists of eight permanent full-time employees. Additional staff is needed to ensure the accomplishment of the management plan goals. Acquisition of funding for proposed actions is one limiting factor in the accomplishment of Refuge goals.

Challenge: Acquiring funds to support proposed staffing increases.

Opportunity: The hiring of an ORP biologist, biological science technician, and maintenance worker are seen as needs to accomplish the goals of this Plan.

#### Issue 6. Threatened and Endangered Species

Four threatened or endangered species are known to occur on the Refuge or within the Neosho River drainage. These species are the bald eagle, peregrine falcon, Neosho madtom fish, and the flat-floater mussel.

Challenge: Maintaining Refuge habitat, particularly in and along the Neosho River, free from disturbance or impact that allows the continued presence of healthy populations of these species.

#### Issue 7. Farming

Farming practices on national wildlife refuges is a controversial practice. When the Refuge was established, approximately 14,000 acres were farmed. Since that time, the acreage has been reduced to approximately 4,000 acres. Currently, farming on the Refuge is used as a management tool for wildlife and to further accomplish Refuge objectives. Farmed acres will continue to be reduced as needed to accomplish management objectives.

Challenge: Farmed acres would be continually reduced as croplands are retired. These acres would be managed as wildlife habitat, i.e., wetlands, buffer strips, moist soil units, etc.

Opportunity: Farming would be used as a management tool to produce forage for wildlife and reduce depredation on neighboring lands.

# Ecosystem and Refuge Resource Description

The Flint Hills NWR lies in the broad, flat Neosho River Valley in east-central Kansas neighboring the native tallgrass prairie region of natural scenic beauty (Map #3). The Refuge is named for the gently rolling Flint Hills 30 miles to the west.

Flint Hills NWR, established in 1966, currently consists of 18,463 acres located at the upstream end of the John Redmond Reservoir. The land is owned by the Corps and is managed under a cooperative agreement. Refuge habitat consists of 4,572 acres of wetlands, 1,400 acres of open water, 599 acres of riparian wetlands on the Neosho River and associated creeks, 3,917 acres of croplands, 3,200 acres of grasslands, 2,400 acres of woodlands, 2,255 acres of brushlands, and 120 acres of administrative and recreational roadways.

The Refuge is managed primarily to benefit migrating and wintering waterfowl in the Central Flyway. Thousands of ducks and geese utilize the area during the spring and fall migrations and many winter on the Refuge. A variety of management practices are utilized on the Refuge to meet the needs of all wildlife, such as neotropical migrants, shorebirds, and native plant communities. Feeding and resting areas for migratory birds are provided through aggressive moist soil and cropland management programs. In addition, farming practices and prescribed burning are used to provide food and cover for waterfowl and resident species as well. Along with large numbers of migrating birds, the Refuge is also a haven for white-tailed deer, wild turkey, bobwhite quail, and an assortment of other mammals, birds, reptiles, and insects.

In addition to the lands managed by Flint Hills NWR, the Corps has licensed the Kansas Department of Wildlife and Parks to manage 1,472 acres adjacent to the Refuge. This land is known as the Otter Creek Game Management Area and is managed primarily for bobwhite quail, mourning dove, wild turkey, cottontail rabbit, squirrel, and white-tailed deer.

The 3.05 billion dollar Wolf Creek Nuclear Power Plant, located eight miles east of the Refuge, was commissioned for operation on September 3, 1985. The nuclear power plant has a cooling reservoir of 5,500 acres (Coffey County Lake) which has open water all year long. Wolf Creek has contracted with the Kansas Water Office for the majority of the storage capacity of John Redmond Reservoir. To transfer this water from John Redmond to Wolf Creek, two 36 inch pumps and pipelines are located below the base of the John Redmond Dam. Coffey County Lake is open to fishing but closed to hunting and is used extensively by waterfowl (USFWS, 1997).

## Area of Ecological Concern

Flint Hills NWR encompasses more than 18,000 acres in the floodplain of the Neosho River near the town of Hartford, Kansas (Map #3). With an average elevation of 1,050 feet above MSL, the Refuge straddles the Neosho River at the upper end of the John Redmond Reservoir in Lyon and Coffey Counties and the majority of the Refuge is in the flood pool of the Reservoir. Most of the surrounding land is characterized by gently rolling prairies now primarily agricultural land. The hydrology of the Neosho River and the John Redmond Reservoir profoundly effects management practices and most of the Refuge land uses. In addition, the land management practices conducted by the Refuge have an effect on the hydrology and natural resources within the Neosho River watershed. The broader area of ecological concern is the Neosho River basin. The Refuge was established under a cooperative management agreement with the Corps to provide habitat for migratory waterfowl in the Central Flyway. The major management objective for Flint Hills NWR focuses on protecting the unique Refuge habitats essential for the survival of the diverse species that utilize the Refuge.

#### **Vegetation**

Refuge habitat consists of approximately 4,572 acres of wetlands, 1,400 acres of open water, 599 acres of riparian wetlands on the Neosho River and associated creeks, 3,917 acres of croplands, 3,200 acres of grasslands, 2,400 acres of woodlands, 2,255 acres of brushlands, and 120 acres of administrative and recreational roadways.

The Refuge provides habitat for a myriad of plant species. A summary of the more common species is contained in the table below:

Vegetation of Flint Hills NWR			
Acres	Habitat Type	Common Species	
4,572	Wetlands	smartweed, common millet/barnyard grass, buttonbush, willow, sedge, cocklebur, and foxtail grass	
599	Riparian	cottonwood, ash, sycamore, hackberry, locust, walnut, elm, and silver maple as well as bittersweet, greenbrier, dogwood, American plum, gooseberry, buckbrush, moonseed, dock, ragweed, nettle, and violets	
3,200	Grasslands	big bluestem, little bluestem, Indian grass, switch grass, prairie cord grass, rice cutgrass, dropseed, and foxtail	
2,255	Brushlands	buckbrush, greenbrier, dogwood, American plum, and wild grape	
2,400	Woodlands	cottonwood, willow, ash, pecan, red oak, bur oak, silver maple, redbud, Osage orange, mulberry, American elm, Chinese elm, walnut, hackberry, and sycamore	
3,917	Croplands	corn, milo, soybean, winter wheat, alfalfa, and sunflowers	

(Oblinger-Smith Corp., 1982, USFWS, 1997)

For a complete list of plants found on the Refuge, please refer to Appendix A.

Traditionally, retired farm fields were targeted for native grass restoration. Several restoration sites were destroyed due to flood events since 1993. Only a few protected areas located on higher elevated sites would now be considered for native prairie restoration. Johnson grass and Sericea lespedeza, both considered noxious weeds, have been difficult to control. Chemical application within a floodplain is a concern and, therefore, other methods of control are being explored, i.e., mechanical and biological control.

#### Wildlife

Flint Hills NWR offers a diverse assortment of wildlife species. The various habitats present on the Refuge support a variety of species of mammals, birds, reptiles, amphibians, and fish. Mammals common to the Refuge are white-tailed deer, coyote, beaver, opossum, raccoon, bobcat, cottontail rabbit, fox squirrel, and other small mammals. River otters have also been reported on the Refuge since their reintroduction several years ago on the Cottonwood River upstream of the Neosho River (reference used to verify mammal scientific names, Burt and Grossenheider 1976).

Bird species commonly seen on the Refuge include an abundance of waterfowl such as Canada goose, snow goose, white-fronted goose, mallard, northern pintail, and blue-winged teal. Marsh and water birds on the Refuge include American white pelican, great (common) egret, snowy egret, great blue heron, little blue heron, green-backed heron, American bittern, least bittern, double-crested cormorant, and pied-billed grebe. Shorebirds, gulls, and terns seen on the Refuge include greater yellowlegs, dowitchers, ring-billed gull, Franklin's gull, and Forester's tern. Raptors include red-tailed hawk, northern harrier, Swainson's hawk, Cooper's hawk, great horned owl and sharp-shinned hawk. Other common birds are bobwhite quail, wild turkey, and eastern bluebird (references used to verify bird scientific names included DeGraaf, and Rappole 1995; Ehrlich et al. 1988; National Geographic Society, 1987; and Peterson, 1961).

Fish found on the Refuge include carp, channel catfish, white bass, crappie, and flathead catfish. It should be noted that the collection of wildlife inventory data is still ongoing and new species are found periodically. For an inventory of wildlife species, see Appendices B through E.

Waterfowl management has been the primary focus of many management strategies over the years. While the wildlife management perspective has broadened, waterfowl continues to be a major focus and the numbers of waterfowl give an indication of the intrinsic value of the Refuge. The table below includes the waterfowl counts from 1993 to 1997 and gives an indication of the vast numbers of birds that utilize the Refuge.

Waterfowl Counts 1993-1997				
Year	Canada Geese	Snow Geese	White-fronted Geese	Ducks
1997	1,400	21,305	2,800	33,535
1996	2,561	20,000	1,215	39,570
1995	3,000	9,100	4,000	48,750
1994	3,100	20,000	1,900	44,550
1993	2,500	31,000	650	16,400

(USFWS, 1997).

## Threatened and Endangered Species

Two federally listed threatened birds are known to occur on the Refuge, the bald eagle and the peregrine falcon. Peregrine falcons are observed passing through the area during spring and fall migrations. Bald eagles generally arrive in the late fall and spend the winter around the John Redmond Reservoir and surrounding areas. Eagle use on the Refuge is monitored from October through March and nesting attempts have been documented (USFWS, 1997).

In addition to the above mentioned species, the Neosho madtom is federally listed threatened and the flat-floater mussel is listed as state endangered and are known to occur within the Neosho River drainage and within the Refuge boundary. For a complete listing of threatened and endangered species, please refer to Appendix F.

#### **Exotic Species**

The most prevalent problems on the Refuge are the State and county listed noxious weeds, Johnson grass and Sericea lespedeza. The Refuge is mandated by State and county law to control the two species. Control efforts usually consist of mowing and farming. Because the Refuge lies in a floodplain, the use of pesticides and herbicides is restricted. An integrated pest management approach is taken utilizing farm management practices, prescribed burning, and chemical application. Biological controls are being investigated.

Another exotic species invasion which may become a problem in the future is the zebra mussel which causes numerous filter clogging problems as well as out-competing native species for food and habitat.

#### Climate

The climate of Flint Hills NWR and the surrounding region is typical of the temperate continental climate. The average annual precipitation is 36.01 inches and temperatures range from below zero to above  $100^{\circ}$  F. The frost free season averages 188 days a year.

Precipitation is usually heaviest in late spring and early summer. Normally 75 percent of the precipitation occurs during the growing season. Annual snowfall averages about 14 inches with an average of 30 days with more than a trace of snowfall. Winds in the area are predominately from the south (USFWS, 1997).

#### Geology

The Refuge lies in a physiographic region known as the Osage Cuestas (Oblinger-Smith Corp., 1982). The land forms in this area are of Pennsylvanian age shales, limestone, sandstone, chert, and conglomerates that were deposited in this area approximately 300 million years ago when Kansas was covered by swamps and shallow seas. The Shawnee group of the Virgilian series is the specific formation that the majority of the Refuge lies on. To the west of the Refuge in the Flint Hills region, the formations are of the Permian period, deposited approximately 250 million years ago. Portions of the sediments deposited in the alluvium along the Neosho River are eroded from this Permian formation (Oblinger-Smith Corp., 1982).

#### Soils

Soils on the Refuge are predominately productive Class I, II, III, and IV soils of silty loam and silty clay loam (Map #4). While 27 different soil types exist on the Refuge, the majority of the soils fall into the Class II rating and are suited for cultivation, pasture, woodlands, or wildlife (Oblinger-Smith Corp., 1982).

#### Water Management

Flint Hills NWR is located within the Neosho River and Eagle Creek flood pool of the John Redmond Reservoir which was constructed by the Corps as a flood control project. When the reservoir is at normal conservation pool, very little Refuge land is inundated. Water management on the Refuge is dependent on the relative abundance of water available. During abundant water periods, as much as 95 percent of the Refuge may be inundated by flooding from the rising pool level of John Redmond Reservoir. Floods of this severity are not uncommon (1973, 1985, 1986, 1993, 1995, and 1998). Most precipitation is received during the spring and some degree of flooding can be expected, while fall flooding of the Reservoir is less common. During drought periods, or other periods of low precipitation, pumping may be necessary to sustain wetlands and maintain wildlife habitat (USFWS, 1997).

Flint Hills NWR has two types of water rights. The Certificates of Appropriation allow for either pumping or natural flow diversion for recreational purposes which includes fish and wildlife. Eighteen Certificates are approved for the diversion of water from the natural flows of the Neosho River and its tributaries by low profile dikes. Ten additional Certificates cover the pumping of water from the Neosho River and its tributaries into constructed and natural wetlands (Map #5). One approved Permit remains for natural flows that has not yet been certified.

Approved Certificates of Appropriation, their type, and acre-feet authorized are listed in the table to the right.

Water Rights - Flint Hills NWR - All Recreational Use (to include fish and wildlife.)

Water Unit	Certificate	Diversion	Acre-
	No.	Type	feet
Bench Marsh Unit Bench Lower Bench West Bench	38,287	Natural Flow	500
	39,580	Natural Flow	125
	Permit 42,848	Natural Flow	156
Beschka Marsh	38,280	Pump	73
	38,282	Natural Flow	150
Boes Marsh	21,939	Natural Flow	60
Burgess Marsh	38,278	Pump	206
	38,279	Natural Flow	300
Coon Hamman- Indian Hills Unit Coon Hamman 7 Pools Combined Indian Hills	17,606	Pump	19
	38,274	Natural Flow	80
	17,601	Pump	205
	38,275	Natural Flow	330
Goose Bend Marsh	17,609	Pump	172
	38,276	Natural Flow	200
Hammerton Marsh	38,286	Pump	90
	38,285	Natural Flow	180
Hartford Unit Hartford/Maxwell (Pools 2&3) Hartford (Pools 1&2) Maxwell MSU (Pool 3)	39,581	Pump	476
	38,283	Natural Flow	300
	39,115	Natural Flow	270
Lairds Pond	13,712	Natural Flow	70
Monypeny Pond	5,336	Natural Flow	6
Palin Slough	38,273	Pump	25
	38,271	Natural Flow	25
Pintail Marsh	21,938	Natural Flow	110
Rummel Marsh	38,284	Pump	100
	38,277	Natural Flow	100
Strawn Flats	38,281	Natural Flow	110
Troublesome Unit Troublesome East Troublesome	39,582	Pump	106
	5,339	Natural Flow	30

#### **Cultural and Historic Resources Features**

Archaeological survey investigations conducted on the Flint Hills NWR have identified numerous archaeological sites. The majority of these sites represent Middle Ceramic occupation presumed to date from 1,000 to 1,500 A.D. According to Thies (1981), the archaeological sites thus far discovered represent occupations ranging from the Paleo-Indian era up to and including the Historic era, or from approximately 12,000 B.C. to the earliest days of Euro-American settlement. Thies goes on to say it is probable that more sites exist in the areas which could not be adequately investigated during the 1979 and earlier surveys. One archaeological site of note, the Williamson Site, is listed in the National Register of Historic Places. Human remains have been discovered at that site. A number of the identified sites have been recommended for preservation and further study (Thies 1981). Coordination with the appropriate authorities would be required should any construction activities take place in the vicinity of the identified sites.

#### Socio-economic Features

The Refuge is located in Lyon and Coffey Counties. The combined population of these counties, according to 1997 estimates, is 42,826. The population of Hartford is approximately 550. The socio-economic impacts of the Refuge on Lyon and Coffey Counties consists primarily of permitted public use, contributions of the staff, and supplies purchased within the counties for the Refuge.

In 1997, 53,565 visits were recorded at the Refuge. While many of the visits may be local or repeat visitors, the visitation rate represents considerable economic benefit to Lyon and Coffey Counties.

Lyon and Coffey Counties have significant agricultural resources. The percentage of land in farms for both counties average about 88 percent in 1992 and the combined farm acres for both counties was 839,027. In 1996 in both counties, an estimated 1,829 people were employed on farms as well as 285 agricultural service employees out of a combined total civilian labor force of 23,065. Approximately 9 percent of the labor force for the combined counties is involved in agriculture or agricultural services (IPPBR 1999). Cooperative farming agreements have resulted in the annual cultivation of almost 4,000 acres of Refuge land (Map #6).

#### **Public Use**

Public use activities currently permitted at the Refuge include wildlife observation, hiking, photography, sight-seeing, boating, picnicking, camping, fishing, wild food gathering, and hunting (Map #7 and 8). Fish bait collecting is allowed for personal use only and firewood cutting is also allowed with a special permit from the Refuge Manger. All State and Federal regulations are in effect on the Refuge (USFWS, 1997).

#### **Refuge Staffing**

Current Refuge staff consists of the following 12 positions, 10 of which are full-time positions:

Supervisor Refuge Operations Specialist GS-12/1	
	11
Fish and Wildlife Biologist (Private Lands) GS-7/9/	
Wildlife Biologist GS-9/11	
Administrative Support Assistant GS-7	
Bio-Science Tech GS-8	
Biological Aid GS-3	
Maintenance Mechanic WG-9	
Engineering Equipment Operator WG-10	
Fire Management Officer GS-7/9	
Range Technician GS-4	
Range Technician GS-5	

For a proposed full level staffing chart, please refer to Proposed Funding and Personnel section.

# Flint Hills NWR Management Program

Flint Hills NWR was established to provide habitat for migratory birds, and in so doing, serves as an inviolate sanctuary providing habitats for many other species of wildlife and plants. This purpose is fundamental in determining the Refuge mission. Both the purpose and mission are the foundation of Refuge management, the direction of which is guided by general goals with specific objectives. The protection of natural resources and the conservation of endangered or threatened species is the first priority in Refuge management; public uses are secondary as long as the activities are compatible with wildlife conservation. As appropriate, opportunities for the development of wildlife-oriented recreational development are considered. Specific projects or strategies within each objective are identified as a means of attaining the Refuge vision.

#### Guide for present and future management direction

The objectives and strategies presented are the Service's response to the issues and concerns expressed by the planning team and the public. These objectives and strategies reflect the Service's commitment to achieve the mandates of the National Wildlife Refuge System Improvement Act of 1997, the mission of the System, The Arkansas/Red Rivers Ecosystem Plan, the North American Waterfowl Management Plan, and the purpose, vision, and goals for Flint Hills NWR.

Objectives with measurable outcomes will guide the Refuge staff in a consistent direction toward the accomplishment of each goal beginning with short-term objectives and strategies to occur within five years followed by implementation of long-term strategies within 5 to 15 years. The time frame for implementing objectives may vary depending on funding, staff support, and Service directives. Due to the fact that the Flint Hills NWR CCP is a working document, modifications to the following objectives and strategies are anticipated. Where applicable, the Refuge Operating Needs System (RONS) project has been included with the associated strategy.

#### **Special Note of Management Constraints**

The Army Corps of Engineers retains control and authority over all operations at the John Redmond Reservoir, including pool level, which can change drastically year-to-year. The periodic flooding of the Neosho River Basin above the reservoir poses serious problems for all management activities on the Refuge. At high pool level, 95 percent of the Refuge may be flooded for extended periods of time. These flood events can result in damage to facilities, nature trails, roads, embankments, and water control structures. They can also exterminate desired vegetation types and add to the introduction of exotic species.

This unnatural and uncontrollable flood pattern calls for continual adaptive management and, at times, unusual management strategies. For instance, many native plant communities cannot withstand extensive and prolonged floods. Therefore, carefully selected more flood-resistant nonnative plant species that also benefit wildlife (cover, forage) may be the best way to achieve some Refuge goals. Similarly, setting specific acreage treatment objectives is not always practical because the Refuge staff does not know how much land will be flooded year-to-year, making project planning difficult. As an additional consideration, it would be a poor use of limited funds and resources to invest in costly and extensive projects that are not likely to withstand major flood events.

For these reasons, some strategies normally available for Refuge management may not be utilized here. Specific measurable objectives have been set where feasible. Elsewhere, objectives and strategies establish a framework in which work will proceed, with progress being the measurable factor, not specific numerical targets.

# Biological Diversity, Land Protection, Wildlife, and Habitat Protection

**Goal 1:** To restore, enhance, and protect the natural diversity on the Flint Hills NWR including threatened and endangered species by appropriate management of habitat and wildlife resources on Refuge lands and by strengthening existing and establishing new cooperative efforts with public and private stakeholders.

**Objective 1:** Restore and maintain native grassland and riparian communities within the Refuge to meet the needs of native flora and fauna.

**Rationale for Objective:** Native tallgrass prairies have been reduced to less than 5 percent of the historic amount in North America. Riparian communities support diversity and have high wildlife values.

- ✓ Within two years following funding approval, develop a biological monitoring program managed by a Wildlife Biologist. The program would include conducting biological inventory studies and habitat surveys to gather baseline information to evaluate impacts of management decisions on the Refuge. Hire a GS-9/11 Wildlife Biologist in 2000 (RONS Projects).
- ✓ Strengthen existing and develop new cooperative efforts with Federal and State agencies, and private landowners regarding interrelationships between wildlife, livestock, hydrology, public use, and the ecosystem. Throughout the term of this Plan, the Refuge would provide technical assistance to landowners on land management issues.
- ✓ Maintain approximately a 200-foot wide buffer strip on each side of the Neosho River to preserve riparian habitat. Assess the need to increase the width of the buffer zone where terrain conditions and habitat needs require additional protection.
- ✓ Gradually reduce farmed acres to allow for the development of riparian zones, field buffer strips, wetlands, and prairie grassland and bottomland hardwood restoration. Approximately 75 acres of habitat would be restored annually.
- ✓ Utilize available management tools to control noxious weeds on the Refuge. These tools include but are not limited to biological, chemical, mechanical (farming, mowing), prescribed fire, and timber management.
- ✓ Within 10 years, restore 400 acres of native prairie sites that have been invaded by noxious weeds. Biological control would be the preferred method but chemical, mechanical, and burning methods as well as reseeding may need to be utilized. (RONS Project)

**Objective 2:** Maintain and restore habitat for native wildlife including invertebrates, amphibians, reptiles, birds, mammals, and provide wintering grounds for waterfowl.

**Rationale for Objective:** While the Refuge has historically been managed primarily for the benefit of migratory waterfowl in the Central Flyway, the purposes of the Refuge state that the Refuge would be managed for the "conservation, maintenance, and management of wildlife resources." In order to provide the life requirements for the native species that have historically inhabited the Refuge, habitat needs to be provided and maintained. Additionally, lesser known native species need to be researched to determine their possible presence and habitat needs.

### **Strategies**

- ✓ Monitor wildlife populations including neotropical migrants (i.e., passerine, shorebirds, marsh birds, and waterfowl), reptiles, amphibians, and mammals on a periodic basis.
- ✓ Provide food, habitat, and feeding areas for migratory and resident bird populations (i.e., shorebirds, marsh birds, waterfowl, and neotropical migrants) through crop production, wetland restoration, and moist soil and riparian area management.
- ✓ Promote research and conservation of lesser known native species, typically amphibians, reptiles, small mammals, invertebrates, and native vegetation. Address potential hazards from zebra mussels and other exotic invasions.
- ✓ Identify, protect, and maintain/restore sites where habitats of concern are found. These sites include but are not limited to wet meadows, oxbows, virgin/native prairie, and bottomland hardwoods.

**Objective 3:** Follow existing recovery plan objectives, manage, monitor, and study threatened, endangered, and candidate species such as the bald eagle, peregrine falcon, Neosho madtom, and flat-floater mussel, their habitat requirements, predator susceptibility, exotic species encroachment, and human induced impacts to prevent further decline and eventual loss.

**Rationale for Objective:** Any threatened or endangered species found on the Refuge should receive the consideration of habitat management decisions that enhance the survival of the species by providing appropriate protection to enhance the existing Refuge habitat for that species.

- ✓ Provide protected habitat free from disturbance (i.e., all terrain vehicles, hunting, aircraft, trampling, etc.) as required to protect sensitive species on a case-by-case basis through opportunistic management practices such as temporary or seasonal road closures.
- ✓ Support education about local endangered species for area schools and NGO's by conducting informative talks and promoting research of habitat requirements, population dynamics, and the problems endangered and threatened species face in the Ecosystem.

**Objective 4:** Utilize appropriate fire management strategies and tactics to maintain, protect, and/or restore Refuge habitats. Fire management would comprise approximately 10 percent of the total annual habitat management capabilities on the Refuge.

**Rationale for Objective:** Fire is a useful management tool for the restoration and maintenance of Refuge habitats.

- ✓ Suppress wildfires, including trespass fires, in a safe, efficient, cost effective manner consistent with resources and values at risk. This will vary from aggressive initial attack to allowing fires to burn themselves out.
- ✓ Utilize minimum impact strategies and tactics to minimize environmental impacts in both wildfire suppression and prescribed fire operations.
- ✓ Prescribed fire will be used to modify vegetative communities for improved habitat for native flora and fauna, ecosystem function, and hazard fuel reduction.
- ✓ Cooperate with other agencies in wildfire suppression and prescribed fire operations.

## **Hydrological Restoration and Water Quality**

**Goal 2:** To restore and maintain a hydrological system for the Neosho River drainage by managing for wetlands (Map #9), control of exotic species, and management of trust responsibilities for the maintenance of plant and animal communities.

**Objective 1:** Restore a more natural hydrology to the reach of the Neosho River and its associated wetlands within the Refuge boundaries in order to benefit native aquatic and riparian plant and animal communities. Restore approximately 600 acres of habitat to more natural conditions.

**Rationale for Objective:** With the construction of the John Redmond Reservoir, native habitats have been lost as a result of man-made impacts. Restoration of those portions of habitat that can be restored to more natural conditions would benefit the native wildlife (Map #10).

- ✓ Within five years, restore the hydrology of wetlands that were drained for farming, road construction, and other developments. Approximately 600 acres are to be restored to more natural conditions. (RONS Project)
- ✓ Continue to develop communication and cooperative efforts concerning ongoing projects within the area that affect channel morphology with the Natural Resource Conservation Service (NRCS) and the Corps.
- ✓ Update the comprehensive Water Management Plan to provide guidance for the management of existing and potential water rights for natural and man-made wetlands within the Refuge.
- ✓ Within 15 years, develop and maintain a total of approximately 3,500 acres as moist soil units.
- ✓ Conduct a long-term contaminant monitoring program on the Refuge using the September 1999 Contaminant Assessment Report (Appendix J) as a baseline.

**Objective 2:** Protect and conserve populations of aquatic species designated as endangered, threatened, or species of concern.

**Rationale for Objective:** Any threatened or endangered species found on the Refuge should receive the consideration of habitat management decisions that enhance the survival of the species by providing appropriate protection and enhance the existing Refuge habitat for that species.

#### **Strategies**

- ✓ Develop cooperative management strategies with other Federal, State, and NGO's to support maintenance and restoration of habitats supporting (or potentially supporting) native communities with special emphasis on federal and state listed species.
- ✓ Assist in developing and revising recovery plans for listed species found on the Refuge.
- ✓ Promote a public outreach campaign that stresses the importance of restoring endangered species and their relationship to sound ecosystem management.

**Objective 3:** Develop and support ongoing resource management practices that emphasize the control of invasive species.

**Rationale for Objective:** Due to the introduction of nonnative species, including state listed noxious weeds, native vegetation has been replaced by exotic species. Control of these species on the Refuge is a difficult task. Constant vigilance and control efforts are required to preserve habitats on the Refuge.

- ✓ Control nonnative vegetation in riparian areas of the Neosho River and its tributaries through succession.
- ✓ Within five years, retire approximately 600 acres of cropland to allow for the development of buffer strips adjacent to riparian zones and wetlands.
- ✓ Continue to participate and cooperate with the U.S. Department of Agriculture (USDA) and other organizations in approved biological efforts to control exotic species. The Refuge would provide test study sites when practical.
- ✓ Utilize interactions with the public (media releases, public meetings, etc.) to disseminate information on the negative impacts that most nonnative species have on native species and the natural ecosystem as a whole.

## Public Use, Recreation, Wildlife Interpretation, and Education

**Goal 3:** Provide opportunities for wildlife-dependent public access and recreational opportunities to include compatible forms of hunting, fishing, wildlife observation, photography, interpretation, and educational activities.

**Objective 1:** Maintain and improve quality wildlife-dependent recreational opportunities on the Refuge.

*Rationale for Objective:* Wildlife-dependent recreation is a priority as mandated by the Wildlife Improvement Act of 1997.

#### **Strategies**

- ✓ Within two years of funding approval, formulate and implement a comprehensive Public Use Plan. This Plan would address all forms of public use and access.
- ✓ Following funding approval, add a GS-5/7/9 ORP position to develop and conduct the Outdoor Recreation Program which would include off Refuge outreach programs. (RONS Project)
- ✓ Develop a visitor service center.

**Objective 2:** Provide compatible hunting and fishing opportunities.

**Rationale for Objective:** While hunting currently occurs on the Refuge, the value and quality of the activity could be improved through close cooperation with other agencies and through careful management of hunting access. Law enforcement would play a vital part in monitoring the hunting and other public use activities on the Refuge.

- ✓ Add one full-time law enforcement officer to be shared between Flint Hills NWR and Marais des Cygnes NWR. (RONS Project)
- ✓ Use local media and other public outreach tools to keep the public informed and to enhance hunting and fishing on the Refuge.
- ✓ Maintain the quality of the fishing and hunting opportunities on the Refuge by utilizing road closures and access restrictions.

**Objective 3:** Improve existing and/or develop new compatible recreational opportunities for wildlife viewing and photography at Flint Hills NWR to allow for increases in public use.

**Rationale for Objective:** Over the years, wildlife viewing and wildlife photography have become more popular with the public. To meet this increased demand, additional facilities and programs are needed.

### **Strategies**

- ✓ Following funding approval, develop two viewing and photography blinds with access trails. The blinds would be flood tolerant and/or removable to avoid damage during the flood season. (RONS Project)
- ✓ Following funding approval, enhance three existing nature trails for public use. (RONS Project)
- ✓ Following funding approval, develop informational and interpretive signs on the Refuge. (RONS Project)
- ✓ Use local media and public outreach to inform the public about opportunities for wildlife viewing and photography at Flint Hills NWR.

**Objective 4:** Promote understanding of the Service's mission and the Refuge's role in wildlife conservation.

**Rationale for Objective:** Educational activities and public outreach are essential to inform and educate the public about recreational opportunities and public use on the Refuge.

- ✓ Revise and expand brochures to inform and educate the public regarding the Service mission and the recreational and educational opportunities provided by the Refuge. (RONS Project)
- ✓ Conduct school and educational programs that include field activities throughout the year. (RONS Project)
- ✓ Host on-site events and participate in community events to promote the Refuge and the Service.

### **Cultural Resources**

**Goal 4:** To protect, manage, and interpret cultural resources on the Flint Hills NWR for the benefit of present and future generations.

**Objective 1:** Protect cultural resources on the Refuge in compliance with all applicable Federal mandates.

**Rationale for Objective:** The presence of cultural resources on the Refuge has been documented as required by Federal mandates.

#### **Strategies**

- ✓ Verify locations of known cultural resources using GPS technologies.
- ✓ Sample inventory one-third of the Refuge to determine if additional cultural resources exist.
- ✓ Utilize standard law enforcement practices and strategies to protect identified and unidentified cultural resources.
- ✓ Revegetate cultural resource sites to stabilize the surface area while at the same time reduce the site's visibility.

**Objective 2:** Interpret the cultural resources of the Refuge and educate the Refuge visitor to foster appreciation and understanding of current and past cultures.

**Rationale for Objective:** As public use increases, increased efforts to educate the public and protect cultural resources would be needed.

#### **Strategies**

- ✓ Within three years following funding approval, prepare an information pamphlet for distribution from the visitor center concerning the nature, value, and need for protection of cultural resources on the Refuge.
- ✓ Install interpretive panels to inform the public of the nature, value, and need for protection of cultural resources on the Refuge.

## **Interagency Coordination and Relations**

**Goal 5:** To strengthen interagency and jurisdictional relationships in order to coordinate efforts with respect to Refuge and surrounding area issues resulting in decisions benefitting fish and wildlife resources while at the same time avoiding duplication of effort.

**Objective 1:** Cultivate interagency, jurisdictional and community relationships to support the Refuge mission.

**Rationale for Objective:** Because the Refuge is on land owned by the Corps and managed under an agreement with the Corps, close cooperation with the Corps is essential. Additionally, numerous other groups and communities have interests in the operations of the Refuge.

- ✓ Continue to develop a close relationship with the Corps and other stakeholders that would define and implement policies and requirements that concern the Refuge.
- ✓ Develop a stronger relationship with local agencies, landowners, counties, and other stakeholders to influence land development adjacent to the Refuge in a way that would benefit wildlife.
- ✓ Develop a Refuge support group to improve community involvement.
- ✓ Work closely with the Corps to help mitigate impacts from proposed increased pool elevations.

## Improvement of Staffing, Funding, and Facilities

**Goal 6:** Improve staffing, funding, and facilities that would result in long-term enhancement of habitat and wildlife resources in the area of ecological concern and support the achievement of the goals of this Plan and the goals of the System.

**Objective 1:** Increase staffing to the "Proposed Staffing Level" or its equivalent in order to provide the level of support needed to accomplish the goals of this Plan.

**Rationale for Objective:** In order to accomplish Refuge goals and objectives, additional staff would be required. Additionally, foreseeable increases in public use would be difficult to accommodate without additional staff.

#### **Strategies**

- ✓ Add additional staff required to support the goals of this Plan.
- ✓ Utilize internal mechanisms such as RONS to justify and acquire the additional funding and personnel to accomplish Refuge goals within 15 years.
- ✓ Pursue agreements with other interested agencies and public partners to provide the needed personnel and funds to accomplish Refuge goals.

**Objective 2:** Improve facilities in order to provide the infrastructure needed to accomplish the goals of this Plan.

**Rationale for Objective:** Facilities provide the infrastructure that allows the accomplishment of all Refuge goals and activities. Periodic improvements, replacements, and additions are an integral part of the development of the Refuge.

- ✓ Construct an all steel storage building to store heavy equipment to better protect and preserve equipment and comply with current contaminant control regulations. (RONS Project)
- ✓ Construct a fire equipment storage facility. (RONS Project)
- ✓ Construct housing for seasonal fire fighting personnel. (RONS Project)
- ✓ Expand office space to accommodate additional staff.

# Legal, Policy, Administrative Guidelines, and Other Special Considerations

This Section outlines current legal, administrative, and policy guidelines for the management of national wildlife refuges. It begins with the more general considerations such as laws and executive orders for the Service, and moves toward those guidelines that apply specifically to the Flint Hills NWR.

This unit also includes sections dealing with specially designated sites such as historical landmarks and archaeological sites, all of which carry with them specific direction by law and/or policy. In addition, consideration is given to guidance prompted by other formal and informal natural resource planning and research efforts.

All the legal, administrative, policy, and planning guidelines provide the framework within which management activities are proposed and developed. This guidance also provides the framework for the enhancement of cooperation between the Flint Hills NWR and other surrounding jurisdictions in the ecosystem.

## Legal Mandates

Administration of the refuges takes into account a number of laws. These statutes are considered to be the law of the land as are executive orders promulgated by the President. The following is a list of most of the pertinent statutes establishing legal parameters and policy direction to the National Wildlife Refuge System. Included are those statutes and mandates pertaining to the management of the Flint Hills NWR.

For those laws that provide special guidance and have strong implications relevant to the Service or Flint Hills NWR, legal summaries are offered in Appendix H. Many of the summaries have been taken from *The Evolution of National Wildlife Law* (Bean 1985). For the bulk of applicable laws and other mandates, legal summaries are available upon request.

## **Agency-Wide Policy Directions**

**Fish and Wildlife Service Agency Mission** — Since the early 1900s, the Service mission and purpose has evolved, while holding on to a fundamental national commitment to threatened wildlife ranging from the endangered bison to migratory birds of all types. The earliest national wildlife refuges and preserves are examples of this. Pelican Island, the first refuge, was established in 1903 for the protection of colonial nesting birds such as the snowy egret and the endangered brown pelican. The National Bison Range was instituted for the endangered bison in 1906. Malheur National Wildlife Refuge was established in Oregon in 1908 to benefit all migratory birds with emphasis on colonial nesting species on Malheur Lake. It was not until the 1930s that the focus of refuge programs began to shift toward protection of migratory waterfowl (i.e., ducks and geese). As a result of drought conditions in the 1930s, waterfowl populations became severely depleted. The special emphasis of the Service (then called the Bureau of Sport Fisheries and Wildlife) during the next several decades was on the restoration of critically depleted migratory waterfowl populations.

The passage of the Endangered Species Act of 1973 refocused the activities of the Service as well as other governmental agencies. This Act mandated the conservation of threatened and endangered species of fish, wildlife, and plants both through Federal action and by encouraging the establishment of State programs. In the late 1970s, the Bureau of Sport Fisheries and Wildlife was renamed the U.S. Fish and Wildlife Service to broaden its scope of wildlife conservation responsibilities to include endangered species, as well as game and nongame species. A myriad of other conservation oriented laws followed, including the Fish and Wildlife Conservation Act of 1980, which emphasized the conservation of nongame species.

## National Wildlife Refuge System: Mission and Goals

The National Wildlife Refuge System is the only existing system of federally owned lands managed chiefly for the conservation of wildlife. The System mission is a derivative of the Service mission. This mission was most recently revised in October 1997 by passage of the National Wildlife Refuge System Improvement Act (P.L. 105-57). This Act followed up on Executive Order 12996 (April 1996) Management of Public Uses on National Wildlife Refuges to reflect the importance of conserving natural resources for the benefit of present and future generations of people.

This Act amends the National Wildlife Refuge System Administration Act of 1966 in a manner that provides for the Refuge System. It would ensure that the Refuge System is effectively managed as a national system of lands, waters, and interests for the protection and conservation of our nation's wildlife resources.

The Act gives guidance to the Secretary of the Interior in the overall management of the Refuge System. The Act's main components include a strong and singular conservation mission for the Refuge System, a requirement that the Secretary of the Interior maintain the biological integrity, diversity, and environmental health of the Refuge System, a new process for determining compatible uses of refuges, and a requirement for preparing comprehensive conservation plans. The Act states first and foremost that the mission of the National Wildlife Refuge System be focused singularly on wildlife conservation.

The Refuge Improvement Act is an overarching Act with both general and specific elements that provide long-term management direction for the Refuge System. It became law the day it was signed; however, pending development and approval of final rules and regulations, the Service has issued the following as interim policy guidance with respect to the Act's Sections:

#### Sec. 1 Purpose

This Order provides guidance for implementing specific provisions of the National Wildlife Refuge System Improvement Act of 1997, pending development of new policies and regulations responsive to the Act.

#### Sec. 2 Scope

This policy applies to management of the National Wildlife Refuge System.

#### Sec. 3 Existing policy

Existing policy and directives for management of the National Wildlife Refuge System remain in force except for those which are in conflict with provisions in the Act, in which case the Act prevails.

#### Sec. 4 <u>Mission of the National Wildlife Refuge System</u> The mission of the National Wildlife Refuge System is:

"To administer a national network of lands and waters for the conservation, management, and where appropriate, restoration of the fish, wildlife, and plant resources and their habitats within the United States for the benefit of present and future generations of Americans."

#### Sec. 5 Administration of the National Wildlife Refuge System

- a. The term "refuge" means a designated area of land, water, or an interest in land or water within the Refuge System, but does not include Coordination Areas.
- b. Each refuge shall be managed to fulfill the mission of the Refuge System, as well as the specific purposes for which that refuge was established.
- c. Each refuge shall be managed in a manner that maintains the biological integrity, diversity and environmental health of the Refuge System.
- d. The status and trends of wildlife resources on each refuge shall be monitored.
- e. The purposes of each refuge are the purposes specified in or derived from the law, proclamation, executive order, agreement, public land order, donation document, or administrative memorandum establishing, authorizing, or expanding a refuge, refuge unit, or refuge sub-unit.
- f. Each refuge shall ensure effective coordination, interaction, and cooperation with neighboring landowners and appropriate State fish and wildlife agencies.
- g. Each refuge shall cooperate and collaborate with other Federal agencies and appropriate state fish and wildlife agencies in refuge acquisition and management.

#### Sec. 6 Public Uses

- a. When determined to be compatible, the following six wildlife-dependent recreational uses are the priority general public uses of the Refuge System: hunting, fishing, wildlife observation and photography, and environmental education and interpretation.
- b. Compatible priority public uses shall receive enhanced consideration over other public uses in refuge planning and management.
- c. Priority public uses are appropriate and legitimate uses of the Refuge System. Refuges are strongly encouraged to seek opportunities to permit these activities when ways can be found to ensure their compatibility. Reasonable efforts should be made to ensure that lack of funding is not an obstacle to permitting these uses through development of partnerships with the States, local communities, and private and nonprofit groups.
- d. The following general hierarchy between refuge activities and public uses would apply: Priority 1 activities necessary to fulfill the refuge purposes and the Refuge System mission; Priority 2 provide opportunities for wildlife-dependent recreational uses, when determined to be compatible. All other public uses would be a lower priority.
- e. In providing priority public uses, refuges shall emphasize opportunities for families to experience compatible wildlife-dependent recreation, particularly opportunities for parents and their children to safely engage in traditional outdoor activities, such as fishing and hunting.

#### Sec. 7 Compatibility

a. Compatibility determinations prepared during the period between enactment of the National Wildlife Refuge System Improvement Act of 1997 (October 9, 1997) and issuance of a new compatibility policy would be made under the existing compatibility standards and process.

#### Sec. 8 Comprehensive Conservation Planning

a. The Act provides that Comprehensive Conservation Plans shall be completed for all refuge units within 15 years from the date of enactment.

## **Refuge Purpose Statements**

Formal establishment of a unit of the National Wildlife Refuge System is usually based upon a specific statute or executive order specifically enumerating the purpose of the particular unit. However, refuges can also be established by the Service under the authorization offered in such laws as the Endangered Species Act of 1973 or the Fish and Wildlife Act of 1956. In these cases, lands are identified by the Service that have the right elements to contribute to the recovery of a species or the maintenance of habitat types. Often, the Service works in cooperation with private nonprofit organizations in efforts to acquire suitable lands.

Flint Hills NWR was established in 1966 and "...shall be administered by him (Secretary of the Interior) directly or in accordance with cooperative agreements ... and in accordance with such rules and regulations for the conservation, maintenance, and management of wildlife, resources thereof, and its habitat thereon, ..." 16 U.S.C. § 644 (Fish and Wildlife Coordination Act, 1958).

The Refuge Recreation Act (16 U.S.C. § 460-1) states that each refuge is:
"suitable for incidental fish and wildlife oriented recreational
development, the protection of natural resources, and the conservation
of endangered or threatened species."

# Plan Implementation

Refuge objectives are intended to be accomplished over the next 15 years. Many of the management activities for Flint Hills NWR would require the development of step-down management plans. Implementation of new management activities would be phased in over time as described within the step-down plans and would be contingent upon funding, staffing, regional and national Service directives. This section identifies major resource projects or planning to be accomplished within 5 to 10 years, estimated initial costs, staffing and funding needs, partnership opportunities, and step-down management plans.

## **Resource Projects**

Listed below are a summary of major resource project needs addressing the goals and objectives of this Plan. Each project summary includes planning links to this CCP. This list only reflects the basic needs identified by the planning team based on available information and are subject to modification depending on future conditions, needs, and cost adjustments.

## Project 1. Riparian Habitat Restoration and Protection

Provide and maintain riparian habitats and increase the diversity of wildlife communities. Restoration management includes establishment of riparian buffer strips, control of exotic vegetation, and prescribed fire in some areas.

Planning Links: Goal 1, Objectives 1, 2, 3, and 4

Goal 2, Objectives 1 and 3 Goal 5, Objective 1

## Project 2. Water Management

Develop and implement a Water Management Plan. The Plan would determine water needs to maintain wetlands acres and restore riparian habitats of the Neosho River, and estimate water rights needed for the beneficial use of fish and wildlife. The Plan would include water management strategies for the production of quality wetland habitat components, and inventory and monitoring strategies for evaluating the diversity of wetland communities.

Planning Links: Goal 2, Objectives 1 and 2

Goal 3, Objective 3 Goal 5, Objective 1

## Project 3. Wetland Restoration and Management

Restore and maintain wetland habitats to more natural conditions. Restoration management includes retiring cropland and constructing and restoring wetlands to benefit wildlife resources.

Planning Links: Goal 1, Objectives 1, 2, and 3 Goal 2, Objectives 1, 2, and 3 Goal 5, Objective 1

## Project 4. Grassland Management

Restore 400 acres of native prairie sites that have been invaded by noxious weeds. Restoration management would include biological control, chemical control, mechanical control, burning and reseeding. Identify, protect and/or restore remaining tracts of true native prairie grasslands.

Planning Links: Goal 1, Objectives 1, 2, 3, and 4 Goal 2, Objective 3 Goal 5, Objective 1

## Project 5. Outdoor Recreation Improvement

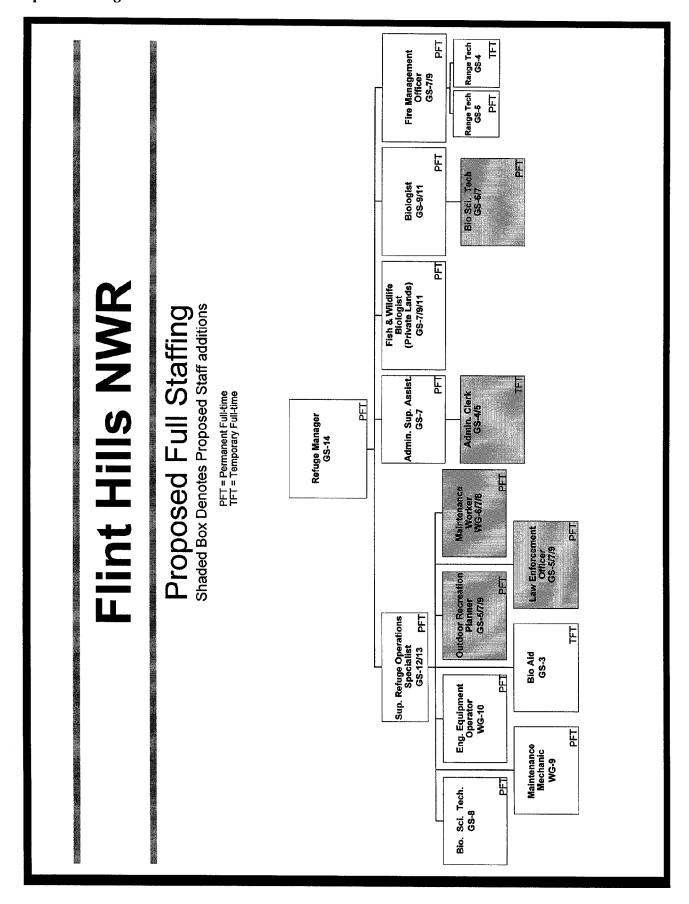
Improve the outdoor recreation component of the Refuge by adding an Outdoor Recreation Planner to the Refuge staff. Outdoor recreation improvements would include adding or improving trails, wildlife viewing and photography blinds, development of informational pamphlets, and increased public education and outreach.

Planning Links: Goal 1, Objective 3
Goal 3, Objectives 1, 2, 3, and 4
Goal 4, Objective 2
Goal 5, Objective 1
Goal 6, Objective 1

## Project 6. Public Use Plan and Visitor Services

Develop a Public Use Plan which emphasizes visitor services at the headquarters and increased opportunities for wildlife related recreation activities.

Planning Links: Goal 1, Objective 3
Goal 3, Objectives 1, 2, 3, and 4
Goal 4, Objective 2
Goal 5, Objective 1
Goal 6, Objective 1



#### **Current base funding and other funds**

Total annual budget for the Refuge varies depending on the Service priorities for the resource projects each year and the national and regional allocation of RONS and Maintenance Management System (MMS) funds.

The following is a general breakdown of the annual operation budget of the Refuge (amount \$K):

	Annual Operations Budget (amount \$K)							
Year	1261*	1262*	8260*	9100* 9251*	1121*	Total		
1999	320.69	86.0	86.69	97.70	230.0	\$821.08		
1998	301.23	70.0	118.00	49.80	216.3	\$755.33		
1997	302.25	25.0	286.49	62.58	207.0	\$883.32		
1996	286.85	65.0	74.08	26.60	180.0	\$632.53		

<sup>\*</sup>Description of funding categories:

1261 funds include annual fixed costs: salaries, utilities, gasoline, diesel, equipment repair, mandatory training/travel.

1262 funds includes routine maintenance and vehicle replacement, maintenance on refuge facilities, and infrastructure.

8260 funds are from receipt of sales from the farming program and can be used to fund Refuge operations.

9100 and 9251 are funds used for fire preparedness.

1121 monies fund the Private Lands Program.

## **Partnership Opportunities**

Many opportunities exist to partner with county, State and Federal agencies, NGO's, private landowners, and conservation groups such as PIF, Ducks Unlimited, The Nature Conservancy, Wild Turkey Federation, and Quail Unlimited to combine efforts on resource issues or projects that would mutually benefit all with the greatest benefits to the area's natural resources.

The benefits of the following partnerships or relationships are emphasized:

- Establishing relationships through partners for fish and wildlife programs, private landowners, and conservation organizations could result in the development of conservation agreements or other options for land protection, habitat enhancement and restoration, and opportunities for continuity of management.
- Strengthening partnerships with Kansas Wildlife and Parks and local law enforcement agencies could lead to sharing of volunteers to conduct activities associated with public use on the Refuge wetlands, enhancing biological programs and management strategies of habitats and wildlife populations on adjoining lands, sharing research opportunities and information that would mutually benefit management of adjoining resource areas, coordinating water management to enhance wetland habitats, improving wildlife-oriented recreation opportunities through joint efforts, and coordinating efforts for more efficient law enforcement coverage.
- Partnerships or joint efforts with the Corps, Kansas Department of Wildlife and Parks, Kansas Water Office, and Neosho Basin Advisory Committee, the timing and amount of water flows could be maximized for beneficial use on riparian, wetland, and aquatic communities of the Neosho adjacent to the Refuge. Improved relationships with area water users and the Corps would provide better communication on water issues. A coordinated effort for the protection of water rights and efficient use of this limited resource would benefit all users.

## **Step-Down Management Planning**

The following is a list of step-down management plans that include mandatory plans, programmatic plans, and special use plans. Often these plans would require compatibility determinations, environmental assessments, or other supporting justification before they can be implemented. The preparation and execution of these plans is dependent on funding and the availability of staff or technical support.

## Completed Plans and Other Documents

- **Station Safety Plan**: describes actions and improvements necessary to make station facilities and operations comply with Federal occupational health and safety standards and other applicable regulations.
- **Fire Management Plan**: determines the best use of prescribed fire in managing and enhancing the Refuge habitats and addresses wildfire preparedness and suppression. Plan was last updated in 1997.
- **Sign Plan**: provides a record of all signs installed throughout the Refuge and guidelines for sign replacement.
- **Hunting Plan:** addresses specific aspects of the Refuge hunting program defining the species to be hunted, season structure, hunting methods, and applicable Refuge specific hunting regulations. Completed between 1980-1984.
- **Migratory Bird Disease Contingency Plan**: describes strategies to be implemented during migratory bird disease outbreaks. Completed between 1980-1984. Needs to be reviewed and updated.
- **Integrated Pest Management Plan**: describes biological, mechanical, or chemical methods for the most effective eradication and control of exotic weeds and woody vegetation and specific pests including those damaging crops without impacting the natural resources of the area.

## Plans and Documents to be Developed in the Future

- **Public Use Management Plan**: addresses specific wildlife related public recreation issues and needs.
- **Refuge Inventory and Monitoring Plan**: describes specific wildlife inventory activities and techniques to be conducted to monitor wildlife populations including specific species population objectives, census/survey methods, data analysis, and reporting requirements.
- **Habitat Management Plan**: describes the most appropriate management strategies for habitat protection, enhancement and restoration, emphasizes specific habitats and areas for management activities, provides monitoring methods and evaluation criteria.
- **Cultural Resources Management Plan**: identifies areas with significant sites and develops methods for the management of these resources. The Cultural Resources Management (CRM) Plan also identifies areas with high potential of significant resources and provides the manager with information to make better decisions regarding development or management activities. A comprehensive cultural resource inventory is a prerequisite to the development of the CRM plan as land management activities including public access could impact unidentified or unevaluated resources.
- **Water Use Plan**: describes annual water management strategies including quantities of water delivered, place of use and timing, and habitat objectives.

### Wilderness Review

This Refuge does not conform to the definition of a wilderness, as described in the Wilderness Act of 1964. The Refuge is an overlay of Corps property and is managed under a cooperative agreement with the Corps. Additionally, the Refuge is fragmented by numerous county roads and heavily impacted by manmade flooding events from the Reservoir that inundate as much as 95 percent of the Refuge.

## **Refuge Program Monitoring and Evaluation**

Where possible, the CCP identifies and incorporates monitoring and evaluation activities as strategies under the objectives developed for Flint Hills NWR. Each Refuge program has specific guidelines described in the appropriate step-down plan. Step-down plans include approaches and methods to monitoring management activities and specific criteria to evaluate the outcomes of the activities. As new information becomes available through baseline data, research, or outcomes of management projects the existing Refuge programs would be adjusted. Step-down plans including the monitoring and evaluation sections would require periodic review, program evaluation, and adjustments as necessary.

## Monitoring and Evaluation of the CCP

For this Plan to be a useful working document for present and future refuge managers, documentation and accountability must be a priority. The most effective implementation of the CCP would require periodic review, evaluation, and the addition of information as necessary to keep the document as current as the Refuge programs that evolve.

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# Glossary

**Alternative:** A set of objectives and strategies needed to achieve refuge goals and the desired future condition.

**Biological Diversity:** The variety of life forms and its processes, including the variety of living organisms, the genetic differences among them, and the communities and ecosystems in which they occur.

**Biotic Community:** An assemblage of interrelated plants and animals that together inhabit a defined location.

**Compatible Use:** A wildlife-dependent recreational use, or any other use on a refuge than would not materially interfere with or detract from the fulfillment of the mission of the Service or the purpose(s) of the refuge.

**Comprehensive Conservation Plan (CCP):** A document that describes the desired future conditions of the refuge, and specifies management actions to achieve refuge goals and the mission of the National Wildlife Refuge System.

**Ecosystem:** A dynamic and interrelated complex of plant and animal communities and their associated non-living environment.

**Ecosystem Approach:** A strategy or plan to protect and restore the natural function, structure, and species composition of an ecosystem, recognizing that all components are interrelated.

**Ecosystem Management:** Management of an ecosystem that includes all ecological, social, and economic components which make up the whole of the system.

**Ecoregion:** Ecological region as determined by the Service, but defined by geographic similarities.

**Endangered Species:** Any species of plant or animal defined through the Endangered Species Act as being in danger of extinction throughout all or a significant portion of its range, and published in the <u>Federal Register</u>.

**Environmental Assessment (EA):** A systematic analysis to determine if proposed actions would result in a significant effect on the quality of the environment.

**Exotic:** A plant or animal species not native to the area and introduced intentionally or unintentionally.

**Goals:** Descriptive statements of desired future conditions.

**Habitat:** The environment in which a plant or animal naturally occurs, its "living space."

**Issue:** Any unsettled matter that requires a management decision. For example, a resource management problem, concern, a threat to natural resources, a conflict in uses, or the presence of an undesirable resource condition.

**National Wildlife Refuge (NWR):** A designated area of land or water or an interest in land or water within the System, including national wildlife refuges, wildlife management areas, waterfowl production areas, and other areas under Service jurisdiction for the protection and conservation of fish and wildlife, and plant resources. A complete listing of all units of the refuge system may be found in the current "Annual Report of Lands Under Control of the U.S. Fish and Wildlife Service."

**National Wildlife Refuge System (System):** All lands, waters, and interests therein administered by the U.S. Fish and Wildlife Service as wildlife refuges, wildlife ranges, wildlife management areas, waterfowl production areas, and other areas for the protection and conservation of fish, wildlife, and plant resources.

**No Action Alternative:** An alternative under which existing management would be continued.

**Non-priority Public Use:** Any use other than a compatible wildlife-dependent recreational use.

**Objectives:** A concise statement of what would be achieved, how much would be achieved, when and where it would be achieved and who is responsible for the work. Objectives are derived from goals and provide the basis for determining management strategies, monitoring refuge accomplishments, and evaluating the success of the strategies. Objectives should be attainable and time specific and should be stated qualitatively to the extent possible. If objectives cannot be stated quantitatively, they may be stated qualitatively; actions to be accomplished to achieve a desired outcome.

**Preferred Alternative:** The Service's selected alternative identified in the Draft CCP.

**Priority Public Use:** Compatible wildlife dependent recreational uses (hunting, fishing wildlife observation and photography, environmental education and interpretation) are the priority general public uses of the system and shall receive priority consideration in refuge planning and management.

**Proposed Action:** The Service proposed action for CCP's is to prepare and implement the CCP.

**Public Involvement:** The process by which interested and affected individuals, organizations, agencies, and governmental entities participate in the planning and decision making process.

**Purpose of the Refuge:** The purposes specified in or derived from the law, proclamation executive order, agreement, public land order, donating document, or administrative memorandum establishing, authorizing or expanding a refuge, refuge unit or refuge sub-unit.

**Riparian:** Of or relating to land lying immediately adjacent to a water body and having specific characteristics of that transitional area, such as riparian vegetation. A stream bank is an example of a riparian area.

**Scoping:** A process for determining the scope of issues to be addressed by a CCP and for identifying the significant issues. Involved in the scoping process are Federal, state, and local agencies, private organizations, and individuals.

**Species:** A distinctive kind of plant or animal having distinguishable characteristics, and that can interbreed and produce young. A category of biological classification.

**Strategies:** A general approach or specific actions to achieve objectives.

**Threatened Species:** Those plant or animal species likely to become endangered species throughout all or a significant portion of their range within the foreseeable future. A plant or animal identified and defined in accordance with the 1973 Endangered Species Act and published in the Federal Register.

**Vegetation:** Plants in general, or the sum total of the plant life in an area.

**Vegetation Type:** A category of land based on potential or existing dominant plant species of a particular area.

**Watershed:** The entire land area that collects and drains water into a stream or stream system.

**Wetland:** Areas such as lakes, marshes, and streams that are inundated by surface or ground water for a long enough period of time each year to support, and do support under natural conditions, plants and animals that require saturated or seasonally saturated soils.

**Wildlife-dependent Recreational Use:** A use of a refuge that involves hunting, fishing, wildlife observation, and photography, or environmental education and interpretation, as identified in the National Wildlife Refuge System Improvement Act of 1997.

**Wildlife Diversity:** A measure of the number of wildlife species in an area and their relative abundance.

## Abbreviations and Acronyms

CCP Comprehensive Conservation Plan
Corps U.S. Army Corps of Engineers
CRM Cultural Resources Management
EA Environmental Assessment
GSA General Services Administration
MMS Maintenance Management System

MSL Mean Sea Level

NEPA National Environmental Policy Act NRCS Natural Resource Conservation Service

NWR National Wildlife Refuge NGO Non-governmental Organization ORP Outdoor Recreation Planner

PIF Partners-in-Flight

RONS Refuge Operating Needs System
Service U.S. Fish and Wildlife Service
System National Wildlife Refuge System
USDA U.S. Department of Agriculture

## Appendix A. Flint Hills NWR Plant List

Plants of Coffey and Lyon Counties, Kansas, USA Provided by the KANU Information Management Systems

Acanthraceae

Water Willow
Fringed Leaf Ruellia
Limestone Ruellia

Justicia americana
Ruellia humilis
Ruellia strepens

Aceraceae

Common BoxelderAcer negundo var. negundoViolet BoxelderAcer negundo var. violaceumSilver MapleAcer saccharium

Adiantaceae

Northern Maidenhair Fern
Powdery Cloak Fern
Purple Cliff-brake
Smooth Cliff-brake

Adjantum pendatum
Argyochosma dealbata
Pellaea atropurpurea
Pellaea glabella ssp. glabella

Agavacea

Limp Soap Weed Yucca filamentosa

Alismataceae

Smallflower Water PlantainAlisma subcordatumErect BurheadEchinodorus berterolCreeping BurheadEchinodorus cordofoliusShortbeak ArrowheadSagittaria brevirostraCommon ArrowheadSagittaria latifolia

Amaranthaceae

Prostrate Pigweed
Slender Pigweed
Amaranthus blitoides
Slender Pigweed
Amaranthus hybridus
Palmer's Pigweed
Amaranthus palmeri
Rough Pigweed
Amaranthus retroflexus
Water Hemp
Amaranthus rudis
Spiny Pigweed
Amaranthus spinosus

Anacardiaceae

Late Aromatic SumacRhus aromaticaDwarf SumacRhus copellinumSmooth SumacRhus glabraCommon Poison IvyToxicodenfron radicans ssp. negudoRydberg's Poison IvyToxicodenfron rydbergii

Annonaceae

Pawpaw Asimina triloba

Apiaceae

Spreading SpermolepisSpermolepis innermisYellow PimpernelTaenidia integerrimaHedge ParsleyTorilis arvensisGolden ZiziaZizia aurea

Apocynaceae

Hemp Dogbane Apocyneum cannebinum

Araceae

Green Dragon Arisaema dracontium
Jack-in-the-Pulpit Arisaema triphyllum ssp. triphyllum
Virginia Arum Peltandra virginica

Asclepiadaceae

Bluntleaf Milkweed Asclepias amplexicaulus
Prairie Milkweed Asclepias hirtella
Swamp Milkweed Asclepias incarnata
Mead's Milkweed Asclepias meadii
Purple Milkweed Asclepias purpurascens

Narrowleaf Milkweed Asclepias stenophylla Sullivant's Milkweed Asclepias sulivantii Common Milkweed Asclepias syriaca **Butterfly Milkweed** Asclepias tuberosa ssp. interior Whorled Milkweed Asclepias verticillata Green-flowered Milkweed Asclepias viridiflora Asclepias viridis Green Milkweed Climbing Milkweed Cynanchum laeve

Aspleniaceae

Ebony Spleenwort Asplenium platyneuron Walking Fern Asplenium rhizophyllum

Asteraceae

Western Yarrow Achilles millefolium ssp. occidentalis Hardheads Acroptilon repens Common Ragweed Ambrosia artemisiifolia Lanceleaf Ragweed Ambrosia bidentata Western Ragweed Ambrosia psilostachya Giant Ragweed Ambrosia trifida Amphiachyris dracunculoides Annual Broomweed Antennaria neglecta Field Pussytoes Plantainleaf Pussytoes Antennaria parlinii ssp. fallax Camomile Anthemis cotula Common Burdock Arctium minus Arnoglossum atriplicifolium

Arnoglossum plantagineum Mexican Sagewort Artemisia ludoviciana ssp. mexicana Drummond's Aster Aster drummondii ssp. drummondii Heath Aster Aster ericoidies ssp.ericoidies var. ericoidies Smooth Blue Aster Aster laevis Common Panicled Aster Aster lanceolatus ssp. lanceolatus Simple Panicled Aster Aster lanceolatus ssp. simplex New England Aster Aster novae-angliae Aster oblongifolius var. oblongifolius Aromatic Aster Azure Aster Aster oolentangiensis Small-headed Aster Aster parviceps Aster patens var. gracilis Slender Spreading Aster Hairy Aster Aster pilosus ssp. demotus Aster pilosus ssp. pilosus Hairy Aster

Common Yellow-leaved Aster

Aster praealtus var. praealtus Aster sericeus Silky Aster Saltmarsh Aster Aster subulatus var ligulatus Tickseed Beggartick Bidens aristosa var. retrorsa Spanish Needles Bidens bipinnata Nodding Beggartick Bidens cernua Leafybract Beggartick Bidens comosa Devil's Beggartick Bidens frondosa Tall Beggartick Bidens vulgata greene Violet Boltonia Boltonia asteroides var. latisquama Brickellia eupatorioides var. corymbulosa False Boneset Musk Thistle Carduus nutans ssp. leiophyllus Ox-eye Daisy Chrysanthemum leucanthemum Common Chicory Cichorium intybus Cirsium altissimum Tall Thistle Canada Thistle Cirsium arvense Wavyleaf Thistle Cirsium undlatum **Bull Thistle** Cirsium vulgare Canada Horseweed Conyza canadensis Lawn Horseweed Conyza ramosissima **Bigflower Coreopsis** Coreopsis grandiflora Finger Coreopsis Coreopsis palmata Foetid Dogweed Dyssodia papposa. Coneflower spp. Echinacea atrorubens Pale Purple Coneflower Echinacea pallida Yerba de Tajo Eclipta prostrata Annual Fleabane Erigeron annuus Philadelphia Fleabane Erigeron philadelphicus Daisy Fleabane Erigeron strigosus Eupatorium altissimum Tall Joe-pye-weed **Boneset** Eupatorium perfoliatum

Holzinger's Joe-pye-weed

Eupatorium purpureum var. holzingeri

White Snakeroot Eupatorium rugosum Late Eupatorium Eupatorium serotinum Viscid Euthamia Euthamia gymnospermoides Fringed Quickweed Galinsoga quadriradiata Gnaphalium obtusifolium Fragrant Cudweed Common Sneezeweed Helenium autumnale

Sunflower spp. Helianthus X laetiflorus Common Sunflower Helianthus annuus Sawtooth Sunflower Helianthus grosseserratus Maximilian's Sunflower Helianthus maximiliani Ashy Sunflower Helianthus mollis

Stiff Sunflower Helianthus pauciflorus var. pauciflorus Willowleaf Sunflower Helianthus salicifolius Jerusalem Artichoke Helianthus tuberosus Longbeard Hawkweed Hieracium longipilum

Flattop Hymenopappus

Hymenopappus scabiosaeus var. corymbosus

Annual Sumpweed Iva annua Common Dwarf Dandelion Krigia cespitosa Canada Lettuce Lactuca canadensis Florida Lettuce Lactuca floridana Louisiana lettuce Lactuca Iudoviciana Willowleaf Lettuce Lactuca saligna Prickly Lettuce Lactuca serriola Rough Gayfeather Liatris aspera Liatris punctata **Dotted Gayfeather** Thickspike Gayfeather Liatris pycnostachya Hairy Gayfeather Liatris squarrosa var. hirsuta Plains Groundsel Packera plattensis Carolina False Dandelion Pyrrhopappus carolinianus Yellow Prairie Coneflower Ratibida columnifera Grayhead Prairie Coneflower Ratibida pinnata Black-eyed Susan Rudbeckia hirta var. pulcherrima **Cutleaf Coneflower** Rudbeckia laciniata Sweet Coneflower Rudbeckia subtomentosa Brown-eyed Susan Rudbeckia triloba Compass Plant Silphium laciniatum Cup Plant Silphium perfoliatum

Missouri Goldenrod Solidago missouriensis var. fasciculata Gray Goldenrod Solidago nemoralis var. longipetiolata Stiff Goldenrod Solidago rigida var. rigida Elm-leaved Golenrod Solidago ulmifolia var. microphylla Sonchus asper Prickly Sowthistle Common Dandelion Taraxacum officinale Western Salsify Tragopogon dubius Wingstem Crownbeard Verbesina alternifolia Arkansas Ironweed Vernonia arkansana Inland Ironweed Vernonia baldwinii ssp. interior

Solidago gigantea var. serotina

Xanthium strumarium

Azollaceae

Mexican Mosquito Fern Azolla mexicana

Balsaminaceae

Common Cocklebur

Giant Goldenrod

Spotted Touch-me-not Impatiens capensis Pale Touch-me-not Impatiens pallida

Berberidaceae

May-apple Podophyllum peltatum

Bignoniaceae

Trumpet Creeper Campsis radicans Catalpa Catalpa speciosa

Boraginaceae

Pasture Heliotrope Heliotropium tenellum. Corn Gromwell Lithospermum arvense Hoary Gromwell Lithospermum canescens

Narrowleaf Gromwell Lithospermum incisum Virginia Forget-me-not Myosotis verna Western Marbleseed

Onosmodium bejariense var. occidentale

Thlaspi arvense

Thlaspi perfoliatum

Brassicaceae

Canada Rockcress Arabis canadensis Winter Cress Barbarea vulgaris Small-seeded False Flax Camelina microcarpa Shepherd's Purse Capsella bursa-pastoris Toothwort Cardamine concatenata

Small-flowered Bittercress

Cardamine parviflora var. arenicola Blue Mustard Chorispora tenella Tansy Mustard Descurainia pinnata var. brachycarpa Shortpod Draba Draba brachycarpa Wedgeleaf Draba Draba cuneifolia Bushy Wallflower Erysimum repandum Peppergrass Lepidium densiflorum Veiny Pepperweed Lepidium oblongum Spreading Bladderpod Lesquerella gracilis ssp. nuttallii Stalkless Yellowcress . Rorippa sessiliflora Spreading Yellowcress Virginia Rockcress Rorippa sinuata Sibara virginica Wild Mustard Sinapis arvensis

Cactaceae

Pennycress

Thorowort Pennycress

Prickly-pear Opuntia humifusa Bigroot Prickly-pear Opuntia macrorhiza

Callitrichaceae Callitriche heterophylla

Campanulaceae

American Bellflower Campanula americana Cardinal Flower Lobelia cardinalis Indian Tobacco I obelia inflata Blue Lobelia Lobelia siphilitica Palespike Lobelia Lobelia spicata Triodanis holzingeri Slimpod Venus' Looking Glass Triodanis leptocarpa

Venus' Looking Glass Triodanis perfoliata

Cannabaceae

Japanese Hops Humulus japonicus

Capparaceae

Clammyweed Polanisia dodecandra ssp. trachysperma

Caprifoliaceae

Common Elderberry Sambucus canadensis Buckbrush Symphoricarpos orbiculatus

Common Horsegentian

Triosteum perfoliatum var. perfoliatum Rusty Blackhaw Viburnum rufidulum

Caryophyllaceae

Thyme-leaved Sandwort Arenaria serpyllifolia Shortstalk Cerastium Cerastium brachypodum Big Chickweed Cerastium fontanum ssp. vulgare Deptford Pink Dianthus armeria Jagged Chickweed Holosteum umbellatum Canada nailwort Paronychia canadensis Šilene antirrhina Sleepy Catchfly Starry Campion Silene stellata Chickweed Stellaria media

Celastraceae

American Bittersweet Celastrus scandens Wahoo Evonymus atropurpurea Ceratophyliaceae

Common HornwortCeratophyllum demersumPrickly HornwortCeratophyllum echinatum

Chenopodiaceae

Mexican Tea Chenopodium ambrosioides Pitseed Goosefoot Chenopodium berlandieri var. zschackii Missouri Goosefoot Chenopodium missouriense Maple-leaved Goosefoot Chenopodium simplex Standley's Goosefoot Chenopodium standlevanum Winged Pigweed Cycloloma atriplicifolium **Summer Cypress** Kochia scoparia Nuttall's Povertweed Monolepis nuttalliana Russian Thistle Salsola iberica

Clusiaceae

Nits-and-lice Hypericum drummondii Common St. John's-wort Hypericum perforatum Round-fruit St. John's-wort Hypericum sphaerocarpum

Commelinaceae

Creeping Dayflower
Narrowleaf Dayflower
Erect Dayflower
Bracted Spiderwort
Ohio Spiderwort

Commelina erecta var. angustifolia
Commelina erecta var. erecta
Tradescantia bracteata
Tradescantia ohiensis

Convolvulaceae

Macoun's Bindweed Calystegia macounii Hedge Bindweed Calystegia sepium var. angulata Hedge Bindweed Calystegia silvatica ssp. fraterniflora Convolvulus arvensis Field Bindweed Red Morning-glory Ipomoea coccinea Ivy-leaf Morning-glory I pomoea hederacea White Morning-glory Ipomoea lacunosa Bigroot Morning-glory I pomoea pandurata Common Morning-glory Ipomoea purpurea Ipomoea shumardiana Shumard's Morning-glory

Cornaceae

Pale Dogwood Cornus amomum ssp. obliqua Roughleaf Dogwood Cornus drummondii

Crassulaceae

Ditch StonecropPenthorum sedoidesShowy StonecropSedum pulchellum

Cucurbitaceae

Buffalo GourdCucurbita foetidissimaWild CucumberEchinocystis lobataBur CucumberSicyos angulatus

Cupressaceae

Eastern Red-cedar Juniperus virginiana var. virginiana

Cuscutaceae

Hazel Dodder Cuscuta coryli
Cluster Dodder Cuscuta glomerata
Field Dodder Cuscuta pentagona var. pentagona

**Cyperaceae** 

Yellowfruit Sedge Carex annectens var. annectens Yellowfruit Sedge Carex annectens var. xanthocarpa Southern Sedge Carex austrina Bicknell's Sedge Carex bicknellii var. bicknellii Woodland Sedge Carex blanda Straw Sedge Carex brevior Bush's Sedge Carex bushii Crowfoot Sedge Carex crus-corvi Frank's Sedge Carex frankii Heavy Sedge Carex gravida Heavy Sedge Carex gravida var. gravida

Eastern Narrowleaf Sedge Carex grisea Bottlebrush Sedge Carex hystericina. Sun Sedge Carex inops ssp. heliophila Mead's Sedge Carex meadii Littletooth Sedge Carex microdonta Woolly Sedge Carex pellita Fox Sedge Carex vulpinoidea Tapeleaf Sedge Cyperus acuminatus Globe Flatsedge Cyperus echinatus Redroot Flatsedge Cyperus erythrorhizos Yellow Nutsedge Cyperus esculentus Great Plains Flatsedge Cyperus Iupulinus Slender Flatsedge Cyperus odoratus Lean Flatsedge Cyperus setigerus Awned Flatsedge Cyperus squarrosus False Nutsedge Cyperus strigosus Flatstem Spikesedge Eleocharis compressa Longstem Spikesedge Eleocharis macrostachya. Blunt Spikesedge Eleocharis obtusa var. detonsa Blunt Spikesedge Eleocharis obtusa var. obtusa Squarestem Spikesedge Eleocharis quadrangulata Small's Spikesedge Eleocharis smallii Eleocharis xyridiformis Slender Fimbristylis Fimbristylis autumnalis

Slender Fimbristylis
Hairy Fimbristylis
Harvey's Beakrush
Bigstem Beakrush
Hardstem Bulrush
Slender Bulrush
Softstem Bulrush

Schoenoplectus tabernaemontani ssp. validus
Green Bulrush
Pale Bulrush
Rusty Bulrush
Fringed Razorsedge
Fewflower Nutrush
Whip Razorsedge
Schoenoplectus tabernaemontani ssp. validus
Scirpus atrovirens
Scirpus pallidus
Scirpus pendulus
Scirpus pendulus
Scleria ciliata var. ciliata
Scleria pauciflora var. pauciflora
Whip Razorsedge
Scleria triglomerata

Dipsacaceae

Fuller's Teasel Dipsacus fullonum

Dryopteridaceae

Mackay's Brittle FernCystopteris tenuisMarginal Wood FernDryopteris marginalis

Equisetaceae

Smooth Scouring Rush Equisetum laevigatum

Euphorbiaceae

Slender Threeseed Mercury Acalypha monococca Rough-pod Copperleaf Acalypha ostryifolia Rhombic Copperleaf Acalypha rhomboidea Virginia Copperleaf Acalypha virginica Spotted Spurge Chamaesyce maculata Chamaesyce missurica var. intermedia Prairie Sandmat Chamaesyce nutans Eyebane Prostrate Spurge Chamaesyce prostrata Round-leaved Spurge Chamaesyce serpens Mat Spurge Chamaesyce stictospora Woolly Croton Croton capitatus var. capitatus Tropic Croton Croton glandulosus var. septentrionalis Croton monanthogynus One-seeded Croton Flowering Spurge Euphorbia corollata Painted Spurge Euphorbia cyathophora Euphorbia davidii Toothed Spurge Euphorbia dentata Six-angled Spurge Euphorbia hexagona

Toothed Spurge Euphorbia dentata
Six-angled Spurge Euphorbia hexagona
Snow-on-the-mountain Euphorbia marginata
Warty Spurge Euphorbia spathulata
Nettleleaf Noseburn Tragia betonicifolia
Stalked Noseburn Tragia ramosa

Fabaceae

Lead PlantAmorpha canescensFalse IndigoAmorpha fruticosaHog PeanutAmphicarpaea bracteataAmerican Potato BeanApios americana Medik

Common Ground-plum

Astragalus crassicarpus var. crassicarpus
Ozark Milk-vetch
Platte River Milk-vetch
White Wild Indigo
Blue False Indigo
Plains Wild Indigo
Plains Wild Indigo
Redbud
Redbud
Astragalus distortus var. distortus
Astragalus plattensis
Baptisia alba var. macrophylla
Baptisia australis var. minor
Baptisia bracteata var. leucophaea
Cercis canadensis
Showy Partridge Pea
Chamaecrista fasciculata

Sensitive Partridge Pea

Chamaecrista nictitans ssp. nictitans var. nictitans Crown Vetch Coronilla varia Rattlebox Crotalaria sagittalis White Prairie-clover Dalea candida var. candida Roundhead Prairie-clover Dalea multiflora Dalea purpurea var. purpurea Purple Prairie-clover Desmanthus illinoensis Illinois Bundleflower Canada Tickclover Desmodium canadense Hoary Tickclover Desmodium canescens Large-flowered Tickclover Desmodium glutinosum Illinois Tickclover Desmodium illinoense Desmodium perplexum

Sessile-leaf Tickclover Desmodium sessilifolium Honey Locust Gleditsia triacanthos Wild Licorice Glycyrrhiza lepidota Kentucky Coffee-tree Gymnocladus dioicus Korean Člover Kummerowia stipulacea **Everlasting Pea** Lathyrus latifolius Lespedeza capitata Round-head Lespedeza Sericea Lespedeza Lespedeza cuneata Prairie Lespedeza Lespedeza violacea Black Medick Medicago lupulina Alfalfa Medicago sativa ssp. sativa White Sweet Clover Melilotus albus Melilotus officinalis Yellow Sweet Clover

Catclaw Sensitive Brier Mimosa quadrivalvis var. nuttallii Barneby Silverleaf Scurfpea Pediomelum argophyllum Prairie Turnip Pediomelum esculentum Many-flowered Scurfpea Psoralidium tenuiflorum. Bristly Locust Robinia hispida Black Locust Robinia pseudoacacia Maryland Senna Senna marilandica Wild Bean Strophostyles helvula Strophostyles leiosperma Slick-seed Bean Goat's Rue Tephrosia virginiana Trifolium campestre Low Hop Clover Alsike Clover Trifolium hybridum Alsike Clover Trifolium hybridum ssp. elegans Red Clover Trifolium pratense White Clover Trifolium repens

Fagaceae

Hairy Vetch

Bur Oak
Chinquapin Oak
Red Oak
Shumard's Oak
Black Oak

Quercus muehlenbergii Engelm
Quercus rubra
Quercus shumardii
Quercus shumardii
Quercus velutina

Fumariaceae

Slender Fumewort Corydalis micrantha ssp. micrantha Dutchman's Breeches Dicentra cucullaria

Gentianaceae

Downy Gentian Gentiana puberulenta

Geraniaceae

Filaree Erodium cicutarium
Carolina Cranesbill Geranium carolinianum
Small Cranesbill Geranium pusillum

Grossulariaceae

Missouri Gooseberry Ribes missouriense

Haloragaceae

Green Parrot's Feather Myriophyllum pinnatum

Hippocastanaceae

Western Buckeye Aesculus glabra var. arguta

Hydrophyllaceae

Waterpod Ellisia nyctelea
Virginia Waterleaf Hydrophyllum virginianum

Iridaceae

Prairie Blue-eyed Grass Sisyrinchium campestre

Juglandaceae

Bitternut Hickory
Pecan
Carya cordiformis
Carya illinoinensis
Kingnut Hickory
Carya laciniosa
Shagbark Hickory
Mockernut Hickory
Black Walnut
Carya tomentosa
Juglans nigra

Juncaceae

Dudley's RushJuncus dudleyiInland RushJuncus interiorShore RushJuncus marginatusTorrey's RushJuncus torreyi

Lamiaceae

Catnip Giant Hyssop Agastache nepetoides Hedeoma hispida Rough False Pennyroyal American False Pennyroyal Hedeoma pulegioides Lamium amplexicaule Henbit Deadnettle Lamium purpureum American Bugleweed Lycopus americanus Common Horehound Marrubium vulgare Field Mint Mentha arvensis Lemon Beebalm Monarda citriodora Wild Bergamot Monarda fistulosa var. fistulosa Catnip Nepeta cataria False Dragonhead Physostegia angustifolia Self-heal Prunella vulgaris Slender Mountain Mint Pycnanthemum tenuifolium Salvia azurea Blue Sage Lanceleaf Sage Salvia reflexa Sideflower Skullcap Scutellaria lateriflora Leonard's Small Skullcap

Scutellaria parvula var. leonardii
Slenderleaf Betony Stachys tenuifolia

American Germander Teucrium canadense var. canadense Northern Germander Teucrium canadense var. occidentale False Pennyroyal Trichostema brachiatum

Lemnaceae

Lesser Duckweed Lemna aequinoctialis
Lesser Duckweed Lemna minor
Minute Duckweed Lemna perpusilla
Greater Duckweed Spirodela polyrrhiza

Lentibulariaceae

Common Bladderwort Utricularia macrorhiza

Vicia villosa var. villosa

Liliaceae

Canada Wild Onion Allium canadense var. canadense Lavender Wild Onion Allium canadense var. lavandulare Wild Onion Allium sativum Pink Wild Onion Allium stellatum Field Garlic Allium vineale Asparagus officinalis Asparagus Wild Hyacinth Camassia angusta Wild Hyacinth Camassia scilloides White Dogtooth Violet Ervthronium albidum Prairie Dogtooth Violet Erythronium mesochoreum Day Lily Hemerocallis fulva Yellow Štar Grass Hypoxis hirsuta Lilium canadense ssp. michiganense Michigan Lily Feathery False Solomon's Seal Maianthemum racemosum False Garlic Nothoscordum bivalve Solomon's Seal Polygonatum biflorum Nuttall's Death Camas Zigadenus nuttallii

Linaceae

Grooved Flax Linum sulcatum

Loasaceae

Stickleaf Mentzelia Mentzelia oligosperma

Lythraceae

Earleaf Ammannia Ammannia auriculata
Red Ammannia Ammannia coccinea
Winged Loosestrife Lythrum alatum
California Loosestrife Lythrum californicum
Rotala Rotala ramosior

Malvaceae

Velvet-leaf Abutilon theophrasti
Pale Poppy Mallow Callirhoe alcaeoides
Purple Poppy Mallow Callirhoe involucrata
Flower-of-an-hour Hibiscus trionum
Hairy False Mallow Malvastrum hispidum
Prickly Sida Sida spinosa

Menispermaceae

Moonseed Menispermum canadense
Carolina Snailseed Cocculus carolinus

Molluginaceae

Carpetweed Mollugo verticillata

Monotropaceae

Indian Pipe Monotropa uniflora

Moraceae

Osage OrangeMaclura pomiferaWhite MulberryMorus albaRed MulberryMorus rubra

Najadaceae

Southern Naiad Najas guadalupensis

Nelumbonacea

American Lotus Nelumbo lutea

Nyctaginaceae

White Four-o'clock
Narrowleaf Four-o'clock
Wild Four-o'clock
Mirabilis linearis
Mirabilis nyctaginea

Oleaceae

Green Ash Fraxinus pennsylvanica var. subintegerrima

Onagraceae

Plains Yellow Evening Primrose Calylophus serrulatus Enchanter's Nightshade Circaea lutetiana ssp. canadensis

Biennial Gaura Gaura longiflora Velvety Gaura Gaura parviflora Bush Seedbox Ludwigia alternifolia var. pubescens Ludwigia palustris Water Purslane Ludwigia peploides ssp. glabrescens Marsh Seedbox Many-seeded Seedbox Ludwigia polycarpa **Cutleaf Evening Primrose** Oenothera laciniata Narrow-leaved Evening Primrose Oenothera linifolia Missouri Evening Primrose

Oenothera macrocarpa ssp. macrocarpa
White Evening Primrose Oenothera speciosa
Common Evening Primrose Oenothera villosa ssp. villosa
Stenosiphon Stenosiphon linifolius

**Ophloglossaceae** 

Dissected Grape Fern
Rattlesnake Fern
Limestone Adder's-tongue

Botrychium dissectum
Botrychium virginianum
Ophioglossum engelmannii

Orchidaceae

Putty Root
Late Coralroot
Western Prairie Fringed Orchid
Nodding Ladies'-tresses
Slender Ladies'-tresses
Great Plains Ladies'-tresses
Little Ladies'-tresses
Upland Ladies'-tresses

Aplectrum hyemale
Corallorrhiza odontorhiza
Platanthera praeclara
Spiranthes cernua
Spiranthes lacera
Spiranthes magnicamporum
Spiranthes tuberosa
Spiranthes vernalis

Oxalidaceae

Green Wood Sorrel

Common Wood Sorrel

Violet Wood Sorrel

Oxalis stricta

Oxalis violacea

Phytolaccaceae

Pokeweed Phytolacca americana var. americana

Plantaginaceae

Bottlebrush Plantain
English Plantain
Tiny Plantain
Red-seeded Plantain
Rugel's Plantain
Plantago pusilla
Plantago rhodosperma
Rugel's Plantain
Plantago rugelii
Pale-seeded Plantain
Plantago virginica

Platanaceae

Sycamore Platanus occidentalis

Poaceae

Jointed Goatgrass Aegilops cylindrica

Jointed Goatgrass

Aegilops cylindrica x Triticum aestivum Agrostis elliottiana Awned Bentgrass Agrostis hyemalis var. hyemalis Winter Bentgrass Agrostis perennans Autumn Bentgrass Agrostis stolonifera Redtop Carolina Foxtail Alopecurus carolinianus Big Bluestem Andropogon gerardii Broomsedge Bluestem Andropogon virginicus Aristida longespica var. geniculata Slimspike Threeawn Slimspike Threeawn Aristida longespica var. longespica Prairie Threeawn Aristida oligantha Caucasian Bluestem Bothriochloa bladhii Silver Bluestem Bothriochloa laguroides ssp. torreyana Side-oats Grama Bouteloua curtipendula Hairy Grama Bouteloua hirsuta Hairy Chess Bromus commutatus Smooth Brome Bromus inermis ssp. inermis Japanese Brome Bromus japonicus Canada Brome Bromus pubescens Bromus secalinus Rye Brome

Bromus tectorum

Downy Brome

**Buffalograss** Buchloe dactyloides Longspine Sandbur Cenchrus longispinus Sea Oats Chasmanthium latifolium Windmillgrass Chloris verticillata Stout Woodreed Cinna arundinacea Bermudagrass Cynodon dactylon Orchardgrass Dactylis glomerata American Beakgrass Diarrhena americana American Beakgrass Diarrhena obovata Pointed Dichanthelium Dichanthelium acuminatum var. implicatum

Hairy Dichanthelium

Dichanthelium acuminatum var. villosum Slimleaf Dichanthelium Dichanthelium linearifolium Scribner's Dichanthelium

Dichanthelium oligosanthes var. scribnerianum Roundseed Dichanthelium *Dichanthelium sphaerocarpon* Southern Crabgrass Digitaria ciliaris Fall Witchgrass Digitaria cognata var. cognata **Smooth Crabgrass** Digitaria ischaemum Digitaria sanguinalis Hairy Crabgrass Jungle-rice Echinochloa colona Common Barnyardgrass

Echinochloa crus-galli var. crus-galli

Prickly Barnyardgrass

Switchgrass

Echinochloa muricata var. muricata Goosegrass Eleusine indica Canada Wildrye Elymus canadensis Bottlebrushgrass Elymus hystrix Hairy Wildrye Elymus villosus Virginia Wildrye Elymus virginicus var. jejunus Elymus virginicus var. virginicus Virginia Wildrye Eragrostis cilianensis Stinkgrass Carolina Lovegrass Eragrostis pectinacea var. miserrima Eragrostis pectinacea var. pectinacea Carolina Lovegrass Purple Lovegrass Eragrostis spectabilis Prairie Cupgrass Eriochloa contracta Tall Fescue Festuca arundinacea Fowl Mannagrass Glyceria striata Hordeum jubatum Foxtail Barley Hordeum pusillum Little Barley

Junegrass Koeleria macrantha Rice Cutgrass Leersia oryzoides Whitegrass Leersia virginica Bearded Sprangletop Leptochloa fascicularis Red Sprangletop L'eptochloa mucronata Perennial Ryegrass Lolium perenne var. perenne Bush's Muhly Muhlenbergia bushii Muhlenbergia frondosa Wirestem Muhly Nimblewill Muhlenbergia schreberi Rock Muhly Muhlenbergia sobolifera Muhlenbergia sylvatica Forest Muhly Creeping Lovegrass Neeragrostis reptans Common Witchgrass Panicum capillare var. brevifolium Common Witchgrass Panicum capillare var. capillare Fall Panicum Panicum dichotomiflorum

Western Wheatgrass Pascopyrum smithii Florida Paspalum Paspalum floridanum var. glabratum Smoothseed Paspalum Paspalum pubiflorum var. glabrum Thin Paspalum Paspalum setaceum var. muhlenbergii Thin Paspalum Paspalum setaceum var. stramineum Reed Canarygrass Phalaris arundinacea

Carolina Canarygrass Phalaris caroliniana Timothy Phleum pratense Annual Bluegrass Poa annua Canada Bluegrass Poa compressa

Kentucky Bluegrass Poa pratensis Tumblegrass Schedonnardus paniculatus Little Bluestem Schizachyrium scoparium Sclerochloa dura

Hardgrass Chinese Foxtail Setaria faberi **Knotroot Bristlegrass** Setaria parviflora Yellow Foxtail Setaria pumila Green Foxtail Setaria viridis Indiangrass Sorghastrum nutans Johnsongrass Sorghum halepense Prairie Cordgrass Spartina pectinata Prairie Wedgegrass Sphenopholis obtusata var. obtusata Rough Dropseed Sporobolus asper var. asper Drummond's Dropseed Sporobolus asper var. drummondii Sand Dropseed Sporobolus cryptandrus Puffsheath Dropseed Sporobolus neglectus Whorled Dropseed Sporobolus pyramidatus Povertygrass Sporobolus vaginiflorus Porcupinegrass Stipa spartea Purpletop Tridens flavus Eastern Gramagrass

Tripsacum dactyloides var. dactyloides Vulpia octoflora Sixweeks Fescue

Polemoniaceae

Sweet William Phlox Phlox divaricata ssp. laphamii Downy Phlox Phlox pilosa ssp. fulgida

Polygalaceae

Slender Milkwort Polygala incarnata Blood Milkwort Polygala sanguinea Whorled Milkwort Polygala verticillata

Polygonaceae

Swamp Smartweed Polygonum amphibium var. emersum Prostrate Knotweed Polygonum arenastrum Longstyle Smartweed Polygonum bicorne Wild Buckwheat Polygonum convolvulus

Mild Water-pepper Smartweed

Polygonum hydropiperoides Polygonum lapathifolium Pale Smartweed Polygonum pensylvanicum Pennsylvania Smartweed Lady's-thumb Smartweed Polygonum persicaria Polygonum punctatum **Dotted Smartweed Bush Knotweed** Polygonum ramosissimum Climbing False Buckwheat Polygonum scandens Slender Knowtweed Polygonum tenue Virginia Knotweed Polygonum virginianum Sheep Sorrel Rumex acetosella Pale Dock Rumex altissimus Curly Dock Rumex crispus

Pontederiaceae

Bouquet Mudplantain Heteranthera multiflora Common Pickerelweed Pontederia cordata

Portulaceae

Virginia Spring Beauty Claytonia virginica Common Purslane Portulaca oleracea Hairy Purslane Portulaca pilosa Rockpink Fameflower Talinum calycinum Prairie Fameflower Talinum parviflorum

Potamogetonaceae

Coleogeton pectinatus Waterthread Pondweed Potamogeton diversifolius Leafy Pondweed Potamogeton foliosus Longleaf Pondweed Potamogeton nodosus Potamogeton pusillus ssp. pusillus Baby Pondweed

Primulaceae

Scarlet Pimpernel Anagallis arvensis Western Rock Jasmine Androsace occidentalis

Panicum virgatum

Ranunculaceae

Carolina Anemone
Rue Anemone
Canada Columbine
Pitcher's Clematis
Pitcher's Clematis
Plains Larkspur
Polphinium carolinianum ssp. virescens
Mousetail
Anemone caroliniana
Anemone caroliniana
Aquilegia canadensis
Clematis pitcheri
Consolida ajacis
Plains Larkspur
Delphinium carolinianum ssp. virescens
Myosurus minimus
Ranunculus abortivus

Rhamnaceae

New Jersey Tea Ceanothus americanus
Inland New Jersey Tea Ceanothus herbaceus

Smooth Lanceleaf Buckthorn

Rhamnus lanceolata var. glabrata

Rosaceae

Woodland Agrimony Agrimonia rostellata Summer Hawthorn Crataegus mollis Wild Strawberry Fragaria virginiana White Avens Geum canadense Sulphur Cinquefoil Potentilla recta Old-field Cinquefoil Potentilla simplex Wild Plum Prunus americana Mahaleb Plum Prunus mahaleb Prunus mexicana Mexican Plum **Black Cherry** Prunus serotina Rosa X rudiuscula

Prairie Wild Rose
Multiflora Rose
Northern Dewberry
Black Raspberry
Highbush Blackberry
Rosa arkansana
Rosa multiflora
Rosa multiflora
Rubus flagellaris
Rubus occidentalis
Rubus ostryifolius

Rubiaceae

Buttonbush Cephalanthus occidentalis Rough Buttonweed Diodia teres Catchweed Bedstraw Galium aparine Woods Bedstraw Galium circaezans Bluntleaf Bedstraw Galium obtusum Galium pedemontanum. Piedmont Bedstraw Fragrant Bedstraw Galium triflorum Narrowleaf Bluets Hedyotis nigricans var. nigricans **Small Bluets** Houstonia pusilla

Rutaceae

Common Prickly Ash Zanthoxylum americanum

Salicaceae

Silver Poplar
Plains Cottonwood
Peach-leaved Willow
Carolina Willow
Interior Sandbar Willow
Dwarf Prairie Willow
Black Willow
Populus deltoides ssp. monilifera
Salix amygdaloides
Salix caroliniana
Salix exigua ssp. interior
Salix humilis var. humilis
Salix nigra

Santalaceae

Bastard Toadflax Comandra umbellata ssp. umbellata

Sapinidaceae

Soapberry Sapindus saponaria var. drummondii

Sapotaceae

Woolly Buckthorn Bumelia lanuginosa var. oblongifolia

Scrophulariaceae

Rough Agalinis
Gattinger's Purple False Foxglove
Roundleaf Water Hyssop
Blue Hearts
Dwarf Snapdragon

Agalinis aspera
Agalinis gattingeri
Bacopa rotundifolia
Buchnera americana
Chaenorrhinum minus

Golden Hedge Hyssop Gratiola neglecta Paleseed Leucospora multifida Yellow False Pimpernel L'indernia dubia Sharpwing Monkeyflower Mimulus alatus Texas Toadflax Nuttallanthus texanus Wood Betony Pedicularis canadensis Cobaea Beardtongue Penstemon cobaea var. cobaea Smooth Beardtongue Penstemon digitalis Tube Beardtongue Penstemon tubiflorus Earleaf Foxglove Tomanthera auriculata Fineleaf Foxglove Tomanthera densiflora Moth Mullein Verbascum blattaria Woolly Mullein Verbascum thapsus Water Speedwell Veronica anagallis-aquatica Corn Speedwell Veronica arvensis Purslane Speedwell Veronica peregrina var. peregrina Veronica polita Wayside Speedwell

Selaginellaceae

Rock Spike-moss Selaginella rupestris

Simaroubaceae

Tree-of-heaven Ailanthus altissima

Smilacaceae

Carrion Flower Smilax ecirrata
Carrion Flower Smilax herbacea var. lasioneur
Bristly Greenbrier Smilax hispida

Solanaceae

Jimsonweed Datura stramonium
Clammy Groundcherry Physalis longifolia var. longifolia
Longleaf Grouncherry Physalis longifolia var. subglabrata
Hairy Groundcherry Physalis longifolia var. subglabrata
Hairy Groundcherry Physalis pumila ssp. pumila
Carolina Horse Nettle Solanum carolinense
Black Nightshade Solanum ptychanthum
Buffalo Bur Solanum rostratum

Sparganiaceae

Giant Bur-reed Sparganium eurycarpum

Staphyleaceae

American Bladdernut Staphylea trifolia

Tiliaceae

American Basswood Tilia americana

*Typhaceae* 

Narrow-Leaved Cattail
Southern Cattail
Common Cattail

Typha angustifolia
Typha domingensis
Typha latifolia

Ulmaceae

Common Hackberry
Dwarf Hackberry
American Elm
Elm
Slippery Elm

Celtis occidentalis
Celtis tenuifolia
Ulmus americana
Ulmus pumila
Ulmus rubra

Urticaceae

Bog HempBoehmeria cylindricaWood NettleLaportea canadensisPennsylvania PellitoryParietaria pensylvanicaClearweedPilea pumilaStinging NettleUrtica dioica ssp. gracilis

Valerianaceae

Corn Salad Valerianella radiata

Verbenaceae

Lopseed Phryma leptostachya

Lanceleaf Frogfruit Phyla lanceolata

Verbena X moechina
Prostrate Verbena
Canada Verbena
Blue Verbena
Narrowleaf Verbena
Woolly Verbena
Woolly Verbena
White Verbena
Verbena X moechina
Verbena canadensis
Verbena hastata
Verbena simplex
Verbena stricta
White Verbena
Verbena urticifolia

Violaceae

Bird's-foot Violet Viola pedata
Prairie Violet Viola pedatifida
Downy Yellow Violet Viola pubescens
Johnny-jump-up Viola rafinesquii
Downy Blue Violet Viola sororia

Vitaceae

Raccoon Grape
Virginia Creeper
Graybark Grape
Riverbank Grape

Ampelopsis cordata
Parthenocissus quinquefolia
Vitis cinerea
Vitis riparia

Zygophyllaceae

Puncture Vine Tribulus terrestris

## Appendix B. Flint Hills NWR Fish List

Fish of Lyon and Coffey Counties, Kansas. Provided by the Kansas Biological Survey, University of Kansas, Natural Heritage Inventory

Lepisosteidae

Longnose Gar Lepisosteus osseus Shortnose Gar Lepisosteus platostomus

Clupeidae

Gizzard Shad Dorosoma cepedianum

Cyprinidae

Central Stoneroller Campostoma anomalum Goldfish Carassius auratus Ctenopharyngodon idella **Grass Carp** Common Carp Cyprinus carpio Redspot Chub Nocomis asper Hornyhead Chub Nocomis biguttatus Golden Shiner Notemigonus crysoleucas **Ghost Shiner** Notropis buchanani Rosyface Shiner Notropis rubellus Sand Shiner Notropis stramineus Mimic Shiner Notropis volucellus Suckermouth Minnow Phenacobius mirabilis Bluntnose Minnow Pimephales notatus Fathead Minnow Pimephales promelas Slim Minnow Pimephales tenellus Bullhead Minnow Pimephales vigilax Creek Chub Semotilus atromaculatus Bluntface Shiner Cyprinella camura Cyprinella lutrensis Red Shiner **Gravel Chub** Erimystax X-punctatus Luxilus cardinalis Cardinal Shiner Redfin Shiner Lythrurus umbratilis

Catostomidae

River Carpsucker Carpiodes carpio White Sucker Catostomus commersoni Blue Sucker Cycleptus elongatus Smallmouth Buffalo Ictiobus bubalus Bigmouth Buffalo Ictiobus cyprinellus Black Buffalo Ictiobus niger Spotted Sucker Minytrema melanops Golden Redhorse Moxostoma erythrurum Shorthead Redhorse Moxostoma macrolepidotum

Ictaluridae

Blue Catfish Ictalurus furcatus Channel Catfish Ictalurus punctatus Stonecat Noturus flavus Tadpole Madtom Noturus gyrinus Brindled Madtom Noturus miurus Freckled Madtom Noturus nocturnus Slender Madtom Noturus exilis Neosho Madtom Noturus placides Flathead Catfish Pylodictis olivaris Black Bullhead Ameiurus melas Yellow Bullhead Ameiurus natalis

Cyprinodontidae

Blackstripe Topminnow Fundulus notatus

Poeciliidae

Western Mosquitofish Gambusia affinis

Atherinidae

Brook Silverside Labidesthes sicculus

Percichthyidae

White Bass Morone chrysops Striped Bass Morone saxatilis

Centrarchidae

Green Sunfish Lepomis cyanellus Orangespotted Sunfish Lepomis humilis Bluegill Lepomis macrochirus Longear Sunfish Lepomis megalotis Smallmouth Bass Micropterus dolomieu Micropterus punctulatus Spotted Bass Largemouth Bass Micropterus salmoides White Crappie Pomoxis annularis Black Crappie Pomoxis nigromaculatus

Percidae

Fantail Darter Etheostoma flabellare Johnny Darter Etheostoma nigrum Orangethroat Darter Etheostoma spectabile Perca flavescens Yellow Perch Logperch Percina caprodes Channel Darter Percina copelandi Slenderhead Darter Percina phoxocephala Walleye Stizostedion vitreum

Sciaenidae

Freshwater Drum Aplodinotus grunniens

# Appendix C. Flint Hills NWR Amphibian and Reptile List

Amphibians and Reptiles of Lyon and Coffey Counties, Kansas Provided by the Kansas Biological Survey, University of Kansas, Natural Heritage Inventory

## **Amphibians**

#### Salamanders

Smallmouth SalamanderAmbystoma texanumTiger SalamanderAmbystoma tigrinumMudpuppyNecturus maculosus

#### Frogs

Cope's Gray Tree Frog Hyla crysoscelis Gray Tree Frog Hyla versicolor Crawfish Frog Rana areolata Plains Leopard Frog Rana blairi Bullfrog Rana catesbeiana Southern Leopard Frog Rana spenocephala Blanchard's Cricket Frog Acris crepitans blanchardi Western Chorus Frog Pseudoacris triseriata

#### **Toads**

Woodhouse's Toad Bufo woodhousei
American Toad Bufo americanus
Great Plains Narrow Mouthed Toad

Gastrophyrene olivacea

#### Reptiles Turtles

**Snapping Turtle** Chelydra serpentina Alligator Snapping Turtle Macrickenys temminckii Common Map Turtle Graptemys geographica Graptemy's pseudogeographica False Map Turtle Ouachita Map Turtle Graptemys ouachitensis River Cooter Pseudemys concinna Trachemys scripta Slider Eastern Box Turtle Terrapene carolina Western Box Turtle Terrapene ornata Smooth Softshell Apalone mutica Spiny Softshell Apalone spinifera

#### Lizards

Slender Glass Lizard Collared Lizard Lesser Earless Lizard Texas Horned Lizard Coal Skink Five-lined Skink Prairie Skink Great Plains Skink Ground Skink Six-lined Racerunner Ophisaurus attenuatus
Crotaphytus collaris
Holbrookia maculata
Phrynosoma cornutum
Eumeces anthracinus
Eumeces fasciatus
Eumeces septentrionalis
Eumeces obsoletus
Scincella lateralis
Cnemidophorus sexlineatus

#### Snakes

Worm Snake Racer Ringneck Snake Corn Snake Rat Snake Eastern Hognose Snake Prairie Kingsnake Common Kingsnake Milk Snake Plainbelly Water Snake Diamondback Water Snake Northern Water Snake Pine or Gopher Snake Graham's Crayfish Snake **Brown Snake** Flathead Snake Western Ribbon Snake Plains Garter Snake Common Garter Snake Lined Snake Copperhead Timber Rattlesnake Massasauga

Carphophis amoenus Coluber constrictor Diadophis punctatus Elaphe guttata Elaphe obsoleta Heterodon platirhinos Lampropeltis calligaster Lampropeltis getula Lampropeltis triangulum Nerodia erythrogaster Nerodia rhombifer Nerodia sipedon Pituophis catenifer Regina grahamii Štoreria dekayi Tantilla gracilis Thamnophis proximus Thamnophis radix Thamnophis sirtalis Tropidoclonion lineatum Agkistrodon contortrix Crotalus horridus Sistrurus catenatus

## Appendix D. Flint Hills NWR Wild Bird Species List

(Order follows the A.O.U. Check-list of North American Birds, 7th ed. 1998)

**Grebes** 

Pied-billed GrebePodilymbus podicepsHorned GrebePodiceps auritusEared GrebePodiceps nigricollisWestern GrebeAechmophorus occidentalis

Pelicans

American White Pelican Pelecanus erythrorhynchos

**Cormorants** 

Double-crested Cormorant Phalacrocorax auritus

Bitterns, Herons, and Egrets

American Bittern Botaurus lentiginosus Ixobrychus exilis Least Bittern Great Blue Heron Ardea herodias **Great Egret** Ardea alba Snowy Egret Egretta thula Egretta caerulea Little Blue Heron Cattle Egret Bubulcus ibis Green Heron Butorides virescens Black-crowned Night-Heron Nycticorax nycticorax Yellow-crowned Night-Heron Nyctanassa violaceus

Ibises and Spoonbills

White-faced İbis Plegadis chihi

New World Vultures

Turkey Vulture Cathartes aura

Swans, Geese, and Ducks

Greater White-fronted Goose Anser albifrons Chen caerulescens Snow Goose Ross' Goose Chen rossii Canada Goose Branta canadensis Wood Duck Aix sponsa Gadwall Anas strepera Eurasian Wigeon Anas penelope Anas americana American Wigeon Mallard Anas platyrhynchos Blue-winged Teal Anas discors Cinnamon Teal Anas cyanoptera Northern Shoveler Anas clypeata Northern Pintail Anas acuta Green-winged Teal Anas crecca Aythya valisineria Canvasback Redhead Aythya americana Ring-necked Duck Aythya collaris Lesser Scaup Aythya affinis Long-tailed Duck Clangula hyemalis Bufflehead Bucephala albeola Common Goldeneye Bucephala clangula Hooded Merganser Lophodytes cucullatus Common Merganser Mergus merganser Red-breasted Merganser Mergus serrator Ruddy Duck Oxyura jamaicensis

Osprey, Kites, Hawks, and Eagles

Osprey Pandion haliaetus
Swallow-tailed Kite Elanoides forficatus
Mississippi Kite Ictinia mississippiensis
Bald Eagle Haliaeetus leucocephalus

Northern Harrier Circus cyaneus Sharp-shinned Hawk Accipiter striatus Cooper's Hawk Accipiter cooperii Northern Goshawk Accipiter gentilis Red-shouldered Hawk Buteo lineatus Broad-winged Hawk Buteo platypterus Swainson's Hawk Buteo swainsoni Red-tailed Hawk Buteo jamaicensis Ferruginous Hawk Buteo regalis Rough-legged Hawk Buteo lagopus Golden Eagle Aquila chrysaetos

Falcons and Caracaras

American KestrelFalco sparveriusMerlinFalco columbariusPeregrine FalconFalco peregrinusPrairie FalconFalco mexicanus

Gallinaceous Birds

Ring-necked Pheasant Introduced
Greater Prairie-Chicken
Wild Turkey
Northern Bobwhite

Phasianus colchicus
Tympanuchus cupido
Meleagris gallopavo
Colinus virginianus

Rails

King Rail Rallus elegans
Virginia Rail Rallus limicola
Sora Porzana carolina
Purple Gallinule Porphyrula martinica
Common Moorhen Gallinula chloropus
American Coot Fulica americana

**Cranes** 

Sandhill Crane Grus canadensis

**Plovers** 

Black-bellied Plover
American Golden-Plover
Snowy Plover
Semipalmated Plover
Piping Plover
Killdeer

Pluvialis squatarola
Pluvialis dominica
Charadrius alexandrinus
Charadrius semipalmatus
Charadrius melodus
Charadrius vociferus

Stilts and Avocets

American Avocet Recurvirostra americana

Sandpipers and Phalaropes

Greater Yellowlegs Tringa melanoleuca Lesser Yellowlegs Tringa flavipes Tringa solitaria Solitary Sandpiper Willet Catoptrophorus semipalmatus Spotted Sandpiper Actitis macularia Long-billed Curlew Numenius americanus Hudsonian Godwit Limosa haemastica Marbled Godwit Limosa fedoa Ruddy Turnstone Arenaria interpres Sanderling Calidris alba Western Sandpiper Calidris mauri Least Sandpiper Calidris minutilla White-rumped Sandpiper Calidris fuscicollis Baird's Sandpiper Calidris bairdii Pectoral Sandpiper Calidris melanotos Dunlin Calidris alpina Stilt Sandpiper Calidris himantopus Short-billed Dowitcher Limnodromus griseus Long-billed Dowitcher Limnodromus scolopaceus Common Snipe Gallinago gallinago American Woodcock Scolopax minor Wilson's Phalarope Phalaropus tricolor

Skuas, Jaegers, Gulls, and Terns

Stercorarius pomarinus Parasitic Jaeger Franklin's Gull Larus pipixcan Black-headed Gull Larus ridibundus Bonaparte's Gull Larus philadelphia Ring-billed Gull Larus delawarensis Herring Gull Larus argentatus Glaucus Gull Larus hyperboreus Great Black-backed Gull Larus marinus Black-legged Kittiwake Rissa tridactyla Caspian Tern Sterna caspia Common Tern Sterna hirundo Forster's Tern Sterna forsteri Sterna antillarum Least Tern Black Tern Chlidonias niger

Pigeons and Doves

Rock Dove Introduced Columba livia
Mourning Dove Zenaida macroura

**Cuckoos and Anis** 

Black-billed Cuckoo Coccyzus erythropthalmus Yellow-billed Cuckoo Coccyzus americanus

Barn Owls

Barn Owl Tyto alba

Typical Owls

Eastern Screech-Owl
Great Horned Owl
Burrowing Owl
Barred Owl
Barred Owl
Long-eared Owl
Short-eared Owl
Northern Saw-whet Owl
Bubo virginianus
Athene cunicularia
Strix varia
Asio otus
Asio flammeus
Aegolius acadicus

**Nightjars** 

Common Nighthawk Chordeiles minor
Chuck-will's-widow Caprimulgus carolinensis
Whip-poor-will Caprimulgus vociferus

**Swifts** 

Chimney Swift Chaetura pelagica

Hummingbirds

Ruby-throated Hummingbird Archilochus colubris

Kingfishers

Belted Kingfisher Ceryle alcyon

 ${\it Woodpeckers}$ 

Red-headed Woodpecker
Red-bellied Woodpecker
Yellow-bellied Sapsucker
Downy Woodpecker
Hairy Woodpecker
Northern Flicker
Piloaded Woodpecker
All Melanerpes erythrocephalus
Melanerpes erythrocephalus
Melanerpes erythrocephalus
Sphyrapicus varius
Picoides pubescens
Picoides villosus
Colaptes auratus
Pileated Woodpecker
Dryocopus pileatus

**Tyrant Flycatchers** 

Olive-sided Flycatcher Contopus cooperi Eastern Wood-Pewee Contopus virens Yellow-bellied Flycatcher Empidonax flaviventris Acadian Flycatcher Émpidonax virescens Alder Flycatcher Empidonax alnorum Willow Flycatcher Empidonax traillii Least Flycatcher Empidonax minimus Gray Flycatcher Empidonax wrightii Eastern Phoebe Sayornis phoebe Say's Phoebe Sayornis saya Myiarchus tuberculifer Dusty-capped Flycatcher Ash-throated Flycatcher Myiarchus cinerascens Great Crested Flycatcher
Western Kingbird
Eastern Kingbird
Scissor-tailed Flycatcher

Myiarchus crinitus
Tyrannus verticalis
Tyrannus tyrannus
Tyrannus forficatus

Shrikes

Loggerhead Shrike
Northern Shrike

Lanius ludovicianus
Lanius excubitor

Vireos

White-eyed Vireo Vireo griseus
Bell's Vireo Vireo bellii
Yellow-throated Vireo Vireo flavifrons
Blue-headed Vireo Vireo solitarius
Warbling Vireo Vireo gilvus
Philadelphia Vireo Vireo philadelphicus
Red-eyed Vireo Vireo olivaceus

Crows, Jays, and Magpies

Blue Jay Cyanocitta cristata American Crow Corvus brachyrhynchos

Larks

Horned Lark Eremophila alpestris

**Swallows** 

Purple MartinProgne subisTree SwallowTachycineta bicolor

Northern Rough-winged Swallow

Stelgidopteryx serripennis
Bank Swallow Riparia riparia
Cliff Swallow Petrochelidon pyrrhonota
Barn Swallow Hirundo rustica

Titmice and Chickadees

Tufted Titmouse Baeolophus bicolor

**Bushtits** 

Bushtit Psaltriparus minimus

Nuthatches

Red-breasted Nuthatch Sitta canadensis
White-breasted Nuthatch Sitta carolinensis

Creepers

Brown Creeper Certhia americana

**Wrens** 

Rock Wren
Carolina Wren
Bewick's Wren
House Wren
Winter Wren
Sedge Wren
Marsh Wren

Salpinctes obsoletus
Thryothorus Iudovicianus
Thryomanes bewickii
Troglodytes aedon
Troglodytes troglodytes
Cistothorus platensis
Cistothorus palustris

Kinglets

Golden-crowned Kinglet Regulus satrapa
Ruby-crowned Kinglet Regulus calendula

Old World Warblers

Blue-gray Gnatcatcher Polioptila caerulea
Black-capped Gnatcatcher Polioptila nigriceps

**Thrushes** 

Eastern Bluebird Sialia sialis Townsend's Solitaire Myadestes townsendi Veery Catharus fuscescens Gray-cheeked Thrush Catharus minimus Swainson's Thrush Catharus ustulatus Hermit Thrush Catharus guttatus Hylocichla mustelina Wood Thrush American Robin Turdus migratorius

Mimic Thrushes

Gray Catbird Dumetella carolinensis
Northern Mockingbird Mimus polyglottos
Brown Thrasher Toxostoma rufum

Starlings

European Starling Sturnus vulgaris

Wagtails and Pipits

American (Water) Pipit Anthus rubescens Sprague's Pipit Anthus spragueii

Waxwings

Bohemian Waxwing Bombycilla garrulus
Cedar Waxwing Bombycilla cedrorum

**Wood Warblers** 

Blue-winged Warbler Vermivora pinus Vermivora peregrina Tennessee Warbler Orange-crowned Warbler Vermivora celata Nashville Warbler Vermivora ruficapilla Northern Parula Parula americana Yellow Warbler Dendroica petechia Chestnut-sided Warbler Dendroica pensylvanica Magnolia Warbler Dendroica magnolia Cape May Warbler Dendroica tigrina Black-throated Blue Warbler Dendroica caerulescens Yellow-rumped Warbler Dendroica coronata Black-throated Green Warbler Dendroica virens Blackburnian Warbler Dendroica fusca Yellow-throated Warbler Dendroica dominica Palm Warbler Dendroica palmarum **Bay-breasted Warbler** Dendroica castanea Blackpoll Warbler Dendroica striata Cerulean Warbler Dendroica cerulea Black-and-white Warbler Mniotilta varia American Redstart Setophaga ruticilla Prothonotary Warbler Protonotaria citrea Worm-eating Warbler Helmitheros vermivorus Ovenbird Seiurus aurocapillus Northern Waterthrush Seiurus noveboracensis Louisiana Waterthrush Seiurus motacilla Kentucky Warbler Oporornis formosus Mourning Warbler Common Yellowthroat Oporornis philadelphia Geothlypis trichas Wilson's Warbler Wilsonia pusilla Canada Warbler Wilsonia canadensis Yellow-breasted Chat Icteria virens

Tanagers

Summer Tanager Piranga rubra Scarlet Tanager Piranga olivacea

Sparrows and Towhees

Spotted Towhee Pipilo maculatus Pipilo erythrophthalmus Eastern Towhee American Tree Sparrow Spizella arborea Chipping Sparrow Spizella passerina Clay-colored Sparrow Spizella pallida Field Sparrow Spizella pusilla Vesper Sparrow Pooecetes gramineus Lark Sparrow Chondestes grammacus Lark Bunting Calamospiza melanocorys Savannah Sparrow Passerculus sandwichensis **Grasshopper Sparrow** Ammodramus savannarum Henslow's Sparrow Ammodramus henslowii Le Conte's Sparrow Ammodramus leconteii Nelson's Sharp-tailed Sparrow Ammodramus nelsoni Fox Sparrow Passerelia iliaca Song Sparrow Melospiza melodia Lincoln's Sparrow Melospiza lincolnii Swamp Sparrow Melospiza georgiana

White-throated Sparrow Zonotrichia albicollis Harris' Sparrow Zonotrichia querula White-crowned Sparrow Zonotrichia leucophrys Junco hyemalis Dark-eyed Junco Calcarius lapponicus Lapland Longspur Smith's Longspur Calcarius pictus Chestnut-collared Longspur Calcarius ornatus **Snow Bunting** Plectrophenax nivalis

Cardinals, Grosbeaks, and Allies

Northern Cardinal
Rose-breasted Grosbeak
Blue Grosbeak
Lazuli Bunting
Indigo Bunting
Passerina cyanea
Painted Bunting
Dickcissel

Cardinalis cardinalis
Pheucticus Iudovicianus
Guiraca caerulea
Passerina amoena
Passerina cyanea
Passerina ciris

Blackbirds and Orioles

Bobolink Dolichonyx oryzivorus Red-winged Blackbird Agelaius phoeniceus Eastern Meadowlark Sturnella magna Western Meadowlark Surnella neglecta Yellow-headed Blackbird Xanthocephalus xanthocephalus Rusty Blackbird Euphagus carolinus Brewer's Blackbird Euphagus cyanocephalus Common Grackle Quiscalus quiscula Great-tailed Grackle Quiscalus mexicanus Molothrus ater Brown-headed Cowbird **Orchard Oriole** Icterus spurius **Baltimore Oriole** Icterus galbula

**Finches** 

Purple Finch
Red Crossbill
Common Redpoll
Hoary Redpoll
Pine Siskin
American Goldfinch
Evening Grosbeak

Carpodacus purpureus
Loxia curvirostra
Carduelis flammea
Carduelis hornemanni
Carduelis pinus
Carduelis tristis
Coccothraustes vespertinus

**Old World Sparrows** 

House Sparrow Introduced Passer domesticus

## Appendix E. Flint Hills NWR Mammal List

Mammals Of Lyon and Coffey Counties, Kansas. Provided by the Kansas Biological Survey, University of Kansas, Natural Heritage Inventory

Didelphimorpha

Virginia Opossum\* Didelphis virginiana

Insectivora

Eastern Mole Scalopus aquaticus Least Shrew Cryptotis parva

Chiroptera

Northern Myotis
Little Brown Myotis
Big Brown Bat
Eastern Red Bat
Hoary Bat
Evening Bat
Brazilian Free-tailed Bat

Myotis keenii
Myotis lucifugus
Eptesicus fuscus
Lasiurus borealis
Lasiurus cinereus
Nycticeius humeralis
Tadarida brasiliensis

Xenarthra

Nine-banded Armadillo Dasypus novemcinctus

Lagomorpha

Eastern Cottontail Sylvilagus floridanus Black-tailed Jackrabbit Lepus californicus

Rodentia

Eastern Chipmunk Tamias striatus Woodchuck Marmota monax

Thirteen-lined Ground Squirrel

Spermophilus tridecemlineatus Franklin's Ground Squirrel Spermophilus franklinii Eastern Gray Squirrel Sciurus carolinensis Eastern Fox Squirrel Sciurus niger Southern FlyingSquirrel Glaucomys volans Plains Pocket Gopher Geomys bursarius Hispid Pocket Mouse Chaetodipus hispidus Castor canadensis American Beaver Plains Harvest Mouse Reithrodontomys montanus Western Harvest Mouse Reithrodontomys megalotis Fulvous Harvest Mouse Reithrodontomys fulvescens Peromyscus maniculatus Deer Mouse White-footed Mouse Peromyscus leucopus Hispid Cotton Rat Sigmodon hispidus Eastern Woodrat Neotoma floridana Woodland Vole Microtus pinetorum Southern Bog Lemming Synaptomys cooperi Meadow Jumping Mouse Zapus hudsonius Muskrat Ondatra zibethicus

Carnivora

Coyote Canis latrans Red Fox Vulpes vulpes Urocyon cinereoargenteus Common Gray Fox Common Raccoon Procyon lotor Least Weasel Mustela nivalis Long-tailed Weasel Mustela frenata Mink Mustela vison American Badger Taxidea taxus Eastern Spotted Skunk Spilogale putorius Striped Skunk Mephitis mephitis River otters Lutra canidensis **Bobcat** Lynx rufus

Artiodactyla

White-tailed deer Odocoileus virginianus

## Appendix F. Flint Hills NWR Threatened and Endangered Species List

Peregrine falcon Bald eagle Neosho madtom Flat floater mussel Falco peregrinus T-PD
Haliaeetus leucocephalus T-PD
Noturus placides T
Anodonta suborbiculata SE

**Index** 

E = Endangered
PD = Proposed De-listed
T = Threatened
SE = State Endangered

## Appendix G. Flint Hills NWR Arkansas/Red Rivers Ecosystem Plan

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#### Introduction

This Ecosystem Plan and its subsequent updates will help guide the U.S. Fish and Wildlife Service (Service) as it sets priorities, allocates resources, and conducts its activities and programs in the Arkansas/Red Rivers Basins to meet the mandates established for it by the American public. The Service intends to accomplish the objectives, strategies, and action items contained in this Plan by focusing its activities on key ecosystem components and other influences on fish and wildlife resources in cooperation with partner agencies, organizations and individuals from throughout the Arkansas/Red Rivers Ecosystem.

The terms "Arkansas/Red Rivers Ecosystem," "ecosystem," "Ark/Red," and "Arkansas/Red Rivers Basin" are used interchangeably throughout this document, and are meant to refer to the biological resources of the Arkansas and Red river basins and the habitats upon which they depend.

Reference should be made to the memorandum and accompanying concept document of March 8, 1994, from the Service Directorate ("Ecosystem Approach to Fish and Wildlife Resource Conservation") for a discussion of the genesis and principles espoused by our agency related to this endeavor. Above all, the reader should realize that this is not an effort to manage the entire ecosystem, but rather a concept by which the Service will discharge its particular responsibilities with the needs of the ecosystem in mind.

While the efforts of the Service are keyed to managing Federal trust fish and wildlife resources of the Arkansas/Red Rivers Ecosystem, a parallel concern is maximizing the quality of human life, both within this ecosystem and nationwide. Maintaining a healthy biological heritage within the ecosystem is inextricably tied to the well-being of its human population; the reverse also is true. To achieve our goal and objectives, we must successfully communicate these concepts to the public.

This Plan was assembled by a team of Service personnel from stations within the Arkansas/Red Rivers Basin. Valuable information on ecosystem issues and solutions was received from numerous sources outside the Service, which included personnel from other Federal agencies, State agencies, universities, conservation organizations, and most especially interested citizens. We thank those who took the time to contribute their thoughts and ideas.

Finally, this document constitutes neither regulation nor binding policy, and at most constitutes internal guidance that will be revisited regularly and often.

#### **Ecosystem Vision Statement**

The vision of the Arkansas/Red Rivers Ecosystem Team is the efficient and effective management of Federal trust fish and wildlife resources of the ecosystem to conserve and restore biodiversity for the benefit of the people.

## **Ecosystem Resource Description**

The Arkansas/Red Rivers Ecosystem contains approximately 245,000 square miles and extends from the Rocky Mountains of Colorado to the bayous of Louisiana, and includes all of Oklahoma and parts of seven other states (see Figure I map). Elevations within the Ark/Red range from over 14,000 feet ngvd (national geodetic vertical datum) to less than 300 feet ngvd along the Red River in Louisiana. Because of the diversity in land forms, soils, average annual precipitation, and other factors, the Arkansas/Red Rivers Ecosystem supports the greatest diversity of fish and wildlife resources of any Service ecosystem nationwide.

Portions of four Service Regions occur within the Arkansas/Red Rivers Ecosystem (i.e., Regions 2, 3, 4, and 6). Twenty-four Service field stations are located here, including 16 National Wildlife Refuges (NWR), four National Fish Hatcheries (NFH), three Law Enforcement Offices, two Fishery Resources offices, and one Ecological Services Field Office. In addition, numerous other Service installations have jurisdiction over portions of the Arkansas/Red Rivers Ecosystem. Overall, more than 40 Service installations administer programs within the ecosystem.

Omemick' defined 15 ecoregions that occur within the Arkansas/Red Rivers Ecosystem. Each of these is discussed briefly below, as a background to the management objectives and strategies that follow. We have added a 16th ecoregion, the Big Rivers. Because of the importance and uniqueness of the habitats found along the larger streams of the Ark/Red, and because these streams and their floodplains traverse multiple ecoregions, we believe such an addition to be appropriate.

**Southern Rockies** - This ecoregion extends from central Colorado southward in an irregular band into northeastern New Mexico. Elevations vary from above 14,000 feet ngvd to below 6,000 feet ngvd in some intermontane "parks." Native forest communities of ponderosa pine and Douglas fir dominate the montane zone, with aspen and lodgepole pine occurring on disturbed sites. Below the montane zone, grasses, pinyonjuniper and shrub species predominate. The Leadville NFH and Colorado Fishery Resources Office are located in this ecoregion.

Threats to the biological integrity of this ecoregion include logging, mining activities and recreational development. Opportunities exist to work with public land management and regulatory agencies to conserve and restore important fish and wildlife resources in the Southern Rockies.

**Southwestern Tablelands** - The Southwestern Tablelands extend throughout much of eastern Colorado, northeastern New Mexico, and portions of northwestern Oklahoma and Texas. The topography consists largely of sandstone and gypsum mesas and outcrops bisected by tributaries of the Arkansas, Cimarron, North Canadian, and Canadian rivers. The natural communities of this ecoregion are dominated by shortgrass prairies and shinnery oak scrub. Average annual precipitation ranges from less than 15 inches to about 21 inches. Maxwell NWR, Washita NWR and Mora NFH are located within this ecoregion.

Resource threats in this ecoregion center on conversion of native grasslands and scrublands to agricultural production, and overgrazing by domestic livestock. Management opportunities include improvements in grazing regimes, fencing riparian zones, and restoration of native grasslands. Species of special management concern in this ecoregion include the lesser prairie chicken, other ground nesting grassland birds, and swift fox.

Western High Plains - Southwestern Kansas, southeastern Colorado, much of the Oklahoma panhandle, and portions of the Texas panhandle north and south of Amarillo fall within this Omemick ecoregion. Much of this area slopes gently to the east, with elevations ranging from 4,400 feet ngvd to 2,800 feet ngvd. Shortgrass prairie dominates the natural communities of this ecoregion, with playa lakes occurring throughout. Average annual precipitation is about 20 inches. Optima NWR and Buffalo Lake NWR occur in the Western High Plains.

Large areas of the ecoregion have been converted to irrigated agriculture, drawing upon the Ogallala aquifer as a water source. In the remaining areas of shortgrass prairie habitat, invasion by honey mesquite has degraded habitat for native wildlife species as well as for livestock grazing. Restoration of playa lakes and surrounding shortgrass prairie habitat in cooperation with partner agencies and landowners is a high priority.

**Central Great Plains**- This ecoregion extends in a broad band from south-central Kansas through western Oklahoma and the northwestern portion of the body of Texas, sloping from 2,000 feet ngvd in the west to about 1,000 feet ngvd in the east. The area consists of rolling plains bisected by most of the major east-west flowing rivers of the Arkansas/Red Rivers Ecosystem. Annual precipitation averages about 27 inches. Native vegetative communities are dominated by midto tallgrass prairie, with riparian forest of varying widths occurring within the floodplains of the major streams. A notable geographic feature of this ecoregion is the Wichita Mountains of southwestern Oklahoma. Quivira NWR, Salt Plains NWR and Wichita Mountains NWR are found in this ecoregion. In addition, Chevenne Bottoms Wildlife Management Area, one of two Internationally recognized Ramsar wetland sites located in the Ark/Red, is located in the northern part of the Central Great Plains ecoregion.

Cultivated agriculture and livestock grazing have altered nearly all of the natural communities of this Ark/Red ecoregion. Invasion of much of the remaining native grasslands by eastern red cedar has appreciably decreased its wildlife resource and grazing value. Opportunities exist to improve grazing regimes and restore native grasslands through a variety of Federal, State and local programs and initiatives.

Flint Hills - Within the Arkansas/Red Rivers Ecosystem the Flint Hills ecoregion extends in a roughly 30-mile wide band from north-central Oklahoma northward to the northern Arkansas/Red Rivers Ecosystem boundary in Kansas. Precipitation averages up to 40 inches annually in this ecoregion. The limestone derived soils support a native tallgrass prairie community, which is probably the most intact of any of the ecoregions in the Arkansas/Red Rivers Ecosystem. Flint Hills NWR occurs in the northern portion of this ecoregion.

Threats to important fish and wildlife resources within this ecoregion include construction and operation of stream impoundments, livestock grazing and further fragmentation of the tallgrass prairie ecosystem by transportation, utility and municipal development. Opportunities exist to improve grazing regimes on private lands, and to work with Federal and State agencies and private organizations, such as The Nature Conservancy and Sutton Avian Research Center to gain more information to better manage declining resources such as grassland birds within the Flint Hills and other ecoregions.

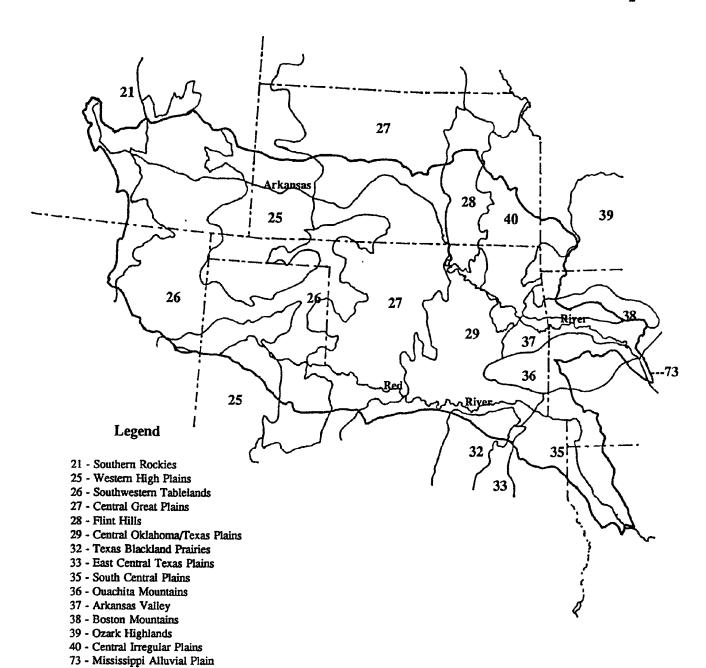
Central Oklahoma/Texas Plains - This ecoregion is found from north-central Oklahoma to southern Oklahoma, and includes much of the Red River drainage in northern Texas. The overall slope is to the southeast, from 1,200 feet ngvd in the north to 600 feet ngvd along the Red River. Average annual precipitation is about 40 inches. The natural vegetation consists of a mixture of post oak-blackjack oak forest and savannah and tallgrass prairie communities. The topography is generally rolling to hilly, with the Arbuckle Mountains of south-central Oklahoma forming a distinct feature of this ecoregion. Deep Fork NWR, Tishomingo NWR, Hagerman NWR, Little River NWR, and Tishomingo NFH occur within this ecoregion.

The majority of this ecoregion has been fragmented into relatively small private ownerships, making management of key biological components difficult. The opportunities that exist for management of important fish and wildlife resources center on the few larger public holdings and smaller private ownerships where cooperative projects designed to protect or restore wetland, prairie and savannah habitats can be implemented.

**Texas Black Prairies** - The northern portion of this ecoregion extends into the Arkansas/Red Rivers Ecosystem in northeastern Texas. The natural communities are dominated by tallgrass prairies, although the vast majority have been converted to cultivated agriculture. The topography is generally level to gently rolling and averages about 600 feet ngvd. Opportunities for cooperative restoration of wetland and native prairie habitat exist on individual private land holdings.

East Central Texas Plains - A very small portion of this ecoregion occurs in the Arkansas/Red Rivers Ecosystem just east of the Texas Black Prairies. The natural communities of this ecoregion are similar to those of the southeastern part of the Central Oklahoma/Texas Plains, with post oak-blackjack oak and tallgrass prairie species predominating. Management opportunities here are similar to those in that ecoregion through cooperative efforts with private landowners.

Central Irregular Plains - Large portions of northeastern Oklahoma and southeastern Kansas are included in this ecoregion. Precipitation averages about 40 inches annually. The predominant natural community is tallgrass prairie. Low rolling hills dominant the landscape, which slopes gently to the southeast. Some post oak-blackjack forest and cave habitats also occur in this ecoregion, largely in areas of limestone outcrops and locations with thinner soils. The Arkansas River bisects the southern portion of this ecoregion, with the Neosho River and its tributaries draining the majority of the area.



Arkansas/Red Rivers Ecosystem - Omernick Ecoregions<sup>1</sup>

Much of this ecoregion has been converted to cultivated agriculture and introduced grassland pasture. Various development activities also have resulted in habitat fragmentation in additional areas. Conservation and restoration of wetlands and native prairies are possible on private lands throughout the ecoregion on a relatively small scale through Service programs and partnerships with public and private cooperators.

**Ozark Highlands/Boston Mountains** - These ecoregions extend into northeastern Oklahoma and northwestern Arkansas, with topography consisting of rugged hills and low mountains bisected by numerous streams. The highest elevations reach above 1,500 feet ngvd, with the general slope of the area to the southwest, and drainage primarily to the Illinois and Neosho rivers. Annual precipitation averages over 42 inches. The natural communities of this ecoregion are dominated by a western extension of the oak-hickory forest. More mesic floodplain forests occur along the major streams of the region. An additional dominant feature of these ecoregions is the extensive network of cave habitats formed in the underlying limestone parent material. Numerous rare, endangered and endemic fish and wildlife species are associated with and dependent upon these habitats. The Ozark Plateau NWR, Logan Cave NWR and Neosho NFH are located within these ecoregions.

Opportunities exist to work with private landowners to manage various biological components of these ecoregions. Special emphasis is given to formation of partnerships with private landowners for protection and management of cave resources within these ecoregions.

Arkansas Valley - The lower portion of the Arkansas River Valley from the confluence with the Neosho River downstream to eastern Arkansas form this ecoregion. Annual precipitation here averages over 45 inches. In addition to the river floodplain, this ecoregion also includes several isolated hills, including the Sans Bois Mountains in Oklahoma which rise over 1,200 feet above the surrounding floodplain. Dominant natural vegetation of the Arkansas River floodplain includes forests of oak, elm and hackberry, with well-developed understories. Sequoyah NWR and Holla Bend NWR are located in this ecoregion. Natural communities of the isolated hills are typical of the Ozark Highlands/Boston Mountains and Central Oklahoma/ Texas Plains.

The natural communities of this ecoregion have been significantly altered by timber harvesting, cultivated agriculture, and development of the McClellan-Kerr Arkansas River Navigation System. The series of locks, dams and reservoirs associated with the latter have inundated vast areas of this ecoregion, and resulted in additional fish and wildlife resource impacts from secondary development activities. Opportunities exist to work with other Federal and State agencies and private landowners to conserve and restore wetland and forested habitats in this ecoregion.

**Ouachita Mountains** - This ecoregion is located in southeastern Oklahoma and southwestern Arkansas. Elevations vary from nearly 3,000 feet ngvd to about 700 feet ngvd. Annual precipitation in this ecoregion approaches 60 inches annually in some locations. The dominant vegetation of the natural communities include shortleaf pine savannah with an understory of tall grasses. Oak-hickory forest communities

are found in more mesic north-facing slopes and in ravines. In addition bottomland hardwood forests occur in the floodplains of the larger streams draining this ecoregion, including the Kiamichi, Glover, Cossatot, and Little rivers.

Significant impacts to the natural communities of this ecoregion are largely associated with commercial forest management and conversion to other uses, such as agriculture and reservoir impoundments. Large areas of the Ouachitas have been clear-cut and converted to loblolly pine plantations, with significant effects on sensitive species such as the red-cockaded woodpecker and leopard darter. Distinct opportunities exist to coordinate with other Federal and State agencies and large corporate landowners in this ecoregion to restore pine savannah, floodplain forest and stream habitat. A proposed large-scale land exchange between the Weyerhauser Corporation and U.S. Forest Service potentially can provide considerable opportunity for such cooperative recovery efforts.

South Central Plains - Portions of southeastern Oklahoma, Southwestern Arkansas, northeastern Texas, and northwestern Louisiana drained by the Red River make up this ecoregion. Precipitation in this ecoregion averages over 45 inches annually. Dominant natural communities consist of moist upland forests of gums and oaks, as well as true bottomland hardwood forests along streams and rivers. Stands of loblolly pine also occur in the more mesic upland sites. The Little River and Cossatot NWR's and Natchitoches NFH are located in this ecoregion, as well as Caddo Lake, one of two Ramsar wetland sites found in the ecosystem.

Major threats to the biological resources of the South Central Plains include drainage of floodplain wetlands for agricultural and forestry management purposes, stream channelization for navigation and other related developments, and clearing of forested habitats. Despite the many threats to the fish and wildlife resources of this ecoregion, many opportunities also exist to restore wetland and forested habitats in cooperation with Federal and State agencies, and with private landowners.

**Mississippi Alluvial Plain** - A very small part of this ecoregion enters the Ark/Red along the Arkansas River in eastern Arkansas. This area experiences about 50 inches of precipitation annually. The natural vegetation of this ecoregion was dominated by bottomland hardwood forest species, although the vast majority of the area has been converted to cultivated Agriculture.

In cooperation with other agencies and individual landowners, there is a great opportunity to restore wetland and forested habitats to the Mississippi Alluvial Plain.

**Big Rivers** - While not defined by Omemick as an ecoregion, due to the importance of the Big Rivers within the Arkansas/ Red Rivers Ecosystem to management of important fish and wildlife resources, the river beds and associated riparian zones of the following streams are included within a separate ecoregion: Arkansas, Red, Cimarron, Beaver/North Canadian, Canadian, Washita, Deep Fork, and Neosho rivers. A similar characteristic of the natural habitat of all of these rivers is the presence of a shifting alluvial substrate which is periodically scoured of vegetation and formed into gravel and sandbar habitat and braided stream habitat by recurring flood events. Sandhill cranes, Interior least terns, waterfowl, bald eagles, shorebirds, numerous other migratory and resident bird

species, and a distinct assemblage of fish and other aquatic species depend upon these habitats for roosting, nesting, spawning, and feeding habitat.

Much of the original habitat provided by the Big Rivers ecoregion has been lost to reservoir inundation, channelization, urbanization, water depletion, and other human induced impacts. Opportunities exist, in cooperation with land and water management agencies, to restore some degree of the habitat value provided by this riverine habitat for important fish and wildlife resources.

# Objectives, Strategies and Action Items A. Water Conservation Objective 1. Water Quantity Maintenance and Improvement

With partners, and under the constraints of State primacy in matters concerning water allocation, the Service will seek methods to facilitate the conservation of water resources for the management of important fish and wildlife species and habitats, with emphasis on areas downstream of Federal water management facilities. Efforts will concentrate on the maintenance of instream flows and groundwater resources to support native flora and fauna. Maintenance and development of an adequate water supply for wetlands management on existing Service lands and partners' projects also will be emphasized. Specific areas of concern include instream flows, springs, caves, and groundwater and alluvial aquifers.

## Strategy 1. Facilitate adequate stream flows for conservation of fish and wildlife resources.

- A. Participate in water needs assessments to inventory water resources in the Arkansas/Red Rivers Ecosystem and provide background on available water resources.
- B. Participate in stream compact commissions and similar organizations to better understand and influence water resources allocation in the Ark/Red.
- C. Determine recommended stream flows regimes for major rivers and their tributaries within the Ark/Red; emphasize flow needs downstream of federally-controlled facilities.
- D. Identify principal water quantity management authorities and their user groups in the Ark/Red Ecosystem.
- E. Maintain adequate system flows in the Arkansas/Red Rivers Ecosystem by protecting, restoring, and enhancing riparian/floodplain wetlands as natural water storage and release areas.
- F. Obtain ready access to discharge and water level records via Internet and CD-ROM technology.

## Strategy 2. Facilitate conservation of groundwater resources.

- A. Identify recharge and outflow areas for the major aquifers of the Ark/Red.
- Identify conservation methods to maintain and restore groundwater levels.

## Strategy 3. Facilitate adequate water supplies for wetland management.

A. With partners, identify water resources essential to management of existing wetland habitats, and restoration of degraded wetland habitats, both on and off Service lands.

## Objective 2. Water Quality Maintenance and Improvement

With partners and stakeholders, assure that Federal and State water quality standards are established and applied in a manner that protects and enhances all aquatic resources. These strategies and actions will promote restoration of focus species and habitats while contributing to overall biodiversity conservation in the Ark/Red.

## Strategy 1. Maintain and improve surface water quality for conservation of fish and wildlife resources.

- A. Cooperate with Federal/State agriculture agencies to improve non-point source water quality in Ark/Red streams.
- B. Increase use of the Partners for Fish and Wildlife Program (PFW) and other available programs to enhance riparian wetlands on private lands as a method of improving stream water quality.
- C. Assure adequate monitoring of contaminant effects on and off Service lands within the Ark/Red.
- D. Assure adequate treatment of any effluents generated on or leaving Service lands or facilities.
- E. Protect/restore riparian habitat on Service lands as an aid to water quality improvement.
- F. Demonstrate the use of constructed and restored wetlands for water quality improvement.
- G. Establish upland vegetated buffers around important wetland habitats to reduce sedimentation and contaminant/nutrient inputs.
- H. Determine water quality impacts of confined animal feeding operations (i.e., CAFO'S) in the Ark/Red.
- Work with State and Federal agencies to strengthen water quality standards, discharge limits and use designations of aquatic and wetland resources throughout the Ark/Red.
- J. Participate in contaminant contingency planning and establish a Service/partner response team to protect and restore trust resources.
- K. Identify principal water quality-related authorities and potential partners in the Ark/Red.
- L. Identify and prioritize areas of the Arkansas/Red Rivers Ecosystem where water quality does not meet Federal and State water quality standards or otherwise impairs support for native flora and fauna.
- M. Use Service statutory authorities, in conjunction with partners, to ensure that water quality standards are met to protect native flora and fauna.
- N. Use Service authorities under Superfund to protect and restore native species and habitats in the Arkansas/Red Rivers Ecosystem, with emphasis on early involvement.
- Use Service authorities under ESA, MBTA, Refuge
   Administration Act, Oil Pollution Act, and other statutes to
   ensure protection/restoration for native species and
   habitats affected by oil and gas operations.

## Strategy 2. Maintain and improve groundwater quality for conservation of fish and wildlife resources.

A. Conduct or facilitate water quality monitoring of groundwater resources related to important fish and wildlife resources of the Ark/Red.

## B. Species and Habitat

## Objective 1. Focus Species Conservation and Restoration

The Arkansas River and its tributaries drain portions of seven states. As a result of the large area contained within the ecosystem, an enormous number of species occupy its diverse habitats. Identified focus species groups include migratory birds, federally-listed, proposed, candidate, and species of concern, as well as interjurisdictional fisheries, and non-indigenous species. Some non-indigenous species are perceived as beneficial and desired while others are considered harmful. Even though this objective treats the needs of individual or groups of species, the majority of action items identified seek to conserve, restore or enhance the habitats upon which these species depend.

#### Strategy 1. Conserve and restore migratory birds

- A. Increase aerial surveillance for enforcement of illegal take of migratory birds.
- B. Continue and increase raptor electrocution enforcement.
- C. Continue investigation of oilfield and chemical hazards causing migratory bird mortality.
- Conduct and facilitate research related to diseases of migratory birds.
- E. Improve important habitat on NWR's for migratory birds.
- F. Ecological Services and Law Enforcement to cooperate to develop case to prosecute take of habitat (i.e., under MBTA).
- G. Increase LE budget for migratory bird enforcement in the Ark/Red.
- H. Conduct and facilitate investigations to identify neotropical bird species use of Ark/Red NWR'S.
- Use Service authorities under the Clean Water Act (Section 404), Fish and Wildlife Coordination Act, Migratory Bird Treaty Act, Endangered Species Act, and Bald and Golden Eagle Protection Act to ensure protection/restoration of migratory birds on and off Service lands.

## Strategy 2. Conserve and restore interjurisdictional fisheries.

- A. Perform status surveys for listed, rare and declining aquatic interjurisdictional species.
- B. Propagate and restore listed, rare and declining aquatic interjurisdictional species to their native ranges within the Ark/Red.
- With partners, facilitate and conduct assessments of the aquatic resources in Ark/Red.
- D. Conserve and restore interjurisdictional fishery resources on Service lands throughout the Ark/Red.

## Strategy 3. Conserve and recover listed, proposed, candidate, and species of concern.

- A. Develop a species list with known ranges for all vertebrate species within the Arkansas/Red Rivers Ecosystem.
- B. Increase emphasis on LE activities to protect essential wintering and nesting areas for endangered species.
- C. Protect and restore the diversity and integrity of important aquatic, wetland and terrestrial habitats within the Ark/ Red for listed, proposed, candidate, and species of concern.
- D. Implement priority recovery tasks for all listed species within the Ark/Red.
- E. Conduct and facilitate investigations related to prioritized species of concern.
- F. Assess, develop and utilize capability at NFH's to hold and possibly propagate native mussels and other declining aquatic species.

- G. Continue to develop MOU's with other agencies for conservation of species of concern.
- H. Maintain ongoing surveys and monitoring efforts for listed, proposed, candidate, and species of concern.
- Conduct baseline survey for 18 imperiled fish species in Ark/Red.
- J. Prioritize recovery efforts among 0 listed, candidate and species of concern within the Ark/Red in order to efficiency manage limited funds and recovery opportunities.
- K. Develop BMP's for listed, candidate and species of concern for use by Ark/Red landowners; facilitate HCP's and Safe Harbor agreements.

#### Strategy 4. Management of non-indigenous species

- A. Monitor spread of zebra mussels throughout the Ark/Red.
- B. Coordinate with State contacts on non-indigenous species issues and participate in existing multi-agency teams addressing non-indigenous species.
- C. Provide information to the public explaining the hazards of introductions of non-indigenous species, and encourage control methods.

## Objective 2. Conserve and Restore Focus Habitats

The Ark/Red contains a tremendous variety of important habitats. Many are under threat due to human alterations and developments such as urban and agricultural expansions, forestry practices, and cave exploration and development. Habitats of significant importance which are under threat include wetlands, streams (including Big Rivers) and floodplain forests (including bottomland hardwoods), native grasslands, upland forests and cave systems.

## Strategy 1. Conserve and restore wetland and bottomland hardwood habitats.

- A. Establish an organized protection plan and funding base for important wetland and bottomland hardwood habitats throughout the Ark/Red.
- B. Acquire wetlands/bottomland hardwoods with Duck Stamp/LWCF on suitable sites throughout the Ark/Red.
- C. Restore wetlands/bottomland hardwoods on suitable sites throughout the Ark/Red, on and off Service lands.
- D. Monitor representative aquatic and wetland habitats for data base development.
- E. Construct moist soil units on NWR's throughout the Ark/Red.
- F. Acquire and utilize tree planters and related equipment at field stations throughout the Ark/Red.
- G. Cooperate with agency partners and landowners in implementing forestry BMP'S, especially in bottomland hardwood habitat.
- H. Encourage forest product companies to insure reforestation of private lands following timber harvest, especially in bottomland hardwoods.
- With partners, accomplish wetland delineation per national Memorandum of Understanding among DOI, DOD, USDA, and EPA.
- J. Identify and prioritize bottomland hardwood and wetland habitats in the Arkansas/Red Rivers Ecosystem.
- K. Utilize the PFW to accomplish habitat restoration projects for priority areas, habitats, and target species.
- L. Meet Service responsibilities for ensuring mitigation in the Arkansas/Red Rivers Ecosystem to reduce habitat and species impacts caused by human development. Pursue innovative partnership opportunities to complete priority mitigation projects, including use of the mitigation banking concept.

- M. Complete Congressionally mandated management planning and data collection on NWR's throughout the Ark/Red.
- N. Conduct and facilitate investigations designed to identify optimum management procedures for bottomland hardwoods and wetlands throughout the Ark/Red.

#### Strategy 2. Conserve and restore Big River habitats.

- A. Conserve and restore the aquatic diversity of Ark/Red Big Rivers.
- B. Conserve and restore sandbar habitat in Ark/Red Big Rivers.
- C. Conserve and restore backwater and oxbow habitats associated with Ark/Red Big Rivers.

## Strategy 3. Conserve and restore prairie stream and riparian habitats.

A. Conserve and restore the aquatic diversity of prairie stream and riparian habitats.

#### Strategy 4. Conserve cave systems.

- Control human access to important NWR and other public cave habitats throughout the Ark/Red.
- B. Work with partners via PFW to cooperatively gate caves on private lands to protect cave habitat and species.

#### Strategy 5. Conserve and restore native grassland habitats.

- A. Conduct and facilitate inventories, studies, and assessments on prairie species (i.e., flora and fauna) within Ark/Red.
- B. Determine cause and effect of decline of prairie species (emphasis on migratory birds and species of concern).
- C. Establish cooperative partnerships to conserve and restore native grasslands and savannahs on private lands throughout the Ark/Red.
- D. Conserve and restore NWR native grasslands throughout the ARRE.
- E. Conduct needed research activities on NWR's relative to management of native grassland species and systems.
- F. Develop management plans to protect shortgrass prairie.

## Strategy 6. Conserve and restore native upland forest and savannah habitats.

A. Cooperate with agency partners and landowners in implementing forestry BMP's on private lands

## C. Quality of Human Life Objective 1. Increase Public Outreach Efforts Relative to Service Programs

Conservation of our wildlife heritage can only be accomplished by increasing public knowledge of the related problems and opportunities through environmental education, exhibits, pamphlets, and other means.

#### Strategy 1. Increase public awareness of relationship between fish and wildlife resource conservation and quality of human life.

- A. Establish an ecosystem-wide outreach position for the Ark/Red.
- B. In consultation with partners, develop a cross-program, ecosystem-wide public outreach strategy addressing major habitat-related problems, threats and opportunities.
- C. Increase staffing for outreach personnel at Ark/Red field stations.
- D. Develop a media symbol for the Ark/Red.
- E. Restore and enhance wetlands on private lands and establish outdoor classrooms throughout the Ark/Red.
- F. Develop an ecosystem-specific vision statement for the Ark/Red associated with the media symbol, logo, displays and other outreach material.
- G. Develop an Ark/Red newsletter.
- H. Develop traveling display on Biodiversity and general Biological Information concerning the Ark/Red.
- I. Expand the existing database for media contacts to include all of the Ark/Red.
- J. Develop posters: Plight of the Prairies FY97, Bottomland Hardwoods - FY98.
- K. Develop public service announcements (PSA) on Biodiversity and Endangered Species in Ark/Red. Fund airtime (television and radio) for PSA'S. Increase print media distribution (newspapers, magazines, etc.) for PSA'S.
- L. Provide information booths at International Airports within the Ark/Red on biodiversity and import/export regulations.
- M. Develop/purchase school book covers promoting the ecosystem approach to managing fish and wildlife resources.
- N. Establish study/outreach centers at Ark/Red NWR's and NFH's for focus species and habitats.
- O. Support National Fishing Week and other outreach efforts by sponsoring annual fishing clinics, derbies, and develop programs for target groups.
- P. Coordinate with the State fish and wildlife resource agencies in development of environmental education center and other outreach facilities.
- Q. Construct and staff needed visitor centers, environmental education centers, and other interpretive resources at Ark/ Red NFH's and NWR'S.
- R. Develop habitat and species-specific endangered species regulations information for distribution to private landowners within the Ark/Red.
- S. Purchase biodiversity display from Smithsonian Institution.
- T. Explore possibility of obtaining educational media relating to biodiversity from television science series Bill Nye -"The Science, Guy."
- U. Develop demonstration area (possibly at a NWR) for "Backyard Habitat" plantings.
- V Develop curriculum/classroom projects relating to Ark/ Red issues.

- W. Develop an identification brochure for selected Ark/Red species to increase public awareness, and as an aid to increase monitoring efforts, and to help establish status and trends.
- X. Encourage resource agencies to conduct environmental education programs in the public schools.
- Encourage corporate support of environmental education programs in the public schools.
- Z. Identify partners and resources available to cooperatively educate target audiences (i.e., "publics") in the Ark/Red.
- AA. Develop professional outreach efforts to inform the general public and potential partners of ecosystem management principles and priorities (e.g. partnerships, bottom-up approach, ongoing and long-term effort) in the Service.
- BB. Increase public awareness of hunting and fish opportunities as essential elements of good ecosystem management.
- CC. Increase public awareness of nontraditional resource opportunities as valued inputs to ecosystem management.
- DD. Increase public awareness of people as an important component and an important concern in the Arkansas/Red Rivers Ecosystem.
- EE. Develop educational programs related to urban wildlifehuman conflict awareness and resolution.

## Objective 2. Improve Outdoor Recreational Opportunities

There is an increased demand for outdoor recreational activities with the expanding human population in the Ark/Red Ecosystem. Popular activities include bird watching, fishing, hiking, and hunting, among others.

- Strategy 1. Provide recreational opportunities to increase public enjoyment and awareness of relationships between fish and wildlife resource conservation and quality of human life.
- Assist in the management of recreational fishes and related habitats (on federal and trust lands) within the Ark/Red.
- B. Develop recreation plans for Ark/Red NWR's and NFH'S, where appropriate.
- C. Encourage other agencies, such as the Corps of Engineers and State parks departments, to emphasize fish and wildlife resource-related outdoor recreation on lands under their jurisdiction.
- D. Identify partners involved in traditional and non-traditional recreational programs within the Arkansas/Red Rivers Ecosystem.
- E. Identify partners and areas where sustainable recreational opportunities can be enhanced without impacts on natural resources in the Arkansas/Red Rivers Ecosystem.
- F. Maintain traditional hunting and fishing programs (e.g., Pathways to Fishing, National Recreational Fishing Policy, Refuge hunting and fishing) that provide direct public access and enjoyment of natural resources and promote public awareness and participation in ecosystem concepts.
- G. Develop non-traditional fish and wildlife management programs that provide direct public access and enjoyment of natural resources and promote public awareness and participation in ecosystem concepts/ programs.
- H. Promote urban and youth fish and wildlife programs to increase ecosystem awareness and participation.

#### Summary

This Arkansas/Red Rivers Ecosystem Plan was designed as a communication tool to alert decision makers within the Service, as well as partners, to the resources that occur here, and the priorities established by the Ecosystem Team for management of Trust resources. The Plan will be updated periodically as resource management needs and opportunities evolve. The key to successful implementation of the Plan is involvement of partners from Federal, State and local governments, and the private sector, especially landowners. To this end, the Ark/Red Team dedicates this Plan to the Trust resources and people we serve.

## Appendix H. Flint Hills NWR Key Legislation and Policies

**Antiquities Act (1906):** Authorizes the scientific investigation of antiquities on Federal land and provides penalties for unauthorized removal of objects taken or collected without a permit.

**Migratory Bird Treaty Act (1918):** Designates the protection of migratory birds as a Federal responsibility. This Act enables the setting of seasons, and other regulations including the closing of areas, Federal or non-Federal, to the hunting of migratory birds.

**Migratory Bird Conservation Act (1929):** Establishes procedures for acquisition by purchase, rental, or gift of areas approved by the Migratory Bird Conservation Commission.

**Migratory Bird Hunting and Conservation Stamp Act (1934):** Authorized the opening of part of a refuge to waterfowl hunting.

**Fish and Wildlife Act (1956):** Established a comprehensive national fish and wildlife policy and broadened the authority for acquisition and development of refuges.

**Fish and Wildlife Coordination Act (1958):** Allows the Fish and Wildlife Service to enter into agreements with private landowners for wildlife management purposes.

**Refuge Recreation Act (1962):** Allows the use of refuges for recreation when such uses are compatible with the refuge's primary purposes and when sufficient funds are available to manage the uses.

**Land and Water Conservation Fund Act (1965):** Uses the receipts from the sale of surplus Federal land, outer continental shelf oil and gas sales, and other sources for land acquisition under several authorities.

National Wildlife Refuge System Administration Act of 1966 as amended by the National Wildlife Refuge System Improvement Act of 1997, 16 U.S.C. 668dd-668ee. (Refuge Administration Act): Defines the National Wildlife Refuge System and authorizes the Secretary to permit any use of a refuge provided such use is compatible with the major purposes for which the refuge was established. The Refuge Improvement Act clearly defines a unifying mission for the Refuge System; establishes the legitimacy and appropriateness of the six priority public uses (hunting, fishing, wildlife observation and photography, or environmental education and interpretation); establishes a formal process for determining compatibility; established the responsibilities of the Secretary of Interior for managing and protecting the System; and requires a Comprehensive Conservation Plan for each refuge by the year 2012. This Act amended portions of the Refuge Recreation Act and National Wildlife Refuge System Administration Act of 1966.

## **National Historic Preservation Act (1966) as amended:** Establishes as policy that the Federal Government is to provide leadership in the preservation of the nation's

**Architectural Barriers Act (1968):** Requires federally owned, leased, or funded buildings and facilities to be accessible to persons with disabilities.

prehistoric and historic resources.

**National Environmental Policy Act (1969):** Requires the disclosure of the environmental impacts of any major Federal action significantly affecting the quality of the human environment.

**Endangered Species Act (1973):** Requires all Federal agencies to carry out programs for the conservation of endangered and threatened species.

**Rehabilitation Act (1973):** Requires programmatic accessibility in addition to physical accessibility for all facilities and programs funded by the Federal government to ensure that anybody can participate in any program.

## **Archaeological and Historic Preservation Act (1974):** Directs the preservation of historic and archaeological data in

Directs the preservation of historic and archaeological data in Federal construction projects.

**Clean Water Act (1977):** Requires consultation with the Corps of Engineers (404 permits) for major wetland modifications.

**Executive Order 11988 (1977):** Each Federal agency shall provide leadership and take action to reduce the risk of flood loss and minimize the impact of floods on human safety, and preserve the natural and beneficial values served by the floodplains.

**American Indian Religious Freedom Act (1978):** Directs agencies to consult with native traditional religious leaders to determine appropriate policy changes necessary to protect and preserve Native American religious cultural rights and practices.

**Archaeological Resources Protection Act (1979) as amended:** Protects materials of archaeological interest from unauthorized removal or destruction and requires Federal managers to develop plans and schedules to locate archaeological resources.

**Emergency Wetlands Resources Act (1986):** The purpose of the Act is "To promote the conservation of migratory waterfowl and to offset or prevent the serious loss of wetlands by the acquisition of wetlands and other essential habitat, and for other purposes."

**Federal Noxious Weed Act (1990):** Requires the use of integrated management systems to control or contain undesirable plant species; and an interdisciplinary approach with the cooperation of other Federal and State agencies.

Native American Graves Protection and Repatriation Act (1990): Requires Federal agencies and museums to inventory, determine ownership of, and repatriate cultural items under their control or possession.

**Americans With Disabilities Act (1992):** Prohibits discrimination in public accommodations and services.

**Executive Order 12996 Management and General Public Use of the National Wildlife Refuge System (1996):** Defines the mission, purpose, and priority public uses of the National Wildlife Refuge System. It also presents four principles to guide management of the System.

**Executive Order 13007 Indian Sacred Sites (1996):** Directs Federal land management agencies to accommodate access to and ceremonial use of Indian sacred sites by Indian religious practitioners, avoid adversely affecting the physical integrity of such sacred sites, and where appropriate, maintain the confidentiality of sacred sites.

# Appendix I. Flint Hills NWR Cooperative Agreements



UNITED STATES

DEPARTMENT OF THE INTERIOR

FISH AND WILDLIFE SERVICE BUREAU OF SPORT FISHERIES AND WILDLIFE WASHINGTON, D.C. 20240 DSS\_Cops to

ADDRESS ONLY THE DIRECTOR, GREAU OF SPORT FISHERIES

Codiery

SEP 1 1555

Lt. Comercal Million F. Coesidy Chief of Ingineers Compo of Ingineers Ispartment of the Amy Vashington, D. C. 20315 LA-Cooperation
Corps of Engineers - Kansas
John Redmond Dan and
Reservoir Project- Kansas
LA- Kansas
Flint Hills

Dear Comoral Cocolôg:

Reference is made to Mr. Charry H. Nyero' letter of August 11, transmitting three copies of the executed Comparative Agreement for the John Referant Dam and Reservoir Project, Kansas.

This Cosperative Agreement is designed to implement the General Planagueval by the Director, Monous Forcity, Planaud Gene Consistion on March 11, 1965; by the Secretary of the Army on June 24, 1965; and by the Secretary of the Army on June 24, 1965; and by the Secretary of the Interior, on August 19, 1969. The area of approximately 18,569.77 acres will be managed by this Europe as a national tildliff recipre.

This Agreement has been executed on behalf of the Bureau of Sport Picherics and Vildis's end we are returning two copies on requested. One copy is being retained by this Durens.

We appreciate your efforts in making this land muthable to the farcan for management for the actional migratury bird resource. Our field people will work with your District Cifics in implementing the refuge program.

Sincerely yours,

(Sgd) A. V. Tunison

fating Phroceur

Enclosures 2

E/2 p/s 15540 New Mexico W/c Agreement W/o Exhibit

E/2 p/s 15540 New Release AT Time AnanopeiAle

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SEP 6 1966

OFFICE OF THE

#### DEPAREMENT OF THE ARMY Washington, D.C.

1 1 AUG 1988

Director, Bureau of Sport Fisheries and Wildlife Department of the Interior Washington, D. C.

#### Dear Sir:

Reference is made to the General Flan for Use of Project Land and Water Areas for Wildliffe Conservation and Management within the John Redmond Dam and Reservoir Project, Knasas, approved by the Director, Kansas Forestry, Fish and Game Commission on 11 March 1965, by the Secretary of Army on 25 June 1965, and by the Secretary of Interior on 19 August 1965.

Inclosed is a proposed Cooperative Agreement designed to implement the said General Plan by making available to the Bureau of Sport Fisheries and Wildlife, Department of the Interior, approximately 18,545.71 acres of land and water at the said project for wildlife conservation purposes. The approval of the Acting Regional Director, Bureau of Sport Fisheries and Wildlife, Albuquerque, New Moxico, dated 12 May 1966, is inclosed (Incl 2). The proposed agreement has been executed in triplicate on behalf of the Department of the Anny. It is requested that, if satisfactory, the proposed Cooperative Agreement be executed in triplicate on behalf of the Department of Interior and that two executed copies be returned to this department. The remaining copy is intended for the files of your department.

Sincerely,

(Signed)

2 Incls
1. Cooperative
Agreement (trip)
2. Cy 1tr 12 May 1966

Sherry B. Myers
Deputy Director
Mil Const and Real
Property, OASA(I&L)

# COOPERATIVE AGREEMENT FINALLY THE DEPARTMENT OF THE AFRICA AND THE DEPARTMENT OF THE DEPERTUR BUREAU OF SPORT FISHERING AND WILDLIFE

WHIFEAS, the United States, through the Department of the Army, has acquired certain lands in few (minerals subordinated) for the John Redmond Dam and Reservoir Project; and

WHIMMAS, pursuant to the authority contained in Section 3 of the Fish and Wildlife Coordination Act (48 Stat. 401, as amended; 16 U.S.C. 661 et sec.), there has been formulated a General Plan for fish and wildlife management in the John Redmond Dam and Reservoir Project, and said Plan has been approved by the Secretary of the Army, the Secretary of the Interior, and the head of the agency of the State of Kansas expressing administration of wildlife resources within the State:

NOW THE WEIGHT, in accordance with Section 4 of the Act of Congress approved 22 December 1944, as amended (76 Stat. 1195; 16 U.S.C. 460d), and the eforesaid Fish and Wildlife Coordination Act and General Plan, the parties hereto enter into this Cooperative Agreement.

THE DEPARTMENT OF THE ARMY hereby makes available to the Bureau the land and water areas of the John Redmond Dam and Reservoir Project as shown substantially in red on the attached drawing numbered JR-O L/2 and labeled Exhibit "A" and as described in Exhibit "B". for the purpose of development, conservation and management or wildlife resources thereon in accordance with said General Plan. Said exhibits are attached hereto and made a part hereof. This Cooperative Agreement shall be subject to the provisions and conditions of the said General Plan and to the following additional conditions:

1. The Department of the Army reserves all rights, in and to the lands above described, which are not herein specifically granted, and the right to use existing reads as a means of ingress and egress to and from the John Kidmond Passervoir, the Strawn, Hartford and Labo remps and to any areas which the Department of the Army administers. In those cases where no reads exist, the Department of the Army reserves the right to designate, construct, maintain, and use reads or routes

across said lands. No part of the foregoing shall be construed as a commitment by the Department of the Army to construct, improve, or maintain any road or route.

- 2. The use and occupation of the said premises shall be without cost or expense to the Department of the Army, under the general supervision of the District Engineer, Corps of Engineers, Tulsa District, 616 South Boston Avenue, Tulsa, Oklahoma, hereinafter referred to as the "District Engineer", and subject also to such rules and regulations in the interest of flood control as he may from time to time prescribe,
- 3. That the Bureau shall, subject to the availability of funds for this purpose, correct any damage to the land and water areas included in this agreement which results as an incident to the use of said areas by the Bureau.
- 4. That the use of the land and water areas for wildlife conservation and management shall be subject at all times to occupation and use by the Department of the Army for all primary purposes of the project. The District Engineer shall give notice to the Bureau prior to conducting any activities on the premises covered by this agreement which may substantially affect the wildlife conservation and management program.
- 5. That it is understood and agreed that the ownership of the United States in the area described in Exhibit "B" is subject to certain outstanding rights in third perties, such as easements for public roads and highways, access roads, pipelines, transmission lines, livestock: watering locations and similar matters. It is therefore agreed that the uses and administration of the area described herein shall be subject to all such existing rights and to subsequent rights granted in accordance with the procedures prescribed in Condition 8 of this Cooperative Agreement.
- 6. It is understood that the privileges hereby granted do not preclude the necessity of obtaining from the Department of Army permits for work and structures, in, under or over navigable waters as may be required under the provisions of Section 10 of the Act of March 3, 1899 (30 Stat. 1151; 33 U.S.C. 403).
- 7. No additions to or alterations of the premises shall be made without the prior written consent of the said District Engineer.
- 8. That the Department of the Army reserves unto itself the right to grant essements, leases and licenses for any purpose whatsoever.

Any application for easement, lease or license received by the Bureau shall be referred with recommendations to the said District Engineer for processing, Applications for casements, leases and licenses received by the Department of the Army will be coordinated with the Bureau for its recommendations. The Department of the Army will give full consideration to any adverse effect any proposed grant may have upon the wildlife management program prior to the execution of any such tesement, lease or license. (That the Europu, in exercising its Governmental or proprietary functions, may plant and harvest crops, either directly or by service contract or under sharecrop agreements with local farmers, to provide (a) food for wildlife; (b) necessary compensation to farmers under any sharecrop agreement; and (c) a reasonable reserve to allow for a poor erop scason. This reserve, if not needed for wildlife feeding purposes, may be sold by the Bureau and the proceeds from sales used to defray other costs of administering the fish and vildlife program at this project, Furthermore, the lands will not be utilized by the Eurezu for the production of crops or any other purpose solely to produce revenue. Lands within the area available for lease for agricultural, grazing, or other purposes other than the farming and sharecropping activities of the Eureau will be leased by the District Engineer. The Bureau will establish and maintain adequate records regarding its management and farming activities. In the event that the Bureau should derive any net revenue from the management of this land, such revenue shall be paid the District Engineer at the end of each fiscal year.

- 9. That the Bureau assumes all responsibility for any mosquito abatement and/or control program that may be required for the premises.
- 10. That, as of the commonement date of this agreement, an inventory and condition report of all property and improvements of the Department of the Army included in this agreement shall be made by a representative of the Department of the Army and a representative of the Department of the Army and a representative of the Duran to reflect the then present condition of said property. A copy of said inventory and condition report shall be attached hereto as Exhibit "C" and become a part hereof as fully as if originally incorporated herein. Upon the empiration, revocation, or termination of this agreement, a similar inventory and condition report shall be prepared and submitted to the said officer, said inventory and condition report to constitute the basis for settlement by the Duran with said officer for property shown to be lost, damaged or destroyed, any such property to be either replaced or restored to the condition required by Condition 14 hereof, or at the election of the Department of the Army reimburgment made therefor by the Bureau at the then current market value thereof.

- Il. That the Bureau shall administer and maintain the area included in this agreement in accordance with its Master Flan for wildlife development which shall be prepared by the Eureau and submitted to the District Engineer. There shall be included within this plan those areas that are designated for public hunting, for wildlife canctuaries, and for the production of food for wildlife or other purposes; it shall also include the nature, site and plans of proposed construction and improvements, and their estimated costs. The District Engineer shall be informed, prior to the effective date, of any amendment to this Master Plan. Until such time as the Master plan is completed by the Eureau, the District Engineer will be furnished upon request an annual report by the Eureau setting forth operational information. Further, the Eureau will furnish upon request date and other information to the District Engineer relative to Eureau use or public use of the area covered by this agreement.
- 12. What this agreement may be revoked at the discretion of the Escretary of the Army when a national emergency is declared by the President. In the event of failure of the Bureau to observe any of the provisions or conditions set out in this agreement, the District Engineer will so notify the Bureau of the particular violation and the Bureau shall act immediately to correct any such violation. Unless the Bureau shall have so exted within a reasonable time, not to exceed one year, this agreement may be terminated by the logariment of the Army.
- 13. This agreement may be relinquished by the Eureau at any time by giving to the District Engineer at least thirty (30) days' notice in writing.
- 14. If this agreement is relinquished or revoked as provided above, the Bureau shall vecate the said premises, remove all property of the Bureau therefrom, and restore the premises to a condition satisfactory to the said District Engineer, ordinary wear and tear and demage beyond the control of the Bureau excepted, within such time as the Secretary of the Army may designate.

III WIFEELS WELMOF I have hersunto s	et my hand this 9
der of August, 1966, by	direction of the Assistant
Secretary of the Army.	< n
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50000 1931 C	Total Property)
	for can (ma)

Supplemental Agreement No. 1
Cooperative Agreement No.
DA-34-066-CIVENG-67-247
Department of the Interior
Bureau of Sport Fisheries and
Wildlife
John Redmond Dam and Reservoir

SUPPLEMENTAL AGREEMENT

between

THE DEPARTMENT OF THE ARMY

and

THE DEPARTMENT OF THE INTERIOR

BUREAU OF SPORT FISHERIES AND WILDLIFE

THIS SUPPLEMENTAL AGREEMENT, made and entered into by and between the Department of the Army, of the first part, and the Department of the Interior through the Bureau of Sport Fisheries and Wildlife, hereinafter referred to as the Bureau, of the second part:

#### VITNESSETH THAT:

WHEREAS, the Bureau and the Department of the Army entered into Cooperative Agreement No. DA-34-066-CIVENG-67-247 on 9 August 1966 for the purpose of development, conservation, and management of wildlife resources covering 18,545.71 acres, more or less, at John Redmond Dam and Reservoir in Coffey and Lyon Counties, Kansas, as shown on map marked Exhibit A, attached to the Cooperative Agreement.

WHEREAS, it is agreed between the contracting parties hereto that it would be to their mutual benefit to amend the Original Cooperative Agreement to delete approximately 82.50 acres of land, being the Hartford and Strawn public use areas.

NOW, THEREFORE, the parties do hereby amend and supplement the Original Cooperative Agreement in the following respects and none other:

The map attached hereto and marked (Exhibit "A-1") supersedes and is hereby substituted for the map marked Exhibit A and attached to the Original Cooperative Agreement.

Supplemental Agreement No. 1 Cooperative Agreement No. DA-34-066-CIVENG-67-247 John Redmond Dam and Reservoir

IT IS FURTHER UNDERSTOOD AND AGREED that the Cooperative Agreement, as amended, shall in all other respects remain in full force and effect.

IT IS FURTHER AGREED that the effective date of this Supplemental Agreement shall be 1 January 1974.

IN WITHESS WHEREOF, I have hereto set my hand this  $\frac{q^{74}}{day}$  day of MNY 19 74 , by direction of the Assistant Secretary of the Army.

Gordon M. Hobbs
Assistant for Real Property
OASA(ISL)

> DEPARTMENT OF THE INTERIOR BUREAU OF SPORT FISHERIES AND WILDLIFE

(Sgd.) Harvey Willoughby

Deputy Esgional Director

(Title)

3

## MEMORANDUM OF UNDERSTANDING

between

## U.S. FISH and WILDLIFE SERVICE

Flint Hills National Wildlife Refuge

and

## LYON COUNTY FIRE DISTRICT # 5

PO Box 157 Hartford, KS 66854

#### I. PURPOSE

A. This Memorandum of Understanding between the U.S. Fish and Wildlife Service, Flint Hills NWR, hereinafter referred to as the Service, and the Lyon County Fire District # 5, hereinafter referred to as the Fire Department, is hereby entered into for the purpose of providing adequate fire protection and fire suppression within and adjacent to the boundaries of the Flint Hills NWR, located in Lyon and Coffey Counties, Kansas.

## II. AUTHORITY

A. The Fire Protection Act of September 20, 1922 (42 Stat. 857; 16 U.S.C. 594), and the Reciprocal Fire Protection Act of May 27, 1955 (69 Stat. 66, 67; 42 U.S.C. 1856, 1856a and b).

#### III. SCOPE OF WORK

- A. The Fire Department shall:
  - 1. Furnish, at its own expense, firefighting equipment and labor for the suppression of fires on lands within the boundaries of the Flint Hills NWR located in Lyon and Coffey Counties, Kansas. The Fire Department will report any fire discovered on Service lands to the Service as soon as possible upon taking suppression action.
  - 2. Provide storage for a Service 1000 gallon fire tanker truck within the Hartford Volunteer Fire Department (District # 5) fire building for response both within and outside Flint Hills NWR.

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#### B. The Service shall:

- 1. Provide, at its own expense, first response and initial attack with such equipment and labor as are available on wildland fires occurring on lands within the boundaries of the Refuge and on adiacent private lands.
- 2. Assist in wildland fire suppression on lands surrounding the Refuge, not covered by this agreement, when requested by the Fire Department and deemed practical by the Project Leader. This assistance will be provided to the Fire Department at the Service's expense.

## IV. PERIOD OF PERFORMANCE

A. The terms of this agreement shall remain in effect from the date of execution through <u>September 30, 2004</u>.

## V. FINANCIAL ADMINISTRATION

When requested assistance is provided by either party, each shall be responsible for and pay its own incurred costs, and no reimbursement shall be made to the providing party by the other.

#### VI. PROJECT OFFICERS

U.S. Fish and Wildlife Service Jerre Gamble, Project Leader Flint Hills NWR PO Box 128 Hartford, Kansas 66854 316-392-5553

Lyon County Fire District # 5 Wade A. Barrett, Fire Chief 115 South Main Street Neosho Rapids, KS 66864 316-343-8939

## VII. MODIFICATIONS

Any change to this agreement shall not be binding unless said change is mutually agreeable to both parties, issued in writing, and signed by the Project Leader of the U.S. Fish and Wildlife Service and an authorized official of the Fire Department.

#### VIII. SPECIAL PROVISIONS

- A. Neither party will be responsible to the other for any loss, damage, personal injury, or death occurring in the performance of this agreement.
- B. Repairs and maintenance necessary to keep any equipment, covered by this agreement, in operation, will be made by and at the expense of each party, to their own equipment, except as noted in D
- C. In the execution of this MOU, volunteers of the Lyon County Fire District # 5 are not considered employees of the Refuge or Service.
- D. Indemnification. The Fire Department will indemnify and hold harmless the United States from any and all damages, including claims of third parties, arising out of or in any way connected with the operation by the Fire Department of the fire tanker truck outside the boundaries of the Refuge. The Fire Department shall carry insurance to come with this provision and to reimburse the Refuge for damages to or total loss of the fire tanker truck should such an event occur in connection with the fire suppression activities outside the boundaries of the Refuge. The Fire Department shall furnish proof of such insurance coverage to the Refuge by submitting a copy of the policy or a certification from the insurance company by January 30 each year of the term thereof. This indemnification is specifically limited to the insurance coverage carried by the Fire Department. The Fire Department shall not be liable to nor indemnify the United States for any amount nor for any damages not covered by the Fire Department's insurance policies.
- E. Government firefighting equipment and vehicles may be stored at Lyon County Fire District #5. It is understood that the Fire Department shall be liable for Government property while stored in their facility.

#### IX. TERMINATION

A. The Service, by (30) thirty days written notice, may terminate this agreement in whole or in part when it is in the best interest of the Government to do so. The Fire Department may also terminate the agreement by giving (30) thirty days written notice to the Government.

# X. SIGNATURES:

Lyon County Fire District # 5		U.S. Depar U.S. Fish a	tment of the Interior nd Wildlife Service
Signature: Wale & Bar	Au	Signature:	JERRE L. GAMBLE
Name: Wade A Ba	# \$12	Name:	JERRE L. GAMBLE
Title: Sire chief	The second section of the sect	Title:	PROJECTLEADER
Date: 7-7-99		Date:	7/9/99
Reviewed: Regional Fire Man	agement Coordinator	Date:	7/15/99
Approved: Associate Manager		Date:	7/26/99

# MEMORANDUM OF UNDERSTANDING

between

# U.S. FISH and WILDLIFE SERVICE

Flint Hills National Wildlife Refuge

and

# BOARD OF TRUSTEES, FIRE DISTRICT # 1, COUNTY OF COFFEY, STATE OF KANSAS

113 N 5th Street Burlington, KS 66839

#### I. PURPOSE

A. This Memorandum of Understanding between the U.S. Fish and Wildlife Service, Flint Hills NWR, hereinafter referred to as the Service, and the Board of Trustees, Fire District # 1, County of Coffey. State of Kansas, hereinafter referred to as the Fire Department, is hereby entered into for the purpose of providing adequate fire protection and fire suppression within and adjacent to the boundaries of the Flint Hills NWR, located in Lyon and Coffey Counties, Kansas.

# II. AUTHORITY

A. The Fire Protection Act of September 20, 1922 (42 Stat. 857; 16 U.S.C. 594), and the Reciprocal Fire Protection Act of May 27, 1955 (69 Stat. 66, 67; 42 U.S.C. 1856, 1856a and b).

# III. SCOPE OF WORK

- A. The Fire Department shall:
  - 1. Furnish, at its own expense, firefighting equipment and labor for the suppression of fires on lands within the boundaries of the <u>Flint Hills NWR</u> located in <u>Lyon and Coffey Counties</u>, <u>Kansas</u>. The Fire Department will report any fire discovered on Service lands to the Service as soon as possible upon taking suppression action.

#### B. The Service shall:

- 1. Provide, at its own expense, first response and initial attack with such equipment and labor as are available on wildland fires occurring on lands within the boundaries of the Refuge and on adjacent private lands.
- 2. Assist in wildland fire suppression on lands surrounding the Refuge, not covered by this agreement, when requested by the Fire Department and deemed practical by the Project Leader. This assistance will be provided to the Fire Department at the Service's expense.

# IV. PERIOD OF PERFORMANCE

A. The terms of this agreement shall remain in effect from the date of execution through <u>September 30, 2004</u>.

# V. FINANCIAL ADMINISTRATION

When requested assistance is provided by either party, each shall be responsible for and pay its own incurred costs, and no reimbursement shall be made to the providing party by the other.

# VI. PROJECT OFFICERS

U.S. Fish and Wildlife Service Jerre Gamble, Project Leader Flint Hills NWR PO Box 128 Hartford, Kansas 66854 316-392-5553

Board of Trustees, Fire District # 1, Coffey County Jim Bloomer, Chairman, Fire Board 404 S 10th Street Burlington, KS 66839

(316) 364-2459

# VII. MODIFICATIONS

Any change to this agreement shall not be binding unless said change is mutually agreeable to both parties, issued in writing, and signed by the Project Leader of the U.S. Fish and Wildlife Service and an authorized official of the Fire Department.

# VIII. SPECIAL PROVISIONS

- A. Neither party will be responsible to the other for any loss, damage, personal injury, or death occurring in the performance of this agreement.
- B. Repairs and maintenance necessary to keep any equipment, covered by this agreement, in operation, will be made by and at the expense of each party, to their own equipment.

# IX. TERMINATION

A. The Service, by (30) thirty days written notice, may terminate this agreement in whole or in part when it is in the best interest of the Government to do so. The Fire Department may also terminate the agreement by giving (30) thirty days written notice to the Government.

# X. SIGNATURES:

Board of Trustees, Fire District # 1,  County of Coffey, State of Kansas		U.S. Department of the Interior U.S. Fish and Wildlife Service	
Signature:	1/1/0/14	Signature:	Jane I saulle
Name:	William C. Otto	Name:	SERRE L. GAMBLE
Title:	Vice Chairman	Title:	PROJECT LEADER
Date:	June 21, 1999	Date:	6/23/99
Reviewed:	Regional Fire Management Coordinator		7/15/99
Approved:	Associate Manager	Date:	7/26/79

# Appendix J. Flint Hills NWR Contaminant Assessment Process

Biomonitoring of Environmental Status and Trends Program

Contaminant Assessment Process
Final CAP Report for Flint Hills NWR
CAP Information (Contaminants Assessment
Process)

A Contaminant Assessment Process or CAP has been conducted for this Refuge. A CAP is an information gathering process and initial assessment of a U.S. Fish and Wildlife Service National Wildlife Refuge in relation to environmental contaminants. You will find information in this report on particular contaminants of concern to fish and wildlife resources on the Refuge and areas of the Refuge of particular interest with regard to these contaminants.

# Primary Investigator Information

Analysis started 14:12 June 25,1999 Analysis completed 08:30:35 September 09,1999 Report produced 06:59:49 April 11,2000 Susan Blackford

U.S. Fish and Wildlife Service 315 Houston, Suite E Manhattan, KS 66502 Phone: 785-539-3474

email: Susan\_Blackford@fws.gov

# Notes on Primary Investigator

Assistant Contaminant Specialist, Ecological Services, Kansas Field Office.

# Narrative Report of Contaminant Issues

Problem Narrative:

Flint Hills National Wildlife Refuge Contaminant Assessment Process Narrative September 9, 1999

The Flint Hills National Wildlife Refuge (Refuge) was established in 1966 and consists of 18,463 acres. The Refuge is part of the Arkansas/Red Rivers Ecosystem. It lies in the broad, flat Neosho River Valley in the Neosho Basin. The Refuge is managed primarily to benefit migrating and wintering waterfowl in the central flyway. A variety of management practices are utilized to meet the needs of wildlife. Along with large numbers of migrating birds, the Refuge is also a haven for white-tailed deer, bobwhite quail, wild turkey, river otter and a diversity of other mammals, neotropical birds, reptiles and insects.

Activities associated with agriculture, flood control, and public recreation are the most likely pathways for contaminants input to the Refuge.

The Refuge is an overlay on and is entirely located within the Corps of Engineers John Redmond Reservoir Flood control project (Reservoir). As such, the management of the Reservoir profoundly affects the Refuge. Land use on the Refuge has limitations when the flooding impacts are factored in. Flooding of the Refuge (caused from the reservoir holding water) occurs on a fairly frequent basis, generally in the spring and fall months. On average, the entire Refuge (95 percent of the Refuge is flooded) is flooded once in ten years, severe flooding (75 percent of the Refuge is flooded) occurs one in seven years, moderate flooding (50 percent of the Refuge is flooded) occurs one in four years, while minor flooding (25 percent of the Refuge is flooded) occurs yearly. However, 95 percent of the Refuge was flooded during the years of 1973, 1985, 1986, 1993, 1995, 1998, and the current year of 1999.

Flood waters can bring in substantial amounts of contaminants onto the Refuge and should be considered a major contaminant pathway. Because the reservoir is holding water, the flood water covers the Refuge for extended periods of time. Any contaminants present in the water might tend to settle out while the water is standing over the Refuge.

Nearly 1.5 million people live within 100 miles of the Refuge. Most of this population live in the four large cities, Topeka, Wichita, Kansas City, or Emporia, within this area. Although the population of Emporia is considerably smaller than the other three cities, it probably has the biggest impact on the Refuge. It lies approximately 25 miles west of the Refuge and sits between the Neosho and Cottonwood Rivers just upstream from the confluence of the two Rivers. It is the only one of the four cities that is in the same basin as the Refuge. Emporia has several large industries including a slaughter house and meat packing plant, automobile parts manufacturing, a large commercial bakery, and a dog food plant.

Several smaller towns near the Refuge have petroleum products storage facilities and power generating plants. Wolf Creek Nuclear Power Plant is located eight miles east of the Refuge. Accidents at these types of facilities could contribute significant amounts of contaminants to the Refuge.

The Neosho River runs through the Refuge. Several smaller streams also enter the Refuge including Four Mile Creek, Lebo Creek, Eagle Creek, and Troublesome Creek along with several drainage canals and unnamed intermittent streams. There are documented contaminant concerns for most of the surface water entering the Refuge.

Consumption advisories are issued most years for the Neosho River due to chlordane compound concentrations in fish. In the 1970s, there were documented water quality problems on the Neosho River resulting in many publicized fish kills. These fish kills were reported to be caused primarily from confined animal feedlot runoff. Recent investigations by the USFWS Kansas Field Office have found PCB, atrazine and heavy metals, including lead, mercury, and arsenic, in biota samples and lead in sediment samples collected from the River. A Refuge staff person reported that he often smells a strong chemical/pesticide odor emanating from the River following precipitation events during the spring planting season.

Analysis of surface water conducted during 1997 with ELISA field tests kits found agricultural chemicals such as triazines, 2,4-D, and alachlor are entering the Refuge via the surface water. These chemicals were found to be fairly persistent in the Refuge's streams (Lebo Creek, Troublesome Creek, Four Mile Creek, Eagle Creek and unnamed creeks and drainage canals) which supply the wetlands. Chief among the chemicals found were triazine compounds. Most of the streams entering the Refuge are very turbid. Eagle Creek also has documented heavy metal contamination concerns.

Recently, Refuge Manager Jerre Gamble found a feedlot on Eagle Creek that directly abuts the Refuge Boundary. He estimates that the feedlot handles approximately 300 to 400 head of cattle. There is no buffer area between the feedlot and the creek, and the feed bunkers are right on the fence line. In all probability, wastes from the feedlot are washed into Eagle Creek and the Refuge during precipitation events.

The Refuge has approximately 3,917 acres of cropland. Limited chemical use is permitted on cropland within the Refuge. This is a concern due to the frequency of flooding and the potential of those chemicals to enter surface water in runoff. However, several steps have been taken to attempt to minimize unintentional impacts. The Refuge has an Integrated Pest Management plan (IPM). No insecticides have been used on the Refuge in 11 years according to the 1996 to 2001 IPM plan. Refuge management has recently initiated the mandatory creation of buffers along streams in agricultural lands on the Refuge. The buffers will serve to control erosion and reduce the amount of contaminants entering the surface waters of the Refuge. The buffers will be phased in as contracts are renewed. Refuge cropland is usually double cropped. Refuge management feels that this practice combats the weed problems and reduces the amount of herbicides that are applied. Refuge staff estimates that more pesticides are used on the cropland following flood event years.

The Refuge has approximately 4,572 acres of wetlands. One type of water-right currently used on the Refuge allows pumping from the Neosho River and Eagle Creek into wetlands. Wetlands receiving these waters should be monitored to determine if there are any detrimental effects to the wetland associated with contaminants in the pumped water. Benthic invertebrate community structure and population analysis should be included in the monitoring. Willow tree invasion is considered a problem in the moist soil wetlands. Mowing, flooding, and occasional dozer work have been used for control. The use of Rodeo chemical has been approved; but as of 1996, no applications have been made.

The Refuge has received heavy hunting and fishing pressure. No investigations of lead deposition from fishing or past hunting activity have been undertaken. It is possible that if such lead deposition has occurred that the dozer activity used to control willow tree invasion could bring the lead to the surface of the sediments and into contact with waterfowl, shorebirds, and fish who eat it along with food items or mistake it for food items. Also, the use of any chemical in a wetland is a cause for concern, and if Rodeo is used for willow control occurs in the future, it might be beneficial to conduct benthic invertebrate population studies both pre- and post-treatment to determine if the chemical is affecting those populations.

Mudflats most likely are associated with water drawdowns after flooding events and the number of acres available will vary yearly. These areas may act as a sink for contaminated sediments deposited from flood waters. No investigations have taken place to determine if this is occurring.

The Refuge has approximately 120 acres of administrative and recreational roadways. These roadways are often under flood waters. Due to the frequent flooding, erosion of the roadway materials, e.g., dirt and gravel, and contaminants associated with roadways from vehicle use, e.g., oils, grease, petroleum, antifreeze, etc., Refuge roads should be considered a likely contaminant pathway. Another source of contamination associated with the roadways would be spills of chemicals from the transport of agricultural chemicals to the cropland on or near the Refuge. Road sides may become infested with noxious weeds. Refuge IPM plans are to maintain the road sides by mowing unless Sericea lespedeza becomes a problem. If that occurs some spraying may take place.

There are currently 3,200 acres of grasslands on the Refuge. Sericea lespedeza and Johnson grass invasions are causing serious problems on the grasslands. Some chemical spot treatments to control Sericea lespedeza and Johnson grass will take place on the grasslands along with other control techniques such as mowing, haying, and burning.

There are several pathways for transportation linked spills to reach the Refuge. Three of these are roads in close proximity to the Refuge. K-130 cuts through the western end of the Refuge; 22nd Road borders the north side of the Refuge. Both of these roads receive heavy semi-truck use along with local traffic. 16th Lane which borders the south side of the Refuge receives heavy local traffic including vehicles transporting farm chemicals. Other spill sources include oil/gas pipelines north of the Refuge and railroad lines near the town of Neosho Rapids near the northwest end of the Refuge.

The most likely pathways for contamination to reach the Refuge are from the surface water entering the Refuge and the flood waters that frequently inundate portions of the Refuge. Recommendations for future actions concerning contaminant issues include monitoring of wetlands receiving water from the Neosho River and Eagle Creek to determine if there are any adverse effects, identify mudflat areas that may act as contaminant sinks and ascertain if that is happening, and determine if lead shot and fishing sinkers are available to wildlife and if they are causing lead poisoning in wildlife.

CAP Final Report Generated on 4/11/2000, 6:59 Last refuge data update: TAT/MESC -- 1-MAR-1999

# Appendix K. Flint Hills NWR Compatibility Determinations

**Station Name:** Flint Hills National Wildlife Refuge

Date Established: September 27, 1965

# **Establishing and Acquisition Authorities:**

Fish and Wildlife Coordination Act; Coordination Act Agreement with the U.S. Army Corps of Engineers

# Purpose(s) for which Established:

16 U.S.C. 664 (Fish and Wildlife Coordination Act): "... shall be administered by him (Secretary of the Interior) directly or in accordance with cooperative agreements ... and in accordance with such rules and regulations for the conservation, maintenance, and management of wildlife, thereof, and its habitat thereon, ...."

**National Wildlife Refuge System Improvement Act of 1997:** "each refuge shall be managed to fulfill the mission of the System, as well as the specific purposes for which the refuge was established."

"... plan an direct the continued growth of the System in a manner that is best designed to accomplish the mission of the System, to contribute to the conservation of the ecosystems of the united States, to complement the efforts of the States and other Federal agencies **to conserve fish and wildlife and their habitats**, and to increase support for the System and participation from conservation partners and the public."

"The mission of the System is to administer a national network of lands and waters for the **conservation**, **management**, **and where appropriate**, **restoration of the fish**, **wildlife**, **and plant resources and their habitats** within the United States for the benefit of present and future generations of Americans."

# **Description of Proposed Use:**

Wildlife-dependent recreation i.e., hunting and fishing, wildlife observation and photography, and environmental education and interpretation.

# **Anticipated Impacts on Service Lands, Waters, or Interests:**

Minimal disturbance to wildlife and wildlife habitat will result from these uses at current and proposed levels.

#### Justification:

We agree with Congress, as stated in the National Wildlife Refuge System Improvement Act, that "When managed in accordance with principles of sound fish and wildlife management and administration, fishing, hunting, wildlife observation, and environmental education in national wildlife refuges have been and are expected to continue to be generally compatible uses."

Wildlife-dependent recreational use help carry out the purposes of Refuge enabling legislation, cooperative agreements, CCP, and National Wildlife Refuge System Act mandate to "ensure that opportunities are provided within the System for compatible wildlife-dependent recreational uses."

These activities, at or below expected levels, provide the public with opportunities to learn and appreciate the values of wetlands, riparian areas, and the dependence of wildlife upon them. This is especially true in Kansas where less than 2 percent of the land is in public stewardship.

Approximately 60 percent of the Refuge is closed to general public access, from October into February, to provide wildlife sanctuary. Current and proposed wildlife management projects will provide wildlife population levels sufficient to sustain hunting, fishing, and the other recreational uses at current and projected levels with minimal impacts to wildlife and its habitats.

**Determination:** Wildlife-dependent recreation is compatible.

### The Following Stipulations are Necessary to Ensure Compatibility:

- All activities will be monitored by the refuge manager to ensure that wildlife-dependent recreation does not exceed projected levels.
- Participants will be monitored to ensure that the permitted activities are conducted in compliance with Refuge regulations.

# **Description of Proposed Use:**

Firewood cutting for personal use to remove down and drift wood in areas easily accessible to the public. Firewood cutting is also allowed when the Refuge is preparing to conduct activities where tree removal is necessary or desirable i.e. road rehabilitation or dike construction.

# **Anticipated Impacts on Service Lands, Waters, or Interests:**

Minimal disturbance to wildlife and wildlife habitat will result from such harvesting at current and anticipated levels.

# Justification:

Firewood cutting is used as a means to help accomplish Refuge wildlife and recreation objectives. Also, it provides the public with opportunities to learn and appreciate the values of wetlands, riparian areas, and the dependence of wildlife upon them. This is especially true in Kansas where less than 2 percent of the land is in public stewardship. Approximately 60 percent of the Refuge is closed to general public access, from October into February, to provide wildlife sanctuary.

**Determination:** Firewood cutting for personal use is compatible.

## The Following Stipulations are Necessary to Ensure Compatibility:

- Cutting areas will be monitored by the Refuge to ensure that firewood harvesting does not exceed compatible levels.
- Participants will be monitored to ensure that the permitted activities are conducted in compliance with Refuge regulations.

# **Description of Proposed Use:**

Wild food gathering for personal use; including fruit picking, nut picking, and mushrooming.

# **Anticipated Impacts on Service Lands, Waters, or Interests:**

Minimal disturbance to wildlife and wildlife habitat will result from such harvesting at current and anticipated levels.

#### **Justification:**

Approximately 60 percent of the Refuge is closed to general public access, from October into February, to provide wildlife sanctuary. At current and anticipated levels, these activities are sustainable. There will continue to be a surplus of wild foods, of interest to visitors, sufficient for wildlife needs.

Also it provides the public with opportunities to learn and appreciate the values of wetlands, riparian areas, and the dependence of wildlife upon them. This is especially true in Kansas where less than 2 percent of the land is in public stewardship

**Determination:** Wild food gathering for personal use is compatible.

#### The Following Stipulations are Necessary to Ensure Compatibility:

- Gathering areas will be monitored by the Refuge to ensure that wild food harvesting does not exceed expected levels.
- Participants will be monitored to ensure that the permitted activities are conducted in compliance with Refuge regulations.

# **Description of Proposed Use:** Primitive camping.

# **Anticipated Impacts on Service Lands, Waters, or Interests:**

Minimal localized disturbance to wildlife and wildlife habitat will result from this use at current and anticipated levels.

#### Justification:

This wildlife oriented activity supports other wildlife-dependent activities especially hunting. Also, it provides the public with opportunities to learn and appreciate the values of wetlands, riparian areas, and the dependence of wildlife upon them. This is especially true in Kansas where less than 2 percent of the land is in public stewardship.

**Determination:** Primitive camping is compatible.

# The Following Stipulations are Necessary to Ensure Compatibility:

- Camping areas will be monitored by the Refuge to ensure that primitive camping does not exceed expected levels.
- Participants will be monitored to ensure that primitive camping is conducted in compliance with Refuge regulations.

# **Description of Selected Management Actions:**

Cooperative farming and having.

# Anticipated Impacts on Service Lands, Waters, or Interests:

Farming will provide high caloric food and browse for migrating and wintering migratory birds and resident wildlife. This food source is in addition to other habitat provided in the form of wildland wetlands and vegetation and the moist soil/marsh units.

Haying (in addition to prescribed burning) benefits grassland and edge dependent wildlife by preventing woody vegetation encroachment into grassland.

#### Justification:

These actions are needed to accomplish Refuge purposes. At this Refuge's latitude in the great plains, wildlife often use croplands during migration and wintering. Refuge maintenance of a cropland program provides crops sought by migratory birds, and in some instances prevents depredation of crops on private lands. The cropland program also serves as an example of how best to farm in riverine systems with minimal use of chemicals.

#### **Determination:**

Taking actions to accomplish a purpose is ipso facto compatible with that purpose. Therefore, management to accomplish Refuge purposes is compatible with those purposes.

The Following Stipulations are Necessary to Ensure Compatibility: Not applicable.

Signatures:	
Jane S. Pamble	9/26/00
Jerre Gamble, Refuge Manager	Date
Lany Shanles	9/26/00
Larry Shanks, Refuge Supervisor	Date
Thatra	_ <b>5</b> 2/26/∞
Ken McDermond, Regional Chief, NWRS	Date

# Appendix L.

# Finding of No Significant Impact and Environmental Action Memorandum

Four management alternatives for the Flint Hills National Wildlife Refuge were assessed as to their effectiveness in achieving the Refuge's purposes and their impact on the human environment. Based on this assessment, I have selected Alternative 3 (Proposed Action) for implementation.

I find that the Alternative is not a major Federal action and it will not have a significant impact on the human environment in accordance with section 102 of the National Environmental Policy Act and, therefore, an environmental impact statement is not necessary. This conclusion is based on the following:

■ This CCP will not have a significant impact on the human environment since all the projects proposed in the Plan are "Categorically Excluded." Categorical exclusions are classes of actions which do not individually or cumulatively have a significant effect on the human environment.

I have selected Alternative 3. However, the selected alternative differs from the Draft Plan in that the fee-title transfer of the Kansas Army Ammunition Plant no longer is being considered through the CCP process.

This alternative will benefit nesting grassland birds, foraging raptors, migrating and nesting waterfowl, marsh birds, and neotropical migrants. Some croplands will be retired. These areas will be seeded to native grasses creating vegetation buffers. Riparian vegetation will be restored to improve floodplain and river hydrology. Moist soil wetland management units will be developed; weeds and other exotic species will be controlled.

This alternative does not represent the most aggressive wildlife management programs that could be used. However, it is reasonable and prudent considering the effects that the frequent flooding has on Refuge management activities. In addition, the Service had to consider the likely possibility that John Redmond Lake's conservation pool would be raised to accommodate for sediment buildup.

Regional Director, Region &

Fish and Wildlife Service Denver, Colorado

# **United States Fish and Wildlife Service** Region 6 **Environmental Action Memorandum**

Within the spirit and intent of the Council on Environmental Quality's regulations for implementing the National Environmental Policy Act and other statutes, orders, and policies that protect fish and wildlife resources, I have established the following administrative record and have determined that implementing the Flint Hills NWR CCP will not have a significant environmental effect, based on the Flint Hills NWR Environmental Assessment and Finding of No Significant Impact, and is therefore authorized to be implemented.

Rolph O. Morgenu	eh
Regional Director, Region 6	
Fish and Wildlife Service	

Denver, Colorado

Ken Mebermond

Regional Chief, National Wildlife Refuge System Refuges and Wildlife

7/26/00 Date

Shanles

Refuges Program Supervisor (CO/KS/NE/UT)

Refuge Manager

Flint Hills National Wildlife Refuge

ure J. Mamble

9/26/00

# Appendix M. Flint Hills NWR CCP Mailing List

#### **Federal Officials**

- Senator Sam Brownback, Washington, D.C. and Topeka, KS
- Senator Pat Roberts, Washington, D.C. and Topeka, KS
- Congressman Jerry Moran, Washington, D.C. and Hutchinson, KS
- Congressman Jim Ryun, Washington, D.C. and Topeka, KS

# **Federal Agencies**

- US Army Corps of Engineers, Burlington, KS
- USDA Natural Resource Conservation Service, Burlington, KS
- Farm Services Agency, Burlington, KS
- USDA Natural Resource Conservation Service, Emporia, KS
- Farm Services Agency, Emporia, KS
- Hartford Post Office, Hartford, KS
- U.S. Fish and Wildlife Service, Air Quality Branch, Lakewood, CO; Albuquerque, NM; Anchorage, AK; Arapaho NWR, CO; Arlington, VA; Arrowwood NWR, ND; Atlanta, GA; Crescent Lake/N. Platte, NE; Denver, CO; Fort Snelling, MN; Hadley, MA; Juneau, AK; Medicine Lake NWR, MT; Portland, OR; Sacramento, CA; Sand Lake NWR, SD; Shepherdstown, WV; Sherwood, OR; Tewaukon NWR, ND; Waubay NWR, SD; Quivira NWR, KS; Kirwin NWR, KS; Marais des Cygnes NWR, KS; Kansas Ecological Services, Manhattan, KS.
- National Park Service, Tallgrass Prairie National Preserve, KS
- USGS, Biological Resources Division, Fort Collins, CO
- US EPA, Denver, CO

#### **State Officials**

- Bill Graves, Governor, Topeka, KS
- Peggy L. Long, State Representative, Hamilton, KS
- Harry Stephens, State Senator, Topeka, KS and Emporia, KS

### **State Agencies**

- Illinois Department of Natural Resources, Springfield, IL
- Kansas Department of Wildlife and Parks, Pratt, KS
- Kansas Department of Wildlife and Parks, Emporia, KS

#### City/County/Local Governments

- Lyon County Commissioners, Emporia, KS
- Coffey County Commissioners, Burlington, KS
- Chamber of Commerce, Burlington, KS
- Chamber of Commerce, Emporia, KS
- USD 252, Hartford, KS
- Hartford City Hall, Mayor Steve Burris, Hartford, KS

#### Libraries

■ Emporia Library, Emporia, KS

# **Organizations**

- Ducks Unlimited, Manhattan, KS
- Flint Hills Audubon, Madison, KS
- The Nature Conservancy, Topeka, KS
- Western Resources, Topeka, KS
- Kansas Livestock Association, Topeka, KS
- Wild Turkey Federation, Emporia, KS
- Basin Advisory Board, Pittsburg, KS
- National Wildlife Refuge Association, Colorado Springs, CO
- Central Mountain & Plain Section, TWS, Fort Collins, CO
- Wildlife Management Institute, Washington, D.C.
- KRA Corporation/Fish and Wildlife Reference Ser., Bethesda, MD
- Audubon Society, Washington, D.C.
- Defenders of Wildlife, Washington, D.C.
- The Wilderness Society, Washington, D.C.

# **Newspapers**

- Emporia Gazette, Emporia, KS
- Coffey County Republican, Burlington, KS

#### Schools/Universities

■ Professor H. Paul Friesema, Evanston, IL

#### **Individuals**

Donald Atherly

Bill's Hardware & Electric

Dennis Darbyshire

Kenneth B. Dill

Mark Dill

Pat Finnerty

Jack Freund

Orville Gilkison

Hartford State Bank

Bill Hamman

Jay Hamman

Kenny Hamman

James Hines

Dave Pace

**Bruce Pearson** 

Jim Peterson

Jim Rivers

Randall Schemm

Ron St. Bonnett

George Walker

Dean Wilson

Larry Wilson

# Appendix N. Public Involvement

A number of concerns were raised and suggestions made during the 30-day public review of the Environmental Assessment and Draft Comprehensive Conservation Plan. The following addresses the issues raised during the review.

#### **Farming**

Farming is an important wildlife habitat management tool at Flint Hills NWR. It will continue to be used when it is the best tool to provide for wildlife needs. However, responsible conservation practices must attend the practice of agriculture on the Refuge. This includes riparian and field buffers to control erosion and protect water quality.

While farming provides some wildlife benefits, such as forage and relief from depredation on private lands, other, more natural habitats are essential to support the diversity of wildlife that use the Refuge. Therefore, some cropland will be retired and used for wildlife management programs such as wetland development and grassland and forest restoration. These management activities are necessary to meet the life requirements of numerous native plant and animal species.

#### **Noxious Weeds**

As a member of a statewide working group, the Fish and Wildlife Service is involved in research and development regarding control of Sericea lespedeza. In addition, we have been working with the Coffey County Extension Service for more than four years experimenting with various chemical treatments. The Refuge staff has been and will continue to utilize a combination of farming, mowing, and chemical treatments to control Sericea lespedeza and Johnson grass.

#### **Biological Information**

A need exists for more biological information to improve the management of the Refuge. This need is mitigated by two factors: 1) Flint Hills NWR is situated on an Army Corps of Engineers flood control project; this greatly limits the range of management options available to the Service; and 2) the CCP proposes three major projects that include biological information gathering: a) wetland's enhancement, b) weed control, and c) native plant restoration.

This Plan is being prepared despite a lack of some wildlife information in some cases. Biological information is needed to conduct effective management but until a plan is prepared, the exact information needed is unknown. Therefore, this Plan calls for the collection of additional information. As additional information is obtained, strategies and projects may be adjusted based on the new information.

#### **Administrative**

A drift logjam exists above the John Redmond Reservoir. Although this logjam does not significantly contribute to flooding, it is quite large. It extends for more than one-quarter mile along the river. However, there is no economically feasible way of removing the extensive amount of debris that currently exists. Local residents have attempted removal by burning during a relatively dry period last summer without success due to the wet environment of the river. Removal by demolition or mechanical means is simply cost prohibitive.

The Hartford Recreation Area, including the boat ramp, is administered by the Corps of Engineers. Although the Corps maintains this area through a contract, the Refuge has agreed to clean the boat ramp on a regular basis and has assisted with grass seeding and mowing operations. We are willing to assist further.

In the past, beaver were trapped and removed to prevent them from plugging water outlet structures. However, redesigned water control structures have eliminated the need to remove beavers, and the practice has been ended.

# Appendix O. Intra-Service Section 7 Biological Evaluation

Originated by: Telephone:

Adam Misztal 303/236-8145X607 September 26, 2000

Region 6

National Wildlife Refuge System, Flint Hills NWR

**Listed Species Within the Refuge Area:** 

Peregrine Falcon Falco peregrinus threatened - proposed to be de-listed Bald Eagle Haliaeetus leucocephalus threatened - proposed to be de-listed

Neosho Madtom Noturus placides threatened

**Occurrence:** 

Peregrine falcons peregrinate through the Refuge but do not nest here.

Bald eagles are transients through the Refuge.

The Neosho madtom occurs within the Neosho River drainage.

**Location:** 

The Flint Hills NWR lies in the broad flat Neosho River Valley, historically a tallgrass prairie region. It is within the Arkansas/Red Rivers ecosystem, in southeastern Kansas, near the village of Hartford.

Action:

The implementation of the CCP is intended to result in the preservation and restoration of ecosystem's natural resources especially the hydrological system of the Neosho River drainage. If all proposed projects are implemented, the Refuge environment will be cleaner and more natural.

**Determination of effects:** 

No discernable effects will occur to the peregrine falcon, bald eagle, or the Neosho madtom by the implementation of the Comprehensive Conservation Plan.

9/26/00 Date

*fe*rre Gamble Refuge Manager

Flint Hills National Wildlife Refuge

Flint Hills National Wildlife Refuge P.O. Box 128 530 West Maple Hartford, KS 66854 316/392 5553 r6rw\_flh@fws.gov

U. S. Fish and Wildlife Service http://www.fws.gov http://www.r6.fws.gov/larp

For Refuge Information 1 800/344 WILD

September 2000



